

ADJUTANT GENERAL'S DEPARTMENT

	Actual FY 2014	Agency Est. FY 2015	Gov. Rec. FY 2015	Agency Req. FY 2016	Gov. Rec. FY 2016	Agency Req. FY 2017	Gov. Rec. FY 2017
Operating Expenditures:							
State General Fund	\$ 8,956,085	\$ 7,366,420	\$ 6,988,446	\$ 7,446,219	\$ 5,786,324	\$ 7,114,390	\$ 6,454,207
Other Funds	56,049,441	39,995,726	39,782,298	31,759,182	31,803,912	28,533,150	28,572,360
TOTAL	\$ 65,005,526	\$ 47,362,146	\$ 46,770,744	\$ 39,205,401	\$ 37,590,236	\$ 35,647,540	\$ 35,026,567
Capital Improvements:							
State General Fund	\$ 2,501,021	\$ 2,597,103	\$ 2,364,760	\$ 4,320,194	\$ 2,389,593	\$ 9,753,551	\$ 2,824,893
Other Funds	9,033,032	2,773,785	2,501,034	2,374,860	826,004	1,932,669	826,004
TOTAL	\$ 11,534,053	\$ 5,370,888	\$ 4,865,794	\$ 6,695,054	\$ 3,215,597	\$ 11,686,220	\$ 3,650,897
GRAND TOTAL	\$ 76,539,579	\$ 52,733,034	\$ 51,636,538	\$ 45,900,455	\$ 40,805,833	\$ 47,333,760	\$ 38,677,464
Percentage Change:							
Operating Expenditures							
State General Fund	19.4 %	(17.7) %	(22.0) %	1.1 %	(17.2) %	(4.5) %	11.5 %
All Funds	(24.2)	(27.1)	(28.1)	(17.2)	(19.6)	(9.1)	(6.8)
FTE Positions	185.5	185.5	185.5	147.5	147.5	132.5	132.5
Non-FTE							
Perm.Uncl.Pos.	259.6	263.6	263.6	146.6	141.6	134.6	129.6
TOTAL	445.1	449.1	449.1	294.1	289.1	267.1	262.1

AGENCY OVERVIEW

The Adjutant General's Department provides for the organization and readiness training of the Kansas Air and Army National Guard, implementation of statewide Emergency Management programs, and Homeland Security for Kansas. The Adjutant General is the Governor's appointed military chief of staff, commanding the National Guard. He also serves as Director of Kansas Emergency Management and Director of Kansas Homeland Security. The Kansas National Guard has

over 7,400 members across the state working in full-time civilian jobs and performing federal military duty on scheduled training weekends and summer camps. The agency assists Kansans during events such as winter storms, floods, tornadoes, wild fires, electrical power failures, hazardous material incidents, droughts, dam failures, radiological incidents, urban fires, earthquakes, or any other disaster or civil disturbance, including terrorism.

MAJOR ISSUES FROM PRIOR YEARS

The 2007 Legislature:

- Added a total of \$6.6 million, all from the Statewide Maintenance and Disaster Relief Fund, for hazard mitigation, including language making the expenditure of \$1.6 million for the creation of a Fusion Center. A Fusion Center is a multi-agency team providing homeland security information and analysis.
- Added \$9.0 million in bonding authority for the creation of the Great Plains Regional Training Center in Salina.

The 2008 Legislature:

- Added \$55.0 million, including \$10.1 million from the State General Fund, for disaster assistance funding in FY 2008, to provide additional assistance required for current expenditure

estimates related to the December 2007 ice storm.

- Added \$500,000, all from the State General Fund, in FY 2008 for National Guard death benefits for the families of two National Guard members killed as a result of federal active duty in a combat zone.
- Added \$100,000, all from the State General Fund, in FY 2009 to be used for planning purposes for the creation of the Great Plains Regional Training Site No. 1.
- Changed the position name of the "Homeland Security Regional Coordinators" to "Regional Emergency Management Coordinators."

The 2009 Legislature:

- Added \$12.75 million, including \$1.50 million from the State General Fund, for disaster relief in FY 2009, and language to reappropriate any remaining funds in the disaster relief account to FY 2010.
- Added \$250,000, all from the State General Fund, in FY 2009 for a death benefit for one family of a National Guard member killed as a result of federal active duty in a combat zone.
- The Governor recommended special one-time transfers of \$1.9 million, from the Adjutant General Expense Fund – Hazardous Mitigation sub-fund and \$319,657 from the National Guard Life Insurance Premium Reimbursement Payment Fund to the State General Fund. The Legislature accepted the Governor's recommendation.
- Added \$66.5 million, including \$7.8 million from the State General Fund, for disaster assistance funding for payments on open disasters in FY 2010.
- Added an additional \$157.3 million, including \$18.5 million from the State General Fund, in FY 2010 for disaster relief expenditures for electric cooperatives related to the December 2007 ice storm.
- Reduced the agency's budget by 1.25 percent, during the regular session, as part of an across

the board reduction to the Governor's FY 2009 recommended State General Fund operating expenditures excluding debt service payments and caseload estimates in FY 2009 (\$324,446) and FY 2010 (\$324,446).

- Reduced the agency's budget by 2.75 percent, during Omnibus, as part of an across the board reduction to the Governor's FY 2010 recommended State General Fund operating expenditures excluding debt service payments and caseload estimates in FY 2010 (\$1.2 million, including \$358,727 from the State General Fund.)

The 2010 Legislature:

- Added \$459,357, all from the National Guard Museum Assistance Fund, in FY 2010 for the 35th Infantry Division museum expansion. In addition, \$459,357 was transferred from the State General Fund to the National Guard Museum Assistance Fund in FY 2010.
- Added \$101.0 million, including \$10.2 million from the State General Fund, towards disaster relief payments on eleven open disasters in FY 2011.
- During the 2010 Interim, the State Finance Council authorized expenditures of \$9.0 million, all from the State Emergency Fund, in FY 2011 for the cost of weather-related disasters. These funds allowed the agency to expend \$90.0 million towards disaster relief (\$9.0 million state's share,

\$13.5 million local share, \$67.5 million federal match). KSA 75-3712 provides that the State Finance Council may authorize expenditures from the State Emergency Fund, not to exceed \$10.0 million.

The 2011 Legislature:

- Approved federal funds expenditures of \$40.0 million in FY 2011, and \$25.5 million in FY 2012 for the architectural, engineering, and construction costs of the Wichita Field Maintenance Shop and Armory. The 100.0 percent federally funded Armory and Field Maintenance Shop in Wichita houses the 287th Sustainment Brigade.
- Added \$40.0 million, including \$4.0 million from the State General Fund, for disaster relief expenditures in FY 2012.
- Approved a reduced resources budget for FY 2012, which was an all funds reduction of \$458,141, and a State General Fund reduction of \$254,141. State General Fund expenditure reductions across the agency's programs were: \$20,997 from the Administration Program; \$65,108 from the State Military Program; and \$168,036, from the Physical Plant Program.
- Approved reducing the agency's FTE limitation by 20.0 vacant FTE positions, from 219.0 to 199.0 FTE positions in FY 2012.

- During the 2011 Interim, the State Finance Council authorized expenditures of \$10.0 million, all from the State Emergency Fund, in FY 2012 for the cost of weather-related disasters. These funds allow the agency to expend \$100.0 million towards disaster relief (\$10.0 million state's share, \$15.0 million local share, and \$75.0 million federal match. KSA 75-3712 provides that the State Finance Council may authorize expenditures from the State Emergency Fund, not to exceed \$10.0 million, in a given fiscal year.

The 2013 Legislature:

- Added \$651,428, all from special revenue funds, and 3.0 FTE positions to transfer emergency response deployment personnel and resources from the Kansas Department of Transportation to the Adjutant General from FY 2013 to FY 2015.
- Added \$63,680, including \$141,869 from the State General Fund, to reduce reliance on federal funds in order to support the operations of the Kansas Fusion Center in FY 2014.
- Added \$199,234, including \$180,370 from the State General Fund, for utilities and maintenance at the Wichita Readiness Center in FY 2014.
- Added \$75,620, all from the State General Fund, for crisis city sustainment and to fund a 0.5 FTE position in FY 2014.

- Deleted \$71,002, all from the State General Fund, to reduce operating expenditures in FY 2014.
- Transferred \$270,670, from the State Highway Fund, to a newly created special revenue fund for the Office of Emergency Communications in FY 2014 and FY 2015.

The 2014 Legislature:

- Added \$155,168 in FY 2014 and \$151,168 in FY 2015, all from special revenue funds, for

collecting information from emergency first responders regarding equipment needed for mobile data communications.

- Deleted 15.0 vacant FTE positions in FY 2014 and FY 2015.
- Lapsed \$3.0 million, all from the Disaster Relief Account, in FY 2014.
- Created and appropriated the Geological Survey Fund as a no limit fund and transferred \$160,000, all from the Disaster Relief Account, to the Geological Survey Fund in FY 2014.

BUDGET SUMMARY AND KEY POINTS

FY 2015 Agency Estimate

The **agency** estimates a revised FY 2015 estimate totaling \$52.7 million, including \$10.0 million from the State General Fund, an all funds decrease of \$7.0 million, or 11.7 percent, and a State General Fund decrease of \$4.3 million, or 30.2 percent, from the current approved amounts for FY 2015. The FY 2015 revised estimate includes 185.5 FTE positions, which is no change from the amount approved by the 2014 Legislature.

The agency is requesting two supplementals totaling \$545,094, including \$242,343 from the State General Fund, in FY 2015. This request is comprised of the following.

- One operating supplemental for \$40,000, including \$10,000 from the State General Fund.

- One capital improvements supplemental for \$505,094, including \$232,343 from the State General Fund in FY 2015.

The agency's revised capital improvements estimate totals \$5.4 million, including \$2.6 million from the State General Fund, in FY 2015. This is an all funds increase of \$505,094, or 10.4 percent, and a State General Fund increase of \$232,343, or 9.8 percent, above the FY 2015 approved amount.

FY 2015 Governor Recommendation

The **Governor** recommends a total budget of \$51.6 million, including \$9.4 million from the State General Fund, in FY 2015. This is an all funds decrease of \$1.1 million, or 2.1 percent, and a State General Fund decrease of \$610,317, or 6.1 percent, below the agency's FY 2015 revised estimate. The difference from the agency's FY 2015 revised estimate, which was submitted before the December Allotment, is due to the following recommended adjustments: 1) Not recommending the agency's supplemental requests, 2) Allotment plan funding reductions, and 3) lapses to reappropriations.

FY 2016 Agency Request

The **agency** requests a FY 2016 budget totaling \$39.2 million, including \$7.5 million from the State General Fund. This is an all funds decrease of \$8.2 million, or 17.2 percent, and a State General Fund increase of \$79,799, or 1.1 percent, from the FY 2015 revised estimate. The FY 2016 request includes 147.5 FTE and 146.6 Non-FTE positions, which is a decrease of 38.0 FTE and 117.0 non-FTE positions from the FY 2015 revised estimate, and is primarily related to the closure of Kansas's Readiness Sustainment Maintenance Site Program. The request includes sixteen enhancements totaling \$3.8 million, including \$2.1 million from the State General Fund, for FY 2016. This request is comprised of **A)** Nine operating enhancements (\$590,180 All Funds, including \$450,698 State

FY 2016 Governor Recommendation

The **Governor** recommends an operating budget totaling \$37.6 million, including \$5.8 million from the State General Fund, for FY 2016. This is an all funds decrease of \$1.6 million, or 4.1 percent, and a State General Fund decrease of \$1.7 million, or 22.3 percent, below the agency's FY 2016 request.

The **Governor** recommends capital improvements expenditures totaling \$4.9 million, including \$2.4 million from the State General Fund, for FY 2015. This is an all funds decrease of \$505,094, or 9.4 percent, and a State General Fund decrease of \$232,343, or 8.9 percent, below the agency's FY 2015 revised estimate. This decrease is due to the Governor not recommending the agency's supplemental request for additional rehabilitation and repair expenditures for Kansas Army National Guard facilities.

General Fund, and 7.0 non-FTE positions) and **B)** Seven capital improvements enhancements (\$3.2 million All Funds, including \$1.6 million State General Fund) for FY 2016.

The **agency** requests capital improvements expenditures totaling \$6.7 million, including \$4.3 million from the State General Fund, for FY 2016. This is an all funds increase of \$1.3 million, or 24.7 percent, and a State General Fund increase of \$1.7 million, or 66.3 percent, above the FY 2015 revised estimate. This increase is due to seven capital improvements enhancement requests totaling \$3.2 million, including \$1.6 million from the State General Fund, for FY 2016.

The difference from the agency's FY 2016 request is due to the following recommended adjustments.

- Allotment Plan funding reductions.

- Reductions for employer contributions for state employee health insurance.
- Reductions to refinance current agency debt.
- Reductions due to non-recommended operating enhancement requests.
- Reductions to additional State General Funding request.
- Additional Civil Air Patrol operating expenditures.

The **Governor** recommends capital improvements expenditures totaling \$3.2 million, including \$2.4 million from the State General Fund, for FY 2016. This is an all funds decrease of \$3.5 million, or 52.0 percent, and a State General Fund decrease of \$1.9 million, or 44.7 percent, below the agency's FY 2016 request. This decrease is due to the following.

- The Governor not recommending six of the agency's seven capital improvements

enhancements (\$2.7 million all funds, including \$1.1 million State General Fund).

- The Governor's recommendation to refinance current agency debt, which attributes for a decrease of \$787,390, all from the State General Fund, in debt service principal payments from the agency's FY 2016 request.

The Governor's recommendation includes: 1) \$1.2 million, including \$329,893 from the State General Fund, to provide for the agency's base request for rehabilitation and repairs expenditures for FY 2016, and 2) the agency's capital improvements enhancement request for \$472,000, all from the State General Fund, to provide for expenditures for the design of a new, 25,000 square foot, State Emergency Management Operations and Training Center located on or adjacent to the grounds of the Kansas National Guard 190th Refueling Wing at Forbes Field in Topeka.

FY 2017 Agency Request

The **agency** requests operating expenditures totaling \$35.6 million, including \$7.1 million from the State General Fund, for FY 2017. This is an all funds decrease of \$3.6 million, or 9.1 percent, and a State General Fund decrease of \$331,829, or 4.5 percent, below the FY 2016 request. The FY 2017 request includes 132.5 FTE and 134.6 non-FTE positions, which is a decrease of 15.0 FTE and 12.0 non-FTE positions from the FY 2016 request, and is primarily related to continued closure of Kansas's Readiness Sustainment Maintenance Site Program. This request is comprised of: **A)**The continuation and associated increases of the nine operating enhancements requested in FY

2016 into FY 2017 (\$614,207 All Funds, including \$469,560 from the State General Fund, and 7.0 non-FTE positions).

The **agency** requests capital improvements expenditures totaling \$11.7 million, including \$9.8 million from the State General Fund, for FY 2017. This is an all funds increase of \$5.0 million, or 74.6 percent, and a State General Fund increase of \$5.4 million, or 125.8 percent, above the FY 2016 request. This increase is due to five capital improvements enhancements totaling \$8.0 million, including \$6.9 million from the State General Fund, for FY 2017.

FY 2017 Governor Recommendation

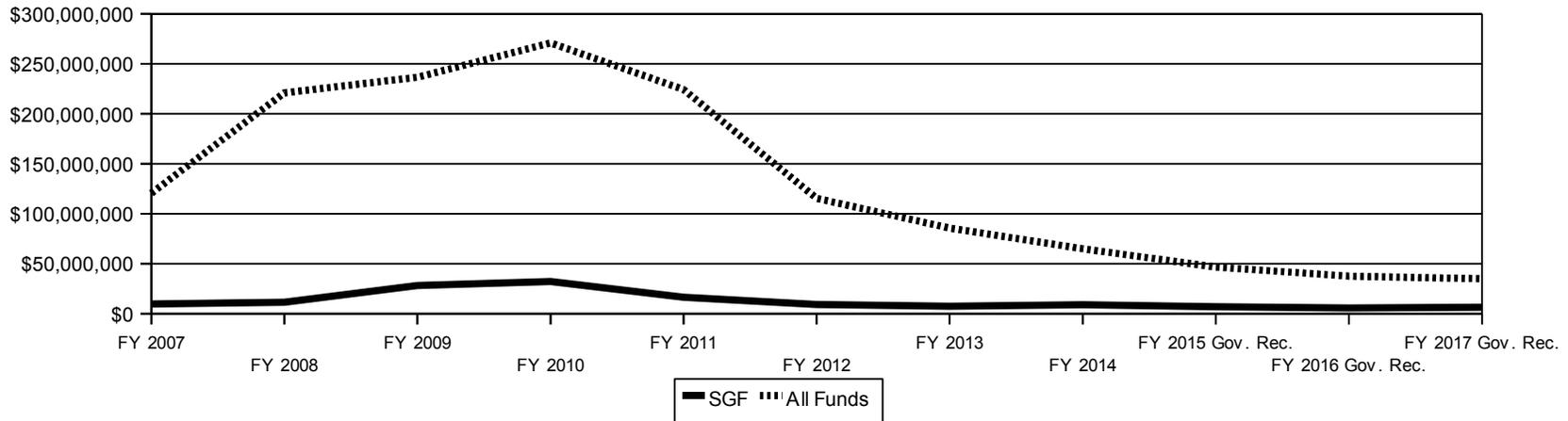
The **Governor** recommends an operating budget totaling \$35.0 million, including \$6.5 million from the State General Fund, for FY 2017. This is an all funds decrease of \$620,973 million, or 1.7 percent, and a State General Fund decrease of \$660,183, or 9.3 percent, below the agency's FY 2017 request. The difference from the agency's FY 2017 request is due to the following recommended adjustments: 1) reductions to continue the Governor's allotment plan, 2) reductions to employer contributions for state employee health insurance, 3) reductions for less than requested enhancement funding, 4) reductions to additional State General Funding request, and 5) an increase for debt service payments, and 6) additional Civil Air Patrol operating expenditures.

The **Governor** recommends capital improvements expenditures totaling \$3.7 million, including \$2.8 million from the State General Fund, for FY 2017. This is an all funds decrease of \$8.0 million, or 68.8 percent, and a State General Fund decrease of \$6.93 million, or 71.0 percent, below the agency's FY 2017 request. This decrease from the agency's request is entirely due to the Governor not recommending any of the agency's five capital improvements enhancements (\$8.0 million All Funds, including \$6.9 million State General Fund).

The Governor's recommendation includes \$1.2 million, including \$329,893 from the State General Fund, to provide for the agency's base request for rehabilitation and repairs expenditures for FY 2017.

BUDGET TRENDS

OPERATING EXPENDITURES FY 2007 – FY 2017



Fiscal Year	SGF	% Change	All Funds	% Change	FTE
2007	\$ 9,824,083	(4.5)%	\$ 120,567,533	44.8 %	219.0
2008	11,416,008	16.2	221,045,720	83.3	219.0
2009	28,193,359	147.0	236,670,077	7.1	219.0
2010	32,219,874	14.3	271,008,350	14.5	219.0
2011	16,557,307	(48.6)	224,429,806	(17.2)	219.0
2012	9,179,456	(44.6)	115,452,148	(48.6)	199.0
2013	7,503,792	(18.3)	85,724,171	(25.7)	200.0
2014	8,956,085	19.4	65,005,526	(24.2)	185.5
2015 Gov. Rec.	6,988,446	(22.0)	46,770,744	(28.1)	185.5
2016 Gov. Rec.	5,786,324	(17.2)	37,590,236	(19.6)	147.5
2017 Gov. Rec.	6,454,207	11.5	35,026,567	(6.8)	132.5
Eleven-Year Change	\$ (3,369,876)	(34.3)%	\$ (85,540,966)	(70.9)%	(86.5)

Note: Fluctuations in State General Fund and all other fund financing are attributed to disaster relief funding.

Summary of Operating Budget FY 2014 - FY 2016

	Actual 2014	Agency Estimate				Governor's Recommendation			
		Estimate FY 2015	Request FY 2016	Dollar Change from FY 15	Percent Change from FY 15	Rec. FY 2015	Rec. FY 2016	Dollar Change from FY 15	Percent Change from FY 15
By Program:									
Administration	\$ 1,860,036	\$ 2,195,119	\$ 2,224,504	\$ 29,385	1.3 %	\$ 2,176,315	\$ 2,209,898	\$ 33,583	1.5 %
Emergency Preparedness	28,390,531	17,284,970	11,141,383	(6,143,587)	(35.5)	17,164,379	10,515,524	(6,648,855)	(38.7)
State Military Service Operations	2,049,081	623,566	336,545	(287,021)	(46.0)	613,759	326,738	(287,021)	(46.8)
Physical Plant / Central Services	31,385,460	25,959,317	24,303,759	(1,655,558)	(6.4)	25,754,376	24,152,069	(1,602,307)	(6.2)
Debt Service	1,320,418	1,299,174	1,199,210	(99,964)	(7.7)	1,061,915	386,007	(675,908)	(63.6)
TOTAL	\$ 65,005,526	\$ 47,362,146	\$ 39,205,401	\$ (8,156,745)	(17.2) %	\$ 46,770,744	\$ 37,590,236	\$ (9,180,508)	(19.6) %
By Major Object of Expenditure:									
Salaries and Wages	\$ 21,622,463	\$ 16,775,246	\$ 15,513,747	\$ (1,261,499)	(7.5) %	\$ 16,567,575	\$ 15,005,847	\$ (1,561,728)	(9.4) %
Contractual Services	13,906,341	11,270,688	13,184,754	1,914,066	17.0	11,137,509	12,932,454	1,794,945	16.1
Commodities	3,588,261	3,514,438	1,924,133	(1,590,305)	(45.3)	3,510,952	1,892,178	(1,618,774)	(46.1)
Capital Outlay	732,502	398,587	716,600	318,013	79.8	398,587	716,600	318,013	79.8
Debt Service	1,320,418	1,299,174	1,199,210	(99,964)	(7.7)	1,061,915	386,007	(675,908)	(63.6)
Subtotal - Operations	\$ 41,169,985	\$ 33,258,133	\$ 32,538,444	\$ (719,689)	(2.2) %	\$ 32,676,538	\$ 30,933,086	\$ (1,743,452)	(5.3) %
Aid to Local Units	12,498,410	11,368,140	4,520,745	(6,847,395)	(60.2)	11,368,140	4,520,745	(6,847,395)	(60.2)
Other Assistance	11,337,131	2,735,873	2,146,212	(589,661)	(21.6)	2,726,066	2,136,405	(589,661)	(21.6)
TOTAL	\$ 65,005,526	\$ 47,362,146	\$ 39,205,401	\$ (8,156,745)	(17.2) %	\$ 46,770,744	\$ 37,590,236	\$ (9,180,508)	(19.6) %
Financing:									
State General Fund	\$ 8,956,085	\$ 7,366,420	\$ 7,446,219	\$ 79,799	1.1 %	\$ 6,988,446	\$ 5,786,324	\$ (1,202,122)	(17.2) %
Emergency Mgt Disaster Federal Fund	12,202,763	5,593,538	2,911,531	(2,682,007)	(47.9)	5,593,538	2,911,531	(2,682,007)	(47.9)
Other Federal Funds	42,227,352	33,151,932	28,234,103	(4,917,829)	(14.8)	32,944,449	28,010,638	(4,933,811)	(15.0)
All Other Funds	1,619,326	1,250,256	613,548	(636,708)	(50.9)	1,244,311	881,743	(362,568)	(29.1)
TOTAL	\$ 65,005,526	\$ 47,362,146	\$ 39,205,401	\$ (8,156,745)	(17.2) %	\$ 46,770,744	\$ 37,590,236	\$ (9,180,508)	(19.6) %

Summary of Operating Budget FY 2016 - FY 2017

	Agency Estimate				Governor's Recommendation			
	Request FY 2016	Request FY 2017	Dollar Change from FY 16	Percent Change from FY 16	Rec. FY 2016	Rec. FY 2017	Dollar Change from FY 16	Percent Change from FY 16
By Program:								
Administration	\$ 2,224,504	\$ 2,122,606	\$ (101,898)	(4.6) %	\$ 2,209,898	\$ 2,109,346	\$ (100,552)	(4.6)%
Emergency Preparedness	11,141,383	7,858,112	(3,283,271)	(29.5)	10,515,524	7,209,336	(3,306,188)	(31.4)
State Military Service Operations	336,545	337,379	834	0.2	326,738	327,572	834	0.3
Physical Plant / Central Services	24,303,759	24,241,681	(62,078)	(0.3)	24,152,069	24,087,894	(64,175)	(0.3)
Debt Service	1,199,210	1,087,762	(111,448)	(9.3)	386,007	1,292,419	906,412	234.8
TOTAL	\$ 39,205,401	\$ 35,647,540	\$ (3,557,861)	(9.1) %	\$ 37,590,236	\$ 35,026,567	\$ (2,563,669)	(6.8)%
By Major Object of Expenditure:								
Salaries and Wages	\$ 15,513,747	\$ 16,042,698	\$ 528,951	3.4 %	\$ 15,005,847	\$ 15,516,719	\$ 510,872	3.4 %
Contractual Services	13,184,754	12,434,056	(750,698)	(5.7)	12,932,454	12,176,167	(756,287)	(5.8)
Commodities	1,924,133	1,893,212	(30,921)	(1.6)	1,892,178	1,861,257	(30,921)	(1.6)
Capital Outlay	716,600	716,600	0	0.0	716,600	716,600	0	0.0
Debt Service	1,199,210	1,087,762	(111,448)	(9.3)	386,007	1,292,419	906,412	234.8
Subtotal - Operations	\$ 32,538,444	\$ 32,174,328	\$ (364,116)	(1.1) %	\$ 30,933,086	\$ 31,563,162	\$ 630,076	2.0 %
Aid to Local Units	4,520,745	2,171,682	(2,349,063)	(52.0)	4,520,745	2,171,682	(2,349,063)	(52.0)
Other Assistance	2,146,212	1,301,530	(844,682)	(39.4)	2,136,405	1,291,723	(844,682)	(39.5)
TOTAL	\$ 39,205,401	\$ 35,647,540	\$ (3,557,861)	(9.1) %	\$ 37,590,236	\$ 35,026,567	\$ (2,563,669)	(6.8)%
Financing:								
State General Fund	\$ 7,446,219	\$ 7,114,390	\$ (331,829)	(4.5) %	\$ 5,786,324	\$ 6,454,207	\$ 667,883	11.5 %
Emergency Mgt Disaster Federal Fund	2,911,531	31,759	(2,879,772)	(98.9)	2,911,531	31,759	(2,879,772)	(98.9)
Other Federal Funds	28,234,103	27,875,561	(358,542)	(1.3)	28,010,638	27,646,512	(364,126)	(1.3)
All Other Funds	613,548	625,830	12,282	2.0	881,743	894,089	12,346	1.4
TOTAL	\$ 39,205,401	\$ 35,647,540	\$ (3,557,861)	(9.1) %	\$ 37,590,236	\$ 35,026,567	\$ (2,563,669)	(6.8)%

BUDGET OVERVIEW

A. FY 2015 – Current Year

Adjustments to Approved State General Fund Budget

The Legislature approved a State General Fund budget of \$9,363,669 for the Adjutant General's Department in FY 2015. Several adjustments have subsequently been made to that amount. These adjustments change the current year approved amount without any legislative action required. For this agency, the following adjustments have been made.

- An increase of \$4,911,269, based on the reappropriation of FY 2014 funding which was not spent in FY 2014 and has shifted to FY 2015.

- A reduction of \$1,867,974, as the result of the Governor's December 9th State General Fund allotment.

This adjustment changes the FY approved State General Fund to \$12,406,964. That amount is reflected in the table below as the currently approved FY State General Fund amount.

CHANGE FROM APPROVED BUDGET					
	Legislative Approved FY 2015	Agency Estimate FY 2015	Agency Change from Approved	Governor Rec. FY 2015	Governor Change from Approved
State General Fund	\$ 12,406,964	\$ 9,963,523	\$ (2,443,441)	\$ 9,353,206	\$ (3,053,758)
All Other Funds	45,435,147	42,769,511	(2,665,636)	42,283,332	(3,151,815)
TOTAL	<u>\$ 57,842,111</u>	<u>\$ 52,733,034</u>	<u>\$ (5,109,077)</u>	<u>\$ 51,636,538</u>	<u>\$ (6,205,573)</u>
FTE Positions	185.5	185.5	0.0	185.5	0.0

The **agency** requests a revised FY 2015 estimate totaling \$52.7 million, including \$10.0 million from the State General Fund, an all funds decrease of \$5.1 million, or 8.8 percent, and

a State General Fund decrease of \$2.4 million, or 19.7 percent, below the current approved amounts for FY 2015. The agency's FY 2015 revised estimate includes supplemental funding

requests totaling \$545,094, including \$242,343 from the State General Fund. The FY 2015 revised estimate includes 185.5 FTE positions, which is no change from the amount approved by the 2014 Legislature.

Major Adjustments from the approved budget include:

State General Fund. The State General Fund decrease of \$2.4 million from the FY 2015 approved amount is primarily due to reappropriations from FY 2014 totaling \$4,911,269. This amount is comprised of reappropriations in the following State General Fund accounts: 1) \$4,842,133 from disaster relief, 2) \$211 from operations, 3) \$46,311 from incident management team and 4) \$22,641 from Military Activation Payments. Of these reappropriations, the primary decrease from the approved is due to unbudgeted FY 2015 disaster relief expenditure authority.

The FY 2015 approved budget includes expenditure authority totaling \$5,303,015 for the state's portion of disaster relief for open disasters. The most recent estimates for disaster relief payouts included in the FY 2015 revised estimate total \$749,257. This is a decrease of \$4,553,758, or 85.9 percent, less than the FY 2015 approved amount. This decrease from the approved is also offset by the agency's FY 2015 supplemental requests totaling \$242,343, from the State General Fund.

This State General Fund reduction from approved totals \$4,311,415, which is reduced by the Governor's December allotment which lapsed \$1,867,974 from the approved amount.

Federal Funds and All Other Funds. The FY 2015 revised estimate includes all other funds expenditures totaling \$42.8 million, which is a decrease of \$2.7 million, or 5.9 percent, below the current approved amount for FY 2015. This decrease

is primarily attributable to significant decreases in federal funding related to the closure of Kansas Readiness Sustainment Maintenance Site Program and resulting loss of federal funds generated through it.

The **Governor** recommends a total budget of \$51.6 million, including \$9.4 million from the State General Fund, in FY 2015. This is an all funds decrease of \$1.1 million, or 2.1 percent, and a State General Fund decrease of \$610,317, or 6.1 percent, below the agency's FY 2015 revised estimate. The difference from the agency's FY 2015 revised estimate, which was submitted before the December Allotment, is due to the following recommended adjustments.

- A reduction of \$545,094, including \$242,343 from the State General Fund, due to the Governor not recommending the agency's supplemental requests.
- A reduction of \$551,402, including \$367,974 from the State General Fund, as part of the Governor's allotment plan, which includes: a 4.0 percent SGF funding reduction, bond refinancing, and a reduction to employers KPERS contributions. The State General Fund portion of this plan adjusted the FY 2015 approved budget, and the special revenue fund component, which is comprised of employers KPERS contributions, is included as part of the recommendation.
- Lapses totaling \$1,972,000, all from the Disaster Relief Account of the State General Fund, \$1.5 million for the Governor's FY 2015 allotment plan, and \$472,000, to provide for FY 2016 expenditures for the design of a new, 25,000 square foot, State Emergency Management Operations and Training Center.

Supplemental Detail

Supplementals	FY 2015 SUPPLEMENTALS					
	Agency Estimate			Governor's Recommendation		
	SGF	All Funds	FTE	SGF	All Funds	FTE
McConnell ASOS Utilities	\$ 10,000	\$ 40,000	0.0	\$ 0	\$ 0	0.0
Rehabilitation and Repair of Statewide Armories	232,343	505,094	0.0	0	0	0.0
TOTAL	\$ 242,343	\$ 545,094	0.0	\$ 0	\$ 0	0.0

The **agency** is requesting two supplementals totaling \$545,094, including \$242,343 from the State General Fund, in FY 2015. This request is comprised of **A)** One operating supplemental for \$40,000, including \$10,000 State General Fund and **B)** One capital improvements supplemental for \$505,094, including \$232,343 from the State General Fund in FY 2015.

A) The agency's supplemental request in FY 2015 includes the following:

- **McConnell ASOS Utilities.** The **agency** requests \$40,000, including \$10,000 from the State General Fund, to provide for the State's matching share of utility and sustainment costs for the Air Support Operations Squadron (ASOS) facility as part of the Cooperative Agreement with the National Guard Bureau in which the State is required to provide 25.0 percent of utility and sustainment costs for the facility. The agency states that electrical costs in FY 2014 for the

facility totaled approximately \$35,000 and sustainment costs were approximately \$5,000.

The **Governor** does not recommend the supplemental request.

B) The agency's capital improvements supplemental request in FY 2015 includes the following:

- **Rehabilitation and Repair of Kansas Army National Guard Armories.** The agency requests \$505,094, including \$232,343 from the State General Fund, to provide the State's matching share of 50.0 percent of rehabilitation and repair costs of the 76 Kansas Army National Guard facilities (which comprise over 1.3 million square feet of armory facilities) in order to draw down matching federal money as per the Cooperative Agreement with the National Guard Bureau. Expenditures for rehabilitation and repair include: security for arms, ammunition and explosives,

fire & safety, physical security, intrusion detection and prevention, heating & cooling, waterproofing, air quality, plumbing, grounds-keeping, code compliance, and electrical expenditures.

The **Governor** does not recommend the supplemental request.

Governor's Allotments

The consensus revenue estimating process was completed on November 10, 2014 subsequent to agencies submitting budgets with revised expenditures for the current fiscal year. The results of the new consensus revenue estimates identified a \$278.7 million State General Fund shortfall for FY 2015. This prompted the Governor to address the shortfall with an allotment plan totaling \$280.0 million which reduced

expenditures by \$60.1 million. The allotment plan also included recommendations to transfer funds and adjust Non-State General Fund expenditures an additional \$219.9 million. The adjustments included in the \$219.9 million will require legislative approval to implement. The allotments shown in the table below reflect only those allotments which have already taken place.

GOVERNOR'S ALLOTMENTS			
Allotment	SGF	All Funds	FTE
December Allotment			
Reduce KPERS Employer Contribution Rate	\$ (24,243)	\$ (24,243)	0.0
Reduce SGF funding by 4.0 Percent	(106,472)	(106,472)	0.0
Bond Refinancing	(237,259)	(237,259)	0.0
Disaster Relief Funding Lapse	(1,500,000)	(1,500,000)	0.0
TOTAL	<u>\$ (1,867,974)</u>	<u>\$ (1,867,974)</u>	<u>0.0</u>

Kansas Public Employees Retirement System (KPERS) Reduction:

A reduction of \$24,243 from the State General Fund as a result of the Governor's State General Fund allotment reducing the Kansas Public Employer Regular and School Member employer contribution rate (excluding KPERS Death and Disability) from 11.27 percent to 8.65 percent in FY 2015. This

allotment will have no impact on the agency operations, but is reflective of a reduction of expenditures. An additional \$183,428 from special revenue funds is reduced in the Governor's budget recommendation resulting in a total reduction of \$207,671.

4.0 percent reduction to Cabinet-level and other SGF funded agencies:

A reduction of \$106,472, as a result of the Governor's State General Fund allotment of 4.0 percent to Cabinet and other State General Funded agencies in FY 2015.

Bond Refinancing:

A reduction of \$237,259, all from the State General Fund, as part of the Governor's State General Fund allotment reducing

expenditures from the State General Fund through the refinancing of current debt.

Disaster Relief Funding Lapse:

A lapse of \$1.5 million, all from the Disaster Relief Account of the State General Fund, in FY 2015.

B. FY 2016 – Budget Year

FY 2016 OPERATING BUDGET SUMMARY			
	Agency Request	Governor's Recommendation	Difference
Total Request/Recommendation	\$ 39,205,401	\$ 37,590,236	\$ (1,615,165)
FTE Positions	147.5	147.5	0.0
Change from FY 2015:			
<i>Dollar Change:</i>			
State General Fund	\$ 79,799	\$ (1,202,122)	
All Other Funds	(8,236,544)	(7,978,386)	
TOTAL	<u>\$ (8,156,745)</u>	<u>\$ (9,180,508)</u>	
<i>Percent Change:</i>			
State General Fund	1.1 %	(17.2) %	
All Other Funds	(20.6)	(20.1)	
TOTAL	<u>(17.2) %</u>	<u>(19.6) %</u>	
Change in FTE Positions	(38.0)	(38.0)	

The **agency** requests operating expenditures totaling \$39.2 million, including \$7.5 million from the State General Fund for FY 2016. This is an all funds decrease of \$8.2 million, or 17.2 percent, and a State General Fund increase of \$79,799, or 1.1 percent, from the FY 2015 revised estimate.

Major Adjustments include the following.

State General Fund. The State General Fund increase of \$79,799 is due to: 1) The state's portion of disaster relief payouts decreasing from the FY 2015 revised estimate (\$370,287); 2) reductions due to reappropriated expenditure authority in FY 2015 that does not reoccur in FY 2016 (\$69,336); 3) reductions in the debt service interest payment schedule (\$99,964); and an increase to operating expenditures totaling (\$619,219, of which \$450,698 is due to FY 2016

enhancement requests); and 4) an increase in Civil Air Patrol expenditures of \$167.

Federal Funds and All Other Funds. The decrease of \$8.2 million, all from federal and all other funds expenditures, is predominately related to the anticipated full closure of Kansas Readiness Sustainment Maintenance Site Program and resulting loss of federal funds generated through it (est. \$1.6 million), and with the 75.0 percent federal matching funds decrease associated with less anticipated expenditures for disaster relief for FY 2016 (est. \$2.7 million), less hazardous mitigation grants (est. \$4.2 million), which is offset by an increase in enhancement requests from the FY 2015 revised estimate totaling \$139,482.

The FY 2016 request includes 147.5 FTE and 146.6 Non-FTE positions, which is a decrease of 38.0 FTE and 117.0 non-FTE positions from the FY 2015 revised estimate, and is primarily related to the closure of Kansas Readiness Sustainment Maintenance Site Program.

The **agency** is requesting operating enhancements totaling \$590,180, including \$450,698 from the State General Fund, for FY 2016.

The **Governor** recommends an operating budget totaling \$37.6 million, including \$5.8 million from the State General Fund, for FY 2016. This is an all funds decrease of \$1.6 million, or 4.1 percent, and a State General Fund decrease of \$1.7 million, or 22.3 percent, below the agency's FY 2016 request. The difference from the agency's FY 2016 request is due to the following recommended adjustments.

- A reduction of \$219,062, all from the State General Fund, to continue the Governor's

recommended 4.0 percent allotment reduction to agency operating expenditures.

- A reduction of \$150,759, including \$28,877 from the State General Fund, to employer contributions for state employee health insurance.
- A reduction of \$813,203, all from the State General Fund, to refinance current agency debt. The Governor's recommendation includes the refinancing of agency debt, and this reduction would account for a FY 2016 operating expenditures decrease to the current debt service interest payment schedule.
- A reduction of \$437,141, including \$333,064 from the State General Fund, due to the Governor recommending only two of the agency's nine requested operating enhancements.
- A reduction of \$270,690, all from the State General Fund, and the addition of the same amount from the Emergency Communications Fund to provide continued funding for the Office of Emergency Communications . This would continue the State Highway Fund transfer to the office of emergency communications fund, rather than replacing this funding source with State General Fund, as was included in the agency's FY 2016 request.
- The addition of \$5,000, all from the State General Fund for an increase to Civil Air Patrol operating expenditures.

Enhancements Detail

FY 2016 ENHANCEMENTS							
Enhancements	Agency Request			Governor's Recommendation			
	SGF	All Funds	FTE	SGF	All Funds	FTE	
KDEM Planner #1	\$ 35,406	\$ 70,811	0.0	\$ 35,406	\$ 70,811	0.0	
KDEM Planner #2	35,406	70,811	0.0	0	0	0.0	
KDEM PSE I	38,671	77,343	0.0	0	0	0.0	
FC Operating Expenditures	40,000	40,000	0.0	0	0	0.0	
FC Strategic Analyst	82,228	82,228	0.0	82,228	82,228	0.0	
FC Terrorism Analyst	69,662	69,662	0.0	0	0	0.0	
FC Weapons of Mass Destruction Analyst	69,663	69,663	0.0	0	0	0.0	
FC Cyber Threat Analyst	69,662	69,662	0.0	0	0	0.0	
McConnell ASOS Utilities	10,000	40,000	0.0	0	0	0.0	
Civil Air Patrol Operating Costs	--	--	--	5,000	5,000	0.0	
State Highway Fund Switch	--	--	--	(270,690)	0	0.0	
<i>Operations Subtotal:</i>	<i>\$ 450,698</i>	<i>\$ 590,180</i>	<i>0.0</i>	<i>\$ (148,056)</i>	<i>\$ 158,039</i>	<i>0.0</i>	
<i>Capital Improvements:</i>							
Rehabilitation and Repair of Statewide Armories	\$ 476,929	\$ 1,030,393	0.0	\$ 0	\$ 0	0.0	
State Emergency Operations and Training Center Design	472,000	472,000	0.0	472,000	472,000	0.0	
CST Building 2003 Joint Force Headquarters Expansion	251,000	974,000	0.0	0	0	0.0	
Crisis City Building 6100 HVAC Replacement	158,400	158,400	0.0	0	0	0.0	
Colby Armory Fence Replacement	18,751	37,502	0.0	0	0	0.0	
Lawrence/Coffeyville Sec. Lighting	44,590	104,600	0.0	0	0	0.0	
Paving Repairs							
Abilene/Pratt/Holton/Paola	193,631	387,262	0.0	0	0	0.0	
<i>Capital Improvements Subtotal:</i>	<i>\$ 1,615,301</i>	<i>\$ 3,164,157</i>	<i>0.0</i>	<i>\$ 472,000</i>	<i>\$ 472,000</i>	<i>0.0</i>	
GRAND TOTAL	\$ 2,065,999	\$ 3,754,337	0.0	\$ 323,944	\$ 630,039	0.0	

The **agency** is requesting sixteen enhancements totaling \$3.8 million, including \$2.1 million from the State General Fund, for FY 2016. This request is comprised of **A)** Nine operating enhancements (\$590,180 All Funds, including \$450,698 State General Fund) and **B)** Seven capital improvements enhancements (\$3.2 million All Funds, including \$1.6 million State General Fund) for FY 2016.

A) The agency's nine operating enhancements for FY 2016 include the following.

1) **1.0 non-FTE KDEM Planner #1.** The **agency** requests \$70,811, including \$35,406 from the State General Fund, to hire an additional Kansas Division of Emergency Management (KDEM) Planner II position to assist with county emergency planning for FY 2016. The agency states that K.S.A. 48-928 (c) and (d) specifically charges KDEM with creating local disaster emergency plan standards, plans, and periodic review of these plans. In addition, K.S.A. 48-926 and 48-927 require KDEM to draft and keep current a state disaster emergency plan and state resources management plan. The agency states that **Kansas (3)** planning tasks are currently delegated to one county disaster emergency planner; one state logistics/resources planner; and one planning and mitigation branch director. Whereas neighboring FEMA Region VII states have: **Nebraska (8)** - one preparedness branch director, one lead planner, four all hazards planning specialists, and two response/emergency planners; **Missouri (9)** - one planning branch director, seven regional all hazards planners, and one logistics planner; and **Iowa (9)** - one planning branch director, seven all hazards planning specialists, and one logistics planner.

The agency further states that current staffing levels do not allow for effective support of: 1) disaster emergency planning in all 105 counties, 2) timely completion of statutory tasks, and 3) staffing of the State Emergency Operations Center (SEOC)

planning positions creating increased risk to life safety of Kansas residents during emergency events.

The **Governor** recommends the agency's enhancement request for an additional emergency planner position for FY 2016.

2) **1.0 non-FTE KDEM Planner #2.** The **agency** requests \$70,811, including \$35,406 from the State General Fund, to hire an additional Kansas Division of Emergency Management (KDEM) Planner II position to assist with county emergency planning for FY 2016.

The **Governor** does not recommend the enhancement request.

3) **1.0 non-FTE Public Service Executive I.** The **agency** requests \$77,343, including \$38,671 from the State General Fund, to hire a Public Service Executive I - Recovery Specialist at the State Defense Building for FY 2016. The agency states that this position will be responsible for coordinating recovery activities and providing technical support to local levels of government before, during, and after an incident or disaster.

The **Governor** does not recommend the enhancement request.

4) **Fusion Center (FC) Operating Expenditures.** The **agency** requests \$40,000, all from the State General Fund, to support ongoing operations and education for Fusion Center staff members for FY 2016. This includes \$15,000 for contractual services, and \$25,000 for commodities. This would include: 1) travel and training expenditures for four FC analysts to attend two separate recognized five day training courses, and three FC personnel to attend national and regional fusion center conferences throughout the year and coordinate information

sharing efforts and processes with fusion centers from surrounding states, and 2) in-house training efforts for agency personnel and partner agencies: including supplies, printing costs, software updates, and related equipment costs.

The **Governor** does not recommend the enhancement request.

5) **1.0 non-FTE Fusion Center Strategic Analyst.** The **agency** requests \$82,228, all from the State General Fund, to hire a Strategic Analyst for FY 2016. The Strategic Analyst will lead the development, review and maintenance of policies, procedures, guidelines, and checklists. The position will also carry out training, mentoring and oversight for all full time and part time FC analysts to ensure that analytical production is maximized, focused and carried out with the utmost respect for privacy and civil liberties. This position will also be critical for developing continuity of FC essential missions in the event that the Director and/or Lead Analyst are incapacitated.

The **Governor** recommends the agency's enhancement request for an additional Fusion Center Analyst.

6) **1.0 non-FTE Fusion Center Terrorism Analyst.** The **agency** requests \$69,662, all from the State General Fund, for a Terrorism Analyst for FY 2016. The agency states that this position will act as the primary coordinator for partnering agencies involved in the FC Terrorism Focus Team. This position's analytical focus will be on international terrorism organizations, transnational criminal organizations, and illicit trafficking that impacts Kansas homeland security. In addition, this position will maintain situational awareness on terrorism threats impacting Kansas for leadership/policymakers and responders.

The **Governor** does not recommend the enhancement request.

7) **1.0 non-FTE Fusion Center Weapons of Mass Destruction (WMD) Analyst.** The **agency** requests \$69,663, all from the State General Fund, for a FC WMD Analyst for FY 2016. This position will act as the primary coordinator for analysts from partner agencies who are part of the FC Bio-Threat Focus Team. This position's analytical focus will be on potential developers and employers of chemical, biological, or radiological weapons with specific emphasis on animal, plant and human pathogens (man-made/natural). In addition, this position will maintain situational awareness on terrorism threats impacting Kansas for leadership/policymakers and responders.

The **Governor** does not recommend the enhancement request.

8) **1.0 non-FTE Fusion Center Cyber Threat Analyst.** The **agency** requests \$69,662, all from the State General Fund, for a FC Cyber Threat analyst for FY 2016. This position will act as the primary coordinator for analysts from partner agencies who are part of the FC Critical Infrastructure Focus Team. This position's analytical focus will be on cyber security threats that have the potential to degrade, disrupt, or stop the essential functions of critical infrastructure or state and local government offices. In addition, this position will maintain situational awareness on terrorism threats impacting Kansas for leadership/policymakers and responders.

The **Governor** does not recommend the enhancement request.

9) **McConnell ASOS Utilities.** The **agency** requests \$40,000, including \$10,000 from the State General Fund, to provide for the State's matching share of utility and sustainment costs for

the Air Support Operations Squadron (ASOS) facility as part of the Cooperative Agreement with the National Guard Bureau in which the State is required to provide 25.0 percent of utility and sustainment costs for the facility for FY 2016. The agency states that electrical costs in FY 2014 for the facility totaled approximately \$35,000 and sustainment costs were approximately \$5,000.

The **Governor** does not recommend the enhancement request.

B) The agency's seven capital improvements enhancements for FY 2016 include the following.

1) **Rehabilitation and Repair of Kansas Army National Guard Armories.** The agency requests \$1.0 million, including \$476,929 from the State General Fund, to provide the State's matching share of 50.0 percent of rehabilitation and repair costs of the 76 Kansas Army National Guard facilities (which comprise over 1.3 million square feet of armory facilities) for FY 2016. These funds will draw down matching federal money as per the Cooperative Agreement with the National Guard Bureau. Expenditures for rehabilitation and repair include: security for arms, ammunition and explosives, fire & safety, physical security, intrusion detection and prevention, heating & cooling, waterproofing, air quality, plumbing, grounds-keeping, code compliance, and electrical expenditures.

The **Governor** does not recommend the enhancement request.

2) **State Emergency Operations and Training Center Design.** The **agency** requests \$472,000, all from the State General Fund, to fund the design of a new State Emergency Management Operations and Training Center located on or adjacent to the grounds of the Kansas National Guard 190th

Refueling Wing at Forbes Field in Topeka for FY 2016. The facility is planned to be 25,000 square foot. The new facility will house the Kansas Department of Emergency Management, and is planned to include a new State Emergency Operations Center with appropriate emergency generation, emergency communication and spaces for such personnel, facilities, and parking. This site will be the primary state center for all state emergency response operations and training. The agency states that this project is a vital component of the relocation of the Kansas National Guard's Headquarters from central Topeka to Forbes Field, 190th Air Wing property.

The **Governor** recommends the enhancement request, and lapses \$472,000, all from the agency's Disaster Relief account of the State General Fund, to provide for this request for FY 2016.

3) **Civil Support Team Building 2003 Joint Force Headquarters Expansion.** The **agency** requests \$974,000, including \$251,000 from the State General Fund, for the construction of a Joint Force Headquarters Expansion for FY 2016. This expansion would provide approximately 5,500 square foot to the existing Weapons of Mass Destruction facility, and will include offices, latrines, and classroom to meet the required space for the assigned units. The agency states that current facilities are very inadequate to meet current standards and space requirements.

The **Governor** does not recommend the enhancement request.

4) **Crisis City Building 6100 Heating, Ventilating, and Air Conditioning Replacement.** The **agency** requests \$158,400, all from the State General Fund, to replace the heating ventilating and air conditioning system at the Crisis City Training Facility in Salina, KS for FY 2016.

The **Governor** does not recommend the enhancement request.

5) **Colby Armory Fence Replacement.** The **agency** requests \$37,502, including \$18,751 from the State General Fund, for the replacement of the perimeter fencing system at the Colby Armory for FY 2016. The agency states that the existing system is damaged, broken, rusted, and has reached a point where additional repairs are not possible.

The **Governor** does not recommend the enhancement request.

6) **Lawrence/Coffeyville Section Lighting.** The **agency** requests \$104,600, including \$44,590 from the State General Fund, to replace security lighting at equipment and asset storage lots in Lawrence and Coffeyville for FY 2016. This project will replace security lighting fixtures that have failed or are at their end of life cycle with uniform, clear, and reliable security illumination.

The **Governor** does not recommend the enhancement request.

7) **Abilene/Pratt/Holton/Paola Paving Repairs.** The **agency** requests \$387,262, including \$193,631 from the State General Fund, to systematically repair failed pavement and related drainage systems at the Abilene, Pratt, Holton and Paola Armories for FY 2016. The agency states that paving has potholes and has buckled and driving is hazardous for vehicles. In addition, sloped ground developing from failed water drainage systems will be regraded.

The **Governor** does not recommend the enhancement request.

The **Governor** recommends two operating enhancements totaling \$153,039, including \$117,634 from the State General Fund, for FY 2016. The Governor also recommends one capital improvements enhancement for the State Emergency Operations and Training Center Design for FY 2016. The Governor's recommendation includes the addition of \$5,000, all from the State General Fund, for additional operating expenditures for the Civil Air Patrol, and continues the transfer from the State Highway Fund to the Office of Emergency Communications Fund for FY 2016.

C. FY 2017 – Budget Year

FY 2017 OPERATING BUDGET SUMMARY			
	Agency Request	Governor's Recommendation	Difference
Total Request/Recommendation	\$ 35,647,540	\$ 35,026,567	\$ (620,973)
FTE Positions	132.5	132.5	0.0
Change from FY 2016:			
<i>Dollar Change:</i>			
State General Fund	\$ (331,829)	\$ 667,883	
All Other Funds	(3,226,032)	(3,231,552)	
TOTAL	<u>\$ (3,557,861)</u>	<u>\$ (2,563,669)</u>	
<i>Percent Change:</i>			
State General Fund	(4.5) %	11.5 %	
All Other Funds	(10.2)	(10.2)	
TOTAL	<u>(9.1) %</u>	<u>(6.8) %</u>	
Change in FTE Positions	(15.0)	(15.0)	

The **agency** requests operating expenditures totaling \$35.6 million, including \$7.1 million from the State General Fund, for FY 2017. This is an all funds decrease of \$3.6 million, or 9.1 percent, and a State General Fund decrease of \$331,829, or 4.5 percent, below the FY 2016 request. The FY 2017 request includes 132.5 FTE and 134.6 non-FTE positions, which is a decrease of 15.0 FTE and 12.0 non-FTE positions from the FY

2016 request, and is primarily related to continued closure of Kansas's Readiness Sustainment Maintenance Site Program.

Major adjustments include the following items.

State General Fund. The State General Fund decrease of \$331,829 is due to: 1) The agency did not include any request for the state's portion of disaster relief payouts for FY 2017

which attributes to a decrease of \$378,970 from the FY 2016 request, 2) reductions in the debt service interest payment schedule (\$111,448), 3) an increase to operating expenditures totaling \$157,458 (of which \$469,560 is due to 2017 enhancement requests, which is less than the amount of the FY 2016 enhancement requests by \$18,862); and 4) an increase in Civil Air Patrol expenditures of \$1,131.

Federal Funds and All Other Funds. The decrease of \$8.2 million, all from federal and all other funds expenditures, is predominately related to the anticipated full closure of Kansas Readiness Sustainment Maintenance Site Program and resulting loss of federal funds generated through it (est. \$1.6 million). Without the inclusion of a request for disaster assistance funding for FY 2017, there is an associated decrease of the 75.0 percent federal matching funds from FY 2016 (est. \$2.7 million) and less hazardous mitigation grants (est. \$4.2 million). The decreases are offset by an increase of \$139,482 in special revenue funds related to enhancement requests for FY 2017.

The agency is requesting operating enhancements totaling \$614,207, including \$469,560 from the State General Fund, for FY 2017.

The **Governor** recommends an operating budget totaling \$35.0 million, including \$6.5 million from the State General Fund, for FY 2017. This is an all funds decrease of \$620,973 million, or 1.7 percent, and a State General Fund decrease of \$660,183, or 9.3 percent, below the agency's FY 2017 request. The difference from the agency's FY 2017 request is due to the following recommended adjustments.

- A reduction of \$224,651, all from the State General Fund, to continue the Governors recommended 4.0 percent allotment reduction to agency operating expenditures.
- A reduction of \$152,039, including \$28,133 from the State General Fund, to employer contributions for state employee health insurance.
- A reduction of \$453,940, including \$346,366 from the State General Fund, due to the Governor recommending only two of the agency's nine requested operating enhancements.
- A reduction of \$270,690, all from the State General Fund, and the addition of the same amount from the Emergency Communications Fund to provide continued funding for the Office of Emergency Communications . This would continue the State Highway Fund transfer to the office of emergency communications fund, rather than replacing this funding source with State General Fund, as was included in the agency's FY 2017 request.
- The addition of \$204,657, all from the State General Fund, for an increase to debt service interest payments.
- The addition of \$5,000, all from the State General Fund for an increase to Civil Air Patrol operating expenditures.

Enhancements Detail

Enhancements	FY 2017 ENHANCEMENTS					
	Agency Request			Governor's Recommendation		
	SGF	All Funds	FTE	SGF	All Funds	FTE
KDEM Planner #1	\$ 37,070	\$ 74,143	0.0	\$ 37,070	\$ 74,143	0.0
KDEM Planner #2	37,070	74,143	0.0	0	0	0.0
KDEM PSE I	40,499	81,000	0.0	0	0	0.0
FC Operating Expenditures	40,000	40,000	0.0	0	0	0.0
FC Strategic Analyst	86,124	86,124	0.0	86,124	86,124	0.0
FC Terrorism Analyst	72,932	72,932	0.0	0	0	0.0
FC Weapons of Mass Destruction Analyst	72,933	72,933	0.0	0	0	0.0
FC Cyber Threat Analyst	72,932	72,932	0.0	0	0	0.0
McConnell ASOS Utilities	10,000	40,000	0.0	0	0	0.0
Civil Air Patrol Operating Costs	--	--	--	5,000	5,000	0.0
State Highway Fund Switch	--	--	--	(270,690)	0	0.0
<i>Operations Subtotal:</i>	<i>\$ 469,560</i>	<i>\$ 614,207</i>	<i>0.0</i>	<i>\$ (142,496)</i>	<i>\$ 165,267</i>	<i>0.0</i>
<i>Capital Improvements:</i>						
Rehabilitation and Repair of Statewide Armories	\$ 486,497	\$ 1,051,001	0.0	\$ 0	\$ 0	0.0
Coffeyville Maintenance Bay Heater Replacement	48,996	97,992	0.0	0	0	0.0
Pratt/Concordia Military Vehicle Lot Expansion	165,665	331,330	0.0	0	0	0.0
Lenexa Failed Paving Replacement	327,500	655,000	0.0	0	0	0.0
State Emergency Operations & Training Center Construction	5,900,000	5,900,000	0.0	0	0	0.0
<i>Capital Improvement Subtotal:</i>	<i>\$ 6,928,658</i>	<i>\$ 8,035,323</i>	<i>0</i>	<i>\$ 0</i>	<i>\$ 0</i>	<i>0.0</i>
GRAND TOTAL	\$ 7,398,218	\$ 8,649,530	0.0	\$ (142,496)	\$ 165,267	0.0

The **agency** is requesting fourteen enhancements totaling \$8.6 million, including \$7.4 million from the State General Fund, for FY 2017. This request is comprised of **A)** The continuation and associated increases of the nine operating enhancements requested beginning in FY 2016 and continuing into FY 2017 (\$614,207 All Funds, including \$469,560 from the State General Fund), and **B)** Five capital improvements enhancements (\$8.0 million, including \$6.9 million from the State General Fund).

A) The agency's nine continuing operating enhancements for FY 2017 include the following.

1) **1.0 non-FTE KDEM Planner #1.** The **agency** requests \$74,143, including \$37,070 from the State General Fund, to hire an additional KDEM Planner II position to assist with county emergency planning for FY 2017. The agency states that K.S.A. 48-928 (c) and (d) specifically charges KDEM with creating local disaster emergency plan standards, plans, and periodic review of these plans. In addition, K.S.A. 48-926 and 48-927 require KDEM to draft and keep current a state disaster emergency plan and state resources management plan.

The agency further states that current staffing levels do not allow for effective support of: disaster emergency planning in all 105 counties, timely completion of statutory tasks, and staffing of the State Emergency Operations Center (SEOC) planning positions, thereby creating increased risk to life safety of Kansas residents during emergency events.

The **Governor** recommends the agency's enhancement request for an additional emergency planner position for FY 2017.

2) **1.0 non-FTE KDEM Planner #2.** The **agency** requests \$74,143, including \$37,070 from the State General Fund, to hire an additional Kansas Division of Emergency Management (KDEM) Planner II position to assist with county emergency planning for FY 2017.

The **Governor** does not recommend the enhancement request.

3) **1.0 non-FTE Public Service Executive I.** The **agency** requests \$81,000, including \$40,499 from the State General Fund, to hire a Public Service Executive I - Recovery Specialist at the State Defense Building for FY 2017. The agency states that this position will be responsible for coordinating recovery activities and providing technical support to local levels of government before, during, and after an incident or disaster.

The **Governor** does not recommend the enhancement request.

4) **FC Operating Expenditures.** The **agency** requests \$40,000, all from the State General Fund, to support ongoing operations and education for FC staff members for FY 2017. This includes \$15,000 for contractual services, and \$25,000 for commodities. This would include: 1) travel and training expenditures for four FC analysts to attend two separate recognized five day training courses, three FC personnel to attend national and regional fusion center conferences throughout the year and coordinate information sharing efforts and processes with fusion centers from surrounding states, and 2) in-house training efforts for the agency and partner agencies: including supplies, printing costs, software updates, and related equipment costs.

The **Governor** does not recommend the enhancement request.

5) **1.0 non-FTE FC Strategic Analyst.** The **agency** requests \$86,124, all from the State General Fund, to hire a Strategic Analyst for FY 2017. The Strategic Analyst will lead the development, review and maintenance of policies, procedures, guidelines, and checklists. The position will also carry out training, mentoring and oversight for all full time and part time FC analysts to ensure that analytical production is maximized, focused and carried out with the utmost respect for privacy and

civil liberties. This position will also be critical for developing continuity of FC essential missions in the event that the Director and/or Lead Analyst are incapacitated.

The **Governor** recommends the agency's enhancement request for an additional Fusion Center Analyst.

6) **1.0 non-FTE FC Terrorism Analyst.** The **agency** requests \$72,932, all from the State General Fund, for a Terrorism Analyst for FY 2017. The agency states that this position will act as the primary coordinator for partnering agencies involved in the FC Terrorism Focus Team. This position's analytical focus will be on international terrorism organizations, transnational criminal organizations and illicit trafficking that impacts Kansas homeland security. In addition, this position will maintain situational awareness on terrorism threats impacting Kansas for leadership/policymakers and responders.

The **Governor** does not recommend the enhancement request.

7) **1.0 non-FTE FC Weapons of Mass Destruction (WMD) Analyst.** The **agency** requests \$72,933, all from the State General Fund, for a FC WMD Analyst for FY 2017. This position will act as the primary coordinator for analysts from partner agencies who are part of the FC Bio-Threat Focus Team. This position's analytical focus will be on potential developers and employers of chemical, biological or radiological weapons with specific emphasis on animal, plant, and human pathogens (man-made/natural). In addition, this position will maintain situational awareness on terrorism threats impacting Kansas for leadership/policymakers and responders.

The **Governor** does not recommend the enhancement request.

8) **1.0 non-FTE FC Cyber Threat Analyst.** The **agency** requests \$72,932, all from the State General Fund, for a FC

Cyber Threat Analyst for FY 2017. This position will act as the primary coordinator for analysts from partner agencies who are part of the FC Critical Infrastructure Focus Team. This position's analytical focus will be on cyber security threats that have the potential to degrade, disrupt, or stop the essential functions of critical infrastructure or state and local government offices. In addition, this position will maintain situational awareness on terrorism threats impacting Kansas for leadership/policymakers and responders.

The **Governor** does not recommend the enhancement request.

9) **McConnell ASOS Utilities.** The **agency** requests \$40,000, including \$10,000 from the State General Fund, to provide for the State's matching share of utility and sustainment costs for the Air Support Operations Squadron (ASOS) facility as part of the Cooperative Agreement with the National Guard Bureau in which the State is required to provide 25.0 percent of utility and sustainment costs for the facility for FY 2017. The agency states that electrical costs in FY 2014 for the facility totaled approximately \$35,000 and sustainment costs were approximately \$5,000.

The **Governor** does not recommend the enhancement request.

B) The agency's five capital improvements enhancements for FY 2016 include the following.

1) **Rehabilitation and Repair of Kansas Army National Guard Armories.** The **agency** requests \$1.1 million, including \$486,497 from the State General, to provide the State's matching share of 50.0 percent of rehabilitation and repair costs of the 76 Kansas Army National Guard facilities (which comprise over 1.3 million square feet of armory facilities) for FY 2017. These funds will draw down matching federal money as per the

Cooperative Agreement with the National Guard Bureau. Expenditures for rehabilitation and repair include: security for arms, ammunition and explosives, fire & safety, physical security, intrusion detection and prevention, heating & cooling, waterproofing, air quality, plumbing, grounds-keeping, code compliance, and electrical expenditures.

The **Governor** does not recommend the enhancement request.

2) **Coffeyville Maintenance Bay Heater Replacement.** The **agency** requests \$97,992, including \$48,996 from the State General Fund, to replace inefficient forced air overhead heaters with infrared radiant heaters, and proper sealing of doors and other points of breach into the maintenance bay building for FY 2017.

The **Governor** does not recommend the enhancement request.

3) **Pratt/Concordia Military Vehicle Lot Expansion.** The **agency** requests \$331,330, including \$165,665 from the State General Fund to expand the Pratt and Concordia Armory military vehicle storage lots, regrade these sites, and install new and complete security fence and gate systems for these sites for FY 2017.

The **Governor** does not recommend the enhancement request.

4) **Lenexa Failed Paving Replacement.** The **agency** requests \$655,000, including \$327,500 from the State General Fund, to replace half of the public parking lot at the Lenexa Armory for

FY 2017. The agency states that this project would include removal of the existing asphalt pavement, modifications to the sub-grade, and new pavement installation and marking.

The **Governor** does not recommend the enhancement request.

5) **State Emergency Operations and Training Center Construction.** The **agency** requests \$5.9 million, all from the State General Fund, for the construction of a new State Emergency Management Operations and Training Center. This facility would be located on or adjacent to the grounds of the Kansas National Guard 190th Refueling Wing at Forbes Field in Topeka for FY 2017. The facility is planned to be 25,000 square foot. The new facility will house the Kansas Department of Emergency Management, and is planned to include a new State Emergency Operations Center with appropriate emergency generation, emergency communication and spaces for such personnel, facilities, and parking. This site will be the primary state center for all state emergency response operations and training. The agency states that this project is a vital component of the Kansas National Guard's Headquarters' relocation from central Topeka to Forbes Field, 190th Air Wing property.

The **Governor** does not recommend the enhancement request.

The **Governor** recommends two operating enhancements totaling \$160,267, including \$123,194 from the State General Fund, for FY 2017. The Governor's recommendation includes the addition of \$5,000, all from the State General Fund, for additional operating expenditures for the Civil Air Patrol, and continues the transfer from the State Highway Fund to the Office of Emergency Communications Fund for FY 2017.

Governor's Recommended Salary and Wage Adjustments

State Employee Pay Increases. The 2014 Legislature approved funding of \$11.3 million, including \$4.5 million from the State General Fund, in FY 2015 for a \$250 bonus for all full-time employees except elected officials who were employed on December 6, 2013, and which was paid December 6, 2014. **For this agency, the FY 2015 bonus totals \$85,397, including \$72,068 from the State General Fund, and affects 275 employees.**

Longevity Bonus Payments. For FY 2016 and FY 2017, the Governor recommends funding longevity bonus payments for eligible state employees at the statutory rate of \$40 per year of service, with a 10-year minimum (\$400), and a 25-year maximum (\$1,000). Classified employees hired after June 15, 2008 are not eligible for longevity bonus payments. The estimated cost for the recommended FY 2016 payments is \$7.2 million, including \$2.8 million from the State General Fund. For FY 2017, the estimated cost for the payments is \$7.7 million, including \$3.0 million from the State General Fund. **For this agency, FY 2016 longevity payments total \$17,560, including \$3,250 from the State General Fund, and FY 2017 longevity payments total \$20,640, including \$3,888 from the State General Fund.**

Group Health Insurance. The Governor recommends Group Health and Hospitalization employer contributions of \$282.8 million, including \$108.2 million from the State General Fund, for FY 2016 and \$289.2 million, including \$110.7 million from the State General Fund, for FY 2017. For FY 2016 and FY 2017, the Governor recommends reducing the employer contributions for group health insurance by 8.5 percent. **For this agency this is a reduction of \$150,759, including \$28,877 from the State General Fund for FY 2016. This is a reduction of \$152,039, including \$28,133 from the State General Fund, for FY 2017.**

Kansas Public Employees Retirement System (KPERS) Rate Adjustments. The FY 2015 employer retirement contribution for KPERS regular and school members was scheduled to be 11.27 percent, an increase of 1.0 percent from 10.27 in FY 2014. The Governor reduced the employer contribution rate from 11.27 percent to 8.65 percent for the second half of FY 2015, for an effective contribution rate of 9.96 percent as part of the Governor's allotment plan. For FY 2016, the Governor recommends the retirement rate increase by 2.41 percent from 9.96 percent to 12.37 percent. For FY 2017, the Governor recommends the retirement rate increase by 1.2 percent from 12.37 percent to 13.57 percent. This increase is attributable to the annual statutory increase for financing the unfunded liability of the KPERS fund.

In addition, the employer contribution for the KPERS death and disability insurance rate will be increased to 1.0 percent, from 0.85 percent, for FY 2016 and for FY 2017.

The Governor further proposes offering \$1.5 billion in Pension Obligation Bonds, backed by the State General Fund, to be paid back over 30 years and extending the amortization on the current bonds by ten years to 2043. The proceeds of the bonds would be used to help reduce the future employer contribution rates of the State/School Group. The Kansas Public Employee Retirement System estimates this plan could reduce employer contributions by \$68.43 million in FY 2016 and \$132.85 in FY 2017. The Kansas Development Finance Authority estimates that the bond service would be \$90.3 million in FY 2016 through FY 2017, assuming the Kansas credit ratings are not downgraded.

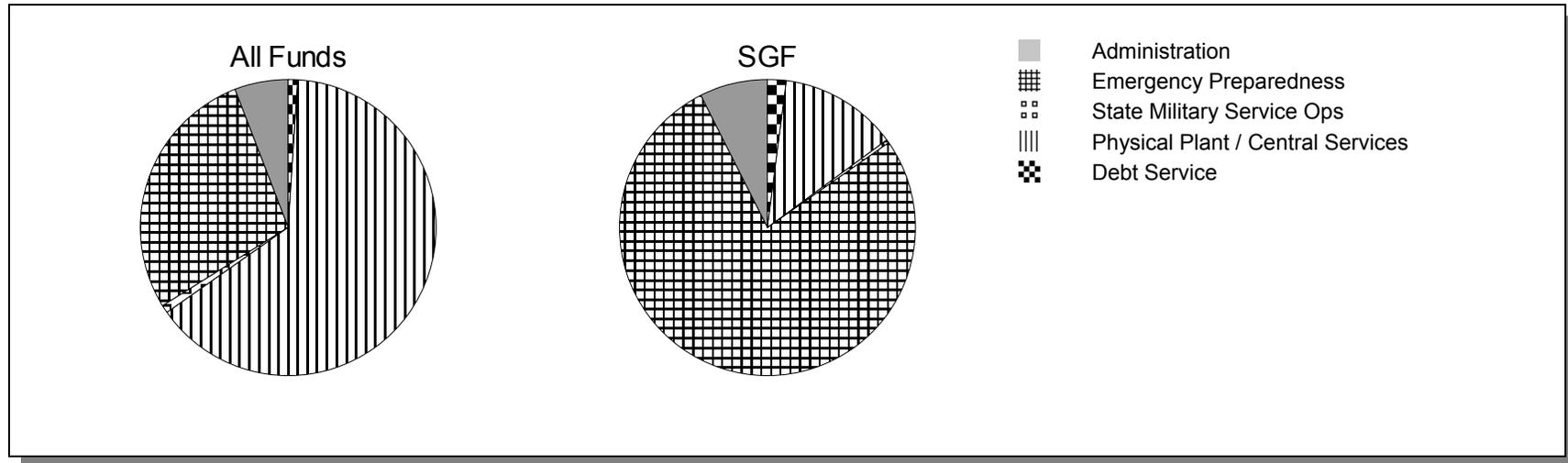
Funding Sources

Funding Source	Agency Req. Percent of Total FY 2016	Gov. Rec. Percent of Total FY 2016	Agency Req. Percent of Total FY 2017	Gov. Rec. Percent of Total FY 2017
State General Fund	19.0 %	15.4 %	20.0 %	18.4 %
Non-Federal Special Revenue Funds	1.6	2.4	1.8	2.6
Federal Emergency Assistance Fund	7.4	7.8	0.1	0.1
Other Federal Funds	72.0	74.5	78.2	78.9
TOTAL	<u>100.0 %</u>	<u>100.0 %</u>	<u>100.0 %</u>	<u>100.0 %</u>

Note: Percentages may not add due to rounding.

PROGRAM DETAIL

EXPENDITURES BY PROGRAM — GOVERNOR’S FY 2016 RECOMMENDATION



Program	Gov. Rec. All Funds FY 2016	Percent of Total	Gov. Rec. SGF FY 2016	Percent of Total
Administration	\$ 2,209,898	5.9 %	\$ 1,412,327	24.4 %
Emergency Preparedness	10,515,524	28.0	1,469,604	25.4
State Military Service Ops	326,738	0.9	66,787	1.2
Physical Plant / Central Services	24,152,069	64.3	2,451,599	42.4
Debt Service	386,007	1.0	386,007	6.7
TOTAL	\$ 37,590,236	100.0 %	\$ 5,786,324	100.0 %

FTE POSITIONS BY PROGRAM FY 2014 – FY 2017

<u>Program</u>	<u>Actual FY 2014</u>	<u>Agency Est. FY 2015</u>	<u>Gov. Rec. FY 2015</u>	<u>Agency Req. FY 2016</u>	<u>Gov. Rec. FY 2016</u>	<u>Agency Req. FY 2017</u>	<u>Gov. Rec. FY 2017</u>
Administration	23.5	24.5	24.5	24.5	24.5	24.5	24.5
Emergency Preparedness	14.0	13.5	13.5	13.5	13.5	13.5	13.5
State Military Service Ops	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Physical Plant / Central Services	148.0	147.5	147.5	109.5	109.5	94.5	94.5
Debt Service	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	<u>185.5</u>	<u>185.5</u>	<u>185.5</u>	<u>147.5</u>	<u>147.5</u>	<u>132.5</u>	<u>132.5</u>

A. Administration

This program is responsible for the administrative functions of the agency. Sections include the Adjutant General's Administrative Support Staff, the Office of State Human Resources, Comptroller's Office, Public Information Office, State Facilities Office, Information Technology Office, Archives, and Administrative Services. The Administration program also

includes the Civil Air Patrol (CAP) which provides disaster relief assistance, search and rescue, aerospace education training, cadet training, communications, and other functions related to the federal charter of the National Civil Air Patrol. CAP program funding includes salaries and wages for a 0.5 FTE secretary position.

ADMINISTRATION
SUMMARY OF EXPENDITURES FY 2014 – 2017

Item	Actual FY 2014	Agency Est. FY 2015	Gov. Rec. FY 2015	Agency Req. FY 2016	Gov. Rec. FY 2016	Agency Req. FY 2017	Gov. Rec. FY 2017
Expenditures:							
Salaries and Wages	\$ 1,661,521	\$ 1,971,437	\$ 1,952,633	\$ 1,997,183	\$ 1,977,577	\$ 1,928,016	\$ 1,909,756
Contractual Services	153,294	179,384	179,384	173,401	178,401	144,670	149,670
Commodities	40,798	40,026	40,026	50,520	50,520	46,520	46,520
Capital Outlay	408	0	0	0	0	0	0
Debt Service	0	0	0	0	0	0	0
Subtotal - Operations	\$ 1,856,021	\$ 2,190,847	\$ 2,172,043	\$ 2,221,104	\$ 2,206,498	\$ 2,119,206	\$ 2,105,946
Aid to Local Units	0	0	0	0	0	0	0
Other Assistance	4,015	4,272	4,272	3,400	3,400	3,400	3,400
TOTAL	<u>\$ 1,860,036</u>	<u>\$ 2,195,119</u>	<u>\$ 2,176,315</u>	<u>\$ 2,224,504</u>	<u>\$ 2,209,898</u>	<u>\$ 2,122,606</u>	<u>\$ 2,109,346</u>
Financing:							
State General Fund	\$ 1,185,222	\$ 1,201,860	\$ 1,191,318	\$ 1,692,930	\$ 1,412,327	\$ 1,765,220	\$ 1,485,641
All Other Funds	674,814	993,259	984,997	531,574	797,571	357,386	623,705
TOTAL	<u>\$ 1,860,036</u>	<u>\$ 2,195,119</u>	<u>\$ 2,176,315</u>	<u>\$ 2,224,504</u>	<u>\$ 2,209,898</u>	<u>\$ 2,122,606</u>	<u>\$ 2,109,346</u>
FTE Positions	23.5	24.5	24.5	24.5	24.5	24.5	24.5
Non-FTE Uncl. Perm. Pos.	8.0	11.0	11.0	11.0	11.0	9.0	9.0
TOTAL	<u>31.5</u>	<u>35.5</u>	<u>35.5</u>	<u>35.5</u>	<u>35.5</u>	<u>33.5</u>	<u>33.5</u>

The **agency's** request for FY 2016 expenditures totals \$2.2 million, including \$1.7 million from the State General Fund, for the Administration program. This is an all funds increase of \$29,385, or 1.3 percent, and a State General Fund increase of \$491,070, or 40.9 percent, above the FY 2015 revised estimate. The agency states that funding changes within the program primarily relate to the Administration program now encompassing positions for the State and Local Implementation Grant Program, the Office of Emergency Communications, the

Communications on Wheels program, and the 911 Coordinator. Changes from the agency's FY 2015 revised estimate include the following items.

- **Salaries and Wages.** The agency requests expenditures of \$2.0 million, including \$1.5 million from the State General Fund, to fund 24.5 FTE positions and 11.0 non-FTE unclassified

positions for FY 2016. The request is an all funds increase of \$25,746, or 1.3 percent, and a State General Fund increase of \$419,497, or 38.4 percent, above the FY 2015 revised estimate. The agency states that this is a funding and position shift related to the transfer and continued support for the Communication on Wheels program, and the State and Local Implementation Grant Program that are now being provided from the State General Fund for FY 2016, instead of special revenue funds.

- **Contractual Services.** The agency requests expenditures of \$173,410, including \$129,751 from the State General Fund, for FY 2016. The request is an all funds decrease of \$5,983, or 3.3 percent, and a State General Fund increase of \$42,451, or 48.6 percent, from the FY 2015 revised estimate.
- **Commodities.** The agency requests expenditures of \$50,520, including \$46,520 from the State General Fund, for FY 2016. The request is an all funds increase of \$10,494, or 26.2 percent, and a State General Fund increase of \$29,994, or 181.5 percent, above the FY 2015 revised estimate.
- **Other Assistance.** The agency requests expenditures of \$3,400, all from the State General Fund, for FY 2016. The request is a decrease of \$872, or 20.4 percent, below the FY 2015 revised estimate. The agency states that these expenditures are for four employees who are receiving health insurance as part of the

Voluntary Retirement Incentive Program that occurred in FY 2012.

The **Governor** recommends FY 2016 expenditures totaling \$2.2 million, including \$1.4 million from the State General Fund, which is an all funds decrease of \$14,606, or 0.7 percent, and a State General Fund decrease of \$280,603, or 16.6 percent, below the agency's FY 2016 request. The difference is due to the following recommended changes from the agency's request: 1) the addition of \$5,000, all from the State General Fund, due to the Governor recommending additional operating expenditures for the Civil Air Patrol, 2) the change in funding source from the agency's requested State General Fund amount of \$270,690, to a transfer from the State Highway Fund of the same amount, for funding from the Office of Emergency Communications fund, 3) the Governor recommends a reduction of \$19,606, including \$14,913 from the State General Fund, to reduce employer contributions for state employee health insurance.

The **agency's** request for FY 2017 expenditures totals \$2.1 million, including \$1.8 million from the State General Fund, for the Administration program. The request is an all funds decrease of \$101,898, or 4.6 percent, and a State General Fund increase of \$72,290, or 4.3 percent, above the FY 2016 request. The agency states that the all funds decrease is largely attributed to the loss of State and Local Implementation Grant Program funds from the FY 2016 request. Changes from the agency's FY 2016 request include the following items.

- **Salaries and Wages.** The agency requests expenditures of \$1.9 million, including \$1.6 million from the State General Fund, to fund 24.5 FTE positions and 9.0 non-FTE unclassified positions for FY 2017. This is a decrease of 2.0 non-FTE unclassified positions from the FY 2016

request. The request is an all funds decrease of \$69,167, or 3.5 percent, and a State General Fund increase of \$72,021, or 4.8 percent, above the FY 2016 request. The agency states that the all funds decrease is related to non-continuation of the State and Local Implementation Grant Program in the request, and the State General Fund increase is related to the 27th paycheck.

- **Contractual Services.** The agency requests expenditures of \$144,670, including \$130,020 from the State General Fund, for FY 2017. The request is an all funds decrease of \$28,731, or 16.6 percent, and a State General Fund increase of \$269, or 0.2 percent, from the FY 2016 request. The all funds decrease reflects the loss of State and Local Implementation Grant Program funding for FY 2017.
- **Commodities.** The agency requests expenditures of \$46,520, all from the State General Fund, for FY 2017. The request is an all

funds decrease of \$4,000, or 7.9 percent, with no change to the State General Fund request, from the FY 2016 request. This decrease reflects the loss of State and Local Implementation Grant Program funding for FY 2017.

The **Governor** recommends FY 2017 expenditures totaling \$2.1 million, including \$1.5 million from the State General Fund, which is an all funds decrease of \$13,260, or 0.6 percent, and a State General Fund decrease of \$279,579, or 15.8 percent, below the agency's FY 2017 request. The difference is due to the following recommended changes from the agency's request: 1) the addition of \$5,000, all from the State General Fund, due to the Governor recommending additional operating expenditures for the Civil Air Patrol, 2) the change in funding source from the agency's requested State General Fund amount of \$270,690, to a transfer from the State Highway Fund of the same amount, for funding from the Office of Emergency Communications fund, 3) the Governor recommends a reduction of \$18,260, including \$13,889 from the State General Fund, to reduce employer contributions for state employee health insurance.

B. Emergency Preparedness

The Division of Emergency Management provides guidance, technical assistance, and coordinates response on a 24 hour basis to state and local governments in the event of emergencies or disasters. The program seeks to protect Kansans from all hazards and to reduce the vulnerability of

people, property, and the environment by eliminating or reducing disaster impact, enhancing state and local emergency management organizational readiness, rapid and effective disaster response, effective recovery, and proactive leadership and advocacy.

**EMERGENCY PREPAREDNESS
SUMMARY OF EXPENDITURES FY 2014 – 2017**

Item	Actual FY 2014	Agency Est. FY 2015	Gov. Rec. FY 2015	Agency Req. FY 2016	Gov. Rec. FY 2016	Agency Req. FY 2017	Gov. Rec. FY 2017
Expenditures:							
Salaries and Wages	\$ 3,021,390	\$ 2,987,979	\$ 2,960,567	\$ 3,386,144	\$ 3,002,585	\$ 3,546,618	\$ 3,145,731
Contractual Services	1,844,647	1,094,071	1,000,892	1,446,590	1,229,290	1,221,590	998,701
Commodities	204,081	183,972	183,972	313,622	288,622	288,622	263,622
Capital Outlay	356,743	87,544	87,544	372,000	372,000	372,000	372,000
Debt Service	0	0	0	0	0	0	0
Subtotal - Operations	\$ 5,426,861	\$ 4,353,566	\$ 4,232,975	\$ 5,518,356	\$ 4,892,497	\$ 5,428,830	\$ 4,780,054
Aid to Local Units	12,498,410	11,368,140	11,368,140	4,520,745	4,520,745	2,171,682	2,171,682
Other Assistance	10,465,260	1,563,264	1,563,264	1,102,282	1,102,282	257,600	257,600
TOTAL	<u>\$ 28,390,531</u>	<u>\$ 17,284,970</u>	<u>\$ 17,164,379</u>	<u>\$ 11,141,383</u>	<u>\$ 10,515,524</u>	<u>\$ 7,858,112</u>	<u>\$ 7,209,336</u>
Financing:							
State General Fund	\$ 3,041,799	\$ 1,904,328	\$ 1,804,326	\$ 2,001,212	\$ 1,469,604	\$ 1,673,449	\$ 1,122,824
All Other Funds	25,348,732	15,380,642	15,360,053	9,140,171	9,045,920	6,184,663	6,086,512
TOTAL	<u>\$ 28,390,531</u>	<u>\$ 17,284,970</u>	<u>\$ 17,164,379</u>	<u>\$ 11,141,383</u>	<u>\$ 10,515,524</u>	<u>\$ 7,858,112</u>	<u>\$ 7,209,336</u>
FTE Positions	14.0	13.5	13.5	13.5	13.5	13.5	13.5
Non-FTE Uncl. Perm. Pos.	30.0	31.0	31.0	38.0	33.0	38.0	33.0
TOTAL	<u>44.0</u>	<u>44.5</u>	<u>44.5</u>	<u>51.5</u>	<u>46.5</u>	<u>51.5</u>	<u>46.5</u>

The **agency** requests FY 2016 operating expenditures totaling \$11.1 million, including \$2.0 million from the State General Fund, for the Emergency Preparedness program, an all funds decrease of \$6.1 million, or 35.5 percent, and a State General Fund increase of \$96,884, or 5.1 percent, from the FY 2015 revised estimate. The increase is due to eight of the agency's operating enhancement requests totaling \$550,180, including \$440,698 from the State General Fund, for FY 2016. Enhancements requested for this program include: 1) 1.0 non-

FTE KDEM Planner (\$70,811 All Funds, including \$35,406 State General Fund) 2) 1.0 non-FTE KDEM Planner (\$70,811 All Funds, including \$35,406 State General Fund), 3) 1.0 non-FTE Public Service Executive I (\$77,343 All Funds, including \$38,671 State General Fund), 4) Fusion Center Operating Expenditures (\$40,000 State General Fund), 5) 1.0 non-FTE Fusion Center Strategic Analyst (\$82,228 State General Fund), 6) 1.0 non-FTE Fusion Center Terrorism Analyst (\$69,662 State General Fund), 7) 1.0 non-FTE Fusion Center Weapons of

Mass Destruction Analyst (\$69,663 State General Fund), 8) 1.0 non-FTE Fusion Center Cyber Threat Analyst (\$69,662 State General Fund). The State General Fund increases from these enhancements are offset by decreases from one-time reappropriations of expenditure authority spent in FY 2015 that do not reoccur in the FY 2016 request, as well as a decrease in the estimated state portion of disaster relief expenditures within the FY 2016 request, compared to the FY 2015 revised estimate. Changes from the agency's FY 2015 revised estimate include the following items.

- **Salaries and Wages.** The agency requests expenditures of \$3.4 million, including \$1.1 million from the State General Fund, to fund 13.5 FTE positions and 38.0 non-FTE unclassified positions for FY 2016. The request is an all funds increase of \$398,165, or 13.3 percent, and a State General Fund increase of \$323,908, or 43.6 percent, above the FY 2015 revised estimate. The request is also an increase of 7.0 non-FTE positions from the FY 2016 request. Expenditure increases primarily reflect the agency's enhancement requests for additional personnel, which includes three KDEM positions and four FC positions.
- **Contractual Services.** The agency requests expenditures of \$1.4 million, including \$338,536 from the State General Fund, for FY 2016. The request is an all funds increase of \$352,519, or 32.2 percent, and a State General Fund increase of \$65,659, or 24.1 percent, above the FY 2015 revised estimate. The agency states that increases relate to fluctuations in disaster funding, and the agency is requesting one

enhancement for additional operating expenditures for the FC for FY 2016.

- **Commodities.** The agency requests expenditures of \$313,622, including \$185,816 from the State General Fund, for FY 2016. The request is an all funds increase of \$129,650, or 70.5 percent, and a State General Fund increase of \$120,044, or 182.5 percent, above the FY 2015 revised estimate. The agency states that increases relate to fluctuations in disaster funding, and the agency is requesting one enhancement for additional operating expenditures for the FC for FY 2016.
- **Capital Outlay.** The agency requests expenditures of \$372,000, including \$45,000 from the State General Fund, for FY 2016. The request is an all funds increase of \$284,456, or 324.9 percent, but a State General Fund decrease of \$7,544, or 14.4 percent, from the FY 2015 revised estimate. This increase is related to an increase in Emergency Management Performance Grant fund expenditures of \$323,000 for FY 2016.
- **Aid to Local Units.** The agency requests expenditures of \$4.5 million, including \$265,478 from the State General Fund, for FY 2016. The request is a decrease of \$6.8 million, or 60.2 percent, and a State General Fund decrease of \$308,715, or 53.8 percent, below the FY 2015 revised estimate. This decrease is attributable to lower disaster relief expenditures (\$2.4 million, including \$277,715 State General Fund), hazardous mitigation grants (\$4.5 million All

Funds), and safe and drug-free schools funding (\$15,000 All Funds).

- **Other Assistance.** The agency requests expenditures of \$1.1 million, including \$99,892 from the State General Fund, for FY 2016. The request is a decrease of \$460,982, or 29.5 percent, and a State General Fund decrease of \$96,468, or 49.1 percent, below the FY 2015 revised estimate. This decrease is attributable to lower disaster relief expenditures (\$786,862, including \$92,572 State General Fund), offset by increases for hazardous mitigation grants (\$292,500 all funds) and emergency management performance grants (\$37,276 all funds) from the FY 2015 revised estimate.

The **Governor** recommends FY 2016 expenditures totaling \$10.5 million, including \$1.5 million from the State General Fund, which is an all funds decrease of \$625,859, or 5.6 percent, and a State General Fund decrease of \$531,608, or 26.6 percent, below the agency's FY 2016 request. The difference is due to the following recommended reductions from the agency's request: 1) \$397,141, including \$323,064, from the State General Fund, due to the Governor not recommending the agency's six enhancement requests for 5.0 additional non-FTE positions and fusion center operating expenditures, 2) \$202,300, all from the State General Fund, for a recommended 4.0 percent allotment, 3) The Governor recommends a reduction of \$26,418, including \$6,245 from the State General Fund, to reduce employer contributions for state employee health insurance.

The **agency** requests FY 2017 operating expenditures totaling \$7.9 million, including \$1.7 million from the State General Fund, for the Emergency Preparedness program, an all

funds decrease of \$3.3 million, or 29.5 percent, and a State General Fund decrease of \$327,763, or 16.4 percent, below the FY 2016 request. Changes from the agency's FY 2016 request include the following items.

- **Salaries and Wages.** The agency requests expenditures of \$3.5 million, including \$1.1 million from the State General Fund, to fund 13.5 FTE positions and 38.0 non-FTE unclassified positions for FY 2017. The request is an all funds increase of \$160,474, or 4.7 percent, and a State General Fund increase of \$51,207, or 4.8 percent, above the FY 2016 request. The request includes continued enhancements for 7.0 non-FTE positions with associated increases for these positions. Increases are primarily attributable to the agency's enhancement requests, and the 27th paycheck.
- **Contractual Services.** The agency requests expenditures of \$1.2 million, including \$338,536 from the State General Fund, for FY 2017. The request is an all funds decrease of \$225,000, or 15.6 percent, below the FY 2016 request. This decrease is due to lower budgeted disaster relief expenditures compared to the FY 2016 request.
- **Commodities.** The agency requests expenditures of \$288,622, including \$160,816 from the State General Fund, for FY 2017. The request is an all funds decrease of \$25,000, or 8.0 percent, and a State General Fund decrease of \$25,000, or 13.5 percent, below the FY 2016 request. This decrease is due to less budgeted disaster relief expenditures compared to the FY 2016 request.

- **Aid to Local Units.** The agency requests all funds expenditures totaling \$2.2 million for FY 2017. The request is a decrease of \$2.3 million, or 52.0 percent, and a State General Fund decrease of \$265,478, or 100.0 percent, below the FY 2016 request. The decrease is attributable to decreases from the FY 2016 request primarily in disaster relief expenditures (\$2.3 million, including \$265,478 from the State General Fund), hazardous mitigation grants (\$92,500 all funds). Additionally the decrease is primarily due to no budgeted disaster relief expenditures in this category for FY 2017.
- **Other Assistance.** The agency requests expenditures of \$257,600, including \$11,400 from the State General Fund, for FY 2017. The request is a decrease of \$844,682, or 76.6 percent, and a State General Fund decrease of \$88,492, or 88.6 percent, below the FY 2016 request. The decrease is attributable to decreases from the FY 2016 request in disaster

relief expenditures (\$752,182, including \$88,492 from the State General Fund), and a decrease to hazardous mitigation grants (\$92,500 all funds). The decrease is also attributable to no budgeted disaster relief expenditures in this category for FY 2017.

The **Governor** recommends FY 2017 expenditures totaling \$7.2 million, including \$1.1 million from the State General Fund, which is an all funds decrease of \$648,776, or 8.3 percent, and a State General Fund decrease of \$550,625, or 32.9 percent, below the agency's FY 2017 request. The difference is due to the following recommended reductions from the agency's request: 1) \$413,940, including \$336,366, from the State General Fund, due to the Governor not recommending the agency's six enhancement requests for 5.0 additional non-FTE positions and fusion center operating expenditures, 2) \$207,889, all from the State General Fund, for a recommended 2.0 percent allotment, 3) The Governor recommends a reduction of \$26,947, including \$6,370 from the State General Fund, to reduce employer contributions for state employee health insurance.

C. State Military Service Operations

The State Military Service Operations program provides funding for payment of Kansas National Guard soldiers when they are called to State Active Duty. Soldiers may be called to State Active Duty for disasters or emergencies such as floods, tornadoes, ice storms, terrorism, or a civil disturbance. The program also pays for the use of federal training equipment on a cost basis for equipment issued to the Kansas National Guard. The Governor has the authority to call over 7,400 Kansas National Guard citizen soldiers and airmen to leave their full time employment and families to serve on emergency or other

State Active Duty. The current number of assigned positions is: 2,315 Air National Guard Members (2,379 authorized, 97.3 percent of authorized); and 5,135 Army National Guard Members (5,168 authorized, 99.4 percent of authorized). This program does not contain any FTE positions, however, KSA 75-2935 (g) states that when National Guard Members are called in for State Active Duty, they are considered to be active within the unclassified service and are compensated within these parameters.

**STATE MILITARY SERVICE OPERATIONS
SUMMARY OF EXPENDITURES FY 2014 – 2017**

Item	Actual FY 2014	Agency Est. FY 2015	Gov. Rec. FY 2015	Agency Req. FY 2016	Gov. Rec. FY 2016	Agency Req. FY 2017	Gov. Rec. FY 2017
Expenditures:							
Salaries and Wages	\$ 1,395,962	\$ 206,383	\$ 206,383	\$ 210,279	\$ 210,279	\$ 211,113	\$ 211,113
Contractual Services	342,287	74,688	74,688	10,578	10,578	10,578	10,578
Commodities	0	10,000	10,000	10,000	10,000	10,000	10,000
Capital Outlay	0	0	0	0	0	0	0
Debt Service	0	0	0	0	0	0	0
Subtotal - Operations	\$ 1,738,249	\$ 291,071	\$ 291,071	\$ 230,857	\$ 230,857	\$ 231,691	\$ 231,691
Aid to Local Units	0	0	0	0	0	0	0
Other Assistance	310,832	332,495	322,688	105,688	95,881	105,688	95,881
TOTAL	<u>\$ 2,049,081</u>	<u>\$ 623,566</u>	<u>\$ 613,759</u>	<u>\$ 336,545</u>	<u>\$ 326,738</u>	<u>\$ 337,379</u>	<u>\$ 327,572</u>
Financing:							
State General Fund	\$ 832,303	\$ 99,208	\$ 89,401	\$ 76,594	\$ 66,787	\$ 77,411	\$ 67,604
All Other Funds	1,216,778	524,358	524,358	259,951	259,951	259,968	259,968
TOTAL	<u>\$ 2,049,081</u>	<u>\$ 623,566</u>	<u>\$ 613,759</u>	<u>\$ 336,545</u>	<u>\$ 326,738</u>	<u>\$ 337,379</u>	<u>\$ 327,572</u>
FTE Positions	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Non-FTE Uncl. Perm. Pos.	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>

The **agency** requests FY 2016 expenditures totaling \$336,545, including \$76,594 from the State General Fund, for the State Military Services Operations program. This is an all funds decrease of \$287,021, or 46.0 percent, and a State General Fund decrease of \$22,614, or 22.8 percent, below the FY 2015 revised estimate. The request includes \$76,594 from the State General Fund and \$259,951 from all other funds. The request includes funding for 995 work-days: 100 for Emergency State Active Duty; 50 for Civic State Active Duty; 175 to

augment Public Assistance duties related to damage to public property for Federally Declared Disasters; 0 for Preliminary Damage Assessments & Training; 270 to augment Hazard Mitigation duties related to previous disasters; and 400 for Nuclear Response Training and Exercises. Wolf Creek Nuclear Operating Corporation and the Nebraska Public Power District (Cooper Nuclear Station).

The **agency** requests FY 2017 expenditures totaling \$337,379, including \$77,411 from the State General Fund, for the State Military Services Operations program. This is an all funds increase of \$834, or 0.2 percent, and a State General Fund increase of \$817, or 1.1 percent, above the FY 2016 request. The request includes \$77,411 from the State General Fund and \$259,968 from all other funds.

D. Physical Plant / Central Services

The Physical Plant Operations program is responsible for the maintenance of the physical facilities and equipment of the Kansas Army and Air National Guard. The agency maintains over 3.5 million square feet of operating space in and around 82 buildings and facilities located in 34 communities across the state. The agency maintains the State Defense Building, 35 state-owned armories, nine field maintenance sites, six statewide training facilities, the 190th Air Refueling Wing at

The **Governor** recommends a 2.0 percent allotment for the State Military Services Operations program totaling \$9,870, all from the State General Fund, for each fiscal year request including FY 2015, FY 2016, and FY 2017.

Forbes Field, 184th Air Refueling Wing at the McConnell Air Force Base, the Smoky Hill Weapons Range, the 190th Civil Engineering Squadron Fire Protection Branch at Forbes Field, and the Kansas Readiness Sustainment Maintenance Site Program. A number of Kansas Readiness Sustainment Maintenance sites have been recommended for closure due to cuts in federal funding.

**PHYSICAL PLANT / CENTRAL SERVICES
SUMMARY OF EXPENDITURES FY 2014 – 2017**

Item	Actual FY 2014	Agency Est. FY 2015	Gov. Rec. FY 2015	Agency Req. FY 2016	Gov. Rec. FY 2016	Agency Req. FY 2017	Gov. Rec. FY 2017
Expenditures:							
Salaries and Wages	\$ 15,543,590	\$ 11,609,447	\$ 11,447,992	\$ 9,920,141	\$ 9,815,406	\$ 10,356,951	\$ 10,250,119
Contractual Services	11,566,113	9,922,545	9,882,545	11,554,185	11,514,185	11,057,218	11,017,218
Commodities	3,343,382	3,280,440	3,276,954	1,549,991	1,543,036	1,548,070	1,541,115
Capital Outlay	375,351	311,043	311,043	344,600	344,600	344,600	344,600
Debt Service	0	0	0	0	0	0	0
Subtotal - Operations	\$ 30,828,436	\$ 25,123,475	\$ 24,918,534	\$ 23,368,917	\$ 23,217,227	\$ 23,306,839	\$ 23,153,052
Aid to Local Units	0	0	0	0	0	0	0
Other Assistance	557,024	835,842	835,842	934,842	934,842	934,842	934,842
TOTAL	<u>\$ 31,385,460</u>	<u>\$ 25,959,317</u>	<u>\$ 25,754,376</u>	<u>\$ 24,303,759</u>	<u>\$ 24,152,069</u>	<u>\$ 24,241,681</u>	<u>\$ 24,087,894</u>
Financing:							
State General Fund	\$ 2,576,343	\$ 2,861,850	\$ 2,841,486	\$ 2,476,273	\$ 2,451,599	\$ 2,510,548	\$ 2,485,719
All Other Funds	28,809,117	23,097,467	22,912,890	21,827,486	21,700,470	21,731,133	21,602,175
TOTAL	<u>\$ 31,385,460</u>	<u>\$ 25,959,317</u>	<u>\$ 25,754,376</u>	<u>\$ 24,303,759</u>	<u>\$ 24,152,069</u>	<u>\$ 24,241,681</u>	<u>\$ 24,087,894</u>
FTE Positions	148.0	147.5	147.5	109.5	109.5	94.5	94.5
Non-FTE Uncl. Perm. Pos.	221.6	221.6	221.6	97.6	97.6	87.6	87.6
TOTAL	<u>369.6</u>	<u>369.1</u>	<u>369.1</u>	<u>207.1</u>	<u>207.1</u>	<u>182.1</u>	<u>182.1</u>

The **agency** requests FY 2016 expenditures totaling \$24.3 million, including \$2.5 million from the State General Fund, for the Physical Plant and Central Services program. This is an all funds decrease of \$1.7 million, or 6.4 percent, and a State General Fund decrease of \$385,577, or 13.5 percent, below the FY 2015 revised estimate. The all funds decrease is primarily due to the anticipated full closure of the Kansas's Readiness Sustainment Maintenance Site Program in FY 2016, and the resulting loss of federal funds generated through it.

The **Governor** recommends FY 2016 expenditures totaling \$24.2 million, including \$2.5 million from the State General Fund, which is an all funds reduction of \$151,690, or 0.6 percent, and a State General Fund reduction of \$24,674, or 1.0 percent, below the agency's FY 2016 request. The FY 2016 recommendation includes the following reductions from the agency's FY 2016 request: 1) \$40,000, including \$10,000 from the State General Fund, due to the Governor not recommending the agency's FY 2016 enhancement request for McConnell

ASOS utilities, 2) \$6,955, all from the State General Fund, for the recommended 4.0 percent allotment, 3) The Governor recommends a reduction of \$104,735, including \$7,719 from the State General Fund, to reduce employer contributions for state employee health insurance.

The **agency** requests FY 2017 expenditures totaling \$24.2 million, including \$2.5 million from the State General Fund, for the Physical Plant and Central Services program. This is an all funds decrease of \$62,078, or 0.3 percent, and a State General Fund increase of \$34,275, or 1.4 percent, from the FY 2016 request. This decrease is due to a decrease in contractual services (\$496,967) offset by an increase in salaries and wages (\$436,810) from the FY 2016 request.

E. Debt Service

The Legislature approved the issuance of \$22.0 million in revenue bonds in five increments to fund restoration of the Kansas National Guard Armories. The first bonds were issued in November 2000 with the final bonds being issued during 2005. This is a 20-year bonding program.

Subsequently, the 2005 Legislature approved the issuance of an additional \$9.0 million in bonds for armory renovation, with three bonds issues of \$3.0 million be made in FY 2007, FY 2008, and FY 2009. Each issuance required State Finance Council approval prior to being issued. The agency received approvals and issued the FY 2007 bonds in September 2007, the FY 2008 bonds in September 2008, and then received approval for the final set of bonds at the June 2010 meeting of the State Finance Council.

The **Governor** recommends FY 2017 expenditures totaling \$24.1 million, including \$2.5 million from the State General Fund, which is an all funds reduction of \$153,787, or 0.6 percent, and a State General Fund reduction of \$24,829, or 1.0 percent, below the agency's FY 2016 request. The FY 2017 recommendation includes the following reductions from the agency's FY 2017 request: 1) \$40,000, including \$10,000 from the State General Fund, due to the Governor not recommending the agency's FY 2017 enhancement request for McConnell ASOS utilities, 2) \$6,955, all from the State General Fund, for the recommended 2.0 percent allotment, 3) The Governor recommends a reduction of \$106,832, including \$7,874 from the State General Fund, to reduce employer contributions for state employee health insurance.

The Legislature also approved the issuance of bonds for the Pittsburg State University and Adjutant General's Department joint use facility. The first debt service payment on these bonds was made in FY 2007 from the Principal and Interest account, and the first payment from the State General Fund was made in FY 2008.

The Legislature also approved the issuance of \$9.0 million in revenue bonds to construct, equip, and purchase land for the Great Plains Training Center in Salina. These bonds were issued in September 2007. The first debt service payment from the State General Fund was paid in FY 2009.

**DEBT SERVICE - INTEREST
SUMMARY OF EXPENDITURES FY 2014 – 2017**

Item	Actual FY 2014	Agency Est. FY 2015	Gov. Rec. FY 2015	Agency Req. FY 2016	Gov. Rec. FY 2016	Agency Req. FY 2017	Gov. Rec. FY 2017
Projects:							
Armory Bonds	\$ 909,210	\$ 906,373	\$ 771,294	\$ 824,978	\$ 37,587	\$ 733,443	\$ 963,912
PSU University Bonds	47,985	45,188	36,327	42,388	44,851	39,388	41,851
Great Plains Training Center Bonds	363,223	347,613	254,294	331,844	303,569	314,931	286,656
TOTAL	<u>\$ 1,320,418</u>	<u>\$ 1,299,174</u>	<u>\$ 1,061,915</u>	<u>\$ 1,199,210</u>	<u>\$ 386,007</u>	<u>\$ 1,087,762</u>	<u>\$ 1,292,419</u>
Financing:							
State General Fund	\$ 1,320,418	\$ 1,299,174	\$ 1,061,915	\$ 1,199,210	\$ 386,007	\$ 1,087,762	\$ 1,292,419
All Other Funds	0	0	0	0	0	0	0
TOTAL	<u>\$ 1,320,418</u>	<u>\$ 1,299,174</u>	<u>\$ 1,061,915</u>	<u>\$ 1,199,210</u>	<u>\$ 386,007</u>	<u>\$ 1,087,762</u>	<u>\$ 1,292,419</u>

The **agency** requests State General Fund debt service interest payments totaling \$1.3 million in FY 2015, \$1.2 million for FY 2016, and \$1.1 million for FY 2017. Debt service payments for bonds include the following items.

- **Armory Bonds** - The agency requests \$906,373 in FY 2015 and \$824,978 for FY 2016, and \$733,433 for FY 2017 for debt service interest payments on bonds for the restoration of the Kansas National Guard Armories.
- **Pittsburg State University Bonds** - The agency requests \$45,188 in FY 2015, \$42,388 for FY 2016, and \$39,388 for FY 2017 for debt service interest payments on bonds issued for the Pittsburg Joint Readiness Center; and **Great Plains Training Center Bonds** - The agency requests \$347,613 in FY 2015, \$331,844 for FY

2016, and \$314,931 for FY 2017 for debt service interest payments on the bonds issued for the Great Plains Training Center.

- The **Governor's** recommendation includes the refinancing of current agency debt, and includes debt service interest payments totaling \$1.1 million in FY 2015, \$386,007 for FY 2016, and \$1.3 million for FY 2017. The Governor's recommendation to refinance current debt in FY 2015 attributes for the difference between the agency's request and the Governor's recommendations in each fiscal year. The refinancing is anticipated to result in reductions from the agency's requested debt service interest payments by \$237,259 in FY 2015 and \$813,203 for FY 2016; and an increase in debt service interest payments of \$204,657 for FY 2017.

CAPITAL IMPROVEMENTS

	CAPITAL IMPROVEMENTS					
	Agency Est. FY 2015	Gov. Rec. FY 2015	Agency Req. FY 2016	Gov. Rec. FY 2016	Agency Req. FY 2017	Gov. Rec. FY 2017
Debt Service Principal:						
Armory Bonds	\$ 1,835,000	\$ 1,835,000	\$ 1,910,000	\$ 1,122,610	\$ 2,010,000	\$ 2,010,000
Pittsburg State University	70,000	70,000	75,000	75,000	80,000	80,000
GPRT Center Bonds	<u>375,000</u>	<u>375,000</u>	<u>390,000</u>	<u>390,000</u>	<u>405,000</u>	<u>405,000</u>
<i>Subtotal Debt Service Principal SGF:</i>	<i>\$ 2,280,000</i>	<i>\$ 2,280,000</i>	<i>\$ 2,375,000</i>	<i>\$ 1,587,610</i>	<i>\$ 2,495,000</i>	<i>\$ 2,495,000</i>
State General Fund Projects:						
Contractual Services	\$ 84,760	\$ 84,760	\$ 0	\$ 0	\$ 0	\$ 0
Rehab and Repair of Armories State Match <i>Base Request</i>	0	0	329,893	329,983	329,893	329,893
Rehab and Repair of Armories State Match <i>Supp./Enhance.</i>	232,343	0	476,929	0	486,497	0
<i>Enhancement Projects</i>	<u>0</u>	<u>0</u>	<u>1,138,372</u>	<u>472,000</u>	<u>6,442,161</u>	<u>0</u>
<i>Subtotal SGF Projects:</i>	<i>\$ 317,103</i>	<i>\$ 84,760</i>	<i>\$ 1,945,194</i>	<i>\$ 801,983</i>	<i>\$ 7,258,551</i>	<i>\$ 329,893</i>
Special Revenue / Federal Fund Projects (FED):						
NGB Ops/Maint. <i>Base FED</i>	\$ 1,001,034	\$ 1,001,034	\$ 826,004	\$ 826,004	\$ 826,004	\$ 826,004
NGB Ops/Maint. <i>FED Match Enhancements</i>	272,751	0	1,548,856	0	1,106,665	0
NGB Mil. <i>Construction FED</i>	<u>1,500,000</u>	<u>1,500,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Subtotal SRF & FED Projects:</i>	<i>\$ 2,773,785</i>	<i>\$ 2,501,034</i>	<i>\$ 2,374,860</i>	<i>\$ 826,004</i>	<i>\$ 1,932,669</i>	<i>\$ 826,004</i>
GRAND TOTAL	<u>\$ 5,370,888</u>	<u>\$ 4,865,794</u>	<u>\$ 6,695,054</u>	<u>\$ 3,215,597</u>	<u>\$ 11,686,220</u>	<u>\$ 3,650,897</u>
Financing:						
State General Fund	\$ 2,597,103	\$ 2,364,760	\$ 4,320,194	\$ 2,389,593	\$ 9,753,551	\$ 2,824,893
All Other Funds	<u>2,773,785</u>	<u>2,501,034</u>	<u>2,374,860</u>	<u>826,004</u>	<u>1,932,669</u>	<u>826,004</u>
TOTAL	<u>\$ 5,370,888</u>	<u>\$ 4,865,794</u>	<u>\$ 6,695,054</u>	<u>\$ 3,215,597</u>	<u>\$ 11,686,220</u>	<u>\$ 3,650,897</u>

Current Year Agency Estimate

FY 2015 – Current Year. The agency's revised capital improvements estimate totals \$5.4 million, including \$2.6 million from the State General Fund, in FY 2015. This is an all funds increase of \$505,094, or 10.4 percent, and a State General Fund increase of \$232,343, or 9.8 percent, above the FY 2015 approved amount. This increase is due entirely to the agency's supplemental request totaling \$505,094, including \$232,343 from the State General Fund, to provide the State's matching share of 50.0 percent of rehabilitation and repair costs of the 76 Kansas Army National Guard facilities in order to draw down matching federal money as per the Cooperative Agreement with the National Guard Bureau in FY 2015. The FY 2015 revised estimate includes the following.

- **State General Fund** - The agency's FY 2015 revised estimate includes debt service principal expenditures totaling \$2.3 million; contractual

services including engineering and architectural expenditures totaling \$84,760; and the state's portion of a supplemental request for rehabilitation and repair of state armories totaling \$232,343.

- **All Other Funds** - The FY 2015 revised estimate includes \$2.5 million in approved special revenue funds for the completion of the Wichita Readiness Center and Field Maintenance Shop in FY 2015. The additional increase included in the FY 2015 revised estimate totals \$272,751, and reflects the draw down of federal matching funds as part of the agency's supplemental request for rehabilitation and repair of state armories in FY 2015.

Current Year Governor Recommendation

The **Governor** recommends capital improvements expenditures totaling \$4.9 million, including \$2.4 million from the State General Fund, in FY 2015. This is an all funds decrease of \$505,094, or 9.4 percent, and a State General Fund decrease of \$232,343, or 8.9 percent, below the agency's FY 2015 revised

estimate. This decrease is due to the Governor not recommending the agency's supplemental request for additional rehabilitation and repair expenditures for Kansas Army National Guard facilities.

Budget Year Agency Request

FY 2016 – Budget Year. The agency requests capital improvements expenditures totaling \$6.7 million, including \$4.3 million from the State General Fund, for FY 2016. This is an all funds increase of \$1.3 million, or 24.7 percent, and a State General Fund increase of \$1.7 million, or 66.3 percent, above

the FY 2015 revised estimate. This increase is due to seven capital improvements enhancement requests totaling \$3.2 million, including \$1.6 million from the State General Fund, for FY 2016. The FY 2016 request includes the following.

- **State General Fund** - The agency's FY 2016 request includes debt service principal expenditures totaling \$2.4 million; the State General Fund portion of seven capital improvements enhancements totaling \$1.6 million; and the agency also includes a base request for rehabilitation and repair expenditures totaling \$329,893 for FY 2016.
- **All Other Funds** - The FY 2016 request includes \$2.4 million, a decrease of \$398,925, or 14.4 percent, below the FY 2015 revised estimate.

There is a significant decrease from the FY 2015 revised estimate compared to the FY 2016 request that is related to special revenue fund expenditures included in the FY 2015 revised estimate for the Wichita Readiness and Field Maintenance shop that do not re-occur in the FY 2016 request. This decrease is offset by the increase from the special revenue fund portion of the agency's seven enhancement requests, and the special revenue fund portion of matching funds budgeted to be drawn down as part of the agency's base capital improvements request for FY 2016.

Budget Year Governor Recommendation

The **Governor** recommends capital improvements expenditures totaling \$3.2 million, including \$2.4 million from the State General Fund, for FY 2016. This is an all funds decrease of \$3.5 million, or 52.0 percent, and a State General Fund decrease of \$1.9 million, or 44.7 percent, below the agency's FY 2016 request. This decrease is due to: 1) the Governor not recommending six of the agency's seven capital improvements enhancements (\$2.7 million all funds, including \$1.1 million State General Fund), and 2) the Governor's recommendation to refinance current agency debt, which attributes for a decrease of \$787,390, all from the State General Fund, in debt service principal payments from the agency's FY 2016 request.

The Governor's recommendation includes: 1) \$1.2 million, including \$329,893 from the State General Fund, to provide for the agency's base request for rehabilitation and repairs expenditures for FY 2016, and 2) the agency's capital improvements enhancement request for \$472,000, all from the State General Fund, to provide for expenditures for the design of a new, 25,000 square foot, State Emergency Management Operations and Training Center located on or adjacent to the grounds of the Kansas National Guard 190th Refueling Wing at Forbes Field in Topeka.

Budget Year Agency Request

FY 2017 – Budget Year. The agency requests capital improvements expenditures totaling \$11.7 million, including \$9.8 million from the State General Fund, for FY 2017. This is an all funds increase of \$5.0 million, or 74.6 percent, and a State

General Fund increase of \$5.4 million, or 125.8 percent, above the FY 2016 request. This increase is due to five capital improvements enhancements totaling \$8.0 million, including

\$6.9 million from the State General Fund, for FY 2017. The FY 2017 request includes the following.

- **State General Fund** - The agency's FY 2017 request includes debt service principal expenditures totaling \$2.5 million; the State General Fund portion of seven capital improvements enhancements totaling \$6.9 million; and the agency also includes a base request for rehabilitation and repair expenditures totaling \$329,893 for FY 2017.

Budget Year Governor Recommendation

The **Governor** recommends capital improvements expenditures totaling \$3.7 million, including \$2.8 million from the State General Fund, for FY 2017. This is an all funds decrease of \$8.0 million, or 68.8 percent, and a State General Fund decrease of \$6.9 million, or 71.0 percent, below the agency's FY 2017 request. This decrease from the agency's request is entirely due to the Governor not recommending any of the

- **All Other Funds** - The FY 2017 request includes \$1.9 million, a decrease of \$442,191, or 18.6 percent, below the FY 2016 request. This decrease is due to less enhancement requests that are eligible to draw down federal matching funds within the FY 2017 enhancement funding requests as opposed to the FY 2016 enhancement requests.

agency's five capital improvements enhancements (\$8.0 million all funds, including \$6.9 million State General Fund).

The Governor's recommendation includes \$1.2 million, including \$329,893 from the State General Fund, to provide for the agency's base request for rehabilitation and repair expenditures for FY 2017.

Measure	PERFORMANCE MEASURES				
	Gov. Rec. for FY 2014	Actual FY 2014	Gov. Rec. FY 2015	Gov. Rec. FY 2016	Gov. Rec. FY 2017
Percent of late utility bill charges to total agency utility expenses	--	0.047%	0.000%	0.000%	0.000%
Percent of administrative costs to total agency expenses	1.1%	--	--	--	--
Number of training workshops sponsored by KDEM	100	129	100	100	100
Number of county emergency operation plans reviewed for compliance	66	44	50	25	25
Number of training and exercise planning workshops conducted across the state	--	74	74	74	74
Percent of missions within the time-frame specified by the requester	100.0%	100.0%	100.0%	100.0%	100.0%
Percent of payments for state active duty made on time	100.0%	99.0%	100.0%	100.0%	100.0%
Utility dollars expended on electricity at the State Defense Building and armories	\$723,501	\$768,629	\$820,000	\$824,000	\$824,000
Utility dollars expended on natural gas at the State Defense Building and armories	\$252,275	\$253,906	\$260,000	\$267,000	\$267,000