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Kansas Legislative Research Department
300 SW 10th Avenue
Room 68-West, Statehouse
Topeka, Kansas 66612-1504

Telephone: (785) 296-3181
FAX: (785) 296-3824
kslegres@klrd.ks.gov
http://www.kslegislature.org/klrd
INTRODUCTION

This publication includes summaries of the legislation enacted by the 2017 Legislature. Not summarized are most appropriations bills; bills of a limited, local, technical, clarifying, or repealing nature; and bills that were vetoed (sustained). However, these bills are listed beginning on page 191.

During the 2017 Session, 688 bills were introduced: 254 in the Senate and 434 in the House. Of these 688 bills, 104 (15.1 percent) became law: 49 Senate bills and 55 House bills. Further, of the 104 bills becoming law, 98 (94.2 percent) were introduced by committees and 6 (5.8 percent) were introduced by individual legislators. (Substitute bills whose original subject matter was substantially modified from the content in the introduced sponsor bill are included in the former category.)

The Governor vetoed three bills and two line items in an appropriations bill. One veto was overridden (SB 30, modifications to individual income tax provisions and the STAR Bond Financing Act). The two line item vetoes were sustained.

A total of 570 bills will be carried over to the 2018 Session of the Legislature.
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ABORTION

Woman’s Right to Know Act, Informed Consent; SB 83

SB 83 amends the Woman’s Right to Know Act as it relates to what constitutes voluntary and informed consent before an abortion can be performed. The bill requires additional information about the physician performing an abortion to be provided to a woman at least 24 hours in advance of the procedure.

Specifically, the bill requires the following information be provided:

- The name of the physician;
- The year the physician received a medical doctor’s degree;
- The date the physician’s employment began at the facility where the procedure is to be performed;
- The name of any hospital where the physician has lost clinical privileges; and
- The following information notated by marking a box indicating “yes” or a box indicating “no”:
  - Whether any disciplinary action has been taken against the physician by the State Board of Healing Arts (Board);
    - If the “yes” box is marked, a website address to the Board documentation for each disciplinary action must be provided;
  - Whether the physician has malpractice insurance;
  - Whether the physician has clinical privileges at any hospital within 30 miles of the facility where the procedure is to be performed;
    - If the “yes” box is marked, the name of each hospital and date the privileges were issued must be provided; and
  - Whether the physician is a resident of Kansas.

The information listed above must be provided on white paper, in a printed format, in black ink, and in 12-point Times New Roman font.

The bill states that if any of the laws related to abortion found in KSA Chapter 65, Article 67, are enjoined, all other provisions in that section of law will be enforced as if the enjoined provisions had not been enacted. If the injunction on the provisions ceases to be in effect, the provisions will have full force and effect.
AGRICULTURE AND NATURAL RESOURCES

Increase Fee Limit for Vessel Registrations; SB 26

SB 26 increases the maximum fee, from $30 to $60, that could be charged by the Secretary of Wildlife, Parks and Tourism (Secretary) for vessel registrations. The Secretary is required to adopt rules and regulations to fix the amount of the vessel registration fee. Under law not amended by the bill (KSA 2016 Supp. 32-1110), only a motorboat or a sailboat must be registered.

Water Impairment and Water Conservation Areas; SB 46

SB 46 amends law pertaining to a water right holder’s options for remedy of a water impairment and the administrative procedure available to a water right holder. Additionally, the bill amends the law as it relates to water conservation areas (WCAs).

Administrative Remedy for Water Right Impairment

The bill requires any person with a valid water right or permit to divert and use water to first exhaust the administrative remedies available to the person before seeking a court-ordered injunction to stop the impairment of the person’s water right by the activity of another entity without prior right to the same water.

Additionally, the bill amends the law pertaining to administrative remedies available to allow claimants to submit complaints to the Chief Engineer of the Division of Water Resources (DWR), Kansas Department of Agriculture (KDA), indicating their water rights are being impaired by an entity without prior right to the same water, and to require the Chief Engineer to handle complaints in the following manner:

- Initiate an investigation within two weeks of a complaint and notify the parties so they may have an opportunity to submit relevant information; and

- Complete an investigation within 12 months of the date the complaint was received. The Chief Engineer is authorized to extend the investigation for good cause by notifying the parties in writing of the amount of time needed to complete the investigation.

Following the investigation, the Chief Engineer may issue an order that limits, curtails, or prevents the diversion of water by any person without a prior right to the same water that otherwise disposes of the complaint.

Finally, the complainant may petition the Chief Engineer to issue a temporary order, to be in effect until a final order is issued, to limit, curtail, or prevent the diversion and use of water by any person without a prior right to the same water as the complainant if the Chief Engineer finds limiting, curtailing, or preventing diversion and the use of water would not be adverse to public interest.
**Posting Applications and Orders; Notice**

The bill requires the KDA to post all completed applications and orders issued by the DWR regarding WCAs on its official website. The bill also requires the DWR, in conjunction with the groundwater management district (GMD) within which a water right is situated, to notify appropriate water right owners of a water right pending request or application relating to WCAs.

**Management Plan to Establish a WCA**

The bill requires the following be included in the management plan of a WCA, in addition to what is already required by the law: a finding or findings that the area within the geographic boundaries listed in the water management plan has been closed to new appropriations by rule, regulation, or order of the Chief Engineer.

The bill clarifies that one or more of the corrective control provisions provided in the law must be included in the management plan.

**Flexibility in Water Authorized**

The bill allows the Chief Engineer to authorize a management plan that allots water authorized by existing water rights in order to provide flexibility in the management of water resources. This is subject to the following limitations:

- The management plan be limited to the WCA term;

- The management plan allow, in any given calendar year, the water use of an individual water right or rights to exceed the annual authorized quantity of the individual water right or rights participating in the management plan, provided the water use would not exceed the total annual authorized aggregate quantity and rate of all the water rights participating in the management plan in any given year;

- The authority granted through the management plan supersedes the participating water rights during the term of the WCA or until the management plan is suspended by the Chief Engineer; and

- For purposes of determining priority, the management plan be assigned the priority date of its effectiveness.

The bill provides that, as a part of the consent agreement and order of designation, the Chief Engineer could include use of multi-year flex accounts.

**Water Right Impairment**

The bill prohibits a management plan authorized under a WCA from impairing any water right. If an impairment occurs, the Chief Engineer, following a complaint and investigation, is authorized to suspend operation of the WCA. In this event, each participating water right may
operate in accordance with its permitted terms and conditions as in effect prior to the operation of the WCA. Upon conclusion of the Chief Engineer’s investigation and finding of impairment, the Chief Engineer may terminate the WCA or modify the WCA, subject to consent of the participating water right owners.

**WCA Boundary Notification**

The Chief Engineer is required to provide notification to all water right owners with a point of diversion within half a mile, or farther if necessary, of the boundaries of a WCA. Notification includes a reference to an electronic publication of the management plan and any relevant technical analysis.

**Perfecting Water Rights; GMDs**

The bill prohibits a water right from being perfected pursuant to a WCA. In addition, nothing in the provisions of the bill regarding the establishment of WCAs will be construed as limiting or affecting any duty or power of a GMD granted to a district by the Kansas Groundwater Management District Act.

**Department of Agriculture Fees; House Sub. for SB 60**

*House Sub. for SB 60* extends the sunset for certain fees assessed by the Kansas Department of Agriculture (KDA) on pesticides, fertilizer, and milk, cream, and dairy products. Additionally, the bill reinstates certain dam inspection fees and allows the KDA to assess a fee for processing certain paper documents when an electronic alternative for submission exists. Finally, the bill requires the Secretary of Agriculture (Secretary) to lower certain fees and potentially raise certain fees through rules and regulations, if certain criteria are met.

**Pesticide and Fertilizer Fees**

The bill extends the sunset for certain pesticide and fertilizer fees from July 1, 2018, to July 1, 2023. The following table outlines the program; the specific fee; the amount the fee would have reverted to on July 1, 2018; and the fee amount that is extended.

<table>
<thead>
<tr>
<th>Program</th>
<th>Service</th>
<th>Amount the Fee Would Have Reverted to on July 1, 2018</th>
<th>Fee Extended under Bill</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Business License Application</td>
<td>$112 per category</td>
<td>$140 per category</td>
</tr>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Uncertified Applicator Registration</td>
<td>$10</td>
<td>$15</td>
</tr>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Government Agency Registration</td>
<td>$35 maximum</td>
<td>$50 maximum</td>
</tr>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Pest Control Technician Registration</td>
<td>$25 maximum</td>
<td>$40 maximum</td>
</tr>
</tbody>
</table>
## MODIFICATIONS TO KDA FEES: PESTICIDE & FERTILIZER, WATER APPROPRIATIONS

<table>
<thead>
<tr>
<th>Program</th>
<th>Service</th>
<th>Amount the Fee Would Have Reverted to on July 1, 2018</th>
<th>Fee Extended under Bill</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Commercial Certification Examination per category and re-exam per category</td>
<td>$35 maximum</td>
<td>$45 maximum</td>
</tr>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Certified Private Applicator Certificates</td>
<td>$10 maximum</td>
<td>Fee fixed by rule and regulation</td>
</tr>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Chemigation User Permit</td>
<td>$55</td>
<td>$75</td>
</tr>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Chemigation User Permit for additional points of diversion</td>
<td>$10</td>
<td>$15</td>
</tr>
<tr>
<td>Pesticide &amp; Fertilizer</td>
<td>Chemigation Equipment Operator Certification or renewal</td>
<td>$10</td>
<td>$25</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Application for a permit to appropriate water based on acre feet</td>
<td>$100, $150, $150+$10, $150+$10 for each additional 250</td>
<td>$200, $300, $300+$20 for each additional 250</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Application for a permit to appropriate water for storage based on acre feet</td>
<td>$100, $100+$10 for each additional 250</td>
<td>$200, $200+$20 for each additional 250</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Application to change a point of diversion less than 300 feet</td>
<td>$50</td>
<td>$100</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Application to change a point of diversion more than 300 feet</td>
<td>$100</td>
<td>$200</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Application to change the place of use</td>
<td>$100</td>
<td>$200</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Application to change the use made of water</td>
<td>$150</td>
<td>$300</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Term permit based on acre feet</td>
<td>$100, $100, $150+$10 for each additional 100</td>
<td>$200, $300, $300+$20 for each additional 100</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Term permit for storage based on acre feet</td>
<td>$100, $100+$10 for each additional 250</td>
<td>$200, $200+$20 for each additional 250</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Reinstatement Request</td>
<td>$100</td>
<td>$200</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Extension of time for diversion work or perfection of water right</td>
<td>$50</td>
<td>$100</td>
</tr>
<tr>
<td>Water Appropriations</td>
<td>Temporary permit or extension</td>
<td>$100</td>
<td>$200</td>
</tr>
</tbody>
</table>
The bill also extends the sunset on a penalty of $10 a day for failing to file an affidavit and pay inspection fees from July 1, 2015, to July 1, 2023. Under former law, the penalty would have reverted to $5 a day.

The bill requires the Secretary, through rules and regulations, to reduce the fee for registrations of agricultural chemicals and commercial fertilizers whenever it is determined the fee is yielding more revenue than is necessary for the administration of the registration program for a period of not less than one year. (Prior law had allowed the Secretary to reduce fees, but had not required it.) It requires $100 of any registration fee be credited to the State Water Plan Fund regardless of the registration fee imposed by the Secretary.

**Dam Inspection Fees**

The bill authorizes fees for inspection of Class 1 and Class 2 dams that are conducted by the Chief Engineer or an authorized representative in the amount of $1,500.

**Milk, Cream, and Dairy Fees**

The bill also extends the sunset to June 30, 2023, on several fees imposed by the Secretary in relation to milk, cream, and dairy businesses. The following table outlines the fee; the amount the fee would have reverted to on July 1, 2018; and the fee amount that is extended.

<table>
<thead>
<tr>
<th>MODIFICATIONS TO KDA FEES: MILK, CREAM, AND DAIRY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fee</td>
</tr>
<tr>
<td>Dairy Manufacturing Plant License</td>
</tr>
<tr>
<td>Milk Distributor License</td>
</tr>
<tr>
<td>Milk Hauler License</td>
</tr>
<tr>
<td>Milk or Cream Transfer Station License</td>
</tr>
<tr>
<td>Single Service Manufacturing License</td>
</tr>
<tr>
<td>Grade A Inspection–Milk Producer</td>
</tr>
<tr>
<td>Grade A Inspection–Packaged Milk or Milk Products Sold in Kansas at Retail</td>
</tr>
<tr>
<td>Grade A Raw Milk for Pasteurization</td>
</tr>
<tr>
<td>Milk or Cream for Manufacturing Purposes–Produced by Milk Producers</td>
</tr>
<tr>
<td>Milk or Cream for Manufacturing Purposes–Delivered to Dairy Manufacturing Plant</td>
</tr>
<tr>
<td>Kansas-Manufactured Frozen Dairy Dessert or Frozen Dairy Dessert Mix</td>
</tr>
<tr>
<td>Imported Frozen Dairy Dessert or Frozen Dairy Dessert Mix</td>
</tr>
</tbody>
</table>
The bill also amends two exemptions from inspection fees. Under prior law, any manufacturing plant located on a dairy was exempted from paying the fees for delivering Grade A raw milk for pasteurization or for delivering milk or cream for manufacturing purposes. The bill amends that exemption to include only dairies where less than 7.0 million pounds of milk is processed annually. This revised exemption will go into effect on January 1, 2018.

The bill requires the Secretary, through rules and regulations, to also reduce any dairy license or inspection fee whenever it is determined the fee is yielding more revenue than is necessary for the administration of the registration program. (Prior law had allowed the Secretary to reduce fees, but had not required it.) Continuing law allows the Secretary to increase the fee through rules and regulations when the Secretary determines there is a need to produce sufficient revenue to administer the program.

**Paper Document Processing Fee**

The bill authorizes the Secretary to charge and collect, by order, a fee necessary for administering and processing paper documents, but only if an electronic option is available for submitting the documents. The fee is in addition to any fee the Secretary is authorized to charge by law and is equal to 6.0 percent of the cost to obtain a specific license, not to exceed $50.

**Public Wholesale Water Supply Districts; HB 2066**

HB 2066 requires the Secretary of Transportation to reimburse a public wholesale water supply district for the cost to relocate water pipelines in a state highway right-of-way, excluding those water lines that cross a highway and have 90 percent or more of its water lines on private right-of-way.

**Rural Water Districts; HB 2080**

HB 2080 adds water district vehicles to the list of vehicles that can be permanently registered in the state. Continuing law provides for permanent registration of city, county, township, school district, community college, and technical college vehicles. Continuing law also states vehicles used for utility purposes are to be registered for a five-year period.

The bill requires boards of rural water districts to reinstate any benefit unit that has been forfeited due to delinquent payments upon payment of:

- All unpaid fees and charges due to the district in addition to any fees and charges that have accrued since the date of forfeiture; and

- Any benefit unit reinstatement fee in an amount the bill limits to no more than 20 percent of the water district’s current fee to establish a new benefit unit.

The bill also clarifies language regarding who could serve as a director on the board of a rural water district. Any individual, firm, partnership, association, or corporation that is a participating member of the rural water district is eligible to hold office as a director.
Bob Grant Bison Herd; HB 2098

HB 2098 names the bison herd at the Mined Land Wildlife Area in Crawford County the “Bob Grant Bison Herd.”

Hunting and Fishing Violations; HB 2191

HB 2191 amends law allowing a resident of Kansas charged with violating provisions of law requiring a license, permit, stamp, or other issue from the Kansas Department of Wildlife, Parks and Tourism (KDWPT) to avoid being convicted if the person presents to the court or the office of the arresting officer an issue of KDWPT to state the issue must have been valid at the time of the persons’ alleged violation rather than the date of an arrest.

Additionally, the bill specifies the “physical” license be forfeited, suspended, or surrendered if ordered so by a judge.

The bill also makes the provision of law requiring an officer to prepare a written citation to an individual charged with violating any of the laws pertaining to wildlife and parks permissive rather than mandatory. Finally, the bill eliminates a provision that subjects officers to being found guilty of misconduct and removal from office if they violate the provisions of law relating to the issuance of citations.

Administrative Appeals Process for Certain Fertilizer and Water Orders; HB 2312

HB 2312 makes several changes to law regarding the administrative appeals process for certain fertilizer and water orders.

The bill requires notice be provided and that there is an opportunity for a hearing under the Kansas Administrative Procedure Act before final action may be taken on certain fertilizer orders (i.e., custom blending of fertilizers, ammonium nitrate dealers, and fertilizer brand registration).

In addition, the bill codifies rules and regulations to allow for review of water orders by the Chief Engineer, Division of Water Resources, Kansas Department of Agriculture. The bill also clarifies law that allows for the Secretary of Agriculture to review water orders and establishes a uniform administrative appeals process for water orders.

Finally, the bill repeals KSA 82a-1902, which required the Department of Administration to contract with or employ administrative law judges, court reporters, and other personnel to conduct the proceedings that occur when an order of the Chief Engineer is reviewed.
ALCOHOL, DRUGS, AND GAMING

Sale of Beer by CMB Licensees; Sale of CMB and Other Products by Liquor Stores; Market Impact Study; House Sub. for SB 13

**House Sub. for SB 13** amends the Kansas Liquor Control Act and the Kansas Cereal Malt Beverage Act pertaining to the sale of cereal malt beverage (CMB), beer, and other goods and services.

Starting on April 1, 2019, persons such as convenience stores, grocery stores, and drug stores that are licensed to sell CMB—which is defined by law to mean any fermented but undistilled liquor brewed from malt, malt substitute, flavored malt beverage, or combination thereof, with an alcohol weight of 3.2 percent or less—may sell beer containing not more than 6.0 percent alcohol by volume. Persons licensed to sell CMB will not be allowed to sell beer at a price less than cost, unless permitted by the Director of Alcoholic Beverage Control (Director) when specific conditions are present, such as the discontinuance of an item or by court order.

Also starting on April 1, 2019, any person with a retailer’s license to sell alcoholic liquor (beer, wine, and distilled spirits) may sell CMB. Liquor retailers may sell other goods or services, provided the amount of nonalcoholic sales—excluding the sales of lottery tickets, cigarettes, and other tobacco products—does not exceed 20.0 percent of the retailer’s total gross sales. Liquor retailers continue to provide product for resale by bars, restaurants, clubs, and caterers. The bill repeals the prohibition placed on selling CMB next to alcoholic liquor.

In agreements between suppliers and distributors made prior to April 1, 2019, the terms “CMB” or “beer” have the meanings specified in law as of the effective date of the bill. Distributors may establish minimum quantities and dollar amounts for orders of CMB and alcoholic liquor.

The Director has oversight over the sale of beer by any person with a CMB license. The Director shall adopt rules and regulations by July 1, 2018, to administer the bill. Ten years after the bill’s effective date of January 1, 2018, the Director shall conduct a market impact study on the sale of beer by persons holding CMB licenses. The study shall include changes to the number of CMB and alcohol liquor licenses issued, reasons for the changes, the effect the bill has had on state and local tax revenues, the impact on employment, and other factors the Director determines to be pertinent. The Director shall report the study findings to the Legislature during the 2029 Session.

Common Consumption Areas, Alcohol; Sub. for HB 2277

**Sub. for HB 2277** allows a city or county to establish one or more common consumption areas by ordinance or resolution, designate the boundaries of any common consumption area, and prescribe the times during which alcoholic liquor may be consumed.

The bill also eliminates the ten-day waiting period for an applicant to become a member of a class B club.
Finally, the bill makes technical amendments to 2017 House Sub. for SB 13, which amends the Kansas Liquor Control Act and the Kansas Cereal Malt Beverage Act pertaining to the sale of cereal malt beverages, beer, and other goods and services.

**Definition**

The bill defines a “common consumption area” as an indoor or outdoor area, clearly marked using a physical barrier or any apparent line of demarcation, not otherwise subject to a license issued pursuant to the Kansas Liquor Control Act or the Club and Drinking Establishment Act, where the possession and consumption of alcoholic liquor is allowed pursuant to a common consumption area permit.

**Notification**

The bill requires a city or county to immediately notify the Director of Alcoholic Beverage Control (ABC), Department of Revenue, if an ordinance or a resolution is adopted establishing a common consumption area, and submit a copy of the ordinance or resolution.

**Common Consumption Area Permit Overview**

The Director of ABC will issue common consumption area permits, in accordance with rules and regulations adopted by the Secretary of Revenue, to allow for the consumption of alcohol in any area designated by such permit, to the city or county, or to any one person who is a Kansas resident or an organization whose principal place of business is in Kansas and has been approved by the respective city or county. Any application for a common consumption area permit is to be submitted to the Director of ABC and is subject to the following requirements:

- A copy of any ordinance or resolution establishing a common consumption area must be submitted;
- A nonrefundable permit fee of $100 must accompany the application, and all such fees must be remitted to the State Treasurer and deposited in the State General Fund; and
- Permits are to be issued for a period not to exceed one year and are not transferable or assignable.

The bill allows any licensee adjacent to or located within a common consumption area to request permission, using forms prescribed by the Director of ABC, to participate in a common consumption area for the duration of the common consumption area permit. If permission is received, the bill allows the licensee’s legal patrons to remove alcoholic liquor purchased from the licensee into the common consumption area if the beverage is served in a container that displays the licensee’s trade name, logo, or other identifying mark unique to the licensee.
**Liability**

Each licensee within a common consumption area shall be liable for violations that occur on their premises, and each common consumption area permit holder shall be liable for violations that occur off the licensee’s premises but within the common consumption area identified by the permit. Additionally, the bill prohibits a permit holder from allowing a person to remove any open container from the boundaries of the common consumption area.

The bill also allows an individual to consume alcohol in an area designated by a city or county on public streets, alleys, roads, sidewalks, or highways located within a common consumption area, and prohibits alcohol consumption in vehicles located in common consumption areas. Additionally, the bill allows for the consumption of alcohol within a common consumption area located on public or private property.

**Ten-Day Waiting Period**

The bill eliminates the ten-day waiting period for an applicant to become a member of a class B club found in prior law.

**2017 House Sub. for SB 13 Technical Amendments**

The bill makes technical amendments to 2017 House Sub. for SB 13 by removing the term “alcoholic liquor” and inserting the term “beer” when referencing a distributor’s ability to establish reasonable minimum order quantities or minimum dollar values of an order and removing the term “liquor” and inserting the term “beverages” in the title of the bill.
BUSINESS, COMMERCE, AND LABOR

Bonding Necessary in Public-Private Partnership (P3) Agreements; SB 55

SB 55 revises the Kansas Fairness in Public Construction Contract Act by requiring a contractor involved in a P3 agreement with a public entity to furnish the following bonds:

- A performance bond, which is equal to the full contract amount; and
- A payment bond, which is equal to the full contract amount for the protection of claimants supplying labor or materials to the contractor or subcontractors in the performance of work.

The bill applies to P3 contracts valued at more than $100,000. The bonds must allow for the recovery of attorney fees and related expenses.

The terms “public-private agreement,” “private contribution,” and “public benefit” are defined in the bill.

Motor Fuel Service Companies; HB 2136

HB 2136 establishes maximum license application fees for each service company that works with motor fuel dispensing devices. Beginning with the 2017 license year, the Secretary of Agriculture is authorized, by order, to set the fees with the following maximum amounts:

- Commencing July 1, 2017, the maximum amount shall be $100;
- Commencing July 1, 2019, the maximum amount shall be $110;
- Commencing July 1, 2021, the maximum amount shall be $120; and
- Commencing July 1, 2023, the maximum amount shall be $130.

The bill also changes the continuing education requirements for licensed fuel service technical representatives (technical representative). Beginning on July 1, 2017, each technical representative who has had ten years of continuous licensure with no administrative enforcement actions is eligible to obtain a three-year license. The bill establishes the three-year license fee at an amount not to exceed $300 and requires those technical representatives to complete continuing education at a frequency not exceeding once every three years. The bill also eliminates the requirement for certain technical representatives to pass the annual state examination.

Additionally, the bill authorizes the Secretary of Agriculture to promulgate rules and regulations requiring technical representatives in violation of this legislation or rules and regulations to seek renewal of a license on an annual basis, as well as to establish criteria for reinstatement of
eligibility for the three-year license. The bill also eliminates the requirement for certain technical representatives to pass the annual state examination.

The bill clarifies the Kansas Department of Agriculture’s authority to charge a fee to the attendees of continuing education seminars sponsored by the Department in an amount not more than is necessary to cover the expenses incurred by the agency.

Public Benefit Corporations; HB 2153

HB 2153 creates and amends law within the Kansas General Corporation Code (GCC) and amends related statutes to create a type of business entity known as a “public benefit corporation” (PBC).

Applicability

The new sections of law created by the bill apply only to PBCs and do not affect a statute or rule of law applicable to non-PBCs, except for those provisions regarding conversion to or from a PBC. Continuing provisions of the GCC apply to PBCs, except to the extent the new sections impose additional or different requirements.

Definitions

The bill defines “public benefit corporation” as a for-profit corporation organized under and subject to the requirements of the GCC that is intended to produce a public benefit or benefits and to operate in a responsible and sustainable manner. A PBC is managed in a manner balancing the stockholders’ pecuniary interests, the best interests of those materially affected by the PBC’s conduct, and the public benefit or benefits identified in its articles of incorporation. The PBC must identify specific public benefit or benefits and state it is a PBC within its articles of incorporation, and these provisions constitute “public benefit provisions.”

The bill defines “public benefit” to mean a positive effect, or reduction of negative effects, on one or more categories of persons, entities, communities, or interests (other than stockholders in their capacities as stockholders), including various exemplary effects listed in the bill.

Conversion To or From a PBC

The approval of two-thirds of the outstanding stock of a non-PBC is required to either amend its articles of incorporation to include PBC provisions or merge or consolidate with or into another entity if such merger or consolidation results in shares becoming shares or other equity interests in a domestic or foreign PBC. These restrictions do not apply prior to the time the corporation has received payment for any of its capital stock.

Similarly, the approval of two-thirds of the outstanding stock of a PBC corporation is required to either amend its articles of incorporation to delete or amend PBC provisions or merge or consolidate with or into another entity if such merger or consolidation results in shares becoming share or other equity interests in a domestic or foreign corporation that is not a PBC and the articles of incorporation does not contain the identical PBC provisions or requirements.
Under any of the above scenarios, a stockholder who holds stock of the corporation immediately prior to the effective time of the amendment, merger, or consolidation, and who has not voted for or consented to such amendment, merger, or consolidation, is entitled to an appraisal by the district court of the fair value of the stockholder’s shares of stock. Such appraisal is not available for shares or depository receipts that, at the record date fixed to determine stockholders entitled to notice of the meeting to act upon the agreement of merger, consolidation, or amendment, were listed on a national securities exchange or held of record by more than 2,000 holders unless (in case of a merger or consolidation) the holders of such stock or depository receipts are forced to accept for such stock or depository receipts anything except shares of stock or depository receipts meeting the same conditions or cash in lieu of fractional shares or fractional depository receipts meeting these conditions.

The GCC statute governing appraisal rights and procedures is amended to accommodate the above provisions.

Stock Certificates and Notice

The bill requires stock certificates and notices regarding uncertificated stock issued by a PBC to note conspicuously the corporation is a PBC.

Board of Directors

The board of directors of a PBC is required to manage or direct the business and affairs of the PBC in a manner balancing the pecuniary interests of the stockholders, the best interests of those materially affected by the PBC’s conduct, and the specific public benefits identified in the articles of incorporation.

Stockholders of a PBC owning individually or collectively at least 2.0 percent of the PBC’s outstanding shares (or the lesser of such percentage of shares of at least $2 million in market value, if the PBC has shared listed on a national securities exchange) may maintain a derivative lawsuit to enforce these requirements.

A director has no duty, by virtue of the public benefit provisions, to any person due to such person’s interest in the identified benefits or materially affected by the PBC’s conduct. The director is deemed to satisfy fiduciary duties to stockholders and the PBC if the director’s decision is both informed and disinterested and not such that no person of ordinary, sound judgment would approve.

The articles of incorporation may include a provision that any disinterested failure to satisfy the above requirements does not constitute an act or omission not in good faith, or a breach of the duty of loyalty.

Notices and Statements

A PBC is required to include in every notice of a meeting of stockholders a statement that it is a PBC.
A PBC is required to provide to stockholders, at least annually and at the time of the filing of the PBC’s annual report, a statement regarding the PBC’s promotion of the public benefits identified in the articles of incorporation and of the best interests of those materially affected by the corporation’s conduct. This statement must include objectives and standards established by the board of directors, as well as objective factual information based on those standards regarding the PBC’s success in meeting the objectives and an assessment of the PBC’s success in meeting the objectives and promoting the public benefits and interests. The bill requires the statement be based on a third-party standard, as defined in the bill.

A PBC is required to post its most recent statement on the public portion of its website. If the PBC does not have a website, it is required to provide a copy of the statement, without charge, to any person requesting a copy, except that compensation paid to directors and any other financial or proprietary information may be omitted from any statement publicly posted or distributed.

The articles of incorporation or bylaws may require the PBC to obtain a periodic third-party certification addressing the PBC’s promotion of its public benefits or the best interests of those materially affected by the corporation’s conduct, or both.

**Applicability to Nonstock Corporations**

The GCC section providing for application of GCC provisions to nonstock corporations is amended to exclude its application to the bill’s new provisions regarding PBC stock certificate notation and notice, as well as to all of the bill’s new provisions in the case of a nonprofit nonstock corporation.

**Filings with Secretary of State**

The statute requiring certain corporate documents be filed with the Secretary of State is amended to include PBC articles of incorporation.

**Corporation Name**

The bill amends the statute containing name requirements for corporations to require a PBC’s name to contain one of the existing identifying words or abbreviations or one of three new words or abbreviations applicable only to PBCs.
Child Welfare System Task Force; House Sub. for SB 126

House Sub. for SB 126 requires the Secretary for Children and Families to establish a Child Welfare System Task Force (Task Force) to study the child welfare system in the State of Kansas.

Organization of Task Force

The Task Force is composed of the following voting members:

- The Chairperson of the Senate Committee on Public Health and Welfare;
- The Chairperson of the House Committee on Children and Seniors;
- The Vice-chairperson of the Senate Committee on Public Health and Welfare;
- The Vice-chairperson of the House Committee on Children and Seniors;
- The Ranking Minority Member of the Senate Committee on Public Health and Welfare;
- The Ranking Minority Member of the House Committee on Children and Seniors;
- One member appointed by the Chief Justice of the Supreme Court;
- One Kansas Court Appointed Special Advocates representative, appointed by the Chief Justice of the Supreme Court;
- One member representing a foster parent organization, appointed by the Judicial Council;
- One member of the Child Death Review Board, appointed by the Board;
- One county or district attorney with experience in child in need of care (CINC) cases, appointed by the Kansas County and District Attorneys Association;
- One guardian ad litem with experience representing children in CINC cases, appointed by the Judicial Council;
- One family law attorney with experience in providing legal services to parents and grandparents in CINC cases, appointed by the Judicial Council;
The Task Force is required to study the child welfare system in Kansas by convening working groups addressing DCF’s general administration of child welfare, protective services, family

Filing of Vacancies

Any vacancy on the Task Force will be filled by appointment in the manner prescribed for the original appointment.

Meetings and Quorum

The Task Force is required to meet in an open meeting at least six times per calendar year at any place within the state, upon call of the Chairperson.

A majority of the voting members of the Task Force constitute a quorum. Any action by the Task Force shall be by motion adopted by a majority of voting members present when there is a quorum.

Duties of the Task Force

The Task Force is required to study the child welfare system in Kansas by convening working groups addressing DCF’s general administration of child welfare, protective services, family
preservation, reintegration, foster care, and permanency placement. The required topics include, but are not limited to, the following:

- The level of oversight and supervision by the DCF over each entity that contracts with DCF to provide reintegration, foster care, and adoption services;

- The duties, responsibilities, and contributions of state agencies, nongovernmental entities, and service providers that provide child welfare services in Kansas;

- The level of access to child welfare services, including health and mental health services and community-based services, in the State of Kansas;

- The increasing number of children in the child welfare system and contributing factors;

- The licensing standards for case managers working in the child welfare system; and

- Any other topic the Task Force or working group deems necessary or appropriate.

The Task Force is required to advise and consult with citizen review boards established by statute in conducting the study required by this section.

**Working Groups**

The members of each working group organized by the Task Force must not have more than seven non-Task Force members and must not have fewer than two Task Force members. The Task Force Chairperson, Vice-chairperson, and the Ranking Minority Members together appoint the Chairperson and Vice-chairperson of each working group from the members of the Task Force. The Chairperson and Vice-chairperson of each working group jointly appoint the members of each working group. The non-Task Force members must be individuals with expertise in the specific working group topic for which they are appointed. All members of the working groups must be appointed by August 15, 2017.

**Data and Information Provided**

DCF is required, upon request by the Task Force, to provide data and information relating to child welfare systems in the State of Kansas that is not otherwise prohibited or restricted from disclosure by state or federal law.

The Task Force and each working group are required to consider U.S. Department of Health and Human Services child and family services reviews and child and family services plans and reports relating to foster care prepared by the Legislative Division of Post Audit, the 2015 Special Committee on Foster Care Adequacy, and the 2016 Special Committee on Foster Care Adequacy.
Reports to the Legislature

The bill requires the Task Force to submit a preliminary progress report to the Legislature detailing the Task Force’s study on or before January 8, 2018, and a final report to the Legislature detailing the Task Force’s study on or before January 14, 2019. The final report shall include, but not be limited to, the following:

- Recommended improvements regarding the safety and well-being of children in the child welfare system in Kansas;
- Recommended changes to law, rules and regulations, and child welfare system processes; and
- Whether an ongoing task force or similar advisory or oversight entity consisting of legislators, attorneys in the area of family law, judges, foster parents, parents with reintegrated children, and other interested parties could aid in addressing child welfare concerns and any other topics the Task Force deems appropriate.

Support Services and Compensation

DCF is required to provide administrative assistance to facilitate organization and meetings of any working groups to prepare and publish meeting agendas; public notices; meeting minutes; and any research, data, or information requested by a working group.

Staff of the Office of Revisor of Statutes, the Kansas Legislative Research Department, and the Division of Legislative Administrative Services will provide assistance as requested by the Task Force, including assistance to a legislative Task Force member serving on a working group, subject to approval by the Legislative Coordinating Council.

Task Force members are paid as specified in KSA 75-3223(e), except that any Task Force member who is employed by a state agency is reimbursed by such state agency.

Non-Task Force members of working groups attending working group meetings are paid by DCF, except that any non-Task Force member who is employed by a state agency is reimbursed by such state agency.

Sunset Date

The Task Force sunsets on June 30, 2019.

Child Care Facilities—Sleep Surface Requirements; Restrictions on Persons in Child Care Facilities; Senate Sub. for HB 2304

Senate Sub. for HB 2304 amends the statute governing standards and regulation of maternity centers and child care facilities and the statute concerning restrictions on persons interacting with child care facilities.
The bill requires child care facilities to ensure the following requirements are met for children under 12 months of age:

- A child may be placed to sleep only on a surface and in an area approved for use as such by the Secretary of Health and Environment (Secretary); and

- The sleep surface is required to be free from soft or loose bedding, including blankets, bumpers, and pillows, as well as toys, including mobiles and other types of play equipment or devices.

Child care facilities are required to ensure that children over 12 months of age are placed to sleep only on a surface and in an area approved for use as such by the Secretary.

The Secretary is allowed to make exceptions to the above requirements where special health needs exist.

The above requirements are in addition to any rules and regulations adopted under the statute for safe sleep practices.

The bill also amends the law concerning restrictions on persons maintaining, residing, working, or volunteering in a child care facility by expanding the list of existing prohibitions to comply with new requirements for background checks found in the federal Child Care and Development Block Grant Act of 2014, also referred to as the Child Care and Development Fund Reauthorization. The expanded list of prohibitions includes individuals who have been convicted of arson; individuals who have been convicted or adjudicated of a crime that requires registration as a sex offender under the Kansas Offender Registration Act, as a sex offender in any other state, or as a sex offender on the National Sex Offender Registry; and individuals who have committed an act of physical, mental, or emotional abuse or neglect, or sexual abuse and are listed in any child abuse and neglect registries maintained by another state or the federal government that are similar to the Kansas Child Abuse and Neglect Registry maintained by the Department for Children and Families.
CONCEALED CARRY

Concealed Carry Exemptions; Senate Sub. for HB 2278

Senate Sub. for HB 2278 exempts the following institutions from a general requirement in law that public buildings have adequate security measures in place before the concealed carry of handguns can be prohibited:

- State- or municipal-owned medical care facilities and adult care homes;
- Community mental health centers;
- Indigent health care clinics; and
- Any buildings located in the health care district associated with the University of Kansas Medical Center.

Under previous law, these facilities could exempt themselves from allowing concealed carry in their buildings and public areas until July 1, 2017, if the governing body or chief administrative officer filed notification of such exemption with the Office of the Attorney General.

The bill specifies that public employers will not be liable for wrongful or negligent acts of employees carrying concealed handguns when those weapons are not carried within the scope of their employment, concerning acts or omissions regarding such handguns.
CORRECTIONS AND JUVENILE JUSTICE

Juvenile Justice—Absconding from Supervision; Immediate Intervention; Sentencing and Placement; Oversight Committee; Required Findings Upon Removal; Fund Provisions; House Sub. for SB 42

House Sub. for SB 42 creates and amends law related to the Kansas juvenile justice system and the changes made to the system by 2016 SB 367, as follows.

[Note: House Sub. for SB 42 amends several statutory provisions that, pursuant to amendments made or new statutes created by 2016 SB 367, have not yet taken effect. Such amendments to future versions of existing statutes or to new statutes that have not yet taken effect are noted in this summary.]

Absconding from Supervision

The bill amends the Revised Kansas Juvenile Justice Code (Juvenile Code) statute requiring community-based graduated responses for technical violations of probation to state that absconding from supervision shall not be considered a technical violation of probation and to allow a court to issue a warrant after reasonable efforts to locate a juvenile who has absconded are unsuccessful. The statute governing overall case length limits (effective July 1, 2017) is amended to provide that probation term limits and overall case length limits shall be tolled during any time that a juvenile has absconded from supervision while on probation.

The statute governing failure to obey conditions of conditional release (version effective July 1, 2017) is amended to add absconding from supervision as an event allowing the supervising officer to file a report with the court describing the alleged violation and the juvenile’s history of violations. (Continuing law then allows the court, following notice and hearing, to find a violation and modify or impose additional conditions of release.)

The statute governing when a juvenile may be taken into custody is amended to add absconding from supervision as an event allowing a supervising officer to request a warrant, and the statute governing issuance of warrants (version effective July 1, 2017) is amended to allow a court to issue a warrant commanding the juvenile be taken into custody if there is probable cause to believe the juvenile has absconded from supervision. The statute governing violation of conditions of probation or placement (version effective July 1, 2017) is amended to add absconding from supervision to the findings enabling a court to extend or modify the terms of probation or placement or enter another sentence.

Immediate Intervention Programs

The bill amends the statute regarding confidential data exchange for the juvenile justice system to require the Kansas Department of Corrections (KDOC) to establish and maintain a statewide searchable database containing information regarding juveniles who participate in an immediate intervention program. County and district attorneys, judges, community supervision officers, and juvenile intake and assessment workers shall have access to the database and are
required to submit necessary data to the database. KDOC is required to, in consultation with the Office of Judicial Administration (OJA), adopt rules and regulations to implement the database.

The statute governing immediate intervention programs is amended to exclude any juvenile charged with a sex offense from a provision requiring the opportunity for participation in an immediate intervention program to be offered to juveniles charged with a misdemeanor. The bill also specifies that participation in an immediate intervention program does not have to be offered to a juvenile who has participated in such a program for a previous misdemeanor or to a juvenile who was originally charged with a felony but had the charge amended to a misdemeanor as a result of a plea agreement. The bill clarifies that nothing in this statute requires a juvenile to participate in an immediate intervention program when the county or district attorney has declined to continue with prosecution of an alleged offense.

**Sentencing and Placement**

The bill amends the Juvenile Code statutes governing sentencing alternatives (version effective July 1, 2017) and the placement matrix (version effective July 1, 2017) to provide that, upon a finding by the trier of fact during adjudication that a firearm was used in the commission of a felony offense by the juvenile, the judge may commit the juvenile directly to the custody of the Secretary of Corrections for placement in a juvenile correctional facility (JCF) or a youth residential facility for a term of 6 to 18 months, regardless of the risk level of the juvenile. Additionally, the court may impose a period of conditional release of up to six months, subject to graduated responses. The Secretary of Corrections or designee is required to notify the court of the juvenile’s anticipated release date 21 days prior to such date. (Under the sentencing alternatives and placement matrix enacted in 2016 SB 367, placement in a JCF could be made only when the judge finds and enters into the written record that the juvenile poses a significant risk of harm to another or damage to property and the juvenile has either been adjudicated for high-level felonies or has certain prior offenses and is assessed as high-risk on a risk and needs assessment.)

The bill amends the sentencing alternatives statute (version effective July 1, 2017) to remove a three-month limit on short-term alternative placement allowed when a juvenile is adjudicated of certain sex offenses and certain other conditions are met.

The bill amends the placement matrix statute (version effective July 1, 2017) to consolidate the categories of serious offender III and serious offender IV, which carry the same risk-level requirements and JCF commitment terms, into a single serious offender III category.

The bill amends the Juvenile Code statute governing jurisdiction to remove a provision requiring the Secretary for Children and Families to address issues of abuse and neglect by parents and to prepare parents for the child’s return home in cases in which a sentencing court orders the continued placement of the juvenile as a child in need of care.

**Timing of Overall Case, Probation, and Detention Length Limits**

The bill establishes that the provisions of the Juvenile Code statute governing overall case, probation, and detention length limits (effective July 1, 2017) apply upon disposition or 15 days after adjudication, whichever is sooner.
Juvenile Justice Oversight Committee

The bill amends the statute establishing the Kansas Juvenile Justice Oversight Committee (Oversight Committee) to add 2 members to the Oversight Committee, bringing its total membership to 21. The members added are one youth member of the Kansas Advisory Group on Juvenile Justice and Delinquency Prevention appointed by the chairperson of that group and one director of a juvenile detention facility appointed by the Attorney General. The bill also provides two additional duties for the Oversight Committee: 1) study and create a plan to address the disparate treatment of and availability of resources for juveniles with mental health needs in the juvenile justice system; and 2) review portions of juvenile justice reform that require KDOC and OJA to cooperate and make recommendations when there is no consensus between the two agencies.

Required Findings Upon Removal

The bill creates new law requiring, when a juvenile is removed from the home for the first time pursuant to the Juvenile Code, the judge to consider and make, if appropriate, the following findings: the juvenile is likely to sustain harm if not immediately removed from the home, allowing the juvenile to remain in the home is contrary to the welfare of the juvenile, or immediate placement of the juvenile is in the juvenile's best interest. The bill also requires the judge to find reasonable efforts have been made to maintain the family unit and prevent the unnecessary removal of the juvenile from the juvenile’s home or an emergency exists that threatens the safety of the juvenile.

Fund Provisions

The bill amends the statute creating the Kansas Juvenile Justice Improvement Fund to replace references to the Fund with references to the “Evidence-Based Program Account of the State General Fund.” A provision requiring the Secretary of Corrections to determine and certify cost savings “annually, on or before June 30” is amended to require such determination and certification “at least annually, throughout the year.” A provision requiring transfer of the certified amount by the Director of Accounts and Reports “annually, on July 1 or as soon thereafter as moneys are available” is amended to require such transfer “upon receipt of a certification pursuant to” the certification provision.

The statute authorizing percentage reductions by the Governor is amended to update a provision exempting the Fund from the statute’s provisions to refer to the “Evidence-Based Programs Appropriation of the State General Fund” instead of the “Juvenile Justice Improvement Fund.”

Immunity for Earned Discharge Calculations

The bill amends law related to earned discharge for juvenile probationers. Specifically, the bill states that the State of Kansas, the Secretary of Corrections, the Secretary’s agents or employees, the OJA, and court services officers shall not be liable for damages caused by any negligence, wrongful act, or omission in making the earned discharge credit calculations.

Technical Amendments

The bill makes numerous technical amendments updating statutory references, ensuring consistent phrasing, and removing an effective date that is made redundant by the bill.
HB 2092 amends law related to probation revocation, public disclosure of probable cause affidavits, mandatory minimum sentences, sentencing for capital crimes for intellectually disabled persons, decay of juvenile adjudications, and appeal of petitions for grand juries, as follows.

**Probation Revocation**

The bill allows a court to revoke probation, assignment to a community corrections program, suspension of a sentence, or nonprison sanction of an offender without having previously imposed an intermediate sanction if such probation, assignment, suspension, or sanction was originally granted as a result of a dispositional departure.

**Disclosure of Probable Cause Affidavits**

The bill amends law regarding the disclosure to the public of affidavits or sworn testimony underlying an arrest warrant to clarify the timing of notification to the defendant of a request for disclosure. Specifically, the bill prescribes that such notice shall be provided upon entry of appearance by an attorney on behalf of the defendant or upon indication by the defendant to the court that the defendant will represent the defendant’s self. Previous law required notification of the defendant upon the filing of the request for disclosure.

**Mandatory Minimum Sentences**

The bill amends the statute concerning mandatory minimum terms of imprisonment (mandatory minimum sentences) for persons who receive life sentences. In the statutes imposing the mandatory minimum sentence, the bill specifies those provisions shall not apply if, based on the defendant’s criminal history classification, the defendant would be subject to presumptive imprisonment and the sentencing range for a severity level 1 crime is greater than the mandatory minimum sentence. The bill clarifies further that, in such case, the defendant shall be required to serve a mandatory minimum sentence equal to the sentence established for a severity level 1 crime. Additionally, in such case, the bill states the defendant shall not be eligible for parole prior to serving such mandatory minimum sentence and prohibits such mandatory minimum sentence from being reduced by the application of good time credits. No other sentence shall be permitted.

**Sentencing for Persons with Intellectual Disability**

The bill amends the statute governing sentencing for a person with an intellectual disability who is convicted of the crime of capital murder or first degree premeditated murder. Specifically, the bill clarifies that the continuing prohibition in this statute against sentencing such person to a “mandatory term of imprisonment” means imposing a sentence under the “Hard 50” statute and the accompanying statutes setting forth the aggravating and mitigating factors used in imposing this sentence.
Juvenile Adjudication Decay

The bill amends statutes governing the determination of criminal history by adding that no juvenile adjudication for an offense that would be a non-drug severity level 5 through level 10 felony, drug felony, nongrid felony, or misdemeanor if committed by an adult will be considered and scored if the current crime was committed at least five years after the date of the prior adjudication and the offender has no new adjudications or convictions during that period.

Appeal of Grand Jury Petitions

The bill amends the law concerning grand juries summoned by petition. The bill provides that, if a grand jury is not summoned because of a finding the petition, which is substantially in the form required by law on its face, is not in proper form, the person who filed the petition and whose name, address, and phone number appear on the face of each petition shall have the right to appeal the decision to not summon a grand jury as a final judgment to the Kansas Court of Appeals. The bill also amends the statute governing sufficiency of petitions for elections to provide it does not apply to grand jury petitions.
Human Trafficking; House Sub. for SB 40

House Sub. for SB 40 amends law concerning human trafficking, including the creation of new crimes and amendments to existing crimes and other related provisions.

Crimes

The bill creates new crimes concerning use of a “communication facility,” which the bill defines as any and all public and private instrumentalities used or useful in the transmission of writing, signs, signals, pictures, or sounds of all kinds and includes telephone, wire, radio, computer, computer networks, beepers, pagers, and all other means of communication. The bill provides it is a severity level 7 person felony for a person to knowingly or intentionally use any communication facility to commit the crimes of human trafficking, commercial sexual exploitation of a child, or promoting the sale of sexual relations, as well as in any attempt, conspiracy, or solicitation of those crimes. Further, it is a class A person misdemeanor to use a communication facility in committing, causing, or facilitating the commission of the crime of buying sexual relations. Defendants have an affirmative defense if they were subjected to human trafficking, aggravated human trafficking, or commercial sexual exploitation of a child.

Additionally, the bill creates the crime of promoting travel for child exploitation, a severity level 5 person felony, which the bill defines as knowingly selling or offering to sell travel services that include or facilitate travel for the purpose of any person engaging in conduct that would constitute aggravated human trafficking (using the definition as amended by the bill), sexual exploitation of a child, Internet trading in child pornography (a new crime created by the bill and described below), and commercial sexual exploitation of a child if it occurred in Kansas. The bill defines “travel services” as transportation by air, sea, or ground; hotel or any lodging accommodations; package tours; or vouchers or coupons to be redeemed for future travel or accommodations for a fee, commission, or other valuable consideration.

The bill also creates the crime of Internet trading in child pornography, which is defined by incorporating certain elements of the crime of sexual exploitation of a child when the offender is 18 years of age or older and knowingly causes or permits the performance to be viewed by use of any electronic device connected to the Internet by any person other than the offender or a person depicted in the performance. The crime is a severity level 5 person felony when an offender possesses any visual depiction of a child under 18 years of age shown or heard engaging in sexually explicit conduct with intent to arouse or satisfy the sexual desires or appeal to the prurient interest of the offender or any other person.

The conduct constitutes aggravated Internet trading in child pornography when the offender either:

- Employs, uses, persuades, induces, entices, or coerces a child under 18 years of age, or a person whom the offender believes to be a child under 18 years of age, to engage in sexually explicit conduct with the intent to promote any performance; or
● Being a parent, guardian, or other person having custody or control of a child under 18 years of age, knowingly permits such child to engage in, or assist another to engage in, sexually explicit conduct with the intent to promote any performance or with intent to arouse or satisfy the sexual desires or appeal to the prurient interest of the offender or any other person.

Aggravated Internet trading in child pornography is a severity level 3 person felony or an off-grid felony when the child is under 14 years of age. If the child is under 14 years of age, the provisions specifying the severity levels for attempt, conspiracy, and criminal solicitation do not apply. The bill also amends statutes governing attempt, conspiracy, and criminal solicitation of a crime to reflect this change.

In addition to the venue provided for under any other provision of law, the bill allows prosecution for these crimes to be brought in the county where the visual depiction or performance may be viewed by any person other than the offender using any electronic device connected to the Internet and is viewed by a law enforcement officer using an electronic device connected to the Internet while engaged in such officer’s official duties.

The Internet trading in child pornography crimes do not apply where the crimes of unlawful possession of a visual depiction of a child or unlawful transmission of a visual depiction of a child apply.

Related to the creation of these crimes, the bill adds Internet trading in child pornography and aggravated Internet trading in child pornography to the definition of “sex offense” in the capital murder statute and to the definition of “sexually violent crime” in the aggravated habitual sex offender statute and in the statute governing parole and postrelease supervision. When the child is less than 14 years of age, the bill adds aggravated Internet trading in child pornography to the statute governing crimes for which a defendant is sentenced to imprisonment for life with a mandatory minimum term of imprisonment of not less than 25 years, a statute concerning sentencing for off-grid crimes, and to the statute prohibiting direct appeal of certain cases to the Kansas Supreme Court. Additionally, the bill amends a rule governing admissibility of a witness’ previous sexual conduct as evidence in certain prosecutions to apply in prosecutions of the crimes of Internet trading in child pornography and aggravated Internet trading in child pornography.

**Human Trafficking**

The bill amends the definition of aggravated human trafficking, which is a severity level 1 person felony or an off-grid crime if the victim is less than 14 years of age. The bill amends one of the four definitions of the crime to read “recruiting, harboring, transporting, providing, or obtaining by any means, a child knowing that the person, with or without force, fraud, threat, or coercion, will be used to engage in forced labor, involuntary servitude, or sexual gratification of the defendant or another involving the exchange of anything of value.” The amendment to this subsection removes the elements of the crime of human trafficking from the definition, changes “person under the age of 18 years of age” to “child,” and adds the “exchange of anything of value.” The bill also adds a subsection providing a new definition for the crime of aggravated human trafficking: hiring a child by giving, or offering or agreeing to give, anything of value to any person to engage in manual or other bodily contact stimulation of the genitals of any person with the intent to arouse or gratify the sexual desires of another, sexual intercourse, sodomy, or any unlawful sexual act when the
offender recklessly disregards the age of the child. This definition is similar to one used to define
the crime of commercial sexual exploitation of a child, which the bill modifies. For the purposes of
the crime of human trafficking, “child” means a person under 18 years of age.

The bill creates an affirmative defense to prosecution for these two definitions of aggravated
human trafficking for a defendant who, at the time of the violation, was under 18 and committed
the violation because the defendant was subjected to human trafficking or aggravated human
trafficking. It is not a defense that a victim consented or willingly participated in the forced labor,
involuntary servitude, or sexual gratification of the defendant or another, or that the offender had
no knowledge of the age of the victim.

The bill specifies a person who violates any of the provisions of the human trafficking statute
could be prosecuted for, convicted of, and punished for commercial sexual exploitation of a child
or any form of homicide. Further, in addition to any other sentence imposed, a person convicted
of human trafficking will be fined between $2,500 and $5,000. A person convicted of aggravated
human trafficking, as well as any attempt, conspiracy, or solicitation of that crime, will be fined
a minimum of $5,000. Fines collected are remitted to the Human Trafficking Victim Assistance
Fund. Additionally, the court can order any person convicted to enter into and complete a suitable
educational or treatment program regarding commercial sexual exploitation of a child.

The bill amends the definition of “sex offense” in the capital murder statute to add aggravated
human trafficking if committed in whole or in part for the purpose of the sexual gratification of
another.

Sexual Exploitation of a Child

The bill amends the crime of sexual exploitation of a child to increase the severity level from
a level 5 to a level 3 person felony when committed by:

- Employing, using, persuading, inducing, enticing, or coercing a child under 18 years
  of age, or a person who the offender believes to be a child under 18 years of age,
  to engage in sexually explicit conduct with the intent to promote any performance;
  or

- Promoting any performance that includes sexually explicit conduct by a child under
  18 years of age, knowing the character and content of the performance.

Buying Sexual Relations

The bill amends the crime of buying sexual relations to provide a person convicted of this crime
will be fined between $1,200 and $5,000. Prior law provided for a fine of $2,500 for a first-time
offense and a fine of up to $5,000 for a second or subsequent offense. Half of all fines collected
will be remitted to the Human Trafficking Victim Assistance Fund. Similarly, the bill designates
half of any fine imposed for a municipal violation of buying sexual relations to be remitted to the
Human Trafficking Victim Assistance Fund. Prior law provided for $2,500 of any such fine to be
remitted to that fund.
**Commercial Sexual Exploitation of a Child**

The bill replaces two definitions for the crime of commercial sexual exploitation of a child with one definition containing language modified from the existing definitions. Language similar to these definitions is already included in or is added to provisions regarding the crime of human trafficking. The bill also increases the severity level for commercial sexual exploitation of a child from a level 5 to a level 4 person felony.

**Other Provisions**

**Training regarding trafficking.** On and after July 1, 2018, the bill requires an applicant for issuance or renewal of a commercial driver’s license to complete training approved by the Attorney General in human trafficking identification and prevention and provide satisfactory proof of such completion to the Division of Vehicles prior to such issuance or renewal. The bill requires the Attorney General, in consultation with the Director of Vehicles, to promulgate rules and regulations no later than January 1, 2019, to implement this requirement.

**Addition to list of sexually violent crimes.** The bill amends the Kansas Offender Registration Act to add the crime of promoting the sale of sexual relations to the list of sexually violent crimes and specifies a person convicted of such crime is required to register for 15 years.

**Expungement.** The bill requires a court to order expungement of records and files if it finds the juvenile is a victim of human trafficking, aggravated human trafficking, or commercial sexual exploitation of a child; the adjudication concerned acts committed by the juvenile as a result of such victimization, including, but not limited to, acts which, if committed by an adult, would constitute a violation of disorderly conduct or selling sexual relations, and the hearing on expungement occurred on or after the date of final discharge.

Additionally, the bill adds to the list of crimes for which juvenile and adult expungement is not allowed the crimes of Internet trading in child pornography and aggravated Internet trading in child pornography. [Note: The bill appears to make additional substantive amendments regarding copies of orders of expungement and bail enforcement agent licensing. However, these provisions were in prior law and are technical amendments to reconcile different versions of the statutes created by 2016 legislation.]

**Compensation for crime.** The bill specifies provisions allowing reduction or denial of compensation from the Crime Victims Compensation Board shall not be construed to reduce or deny compensation to a victim of human trafficking or commercial sexual exploitation of a child who was 18 years or younger at the time the crime was committed and is otherwise qualified for compensation.

**Hotline.** The bill updates the name of the National Human Trafficking Hotline, which formerly was known as the National Human Trafficking Resource Center.
House Sub. for SB 101 amends law concerning protective orders, notification of a sexual assault examination of a minor child, infectious disease testing, and claims for compensation through the Crime Victims Compensation Board, as follows.

**Protective Orders**

The bill amends the law concerning protective orders to extend the provisions of the Protection from Abuse Act (PFAA) and Protection from Stalking Act (PFSA) to apply to victims of sexual assault. Specifically, the bill amends the definition of “abuse” in the PFAA to include “engaging in any sexual contact or attempted sexual contact with another person without consent or when such person is incapable of giving consent.”

The bill also amends the PFSA, renaming it the Protection from Stalking and Sexual Assault Act (PFSSAA). For the purposes of the PFSSAA, “sexual assault” is defined as:

- A nonconsensual sexual act; or
- An attempted sexual act against another by force, threat of force, or duress, or when the person is incapable of giving consent.

The bill adds “sexual assault” throughout the PFSSAA and allows the court to issue an order restraining the defendant from committing or attempting to commit a sexual assault upon the victim. The bill specifies the court may issue a protection from stalking or sexual assault order granting any one or more of the orders allowed by the PFSSAA, including orders restraining a defendant from harassing, abusing, or sexually assaulting a victim. The bill requires the order to include a statement that if such order is violated, the violation will constitute “violation of a protective order” and a “sex offense” as defined by the Kansas Criminal Code and the accused can be prosecuted for, convicted of, and punished for such sex offense.

The bill amends the crime of violation of a protective order to include knowingly violating a protection from sexual assault order, which is a class A person misdemeanor.

**Notification of Sexual Assault Examination**

The bill adds exceptions to the requirement under continuing law that mandates a medical facility give a parent or guardian written notice when a sexual assault examination of a minor child has taken place. The exceptions apply when a medical facility has information that a parent, guardian, or family or household member is the subject of a related criminal investigation, or when the physician, licensed physician assistant, or registered professional nurse, after consultation with law enforcement, reasonably believes the child will be harmed if such notice is given.

**Infectious Disease Testing**

The bill amends a statute regarding infectious disease testing of certain alleged offenders or persons arrested and charged with a crime to require such testing occur within 48 hours after the alleged offender appears before a magistrate following arrest. The bill also requires the court to order the arrested person to submit to follow-up tests for infectious diseases as medically
appropriate. Finally, the bill clarifies that the results of such tests are to be disclosed to the victim and parent or legal guardian of the victim.

**Crime Victims Compensation**

The bill allows a claimant, or victim on whose behalf the claim is made, to be compensated for mental health counseling through the Crime Victims Compensation Board when a claim is filed within two years of notification to the claimant that DNA testing has revealed a suspected offender or when a claim is filed within two years of notification to the claimant the identification of a suspected offender.

**Domestic Battery; Drug Paraphernalia; Burglary; Cruelty to Animals; Dog Fighting; Law Enforcement Protection Act; Expungement; Illegal Sentences; Postrelease Supervision for Persons Convicted of Sexually Violent Crimes; Custodial Interrogations; SB 112**

SB 112 amends law regarding crimes and criminal procedure. Specifically, it creates the crime of aggravated domestic battery and amends the crimes of domestic battery, possession of drug paraphernalia, burglary, cruelty to animals, and dog fighting. Further, it amends provisions concerning illegal sentences, postrelease supervision for persons convicted of sexually violent crimes, and expungement of arrest records. It also enacts the Law Enforcement Protection Act and provisions concerning the electronic recording of certain custodial interrogations.

**Domestic Battery**

Effective July 1, 2017, the bill creates the crime of aggravated domestic battery, a severity level 7 person felony, which is defined as:

- Knowingly impeding the normal breathing or circulation of the blood by applying pressure on the throat, neck, or chest of a person with whom the offender is involved or has been involved in a dating relationship or a family or household member, when done in a rude, insulting, or angry manner; or

- Knowingly impeding the normal breathing or circulation of the blood by blocking the nose or mouth of a person with whom the offender is involved or has been involved in a dating relationship or a family or household member, when done in a rude, insulting, or angry manner.

The bill also amends the existing crime of domestic battery by adding “a person with whom the offender is involved or has been involved in a dating relationship” as a possible victim of the offense. The bill adds a definition of “dating relationship” to this section based on a definition used in the Criminal Code and the Protection from Abuse Act.

The bill amends provisions related to sentencing for domestic battery, as follows. In determining the sentence to be imposed within the limits provided for a first, second, or subsequent offense, the bill requires a court to consider information presented to the court regarding a current or prior protective order issued against the offender. The bill defines “protective order” for these purposes.
The bill also removes language allowing the Kansas Department of Corrections to order that certain offenders not be required to undergo domestic violence offender assessments.

**Sentencing for Possession of Drug Paraphernalia**

Effective July 1, 2017, the bill reduces the severity level for unlawful possession of drug paraphernalia from a class A to a class B nonperson misdemeanor when the drug paraphernalia was used to cultivate fewer than five marijuana plants or used to store, contain, conceal, inject, ingest, inhale, or otherwise introduce a controlled substance into the human body.

**Sentencing for Burglary**

The bill changes burglary of a dwelling with intent to commit a felony, theft, or sexually motivated crime therein to a severity level 7 person felony from a severity level 7 nonperson felony.

**Cruelty to Animals**

Effective July 1, 2017, the bill amends the humane killing exclusion from the crime of cruelty to animals to remove references to “pound,” “incorporated humane society,” and “the operator of” an animal shelter. In provisions allowing an animal to be taken into custody and cared for or treated, the bill either removes references to “incorporated humane society” or replaces such references with “animal shelter.” A requirement for notice to an owner or custodian is expanded from cases in which the animal is placed in the care of an animal shelter to all cases, and written notification is required.

The requirement that the board of county commissioners in the county where the animal was taken into custody establish procedures to allow an animal shelter to petition the district court to be allowed to place the animal for adoption or euthanize the animal is replaced with a provision allowing the law enforcement agency, district attorney’s office, county prosecutor, veterinarian, or animal shelter to petition the district court in the county in which the animal was taken into custody to transfer ownership of the animal. The bill removes a provision requiring the board of county commissioners to review the cost of care and treatment being charged by the animal shelter maintaining the animal.

A provision prohibiting an animal from being returned to or allowed to remain with a person adjudicated guilty of this crime is amended to remove a requirement that the court first be satisfied an animal owned or possessed by the person will be subjected to such crime in the future. A reference to “duly incorporated humane society” in this provision is replaced with “animal shelter.” “Animal shelter” is defined to mean the same as in the Kansas Pet Animal Act.

**Dog Fighting**

Effective July 1, 2017, the bill amends a provision regarding the placement of a dog taken into custody to replace a reference to “duly incorporated humane society” with “animal shelter.” “Animal shelter” is defined to mean the same as in the Kansas Pet Animal Act.
The requirement that the board of county commissioners in the county where the animal was taken into custody establish procedures to allow an animal shelter to petition the district court to be allowed to place the animal for adoption or euthanize the animal is replaced with a provision allowing the law enforcement agency, district attorney’s office, county prosecutor, veterinarian, or animal shelter to petition the district court in the county in which the animal was taken into custody to transfer ownership of the animal. The bill removes a provision requiring the board of county commissioners to review the cost of care and treatment being charged by the animal shelter maintaining the animal.

A provision requiring costs be paid by the county where the dog was taken into custody if no conviction results adds law enforcement agencies and veterinarians to the list of entities entitled to payment for expenses incurred for the care, treatment, and boarding of a dog.

Expungement of Arrest Records

Effective July 1, 2017, if a person has been arrested as a result of mistaken identity or as a result of another person using identifying information of the named person and the charge against the named person is dismissed or not prosecuted, the bill requires the prosecuting attorney or other judicial officer who ordered the dismissal or declined to prosecute to provide notice to the court of such action and petition the district court for the expungement of such arrest record. Further, the bill requires the court to order the arrest record and any subsequent court proceedings expunged and purged from all applicable state and federal systems.

The bill defines “mistaken identity” as the erroneous arrest of a person for a crime as a result of misidentification by a witness or law enforcement, confusion on the part of a witness or law enforcement as to the identity of a person who committed the crime, misinformation provided to law enforcement as to the identity of a person who committed the crime, or some other mistake on the part of a witness or law enforcement as to the identity of the person who committed the crime. The bill excludes from the definition of “mistaken identity” any situation in which an arrestee intentionally provides false information to law enforcement officials in an attempt to conceal such person’s identity.

The bill allows any person who may have relevant information about the petitioner to testify at the hearing on such petition and allows the court to inquire into the background of the petitioner. Such a petition must include the same information required in other petitions for expungement of arrest records.

When a court orders expungement of arrest records as described above, the bill requires the order to state the information required in the petition and the grounds for expungement. Additionally, the bill requires the order to direct the Kansas Bureau of Investigation (KBI) to purge the arrest information from the Criminal Justice Information System central repository and all applicable state and federal databases. The clerk of the court must send a certified copy of the order to the KBI, which will carry out the order and notify the Federal Bureau of Investigation, the Secretary of Corrections, and any other criminal justice agency that may have a record of the arrest. If an order of expungement is entered, the bill provides the person eligible for mandatory expungement as described above is treated as not having been arrested.
Illegal Sentences

The right to a hearing regarding an illegal sentence is made inapplicable if the motion, files, and records of the case conclusively show the defendant is entitled to no relief. The bill also defines "illegal sentence" and specifies a sentence does not fall within that definition due to a change in the law occurring after the sentence is pronounced.

Postrelease Supervision for Persons Convicted of Sexually Violent Crimes

The bill clarifies that lifetime postrelease supervision is to be imposed on any offender sentenced to imprisonment for a sexually violent crime committed on or after July 1, 2006, if the offender was 18 years of age or older when the crime was committed. It further establishes a mandatory period of 60 months postrelease supervision, plus good time and program credit earned and retained, for any offender sentenced to imprisonment for a sexually violent crime committed on or after the bill’s effective date if the offender was under 18 years of age when the crime was committed. Prior statute provided for lifetime postrelease supervision for any person convicted of a sexually violent crime committed on or after July 1, 2006, regardless of age.

The bill also clarifies that a separate provision regarding postrelease supervision for persons sentenced to a term of imprisonment for sexually violent crimes applies only to such crimes committed on or after July 1, 1993, but prior to July 1, 2006.

Law Enforcement Protection Act

Effective July 1, 2017, the bill enacts the Law Enforcement Protection Act, which enhances the sentencing of felony crimes committed against law enforcement officers in the performance of their duties, or due to their status as law enforcement officers. The bill creates a special sentencing rule with enhanced penalties if a trier of fact finds beyond a reasonable doubt that an offender committed a nondrug felony offense (or the offender committed an attempt or conspiracy to commit such offense) against a law enforcement officer while the officer was performing the officer’s duty or solely due to the officer’s status as a law enforcement officer. The special sentencing rule is applied, as follows:

- For felonies levels 2 through 10, sentencing is enhanced by 1 level;

- For level 1 felonies:
  - The minimum sentence is life in prison;
  - The offender is not eligible for a sentence modification or probation;
  - The offender cannot be released on parole before serving 25 years of the sentence;

- The offender is not eligible for good time credit; and

- No other sentence is permitted.
If an offender is subject to a minimum presumptive sentence due to criminal history, the minimum sentence of 25 years does not apply. Instead, the longer minimum sentence applies. The sentence imposed is not considered a departure from the sentencing grid and cannot be appealed. Further, the enhancements do not apply to crimes where the factual aspect concerning a law enforcement officer is a statutory element of the offense.

Finally, the bill defines “law enforcement officer” by reference to two of the three categories included in the definition provided for the term in the criminal code definitions section. This definition includes any person who, by virtue of such person’s office or public employment, is vested by law with the duty to maintain public order or to make arrests for crimes, and any university or campus police officer.

**Policies for the Electronic Recording of Custodial Interrogations**

Effective July 1, 2017, Kansas law enforcement agencies must adopt a detailed, written policy concerning the electronic recording of custodial interrogations conducted at a place of detention and to implement such policy on or before July 1, 2018. In developing such policy, local law enforcement agencies must collaborate with the county or district attorney in the appropriate jurisdiction regarding its contents. The policy must require electronic recording of the entirety of a custodial interrogation that concerns a homicide or felony sex offense, as well as the making and signing of a statement during the course of such interrogation. The policy also must include retention and storage requirements and a statement of exceptions in some circumstances, such as equipment malfunction or inadvertent failure to operate the recording equipment properly. The bill requires the policy to be available to all officers and for public inspection during normal business hours. During trial, the bill allows for officers to be questioned pursuant to the rules of evidence regarding any violation of such a policy. Every electronic recording of any statement is confidential and exempt from the Kansas Open Records Act.
EDUCATION

K-12 School Finance; The Kansas School Equity and Enhancement Act; SB 19

SB 19 makes appropriations for the Kansas Department of Education (KSDE) for FY 2018 and FY 2019; enacts the Kansas School Equity and Enhancement Act; adds a section requiring KSDE to produce a report concerning school district revenues, expenditures, and demographics; and amends the Tax Credit for Low Income Students Scholarship Program, the Virtual School Act, and statutes related to Capital Improvement State Aid and capital outlay.

Kansas School Equity and Enhancement Act

The Kansas School Equity and Enhancement Act (Act) provides for State Foundation Aid (SFA) to be provided to school districts. SFA is calculated by multiplying the base aid for student excellence (BASE) by the adjusted enrollment of the district and deducting the local foundation aid of the district. The adjusted enrollment of the district is calculated by adding the weighted enrollments for at-risk students, declining enrollment, high-density at-risk students, bilingual, low enrollment, high enrollment, new school facilities, ancillary school facilities, cost of living, special education and related services, career technical education, and transportation to the enrollment of the district. The BASE is $4,006 for school year 2017-2018, $4,128 for school year 2018-2019, and adjusted each year thereafter according to the average percentage increase in the Consumer Price Index (CPI) for all urban consumers for the Midwest region during the three immediately preceding school years.

The Act also allows districts to adopt a local option budget (LOB) by resolution of the school board. The LOB is capped at 33.0 percent of the BASE multiplied by the adjusted enrollment of the district. In any year in which the BASE is less than $4,490, the LOB is capped at 33.0 percent of the product of $4,490 and the adjusted enrollment of the district. Beginning in school year 2019-2020, the BASE allowed to be used to calculate LOB authority will increase based on a three-year CPI average. Any district adopting an LOB in excess of 30.0 percent will be subject to protest petition.

Additionally, the Act defines key terms, charges the State Board of Education (KSBE) with developing and implementing a school accreditation system and with conducting a cost study of career and technical education programs, gives the KSBE authority to adopt rules and regulations to administer the Act, and provides for several performance audits by the Legislative Division of Post Audit (LPA). The provisions of the Act are not severable and are scheduled to expire July 1, 2027.

Enrollment

The enrollment of a district is the number of students regularly enrolled at the district on September 20 of the preceding school year. If the enrollment of the district the preceding school year decreased from enrollment in the prior year, the enrollment will be the enrollment of the district from the second preceding school year. Districts that have military students and receive federal impact aid can use the average enrollment of the three preceding school years.
Students who are not Kansas residents will be counted as 1.0 full-time equivalent (FTE) in school years 2017-2018 and 2018-2019, as 0.75 FTE in school years 2019-2020 and 2020-2021, and as 0.5 FTE in subsequent years. Out-of-state students whose parents or legal guardians are employed by the district or who were enrolled in the district during the preceding school year will continue to be counted as 1.0 FTE.

Each student enrolled in kindergarten full time will be counted as 1.0 FTE. Formerly, each kindergarten student was counted as 0.5 FTE. Any student enrolled in kindergarten in a district in the preceding school year will be counted as 1.0 FTE, regardless of actual attendance during the preceding year.

At-Risk Student Weighting

The at-risk weighted enrollment of a district is determined by multiplying the number of students eligible for free meals under the National School Lunch Act by 0.484. Any district maintaining kindergarten through 12th grade can substitute 10.0 percent of the district's enrollment multiplied by 0.484 for the purposes of this weighting. Beginning with school year 2018-2019, districts must use those funds for at-risk education programs and services contracted for to provide such programs based on programs identified and approved by KSBE as evidence-based best practices.

Bilingual Weighting

The bilingual weighted enrollment of a district is the greater of the FTE enrollment based on hours of contact in bilingual education programs multiplied by 0.395 or the number of students enrolled in bilingual programs multiplied by 0.185.

Low Enrollment Weighting

Low enrollment weighting is available to districts with fewer than 1,622 students enrolled. The weighting is calculated on a linear transition: districts with 100 or fewer students receive a weighting of approximately 101.4 percent of the enrollment of the district, and that amount transitions to approximately 3.5 percent of the enrollment of the district as the enrollment approaches 1,622 students.

High Enrollment Weighting

High enrollment weighting of approximately 3.5 percent is available to districts with more than 1,622 students.

High-Density At-Risk Weighting

If a school or school district’s enrollment is at least 50.0 percent at-risk students, the school or school district receives a high-density at-risk weighting equal to 10.5 percent of the at-risk students of the district. If a school or school district’s enrollment is between 35.0 percent at-risk students and 50.0 percent at-risk students, the school or school district receives a high-density at-risk weighting on a linear transition downwards from 10.5 percent of the at-risk students of the district. The high-density at-risk weighting is scheduled to expire July 1, 2019.
Beginning with school year 2018-2019, districts must use those funds on at-risk programs and instruction of students receiving at-risk program services identified and approved by the KSBE as evidence-based best practices. The KSBE will notify districts that do not spend the money on such best practices they must either spend such money on best practices or show improvement within three years of notification. Among other factors, improvement can be shown by the percentage of students at grade level or college and career ready on state math and English language arts assessments, average composite ACT scores, or the four-year graduation rate. Districts that do not spend money on best practices and fail to show improvement within five years will not qualify to receive the weighting in the succeeding school year.

Transportation Weighting

The transportation weighting of a district is determined by multiplying the district’s per-student transportation cost by the number of students who reside at least 2.5 miles from the school building they attend and are provided transportation to the school building by the district. The district’s per-student transportation cost is determined using the curve of best fit of a density-cost graph of the index of density of all districts in the state. A four-year grandfather clause applies to districts that receive less funding pursuant to the transportation weighting than they did during the 2016-2017 school year.

Career Technical Education Weighting

The career technical education weighting of a district is determined by multiplying the FTE enrollment in approved career technical education programs by 50.0 percent. This weighting is scheduled to sunset July 1, 2019. The bill directs KSDE to study the costs of career technical education programs and report its findings on or before January 15, 2018.

New School Facilities Weighting

The new school facilities weighting of a district is determined by multiplying the number of students enrolled in a new school facility by 25.0 percent. A new school facility is a school facility in its first two years of operation that was financed primarily with bonds approved at an election held on or before July 1, 2015.

Cost-of-Living Weighting

The bill allows districts in which the average appraised value of a single-family residence is more than 25.0 percent higher than the statewide average value to apply for additional funding from the KSBE in an amount not to exceed 0.05 percent of the district’s foundation aid. The district must have an LOB of 31.0 percent, and the school board must pass and publish a resolution authorizing the levy. The entirety of this weighting is financed by local property taxes.

Ancillary School Facilities Weighting

A district can apply to the State Board of Tax Appeals (BOTA) for authority to levy local property taxes for the purpose of financing costs attributable to commencing the operation of a new school facility that is in excess of the amount financed by any other source. The amount to be levied for
this weighting is reduced over a period not to exceed six years. The entirety of this weighting is funded by local property taxes.

*Declining Enrollment Weighting*

The declining enrollment weighting is available to districts that have lost revenues due to the declining enrollment of the district. The district must apply to the BOTA for authority to receive this weighting, and the weighting is capped at 5.0 percent of the general fund budget of the district. In school year 2017-2018, a district can receive declining enrollment weighting equal to half the amount the district generated pursuant to the weighting in school year 2007-2008. The entirety of this weighting is financed by local property taxes. The declining enrollment weighting is scheduled to expire July 1, 2018.

*Special Education and Related Services Weighting*

The special education and related services weighting is calculated by dividing the total state aid payments made to a district for special education and related services by the BASE.

*Legislative Studies*

The bill requires the House and Senate Committees on Education to review the high and low enrollment weightings and alternatives to such weightings, including a sparsity weighting by July 1, 2018; virtual schools by July 1, 2020; the at-risk weighting and the BASE by July 1, 2021; the successful schools model by July 1, 2023, and by July 1, 2026; and the bilingual weighting by July 1, 2024.

*Local Foundation Aid*

Local Foundation Aid includes the unencumbered balance of a district’s general fund, certain grants received by a district, special education and related services aid, any tuition for non-resident pupils of a district, and 70.0 percent of the federal impact aid a district received. These categories were commonly referred to as “local effort” under prior law.

*Reauthorization of the 20-Mill Levy*

The bill reauthorizes the statewide 20-mill school finance levy for school years 2017-2018 and 2018-2019. The first $20,000 of assessed valuation of residential properties will continue to be exempt from this levy.

*Supplemental General State Aid*

Supplemental General State Aid is paid to any district that has adopted a LOB. The amount of aid a district is eligible to receive is determined by multiplying the district’s local foundation budget by an equalization factor that equalizes all districts below the 81.2 percentile of assessed valuation per pupil (AVPP) up to that percentile. For school year 2017-2018, the AVPP used is that of the immediately preceding school year. For school year 2018-2019, the AVPP used is an average of the AVPPs of the three immediately preceding school years.
Accreditation

The Act requires KSBE to design and adopt a district accreditation system based on improvement in performance that equals or exceeds the educational goals known as the “Rose capacities,” which are codified at KSA 2016 Supp. 72-1127, and is measurable. The Act also requires KSBE to report to the Governor and Legislature on or before January 15 of each year regarding the district accreditation system.

KSDE District Report

The Act requires KSDE to develop an annual report for each district reflecting the total amount of revenues received from federal, state, and local sources each year, with certain categories of revenue being specifically identified. The report also includes total expenditures for certain programs and services and certain demographic information.

LPA Performance Audits

The Act requires LPA to perform several performance audits in the future. Topics of required audits include virtual school programs; the cost of providing educational opportunities to every public school student in Kansas to achieve the performance outcome standards adopted by KSBE; at-risk education, bilingual education, and transportation funding; and the best practices of successful schools. The House and Senate Committees on Education will review these reports.

School District Extraordinary Declining Enrollment Fund

The bill allows school districts to apply to KSBE for Extraordinary Declining Enrollment State Aid. KSBE will review all submitted applications and approve or deny any such application based on whether the applicant school district has demonstrated extraordinary declining enrollment since school year 2014-2015. In reviewing the application, KSBE may conduct a hearing and provide the applicant school district an opportunity to present testimony as to such school district’s extraordinary declining enrollment. If approved, KSBE will determine the amount of aid to be disbursed, which could be less than the amount requested in the application. If denied, within 15 days of such denial, KSBE must send written notice of such denial to the superintendent of such school district. The bill also establishes the School District Extraordinary Declining Enrollment Fund.

Virtual School State Aid

Virtual School State Aid is paid to districts operating virtual schools. $5,000 per student is paid for students under age 19 enrolled in a virtual school on a full-time basis. $1,700 is paid for each FTE student enrolled in a virtual school on a part-time basis. For students 19 years of age and older, aid is paid at a rate of $709 per credit hour earned, not to exceed six credit hours earned by any one student in any one school year.
Tax Credit for Low Income Students Scholarship (TCLISS) Program Act

On and after July 1, 2018, the bill amends the definition of “public school” within the TCLISS Program Act to mean a school identified by KSBE as one of the lowest 100 performing schools with respect to student achievement. It also amends the definition of “qualified school” to require accreditation on and after July 1, 2020. Accreditation must be by KSBE or a KSBE-recognized national or regional accrediting agency. Additionally, the bill expands eligibility for the tax credit to individuals and places an annual cap of $500,000 on contributions.

Capital Outlay Changes

The bill allows capital outlay funds to be used for utility expenses and property and casualty insurance. Additionally, the bill allows capital outlay funds to be used for construction, reconstruction, repair, remodeling, additions to, furnishing, maintaining, and equipping computer software, performance uniforms, building sites, school buses, and other fixed assets. The law already allowed for acquisition of these items using capital outlay funds.

Beginning in school year 2017-2018, any new property tax exemptions granted by BOTA for property financed by industrial revenue bonds or for economic development purposes pursuant to Article 11, Section 13 of the Kansas Constitution, for which the public hearing was not held prior to May 1, 2017, will no longer apply to the capital outlay mill levy. Previously exempted property will continue to be eligible for exemption from the levy.

Beginning July 1, 2017, districts will receive the revenue generated by the capital outlay mill levy on the incremental valuation growth in newly created Neighborhood Revitalization Areas.

Capital Improvement Changes

For all bond issuances approved at an election on or after July 1, 2017, any district with an enrollment of less than 260 students must receive approval from KSBE prior to holding an election to approve the issuance of bonds to be eligible for Capital Improvement State Aid.

In determining the amount of payments a district is obligated to make for bond issuances approved at an election on or after July 1, 2017, KSBE will exclude payments for any capital improvement project, or portion thereof, that proposes to construct, reconstruct, or remodel a facility used primarily for extracurricular activities, unless a State Fire Marshal report, inspection under the Americans with Disabilities Act, or other similar evaluation demonstrates the project is necessary due to concerns relating to safety or disability access.

Additionally, beginning July 1, 2017, in each fiscal year, KSBE can approve for election bond issuances exceeding 14.0 percent of the district’s assessed valuation for the election only to the extent of the aggregate amount of bonds retired by districts in the state in the preceding year. A district that has not passed a bond election in the past 25 years is not subject to this limitation.
**Appropriations**

The bill provides $1.991 billion in general state aid from the State General Fund (SGF) for FY 2018 and $2.047 billion in general state aid from the SGF for FY 2019. For FY 2018, $480.9 million of supplemental general state aid is appropriated from the SGF, and for FY 2019, $486.1 million of supplemental general state aid is appropriated from the SGF. Appropriations are also made for KSDE operations, special education state aid, and KPERS employer contributions for districts from the SGF for both fiscal years.

**Nursing Service Scholarship Program; SB 100**

SB 100 amends statutes governing the Nursing Service Scholarship Program (Program) to give priority when awarding scholarships to a qualified applicant whose sponsor is a mental health or treatment facility. The bill defines “mental health or treatment facility” and amends the definition of “sponsor” to include mental health or treatment facilities. The bill also amends the definition of “school of nursing” to require that a school be under the control and supervision of the Kansas Board of Regents (KBOR), a municipal university, or a not-for-profit independent institution of higher education that has its main campus or principal place of operation in Kansas, maintains open enrollment as that term is currently defined by statute, and is operated independently and not controlled or administered by the State or any agency or subdivision thereof.

The bill clarifies that a nursing student need not be a Kansas resident to qualify for a scholarship under the Program and that the scholarship cap of 70 percent of the cost of tuition is 70 percent of the cost of in-state tuition. The State will fully fund the amount of each scholarship awarded to an applicant whose sponsor is a mental health or treatment facility as opposed to sharing the cost with the sponsor.

Sponsorship by a scholarship recipient can be transferred from one sponsor to another as long as the agreement transferring such sponsorship provides for service in a mental health or treatment facility. Such a transfer already was allowed for agreements that provide for service in a rural area.

Finally, the bill requires KBOR to provide an annual report on the Program to the Senate and House Committees on Education.

**Cleveland University Exempt from the Kansas Private and Out-of-State Postsecondary Institution Act; SB 166**

SB 166 exempts Cleveland University in Kansas City from the Kansas Private and Out-of-State Postsecondary Education Institution Act.

**Wichita State University Affiliation with Wichita Area Technical College; SB 174**

SB 174 affiliates the Wichita Area Technical College (WATC) with Wichita State University (WSU). The bill designates the institutional infrastructure of the WATC as the WSU Campus of Applied Sciences and Technology, which will be governed by and operated as a technical college.
Education
Sale of Property; HB 2109

The campus will continue to be a technical college and eligible for funding that is available to technical colleges.

The bill changes the governing board of WATC to an industry advisory board to the President of WSU for the WSU Campus of Applied Sciences and Technology. Members of the industry advisory board will be appointed by the President of WSU. All powers and duties of the governing board will be transferred to WSU, subject to the rules and regulations and supervision of the State Board of Regents.

Sale of Property; HB 2109

HB 2109 authorizes the Board of Regents to sell three pieces of property owned by Kansas State University, and transfer one piece of property owned by Wichita State University.

Extending Sunsets of the Post-secondary Technical Education Authority and Fees Assessed under the Kansas Private and Out-of-State Postsecondary Educational Institution Act; HB 2213

HB 2213 amends laws concerning postsecondary education. Specifically, the bill extends the provisions establishing the Post-secondary Technical Education Authority from June 30, 2017, to June 30, 2019. Additionally, the bill amends the Kansas Private and Out-of-State Postsecondary Educational Institution Act to extend a June 30, 2017, sunset to June 30, 2018, for a statute authorizing the Kansas Board of Regents to fix, charge, and collect fees for such institutions.
ELECTIONS AND ETHICS

County-level Canvass Date for Congressional Special Elections; SB 43

SB 43 amends provisions enacted in 2017 HB 2017 in regard to filling vacancies in the U.S. House of Representatives. The bill changes the county-level canvass date for these congressional elections to coincide with the date for other county-level canvasses by deleting the requirement to hold the congressional election county canvass on the third day following the election and replacing it with a requirement to follow the provisions of KSA 2016 Supp. 25-3104. The bill makes other adjustments, including moving the state canvass date from the sixth day following the election to the third day following the county-level canvass.

Filling Congressional Vacancies; HB 2017

HB 2017 amends KSA Chapter 25, Article 35, dealing with filling congressional vacancies. [Note: Various provisions of HB 2017 were amended in SB 43.]

The bill changes the minimum number of signatures of registered voters required for an independent candidate to petition for nomination to fill a congressional vacancy to 3,000. Previous law required an independent candidate to submit a number of signatures equal to 4 percent of qualified voters in the congressional district. The bill states such petitions may not be circulated for signatures until after the date of the election is proclaimed by the Governor.

The bill changes the requirements for which political parties are required to call a district convention in the case of a congressional vacancy. The bill requires each political party that has obtained official recognition to call a convention. Under previous law, each political party whose candidate for governor received not less than 5 percent of the votes cast at the next preceding election of the governor was required to call a district convention in the event of a vacancy.

The bill adjusts related time frames to conform to federal overseas voter ballot requirements and makes additional conforming changes, as outlined below:

- Modifies the time frame within which the election must be held to fill a congressional vacancy from 45 to 60 days to 75 to 90 days after the Governor proclaims the date of the election (KSA 25-3502);

- Modifies the time frame within which a congressional district convention of the district party of each officially recognized political party must be called by the state chairperson of each such party from “at least 25 days” after the proclamation is issued to between 15 and 25 days after issuance of the proclamation (KSA 25-3504);

- Moves the day on which the county boards of canvassers must meet from the second to the third day following the election;
● Moves the day on which the state board of canvassers must meet from the fourth to the sixth day following the election; and

● Makes additional technical and conforming changes.

The provisions of the bill took effect January 1, 2017 (the bill was effective upon publication in the *Kansas Register*).

**Elections and Campaign Finance; Advance Ballots; Polling Place Change Notifications; Write-in Candidates; Campaign Contribution and Other Reports; E-mail Addresses; HB 2158**

**HB 2158** makes changes and additions to elections and campaign finance law.

**Advance Voting Ballot Deadlines**

The bill revises deadlines regarding advance voting ballots, as follows:

● Adds a requirement that all advance voting ballots received at any polling place in the county not later than the hour for closing of the polls on any election date for all elections specified in KSA 25-1122(f) [all primary, general, and question submitted elections, special elections of officers, and presidential preference primaries] be delivered by the county election officer to the appropriate special election board. Prior law required only those advance ballots received in the county election office to be treated in this manner;

● Adds requirements for the receipt by mail of advance ballots, as follows:
  ○ Delivery to a special election board or the county board of canvassers, in a manner as consistent as possible with canvassing of other advance ballots, those received after the closing of the polls on the date of any election specified in KSA 25-1122(f), and which are postmarked before the close of the polls on the election date;
  ○ Establishes the deadline for receipt by mail of advance ballots by the county election officer as the last mail delivery by the U.S. Postal Service (USPS) on the third day following the election date, unless additional time is permitted by the Secretary of State; and
  ○ Requires the Secretary of State to adopt rules and regulations to implement these provisions;

● Authorizes a special election board to meet as provided by rules and regulations to be adopted by the Secretary of State, in addition to meeting as provided in continuing law, and to make technical and conforming changes. This includes requiring that procedures for canvassing and challenging advance ballots received by mail after
Elections and Ethics

Notices Regarding Polling Place Changes

The bill prohibits a county election officer from changing a polling place prior to an election without providing mailed notice at least 30 days prior to the election. A waiver from this requirement is authorized if the county election officer declares an emergency.

The bill further states failure to receive notice of a change in the voting place shall not give rise to a cause of action challenging the election results. The bill requires the Secretary of State issue a press release and post a notice on the Secretary of State’s website notifying the public whenever the online voter registration website is unavailable for a period of 24 hours or more.

Streamlining of Filing Requirements for Last-minute Campaign Contribution Reports

The bill eliminates the requirement that pre-primary and pre-general election last-minute contribution reports filed by treasurers for candidates for state office be filed in the office of the county election officer. Enactment of this legislation leaves a requirement that these reports be filed only in the Office of the Secretary of State.

E-mail Addresses: Optional for Reports to Secretary of State

The bill amends Campaign Finance Act reporting requirements for contact purposes. The bill makes optional the submission of e-mail addresses as follows:

- For every treasurer for a candidate (and chairperson for a candidate committee, if one is appointed) for state office, to the Secretary of State;

- For every treasurer for a candidate (and chairperson for a candidate committee, if one is appointed) for local office, to the relevant county election officer;
Elections and Ethics

● For every chairperson and treasurer of a party or political committee who anticipates receiving contributions or making expenditures for a candidate for state office, to the Secretary of State; and

● For every chairperson and treasurer of a party or political committee who anticipates receiving contributions or making expenditures for a candidate for local office, to the relevant county election officer.

The bill requires the e-mail addresses be submitted not later than ten days after the appointment of the relevant officer, if the e-mail address is submitted.

**Write-in Candidates: Option to Have Name Removed from General Election Ballot**

The bill allows a write-in winning candidate of a primary election for national, state, county, township, or municipal office to notify the appropriate election entity in writing within ten days following the canvass the person does not want his or her name on the official general ballot. The bill requires the write-in candidate’s name appear on the general election ballot if the notification is not received in the ten-day period.

The bill requires the above-mentioned notification be delivered to the Secretary of State for national or state office and to the county election office for all other offices.
EMPLOYERS AND EMPLOYEES

Department of Revenue—Employees; SB 96

SB 96 provides for the fingerprinting of Kansas Department of Revenue (KDOR) employees and also deals with the classification of that agency’s driver’s license examiners.

**Fingerprinting of Employees**

The bill authorizes the Secretary of Revenue (Secretary) to require, as a condition of initial or continued employment, the fingerprinting of contractors and employees having access to federal tax information received directly from the Internal Revenue Service. Such persons also will be subject to state and national criminal history record checks. The Secretary is authorized to submit the fingerprints to the Kansas Bureau of Investigation and the Federal Bureau of Investigation. Local and state law enforcement agencies are required to assist the Secretary in the taking and processing of fingerprints and to release all records of arrests and convictions to the Secretary.

The Secretary may use information obtained under the bill only to verify the identification of persons and to determine their fitness for employment. Any other use or disclosure of the information is deemed a class A nonperson misdemeanor and constitutes grounds for removal from office, with the exception of certain information that may be shared with the Post Auditor in accordance with the provisions of the Legislative Post Audit Act.

The bill requires all costs be paid by KDOR or its contractors.

**Driver’s License Examiners**

The bill also allows driver’s license examiners within KDOR to have the choice to move from the classified to the unclassified service.

**Unemployment Insurance Benefits and Separation Pay; HB 2329**

HB 2329 revises a provision of Kansas Employment Security Law, commonly referred to as unemployment insurance (UI), pertaining to the distribution of benefits when an individual receives a post-employment separation payment. Under prior law, weekly UI benefits stop until separation pay has been exhausted, usually at the rate of the individual’s normal weekly wage. The cessation of benefits previously began a week after separation from employment. Under the bill, the start date of cessation begins a week after separation pay has been paid. Individuals whose benefits stopped for 52 weeks or more due to separation pay are entitled to a new benefit year, which is calculated using the employment base period of the prior claim.
Compact between the Kickapoo Tribe in Kansas and the State of Kansas; Compact between the Sac and Fox Nation of Missouri in Kansas and Nebraska and the State of Kansas; SB 202

SB 202 approves and adopts by reference as state law the compact relating to cigarette and tobacco sales, taxation, and escrow collection between the Kickapoo Tribe in Kansas and the State of Kansas. In addition, the bill approves and adopts by reference as state law the compact relating to cigarette sales, taxation, and escrow collection between the Sac and Fox Nation of Missouri in Kansas and Nebraska and the State of Kansas. The bill requires the Secretary of State to publish the compacts in the Kansas Register.

Interstate Compacts—Great Plains Interstate Fire Compact; HB 2140

HB 2140 adopts the Great Plains Interstate Fire Compact (Compact) and immediately authorizes the Governor of Kansas to enter into an interstate compact to promote effective prevention and control of forest fires in the Great Plains region of the United States. Although the Compact does not specifically define “forest fires,” it is understood among members that the Compact terms are not limited to forest fires, and means any type of fire, including wild fires and structural fires.

The bill establishes nine articles of the Compact.

Article I

Article I provides that the purpose of the Compact is to promote effective prevention and control of forest fires in the Great Plains region by the maintenance of adequate forest fire fighting services by member states and by providing for reciprocal aid in fighting forest fires.

The following states and province are also part of the Compact: Colorado, Nebraska, New Mexico, North Dakota, Saskatchewan, South Dakota, and Wyoming.

Article II

Article II states the Compact is operative immediately between two or more states that have ratified it.

Article III

Article III provides for administration of the Compact. The Compact administrator in member states is the state forester or other state officer holding an equivalent position who is responsible for forest fire control. Administrators can implement coordination among fellow member states for forest fire prevention and control. Each member state can formulate and put into effect a forest fire plan for that state.
Article IV

Article IV states that a member must render all possible aid in combating, controlling, and preventing forest fires to a requesting member state while still maintaining such protections in the home state.

Article V

Article V provides protections for firefighters providing assistance in another member state under the Compact. First, such personnel are granted the same powers, duties, rights, privileges (except for arrest powers), and immunities that are afforded similar personnel in the member state where aid is being provided. Second, all liability for the acts of any personnel providing assistance in a member state is assumed by the member state requesting the assistance. Third, any member state providing assistance under the Compact will be reimbursed for losses of, damages to, and expense incurred by the use of equipment and costs of materials, transportation, wages, salaries, and maintenance of employees and equipment incurred in providing such assistance. However, nothing prevents the member state providing assistance from donating such services or from assuming such loss, damage, or expense and not seeking reimbursement. Finally, workers compensation benefits will extend to all personnel providing assistance in a member state.

For purposes of the Compact, the term “employee” includes volunteers or auxiliaries legally included in the forest fire fighting forces of the aiding state.

Compact administrators may create procedures for any claims or reimbursement under the Compact.

Article VI

Article VI provides that ratification of the Compact will not authorize any member state to curtail or diminish its forest fire fighting forces, equipment, services, or facilities. Each member state is required to maintain adequate forces and equipment for fire fighting within its borders as if the Compact was not operative.

The Compact specifies it will not limit the ability of the member states to provide for the prevention, control, and extinguishment of forest fires or to prohibit enactment or enforcement of state laws, rules, or regulations intended to aid in such endeavors. The Compact will not affect existing or future arrangements between the U.S. Forest Service and member states.

Article VII

Article VII provides that members of the U.S. Forest Service may attend meetings of Compact administrators.

Article VIII

Article VIII provides that reciprocal aid between member states can also be extended to member states of other regional compacts, provided that the legislature of a state in another regional compact has assented to the mutual aid provisions of the Compact.
Article IX

Article IX provides that the Compact will remain in force and be binding on each member state until its legislature or governor takes action to withdraw. Notice must be given to all other member states, and withdrawal cannot take effect until six months after notice. This article further provides that volunteer firefighters entitled to workers compensation who are engaged by the State of Kansas under the Compact shall be deemed employees of the State of Kansas for purposes of the Workers Compensation Act.

Anti-Israel Boycott; HB 2409

HB 2409 prohibits the State from entering into a contract with any individual or company engaged in a boycott of Israel. The definition of “boycott” includes the refusal to engage in commercial relations with persons and entities engaged in business with Israel and Israeli-controlled territories. The State must require written certification from all individuals and companies with which it enters into contracts for services, supplies, information technology, or construction that the individual or company is not engaged in a boycott of Israel. The bill prohibits the State from adopting a procurement, investment, or other policy that effectively requires or induces the boycott of the government of Israel or a person conducting business in Israel. The Secretary of Administration has the authority to waive application of this prohibition if the Secretary determines the prohibition is not practicable.

Federal Regulations—Federal REINS (Regulations from the Executive in Need of Scrutiny [HR 26]) Act; HCR 5003

HCR 5003 urges Congress to propose the Regulation Freedom Amendment to the U.S. Constitution. The proposed language of the Regulation Freedom Amendment would be as follows:

Whenever one quarter of the members of the United States House of Representatives or the United States Senate transmits to the President their written declaration of opposition to a proposed federal regulation, it shall require a majority vote of the House of Representatives and the Senate to adopt that regulation.

The concurrent resolution specifies the Kansas Secretary of State must send an enrolled copy of the resolution to each member of the Kansas congressional delegation and work with Kansas’ legislative leaders to send a copy to the legislative leaders in other states, including the speaker of the house and the president of the senate of every state legislature in the United States.
Amendments to the Kansas Banking Code, Kansas Money Transmitter Act, Kansas Mortgage Business Act, and Kansas Credit Services Organization Act; SB 20

SB 20 amends the Kansas Banking Code and three acts subject to the oversight of the State Bank Commissioner—the Kansas Money Transmitter Act, the Kansas Mortgage Business Act, and the Kansas Credit Services Organization Act.

**Kansas Banking Code—Amendments**

The bill makes several amendments to the Kansas Banking Code. The bill updates language concerning a bank’s investment in foreign bonds to clarify the amount cannot exceed 1 percent of the bank’s capital stock and surplus; amends language relating to lending limits to provide an exemption for segregated deposits; and makes other clarifying language updates technical in nature. Additionally, the bill requires any bank or trust company owning tangible property to insure that property against loss. Further, the bill requires banks and trust companies to record minutes of annual stockholders’ meetings and detail any action taken by the stockholders, including the election of directors.

The bill also amends the Kansas Banking Code to allow state-chartered banks to purchase tax credits for certain historic structure rehabilitation expenditures provided for in the Kansas Income Tax Act. The bill limits the amount of tax credits a state-chartered bank can hold at a given time to no more than 25 percent of the total sum of the bank’s capital stock, surplus, undivided profits, 100 percent of the allowance for loan and lease loss, capital notes and debentures, and reserve for contingencies.

**Kansas Money Transmitter Act—Amendments**

The bill amends provisions of the Kansas Money Transmitter Act (KMTA). The bill adds a definition of “service provider” to mean any person providing services specified in continuing law (those that have a written agreement with banks, building and loan associations, savings and loan associations, savings banks, or credit unions to provide for receipt and delivery of funds, network access, processing, clearance, or settlement services in support of money transmission activities) used by an exempt entity or its agent to provide money transmission services to the exempt entity’s customers. The definition specifies that a service provider does not contract with the customers of an exempt entity on its own or on behalf of an exempt entity or agent.

Additionally, the bill requires a late fee for renewal applications received between December 1 and 31 of each year; requires a late fee for incomplete applications as of December 1 of each year; changes a date relating to the reinstatement of expired licenses to the last day of February; and eliminates language basing the licensing fee on the number of agent locations.

Further, the bill authorizes the State Bank Commissioner (Commissioner) to determine the completeness of any application submitted under the KMTA. The Commissioner is required to take into consideration compliance with all application requirements and any other facts and circumstances deemed appropriate by the Commissioner. The bill specifies an application will be
considered abandoned and the application fee will not be returned if the applicant fails to complete the application for a new license or for a change of control of a license within 60 days after the Commissioner provides written notice of an incomplete application. The license expires on December 31 if the applicant fails to file a complete renewal application on or before December 31 of that year. An abandoned application will not preclude an applicant from reapplying for licensure.

**Kansas Mortgage Business Act—Amendments**

The bill amends provisions of the Kansas Mortgage Business Act (K MBA). The bill clarifies no other license, other than a KMBA license, is required to conduct mortgage business in Kansas.

The bill requires the Commissioner to deem an application for mortgage company or loan origination licensure or registration to be abandoned if the applicant fails to complete the application within 60 days after the Commissioner provides notice to the applicant of an incomplete application. If the Commissioner deems the application to be abandoned, the applicant is permitted to reapply for licensure or registration and pay a nonrefundable fee of not less than $50, or the applicant may make a written request for a hearing pursuant to the Kansas Administrative Procedure Act (KAPA).

Additionally, the bill permits applicants and licensees to use an alternative accounting system, other than the generally accepted accounting principles (GAAP), to provide evidence of a minimum net worth of $50,000. The applicant or licensee is required to demonstrate the alternative accounting system meets or exceeds GAAP.

Further, the bill requires information contained in the annual reports submitted by each KMBA licensee to remain confidential; however, publication of composite information is permitted. This provision will sunset on July 1, 2022.

**Kansas Credit Services Organization Act—Amendments**

The bill enacts and amends law relating to the Kansas Credit Services Organization Act (KCSOA).

**Definitions**

The bill adds and amends definitions to be used in the KCSOA. The bill amends the definition of “Commissioner” to specify the Commissioner is the State Bank Commissioner or designee. The designee is the Deputy Commissioner of the Consumer and Mortgage Lending Division of the Office of the State Bank Commissioner. Additionally, the bill updates the definitions for “debt management service” and “trust account,” and deletes the definitions for “related interest” and “registrant.”

The bill establishes definitions for the following terms:

- “Licensee” means a person who is licensed by the Commissioner as a credit service organization (CSO). [Note: The bill replaces all references of “registrant” in the KCSOA with “licensee,” in addition to replacing “registration” with “licensing,”]
“license,” or “licensure,” and “registered” with “licensed” to reflect this definition change.; and

● “Nationwide Mortgage Licensing System and Registry” (NMLSR) means a mortgage licensing system developed and maintained by the Conference of State Bank Supervisors and the American Association of Residential Mortgage Regulators for the licensing and registration of licensed mortgage loan originators and other financial service providers.

Licensee Requirements

**Application for licensing fee.** The bill removes the $100 nonrefundable application fee for licensing CSOs and authorizes the Commissioner to set the licensing fee through the adoption of rules and regulations.

**License expiration.** The bill specifies CSO licenses issued under the KCSOA expire on April 30 of each year.

**Surety bond requirements.** The bill amends the requirements for a licensee to file a surety bond with the Commissioner. The bill expands the requirement that a surety bond may not be terminated without 30 days prior written notice to the Commissioner by specifying such termination will not affect the surety’s liability for violations of the KCSOA occurring prior to the effective date of cancellation. Additionally, principal and surety is required to be and remain liable for a period of two years from the date of any action or inaction of the principal giving rise to a claim under the surety bond.

Duties of the Licensee Relating to Debt Management Services

The bill amends provisions relating to the duties of a licensee relating to debt management services. The bill amends the KCSOA to state no person required to be licensed by the Act shall engage in debt management services, unless the person has met all criteria. The bill amends the criteria by requiring a licensee to include all outstanding debt obligations, as listed on the consumer’s credit report, as well as any debt obligations identified by the consumer, for the purpose of the initial budget plan. The bill updates reference to the plan between the consumer and licensee to refer to a debt management services agreement. Additionally, the bill updates the requirements for the written debt management services agreement to include the full legal name and doing business as (“dba”) name of the licensee.

The bill requires the name and license number of the licensee on record with the Commissioner on all solicitations and published advertisements concerning a CSO directed at Kansas residents, including those solicitations and published advertisements on the Internet or by other electronic means. Each licensee is required to maintain a record of all solicitations or advertisements for 36 months. The bill specifies “advertising” does not include business cards or promotional items. The bill prohibits solicitations and advertisements from containing false, misleading, or deceptive information. Further, the bill prohibits a licensee conducting CSO business in Kansas from using any name other than the name stated on the license.
Prohibited Acts

The bill updates the prohibition on using false or misleading representation in the offer or sale of services of a debt management services agreement or CSO business by removing a specific reference to erasing bad credit. The bill also prohibits a licensee from giving a reward, bonus, premium, commission, or any other consideration for the referral of a consumer to the licensee’s CSO business and from charging the consumer for the amount.

Disbursement of Certain Funds

The bill increases the amount of time the CSO has to disburse consumer funds to the consumer’s creditors from 10 to 20 calendar days, or the latest date before the consumer incurs any fee, charge, or penalty due to delay in payment.

Reporting Requirements

Reports to the consumer. The bill amends the requirements for licensee reports provided to a consumer. The bill specifies the report provided to the consumer must contain information about the total payoff amount or an estimated balance due to each creditor on any debt owed by the consumer, and the amount held in the trust account on behalf of the consumer, or statement that no amount is currently held.

Annual report to the Commissioner. The bill amends the annual reporting requirement by changing the date, from March 1 to April 1, for the annual report filed with the Commissioner each year relating to CSO business conducted by the licensee during the preceding calendar year. The bill also specifies information contained in the annual report is confidential and may be published only in composite form. The confidentiality provision will sunset on July 1, 2022.

Reporting requirement based on certain events. The bill adds 2 events that require a licensee to file a written report with the Commissioner within 15 days after the event occurs: a change in the licensee’s name or legal entity status, and the addition or loss of any owner, officer, partner, or director.

Fees Charged to the Consumer

The bill amends and enacts new law relating to fees charged by CSOs to consumers. The bill increases the fee, from not exceeding $50 to not exceeding $75, that the licensee could charge a consumer for a one-time consultation. The bill also increases the total maintenance fee a licensee may charge a consumer from $20 to $40 per month, or $5 per month for each creditor of a consumer that is listed in the debt management services agreement between the licensee and the consumer, whichever is less.

The bill replaces a specific fee charged to a consumer with language stating the licensee may charge the consumer with a reasonable fee for providing reverse mortgage counseling, bankruptcy counseling, student loan counseling, and other counseling services authorized by the Commissioner.
Additionally, the bill permits the CSO to charge a consumer up to $30 one time for each insufficient payment, and up to $5 to process a payment by the consumer to the CSO through electronic means, if authorized by the consumer. The bill specifies no charge will be assessed when the consumer has agreed to make all scheduled payments by electronic means.

The CSO is allowed to waive any fees if the CSO determines the consumer is unable to pay the fees.

**Powers, Duties, and Action of the Commissioner**

The bill amends and enacts new language relating to the Commissioner’s powers and duties under the KCSOA.

**Investigation and examination; costs; confidentiality.** The bill removes language relating to the specific reasons for when the Commissioner is permitted to investigate and examine the CSO’s operations, books, and records.

The bill also updates language relating to the costs the Commissioner may charge to an applicant or licensee. The Commissioner is permitted to charge reasonable costs of investigation, examination, and administration of the KCSOA to the applicant or licensee, in an amount the Commissioner is permitted to determine is sufficient to meet the budget requirements of the Commissioner for each fiscal year.

The bill requires the examination reports and correspondence regarding the reports made by the Commissioner or the Commissioner’s designees to be confidential. The confidential materials subsection will sunset on July 1, 2022.

**Nationwide Mortgage Licensing System and Registry.** The bill authorizes the Commissioner to utilize the NMLSR as a channeling agent for requesting information from and distributing information to the U.S. Department of Justice or any government agency, in order to reduce the points of contact the Federal Bureau of Investigation has with individual states.

The Commissioner is permitted to use the NMLSR as a channeling agent for requesting and distributing information regarding CSO licensing to and from any source directed by the Commissioner.

Additionally, the Commissioner is authorized to establish relationships or contacts with the NMLSR or other entities to collect and maintain records and process transaction fees or other fees related to applicants, licensees, or other persons under the KCSOA, and to take other actions as may be reasonably necessary to participate in the NMLSR.

**Informal agreements.** The Commissioner is authorized to enter into a plan of action, known as an informal agreement, with any person to address violations of the KCSOA. An informal agreement is not subject to provisions of KAPA or the Kansas Judicial Review Act and will not be considered an order or other agency action. The informal agreement is confidential and privileged; not subject to the Kansas Open Records Act, subpoena, and discovery; and not admissible in evidence in any private civil action. This subsection will sunset on July 1, 2022.
Financial Institutions
Disposition of Alcoholic Liquors Pledged as Collateral; SB 65

**Kansas Administrative Procedure Act.** The Commissioner is authorized to issue, amend, and revoke written administrative guidance documents in accordance with the applicable provisions of the KAPA.

**Commissioner action following notice.** If the Commissioner determines, after notice and opportunity for a hearing pursuant to the KAPA, a person has engaged, is engaging, or is about to engage in an act in violation of the KCSOA, rule and regulation, or order, the Commissioner may require, by order, the following new penalties:

- If such violation is committed against elder or disabled persons as defined in KSA 2016 Supp. 50-676 (persons who are 60 years of age or older; persons who have physical or mental impairment, or both, which substantially limits one or more of such person’s major life activities), the Commissioner may impose an additional penalty, not to exceed $10,000 for each violation, in addition to any civil penalty provided by law; or

- Issue an order requiring the person to pay restitution for any loss arising from the violation, or requiring the person to disgorge any profits arising from the violation. The order may include the assessment of interest, not to exceed 8 percent *per annum* from the date of the violation.

**Disposition of Alcoholic Liquors Pledged as Collateral; SB 65**

SB 65 amends law relating to the disposition of alcoholic liquors pledged as collateral for a loan. The bill allows a creditor lawfully entitled to alcoholic liquors pledged as collateral for a loan, notwithstanding provisions of the Kansas Liquor Control Act, and with prior written authorization from the Director of Alcoholic Beverage Control to take possession of the alcoholic liquors and conduct a sale of that collateral to a licensee possessing a valid license issued either pursuant to the Kansas Liquor Control Act or the Club and Drinking Establishment Act in order to satisfy any debt owed to the creditor. The bill authorizes the Director to require a detailed inventory, or any other necessary information, to ensure the safe storage, handling, and transfer of the alcoholic liquor. Finally, the bill requires the proceeds from any sale, including a sheriff’s sale under continuing law, to go to the creditor in satisfaction of any debt owed, with the remaining proceeds returned to the debtor.

**State Banking Board Appointments; SB 66**

SB 66 amends provisions relating to the terms of service for members of the State Banking Board (Board). The bill specifies that a Board member cannot serve more than two full three-year terms. In the event of vacancy on the Board, the bill requires the Governor to appoint a new member of the same qualification to fill the unexpired term, but this mid-term appointment of a new Board member will not be considered a full term for purposes of the two-term limit. The bill also deletes language relating to the original appointment of Board members.
Reciprocity for Kansas Trust Companies and Bank Trust Departments; HB 2110

HB 2110 amends a provision governing the ability of an out-of-state trust company or trust department of a bank to establish a branch facility in Kansas.

Law has prohibited such out-of-state entities from establishing or operating a trust facility in Kansas unless the laws of the state where the entity is located reciprocally authorize a Kansas-chartered trust company, trust department of a bank, corporation, or other such business entity (entity) to establish or operate a trust facility within that state. The out-of-state trust entity also must provide proof that its home state has reciprocity with Kansas.

The bill clarifies this prohibition by deleting the terms “reciprocally” and “reciprocity” and instead provides that the proof provided by the home state demonstrates the home state (of the out-of-state entity) authorizes a Kansas-chartered entity to establish or authorize a trust facility within that state.
HEALTH

Medical Student Loan Act and Medical Residency Bridging Program—Eligible Practice Areas; Restrictions on Outsourcing and Privatization; SB 32

SB 32 amends the Medical Student Loan Act (Act) and the statute establishing the Kansas Medical Residency Bridging Program (Program), and it restricts the outsourcing and privatization of certain state operations and facilities.

**Medical Student Loan Act**

The bill amends the Act by expanding the eligible practice areas loan recipients may engage in to meet their loan obligations under the Act. The bill adds general psychiatry and child psychiatry to the definitions of “approved postgraduate residency training program” and “service commitment area.” The bill also allows a loan recipient under the Act to meet the loan obligation to engage in the full-time practice of medicine and surgery in a service commitment area if the person served as a full-time faculty member of the University of Kansas School of Medicine (KUMC) in general or child psychiatry. Additionally, the bill allows a loan recipient to satisfy the obligation to engage in the full-time practice of medicine and surgery in a service commitment area by performing at least 100 hours per month of on-site mental health care at a medical facility, a community mental health center, Larned State Hospital (LSH), Osawatomie State Hospital (OSH), or any facility that provides mental health services and is operated by a state agency.

The bill requires, subject to appropriations, KUMC to enter into medical student loan agreements with six individuals who commit to satisfying their loan obligations by practicing or teaching, as described above, general or child psychiatry. The bill creates the Psychiatry Medical Loan Repayment Fund in the State Treasury, and all moneys credited to the Fund shall be expended only for expenses associated with general or child psychiatry students under the Act. The bill specifies that no moneys shall be transferred from the Comprehensive Grant Program account of the State Board of Regents to the Medical Loan Repayment Fund or the Psychiatry Medical Loan Repayment Fund or expended for any related purposes.

**Kansas Medical Residency Bridging Program**

The bill amends the statute establishing the Program by expanding the eligible practice areas. The bill adds persons in a mental health care residency training program in general or child psychiatry to the list of persons with whom KUMC may enter into residency bridging loan agreements.

The bill requires, subject to appropriations, KUMC to enter into residency bridging loan agreements with three medical residents training in general or child psychiatry. The bill creates the Rural Health Bridging Psychiatry Fund in the State Treasury, and all moneys credited to the Fund shall be expended only for expenses associated with general psychiatry or child psychiatry residents under the Program. The bill specifies that no moneys shall be transferred from the Comprehensive Grant Program account of the State Board of Regents to the Rural Health Bridging Psychiatry Fund or expended for any related purposes.
**Restrictions on Outsourcing and Privatization of Certain State Operations and Facilities**

The bill prohibits the outsourcing or privatization of any operation or facility of LSH, OSH, or any facility that provides mental health services and is operated by a state agency, including, but not limited to, any action to transfer all or any part of the rated bed capacity at LSH or OSH without specific authorization by the Legislature. Additionally, the Secretary for Aging and Disability Services shall not be allowed to transfer or assign any person admitted to an institution for the purpose of circumventing the outsourcing or privatization restrictions imposed in law (KSA 2016 Supp. 75-3373).

**State Board of Pharmacy; Scheduling of Controlled Substance Analogs; House Sub. for SB 51**

*House Sub. for SB 51* amends the definitions of “controlled substance analog” and “marijuana,” expands the authority of the State Board of Pharmacy (Board) to allow greater flexibility in the emergency scheduling of controlled substance analogs and new drugs, and amends the duration of temporary scheduling by the Board. The bill also adds several drugs to and modifies drug classes of the schedules of controlled substances under the Uniform Controlled Substances Act. Specifically, the bill makes the following changes to the Act: adds several synthetic opioids to Schedule I; updates existing synthetic cannabinoid class definitions; adds thiafentanil to Schedule II; adds cannabidiol, when comprising the sole active ingredient of a drug product approved by the federal Food and Drug Administration, to Schedule IV; and adds brivaracetam to Schedule V.

**Definitions**

The bill clarifies the definition of “controlled substance analog” as defined in the Criminal Code (KSA 2016 Supp. 21-5701) and the Uniform Controlled Substances Act (Act) (KSA 2016 Supp. 65-4101) to mean a substance that is intended for human consumption and at least one of the following:

- The chemical structure of the substance is substantially similar to the chemical structure of a controlled substance listed in or added to the schedules designated in KSA 2016 Supp. 65-4105 or 65-4107, and amendments thereto;

- The substance has a stimulant, depressant, or hallucinogenic effect on the central nervous system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous system of a controlled substance included in the schedules designated in KSA 2016 Supp. 65-4105 or 65-4107, and amendments thereto; or

- With respect to a particular individual, such individual represents or intends the substance to have a stimulant, depressant, or hallucinogenic effect on the central nervous system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous system of a controlled substance included in the schedules designated in KSA 2016 Supp. 65-4105 or 65-4107, and amendments thereto.
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The bill also clarifies that the definition of “marijuana” as defined in KSA 2016 Supp. 21-5701 and 65-4101 shall not include any substance listed in Schedules II through V of the Act.

Reports

In addition to the continuing required report on substances proposed by the Board for scheduling, rescheduling, or deletion by the Legislature, the bill requires the Board to submit to the Speaker of the House of Representatives and the President of the Senate a report of any substances scheduled on an emergency basis during the preceding year, along with the reasons for the proposal and the scheduling.

Emergency Scheduling Authority

The bill expands the Board’s authority to allow the initiation of scheduling of controlled substance analogs on an emergency basis upon the Board’s finding of an imminent hazard to the public safety. The bill also allows the Board to schedule, on an emergency basis, new drugs, the language of which is incorporated in the bill to replace the statutory citation to the Kansas Food, Drug and Cosmetic Act, as follows:

- Any drug the composition of which is such that such drug is not generally recognized, among experts qualified by scientific training and experience to evaluate the safety and effectiveness of drugs, as safe and effective for use under the conditions prescribed, recommended, or suggested in the labeling thereof; or

- Any drug the composition of which is such that such drug, as a result of investigations to determine its safety and effectiveness for use under such conditions, has become so recognized, but which has not, otherwise than in such investigations, been used to a material extent or for a material time under such conditions.

A new drug, as defined with regard to emergency scheduling, shall not include amygdalin (laetrile).

The bill changes the expiration of the temporary emergency scheduling of a substance from one year to July 1 of the following calendar year after the adoption of the scheduling rule, and clarifies a rule and regulation adopted with regard to emergency scheduling expires on July 1 of the calendar year following the year of its adoption.

Kansas Lay Caregiver Act; SB 68

SB 68 creates the Kansas Lay Caregiver Act (Act). The bill includes the following definitions:

- “Aftercare” means assistance that is provided by a caregiver to an eligible patient after discharge of the patient from the hospital, is related to the condition of the patient at the time of discharge, and does not require professional licensure in order to perform the assistance;
“Caregiver” means an individual who is 16 years of age or older, has a significant relationship with the patient, provides aftercare to an individual, and is identified by the patient or the patient’s legal guardian as a person who is involved with the healthcare of the patient;

“Discharge” means the release of a patient from hospital care to the residence or temporary residence of the patient following an inpatient admission;

“Legal guardian” means an individual who is appointed by a court to make decisions regarding the healthcare of a patient; and

“Residence” means the dwelling the patient considers to be the home of the patient, but does not include any rehabilitative facility, hospital, nursing home, assisted living facility, group home, or other healthcare facility licensed by the Kansas Department of Health and Environment (KDHE).

A hospital is required to provide each patient, or the patient’s legal guardian, with an opportunity to designate a caregiver following the patient’s admission into the hospital and prior to the discharge of the patient. Prior to discharge, a patient is allowed to change the designated caregiver; however, a patient is not required to designate a caregiver. The bill does not require an individual designated as a caregiver by a patient to accept the role of caregiver.

A hospital is deemed to have complied in full with the Act if the patient or the patient’s legal guardian:

- Declines to designate a caregiver when given the opportunity; or

- Objects to the disclosure of medical information to the caregiver regarding the patient.

If a patient has designated a caregiver, the hospital is required to notify the designated caregiver concerning the discharge or transfer of the patient to another licensed facility as soon as practicable prior to discharge or transfer. In the event the hospital is unable to contact the designated caregiver, such lack of contact shall not interfere with the medical care or appropriate discharge provided to the patient. As soon as practicable prior to the discharge of the patient, the hospital is required to attempt to consult with the designated caregiver to prepare the caregiver to provide aftercare for the patient. The hospital is required to provide the patient and the caregiver an opportunity to ask questions during the consultation.

At or before discharge, the hospital is required to:

- Provide the caregiver with any discharge instructions for the patient; and

- Educate the caregiver concerning the aftercare of the patient in a manner consistent with current accepted practices, based on learning needs of the caregiver, and that allows the caregiver the opportunity to ask questions about aftercare.
In the event the hospital is unable to contact the designated caregiver, such lack of contact shall not interfere with, delay, or otherwise affect an appropriate discharge of the patient.

The bill does not:

- Confer upon a caregiver any authority to make healthcare decisions on behalf of the patient;

- Create a private right of action against a hospital, hospital employee, or duly authorized agent of the hospital for any acts or omissions, including by a caregiver;

- Remove the obligation of a third-party payer to cover a healthcare item or service that the third-party payer is obligated to provide to a patient under the terms of a valid agreement; or

- Provide grounds for any adverse licensure action or other disciplinary action against any hospital by KDHE, against any licensee of the State Board of Healing Arts, or against any licensee of the Board of Nursing.

The Act takes effect July 1, 2018.

**Simon’s Law—Certain Physician Orders for Minors; Sub. for SB 85**

Sub. for SB 85 creates Simon’s Law. Specifically, the bill addresses instituting do-not-resuscitate (DNR) and similar physician’s orders, petitions to enjoin violations of the bill and resolve parental disagreements, required disclosure of policies by facilities and physicians, and law concerning emergency health care.

**Instituting Do-Not-Resuscitate Orders, Similar Orders**

The bill provides that a DNR or similar physician’s order cannot be instituted for an unemancipated minor unless at least one parent or legal guardian of the minor has been informed, orally and in writing, of the intent to institute the order. A reasonable attempt to inform the other parent must be made if the other parent is reasonably available and has custodial or visitation rights. The information need not be provided in writing if, in reasonable medical judgment, the urgency of the decision requires reliance on providing the information orally.

The bill provides that either parent or the unemancipated minor’s guardian may refuse consent for a DNR or similar order, either orally or in writing. Further, the bill provides that no DNR or similar order can be instituted, orally or in writing, if there is a refusal of consent.

The bill requires the following information to be contemporaneously recorded in the patient’s medical record:

- By whom and to whom the information was given;
- Date and time information was provided;

- Whether the information was provided in writing;

- The nature of attempts to inform the other parent or the reason for not attempting to notify the other parent if only one parent has been informed; and

- Any refusal of consent to a DNR or similar order by parents or legal guardians.

**Petitions to Enjoin Violations of Bill, Parental Disagreement**

The bill allows either parent to petition the district court of the county in which the patient resides or is receiving treatment for an order enjoining violations or threatened violations of the provisions of the bill or to resolve a dispute over whether to institute or revoke a DNR or similar order. Upon receiving such a petition, the district court must issue an order fixing the date, time, and place of hearing on the petition. Notice of the hearing will be given at the district court’s direction. A preliminary hearing can be held without notice if the court determines it necessary to prevent imminent danger to the child’s life. The hearing can be conducted in a courtroom, treatment facility, or some other suitable place at the court’s discretion.

If the parents of a minor patient disagree on whether to institute or revoke a DNR or similar order, the district court must resolve the conflict based on a presumption in favor of providing cardio-pulmonary resuscitation. Additionally, in the event the parents of a minor patient disagree, a DNR or similar order cannot be implemented until there is a final determination of the court proceedings, including any appeals.

**Disclosure of Policies by Facilities and Physicians**

The bill provides that, upon request of patients, prospective patients, residents, and prospective residents, health care facilities, nursing homes, and physicians must disclose, in writing, certain policies of the facility or agency, including those relating to:

- A patient or resident;

- The services a patient or resident may receive involving resuscitation or life-sustaining measures; and

- Treatments deemed non-beneficial, ineffective, futile, or inappropriate.

The bill specifies there is no requirement that a health care facility, nursing home, or physician have a written policy relating to or involving resuscitation, life-sustaining, or non-beneficial treatment for unemancipated minor patients or adult patients, residents, or wards.
Relationship to Other Law Concerning Emergency Health Care

The provisions of the bill cannot be construed to alter or supersede law concerning emergency care by health care providers.

Home Health Agencies; SB 154

SB 154 amends law concerning home health agencies, including licensure and services. The bill also adds and amends definitions applicable to home health agencies and adds to and clarifies those excluded from the home health agency licensure requirement. Further, the bill reconciles current statutes with certain provisions in Executive Reorganization Order No. 41, specifically the transfer of health occupations credentialing from the Kansas Department of Health and Environment (KDHE) to the Kansas Department for Aging and Disability Services (KDADS).

Definitions

The bill adds the following definitions to law concerning home health agencies:

- “Attendant care services” means basic and ancillary services provided under home and community based services (HCBS) waiver programs;

- “Supportive care services” means services that do not require supervision by a health care professional, such as a physician assistant or registered nurse, to provide assistance with activities of daily living that the consumer could perform if such consumer was physically capable, including, but not limited to, bathing, dressing, eating, medication reminders, transferring, walking, mobility, toileting, and continence care, provided in the consumer’s temporary or permanent place of residence so the consumer can remain safely and comfortably in the consumer’s temporary or permanent place of residence. No home health services are included in supportive care services; and

- “Supportive care worker” means an employee of a home health agency who provides supportive care services.

The definition for “home health agency” is amended to add “supportive care services” and “attendant care services” as follows: a public or private agency or organization or a subdivision or subunit of such agency or organization that provides for a fee one or more home health services, supportive care services, or attendant care services provided under HCBS waiver programs at the residence of a patient but does not include local health departments not federally certified as home health agencies, durable medical equipment companies that provide home health services by use of specialized equipment, independent living agencies, KDADS, and KDHE.

The definition of “home health aide” is amended to insert “supportive care services” and “certified nurse aide” and to clarify requirements as follows: an employee of a home health agency who is a certified nurse aide, is in good standing on the public nurse aide registry maintained by KDADS, and has completed a 20-hour home health aide course approved by KDADS who assists, under registered nurse supervision, in the provision of home health services and who
provides assigned health care to patients but shall not include employees of a home health agency providing only supportive care services or attendant care services.

**Licensure**

The bill requires any agency, including any Medicare or Medicaid provider, that provides one or more of the home health services, supportive care services, or attendant care services specified in the bill, or that holds itself out as providing one or more of such services or as a home health agency, to be licensed. Any agency found to be providing services meeting the definition of a home health agency without a license shall be notified of the agency’s need to become licensed. The agency shall be offered a 60-day temporary license to continue operating during the pendency of an application for licensure. If the agency fails to obtain licensure within 30 calendar days, the Secretary for Aging and Disability Services (Secretary) shall assess a fine on the agency. The Secretary is not allowed to grant a temporary license to any unlicensed agency that is providing services in a way that presents imminent harm to the public.

**Fee**

Law requiring a fee to accompany an application for licensure by a home health agency is changed to specify the fee shall be based on the unduplicated number of patients admitted to a health home during the prior licensure year.

**Cancellation**

The bill requires a home health agency to file its annual report and pay the annual fee within 30 days of the licensure renewal expiration date to avoid automatic licensure cancellation.

**New Owner**

Law requiring a new owner of a home health agency to file an application for licensure with the Secretary 90 days prior to the effective date of the sale, transfer, or change in corporate status is changed to eliminate the 90-day requirement.

**Exclusions**

The bill adds to and clarifies those excluded from home health agency licensure requirements as follows:

- Individuals who personally provide attendant care services if such persons are not under the direct control and doing work for or employed by any business entity;

- Individuals who personally provide one or more home health or attendant care services, if such individuals are employed in accordance with a self-directed care arrangement; or
Health
Board of Nursing—Assistant Attorney General; Amendments to the Mental Health Technician’s Licensure Act and Kansas Nurse Practice Act; HB 2025

- Outpatient physical therapy agencies that are certified to participate in the Medicare program and that provide services only to outpatient physical therapy patients.

Training

The bill allows the Secretary to require an employee of a home health agency to complete a course of instruction and satisfactorily pass a related examination within 90 days of employment as a condition to continued employment. The bill deletes a provision stating the Secretary shall not be allowed to require as a condition to employment or continued employment by a home health agency that persons providing only attendant care services as an employee of a home health agency complete any course of instruction or pass any examination.

Complaints

The bill allows complaints against a home health agency to be made through a hotline maintained by KDADS and eliminates the requirement a complaint be made in writing.

Board of Nursing—Assistant Attorney General; Amendments to the Mental Health Technician’s Licensure Act and Kansas Nurse Practice Act; HB 2025

HB 2025 makes several changes to law regarding the Board of Nursing (Board).

Assistant Attorney General

The bill allows appointment by the Attorney General of more than one assistant attorney general to represent the Board by amending law that provides for the appointment of an assistant attorney general, whose salary is paid from the Board of Nursing Fee Fund (Fund), to represent the Board in proceedings arising in the discharge of its duties and to perform duties of a legal nature as directed by the Board. The bill allows for the salaries of more than one appointed assistant attorney general to be paid from the Fund.

Mental Health Technician’s Licensure Act

The bill amends the Mental Health Technician’s Licensure Act by removing the requirement the Board conduct mental health technician examinations and by deleting the corresponding fees set forth in the statutory fee schedule. The bill requires fees for an examination prescribed by the Board for a licensed mental health technician be paid directly to the examination service by the individual taking the examination or reexamination.

Additionally, the bill changes the description of services included in the definition of “practice of mental health technology” by deleting “responsible nursing for patients with mental illness or intellectual disability” and inserting “participation and provision of input into the development of person-centered treatment plans for individuals or groups of individuals specified in paragraph (b)” (those specified in paragraph (b) are “the mentally ill, emotionally disturbed, or people with intellectual disability”) and by including facilitating habilitation of individuals. The bill also replaces the term “patient” with “individual.”
**Kansas Nurse Practice Act**

The bill amends the Kansas Nurse Practice Act to authorize the Board to revoke a license for three years and establishes an application fee not to exceed $1,000 for the reinstatement of a revoked license.

The bill allows a person whose license has been revoked to apply for reinstatement after three years from the effective date of the revocation. Application for reinstatement needs to be made on a form approved by the Board and be accompanied by the associated application fee. A denial of license reinstatement by the Board makes the person ineligible to reapply for reinstatement for three years from the effective date of denial. The bill authorizes the Board, on its own motion, to stay the effectiveness of an order of revocation of a license.

On or before January 8, 2018, and on or before the first day of the regular session of the Kansas Legislature each year thereafter, the bill also requires the Board to submit a written report containing the following information to the Senate Committee on Public Health and Welfare and the House Committee on Health and Human Services:

- An itemized, anonymous list of the number of individuals who applied for reinstatement of a revoked license during the immediately preceding calendar year;
- The amount of moneys charged to each applicant for reinstatement of a revoked license;
- The number of reinstatement applications granted and denied; and
- The basis given for denials.

**Kansas Healing Arts Act—Anatomic Pathology Billing; Institutional Licenses; Immunity from Civil Liability; Senate Sub. for HB 2027**

**Senate Sub. for HB 2027** makes several amendments to the Kansas Healing Arts Act.

The bill allows a physician providing services to a patient pursuant to a medical retainer agreement to bill for anatomic pathology services when the patient’s bill meets certain specifications. The patient’s bill for such services must identify the laboratory or physician that performed the services, disclose in writing to the patient the actual amount charged by the physician or laboratory that performed the service, and be consistent with rules and regulations adopted by the State Board of Healing Arts for appropriate billing standards applicable to such services when furnished under the agreement.

The bill also amends a statute governing institutional licenses and restrictions placed on practice privileges of these license holders. The bill reinserts language removed in 2014 to allow for reinstatement of an institutional license of an individual who was issued an institutional license prior to May 9, 1997, and who is providing mental health services under a written protocol with a person who holds a Kansas license to practice medicine and surgery other than an institutional license.
Finally, the bill amends the law regarding immunity from liability in civil actions for persons reporting, communicating, and investigating (reporting) certain information concerning alleged malpractice incidents. The bill provides immunity to a person reporting an alleged malpractice incident from civil liability that may otherwise be incurred in an action resulting from reporting such information and requires a court to allow the person reporting, whom the court finds to have reported in good faith, a reasonable amount for attorney’s fees and expenses incurred in defending a civil action.

Kansas Pharmacy Act—Minimum Age for Vaccination; Reporting Requirement; Opt Out; HB 2030

HB 2030 amends the Kansas Pharmacy Act to change, from 18 to 12 years of age, the minimum age for a person to whom a pharmacist or a pharmacy student or intern working under the direct supervision and control of a pharmacist is authorized to administer a vaccine, other than the influenza vaccine, pursuant to a vaccination protocol and with the requisite training. Continuing law requires immunizations provided under the authorization of the Kansas Pharmacy Act be reported to appropriate county or state immunization registries. The bill allows the person vaccinated or, if the person is a minor, the parent or guardian of the minor to opt out of the registry reporting requirement.

The bill also requires that, on and after July 1, 2020, physicians and other persons authorized in Kansas to administer vaccines to a person report the administration of a vaccine in the state to the state registry maintained for this purpose by the Secretary of Health and Environment (Secretary). However, the bill allows the person vaccinated or, if the person is a minor, the parent or guardian of the minor to opt out of the registry reporting requirement. The manner and form of the reporting is determined by the Secretary. For this purpose, the bill defines “physician” as a person licensed to practice medicine and surgery.

Crisis Intervention Act; Senate Sub. for HB 2053

Senate Sub. for HB 2053 creates the Crisis Intervention Act (Act) and amends law related to mental health to reflect the provisions of the Act, as follows.

Crisis Intervention Act

Definitions

For purposes of the Act, the bill defines “crisis intervention center” (center) to mean an entity licensed by the Kansas Department for Aging and Disability Services that is open 24 hours a day, 365 days a year, equipped to serve voluntary and involuntary individuals in crisis due to mental illness, substance abuse, or a co-occurring condition, and that uses certified peer specialists. “Crisis intervention center service area” is defined as the counties to which the crisis intervention center has agreed to provide service. The bill also defines “behavioral health professional,” “head of a crisis intervention center,” “law enforcement officer,” “licensed addition counselor,” “physician,” “psychologist,” “qualified mental health professional,” “treatment,” “domestic partner,” “physician assistant,” “immediate family,” “restraints,” and “seclusion.”
Effect on Rights

The Act states the fact a person has been detained for emergency observation and treatment (EOT) under the Act cannot be construed to mean the person has lost any civil right, property right, or legal capacity, except as specified in any court order or as limited by the Act or reasonable policies the head of a center may, for good cause, find necessary to make for the orderly operation of the facility. No person in custody under the Act can be denied the right to apply for a writ of habeas corpus. No judicial action taken as part of the 48-hour court review [described below] constitutes a finding by the court. There is no implication or presumption a patient under the Act is, for that reason alone, a person in need of a guardian or conservator, or both, under the Act for Obtaining a Guardian or a Conservator, or Both.

Effect on Voluntary Admission

The Act states it cannot be construed to prohibit a person with capacity from applying for admission as a voluntary patient to a center, and any person desiring to do so is given an opportunity to consult with the person’s attorney prior to applying. If the head of the center accepts the application and admits the person as a voluntary patient, the head of the center must provide written notification to the person’s legal guardian, if known.

Custody and Transportation by Law Enforcement Officer

The bill allows any law enforcement officer (LEO) who takes a person into custody under the Care and Treatment Act for Mentally Ill Persons or the Care and Treatment Act for Persons with an Alcohol or Substance Abuse Problem to transport such person to a center if the LEO is in a crisis intervention center service area. The center cannot refuse to accept any person brought by an LEO for evaluation if the LEO's jurisdiction is in the center’s service area. If the LEO is not in a center service area or chooses not to transport the person to a center, the LEO must follow the procedures under the Care and Treatment Act for Persons with an Alcohol or Substance Abuse Problem or the Care and Treatment Act for Mentally Ill Persons.

Admission and Detention Upon Application by Law Enforcement Officer

The Act allows a center to admit and detain any person 18 years of age or older who is presented for EOT upon the written application of an LEO. Such application is made on a form set forth or approved by the Secretary for Aging and Disability Services (Secretary). The Act specifies certain information to be included in the application, including the applicant’s belief (and factual circumstances supporting that belief and under which the person was taken into custody) that the person may be a mentally ill person or person with an alcohol or substance abuse problem (or co-occurring conditions) subject to involuntary commitment under the care and treatment acts for such persons and that, due to such problem or condition, is likely to cause harm to self or others if not immediately detained.

The original application is kept in the regular course of business with the law enforcement agency and a copy is provided to the center and to the patient.
Admission and Detention Upon Application by Adult

The Act allows a center to evaluate, admit, and detain any person 18 years of age or older who is presented for EOT upon the written application of any adult. Such application is made on a form set forth or approved by the Secretary. The Act specifies certain information to be included in the application, including the applicant’s belief (and factual circumstances supporting that belief and under which the person was presented to the crisis intervention center) that the person may be a mentally ill person or person with an alcohol or substance abuse problem (or co-occurring conditions) subject to involuntary commitment under the care and treatment acts for such persons and, due to such problem or condition, is likely to cause harm to self or others if not immediately detained.

The original application is kept by the applicant and a copy is provided to the center and to the patient.

Evaluation, Court Review, Discharge, and Further Placement

The head of the center is required to evaluate a person admitted under the Act within four hours of admission to determine whether the person is likely to be a mentally ill person or a person with an alcohol and substance abuse problem subject to involuntary commitment under the care and treatment acts for such persons and whether, due to such problem or condition, the person is likely to cause harm to self or others if not immediately detained. The head of the center is required to inquire whether the person has a wellness recovery action plan or psychiatric advance directive.

The Act requires evaluation of a person admitted under the Act by a behavioral health professional not later than 23 hours after admission and again not later than 48 hours after admission to determine whether the person continues to meet the criteria described in the paragraph above. The 23-hour evaluation must be conducted by a different professional than the professional who conducted the initial evaluation.

Within 48 hours of admission, if the head of the center determines the person continues to meet the criteria above, the head of the center is required to file an affidavit to that effect for review by the district court in the county where the center is located. The affidavit must include or be accompanied by the written application for EOT, information about the person’s original admission, the care and treatment provided, and the factual circumstances supporting the evaluating professional’s opinion that the person meets the criteria described above. After reviewing the affidavit and accompanying information, the court must order the release of the person or order that the person may continue to be detained and treated at the center, subject to the limitations described below.

The head of the center is required to discharge a person admitted under the Act at any time the person no longer meets the criteria described above, and not later than 72 hours after admission, unless the head of the center determines the person continues to meet the criteria described above, in which case the head of the center is required to immediately file a petition under the appropriate care and treatment act and find appropriate placement for the person (including community hospitals equipped to take involuntary commitments or the designated state...
hospital). If the 72-hour period ends after 5 p.m., the Act requires such petition be filed by the close of business of the first day thereafter that the district court is open.

The center is required to make reasonable accommodations for the person’s transportation upon discharge from the center.

Requirements of the Head of the Center

When a person is involuntarily admitted to or detained at a center under the Act, the head of the center is required to immediately advise the person that the person is entitled to immediately contact the person’s legal counsel, legal guardian, personal physician or psychologist, minister of religion, or immediate family. If the person desires to make such contact, the head of the center is required to make available reasonable means for such communication.

The head of the center is also required to provide notice of the person’s involuntary admission, including a copy of the documentation authorizing the admission, to the person’s attorney or legal guardian (once known), unless the attorney or guardian was the person who signed the application. If authorized by the patient under the act governing confidential communications and information of treatment facility patients, the head of the center is also required to provide notice to the patient’s immediate family (once known), unless the family member to be notified was the person who signed the application.

Finally, the head of the center is required to immediately advise the person in custody of the person’s rights as detailed in the Act.

Medications and Treatment

The Act requires medications and other treatments be prescribed, ordered, and administered only in conformity with accepted clinical practice. Medications can be administered only by written order of a physician or by verbal order noted in the patient’s records and subsequently signed by the physician, and the attending physician is required to regularly review the drug regimen and monitor any symptoms or side effects. Prescriptions for psychotropic medications can be written for no longer than 30 days but can be renewed.

During treatment, the responsible physician or psychologist (or designee) is required to reasonably consult with the patient or patient’s legal guardian and give consideration to the views expressed by such persons regarding treatment and any alternatives, including views in a wellness recovery action plan or psychiatric advance directive. No medication or other treatment can be administered to any voluntary patient without the consent of such patient or the patient’s legal guardian.

The Act requires consent for medical or surgical treatments not intended primarily to treat a patient’s mental disorder be obtained in accordance with applicable law.

If a patient objects to taking any medication prescribed for psychiatric treatment, and after full explanation of the benefits and risks of such medication such objection continues, the medication can be administered over the patient’s objection, with the objection recorded in the patient’s medical record.
The administration of experimental medication is prohibited without the patient’s written consent.

Restraints or Seclusion

Restraints or seclusion is prohibited unless the head of the center or a physician or psychologist determines such measures are necessary to prevent immediate substantial bodily injury to the patient or others and alternative methods are not sufficient to accomplish this purpose. Restraints or seclusion cannot be used as punishment or for the convenience of staff. When restraint or seclusion is used, the Act requires use of the least restrictive measure necessary to prevent injury, and the use cannot exceed three hours without medical reevaluation, except between the hours of midnight and 8:00 a.m. The Act requires monitoring of the use of restraint or seclusion no less than once per each 15 minutes. The head of the center or a physician or psychologist is required to sign a statement explaining the treatment necessity for the use of seclusion or restraint, which is added to the patient’s permanent treatment record.

The above provisions do not prevent, for a period of up to two hours without review and approval by the head of the center or a physician or psychologist, the use of restraints as necessary for a patient likely to cause physical injury to self or others without such restraint, the use of restraints primarily for examination or treatment or to ensure the healing process, or the use of seclusion as part of a treatment methodology that calls for time out due to the patient’s refusal to participate or disruption.

Rights of Patients; Penalty for Deprivation of Rights

The bill includes in the Act a list of rights of patients (in addition to the rights provided elsewhere in the Act), including rights related to clothing*, possessions*, and money*; communication* and correspondence*; conjugal visits*; visitors*; refusal of involuntary labor; prohibition of certain treatment methods without written consent of the patient; explanation of medication and treatment; communication with the Secretary, the head of the center, and any court, attorney, physician, psychologist, qualified mental health professional, licensed addiction counselor, or minister of religion; contact of, consultation with, and visitation by the patient’s physician, psychologist, qualified mental health professional, licensed addiction counselor, minister of religion, legal guardian, or attorney at any time; information regarding these rights upon admission; and humane treatment, consistent with generally accepted ethics and practices.

The head of a center can, for good cause only, restrict those rights marked above with “*.” The remaining rights cannot be restricted by the head of a center under any circumstances. Each center is required to adopt policies governing patient conduct that are consistent with the above provisions. The Act requires a statement explaining the reasons for any restriction of a patient’s rights be immediately entered on the patient’s medical record, with copies of the statement made available to the patient and to the patient’s attorney, and the bill requires notice of any restriction to be communicated to the patient in a timely manner.

Any person willfully depriving any patient of the rights listed above, except for the restriction of rights as permitted by the Act or in accordance with a properly obtained court order, is guilty of a class C misdemeanor.
Records

Any district court, treatment, or medical records of a person admitted to a center under the Act that are in the possession of a district court or center are privileged and not subject to disclosure, except as provided under the Care and Treatment Act for Mentally Ill Persons.

Immunity and Criminal Making of a Report

The Act provides immunity from civil and criminal liability for acting or declining to act pursuant to the Act for any person, law enforcement agency, governing body, center, or community mental health center or personnel.

It is a class A misdemeanor to, for corrupt consideration, advantage, or malice, make, join in making, or advise the making of a false petition, report, or order provided for in the Act.

Amendments to Law

Act Establishing Standards for Facilities Providing Residential Care and Support, Psychiatric and Mental Health Care and Treatment, and Other Disability Services

The definitions section of this act is amended to define “crisis intervention center” and include this term within the definition of “center.” The sections of this act setting forth the purpose of the Act and the authority, powers, and duties of the Secretary (for purposes of the Act) is amended to incorporate crisis intervention centers.

Care and Treatment Act for Mentally Ill Persons

This act is amended to allow an LEO within a crisis intervention center service area to transport a person covered by this act to a center. The statute setting forth the rights of patients under this act is amended to add “qualified mental health professional” to the list of persons with whom a patient has the right to communicate by letter, to contact or consult privately, or to be visited by at any time. The statute providing immunity under this act is amended to add law enforcement agencies, governing bodies, and community mental health centers or personnel to those receiving immunity, and immunity for declining to act is added.

Care and Treatment Act for Persons with an Alcohol or Substance Abuse Problem

This act is amended to allow an LEO within a crisis intervention center service area to transport a person covered by this act to a center. The statute setting forth the rights of patients under this act is amended to add “licensed addiction counselor” to the list of persons with whom a patient has the right to communicate by letter, to contact or consult privately, or to be visited by at any time. The statute providing immunity under this act is amended to add law enforcement agencies, governing bodies, and community mental health centers or personnel to those receiving immunity, and immunity for declining to act is added.
Kansas Pharmacy Act Amendments; Filling and Refilling Prescriptions; Biological Products; Senate Sub. for HB 2055

**Senate Sub. for HB 2055** makes several amendments to the Kansas Pharmacy Act (Act).

The bill deletes, adds, and modifies definitions to be consistent with federal standards; modifies the requirements for processing prescription orders to prohibit pharmacists from exercising brand exchange for a biological product; inserts provisions to bring the Act into compliance with the federal Drug Supply Chain Security Act (DSCSA) [Title II of the Drug Quality and Security Act, P.L. 113-54]; modifies requirements for wholesale distributors; inserts requirements for an automated dispensing system, a third-party logistics provider, and an outsourcing facility; changes requirements for pharmacy technicians; sets caps on registration fees for third-party logistics providers, outsourcing facilities, repackagers, and automated dispensing systems; and expands the rules and regulations authority for the Board of Pharmacy (Board) in several areas.

The bill consolidates provisions of two statutes (KSA 2016 Supp. 65-1637b into KSA 2016 Supp. 65-1637; KSA 2016 Supp. 65-1637b is repealed). The bill also repeals an outdated statute requiring study results to be presented to the 2007 Legislature.

The bill also amends the Act to allow a pharmacist to exercise brand exchange (substitution) of biological products without prior approval from the prescriber, unless certain conditions exist. The bill requires pharmacists to notify the patient and prescriber of the substitution of a biological product after the exchange has occurred and establishes recording requirements for biological product substitutions. The bill defines “biological product” and “interchangeable biological product” and clarifies the definition of a “brand exchange” to distinguish between a brand exchange for a prescribed drug product and brand exchange for a prescribed biological product, provides for emergency refill of biological products, and addresses allowable charges for brand exchange of biological products.

**Definitions**

The bill deletes definitions from the Act for “authorized distributor of record,” “chain pharmacy warehouse,” and “normal distribution channel.”

The bill adds definitions to the Act, including the following:

- “Automated dispensing system” means a robotic or mechanical system controlled by a computer that:
  - Performs operations or activities, other than compounding or administration, relative to storage, packaging, labeling, dispensing, or distribution of drugs;
  - Collects, controls, and maintains all transaction information; and
  - Operates in accordance within the Board’s rules and regulations;

- “Biological product” means the same as the term is defined in federal law [42 USC §262(i)], as in effect on January 1, 2017;
“Common carrier” means any person who undertakes to transport property, including drugs, for compensation;

“Compounding” means the combining of components into a compounded preparation under either of the following conditions:

○ As the result of a practitioner’s prescription drug order or initiative based on the practitioner-patient-pharmacist relationship in the course of professional practice, to meet the specialized medical need of an individual patient of the practitioner that cannot be filled by a drug approved by the Federal Drug and Drug Administration (FDA); or

○ For the purpose of, or incident to, research, teaching, or chemical analysis, and not for sale or dispensing [Note: The bill also clarifies what compounding does and does not include, as outlined below in the section on compounding.];

“Health care entity” means any person that provides diagnostic, medical, surgical, or dental treatment or rehabilitative care but does not include any retail pharmacy or wholesale distributor;

“Interchangeable biological product” means a biological product the FDA has:

○ Licensed and determined to meet the standards for “interchangeability” as the term is defined in federal law [42 USC §262(k)], as of January 1, 2017; or

○ Determined to be therapeutically equivalent as set forth in the latest edition or supplement of the FDA’s approved drug products with their therapeutic equivalence evaluations;

“Nonresident pharmacy” means a pharmacy located outside of Kansas;

“Outsourcing facility” or “virtual outsourcing facility” means a facility at one geographic location or address that is engaged in the compounding of sterile drugs and has registered with the FDA as an outsourcing facility pursuant to federal law;

“Product” means the same as the term is defined by Part H of the DSCSA;

“Repackage” means changing the container, wrapper, quantity, or label of a drug to further the distribution of the drug;

“Repackager” means a person who owns or operates a facility that repackages;

“Return” means providing product to the authorized immediate trading partner from which such product was purchased or received, or to a returns processor or reverse logistics provider for handling of such product;
● “Returns processor” or “reverse logistics provider” means a person who owns or operates an establishment that disposes of or otherwise processes saleable or nonsaleable products received from an authorized trading partner such that the product may be processed for credit to the purchaser, manufacturer, or seller, or disposed of for no further distribution; and

● “Trading partner” means:

  ○ A manufacturer, repackager, wholesale distributor, or dispenser from whom a manufacturer, repackager, wholesale distributor, or dispenser accepts direct ownership of a product or to whom a manufacturer, repackager, wholesale distributor, or dispenser transfers direct ownership of a product; or

  ○ A third-party logistics provider from whom a manufacturer, repackager, wholesale distributor, or dispenser accepts direct possession of a product or to whom a manufacturer, repackager, wholesale distributor, or dispenser transfers direct possession of a product.

The bill also adds definitions for “FDA,” “label,” “labeling,” “long-term care facility,” and “transaction.”

The bill amends definitions in the Act, including the following:

● “Agent” includes an authorized person who acts on behalf of or at the direction of a repackager, wholesale distributor, or third-party logistics provider;

● “Brand exchange” means:

  ○ In the case of a drug product prescribed, the dispensing of a different drug product of the same dosage form and strength and of the same generic name as the brand name drug product prescribed; and

  ○ In the case of a biological product prescribed, the dispensing of an interchangeable biological product;

● “Co-licensee” changes to “co-licensed partner” and means a person or a pharmaceutical manufacturer that has entered into an agreement with another pharmaceutical manufacturer or an affiliate of the manufacturer to engage in a business activity or occupation related to the manufacture or distribution of a product;

● “Dispenser” includes a retail pharmacy, hospital pharmacy, or group of pharmacies under common ownership and control that do not act as a wholesale distributor, or affiliated warehouses or distribution centers of such entities under common ownership and control that do not act as a wholesale distributor;
● “Distribute” or “distribution” includes a means to offer to deliver, sell, offer to sell, purchase, trade, transfer, broker, give away, handle, store or receive, other than by administering or dispensing, any product but does not include dispensing a product pursuant to a prescription executed in accordance with or approved under federal law;

● “Drop shipment” means the sale, by a manufacturer, repackager, or exclusive distributor, of the manufacturer’s prescription drug, to a wholesale distributor whereby the wholesale distributor takes title to but not possession of such prescription drug and the wholesale distributor invoices the dispenser, and the dispenser receives delivery of the prescription drug directly from the manufacturer, repackager, third-party logistics provider, or exclusive distributor, of such prescription drug;

● “Durable medical equipment” removes references to specific types of equipment and means equipment that:
  ○ Provides therapeutic benefits or enables an individual to perform certain tasks that the individual is unable to otherwise undertake due to certain medical conditions or illnesses;
  ○ Is primarily and customarily used to serve a medical purpose;
  ○ Is generally not useful to a person in the absence of an illness or injury;
  ○ Can withstand repeated use;
  ○ Is appropriate for use in the home, long-term care facility, or medical care facility, but may be transported to other locations to allow the individual to complete instrumental activities of daily living, which are more complex tasks required for independent living; and
  ○ May include devices and medical supplies or other similar equipment determined by the Board in rules and regulations adopted by the Board;

● “Exclusive distributor” means the wholesale distributor that directly purchased the product from the manufacturer and is the sole distributor of that manufacturer’s product to a subsequent repackager, wholesale distributor, or dispenser;

● “Manufacturer” means: (1) a person that holds an application approved under the federal Food, Drug, and Cosmetic Act or a license issued under the federal Public Health Service Act for such drug or, if such drug is not the subject of an approved application or license, the person who manufactured the drug; (2) a co-licensed partner of the person described in (1) that obtains the drug directly from a person described in (1) or (3); or (3) an affiliate of a person described in (1) or (2) that receives the product directly from a person described in (1) or (2);

● “Third-party logistics provider” means an entity that provides or coordinates warehousing or other logistics services of a product in interstate commerce on behalf of a manufacturer, wholesale distributor or dispenser, but does not take
ownership of the product or have responsibility to direct the sale or disposition of
the product;

● “Wholesale distributor” means any person engaged in wholesale distribution of
prescription drugs other than a manufacturer, co-licensed partner, third-party
logistics provider, or repackager; and

● “Wholesale distribution” means the distribution or receipt of prescription drugs to
or by persons other than consumers or patients in which a change of ownership
occurs. The bill also adds activities that are not considered wholesale distribution.

Pharmacists

Licensure

The Board has authority to revoke, suspend, place in a probationary status, or deny the
renewal of any license of any pharmacist upon findings of the Board. The bill expands that authority
to an application for licensure and adds to the list of findings in law as follows:

● The licensee has obtained, renewed, or reinstated, or attempted to obtain, renew,
or reinstate, a license by false or fraudulent means, including misrepresentation of
a material fact;

● The licensee has been convicted of a misdemeanor involving moral turpitude or
gross immorality;

● The licensee has failed to comply with the continuing education requirements of
the Board for license renewal;

● The licensee has violated or failed to comply with any lawful order or directive of
the Board; and

● The licensee has violated any of the provisions of the State’s Prescription Monitoring
Program Act or any rule and regulation of the Board pursuant to the provisions of
the Prescription Monitoring Program Act.

E-mail Requirement

The bill requires every pharmacist who changes an e-mail address to notify the Secretary of
the Board (Secretary) of such change on a form prescribed and furnished by the Board within 30
days.
**In-person Examination or Encounter Not Required**

The bill states nothing in the Act shall require an in-person examination or encounter between a person licensed to practice medicine and surgery and the patient prior to a pharmacist filling or refilling any prescription.

**Prescription Orders**

The bill consolidates two statutes regarding how a pharmacist receives, fills, and refills prescription orders, omitting outdated provisions, and amends law to prohibit a pharmacist from exercising brand exchange for prescription orders for a biological product.

**Wholesale Distributors**

Under the bill, it is unlawful for any person to distribute at wholesale any drugs without first registering as a wholesale distributor from the Board. The bill removes the accreditation requirement for wholesale distributors. The authority for the Board to waive registration requirements for accredited wholesale distributors is removed. The bill allows the Board, by rules and regulations, to implement laws related to wholesale distributors to conform with provisions of the DSCSA.

The bill adds a requirement that the Board, by rules and regulations, follow FDA procedures for compliance with the DSCSA with regard to establishing standards and requirements for the issuance and maintenance of a wholesale distributor registration.

**Automated Dispensing**

The bill requires an automated dispensing system be under the supervision of a pharmacist licensed in Kansas who is responsible for recordkeeping and storage of all drugs and verifying and documenting each prescription drug prepared or dispensed by the system. The Board is required to adopt rules and regulations related to the control and operation of the system. It is unlawful for any person to operate an automated dispensing system within Kansas without first registering with the Board.

**Registration Requirements**

It is unlawful for a person to operate as a wholesale distributor, a third-party logistics provider, an outsourcing facility in Kansas, or an outsourcing facility outside of Kansas and ship, mail, or deliver drugs into the state without first obtaining a registration from the Board. The bill allows the Board to suspend, revoke, or place in a probationary status the registration or deny the renewal of such registration to manufacture or repackage drugs, operate as a wholesale distributor, operate an outsourcing facility, sell durable medical equipment, or operate as a third-party logistics provider, or a registration for the place of business where any such operation is conducted, upon specific findings. The bill adds to those findings a violation of the DSCSA or any rule or regulation adopted under the DSCSA.
**Registration Fees**

The bill sets caps on fees for new and renewal registration for wholesale distributors, third-party logistics providers, outsourcing facilities, repackagers, and automated dispensing systems.

**Compliance with the Federal Drug Supply Chain Security Act**

The bill requires each pharmacy to comply with the DSCSA and makes it unlawful for any person to violate the Act. The bill also requires any medical care facility pharmacy registered by the Board to comply with the DSCSA.

**Third-party Logistics Provider**

The bill makes it unlawful for any person to operate as a third-party logistics provider without first having obtained a registration from the Board and sets forth requirements for third-party logistics providers, as follows:

- The Board requires a new or renewal applicant for registration to operate a third-party logistics provider to provide certain information including all trade or business names used, contact information, type of ownership or operation of the applicant, name of owner or operator, the classification of the business, and other information as the Board deems appropriate;

- In reviewing the qualifications for applicants, the Board is required to consider certain factors, including criminal convictions of the applicant, the applicant’s experience in the manufacture or distribution of prescription drugs, furnishing of false or fraudulent information on any related application, any suspension or revocation of any license or registration related to the manufacture or distribution of drugs currently or previously held by the applicant, compliance of the applicant as it relates to previously granted registrations and as it relates to maintenance and availability of records as required by federal law, and any other factors the Board considers relevant to and consistent with public health and safety;

- After reviewing applications, the Board has the authority to deny any application of a registration if the Board determines the granting of such registration is not in the public interest;

- The Board is required to adopt rules and regulations to implement the third-party logistics provider provisions;

- Each facility that operates as a third-party logistics provider is required to undergo an inspection, by the Board or a third party recognized by the Board, prior to initial registration and not less than once every three years thereafter. Individual and third-party inspectors are allowed to conduct the inspections but are required to meet the standards set forth in the bill;
Individual or third-party inspectors are required to demonstrate competence to the Board, as set forth in the bill; and

A person licensed or approved by the FDA to engage in third-party logistics needs to satisfy only the minimum federal requirements for licensure provided in applicable FDA regulations.

**Outsourcing Facility**

The bill makes it unlawful for any person to operate an outsourcing facility without first having obtained a registration from the Board and sets forth requirements for an outsourcing facility, as follows:

- The Board requires a new or renewal applicant for registration to operate an outsourcing facility to provide certain information including all trade or business names used; contact information; the name of the owner or operator, or both; type of ownership or operation of the applicant; the classification of the business; a copy of the valid FDA registration as an outsourcing facility; the name and license number of the pharmacist who is designated as the pharmacist-in-charge of the outsourcing facility; a copy of a current inspection report resulting from an FDA inspection that indicates compliance with federal law; and other information as the Board deems appropriate;

- In reviewing the qualifications for applicants, the Board is required to consider certain factors, including criminal convictions of the applicant; the applicant’s experience in the manufacture or distribution of prescription drugs; furnishing of false or fraudulent information on any related application; any suspension or revocation of any license or registration related to the manufacture or distribution of drugs currently or previously held by the applicant; compliance of the applicant as it relates to previously granted registrations and as it relates to maintenance and availability of records as required by federal law; and any other factors the Board considers relevant to and consistent with public health and safety;

- After reviewing applications, the Board has the authority to deny any application for registration if the Board determines the granting of such registration is not in the public interest;

- The Board is required to adopt rules and regulations to set forth the education and experience requirements for personnel employed by an outsourcing facility and to establish standards and requirements for the issuance and maintenance of an outsourcing facility registration, including inspections;

- Each outsourcing facility is required to undergo an inspection prior to initial registration and not less than once every three years thereafter; and
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- No outsourcing facility is allowed to distribute or dispense any drug to any person pursuant to a prescription unless it is also registered as a pharmacy in Kansas and meets all other applicable requirements of federal and state law.

**Pharmacy Technicians**

The bill amends the law relating to pharmacy technicians, as follows:

- Every person registered as a pharmacy technician is required to have graduated from an accredited high school, obtained a graduate equivalent diploma, or be enrolled and in good standing in a high school education program;

- The Board is required to adopt rules and regulations restricting the tasks a pharmacy technician may perform prior to passing any required examinations;

- Continuing pharmacy technician education requirements are fixed by the Board at not more than 20 clock hours biennially of a program approved by the Board, with prorating allowed for less than biennial licensure periods in accordance with rules and regulations of the Board;

- Every registered pharmacy technician is required to notify the Secretary within 30 days of ceasing employment as a pharmacy technician;

- Every pharmacy technician who changes residential address, e-mail address, or legal name is required, within 30 days, to notify the Secretary of such change on a form prescribed and furnished by the Board;

- A pharmacy technician, while on duty, is required to wear a name badge with the pharmacy technician’s name and designation as a pharmacy technician;

- Every registered pharmacy technician is required to display his or her current registration in the part of the business where such person is engaged in pharmacy technician activities; and

- Every pharmacy technician registered after July 1, 2017, is required to pass a certified pharmacy technician examination approved by the Board.

**Pharmacist Intern**

The bill requires every pharmacist intern who changes residential address, e-mail address, or legal name, within 30 days, to notify the Secretary of such change on a form prescribed and furnished by the Board.
Compounding

The bill requires the Board to adopt rules and regulations governing proper compounding practices and distribution of compounded drugs by pharmacists and pharmacies. Compounding includes the preparation of drugs or devices in anticipation of receiving prescription drug orders based on routine, regularly observed prescribing patterns. Compounding does not include reconstituting any oral or topical drug according to the FDA-approved labeling for the drug, or preparing any sterile or nonsterile preparation that is essentially a copy of a commercially available product.

Pharmacist Prescription Fill Requirements for Biological Products

Exception to Prescription Fill in Strict Conformity with Prescriber Directions

The bill adds an exception to the requirement that prescriptions be filled in strict conformity with any directions of the prescriber to allow a pharmacist to exercise brand exchange for biological products unless certain conditions are present. The bill provides that a pharmacist who receives a prescription order for a biological product may exercise brand exchange with a view toward achieving a lesser cost to the purchaser, unless:

- In the case of a prescription signed by a prescriber and written on a blank form containing two signature lines, the prescriber signs the signature line following the statement “dispense as written”;
- In the case of a prescription signed by the prescriber, the prescriber writes in the prescriber’s own handwriting “dispense as written” on the prescription;
- In the case of a prescription other than the one in writing signed by the prescriber, the prescriber expressly indicates the prescription is to be dispensed as communicated; or
- The biological product is not an interchangeable biological product for the prescribed biological product.

Emergency Refill of Biological Products

The bill allows a pharmacist to refill a prescription order issued on or after the effective date of the bill for any biological product without the prescriber’s authorization when all reasonable efforts to contact the prescriber have failed and, in the pharmacist’s professional judgment, continuation of the medication is necessary for the patient’s health, safety, and welfare. The limit on the amount of the refill authorized in this situation and the prohibition on refilling if the prescriber states no emergency refilling is allowed applicable to prescription drugs not otherwise excluded also applies to refills of biological products. As is currently applicable for emergency refills for authorized prescription drugs, in an emergency refill of a biological product, the following apply:

- The pharmacist is required to contact the prescriber on the next business day following the emergency refill or as soon as possible thereafter;
● A pharmacist is not required to do an emergency refill; and

● Absent gross negligence or willful or wanton acts or omissions by a prescriber, the prescriber is not subject to liability for any damages resulting from the emergency refilling of a prescription order by a pharmacist.

**Allowable Charges for Brand Exchange**

The bill expands law prohibiting a pharmacist from charging the purchaser more than the regular and customary retail price for the dispensed drug when exercising brand exchange and dispensing a less expensive drug product to make such prohibition applicable to a brand exchange of an interchangeable biological product.

**Notice and Recording Requirements for Biological Product Substitutions**

**Notice to Patient or Patient’s Representative**

A pharmacist who selects an interchangeable biological product is required to inform the patient or the patient’s representative that an interchangeable biological product has been substituted for the biological product prescribed.

**Recording and Notice to Prescriber**

Within five business days following the dispensing of a biological product, the dispensing pharmacist or the pharmacist’s designee must make an entry of the specific product provided to the patient, including the name of the product and the manufacturer. The communication is required to be conveyed by making an entry that is electronically accessible to the prescriber through:

● An interoperable electronic medical records system;

● An electronic prescribing technology;

● A pharmacy benefits management system; or

● A pharmacy record.

Entry into an electronic records system, as described above, is presumed to provide notice to the prescriber. Otherwise, the pharmacist is required to communicate the biological product dispensed to the prescriber using facsimile, telephone, electronic transmission, or other prevailing means, provided that communication is not required when:

● There is no FDA-approved interchangeable biological product for the product prescribed; or
- A refill prescription is not changed from the product dispensed on the prior filling of the prescription.

The pharmacist is required to maintain a record of the biological product dispensed for at least five years.

The Board is required to maintain a link on its website to the current lists of all biological products the FDA has determined to be interchangeable biological products.

HMO Privilege Fee and Supplemental Medicaid Reimbursement; HB 2079

HB 2079 creates law to allow supplemental Medicaid reimbursement for certain providers of ground emergency medical transportation services and creates an intergovernmental transfer program relating to Medicaid managed care, ground emergency medical transport services, and those services provided by certain emergency medical services personnel in pre-stabilization and preparation for transport.

In addition, the bill increases the annual privilege fee assessed on every health maintenance organization (HMO), changes the privilege fee payment structure, creates a priority system for use of revenue from the assessment, changes accounting procedures for the portion of the assessment dedicated to the Kansas Newborn Screening Fund, and establishes a limit on the amount to be transferred to the Kansas Newborn Screening Fund.

Supplemental Medicaid Reimbursements

In addition to the rate of payment that a provider otherwise receives for Medicaid ground emergency medical transportation services, a provider is eligible for supplemental Medicaid reimbursement to the extent provided by law, if a provider meets the following conditions during the reporting period:

- Provides ground emergency medical transportation services to Medicaid beneficiaries;

- Is enrolled as a Medicaid provider for the period being claimed; and

- Is owned or operated by the State, a political subdivision, or local government, that employs or contracts with persons or providers who are licensed or permitted to provide emergency medical services in the state of Kansas, including hospitals and private entities to the extent permissible under federal law.

The bill requires an eligible provider’s supplemental reimbursement be calculated and paid, as follows:

- The supplemental reimbursement to an eligible provider will be equal to the amount of federal financial participation received as a result of the claims submitted pursuant to federal law;
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- The amount certified in conformity with federal regulations and eligible for federal financial participation, when combined with the amount received from all other sources of reimbursement from the Medicaid program, cannot exceed or be less than 100.0 percent of actual costs for ground emergency medical transportation services, as determined pursuant to the Medicaid state plan; and

- The supplemental Medicaid reimbursement will be distributed exclusively to eligible providers under a payment methodology based on ground emergency medical transportation services provided to Medicaid beneficiaries by eligible providers on a per-transport basis or other federally permissible basis.

The Kansas Department of Health and Environment (KDHE) is required to obtain approval from the federal Centers for Medicare and Medicaid Services (CMS) for the payment methodology to be utilized prior to making any supplement Medicaid reimbursement payments.

The bill states the Legislature’s intent to enact the provisions of the bill without any State General Fund (SGF) expenditures.

An eligible provider, as a precondition to receiving the supplemental Medicaid reimbursements, is required to enter into and maintain an agreement with KDHE for the purposes of implementing the payments and reimbursing KDHE for the costs of administering the payments.

The non-federal share of the supplemental Medicaid reimbursement submitted to CMS for purposes of claiming federal financial participation will be paid only with funds from governmental entities owned and operated by the State, a political subdivision, or local government that employs or contracts with persons or providers who are licensed or permitted to provide emergency medical services in Kansas, including hospitals and private entities to the extent permissible under federal law and who are certified as described below.

Participation in the supplemental Medicaid reimbursement program by an eligible provider is voluntary. In order to seek supplemental Medicaid reimbursement, an applicable governmental entity is required to do the following:

- Certify, in conformity with federal regulations, the claimed expenditures for the ground emergency medical transportation services are eligible for federal financial participation;

- Provide evidence supporting the certification as specified by KDHE;

- Submit data, as specified by KDHE, to determine the appropriate amounts to claim as expenditures qualifying for federal financial participation; and

- Keep, maintain, and have readily retrievable any records specified by KDHE to fully disclose reimbursement amounts to which the eligible provider is entitled, and any other records required by CMS.
KDHE is required to promptly seek any necessary federal approvals for the implementation of supplemental Medicaid reimbursements and is allowed to limit the reimbursements to those costs allowable under Title XIX of the federal Social Security Act. If federal approval is not obtained for implementation of the supplemental Medicaid reimbursements, the section of the bill related to the reimbursements will not be implemented.

KDHE is required to submit claims for federal financial participation for the expenditures allowable under federal law for the services related to requirements for participation in the reimbursements. KDHE is also required to submit any necessary materials to the federal government to provide assurances that claims for federal financial participation will include only those expenditures allowable under federal law.

KDHE will be able to utilize intergovernmental transfers or certified public expenditures to implement the supplemental Medicaid reimbursement subject to provisions and requirements of the bill.

**Intergovernmental Transfer Program**

KDHE is required to design, and implement, in consultation and coordination with providers eligible for the program, an intergovernmental transfer program (Program) relating to Medicaid managed care, ground emergency medical transport services, and those services provided by emergency medical services personnel at the emergency medical responder, emergency medical technician, advanced emergency medical technician, and paramedic levels in the pre-stabilization and preparation for transport.

A provider is eligible to transfer public funds to the State pursuant to the Program in an applicable reporting period only if the provider meets both of the following conditions:

- Provides ground emergency medical transport services to Medicaid managed care enrollees pursuant to a contract or other arrangement with a Medicaid managed care plan; and

- Is owned or operated by the State, a political subdivision, or local government that employs or contracts with persons or providers who are licensed or permitted to provide emergency medical services in Kansas, including hospitals and private entities to the extent permissible under federal law.

To the extent intergovernmental transfers are voluntarily made by and accepted from an eligible provider described above or a governmental entity affiliated with an eligible provider, KDHE is required to make increased capitation payments to applicable Medicaid managed care plans. The increased capitation payments are required to be at least actuarially determined amounts to the extent permissible under federal law. Funds associated with intergovernmental transfers must be used to fund additional payments to Medicaid managed care plans.

Medicaid managed care plans must enter into contracts or contract amendments with eligible providers for the disbursement of increased capitation payments related to intergovernmental transfers.
The Program developed will be implemented on the date federal approval is obtained, and only to the extent intergovernmental transfers from the eligible provider, or the governmental entity with which it is affiliated, are provided for that purpose.

KDHE must implement the Program and increased capitation payments on a retroactive basis, as approved by CMS and to the extent permissible by federal law. Participation in the Program is voluntary on the part of the transferring entities for purposes of all applicable federal laws.

The bill requires the Program be implemented without any additional SGF expenditures. As a condition of participation in the Program, eligible providers or the governmental entity affiliated with an eligible provider must agree to reimburse KDHE for any costs associated with implementing the Program. Intergovernmental transfers are subject to a fee of up to 20.0 percent of the non-federal share paid to KDHE and may not count as a cost of providing the services not to exceed 120.0 percent of the total amount.

As a condition of participation in the Program, Medicaid managed care plans, eligible providers, and governmental entities affiliated with eligible providers are required to comply with any requests for information or similar data requirements imposed by KDHE for the purpose of obtaining supporting documentation necessary to claim federal funds or to obtain federal approvals.

The Program will be implemented only if and to the extent federal financial participation is available and not otherwise jeopardized and any necessary federal approvals have been obtained.

KDHE will be allowed to return or not accept intergovernmental transfers, or adjust payments as necessary, to comply with federal Medicaid requirements.

The bill requires the State and KDHE to implement whatever program CMS approves for use under the act.

**HMO Privilege Fee and Medical Assistance Fee Fund**

The annual privilege fees assessed on every HMO will be increased to 5.77 percent for the reporting period beginning January 1, 2018.

The bill directs the moneys collected from this annual assessment be deposited to the credit of the Medical Assistance Fee Fund (in KDHE). The bill also creates the Community Mental Health Center Improvement Fund to be used by KDHE and restricts use of the moneys in this fund for purposes related to community mental health centers (CMHCs).

The bill specifies that moneys in the Medical Assistance Fee Fund must be expended in the following priority:

- First, restore any reductions initiated during calendar year 2016 to provider reimbursement rates for state Medicaid services;
• Second, $3.5 million in FY 2018, and $5.0 million every fiscal year thereafter, will be transferred to the Community Mental Health Center Improvement Fund to be used for purposes related to CMHCs. The amount transferred cannot exceed $5.0 million in any one fiscal year;

• Third, the estimated amount necessary to fund the Newborn Screening Program for the ensuing fiscal year will be transferred to the Kansas Newborn Screening Fund. Such amount cannot exceed $2.5 million in any one fiscal year; and

• Fourth, any remaining moneys would be expended for the purpose of Medicaid medical assistance payments.

The bill also removes the July 1, 2018, sunset date on the increased privilege fee.

[Note: Under previous law, the privilege fee was established at 3.31 percent for the period beginning January 1, 2015, and ending December 31, 2017, and 2.00 percent on and after January 1, 2018. In addition, the moneys collected from the privilege fee were to be deposited to the credit of the SGF, except during the period beginning July 1, 2015, and ending on June 30, 2018, when the moneys were to be deposited to the credit of the Medical Assistance Fee Fund.]

**HMO Privilege Fee and Payments**

Starting January 1, 2018, each HMO must submit a report to the Commissioner of Insurance (Commissioner), on or before March 31 and September 30 each year, containing an estimate of the total amount of all charges to enrollees expected to be collected during the current calendar year.

Upon filing each March 31 report, HMOs are required to submit payment equal to half of the privilege fee assessed for the current calendar year based on the reported estimate. Upon filing each September 30 report, HMOs will submit a payment equal to the balance of the privilege fee assessed for the current calendar year based upon the reported estimate.

Formerly, privilege fee payments were submitted annually on or before March 1 and based on actual collections in the previous calendar year.

Any amount owed by an HMO during any calendar year in excess of the estimated amount will be assessed by the Commissioner and will be due and payable upon issuance of the assessment. Any amount overpaid by an HMO will be reconciled upon assessment of privilege fees in the ensuing calendar year and credited against future privilege fee assessments or refunded in cases when the HMO is no longer doing business in Kansas.

**Kansas Newborn Screening Fund**

On or before July 1 of each year, the Director of Accounts and Reports is required to determine the amount credited to the Medical Assistance Fee Fund from the privilege fee assessment and transfer the estimated amount necessary to fund the Newborn Screening Program for the ensuing
fiscal year to the Kansas Newborn Screening Fund. The amount cannot exceed $2.5 million in any one fiscal year.

The transfers had been determined and made monthly from a portion of the privilege fee revenue transferred to the SGF, although the revenue has been deposited in the Medical Assistance Fee Fund since July 1, 2015.

**Opioid Antagonists; HB 2217**

**HB 2217** enacts new law and amends the Kansas Pharmacy Act (Act) to create standards governing the use and administration of emergency opioid antagonists approved by the U.S. Food and Drug Administration (FDA) to inhibit the effects of opioids and for the treatment of an opioid overdose. The bill requires the Board of Pharmacy to issue a statewide opioid antagonist protocol, define applicable terms, establish educational requirements for the use of opioid antagonists, and provide protection from civil and criminal liability for individuals acting in good faith and with reasonable care in administering an opioid antagonist. The Board of Pharmacy is required to adopt rules and regulations necessary to implement the provisions of the bill prior to January 1, 2018.

**Definitions**

The bill defines the following terms:

- “Bystander” means a family member, friend, caregiver, or other person in a position to assist a person who they believe to be experiencing an opioid overdose;

- “Emergency opioid antagonist” means any drug that inhibits the effects of opioids and is approved by the FDA for the treatment of an opioid overdose;

- “First responder” includes any attendant (as defined in the Emergency Medical Services Act), any law enforcement officer (as defined in the Kansas Code of Criminal Procedure), and any actual regular or volunteer member of any organized fire department;

- “First responder agency” includes, but is not limited to, any law enforcement agency, fire department, or criminal forensic laboratory of any city, county, or the State;

- “Opioid antagonist protocol” means the protocol established by the Board of Pharmacy pursuant to the bill;

- “Opioid overdose” means an acute condition including, but not limited to, extreme physical illness, decreased level of consciousness, respiratory depression, coma, mania, or death resulting from the consumption or use of an opioid or another substance with which an opioid was combined, or that a layperson reasonably believes to be resulting from the consumption or use of an opioid or another
substance with which an opioid was combined, and for which medical assistance is required;

- “Patient” means a person believed to be at risk of experiencing an opioid overdose;

- “School nurse” means a professional nurse licensed by the Board of Nursing and employed by a school district to perform nursing procedures in a school setting; and

- “Healthcare provider” means a physician licensed to practice medicine and surgery by the State Board of Healing Arts, a licensed dentist, a mid-level practitioner as defined in the Act, or any person authorized by law to prescribe medication.

Statewide Opioid Antagonist Protocol

The Board of Pharmacy is required to issue a statewide opioid antagonist protocol establishing the requirements for a licensed pharmacist to dispense emergency opioid antagonists. The protocol must include procedures to ensure accurate record-keeping and education of the person being furnished the emergency opioid antagonist. The education must include, but not be limited to, opioid overdose prevention, recognition, and response; safe administration of an emergency opioid antagonist; potential side effects or adverse events that may occur as a result of administering an emergency opioid antagonist; a requirement that the administering person immediately contact emergency medical services for a patient; and the availability of drug treatment programs.

Pharmacist Duties

A pharmacist may furnish an emergency opioid antagonist to a patient or bystander subject to the bill requirements, the Act, and any rules and regulations adopted by the Board of Pharmacy. In furnishing an emergency opioid antagonist, a pharmacist shall not permit a person being furnished such antagonist to waive any consultation required by the bill or any rules and regulations adopted by the Board of Pharmacy.

Training Requirements

First responders, scientists or technicians operating under a first responder agency, or school nurses are authorized to possess, store, and administer emergency opioid antagonists as clinically indicated, provided all personnel with access to such antagonists receive at least the following minimum training:

- Techniques to recognize signs of an opioid overdose;

- Standards and procedures to store and administer an emergency opioid antagonist;

- Emergency follow-up procedures, including the requirement to summon emergency ambulance services either immediately before or immediately after administering an emergency opioid antagonist to a patient; and
Health
Diabetes Information Reporting; HB 2219

- Inventory requirements and reporting any administration of an emergency opioid antagonist to a healthcare provider.

First Responder Agency Procedures

A first responder agency electing to provide an emergency opioid antagonist to its employees or volunteers for the purpose of administering such antagonist is required to procure the services of a physician to serve as a physician medical director for the first responder agency’s emergency opioid antagonist program. The physician medical director is used to obtain a supply of emergency opioid antagonists, receive assistance developing necessary policies and procedures that comply with the bill and any rules and regulations, train personnel, and coordinate agency activities with local emergency ambulance services and medical directors to provide quality assurance activities.

Liability Protection

The bill provides protection from liability, as follows:

- Any healthcare provider or pharmacist who prescribes or dispenses an emergency opioid antagonist in good faith and with reasonable care in accordance with the bill is not, by an act or omission, subject to civil liability, criminal prosecution, or any disciplinary or other adverse action by a professional licensure entity;

- Any patient, bystander, or school nurse, or a first responder, scientist or technician operating under a first responder agency, who receives and administers an emergency opioid antagonist in good faith and with reasonable care pursuant to the bill to a person experiencing a suspected opioid overdose is not, by an act or omission, subject to civil liability or criminal prosecution unless personal injury results due to gross negligence or willful or wanton misconduct in administering the antagonist; and

- Any first responder agency employing or contracting any person who administers an emergency opioid antagonist in good faith and with reasonable care pursuant to the bill to a person experiencing a suspected opioid overdose is not, by an act or omission, subject to civil liability, criminal prosecution, or any disciplinary or other adverse action by a professional licensure entity or any professional review.

Diabetes Information Reporting; HB 2219

HB 2219 requires the Secretary of Health and Environment (Secretary) to identify goals and benchmarks and develop plans to reduce the incidence of diabetes in Kansas, improve diabetes care, and control complications associated with diabetes.

The bill requires the Secretary to submit a report to the Legislative Coordinating Council, by January 10 of each even-numbered year, on the following information:
• The financial impact and reach diabetes is having on the Kansas Department of Health and Environment (KDHE), the state, and localities. This information will include the number of individuals with diabetes impacted or covered by programs administered by the Secretary, the number of individuals with diabetes and family members impacted by the prevention and diabetes control programs implemented by KDHE, and the financial toll or impact diabetes and its complications place on KDHE and how that compares to the impact of other chronic diseases and conditions;

• An assessment of the benefits of implemented programs and activities aimed at controlling and preventing diabetes, including documenting the amount and source of any funding directed to KDHE from the Kansas Legislature;

• A description of coordination of diabetes management, treatment, or prevention activities and programs within KDHE;

• The development or revision of action plans to address reducing the impact of diabetes, pre-diabetes, and diabetes complications and the identification of expected benchmarks for diabetes control and prevention; and

• The development of a budget identifying the needs, costs, and resources required to implement the action plans.

Unless there are unobligated funds available within KDHE to use for the requirements of the bill, the requirements are limited to diabetes data existing within KDHE prior to the effective date of the bill.
INSURANCE

Limited Line of Insurance for Self-Service Storage Units; Fingerprinting of Resident Insurance Agent Applicants; SB 14

SB 14 amends the Insurance Code to create a limited line of insurance for self-service storage unit insurance, enacts new law pertaining to this limited line, and amends a provision in the Uniform Insurance Agents Licensing Act concerning application requirements for resident agent licensure to authorize the fingerprinting of resident insurance agent applicants for the purposes of obtaining a state and national criminal history record check. Descriptions of specific bill provisions follow.

Limited Line of Insurance for Self-Storage Units

Definitions

The bill establishes definitions for the following terms:

- “Licensee” means a person authorized to sell limited line insurance relating to the rental of self-service storage units pursuant to KSA 2016 Supp. 40-4903, and amendments thereto;

- “Rental agreement” means any written agreement setting forth the terms and conditions governing the use of a storage unit provided by the owner of a self-service storage facility company;

- “Renter” or “occupant” means any person obtaining the use of a storage unit from a self-service storage company under the terms of a rental agreement;

- “Self-service storage company” means any person in the business of renting storage units to the public; and

- “Storage unit” means a semi-enclosed or fully enclosed area, room, or space, primarily intended for the storage of personal property, which shall be accessible by the renter of the unit pursuant to the terms of the rental agreement.

Sale of Self-Service Storage Unit Insurance

Criteria required. The bill requires insurance relating to the rental of self-service storage units to be sold only by a licensee and prohibits the sale of such insurance to any person in this state unless all of the following apply:

- The rental period of the rental agreement does not exceed two years;
At every self-service storage location where self-service storage insurance agreements are executed, brochures or other written materials are readily available to the prospective renter that:

- Summarize, clearly and correctly, the material terms of insurance coverage, including the identity of the insurer, offered to renters;
- Disclose this insurance may provide duplication of coverage already provided by a renter's or homeowner's insurance policy or other source of coverage;
- State the purchase by the renter of the limited lines insurance is not required to rent a storage unit;
- Describe the process for filing a claim in the event the renter elects to purchase coverage and in the event of a claim; and
- Contain any additional information on the price, benefits, exclusions, conditions, or other limitations of such policies as the Commissioner of Insurance (Commissioner) may prescribe by rules and regulations;

A sign is posted, approved by the Commissioner, at every self-service storage location where such insurance agreements are executed, with language the same or substantially similar to the following: “State law requires the operator of this facility to inform you that insurance sold by this self-storage company may provide duplication of coverage already provided by a renter’s or homeowner’s policy or other source of coverage. You are encouraged to contact your primary insurance carrier if you have questions about your existing coverage”; and

Evidence of coverage is provided to every renter who elects to purchase such insurance.

**Renter’s notification.** The bill prohibits a renter or occupant from being required to obtain self-service storage unit insurance as a condition of obtaining a rental agreement for a storage unit. The bill requires the renter to be informed that the insurance offered is not required as a condition of obtaining a rental agreement for a storage unit.

**Rules and regulations.** The bill requires the Commissioner to adopt rules and regulations as necessary to carry out these new provisions relating to self-service storage unit insurance by January 1, 2018.

**Insurance Code Amendments—Limited Line Established**

On and after January 1, 2018, the bill amends the law establishing qualifications for licensure in one or more lines of authority. Under continuing law, agents may receive qualifications for a license in one or more of the following lines of authority: life, accident and health or sickness, property, casualty, variable life and variable annuity products, personal lines, credit, crop insurance, title insurance, travel insurance, pre-need funeral insurance, and bail bond insurance. The bill adds
to this list of qualifications by inserting self-service storage unit insurance. This insurance will be defined as:

- A limited line insurance relating to the rental of self-service storage units, including:
  - Personal effects insurance that provides coverage to renters of storage units at the same facility for the loss of, or damage to, personal effects that occurs at the same facility during the rental period; and
  - Any other coverage the Commissioner may approve as meaningful and appropriate in connection with the rental of storage units.

The bill further provides such insurance may be issued only in accordance with the criteria established by the bill.

**Fingerprinting Requirements for Resident Agent Licensure**

The bill amends a provision in the Uniform Insurance Agents Licensing Act concerning application requirements for resident agent licensure to authorize the fingerprinting of resident insurance agent applicants for the purposes of obtaining a state and national criminal history record check.

Under the bill, the Commissioner is permitted to require an applicant be fingerprinted and submit to a state and national criminal history record check. The fingerprints will be used to identify the applicant and to determine whether the applicant has a record of criminal arrests and convictions in Kansas or in other jurisdictions:

- The Commissioner is authorized to submit the applicant’s fingerprints to the Kansas Bureau of Investigation and the Federal Bureau of Investigation for the respective criminal history record checks. As part of this procedure, local and state law enforcement officers and agencies are required to assist the Commissioner in taking and processing an applicant’s fingerprints and release all records of an applicant’s arrests and convictions to the Commissioner; and

- The Commissioner is authorized to conduct, or have a third party conduct, a background check on the applicant.

The bill further provides that whenever the Commissioner requires fingerprinting, a background check, or both, any of the associated costs for this process must be paid by the applicant. The bill also states the Commissioner is permitted to use the information obtained from a background check, fingerprinting, and the applicant’s criminal history only for the purposes of verifying the identification of any applicant and in the official determination of the fitness of the applicant to be issued a license as an insurance agent.

Finally, the bill specifies that a person applying for a license who was fingerprinted and submitted to a state and national criminal history record check within the past 12 months in connection with the successful issuance or renewal of any other State-issued license is permitted to submit proof
of good standing to the Commissioner instead of submitting to the new fingerprinting and criminal history record check requirements provided in the bill.

Under continuing law, the Commissioner is permitted to determine whether an applicant has committed delinquent acts. Additionally, the law allows any applicant whose application is denied the opportunity for a hearing in accordance with the provisions of the Kansas Administrative Procedure Act.

Risk-based Capital Instructions; SB 15

SB 15 updates the effective date specified in the Insurance Code for the risk-based capital instructions promulgated by the National Association of Insurance Commissioners for property and casualty companies and for life insurance companies from December 31, 2015, to December 31, 2016.

Internationally Active Insurance Groups; Corporate Governance; Service Contracts; Insurance Holding Company Act; Reinsurance; SB 16

SB 16 enacts new law pertaining to internationally active insurance groups and the corporate governance practices of all domestic insurers; amends a provision in the Insurance Code that exempts the marketing and sale of service contracts from regulation by the Kansas Insurance Department (Department); makes provisions pertaining to internationally active insurance groups part of and supplemental to the Insurance Holding Company Act; and replaces law relating to the regulation of reinsurance with model language from the National Association of Insurance Commissioners (NAIC) Credit for Reinsurance Model Code. Descriptions of specific bill provisions follow.

Group-wide Supervisor for Internationally Active Insurance Groups

The bill adds law based on provisions of the NAIC Insurance Holding Company System Regulatory Act pertaining to internationally active insurance groups.

Acknowledgment of a Supervisor

The bill authorizes the Kansas Insurance Commissioner (Commissioner) to act as the group-wide supervisor (supervisor) for any internationally active insurance group. However, the bill authorizes the Commissioner to acknowledge another regulatory official as the supervisor, if the internationally active insurance group:

- Does not have substantial insurance operations in the United States;
- Has substantial insurance operations in the United States, but not in Kansas; or
- Has substantial operations in the United States and Kansas, but the Commissioner determined another regulatory official would be appropriate to serve as the supervisor.
The bill specifies an insurance holding company system (system) not otherwise qualifying as an internationally active insurance group could request the Commissioner to make a determination or acknowledgment of a supervisor.

The bill requires the Commissioner, in cooperation with other state, federal, and international regulatory agencies, to identify a single supervisor for an internationally active insurance group. The bill authorizes the Commissioner to acknowledge a regulatory official from another jurisdiction as the appropriate supervisor, in cooperation with and subject to the acknowledgment of other regulatory officials involved with supervision of members in the internationally active insurance group and in consultation with the internationally active insurance group, as long as the following factors relating to the internationally active insurance group are considered:

- The place of domicile of the insurers holding the largest share of the written premiums, assets, or liabilities;
- The place of domicile of the top-tiered insurers in the system;
- The location of the executive offices or largest operational offices;
- Whether another regulatory official is acting or seeking to act as the supervisor under a system the Commissioner determines to be:
  - Substantially similar to a system of regulation in Kansas; or
  - Otherwise sufficient for providing supervision, enterprise risk analysis, and cooperation with other regulatory officials; and
- Whether another regulatory official acting or seeking to act as the supervisor provides the Commissioner with reasonably reciprocal recognition and cooperation.

The Commissioner is required to acknowledge a regulatory official acting as the supervisor for an internationally active insurance group. However, the Commissioner is required to make a determination or acknowledgment as to the appropriate supervisor if a material change results in the internationally active insurance group’s insurers domiciled in Kansas holding the largest share of the premiums, assets, or liabilities, or if Kansas becomes the place of domicile of the top-tiered insurers in the system of the internationally active insurance group.

Collection of Information

The bill authorizes the Commissioner to collect any information necessary from any insurer of a system registered with the Department to determine whether the Commissioner may act as the supervisor for an internationally active insurance group or acknowledge another regulatory official as the supervisor. The bill requires the Commissioner, prior to issuing a determination that the internationally active insurance group is subject to supervision, to notify the insurer registered with the Department and the ultimate controlling person within the internationally active insurance group.
The internationally active insurance group has at least 30 days to provide the Commissioner with additional information necessary for the determination. The bill requires the Commissioner to publish a list, on the Department’s website, of all internationally active insurance groups that are subject to group-wide supervision by the Commissioner.

Supervision of the Internationally Active Insurance Group

The bill authorizes the Commissioner, acting as the supervisor for an internationally active insurance group, to engage in the following supervision activities:

- Assess the enterprise risks within the internationally active insurance group to ensure the material financial condition and liquidity risks to the members are identified and reasonable and effective mitigation measures are in place;

- Request, from any member of the internationally active insurance group subject to the Commissioner’s supervision, information necessary and appropriate to assess enterprise risk, including information about the members regarding governance, risk assessment, risk management, capital adequacy, and material intercompany transactions;

- Coordinate, with the authority of the regulatory officials of the jurisdictions where members are domiciled, compelling development and implementation of reasonable measures designed to ensure the internationally active insurance group is able to timely recognize and mitigate enterprise risks to members engaged in insurance;

- Communicate with other state, federal, and international regulatory agencies for members and share relevant information;

- Enter into agreements with and obtain documents from any registered insurer, member, and any other state, federal, and international regulatory agencies pertaining to the Commissioner’s status as supervisor; and

- Participate in other supervision activities considered necessary by the Commissioner.

Recognition and Cooperation

The bill authorizes the Commissioner to reasonably cooperate with supervision undertaken by a supervisor from a jurisdiction not accredited by the NAIC, as long as the Commissioner’s cooperation is in compliance with Kansas law and the supervisor also recognizes and cooperates with the Commissioner’s activities as a supervisor for other internationally active insurance groups. The Commissioner is authorized to refuse recognition and cooperation if recognition and cooperation is not reasonably reciprocal.

Agreements and Documentation

Additionally, the bill authorizes the Commissioner to enter into agreements and obtain documentation from registered insurers, affiliates of the insurer, and state, federal, and international
regulatory agencies for members of the internationally active insurance group that provide the basis for or clarify a regulatory official’s role as supervisor.

Rules and Regulations Authority for Supervisor of Internationally Active Insurance Groups

The bill authorizes the Commissioner to promulgate rules and regulations related to the authority for supervisor of internationally active insurance groups, adopted no later than July 1, 2018, necessary for the administration of this section of the bill.

Liability for Expenses

Under the bill, a registered insurer subject to these provisions is liable for and required to pay the Commissioner’s reasonable expenses for participation in the administration of this section, including the engagement of attorneys, actuaries, any other professionals, and all reasonable travel expenses.

Insurance Holding Company Act

The provisions relating to internationally active insurance groups is made part of and supplemental to the Insurance Holding Company Act. [Note: Under this act, the Commissioner is granted the power to participate in a supervisory college for any domestic insurer that is part of an insurance holding company system with international operations. A supervisory college could be convened as either a temporary or permanent forum for communication and cooperation among various state, federal, and international regulatory officials charged with the supervision of the insurer or its affiliates.]

Corporate Governance Annual Disclosure

The bill also adds law based on provisions of the NAIC Corporate Governance Annual Disclosure (CGAD) Model Act. This section of the bill applies to all insurers domiciled in Kansas and is effective on and after January 1, 2018.

Definitions

The bill establishes definitions for the following terms:

- “Corporate governance annual disclosure” or “CGAD” means a confidential report filed by the insurer or insurance group made in accordance with the requirements of this section;
- “Insurance group” means those insurers and affiliates included within a system;
- “Insurer” is assigned the meaning set forth in the Kansas Insurance Holding Company Act [in KSA 2016 Supp. 40-3302] (corporation, company, association, society, fraternal benefit society, health maintenance organization, nonprofit medical and hospital service corporation, nonprofit dental service corporation,
reciprocal exchange, person, or partnership writing contracts of insurance, indemnity or suretyship in this state upon any type of risk or loss, except lodges, societies, persons, or associations transacting business, except it shall not include agencies, authorities, or instrumentalities of the United States, its possessions and territories, Puerto Rico, the District of Columbia, or a state or political subdivision of a state; and

- “ORSA summary report” means report filed in accordance with risk management and the Own Risk and Solvency Assessment Act.

The bill also establishes definitions for “Commissioner” and “NAIC.”

**CGAD Requirements**

The bill requires an insurer or the insurance group of which the insurer is a member to submit a CGAD to the Commissioner by June 1 of each year, with the first filing being June 1, 2018. If an insurer is a member of an insurance group, the insurer is required to submit the report to the Commissioner of the lead state for the insurance group, in accordance with the lead state’s laws, as determined by the procedures outlined in the most recent financial analysis handbook (handbook) adopted by the NAIC.

The bill requires the CGAD to include a signature of the insurer or insurance group’s chief executive officer or corporate secretary attesting the insurer has implemented the corporate governance practices and a copy of the disclosure was provided to the insurer’s board of directors or other appropriate committee. An insurer not required to submit a CGAD must submit one upon request of the Commissioner.

The insurer or insurance group may provide information regarding corporate governance depending on how the insurer or insurance group has structured the system of governance. However, the insurer or insurance group is encouraged to make CGAD disclosures by the following criteria: the level at which the insurer’s or group’s risk appetite is determined; the level at which the earnings, capital, liquidity, operations, and reputation of the insurer are overseen collectively and the supervision of those factors is coordinated and exercised; or the level at which legal liability for failure of general corporate governance duties would be placed. The bill requires the insurer or insurance group to indicate which of the three criteria was used to determine the level of reporting and explain subsequent changes in its level of reporting.

The bill requires the review of CGAD and additional requests to be made through the lead state, as determined by the procedures from the handbook. Additionally, insurers are not required to duplicate information contained in documents already provided to the Commissioner.

The bill authorizes the Commissioner to adopt rules and regulations, no later than January 1, 2019, to carry out the provisions of this section.

The insurer or insurance group has discretion over what information is provided in a CGAD, but the Commissioner could request any additional information and material necessary to provide the Commissioner with a clear understanding of corporate governance policies. Additionally, the
bill requires the CGAD to be prepared consistent with all Department rules, regulations, and documentation. The bill recognizes documents, materials, and other information in the CGAD disclosed to the Commissioner as confidential by law and privileged and not subject to the Kansas Open Records Act. The confidential materials subsection sunsets on July 1, 2022.

Sharing of Information

The bill states neither the Commissioner nor any person who receives CGAD-related documents, materials, and other information is permitted or required to testify in any private civil action concerning these confidential documents. However, the Commissioner is permitted, upon request, to share documents and information with other state, federal, and international financial regulatory agencies, provided the recipient of the information agrees in writing to maintain the confidentiality and privileged status of the CGAD-related documents. The bill also authorizes the Commissioner to receive confidential documents with the understanding these documents are confidential or privileged under the laws of the jurisdiction that is the source of those materials. The bill acknowledges the act of sharing information according to the provisions of the bill is not considered a delegation of regulatory authority. The bill specifies no waiver of confidentiality or privilege occurs based on a disclosure of CGAD-related materials authorized under this section of the bill.

Third-party Consultants

The bill authorizes the Commissioner to retain, at the insurer’s expense, any third-party consultants necessary to assist the Commissioner in reviewing the CGAD and related information. Third-party consultants and NAIC consultants act in an advisory capacity and are subject to the same confidentiality standards and requirements as the Commissioner.

The third-party consultant is required to verify to the Commissioner, with notice to the insurer, the consultant is free from a conflict of interest. A written agreement with NAIC consultants or third-party consultants regarding sharing and use of information contains the following:

- Specific procedures and protocols for maintaining the confidentiality and security of CGAD-related information shared with the consultant;

- Procedures and protocols for sharing by the NAIC only with other state regulators from states in which the group has domiciled insurers. Further, the recipient agrees in writing to maintain the confidentiality and privileged status of the CGAD-related documents and has verified in writing the legal authority to maintain confidentiality;

- Ownership of the CGAD-related information remains with the Department and the consultant’s use of the information is subject to the direction of the Commissioner;

- Prohibition from storing the information shared in a permanent database after the underlying analysis is complete;
Insurance

- Provide prompt notice to the Commissioner and to the insurer or group regarding any subpoena, request for disclosure, or request for production of the insurer’s CGAD-related information; and

- Consent to intervention by an insurer in any judicial or administrative action in which the consultant may be required to disclose confidential information about the insurer shared with the consultant.

**Penalties Related to Filing of CGADs**

The bill authorizes the Commissioner to assess a penalty to an insurer who fails to file the CGAD in a timely manner. The penalty is assessed if the insurer has no just cause for failing to timely file and after notice and hearing. The penalty is remitted to the State Treasurer and deposited in the state treasury to the credit of the fees and penalties fund.

**Severability of CGAD Provisions**

The bill contains a severability clause for provisions in this section, but it does not apply to the confidentiality and privileged nature of CGAD-related documents held by the Department.

**Service Contracts**

The bill amends the Insurance Code to exempt the marketing and sale of certain service contracts from regulation by the Department by expanding the definition of “service contract” to specify the term can also include additional provisions for incidental payment of indemnity under limited circumstances, including, but not limited to, towing, rental, and emergency road services.

The bill further specifies “service contract” could include, but would not be limited to, a contract that offers any one or more of the following services:

- Repair or replacement of tires or wheels on a motor vehicle damaged as a result of coming into contact with road hazards;
  - “Road hazard” means a hazard encountered while driving a motor vehicle, including, but not limited to, potholes, rocks, wood debris, metal parts, glass, plastics, curbs, or composite scraps;
- Removal of dents, dings, or creases on a motor vehicle that can be repaired using the process of paintless dent removal without affecting the existing paint finish and without replacing body panels, sanding, bonding, or painting; and
- Replacement of a motor vehicle key or key-fob in the event the key or key-fob becomes inoperable or is lost or stolen.
**Credit for Reinsurance**

The bill specifies the requirements for reinsurance credit on and after January 1, 2018. A domestic ceding insurer is permitted a credit for reinsurance, as either an asset or a reduction from liability on account of reinsurance, ceded to an assuming insurer under certain conditions. The bill further specifies credit for reinsurance ceded to a certified reinsurer is limited to reinsurance contracts entered or renewed on or after the effective date of the certification of the assuming insurer by the Commissioner.

**Licensed to Transact Business**

Credit for reinsurance is allowed when the reinsurance is ceded to an assuming insurer licensed to transact insurance or reinsurance in Kansas. The bill permits this credit only with respect to cessions of kinds or classes of business the assuming insurer is licensed or otherwise permitted to write or assume in its state of domicile or, in the case of a U.S. branch of an alien assuming insurer, in the state in which the entity was entered and licensed to transact insurance or reinsurance.

**Accredited by the Commissioner**

Credit for reinsurance is allowed by the bill when the reinsurance is ceded to an assuming insurer accredited by the Commissioner as a reinsurer in Kansas. The bill permits this credit only with respect to cessions of kinds or classes of business the assuming insurer is licensed or otherwise permitted to write or assume in its state of domicile or, in the case of a U.S. branch of an alien assuming insurer, in the state in which the entity was entered and licensed to transact insurance or reinsurance. To be eligible for accreditation, an assuming insurer is required to:

- File evidence of the assuming insurer’s submission to Kansas’ jurisdiction with the Commissioner;
- Submit to Kansas’ authority to examine the assuming insurer’s books and records;
- Be licensed to transact insurance or reinsurance in at least one state or, in the case of a U.S. branch of an alien assuming insurer, be entered through and licensed to transact insurance or reinsurance in at least one state;
- Annually file a copy of the assuming insurer’s annual statement filed with the insurance department of the assuming insurer’s state of domicile and most recent audited financial statement with the Commissioner; and
- Demonstrate adequate financial capacity to meet the assuming insurer’s reinsurance obligations and be otherwise qualified to assume reinsurance from domestic insurers. An assuming insurer is deemed to meet this requirement at the time of application if the assuming insurer maintains a surplus of at least $20.0 million with regard to policyholders and accreditation has not been denied by the Commissioner within 90 days after submission of the application.
Domiciled in States with Similar Reinsurance Standards

Credit for reinsurance is allowed by the bill when the reinsurance is ceded to an assuming insurer domiciled in, or in the case of a U.S. branch of an alien assuming insurer is entered through, a state employing standards regarding reinsurance credit substantially similar to those applicable under the bill. The assuming insurer or U.S. branch of an alien assuming insurer under this qualification will be required to maintain a surplus of at least $20.0 million with regard to policyholders (this requirement will not apply to reinsurance ceded and assumed pursuant to pooling arrangements among insurers in the same holding company system) and submit to the authority of Kansas to examine the assuming insurer’s books and records. Additionally, the bill permits this credit only with respect to cessions of kinds or classes of business the assuming insurer is licensed or otherwise permitted to write or assume in its state of domicile or, in the case of a U.S. branch of an alien assuming insurer, in the state in which the entity was entered and licensed to transact insurance or reinsurance.

Maintaining a Trust Fund

Credit for reinsurance is allowed by the bill when the reinsurance is ceded to an assuming insurer maintaining a trust fund in a qualified U.S. financial institution for the payment of the valid claims of the assuming insurer’s U.S. ceding insurers.

The assuming insurer is required to annually report information substantially the same as required on the NAIC annual statement form by licensed insurers. The assuming insurer is required to submit for the Commissioner’s examination the books and records, at the expense of the assuming insurer.

Further, the bill requires the form of the trust to be approved by either an insurance commissioner of the state where the trust is domiciled, or the insurance commissioner of another state who has accepted principal regulatory oversight of the trust; requires the form of the trust to be filed with insurance commissioners of every state where the ceding insurer’s beneficiaries of the trust are domiciled, and further specifies the requirements of the trust instrument; specifies the validity of a trust; and requires the trustee of the trust to submit a report to the Commissioner, no later than February 28 of each year.

Additional categories of the assuming insurer have the following requirements:

- The trust fund for a single assuming insurer is required to consist of funds in trust in an amount not less than the assuming insurer’s liabilities attributable to reinsurance ceded by U.S. ceding insurers, in addition to maintaining a trusteed surplus of at least $20.0 million, except for an authorized reduction in the required surplus;

- The state commissioner with principal regulatory oversight of the trust is permitted to authorize a reduction in the required trusteed surplus any time after the assuming insurer has permanently discontinued underwriting new business secured by the trust for at least three years. The state commissioner is required to make a finding, based on assessment of risk, that the new required surplus level is adequate for the protection of U.S. ceding insurers, policyholders, and claimants in light of foreseeable adverse loss development. The bill states the risk assessment may
involve an actuarial review, considering all material risk factors and the effect of the surplus requirements on the assuming insurer’s liquidity or solvency. The bill specifies the minimum required trusteed surplus will not be reduced to an amount less than 30 percent of the assuming insurer’s liabilities attributable to reinsurance ceded by U.S. ceding insurers covered by the trust;

- For a group including incorporated and individual unincorporated underwriters, the following is required:
  - For reinsurance ceded under reinsurance agreements with an inception, amendment, or renewal date on or after January 1, 1993, the trust is required to consist of a trusteed account in an amount not less than the underwriters’ several liabilities attributable to business ceded by U.S.-domiciled ceding insurers to any underwriter of the group;
  - For reinsurance ceded under reinsurance agreements with an inception date on or before December 31, 1992, the trust is required to consist of a trusteed account in an amount not less than the underwriters’ several insurance and reinsurance liabilities attributable to business written in the United States;
  - The group is required to maintain a trusteed surplus of which $100.0 million would be held jointly for the benefit of the U.S.-domiciled ceding insurers of any member of the group for all years of account;
  - Incorporated members of the group are not permitted to engage in any business other than underwriting as a member of the group and are subject to the same level of regulation and solvency control by the group’s domiciliary regulator as the unincorporated members of the group; and
  - The group is required to provide the Commissioner, within 90 days after the financial statements are due to be filed with the group’s domiciliary regulator, an annual certification by the group’s domiciliary regulator of the solvency of each underwriter member, or the financial statements prepared by independent public accountants of each underwriter member of the group; and

- For a group of incorporated underwriters under common administration, the group is required to have continuously transacted an insurance business outside the United States for at least three years immediately prior to applying for accreditation, maintain an aggregate policyholders’ surplus of at least $10.0 billion, maintain a trust fund in an amount not less than the group’s several liabilities attributable to business ceded by the U.S.-domiciled ceding insurers to any member of the group according to reinsurance contracts issued in the name of the group, maintain a joint trusteed surplus of $100.0 million held jointly for the benefit of U.S.-domiciled ceding insurers of any member of the group as additional security for these liabilities, and provide the Commissioner with annual certification of each underwriter member’s solvency.
Certified Reinsurer

Credit for reinsurance is allowed by the bill when the reinsurance is ceded to an assuming insurer certified by the Commissioner as a reinsurer in Kansas and the reinsurer secures its obligations.

To be eligible for certification, the assuming insurer is required to:

- Be domiciled and licensed to transact insurance or reinsurance in a qualified jurisdiction, as determined by the Commissioner;
- Maintain minimum capital and surplus, or equivalent, in an amount determined by the Commissioner pursuant to regulation;
- Maintain financial strength ratings from two or more rating agencies deemed acceptable by the Commissioner by regulation;
- Agree to submit to the jurisdiction of Kansas, appoint the Commissioner as the assuming insurer’s agent for service of process in Kansas, and agree to provide security for all of the assuming insurer’s liabilities attributable to reinsurance ceded by U.S. ceding insurers, if the assuming insurer resists enforcement of a final U.S. judgment;
- Agree to meet the applicable information filing requirements for the initial application and ongoing certification, as determined by the Commissioner; and
- Satisfy any other requirements for certification deemed relevant by the Commissioner.

An association including incorporated and individual unincorporated underwriters is permitted to: be certified as a reinsurer by, in addition to meeting the requirements listed above, satisfying minimum capital and surplus requirements, including a joint central fund; not be engaged in any business other than underwriting as a member of the association; and submit an annual certification to the Commissioner, or financial statements.

The bill requires the Commissioner to create and publish a list of qualified jurisdictions under which an assuming insurer licensed and domiciled in that jurisdiction is eligible for consideration of reinsurer certification. A list of qualified jurisdictions will be published through the NAIC process. The bill prescribes the duties of the Commissioner relating to listing a jurisdiction as qualified, and it authorizes the Commissioner to suspend a reinsurer’s certification indefinitely, if the domiciliary jurisdiction ceases to exist.

The bill requires the Commissioner to assign a rating to each certified reinsurer and publish a list of all certified reinsurers and their ratings.
The bill also requires the certified reinsurer to secure obligations at a rating specified in rules and regulations promulgated by the Commissioner and maintain security in an acceptable form. The Commissioner has the discretion to defer to a rating assigned by another jurisdiction in which the reinsurer was certified.

Additionally, the bill outlines the requirements for minimum trusteed surplus requirements if a certified reinsurer maintains a trust; requires the Commissioner to reduce allowable reinsurance credit if the security is insufficient and permit the Commissioner to impose further reductions; and permits a certified reinsurer ceasing to assume new business in the state to request to maintain certification in an inactive status.

Other Assuming Insurers

Credit for reinsurance is allowed by the bill when reinsurance is ceded to an assuming insurer other than the above-listed categories, but only relating to the insurance of risks located in jurisdictions where the reinsurance is required by applicable law or regulation of that jurisdiction.

Assuming Insurer is Not Licensed, Accredited, or Certified

Generally, credit for reinsurance is not permitted for assuming insurers domiciled in states with similar reinsurance standards or maintaining a trust if those assuming insurers are not licensed, accredited, or certified to transact insurance or reinsurance in Kansas. However, credit for reinsurance is permitted if the assuming insurer, in the reinsurance agreement, agrees to submit to the jurisdiction of any court of competent jurisdiction in any state and comply with any judgments, and designates the Commissioner or a designated attorney to receive lawful process. These criteria for unlicensed, unaccredited, or non-certified assuming insurers will not conflict with or override the obligation of parties to a reinsurance agreement to arbitrate disputes.

Assuming Insurer is Not Licensed, Accredited, or Meeting Requirements of Domicile

An assuming insurer who is not licensed, accredited, or meeting the requirements of domicile is not allowed a credit permitted for assuming insurers maintaining a trust fund or certified with secured obligations, unless the assuming insurer agrees to the following in a trust agreement:

- Comply with an order of the state commissioner with regulatory oversight over the trust or with an order of a court of competent jurisdiction directing the trustee to transfer assets of the trust fund to the state commissioner with oversight if that trust fund is inadequate, insolvent, or placed in receivership, rehabilitation, or liquidation;

- Distribute the assets and file claims with and valued by the state commissioner with regulatory oversight in accordance with the laws of the state where the trust is domiciled that are applicable to the liquidation of domestic insurance companies;
Distribute assets in accordance with the trust agreement in the case of a state commissioner with regulatory oversight finding the trust fund assets are not necessary to satisfy claims; and

- Waive any right otherwise available under U.S. law if the law is inconsistent with these requirements.

**Suspension or Revocation Authority**

The bill permits the Commissioner to suspend or revoke a reinsurer’s accreditation or certification under certain circumstances. The Commissioner is required to give notice and opportunity for a hearing to the reinsurer, prior to suspension or revocation. A suspension or revocation will not take effect until after the Commissioner’s order on a hearing, unless the reinsurer waives the right to a hearing; the order is based on a regulatory action by the reinsurer’s domiciliary jurisdiction or the reinsurer voluntarily surrendered or terminated the ability to transact insurance or reinsurance in the domiciliary jurisdiction; or the Commissioner finds an emergency requires immediate action. Additionally, reinsurance credit is not permitted after the date of revocation or suspension, except to the extent the reinsurer’s obligations under the contract are secured.

**Management of Reinsurance Recoverables, Diversification, and Notification**

The bill requires the domestic ceding insurer to manage its reinsurance recoverables proportionate to the book of business, diversify the reinsurance program, and provide notification to the Commissioner.

**Assuming Insurer Not Meeting Requirements**

The bill specifies that when a domestic insurer that cedes reinsurance does not meet the above requirements, an asset or reduction from liability is allowed only in an amount not exceeding the liabilities carried by the ceding insurer. The reduction is required to be in the amount of funds held by or on behalf of the ceding insurer under a reinsurance contract with the assuming insurer as security for payment of obligations under the contract. The bill also lists the acceptable forms of security.

**Definition of “Qualified U.S. Financial Institution”**

The bill defines a “qualified U.S. financial institution” for letters of credit issued or confirmed by that institution to mean an institution organized or licensed under the laws of the United States or any state; regulated, supervised, and examined by the U.S. federal or state authorities having the regulatory authority over banks and trust companies; and determined by either the Commissioner or the securities valuation office of the NAIC to meet the standards of financial condition and standing. The bill also defines “qualified U.S. financial institution” pertaining to any institution eligible to act as a fiduciary of a trust.
Rules and Regulations Authority for Reinsurance Provisions

The Commissioner is granted the authority to adopt, no later than January 1, 2019, rules and regulations necessary to administer reinsurance provisions.

Effective Date of Reinsurance Contracts

The bill applies to all cessions under reinsurance contracts occurring on or after January 1, 2018.

Fair Access to Insurance Requirements; SB 17

SB 17 amends law and adds a section relating to the Fair Access to Insurance Requirements (FAIR) Plan. The bill creates the FAIR Plan Act (Act).

The bill states the purpose of the Act is to make available basic property and casualty insurance to persons who have property interests in Kansas and are in good faith entitled, but unable, to obtain coverage through the voluntary market. The bill also requires the FAIR Plan to operate under the Act and provide equitable distribution and placement of risks among all member insurers who have chosen to participate.

The bill requires policies to be issued for a term of one year and on forms and in accordance with the reasonable rates and rating procedures approved by the Kansas Insurance Commissioner (Commissioner).

The bill requires the Commissioner to enter an order regarding the rate plan within 60 days of the filing of proposed rates, but the Commissioner may extend the period for entering an order for an additional 30 days with notice provided to the facility. An order disapproving a rate must state the grounds for disapproval and those findings. The Commissioner is required to approve proposed insurance rates before policies or endorsements can be issued.

The bill grants the Commissioner authority to adopt rules and regulations, no later than January 1, 2018, necessary to administer provisions of the Act.

Third Party Administrators Act; SB 22

SB 22 enacts and amends law relating to third party administrators (TPAs). The bill creates the Third Party Administrators Act (Act).

Definitions

The bill adds and amends TPA definitions used in the Act. The bill amends the definition of “administrator” to clarify the individuals or business entities considered TPAs and under the purview of the Act and further updates those entities and activities not considered TPAs. The bill adds definitions for the following terms: affiliate or affiliated; business entity; collateral; commissioner
Application for Home State TPA License

The bill sets forth requirements for home state TPA licensure. “Home state” is defined in the Act as the U.S. jurisdiction that adopted this Act or a substantially similar law governing TPAs and has granted the TPA a home state license.

Prior to performing any function as a TPA in Kansas, the bill requires the person to first apply to be a TPA in the person’s home state and receive a license from the regulatory authority of that home state. A person applying to Kansas as the home state will be required to apply for licensure by submitting an application to the Commissioner, accompanied by the following information and documents:

- All basic organizational documents of the applicant, including any articles of incorporation, articles of association, partnership agreement, trade name certificate, trust agreement, shareholder agreement, certificate of existence from the Kansas Secretary of State, and other applicable documents;
- Bylaws, rules, regulations, or similar documents regulating the internal affairs of the applicant;
- NAIC biographical affidavits for individuals responsible for the applicant’s conduct of affairs, including all members of the board of directors, board of trustees, executive committee, or other governing board or committee; the principal officers in a corporation or partners or members in a partnership, association, or limited liability company; any shareholders or members holding 10 percent or more of voting stock, voting securities, or voting interest of the applicant; and any other person who exercises control over the applicant’s affairs;
- Audited financial statements or reports (described below under the headings related to audited and unaudited financial statements and reports);
- Unaudited financial statements in lieu of audited financial statements, if the Commissioner grants a hardship exemption;
- A statement describing the business plan, including information on staffing levels and activities, proposed in Kansas and nationwide. The bill requires the plan provide details of the applicant’s capability for providing a sufficient number of experienced and qualified personnel in the areas of claim processing, recordkeeping, and underwriting;
- The license application fee, as provided by rules and regulations; and
- Other pertinent information, as required by the Commissioner.
Additionally, the bill requires a TPA licensed or applying for licensure to make copies of all contracts with payors or other persons utilizing the TPA's services available for the Commissioner's inspection; produce accounts, records, and files for examination, and make officers available to give information with respect to the TPA's affairs; and notify the Commissioner of any material change in ownership, control, or other circumstance affecting qualification for a TPA license.

Financial Statements and Reports—Requirements

The bill requires a person applying to Kansas as its home state to apply for TPA licensure by submitting audited annual financial statements or reports for the two most recent fiscal years demonstrating the applicant has a positive net worth.

If the applicant has not been in existence for two years, the bill requires the applicant to include financial statements or reports for any completed fiscal years and for any month during the current fiscal year with completed statements or reports. The bill requires these financial statements and reports to be certified by at least two officers, owners, or directors of the applicant and prepared in accordance with GAAP.

Additionally, the bill requires a columnar consolidating or combining worksheet to be filed with an audited annual financial report prepared on a consolidated basis, containing the following information:

- Amounts shown on the consolidated audited financial report shown on the worksheet;
- Amounts for each entity stated separately; and
- Explanations of consolidating and eliminating entries included.

The bill also grants the Commissioner the authority to require an applicant to include any other information as the Commissioner deems necessary for a review of the applicant’s current financial condition.

Unaudited Financial Statements and Reports

The bill sets guidelines for unaudited financial statements. Upon written request and good cause shown, the bill authorizes the Commissioner to grant an applicant a hardship exemption from filing audited financial reports. In this instance, the applicant is required to submit unaudited financial statements. These statements, including notes, will be accepted if they are reports compiled or reviewed by a certified public accountant or if the internal financial reports are certified by at least two officers, owners, or directors of the TPA, in accordance with GAAP.

Additionally, an applicant submitting unaudited financial statements is required to secure and maintain a surety bond for the use and benefit of the Commissioner, in the amount of 10 percent of funds handled for the benefit of Kansas residents or $20,000, whichever is greater, to be held in trust for the benefit and protection of covered persons and any payor or self-funded plan against loss by reason of acts of fraud or dishonesty. A TPA licensed or applying for a home state license
that administers or will administer governmental or church self-insured plans in Kansas or any other state will be subject to a mandatory surety bond requirement, regardless of whether the TPA files audited or unaudited financial reports. This bond requirement is the greater of $100,000 or an amount equal to 10 percent of the aggregate total amount of self-funded coverage under church or governmental plans handled in Kansas and all additional states in which the TPA is authorized to do business.

Refusal to Issue a TPA License

The Commissioner is permitted to refuse to issue a license if the Commissioner determines the applicant or any individual responsible for the applicant’s conduct of affairs is not competent, trustworthy, financially responsible, or of good personal and business reputation, or has had an insurance or TPA certificate denied or revoked for cause by any jurisdiction. Additionally, the Commissioner is authorized to refuse to issue a license to a person operating under certain self-funded plan operations because that person does not require licensure and instead will need to register with the Commissioner annually.

Validity of a License

A TPA license issued by the Commissioner will be valid as long as the TPA continues in business in Kansas and remains in compliance with the Act and applicable rules and regulations, unless the license is surrendered, suspended, or revoked by the Commissioner.

Non-resident TPA License

The bill provides the requirements for non-resident TPA licenses. Unless a TPA has obtained a Kansas home state TPA license, any TPA performing duties as a TPA in Kansas is required to obtain a non-resident TPA license. A TPA will not be eligible for a non-resident license if the TPA does not hold a home state license in a state that has adopted substantially similar TPA law. Additional requirements for non-resident TPA licensure include biennial filings; an application fee; production of accounts, records, and files for examination; and making officers available for information requests.

A non-resident TPA is not required to hold a non-resident license in Kansas if the TPA is licensed in its home state and the TPA’s duties in Kansas are limited to the administration of a group policy or plan and no more than a total of 20 percent of covered persons, for all plans the TPA services, reside in Kansas and less than 100 covered persons reside in Kansas.

Further, the Commissioner is permitted to refuse or delay issuance of a non-resident TPA license if the TPA cannot satisfy the Act’s requirements or grounds exist for the home state’s revocation or suspension of the TPA home state certificate of authority or license.

Annual Reports

The bill requires any TPA licensed under the Act to file an annual report for the preceding calendar year with the Commissioner by July 1 of every year. The annual report will:
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- Include the audited financial statement attested to by an independent certified public accountant, or the same parameters for consolidated audited reports and unaudited financial statements provided for in the application for TPA home state licensure;

- Be verified by at least two officers, owners, or directors of the TPA; and

- Include the complete names and addresses for all payors, or employers and trusts for self-funded plans, the TPA had agreements with during the preceding fiscal year, and the number of Kansas residents covered by each of the plans.

Denied, Suspended, or Revoked Licenses

The bill requires denial, suspension, or revocation of a TPA license if the Commissioner finds the TPA is in an unsound financial condition, is using methods or practices in the conduct of its business that could cause further business transactions in Kansas to be hazardous or injurious to insured persons or the public, or has failed to pay any judgment rendered against the TPA in Kansas within 60 days after the judgment becomes final.

Further, the bill authorizes the Commissioner to deny, suspend, or revoke a license if the TPA violates lawful rules, regulations, or orders of the Commissioner under the Kansas Insurance Code; the TPA refuses to be examined or produce required documents, refuses to give information about the TPA's affairs, or refuses to perform any other legal obligation; refuses to pay proper claims or perform services under contracts; the TPA fails to meet any qualifications for which issuance of a license could have been refused; or any individual responsible for the conduct of affairs was convicted, entered a plea of guilty or nolo contendere to any felony or to certain misdemeanors, or is under suspension or revocation in another state.

Additionally, the Commissioner is permitted to immediately suspend a TPA license, without advance notice or hearing, if one or more of the following circumstances exist: the TPA is insolvent or impaired; a proceeding for receivership, conservatorship, rehabilitation, or other delinquency proceeding regarding the TPA has been commenced; the financial condition or business practices of the TPA pose an imminent threat to the public health, safety, or welfare of Kansas residents; or a final order suspending or revoking the TPA's license in its home state has been entered. In lieu of or in addition to suspension or revocation, the Commissioner is permitted to impose an administrative penalty upon the TPA in accordance with the Kansas Administrative Procedure Act.

Delivery of Written Materials

The bill requires the TPA to promptly deliver any policies, certificates, booklets, termination notices, or other written communications to insured parties or covered individuals upon receipt of instructions from the payor to deliver them.

Written Statements Between TPA and Insurer

The bill amends the requirements for a written agreement between a TPA and an insurer. The written agreement must include a statement of duties the TPA is expected to perform on behalf
of the insurer and the lines, classes, or types of insurance the TPA is authorized to administer. Further, the bill requires the agreement to include an underwriting provision.

Additionally, the bill permits termination of the written agreement and suspension of underwriting authority. However, an insurer is required to fulfill any lawful obligations for policies affected by the written agreement.

**Payment to a TPA**

The bill updates language concerning an insurer’s utilization of TPA services and clarifies the process for payment of return premiums or claims.

**Recordkeeping Requirements**

The bill updates the requirements for maintenance of books and records in these ways: removes a location requirement and requires those books and records be maintained for at least five years; specifies when confidential and privileged documents are not subject to the Kansas Open Records Act, subpoena, or discovery, or admissible in evidence in private civil action, and specifies the provision sunsets on July 1, 2022; prohibits the Commissioner from testifying in private civil actions concerning confidential documents; and provides guidelines for when and how the Commissioner can share and receive confidential and privileged documents with and from other state, federal, and international regulatory agencies, the NAIC, and federal and international law enforcement agencies. The bill further specifies the Commissioner is not prohibited from releasing final adjudicated actions; the payor owns records generated by the TPA pertaining to the payor, but the TPA retains rights; and the procedure for a TPA to transfer records instead of maintaining them for five years in the event the payor and TPA cancel their written agreement.

**Advertising**

The bill specifies a TPA must obtain a client’s prior written consent before the TPA can mention any current or former client in advertising.

**Collection and Payment of Claims**

The bill amends law to update those items collected by a TPA on behalf of a payor and held by the TPA in a fiduciary capacity; specifies a written agreement between a TPA and payor must include the TPA periodically rendering an accounting to a payor detailing the transactions performed by the TPA; outlines the procedure for the TPA to record deposits and withdrawals collected and deposited for more than one payor; further updates fiduciary account language; specifies all claims paid by the TPA from funds collected on behalf of or for a payor shall be paid only as authorized by the payor; and dictates how the payments from an account maintained or controlled by a TPA may be made.

**Compensation to the TPA**

The bill prohibits a TPA from entering into an agreement or understanding with a payor that has the effect of making the amount of the TPA’s commissions, fees, or charges contingent upon
savings affected by the adjustment, settlement, and payment of losses covered by the payor's obligations. The bill does not prohibit a TPA from receiving performance-based compensation for providing hospital or other auditing services; providing managed care or related services; or being compensated for subrogation expenses. Further, the bill does not prevent a TPA's compensation from being based on premiums or charges collected or on the number of claims paid or processed.

**Disclosure of Fees and Charges**

The bill amends law by updating the written notice required to be provided from a TPA to covered individuals; specifies the reason for collection of funds and requires information to be identified to the insured party and separate from any premium; and requires the TPA to disclose to the payor all charges, fees, and commissions the TPA receives from services it provides to the payor.

**Registration Required**

The bill requires annual registration with the Commissioner from a person not required to be licensed as a TPA under the Act but who underwrites, collects charges or premiums from, or adjusts or settles claims on residents of Kansas only in connection with life, annuity, or health coverage provided by a self-funded plan other than a governmental or church plan. The bill further specifies the provision does not apply to an insurer or employees of an insurer or TPA.

**Repealed Statute**

The bill amends nine statutes and creates new statutes relating to TPAs. One statute requiring the agreement between an insurer and a TPA to make provision with respect to the underwriting or other standards pertaining to the business underwritten by the insurer is repealed with enactment of the bill.

**Supplemental Health Insurance Provided by the Kansas Board of Regents; SB 110**

**SB 110** authorizes the Kansas Board of Regents to independently provide, through self-insurance or the purchase of insurance contracts, health care benefits for employees of a state educational institution as defined in KSA 76-711 (the University of Kansas, Kansas State University of Agriculture and Applied Science, Wichita State University, Emporia State University, Pittsburg State University, and Fort Hays State University) when the state health care benefits program (the State Employee Health Plan [SEHP]) is insufficient to satisfy the requirements of the federal Mutual Educational and Cultural Exchange Act of 1961. These health care benefits are limited to those in the SEHP not meeting federal requirements.

**Examination Requirements; HB 2043**

**HB 2043** eliminates provisions directing the Commissioner of Insurance (Commissioner) to conduct an examination of the affairs and financial condition of municipal group-funded liability pools and group-funded workers compensation pools every five years. Instead, under the bill, the Commissioner is permitted to conduct these examinations as the Commissioner deems
necessary. The bill also modifies the examination period associated with the Kansas Insurance Guaranty Association to be consistent with the examination period specified for the Kansas Life and Health Insurance Guaranty Association.

**Health Care Provider Insurance Availability Act and Nurse Practice Act—Amendments; HB 2118**

HB 2118 amends and creates law supplemental to the Health Care Provider Insurance Availability Act and amends the Nurse Practice Act to address requirements and exclusions from coverage pertaining to the liability of the Health Care Stabilization Fund (HCSF) and charitable health care providers and certain exempt licensees of the Board of Nursing.

**Health Care Provider Insurance Availability Act—Amendments**

**HCSF Liability—Exclusions from Coverage of Certain Claims**

The bill enacts law to state the HCSF would not be liable for any claim against a health care provider if the health care provider’s liability for the incident giving rise to the claim is:

- The result of professional services rendered as a charitable health care provider; or
- Covered under the Federal Tort Claims Act (FTCA).

This new law is made part of and supplemental to the Health Care Provider Insurance Availability Act.

**Definitions**

The bill expands the definition of “full-time faculty employed by the University of Kansas Medical Center [KUMC]” to permit a person licensed to practice medicine and surgery who holds a full-time appointment at KUMC to be employed part-time by the U.S. Department of Veterans Affairs if such employment is approved by the executive vice-chancellor of the KUMC.

The bill also creates a definition for the term “charitable health care provider,” which is the same meaning as in the Kansas Tort Claims Act.

**Required Professional Liability Insurance—Exclusions**

The bill permits insurance carriers providing professional liability insurance coverage to exclude liabilities incurred by such providers as a result of professional services rendered as a charitable health care provider or in the event the provider is covered under the FTCA.
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Inactive Health Care Providers—Tail Coverage

The bill establishes an annual maximum amount of $3 million for the aggregate fund liability for judgments and settlements arising from claims made in a fiscal year against a resident or nonresident inactive health care provider.

Nurse Practice Act—Amendments

The bill expands a licensure provision applying to advanced practice registered nurses (APRNs) holding exempt licenses to permit an APRN who has been granted such license also to be exempt from the requirements to carry professional liability insurance and participate in HCSF coverage under the Health Care Provider Insurance Availability Act. The bill also permits the Board of Nursing to issue an inactive license to any APRN as defined in the Board of Nursing’s rules and regulations who applies for such license, pays the required fee for an initial license or renewal of the license, and who is not regularly engaged in advanced practice registered nursing in Kansas. The inactive licensee will not be required to meet continuing education requirements and will be prohibited from engaging in the practice of advanced practice registered nursing in Kansas. The bill also creates requirements, including continuing education requirements to be established in rules and regulations, for an APRN with an inactive license who seeks to become licensed to regularly engage in advanced practice registered nursing in Kansas.
JUDICIARY

Kansas Consumer Protection Act and Membership of the Kansas Commission on Interstate Cooperation and the Joint Committee on Special Claims Against the State; SB 50

SB 50 creates an unconscionable act or practice under the Kansas Consumer Protection Act related to the unauthorized practice of law and amends law regarding membership of the Advisory Committee to the Kansas Commission on Interstate Cooperation and the Joint Committee on Special Claims Against the State (Joint Committee), as follows.

Unauthorized Practice of Law

The bill makes it an unconscionable act or practice under the Kansas Consumer Protection Act, regardless of whether it involves a consumer, consumer transaction, or supplier, for a person who is not licensed or otherwise authorized by the Kansas Supreme Court to practice law in Kansas to do any of the following:

- Commit any act or omission prohibited by the Kansas Supreme Court, by court rule, or by common law, as being the unauthorized practice of law;

- Hold out to the public or otherwise represent, expressly or by implication, that such person is admitted to practice law in Kansas;

- Solicit payment or other consideration, whether in case or in-kind, for services that would constitute the unauthorized practice of law in Kansas if performed at or about the time of such solicitation; or

- Offer or attempt to do any act prohibited by the above provisions.

The bill defines “person” to mean an individual, corporation, agency, partnership, association, or other legal entity that knowingly commits (or aids or abets a person to commit) acts or omissions that violate the above provisions, and a person subject to the bill’s provisions is deemed a “supplier” as defined in the Consumer Protection Act. An individual, sole proprietor, partnership, corporation, limited liability company, the State, or a subdivision or agency of the State aggrieved by a violation of the above provisions is deemed a “consumer” as defined in the Consumer Protection Act.

Any remedies or penalties imposed pursuant to the above provisions are in addition to, not instead of, any remedies or penalties available under the contempt power of any court. The above provisions do not apply to statewide, judicial district, or municipal court supervised public assistance offices and programs, victims assistance programs operated by a county or district attorney, court clerk, county law library, legal aid services providers, legal outreach programs operated by a state or local bar association, or an employee of any such entity acting within the scope of employment.
Membership of the Advisory Committee to the Kansas Commission on Interstate Cooperation and the Joint Committee on Special Claims Against the State

The bill amends the law concerning the members of the Advisory Committee to the Kansas Commission on Interstate Cooperation (Commission) and the Joint Committee. The bill specifies the Commission is composed of the chairpersons of the House and Senate Committees on Judiciary, if such chairpersons are members of the Kansas Bar. If the chairperson of the House Committee on Judiciary or the chairperson of the Senate Committee on Judiciary is not a member of the Kansas Bar and there is no another member of the respective Committee on Judiciary who is a member of the Kansas Bar (and could therefore fill this position under current law), the bill allows the Speaker of the House (in the case of the House Committee) or the President of the Senate (in the case of the Senate Committee) to designate the Revisor of Statutes to serve on the Commission in lieu of a House or Senate member, respectively, for the Speaker’s or President’s then-current term as a legislator. The Revisor could designate an assistant revisor to serve in lieu of the Revisor.

Additionally, the bill removes the requirement that at least one representative member and one senator member of the Joint Committee be attorneys licensed to practice law in the state of Kansas.

Revised Uniform Fiduciary Access to Digital Assets Act; SB 63


General Applicability

The bill would define “digital asset” as an electronic record in which an individual has a right or interest, but it would not include an underlying asset or liability unless the asset or liability is itself an electronic record.

The Act authorizes access to digital assets by four common types of fiduciaries. Specifically, the Act applies to:

- A fiduciary acting under a will or power of attorney executed before, on, or after July 1, 2017;
- A personal representative acting for a decedent who died before, on, or after July 1, 2017;
- A guardianship or conservatorship proceeding commenced before, on, or after July 1, 2017; and
- A trustee acting under a trust created before, on, or after July 1, 2017.

Additionally, it applies to a custodian of a digital asset if the user resides in Kansas or resided in Kansas at the time of the user’s death. “Custodian” is defined as a person who carries, maintains,
processes, receives, or stores a user’s digital assets. The bill does not apply to digital assets of any employer used by an employee in the ordinary course of the employer’s business.

The bill allows a “user,” defined as a person who has an account with a custodian, to use an online tool to direct the custodian to disclose to a designated recipient or not disclose some or all of the user’s digital assets, including the content of electronic communications. If the tool allows the user to modify or delete a direction at all times, a direction regarding disclosure using the tool overrides a contrary direction by the user in a will, trust, power of attorney, or other record. If the user has not used the tool or the custodian does not provide one, the user can allow or prohibit disclosure of some or all of the user’s digital assets, including the content of electronic communications, in a will, trust, power of attorney, or other record. A user’s authorization using one of those records or the online tool overrides a contrary provision in a terms-of-service agreement that does not require the user to act affirmatively and distinctly from the user’s assent under the terms of service.

The Act does not change or impair a right of a custodian or user under a terms-of-service agreement to access and use the user’s digital assets or give a fiduciary or designated recipient any new or expanded rights other than those held by the user for whom, or for whose estate, the fiduciary or designated recipient acts or represents. Further, a fiduciary or designated recipient’s access to digital assets can be modified or eliminated by a user, federal law, or a terms-of-service agreement if the user has not provided direction as described above. In applying and construing the Act, the bill requires consideration of the need to promote uniformity of the law with respect to its subject matter among states that enact it. Additionally, the bill includes a severability clause. The bill defines key terms and amends the definition of “personal property” in the statute defining terms for construction of state law to include digital assets.

**Disclosure of Assets**

The bill outlines a custodian’s responsibilities in disclosing digital assets and the timeline for disclosure as well as other actions allowed, such as charging a reasonable administrative fee or choosing not to disclose deleted assets. Further, the bill provides specific guidelines for disclosure to each of the types of fiduciaries described above, including provisions specific to disclosure of digital assets, as well as the content of electronic communications, and procedures to compel disclosure.

**Personal Representative of Deceased User**

A custodian must disclose the content of electronic communications to a personal representative acting for a decedent if the deceased user consented or a court directs disclosure. Further, absent a user’s prohibition or a court order, a custodian must disclose a catalog of electronic communications and digital assets to a representative acting for a decedent if the representative provides certain documentation to the custodian, including a written request for disclosure; a certified copy of the user’s death certificate; and a certified copy of a letter appointing the representative, small estate affidavit, or court order.

**Agent Under a Power of Attorney**

To the extent a power of attorney expressly grants an agent authority over digital assets and the content of electronic communications, and unless otherwise directed by the principal or the
court, a custodian must disclose the assets, a catalog of electronic communications, and the content if the agent provides certain documentation, including a written request for disclosure and an original or copy of the power of attorney. The bill also amends the Kansas Power of Attorney Act to include exercising authority over the contents of electronic communications in the list of actions that may be granted if expressly authorized in a power of attorney.

**Trustees**

A custodian must disclose any digital asset, including a catalog of electronic communications and the content, to a trustee who is an original user of an account absent a court order or provided in trust. Additionally, unless otherwise ordered by the court, directed by the user, or provided in a trust, the custodian must disclose the assets, a catalog of electronic communications, and the contents to a trustee that is not an original user if the trustee provides certain documentation to the custodian, including a written request for disclosure, a certified copy of the trust, or a certification of the trust. The bill also amends the Kansas Uniform Trust Code to specify that a trustee can access digital assets held in trust.

**Guardian or Conservator**

After an opportunity for a hearing conducted pursuant to the Act for Obtaining a Guardian or a Conservator, or Both (Guardianship Act), a court may grant a guardian or conservator access to a ward or conservatee’s digital assets, including a catalog of electronic communication, but not the contents. The custodian must then disclose the digital assets if the guardian or conservator provides certain documentation to the custodian, including a written request for disclosure and a certified copy of the court order granting that access. The bill also amends the Guardianship Act to prohibit a guardian or conservator from accessing the ward or conservatee’s digital assets absent such an order. Further, a guardian or conservator with this general authority to manage the ward or conservatee’s assets can request suspension or termination of an account for good cause.

**Duties of a Fiduciary**

The bill specifies legal duties imposed on a fiduciary charged with managing tangible property apply to the management of digital assets, including the duties of care, loyalty, and confidentiality, and describes the scope of a fiduciary or designated recipient’s authority over a user’s digital assets.

**Kansas Code of Civil Procedure—Updates; Service; Case Management; Discovery; Default Judgment; House Sub. for SB 120**

*House Sub. for SB 120* amends the Kansas Code of Civil Procedure (Code). The bill states the Code shall be employed by the court and the parties to secure the just, speedy, and inexpensive determination of every action and proceeding. Previous law required the Code to be liberally construed and administered for the same purpose.

The bill also amends the law granting an additional three days for action after being served *via* certain kinds of service. The bill clarifies this provision applies to a party “after being served,”
rather than simply “after service.” Additionally, the bill removes service by fax and electronic service from the list of kinds of service that allow additional time to act.

In the statute listing matters on which the court must take appropriate action at a case management conference, the bill adds issues related to preservation of electronically stored information (ESI). Additionally, in determining issues related to claims of privilege or protection as trial-preparation material, the bill requires consideration of agreements made under state law controlling the effect of disclosure of information covered by the attorney-client privilege or work-product protection.

The bill makes several amendments to the statute governing discovery. Specifically, the bill amends the scope of discovery to be any nonprivileged matter relevant to any party’s claim or defense and revises language allowing courts to limit the scope of discovery based on the needs of the case considering the importance of the issues at stake; the amount in controversy; the parties’ resources and relative access to relevant information; the importance of discovery in resolving the issues; and whether the burden or expense of the proposed discovery outweighs its likely benefit. The bill provides that information need not be admissible if it falls within this scope of discovery. This language replaces previous law defining the scope of discovery to include any nonprivileged matter relevant to the subject matter involved in the action, including the existence, description, nature, custody, condition, and location of any documents or other tangible things; the identity and location of persons who know of any discoverable matter; and inadmissible information if the discovery appears reasonably calculated to lead to the discovery of admissible evidence.

The bill amends the subsection of the discovery statute governing protective orders to allow the court to specify in the order the allocation of expenses for disclosure or discovery. In another subsection, the bill allows parties to stipulate to the sequence of discovery.

In the statute governing requests parties may serve on each other, the bill amends the subsection concerning responses to require the response to state with specificity the grounds for objecting to the request. Further, the responding party may state it will produce copies of documents or of ESI instead of permitting inspection. The bill then requires production to be complete no later than the time for inspection specified in the request or another reasonable time specified in the response. In another subsection, the bill requires objections to state whether any responsive materials are being withheld on the basis of that objection.

The bill amends the statute concerning failure to comply with disclosure or discovery to allow a motion to compel disclosure if a party fails to produce documents. Additionally, the bill replaces language concerning sanctions when a party fails to preserve ESI with language outlining the court’s options when ESI that should have been preserved in anticipation or conduct of litigation is lost because a party failed to take reasonable steps to preserve it and it cannot be restored or replaced. After making certain findings, the court may presume the information lost was unfavorable to the party, instruct the jury to presume the information lost was unfavorable to the party, or dismiss the action or enter a default judgment.

Concerning when a default judgment can be set aside, the bill specifies the court may set aside a “final” default judgment pursuant to current statutory provisions concerning relief from a final judgment, order, or proceeding and judgments entered on service by publication in a newspaper.
Factors for Determining Child Custody and Child in Need of Care Proceedings; SB 124

SB 124 amends the law governing determination of legal custody, residency, and parenting time. The bill replaces the requirement for a court to consider, among other relevant factors, evidence of spousal abuse, either emotional or physical, with a requirement to consider evidence of domestic abuse, including, but not limited to, a pattern or history of physically or emotionally abusive behavior, or threat thereof, used by one person to gain or maintain domination and control over an intimate partner or household member or an act of domestic violence, stalking, or sexual assault. The bill also amends the law to require courts to determine parenting time in accordance with the best interests of the child and specify “custody” in that statute refers to “legal custody.”

The bill also amends the law governing child in need of care proceedings to allow reports concerning the results and analysis of a court-ordered drug or alcohol test to be admissible in evidence if the report is prepared and attested to by the person conducting the test or an authorized employee of the facility that conducted the test. Such person must prepare a certificate that includes an attestation as to the result and analysis of the test and sign the certificate under oath. The bill states this provision shall not prevent a party from calling such person as a witness.

Courts—Judicial Surcharge; Collection of Court Debts; Driver’s License Reinstatement Fee and Distribution; HB 2041

HB 2041 amends law related to courts.

Judicial Surcharge; Collection of Court Debts

The bill extends the sunset provision for judicial surcharges on a number of docket fees until June 30, 2019.

The bill also makes technical corrections and reconciles amendments related to expungements made in the 2016 Session.

The bill amends law related to the collection of debts owed to courts. The bill requires the cost of collection of debts owed to courts or restitution be paid by the responsible party as an additional court cost in all cases where the party fails to pay any debts owed to courts or restitution and the court contracts with an agent to collect the debt or restitution.

Reinstatement Fees

The bill amends statutes regarding the reinstatement fee for failure to comply with a traffic citation and its distribution. Effective July 1, 2018, the bill increases the reinstatement fee for each charge from $59 to $100.
Effective July 1, 2018, the bill increases the percentage the Judicial Branch Nonjudicial Salary Adjustment Fund receives of these fees and lowers the percentage distributed to other funds while maintaining the amount distributed. Under previous law, the Nonjudicial Salary Adjustment Fund received 15.30 percent of the fee amount, the Division of Vehicles received 42.40 percent, the Community Alcohol Fund received 31.80 percent, and the Juvenile Alternatives to Detention Fund received 10.59 percent. Under the bill, the Nonjudicial Salary Adjustment Fund receives the first $15 of such reinstatement fees. Of the remaining amount, the Nonjudicial Salary Adjustment Fund receives 41.17 percent, the Division of Vehicles Operating Fund receives 29.41 percent, the Community Alcoholism and Intoxication Programs Fund receives 22.06 percent, and the Juvenile Alternatives to Detention Fund receives 7.36 percent.

The bill also amends the statute establishing the Nonjudicial Salary Adjustment Fund to remove restrictions related to the Judicial Branch pay plan for nonjudicial personnel approved by the Chief Justice for FY 2015.

Driving Under the Influence; Ignition Interlock Devices; Expungement; HB 2085

HB 2085 amends law regarding ignition interlock devices to require every person who has an ignition interlock device installed to complete the ignition interlock device program pursuant to rules and regulations adopted by the Secretary of Revenue. An approved service provider must provide proof of completion to the Division of Vehicles before the person’s driving privileges are fully reinstated.

The bill also amends statutes governing expungements in municipal and district courts to state that provisions regarding expungement of violations of driving under the influence (DUI) or test refusal apply to all violations committed on or after July 1, 2006, except that the district court expungement provision for a second or subsequent violation does not apply to violations committed on or after July 1, 2014, but prior to July 1, 2015.


HB 2128 amends law regarding procedures for annual review, transitional release, and conditional release for persons civilly committed under the Kansas Sexually Violent Predator Act (Act), as follows.

Annual Review of Committed Persons

The bill amends provisions related to the annual review of committed persons to require the court to file the notice to the person and annual report required under current statute upon receiving the notice and report. The bill requires the person to file a request for an annual review hearing within 45 days of the court filing the notice, and failure to make such a request waives the person’s right to a hearing until the next annual report is filed. A contested annual review hearing for transitional release shall consist of consideration about whether the person is entitled to transitional release. Only a person in transitional release is permitted to petition for conditional release, and only a person in conditional release is permitted to petition for final discharge. The
bill removes a provision in previous law stating that nothing in the Act shall prohibit a person in conditional release from otherwise petitioning the court for discharge at the annual review hearing.

The bill replaces the previous provision allowing a person to retain a qualified professional person to examine the person with a provision allowing a person to retain an examiner pursuant to the statute governing physical and mental examinations in the Kansas Rules of Civil Procedure. The examiner shall have access to all available records concerning the person. If an indigent person requests an examiner, the court shall determine whether the services are necessary and the reasonable compensation for such services. The appointment of an examiner is discretionary and, before appointing an examiner, the court is required to consider factors including the person’s compliance with institutional requirements and participation in treatment to determine whether the person’s progress justifies the costs of an examination.

At the annual review hearing, the burden of proof is on the person to show probable cause to believe the person’s mental abnormality or personality disorder has significantly changed so the person is safe to be placed in transitional release. The report (or a copy) of the findings of a qualified expert is admissible as if the qualified expert had testified in person. If the person does not participate in the prescribed treatment plan, the person shall be presumed to be unable to show probable cause to believe the person is safe to be released.

If the person does not file a petition requesting a hearing, the court that committed the person under the Act must conduct an in camera annual review of the status of the person’s mental condition and determine whether the person’s mental abnormality or personality disorder has significantly changed so an annual review hearing is warranted. The court must enter an order reflecting its determination.

A provision providing the person with the benefit of the same constitutional protections afforded during the determination of whether the person is a sexually violent predator is changed to entitle the person to the assistance of counsel. The bill provides that if the person is indigent and without counsel, the court shall appoint counsel to assist the person.

Provisions in previous law are removed or modified to conform to the new procedures, including the addition of the “significantly changed” standard. The term “committed person” is changed to “person” throughout the annual review section.

Petitions for Transitional Release and Conditional Release

The statute setting forth the procedure for petition for transitional release is amended to reflect the “significantly changed” standard and to add a nearly identical procedure for petition for conditional release. This procedure allows the Secretary for Aging and Disability Services (Secretary), if the Secretary determines the person’s mental abnormality or personality disorder has significantly changed so the person is not likely to engage in repeat acts of sexual violence if placed in conditional release, to authorize the person to petition the court for conditional release. After specified service, the court must set a hearing within 30 days. The Attorney General shall represent the State, have the right to have the petitioner examined by an expert or professional person, and have the burden of proof to show beyond a reasonable doubt that the petition’s mental abnormality or personality disorder remains such that the petitioner is not safe to be at large and if placed in conditional release is likely to engage in repeat acts of sexual violence.
If, after the hearing, the court is convinced beyond a reasonable doubt the person is not sufficiently safe to warrant conditional release, the court must order that the person remain either in secure commitment or in transitional release. Otherwise, the person shall be placed in conditional release. The bill specifies other statutory provisions regarding conditional release that apply to a conditional release under this section.

**Annual Review of Persons in Transitional Release**

The previous procedure for court review of reports regarding persons in transitional release is replaced with a procedure substantially similar to the annual review procedure the bill provides for committed persons, as follows.

The bill requires the Secretary to provide the person with a written notice of the person’s right to petition the court for release over the Secretary’s objection. The bill requires the notice contain a waiver of rights. The Secretary must forward the report and notice to the court that committed the person under the Act, and the court must file the notice and report. The bill requires the person to file a request for an annual review hearing within 45 days of the court filing the notice, and failure to make such a request waives the person’s right to a hearing until the next annual report is filed. A contested annual review hearing for conditional release shall consist of a consideration of whether the person is entitled to conditional release from transitional release. Only a person in transitional release is permitted to petition for conditional release, and no person in transitional release is permitted to petition for final discharge.

The person is allowed to retain an examiner pursuant to the statute governing physical and mental examinations in the Kansas Rules of Civil Procedure. The examiner shall have access to all available records concerning the person. If an indigent person requests an examiner, the court shall determine whether the services are necessary and the reasonable compensation for such services. The appointment of an examiner is discretionary and, before appointing an examiner, the court must consider factors that include the person’s compliance with institutional requirements and participation in treatment to determine whether the person’s progress justifies the costs of an examination.

At the annual review hearing, the burden of proof is on the person to show probable cause to believe the person’s mental abnormality or personality disorder has significantly changed so the person is safe to be placed in conditional release. The report (or a copy) of the findings of a qualified expert is admissible as if the qualified expert had testified in person. If the person does not participate in the prescribed treatment plan, the person shall be presumed to be unable to show probable cause to believe the person is safe to be released.

The person has the right to have an attorney represent the person at the annual review hearing to determine probable cause, but the person is not entitled to be present at the hearing.

If the person does not file a petition requesting a hearing, the court that committed the person under the Act must conduct an in camera annual review of the status of the person’s mental condition and determine whether the person’s mental abnormality or personality disorder has significantly changed so an annual review hearing is warranted. The court must enter an order reflecting its determination.
If the court at the annual review hearing determines probable cause exists to believe the person’s mental abnormality or personality disorder has significantly changed so the person is safe to be placed in conditional release, the court must set a hearing for conditional release. The person is entitled to be present and to have the assistance of counsel. The Attorney General shall represent the State, have the right to have the petitioner examined by an expert or professional person, and have the burden of proof to show beyond a reasonable doubt that the petitioner’s mental abnormality or personality disorder remains such that the petitioner is not safe to be placed in conditional release and, if conditionally released, is likely to engage in repeat acts of sexual violence. The person has the right to have experts evaluate the person, and the court must appoint an expert if the person is indigent and requests an appointment.

Subsequent to either a court review or hearing, the court must issue an appropriate order with findings of fact, and the order must be provided to the Attorney General, the person, and the Secretary.

For purposes of this section, if the person is indigent and without counsel, the court must appoint counsel to assist the person.

Provisions in previous law are removed or modified to conform to the new procedures, including the addition of the “significantly changed” standard.
LOCAL GOVERNMENT

Filling Vacancies when the Number of County Commissioner Districts is Increased; HB 2006

HB 2006 addresses how vacancies on county commissions are filled when the vacancies are created by an increase in the number of county commissioner districts pursuant to law governing expansion of such districts (KSA 2016 Supp.19-204). The bill removes the requirement that the Governor appoint the new members and replaces it with a requirement to hold an election.

The bill authorizes either an election in conjunction with the next regularly scheduled general election or a special election. The bill requires the Governor, in consultation with the board of county commissioners and within five days of the board of county commissioners adopting a resolution expanding the size of the board of county commissioners, to either declare the election be held with the regularly scheduled general election or declare the date of the special election. If the decision is to call a special election, the bill requires the date be not less than 75 days and not more than 90 days from the date of the board of county commissioners adopting the resolution to expand the board’s size.

The bill also prescribes how candidates will be nominated to fill the vacancies, requiring each county chairperson of an officially recognized political party to call a county convention for a date not less than 15 days and not more than 25 days after the Governor’s declaration of an election to nominate a candidate to fill the vacancies. Independent candidates can be nominated by petition of not less than 5 percent of the qualified electors within the county commission district. The bill requires the petition to be filed with the county election officer within 25 days of the Governor’s declaration.

The bill requires the candidate who receives the highest number of votes in each commission district to serve until successors are elected and qualified at the next general election.

Definition of “Municipality”; Interlocal Cooperation; HB 2094

HB 2094 expands the definition of “municipality” in the statute allowing contracts between municipalities to include a school district, library district, road district, water district, drainage district, sewer district, fire district, park and recreation district, recreation commission, any other political or taxing subdivision, or any other authority, commission, agency, or quasi-municipal corporation created by state law. Previously, only a city, county, or township was included in the definition.

The bill also exempts from review by the Attorney General interlocal cooperation agreements entered into for joint or cooperative action that is subject to the oversight and regulation of a Kansas regulatory agency.
Local Government

County Commission Meetings; Member Selection—Regional System of Cooperating Libraries Governing Board; HB 2102

HB 2102 amends law relating to scheduling of county commission meetings and selection of members of the governing board of a regional system of cooperating libraries.

Scheduling of County Commission Meetings

The bill requires the board of county commissioners to meet on such days and times each month as established by resolution adopted by the board. Prior law required boards of county commissioners in certain counties to meet on the first Monday of each month at the county seat. The bill removes language differentiating meeting requirements of commissioners in counties with more than 8,000 inhabitants.

The bill allows for a special session to be called for the transaction of any business by a call of the majority of board members and removes language about transacting general or special business and calling special sessions as often as the interest and business of the county may demand. The bill clarifies that the business transacted at any special session will be governed by that business set out in the call for the meeting.

Additionally, the bill replaces the term “chairman” with “chairperson” in the amended statute.

Member Selection—Regional System of Cooperating Libraries Governing Board

The bill eliminates the requirement that the Governor appoint one or more representatives to the governing board of a regional system of cooperating libraries and instead requires such representative or representatives be appointed by the board of county commissioners of each county that is a part of the regional system. Likewise, the bill eliminates gubernatorial involvement in selection and certification of governing board members who are added when another county joins the territory of a regional system, and replaces that language with a requirement that such selection be made by the relevant board of county commissioners with the board of each participating library (as in prior law), and that the selection be certified to the State Librarian by both such entities.

Port Authorities; Senate Sub. for HB 2132

Senate Sub. for HB 2132 allows port authorities to sell real or personal property in a negotiated sale at less than its appraised value. In order to make such a sale, the port authority is required to declare the sale would be in the public interest due to the return of new jobs, capital investment, or increased tax revenue. Prior law prohibited port authorities from selling property below its appraised value.
Volunteer Service; HB 2137

HB 2137 allows any county commissioner or member of a city governing body to serve as an emergency medical service volunteer, ambulance service volunteer, or volunteer fire fighter, and receive the usual compensation or remuneration for their volunteer service.

Sumner County Representative on the Cowley County Community College Board of Trustees; HB 2164

HB 2164 adds to the Cowley County Community College (CCCC) Board of Trustees a member elected by the qualified electors of Sumner County as long as Sumner County provides financial support for the benefit of CCCC. The bill outlines requirements for primary and general elections for the additional member, including when the elections will be held and the methods for becoming a candidate for the position. The first additional member will serve a two-year term commencing on the second Monday in January 2018 following the election. Subsequent additional members will serve four-year terms. If Sumner County terminates financial support or if support lapses, the additional member can serve until the expiration of his or her term, the CCCC Board of Trustees will discontinue the additional member plan at the expiration of that member’s term or upon a vacancy, and Sumner County will not conduct further elections. Finally, the bill defines key terms and amends the Community College Election Act to allow the CCCC Board of Trustees to have up to eight members, including the additional member.
OPEN RECORDS AND OPEN MEETINGS

Open Records Exceptions; Juror Information; Procedure and Justifications for Closed or Executive Meetings; HB 2301

HB 2301 amends law related to public records and public meetings, as follows.

**Juror Information**

The bill amends law within the Kansas Code of Criminal Procedure relating to trial jurors. The bill removes addresses of prospective jurors from the information included in the list of prospective jurors filed as a public record with the clerk of the court.

**Open Records Exceptions**

The bill continues in existence the following exceptions to the Kansas Open Records Act (KORA):

- KSA 2016 Supp. 74-2012, concerning motor vehicle records;
- KSA 2016 Supp. 22-4909, concerning criminal offender registration;
- KSA 2016 Supp. 45-221(a)(51) and (52), concerning home addresses of law enforcement officers and judges;
- KSA 2016 Supp. 65-1505, concerning criminal history records checks;
- KSA 2016 Supp. 74-5607, concerning peace officers standards and training;
- KSA 2016 Supp. 75-7d01 and 75-7d05, concerning the batterer intervention program certification;
- KSA 2016 Supp. 75-5133, concerning charitable gaming and microdistillery information;
- KSA 2016 Supp. 79-3234, concerning social security numbers;
- KSA 2016 Supp. 75-7d08, concerning the batterer intervention program;
- KSA 2016 Supp. 12-5711, concerning the Fort Scott/Bourbon County Riverfront Authority;
- KSA 2016 Supp. 21-2511, concerning biological samples for the Kansas Bureau of Investigation;
Open Records Exceptions; Juror Information; Procedure and Justifications for Closed or Executive Meetings; HB 2301

- KSA 2016 Supp. 38-2313, concerning fingerprints and photographs of juvenile offenders;
- KSA 2016 Supp. 65-516, concerning child care facilities;
- KSA 2016 Supp. 74-8745, concerning the multistate lottery;
- KSA 2016 Supp. 74-8752, concerning the multistate lottery investigation and audit;
- KSA 2016 Supp. 74-8772, concerning the Kansas Racing and Gaming Commission; and

The bill removes the sunset date of July 1, 2021, placed on the following exceptions to KORA by the 2016 Legislature following its review of the exceptions:

- KSA 2016 Supp. 40-955, concerning insurance rate filings;
- KSA 2016 Supp. 45-221(a)(10)(F), concerning victims of sexual offenses;
- KSA 2016 Supp. 45-221(a)(50), concerning information provided to the 911 Coordinating Council;
- KSA 2016 Supp. 65-4a05, concerning individual identification present in documents related to licensing of abortion clinics;
- KSA 2016 Supp. 65-445(g), concerning child sexual abuse reports;
- KSA 2016 Supp. 12-5611, concerning the Topeka/Shawnee County Riverfront Authority;
- KSA 2016 Supp. 22-4906 and 22-4909, concerning criminal offender registration;
- KSA 2016 Supp. 38-2310, concerning records concerning certain juveniles;
- KSA 2016 Supp. 38-2311, concerning juvenile treatment records;
- KSA 2016 Supp. 38-2326, concerning juvenile offender information systems;
- KSA 2016 Supp. 44-1132, concerning discrimination in employment;
- KSA 2016 Supp. 60-3333, concerning environmental audit reports;
• KSA 2016 Supp. 65-6154, concerning emergency medical services reports;

• KSA 2016 Supp. 71-218, concerning community colleges and employee evaluation documents;

• KSA 2016 Supp. 75-457, concerning substitute mailing addresses;

• KSA 2016 Supp. 75-712c, concerning reports of missing persons;

• KSA 2016 Supp. 75-723, concerning the Abuse, Neglect, and Exploitation of Persons Unit in the Office of the Attorney General; and

• KSA 2016 Supp. 75-7c06, concerning concealed firearm records.

The bill also removes a reference to a repealed statute.

**Procedure and Justifications for Closed or Executive Meetings**

The bill amends the Kansas Open Meetings Act with respect to closed or executive meetings. The bill requires any motion to recess for a closed or executive session to include a statement describing the subjects to be discussed during the closed or executive session and the justification for closing the meeting. Prior law required a statement of the justification for closing the meeting and the subjects to be discussed during the closed meeting. The bill leaves unchanged the requirement the motion contain the time and place at which the open meeting will resume.

The bill requires the complete motion be recorded in the minutes of the meeting.

Justifications for closing meetings are limited to the circumstances listed in the bill. The justifications are substantively similar to the list of subjects allowed to be discussed at closed or executive sessions under continuing law, with the following exceptions:

• The bill amends language related to KSA 22a-243(j) to specify matters relating to the investigation of child deaths can be discussed;

  ○ Continuing law states matters related to district coroners can be discussed in executive session pursuant to the statute;

• The bill specifies what matters can be discussed pursuant to statute in the following instances:

  ○ Matters relating to parimutuel racing pursuant to KSA 74-8804 and amendments thereto;

  ○ Matters relating to the care of children pursuant to KSA 2016 Supp. 38-2212(d)(1) or 38-2213(e) and amendments thereto;
Open Records and Open Meetings
Open Records Exceptions; Juror Information; Procedure and Justifications for Closed or Executive Meetings; HB 2301

- Matters relating to patients and providers pursuant to KSA 39-7,119(g) and amendments thereto;
- Matters relating to maternity centers and child care facilities pursuant to KSA 65-525(d) and amendments thereto; and
- Matters relating to the Office of Inspector General pursuant to KSA 2015 Supp. 75-7427 and amendments thereto;

- The bill adds a justification allowing the Governor’s Domestic Violence Fatality Review Board to conduct case reviews in closed or executive meetings; and

- The bill removes language related to repealed statutes.
Kansas Amusement Ride Act; House Sub. for SB 70

House Sub. for SB 70, prior to repeal and replacement by passage of House Sub. for SB 86, would have enacted law and amended the Kansas Amusement Ride Act and the Amusement Ride Insurance Act by addressing or making changes related to permitting, registration, moneys collected, injury reporting, death of patrons, insurance, definitions, qualified inspectors, inspections, records, standards, testing, violations, and rule and regulation authority. [Note: The provisions of House Sub. for SB 70 are explained below.]

Permits

The bill prohibits any ride from being operated without a valid annual permit issued by the Kansas Department of Labor (Department). Applications for permits are to be made to the Secretary of Labor (Secretary). The application is required to include the following:

- The name of the owner and operator;
- The location of the amusement ride, or the location where such ride is stored if not in use;
- Proof of insurance; and
- Certification the ride meets the applicable American Society for Testing and Materials (ASTM) International F24 Committee standards.

Additionally, an applicant is required to remit a permit fee for each ride to the Department. The fees are as follows:

- Class A permanent ride, $75;
- Class B permanent ride, $100;
- Temporary rides, $30; and
- Rides owned by a municipality or non-profit entity, $10.

Registration

In addition to permitting requirements for each ride, owners are required to register with the Department and pay the following annual registration fees, determined by ride location, regardless of the number of rides owned:
Public Safety

Kansas Amusement Ride Act; House Sub. for SB 70

- Rides at a permanent location, $500;
- Rides at a temporary location, $250; and
- Rides owned by a municipality or non-profit at a permanent or temporary location, $50.

Amusement Ride Safety Fund

The bill creates the Amusement Ride Safety Fund (Fund) to be administered by the Department. All fees collected for permits, registrations, or violations under the Kansas Amusement Ride Act are to be deposited in the Fund. The bill requires all expenditures from the Fund to be used for administration and enforcement of the Kansas Amusement Ride Act.

Injury Reporting

The bill removes the injury reporting requirements in prior law and, in a new section, requires patrons (or their guardians) who become injured while on a ride to report their injuries in writing to the park owner or operator before leaving the premises. Such required reports include:

- The name, address, and phone number of the patron;
- A full description of the incident including injuries and treatment;
- The cause of the injury (if known); and
- The names, addresses, and phone numbers of witnesses.

If a report cannot be filed immediately due to the nature of the injury, the bill requires the report be filed as soon as possible.

In addition, owners of rides are required to prominently place signage at the point of admission or ticket sale, and in at least two places near each ride. The bill requires such signs notify patrons of their duty to report injuries and give instructions on how to contact the owner’s representatives if immediate assistance is needed and on how to make an injury report.

Ride owners are required to notify the Department within 72 hours of any serious injury, injury caused by malfunction or failure of an amusement ride, or injuries caused by either operator or patron error. If a serious injury occurs, the bill requires the equipment or conditions be preserved for Department investigation, and the ride is to be immediately removed from service until an investigation is completed or deemed unnecessary by the Secretary. Further, if an investigation is not commenced within 24 hours after the Department receives notification of injury, an investigation will be deemed unnecessary.
Death of a Patron

In the event of the death of a patron, the bill requires the owner to notify the Department as soon as possible by telephone and by written notification within 24 hours of the incident. If the death is related to a major malfunction of a ride, an investigation is required and must commence within 24 hours of initial notice of injury. No part of the ride may be moved or repaired without written approval of the Secretary. Such provisions are not to be construed to hinder emergency response personnel from performing their duties or to prevent elimination of obvious safety hazards. Ride owners are required to provide complete access to the amusement ride and all related premises for the purposes of investigation and are also required to provide all information relating to the cause of injury to the Department.

Liability Insurance

Continuing law requires ride owners to carry liability insurance in order to operate rides, and requires such insurance polices be written by companies doing business in Kansas. The bill also allows ride owners to hold polices written by a surplus lines insurer.

Under prior law, these insurance policies must provide at least $1.0 million of coverage. The bill requires coverage in an amount not less than $1.0 million per occurrence and requires annual aggregate coverage of $2.0 million. The State and any political subdivisions that own rides and self-insure or participate in a public-entity self-insurance pool meet the insurance requirement. The bill removes an insurance exemption for a not-for-profit organization organized under the laws of Kansas.

Definitions

The definition for “amusement ride” is amended to include all rides and devices specified in the ASTM International F24 Committee standards, specifically including boat rides, water slides, inflatable devices, trampoline courts, and go-karts. In addition, Class A rides are defined as rides intended for patrons age 12 and younger, and Class B rides are defined as any ride not classified as a Class A ride.

The definition for “home-owned amusement ride” is amended to include only rides owned by an individual and operated solely within a single county for strictly private use.

The definition for “nondestructive testing” is amended to require testing be conducted in accordance with ASTM F747 standards.

The definition for “operator” is amended to include a person supervising the operations of a ride, in addition to those persons engaged in or directly controlling the operations of a ride, as described in continuing law.

A definition for “water slide” is added and includes slides that are at least 15 feet in height and use water to propel the patron through the ride.
Qualified Inspectors

The bill also amends the definition “qualified inspector.” In order to be considered “qualified,” the inspector must:

- Be a licensed professional engineer with at least two years of experience in the amusement ride field, including:
  - At least one year of ride inspection experience under a qualified inspector for a manufacturer, government agency, amusement park, carnival, or insurance company; and
  - At least one year practicing any combination of amusement ride inspection, design, fabrication, installation, maintenance, testing, repair, or operation;

- Provide satisfactory evidence of five years of experience in the amusement ride field, a minimum of which must be:
  - Two years of ride inspection under a qualified inspector for a manufacturer, government agency, amusement park, carnival, or insurance underwriter; and
  - Remaining experience consisting of any combination of amusement ride inspection, design, fabrication, installation, maintenance, testing, repair, or operation; and

- Have received qualified training from a third party, such as:
  - Attainment of level II certification from the National Association of Amusement Ride Safety Officials (NAARSO);
  - Attainment of level II certification from the Amusement Industry Manufacturers and Suppliers International;
  - Attainment of a qualified inspector certification from the Association for Challenge Course Technology;
  - Pennsylvania Department of Agriculture–general qualified inspector status; or
  - Other similar qualification from another nationally recognized organization.

Inspections

Initial Inspections

Each ride is required to have a valid certificate of inspection, signed and dated by the inspector prior to operation. The certificate of inspection is required to be available to any person contracting with a ride owner for the operation of the ride.
Annual Inspections

The bill requires amusement rides be inspected by a qualified inspector every 12 months. Inspection decals issued by the Department must be posted in plain view on or near each ride. The bill requires inspections be paid for by the owner of a ride, or the state agency or political subdivision.

Daily Inspections

Further, the bill requires daily inspections to be conducted and recorded by the operator. The bill requires such daily inspections to include inspection of any equipment identified for daily inspection by applicable codes or manufacturer recommendations. The Secretary must conduct unannounced inspections of rides at both temporary and permanent locations. A warning citation will be issued to an owner or operator for a first violation.

The bill directs the Secretary to develop an inspection checklist that will be posted on the Department website.

The bill removes references to self-inspection, as the bill requires qualified inspectors to be employed by third parties.

Records

The bill requires park owners to maintain records related to construction, repair, and maintenance of operations, and includes safety training records, inspection records, maintenance records, and ride operator training activities. Such records must be available to the Department at reasonable times, including at the request of the Department during inspections. Further, the bill requires the records be available at the location where the ride or device is operated and be maintained for at least three years.

Standards for Construction, Maintenance, Operation, and Repair of Rides

The bill requires rides be constructed, maintained, operated, and repaired in accordance with ASTM standards adopted by the ASTM International F24 Committee, as published in the ASTM International Standards Volume 15.07.

Nondestructive Testing

The bill continues requirements for nondestructive testing of rides in accordance with either the manufacturer recommendations or in conformance with standards at least equivalent to ASTM standards and specifies the ASTM standards adopted by the ASTM International F24 Committee, as published in the ASTM International Standards Volume 15.07, whichever is applicable.

Violations of the Kansas Amusement Ride Act

Under the provisions of the bill, it is a Class B misdemeanor to operate a ride without a valid permit issued by the Secretary.
The Department is allowed to issue a notice of violation if a ride is out of compliance with the Kansas Amusement Ride Act. Such notice may include an order to cease and desist operation of a ride until the violations are corrected. Additionally, within ten business days after a notice of violation is issued, the person issued the notice could request, in writing, an informal conference with the Department. If no request for an informal conference is made, the provisions of the notice become final. If the notice of violation is not resolved in the specified time frame, the Department is allowed to seek judicial enforcement of the notice of violation, or a judicial enforcement order may be issued.

The bill authorizes the Secretary to impose a fine of up to $1,000 for any violation of the law. All proceedings regarding violations of the Kansas Amusement Ride Act are subject to the Kansas Administrative Procedure Act. Fines will be deposited in the Fund.

Rule and Regulation Authority and ASTM Standards

The bill requires the Secretary to adopt rules and regulations specifying nationally recognized organizations that issue certifications or other evidence of qualification to inspect amusement rides, and to determine required education, experience, and training at least equivalent to that required for a level II certification from NAARSO as of July 1, 2017.

Additionally, the bill specifies that all references to the ASTM standards shall be to those standards adopted by the ASTM International F24 Committee, as published in ASTM International Standards Volume 15.07, or any later version adopted by the Secretary in rules and regulations.

Kansas Amusement Ride Act; Replacement of 2017 Law; House Sub. for SB 86

House Sub. for SB 86 enacts law and amends the Kansas Amusement Ride Act and the Amusement Ride Insurance Act by addressing or making changes related to permitting, registration, moneys collected, injury reporting, death of patrons, insurance, definitions, qualified inspectors, inspections, records, standards, testing, violations, and rule and regulation authority.

[Note: House Sub. for SB 86 repeals the provisions of House Sub. for SB 70, which was signed into law April 24, 2017, and replaces them as described below.]

Permits

The bill prohibits any ride from being operated without a valid annual permit issued by the Kansas Department of Labor (Department). Applications for permits are to be made to the Secretary of Labor (Secretary). The application is required to include the following:

- Name of the owner and operator;
- Location of the amusement ride or the location where such ride is stored if not in use;
- Valid certificate of inspection;
Proof of insurance; and

Certification the ride meets the applicable ASTM International F24 Committee standards.

Additionally, an applicant is required to remit a permit fee for each ride to the Department. The fees are as follows:

- Class A permanent ride, $75;
- Class B permanent ride, $100;
- Temporary ride, $30; and
- Ride owned by a municipality or non-profit entity, $10.

Registration

In addition to permitting requirements for each ride, owners are required to register with the Department and pay the following annual registration fees, determined by the ride’s location, regardless of the number of rides owned:

- Rides at a permanent location, $500;
- Rides at a temporary location, $250; and
- Rides owned by a municipality or non-profit at a permanent or temporary location, $50.

Amusement Ride Safety Fund

The bill creates the Amusement Ride Safety Fund (Fund) to be administered by the Department. All fees collected for permits, registrations, or violations under the Kansas Amusement Ride Act are to be deposited in the Fund. The bill requires all expenditures from the Fund to be used for administration and enforcement of the Kansas Amusement Ride Act.

Injury Reporting

The bill replaces injury reporting requirements in prior law with a new section, requiring patrons (or their guardians) who become injured while on a ride to report their injuries in writing to the park owner or operator before leaving the premises. Such required reports include:

- Name, address, and phone number of the patron;
- A full description of the incident including injuries and treatment;
- The cause of the injury (if known); and
The names, addresses, and phone numbers of witnesses.

If a report cannot be filed immediately due to the nature of the injury, the bill requires the report be filed as soon as possible.

In addition, owners of rides are required to prominently place signage at the point of admission or ticket sale, and in at least two places near each ride. The bill requires such signs notify patrons of their duty to report injuries and give instructions on how to contact the owner's representatives if immediate assistance is needed and on how to make an injury report.

Ride owners are required to notify the Department within 72 hours of any serious injury, injury caused by malfunction or failure of an amusement ride, or injury caused by either operator or patron error. If a serious injury occurred, the bill requires the equipment or conditions be preserved for Department investigation, and the ride is to be immediately removed from service until an investigation is completed or deemed unnecessary by the Secretary. Further, if an investigation is not commenced within 24 hours after the Department received notification of injury, an investigation will be deemed unnecessary.

**Death of a Patron**

In the event of the death of a patron, the bill requires the owner to notify the Department as soon as possible by telephone and by written notification within 24 hours of the incident. If the death is related to a major malfunction of a ride, an investigation is required and must commence within 24 hours of initial notice of injury. No part of the ride may be moved or repaired without written approval of the Secretary. Such provisions are not to be construed to hinder emergency response personnel from performing their duties or to prevent elimination of obvious safety hazards. Ride owners are required to provide complete access to the amusement ride and all related premises for the purposes of investigation and are also required to provide all information relating to the cause of injury to the Department.

**Liability Insurance**

Continuing law requires ride owners to carry liability insurance in order to operate rides, and it requires such insurance policies be written by companies doing business in Kansas. The bill also allows a ride owner to hold a policy written by a surplus lines insurer.

The bill changes the required coverage, from at least $1 million to not less than $1 million per occurrence and annual aggregate coverage of $2 million. The State and any political subdivisions that own rides and self-insure or participate in a public-entity self-insurance pool meet the insurance requirement. The bill removes an insurance exemption for a not-for-profit organization organized under the laws of Kansas.

**Definitions**

The definition for “amusement ride” is amended to include all rides and devices specified in the ASTM International Committee F24 standards, specifically including boat rides, water slides, inflatable devices, commercial zip lines, trampoline courts, and go-karts. In addition, Class A rides
are defined as rides intended for patrons age 12 and younger, and Class B rides are defined as any ride not classified as a Class A ride.

The definition for “home-owned amusement ride” is amended to include only rides owned by an individual (changed from owned by a not-for-profit entity) and operated solely within a single county for strictly private use. The bill removes language related to liability insurance policies covering home-owned amusement rides.

The definition for “nondestructive testing” is amended to require testing be conducted in accordance with ASTM F747 standards.

The definition for “operator” is amended to include a person supervising the operations of a ride, in addition to those persons engaged in or directly controlling the operations of a ride, as described in continuing law.

The definition for “serious injury” is amended to include other injury or illness that requires immediate medical treatment.

A definition for “water slide” is added and includes slides that are at least 15 feet in height and use water to propel the patron through the ride.

**Qualified Inspectors**

The bill also amends the definition of “qualified inspector.” In order to be considered “qualified,” the inspector must:

- Be a licensed professional engineer with at least two years of experience in the amusement ride field, including:
  - At least one year of ride inspection experience under a qualified inspector for a manufacturer, government agency, amusement park, carnival, or insurance company; and
  - At least one year practicing any combination of amusement ride inspection, design, fabrication, installation, maintenance, testing, repair, or operation;

- Provide satisfactory evidence of five years of experience in the amusement ride field, a minimum of which must be:
  - Two years of ride inspection under a qualified inspector for a manufacturer, government agency, amusement park, carnival, or insurance underwriter; and
  - Remaining experience consisting of any combination of amusement ride inspection, design, fabrication, installation, maintenance, testing, repair, or operation; or

- Have received qualified training from a third party, such as:
○ Level II certification from the National Association of Amusement Ride Safety Officials (NAARSO);

○ Level II certification from the Amusement Industry Manufacturers and Suppliers International;

○ Qualified inspector certification from the Association for Challenge Course Technology;

○ Pennsylvania Department of Agriculture—general qualified inspector status;

or

○ Other similar qualification from another nationally recognized organization.

**Inspections**

**Initial Inspections**

Each ride is required to have a valid certificate of inspection, signed and dated by the inspector prior to operation. The certificate of inspection must be available to any person contracting with a ride owner for the operation of the ride.

**Annual Inspections**

The bill requires each amusement ride to be inspected by a qualified inspector at least every 12 months. Inspection decals issued by the Department must be posted in plain view on or near each ride. The bill requires inspections be paid for by the owner of a ride, or the state agency or political subdivision.

**Daily Inspections**

The bill requires daily inspections to be conducted and recorded by the operator. The bill requires such daily inspections to include inspection of any equipment identified for daily inspection by applicable codes or manufacturer recommendations. The Secretary must conduct unannounced compliance audits of rides at both temporary and permanent locations. A warning citation will be issued for an owner or operator for a first violation.

The bill directs the Secretary to develop an inspection checklist, to be posted on the Department website.

The bill removes references to self-inspection, as the bill requires qualified inspectors to be employed by third parties.

**Records**

The bill requires park owners to maintain records related to construction, repair, and maintenance of operations, and including safety training records, inspection records, maintenance records, and ride operator training activities. Such records must be available to the Department...
at reasonable times, including at the request of the Department during inspections. Further, the bill requires the records be available at the location where the ride or device is operated and be maintained for at least three years.

**Standards for Construction, Maintenance, Operation, and Repair of Rides**

The bill requires rides be constructed, maintained, operated, and repaired in accordance with ASTM standards adopted by the ASTM International F24 Committee, as published in the ASTM International Standards Volume 15.07.

**Nondestructive Testing**

The bill continues requirements for nondestructive testing of rides in accordance with either the manufacturer recommendations or in conformance with standards at least equivalent to ASTM standards and specifies the ASTM standards adopted by the ASTM International F24 Committee, as published in the ASTM International Standards Volume 15.07, whichever is applicable.

**Violations of the Kansas Amusement Ride Act**

Under the provisions of the bill, it is a Class B misdemeanor to operate a ride without a valid permit issued by the Secretary.

The Department is allowed to issue a notice of violation if a ride is out of compliance with the Kansas Amusement Ride Act. Such notice may include an order to cease and desist operation of a ride until the violations are corrected. Additionally, within ten business days after a notice of a violation is issued, the person issued the notice may request, in writing, an informal conference with the Department. If no request for an informal conference is made, the provisions of the notice will become final. If the notice of violation is not resolved in the specified time frame, the Department is allowed to seek judicial enforcement of the notice of violation, or a judicial enforcement order may be issued.

The bill authorizes the Secretary to impose a fine of up to $1,000 for any violation of the law. All proceedings regarding violations of the Kansas Amusement Ride Act are subject to the Kansas Administrative Procedure Act. Fines will be deposited in the Amusement Ride Safety Fund.

All sections containing criminal penalties will be implemented beginning January 1, 2018. No criminal prosecution for violations of the Act may be brought prior to that date. Additionally, the Secretary is prohibited from enacting the Act prior to the date of publication of the rules and regulations required under the Act. The bill requires such rules and regulations be adopted by January 1, 2018. After adopting rules and regulations, the Secretary is required to provide the owner or operator of an amusement ride a reasonable period of time to comply with the provisions of the Act.

**Rule and Regulation Authority and ASTM Standards**

The bill requires the Secretary to adopt rules and regulations on or before January 1, 2018, to implement amendments made to the Kansas Amusement Ride Act and the Amusement
Ride Insurance Act. The bill requires those rules and regulations specify nationally recognized organizations that issue certifications or other evidence of qualification to inspect amusement rides, and that require education, experience, and training at least equivalent to that required for a level II certification from NAARSO as of July 1, 2017.

The bill specifies all references to the ASTM standards shall be to those standards adopted by the ASTM International F24 Committee, as published in ASTM International Standards Volume 15.07, or any later version adopted by the Secretary in rules and regulations.

**Kansas Intelligence Fusion Center Act; SB 184**

SB 184 enacts the Kansas Intelligence Fusion Center Act (Act). The Act will govern the ongoing operations of the Kansas Intelligence Fusion Center (KIFC), a collaboration among federal, state, local, and tribal agencies, as well as certain private-sector entities, which is already functioning within the Adjutant General’s Department. The KIFC is constituted and operated as provided by state and federal law and housed within a sensitive compartmentalized information facility (SCIF) to access classified threat information as permitted by state and federal law.

The KIFC has the following responsibilities:

- Generating intelligence analysis critical for homeland security policy and relevant threat warning in order to protect life, liberty, and property in Kansas and the Great Plains region;

- Promoting and improving intelligence sharing among public safety and public service agencies at the federal, state, local, and tribal levels and with critical infrastructure and key resource entities within the private sector;

- Receiving and integrating intelligence and information related to terrorism and other homeland security threats;

- Collecting, analyzing, producing, disseminating, and maintaining such intelligence and information as allowed by law to support local, state, tribal, and federal law enforcement agencies and other governmental agencies and private organizations in preventing, preparing for, responding to, and recovering from any possible or actual terrorist attack or other homeland security threat;

- Maximizing intelligence and information sharing in accordance with all applicable state and federal laws; and

- Ensuring appropriate security measures are in place for the SCIF, data collected or stored at the SCIF, and personnel working at the SCIF.

The bill requires the Adjutant General’s Department to: provide facilities, budget, and administrative support for the KIFC, its employees, and participants; be the custodian of all records collected and maintained at the KIFC; and serve as security manager for the KIFC. The
Office of the Attorney General will provide legal counsel to the KIFC and assign an attorney to serve as privacy and civil liberties counsel to the KIFC.

To oversee the KIFC, the bill establishes the Fusion Center Oversight Board, composed of the Attorney General, who will serve as chairperson; the Adjutant General, who will serve as vice-chairperson; and a member appointed by the Attorney General with expertise in critical infrastructure protection. The bill requires each member of the Board to have a current, valid federal security clearance at the appropriate level; allows the Board to adopt policies and procedures for the operation of the KIFC; and allows the Board to adopt rules and regulations as may be necessary to carry out the provisions of the Act, including rules and regulations concerning operations of the KIFC. The Office of the Attorney General will provide administrative support to and be the custodian of the records of the Board.

The Board will appoint the executive director, who reports to the Board and serves at the pleasure of the Board. The executive director is responsible for all KIFC operations, facilitating and implementing applicable federal standards and programs by the KIFC, ensuring compliance with all applicable laws and federal requirements, and maintaining proper separation between military and civilian capacities. The Attorney General will appoint a deputy director for law enforcement, who serves at the pleasure of the Attorney General and serves as a liaison between the KIFC and Kansas law enforcement agencies and organizations and strives to provide the appropriate flow of information from each to the other. The bill also provides for such other employees as may be authorized by the Board to properly administer the provisions of the Act.

With Board approval, the bill allows the executive director to enter into agreements with participating agencies or organizations, whether public or private, for their participation in the KIFC. The agreements will define the duties and responsibilities of each participating agency or organization and may provide for payment by the participating agency or organization of a reasonable share of the cost to establish, maintain, and operate the KIFC. Further, with Board approval, the KIFC can accept any gift, grant, payment, or contribution in the form of services, equipment, supplies, materials, or funds from any source, public or private, for the purpose of paying the costs to establish, maintain, or operate the KIFC. All amounts received will be deposited in the KIFC Fund, which the bill creates.

Finally, the bill specifies no classified information shall be accessed or shared with any person or entity that does not meet the criteria of DoDM [Department of Defense Manual] 5200.01-V1-V3; private sector entities participating in the KIFC will not be considered governmental entities; and employees and agents of those entities assigned to the KIFC will not be considered state employees for the purposes of the Kansas Tort Claims Act.
RETIREMENT

Working After Retirement; New Provisions; House Sub. for SB 21

House Sub. for SB 21 makes changes to the Kansas Public Employees Retirement System (KPERS or Retirement System) pertaining to working after retirement.

The bill establishes a new working-after-retirement rule, which takes effect on January 1, 2018. For retirees under the age of 62, there is a 180-day waiting period before returning to work. If the retiree is 62 or older, the current 60-day waiting period applies. The current prohibition placed upon prearrangement for employment continues to apply. For covered positions, the employer pays the statutory contribution rate on the first $25,000 of compensation and, for that portion of compensation greater than $25,000, the contribution rate is 30 percent of the compensation. Covered positions for non-school employees are those that are not seasonal or temporary and whose employment requires at least 1,000 hours of work per year; covered positions for school employees are those that are not seasonal or temporary and whose employment requires at least 630 hours of work per year or at least 3.5 hours a day for at least 180 days. For non-covered positions, the employer makes no contributions. None of the above provisions sunset.

Starting on January 1, 2018, all retirees who had retired prior to that date in state, local, and licensed or unlicensed school positions are not subject to an earnings limitation. Employers will pay the statutory contribution rate on the first $25,000 of compensation and, for that portion of compensation greater than $25,000, the contribution rate will be equal to 30 percent for retirees employed in covered positions. The employer makes no contributions for non-covered positions. This provision applies to:

- Retirees who returned to work on or after May 1, 2015, or who have lost grandfathered status since that date due to a break in service or a change of jobs or employers;
- Retirees in licensed school positions who retire after May 1, 2015, or took early retirement after March 2009;
- Retirees who are currently covered by a grandfathering provision (i.e., returned to work before May 1, 2015, and have not lost grandfather status);
- Retirees in licensed school professional positions who are currently covered by a grandfathering provision (i.e., retired before May 1, 2015, or took early retirement before March 2009); and
- “Great-grandfathered” retirees who returned to work for either the same or different employer before July 1, 2006.

Exemption Changes, Effective July 1, 2017

The bill clarifies the working-after-retirement exemption covers any substitute teacher working without a contract. Retirees who retired before January 1, 2018, and who returned to work in
licensed school professional positions are covered by the current provisions for grandfathered licensed school professionals. The exemption is expanded to include statewide elected officials and legislators, exempting them from both earnings limits and employer contributions; there is a 30-day waiting period following retirement before taking office, which does not apply in the case of filling a vacant office. Working-after-retirement provisions apply to retirees employed as independent contractors or employed by third parties; however, retirees who are independent contractors or are employed by third parties are excluded from the working-after-retirement provisions if:

- The contractual relationship was not created to allow the retiree to continue employment in a position similar to the one the retiree held before retiring;

- The retiree’s activities are not normally performed exclusively by employees of the KPERS participating employer; and

- The retiree meets the statutory criteria for an independent contractor or, if employed by a third-party contractor, the activities are on a limited-term basis and the third party is not itself a KPERS participating employer.

**Exemption Changes, Effective January 1, 2018**

The exemptions for licensed school professionals and hardship, hard-to-fill, and special education positions are eliminated.

**Participating Service; KP&F Death Benefits; Board of Regents Retirement Plan; Administration of KPERS; SB 205**

**SB 205** makes numerous changes to the Kansas Public Employees Retirement System (KPERS or Retirement System) pertaining to participating service; Kansas Police and Firemen’s (KP&F) death benefits for certain surviving spouses; the Board of Regents Retirement Plan, as it relates to working after retirement; and the administration of KPERS.

**Participating Service**

The bill expands the definition of “participating service” for members of KPERS and KP&F. Time away from work or normal duties while in paid status authorized and approved by a participating employer constitutes service credit. Administrative, vacation, sick, or personal leaves—including worker’s compensation or light or temporary duty assignments—qualify as service credit without limitation. This provision applies retroactively, starting on July 1, 2014.

If a member does not return to work for the participating employer at the conclusion of the leave, except for death or disability, the service credit will be removed. If a member voluntarily quits employment, the period of leave exceeding 365 days will be removed from the service credit. In either case, the Retirement System will reimburse the employer and employee for contributions made during that period.
Under previous law, the credit for leave types was addressed administratively by KPERS without specific statutory language. Some forms of leave, such as sick and annual, qualified for service credit. If paid administrative leave extended beyond a calendar quarter, service credit was not earned. Some alternative forms of work assignment, such as light duty, could have received service credit while others, such as temporary duty, did not.

**KP&F Death Benefits**

The bill revises death benefits for certain surviving spouses covered by KP&F. Upon the service-connected death of a KP&F member, the member’s spouse receives an annual spouse’s benefit equal to the greater of:

- 50 percent of the member’s final average salary; or
- The amount the member would have been paid had the member elected the joint and survivor retirement benefit option and retired as of the first day of the month following the date of death.

Under previous law, a surviving spouse received an annual benefit equal to 50 percent of the member’s final average salary plus an additional 10 percent for each child under the age of 18, or 23 if the child was a full-time student, capped not to exceed 75 percent of the member’s final average salary. The bill increases the cap to 90 percent.

The benefits apply retroactively, starting on July 1, 2016. KPERS implements the provisions of the bill.

**Board of Regents Retirement Plan**

The bill exempts from the working-after-retirement earnings cap those retirees who are reemployed by the Board of Regents and covered by the Regents Retirement Plan, which is not administered by KPERS.

**Administration of KPERS**

The bill deletes reference to 8 percent as the Retirement System’s actuarial assumed rate of return and inserts language referring to the actuarial assumed rate of return established by the KPERS Board of Trustees.
SOCIAL SERVICES

Public Assistance Applications—Telephonic Signatures; Sub. for Sub. for SB 95

Sub. for Sub. for SB 95 amends law for public assistance programs concerning telephonic signatures.

The bill requires a telephonic signature by an applicant or an applicant’s authorized representative be accepted to fulfill any signature requirement for application for public assistance programs administered by the Secretary for Children and Families (Secretary). The bill makes a telephonic signature an option for applicants, not a requirement. A telephonic signature constitutes a valid and legal signature and shall be defined to mean a recording of the verbal assent of an individual to submit an application for public assistance to the Secretary over a telephone system and the information to which assent has been given. A telephonic signature shall not be denied legal effect or enforceability solely because the signature is telephonic.

The bill requires the Secretary to enter into a memorandum of understanding with a not-for-profit organization that is willing and able to collect and store telephonic signatures on behalf of an applicant. The memorandum shall include the requirements for collecting and storing a telephonic signature, to provide for access to such signatures by the Department for Children and Families (DCF), and require, prior to the adoption of rules and regulations, the Secretary to accept any telephonic signature that is submitted in accordance with the memorandum. The bill requires the Secretary to adopt rules and regulations prior to January 1, 2018, to establish requirements and procedures for telephonic signatures.

The bill requires any vendor or organization to indemnify the Secretary and DCF against any legal actions and damages from, but not limited to, a breach of software or storage security that allows an unauthorized person to obtain a telephonic signature, application, or other information.

On or before July 1, 2018, DCF is required to develop the capability to accept, record, and produce telephonic signatures in electronic audio file formats that are submitted with an online application and securely store telephonic signatures in electronic audio file formats together with applications stored within DCF or enter into an agreement with a vendor to meet these requirements.

If DCF enters into an agreement with a vendor to develop the capability to accept, record, and produce telephonic signatures, the bill requires the agreement to include the following:

- Requirements for accepting, recording, producing, and securing telephonic signatures; and
- Requirements for the vendor to secure the recorded electronic audio files in such a manner that no person has access to the telephonic signatures or applications other than DCF and the vendor.

If DCF enters into an agreement with a vendor to develop the capability to securely store telephonic signatures on electronic audio file formats together with the applications stored within DCF, the bill requires the agreement to include the following:
• Requirements for the vendor to provide full access to the electronic audio files to DCF and limited access to the vendor; and

• Requirements for securing the electronic audio files, ensuring the files are maintained to prevent access by any person other than DCF and the vendor.

**Kansas Program of Medical Assistance—Medicaid (KanCare) Process and Contract Requirements; Senate Sub. for HB 2026**

**Senate Sub. for HB 2026** changes the Kansas Program of Medical Assistance (KMAP) by amending law and creating in law processes for managed care organizations (MCOs) providing Medicaid services by providing for the services of an independent auditor, and by creating an external independent third-party review process (external review).

**Kansas Department of Health and Environment (KDHE) Processes**

The bill requires the Secretary of Health and Environment (Secretary) to provide accurate and uniform patient encounter data to participating health care providers upon request within 60 calendar days, including, but not limited to, the amount billed by revenue code and procedure code. The bill authorizes KDHE to charge a reasonable fee for furnishing the data.

**Managed Care Organization Processes**

*Education*

The bill requires the Secretary to compel the MCOs to provide quarterly in-person education for participating health care providers regarding billing guidelines, reimbursement requirements, and program policies and procedures utilizing a format approved by the Secretary and incorporating information collected through semi-annual surveys of participating health care providers.

Each MCO is required to offer quarterly in-person training on remark codes and Health Insurance Portability and Accountability Act of 1996 (HIPAA) standard denial reasons and any other denial reasons or remark codes specific to the MCO.

*Documentation*

The bill requires the Secretary to compel any MCO providing state Medicaid or Children’s Health Insurance Program (CHIP) services under the KMAP to provide documentation to a health care provider when the MCO denies any portion of any claim for reimbursement submitted by the provider, including a specific explanation of the reasons for denial and utilization of remark codes, remittance advice, and HIPAA standard denial reasons.

*Standards*

The bill requires the Secretary to develop the following uniform standards to be utilized by the MCOs:
Social Services
Kansas Program of Medical Assistance—Medicaid (KanCare) Process and Contract Requirements; Senate Sub. for HB 2026

- A standardized enrollment form and a uniform process for credentialing and re-credentialing health care providers who have signed contracts or participation agreements with any MCO;

- Procedures, requirements, periodic review, and reporting of reductions in and limitations for prior authorization for health care services and prescriptions;

- Retrospective utilization review of readmissions that complies with applicable federal statutory or regulatory requirements for the Medicaid program or CHIP, prohibiting such reviews for any individual covered by KMAP who is readmitted with a medical condition as an inpatient to a hospital more than 15 days after the patient’s discharge;

- A grievance, appeal, and state fair hearing process that complies with applicable federal and state statutory procedure requirements, including any statutory remedies for timely resolution of grievances, appeals, and state fair hearings, imposed upon MCOs providing state Medicaid and CHIP services; and

- Requirements that each MCO, within 60 calendar days of receiving an appeal request, provide notice and resolve 100 percent of provider appeals, subject to remedies, including, but not limited to, liquidated damages if provider appeals are not resolved within the required time.

Independent Auditor

The Secretary is required to procure the services of an independent auditor to review, at least once per calendar year, a random sample of all claims paid and denied by each MCO and the MCO’s subcontractors. Each MCO and its subcontractors are required to pay any claim the independent auditor determines to be incorrectly denied. The bill provides each MCO and its subcontractors may be required to pay liquidated damages, as determined by KDHE. Each MCO and its subcontractors are required to pay the cost of audits conducted under the provisions for an independent auditor.

The independent auditor provisions in the bill expire on January 1, 2020.

Payment to Nursing Facilities with a Change in Ownership

Under the bill, the Secretary requires each MCO to pay 100 percent of the State’s established per diem rate to nursing facilities for current Medicaid-enrolled residents during any re-credentialing process caused by a change in ownership of the nursing facility.

Licensed Pharmacy or Pharmacist

On and after July 1, 2017, a MCO providing state Medicaid or CHIP services under the KMAP is prohibited from discriminating against any licensed pharmacy or pharmacist located within the geographic coverage area of the MCO that is willing to meet the conditions for participation established by the KMAP and to accept reasonable contract terms offered by the MCO.
Rules and Regulations

Additionally, the Secretary is required to adopt rules and regulations as necessary to implement the requirements regarding data production and training, standardization, the provision of an independent auditor, payment to nursing facilities with a change in ownership, and non-discrimination against a licensed pharmacy or pharmacist, prior to January 1, 2018.

External Independent Third-party Review Process

The bill requires implementation of an external review process for providers who have received denial of KMAP services and have exhausted the MCO's internal appeals process.

Managed Care Organizations Notification Requirements

Any letter from a MCO to a participating health care provider reflecting a final decision of the MCO's internal appeal process is required to state:

- The provider’s internal appeal rights within the MCO have been exhausted;
- The provider is entitled to an external review; and
- The requirements to request an external review.

MCOs are subject to a penalty paid to the provider, not to exceed $1,000, for failing to meet the above requirements in a final decision letter.

Eligibility

On and after January 1, 2020, a provider who has been denied a health care service to a recipient of medical assistance or a claim for reimbursement to the provider for a health care service rendered and who has exhausted the MCO internal written appeals process is entitled to an external review of the MCO’s final decision.

Request for External Review

To request an external review, an aggrieved provider is required to submit a written request to the MCO within 60 calendar days of receiving the final decision resulting from the MCO’s internal review process. The written request is required to include each specific issue and dispute directly related to the adverse final decision issued by the MCO, the basis upon which the provider believes the MCO’s decision to be erroneous, and the provider's designated contact information.

Within five business days of receiving a request, the MCO is required to:

- Confirm with the provider, in writing, receipt of the request;
Social Services
Kansas Program of Medical Assistance—Medicaid (KanCare) Process and Contract Requirements;
Senate Sub. for HB 2026

- Notify KDHE of the request; and

- Notify the recipient of the medical assistance of the request, if related to denial of the health care service.

If the MCO fails to satisfy the notification requirements, the provider automatically prevails in the review.

Within 15 days of receiving a request, the MCO is required to submit to KDHE all documentation submitted by the provider in the course of the MCO’s internal appeal process and provide the MCO’s designated contact information. If the MCO fails to satisfy these requirements, the provider automatically prevails in the review.

Review by Office of Administrative Hearings

The bill requires an external review automatically extend the deadline to request a hearing before the Office of Administrative Hearings (OAH) of the Department of Administration pending the outcome of the external review and, upon conclusion of the external review, the external independent third-party reviewer (reviewer) is required to forward a copy of the decision and new notice of action to the provider, recipient, applicable MCO, KDHE, and the Kansas Department for Aging and Disability Services (KDADS). When a deadline to request a hearing before the OAH has been extended pending the outcome of an external review, all parties are granted an additional 30 days from receipt of the review decision and notice of action to request a hearing before the OAH.

The bill requires KDHE and KDADS to immediately request a continuance from the OAH if a recipient of medical assistance or participating health care provider files a request for a hearing before the OAH regarding a claim for which the provider has filed a request for external review. KDHE and KDADS are also required to forward the decision of the review to the OAH for consideration by the hearing officer together with any other facts of the case.

KDHE Requirements

Upon receiving notification of a request for an external review, KDHE is required to:

- Assign the review to a reviewer;

- Notify the MCO of the identity of the reviewer; and

- Notify the provider of the identity of the reviewer.

KDHE is required to deny a request for external review if the requesting provider fails to exhaust the MCO’s internal appeal process or submit a timely request for an external review.
Multiple Appeals

The bill allows multiple appeals to the external review process regarding the same recipient of medical assistance, a common question of fact, or interpretation of common applicable regulations or reimbursement requirements to be determined in one action upon request. The bill allows other initial denials of claims to be added to such review prior to final decision and after exhaustion of the MCO internal appeals process if the claims involve a common question of fact or interpretation of common applicable regulation or reimbursement requirements.

Reviewer Limitations and Requirements

The reviewer is allowed to review only the documentation submitted by the provider in the course of the MCO’s internal appeal process. The reviewer is required to conduct a review of any claim submitted to the reviewer and issue a final decision to the provider, the MCO, and KDHE within 30 calendar days from receiving the request for review from KDHE and the documentation submitted by the provider during the MCO internal review process. The reviewer is allowed to extend the time to issue a final decision by 14 calendar days upon agreement of both parties.

Final Decision

Within ten business days of receiving a final decision of the external review, the MCO is required to notify the impacted recipient of the medical assistance and the participating health care provider of the final decision, if related to the denial of the health care service.

A party is allowed to appeal the final decision to the OAH within 30 calendar days from receiving the final decision of the reviewer.

The final decision of any external review directs the losing party of the review to pay an amount equal to the costs of the review to the reviewer. Any payment ordered is stayed pending any appeal of the review. If the final outcome of any appeal is to reverse the decision of the external review, the losing party of the appeal is required to pay the costs of the review to the reviewer within 45 calendar days of entry of the final order.

Rules and Regulations

KDHE is required to adopt rules and regulations to implement the provisions of the external review process prior to January 1, 2020.
STATE FINANCES

State Budget, Omnibus Appropriations; Senate Sub. for HB 2002

Senate Sub. for HB 2002 includes funding for FY 2017, FY 2018, and FY 2019 supplemental expenditures for most state agencies and FY 2018 and FY 2019 capital improvements for selected state agencies. This summary, excluding the table, does not include expenditures associated with SB 30 (the tax bill) or SB 19 (the education bill).

FY 2018

The approved FY 2018 budget, in Senate Sub. for HB 2002, totals $15.6 billion, including $6.4 billion from the State General Fund. The approved budget increases the Governor’s recommended expenditures by $248.9 million, including $170.0 million from the State General Fund, for FY 2018. Adjustments to the Governor’s recommendations include:

- Adding $141.4 million, including $135.8 million from the State General Fund, to restore Kansas Public Employee Retirement System (KPERS) employer contributions to the statutory rate for FY 2018;

- Adding $47.2 million, all from the State General Fund, to remove savings associated with Alvarez & Marsal (A&M) recommendations for health insurance and procurement in K-12 schools for FY 2018;

- Adding $26.7 million, including $12.2 million from the State General Fund, for a 2.5 percent adjustment for all state employees with less than five years of service, except highway patrol law enforcement personnel, legislators, teachers and licensed personnel at the Schools for the Deaf and Blind, employees at the Kansas Bureau of Investigation who are part of the Recruitment and Retention Plan, and other Statewide Elected Officials; a 5.0 percent adjustment for state employees who have not had a pay adjustment in five years; and a 2.5 percent adjustment for judges and non-judicial staff in FY 2018;

- Adding $20.3 million, including $9.1 million from the State General Fund, and adding language providing a 3.0 percent rate increase for providers of Home and Community Based Services under each of the waivers for FY 2018;

- Adding $10.5 million, all from the State General Fund, for community mental health centers;

- Adding $4.7 million, all from the State General Fund, and adding language to open at least 20 additional beds for patients at Osawatomie State Hospital. If the facility cannot open the beds at Osawatomie State Hospital, the funding is to be used to enter into a contract to provide patient beds through third-party facilities for FY 2018 and add $6.6 million, including $2.3 million from the State General Fund, for
operational expenditures and add language that the State Finance Council will review the current status of funding for FY 2018;

- Adding $6.5 million, all from the State General Fund, to replace federal and other funding lost due to Larned State Mental Health Hospital previously counting patients in the Sexual Predator Treatment Program as part of the eligible Disproportionate Share Hospital population and due to a decreased number of patients eligible for Medicaid and Medicare reimbursements for FY 2018;

- Adding $2.7 million, all from special revenue funds, to establish an on-site health clinic for state employees provided that no more than $500,000 shall be expended to construct and renovate the facility for FY 2018;

- Adding $2.1 million, all from the State General Fund, for the Senior Care Act for FY 2018;

- Adding $5.0 million, including $2.2 million from the State General Fund, and adding language requiring the Kansas Department of Health and Environment to set Medicaid reimbursement rates for children's hospitals contracting with a KanCare managed care organization (MCO) at reimbursement rates that restore calendar year 2015 reductions and require the agency to complete a study on the statewide average cost recovery ratio for all Kansas hospitals contracting with MCOs for FY 2018.

- Adding $1.1 million, all from the State General Fund, for expenditures related to state capital habeas proceedings for four capital punishment cases for FY 2018;

- Adding $1.0 million, all from the State General Fund, for domestic violence prevention grant matching funds for FY 2018; and

- Eliminating the securitization of tobacco proceeds and deleting $34.5 million in State General Fund expenditures and $7.2 million from Temporary Assistance for Needy Families (TANF) to restore expenditures from the Children's Initiatives Fund for FY 2018.

**FY 2019**

The approved FY 2019 budget, in Senate Sub. for HB 2002, totals $15.8 billion, including $6.3 billion from the State General Fund. The approved budget increases the Governor's recommended expenditures by $0.3 million, including $132.3 million from the State General Fund, for FY 2019. Adjustments to the Governor's recommendations include:

- Adding language to repay delayed FY 2019 employer contributions of $194.0 million to KPERS via layered amortization beginning in FY 2020;
● Eliminating the securitization of tobacco proceeds and delete $34.5 million in State General Fund expenditures and $7.2 million from TANF to restore expenditures from the Children’s Initiatives Fund for FY 2019;

● Adding $89.0 million, all from the State General Fund, to remove savings associated with A&M recommendations for health insurance and procurement in K-12 schools for FY 2019;

● Adding $6.5 million, all from the State General Fund, to replace federal and other funding lost due to the agency previously counting patients in the Sexual Predator Treatment Program for FY 2019;

● Adding $48.1 million, including $21.6 million from the State General Fund, and adding language providing a 4.0 percent rate increase for providers of Home and Community Based Services under each of the waivers for FY 2019;

● Adding $4.7 million, all from the State General Fund, and adding language to open at least 20 additional beds for patients at Osawatomie State Hospital. If the facility cannot open the beds at Osawatomie State Hospital, the funding is to be used to enter into a contract to provide patient beds through third-party facilities for FY 2019;

● Adding $65.0 million, including $29.3 million from the State General Fund, due to the hospital provider assessment rate not being increased to restore the 4.0 percent Medicaid provider reduction to hospitals and for other Medicaid expenditures for FY 2019;

● Adding $13.2 million, all from the State General Fund, for community mental health centers for 2019;

● Adding $1.0 million, all from the State General Fund, for domestic violence prevention grant matching funds for FY 2019;

● Adding $2.1 million, all from the State General Fund, for the Senior Care Act for FY 2019; and

● Adding $1.4 million, all from the State General Fund, for expenditures related to state capital habeas proceedings for four capital punishment cases for FY 2019.

Following is a summary table that reflects all changes to both State General Fund receipts and State General Fund expenditures from various bills that have passed the Legislature.
STATE GENERAL FUND RECEIPTS, EXPENDITURES, AND BALANCES
Senate Sub. for HB 2002 Conference Profile
(Dollars in Millions)

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<td>$ 134.8</td>
<td>$ 186.9</td>
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Ending Balance as a % of Expenditures 0.6% 0.8% 2.1% 3.0%

State Budget, Supplemental Appropriations; Senate Sub. for Sub. for HB 2052

Senate Sub. for Sub. for HB 2052 includes funding for FY 2017, FY 2018, FY 2019, FY 2020, and FY 2021 supplemental expenditures for most state agencies. The FY 2017 supplemental budget totals $15.9 billion from all funds, including $6.3 billion from the State General Fund. This is an all funds increase of $120.4 million and a State General Fund reduction of $80.9 million from the FY 2017 approved budget.

Key adjustments from the approved budget include:

- Permanently delaying a $75.0 million payment to K-12 education by one fiscal year;

- Deleting $64.1 million, all from the State General Fund, from the approved amount of FY 2017 KPERS-School employer contributions. Repayments of the reduced contributions are to be restored to the KPERS Trust Fund over 20 years starting in FY 2018 at $6.4 million per year;

- Adding language to transfer funding from the Treasurer’s Unclaimed Property Fund in KPERS to the State General Fund to guarantee a $50.0 million ending balance in FY 2017, with the remainder to be transferred in FY 2018. The total to be transferred will be $317.0 million over two years. It is to be paid back in six equal yearly increments starting in FY 2019;
State Finances  
State Budget, Supplemental Appropriations; Senate Sub. for Sub. for HB 2052

- Deleting $115.4 million to eliminate repayment of the delayed FY 2016 KPERS employer contributions for FY 2018;

- Funding the human services consensus caseload estimates, adding $147.0 million, including $1.9 million from the State General Fund, in FY 2017;

- Increasing transfers from various agencies to the State General Fund by $6.8 million;

- Reducing agency earnings by $18.0 million to adjust for the anticipated reduction in the value of the Kansas Bioscience Authority portfolio sale;

- Reducing the transfer from the State Highway Fund to the State General Fund by $15.4 million;

- Reducing the Extraordinary Needs Fund by $13.0 million (as required because the sale of the Kansas Bioscience Authority did not exceed $25.0 million);

- Adding language to authorize the sale of property by the Secretary for Children and Families and the Secretary of Corrections, without requiring approval of the State Finance Council, in Chanute, Wichita, and Lansing in FY 2017; and

- Adding $6.0 million, including $1.8 million for disaster relief expenditures in FY 2017. (The Adjutant General states there are 15 open disasters, 7 of which are wild fires in March.)
Consolidation; Office of the Securities Commissioner; Insurance Department; Attorney General; Prosecutorial Functions; SB 23

SB 23 establishes the Office of the Securities Commissioner of Kansas as a division under the jurisdiction of the Commissioner of Insurance (Insurance Commissioner) and amends law by consolidating certain prosecutorial functions of the Attorney General. Descriptions of specific bill provisions follow.

**Office of the Securities Commissioner as a Division under the Jurisdiction of the Insurance Commissioner**

The bill amends the statute that establishes the Office of the Securities Commissioner of Kansas (KSC) as a separate agency, in which the Securities Commissioner serves at the pleasure of the Governor. The bill instead establishes the KSC under the jurisdiction of the Insurance Commissioner and the KSC will no longer be a stand-alone agency.

**Appointment and Compensation of the Securities Commissioner**

Under the bill, the Securities Commissioner is appointed by the Insurance Commissioner, subject to confirmation by the Senate. The Insurance Commissioner is authorized to fix the compensation of the Securities Commissioner. Further, the Insurance Commissioner is permitted to remove the Securities Commissioner for official misconduct.

**Term of Office**

The bill requires the Insurance Commissioner to appoint a person as Securities Commissioner no later than September 1, 2017, subject to Senate confirmation, to serve an initial term ending on January 14, 2019.

The bill requires, when this initial term expires and for each term expired thereafter, the Insurance Commissioner appoint a person as Securities Commissioner, subject to Senate confirmation, for a four-year term to run concurrently with the term of the Insurance Commissioner. [Note: The Insurance Commissioner is an elected, not an appointed, position.]

The bill specifies the Insurance Commissioner will appoint a successor when a vacancy for Securities Commissioner occurs. The bill provides that, if the vacancy occurs before the expiration of a term of office, the appointment will be for the unexpired term and subject to Senate confirmation.

Further, the bill requires the Securities Commissioner to devote full time to the performance of the duties of the KSC.
Appointment of Directors and Employees within the KSC

The bill permits the Securities Commissioner to appoint directors and other employees within the KSC. Directors appointed by the Securities Commissioner receive compensation fixed by the Securities Commissioner, but the Insurance Commissioner is required to approve such compensation.

Cooperation and Consolidation for Efficiency

The KSC is required to cooperate with the Kansas Insurance Department (KID) to consolidate administrative functions and cross-appoint employees as necessary to provide efficiency.

Agreements and Rules and Regulations

The bill authorizes the Insurance Commissioner and the Securities Commissioner to enter into agreements and adopt rules and regulations, as needed, to administer the provisions of the bill related to the consolidation of administrative functions and cross-appointment of employees.

Attorney General—New Funding Source

Fraud and Abuse Criminal Prosecution Fund

The bill establishes the Fraud and Abuse Criminal Prosecution Fund (Fund) in the State Treasury. The Fund will be administered by the Attorney General.

Expending Moneys from the Fund

The bill requires all moneys credited to the Fund to be expended for the prevention and detection of fraud and abuse and for support of criminal investigations and prosecutions within the jurisdiction of the Attorney General. The bill requires the Attorney General, in expending moneys from the Fund, to give priority to criminal cases referred to the Attorney General for investigation or prosecution by or pursuant to the KSC, the Criminal Anti-Fraud Division of KID, and the Abuse, Neglect and Exploitation of Persons Unit of the Office of the Attorney General (AG’s Office).

Transfer of Certain Fees to the Fund

The bill requires the Director of Accounts and Reports of the Department of Administration to transfer to the Fund $200,000 from the Securities Act Fee Fund and $200,000 from the Insurance Department Service Regulation Fund on July 1 of each year, or thereafter as unencumbered funds are available. Upon making these transfers, the Director is required to give notice to the Attorney General, Insurance Commissioner, and Securities Commissioner. The Attorney General, Insurance Commissioner, and Securities Commissioner are then required to make proper entries on the records of their offices to show these transfers.
Attorney General—Public Policy

The bill declares, in order to promote efficiency in staffing and operations and consistency in the enforcement of criminal law, the public policy of Kansas is for prosecuting attorneys who bring criminal actions in the name of the State, other than county and district attorneys, and the funding therefor to be located in the AG’s Office under the jurisdiction of the Attorney General.

Further, the bill authorizes any state agency to enter into agreements with the Attorney General to carry out the provisions relating to the Fund and public policy.

Coordination of Efforts among the Attorney General, Insurance Commissioner, and Securities Commissioner and Their Offices

The bill requires the Attorney General, Insurance Commissioner, and Securities Commissioner to coordinate and cooperate to prevent, detect, investigate, and criminally prosecute crimes related to insurance and securities.

The Criminal Anti-Fraud Unit of KID and the KSC are required, upon request of the Attorney General, to provide the Attorney General access to all records, reports, filings, investigation documents, and other records the Attorney General has reasonable suspicion to believe are relevant to any criminal investigation or prosecution of suspected insurance or securities fraud.

At the Attorney General’s discretion, the bill permits the Attorney General to assist in any criminal investigation conducted by the Criminal Anti-Fraud Unit of KID of suspected fraud or by the KSC of suspected securities fraud.

The bill authorizes the Attorney General to enter into agreements with the Insurance Commissioner, the Securities Commissioner, or both as necessary to carry out the provisions of the bill.

Attorney General—Rules and Regulations

The Attorney General is permitted to adopt rules and regulations, as deemed appropriate, for the administration of provisions of the bill related to the coordination of efforts among the Attorney General, Insurance Commissioner, and Securities Commissioner.

Consolidation of Prosecutorial Authority in the Attorney General

The bill amends provisions of the Kansas Mortgage Business Act (KMBA), the Kansas Uniform Securities Act, the Insurance Code, the Workers Compensation Act, Employment Security Law, and law generally referred to as the Loan Brokers Act to transfer certain functions to the Attorney General. Details of amendments to these acts are described below.

Kansas Mortgage Business Act

The bill amends the KMBA to empower the State Bank Commissioner to refer violations of the KMBA or any rule and regulation related to the KMBA to the Attorney General or, in consultation
with the Attorney General, to the appropriate county or district attorney, who could initiate criminal proceedings. The bill deletes references to the powers and duties of a duly employed attorney of the State Bank Commissioner as a special prosecutor.

Kansas Uniform Securities Act

The bill amends the Kansas Uniform Securities Act to require the Securities Commissioner to prepare and refer evidence of criminal violations of the Kansas Uniform Securities Act to the Attorney General or, in consultation with the Attorney General, to the appropriate county or district attorney who could institute criminal proceedings. The bill requires the Securities Commissioner and employees to assist in the prosecution of criminal cases, as requested by the Attorney General or county or district attorney.

Additionally, the Securities Commissioner is authorized to pay extradition and witness expenses and other costs associated with the case. The bill deletes references to the powers and duties of a duly employed attorney of the Securities Commissioner as a special prosecutor.

Insurance Code

The bill amends a provision of the Insurance Code relating to the Criminal Anti-Fraud Division of KID to require the Division to prepare and refer criminal cases to the Attorney General or, in consultation with the Attorney General, to the proper county or district attorney, who is permitted to institute appropriate criminal proceedings. The Insurance Commissioner is permitted to pay extradition and witness expenses and other costs associated with the case.

The Division is required to assist in the preparation and presentation of criminal cases, as requested by the Attorney General or county or district attorney. The Division is required to perform other such duties in the prevention, detection, investigation, and prosecution of insurance fraud, as necessary. The preparation is permitted, but not required, to include affidavits, interviews, preservation of evidence, and securing the attendance of individuals involved in the case. Members of the Division are permitted to testify as to the facts of the case.

Workers Compensation Act

The bill amends provisions of the Workers Compensation Act. The bill specifies that, if a district attorney fails to prosecute a fraudulent or abusive act or practice or any other violation of the Workers Compensation Act within 90 days, the Assistant Attorney General assigned to the Division of Workers Compensation is required to notify the Attorney General. [Note: The law applies the 90-day deadline only to cases not prosecuted by a county attorney within that time frame.] The bill then requires the Attorney General to prosecute the case, if it is the Attorney General’s opinion the acts and practices involved warrant prosecution.

Additionally, the bill further amends the duties of the Assistant Attorney General assigned to the Division of Workers Compensation by requiring the Assistant Attorney General to investigate and refer to the Attorney General for criminal prosecution acts, practices, or violations constituting crimes. [Note: The law requires the Assistant Attorney General to investigate and criminally prosecute these acts, practices, or violations constituting crimes without referral for prosecution to the Attorney General.]
Employment Security Law

The bill amends the Employment Security Law to require the Special Assistant Attorney General assigned to the Kansas Department of Labor to notify the Attorney General if a county or district attorney fails to prosecute a case related to Employment Security Law violations within 90 days. The bill then requires the Attorney General to prosecute the case, if it is the Attorney General’s opinion the acts and practices involved warrant prosecution. [Note: The law requires the Special Assistant Attorney General to prosecute the case without referral for prosecution to the Attorney General.]

Loan Brokers Act

The bill amends law generally referred to as the Loan Brokers Act. The bill requires the Securities Commissioner to prepare and refer evidence concerning criminal violations relating to loan brokers to the Attorney General or, in consultation with the Attorney General, to the proper county or district attorney. The county or district attorney is permitted to institute appropriate criminal proceedings in the attorney’s discretion.

The Securities Commissioner is permitted to pay extradition and witness expenses and other costs associated with the case. The Securities Commissioners and employees are required to assist in the prosecution of criminal cases, as requested by the Attorney General or county or district attorney.

Updates to References to the Federal Securities Act

The bill updates references to section 18(b)(4)(E) of the Federal Securities Act of 1933 to section 18(b)(4)(F).

Attorney General—Appellate Briefs; Legal Representation Charges; Scrap Metal Theft Reduction Act—Enforcement Delay; Civil Penalties; Office of the Inspector General—Transfer; SB 149

SB 149 creates and amends law related to the Attorney General, the Scrap Metal Theft Reduction Act, and the Office of the Inspector General within the Kansas Department of Health and Environment (KDHE), as follows.

Attorney General—Appellate Briefs

The bill creates law concerning criminal matters or postconviction cases in the Kansas Supreme Court or the Kansas Court of Appeals. Specifically, the bill requires a copy of each brief to be served on the Kansas Attorney General and prohibits briefs from being filed by or on behalf of the State or any officer or agent of the State unless the approval of the Attorney General or a member of the Attorney General’s staff is endorsed on the brief.

Attorney General—Legal Representation Charges

The bill creates law allowing the Attorney General to determine, fix, establish, and collect legal representation charges for legal services provided to state agencies, as defined by the bill.
The Attorney General may determine the charges to any agency based on a schedule of fees and costs published by the Attorney General or by agreement with the state agency. Any schedule of fees adopted by the Attorney General may not exceed the limits established in KSA 22-4507 and amendments thereto, which relates to compensation and reimbursement for legal services provided to indigent defendants.

The bill creates the Attorney General's State Agency Representation Fund (Fund) and requires charges collected under the provisions of the bill be placed in the Fund. Moneys in the Fund may be used by the Attorney General only for operations of the Office of the Attorney General (AG’s Office).

The bill specifies it does not obligate the Attorney General to provide legal services to any state agency. The Attorney General is authorized to adopt rules and regulations as necessary to implement the provisions of the bill.

The bill defines several terms, including the following:

- “Legal representation charges” means costs, fees, expenses, or other financial liability incurred by the Attorney General, including, but not limited to, attorney fees, to provide legal services to a state agency;

- “Legal services” means any form of legal advice, representation, or counseling involving an attorney-client relationship, including, but not limited to, general counsel services and representation of a state agency in an administrative law matter. It includes services provided at the discretion of the Attorney General and legal services required to be provided by the Attorney General. It does not include any representation provided pursuant to the Kansas Tort Claims Act or the defense of civil rights claims pursuant to KSA 75-6116 and amendments thereto; and

- “State agency” means any department of state government, or any agency thereof, that collects fees for licensing, regulating, or certifying a person or profession.

**Scrap Metal Theft Reduction Act Amendments**

The bill amends the Scrap Metal Theft Reduction Act (Act) to delay, from July 1, 2016, until January 1, 2019, a requirement for the Attorney General to establish and maintain a database as a central repository for information required to be provided under the Act. The Act also declares certain provisions of the Act unenforceable until January 1, 2019. The delayed provisions include:

- The statute allowing imposition of a civil penalty of $100-$5,000 on any scrap metal dealer who violates any of the provisions of the Act;

- A provision requiring scrap metal dealers to forward information to the database described above;

- A provision changing the permissible range of scrap metal dealer registration fees from $100-$400 to $500-$1,500; transferring the authority to set such fees from
the board of county commissioners or governing body of the city to the Attorney General; and requiring the fee be paid for each particular place of business;

- A provision changing the permissible range of renewal fees from $25-$50 to “not more than $1,500” and transferring the authority to set such fees from the governing body of a city or board of county commissioners to the Attorney General;

- A provision disqualifying a person for registration if the person does not own the premises for which a license is sought, unless the person has a written lease for at least three-fourths of the period of the license; and

- A provision allowing a criminal history records check for applicants for registration, including fingerprinting provisions.

The bill amends a provision requiring a dealer to photograph the seller and the item(s) being sold and to keep such photographs with the record of the transaction by removing the requirement that the seller be photographed. The bill further amends this provision to allow the Attorney General to impose a civil penalty of $100-$5,000 for each failure to comply with these requirements between the effective date of the bill and January 1, 2019. The bill adds the same civil penalty provision for a failure to comply with a continuing paragraph requiring a scrap metal dealer to include a copy of the seller’s identification card or document containing such identifying number in the register of information the dealer is required to maintain. Finally, the bill adds the same civil penalty provision to a continuing statute prohibiting certain actions by a scrap metal dealer or employees or agents of the dealer. [Note: These penalties could have been imposed under the general civil penalty provision in previous law that was delayed by the bill.]

Transfer of the Office of the Inspector General

The bill enacts and amends law to transfer the Office of the Inspector General (IG’s Office) within KDHE to the IG’s Office within the AG’s Office. The powers, duties, functions, records, and property of the IG’s Office within KDHE are transferred to the IG’s Office within the AG’s Office. References to the IG’s Office within KDHE in statute, contract, or other document are deemed to apply to the IG’s Office within the AG’s Office. The bill replaces references to the Secretary of Health and Environment or KDHE regarding the IG’s Office with the Attorney General or AG’s Office, as applicable. Additional details follow.

The orders and directives of the IG’s Office within KDHE existing on the effective date of the bill shall continue in effect and be deemed to be those of the IG’s Office within the AG’s Office until revised, amended, repealed, or nullified. All unexpended balances of appropriations of the IG’s Office within KDHE on the effective date of the bill shall be transferred to the AG’s Office for use by the IG’s Office within the AG’s Office to carry out the powers, duties, and functions transferred under the bill. The transfer will not abate any suit, action, or other proceeding, judicial or administrative, lawfully commenced or which could have been commenced by or against any existing agency mentioned in the bill or against any state officer in the officer’s official capacity or in relation to the discharge of the officer’s official duties. No criminal actions commenced or which could have been commenced by the State will be abated by effect of this bill. The Governor shall resolve any conflicts arising as to the disposition of any power, function, or duty or the
unexpended balance of any appropriation as a result of any abolishment, transfer, attachment, or other change made by the bill or under the bill's authority, with the Governor's decision being final.

**Definitions**

The bill clarifies the definition of “attorney general” by referencing the State of Kansas. The definition of “department” referencing KDHE is deleted.

**Inspector General Position**

**Change in classification, salary, and appointment.** The Inspector General position, upon transfer to the AG’s Office, will change from classified to unclassified, with an annual salary in an amount equal to the annual salary paid by the State to a district court judge. The Inspector General shall be appointed by the Attorney General, instead of KDHE, and the appointment will continue to be subject to Senate confirmation. The bill allows the Attorney General to remove the Inspector General from office for cause prior to the expiration of the Inspector General’s term of office. The Inspector General shall report to the Attorney General.

**Duties.** The bill clarifies the duties of the Inspector General extend to oversight, audits, investigations, performance reviews, and independent and ongoing evaluations of the State's programs for Medicaid, MediKan, and the Children's Health Insurance Program or their successor programs. The bill deletes references to programs administered by KDHE, clients of KDHE, or the department and replace the language with “such a program or programs” or “state agency or agencies which administer such program or programs.”

The bill clarifies the Inspector General is required to conduct independent and ongoing evaluation of these programs or their successor programs over which the Inspector General has oversight, as follows:

- Investigate fraud, waste, abuse, and illegal acts directly relating to such programs;
- Audit state programs (not only KDHE), contractors, vendors, and health care providers related to ensuring appropriate payments are made for services rendered and to the recovery of overpayments;
- Investigate fraud, waste, abuse, or illegal acts committed by clients of the programs or by consumers of services of such programs; and
- Monitor the adherence to the terms of any contract between a state agency (not only KDHE) and any organization with which the state agency has entered into a contract to make claims payments.

**Access to information.** The bill clarifies the Inspector General, among other authorized access, shall have access to all pertinent information, confidential or otherwise, and to all personnel and facilities of a state agency (not only KDHE) and state vendors necessary to perform the duties of the IG’s Office as directly related to the programs over which the Inspector General has oversight.
Reporting and investigation requirements. If credible evidence of fraud, waste, abuse, or illegal acts are found, the Inspector General is required to report the findings to the Attorney General.

The Inspector General is required to report all convictions, terminations, and suspensions taken against vendors, contractors, and health care providers to any agency contracting with or responsible for licensing or regulating those persons or entities. In addition to other entities to which the provision of a report is required, the Inspector General is required to make annual reports, findings, and recommendations regarding the IG’s Office’s investigations into reports of fraud, waste, abuse, and illegal acts relating to any such programs to the appropriate state agency and the Attorney General.

The bill adds civil actions to the list of those actions for which the Inspector General is required to conduct investigations in a manner that ensures preservation of evidence. The Inspector General is required to notify the Attorney General if the Inspector General determines a possible false claim relating to fraud in the provision or administration of the programs over which the Inspector General had oversight has occurred.

KDHE Closed Meeting with the Inspector General

Language relating to KDHE recessing for a closed, executive meeting to discuss with the Inspector General any information, records, or other matters involved in any investigation or audit is deleted, as this language is no longer applicable. The bill adds that all information and records of the Inspector General made, maintained, or kept under any investigation or audit under the provisions of the bill shall also be confidential, except as required or authorized under the bill.

Employment Security Law—Access to Information; Kansas Sentencing Commission—Data Sharing; Law Enforcement Training Act—Definition of “Conviction”; Requests for Law Enforcement Assistance—Department of Corrections; Fee Funds—Notification of Transfer; HB 2054

HB 2054 amends provisions in the Employment Security Law (Law) regarding access to information, law related to the Kansas Sentencing Commission, law related to law enforcement, and law regarding fee funds.

Employment Security Law

The bill amends a provision in the Law regarding information obtained by the Secretary of Labor pursuant to administration of the Law to allow disclosure of such information to public officials or the agents or contractors of a public official in the performance of their official duties. A provision prohibiting further disclosure of information disclosed under the Law is amended to permit further disclosure for use in the performance of a party’s official duties. Those persons subject to penalties for violating the disclosure provisions are broadened from “the secretary or any officer or employee of the secretary” to “any individual.”

The bill defines “performance of official duties” to include the administration or enforcement of law or the execution of the official responsibilities of a federal, state, or local official; collection of
debts owed to courts; enforcement of child support on behalf of a state or local official; or research related to the law administered by the public official. The definition specifies it does not include solicitation of contributions or expenditures to or on behalf of a candidate for public or political office or a political party.

**Kansas Sentencing Commission**

The bill amends law related to the Kansas Sentencing Commission (Commission) to require the Commission to gather data and information from state agencies to carry out its duties and functions. It also requires state agencies to provide data or information requested by the Commission for the above purpose, unless otherwise prohibited by law. “State agency” is defined for purposes of this provision.

*Note: The bill removes a reference to the Juvenile Justice Authority (Authority), which was abolished by 2013 Executive Reorganization Order (ERO) No. 42. The Authority’s duties were transferred by the ERO to the Kansas Department of Corrections.*

**Law Enforcement Training Act Definitions**

The bill amends the definition of “conviction,” as used in the section of the Kansas Law Enforcement Training Act setting forth the requirements for applicants for certification under the Act, to include any deferred judgment agreement entered into for a misdemeanor crime of domestic violence, or any such agreement entered into on or after July 1, 1995, for a felony. The bill also adds to this definition any diversion or deferred judgment agreement entered into for a misdemeanor offense that the Kansas Commission on Peace Officers’ Standards and Training (CPOST) determines reflects on the honesty, trustworthiness, integrity, or competence of the applicant as defined by rules and regulations by CPOST. Under continuing law, the definition includes judgments by military court martial or state or federal courts, whether or not expunged; any diversion agreement for a misdemeanor crime of domestic violence; or any diversion agreement entered into on or after July 1, 1995, for a felony.

**Requests for Law Enforcement Assistance**

The bill amends law regarding requests for law enforcement assistance from other jurisdictions. Specifically, the bill adds a department of corrections in another jurisdiction to the list of agencies from whom assistance may be requested and adds the Secretary of Corrections (Secretary), or the Secretary’s designee, to those persons who may request such assistance.

**Fee Funds**

The bill amends a statute pertaining to the revenues placed in the State General Fund (SGF) to specify that certain funds, identified in section 1(b), and any other fund in which fees are deposited for licensing, regulating, or certifying a person, profession, commodity, or product, must be used for the purposes set forth in statute and for no other government purpose.

The bill defines “fee agency” as state agencies specified in KSA 2016 Supp. 75-3717(f) and any other state agency that collects fees for licensing, regulating, or certifying a person, profession, commodity, or product.
Under the bill, a fee agency is required to provide notice if moneys received pursuant to statutory provisions for a specific purpose by such agency are proposed to be transferred to the SGF or any other special revenue fund to be expended for general government services and purposes in the Governor’s Budget Report or any introduced House or Senate bill. The fee agency must notify, within 30 days of such proposed transfer, the person or entity that paid such moneys to the fee agency within the preceding 24-month period. The notice may be sent electronically if the fee agency has an electronic address on record for the person or business entity. If no electronic address is available, the fee agency must send written notice by first class mail. However, if the agency receives fees from a tax, fee, charge, or levy paid to the Commissioner of Insurance, the agency must post the required notification on the agency’s website, rather than send notice via electronic or first class mail.

The bill states the provisions of the statute will not apply to the 10.0 percent credited to the SGF to reimburse the SGF for accounting, auditing, budgeting, legal, payroll, personnel, purchasing, and other governmental services.

Beginning January 8, 2018, the bill requires the Director of the Budget to prepare a report listing the unencumbered balance of each fund included in the bill on June 30 of the previous fiscal year and January 1 of the current fiscal year. The bill requires this report be delivered to the Secretary of the Senate and the Chief Clerk of the House of Representatives on or before the first day of the regular legislative session each year.

Historic Lake Scott State Park; HB 2192

HB 2192 changes the name of “Lake Scott State Park” to “Historic Lake Scott State Park.”

State Use Law; New and Revised Definitions; HB 2353

HB 2353 revises the definition section of the State Use Law by redefining the term “qualified vendor” and including a new definition for “persons who are disabled.” “Qualified vendor” means a Kansas business that employs Kansans who are blind or disabled, excluding employees hired by third-party entities. Previously, the definition was silent on the extent of employment and the location of operations. The bill defines “persons who are disabled” as an individual of employable age whose physical or mental condition is a substantial barrier to employment.

State Bidding Process; Revised Definitions; HB 2356

HB 2356 revises provisions of the State’s bidding process as it relates to the definitions of “certified business” and “individual with a disability.” Under prior law, most contracts were awarded to the lowest responsible bidder. However, a contract may be awarded to a certified business (or a disabled veteran business) whose bid is not more than 10 percent greater than the lowest competitive bid. A certified business must conduct most of its operations in Kansas, have at least 10 percent of its workforce be individuals who have disabilities, contribute at least 75 percent of their health insurance premium costs, and not pay a subminimum wage, which is allowable under federal law. The Department of Administration certifies businesses every three years instead of annually.
An individual is certified as having a disability by either the Kansas Department for Aging and Disability Services (KDADS) or the Kansas Department for Children and Families (DCF), using the disability standards established by the U.S. Social Security Administration as determined by the Kansas Disability Determination Services within DCF. Under previous law, KDADS certified disability using a clinical assessment.

Transfers of Property to the State; HB 2407

HB 2407 prohibits transfers of real estate to the State of Kansas or any agency, via a probate proceeding or otherwise without consideration, unless written consent is provided by the Secretary of Administration and the Attorney General. The Attorney General is authorized to bring a civil action to declare any violation of the bill. The bill excludes state educational institutions, community colleges, and the Kansas Department of Transportation from the definition of “agency.”

The bill also permits the Kansas Department of Wildlife, Parks and Tourism to purchase a specific parcel of land in Sherman County, encompassing approximately 1,078 acres. This land purchase is subject to the provisions of KSA 2016 Supp. 32-833, which requires the purchased land comply with regulations regarding control and management of noxious weeds and the Secretary of Wildlife, Parks and Tourism develop a management plan for the property.

The bill exempts this purchase from KSA 2016 Supp. 75-3739, which includes specific requirements for competitive bidding procedures.
**TAXATION**

**Individual Income Tax—Reform and Restructuring; SB 30**

**SB 30** makes a number of changes in the Kansas individual income tax structure and several adjustments to statutory provisions in relation to Sales Tax and Revenue (STAR) Bonds.

**Individual Income Tax Provisions**

The bill repeals, effective for tax year 2017, the exemption for non-wage business income that has been in effect since tax year 2013. Taxpayers also may begin claiming certain non-wage business income losses in conformity with federal treatment (but are not be able to file amended returns for previous tax years when such losses were not eligible to be claimed for Kansas income tax purposes). Special subtraction modification provisions relating to net gains from certain livestock and Christmas tree sales are repealed.

The bill allows as an itemized deduction for individual income tax purposes 50.0 percent of medical expenses currently allowed under federal law for tax year 2018. The amount is increased to 75.0 percent of the federal allowable amount for tax year 2019 and to 100.0 percent in tax year 2020 and thereafter. Itemized deductions for mortgage interest and property taxes paid, currently set at 50.0 percent of the federal allowable amounts, are increased to 75.0 percent for tax year 2019 and to 100.0 percent beginning in tax year 2020.

A child and dependent care tax credit that had been repealed in 2012 is restored in stages. The credit is set at 12.50 percent of the allowable federal amount for tax year 2018, 18.75 percent for tax year 2019, and 25.00 percent (the level that had been utilized prior to the 2012 repeal) for tax year 2020 and thereafter.

Starting in tax year 2018, the low-income exclusion threshold (below which any positive income tax liability is otherwise eliminated) is reduced from $12,500 to $5,000 for married filers and from $5,000 to $2,500 for single filers.

Individual income tax rates are increased beginning in tax year 2017 utilizing a three-bracket system with rates of 2.9 percent, 4.9 percent, and 5.2 percent. For tax year 2018 and all years thereafter, a three-bracket system with rates of 3.1 percent, 5.25 percent, and 5.7 percent is used. Additional formulaic provisions that could have provided for rate reductions in certain future years based on growth in selected State General Fund (SGF) tax receipts are repealed.

**STAR Bond Provisions**

The bill extends the sunset date for the STAR Bond Financing Act from July 1, 2017, to July 1, 2020. For the first year of that extension, there is a moratorium on the approval of new STAR Bond districts, but cities or counties with existing districts may continue to develop projects.
Fiscal Effects

The bill is expected to increase SGF receipts, as follows:

- FY 2018—$591.0 million;
- FY 2019—$633.0 million;
- FY 2020—$617.4 million;
- FY 2021—$584.4 million; and
- FY 2022—$590.3 million.

Sales, Property, and Income Tax—Various Provisions; HB 2212

HB 2212 amends sales, property, and income tax provisions.

Sales Tax Provisions

In the Kansas Retailers’ Sales Tax Act, the bill replaces a reference to the North Central Association of Colleges and Schools with a reference to its relevant successor organization, the Higher Learning Commission.

The bill also increases, as of January 1, 2018, the threshold filing amounts for retailers to submit sales taxes to the Department of Revenue. The bill increases the threshold amounts from $80 to $400 for annual filings, from $3,200 to $4,000 for quarterly filings, and from $32,000 to $40,000 for monthly filings.

The bill authorizes Marion County to impose, subject to the approval of voters, an additional local sales tax of 0.5 percent earmarked for property tax relief, economic development initiatives, and certain public infrastructure projects. Any such tax imposed is granted an exception from the normal countywide sales tax distribution formula that requires receipts to be shared with cities in the respective county.

Property Tax Provisions

The bill authorizes a property tax exemption for not more than ten calendar years for certain land, buildings, and personal property owned by a redevelopment authority and located within a former federal enclave when such property is leased to a business and used exclusively for manufacturing, research and development, or warehousing purposes. Qualified redevelopment authorities are authorized to file requests for exemption only with the approval of a board of county commissioners.

The bill expands a list of certain types of tax-exempt property whose owners are not required to seek approval from the State Board of Tax Appeals for the exemption to include property
acquired by a land bank, recreational vehicles owned by full-time members of the military, and most property belonging to the federal government (other than any such federal property otherwise expressly declared by Congress to be subject to state and local taxation).

Additionally, the bill stipulates a property tax exemption for certain qualifying pipelines will not be applicable unless owners have filed an exemption request within two years of the date construction has commenced. This restriction applies to all requests for exemptions filed after June 30, 2017.

**Income Tax Provision**

The bill changes the due date for filing certain annual withholding tax forms from the last day of February to January 31.

**Fiscal Effect of the Bill**

The deceleration of certain sales tax remittances is expected to reduce sales tax receipts in FY 2018 by $3.200 million. Of this amount, $2.683 million is attributable to a reduction in State General Fund receipts, and $0.517 million is attributable to a reduction in State Highway Fund receipts.

**Compliance with Master Settlement Agreement; Tax Rate on Electronic Cigarettes; Sub. for HB 2230**

**Sub. for HB 2230** makes a number of amendments to the Cigarette and Tobacco Products Act relating to definitions, licenses and permits, bonds, suspension or revocation of licenses, tax stamps, redemption of stamps, records required of dealers, penalties, license fees, and administrative fines designed to keep Kansas in compliance with the Master Settlement Agreement (MSA).

Additional provisions of the bill delay the effective date and reduce the rate of the tax on electronic cigarettes.

**MSA Provisions**

The bill makes individuals who purchase, possess, use, or consume more than 400 cigarettes liable for the tax imposed if the cigarettes do not have the required tax stamp.

The bill clarifies what would be considered a first, second, third, or subsequent conviction for the purposes of sentencing. The fine for a first conviction of trafficking in counterfeit or illegal cigarettes and tobacco products is at least $1,000, but no more than $2,500. Subsequent convictions result in fines of up to $100,000 and possible jail time after the third conviction.

The bill defines when certain cigarettes and tobacco products are considered contraband.

Counterfeit or illegal cigarettes and tobacco products and property used in the trafficking is subject to seizure and sale. The bill outlines the procedure and process the Kansas Department of Revenue (KDOR) follows to effectuate the sale and disbursement of any funds.
Taxation
Sales Tax Exemption—Agricultural Fencing; HB 2387

Any packages of cigarettes bearing indicia of tax payment pursuant to compacts signed between the Governor and the Prairie Band Potawatomi Nation, the Iowa Tribe of Kansas and Nebraska, the Kickapoo Tribe in Kansas, and the Sac and Fox Nation of Missouri in Kansas and Nebraska, each approved by the Legislature, are not contraband.

It is unlawful to possess, transport, import, distribute, wholesale, or manufacture more than 1,000 cigarettes, cigarettes without Kansas stamps being affixed, or cigarettes or tobacco products otherwise in violation of the MSA. Transportation of cigarettes not bearing tax stamps to a retailer is also unlawful.

The bill requires tobacco distributors to file their reports electronically on forms and in a manner prescribed by KDOR.

All moneys received from license fees, fines, and forfeiture proceedings shall be used exclusively for assisting in funding diligent enforcement as required by the MSA.

An additional provision requires wholesale dealers to be in good standing with the Director of Taxation (at KDOR) in order to receive a discount on stamps purchased. KDOR may suspend, deny, or non-renew license applications under certain circumstances.

The bill clarifies that its provisions apply to the sale of tobacco products over the Internet and telephone and through mail order transactions. The bill revises outdated language related to vending machines, allowing KDOR to divulge information related to vending machines to contracting entities.

The bill requires any retailer selling cigarettes to Kansas consumers without a tax stamp to file an annual statement for each consumer with KDOR. The statement shall include the name and address of the consumer, the date of the purchase, and the total number of packs of cigarettes purchased by the consumer.

**Electronic Cigarette Provisions**

The bill delays the effective date and reduces the rate of the tax on electronic cigarettes. Under previous law, a tax at the rate of $0.20 per milliliter of consumable material in electronic cigarettes was imposed as of January 1, 2017. The bill delays the effective date of the tax to July 1, 2017, and reduces the rate to $0.05 per milliliter.

The bill defines “consumable material” to mean any liquid solution or other material that is depleted as an electronic cigarette is used.

**Sales Tax Exemption—Agricultural Fencing; HB 2387**

HB 2387 provides a sales tax exemption for all property and services purchased during 2017 or 2018 necessary to reconstruct, repair, or replace any fence used to enclose agricultural land that was damaged or destroyed by wildfires occurring in 2016 or 2017.
The exemption may be claimed at the point of sale with an exemption certificate developed by the Department of Revenue. Additional language establishes a refund mechanism relative to taxes previously collected on any such qualifying purchases.
TRANSPORTATION AND MOTOR VEHICLES

Commercial Motor Vehicle Definition Clarification; SB 36

SB 36 amends law related to commercial motor vehicles.

The bill removes various definitions related to commercial motor vehicles from the statutes and replaces references to those terms with references to definitions in the Code of Federal Regulations (CFR) as of July 1, 2017, or any later version established in rules and regulations of the Kansas Corporation Commission (KCC). The bill also replaces references to definitions in “rules and regulations adopted by” the KCC with the same reference to the CFR or later version as adopted by the KCC in rules and regulations.

The bill clarifies KCC authority to regulate motor carriers by specifying authority for only those that operate vehicles meeting the definition of “commercial motor vehicle.” A “commercial motor vehicle” is defined in 49 CFR 390.5 as having a gross weight of 10,001 pounds or more, designed or used to transport more than 8 passengers (including the driver) for compensation, designed or used to transport more than 15 passengers (including the driver) not for compensation, or used to transport hazardous materials.

The bill also repeals a registration fee for vehicles of certain interstate motor carriers that transport commodities. Following changes in federal law, the fee was phased out several years ago.

Voluntary Identification on Vehicle, Driver’s License, or Identification Card of Those Needing Assistance with Cognition; Sub. for SB 74

Sub. for SB 74 enacts Joey’s Law. The bill authorizes issuance of placards to persons who need assistance with cognition including, but not limited to, persons with autism spectrum disorder, for use in a vehicle. The bill also authorizes a decal to be affixed to a license plate in addition to a placard and placement of an indicator the person needs assistance with cognition on a driver’s license or nondriver identification card issued by the Division of Vehicles (Division). Issuance of a placard will require an application submitted to the Division, and placement of an indicator on a driver’s license or nondriver identification card will be upon request to the Division. If a person requests a decal, the bill directs such information be included as part of the vehicle registration.

The bill requires satisfactory proof a person needs assistance with cognition and that the proof include a statement from a person licensed to practice the healing arts in any state, an advanced practice registered nurse licensed in Kansas, a licensed physician assistant, or a person clinically licensed by the Kansas Behavioral Sciences Regulatory Board certifying that such person needs assistance with cognition.

The design of the placard will be determined by the Director of Vehicles (Director) for use in any motor vehicle operated or occupied by such person. The bill requires the placard be suitable for attachment to the visor of the vehicle or placement on the dash of the vehicle.
In addition to the placard, the bill directs the Director to issue to the person who needs assistance with cognition an individual identification card to be carried by the person who needs assistance with cognition when the motor vehicle with the placard is being operated or occupied by such person. Information on the card will include the date of birth and the gender of the person to whom the card is issued.

Placards and individual identification cards associated with them will be valid as long as the person who needs assistance with cognition is eligible for a placard. The bill requires permanent placards and individual identification cards be returned to the Kansas Department of Revenue upon the death of the person who needs assistance with cognition. (Requirements for placards and accompanying identification cards are very similar to those for receiving a placard indicating a person with disability; see KSA 2016 Supp. 8-1,125.)

Any person who willfully and falsely represents that such person has the qualifications to obtain a placard will be guilty of a class C misdemeanor. Any person authorized to certify a person needs assistance with cognition for purposes of obtaining a placard who willfully and falsely certifies a person has the qualifications to obtain a placard and an individual identification card also will be guilty of a class C misdemeanor. Any person who utilizes any placard or associated identification card issued to another person will be guilty of an unclassified misdemeanor punishable by a fine of not less than $100 and not more than $300.

The bill authorizes the Secretary of Revenue to adopt rules and regulations necessary to carry out the provisions of Joey’s Law.

The bill is named for a man who needed assistance with cognition and who was killed in a struggle with a police officer after a traffic stop.

Registration Fee Collection and Remittance; Seat Belt Violation Fines; SB 89

SB 89 amends law relating to the collection of certain vehicle title and registration fees and the remittance of such fees. The bill also increases fines for certain seat belt violations and directs related moneys to the Seat Belt Safety Fund created by the bill.

Collection and Remittance of Certain Vehicle Registration Fees

Service fee for a title application to a lienholder. The bill authorizes the Division of Vehicles (Division) or a contractor, as well as a county treasurer, to collect a $1.50 service fee for processing and mailing a copy of a title application to a lienholder when the vehicle is subject to a lien. (The bill does not amend the amount of the fee.)

Payment for fees for registration and certificates of title. The bill authorizes the Division or a contractor of the Division, as well as a county treasurer, to be paid fees for registration and certificates of title. Formerly, only the county treasurer of the county in which the applicant for registration resides or has an office or principal place of business within Kansas had collected these fees. The bill removes the specific requirements of the county treasurer to issue and deliver copies of receipts and instead specifies the Division, contractor, or county treasurer is required to issue a receipt for such fees paid.
Deposits to a special operating fund. The bill requires the Division or contractor, in addition to the county treasurer, to deposit $0.75 out of each license application, $0.75 out of each application for transfer of a license plate, and $2.00 out of each application for a certificate of title, collected under the bill, in a special fund. The special fund is appropriated for use of the Division or contractor, in addition to the county treasurer, in paying for necessary help and expenses incidental to the administration of duties pursuant to the bill. The bill also specifies that the county treasurer will receive extra compensation for services performed in administering certain registration-related duties. (The bill does not amend the duties or the amounts of that compensation.)

Remittance of fees to the Secretary of Revenue. The bill requires the Division or contractor, in addition to the county treasurer, to remit the remainder of all registration and certificates of title fees collected, together with the original copy of all applications, to the Secretary of Revenue.

Certificate of title fee for a repossessed vehicle. The bill directs $3 charged for each certificate of title for a repossessed vehicle to the contractor or county treasurer who processes the application. The fee has been remitted to the Secretary of Revenue and deposited into the Repossessed Certificates of Title Fee Fund. (The bill does not amend the amount of the fee.) The bill directs moneys remaining in the Repossessed Certificates of Title Fee Fund to the Division of Vehicles Operating Fund and abolishes the Repossessed Certificates of Title Fee Fund.

Commercial motor vehicle fees to the Division. Fees collected by the Division for transfer of ownership and for registration of commercial motor vehicles or vehicles that are part of any commercial fleet will be remitted to the State Treasurer, who will be required to credit such amounts to the Commercial Vehicle Administrative Fund.

Additional service fee. In addition to the annual vehicle registration fees, any applicant for vehicle registration or renewal will be required to pay a service fee in the amount of $5 to the Division or contractor of the Division, as well as to the county treasurer under continuing law. The bill requires the Division or contractor, as well as the county treasurer, to deposit all amounts received in a special fund to be used for all purposes for which the fund has been appropriated by law.

Seat Belt Fines and Seat Belt Safety Fund

The bill increases the fine from $10 to $30 for a person 18 years and older who is not wearing a seat belt in a passenger car when that car is in motion. (Continuing law prohibits court costs from being associated with this fine.) The bill directs $20 from each $30 fine for violation of a city ordinance requiring seat belt use by those 18 and older to the Seat Belt Safety Fund, which is established by the bill and will be administered by the Secretary of Transportation. The bill also directs 2.20 percent of all fines, penalties, and forfeitures received from clerks of the district court to the Seat Belt Safety Fund and adjusts percentages to certain other specified funds also receiving such distributions by amounts ranging from 0.05 percent to 0.24 percent.

All expenditures of moneys in the Seat Belt Safety Fund are to be used for the promotion of and education on occupant protection among children, including, but not limited to, programs in schools in Kansas. These expenditures will be made in accordance with appropriations acts. The Secretary of Transportation is authorized to accept gifts, grants, donations, and bequests to the
Seat Belt Safety Fund. The Secretary of Transportation will remit all moneys received to the State Treasurer, who will deposit the entire amount to the credit of the Seat Belt Safety Fund.

Annual Permit for Certain Heavy Agriculture-related Divisible Loads; HB 2095

HB 2095 authorizes the Secretary of Transportation (Secretary) to issue an annual overweight divisible load operating permit for a truck-tractor semitrailer combination vehicle or a truck-tractor semitrailer, trailer combination vehicle with a gross vehicle weight of more than 85,500 pounds but not more than 90,000 pounds transporting divisible loads on 6 or more axles. The permit will be with respect to highways under the Secretary's jurisdiction, including city connecting links. The fee for the annual permit will be $200, and collected fees will be deposited into the State Highway Fund. No single-trip permits will be issued.

The bill includes the following restrictions on such operation:

- No operation on the interstate system when loaded in excess of 80,000 pounds;
- Must be registered at the maximum weight category;
- Shall not be operated on any bridge or highway that has a posted gross weight limit or posted axle weight limit less than that at which the vehicle is operating;
- Must comply with weight limits on wheels, axles, and groups of axles, except as otherwise allowed by the bill;
- Cannot violate width, height, and length restrictions in continuing law;
- Must not operate with a total weight of more than 85,500 pounds when highway surfaces have ice or snowpack, or drifting snow; and
- Shall not operate with a total weight of more than 85,500 pounds unless the vehicle is carrying agricultural inputs, farm supplies, biofuels, feed, raw or processed agricultural commodities, livestock, raw meat products intended by the shipper for further processing, or farm products. The bill directs the provisions in this paragraph are to be construed liberally.

The bill requires the permit be carried in the vehicle when the vehicle is operated at a weight of more than 85,500 pounds. The bill specifies maximum loads to be carried on any group of two or more consecutive axles, by distance between those axles and number of axles.

The bill also amends the definition of “triple axles” to increase from 120 inches to 132 inches the maximum distance at which such axles could be spaced apart.
Transit Bus Operations; Eldon K Miller Memorial Highway; HB 2096

HB 2096 authorizes certain operations of transit buses and designates a memorial highway.

Transit Bus Operation on Certain Highway Shoulders

The bill allows the Secretary of Transportation (Secretary) to authorize operation of transit buses on the right shoulders of state highways in Wyandotte County. Previous law limited such operation to Johnson County.

The bill replaces the former reporting requirement with a requirement the Secretary and persons designated by the boards of commissioners of Johnson and Wyandotte counties report to the Legislature on the implementation and operation of the program on or before March 1 in 2018, 2019, and 2020. Under prior law, the Secretary and persons designated by the Johnson County Board of County Commissioners were required to report annually, before the tenth day of each regular session.

Eldon K Miller Memorial Highway

The bill designates a portion of US-75, in Woodson County north of Yates Center, as the Eldon K Miller Memorial Highway. The bill removes that portion of US-75 from designation as the Purple Heart/Combat Wounded Veterans Highway.

According to testimony, Sergeant Miller, a native of Yates Center, served in the U.S. Army Corps during World War II and was a Kansas Highway Patrol trooper starting in 1953. He was killed in the line of duty in Overland Park in 1968.

Under continuing law, the Secretary is required to place suitable signs to indicate such designation. However, the Secretary is precluded from placing these signs until the Secretary has received sufficient moneys from gifts and donations to reimburse the Secretary for the cost of placing such signs, plus an additional 50 percent of the initial cost to defray future maintenance or replacement of the signs. The Secretary may accept and administer gifts and donations to aid in obtaining and installing suitable signs.

Bicycle Safety Equipment; HB 2170

HB 2170 requires a bicycle in use between sunset and sunrise to be equipped on the rear with a red reflector visible from 100 feet to 600 feet or a lamp that emits a red light visible from 500 feet, or the operator must wear a device that emits a red or amber light visible from 500 feet. Previous law required both a reflector and a red light visible from the rear, and continuing law requires a lamp on the front emitting white light.

The bill also removes references to equipment approval by the Secretary of Transportation.
Autism Awareness and 4-H Foundation License Plates; Military Honors Decals; Disability Decals; Senate Sub. for HB 2174

Senate Sub. for HB 2174 establishes two distinctive license plates, authorizes decals on distinctive license plates to indicate transportation of a person with a disability, and authorizes additional decals indicating military honors on certain military-related distinctive license plates.

License Plates

Autism Awareness

The bill authorizes an autism awareness license plate on and after January 1, 2018, for use on a passenger vehicle or truck registered for a gross weight of 20,000 pounds or less. The bill allows any owner or lessee to apply for the new plate after paying annual vehicle registration fees and a logo use royalty fee of between $25 and $100 to the organization Autism Hope for Families, Inc. Royalties are deposited into the Autism Awareness Royalty Fund, which the bill creates. Payments from the Autism Awareness Royalty Fund will be made on a monthly basis to the appropriate designee of the Autism Hope for Families, Inc.

Kansas 4-H Foundation

The bill authorizes a Kansas 4-H Foundation license plate on and after January 1, 2018, for use on a passenger vehicle or truck registered for a gross weight of 20,000 pounds or less. The bill allows any owner or lessee to apply for the new plate after paying annual vehicle registration fees and a logo use royalty fee of between $25 and $100 to the Kansas 4-H Foundation, Inc. Royalties will be deposited into the Kansas 4-H Foundation Royalty Fund, which the bill creates. Payments from the Kansas 4-H Foundation Royalty Fund will be made on a monthly basis to the appropriate designee of the Kansas 4-H Foundation, Inc.

Decals for License Plates

Indicating Disability

On and after January 1, 2018, the bill authorizes a wheelchair emblem decal to be affixed to a distinctive license plate and a permanent placard as an alternative to indicate the vehicle transports a person with a permanent disability. Under prior law, the options were a permanent placard or a permanent placard and a special license plate. An individual identification card will also be issued to accompany the permanent placard and wheelchair emblem decal; under prior law, the identification card was issued to anyone with a permanent placard or permanent placard and a special license plate.

Indicating Military Honors

The bill expands eligibility to purchase license plate decals indicating certain military honors to those persons issued a distinctive military license plate who have received an Army of Occupation Medal or Navy Occupation Service Medal upon providing satisfactory proof of receiving such medal to the Director of Vehicles.
VETERANS AND MILITARY

Consumer Protection Act, Active Duty Military; SB 201

SB 201 amends the Kansas Consumer Protection Act (Act) by adding members of the military to the definition of “protected consumer” in the Act. With the addition, the Act applies to elder persons, persons with disabilities, veterans, surviving spouses of veterans, members of the military, and immediate family members of members of the military.
**APPROPRIATIONS BILLS**

**SB 19**, the school finance formula bill, includes funding for FY 2018 and FY 2019 for the Department of Education. The bill increased expenditures from the Governor’s recommendation by $235.4 million, including $214.4 million from the State General Fund, in FY 2018 and increased expenditures by $370.7 million, including $356.1 million from the State General Fund, in FY 2019.

**Senate Sub. for HB 2002** includes funding for FY 2017, FY 2018, and FY 2019 supplemental expenditures for most state agencies and FY 2018 and FY 2019 capital improvements for selected state agencies. The approved FY 2018 budget, from Senate Sub. for HB 2002, totals $15.6 billion, including $6.4 billion from the State General Fund. The approved budget increases the Governor’s recommended expenditures by $248.9 million, including $170.0 million from the State General Fund, for FY 2018. The approved FY 2019 budget, in Senate Sub. for HB 2002, totals $15.8 billion, including $6.3 billion from the State General Fund. The approved budget increases the Governor’s recommended expenditures by $0.3 million, including $132.3 million from the State General Fund, for FY 2019.

**Senate Sub. for Sub. for HB 2052** includes funding for FY 2017, FY 2018, FY 2019, FY 2020, and FY 2021 supplemental expenditures for most state agencies. The FY 2017 supplemental budget totals $15.9 billion from all funds, including $6.3 billion from the State General Fund. This is an all funds increase of $120.4 million and a State General Fund reduction of $80.9 million from the FY 2017 approved budget.
TECHNICAL BILLS

HB 2426
This bill reconciles amendments to statutes that were amended more than once during the 2017 or prior legislative sessions. For such statutes, the bill repeals one version and amends the continuing version to create a single version of the statute containing all non-contradictory amendments.
BILLS VETOED BY THE GOVERNOR

Senate Sub. for HB 2002
This bill includes funding for FY 2017, FY 2018, and FY 2019 supplemental expenditures for most state agencies and FY 2018 and FY 2019 capital improvements for selected state agencies. The bill contains the following line item vetoes.

Dept. for Aging and Disability Services
(Line item) Clubhouse Model Programs – Sections 99(q) and 100(o) would have directed the agency to provide Medicaid reimbursement for Clubhouse Rehabilitation Services and to enter into contracts with certified Clubhouse Providers.

Dept. for Aging and Disability Services
(Line item) Home and Community Based Services Integration Proviso – Section 174 would have prohibited integration, consolidation, or otherwise altering the structure of home and community based waiver services or submitting a proposal to combine, reassign, or otherwise alter the designated responsibilities to provide intake, assessment or referral services for medical services, behavioral health services, transportation, nursing facilities, other long-term care, or home and community based services waivers prior to FY 2020.

HB 2044
This bill would have established the KanCare Bridge to a Healthy Kansas Program (Program). The Kansas Department of Health and Environment would have been required to administer and promote this program and provide information to potential eligible individuals who live in medically underserved areas of the state. The bill would have modified the eligibility requirements for the Kansas Medical Assistance Program to include any non-pregnant adult under 65 years of age who is a U.S. citizen or legal resident and who has been a resident of Kansas for at least 12 months, whose income does not exceed 133 percent of the federal poverty level. The bill would also have required referral to workforce training programs, created a Program Drug Rebate Fund and a Program Privilege Fee Fund, created a health insurance coverage premium assistance program, addressed federal denial and approval of financial participation, required submission of a waiver request to the federal government, required various Program reports to the Legislature, and created a Program Working Group. The bill would also have required the Secretary of Health and Environment to include reimbursement for clubhouse rehabilitation services within the Medicaid program on and after the effective date of the bill, subject to the limits of appropriations.
Sub. for HB 2178

This bill would have made a number of changes in the Kansas individual income tax structure. It would have repealed, effective for tax year 2017, the exemption for non-wage business income. Taxpayers would have been permitted to begin claiming certain non-wage business income losses in conformity with federal treatment. Special subtraction modification provisions relating to net gains from certain livestock sales were also repealed. Medical expenses allowed as itemized deductions under federal law also would have become available as Kansas itemized deductions beginning in tax year 2017. Individual income tax rates would have increased beginning in tax year 2017—utilizing a three-bracket system of 2.70 percent, 5.25 percent, and 5.45 percent.

HB 2313

This bill would have amended the Kansas Lottery Act to allow the use of lottery ticket machines and the use of instant bingo vending machines, amended law concerning underage purchasing of lottery tickets, extended the sunset provision for the Kansas Lottery in prior law, amended law directing transfers from the Lottery Operating Fund, and amended law concerning the State Debt Setoff Program.

BILLS VETOED BY THE GOVERNOR, BUT OVERRIDDEN

SB 30

This bill makes a number of changes in the Kansas individual income tax structure and several adjustments to statutory provisions in relation to Sales Tax and Revenue (STAR) Bonds.
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