

BUDGET ANALYSIS

FISCAL YEAR 2024

Submitted to the 2023 Kansas Legislature

KLRD

*Providing objective research and fiscal
analysis for the Kansas Legislature*

Volume II

Agriculture and Natural Resources

Education

Human Services

Public Safety

Transportation

Kansas Legislative Research Department
February 2023

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FISCAL YEAR 2024

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FOREWORD

The *Fiscal Year 2024 Budget Analysis* is provided to assist the Legislature in the review of agency budget requests and the Governor's budget recommendations for fiscal years 2023 and 2024.

Function of Government

VOLUME I

<i>Governor's Budget Report.....</i>	<i>1</i>
<i>General Government.....</i>	<i>21</i>

VOLUME II

<i>Agriculture And Natural Resources.....</i>	<i>817</i>
<i>Education.....</i>	<i>911</i>
<i>Human Services.....</i>	<i>1059</i>
<i>Public Safety.....</i>	<i>1313</i>
<i>Transportation.....</i>	<i>1523</i>

This report contains the individual analyses of state agency budgets, including the agency budget requests and the Governor's recommendations. The Legislative Research Department's analysis pertains to the Governor's recommendations as originally reported in Volumes 1 and 2 of the Governor's Budget Report as submitted to the Legislature.

This document groups agencies by the function of government into which each agency is classified. There are six functions of government into which agencies are grouped, with similar agencies grouped that share similar basic purposes.

Volume I of this publication contains the Overview of the FY 2024 Governor's Budget Report and agencies in General Government.

Volume II of this publication contains agencies in Agriculture and Natural Resources, Education, Human Services, Public Safety, and Transportation.

LEGISLATIVE FISCAL ANALYST ASSIGNMENTS—FY 2024

Abstracters' Board of Examiners **PRATT, MOLLY** (785-296-1494)
Adjutant General's Department **RIEDEL, MURL** (785-296-3184)

Behavioral Sciences Regulatory Board **LaMUNYON, DAYTON** (785-296-4405)

Board of Accountancy **PRATT, MOLLY** (785-296-1494)

Board of Barbering **DE BOER, MARTIN** (785-296-4439)

Board of Cosmetology **DE BOER, MARTIN** (785-296-4439)

Board of Examiners in Optometry **DRURY, LUKE** (785-296-7250)

Board of Indigents' Defense Services **DE BOER, MARTIN** (785-296-4439)

Board of Nursing **LEOPOLD, MEGAN** (785-296-4419)

Board of Tax Appeals **CAINE, CHARDAE** (785-296-3183)

Board of Technical Professions **PRATT, MOLLY** (785-296-1494)

Board of Veterinary Examiners **DRURY, LUKE** (785-296-7250)

Citizens' Utility Ratepayer Board **DRURY, LUKE** (785-296-7250)

Department for Children and Families **DEAR, DYLAN** (785-296-0665)

Department of Administration **WU, STEVEN** (785-296-4447)

Department of Wildlife and Parks **DRURY, LUKE** (785-296-7250)

Emergency Medical Services Board **RIEDEL, MURL** (785-296-3184)

Governmental Ethics Commission **LIGHT, JENNIFER** (785-296-4410)

Health Care Stabilization Fund Board of Governors
LIGHT, JENNIFER (785-296-4410)

Judicial Branch **DE BOER, MARTIN** (785-296-4439)

Judicial Council **DE BOER, MARTIN** (785-296-4439)

Kansas Board of Hearing Aid Examiners **PROSSER, AMANDA** (785-296-7879)

Kansas Board of Pharmacy **CAINE, CHARDAE** (785-296-3183)

Kansas Board of Regents **HORTON, BRIANNA** (785-296-6684)

Kansas Bureau of Investigation **RIEDEL, MURL** (785-296-3184)

Kansas Commission on Peace Officers' Standards and Training
MORROW, SHIRLEY (785-296-3542)

Kansas Commission on Veterans Affairs Office **LIGHT, JENNIFER** (785-296-4410)

Kansas Corporation Commission **DRURY, LUKE** (785-296-7250)

Kansas Dental Board **DRURY, LUKE** (785-296-7250)

Kansas Department for Aging and Disability Services **LaMUNYON, DAYTON** (785-296-4405)

Kansas Department of Agriculture **DRURY, LUKE** (785-296-7250)

Kansas Department of Commerce **CAINE, CHARDAE** (785-296-3183)

Kansas Department of Corrections and Correctional Facilities
MORROW, SHIRLEY (785-296-3542)

Kansas Department of Credit Unions **LIGHT, JENNIFER** (785-296-4410)

Kansas Department of Health and Environment **LEOPOLD, MEGAN** (785-296-4419)

Kansas Department of Labor **WU, STEVEN** (785-296-4447)

Kansas Department of Revenue **CAINE, CHARDAE** (785-296-3183)
Kansas Department of Transportation **RIEDEL, MURL** (785-296-3184)

Kansas Guardianship Program **PROSSER, AMANDA** (785-296-7879)
Kansas Highway Patrol **RIEDEL, MURL** (785-296-3184)

Kansas Human Rights Commission **PRATT, MOLLY** (785-296-1494)

Kansas Insurance Department **LIGHT, JENNIFER** (785-296-4410)

Kansas Lottery **DE BOER, MARTIN** (785-296-4439)

Kansas Public Employees Retirement System **WU, STEVEN** (785-296-4447)

Kansas Racing and Gaming Commission **DE BOER, MARTIN** (785-296-4439)

Kansas Sentencing Commission **MORROW, SHIRLEY** (785-296-3542)

Kansas State Board of Healing Arts **LEOPOLD, MEGAN** (785-296-4419)

Kansas State Board of Mortuary Arts **DRURY, LUKE** (785-296-7250)

Kansas State Department of Education **SCOTT, J.G.** (785-296-4397)

Kansas State Fair **DRURY, LUKE** (785-296-7250)

Kansas State School for the Blind **PROSSER, AMANDA** (785-296-7879)

Kansas State School for the Deaf **PROSSER, AMANDA** (785-296-7879)

Kansas Water Office **DRURY, LUKE** (785-296-7250)

Legislative Coordinating Council **DECKARD, AMY** (785-296-4429)

Legislative Division of Post Audit **DECKARD, AMY** (785-296-4429)

Legislative Research Department **DECKARD, AMY** (785-296-4429)

Legislature **DECKARD, AMY** (785-296-4429)

Office of Administrative Hearings **DE BOER, MARTIN** (785-296-4439)

Office of Information and Technology Services **FISHER, JAMES** (785-296-6490)

Office of the Attorney General **DE BOER, MARTIN** (785-296-4439)

Office of the Governor **LEOPOLD, MEGAN** (785-296-4419)

Office of the Revisor of Statutes **DECKARD, AMY** (785-296-4429)

Office of the Secretary of State **LIGHT, JENNIFER** (785-296-4410)

Office of the State Bank Commissioner **LIGHT, JENNIFER** (785-296-4410)

Office of the State Treasurer **LIGHT, JENNIFER** (785-296-4410)

Pooled Money Investment Board **LIGHT, JENNIFER** (785-296-4410)

Postsecondary Education Systemwide **HORTON, BRIANNA** (785-296-6684)

Real Estate Appraisal Board **PROSSER, AMANDA** (785-296-7879)

Real Estate Commission **PROSSER, AMANDA** (785-296-7879)

State Fire Marshal **RIEDEL, MURL** (785-296-3184)

State Historical Society **PROSSER, AMANDA** (785-296-7879)

State Institutions for Intellectual Disabilities **LaMUNYON, DAYTON** (785-296-4405)

State Institutions for Mental Health **LaMUNYON, DAYTON** (785-296-4405)

State Library **PROSSER, AMANDA** (785-296-7879)

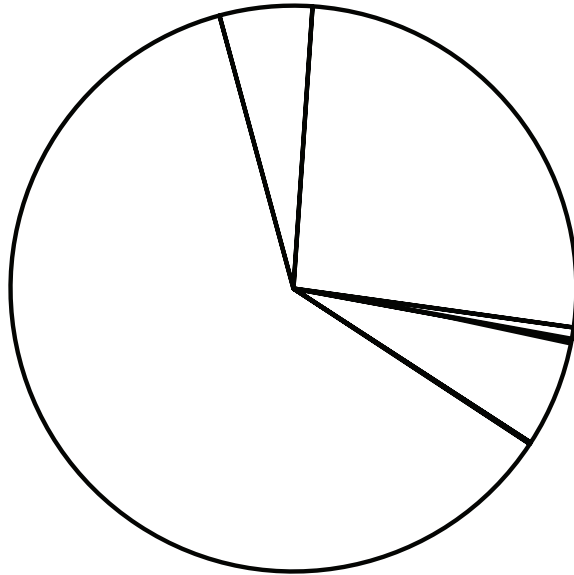
TABLE OF CONTENTS

	Vol.	Page
Abstracters' Board of Examiners.....	I	557
Accountancy, Board of.....	I	569
Adjutant General's Department.....	II	1371
Administration, Department of.....	I	311
Administrative Hearings, Office of.....	I	547
Aging and Disability Services, Kansas Department for.....	II	1149
Agriculture, Kansas Department of.....	II	819
Attorney General, Office of the	I	165
Bank Commissioner, Office of the State.....	I	583
Barbering, Board of.....	I	609
Behavioral Sciences Regulatory Board.....	I	621
Blind, Kansas State School for the.....	II	1003
Children and Families, Department for.....	II	1103
Citizens' Utility Ratepayer Board.....	I	537
Commerce, Kansas Department of.....	I	487
Corporation Commission, Kansas.....	I	517
Corrections, Kansas Department of.....	II	1315
Cosmetology, Board of.....	I	639
Credit Unions, Kansas Department of.....	I	653
Deaf, Kansas State School for the.....	II	1025
Dental Board, Kansas.....	I	667
Education, Kansas State Department of.....	II	913
Emergency Medical Services Board.....	II	1449
Fair, Kansas State.....	II	897
Fire Marshal, State.....	II	1463
Governmental Ethics Commission.....	I	679
Governor, Office of.....	I	69
Guardianship Program, Kansas.....	II	1259
Healing Arts, Kansas State Board of.....	I	695
Health Care Stabilization Fund, Board of Governors.....	I	225
Health and Environment, Department of.....	II	1061
Hearing Aid Examiners, Kansas Board of.....	I	705
Highway Patrol, Kansas.....	II	1477
Historical Society, Kansas State.....	II	983
Human Rights Commission, Kansas.....	I	207
Indigents' Defense Services, Board of.....	I	279
Information and Technology Services, Office of.....	I	355
Insurance Department, Kansas.....	I	141
Intellectual Disabilities, State Institutions for.....	II	1267
Judicial Branch.....	I	239
Judicial Council.....	I	267
Kansas Bureau of Investigation.....	II	1399
Kansas Public Employees Retirement System.....	I	387
Labor, Kansas Department of.....	II	1227
Legislative Coordinating Council.....	I	23
Legislative Division of Post Audit.....	I	61
Legislative Research Department, Kansas.....	I	41
Legislature.....	I	31
Library, Kansas State.....	II	1047
Lottery, Kansas.....	I	407
Mental Health, State Institutions for.....	II	1285

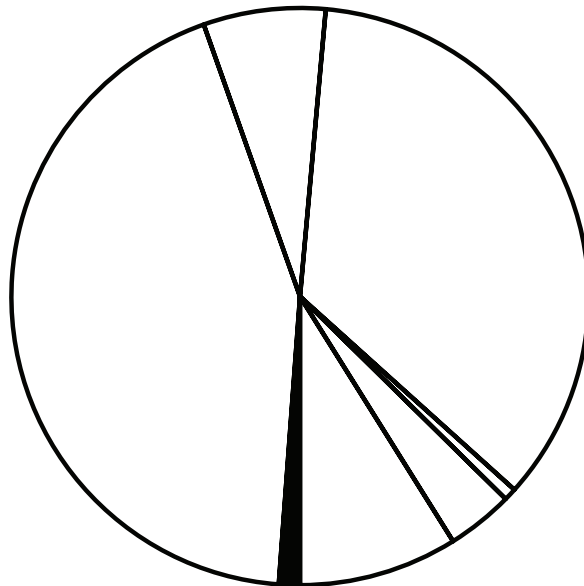
Mortuary Arts, Kansas State Board of.....	I	715
Nursing, Board of.....	I	727
Optometry Examiners, Board of.....	I	741
Peace Officers' Standards and Training, Kansas Commission on.....	II	1437
Pharmacy, Kansas Board of.....	I	753
Pooled Money Investment Board.....	I	197
Postsecondary Education Systemwide.....	II	945
Racing and Gaming Commission, Kansas.....	I	429
Real Estate Appraisal Board.....	I	765
Real Estate Commission.....	I	777
Revenue, Kansas Department of.....	I	447
Revisor of Statutes, Office of the.....	I	51
Secretary of State, Office of the.....	I	93
Sentencing Commission, Kansas.....	II	1509
Tax Appeals, Board of.....	I	473
Technical Professions, Board of.....	I	789
Transportation, Department of.....	II	1525
Treasurer, State.....	I	115
Veterans Affairs Office, Kansas Commission on	II	1195
Veterinary Examiners, Board of.....	I	803
Water Office, Kansas.....	II	881
Wildlife and Parks, Department of.....	II	849

AGRICULTURE AND NATURAL RESOURCES

State General Fund



All Funds



The Agriculture and Natural Resources function of government protects and regulates the natural and physical resources of the state. This function includes the Kansas Department of Agriculture; the Kansas Department of Wildlife and Parks; the Kansas Water Office; and the Kansas State Fair. The analysis for the Kansas Department of Health and Environment (KDHE)–Division of Environment can be found in the KDHE analysis in the Human Services section of this publication.

The Governor's FY 2024 recommendation for the Agriculture and Natural Resources function totals \$350.5 million from all funding sources, including \$20.9 million from the State General Fund.

Agencies in this Function:		The FY 2024 recommendation represents a State General Fund decrease of 82.6 percent, or \$98.8 million, below the FY 2023 amount. Expenditures from all funds decrease by 17.1 percent, or \$70.1 million, below the FY 2023 amount.
<i>Kansas Department of Agriculture</i>	819	
<i>Department of Wildlife and Parks</i>	849	
<i>Kansas Water Office</i>	881	
<i>Kansas State Fair</i>	897	

A total of 1,344.0 FTE positions are recommended by the Governor for the Agriculture and Natural Resources function for FY 2024, which is an increase of 9.0 FTE positions above FY 2023. Of all state FTE positions, 3.2 percent are in this function.

Agencies in this function comprise 0.2 percent of the total State General Fund budget in FY 2024, which a 1.1 percent decrease from the 1.3 percent in FY 2023. They comprise 1.4 percent of expenditures from all funding sources in FY 2024, which is a decrease of 0.3 percent below the 1.7 percent in FY 2022.

KANSAS DEPARTMENT OF AGRICULTURE

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 8,990,805	\$ 11,167,664	\$ 11,167,664	\$ 12,700,413	\$ 12,195,413
Federal Funds	11,934,703	13,560,828	13,560,828	12,843,225	12,843,225
All Other Funds	25,343,932	37,187,899	37,187,899	32,780,999	32,315,241
<i>Subtotal</i>	<i>\$ 46,269,440</i>	<i>\$ 61,916,391</i>	<i>\$ 61,916,391</i>	<i>\$ 58,324,637</i>	<i>\$ 57,353,879</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 46,269,440	\$ 61,916,391	\$ 61,916,391	\$ 58,324,637	\$ 57,353,879
Percentage Change:					
State General Fund	(4.7) %	24.2 %	24.2 %	13.7 %	9.2 %
All Funds	(12.4) %	33.8 %	33.8 %	(5.8) %	(7.4) %
FTE Positions	297.0	345.0	345.0	353.0	351.0

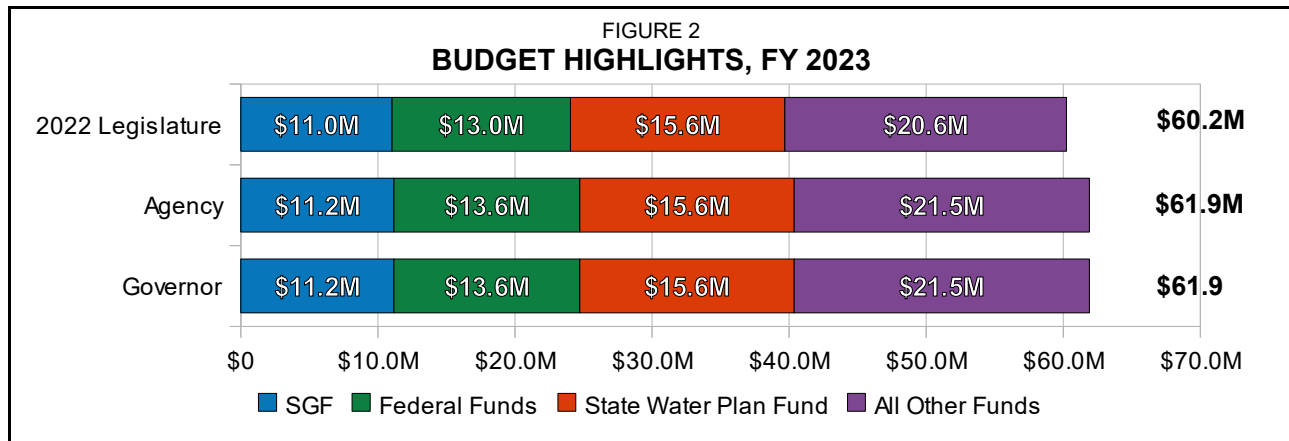
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department of Agriculture is responsible for implementing food safety, consumer and environmental protection, and water resource allocation programs. This includes the assurance of safe meat, milk, and egg supply; safety of the food supply through inspection at food processing and retail establishments; the responsible and judicious use of pesticides and nutrients; the protection of Kansas' natural and cultivated plants; the integrity of weighing and measuring devices in commerce; and that the waters of Kansas are put to beneficial use.

EXECUTIVE SUMMARY

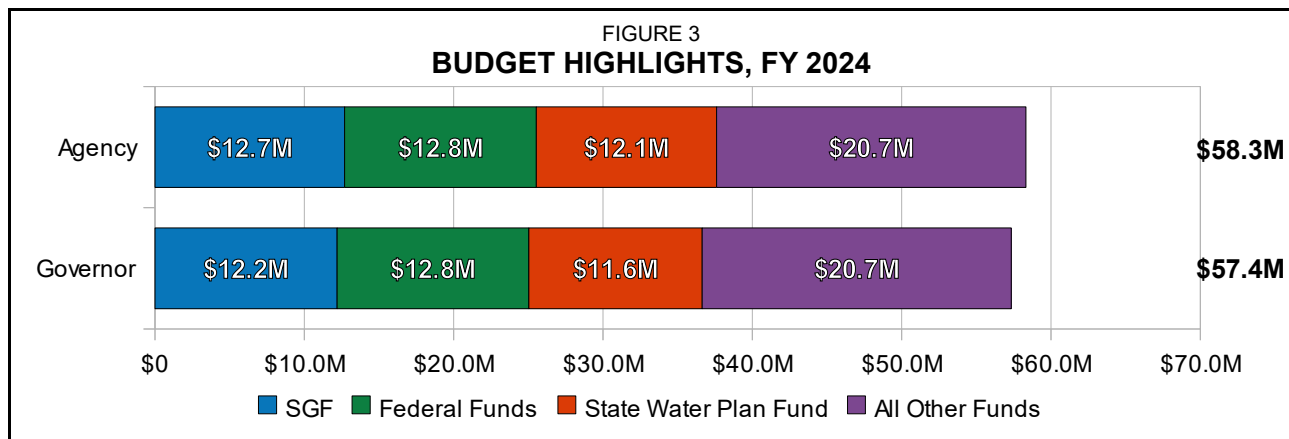
The 2022 Legislature approved a budget of \$55.8 million, including \$11.0 million from the State General Fund (SGF), for the Kansas Department of Agriculture for FY 2023. Two adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required.

- **SGF REAPPROPRIATION.** A total of \$3,302 in unspent FY 2022 SGF moneys reappropriated into the approved amount in FY 2023.
- **STATE WATER PLAN FUND REAPPROPRIATION.** The agency also reappropriated \$4.4 million in unspent FY 2022 State Water Plan Fund (SWPF) moneys into FY 2023.



The **agency** submits a revised estimate of \$61.9 million, including \$11.2 million SGF, in FY 2023. The estimate is an increase of \$1.7 million, or 2.8 percent, above the FY 2023 approved amount. The majority of the increase is attributable to a new federal grant for a local food purchase program (\$1.2 million) and Farm and Ranch Stress Assistance (\$157,587). The revised estimate also includes a supplemental request for \$150,000 SGF for additional operational costs for the Agriculture Laboratory Program.

The **Governor** concurs with the agency's revised FY 2023 estimate. The recommendation includes the agency supplemental request totaling \$150,000 SGF for the Agriculture Laboratory Program.



The **agency** requests \$58.3 million, including \$12.7 million SGF, for FY 2024. This is an all funds decrease of \$3.6 million, or 5.8 percent, below the FY 2023 revised estimate. While the all funds amount is a decrease below the FY 2023 revised estimate, the request for FY 2024 is an SGF increase of \$1.5 million, or 13.7 percent, above the FY 2023 revised estimate. The SGF increase is attributable to agency enhancement requests. SGF enhancement requests total \$2.1 million and include salary increases and additional staff for the following:

- 2.0 FTE positions for Water Appropriations Staff (\$702,015);
- 2.0 FTE positions for Water Management Staff (\$321,713);
- 1.0 FTE position for Water Structures Staff (\$375,917);
- 1.0 FTE position for Agricultural Marketing Staff (\$355,760);
- 1.0 FTE position for Water Management Grants (\$100,000); and
- 1.0 FTE position for Conservation Grants (\$100,00).

The agency request also includes enhancement requests totaling \$865,758 from the State Water Plan Fund for various agricultural programs and \$150,000 SGF for operational cost increases in the Agricultural Laboratory Program. The agency requests 353.0 FTE positions, which is an increase of 8.0 FTE positions above the agency's FY 2023 revised estimate.

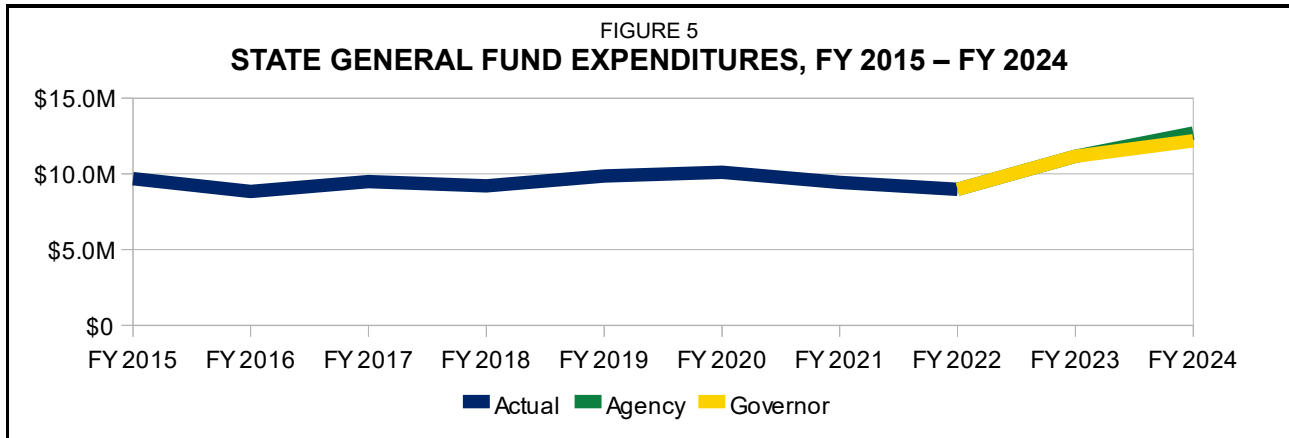
The **Governor** recommends expenditures totaling \$57.4 million, including \$12.2 million SGF. The Governor's recommendation is an all funds decrease of \$970,758, or 1.5 percent, including an SGF decrease of \$505,000, or 4.0 percent, below the agency request. The recommendation includes eight enhancement requests totaling \$2.0 million from all funding sources, including \$1.6 million SGF, for water management, water appropriations, water structures, watershed dam construction, irrigation technology, and crop and livestock research.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 22,227,316	\$ 26,689,863	\$ 26,689,863	\$ 28,517,237	\$ 28,419,613
Contractual Services	15,590,034	18,964,624	18,964,624	16,915,521	16,265,521
Commodities	989,994	914,012	914,012	906,355	848,979
Capital Outlay	835,357	1,514,641	1,514,641	1,383,174	1,383,174
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 39,642,701</i>	<i>\$ 48,083,140</i>	<i>\$ 48,083,140</i>	<i>\$ 47,722,287</i>	<i>\$ 46,917,287</i>
Aid to Local Units	2,223,373	2,473,373	2,473,373	2,502,706	2,502,706
Other Assistance	4,403,366	11,359,878	11,359,878	8,099,644	7,933,886
<i>Subtotal—Operating</i>	<i>\$ 46,269,440</i>	<i>\$ 61,916,391</i>	<i>\$ 61,916,391</i>	<i>\$ 58,324,637</i>	<i>\$ 57,353,879</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 46,269,440	\$ 61,916,391	\$ 61,916,391	\$ 58,324,637	\$ 57,353,879
Financing:					
State General Fund	\$ 8,990,805	\$ 11,167,664	\$ 11,167,664	\$ 12,700,413	\$ 12,195,413
State Water Plan Fund	8,029,136	15,641,286	15,641,286	12,070,645	11,604,887
Econ Dev. Initiat. Fund	983,664	1,013,276	1,013,276	1,013,276	1,013,276
Federal Funds	11,934,703	13,560,828	13,560,828	12,843,225	12,843,225
All Other Funds	16,331,132	20,533,337	20,533,337	19,697,078	19,697,078
TOTAL	\$ 46,269,440	\$ 61,916,391	\$ 61,916,391	\$ 58,324,637	\$ 57,353,879
FTE Positions	297.0	345.0	345.0	353.0	351.0

STATE GENERAL FUND



For the Kansas Department of Agriculture, SGF actual expenditures averaged \$9.5 million from FY 2015 to FY 2022. The FY 2023 revised estimate for SGF expenditures totals \$11.2 million, and includes an agency supplemental request of \$150,000 for the Agriculture Laboratory Program. FY 2024 requested SGF expenditures total \$12.7 million and include agency enhancement requests totaling \$1.6 million.

FY 2023 ANALYSIS

FIGURE 6
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 11,014,362	\$ 44,794,027	\$ 55,808,389	336.0
1. SGF Reappropriation	3,302	-	3,302	--
2. SWPF Reappropriation	-	4,436,397	4,436,397	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 11,017,664</i>	<i>\$ 49,230,424</i>	<i>\$ 60,248,088</i>	<i>336.0</i>
Agency Revised Estimate:				
3. Supplemental—Lab	\$ 150,000	\$ -	\$ 150,000	--
4. All Other Adjustments	-	1,518,303	1,518,303	9.0
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 11,167,664</i>	<i>\$ 50,748,727</i>	<i>\$ 61,916,391</i>	<i>345.0</i>
Governor's Recommendation:				
5. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 11,167,664	\$ 50,748,727	\$ 61,916,391	345.0

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, two adjustments were made to the \$55.8 million appropriated to the Kansas Department of Agriculture for FY 2023. These adjustments change the current year approved amount without any legislative action required and include the following:

1. **SGF REAPPROPRIATION.** A total of \$3,302 in unspent FY 2022 SGF moneys reappropriated into the approved amount in FY 2023.
2. **SWPF REAPPROPRIATION.** The agency also reappropriated \$4.4 million in unspent FY 2022 State Water Plan Fund (SWPF) moneys into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$61.9 million, including \$11.2 million SGF, in FY 2023. The revised estimate is an increase of \$1.7 million, or 2.8 percent, above the FY 2023 approved budget. The majority of the increase is attributable to a new federal grant for a local food purchase program (\$1.2 million) and Farm and Ranch Stress Assistance (\$157,587). The revised estimate also includes a supplemental request for an additional \$150,000 SGF for operational costs for the Agriculture Laboratory Program.

The **agency** revised estimate includes the following adjustments:

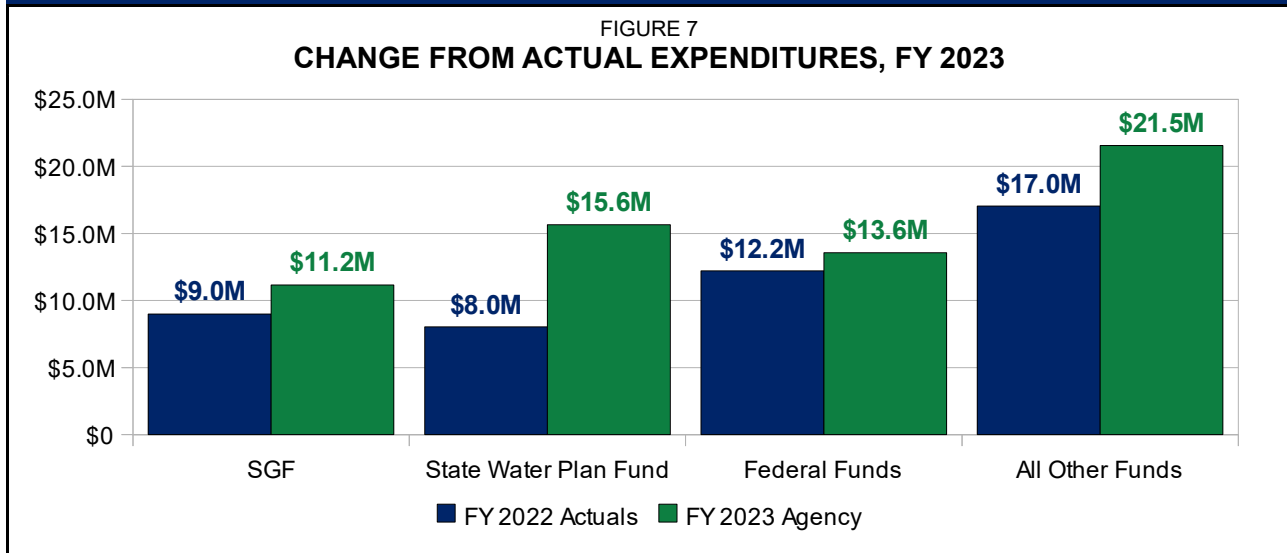
3. **SUPPLEMENTAL—LAB.** The agency requests \$150,000 from the SGF for rising costs and inflation relating to expenditures for professional scientific supplies and lab consumables.
4. **ALL OTHER ADJUSTMENTS.** All other adjustments made by the agency total an increase of \$1.5 million, all from special revenue funds. The increase is primarily attributable to increasing estimates for other assistance payments. Specifically, increases in other assistance are mostly attributable to a new federal grant received by the agency. The agency indicates the purpose of the grant is to maintain and improve food and agriculture supply chain resiliency. The remaining balance of all other adjustments include increasing estimates for the purchase of trucks in FY 2023, along with other, smaller adjustments.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's FY 2023 revised estimate.

5. **NO CHANGES.** The Governor recommends no changes to the agency's FY 2023 revised estimate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$61.9 million, including \$11.2 million SGF, in FY 2023. This is an increase of \$15.6 million, or 33.8 percent, from all funding sources, including \$2.2 million SGF, or 24.2 percent, above the FY 2022 actual expenditures. The all funds increase is partially attributable to the agency reappropriating \$4.4 million in State Water Plan Fund moneys from FY 2022 into FY 2023. The all funds increase is also partially attributable to an increase in salary and wage expenditures. The 2022 Legislature approved additional positions for the agency in FY 2023 above the FY 2022 number and included a 5.0 percent salary increase for most state employees.

The increase in SGF expenditures is primarily attributable to agency enhancement requests approved by the 2022 Legislature, which also included additional FTE positions.

FY 2024 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 11,167,664	\$ 50,748,727	\$ 61,916,391	345.0
Agency Request:				
1. Enhancement—Water Management	\$ 321,713	\$ -	\$ 321,713	2.0
2. Enhancement—Water Man. Grant	100,000	-	100,000	1.0
3. Enhancement—Water Appropriations	702,015	-	702,015	2.0
4. Enhancement—Water Structures	375,917	-	375,917	1.0
5. Enhancement—SWPF Water Resources Cost Share	-	65,758	65,758	--
6. Enhancement—SWPF Watershed Dam Construction	-	100,000	100,000	--
7. Enhancement—SWPF – WTAP/CREP	-	100,000	100,000	--
8. Enhancement—SWPF – Irrigation Technology	-	200,000	200,000	--
9. Enhancement—SWPF – Soil Health	-	200,000	200,000	--
10. Enhancement—SWPF – Streambank Stabilization	-	100,000	100,000	--
11. Enhancement—Conservation Grant	100,000	-	100,000	1.0
12. Enhancement—SWPF – Crop and Livestock Research	-	100,000	100,000	--
13. Enhancement—Ag Marketing	355,760	-	355,760	1.0
14. Reappropriations	-	(4,436,397)	(4,436,397)	--
15. Enhancement—Labs	150,000	-	150,000	--
16. All Other Adjustments	(572,656)	(1,553,864)	(2,126,520)	--
Subtotal—Agency Estimate	\$ 12,700,413	\$ 45,624,224	\$ 58,324,637	353.0
Governor's Recommendation:				
17. Enhancement—Executive Staff	\$ 100,000	\$ -	\$ 100,000	--
18. All Other Enhancement Requests	(605,000)	(465,758)	(1,070,758)	(2.0)
TOTAL	\$ 12,195,413	\$ 45,158,466	\$ 57,353,879	351.0

AGENCY REQUEST

The **agency** requests \$58.3 million, including \$12.7 million SGF, for FY 2024. This is an all funds decrease of \$3.6 million, or 5.8 percent, below the FY 2023 revised estimate. While the all funds amount is a decrease below the FY 2023 revised estimate, the SGF request for FY 2024 is an increase of \$1.5 million, or 13.7 percent, above the FY 2023 revised estimate. The SGF increase is attributable to agency enhancement requests. SGF enhancement requests total \$2.1 million and include salary increases and additional staff for the following:

- 2.0 FTE positions for Water Appropriations Staff (\$702,015);
- 2.0 FTE positions for Water Management Staff (\$321,713);
- 1.0 FTE position for Water Structures Staff (\$375,917);
- 1.0 FTE position for Agricultural Marketing Staff (\$355,760);
- 1.0 FTE position for Water Management Grants (\$100,000); and
- 1.0 FTE position for Conservation Grants (\$100,00).

The agency request also includes enhancement requests totaling \$865,758 from the State Water Plan Fund for various agricultural programs and \$150,000 SGF for operational cost increases in the agricultural laboratory program. The agency requests 353.0 FTE positions, which is an increase of 8.0 FTE positions above the agency's FY 2023 revised estimate.

The **agency** request includes the following adjustments:

1. **ENHANCEMENT—WATER MANAGEMENT.** The agency requests \$321,713, all SGF, for FY 2024 to fund an additional 2.0 FTE positions above the agency's FY 2023 revised estimate. The agency indicates that one position would ensure compact compliance on the Arkansas River and another position would be dedicated to hydrology and geographic information systems (GIS), enhancing available public information and record-sharing capabilities. This request also includes funding to give existing staff salary increases.
2. **ENHANCEMENT—WATER MANAGMENT GRANT.** The agency requests \$100,000, all SGF, for FY 2024 to fund an additional 1.0 FTE position above the agency's FY 2023 revised estimate. The agency indicates this position would manage incoming federal funds from the Infrastructure Investment and Jobs Act, ensuring the agency utilizes all available federal funding opportunities.
3. **WATER APPROPRIATIONS.** The agency requests \$702,015, all SGF, for FY 2024 to fund an additional 2.0 FTE positions above the agency's FY 2023 revised estimate. This request also includes funding to give existing staff salary increases. The agency indicates the Water Appropriations Program works to process water right applications in a timely fashion. However, due to the number of applications, the current processing time is close to one year. The agency indicates the enhancement request would reduce the processing time.
4. **ENHANCEMENT—WATER STRUCTURES.** The agency requests \$375,971, all SGF, for FY 2024 to fund an additional 1.0 FTE position and increase salary and wages for existing staff above the agency's FY 2023 revised estimate. The agency indicates the enhancement request would restore stream obstruction services.
5. **ENHANCMENT—SWPF WATER RESOURCES COST SHARE.** The agency requests \$65,758 from the State Water Plan Fund to improve public water supplies by addressing water quality or conserving water supplies.
6. **ENHANCMENT—SWPF WATERSHED DAM CONSTRUCTION.** The agency requests \$100,000 from the State Water Plan Fund to construct and restore watershed dams to reduce the downstream damage from flooding events. The agency indicates this is a cost-share program with local watershed districts.
7. **ENHANCMENT—SWPF WTAP/CREP.** The agency requests \$100,000 from the State Water Plan Fund to expand efforts to retire water rights near public water supplies or in highly over-appropriated basins to reduce water use and extend the useful life of the High Plains Aquifer.
8. **ENHANCMENT—SWPF IRRIGATION TECHNOLOGY.** The agency requests \$200,000 for cost-share opportunities to allow farmers and ranchers to implement soil moisture probes, bubbler nozzle packages, mobile drip irrigation systems, and telemetry for remote pivot operation and monitoring.
9. **ENHANCMENT—SWPF SOIL HEALTH.** The agency requests \$200,000 from the State Water Plan Fund for education and outreach activities such as field days, workshops, and conferences to share information about soil health. The agency indicates this request would fund pilot projects to demonstrate opportunities with ecosystem services markets and cost-share opportunities for innovative soil health practices.

10. **ENHANCMENT—SWPF STREAMBANK STABILIZATION.** The agency requests \$100,000 from the State Water Plan Fund to design and construct streambank stabilization structures to reduce sedimentation of downstream reservoirs. The agency indicates that the program is targeting John Redmond, Perry, and Tuttle Creek reservoirs.
11. **ENHANCMENT—CONSERVATION GRANT.** The agency requests \$100,000 SGF and 1.0 FTE position to hire a grant manager for the Division of Conservation. The agency's request would encompass salaries and wages, along with associated travel costs. The agency indicates the federal Infrastructure Investment and Jobs Act will make more funding available to the states. However, the agency indicates it currently has little capacity to devote time and management towards those awards. The agency indicates hiring a grants manager would enable that capacity.
12. **ENHANCMENT—SWPF CROP AND LIVESTOCK RESEARCH.** The agency requests \$100,000 from the State Water Plan Fund to continue research the agency deems necessary to ascertain and advance novel concepts related to water quality, quantity, and sustainability.
13. **ENHANCMENT—AG MARKETING.** The agency requests \$355,760 SGF and 1.0 FTE position to extend a grant-funded position and restore funding to support professional and contractual services. The agency indicates the position is currently grant funded, but the request would ensure the position would be funded moving forward. The agency also requests funding to restore the 10.0 percent reduction applied to the program in FY 2022.
14. **SWPF REAPPROPRIATIONS.** The agency carried over unspent moneys from the State Water Plan Fund Fund totaling \$4.4 million from FY 2022 into FY 2023. The agency estimates spending those dollars in FY 2023 and does not estimate any reappropriations for FY 2024.
15. **ENHANCMENT—LABS.** The agency requests \$150,000 SGF for rising costs and inflation relating to expenditures for professional scientific supplies and lab consumables.
16. **ALL OTHER ADJUSTMENTS.** All other adjustments made by the agency result in a net decrease of \$2.1 million from all funds, including a decrease of \$572,656 SGF. The reduction is primarily attributable to other assistance. The agency is estimating lower expenditures from fee and federal funds for various items considered to be other assistance in the agency's Conservation Program. The agency is also estimating lower expenditures for contractual services for FY 2024 above the FY 2023 revised estimate. Specifically, the agency is estimating a reduction in fees for professional services.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures totaling \$57.4 million, including \$12.2 million SGF, for FY 2024. The Governor's recommendation is an all funds decrease of \$970,758, or 1.5 percent, including an SGF decrease of \$505,000, or 4.0 percent, below the agency's FY 2024 request. The recommendation includes eight enhancement requests totaling \$2.0 million from all funding sources, including \$1.6 million SGF for water management, water appropriations, water structures, watershed dam construction, irrigation technology, and crop and livestock research.

The **Governor's** recommendation includes the following adjustments:

17. **ENHANCEMENT—EXECUTIVE STAFF.** The Governor recommends \$100,000 SGF for an executive staff position.
18. **ALL OTHER ENHANCEMENT REQUESTS.** The Governor' recommendation deletes \$870,758, including \$405,000 SGF, for agency enhancement requests not being recommended, including:
- Water Management Grant - \$100,000 SGF and 1.0 FTE position;
 - Agricultural Laboratories - \$150,000 SGF;
 - Conservation Grants - \$100,000 SGF and 1.0 FTE position;
 - State Water Plan Fund Program Enhancements - \$465,758 from the SWPF; and
 - The recommendation partially adopts the enhancement for agricultural marketing and deletes \$255,000 SGF for agricultural marketing. The recommendation includes \$100,760 and 1.0 FTE position to enhance agricultural marketing.

SUPPLEMENTAL REQUEST

FY 2023 SUPPLEMENTAL REQUEST				
Item	SGF		All Other Funds	Total
Laboratory Operational Expenditures	\$	150,000	\$ -	\$ 150,000

For the Laboratory, the agency requests \$150,000 SGF due to rising costs and inflation as the expenses for professional scientific supplies and lab consumables continue to increase.

The Governor recommends adoption of this request.

ENHANCEMENT REQUESTS

FY 2024 ENHANCEMENT REQUESTS							
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE	
Water Management	\$ 321,713	\$ 321,713	2.0	\$ 321,713	\$ 321,713	2.0	
Water Management Grant	100,000	100,000	1.0	-	-	-	
Water Appropriations	702,015	702,015	2.0	702,015	702,015	2.0	
Water Structures	375,917	375,917	1.0	375,917	375,917	1.0	
Laboratory Operational Expenditures	150,000	150,000	--	-	-	--	
SWPF - Water Resources Cost Share	-	65,758	--	-	-	--	
SWPF - Watershed Dam Construction	-	100,000	--	-	100,000	--	
SWPF - WTAP/CREP	-	100,000	--	-	-	--	
SWPF - Irrigation Technology	-	200,000	--	-	200,000	--	
SWPF - Soil Health	-	200,000	--	-	-	--	
SWPF - Streamback Stabilization	-	100,000	--	-	-	--	
SWPF - Crop and Livestock Research	-	100,000	--	-	100,000	--	
Conservation Grant	100,000	100,000	1.0	-	-	--	
Ag Marketing	355,760	355,760	1.0	100,760	100,760	1.0	
Executive Staff	-	-	--	100,000	100,000	--	
TOTAL	\$ 2,105,405	\$ 2,971,163	8.0	\$ 1,600,405	\$ 2,000,405	6.0	

For the Division of Water Resources – Water Resources Management Program, the agency requests \$321,713 SGF to fund 2.0 FTE positions, as well as salary enhancements for existing staff. One new engineer position would ensure compact compliance on the Arkansas River, while an additional position dedicated to hydrology/GIS will enhance available public information and record-sharing capabilities.

The Governor recommends adoption of this request.

For the Division of Water Resources – Water Management grants, the agency requests \$100,000, all SGF, for FY 2024 to fund an additional 1.0 FTE position above the agency's FY 2023 revised estimate. The agency indicates this position would manage incoming federal funds from the Infrastructure Investment and Jobs Act, ensuring the agency utilizes all available federal funding opportunities.

The Governor does not recommend adoption of this request.

For the Division of Water Resources – Water Appropriations Program, the agency requests \$702,015 SGF to fund 2.0 FTE positions and provide salary enhancements for existing staff. Due to the number of applications for water rights applications, the current processing time is almost a year. According to the agency, these two positions will assist in reducing this processing time and serving the stakeholders of Kansas water.

The Governor recommends adoption of this request.

For the Division of Water Resources – Water Structures, the agency requests \$375,917 SGF to fund 1.0 FTE position to restore stream obstructions services, as well as salary enhancements for existing staff.

The Governor recommends adoption of this request.

For the Laboratory, the agency requests \$150,000 SGF due to rising costs and inflation, as the expenditures for professional scientific supplies and lab consumables continue to increase.

The Governor does not recommend adoption of this request.

The Kansas Department of Agriculture, in concert with the Kansas Water Authority, requests multiple enhancements from the State Water Plan Fund (SWPF):

- \$65,758 SWPF for Water Resources Cost Share. This funding would be used to address resource concerns in each county to improve public water supplies by addressing water quality or conserving water supplies.

The Governor does not recommend adoption of this request.

- \$100,000 SWPF for Watershed Dam Construction. This funding would be utilized to construct and restore watershed dams to reduce downstream damage from flooding events.

The Governor recommends adoption of this request.

- \$100,000 SWPF for Water Transition Assistance Program/Conservation Reserve Assistance Program. The funds would be used to expand efforts to retire water rights near public water supplies or in highly over-appropriated basins to reduce water use and extend the useful life of the High Plains Aquifer.

The Governor does not recommend adoption of this request.

- \$200,000 for Irrigation Technology. The funding would provide cost-share opportunities for farmers and ranchers to implement soil moisture probes, bubbler nozzle packages, mobile drip irrigation systems, and telemetry for remote pivot operation and monitoring.

The Governor recommends adoption of this request.

- \$200,000 for Soil Health. The funding would be used for educational and outreach activities such as field days, workshops, and conferences to share information about soil health.

The Governor does not recommend adoption of this request.

- \$100,000 for Streambank Stabilization. The funding would be used to design and construct streambank stabilization structures to reduce sedimentation of downstream reservoirs.

The Governor does not recommend adoption of this request.

- \$100,000 for Crop and Livestock Research. The agency indicates the funding would provide the means to continue research necessary to ascertain and advance novel concepts related to water quality, quantity, and sustainability.

The Governor recommends adoption of this request.

For the Division of Conservation, the agency requests \$100,000 SGF to fund 1.0 FTE position for a grant manager and additional travel expenditures. According to the agency, the federal Bipartisan Infrastructure Law authorized \$108 billion to support a variety of programs, and many

would be given as grant opportunities to the states. The agency indicates this position would allow Kansas to maximize available federal funding.

The Governor does not recommend adoption of this request.

For the Division of Agricultural Marketing, the agency requests \$355,760 SGF and 1.0 FTE position to extend a grant-funded position and restore funding to support professional and contractual services. As part of this grant, 1.0 FTE position currently funded by the grant, would continue to be funded upon expiration of the grant.

The Governor recommends \$100,760 SGF for this request.

One item recommended by the Governor, but not included in the agency's request is \$100,000 SGF for executive staff in the agency's Administration Program.

The Governor recommends adoption of this request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

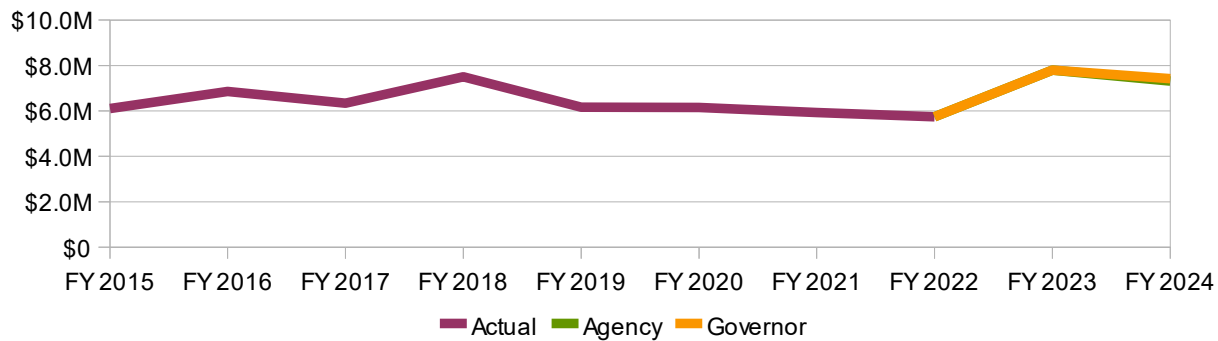
FIGURE 9 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 5,742,161	\$ 7,793,531	\$ 7,793,531	\$ 7,319,363	\$ 7,419,363
Agri-Business Services	15,256,520	18,109,288	18,109,288	18,097,829	17,947,829
Water Resources	11,951,354	14,155,463	14,155,463	14,217,637	14,117,637
Animal Health	3,146,925	3,950,754	3,950,754	3,935,183	3,935,183
Conservation	7,997,651	15,825,662	15,825,662	12,215,816	11,650,058
Agriculture Marketing	2,174,829	2,081,693	2,081,693	2,538,809	2,283,809
TOTAL	\$ 46,269,440	\$ 61,916,391	\$ 61,916,391	\$ 58,324,637	\$ 57,353,879
FTE Positions:					
Administration	33.0	33.9	33.9	33.9	33.9
Agri-Business Services	162.5	194.2	194.2	194.2	194.2
Water Resources	67.5	75.3	75.3	81.3	80.3
Animal Health	18.0	22.9	22.9	22.9	22.9
Conservation	8.0	9.0	9.0	10.0	9.0
Agriculture Marketing	8.0	9.7	9.7	10.7	10.7
TOTAL	297.0	345.0	345.0	353.0	351.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 10
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA Chapter 74 Article 5; KSA 74-569; KSA 74-576

PROGRAM GOALS:

- Provide timely, accurate, and efficient fiscal services.
- Provide comprehensive human resources services to Kansas Department of Agriculture (KDA) employees and future KDA employees.
- Assist programs with the modernization of legacy information technology services and continue to improve existing services.
- Provide timely, accurate, and efficient legal services.
- Advocate for agriculture and KDA programs through traditional and other media.
- Provide open records to the public in a timely manner.

The Administration program provides the general policy, outreach, coordination, and management functions for the agency.

FIGURE 11
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of Vouchers per Staff Member*	1,097	1,313	1,148	1,250	1,250
2. Percent of Full-time Employees Retained*	81.9 %	83.1 %	84.8 %	82.8 %	83.3 %
3. Number of Orders Issued by Legal for all Programs*	409	451	589	500	550
4. Average Number of Processing Days for Orders in Legal*	29	19	29	19	21
5. IT User Satisfaction Rating*	94.3 %	96.3 %	95.3 %	95.5 %	96.0 %
Output Measure:					
6. Number of Vouchers Processed in SMART*	4,388	5,253	4,767	5,000	5,000
7. Number of IT Service Desk Requests*	2,751	2,787	2,739	2,900	2,900
8. Number of News Releases*	78	60	76	70	70
9. Number of Open Record Requests*	1,092	981	1,031	1,000	1,000
10. Number of Settlement Conferences Held*	67	79	81	85	85

	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
Financing					
SGF	\$ 1,046,445	\$ 857,235		\$ 1,086,387	\$ 843,019
Federal Funds	299,214	495,221		1,528,519	1,365,969
All Other Funds	4,582,291	4,389,705		5,178,625	5,210,375
TOTAL	\$ 5,927,950	\$ 5,742,161		\$ 7,793,531	\$ 7,419,363
Percentage Change:					
SGF	17.6 %	(18.1) %		26.7 %	(22.4) %
All Funds	(3.8) %	(3.1) %		35.7 %	(4.8) %
FTE Positions	31.0	33.0		33.9	33.9

*The Governor's Office does not utilize this measure for evaluation purposes.

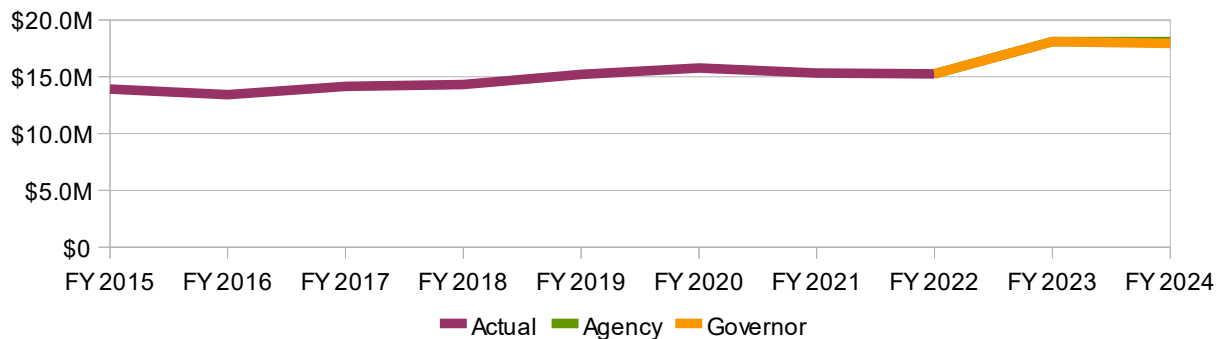
BUDGET ANALYSIS

The **agency** requests FY 2024 Administration program expenditures of \$7.3 million, including \$743,019 SGF. This is an all funds decrease of \$474,168, or 6.1 percent, including an SGF decrease of \$343,368, or 31.6 percent, below the agency's FY 2023 revised estimate. Both decreases are primarily attributable to the agency estimating decreased expenditures for contractual services for FY 2024 as compared to FY 2023.

The **Governor** recommends \$7.4 million for FY 2024. The recommendation concurs with the agency's FY 2024 Administration program request and adds \$100,000 SGF for executive staff.

AGRI-BUSINESS SERVICES

FIGURE 12
AGRI-BUSINESS SERVICES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • Dairy Law KSA 65-771 through 65-791; 65-643 *et seq.*; 36-501 *et seq.*; 31-101 *et seq.*; 21-3711, 31-3736, 27-3737; 83-201 through 224; 2-1001 *et seq.*; 2-1201 *et seq.*; 2-2901 *et seq.*; 65-6a18; 65-771 through 791; 50-901 *et seq.*; 2-2201 *et seq.*; 2-2801 *et seq.*; 2-2438 *et seq.*; 2-3301 *et seq.*; 2-1415 *et seq.*; 2-2712 *et seq.*; 2-1314 *et seq.*; 2-3901 *et seq.*; 83-201 through 224; 55-422 through 427; 83-143 through 149

PROGRAM GOALS:

- Provide a fair-minded regulatory environment for the Kansas dairy and commercial feed industry, which results in safe, clean, unadulterated milk, dairy, and commercial feed products for both animal and human feed consumers.
- Gain program efficiencies by continuing to automate and streamline inspection, sampling, and record-keeping processes.
- Achieve and maintain compliance with FDA guidelines and national standards.
- Provide uniform, effective, and efficient food safety inspections in order to protect public health and maintain the public's confidence in Kansas establishments.
- Maintain outreach to customers through training and educational meetings.
- Protect grain depositors by performing subsequent exams of all licensed public grain warehouses once a year to ensure there are no losses due to fraud or mismanagement of records and grain quality is kept to the standards set forth by the State of Kansas.
- Protect consumer and animal health through multiple chemical and microbiological analyses of various food products sold in Kansas.
- Provide fair-minded regulatory environment to the Kansas meat and poultry inspection industry to ensure "equal to" status with Food Safety and Inspection Service.
- Maintain Kansas primacy under the Federal Insecticide, Fungicide, and Rodenticide Act to facilitate Kansas agriculture and restrict federal enforcement for noncompliance by Kansas pesticide business.
- Provide a system to safeguard Kansas' native and cultivated resources by excluding and/or early detection of high-profile exotic pests of regulatory significance which also allows the continued export of Kansas-produced plants and plant products.
- Provide export commodity assurance for Kansas-produced commodities so that the pest freedom requirement by other states and foreign countries are maintained to allow expeditious movement of those commodities in foreign and domestic trade.

The Agri-Business Services program consists of the Meat and Poultry, Food Safety, Dairy and Feed Safety, Weights and Measures, Grain Warehouses, Agricultural Laboratories, Plant Protection and Seed, and Pesticide and Fertilizer programs.

FIGURE 13
AGRI-BUSINESS SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent in Compliance with FDA Guidelines and National Standards*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
3. Percentage of Passing Feed Samples vs. Deficient Samples Each Fiscal Year*	82.0 %	80.0 %	82.0 %	84.0 %	84.0 %
4. Regulatory Meat and Poultry Sampling in Accordance with Federal and State Requirements*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
5. Acres of Compliant Industrial Hemp Harvested*	761	260	951	482	450
6. Percent of Failed Price Verification Inspections	51.0 %	46.0 %	51.0 %	50.0 %	50.0 %
Output Measure:					
7. Percent of Licensed Warehouses Inspected Annually	78.0 %	85.0 %	85.0 %	95.0 %	100.0 %
8. Number of Food and Lodging Inspections Performed	18,058	20,530	18,141	20,500	20,500
9. Total Number of Price Verification Inspections*	588	1,610	853	700	700
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 2,663,715	\$ 2,665,169		\$ 3,394,249	\$ 3,268,681
Federal Funds	3,851,253	3,319,633		3,924,239	3,924,021
All Other Funds	8,833,899	9,271,718		10,790,800	10,755,127
TOTAL	\$ 15,348,867	\$ 15,256,520		\$ 18,109,288	\$ 17,947,829
Percentage Change:					
SGF	(0.5) %	0.1 %		27.4 %	(3.7) %
All Funds	3.6 %	(0.6) %		18.7 %	(0.9) %
FTE Positions	165.0	162.5		194.2	194.2

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

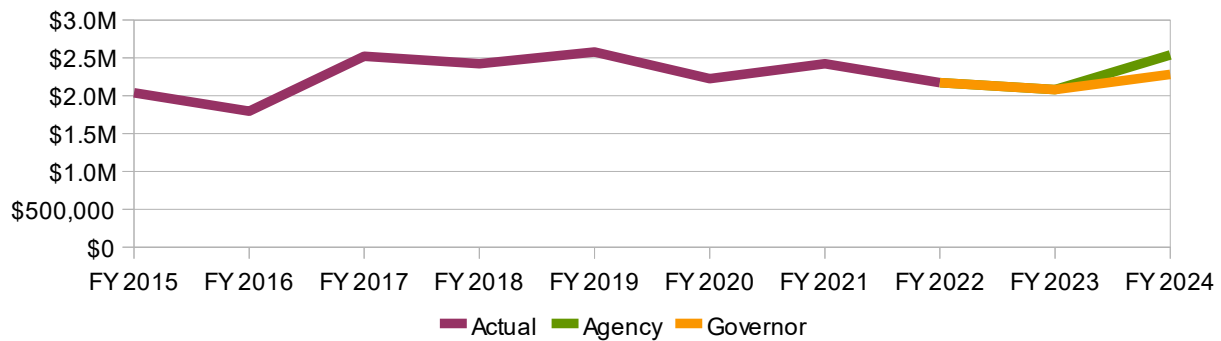
The **agency** requests FY 2024 Agri-Business Services program expenditures of \$18.1 million, including \$3.4 million SGF. This is an all funds decrease of \$11,459, or 0.1 percent, and an SGF increase of \$24,432, or 0.7 percent, from the FY 2023 revised estimate. The all funds decrease is primarily attributable to decreased estimates for certain commodities for FY 2024 as compared to FY 2023. Specifically, the agency is estimating lower expenditures for professional and scientific supplies. The all funds decrease is partially offset by SGF increases for estimated increases to employer contributions to employee fringe benefits such as group health insurance.

The **Governor** recommends FY 2024 Agri-Business Services program expenditures of \$17.9 million, including \$3.3 million SGF. This is a decrease of \$150,000, or 0.8 percent, all SGF. The Governor does not recommend adoption of an agency enhancement request for FY 2024 totaling \$150,000 SGF for agriculture labs.

AGRICULTURE MARKETING

FIGURE 14

AGRICULTURE MARKETING EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-5, 112-5, 118; 74-50; 156-50; 2-3801-3804; 74-576; 74-504

PROGRAM GOALS: • Serve all Kansans through innovate programming and delivering solutions designed to create an environment that facilitates growth and expansion in agriculture while increasing pride in and awareness of the state's largest industry—agriculture.

- Increase the awareness of making Kansas a potential state for the relocation or expansion of agriculture business.
- Increase and enhance export opportunities for Kansas farmers, ranchers, and agribusinesses.

The Agriculture Marketing program focuses on growing the agricultural industry in Kansas through loan programs, marketing, and agricultural initiatives.

FIGURE 15
AGRICULTURE MARKETING, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.State and Country Contribution (In Billions)*	\$ 47.3	\$ 53.4	\$ 50.0	\$ 51.5	\$ 52.0
2.International Market Development/ Total Agricultural Trade Value (In Billions)	\$ 4.0	\$ 5.3	\$ 4.4	\$ 4.5	\$ 4.7
Output Measure:					
3.From the Land of Kansas Membership*	333	340	341	350	375
4.Total Sales Generated by FLOK E-Commerce Member Marketing Initiatives*	\$ 70,633	\$ 74,634	\$ 69,192	\$ 68,000	\$ 75,000
5.Strategic Growth Initiatives Community Facilitation*	1	3	2	5	8
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 694,801	\$ 467,621		\$ 416,812	\$ 515,755
Federal Funds	296,649	311,494		200,888	200,877
All Other Funds	1,433,410	1,395,714		1,463,993	1,567,177
TOTAL	\$ 2,424,860	\$ 2,174,829		\$ 2,081,693	\$ 2,283,809
Percentage Change:					
SGF	0.01 %	(32.7) %		(10.9) %	2.4 %
All Funds	(13.7) %	(10.3) %		(4.3) %	9.7 %
FTE Positions	9.0	8.0		9.7	10.7

* The Governor's Office does not utilize this measure for evaluation purposes.

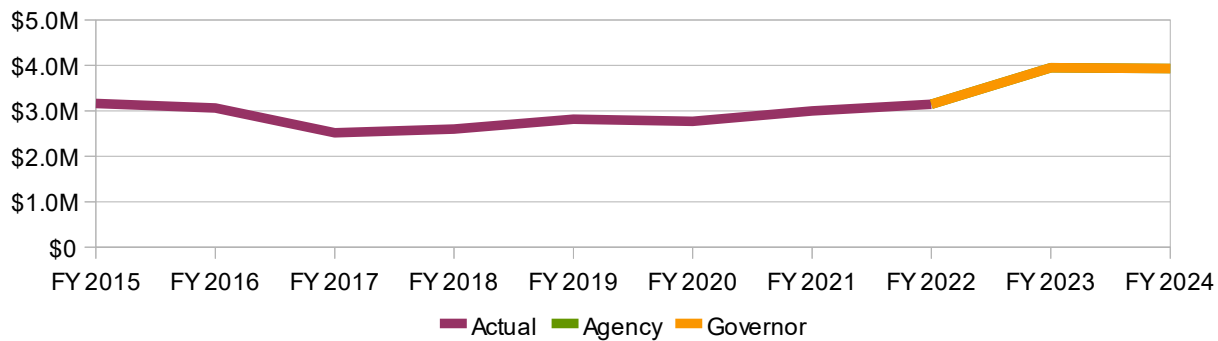
BUDGET ANALYSIS

The **agency** requests FY 2024 Agriculture Marketing program expenditures of \$2.5 million, including \$770,755, SGF. This is an all funds increase of \$457,116, or 22.0 percent, above the FY 2023 revised estimate. The request is also an SGF increase of \$353,943, or 84.9 percent, above the FY 2023 revised estimate. The increases are primarily attributable to agency enhancement requests.

The **Governor** recommends expenditures totaling \$2.3 million, including \$515,755 SGF. This is an SGF decrease of \$255,000, or 33.1 percent, below the agency's FY 2024 request. The decrease is attributable to the Governor not recommending all of the agency's enhancement requests.

ANIMAL HEALTH

FIGURE 16
ANIMAL HEALTH EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 47-104 through 47-2306

PROGRAM GOALS: • Support division responsibilities, including disease investigation and response, and maintain interaction with regulated industries and stakeholders.
• Enhance internal communication and professional development.
• Enhance animal disease emergency response capabilities.

The Animal Health program ensures the public health, safety, and welfare of Kansas' citizens and enhances the economic viability of the state's livestock production through livestock identification, animal health planning and preparedness, disease prevention, and control and eradication of infectious and contagious livestock and domestic animal disease in Kansas. The program also regulates

facilities that produce, sell, board, train, rescue, offer for adoption, or harbor companion animals and enforces the laws governing such facilities. The program directs a Brand Registration and Inspection program, identifies ownership of lost or stolen livestock, informs the public of the status of the health of livestock in the state, and promotes understanding and gains public assistance in achieving this mission.

FIGURE 16
ANIMAL HEALTH, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Respond to Foreign Animal Disease Investigation Requests within a 4-hour Time Frame of Report*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
2. Conduct Routine Inspections of Licensed Facilities as Outlined in Statutes, Regulations, and Internal Policies, and Conduct Pet Animal Complaint Inspections within 3 Days*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
3. Conduct and Develop at least 1 Emergency Management Exercise and Participate in 1 Non-agency Sponsored Exercise per Year*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
4. Utilize All Available Funds that are Provided from USDA and DHS in a Responsible and Effective Manner*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %

FIGURE 16
ANIMAL HEALTH, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
5. Number of Foreign Animal Disease Investigations	229	58	129	200	200
6. Number of Certificate of Veterinary Inspections*	51,110	62,432	55,052	62,000	62,000
7. Number of Official Calfhood Vaccinations*	175,000	162,524	168,841	160,000	160,000
8. Number of Avian Influenza Tests by State Staff	3,490	1,220	2,139	1,500	1,500
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 699,055	\$ 689,892		\$ 1,130,118	\$ 1,135,932
Federal Funds	485,947	659,731		924,009	906,229
All Other Funds	1,814,260	1,797,302		1,896,627	1,893,022
TOTAL	\$ 2,999,262	\$ 3,146,925		\$ 3,950,754	\$ 3,935,183
Percentage Change:					
SGF	(1.0) %	(1.3) %		63.8 %	0.5 %
All Funds	(1.5) %	4.9 %		25.5 %	(0.4) %
FTE Positions	18.0	18.0		22.9	22.9

*The Governor's Office does not utilize this measure for evaluation purposes.

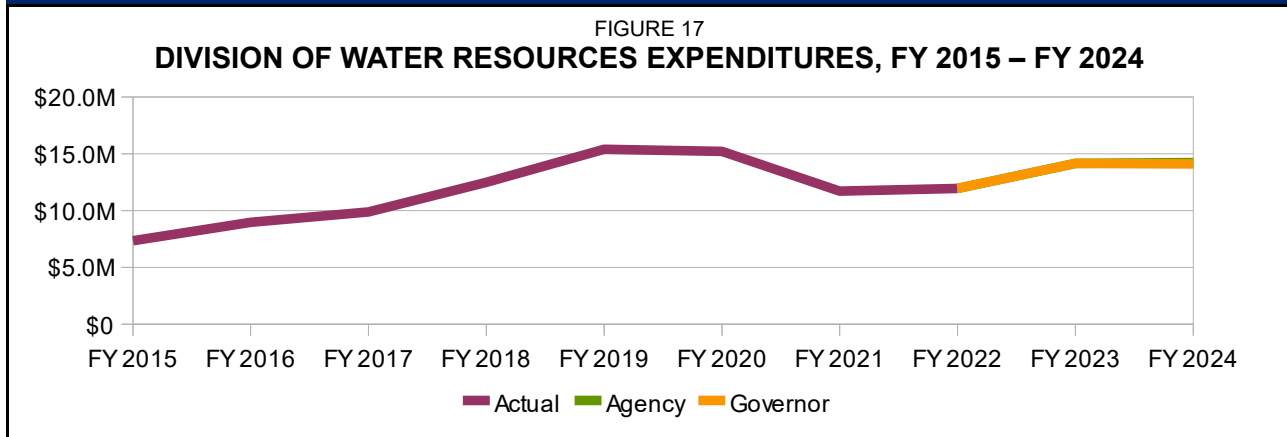
BUDGET ANALYSIS

The **agency** requests FY 2024 Animal Health program expenditures of \$3.9 million, including \$1.1 million SGF. This is an all funds decrease of \$15,571, or 0.4 percent, and an SGF increase of \$5,814, or 0.5 percent, from the FY 2023 Animal Health revised estimate. The all funds decrease is primarily attributable to decreased estimates for travel and subsistence

as compared to FY 2023. The SGF increase is primarily attributable to increased estimates for capital outlay as compared to FY 2023.

The **Governor** concurs with the agency's Animal Health Program request for FY 2024.

DIVISION OF WATER RESOURCES



STATUTORY BASIS: • KSA 47-104 through 47-2306

PROGRAM GOALS:

- Process applications to appropriate water and changes to existing water rights in Kansas.
- Ensure water rights and the resources are protected.
- Conduct field work, public outreach, and transparent rule development.
- Protect Kansas water supplies through administering the Kansas-Colorado Arkansas River Compact.
- Protect Kansas water supplies through administering the Kansas-Colorado-Nebraska Republican River Compact.
- Continue to encourage the development and use of sound science to inform water management decisions.
- Regulate dams, stream modifications, levees, and floodplain fills for the protection of life, property, and public safety.
- Ensure effective community engagement and risk communication.
- Increase public awareness of floodplain management, stream obstructions, and channel changes.

The Division of Water Resources program includes Water Appropriations, Water Management, and Water Structures. The Water Management Services program is responsible for administrative, fiscal, legal, and legislative functions, in addition to supervising water conservation issues, data entry for the Water Rights Information System, management of the Geographic Information System, hydrologic studies, coordination with other water-related

agencies, and facilitating the stakeholder process in the state. The Water Appropriations program administers the Kansas Water Appropriations Act and rules and regulations pertaining to the management of water resources. The Water Structures program regulates human activities that affect the flow of rivers and streams to ensure such activities are properly planned, constructed, operated, and maintained.

FIGURE 18

DIVISION OF WATER RESOURCES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Protect Kansas Entitlement Under Arkansas River Compact (In Acre-feet of Water)*	98,174	62,149	102,504	150,000	150,000
2. Protect Kansas Entitlement Under Republican River Compact (In Acre-feet of Water)*	247,750	143,933	241,661	200,000	200,000
3. Community Interaction to Produce Accurate Floodplain Maps Based on Number of Effective Maps per Year*	5	10	5	7	5
4. Reduce NFIP** Claims Through Regulation, Community Engagement, and Public Awareness (Net Total NFIP Claims)*	\$ 730,021	\$ 635,420	\$ 488,340	\$ 1,000,000	\$ 1,000,000
5. Percent of Water Use Data Received Online*	91.2 %	91.9 %	91.0 %	93.0 %	93.0 %
6. Amount of Water Conserved (In Acre-feet)*	11,951	11,951	11,926	12,000	12,000
Output Measure:					
7. Acres of Colorado Inspected for Compact Compliance	22,300	22,155	21,985	22,300	22,300
8. Hydrological Evaluations to Facilitate LEMAs, WCAs, and Management Strategies (In Staff Hours)*	5,500	5,724	5,544	5,700	5,700
9. Processing Time for Dam Permits (In Days)	221	224	186	180	180
10. RiskMAP Public Meetings Conducted*	92	80	85	75	65
11. Water Use Reports Processed*	12,153	13,067	12,447	13,000	13,000
12. Number of Water Conservation Areas (WCAs)*	53	53	52	50	50
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 3,890,922	\$ 3,841,113		\$ 4,638,134	\$ 5,925,513
Federal Funds	5,771,413	6,038,284		5,869,660	5,478,189
All Other Funds	2,059,017	2,071,957		3,647,669	2,713,935
TOTAL	\$ 11,721,352	\$ 11,951,354		\$ 14,155,463	\$ 14,117,637
Percentage Change:					
SGF	2.8 %	(1.3) %		20.7 %	27.8 %
All Funds	(1.2) %	2.0 %		18.4 %	(0.3) %
FTE Positions	66.0	67.5		75.3	80.3

*The Governor's Office does not utilize this measure for evaluation purposes.

**National Flood Insurance Program

BUDGET ANALYSIS

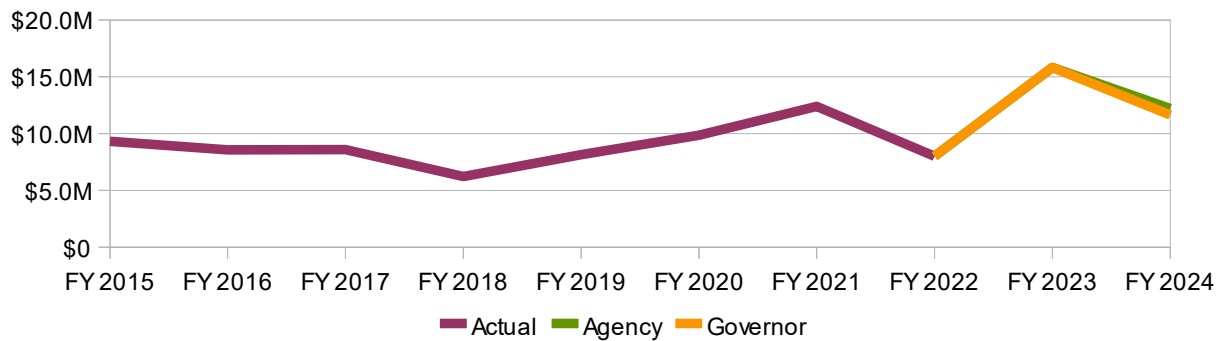
The **agency** requests FY 2024 Division of Water Resources expenditures of \$14.2 million, including \$6.0 million SGF. This is an all funds increase of \$62,174, or 0.4 percent, including an SGF increase of \$1.4 million, or 29.9 percent, above the FY 2023 revised estimate. The SGF increase is due to agency enhancement requests. The SGF increases are nearly entirely offset by reductions in estimated expenditures for contractual services. Specifically, the agency is estimating \$1.3 million less in expenditures for architects and

engineers as compared to the agency's FY 2023 revised estimate.

The **Governor** recommends FY 2024 Division of Water Resources expenditures of \$14.1 million, including \$5.9 million SGF. This is an SGF decrease of \$100,000, or 1.7 percent, below the agency's FY 2024 request. The decrease is due to the Governor not recommending an agency enhancement request.

CONSERVATION

FIGURE 19
CONSERVATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 2-1901 to 2-1918

PROGRAM GOALS:

- Provide support for conservation districts.
- Increase the efficiency and effectiveness of the State Water Plan program implementation and administration.
- Implement the State Water Plan and 50-Year Water Vision by addressing priority resource concerns through increased local technical assistance and targeted conservation practices with special initiatives and partnerships, cooperative grants, and agreements.

The Conservation program operates eight subprograms, including: Aid to Conservation Districts, Watershed Dam Construction, Water Resource Cost-Share, Water Supply Restoration, Nonpoint Source Pollution, Riparian and Wetland Protection, Land Reclamation, and Water Quality Buffer Initiatives.

FIGURE 20
CONSERVATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Conserve and Extend the High Plains Aquifer by Retiring Water Rights in CREP and WaterTAP Program (In Irrigated Acres Retired)	275	420	232	1,500	500
2. Secure, Protect, and Restore Kansas Reservoirs by Implementing Streambank Stabilization Projects (In Tons of Soil Reduced)*	50,539	40,233	42,247	30,015	30,000
3. Improve Water Quality by Targeting Conservation Efforts to High Priority Areas (In Acres Protected)	33,313	40,154	38,874	45,000	50,000
4. Effectively Provide Technical Assistance to Implement Conservation Practices on Private Land (Number of Contracts)*	40	40	39	38	38

FIGURE 20
CONSERVATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
5. Conserve and Extend High Plains Aquifer by Retiring Water Rights (Dollars Spent on CREP and WaterTAP)*	\$ 24,861	\$ 227,870	\$ 84,244	\$ 431,029	\$ 216,206
6. Improve Water Quality by Targeting Conservation Efforts to High Priority Areas (Dollars Spent)*	\$ 1,161,121	\$ 2,301,311	\$ 1,730,837	\$ 2,400,000	\$ 2,500,000
7. Effectively Provide Technical Assistance to Implement Conservation Practices on Private Land (Federal Funding Leveraged)*	\$ 1,366,281	\$ 1,430,564	\$ 1,271,322	\$ 1,459,265	\$ 1,392,940
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 436,384	\$ 469,775		\$ 501,964	\$ 506,513
Federal Funds	1,366,281	1,384,526		1,113,513	967,940
All Other Funds	10,598,940	6,143,350		14,210,185	10,175,605
TOTAL	\$ 12,401,605	\$ 7,997,651		\$ 15,825,662	\$ 11,650,058
Percentage Change:					
SGF	(0.1) %	7.7 %		6.9 %	0.9 %
All Funds	21.0 %	(35.5) %		97.9 %	(26.4) %
FTE Positions	8.0	8.0		9.0	9.0

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

The **agency** requests FY 2024 Conservation program expenditures of \$11.7 million, including \$506,513 SGF, for FY 2024. This is an all funds decrease of \$3.6 million, or 22.8 percent, and an SGF increase of \$104,549, or 20.8 percent, from the FY 2023 Conservation revised estimate. The all funds decrease is primarily due to decreased expenditures for other assistance in FY 2024. The SGF increase is attributable to agency enhancement requests.

The **Governor** recommends expenditures totaling \$11.7 million, including \$506,513 SGF. This is an all funds reduction of \$565,758, or 4.6 percent, below the agency's request. The reduction is attributable to the Governor not recommending all agency enhancement requests.

KANSAS DEPARTMENT OF WILDLIFE AND PARKS

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	21,550,949	22,693,865	22,693,865	21,879,230	21,879,230
All Other Funds	56,003,487	60,967,727	60,835,727	61,810,207	64,380,082
<i>Subtotal</i>	<i>\$ 77,554,436</i>	<i>\$ 83,661,592</i>	<i>\$ 83,529,592</i>	<i>\$ 83,689,437</i>	<i>\$ 86,259,312</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ 3,100,000
Federal Funds	5,788,799	5,797,500	5,797,500	11,328,000	11,328,000
All Other Funds	9,921,903	11,199,000	11,199,000	11,106,000	11,470,841
<i>Subtotal</i>	<i>\$ 15,710,702</i>	<i>\$ 16,996,500</i>	<i>\$ 16,996,500</i>	<i>\$ 22,434,000</i>	<i>\$ 25,898,841</i>
TOTAL	\$ 93,265,138	\$ 100,658,092	\$ 100,526,092	\$ 106,123,437	\$ 112,158,153
Percentage Change:					
State General Fund	-- %	-- %	-- %	-- %	-- %
All Funds	(5.2) %	7.9 %	7.8 %	5.4 %	11.6 %
FTE Positions	453.0	456.0	456.0	456.0	459.0

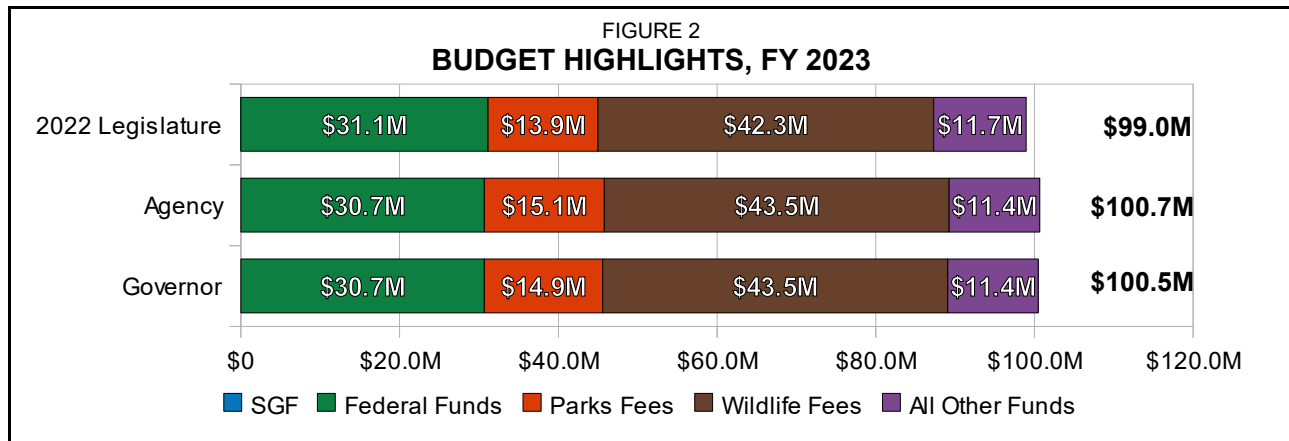
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department of Wildlife and Parks (KDWP) is a cabinet-level agency administered by the Secretary of Wildlife and Parks. The Secretary is appointed by the Governor, subject to confirmation by the Kansas Senate. The Kansas Wildlife and Parks Commission, a seven-member board appointed by the Governor, serves in an advisory role to the Secretary. The Commission has the authority to approve the agency's rules and regulations. The Secretary of Wildlife and Parks and Assistant Secretary for Administration are located in the Topeka administrative offices, while the Assistant Secretary for Operations is located in Pratt. The agency is administered by staff in the Topeka office while field operations are managed from the Pratt office.

EXECUTIVE SUMMARY

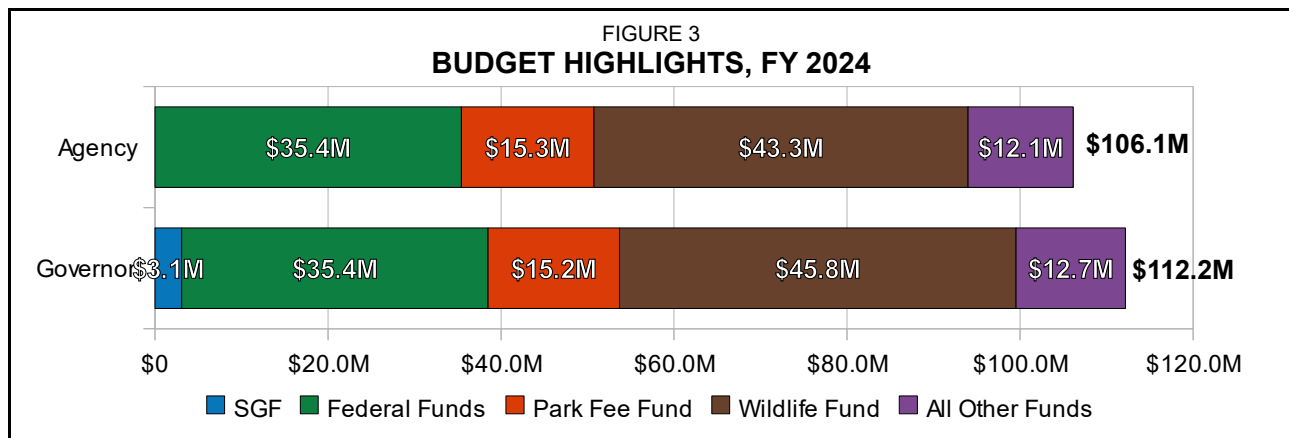
Subsequent to the 2022 Session, one adjustment was made to the \$98.9 million appropriated to the Kansas Department of Wildlife and Parks for FY 2023, which changes the current year approved amount without any legislative action required. The adjustment for this agency includes the following:

- **EDIF REAPPROPRIATION.** An increase of \$78,682 from the Economic Development Initiatives Fund (EDIF) due to unspent funds in FY 2022 that reappropriated into FY 2023.



The **agency** submits an FY 2023 revised estimate of \$100.7 million, including \$224,457 from the State Water Plan Fund (SWPF) and \$3.7 million from the Economic Development Initiatives Fund (EDIF). This is an increase of \$1.7 million, or 1.7 percent, above the FY 2023 approved amount. This increase is primarily attributable to an increase totaling \$1.3 million for salary and wage increases, which include changes to employer contributions to fringe benefits. The agency indicates vacancy rates have been higher than normal and is estimating that the salary increases approved by the 2022 Legislature will increase staffing levels and increase salary and wage expenditures. The balance of the remaining changes are attributable to agency's supplemental requests. The agency's FY 2023 revised estimate includes 456.0 FTE positions which is 3.0 FTE above the approved amount.

The **Governor** recommends FY 2023 expenditures of \$100.5 million, including \$224,457 SWPF and \$3,735,406 EDIF. The recommendation is a decrease of \$132,000, or less than 0.1 percent, below the agency's FY 2023 revised estimate. The difference is attributable to the Governor not recommending agency supplemental requests, partially offset by the addition of \$300,000, all from special revenue funds, for parks operational expenditures.



The **agency** requests expenditures totaling \$106.1 million from all funding sources, including \$224,457 from the SWPF and \$3.7 million from the EDIF for FY 2024. The request is an increase of \$5.5 million, or 5.4 percent, above the FY 2023 revised estimate. The increase is attributable to enhancements for law enforcement software, utilities, and vehicles. The agency also increased capital improvements expenditures by \$5.4 million, or 32.0 percent, above the FY 2023 revised estimate. The increase is primarily in fish and wildlife, wetlands development, motor boat access, and shooting range development. For FY 2024, the agency's request includes 456.0 FTE positions.

The **Governor** recommends expenditures totaling \$112.2 million, including \$3.1 million SGF, \$224,457 SWPF, and \$4.2 million EDIF. The request is an increase of \$6.0 million, or 5.7 percent, above the FY 2024 agency request. The Governor does not recommend adoption of the three agency enhancement requests; however, the recommendation includes the addition of \$325,000 for operational expenditures. The Governor further recommends adding funding to purchase the Lovewell Wildlife Area (\$600,000), \$500,000 and 2.0 FTE positions for Parks and Trails to meet federal grant matching requirements, \$74,716 and 1.0 FTE position for a legal assistant, funding for dam repairs (\$2.5 million SGF), and \$2.5 million to add the KDWP law enforcement officers to the Kansas Police and Firemen's (KP&F) retirement system. The Governor also recommends 459.0 FTE, which is 3.0 FTE more than the agency's request. The additional 3.0 additional FTE positions are related to enhancements recommended by the Governor.

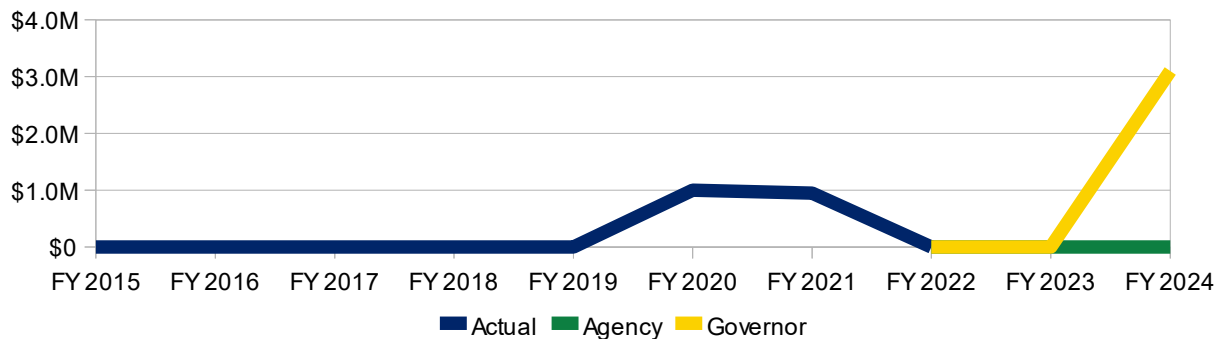
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 33,824,782	\$ 38,144,417	\$ 38,144,417	\$ 38,959,564	\$ 41,664,723
Contractual Services	26,371,326	28,902,546	28,770,546	29,192,260	29,052,260
Commodities	7,352,674	10,186,522	10,186,522	9,100,404	9,100,404
Capital Outlay	8,171,736	4,893,707	4,893,707	6,117,809	6,122,525
Debt Service Interest	1,756	-	-	-	-
<i>Subtotal</i>	<i>\$ 75,722,274</i>	<i>\$ 82,127,192</i>	<i>\$ 81,995,192</i>	<i>\$ 83,370,037</i>	<i>\$ 85,939,912</i>
Aid to Local Units	1,678,602	1,444,400	1,444,400	319,400	319,400
Other Assistance	153,560	90,000	90,000	-	-
<i>Subtotal—Operating</i>	<i>\$ 77,554,436</i>	<i>\$ 83,661,592</i>	<i>\$ 83,529,592</i>	<i>\$ 83,689,437</i>	<i>\$ 86,259,312</i>
Capital Improvements	15,622,904	16,996,500	16,996,500	22,434,000	25,898,841
Debt Service Principal	87,798	-	-	-	-
TOTAL	\$ 93,265,138	\$ 100,658,092	\$ 100,526,092	\$ 106,123,437	\$ 112,158,153
Financing:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ 3,100,000
Economic Development Initiatives Fund	3,484,940	3,735,406	3,735,406	3,656,723	4,156,723
State Water Plan Fund	-	224,457	224,457	224,457	224,457
Parks Fee Fund	14,447,150	15,124,857	14,992,857	15,316,563	15,176,563
Wildlife Fee Fund	35,588,984	43,468,749	43,468,749	43,256,895	45,831,611
Federal Funds	27,339,748	28,491,365	28,491,365	33,207,230	33,207,230
All Other Funds	12,404,316	9,613,258	9,613,258	10,461,569	10,461,569
TOTAL	\$ 93,265,138	\$ 100,658,092	\$ 100,526,092	\$ 106,123,437	\$ 112,158,153
FTE Positions	453.0	456.0	456.0	456.0	459.0

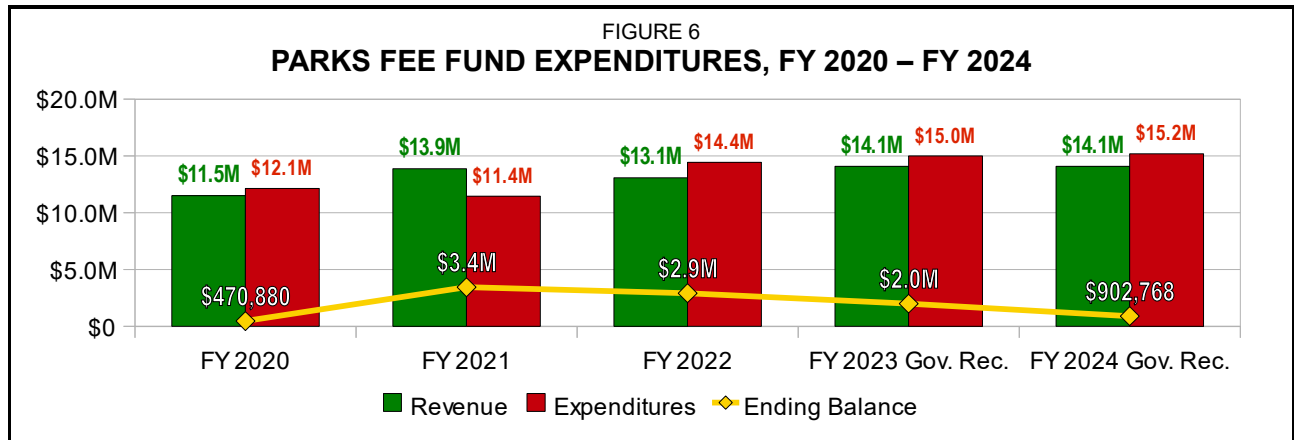
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



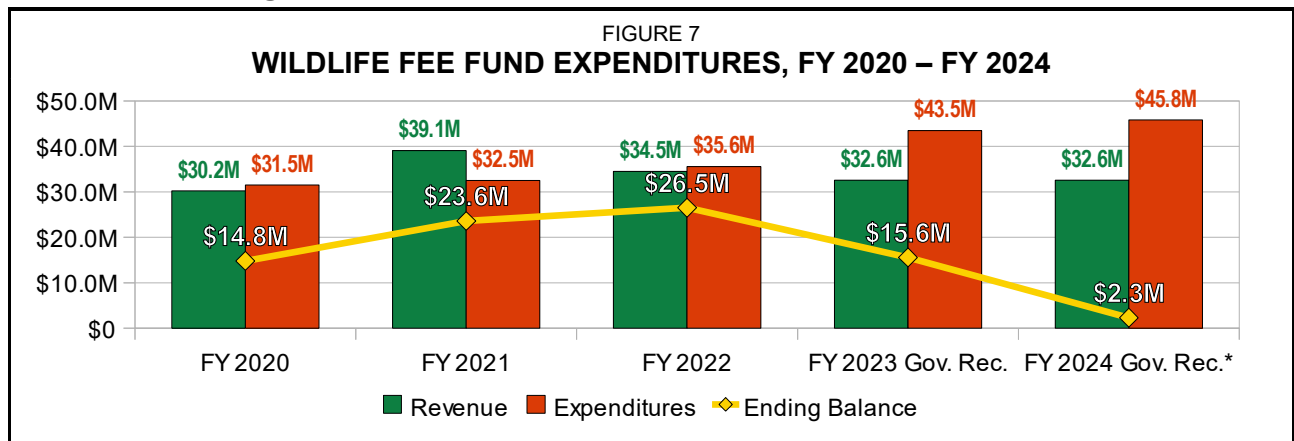
From FY 2015 to FY 2019, the agency had no SGF expenditures. In FY 2020, the Governor recommended and the Legislature approved \$2.0 million for emergency park repairs after the spring 2019 flooding. The agency expended \$1.0 million of that amount in FY 2020 and \$951,371 in FY 2021. The agency had no SGF expenditures in FY 2022, and none approved for FY 2023. For FY 2024, the Governor recommends \$3.1 million SGF. Of that amount, \$600,000 would go towards purchasing the Lovewell Wildlife Area and \$2.5 million would be for one-time dam repairs.

PARKS FEE FUND



The Parks Fee Fund is the depository for moneys received from state park permit fees, tolls, rentals, and charges derived from the use, lease, or operation of state parks. The Department establishes fees for the use of state parks by rules and regulations, which are reviewed by the Kansas Wildlife and Parks Commission.

WILDLIFE FEE FUND



The major sources of receipts to the Wildlife Fee Fund are from the sale of hunting, fishing, and trapping licenses. The fees to be collected from the issuance of such licenses are established by the Kansas Wildlife and Parks Commission through the approval of rules and regulations submitted by the Secretary of Wildlife and Parks.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ -	\$ 98,878,316	\$ 98,878,316	453.0
1. Reappropriations - Economic Development Initiatives	-	78,682	78,682	--
<i>Subtotal—Legislative Approved</i>	<i>\$ -</i>	<i>\$ 98,956,998</i>	<i>\$ 98,956,998</i>	<i>453.0</i>
Agency Revised Estimate:				
2. Supplemental Request - Law Enforcement Software Maintenance	\$ -	\$ 157,000	\$ 157,000	--
3. Supplemental Request - Increased Utility Expenses	-	100,000	100,000	--
4. Supplemental Request - Increased Vehicle Expenses	-	140,000	140,000	--
5. Supplemental Request - Body Cameras	-	35,000	35,000	--
6. All Other Adjustments		1,269,095	1,269,095	3.0
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ -</i>	<i>\$ 100,658,093</i>	<i>\$ 100,658,093</i>	<i>456.0</i>
Governor's Recommendation:				
7. Body-worn Cameras	\$ -	\$ 300,000	\$ 300,000	--
8. All Other Agency Supplementals	-	(432,000)	(432,000)	--
TOTAL	\$ -	\$ 100,526,093	\$ 100,526,093	456.0

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$98.9 million appropriated to the Kansas Department of Wildlife and Parks for FY 2023.

1. **EDIF REAPPROPRIATIONS.** The agency reappropriated \$78,682 from the EDIF from FY 2022 into FY 2023. A reappropriation occurs when an agency has reappropriation authority granted to it through the appropriations bill, and has unspent moneys at the end of a fiscal year.

AGENCY ESTIMATE

The **agency** estimates revised FY 2023 expenditures of \$100.7 million, including \$224,457 from the State Water Plan Fund (SWPF) and \$3.7 million from the Economic Development Initiatives Fund (EDIF). This is an increase of \$1.7 million, or 1.7 percent, above the FY 2023 approved amount. This increase is primarily attributable to an estimated increase totaling \$1.3 million for salary and wage increases, which includes changes to fringe benefits rates. The agency estimates that salary increases approved by the 2022 Legislature will reduce vacancies and increase overall salary and wage expenditures in FY 2023. The remaining changes are attributable to agency supplemental requests. The additional 3.0 FTE positions are in the Fish program.

The **agency** estimate includes the following adjustments:

2. **SUPPLEMENTAL REQUEST - LAW ENFORCEMENT SOFTWARE MAINTENANCE.** The agency requests \$157,000 from the Parks Fee Fund for annual maintenance expenditures related to software used by the agency's law enforcement program.

3. **SUPPLEMENTAL REQUEST - UTILITY EXPENDITURES.** The agency requests \$100,000 from the Parks Fee Fund for increased utilities expenditures at campgrounds.
4. **SUPPLEMENTAL REQUEST - VEHICLE EXPENDITURES.** The agency requests \$140,000 from the Parks Fee Fund for increased expenditures associated with gasoline and vehicle repairs.
5. **SUPPLEMENTAL REQUEST - BODY CAMERAS.** The agency requests \$35,000 from the Parks Fee Fund for body cameras to be utilized by the agency's law enforcement program.
6. **ALL OTHER ADJUSTMENTS.** The agency's request also includes increases to salary and wages expenditures, including changes to fringe benefits rates. The agency also requests an additional 3.0 FTE positions above the approved number. The additional 3.0 FTE positions are located in the agency's Fish Program and are related to federal funds for invasive aquatic species work.

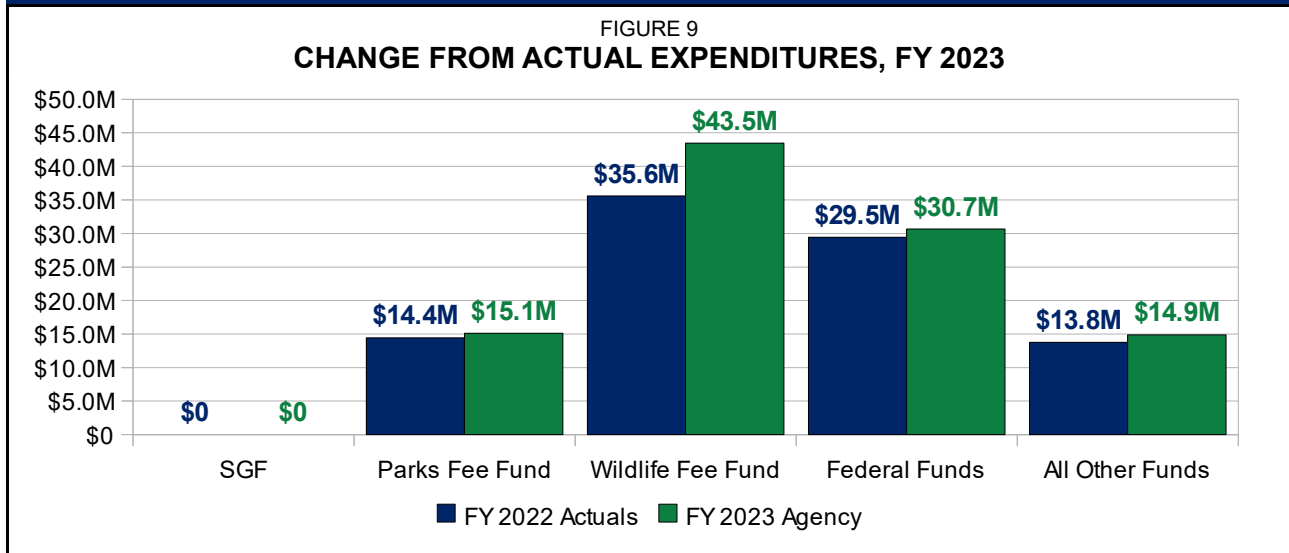
GOVERNOR'S RECOMMENDATION

The **Governor** recommends revised FY 2023 expenditures of \$100.5 million, including \$224,457 SWPF and \$3.7 million EDIF. The recommendation is a decrease of \$132,000, or less than 0.1 percent, below the FY 2023 agency revised estimate. The Governor recommends adding \$300,000 for body cameras to be worn by park rangers. The Governor does not recommend adoption of the remaining supplemental requests.

The **Governor's** recommendation includes the following adjustments:

7. **BODY-WORN CAMERAS.** The Governor recommends adding \$300,000, all from special revenue funds, to finance additional body-worn cameras and increased operations expenditures.
8. **ALL OTHER AGENCY SUPPLEMENTALS.** The Governor does not recommend any agency supplemental requests.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$100.7 million, including \$224,457 from the SWPF and \$3.7 million from the EDIF. This is an increase of \$7.4 million, or 7.9 percent, above the agency's FY 2022 actual expenditures. The agency estimates increased expenditures relating to salaries and wages, contractual services, and commodities in FY 2023 as compared to FY 2022. The increases relating to salary and wages are attributable to pay increases approved by the 2022 Legislature, as well as changes to employer contributions to fringe benefits. The increases in contractual services and commodities are attributable to agency estimated increases in vehicle repair and maintenance costs.

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ -	\$ 100,658,092	\$ 100,658,092	456.0
Agency Request:				
1. Enhancement Request - Law Enforcement Software Maintenance	\$ -	\$ 165,000	\$ 165,000	--
2. Enhancement Request - Increased Utility Expenses	-	150,000	150,000	--
3. Enhancement Request - Increased Vehicle Expenses	-	150,000	150,000	--
4. All Other Adjustments	-	5,000,345	5,000,345	--
<i>Subtotal—Agency Estimate</i>	\$ -	\$ 106,123,437	\$ 106,123,437	456.0
Governor's Recommendation:				
5. Lovewell Wildlife Area	\$ 600,000	\$ -	\$ 600,000	--
6. Dam Repair (One Time Only)	2,500,000	-	2,500,000	--
7. Law Enforcement to KP&F	-	2,500,000	2,500,000	--
8. Parks and Trails	-	500,000	500,000	2.0
9. Legal Assistant	-	74,716	74,716	1.0
10. Parks Operations	-	325,000	325,000	--
11. All other agency enhancements	-	(465,000)	(465,000)	--
TOTAL	\$ 3,100,000	\$ 109,058,153	\$ 112,158,153	459.0

AGENCY REQUEST

The **agency** requests expenditures totaling \$106.1 million from all funding sources, including \$224,457 from the SWPF and \$3.7 million from the EDIF for FY 2024. The request is an increase of \$5.5 million, or 5.4 percent, above the FY 2023 revised estimate. The increase is attributable to enhancement requests for law enforcement software, utilities, and vehicles. The agency also request an increase in capital improvements expenditures of \$5.4 million, or 32.0 percent. This increase is primarily fish and wildlife, wetlands development, motor boat access, and shooting range development.

The **agency** request includes the following adjustments:

- LAW ENFORCEMENT SOFTWARE MAINTENANCE.** The agency requests \$165,000 from the Parks Fee Fund for annual maintenance expenditures related to software used by the agency's law enforcement program.
- UTILITY EXPENDITURES.** The agency requests \$150,000 from the Parks Fee Fund for increased utilities expenditures at campgrounds.
- VEHICLE EXPENDITURES.** The agency requests \$150,000 from the Parks Fee Fund for increased expenditures associated with gasoline and vehicle repairs.
- ALL OTHER ADJUSTMENTS.** The agency's request also includes capital improvement expenditures totaling \$22.4 million for FY 2024. This is an increase of \$5.4 million, or 32.0 percent, above the agency's request for capital improvements in FY 2023. The increase in capital improvement expenditures is partially offset by other changes made by the agency. The capital improvement project types estimated to increase the most over FY 2023 estimates are wetlands development and motorboat access. Increases in shooting range development, along with parks and fish and wildlife projects are also requested for FY 2024.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures totaling \$112.2 million, including \$3.1 million SGF, \$224,457 SWPF, and \$4.2 million EDIF. The request is an increase of \$6.0 million, or 5.7 percent, above the FY 2024 agency request. The Governor does not recommend adoption of the three agency enhancement requests; however, the recommendation includes the addition of \$325,000 for operational expenditures.

The **Governor's** recommendation includes the following adjustments:

5. **LOVEWELL WILDLIFE AREA.** The Governor recommends the addition of \$600,000 SGF to allow the agency to purchase the Lovewell Wildlife Area.
6. **DAM REPAIR (ONE TIME ONLY).** The Governor recommends the addition of \$2.5 million SGF for one-time dam repairs.
7. **LAW ENFORCEMENT TO KP&F.** The Governor recommends the addition of \$2.5 million, all from special revenue funds, to allow law enforcement officers working for the agency to join the Kansas Police and Firemen's (KP&F) retirement system for FY 2024.
8. **PARKS AND TRAILS.** The Governor recommends the addition of \$500,000, all from special revenue funds, and 2.0 FTE positions for parks and trails development. The funding would also allow the agency to meet federal grant matching requirements for the Flint Hills Trail State Park.
9. **LEGAL ASSISTANT.** The Governor recommends the addition of \$74,716, all from special revenue funds, and 1.0 FTE position to allow the agency to hire a legal assistant.
10. **PARKS OPERATIONS.** The Governor recommends the addition of \$325,000, all from special revenue funds, for increased operational costs.
11. **ALL OTHER AGENCY ENHANCEMENTS.** The Governor does not recommend any agency enhancement requests.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

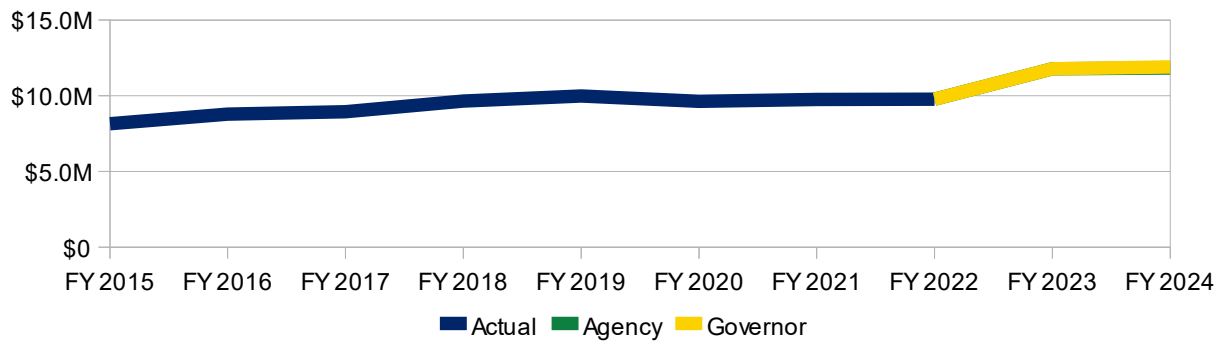
FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 9,772,260	\$ 11,789,139	\$ 11,789,139	\$ 11,829,089	\$ 11,903,805
Tourism	-	-	-	-	-
Reappropriation	-	-	-	-	-
Fish	8,866,721	10,491,998	10,491,998	10,498,824	10,498,824
Ecological Services	1,854,589	3,843,026	3,843,026	3,890,267	3,890,267
Education	1,877,486	2,699,925	2,699,925	2,723,590	2,723,590
Law Enforcement	8,654,123	8,848,933	8,848,933	9,053,867	11,553,867
Parks	19,016,110	15,887,281	15,755,281	16,449,083	16,444,242
Public Lands	14,309,655	13,803,212	13,803,212	13,831,050	13,831,050
Grants	1,746,448	1,215,000	1,215,000	-	-
Wildlife	13,903,942	15,083,078	15,083,078	15,413,667	15,413,667
Debt Service	89,554	-	-	-	-
Capital Improvements	13,174,250	16,996,500	16,996,500	22,434,000	25,898,841
TOTAL	\$ 93,265,138	\$ 100,658,092	\$ 100,526,092	\$ 106,123,437	\$ 112,158,153
FTE Positions:					
Administration	69.0	69.0	69.0	69.0	70.0
Fish	51.0	54.0	54.0	54.0	54.0
Ecological Services	12.0	12.0	12.0	12.0	12.0
Education	15.0	15.0	15.0	15.0	15.0
Law Enforcement	90.0	90.0	90.0	90.0	90.0
Parks	116.0	116.0	116.0	116.0	118.0
Public Lands	54.0	54.0	54.0	54.0	54.0
Grants	--	--	--	--	--
Wildlife	46.0	46.0	46.0	46.0	46.0
Debt Service	--	--	--	--	--
Capital Improvements	--	--	--	--	--
TOTAL	453.0	456.0	456.0	456.0	459.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 12
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805

PROGRAM GOALS: • Provide an accurate and dependable licensing and permit platform.
• Provide accurate and timely accounting for all budgets within the agency.
• Provide accurate information in regard to all aspects of the agency to constituents.

The Administration program includes the Office of the Secretary and is divided between Topeka and Pratt, with each location supervised by an Assistant Secretary. The Topeka office includes planning, legal, budget, and engineering sections. The Pratt office includes operations, environmental services, human resources, information technology, and

education sections. The program also includes the Kansas Wildlife and Parks Commission. The Pratt office also includes support services of aircraft operations, accounting, business management, licensing and permitting, purchasing, and facility maintenance operations.

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Fishing Licenses Sold	218,895	196,931	222,932	200,000	200,000
2.Number of Hunting Licenses Sold	130,537	128,170	125,263	130,000	130,000
3.Wildlife Fee Fund Revenue (License \$ and Permit Sales, in Millions)	32.6 \$	35.6 \$	32.8 \$	32.0 \$	32.0 \$
Output Measure:					
4.Number of Combo Hunting/Fishing Licenses Sold*	42,390	40,455	41,445	41,000	41,000
5.Number of Lifetime Licenses Sold*	1,352	1,123	1,144	1,200	1,200
6.Number of Deer Permits Sold	196,359	191,348	190,680	190,000	190,000
7.Number of Turkey Permits Sold	48,883	42,446	42,790	40,000	40,000
8.Boating Fee Fund Revenue*	\$ 1,917,760	\$ 1,448,471	\$ 1,546,384	\$ 1,200,000	\$ 1,200,000
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	731,483	356,302		83,676	169,007
All Other Funds	9,025,755	9,415,958		11,705,463	11,734,798
TOTAL	<u>\$ 9,757,238</u>	<u>\$ 9,772,260</u>		<u>\$ 11,789,139</u>	<u>\$ 11,903,805</u>

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	1.2 %	0.2 %		20.6 %	1.0 %
FTE Positions	69.0	69.0		69.0	70.0

*The Governor's Office does not utilize this measure for evaluation purposes.

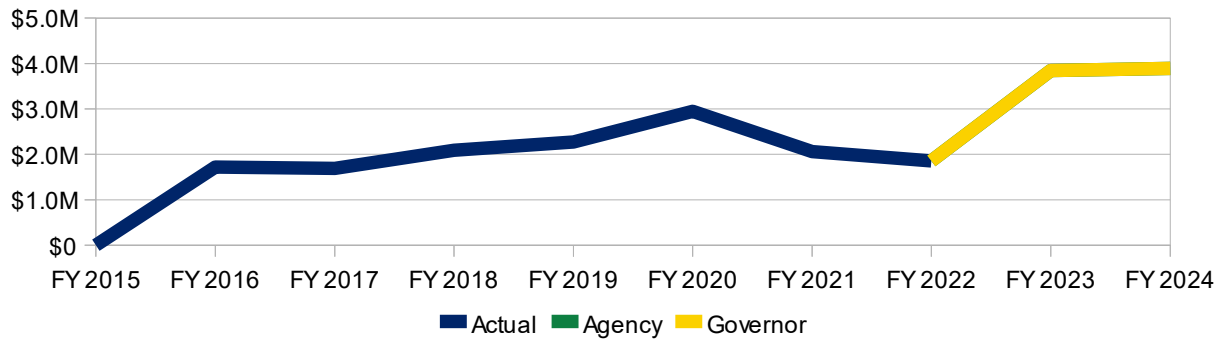
BUDGET ANALYSIS

The **agency** requests FY 2024 Administration program expenditures of \$11.8 million, including \$1.8 million from the EDIF. This is an all funds increase of \$39,950, or 0.3 percent, above the FY 2023 revised estimate. This increase is primarily attributable to increased capital outlay estimates and changes to employer contributions to fringe benefit rates.

The **Governor** recommends FY 2024 expenditures of \$11.9 million, including \$1.8 million EDIF. The Governor's recommendation is an increase of \$74,716, or 0.6 percent, all from special revenue funds, and 1.0 FTE position above the agency's FY 2024 request. The change is attributable to the Governor recommending the funding and FTE position to allow the agency to hire a legal assistant.

ECOLOGICAL SERVICES

FIGURE 14
ECOLOGICAL SERVICES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805; 32-597 through 32-963; 32-1012; 32-1033; 82a-325 through 82a-327

PROGRAM GOALS: • Conduct project reviews for activities that impact fish and wildlife resources.
• Help conserve sensitive or imperiled fish and wildlife species as determined by the State Wildlife Action Plan.
• Develop and implement recovery plans for all species listed as in need of conservation, threatened, or endangered in the state of Kansas.

The Ecological Services program is responsible for the protection, research, management, and recovery of all non-game species in the state, representing approximately 98.0 percent of aquatic and terrestrial fauna in Kansas. Prior to FY 2016, the Ecological Services program was budgeted within the Fish and Wildlife program.

FIGURE 15
ECOLOGICAL SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Projects Reviewed for KNESCA*	2,464	2,399	2,319	2,200	2,200
2.Number of Scientific Collection Permits*	128	115	119	125	125
3.Annual Average Number of Action Permits Required per Projects Reviewed*	0.8%	1.0%	0.9%	1.0%	1.0%
4.Average Number of Days for Response for Review (30 Days Mandated Timeline)*	25.4	21.4	23.5	25.0	25.0
Financing					
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	993,810	584,226		1,605,682	1,638,965
All Other Funds	1,069,659	1,270,363		2,237,344	2,251,302
TOTAL	\$ 2,063,469	\$ 1,854,589		\$ 3,843,026	\$ 3,890,267
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	29.8 %	(10.1) %		107.2 %	1.2 %
FTE Positions	12.0	12.0		12.0	12.0

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

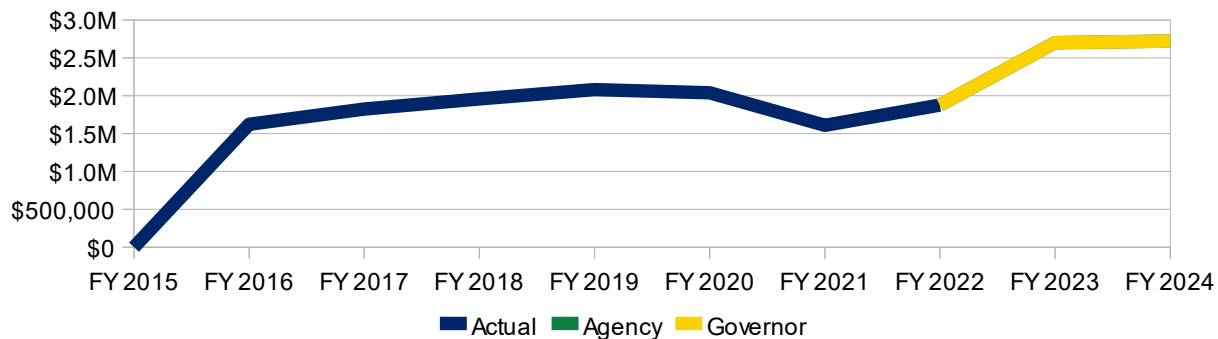
The agency requests FY 2024 Ecological Services program expenditures of \$3.9 million, all from special revenue funds. This is an increase of \$47,241, or 1.2 percent, above the FY 2023 revised estimate. This increase is attributable to multiple expenditure categories, including employer contributions to fringe benefits and increases to professional and

scientific equipment and certain agricultural supplies. These increases are partially offset by decreases in contractual services for FY 2024.

The **Governor** concurs with the agency's FY 2024 request.

EDUCATION

FIGURE 16
EDUCATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805; 32-920 through 924; 32-912 through 914; 32-1139 through 1149

PROGRAM GOALS:

- Connect people to the agency mission through strategies to engage with and support customers with broad experiences and backgrounds as they participate in and enjoy the outdoor opportunities of Kansas.
- Produce safe, knowledgeable, responsible, and legal hunters and furharvesters who will support wildlife management strategies that produce healthy populations of wildlife for the enjoyment of the people of Kansas.
- Assist all individuals in developing awareness, knowledge, skills, and commitment to result in safe, responsible behavior and actions concerning Kansas' wildlife resources.
- Inspire life-long learning through outdoor skills program and outreach efforts designed to enhance the knowledge, understanding, and appreciation of all Kansas' natural resources.

The Education program is responsible for outdoor-related educational programs that help citizens learn about, use, and enjoy the Kansas outdoors and Kansas fish and wildlife resources. The program offers outdoor skills workshops, training, and activities. In addition, the program operates five nature centers and offers environmental education programs and

outreach designed to enhance knowledge, understanding, and appreciation of Kansas natural resources. The program is divided into three components: Wildlife Education, Hunter Education, and Boating Education.

Prior to FY 2016, the Education program was budgeted within the Fish and Wildlife program.

FIGURE 17
EDUCATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of Visitors at All Nature Centers*	239,591	209,361	232,591	250,000	250,000
2. Number of Hunter Education Public Programs*	230	265	265	300	300
3. Number of Boater Education Public Programs*	50	7	59	100	100
4. Number of Schools Teaching Outdoor Skills Programs*	394	402	393	450	500
Output Measure:					
5. Total Nature Center Program Participants*	15,117	23,030	41,745	85,000	85,000

FIGURE 17
EDUCATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
6. Number of Hunter Education Students Certified	5,216	5,970	6,282	8,000	8,000
7. Number of Boater Education Students Certified*	2,370	2,423	2,181	2,000	2,000
8. Number of Hunter Education In Our Schools Student Participants*	701	1,135	912	1,000	1,000
9. Number of Student Air Rifle Participants*	38	132	--	250	500
10. Number of National Archery In the Schools Participants*	10,383	7,294	9,757	12,000	12,000
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	360,654	277,910		445,733	453,665
All Other Funds	1,248,164	1,599,576		2,254,192	2,269,925
TOTAL	\$ 1,608,818	\$ 1,877,486		\$ 2,699,925	\$ 2,723,590
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(21.2) %	16.7 %		-- %	0.9 %
FTE Positions	15.0	15.0		15.0	15.0

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

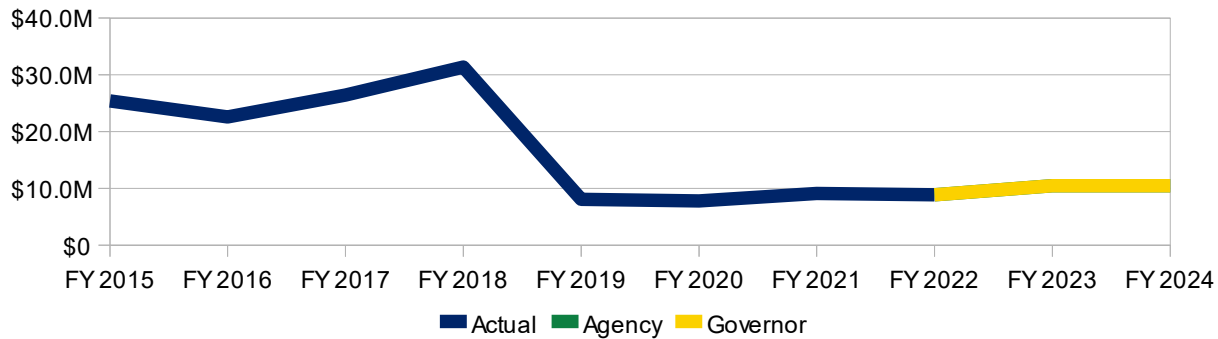
The **agency** requests FY 2024 Education program expenditures of \$2.7 million, all from special revenue funds. This is an increase of \$23,665, or 0.9 percent, above the FY 2023 revised estimate. This increase is attributable to several expenditure categories, including temporary staffing and other professional

supplies. These increases are partially offset by reductions in contractual services for FY 2024 when compared to FY 2023.

The **Governor** concurs with the agency's FY 2024 request.

FISH

FIGURE 18
FISH EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-801; 32-805

PROGRAM GOALS: • Conserve Kansas sport, non-sport, and threatened and endangered fishes, the water they rely on, and their habitats.
• Increase fishing opportunity and fishing success.
• Market the agency's fisheries program.
• Fully support, mentor, and reward the dedicated staff.

The Fish program is responsible for maintaining and creating fishing opportunity and improving fish quality across the state. It is also responsible for conserving and enhancing fisheries' resources. The program is organized into three sections: management, research, and fish culture.

Prior to FY 2019, the Fish program was included with the Public Lands and Wildlife programs.

FIGURE 19
FISH, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of Core-panel Gill Nets Deployed for Monitoring Trends in Fish Populations*	933	889	907	700	700
2. Number of Completed Research Projects*	8	9	8	8	8
3. Number of Bait Shops Inspected for ANS*	-	100	75	90	90
4. Number of City and County Entities Receiving Community Fisheries Assistance Program Leases*	123	123	123	124	124
5. Angler Satisfaction Derived from Cree Surveys (Percent Rating Their Trip 2 or Higher Out of a Scale of 1 to 5)*	N/A	N/A	N/A	70.0 %	70.0 %
Output Measure:					
6. Number of Predacious Fingerlings*	1,099,849	1,828,228	1,466,641	1,500,000	2,100,000
7. Number of Channel Catfish*	348,806	270,455	313,966	250,000	250,000

Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	4,549,447	4,721,666		4,470,820	4,584,490
All Other Funds	4,565,165	4,145,055		6,021,178	5,914,334
TOTAL	<u>\$ 9,114,612</u>	<u>\$ 8,866,721</u>		<u>\$ 10,491,998</u>	<u>\$ 10,498,824</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	16.7 %	(2.7) %		18.3 %	0.1 %
FTE Positions	51.0	51.0		54.0	54.0

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

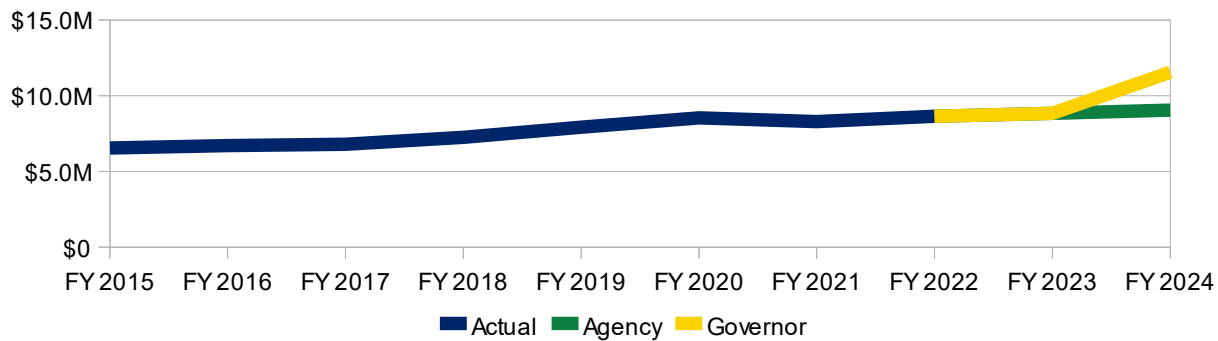
The **agency** requests FY 2024 Fish program expenditures of \$10.5 million, all from special revenue funds. This is an increase of \$6,826, or less than 0.1 percent, above the FY 2023 revised estimate. This increase is attributable to increased employer contributions for fringe benefits including group health insurance. These increases are mostly offset by reduced

estimates for certain contractual services and commodities. The agency's request also includes an additional 3.0 FTE positions in the Fish Program for invasive aquatic species work.

The **Governor** concurs with the agency's FY 2024 request.

LAW ENFORCEMENT

FIGURE 20
LAW ENFORCEMENT EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805

PROGRAM GOALS: • Provide public health and safety for all public lands users through proactive management and law enforcement.

The Law Enforcement program is responsible for statewide enforcement of both state and federal fish and wildlife laws, boating laws, and regulation of public lands. The program is composed of Natural Resource Officers who

are sworn law enforcement personnel with jurisdiction on public and private lands. These officers also provide assistance to other federal, state, and local law enforcement agencies when requested.

FIGURE 21
LAW ENFORCEMENT, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Licensed Hunters Checked*	6,904	9,795	7,710	7,500	8,000
2. Licensed Anglers Checked*	13,208	11,607	13,026	12,500	12,500
3. Licensed Furharvesters Checked*	578	621	602	600	600
4. Sportsmen Contacts*	19,087	19,666	20,839	24,000	24,000
5. Landowner Contacts*	2,459	3,501	2,945	2,900	2,900
6. Boating Inspections*	947	1,307	1,251	1,500	1,500
Output Measure:					
7. Boating Violations*	288	292	594	1,000	1,000
8. Wildlife Damage Complaints*	371	312	350	375	375
9. Alcohol Related Contacts*	192	120	177	200	200
10. Operation Game Thief Complaints*	1,367	928	844	850	850
11. Drug Arrests*	21	24	18	20	25
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	736,783	920,804		683,553	714,069
All Other Funds	7,561,803	7,733,319		8,165,380	10,839,798
TOTAL	\$ 8,298,586	\$ 8,654,123		\$ 8,848,933	\$ 11,553,867
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(2.9) %	4.3 %		2.3 %	30.6 %
FTE Positions	90.0	90.0		90.0	90.0

*The Governor's Office does not utilize this measure for evaluation purposes.

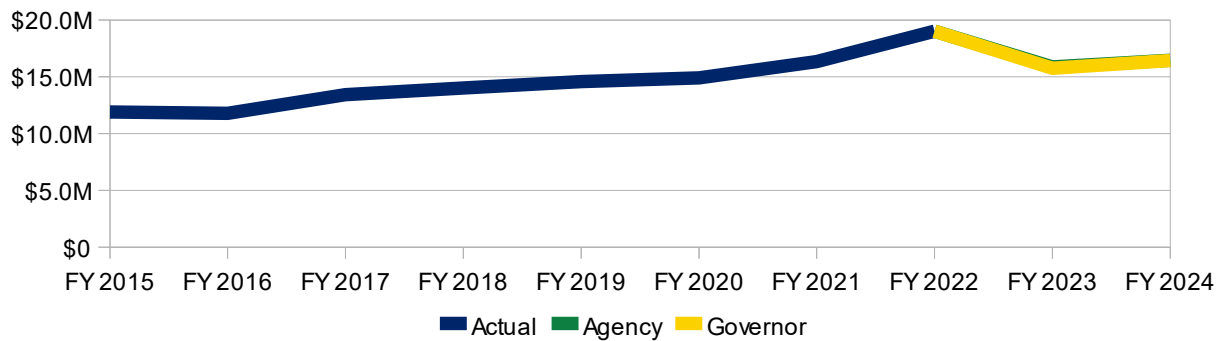
BUDGET ANALYSIS

The Law Enforcement program requests FY 2024 expenditures of \$9.1 million, all from special revenue funds. This is an increase of \$204,934, or 2.3 percent, above the FY 2023 revised estimate. The increase is primarily attributable to the agency estimating higher expenditures for contractual services, across various categories, for FY 2024 compared to FY 2023.

The **Governor** recommends expenditures of \$11.6 million, all from special revenue funds. This is an increase of \$2.5 million above the agency's FY 2024 request. The Governor recommends the addition to allow law enforcement officers employed by the agency to join the Kansas Police and Firemen's (KP&F) Retirement System for FY 2024.

PARKS

FIGURE 22
PARKS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805

PROGRAM GOALS:

- Effectively manage, protect, and administer the state's parks, its visitors, and associated wildlife efficiently, while providing a diversity of quality outdoor recreation experiences with special regard toward natural resource protection.
- Promote Kansas' quality outdoor recreation activities and quality of life experiences.
- Enhance the public's knowledge of the importance of outdoor recreation to the Kansas economy.

The Parks program manages the 27 state parks and the Prairie Spirit Trail. The following 27 parks have been designated as part of the state park system: Cedar Bluff State Park (Trego Co.); Cheney State Park (Kingman Co. and Reno Co.); Clinton State Park (Douglas Co.); Cross Timbers State Park at Toronto Lake (Woodson Co.); Eisenhower State Park (Osage Co.); El Dorado State Park (Butler Co.) Elk City State Park (Montgomery Co.); Fall River State Park (Greenwood Co.); Flint Hills Trail State Park; Glen Elder State Park (Mitchell Co.); Hillsdale State Park (Miami Co.); Kanopolis State Park (Ellsworth Co.); Kaw River State

Park (Shawnee Co.); Lake Crawford State Park (Crawford Co.); Lake Meade State Park (Meade Co.); Lake Scott State Park (Scott Co.); Little Jerusalem Badlands State Park (Logan Co.); Lovewell State Park (Jewell Co.); Milford State Park (Geary Co.); Mushroom Rock State Park (Ellsworth Co.); Perry State Park (Jefferson Co.); Pomona State Park (Osage Co.); Prairie Dog State Park (Norton Co.); Sand Hills State Park (Reno Co.); Tuttle Creek State Park (Pottawatomie Co. and Riley Co.); Webster State Park (Rooks Co.); and Wilson State Park (Russell Co.).

FIGURE 23
PARKS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Park Fee Fund Revenue	\$ 13,989,164	\$ 12,995,395	\$ 12,829,719	\$ 12,900,000	\$ 13,000,000
2. Cabin Fee Fund Revenue	\$ 1,777,908	\$ 1,530,077	\$ 1,548,347	\$ 1,530,000	\$ 1,600,000
3. Park vehicle permits sold	202,205	175,000	187,727	187,800	188,000
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	799,886	526,518		232,326	205,648
All Other Funds	15,547,304	18,489,592		15,522,955	16,238,594
TOTAL	<u>\$ 16,347,190</u>	<u>\$ 19,016,110</u>		<u>\$ 15,755,281</u>	<u>\$ 16,444,242</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	9.6 %	16.3 %		(17.1) %	4.4 %
FTE Positions	116.0	116.0		116.0	118.0

BUDGET ANALYSIS

The **agency** requests FY 2024 Parks program expenditures of \$16.4 million, all from special revenue funds. This is an increase of \$561,802, or 3.5 percent, above the FY 2023 revised estimate. The increase is attributable to agency enhancement requests.

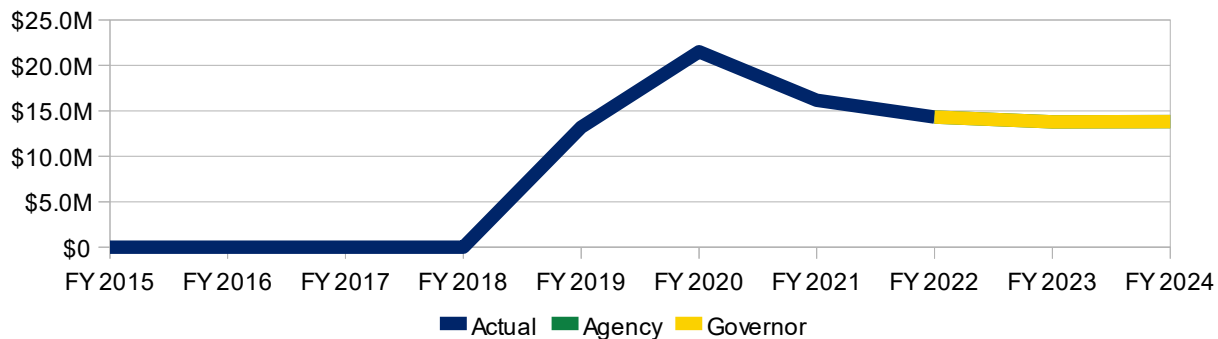
The **Governor** recommends expenditures of \$16.4 million, all from special revenue funds for the Parks program in FY 2024. This is a decrease of \$4,841, or less than 0.1 percent,

below the agency's request. The decrease is attributable to the Governor not recommending agency enhancement requests totaling \$465,000, all from special revenue funds and adding \$460,159 for parks and trails operations.

The Governor also recommends 118.0 FTE in FY 2024, which is 2.0 FTE above the FY 2023 recommendation. For FY 2024, the Governor recommends an additional 2.0 FTE for parks and trails.

PUBLIC LANDS

FIGURE 24
PUBLIC LANDS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805

PROGRAM GOALS:

- Optimize public access for hunters, anglers, and other compatible recreational opportunities.
- Conserve, manage, and optimize wildlife and their habitats.
- Provide appropriate infrastructure to support hunting, fishing, and other compatible recreational opportunities.
- Provide public health and safety for all public lands users through proactive management and law enforcement.

The Public Lands program is responsible for the habitat management of 412,000 acres of land and water. The program's primary responsibility is to provide a multitude of diverse habitats for wildlife species of Kansas.

Prior to FY 2019, the Public Lands program was included with the Fisheries and Wildlife programs.

FIGURE 25
PUBLIC LANDS. PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
There were no agency performance measures submitted for this program.					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
Financing					
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	8,984,887	5,186,483		5,012,629	4,973,125
All Other Funds	7,167,708	9,123,172		8,790,583	8,857,925
TOTAL	\$ 16,152,595	\$ 14,309,655		\$ 13,803,212	\$ 13,831,050
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(24.9) %	(11.4) %		(3.5) %	0.2 %
FTE Positions	54.0	54.0		54.0	54.0

BUDGET ANALYSIS

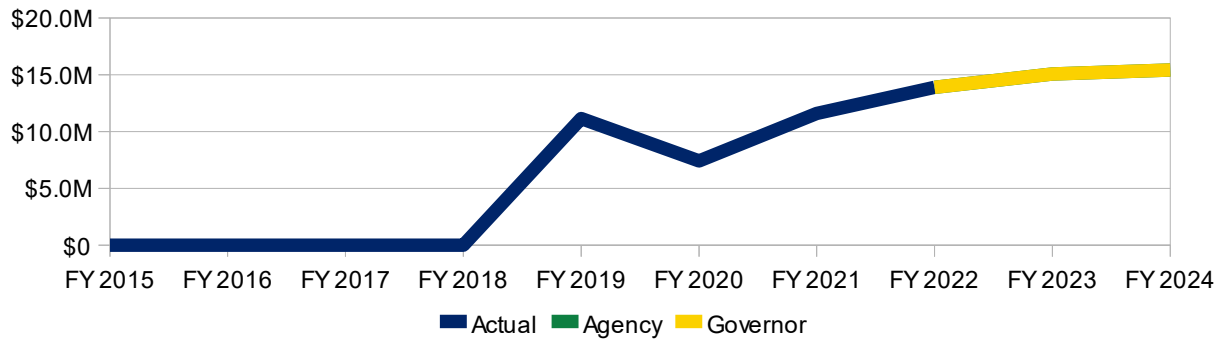
The **agency** requests FY 2024 Public Lands program expenditures of \$13.8 million, all from special revenue funds. This is an increase of \$27,838, or 0.2 percent, above the FY 2023 revised estimate. The increase is partially attributable to increased estimates for purchase of trucks, other capital outlay items, and various

contractual service expenditures. These increases are partially offset by reduced estimates for commodities relating to vehicle and other maintenance items.

The **Governor** concurs with the agency's FY 2024 Public Lands program request.

WILDLIFE

FIGURE 26
WILDLIFE EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805

PROGRAM GOALS:

- Monitor wildlife populations and their habitats.
- Assess public appreciation, demand, and tolerance for wildlife resources.
- Provide programs designed to conserve, protect, and enhance wildlife habitat.
- Provide wildlife-related recreational opportunity.

The Wildlife program conducts research, surveys, and wildlife management. The Wildlife program is funded from the Wildlife Fee Fund, with most projects qualifying for 75 percent reimbursement through the U.S. Fish and Wildlife Service federal aid to the Wildlife Restoration Program. The research and survey sections provide projects that measure trends in

big game, upland game birds, migratory game birds, and furbearers. The wildlife management section provides for a statewide initiative to improve upland game populations by improving habitats. Prior to FY 2019, the Wildlife program was included with the Fisheries and Public Lands programs.

FIGURE 27
WILDLIFE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Hunter and Landowner Surveys	11	12	11	12	12
2. Wildlife Population Monitoring	16	15	16	16	16
3. Habitat First Impacted Acres	302,789	308,450	285,413	309,000	310,000
4. Hunting Access Program Acres	1,181,461	1,158,997	1,178,608	1,117,382	1,175,000
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	6,787,537	8,738,957		9,109,446	9,190,261
All Other Funds	4,805,346	5,164,985		5,973,632	6,223,406
TOTAL	\$ 11,592,883	\$ 13,903,942		\$ 15,083,078	\$ 15,413,667
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	56.2 %	19.9 %		8.5 %	2.2 %
FTE Positions	46.0	46.0		46.0	46.0

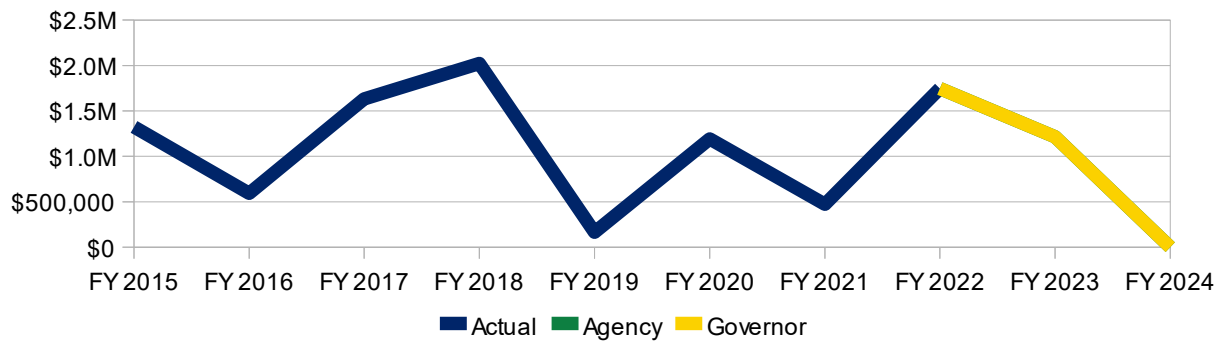
BUDGET ANALYSIS

The **agency** requests FY 2024 Wildlife program expenditures of \$15.4 million, all from special revenue funds. This is an increase of \$330,589, or 2.2 percent, above the FY 2023 revised estimate. The increase is attributable to the agency estimating increased expenditures for contractual services in FY 2024 when compared to FY 2023.

The **Governor** concurs with the agency's FY 2024 Wildlife program request.

GRANTS

FIGURE 28
GRANTS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 32-801; 32-802; 32-805

PROGRAM GOALS: • N/A

The Grants program administers a number of local aid and assistance programs to encourage local units of government to improve outdoor recreation opportunities. There are two federal grant programs: the National Rails to Trails Grant program and the Land and Water Conservation Fund Grant program. The agency's Grants program also administers four state grant programs: Community Lake

Assistance, Outdoor Wildlife Learning Sites, Shooting Ranges, and Boating Access. The Grants program includes funding for projects and programs for local units of government and for organizations. The agency serves as the entity administering the distribution of state and federal funds related to wildlife, parks, and recreation.

FIGURE 29

GRANTS, PERFORMANCE MEASURES

	Actual FY2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
There were no agency performance measures submitted for this program.					
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	276,938	1,572,715		1,100,000	-
All Other Funds	196,567	173,733		115,000	-
TOTAL	\$ 473,505	\$ 1,746,448		\$ 1,215,000	\$ -
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	2.2 %	268.8 %		(30.4) %	(100.0) %
FTE Positions	--	--		--	--

BUDGET ANALYSIS

The **agency** requests no expenditures from the Grants program for FY 2024.

The **Governor** concurs with the agency's FY 2024 Grants program request.

CAPITAL IMPROVEMENTS

FIGURE 30
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Parks Maintenance	\$ 1,912,482	\$ 2,700,000	\$ 2,700,000	\$ 3,300,000	\$ 3,300,000
Public Land Maintenance	96,899	150,000	150,000	150,000	150,000
Fish and Wildlife Maintenance	2,095,189	5,001,500	5,001,500	6,215,000	6,215,000
Bridge Maintenance	69,329	200,000	200,000	200,000	200,000
Dam Maintenance	545,389	1,000,000	1,000,000	625,000	625,000
Road Maintenance	589,812	1,700,000	1,700,000	1,700,000	1,700,000
Land and Water Development	-	1,500,000	1,500,000	-	-
Wetlands Development	74,000	650,000	650,000	2,800,000	2,800,000
Cabin Site Prep	152,791	300,000	300,000	500,000	500,000
Motor Boat Access	995,425	945,000	945,000	2,974,000	2,974,000
Coast Guard	-	200,000	200,000	400,000	400,000
Land Acquisition	92,573	400,000	400,000	400,000	400,000
River Access	-	150,000	150,000	150,000	150,000
Shooting Range Development	4,178,375	1,200,000	1,200,000	2,100,000	2,100,000
Trails Development	1,930,273	700,000	700,000	700,000	700,000
Regional Office and Building Maintenance	223,803	200,000	200,000	220,000	220,000
Flood Damage Repairs	788,060	-	-	-	-
Cheyenne Bottoms Renovation	1,878,504	-	-	-	-
Purchase Lovewell Wildlife Areas	-	-	-	-	600,000
Parks and Trails	-	-	-	-	364,841
Dam Repair (one-time)	-	-	-	-	2,500,000
Subtotal—Projects	\$ 15,622,904	\$ 16,996,500	\$ 16,996,500	\$ 22,434,000	\$ 25,898,841
Debt Service Principal:					
Kansas City District Office	\$ 87,798	\$ -	\$ -	\$ -	\$ -
Subtotal—Debt	\$ 87,798	\$ -	\$ -	\$ -	\$ -
TOTAL	\$ 15,710,702	\$ 16,996,500	\$ 16,996,500	\$ 22,434,000	\$ 25,898,841
Financing:					
SGF	\$ -	\$ -	\$ -	\$ -	\$ 3,100,000
Federal Funds	5,788,799	5,797,500	5,797,500	11,328,000	11,328,000
All Other Funds	9,921,903	11,199,000	11,199,000	11,106,000	11,470,841
TOTAL	\$ 15,710,702	\$ 16,996,500	\$ 16,996,500	\$ 22,434,000	\$ 25,898,841

FY 2023 CAPITAL IMPROVEMENTS

The **agency** estimates revised capital improvements expenditures of \$17.0 million, all from special revenue funds, in FY 2023. The request matches the agency's approved amount for FY 2023.

The **Governor** concurs with the agency's FY 2023 revised capital improvements estimate.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests FY 2024 capital improvements expenditures of \$22.4 million, all from special revenue funds. This is an increase of \$5.4 million, or 32.0 percent, above the FY 2023 revised estimate. This increase is primarily for fish and wildlife, wetlands development, motor boat access, and shooting range development.

The **Governor** recommends expenditures of \$25.9 million, including \$3.1 million SGF, for capital improvement projects for FY 2024. The recommendation is an increase of \$3.5 million, or 15.4 percent, above the agency's FY 2024 request. The Governor's recommendation includes funding to allow the agency to purchase Lovewell Wildlife Areas and to do one-time dam repairs.

CAPITAL IMPROVEMENT PROJECTS

- **PARKS MAINTENANCE.** These projects include campground improvements including utility and shower house upgrades. For FY 2023, parks maintenance expenditures are estimated at \$2.7 million and for FY 2024, expenditures are estimated at \$3.3 million.
- **PUBLIC LANDS MAINTENANCE.** Wildlife area repairs comprise most of these projects. For FY 2023 and FY 2024, public lands maintenance expenditures are estimated at \$150,000.
- **FISH AND WILDLIFE MAINTENANCE.** The agency estimates expenditures for repairs and new construction at multiple hatcheries. Projects include construction of storage buildings, improving fishing access, pump station upgrades, and pond upgrades. For FY 2023, fish and wildlife maintenance expenditures are estimated at \$5.0 million and for FY 2024, expenditures are estimated at \$6.2 million.
- **BRIDGE MAINTENANCE.** The agency is responsible for basic maintenance needs of multiple bridges across the state. For FY 2023 and FY 2024, bridge maintenance expenditures are estimated at \$200,000.
- **DAM MAINTENANCE.** These projects include restoration and modernization of the agency's dams. Specific projects include clearing and removing trees, repairing failing inlets and outlets, and repairing structure of the dams. For FY 2023, dam maintenance expenditures are estimated at \$1.0 million and for FY 2024, expenditures are estimated at \$625,000.
- **ROAD MAINTENANCE.** The agency maintains and develops access roads in state parks and other wildlife areas. For FY 2023 and FY 2024, road maintenance expenditures are estimated at \$1.7 million.
- **BUILDING MAINTENANCE.** In FY 2021, the agency initiated a program of upkeep and repair to agency buildings. The program aims to increase the lifespan of buildings. For FY 2023, building maintenance expenditures are estimated at \$200,000 and for FY 2024, expenditures are estimated at \$220,000.
- **LAND AND WATER DEVELOPMENT.** This federally funded program focuses on increasing and improving outdoor development and acquisition for recreational activities. Past projects

include campground improvements, splash pad construction, and boat slip and cabin construction. For FY 2023, land and water development expenditures are estimated at \$1.5 million.

- **WETLANDS DEVELOPMENT.** Funding for this program is used to acquire and develop wetlands to provide habitat for threatened and endangered migratory species in Kansas. The lands are also used for recreational bird watching. For FY 2023, wetlands development expenditures are estimated at \$650,000 and for FY 2024, expenditures are estimated at \$2.8 million.
- **LAND ACQUISITION.** The agency notes it has management control over approximately 0.2 percent of the land in Kansas. It also notes that to meet the agency's goals of habitat management and preservation and providing recreational opportunities, additional lands must be purchased. For FY 2023 and FY 2024, land acquisition expenditures are estimated at \$400,000.
- **CABIN SITE PREPARATION.** Funding for this program will be used to construct foundations and utilities in future cabin sites. For FY 2023, cabin site preparation expenditures are estimated at \$300,000 and for FY 2024, expenditures are estimated at \$500,000.
- **MOTORBOAT ACCESS.** The U.S. Fish and Wildlife Service requires that at least 15.0 percent of federal aid funds received by the agency be utilized for motorboat access projects. Projects include dock construction/replacement, boat ramp construction, toilet block construction, and parking access. For FY 2023, motorboat access expenditures are estimated at \$945,000 and for FY 2024, expenditures are estimated at \$3.0 million.
- **COAST GUARD ACCESS.** This funding will be utilized to construct/maintain boat houses for storage of law enforcement vessels. For FY 2023, coast guard access expenditures are estimated at \$200,000 and for FY 2024, expenditures are estimated at \$400,000 million.
- **RIVER ACCESS.** The agency notes that in order to promote recreational opportunity on Kansas rivers, it is vital to create river access. Projects include road access, parking, lighting, and boat launch facilities. For FY 2023 and FY 2024, river access expenditures are estimated at \$150,000.
- **SHOOTING RANGE DEVELOPMENT.** The agency states that facilities to practice marksmanship and the safe handling of firearms are important to the agency's mission, as firearms are vital to many recreational activities of the agency. This project includes construction of facilities and repair of current facilities. For FY 2023, shooting range development expenditures are estimated at \$1.2 million and for FY 2024, expenditures are estimated at \$2.1 million.
- **TRAILS DEVELOPMENT.** This federally funded program increases and improves trails access for hiking, riding, and walking. For FY 2023 and FY 2024, trails development expenditures are estimated at \$700,000.
- **PURCHASE LOVEWELL WILDLIFE AREA.** For FY 2024, the Governor recommends \$600,000 to allow the agency to purchase 268 acres on the west end of the Lovewell Wildlife Area.
- **PARKS AND TRAILS.** Included in the Governor's recommendation is \$364,841 for further trails development in FY 2024
- **DAM REPAIR (ONE-TIME).** For FY 2024, the Governor recommends \$2.5 million for dam repairs across the state.

KANSAS WATER OFFICE

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 949,337	\$ 1,067,936	\$ 1,067,936	\$ 1,074,617	\$ 1,074,617
Federal Funds	1,043,825	563,287	563,287	445,829	445,829
All Other Funds	6,048,716	14,990,372	14,990,372	14,266,772	14,266,772
<i>Subtotal</i>	<i>\$ 8,041,878</i>	<i>\$ 16,621,595</i>	<i>\$ 16,621,595</i>	<i>\$ 15,787,218</i>	<i>\$ 15,787,218</i>
Capital Improvements:					
State General Fund	\$ 77,011,750	\$ 2,988,250	\$ 55,988,250	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	5,183,168	-	-	-	-
<i>Subtotal</i>	<i>\$ 82,194,918</i>	<i>\$ 2,988,250</i>	<i>\$ 55,988,250</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 90,236,796	\$ 19,609,845	\$ 72,609,845	\$ 15,787,218	\$ 15,787,218
Percentage Change:					
State General Fund	7,591.4 %	(94.8) %	(26.8) %	(73.5) %	(98.1) %
All Funds	780.8 %	(78.3) %	(19.5) %	(19.5) %	(78.3) %
FTE Positions	18.0	19.0	19.0	19.0	19.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

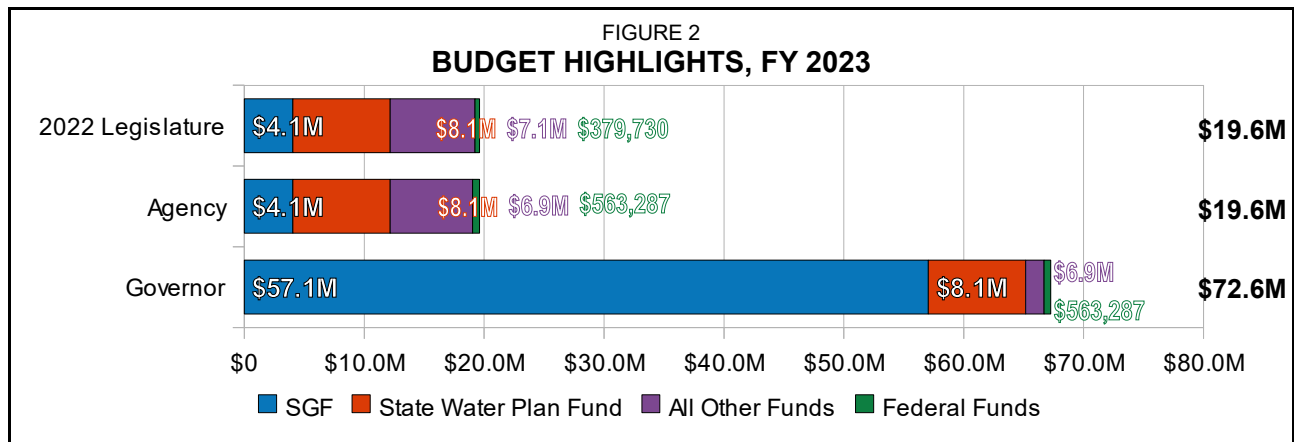
The Kansas Water Office is the water planning, policy, and coordination agency for the State. The agency, in conjunction with the Kansas Water Authority, develops water policies through an open planning process; facilitates the coordination of agencies' activities regarding water; and operates a raw water marketing program to ensure an adequate supply for the citizens, municipalities, environment, and industries in the state.

Through the agency's operation and the guidance of the Kansas Water Authority, the Kansas Water Office focuses on water policy planning, including developing the State Water Plan, which details the management, conservation, and development of water resources for the state. Working with the 12 major river basins, the agency develops basin planning sections for the State Water Plan, which documents objectives and critical issues occurring in each of the basins. Additionally, the agency provides the coordination function in focusing action on priority issues as identified in the basin sections of the Kansas Water Plan.

The Kansas Water Authority provides water policy advice to the Governor, Legislature, and the Director of the Kansas Water Office. Its 24-member board is responsible for approving water storage sales, the State Water Plan, federal contracts, and regulations and legislation proposed by the Kansas Water Office.

EXECUTIVE SUMMARY

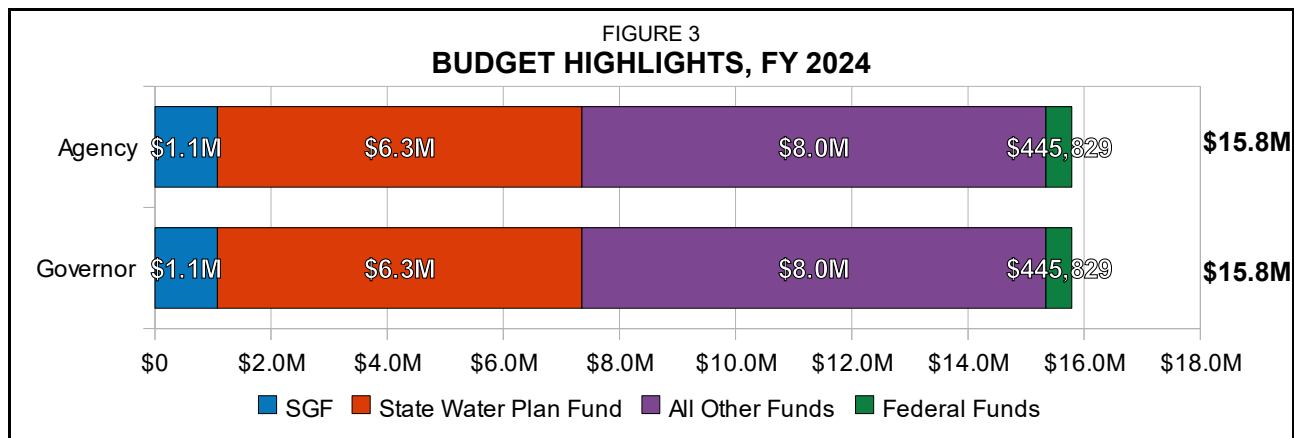
The 2022 Legislature approved a budget of \$13.9 million, including \$1.1 million from the State General Fund (SGF), for the Kansas Water Office for FY 2023. Two adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required. Those changes include reappropriations from the SGF totaling \$3.0 million and reappropriations from the State Water Plan Fund totaling \$2.7 million.



The **agency** submits a revised estimate of \$19.6 million, including \$4.1 million SGF, and 19.0 FTE positions in FY 2023. The revised estimate is equal to the agency's approved budget. Included in the agency's approved budget are reappropriations totaling \$3.0 million from the SGF and reappropriations totaling \$2.7 million from the State Water Plan Fund.

The agency also requests 1.0 additional FTE position above the agency's FY 2023 approved number. The increase is due to the agency filling a previously vacant position.

The **Governor** concurs with the agency's revised estimate and adds an additional \$53.0 million SGF for future use for water storage debt payoff associated with Milford and Perry Lakes reservoirs.



The **agency** requests \$15.8 million, including \$1.1 million SGF, and 19.0 FTE positions for FY 2024. This is an all funds decrease of \$3.8 million, or 19.5 percent, including an SGF decrease of \$3.0 million, or 73.5 percent, below the FY 2023 revised estimate. The decreases are attributable to the absence of SGF and State Water Plan Fund reappropriations totaling \$3.0 million and \$2.7 million, respectively, which do not reoccur for FY 2024. These decreases are partially offset by two agency enhancement requests totaling \$900,000 for FY 2024. The enhancements requested by the agency would expand partnerships for water quality and the High Plains Aquifer.

The **Governor** concurs with the agency's FY 2024 request, which includes recommending the adoption of the agency's enhancement requests for FY 2024.

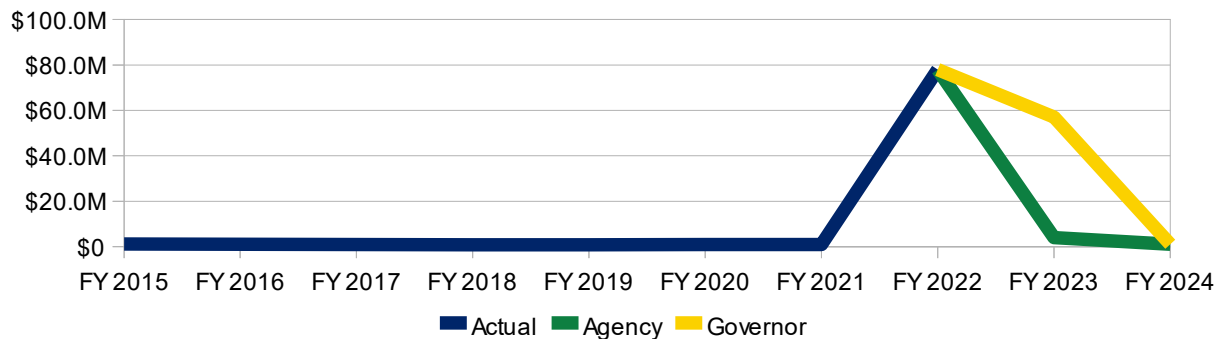
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 1,372,423	\$ 1,775,405	\$ 1,775,405	\$ 1,800,656	\$ 1,800,656
Contractual Services	5,769,726	10,333,788	10,333,788	9,095,061	11,988,661
Commodities	19,761	126,225	126,225	136,225	136,225
Capital Outlay	5,761	26,700	26,700	27,500	27,500
Debt Service Interest	315,508	2,777,497	2,777,497	2,893,600	-
<i>Subtotal</i>	<i>\$ 7,483,179</i>	<i>\$ 15,039,615</i>	<i>\$ 15,039,615</i>	<i>\$ 13,953,042</i>	<i>\$ 13,953,042</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	558,699	1,581,980	1,581,980	1,834,176	1,834,176
<i>Subtotal—Operating</i>	<i>\$ 8,041,878</i>	<i>\$ 16,621,595</i>	<i>\$ 16,621,595</i>	<i>\$ 15,787,218</i>	<i>\$ 15,787,218</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	82,194,918	2,988,250	55,988,250	-	-
TOTAL	\$ 90,236,796	\$ 19,609,845	\$ 72,609,845	\$ 15,787,218	\$ 15,787,218
Financing:					
State General Fund	\$ 77,961,087	\$ 4,056,186	\$ 57,056,186	\$ 1,074,617	\$ 1,074,617
State Water Plan Fund	2,468,624	8,116,219	8,116,219	6,278,122	6,278,122
Federal Funds	1,043,825	563,287	563,287	445,829	445,829
All Other Funds	8,763,260	6,874,153	6,874,153	7,988,650	7,988,650
TOTAL	\$ 90,236,796	\$ 19,609,845	\$ 72,609,845	\$ 15,787,218	\$ 15,787,218
FTE Positions	18.0	19.0	19.0	19.0	19.0

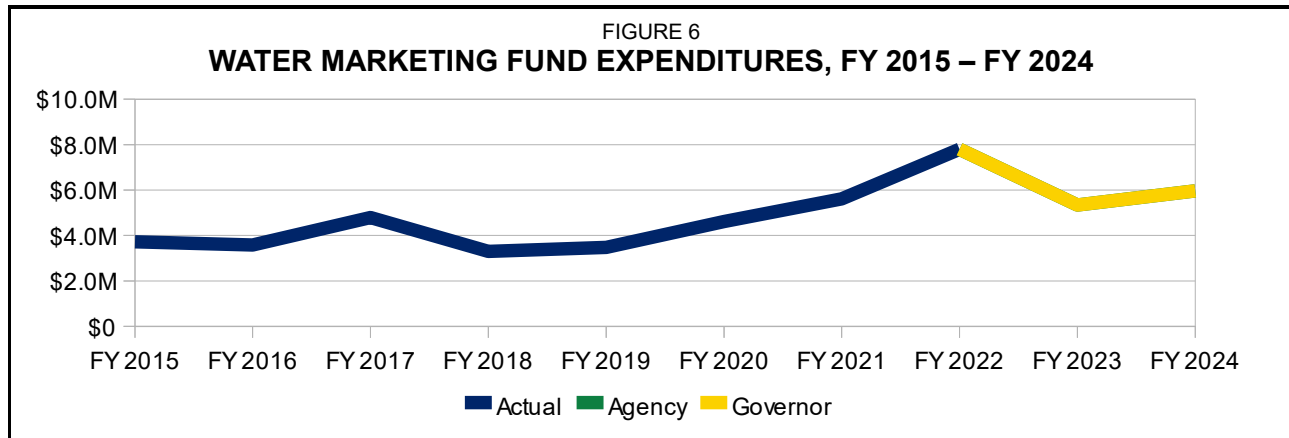
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



For the Kansas Water Office, SGF expenditures increased from FY 2021 to FY 2022 when the 2022 Legislature added \$80.0 million SGF to pay off water supply storage debt for Big Hill, Clinton, and Hillsdale reservoirs.

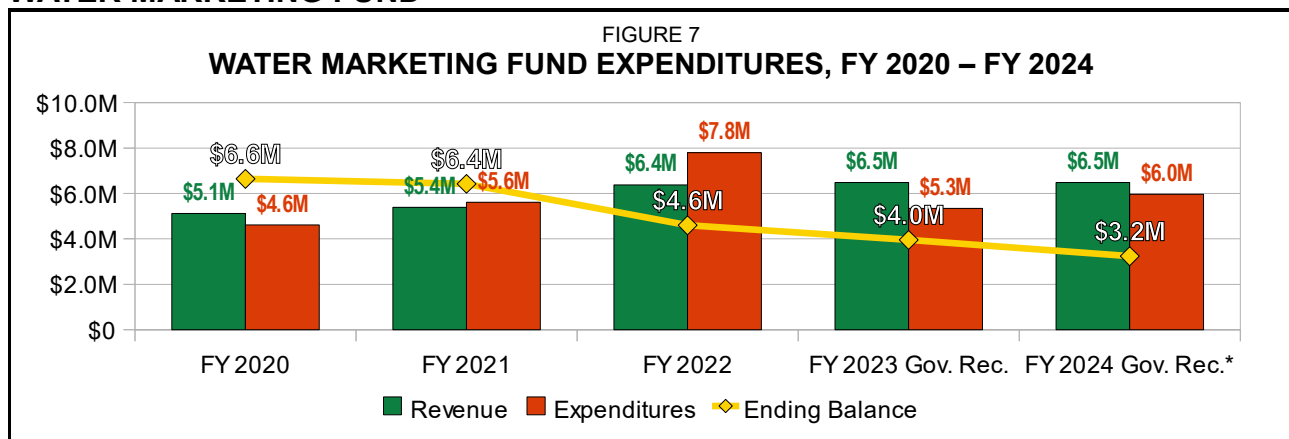
WATER MARKETING FUND



Under the federal Water Supply Act of 1958, federal reservoirs constructed in Kansas for the purpose of flood control were authorized to include storage space for municipal and industrial water supplies. In 1961, the Legislature provided financial assurance for inclusion of water storage in the federal reservoirs constructed in the state. In 1974, the Legislature passed the State Water Plan Storage Act, which authorizes the agency to contract with water purchasers for the sale of water from any reservoir included in the Kansas Water Marketing program. The Water Marketing Fund was created by the 1991 Legislature.

Revenue for the Water Marketing program is generated by the sale of water supplied under contracts with public water suppliers and industries from state-owned storage in federal lakes purchased from the U.S. Army Corps of Engineers. The price for water is set annually according to an established formula and is not negotiable. The fund is then used to meet the State's contractual water storage obligations to the federal government through transfers to the State Conservation Storage Water Supply Fund.

WATER MARKETING FUND



* For FY 2024, the lowest month ending balance for the Water Marketing Fund will occur in June, with a balance of \$3.2 million.

The Water Marketing Fund expenditures are estimated to decrease in FY 2023, because the agency anticipates decreased expenditures from the fund for debt service interest and principal payments when compared to FY 2022 actual expenditures.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 1,067,460	\$ 12,815,562	\$ 13,883,022	18.0
1. SGF Reappropriations	2,988,726	-	2,988,726	--
2. State Water Plan Fund Reappropriations	-	2,738,097	2,738,097	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 4,056,186</i>	<i>\$ 15,553,659</i>	<i>\$ 19,609,845</i>	<i>18.0</i>
Agency Revised Estimate:				
3. FTE Addition	\$ -	\$ -	\$ -	1.0
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 4,056,186</i>	<i>\$ 15,553,659</i>	<i>\$ 19,609,845</i>	<i>19.0</i>
Governor's Recommendation:				
4. Future Use Storage Debt Payoff	\$ 53,000,000	\$ -	\$ 53,000,000	--
TOTAL	\$ 57,056,186	\$ 15,553,659	\$ 72,609,845	19.0

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, two adjustments were made to the \$13.9 million, including \$1.1 million SGF, appropriated to the Kansas Water Office for FY 2023. These adjustments change the current year approved amount without any legislative action required and include the following:

1. **SGF REAPPROPRIATIONS.** The agency carried over \$3.0 million SGF in unspent moneys from FY 2022 into FY 2023.
2. **STATE WATER PLAN FUND REAPPROPRIATIONS.** The agency carried over \$2.7 million from the State Water Plan Fund in unspent moneys from FY 2022 into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$19.6 million, including \$4.1 million SGF, in FY 2023. The amount requested is equal to the agency's approved FY 2023 budget. One adjustment was made by the agency in the FY 2023 revised estimate.

The **agency** estimate includes the following adjustment:

3. **FTE POSITION ADDITION.** The agency's revised estimate includes the addition of 1.0 FTE position above the agency's approved number. The additional position is related to the agency filling a previously vacant Water Resource Planner position.

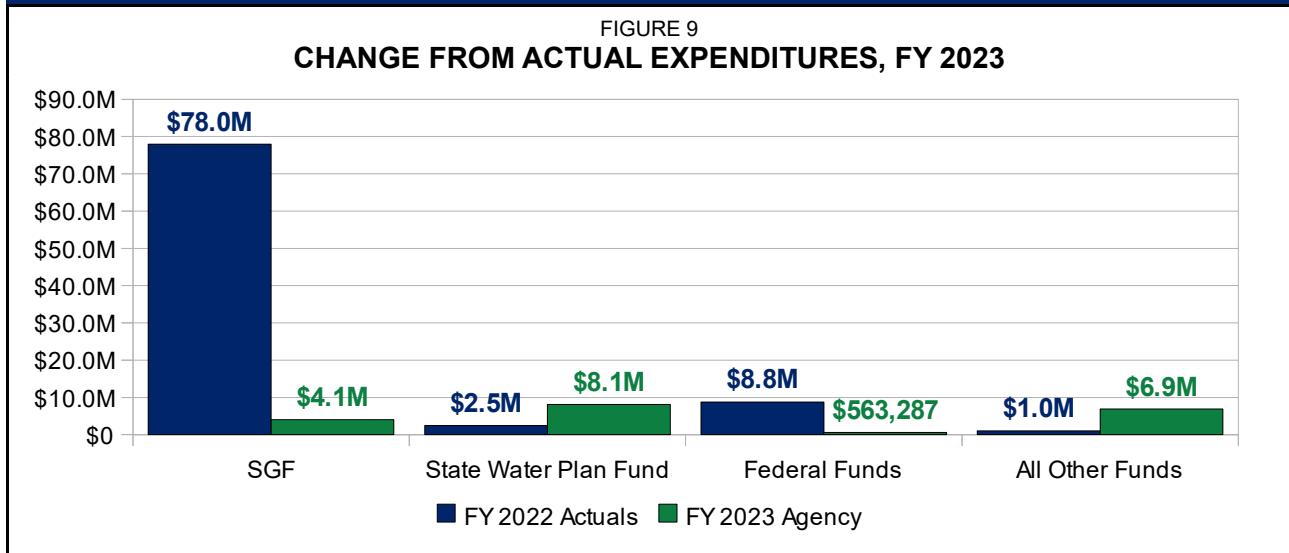
GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$72.6 million, including \$57.1 million SGF, in FY 2023. The amount recommended by the Governor includes one change from the agency's FY 2023 revised estimate.

The **Governor's** recommendation includes the following adjustment:

4. **FUTURE USE STORAGE DEBT PAYOFF.** The Governor recommends adding \$53.0 million, all SGF, to pay off remaining future use storage debt associated with Milford and Perry Lakes reservoirs.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$19.6 million, including \$4.1 million SGF, in FY 2023. This is an all funds decrease of \$70.6 million, or 78.3 percent, including an SGF decrease of \$73.9 million, or 94.8 percent, below FY 2022 actual expenditures. Much of the change from actual FY 2022 expenditures and the agency's revised estimate is related to \$80.0 million SGF being appropriated to the agency by the 2022 Legislature to pay off water supply storage debt for Big Hill, Clinton and Hillsdale reservoirs.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 4,056,186	\$ 15,553,659	\$ 19,609,845	19.0
Agency Request:				
1. Enhancement—Water Quality Partnerships	\$ -	\$ 450,000	\$ 450,000	--
2. Enhancement—High Plains Aquifer Partnerships	-	450,000	450,000	--
3. SGF Reappropriations	(2,988,726)	-	(2,988,726)	--
4. State Water Plan Fund Reappropriations	-	(2,738,097)	(2,738,097)	--
5. Other Assistance	-	252,196	252,196	--
6. Debt Service Interest	-	116,103	116,103	--
7. All Other Adjustments	7,157	628,740	635,897	--
Subtotal—Agency Estimate	\$ 1,074,617	\$ 14,712,601	\$ 15,787,218	19.0
Governor's Recommendation:				
8. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 1,074,617	\$ 14,712,601	\$ 15,787,218	19.0

AGENCY REQUEST

The **agency** requests FY 2024 expenditures of \$15.8 million, including \$1.1 million SGF. This is an all funds decrease of \$3.8 million, or 19.5 percent, including an SGF increase of \$7,157, or less than 0.1 percent, from the FY 2023 revised estimate.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT—WATER QUALITY PARTNERSHIPS.** The agency requests \$450,000, all from the State Water Plan Fund, to expand Water Quality Partnerships in FY 2024.
- 2. ENHANCEMENT—HIGH PLAINS AQUIFER PARTNERSHIPS.** The agency requests \$450,000, all from the State Water Plan Fund, to expand High Plains Aquifer Partnerships in FY 2024.
- 3. SGF REAPPROPRIATIONS.** The agency's FY 2023 revised estimate includes reappropriations from the SGF totaling \$3.0 million. The agency estimates spending those dollars in FY 2023 and does not anticipate carrying any money into FY 2024.
- 4. STATE WATER PLAN FUND REAPPROPRIATIONS.** The agency's FY 2023 revised estimate includes reappropriations from the State Water Plan Fund totaling \$2.7 million. The agency estimates spending those dollars in FY 2023 and does not anticipate carrying any money into FY 2024.
- 5. OTHER ASSISTANCE.** The agency's request for FY 2024 includes additional expenditures for other assistance when compared to the agency's revised FY 2023 estimate totaling \$252,196. Expenditures for other assistance include state aid payments related to the Kansas Reservoir Protection Initiative, the Equus Beds Chloride Plume Remediation project and the High Plains Aquifer Partnerships.

6. **DEBT SERVICE INTEREST.** The agency's FY 2024 request includes increased expenditures totaling \$116,103 for debt service interest payments when compared to FY 2024.
7. **ALL OTHER ADJUSTMENTS.** The remaining changes include the addition of \$635,897, including \$7,157 SGF, for FY 2024. The adjustments are primarily attributable to contractual services expenditures. Most contractual services expended by the agency are related to projects aimed at supporting public water supply programs and managing existing water resources. The majority of the increase is in memorandums of understanding (MOUs) Storage in Council Grove and Elk City, and Technical Assistance to Water Users.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's FY 2024 request.

8. **NO CHANGES.** The Governor recommends no changes to the agency's FY 2024 request.

ENHANCEMENT REQUESTS

State Water Plan Fund Enhancement Requests, FY 2024	
Item	FY 2024
Water Quality Partnerships	\$ 450,000
High Plains Aquifer Partnerships	450,000
TOTAL	\$ 900,000

WATER QUALITY PARTNERSHIPS

The agency indicates it has been working since January 2018 to coordinate project activities in association with the Milford Lake Watershed Regional Conservation Partnership Project (RCPP) (which is now called Water Quality Partnerships). For FY 2024, the agency requests enhancement funding of \$450,000 from the State Water Plan Fund to support the establishment of new water quality partnerships in southwest Kansas along the Arkansas River and increase support for nutrient reduction efforts within the Milford Lake Watershed.

HIGH PLAINS AQUIFER PARTNERSHIPS

The agency indicates High Plains Aquifer Partnerships include showcasing conservation efforts that benefit the overall viability of the High Plains Aquifer for multiple water use groups. Funding for the project is used to develop new partnerships to demonstrate emerging tools and technologies that promote water user reduction in the High Plains Aquifer Region of Kansas. For FY 2024, the agency requests enhancement funding of \$450,000 from the State Water Plan Fund to further efforts to conserve and extend the High Plains Aquifer.

The Governor recommends adoption of these requests.

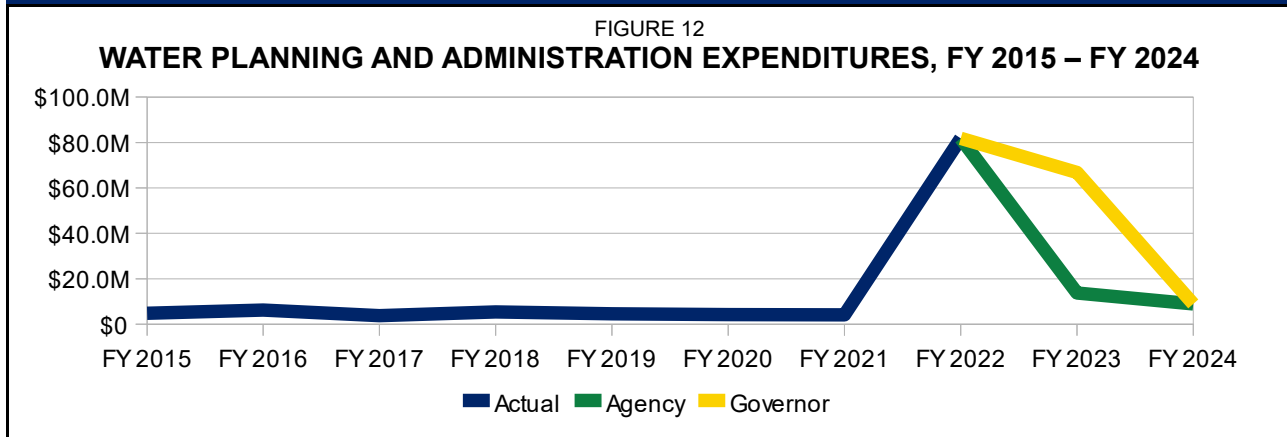
PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Water Planning and Administration	\$ 81,790,492	\$ 13,766,985	\$ 66,766,985	\$ 9,013,418	\$ 9,013,418
Public Water Supply	8,446,304	5,842,860	5,842,860	6,773,800	6,773,800
TOTAL	\$ 90,236,796	\$ 19,609,845	\$ 72,609,845	\$ 15,787,218	\$ 15,787,218
FTE Positions:					
Water Planning and Administration	8.0	9.0	9.0	9.0	9.0
Public Water Supply	10.0	10.0	10.0	10.0	10.0
TOTAL	18.0	19.0	19.0	19.0	19.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

WATER PLANNING AND ADMINISTRATION



STATUTORY BASIS: • KSA 74-2622; 82a-901 *et seq.*; 82a-1301 *et seq.*; 82a-1330 *et seq.*; 82a-1401 *et seq.*; 82a-2301 *et seq.*; 74-2613; 74-2608; 82a-220; 82a-733; 82a-901 *et seq.*; 82a-1101 *et seq.*; 82a-1401 *et seq.*; 82a-1501a; 82a-1801 *et seq.*; 82a-2101

PROGRAM GOALS:

- Develop and propose water policies that are long-term in scope.
- Identify and address priority water resource issues in Kansas.
- Support the Kansas Water Authority in its role of making policy recommendations to the Governor and Legislature.
- Measure the condition of the water resources in the state.
- Provide adequate technical analysis and background to support the development of policy and priority issues.
- Measure and assess the status of effectiveness of practices and policies implemented through the State Water Plan.
- Be an active participant in water resources policy formation and recommendations that result in legislation.
- Foster a trust in the planning process that is conducted in an open public forum based on sound research.
- Involve the public and stakeholders in the development of proposed policy initiatives.
- Create electronic and written publications in a format and style that the public finds accessible.
- Annually host the Governor's Conference on the Future of Water in Kansas to disseminate information and encourage public engagement in water issues.

The Water Planning and Administration program covers the major agency responsibility for the development of the Kansas Water Plan. The administration of the Kansas Water Planning Act, Kansas Weather Modification Act, and portions of the Water Appropriations and Water Transfer acts are housed in this program. The Water Planning and Implementation program also houses the Kansas Water Authority, which is statutorily within the Kansas Water Office. The Authority is responsible for advising the Governor, Legislature, and the Director of the Kansas Water Office on water

policy issues; approving the Kansas Water Plan; accounting for and making recommendations on the expenditures of State Water Plan Fund moneys; and approving water storage sales, water marketing rates, federal contracts, administrative regulations, and legislation proposed by the Kansas Water Office. The Authority is composed of 24 members that represent stakeholder groups and are informed of water-related issues representing water users, water interests, environmental interests, and the general public.

FIGURE 13

WATER PLANNING AND ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Vision Action Items Underway or Completed	258	262	258	262	262
2. Number of People Engaged in Public Meetings and Conferences	2,947	1,725	2,526	3,000	3,250
3. Number of Digital Interactions*	524,239	306,000	551,262	525,000	575,000
Output Measure:					
4. State of the Resource Reports Underway or Completed*	14	14	14	14	14
5. Research and Technical Studies Underway and Completed	16	16	16	16	16
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 1,013,608	\$ 77,961,087		\$ 57,056,186	\$ 1,074,617
Federal Funds	167,086	1,043,825		563,287	445,829
All Other Funds	2,965,049	2,785,580		9,147,512	7,492,972
TOTAL	\$ 4,145,743	\$ 81,790,492		\$ 66,766,985	\$ 9,013,418
Percentage Change:					
SGF	(0.6) %	7,591.4 %		(26.8) %	(98.1) %
All Funds	(2.9) %	1,872.9 %		(18.4) %	(86.5) %
FTE Positions	6.0	8.0		9.0	9.0

* The Governor's Office does not use this measure for evaluation purposes.

BUDGET ANALYSIS

The **agency** requests FY 2024 Water Planning and Administration program expenditures of \$9.0 million, including \$1.1 million SGF. This is an all funds decrease of \$4.8 million, or 34.5 percent, including an SGF decrease of \$3.0 million, or 73.5 percent, below the program's FY 2023 revised estimate. The decreases are attributable to the agency's FY 2022 reappropriations into FY 2023 from the SGF and State Water Plan Fund. The agency estimates spending all reappropriated moneys in FY 2023 and does not plan to carry any balances into FY 2024. These reductions are

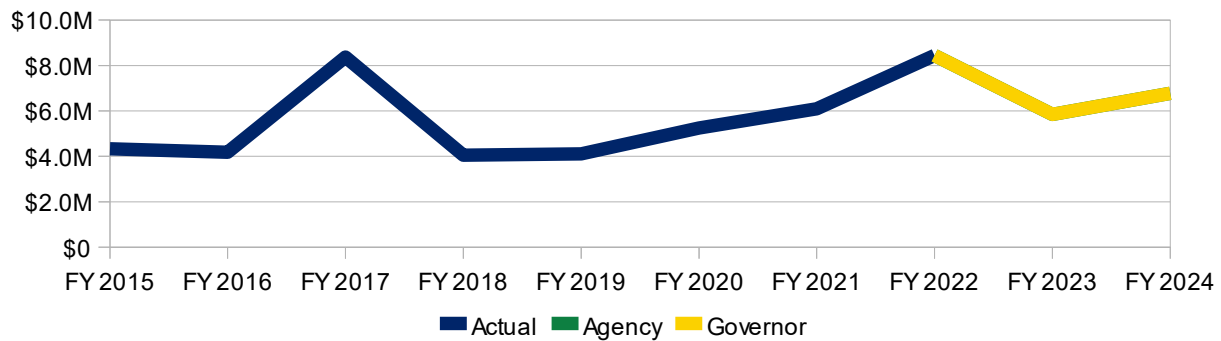
partially offset by various increases in expenditures and the agency's enhancement requests for FY 2024.

The agency request includes two enhancements adding \$900,000, all from the State Water Plan Fund, to expand Water Quality and High Plains Aquifer partnerships as described above.

The **Governor** concurs with the agency's FY 2024 Water Planning and Administration program request.

PUBLIC WATER SUPPLY

FIGURE 14
PUBLIC WATER SUPPLY EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 82a-1301 *et seq.*; 82a-1330 *et seq.*; 82a-1604 *et seq.*; 82a-2301 *et seq.*; 82a-2401 *et seq.*

PROGRAM GOALS:

- Ensure that the water supply needs of the citizens of Kansas are met in an economical and efficient manner.
- Ensure that municipal, industrial, and irrigation water rights on the major rivers have an adequate water supply during drought conditions.
- Effectively utilize storage to lengthen support during low flow conditions.

The Public Water Supply program administers supply programs to ensure an adequate supply of water for Kansans receiving water from state-owned storage in federal and state reservoirs. These programs include the water marketing, water assurance, Lower Smoky Hill access district, and the public water

supply components of the Multipurpose Small Lakes program (KSA 82a-1601 *et seq.*). The Kansas Water Office negotiates with the federal government for water supply storage in federal lakes and coordinates reservoir operations to meet multiple uses, primarily benefiting municipal and industrial customers.

FIGURE 15
PUBLIC WATER SUPPLY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of People Directly Served (Based on Population Estimates)*	1,258,914	1,272,084	1,262,260	1,344,078	1,388,409
2. Number of Industrial Customers Directly Served*	15	15	15	16	17
3. Number of Irrigation Water Rights Directly Served	51	51	51	56	56
Output Measure:					
4. Percent of Time Demands of All Public Water Supply Programs Are Met	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	6,098,589	8,446,304		5,842,860	6,773,800
TOTAL	<u>\$ 6,098,589</u>	<u>\$ 8,446,304</u>		<u>\$ 5,842,860</u>	<u>\$ 6,773,800</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	16.1 %	38.5 %		(30.8) %	15.9 %
FTE Positions	10.0	10.0		10.0	10.0

* The Governor's Office does not use this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The agency requests FY 2024 Public Water Supply program expenditures of \$6.8 million, all from special revenue funds. This is an increase of \$930,940, or 15.9 percent, above the program's FY 2023 revised estimate. The increase is primarily due to estimated increases in contractual service expenditures and the

agency budgeting for higher debt service interest payments in FY 2024 when compared to FY 2023.

The **Governor** concurs with the agency's FY 2024 Public Water Supply program request.

CAPITAL IMPROVEMENTS

FIGURE 16
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Debt Service Principal:	\$				
Future Use Storage Debt Payoff (Milford and Perry Lake)	-	2,988,250	55,988,250	-	-
Future Use Storage Debt Payoff (Hillsdale, Clinton and Big Hill Lakes)	82,194,918	-	-	-	-
<i>Subtotal–Debt</i>	<u>\$ 82,194,918</u>	<u>\$ 2,988,250</u>	<u>\$ 55,988,250</u>	<u>\$ -</u>	<u>\$ -</u>
TOTAL	<u>\$ 82,194,918</u>	<u>\$ 2,988,250</u>	<u>\$ 55,988,250</u>	<u>\$ -</u>	<u>\$ -</u>
Financing:					
SGF	\$ 77,011,750	\$ 2,988,250	\$ 55,988,250	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	5,183,168	-	-	-	-
TOTAL	<u>\$ 82,194,918</u>	<u>\$ 2,988,250</u>	<u>\$ 55,988,250</u>	<u>\$ -</u>	<u>\$ -</u>

FY 2023 CAPITAL IMPROVEMENTS

The **agency** estimates revised debt service expenditures of \$3.0 million, all from the SGF. This is an increase of \$3.0 million above the FY 2023 approved debt service amount. This increase is due to the agency previously not budgeting debt service principal amounts in FY 2023. The State is obligated to fully pay the capital costs of the water supply storage reserved by Kansas in federal reservoirs.

These payments have been delayed until the additional storage is needed and the storage is called into service. Additional storage has not been needed from Hillsdale Reservoir since 2014. However, future debt service payments on additional storage have continued to accrue interest. The agency is requesting \$3.0 million, all SGF, to mitigate some of this interest and decrease the amount being compounded.

The **Governor** concurs with the agency request and recommends an additional \$53.0 million SGF to pay off future use storage debt associated with Milford and Perry Lakes.

KANSAS STATE FAIR

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

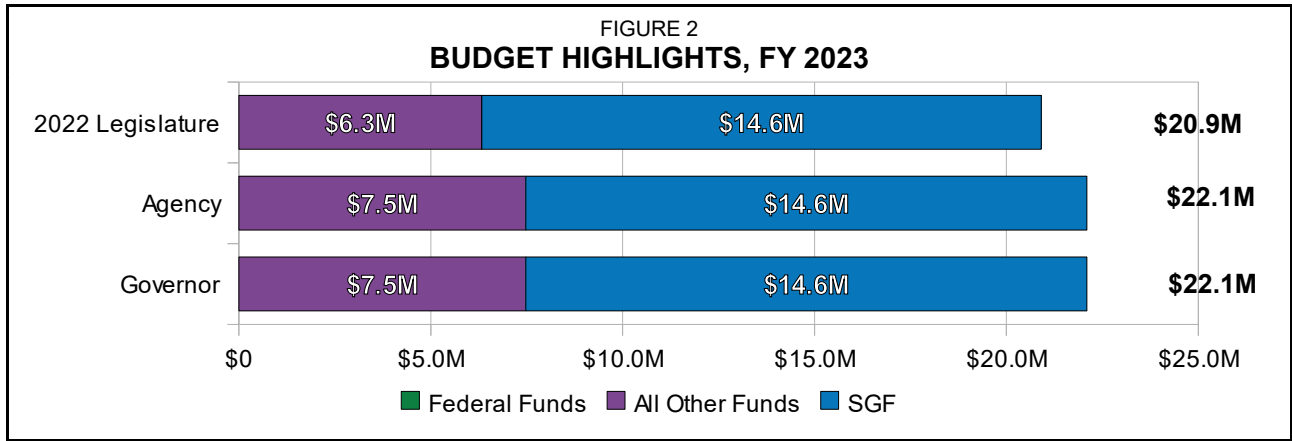
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 1,625,466	\$ 171,040	\$ 171,040	\$ 135,000	\$ 135,000
Federal Funds	-	-	-	-	-
All Other Funds	4,099,579	6,721,304	6,721,304	6,933,297	6,933,297
<i>Subtotal</i>	<i>\$ 5,725,045</i>	<i>\$ 6,892,344</i>	<i>\$ 6,892,344</i>	<i>\$ 7,068,297</i>	<i>\$ 7,068,297</i>
Capital Improvements:					
State General Fund	\$ -	\$ 14,450,000	\$ 14,450,000	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	792,284	755,358	755,358	758,313	758,313
<i>Subtotal</i>	<i>\$ 792,284</i>	<i>\$ 15,205,358</i>	<i>\$ 15,205,358</i>	<i>\$ 758,313</i>	<i>\$ 758,313</i>
TOTAL	\$ 6,517,329	\$ 22,097,702	\$ 22,097,702	\$ 7,826,610	\$ 7,826,610
Percentage Change:					
State General Fund	(9.7) %	799.5 %	799.5 %	(99.1) %	(99.1) %
All Funds	77.4 %	239.1 %	239.1 %	(64.6) %	(64.6) %
FTE Positions	27.0	27.0	27.0	27.0	27.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The mission of the Kansas State Fair (Fair) is to promote and showcase Kansas agriculture, industry, and culture; create opportunity for commercial activity; and provide an educational and entertaining experience that is the pride of all Kansans. The State Fair is the state's largest single event, attracting more than 350,000 people, plus an estimated 200,00 to the nearly 500 non-State Fair events held throughout the year on the fairgrounds.

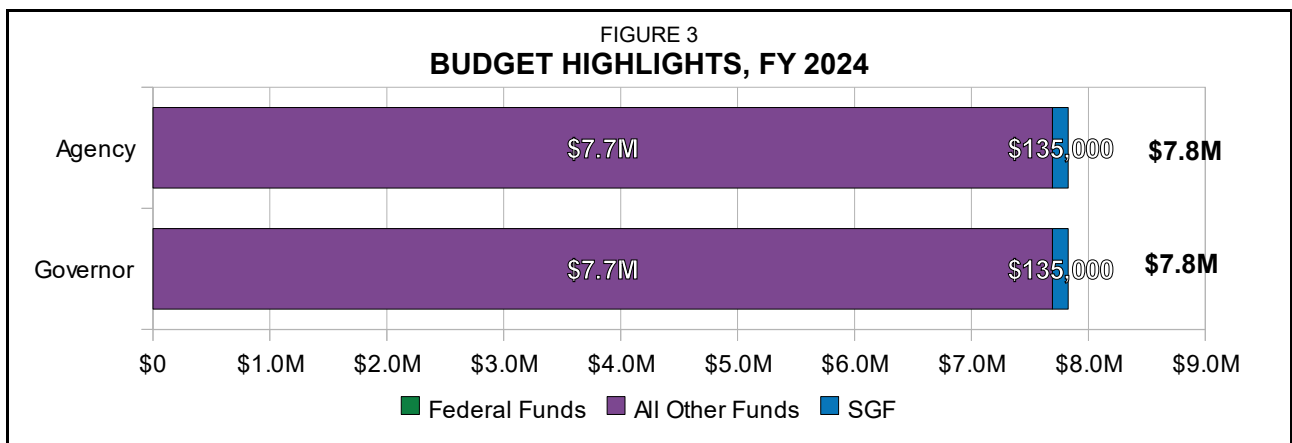
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$20.1 million, including \$14.6 million from the State General Fund (SGF), for the Kansas State Fair for FY 2023. The approved capital improvements budget for the Fair in FY 2023 is \$15.2 million, including \$14.5 million SGF. The increase in SGF expenditures over FY 2022 actual expenditures is to update the Bison Arena (\$10.0 million), mill and overlay asphalt areas (\$2.5 million), add air conditioning to the 4-H Centennial Hall and Oz Gallery (\$500,000), finish the Expo Center renovation (\$450,000), and install a public address system (\$1.0 million).



The **agency** submits a revised estimate of \$22.1 million, including \$14.6 million SGF, and 27.0 FTE positions in FY 2023. This is an all funds increase of \$1.1 million, or 5.5 percent, above the FY 2023 approved amount. The agency's SGF request is the same as the agency's approved amount. The all funds increase is primarily due to increased expenditures for entertainer contracts, advertising, and salaries and wages for both regular and temporary unclassified employees.

The **Governor** concurs with the agency's revised FY 2023 estimate.



The **agency** requests \$7.8 million, including \$135,000 SGF, in expenditures and 27.0 FTE positions for FY 2024. This is an all funds decrease of \$14.3 million, or 64.6 percent, including an SGF decrease of \$14.5 million, or 99.1 percent, below the FY 2023 revised estimate. The decrease is due to SGF appropriations for capital improvements in FY 2023 that do not reoccur for FY 2024. The all funds decrease is partially offset by an increase in expenditures for entertainer contracts and advertising.

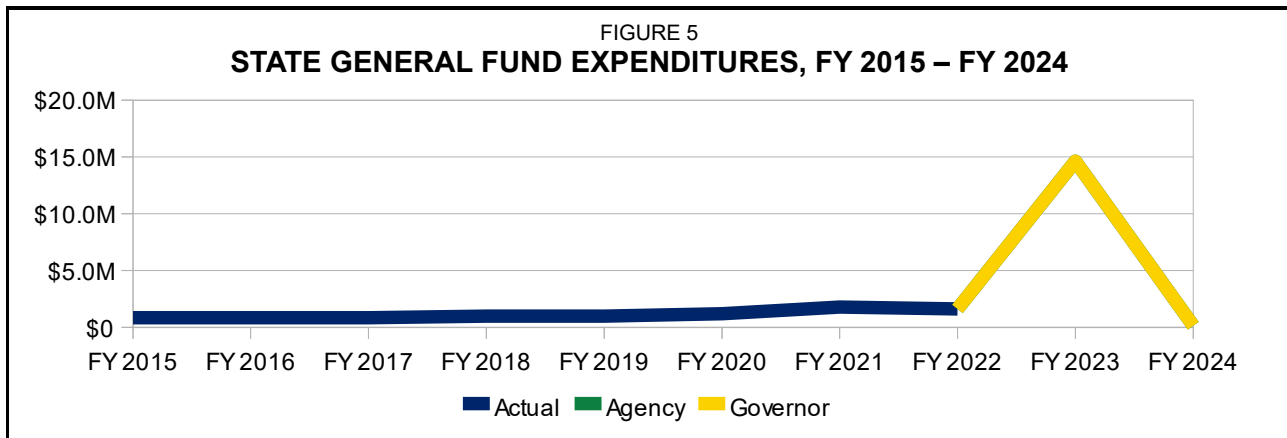
The **Governor** concurs with the agency's FY 2024 request.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

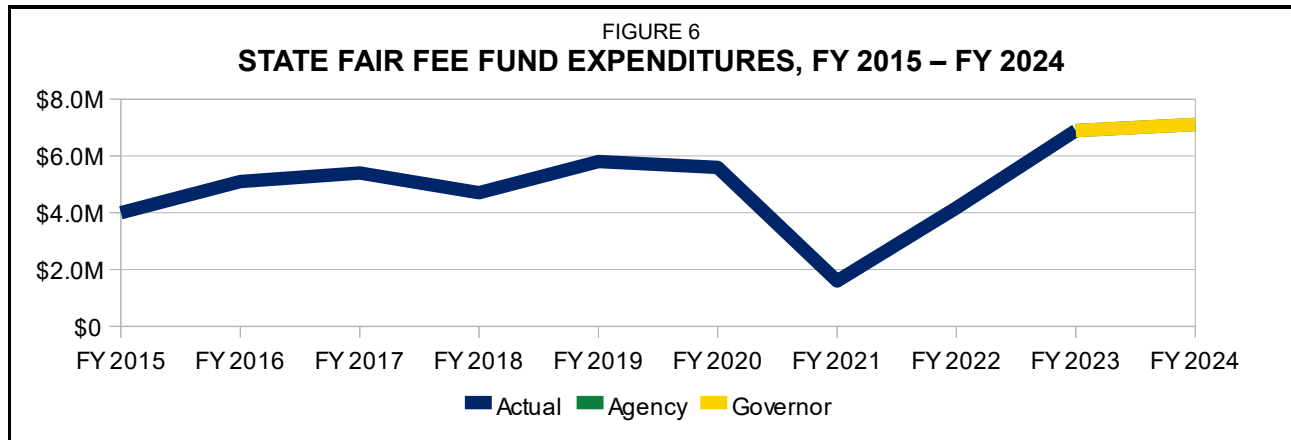
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 1,827,401	\$ 2,293,370	\$ 2,293,370	\$ 2,307,778	\$ 2,307,778
Contractual Services	3,489,709	4,090,950	4,090,950	4,288,450	4,288,450
Commodities	364,355	408,400	408,400	425,400	425,400
Capital Outlay	35,749	81,100	81,100	31,100	31,100
Debt Service Interest	7,831	18,524	18,524	15,569	15,569
<i>Subtotal</i>	<i>\$ 5,725,045</i>	<i>\$ 6,892,344</i>	<i>\$ 6,892,344</i>	<i>\$ 7,068,297</i>	<i>\$ 7,068,297</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	-	-	-	-	-
<i>Subtotal-Operating</i>	<i>\$ 5,725,045</i>	<i>\$ 6,892,344</i>	<i>\$ 6,892,344</i>	<i>\$ 7,068,297</i>	<i>\$ 7,068,297</i>
Capital Improvements	620,806	15,036,500	15,036,500	586,500	586,500
Debt Service Principal	171,478	168,858	168,858	171,813	171,813
TOTAL	\$ 6,517,329	\$ 22,097,702	\$ 22,097,702	\$ 7,826,610	\$ 7,826,610
Financing:					
State General Fund	\$ 1,625,466	\$ 14,621,040	\$ 14,621,040	\$ 135,000	\$ 135,000
State Fair Fee Fund	4,174,959	6,890,162	6,890,162	7,105,110	7,105,110
Federal Funds					
State Fair Capital Improvements Fund	716,904	586,500	586,500	586,500	586,500
TOTAL	\$ 6,517,329	\$ 22,097,702	\$ 22,097,702	\$ 7,826,610	\$ 7,826,610
FTE Positions	27.0	27.0	27.0	27.0	27.0

STATE GENERAL FUND



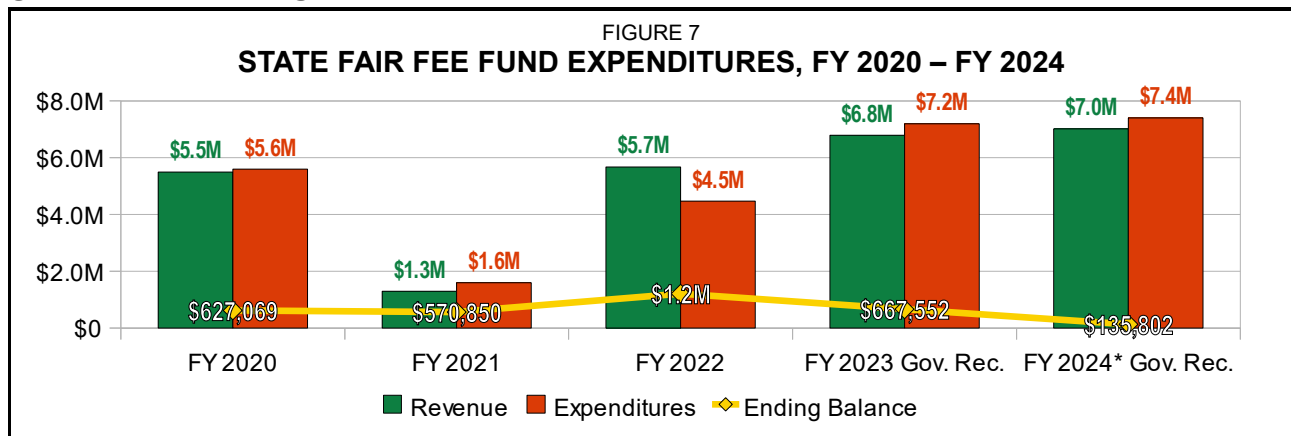
Prior to FY 2018, SGF moneys were used only for debt service expenditures for the Fair. Beginning in FY 2018, the agency also budgeted \$150,000 SGF for utilities costs. In FY 2020, the agency received \$205,000 from the Coronavirus Relief Account of the SGF to replace lost revenue from non-State Fair events and RV Park reservations that were canceled due to the COVID-19 pandemic. In FY 2021, the agency received \$2.3 million from the Coronavirus Relief Account of SGF to replace lost revenue due to the cancellation of the 2020 State Fair Event. Approximately half of those funds were expended in FY 2021, and the remainder reappropriated into FY 2022. The Legislature appropriated \$14,450,000 SGF for FY 2023 for the Fair's capital improvement budget. For FY 2024, the agency anticipates decreased SGF expenditures.

STATE FAIR FEE FUND



The State Fair Fee Fund is funded from both State Fair and non-State Fair activities on the State Fairgrounds. Revenue sources include admission fees to the State Fair event and Grandstand entertainment, premium book advertising, building rentals, sales and concessions, and parking fees. The agency estimates total non-State Fair use of the State Fairgrounds to be nearly 600 events throughout the year.

STATE FAIR FEE FUND



*For FY 2024, the lowest month ending balance for the State Fair Fee Fund is estimated to occur in June, with a balance of \$135,802.

The State Fair Fee Fund experienced lower revenue and expenditures in FY 2021 due to the cancellation of the 2020 State Fair event. In FY 2022, reappropriated SGF moneys were available for use, decreasing the amount expended from the State Fair Fee Fund. Those SGF moneys are no longer available starting in FY 2023, therefore increasing the amount spent from the State Fair Fee Fund.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 14,585,000	\$ 6,327,909	\$ 20,912,909	25.0
1. Reappropriations	36,040	-	36,040	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 14,621,040</i>	<i>\$ 6,327,909</i>	<i>\$ 20,948,949</i>	<i>25.0</i>
Agency Revised Estimate:				
2. Contractual Services	\$ -	\$ 931,250	\$ 931,250	--
3. Add 2.0 FTE and Funding	-	128,653	128,653	2.0
4. All Other Adjustments	-	88,850	88,850	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 14,621,040</i>	<i>\$ 7,476,662</i>	<i>\$ 22,097,702</i>	<i>27.0</i>
Governor's Recommendation:				
5. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 14,621,040	\$ 7,476,662	\$ 22,097,702	27.0

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$20.9 million appropriated to the Kansas State Fair for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **REAPPROPRIATIONS.** The agency carried over \$36,040 of unspent SGF moneys from FY 2022 into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised FY 2023 estimate of \$22.1 million, including \$14.6 million SGF. This is an all funds increase of \$1.1 million, or 5.5 percent, above the agency's approved amount. The agency requests \$14.6 million SGF, which is the same as the approved amount.

The **agency** estimate includes the following adjustments:

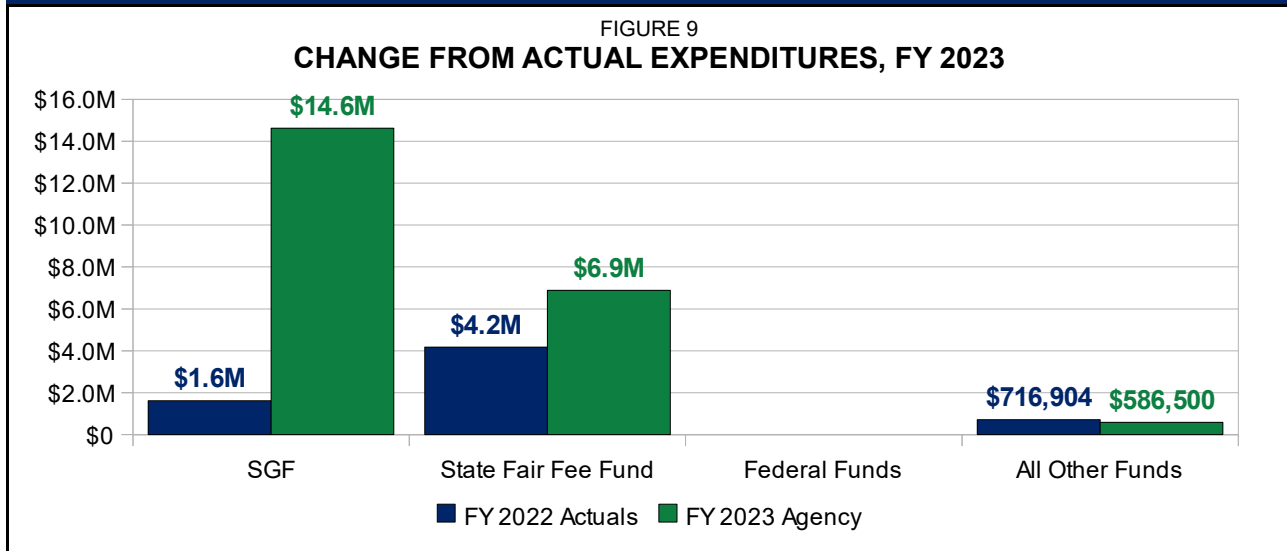
2. **CONTRACTUAL SERVICES.** In FY 2023, the agency estimates an increase in contractual service expenditures totaling \$931,250, all from special revenue funds, above the approved amount. The increase is primarily attributable to increased expenditures for advertising, building and grounds repairs, and entertainer contracts.
3. **ADDITION OF 2.0 FTE POSITIONS.** The agency indicates a fully staffed Kansas State Fair operates with 28.0 FTE positions, with one of those FTE positions being contracted out to the Kansas Department of Agriculture for accounting services. The Fair requests adding 2.0 FTE positions and the associated funding to bring the agency to full staffing. This request totals \$128,653, all from special revenue funds, and would increase the FTE count by 2.0 above the agency's approved number.
4. **ALL OTHER ADJUSTMENTS.** All other adjustments made by the agency total an increase of \$88,850, all from special revenue funds. This increase is primarily attributable to increased expenditures for materials and supplies for buildings and grounds, which is partially offset by reduced expenditure estimates for capital outlay such as vehicles and software.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's revised FY 2023 estimate.

5. **NO CHANGES.** The Governor recommends no changes to the agency's FY 2023 revised estimate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$22.1 million, including \$14.6 million SGF, in FY 2023. This is an all funds increase of \$15.6 million, or 239.1 percent, including an SGF increase of \$13.0 million, or 799.5 percent, above the FY 2022 actual expenditures. The SGF increase is primarily attributable to capital improvements at the the state fairgrounds and includes updates to the Bison Arena, road repairs, adding air condition units to certain buildings, renovations to the Expo Center, and costs to install a public address system. The remaining balance of the increase is mainly attributable to increased expenditures associated with fully staffing the Fair and increased expenditures for certain contractual services, including entertainers and advertising.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 14,621,040	\$ 7,476,662	\$ 22,097,702	27.0
Agency Request:				
1. Completed Capital Improvements	\$ (14,450,000)	\$ -	\$ (14,450,000)	--
2. SGF Reappropriations	(36,040)	-	(36,040)	--
3. All Other Adjustments	-	214,948	214,948	--
<i>Subtotal—Agency Estimate</i>	\$ 135,000	\$ 7,691,610	\$ 7,826,610	27.0
Governor's Recommendation:				
4. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 135,000	\$ 7,691,610	\$ 7,826,610	27.0

AGENCY REQUEST

The **agency** requests \$7.8 million, including \$135,000 SGF, for FY 2024. This is an all funds decrease of \$14.3 million, or 64.6 percent, below the agency's revised FY 2023 estimate. This includes an SGF decrease of \$14.5 million, or 99.1 percent, below the agency's revised FY 2023 estimate.

The **agency** request includes the following adjustments:

- 1. COMPLETED CAPITAL IMPROVEMENT PROJECTS.** The agency estimates completing a number of capital improvement projects in FY 2023, and those expenditures are not estimated to be carried over into FY 2024. The projects the agency anticipates being completed in FY 2023 include updates to the Bison Arena, road repairs, adding air conditioning units to certain buildings, renovations to the Expo Center, and installation of a public address system. Each of the projects being completed are funded, at least in part, by SGF moneys.
- 2. SGF REAPPROPRIATIONS.** The agency experienced reappropriations from the SGF totaling \$36,040 in FY 2023. The agency anticipates those moneys to be expended in FY 2023 and not to be carried into FY 2024.
- 3. ALL OTHER ADJUSTMENTS.** All other adjustments made by the agency total an increase of \$214,948, all from special revenue funds. The increase is primarily attributable to increased expenditures for entertainer contracts, marketing and advertising, and utilities in FY 2024. Increases in these expenditures are partially offset by reduced expenditures for vehicles and office furniture in FY 2024.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's FY 2024 request.

- 4. NO CHANGES.** The Governor recommends no changes to the agency's FY 2024 request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

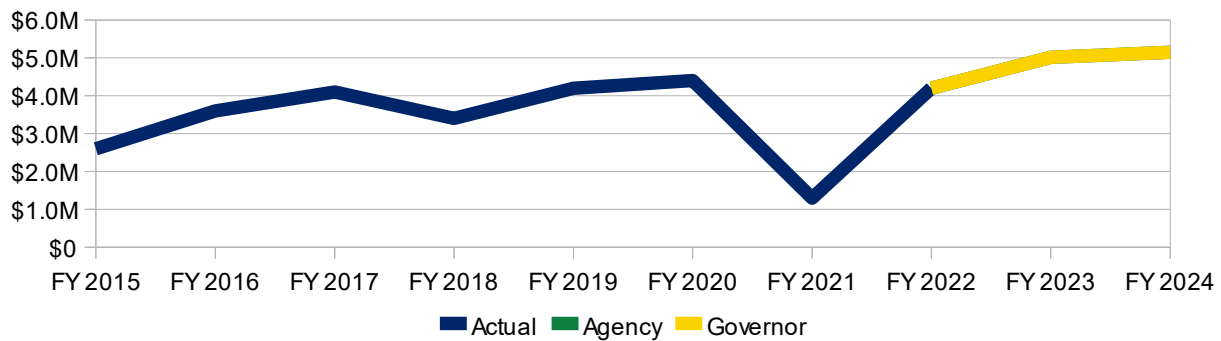
FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 4,196,416	\$ 5,012,433	\$ 5,012,433	\$ 5,151,578	\$ 5,151,578
Facilities Management	1,520,798	1,861,387	1,861,387	1,901,150	1,901,150
Debt Service	179,309	187,382	187,382	187,382	187,382
Capital Improvements	620,806	15,036,500	15,036,500	586,500	586,500
TOTAL	\$ 6,517,329	\$ 22,097,702	\$ 22,097,702	\$ 7,826,610	\$ 7,826,610
FTE Positions:					
Administration	15.0	15.0	15.0	15.0	15.0
Facilities Management	12.0	12.0	12.0	12.0	12.0
TOTAL	27.0	27.0	27.0	27.0	27.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 12
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 2-201 through 2-205

PROGRAM GOALS:

- Support the mission of the Kansas State Fair – to promote and showcase Kansas agriculture, industry, and culture; to create opportunity for commercial activity; and to provide an educational and entertaining experience that is the pride of all Kansans.
- Enhance the professional development and retention with the Kansas State Fair Team.
- Increase the efficiency and effectiveness of State Fair program implementation and administration.

The Administration program provides for the administration of the agency as well as the planning, marketing, and advertising of the

State Fair event. The Administration program also markets non-State Fair use of the State Fairgrounds in Hutchinson.

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Increase Attendance at Fair*	281,000	315,273	230,318	325,000	325,000
2. New Reporting Method for Social Media Platforms – Facebook and Instagram reach – Paid Advertising (in Millions)*	N/A	4.9	N/A	5.5	5.5
3. Facebook and Instagram Organic Ad Reach (in Millions)*	N/A	1.8	N/A	2.0	2.0
4. Number of Full-time Employees Retained*	21	26	22	26	26
Output Measure:					
5. Increase Grandstand Entertainment Lineup*	450,000	675,000	450,000	800,000	900,000
6. Increase Sponsorships opportunities at Kansas State Fairgrounds*	\$ 598,675	\$ 624,594	\$ 613,817	\$ 674,000	\$ 674,000
7. Number of Non-Fair Events per year*	540	568	560	570	600
Financing					
SGF	\$ 310,205	\$ 1,176,167		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	960,501	3,733,620		5,012,433	5,151,578
TOTAL	<u>\$ 1,270,706</u>	<u>\$ 4,909,787</u>		<u>\$ 5,012,433</u>	<u>\$ 5,151,578</u>
Percentage Change:					
SGF	55.1 %	279.2 %		(100.0) %	-- %
All Funds	(69.2) %	286.4 %		2.1 %	2.8 %
FTE Positions	15.0	15.0		15.0	15.0

*The Governor's Office does not utilize this measure for evaluation purposes.

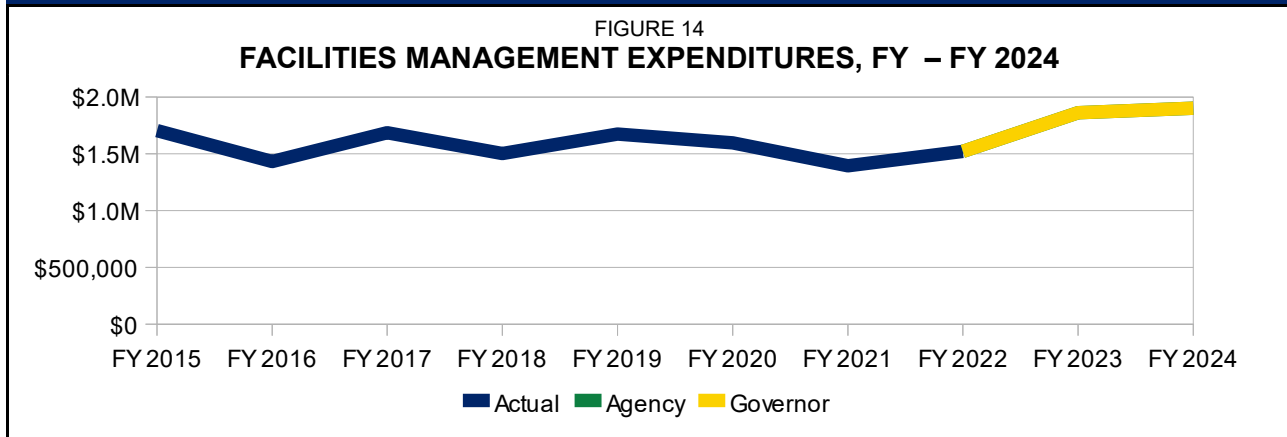
BUDGET ANALYSIS

The **agency** requests FY 2024 Administration program expenditures of \$5.2 million, all from special revenue funds. This is an all funds increase of \$139,145, or 2.7 percent, above the FY 2023 revised estimate. The increase is all in special revenue funds and is primarily attributable to increased expenditures for entertainers and advertising and marketing.

These increases are partially offset by decreased expenditures for vehicles and office furniture.

The **Governor** concurs with the agency's FY 2024 Administration program request.

FACILITIES MANAGEMENT



STATUTORY BASIS: • KSA 2-201 through 2-205

PROGRAM GOALS:

- Provide the Kansas State Fairgrounds, which encompasses approximately 280 acres with 75 buildings and nearly 24 acres under roof, as a safe and secure facility for all Kansans and guests to the state.
- The State Fair is the state's largest single event and typically attracts more than 300,000 people annually, plus an estimated 200,000 people to the more than 600 non-fair events held throughout the year.

The Facilities Management program works to provide convenient, safe, and attractive buildings and grounds to patrons of the State Fair and non-State Fair activities on the State Fairgrounds. The Facilities Management program is staffed by 12.0 FTE positions, along

with contract plumbers and electricians and inmate labor from the Hutchinson Correctional Facility, whose work includes painting, cleaning, mowing, carpentry projects, and other maintenance jobs.

FIGURE 15
FACILITIES MANAGEMENT, PERFORMANCE MEASURES

	Actual	Actual	Actual	Target	Target
Outcome Measure:					
1.No loss of Life, Injury, or Property Damage due to Safety Issues*	-	-	-	-	-
2.Rentals from Fairgrounds Facilities- Fairtime and Non-Fairtime (in Millions)*	\$ 0.4	\$ 0.5	\$ 0.7	\$ 0.5	\$ 0.6
Output Measure:					
3.Conducting Risk Assessments for Facilities (Monthly)*	12	12	12	12	12
4.Major Facility Upgrades or remodels*	2	5	3	5	5
	Actual	Actual		Governor	Governor
	FY 2021	FY 2022		FY 2023	FY 2024
Financing					
SGF	\$ 613,293	\$ 449,300		\$ 171,040	\$ 135,000
Federal Funds	-	975,400		-	-
All Other Funds	781,299	96,098		1,690,347	1,766,150
TOTAL	\$ 1,394,592	\$ 1,520,798		\$ 1,861,387	\$ 1,901,150
Percentage Change:					
SGF	295.7 %	(26.7) %		(61.9) %	(21.1) %
All Funds	(12.6) %	9.0 %		22.4 %	2.1 %
FTE Positions	10.0	12.0		12.0	12.0

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

The **agency** requests FY 2024 Facilities Management expenditures of \$1.8 million, including \$135,000 SGF. This is an all funds increase of \$39,763, or 2.1 percent, above the FY 2023 revised estimate. The increase is

primarily attributable to increased expenditures for utilities.

The **Governor** concurs with the agency's FY 2024 Facilities Management program request.

CAPITAL IMPROVEMENTS

FIGURE 16
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Ongoing Maintenance	\$ 620,806	\$ 136,500	\$ 136,500	\$ 236,500	\$ 236,500
Road Resurface	-	2,500,000	2,500,000	50,000	50,000
Expo Center	-	450,000	450,000	-	-
Grandstand Repair	-	150,000	150,000	-	-
Air Conditioning Unit	-	500,000	500,000	-	-
Public Address System	-	1,000,000	1,000,000	-	-
Racetrack Removal	-	-	-	300,000	300,000
New Storage Building	-	300,000	300,000	-	-
Bison Arena	-	10,000,000	10,000,000	-	-
<i>Subtotal—Projects</i>	<i>\$ 620,806</i>	<i>\$ 15,036,500</i>	<i>\$ 15,036,500</i>	<i>\$ 586,500</i>	<i>\$ 586,500</i>
Debt Service Principal:					
State Fair Master Plan	\$ 171,478	\$ 168,858	\$ 168,858	\$ 171,813	\$ 171,813
TOTAL	\$ 792,284	\$ 15,205,358	\$ 15,205,358	\$ 758,313	\$ 758,313
Financing:					
SGF	\$ -	\$ 14,450,000	\$ 14,450,000	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	792,284	755,358	755,358	758,313	758,313
TOTAL	\$ 792,284	\$ 15,205,358	\$ 15,205,358	\$ 758,313	\$ 758,313

FY 2023 CAPITAL IMPROVEMENTS

The **agency** estimates revised capital improvement expenditures of \$15.2 million, including \$14.5 million SGF, in FY 2023. This is an all funds decrease of \$8,000, or less than 0.1 percent, below the agency's approved amount. The decrease is attributable to adjustments in agency estimates for various expenditure categories.

The **Governor** concurs with the agency's FY 2023 revised capital improvements.

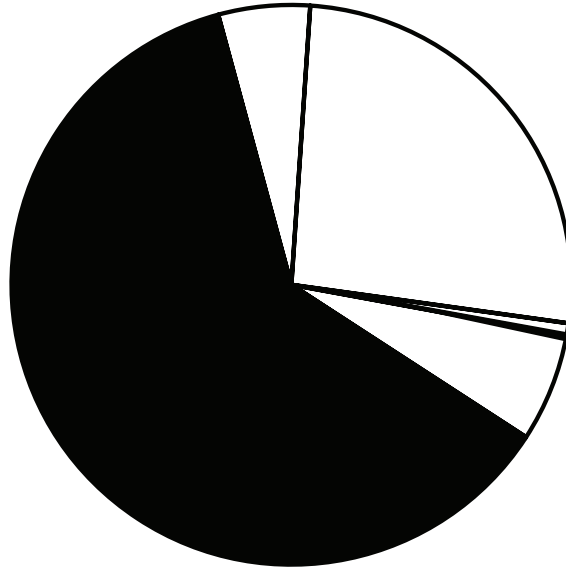
FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests capital improvement expenditures totaling \$758,313 for FY 2024. This is a decrease of \$14.5 million below the FY 2023 revised estimate. The decrease is entirely attributable to projects being completed in FY 2023 and not being carried over into FY 2024. Payments for debt service principal also increased when compared to the FY 2023 revised estimate.

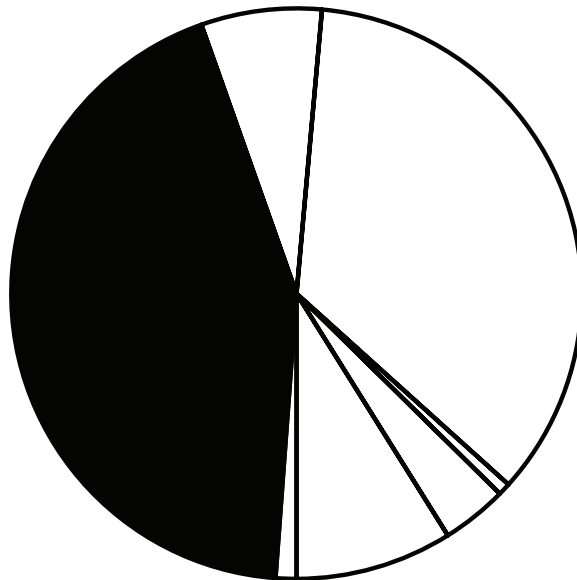
The **Governor** concurs with the agency's FY 2024 request.

EDUCATION

State General Fund



All Funds



The Education function of government provides educational services to Kansans through agencies under the supervision of the State Board of Education and the Board of Regents, as well as indirect services provided by the Kansas State Historical Society and the State Library. This function includes the following agencies under authority of the State Board of Education: the Kansas State Department of Education, the Kansas State School for the Blind, and the Kansas State School for the Deaf. The function also includes the state-funded universities under the supervision of the Board of Regents.

The Governor's FY 2024 recommendation for the Education function totals \$10.5 billion from all funding sources, including \$5.5 billion from the State General Fund.

Agencies in this Function:	
<i>Kansas State Department of Education.....</i>	<i>913</i>
<i>Postsecondary Education Systemwide.....</i>	<i>945</i>
<i>State Historical Society.....</i>	<i>983</i>
<i>Kansas State School for the Blind.....</i>	<i>1003</i>
<i>Kansas State School for the Deaf.....</i>	<i>1025</i>
<i>State Library.....</i>	<i>1047</i>

The FY 2024 recommendation represents a State General Fund increase of 6.2 percent, or \$340.8 million, above FY 2023. Expenditures from all funds increase by 1.4 percent, or \$144.4 million, above FY 2023.

A total of 20,097.9 FTE positions are recommended by the Governor for the Education function for FY 2024, which is a decrease of 3.5 FTE positions below FY 2023. Of all state FTE positions, 47.7 percent are in this function.

Agencies in this function comprise 61.5 percent of the total State General Fund budget for FY 2024, which is 3.7 percent above FY 2023. They comprise 43.4 percent of expenditures from all funding sources for FY 2024, which is 0.6 percent above FY 2023.

KANSAS STATE DEPARTMENT OF EDUCATION

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 4,118,453,102	\$ 4,482,620,284	\$ 4,417,165,165	\$ 4,415,796,319	\$ 4,722,602,099
Federal Funds	1,009,001,690	1,151,661,310	1,151,661,310	1,115,497,435	1,115,497,435
All Other Funds	1,104,092,989	1,145,692,184	1,140,760,767	1,170,094,904	967,709,947
<i>Subtotal</i>	<u>\$ 6,231,547,781</u>	<u>\$ 6,779,973,778</u>	<u>\$ 6,709,587,242</u>	<u>\$ 6,701,388,658</u>	<u>\$ 6,805,809,481</u>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
TOTAL	<u>\$ 6,231,547,781</u>	<u>\$ 6,779,973,778</u>	<u>\$ 6,709,587,242</u>	<u>\$ 6,701,388,658</u>	<u>\$ 6,805,809,481</u>
Percentage Change:					
State General Fund	4.8 %	8.8 %	7.3 %	(1.5) %	6.9 %
All Funds	10.0 %	8.8 %	7.7 %	(1.2) %	1.4 %
FTE Positions	262.7	258.2	258.2	258.2	258.2

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas State Department of Education (KSDE) is overseen by the ten-member elected State Board of Education (State Board), which is established by the *Kansas Constitution*. The State Board is responsible for the general supervision of public schools and educational interests of the State not under the jurisdiction of the Kansas Board of Regents. Its duties include accrediting elementary and secondary schools, establishing standard courses of study in the public schools, certifying teachers and administrators, approving public and private teacher education programs, and administering a variety of state and federal aid programs.

The State Board appoints a Commissioner of Education, who is responsible for the administration of KSDE and serves at the pleasure of the State Board. KSDE consists of three main offices:

The **Office of the Commissioner** oversees those agency functions that provide services to the entire agency, including human resources and legal services.

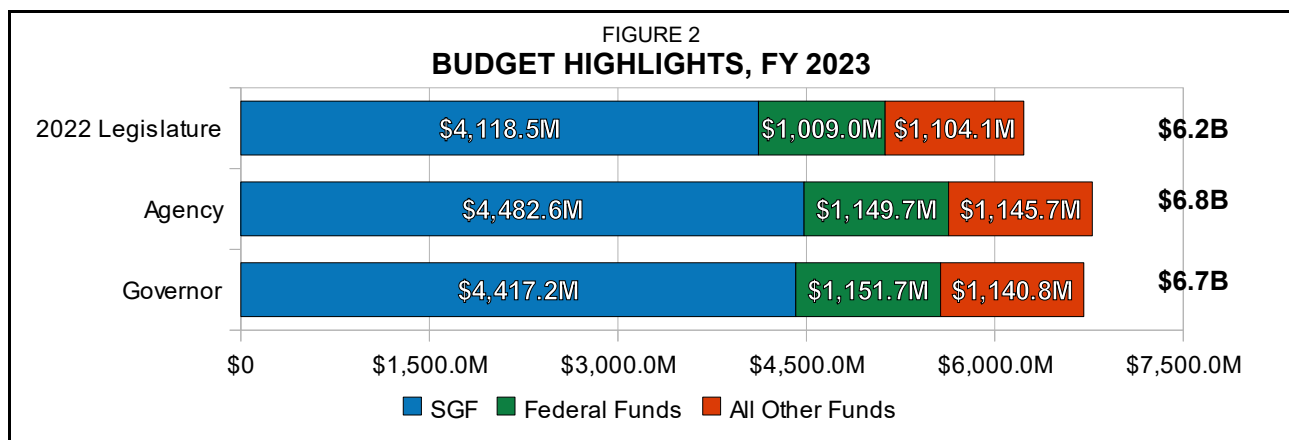
The **Division of Fiscal and Administrative Services** supervises the financial aspects of the agency, including preparation of the budget for KSDE and the distribution and audit of state aid payments to schools.

The **Division of Learning Services** oversees the State's assessed and non-assessed curricular standards; state assessments; planning, research, data analysis, and reporting requirements; educator licensure; and the review of educator training programs at all Kansas institutions of higher education.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$6.6 billion, including \$4.5 billion from the State General Fund (SGF), for the Kansas State Department of Education for FY 2023. Several adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required. The adjustment for this agency includes the following:

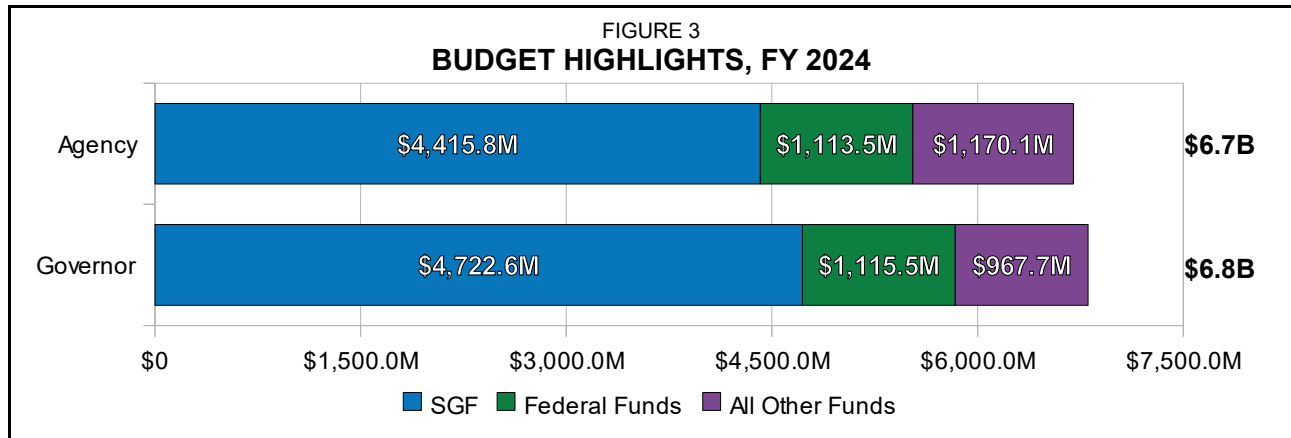
- **SGF REAPPROPRIATIONS.** The agency had a total of \$5.9 million of unspent SGF moneys that reappropriated from FY 2022 into FY 2023, including \$3.2 million for Kansas Public Employees Retirement System (KPERS) contributions, \$51,768 for the Mental Health Intervention Team Pilot Program, \$2.5 million for the School District Juvenile Detention Facilities and Flint Hills Job Corps Center, and \$138,561 for Special Education Services Aid. This SGF increase due to agency reappropriations is offset by the lapsing of \$4.0 million SGF for the Virtual Math Programs because federal State Fiscal Recovery Fund (SFRF) moneys have been awarded for that same purpose.



The **agency** submits a revised estimate of \$6.8 billion, including \$4.5 billion SGF, in FY 2023. This is an all funds increase of \$155.3 million, and an SGF increase of \$1.9 million, above the amount approved by the 2022 Legislature. Notable items in the agency estimate include the following:

- **FEDERAL COVID-19 FUNDING.** The agency's revised estimate in FY 2023 includes \$496.2 million in federal COVID-19 relief funding expenditures. This includes:
 - \$458.8 million for all Elementary and Secondary School Emergency Relief (ESSER) programs;
 - \$19.9 million for all federal Emergency Assistance to Nonpublic Schools (EANS) and Governor's Emergency Education Relief (GEER) programs;
 - \$14.1 million for federal Individuals with Disabilities Education Act (IDEA) Part B supplemental grants, which were not included in the FY 2023 approved budget; and
 - \$3.3 million in additional funding for various programs administered by the Children's Cabinet, including \$2.7 million in Child Care and Development Fund (CCDF) moneys for the development of an early childhood workforce registry.
- **SPECIAL REVENUE FUND REAPPROPRIATIONS.** The agency requests \$518,934, all from the Children's Initiative Fund and KEY Fund, be reappropriated from FY 2022 into FY 2023.

The **Governor** recommends \$6.7 billion, including \$4.4 billion SGF, in FY 2023. The recommendation is \$70.4 million, including \$65.5 million SGF, below the revised estimate of the agency. The only adjustments recommended by the Governor were to reflect the updated fall 2022 consensus school finance estimates.



The **agency** requests \$6.7 billion, including \$4.4 billion SGF, in expenditures and 258.3 FTE positions for FY 2024. This is a decrease of \$78.6 million from all funds, including a reduction of \$66.3 million SGF, below the FY 2023 revised estimate. The reduction primarily reflects the one-time all SGF payment of \$176.6 million issued to eliminate the delayed school finance payment. This reduction is partially offset by an all funds increase of \$89.1 million, including \$83.8 million SGF, for ten agency-requested enhancements.

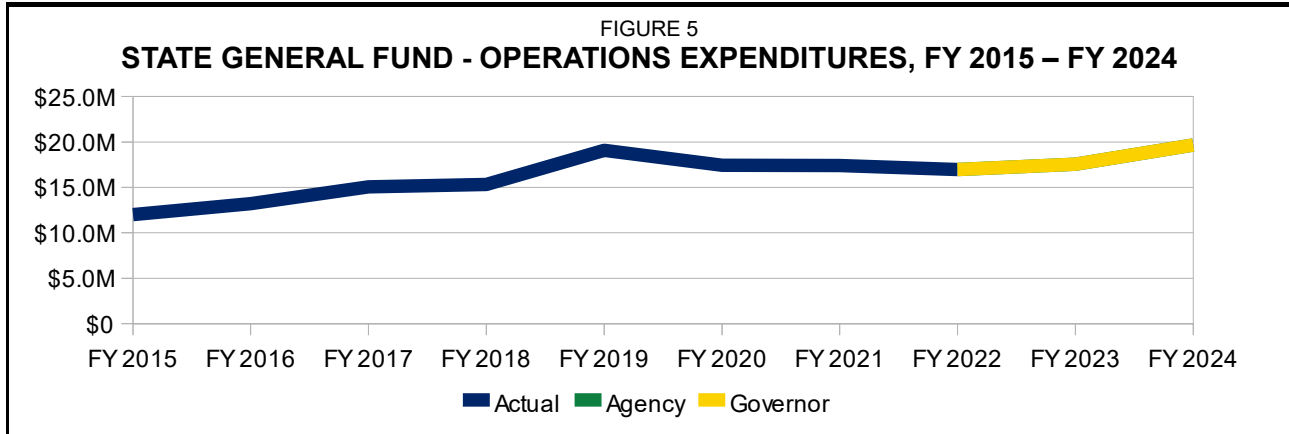
The **Governor** recommends \$6.8 billion, including \$4.7 billion SGF, for FY 2024. This is an increase of \$104.4 million, including \$306.8 million SGF, above the FY 2024 agency request. The Governor added \$109.0 million, including \$106.3 million SGF, to fund the fall 2022 consensus school finance estimates. While not an all funds increase, the largest SGF increase is the Governor's recommendation to revert the Capital Improvement State Aid funding back to a statutory demand transfer. For several years, this program has been funded through revenue transfers provided for in appropriations bills. These increases are partially offset by a reduction of \$4.5 million, all SGF, by not fully funding all the agency's enhancements.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

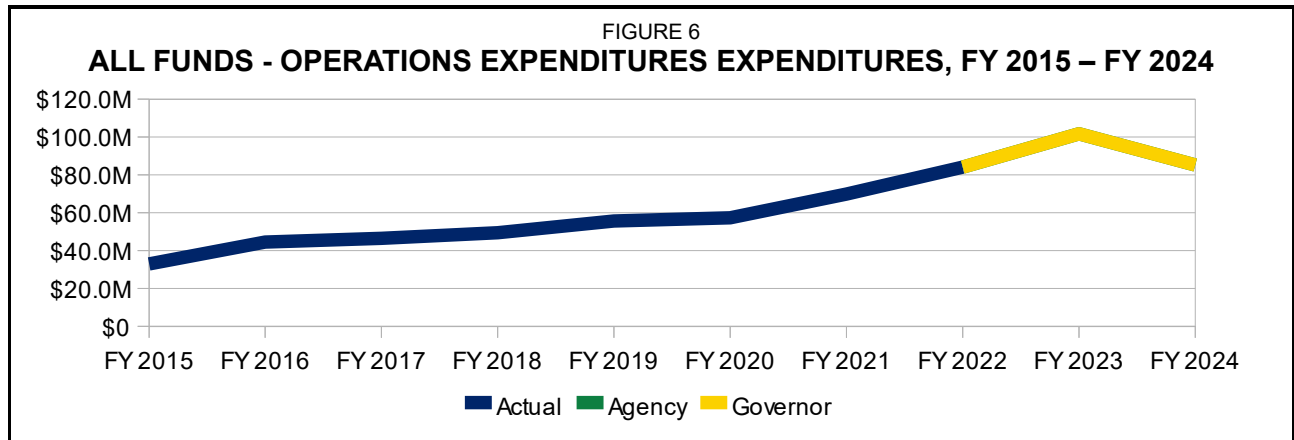
Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 20,628,592	\$ 22,908,767	\$ 22,908,767	\$ 23,079,194	\$ 23,079,194
Contractual Services	62,940,836	78,323,470	78,323,470	61,613,800	61,613,800
Commodities	332,677	424,482	424,482	351,473	351,473
Capital Outlay	165,335	134,200	134,200	210,860	210,860
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 84,067,440</i>	<i>\$ 101,790,919</i>	<i>\$ 101,790,919</i>	<i>\$ 85,255,327</i>	<i>\$ 85,255,327</i>
Aid to Local Units	6,071,511,769	6,597,749,196	6,527,362,660	6,506,075,113	6,610,565,936
Other Assistance	75,968,572	80,433,663	80,433,663	110,058,218	109,988,218
<i>Subtotal—Operating</i>	<i>\$ 6,231,547,781</i>	<i>\$ 6,779,973,778</i>	<i>\$ 6,709,587,242</i>	<i>\$ 6,701,388,658</i>	<i>\$ 6,805,809,481</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 6,231,547,781	\$ 6,779,973,778	\$ 6,709,587,242	\$ 6,701,388,658	\$ 6,805,809,481
Financing:					
State General Fund	\$ 4,118,453,102	\$ 4,482,620,284	\$ 4,417,165,165	\$ 4,415,796,319	\$ 4,722,602,099
Children's Initiative Fund	32,665,348	36,030,940	36,030,940	40,934,238	40,934,238
Expanded Lottery Act	41,143,515	41,389,547	41,389,547	41,389,547	43,788,676
Revenues Fund					
Special Revenue Funds	205,649,656	211,655,172	206,655,172	215,186,995	7,186,995
Federal Funds	1,009,001,690	1,151,661,310	1,151,661,310	1,115,497,435	1,115,497,435
All Other Funds	824,634,470	856,616,525	856,685,108	872,584,124	875,800,038
TOTAL	\$ 6,231,547,781	\$ 6,779,973,778	\$ 6,709,587,242	\$ 6,701,388,658	\$ 6,805,809,481
FTE Positions	262.7	258.2	258.2	258.2	258.2

STATE GENERAL FUND - OPERATIONS EXPENDITURES



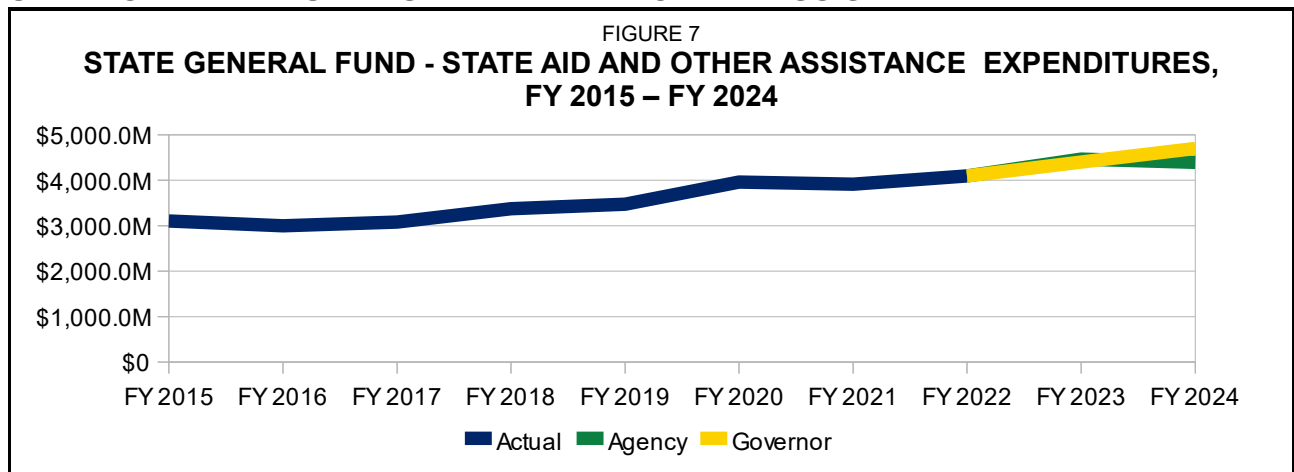
The Governor recommends SGF operations expenditures of \$17.6 million in FY 2023 and \$19.7 million for FY 2024. In FY 2023, this is the same as the FY 2023 approved amount. For FY 2024, there is an increase of \$2.1 million, or 12.0 percent, above the FY 2023 Governor's recommendation.

ALL FUNDS - OPERATIONS EXPENDITURES



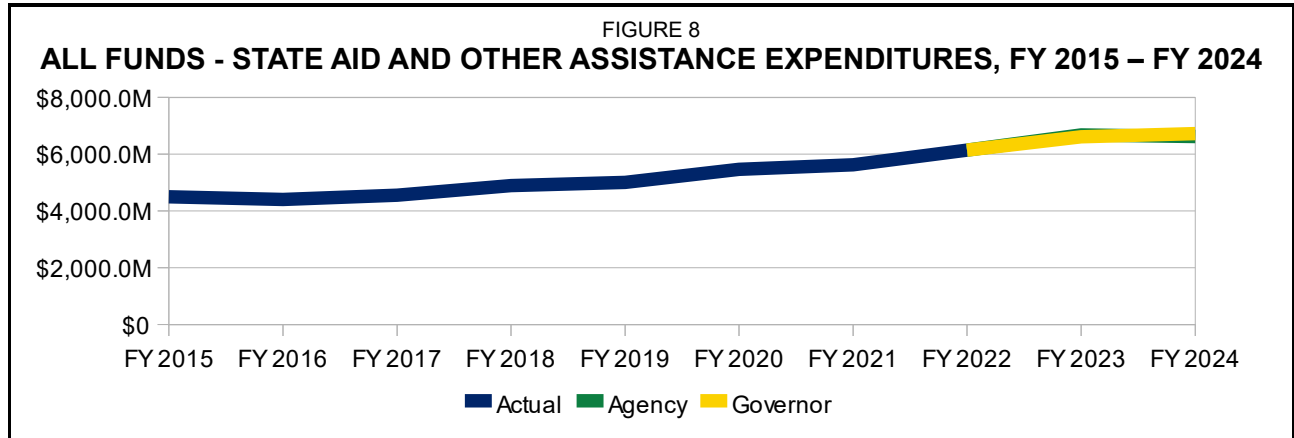
The Governor recommends all funds operations expenditures of \$101.8 million in FY 2023 and \$85.3 million for FY 2024. In FY 2023, this is the same as the FY 2023 approved amount. For FY 2024, this is a decrease of \$16.5 million, or 16.2 percent, below the FY 2023 Governor's recommendation.

STATE GENERAL FUND - STATE AID AND OTHER ASSISTANCE



The Governor recommends SGF expenditures for state aid and other assistance of \$4.4 billion in FY 2023 and \$4.7 billion for FY 2024. In FY 2023, this is a decrease of \$69.4 million, or 1.6 percent, below the FY 2023 approved amount. For FY 2024, this is an increase of \$303.3 million, or 6.4 percent, above the FY 2023 Governor's recommendation.

ALL FUNDS - STATE AID AND OTHER ASSISTANCE



The Governor recommends all funds expenditures for state aid and other assistance of \$6.6 billion in FY 2023 and \$6.7 billion for FY 2024. In FY 2023, this is an increase of \$79.6 million, or 1.2 percent, above the FY 2023 approved amount. For FY 2024, this is an increase of \$112.8 million, or 1.7 percent, above the FY 2023 Governor's recommendation.

FY 2023 ANALYSIS

FIGURE 9
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 4,480,706,772	\$ 2,141,850,310	\$ 6,622,557,082	270.3
1. SGF Reappropriation	5,913,512	-	5,913,512	--
2. Children's Initiatives Fund Reappropriation	-	382,821	382,821	--
3. Kansas Endowment for Youth Reappropriation	-	136,113	136,113	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 4,486,620,284</i>	<i>\$ 2,142,369,244</i>	<i>\$ 6,628,989,528</i>	<i>270.3</i>
Agency Revised Estimate:				
4. Virtual Math Program	\$ (4,000,000)	\$ 4,000,000	\$ -	--
5. Food Assistance Federal Funds	-	125,410,858	125,410,858	--
6. Special Education Grants	-	13,078,062	13,078,062	--
7. ARPA Capital Projects	-	10,625,000	10,625,000	--
8. Children's Cabinet CCDF Workforce Registry	-	2,700,000	2,700,000	--
9. Special Education Preschool Grants	-	1,051,759	1,051,759	--
10. All Other Adjustments	-	(1,881,429)	(1,881,429)	(12.0)
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 4,482,620,284</i>	<i>\$ 2,297,353,494</i>	<i>\$ 6,779,973,778</i>	<i>258.3</i>
Governor's Recommendation:				
11. Consensus estimate - State Foundation Aid	\$ (76,276,834)	\$ 68,583	\$ (76,208,251)	--
12. Consensus estimate - Capital Improvement Aid	-	(5,000,000)	(5,000,000)	--
13. Consensus estimate - Capital Outlay Aid	6,000,000	-	6,000,000	--
14. Consensus estimate - KPERS USDs	11,368,175	-	11,368,175	--
15. Consensus estimate - KPERS Non- USDs	(6,546,460)	-	(6,546,460)	--
TOTAL	\$ 4,417,165,165	\$ 2,292,422,077	\$ 6,709,587,242	258.3

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, several adjustments were made to the \$6.6 billion, including \$4.5 billion SGF, approved for the Kansas State Department of Education for FY 2023. A total of \$5.9 million SGF and \$518,934 from the Children's Initiative Fund and KEY Fund reappropriated from FY 2022 into FY 2023. These adjustments change the current year approved amount without any legislative action required and include the following:

1. **SGF REAPPROPRIATION.** The agency had unspent SGF moneys that reappropriated from FY 2022 into FY 2023, including \$3.2 million for Kansas Public Employees Retirement System (KPERS) contributions, \$51,768 for the Mental Health Intervention Team Pilot Program, \$2.5 million for the School District Juvenile Detention Facilities and Flint Hills Job Corps Center, and \$138,561 for Special Education Services Aid. This SGF increase due to agency reappropriations is partially offset by the lapsing of \$4.0 million SGF for the Virtual Math Programs because federal State Fiscal Recovery Fund (SFRF) moneys have been awarded for that same purpose.
2. **CHILDREN'S INITIATIVES FUND REAPPROPRIATION.** The agency reappropriated \$382,821 for the Children's Initiatives Fund (CIF), including \$283,219 for CIF Grants

and the Early Childhood Block Grant and \$99,602 for the Parents Education Program and Parents as Teachers.

3. **KANSAS ENDOWMENT FOR YOUTH REAPPROPRIATION.** The agency reappropriated \$136,113 for the Kansas Endowment for Youth (KEY) Fund for the Children's Cabinet administration.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$6.8 billion, including \$4.5 billion SGF, in FY 2023. This is an increase of \$151.0 million, or 2.3 percent, and an SGF decrease of \$4.0 million, or 0.1 percent, from the amount approved by the 2022 Legislature.

The **agency** estimate includes the following adjustments:

4. **VIRTUAL MATH PROGRAM.** The agency found that COVID-19 pandemic relief funds were allowable expenditures for this program. The agency deleted (lapsed) \$4.0 million SGF and added the same amount from federal funds.
5. **FOOD ASSISTANCE FEDERAL FUNDS.** The addition of \$125.4 million is federal COVID-19 pandemic relief funds provided directly to this program.
6. **SPECIAL EDUCATION GRANTS.** The addition of \$13.1 million is federal COVID-19 pandemic relief funds provided directly to this program.
7. **ARPA CAPITAL PROJECTS.** The addition of \$10.6 million is federal COVID-19 pandemic relief funds provided directly to this program.
8. **CHILDREN'S CABINET CCDF WORKFORCE REGISTRY.** The addition of \$2.7 million is federal COVID-19 pandemic relief funds provided directly to this program.
9. **SPECIAL EDUCATION PRESCHOOL GRANTS.** The addition of \$1.1 million is federal COVID-19 pandemic relief funds provided directly to this program.
10. **ALL OTHER ADJUSTMENTS.** The deletion of \$1.9 million primarily reflects shifts in available federal funds, including the addition of \$1.0 million in COVID-19 pandemic relief funds for Safe and Secure Schools.

The **agency** estimate also includes 258.3 FTE positions in FY 2023, which is a decrease of 12.0 FTE positions below the approved number. The FTE decreases are primarily due to the elimination of FTE positions that had been open for an extended period and that the agency had not tried to fill in recent years.

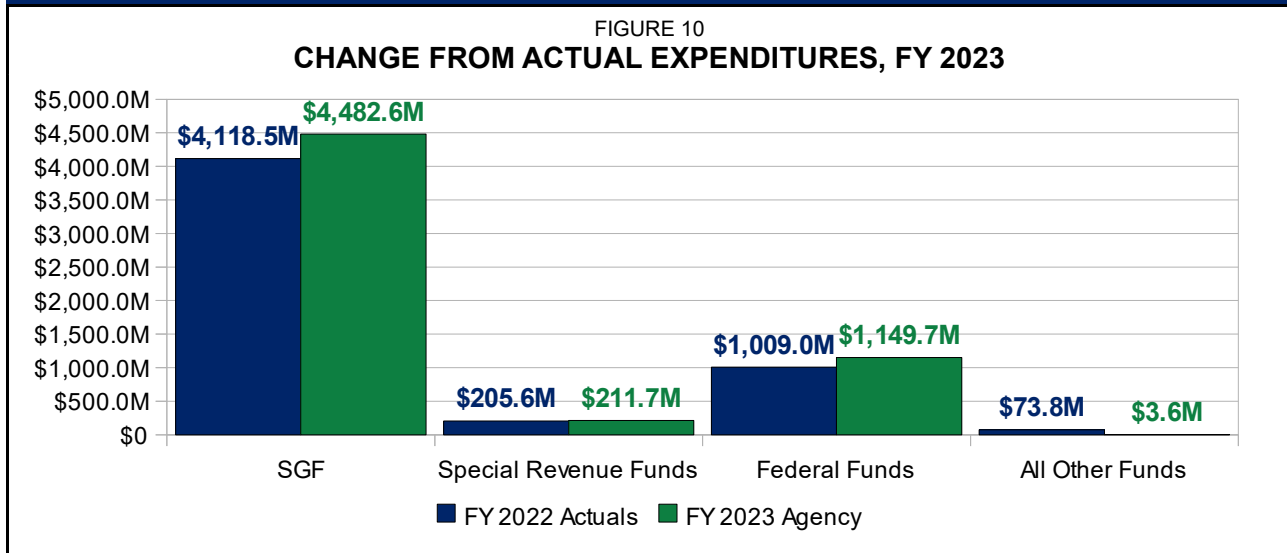
GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$6.7 billion, including \$4.4 billion SGF, in FY 2023. The recommendation is \$70.4 million, including \$65.5 million SGF, below the revised estimate of the agency. The only adjustment made by the Governor was to recommend the changes made in the fall 2022 consensus school finance estimates.

11. **STATE FOUNDATION AID.** The Governor recommends the deletion of \$76.2 million, including \$76.3 million SGF, to reflect the changes made in the fall consensus school finance estimates.

12. **CAPITAL IMPROVEMENT AID.** The Governor recommends the deletion of \$5.0 million from special revenue funds to reflect the changes made in the fall 2022 consensus school finance estimates.
13. **CAPITAL OUTLAY AID.** The Governor recommends the addition of \$6.0 million SGF to reflect the changes made in the fall 2022 consensus school finance estimates.
14. **KPERS USDs.** The Governor recommends the addition of \$11.4 million SGF to reflect the changes made in the fall 2022 consensus school finance estimates.
15. **KPERS NON-USDs.** The Governor recommends the deletion of \$6.5 million SGF to reflect the changes made in the fall 2022 consensus school finance estimates.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$6.8 billion, including \$4.5 billion SGF, in FY 2023. This is an all funds increase of \$548.5 million, or 8.8 percent, and an SGF increase of \$364.2 million, or 8.8 percent, above the FY 2022 actual expenditures. The all funds increase is primarily attributable to increases in additional federal COVID-19 pandemic relief funds (\$142.7 million) and SGF moneys (\$364.2 million) to reflect statutorily required school finance increases.

FY 2024 ANALYSIS

FIGURE 11
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 4,482,620,284	\$ 2,297,353,494	\$ 6,779,973,778	258.3
Agency Request:				
1. Enhancement – Special Education State Aid	\$ 76,829,711	\$ -	\$ 76,829,711	-
2. Enhancement – Professional Development	1,900,000	-	1,900,000	-
3. Enhancement – Mental Health Intervention Team Pilot Program	3,000,000	-	3,000,000	-
4. Enhancement – Mentor Teacher Program	1,000,000	-	1,000,000	-
5. Enhancement – Safe and Secure Schools Grants	1,000,000	-	1,000,000	-
6. Enhancement – Parents as Teachers	-	1,300,337	1,300,337	-
7. Enhancement– Ag in the Classroom	35,000	-	35,000	-
8. Enhancement – Conservation and Environment	35,000	-	35,000	-
9. Enhancement – Early Childhood Block Grant	-	2,985,782	2,985,782	-
10. Enhancement – Dolly Parton Imagination Library	-	1,000,000	1,000,000	-
11. All Other Adjustments	(150,623,676)	(17,047,274)	(167,670,950)	-
Subtotal–Agency Estimate	\$ 4,415,796,319	\$ 2,285,592,339	\$ 6,701,388,658	258.3
Governor's Recommendation:				
12. Enhancement – Special Education State Aid	\$ (4,470,291)	\$ -	\$ (4,470,291)	-
13. Enhancement – Conservation and Environment	(35,000)	-	(35,000)	-
14. Enhancement – Ag in the Classroom	(35,000)	-	(35,000)	-
15. Consensus estimate - State Foundation Aid	83,900,088	3,215,914	87,116,002	-
16. Consensus estimate - Capital Improvement Aid	-	(3,000,000)	(3,000,000)	-
17. Consensus estimate - Capital Outlay Aid	5,900,000	-	5,900,000	-
18. Consensus estimate - KPERS USDs	21,497,063	-	21,497,063	-
19. Consensus estimate - KPERS Non USDs	(4,951,080)	2,399,129	(2,551,951)	-
20. Revert Capital Improvement Aid back to a demand transfer	205,000,000	(205,000,000)	-	-
TOTAL	\$ 4,722,602,099	\$ 2,285,592,339	\$ 6,805,809,481	258.3

AGENCY REQUEST

The **agency** requests \$6.7 billion, including \$4.4 billion SGF, for FY 2024. This is an all funds decrease of \$75.6 million, including an SGF decrease of \$66.8 million, below the FY 2023 revised estimate.

The **agency** request includes the following adjustments:

1. **ENHANCEMENT – SPECIAL EDUCATION SERVICES STATE AID.** The agency request includes an enhancement request of \$76.8 million, all SGF, for the first year of a five-year plan for Special Education State Aid to reach 92.0 percent of excess costs in FY 2028. The five-year plan assumes that special education excess costs would grow by 5.0 percent each fiscal year.
2. **ENHANCEMENT – PROFESSIONAL DEVELOPMENT.** The agency request includes an enhancement request of \$1.9 million, all SGF, to increase funding for the Professional Development program. The enhancement would increase total funding for the program to \$3.7 million. The agency estimates this enhancement would fully fund the program for FY 2024; however, once ESSER funds are no longer available, the enhancement is unlikely to fully fund the program.
3. **ENHANCEMENT – MENTAL HEALTH INTERVENTION TEAM PILOT PROGRAM (MHIT).** The agency request includes an enhancement request of \$3.0 million, all SGF, to expand the MHIT Pilot Program for FY 2024. The agency estimates the enhancement would expand the Pilot Program to 15-25 additional school districts.
4. **ENHANCEMENT – MENTOR TEACHER PROGRAM.** The agency request includes an enhancement request of \$1.0 million, all SGF, for additional funding for the Mentor Teacher Program. The enhancement request would fully fund the first three years of support for the careers of probationary teachers.
5. **ENHANCEMENT – SAFE AND SECURE SCHOOLS GRANT.** The agency request includes an enhancement request of \$1.0 million, all SGF, to replace the State Fiscal Recovery Funds (SFRF) used to partially fund the program in FY 2023. The enhancement would maintain total funding for the grants at \$5.0 million for FY 2024. The agency requests authority to expand the allowable use of grants to include communication between schools and local law enforcement and emergency personnel.
6. **ENHANCEMENT – PARENTS AS TEACHERS.** The agency request includes an enhancement request of \$1.3 million, all from the Children's Initiatives Fund (CIF), to provide additional funding for Parents as Teachers.
7. **ENHANCEMENT – KANSAS FOUNDATION FOR AGRICULTURE IN THE CLASSROOM.** The agency request includes an enhancement request of \$35,000, all SGF, to provide funding to the Kansas Foundation for Agriculture in the Classroom. The Legislature appropriated \$35,000 annually to support professional development activities of the Foundation prior to FY 2011.
8. **ENHANCEMENT – KANSAS ASSOCIATION FOR CONSERVATION AND ENVIRONMENTAL EDUCATION.** The agency request includes an enhancement request of \$35,000, all SGF, to provide funding to the Kansas Association for Conservation and Environmental Education. The Legislature appropriated \$35,000 annually to support the professional development activities of the Association prior to FY 2010.
9. **ENHANCEMENT – EARLY CHILDHOOD BLOCK GRANT.** The agency request includes an enhancement of \$3.0 million, all from the CIF, to increase funding for the Early Childhood Block Grant. The increase would be funded by increasing the transfer from the Kansas Endowment for the Youth (KEY) Fund to the CIF for FY 2024. The increase is part of a Kansas Children's Cabinet and Trust Fund (KCCTF) recommendation to increase transfers from the KEY fund to the CIF by \$5.3 million in FY 2024 and by \$5.4 million in FY 2025.

10. **ENHANCEMENT – DOLLY PARTON IMAGINATION LIBRARY.** The agency request includes an enhancement of \$1.0 million, all from the CIF, to provide additional funding to the Dolly Parton Imagination Library program. The program received a CIF appropriation of \$500,000 for FY 2023. The increase is part of a KCCTF recommendation to provide an additional \$1.0 million in funding, to bring the total funding level to \$1.5 million for FY 2024.

11. **ALL OTHER ADJUSTMENTS.** In addition to the adjustments above, the agency request deletes \$167.7 million, including \$150.6 million SGF, below the FY 2023 agency request. Adjustment include:

- Reductions from the FY 2023 Agency Request:
 - Delete \$122.7 million SGF for State Foundation Aid;
 - Delete \$20.1 million SGF for supplemental state aid;
 - Delete \$8.9 million SGF for KPERS School Employer contributions;
 - Delete \$2.5 million SGF for School District Detention Facilities;
 - Delete \$91.0 million in federal funds for Elementary and Secondary School Aid;
- Partially offsetting increases from the FY 2023 Agency Request include:
 - Add \$19.5 million in federal funds for the education of children with disabilities;
 - Add \$18.8 million in ARPA Capital Project Grants;
 - Add \$17.6 million in federal funds for the Child Care Development Block Grant;
 - Add \$15.3 million in special revenue funds for the State School Finance Fund;
 - Add \$8.8 million in federal funds for school aid for special education; and
 - Add \$3.0 million for the School District Capital Improvement Fund.

The **agency** request also includes:

- The agency requests the Legislature reauthorize the 20-mill property tax for FY 2024 and FY 2025. The 20-mill property tax can only be authorized for two years, and was last reauthorized by 2021 Senate Sub. for HB 2313.
- The agency requests continued authority to allow the Director of the Budget to transfer funds between the agency's SGF accounts for FY 2024. Beginning in 2019, the Legislature has authorized this language annually.
- The agency requests proviso language allowing the agency to distribute state aid from the State Safety Fund whenever funds are available, instead of by November 1, for FY 2024. The Legislature approved a \$1.6 million transfer from the State Safety Fund to the SGF beginning in FY 2017, which was an increase of \$500,000 over prior year transfers. After

KSDE expressed concern with the cash balance carried year to year, the Legislature approved language allowing KSDE to make this distribution when funds are available for FY 2018 through FY 2023.

- The agency requests continuing authority in FY 2024 to distribute donations of income tax refunds made by Kansas taxpayers to all school districts. Under KSA 79-3221n, taxpayers may donate all or a portion of their income tax refund or donate funds in addition to their tax liability to a unified school district of their choice; the authority to distribute funding would be used when a specific school district is not chosen by the taxpayer donating funds.
- The agency requests KSA 72-5462 be amended so that Capital Improvement State Aid is permanently funded through a revenue transfer. The statute currently provides the Capital Improvement State Aid be funded by a demand transfer from the SGF, except during FY 2022, FY 2023, and FY 2024, in which it will be a revenue transfer. The agency notes the Capital Improvement State Aid has been funded through a revenue transfer for over two decades, and creating a permanent revenue transfer would eliminate the need to update the statute every few years.

The Kansas Children's Cabinet also requests:

- That pursuant to KSA 38-2102, the transfer from the Kansas Endowment for Youth (KEY) Fund to Children's Initiative Fund (CIF) equal at least 102.5 percent of the FY 2023 transfer (approximately \$1.3 million). It recommends the transfer increase by \$5.3 million above the FY 2023 transfer.
- The statutory authority to create a 501(c)(3) nonprofit organization called Dolly Parton's Imagination Library in Kansas, as required by the Dollywood Foundation for all state and local partners, which would ensure favorable postage rates and allow private sector donors to receive tax benefits for donations made in Kansas.
- That donations accepted for the Dolly Parton Imagination Library program be appropriated as a no-limit fund in the event that funds are donated for the program.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$6.8 billion, including \$4.7 billion SGF, for FY 2024. This is an increase of \$104.4 million, including \$306.8 million SGF, above the FY 2024 agency request. The Governor also recommends \$109.0 million, including \$106.3 million SGF, to fund the fall 2022 consensus school finance estimates. While not an all funds increase, the largest SGF increase is the Governor's recommendation to revert the Capital Improvement State Aid funding back to a statutory demand transfer. For several years, this program has been funded through revenue transfers provided for in appropriations bills. These increases are partially offset by a reduction of \$4.5 million, all SGF, by not fully funding all the agency's enhancements.

The **Governor's** recommendation includes the following adjustments:

12. **ENHANCEMENT – SPECIAL EDUCATION SERVICES STATE AID.** The Governor recommends a reduction of \$4.5 million to reflect the fall 2022 consensus school finance estimate for Special Education Services (Item 12).
13. **ENHANCEMENT – KANSAS ASSOCIATION FOR CONSERVATION AND ENVIRONMENTAL EDUCATION.** The Governor does not recommend this enhancement (Item 13).

14. **ENHANCEMENT – KANSAS FOUNDATION FOR AGRICULTURE IN THE CLASSROOM.** The Governor does not recommend this enhancement (Item 14).
15. **STATE FOUNDATION AID.** The Governor recommends the addition of \$87.1 million, including \$83.9 million SGF, to reflect the changes made in the fall 2022 consensus school finance estimates.
16. **CAPITAL IMPROVEMENT AID.** The Governor recommends the deletion of \$3.0 million from special revenue funds to reflect the changes made in the fall 2022 consensus school finance estimates.
17. **CAPITAL OUTLAY AID.** The Governor recommends the addition of \$5.9 million SGF to reflect the changes made in the fall 2022 consensus school finance estimates.
18. **KPERS USDs.** The Governor recommends the addition of \$21.5 million SGF to reflect the changes made in the fall 2022 consensus school finance estimates.
19. **KPERS NON-USDs.** The Governor recommends the deletion of \$2.6 million, including \$4.9 million SGF, to reflect the changes made in the fall 2022 consensus school finance estimates.
20. **REVERT CAPITAL IMPROVEMENT AID BACK TO A DEMAND TRANSFER.** The Governor recommends the return to a demand transfer for Capital Improvement State Aid. This is an addition of \$205.0 million SGF and a reduction of the same amount from special revenue funds.

ENHANCEMENT REQUESTS

STATE AID AND OTHER ASSISTANCE ENHANCEMENT REQUESTS

REQUEST 1

SPECIAL EDUCATION STATE AID

KSA 72-3422 provides for Special Education Services State Aid to equal 92.0 percent of excess costs for special education in Kansas. Percent excess costs for FY 2023 were expected to equal 65.3 percent during the fall 2020 education consensus estimates. While federal COVID-19 pandemic relief funding will increase percent excess costs, it will not equal 92.0 percent. The percentage of excess costs covered by State Aid has decreased over the last several years, due to costs for special education services increasing at a faster rate than the State Aid amount. Since federal and state law requires the provision of special education services, school districts must finance any excess costs not funded by the State from their general funds or supplemental general funds, reducing the amount available for general education services.

The agency requests \$76.8 million, all SGF, for FY 2024. This would increase the percent excess costs to 73.8 percent for FY 2024. The agency has developed a five-year plan to reach 92.0 percent excess costs listed below.

SPECIAL EDUCATION STATE AID ENHANCEMENT REQUEST				
Fiscal Year	State Aid		Excess Costs	Additional Cost
2024	\$	597,210,529	73.8 %	\$ 76,829,711
2025		674,040,240	79.4 %	76,829,711
2026		750,869,951	84.2 %	76,829,711
2027		827,699,662	88.4 %	76,829,711
2028		904,529,373	92.0 %	76,829,711

If the Legislature appropriated the requested funding in each fiscal year, the percent excess cost would equal 73.8 percent for FY 2024, 79.4 percent for FY 2025, 84.2 percent for FY 2026, 88.4 percent in FY 2027, and 92.0 percent in FY 2028. The plan also assumes special education excess costs growth of 5.0 percent per year.

The Governor recommends adoption of this request, adjusted for the new estimate calculated during the fall 2022 consensus school finance estimating process.

REQUEST 2

PROFESSIONAL DEVELOPMENT ENHANCEMENT REQUESTS

PROFESSIONAL DEVELOPMENT ENHANCEMENT REQUESTS				
Item	Agency Request		Governor's Recommendation	
	SGF	All Funds	SGF	All Funds
1. Professional Development	\$ 1,900,000	\$ 1,900,000	\$ 1,900,000	\$ 1,900,000
2. Kansas Foundation for Agriculture in the Classroom	35,000	35,000	-	-
3. Kansas Association for Conservation and Environmental Education	35,000	35,000	-	-
4. Mentor Teacher Program	1,000,000	1,000,000	1,000,000	1,000,000
TOTAL	\$ 2,970,000	\$ 2,970,000	\$ 2,900,000	\$ 2,900,000

1. **PROFESSIONAL DEVELOPMENT.** The agency requests \$1.9 million SGF for the Professional Development program provided for in KSA 72-2544 through 72-2553 for FY 2024. Per KSA 72-2551, Professional Development State Aid should be the lesser of 0.5 percent of a school district's general fund or 50.0 percent of actual expenditures for an approved professional development program. Professional Development State Aid is to promote the continuous professional development of all certified personnel serving in K-12 schools in Kansas for FY 2023.

To encourage such activities, state law allows for the distribution of professional development state aid to school districts. Since FY 2018, state aid appropriated for this purpose has not been sufficient to cover the state aid entitlement allowed by statute. From FY 2018 through FY 2021, annual SGF appropriations of \$1.7 million were made, with funds in FY 2022 being eliminated. The program was appropriated \$1.8 million for FY 2023. The enhancement request would increase total funding for the program to \$3.7 million.

2. **KANSAS FOUNDATION FOR AGRICULTURE IN THE CLASSROOM.** The agency requests \$35,000 SGF to support the professional development activities of the Foundation, including training on incorporating agricultural topics into classrooms, for FY 2024. The Legislature annually appropriated funding of \$35,000 for the Foundation and trainings prior to FY 2011.
3. **KANSAS ASSOCIATION FOR CONSERVATION AND ENVIRONMENTAL EDUCATION.** The agency requests \$35,000 SGF for FY 2024 to support the Association's professional development activities to incorporate environmental education in the classroom. Prior to FY 2010, the Legislature appropriated \$35,000 annually to support the Association's professional development.
4. **MENTOR TEACHER PROGRAM.** The agency requests \$1.0 million SGF to provide additional funding for the Mentor Teacher Program for FY 2024. This program is governed by KSA 72-2561 through 72-2564, and specifies that probationary teachers are provided support and assistance from an on-site mentor teacher for the first three years of the probationary teacher's career. State law provides for aid to school districts for up to \$1,000 in aid for mentor teacher. The additional funding would provide stipends for mentors assisting first-year teachers (\$1,000), mentors assisting second-year teachers (\$575), and mentors assisting third-year teachers (\$325) for the program's full three years.

The Governor recommends adoption of items 1 and 4. The Governor does not recommend adoption of items 2 and 3.

REQUEST 3

MHIT PILOT PROGRAM ENHANCEMENT REQUEST

The agency requests \$3.0 million SGF for additional Mental Health Intervention Team (MHIT) Pilot Program funding. This would bring the total funding for the Program to \$13.5 million, all SGF. The agency estimates that the additional funding would expand the program to another 15 to 25 USDs, depending on the size of the USDs and their programs.

The Governor recommends adoption of this request.

REQUEST 4

SAFE AND SECURE SCHOOLS GRANTS

The agency requests \$1.0 million SGF to replace the State Fiscal Recovery funds used to partially fund the program in FY 2023. This request would maintain total funding for grants at \$5.0 million for FY 2024.

The Governor recommends adoption of this request

REQUEST 5

PARENTS AS TEACHERS

The agency requests \$1.3 million, all from the Children's Initiatives Fund (CIF), for additional funding for Parents as Teachers to help meet increased demand for the program.

The Governor recommends adoption of this request.

CHILDREN'S CABINET ENHANCEMENT REQUESTS

REQUEST 6

EARLY CHILDHOOD BLOCK GRANT

The Children's Cabinet requests \$3.0 million, all from the Children's Initiatives Fund (CIF), for FY 2024 to increase funding for the Early Childhood Block Grant. This request is part of the Kansas Children's Cabinet Trust Fund's recommendation for a two-year increase in transfers from the Kansas Endowment for Youth (KEY) fund to the CIF. Additional funds would be used for strategic investments in early childhood programs and to provide additional funding for existing programs where the level of funding has stayed flat while demand for service has increased.

The Governor recommends adoption of this request.

REQUEST 7

DOLLY PARTON IMAGINATION LIBRARY

The Children's Cabinet requests \$1.0 million, all from the CIF, to provide additional funding to the Dolly Parton Imagination Library program for FY 2024. The program was established in Kansas in FY 2022 using federal grant funds. For FY 2023, the program received a CIF appropriation of \$500,000. To ensure the program is able to reach Kansas children throughout the state, the agency requests an additional \$1.0 million to bring total funding for the program to \$1.5 million for FY 2024.

The Governor recommends adoption of this request.

SPECIAL TOPICS

2023 EDUCATION CONSENSUS ADJUSTMENT

FY 2023 EDUCATION CONSENSUS ADJUSTMENT

The Governor recommends adoption of the fall 2022 education consensus estimates in FY 2023. For school finance, the Governor recommends decreased expenditures of \$70.4 million, including \$65.5 million SGF, below the approved amount and below the agency's revised estimate. The individual components of the fall 2022 education consensus estimate for FY 2023 are described below.

SCHOOL FINANCE–STATE FOUNDATION AID. The Governor recommends expenditures of \$3.5 billion, including \$2.6 billion SGF, for State Foundation Aid in FY 2023. This is an all funds decrease of \$76.2 million, including an SGF decrease of \$76.3 million, below the FY 2023 approved amount. This decrease includes an expenditure reduction of \$263,000 from the Mineral Production Education Fund, partially offset by an increase of \$600,000 from the statewide 20-mill property tax. The School District Finance Fund (optional local property taxes) amount is a decrease of \$9.8 million below the approved number. The all funds decrease is primarily attributable to a decrease in weighted FTE student enrollment below the fall 2021 estimates due to a decrease in weighted FTE students by 1,200.

SCHOOL FINANCE–SUPPLEMENTAL STATE AID. The Governor recommends expenditures of \$588.2 million SGF for Supplemental State Aid in FY 2023. This is the same as the FY 2023 approved amount. Supplemental State Aid provides equalization aid for school districts' Local Option Budgets.

SCHOOL FINANCE–SPECIAL EDUCATION STATE AID. The Governor recommends expenditures of \$520.5 million SGF for Special Education State Aid in FY 2023. This is the same as the approved amount. The fall 2022 education consensus estimates project that Special Education State Aid will cover 76.0 percent of excess costs in FY 2022.

SCHOOL FINANCE–CAPITAL OUTLAY STATE AID. The Governor recommends expenditures of \$88.0 million SGF for Capital Outlay State Aid in FY 2023. This is an increase of \$6.0 million above the FY 2023 approved amount. Capital Outlay State Aid provides equalization aid for school districts' optional capital outlay property taxes, which may not exceed eight mills. Expenditures for Capital Outlay State Aid are a demand transfer from the SGF. They are considered normal SGF expenditures, however there is no line-item appropriation in the appropriations bill.

SCHOOL FINANCE–CAPITAL IMPROVEMENT STATE AID. The Governor recommends expenditures of \$200.0 million, all from special revenue funds, for Capital Improvement State Aid in FY 2023. This is a decrease of \$5.0 million below the FY 2023 approved amount. Capital Improvement State Aid provides equalization aid for school districts' bonded indebtedness incurred for capital construction projects.

KPERS–USDs. The Governor recommends expenditures of \$532.1 million SGF for KPERS-USDs in FY 2023. This is an increase of \$11.4 million above the FY 2023 approved amount.

KPERS–Non-USDs. The Governor recommends expenditures of \$75.8 million, including \$40.9 million SGF, for KPERS-Non-USDs in FY 2023. This is a decrease of \$6.5 million SGF below the FY 2023 approved amount.

SPECIAL TOPICS

2024 EDUCATION CONSENSUS ADJUSTMENT

FY 2024 EDUCATION CONSENSUS ADJUSTMENT

The Governor recommends adoption of the fall 2022 education consensus estimates for FY 2024. For school finance, the Governor recommends increased expenditures of \$109.0 million, including \$106.3 million SGF, above the approved amount and above the agency's request. The individual components of the fall 2022 education consensus estimate for FY 2024 are described below:

SCHOOL FINANCE–STATE FOUNDATION AID. The Governor recommends expenditures of \$3.5 billion, including \$2.6 billion SGF, for State Foundation Aid for FY 2024. This is an all funds increase of \$87.1 million, and an SGF increase of \$83.9 million, above the FY 2024 approved amount. The increase in SGF is partially offset by an increase of \$6.7 million from the 20-mill Local Property Tax and an increase of \$4.5 million from the Mineral Production Fund. The School District Finance Fund (optional local property taxes) number is decrease of \$8.0 million above the approved number. This increase is primarily attributable to an estimated \$97 increase in BASE rate from \$5,006 to \$5,103 per weighted FTE student for FY 2024.

SCHOOL FINANCE–SUPPLEMENTAL STATE AID. The Governor recommends expenditures of \$568.0 million SGF for Supplemental State Aid for FY 2024. This is the same as the FY 2024 approved amount. Supplemental State Aid provides equalization aid for school districts' Local Option Budgets.

SCHOOL FINANCE–SPECIAL EDUCATION STATE AID. The Governor recommends expenditures of \$520.4 million SGF for Special Education State Aid for FY 2024. This is the same as the FY 2024 agency request. The fall 2022 education consensus estimates project that Special Education State Aid will cover 68.1 percent of excess costs for FY 2024.

SCHOOL FINANCE–CAPITAL OUTLAY STATE AID. The Governor recommends expenditures of \$89.5 million SGF for Capital Outlay State Aid for FY 2024. This is an increase of \$5.9 million above the FY 2024 agency request. Capital Outlay State Aid provides equalization aid for school districts' optional capital outlay property taxes, which may not exceed eight mills. Expenditures for Capital Outlay State Aid are a demand transfer from the SGF. As such, they are considered normal SGF expenditures, however there is no line-item appropriation in the appropriations bill.

SCHOOL FINANCE–CAPITAL IMPROVEMENT STATE AID. The Governor recommends expenditures of \$205.0 million, all SGF, for Capital Improvement State Aid for FY 2024. This is the same as the FY 2024 agency request.

KPERS–USDs. The Governor recommends expenditures of \$537.4 million SGF for KPERS-USDs for FY 2024. This is an increase of \$21.5 million above the FY 2024 agency request.

KPERS–Non-USDs. The Governor recommends expenditures of \$75.8 million, including \$37.0 million SGF, for KPERS-Non-USDs for FY 2024. This is a decrease of \$3.9 million SGF below the FY 2024 agency request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

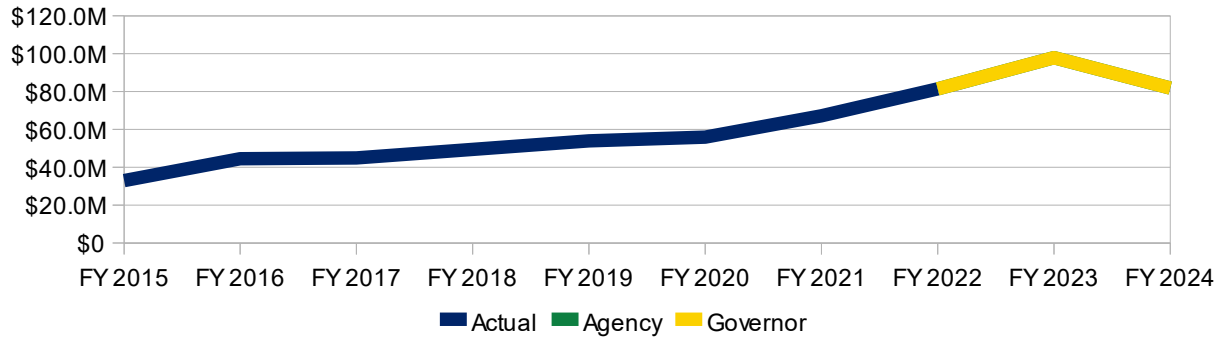
FIGURE 12 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 16,218,022	\$ 18,252,274	\$ 18,252,274	\$ 16,705,086	\$ 16,705,086
Career & Technical Education	1,391,038	1,561,661	1,561,661	1,605,581	1,605,581
Child Nutrition & Wellness	3,539,121	3,154,043	3,154,043	3,285,273	3,285,273
Children's Cabinet	30,202,212	42,863,395	42,863,395	60,015,535	60,015,535
Financial Aid	6,147,985,177	6,671,432,592	6,601,046,056	6,584,192,458	6,688,613,281
Governance of Education	393,386	433,640	433,640	447,066	447,066
Special Education Services	17,793,178	17,332,005	17,332,005	18,078,932	18,078,932
Standards & Assessments	9,744,504	15,517,497	15,517,497	12,763,945	12,763,945
Title Programs & Services	4,281,143	9,426,671	9,426,671	4,294,782	4,294,782
TOTAL	\$ 6,231,547,781	\$ 6,779,973,778	\$ 6,709,587,242	\$ 6,701,388,658	\$ 6,805,809,481
FTE Positions:					
Administration	147.7	135.1	135.1	135.1	135.1
Career & Technical Education	13.4	12.4	12.4	12.4	12.4
Child Nutrition & Wellness	32.7	32.7	32.7	32.7	32.7
Children's Cabinet	0.3	7.0	7.0	7.0	7.0
Financial Aid	-	-	-	-	-
Governance of Education	1.0	1.0	1.0	1.0	1.0
Special Education Services	26.6	25.5	25.5	25.5	25.5
Standards & Assessments	26.2	30.2	30.2	30.2	30.2
Title Programs & Services	14.8	14.3	14.3	14.3	14.3
TOTAL	262.7	258.2	258.2	258.2	258.2

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

OPERATING EXPENDITURES (EXCLUDING CHILDREN'S CABINET)

FIGURE 13
OPERATING EXPENDITURES (EXCLUDING CHILDREN'S CABINET) EXPENDITURES,
FY 2015 – FY 2024



STATUTORY BASIS: • KSA 72-5170, 72-1250 through 72-2167, 72-5131 through 72-5176, 72-1167, 72-2171, 72-242 through 72-263, 72-17,132 through 72-17,148, 72-3403, *et seq.*, 72-3810, *et seq.*

PROGRAM GOALS:

- Access and distribute state and federal revenues to local education agencies and other qualifying organizations.
- Verify the fiscal accountability of all USDs, special education interlocals, cooperatives, service centers, child care centers, and non-public entities.
- Ensure Kansas educators are qualified and prepared to improve the learning of Kansas students.
- Ensure that all educational systems in Kansas achieve Kansas Education Systems Accreditation (FY 2018 was the first year of KESA).
- Develop active communication and partnerships with families, communities, business stakeholders, constituents, and policy partners.

Operating Expenditures include all Kansas Children's Cabinet. Expenditures for the expenditures for state operations within KSDE, Children's Cabinet are detailed in a subsequent with the exception of expenditures for the table.

FIGURE 14
OPERATING EXPENDITURES (EXCLUDING CHILDREN'S CABINET), PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Deployment of a statewide student information system or comparable platform	\$ 5.0 %	\$ 10.0 %	\$ 6.0 %	\$ 75.0 %	\$ 100.0 %
2. Percent of assignments filled by fully licensed educators	95.0 %	93.2 %	94.0 %	93.0 %	94.0 %
3. Total amount of state aid savings generated by KSDE Fiscal Auditing Team	\$ 22,562,435	30,113,406	23,773,940	18,820,000	18,820,000
Output Measure:					
4. Number of state and federal aid payments distributed	\$ 450	\$ 487	\$ 456	\$ 490	\$ 490
5. Total number of licenses issued per year	24,551	26,976	24,032	27,000	27,000
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 17,397,123	\$ 16,973,750	9,538,461	\$ 17,561,817	\$ 19,670,612
Federal Funds	46,926,127	3,566,850	3,615,030	75,561,127	56,651,343
All Other Funds	2,842,234	60,874,919	3,105,144	4,814,050	5,547,585
TOTAL	\$ 67,165,484	\$ 81,415,519	16,258,605	\$ 97,936,994	\$ 81,869,540
Percentage Change:					
SGF	(0.2) %	(2.4) %		3.5 %	12.0 %
All Funds	20.2 %	21.2 %		20.3 %	(16.4) %
FTE Positions	254.9	255.7		251.3	251.3

BUDGET ANALYSIS

The **agency** requests \$81.8 million, including \$19.7 million SGF, for operation expenditures excluding the Children's Cabinet for FY 2024. This is an all funds decrease of \$16.1 million, or 16.4 percent, and an SGF increase of of \$2.1 million, from the FY 2023 revised estimate. The FY 2024 request includes:

SALARIES AND WAGES

\$22.5 million for salaries and wages, which is an increase of \$168,711, or 0.8 percent, above the FY 2023 revised estimate. This increase is primarily due to increased employer contributions to group health insurance.

CONTRACTUAL SERVICES

\$58.2 million for contractual services expenditures, which a decrease of \$16.2 million, or 21.8 percent, below the FY 2023 revised estimate. This decrease is primarily attributable to the decrease of contractual

services associated with COVID-19 pandemic expenditures from federal ESSER fund moneys. The decrease is also attributable to decreased costs to provide technical assistance to schools identified as in need of comprehensive support and improvement and decreased costs for the agency's Statewide Longitudinal Data System grant.

COMMODITIES

\$348,855 for commodities expenditures, which is a decrease of \$71,844, or 17.1 percent, below the FY 20223 revised estimate.

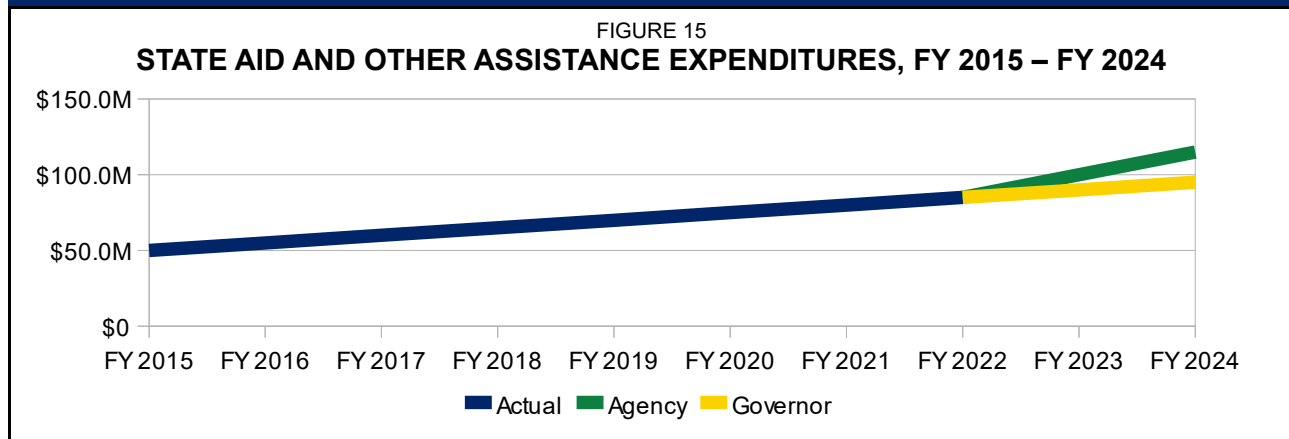
CAPITAL OUTLAY

\$210,860 for capital outlay expenditures, which is an increase of \$76,660, or 57.1 percent, above the FY 2023 revised estimate. This request includes \$82,113 for the replacement of three aging state-owned vehicles, \$107,800 to replace desktop, laptop,

and tablet computers under the agency's IT five-year plan. The request also includes \$20,000 from child nutrition administration funds to replace tablet computers used by the Child Nutrition and Wellness program.

The **Governor** concurs with the agency's FY 2024 request.

STATE AID AND OTHER ASSISTANCE



STATUTORY BASIS: • KSA 72-5131–5176 (KSEEA); KSA 72-53,126 (Capital Outlay); KSA 72-5462 (Capital Improvement); KSA 72-3422, 72-3425, and 72-3440 (SPED); KSA 72-17,132–17,148 (Food Service); KSA 72-4161–4166 (Parents as Teachers); KSA 72-4005–4010 (Driver Education); KSA 72-1173 (Juvenile Detention Facilities)

PROGRAM GOALS: • Provide financial support that will assist local education agencies in meeting the educational needs of students.

The State Aid and Other Assistance includes all state aid to school districts, as well as most grants provided to local agencies and individuals.

FIGURE 16

STATE AID AND OTHER ASSISTANCE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Five-year Postsecondary Success Rate	50%	N/A	-	60%	61
2. Five-year Postsecondary Effectiveness Rate	48.3 %	N/A	-	52.0 %	53.0 %
3. Number of high school students enrolled in tuition-free college, career, and technical education classes	12,529	13,000	13,154	13,500	14,000
4. High school graduation rate	88.30%	N/A	-- %	90.0 %	91.0 %
5. Percent of students with disabilities graduating from high school	80.0 %	78.4 %	78.9 %	84.5 %	81.0 %
Output Measure:					
6. Number of contacts made by TASN** staff to local agencies and school districts with the purpose of assisting in improving student academic performance	1,779	3,380	2,243	3,481	3,585
7. Number of USDs with approved preschool-aged at-risk programs	244	255	242	262	265
8. Number of CTE students who have earned at least two credits in an approved CTE career cluster/pathway course sequence	26,187	26,250	27,452	26,500	27,000
9. Statewide dropout rate	1.7 %	N/A	-- %	1.5 %	1.5 %
Financing (In Thousands)	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 3,913,407	\$ 4,101,479		\$ 4,399,603	\$ 4,702,932
Federal Funds	634,715	989,546		1,133,101	959,652
All Other Funds	1,072,924	2,089,593		1,075,092	1,057,970
TOTAL	\$ 5,621,046	\$ 7,180,618		\$ 6,607,796	\$ 6,720,554
Percentage Change:					
SGF	(1.2) %	4.8 %		7.3 %	6.9 %
All Funds	2.7 %	27.7 %		(8.0) %	1.7 %
FTE Positions	--	--		--	--
** Technical Assistance System Network					

PERFORMANCE AND BUDGET ANALYSIS

The agency requests \$6.6 billion, including \$4.4 billion SGF, for state aid and other assistance for FY 2024. This is an all funds decrease of \$62.0 million, and an SGF decrease of \$68.9 million, below the FY 2023 agency estimate.

The Governor recommends \$6.7 billion, including \$4.5 billion SGF, for FY 2024. Adjustments are reflected in the table below.

FIGURE 17
STATE AID AND OTHER ASSISTANCE
SUMMARY OF EXPENDITURES, FY 2022 – FY 2024

Program	Actual FY 2022	Agency Est. FY 2023	Gov. Rec. FY 2023	Agency Est. FY 2024	Gov. Rec. FY 2024
State General Fund					
State Foundation Aid	\$ 2,382,479,361	\$ 2,681,570,941	\$ 2,605,294,107	\$ 2,558,881,605	\$ 2,642,781,693
Supplemental State Aid	534,000,000	588,229,398	588,229,398	568,150,000	568,150,000
Special Education State Aid	512,892,374	520,519,379	520,519,379	597,210,529	592,740,238
Capital Outlay State Aid	78,008,188	82,000,000	88,000,000	83,600,000	89,500,000
Capital Improvement State Aid					205,000,000
KPERS–USDs	519,652,694	520,780,909	532,149,084	515,875,453	537,372,516
KPERS–Non-USDs	32,869,529	40,948,821	34,402,361	36,969,353	32,018,273
KPERS Layering Payment (FY 2017)	6,400,000	-	-	-	-
KPERS Layering Payment (FY 2019)	19,400,000	-	-	-	-
Mental Health Pilot Program	7,482,954	10,586,490	10,586,490	13,534,722	13,534,722
Juvenile Detention Grants	3,894,781	7,549,012	7,549,012	5,060,528	5,060,528
School Safety & Security Grants	-	4,000,000	4,000,000	5,000,000	5,000,000
Virtual Math Education Program	-	-	-	-	-
School Food Assistance	2,510,486	2,510,486	2,510,486	2,510,486	2,510,486
Evidence-Based Reading Programs	-	-	-	-	-
Professional Development	-	1,770,000	1,770,000	3,670,000	3,670,000
Mentor Teacher Program	1,300,000	1,300,000	1,300,000	2,300,000	2,300,000
Technical Ed. Transportation	-	1,482,338	1,482,338	1,482,338	1,482,338
Teach for America	-	-	-	-	-
Computer Science Advancement Grants	-	1,000,000	1,000,000	1,000,000	1,000,000
Teacher Excellence Grant/Scholarships	-	360,693	360,693	360,693	360,693
Technical Ed. Incentive	-	-	-	-	-
Education SuperHighway	178,986	-	-	-	-
Juvenile Transitional Crisis Center Pilot	300,000	300,000	300,000	300,000	300,000
Deaf-Blind Program Aid	110,000	110,000	110,000	110,000	110,000
Governor's Scholar Program	-	-	-	-	-
Career Technical Education	-	40,000	40,000	40,000	40,000
Other State Grants	-	-	-	-	-
Discretionary Grants	-	-	-	70,000	-
Subtotal–State General Fund	\$ 4,101,479,353	\$ 4,465,058,467	\$ 4,399,603,348	\$ 4,396,125,707	\$ 4,702,931,487
Other State Funds					
20 Mill Local Property Tax	\$ 761,510,212	\$ 789,500,000	\$ 799,100,000	\$ 804,800,000	\$ 811,500,000
School District Finance Fund	58,227,049	58,000,000	48,200,000	58,000,000	50,000,000
KPERS–ELARF	41,143,515	41,389,547	41,389,547	41,389,547	43,788,676
Capital Improvement State Aid	200,683,835	205,000,000	200,000,000	208,000,000	0
Mineral Production Fund	4,557,349	8,639,000	8,907,583	9,440,000	13,955,914
Communities in Schools	50,000	50,000	50,000	50,000	50,000
Driver Education Aid	1,477,707	1,614,000	1,614,000	1,615,000	1,615,000
USD Checkoff Fund	49,578	50,000	50,000	50,000	50,000
Private Gifts and Grants	-	-	-	-	-
Children's Cabinet–Family & Children Investment Fund	73	-	-	-	-
Subtotal–Other State Funds	\$ 1,067,699,318	\$ 1,104,242,547	\$ 1,099,311,130	\$ 1,123,344,547	\$ 920,959,590

(Note: This table previously included some contractual services expenditures because the primary beneficiaries of the contracts were local education agencies. These items have now been removed from the table. The table only shows those expenditures categorized as state aid to local units of government or other assistance.)

**STATE AID AND OTHER ASSISTANCE
SUMMARY OF EXPENDITURES, FY 2022 – FY 2024**

Program	Actual FY 2022	Agency Est. FY 2023	Gov. Rec. FY 2023	Agency Est. FY 2024	Gov. Rec. FY 2024
Children's Initiatives Fund					
Parent Education (Parents as Teachers)	\$ 8,456,920	\$ 8,537,237	\$ 8,537,237	\$ 9,737,972	\$ 9,737,972
Kansas Preschool Program (Pre-K Pilot)	4,200,000	4,200,000	4,200,000	4,200,000	4,200,000
Children's Cabinet–Early Childhood Block Grant	17,354,246	19,002,184	19,002,184	23,254,748	23,254,748
Children's Cabinet–Child Care Quality Initiative	500,000	500,000	500,000	-	-
Children's Cabinet–Autism Diagnosis Program	50,000	50,000	50,000	-	-
Children's Cabinet–Communities Aligned in Early Dev. & Ed.	1,000,000	1,000,000	1,000,000	-	-
Children's Cabinet–Imagination Library	-	500,000	500,000	1,500,000	1,500,000
Subtotal-Children's Initiatives Fund	\$ 31,561,166	\$ 33,789,421	\$ 33,789,421	\$ 38,692,720	\$ 38,692,720
Selected Federal Funds					
Special Education	\$ 118,944,589	\$ 120,782,080	\$ 120,782,080	\$ 140,395,314	\$ 140,395,314
School Food Assistance	398,389,413	328,592,993	328,592,993	328,571,263	328,571,263
Elementary and Secondary Education Act (ESEA) Prog.	401,687,118	557,804,080	557,804,080	487,504,893	487,504,893
TANF Children's Programs	4,062,977	4,932,317	4,932,317	4,132,317	4,132,317
Children's Cabinet–Community-Based Child Abuse Prevention	3,297,705	1,371,357	1,371,357	1,000,000	1,000,000
All Other Federal Funding	73,509,845	61,609,597	61,609,597	96,366,570	96,366,570
Subtotal-Federal Funds	\$ 999,891,647	\$ 1,075,092,424	\$ 1,075,092,424	\$ 1,057,970,357	\$ 1,057,970,357
Total-All Other Funds	\$ 2,099,152,131	\$ 2,213,124,392	\$ 2,208,192,975	\$ 2,220,007,624	\$ 2,017,622,667
GRAND TOTAL	\$ 6,200,631,484	\$ 6,678,182,859	\$ 6,607,796,323	\$ 6,616,133,331	\$ 6,720,554,154

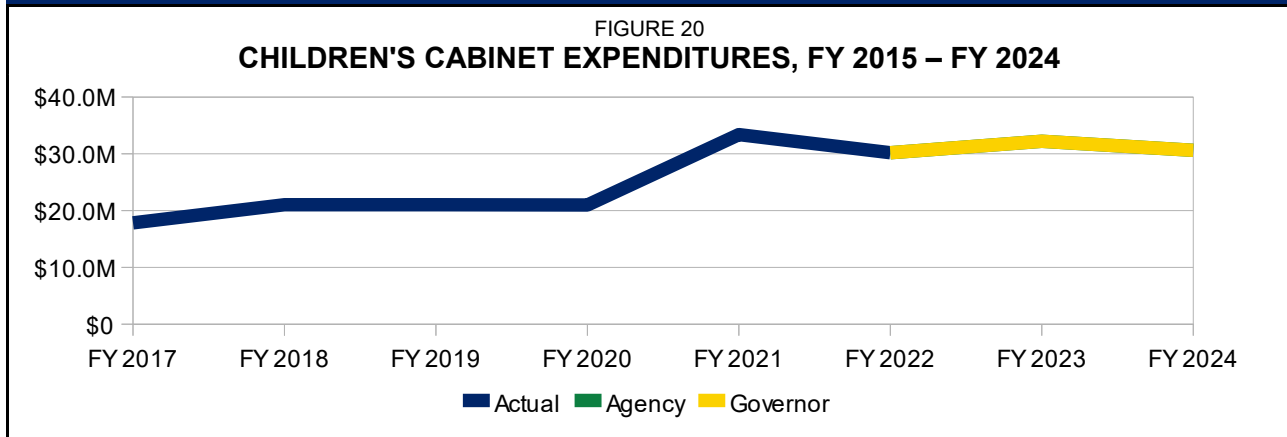
FIGURE 18
**STATE FOUNDATION AID
SUMMARY OF EXPENDITURES, FY 2022 – FY 2024**

Funding Source	Actual FY 2022	Agency Est. FY 2023	Gov. Rec. FY 2023	Agency Est. FY 2024	Gov. Rec. FY 2024
State General Fund	\$ 2,382,479,361	\$ 2,681,570,941	\$ 2,605,294,107	\$ 2,558,881,605	\$ 2,642,781,693
20 Mill Local Property Tax	761,510,212	789,500,000	799,100,000	804,800,000	811,500,000
School District Finance Fund	58,227,049	58,000,000	48,200,000	58,000,000	50,000,000
Mineral Production Fund	4,557,349	8,639,000	8,907,583	9,440,000	13,955,914
TOTAL	\$ 3,206,773,971	\$ 3,537,709,941	\$ 3,461,501,690	\$ 3,431,121,605	\$ 3,518,237,607

FIGURE 19
**BASE AID FOR STUDENT EXCELLENCE (BASE)
FY 2022 – FY 2024**

Fiscal Year	Current Law	Agency Request	Governor's Rec.
2022	\$ 4,706	\$ 4,706	\$ 4,706
2023	4,846	4,846	4,846
2024*	5,006	5,103	5,103

CHILDREN'S CABINET



STATUTORY BASIS: • KSA 38-1901; KSA 38-2103

PROGRAM GOALS: • The Children's Cabinet will develop and implement a coordinated, comprehensive delivery system to improve the health and well-being of families and children in Kansas and evaluate programs funded with Children's Initiatives Funds.

The Children's Cabinet is established pursuant to KSA 38-1901. Its responsibilities include:

- Assisting the Governor in developing and implementing a coordinated, comprehensive delivery system to improve the health and well-being of families and children in Kansas;
- Evaluating program funding through the Children's Initiatives Fund; and
- Making recommendations to the Legislature and the Governor on how best to allocate funds to achieve the Cabinet's charge.

Effective July 1, 2016, KSDE became the fiscal and administrative agency for the Kansas Children's Cabinet.

FIGURE 21
CHILDREN'S CABINET, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of toddler classrooms funded by the Early Childhood Block Grant (ECBG) meeting high quality standards for classroom instruction	75%	78%	71%	--	--
2. Percent of pre-K classrooms funded by ECBG meeting high quality standards for classroom instruction	72%	78%	69%	--	--
3. Percent of toddler classrooms funded by the Communities Aligned in Early Development and Education (CAEDE) program	44%	47%	48%	--	--
4. Percent of pre-K classrooms funded by the CAEDE meeting high quality standards and classroom instruction	14%	N/A	23%	--	--
Output Measure:					
5. Number of children served through ECBG programs	6,074	6,719	6,898	--	--
6. Number of children served through CAEDE programs	511	937	502	--	--
Financing (In Thousands)	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	16,610	11,532		8,540	3,376
All Other Funds	20,282	20,229		23,698	27,265
TOTAL	<u>\$ 36,892</u>	<u>\$ 31,761</u>		<u>\$ 32,238</u>	<u>\$ 30,641</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	60.6 %	(13.9) %		1.5 %	(5.0) %
FTE Positions	7.0	7.0		7.0	7.0

BUDGET ANALYSIS

The agency requests \$60.0 million, all from special revenue funds, for the Children's Cabinet for FY 2024. This is an all funds increase of \$17.2 million, or 40.0 percent, below the FY 2023 revised estimate. This increase is primarily attributable to a increase in COVID-19 pandemic relief funds .

SALARIES AND WAGES

The agency's FY 2024 request includes \$619,392 for salaries and wages, which is an increase of \$1,716, or 0.3 percent, below the FY 2023 revised estimate. This increase is attributable to an increase in employer

contributions to fringe benefits such as group health insurance.

CONTRACTUAL SERVICES

The agency's FY 2024 request includes contractual services expenditures of \$2.8 million, which is a decrease of \$468,689, or 14.5 percent, below the FY 2023 revised estimate. This decrease is attributable to a decrease in federal Temporary Assistance for Needy Families and education research grants and projects funds.

COMMODITIES

The agency's FY 2024 request includes \$2,618 for commodities expenditures for FY 2024. This is a decrease of \$1,165, or 30.8 percent, below the FY 2023 revised estimate. This decrease is attributable to grant expenditures in FY 2023 that do not continue for FY 2024.

OTHER ASSISTANCE

The agency's request for FY 2024 includes \$27.3 million for other assistance expenditures. This is a decrease of \$1.1 million below the FY 2023 revised estimate. This decrease is attributable to temporary grant funds ending after FY 2023.

The **Governor** concurs with the agency's FY 2024 request.

POSTSECONDARY EDUCATION SYSTEMWIDE

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 891,864,612	\$ 1,012,089,683	\$ 1,012,089,683	\$ 1,191,664,134	\$ 1,060,682,386
Federal Funds	517,815,832	451,379,966	451,379,966	458,062,940	458,062,940
All Other Funds	1,781,884,628	1,901,893,697	1,901,893,697	1,911,740,170	1,911,740,170
<i>Subtotal</i>	<u>\$ 3,191,565,072</u>	<u>\$ 3,365,363,346</u>	<u>\$ 3,365,363,346</u>	<u>\$ 3,561,467,244</u>	<u>\$ 3,430,485,496</u>
Capital Improvements:					
State General Fund	\$ 2,207,093	\$ 45,000,000	\$ 45,000,000	\$ 45,000,000	\$ 30,000,000
Federal Funds	2,016,513	33,500	33,500	33,500	33,500
All Other Funds	129,986,224	167,106,319	167,106,319	160,911,776	160,911,776
<i>Subtotal</i>	<u>\$ 134,209,830</u>	<u>\$ 212,139,819</u>	<u>\$ 212,139,819</u>	<u>\$ 205,945,276</u>	<u>\$ 190,945,276</u>
TOTAL	<u>\$ 3,325,774,902</u>	<u>\$ 3,577,503,165</u>	<u>\$ 3,577,503,165</u>	<u>\$ 3,767,412,520</u>	<u>\$ 3,621,430,772</u>
Percentage Change:					
State General Fund	8.4 %	18.2 %	18.2 %	17.0 %	3.2 %
All Funds	7.7 %	7.6 %	7.6 %	5.3 %	1.2 %
FTE Positions	19,087.5	19,505.7	19,505.7	19,507.7	19,507.7

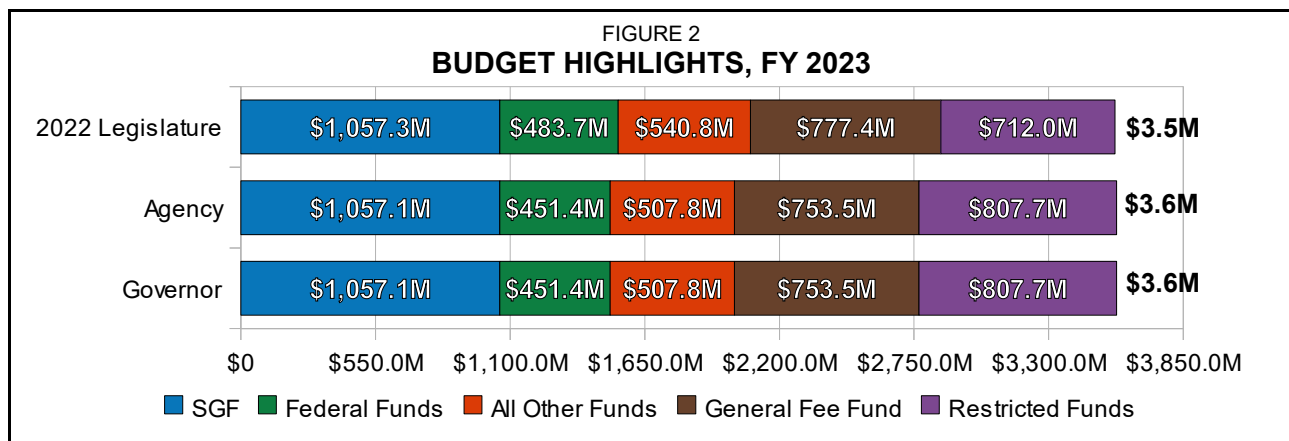
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Postsecondary Education Systemwide summarizes state expenditures for higher education. The State operates six state universities under the control of the Board of Regents. The state universities are divided into nine budget units. Separate analysis for each of these units follow this overview. The State also provides financial assistance to local postsecondary educational institutions and student financial aid through the budget of the Board of Regents. Only the State's share of the local postsecondary educational institutions' budgets are reflected in the state budget.

EXECUTIVE SUMMARY

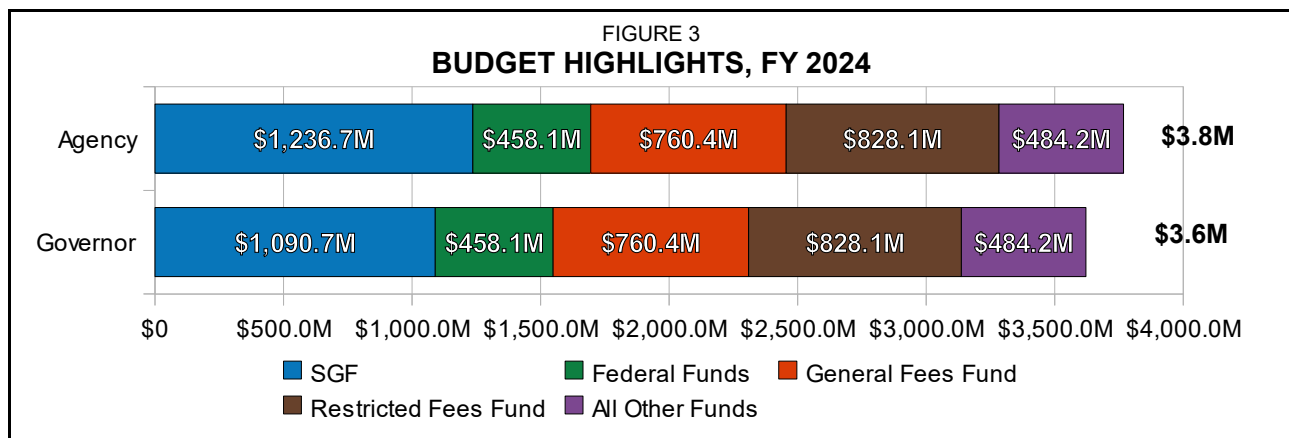
The 2022 Legislature approved a budget of \$3.5 billion, including \$1.1 billion from the State General Fund (SGF), for Postsecondary Education Systemwide for FY 2023. Two adjustments have been made subsequently to that amount, which change the current year approved amount without any legislative action required:

- **REAPPROPRIATIONS.** There is \$10.4 million in SGF moneys that has reappropriated from FY 2022 into FY 2023. Of the reappropriated funds, \$8.0 million is from scholarships including \$5.7 million from the Kansas Promise Act. Of the remaining reappropriated funds, \$1.3 million is in University of Kansas Medical programs and \$1.0 million is in Wichita State University aviation research.
- **EDUCATIONAL BUILDING FUND REAPPROPRIATIONS.** There is \$45.8 million in Educational Building Fund moneys reappropriated from FY 2022 into FY 2023.



The **agency** submitted a revised estimate of \$3.6 billion, including \$1.1 billion SGF, in FY 2023. This is an increase of \$66.1 million, or 1.9 percent, above the approved amount from all funding sources. The expenditure increases are primarily in salaries and wages (\$47.3 million), contractual services (\$49.7 million), capital outlay (\$24.0 million) and other assistance (\$13.9 million) with partially offsetting decreases in commodities (\$3.6 million) and aid to local units (\$57.3 million). The major increase in expenditures is in restricted fees funds of \$96.0 million.

The **Governor** concurs with the agencies' revised estimates in FY 2023.



The **agency** requests \$3.8 billion, including \$1.2 billion SGF, for FY 2024. This is an increase of \$189.9 million, or 5.3 percent, above the FY 2023 revised estimate. This increase is primarily in aid to local units (\$95.8 million) and other assistance (\$85.5 million) compared to the agencies' revised FY 2023 budget. The SGF increase is primarily due to an increase of \$179.6 million for enhancement requests totaling \$253.0 million. The request includes a \$20.0 million joint request from Wichita State University and the University of Kansas Medical Campus, \$850,000 for the Hero Act Scholarship, \$45.0 million for renewal and demolition, and \$78.0 million for state investment in infrastructure to modernize campuses.

The **Governor** recommends \$3.6 billion, including \$1.1 billion SGF, for FY 2024. This is a decrease of \$146.0 million SGF, or 3.9 percent, below the agencies' request. The decrease is primarily due reduced expenditures in aid to local units (\$91.8 million) and other assistance (\$39.2 million).

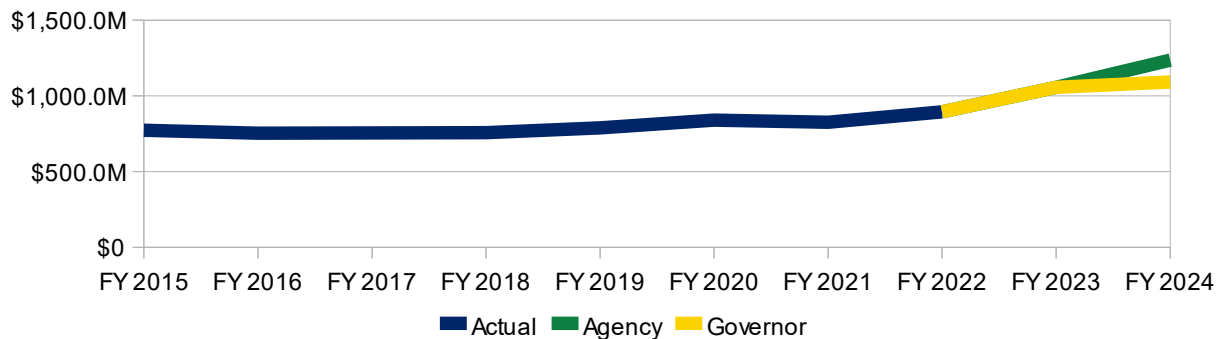
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 1,763,836,229	\$ 1,921,741,323	\$ 1,921,741,323	\$ 1,934,417,353	\$ 1,934,417,353
Contractual Services	593,731,178	611,610,257	611,610,257	620,523,593	620,523,593
Commodities	108,018,543	101,797,478	101,797,478	99,259,709	99,259,709
Capital Outlay	88,449,037	111,059,982	111,059,982	108,556,101	108,556,101
Debt Service Interest	27,195,923	29,153,613	29,153,613	27,388,155	27,388,155
<i>Subtotal</i>	<i>\$ 2,581,230,910</i>	<i>\$ 2,775,362,653</i>	<i>\$ 2,775,362,653</i>	<i>\$ 2,790,144,911</i>	<i>\$ 2,790,144,911</i>
Aid to Local Units	218,496,484	237,109,201	237,109,201	332,959,072	241,164,934
Other Assistance	391,837,678	352,891,492	352,891,492	438,363,261	399,175,651
<i>Subtotal-Operating</i>	<i>\$ 3,191,565,072</i>	<i>\$ 3,365,363,346</i>	<i>\$ 3,365,363,346</i>	<i>\$ 3,561,467,244</i>	<i>\$ 3,430,485,496</i>
Capital Improvements	77,214,109	163,878,035	163,878,035	157,339,135	142,339,135
Debt Service Principal	56,995,721	48,261,784	48,261,784	48,606,141	48,606,141
TOTAL	\$ 3,325,774,902	\$ 3,577,503,165	\$ 3,577,503,165	\$ 3,767,412,520	\$ 3,621,430,772
Financing:					
State General Fund	\$ 894,071,705	\$ 1,057,089,683	\$ 1,057,089,683	\$ 1,236,664,134	\$ 1,090,682,386
General Fees Fund	724,359,199	753,508,455	753,508,455	760,408,974	760,408,974
Restricted Fees Funds	779,986,248	807,728,546	807,728,546	828,080,665	828,080,665
Federal Funds	519,832,345	451,413,466	451,413,466	458,096,440	458,096,440
All Other Funds	407,525,405	507,763,015	507,763,015	484,162,307	484,162,307
TOTAL	\$ 3,325,774,902	\$ 3,577,503,165	\$ 3,577,503,165	\$ 3,767,412,520	\$ 3,621,430,772
FTE Positions	19,087.5	19,505.7	19,505.7	19,507.7	19,507.7

STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



For Postsecondary Education Systemwide, SGF expenditures increased by \$69.0 million, or 8.4 percent, from FY 2021 to FY 2022. SGF expenditures have increased by \$163.2 million, or 18.2 percent, from FY 2022 to FY 2023. The increase can be attributed to legislative changes including increases to salaries and wages (\$24.1 million), capital improvements and demolition (\$45.0 million), the university operating grant (\$37.5 million), scholarships (\$20.5 million), and increased funding for community and technical colleges (\$21.4 million).

FY 2023 ANALYSIS

FIGURE 6
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 1,046,551,389	\$ 2,408,626,389	\$ 3,455,177,778	19,205.6
1. SGF Reappropriations	10,418,294	-	10,418,294	--
2. EBF Reappropriations	-	45,849,146	45,849,146	--
<i>Subtotal—Legislative Approved</i>	<u>\$ 1,056,969,683</u>	<u>\$ 2,454,475,535</u>	<u>\$ 3,511,445,218</u>	<u>19,205.6</u>
Agency Revised Estimate:				
3. Supplemental - Hero's Scholarship Act	\$ 150,000	\$ -	\$ 150,000	
4. All Other Adjustments	(30,000)	65,937,947	65,907,947	300.1
<i>Subtotal—Agency Revised Estimate</i>	<u>\$ 1,057,089,683</u>	<u>\$ 2,520,413,482</u>	<u>\$ 3,577,503,165</u>	<u>19,505.7</u>
Governor's Recommendation:				
5. No Changes	\$ -	\$ -	\$ -	--
TOTAL	<u>\$ 1,057,089,683</u>	<u>\$ 2,520,413,482</u>	<u>\$ 3,577,503,165</u>	<u>19,505.7</u>

LEGISLATIVE APPROVED

The 2022 Legislature approved a budget of \$3.5 billion, including \$1.1 billion SGF, for Postsecondary Education Systemwide for FY 2023. Two adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required:

1. **REAPPROPRIATIONS.** There is \$10.4 million in SGF moneys that have reappropriated from FY 2022 to FY 2023. Of the reappropriated funds, \$8.0 million is from scholarships, including \$5.7 million from the Kansas Promise Act. Of the remainder of the reappropriated funds, \$1.3 million is in University of Kansas Medical programs, and \$1.0 million is in Wichita State University aviation research.
2. **EDUCATIONAL BUILDING FUND REAPPROPRIATIONS.** There is \$45.8 million in Educational Building Fund moneys reappropriated from FY 2022 into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$3.6 billion, including \$1.1 billion SGF, in FY 2023. This is an increase of \$66.1 million, or 1.9 percent, above the approved amount from all funding sources. The expenditure increases are primarily in salaries and wages (\$47.3 million), contractual services (\$49.7 million), capital outlay (\$24.0 million) and other assistance (\$13.9 million) with partially offsetting decreases in commodities (\$3.6 million), and aid to local units (\$57.3 million). The major increase in revenue is in restricted fees funds of \$96.0 million

The **agency** request includes the following adjustments:

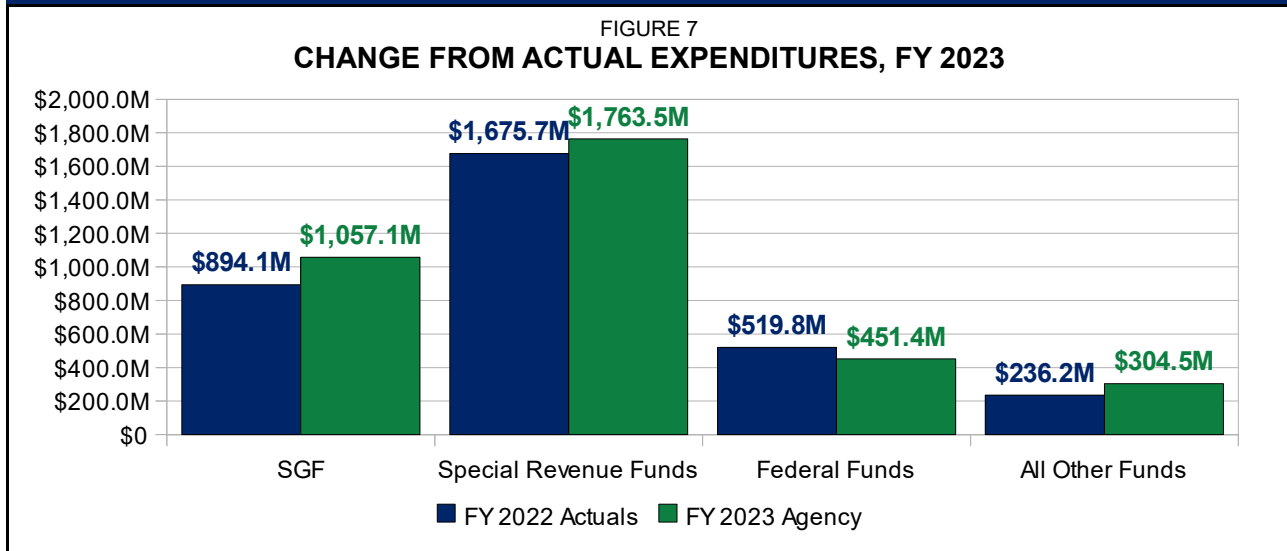
3. **SUPPLEMENTAL – HERO'S SCHOLARSHIP ACT.** The Board of Regents submits a \$150,000 SGF supplemental request for the Hero's Act Scholarship, which provides financial aid to Kansas educational institutions.
4. **OTHER ADJUSTMENTS.** Other adjustments include an all funds increase of \$65.9 million, including a reduction of \$30,000 SGF. The increase is reflected in restricted fee funds (\$92.8 million), partially offset by reductions in federal funds expenditures.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agencies' revised estimate in FY 2023.

5. **NO CHANGES.** The Governor concurs with the agencies' revised estimate in FY 2023.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$3.6 billion, including \$1.1 billion SGF, in FY 2023. This is an all funds increase of \$251.7 million, or 7.6 percent, including an SGF increase of \$163.0 million, or 18.2 percent, above the actual expenditures in FY 2022. The all funds increase includes a \$157.9 million increase in salaries and wages, a \$22.6 million increase in capital outlay, a \$18.6 million increase in aid to local units of government, and a \$86.7 million increase in capital improvements. This increase is partially offset by decreased expenditures for other assistance and debt service principal payments.

The SGF expenditure increase in FY 2023 includes \$24.0 million for salary increases as part of a 5.0 percent statewide salary increase, \$19.0 million for the Comprehensive Grant program, \$21.0 million for community and technical college funding, and \$45.0 million for capital renewal and demolition projects. The increase also includes \$45.8 million, all from the Education Building Fund, in moneys that reappropriated from FY 2022 into FY 2023 for rehabilitation and repair of university facilities.

FY 2024 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 1,057,089,683	\$ 2,520,413,482	\$ 3,577,503,165	19,505.7
Agency Request:				
1. Building Talent Pipeline	\$ 78,932,975	\$ -	\$ 78,932,975	--
2. Protect State Investments State University Operations	25,416,212	-	25,416,212	--
3. Hero's Scholarship Act	700,000	-	700,000	--
4. KSU 105 : Building a Future	25,000,000	-	25,000,000	--
5. KUMC & WSU Request – Wichita HSEC	20,000,000	-	20,000,000	--
6. ESU Request	1,910,000	-	1,910,000	--
7. PSU Request	10,000,000	-	10,000,000	--
8. FHSU Request	6,000,000	-	6,000,000	--
9. Washburn Request	890,000	-	890,000	--
10. Technical College	13,000,000	-	13,000,000	--
11. Community College Request	6,900,000	-	6,900,000	--
12. Continued Facility Renewal	35,000,000	-	35,000,000	--
13. Continued Facility Demolition	10,000,000	-	10,000,000	--
14. Cybersecurity and IT Infrastructure	20,000,000	-	20,000,000	--
15. All Other Adjustments	(74,174,736)	10,334,904	(63,839,832)	2.0
Subtotal–Agency Estimate	\$ 1,236,664,134	\$ 2,530,748,386	\$ 3,767,412,520	19,507.7
Governor's Recommendation:				
16. Building Talent Pipeline	\$ (45,995,275)	\$ -	\$ (45,995,275)	--
17. Protect State Investments State University Operations	(3,146,473)	-	(3,146,473)	--
18. Hero's Scholarship Act	(700,000)	-	(700,000)	--
19. KSU 105: Building a Future	(20,000,000)	-	(20,000,000)	--
20. KUMC & WSU Request – Wichita HSEC	(20,000,000)	-	(20,000,000)	--
21. ESU Request	(300,000)	-	(300,000)	--
22. PSU Request	(6,000,000)	-	(6,000,000)	--
23. FHSU Request	(6,000,000)	-	(6,000,000)	--
24. Washburn Request	(440,000)	-	(440,000)	--
25. Technical College	(6,500,000)	-	(6,500,000)	--
26. Community College Request	(6,900,000)	-	(6,900,000)	--
27. Continued Facility Renewal	(15,000,000)	-	(15,000,000)	--
28. Continued Facility Demolition	-	-	-	--
29. Cybersecurity and IT Infrastructure	(15,000,000)	-	(15,000,000)	--
TOTAL	\$ 1,090,682,386	\$ 2,530,748,386	\$ 3,621,430,772	19,507.7

AGENCY REQUEST

The **agency** requests \$3.8 billion, including \$1.2 billion SGF, for FY 2024. This is an increase of \$189.9 million, or 5.3 percent, including \$12.6 million, or 0.7 percent SGF, above the FY 2023 revised estimate.

The **agency** request includes the following adjustments:

1. **BUILDING TALENT PIPELINE.** The Board of Regents requests \$78.9 million SGF for greater state investment in the universities infrastructure, which will modernize the

campuses to serve the needs of the new economy and foster partnerships with private industry to the benefit of students and businesses.

2. **PROTECT STATE INVESTMENT.** The Board of Regents requests \$25.4 million SGF to maintain and update the campus operating cost of IT infrastructure including hardware, software, network, and cybersecurity.
3. **HERO'S SCHOLARSHIP ACT.** The Board of Regents requests and additional \$700,000 for a total request of \$850,000 SGF for the continued investment for eligible parties to enroll at institutions of higher education with no charge for tuition fees. This appropriation is similar to the request in FY 2023.
4. **KSU 105 BUILDING A FUTURE.** The Board of Regents requests \$25.0 million SGF for Kansas State University (KSU) Ag Innovation and Interdisciplinary Program, BioManufacturing Program, and the K-State 105 initiative, which focuses on enhancing the university presence and building on the university roles as a leader among all 105 counties.
5. **KUMC AND WSU REQUEST – WICHITA HSEC.** The Board of Regents requests \$20.0 million SGF on behalf of Wichita State University (WSU) and the University of Kansas Medical Center (KUMC) **to jointly** construct a new Health Science Education Center (HSEC) in Wichita.
6. **ESU REQUEST – PILLIAR 3 & CYBERSECURITY.** The Board of Regents requests \$1.9 million SGF for the SMART Kansas 21 Teacher Recruitment Pillar, Prophet Aquatic Research and Outreach Center, and the Cybersecurity Center at the Emporia State School of Business.
7. **PSU REQUEST – BUILDING FUTURE PILLIARS.** The Board of Regents requests \$10.0 million SGF for multiple Building Future Pillars projects which include Center for Emerging Technologies, Global Center for STEM and Technical Education, National Center for Micropolitan Studies, and a one-time expense match funds.
8. **FHSU REQUEST – CENTER FOR STUDENT SUCCESS.** The Board of Regents requests \$6.0 million for a one time expense to eliminated student fee for the Center for Student Success.
9. **WASHBURN REQUEST – CYBERSECURITY.** The Board of Regents requests \$890,000 to maintain support for the internal network security improvements at Washburn University.
10. **POSTSECONDARY TECHNICAL EDUCATION AUTHORITY.** The Board of Regents request \$13.0 million to maintain the internal network security for the community and technical colleges.
11. **COMMUNITY COLLEGES.** The Board of Regents request \$6.9 million for designated community colleges to receive funding for CTE capital outlay.
12. **CONTINUED FACILITY RENEWAL.** The Board of Regents requests \$35.0 million SGF to engage the State as a partner with the Board's capital renewal initiative as a boost to improvements to the state university facilities. The funds will be used by each university dependent on their refined capital priorities based on the Board's Facilities Capital

Renewal Initiative and focus on renovation, infrastructure modernization, and building systems upgrades.

13. **CONTINUED DEMOLITION.** The Board of Regents requests \$10.0 million SGF for the purpose of demolishing obsolete facilities at the state universities and Washburn University. These appropriations will continue the work to resize campuses and to reduce deferred maintenance projects.
14. **CYBERSECURITY INITIATIVE.** The Board of Regents requests \$20.0 million SGF for a Cybersecurity and IT infrastructure initiative that would be used to reduce security and operating risk that the universities face while updating and maintaining the current infrastructure.
15. **ALL OTHER ADJUSTMENTS.** There is a decrease of \$63.9 million, including a decrease of \$74.2 million SGF, in other adjustments. The decrease is mainly in restricted fee funds attributable to reduced revenue from student enrollment. There are decreases of \$6.3 million in the Educational Building Fund, \$9.0 million in the Digital Transformation Fund, and \$13.5 million from the federal Education Opportunity Act.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$3.6 billion, including \$1.1 billion SGF, for FY 2024. This is a decrease of \$146.0 million SGF, or 3.9 percent, below the agencies' request. The decrease is primarily due to reduced expenditures in aid to local units (\$91.8 million) and other assistance (\$39.2 million), which is attributable to deletions or partial adoptions of agency enhancement requests.

16. **BUILDING TALENT PIPELINE.** The Governor partially adopts the recommendation for the Building Talent Pipeline and deletes \$46.0 million, for a total enhancement of \$32.9 million for FY 2024. The recommendation deletes the recommendations for Strategic Enrollment Management and Student Recruitment Initiatives (\$8.5 million), expanded distinguished faculty program (\$30.0 million), Washburn Brite Center (\$195,275), CTE Outlay Aid (\$3.8 million), and technical college salary pilot (\$3.5 million) (Item 1).
17. **PROTECT STATE INVESTMENT.** The Governor partially adopts the recommendation for the agencies enhancement and deletes \$3.1 million, for a total enhancement of \$21.7 million for FY 2024. (Item 2).
18. **HERO'S SCHOLARSHIP ACT.** The Governor partially adopts the recommendation for the Kansas Hero's Scholarship Act and deletes \$700,000, to maintain the funding at \$150,000, which is the same as the FY 2023 amount (Item 3).
19. **KSU 105 BUILDING A FUTURE.** The Governor partially adopts the agency request for KSU 105 and deletes \$20.0 million. The Governor recommends \$5.0 million for the KSU Biomanufacturing Training and Education Center (Item 4).
20. **KUMC AND WSU REQUEST – WICHITA HSEC.** The Governor does not recommend adoption of this request (Item 5).
21. **ESU REQUEST – PILLIAR 3 & CYBERSECURITY.** The Governor partially adopts the recommendation and deletes \$300,000 for a total enhancement of \$1.6 million. The Governor deleted \$300,000 for the Prophet Aquatic Research and Outreach Center (Item 6).

22. **PSU REQUEST – BUILDING FUTURE PILLIARS.** The Governor partially adopts the recommendation and deletes \$6.0 million, for a total recommendation of \$4.0 million. The Governor recommends funding of the National Center for Micropolitan Studies at \$4.0 million (Item 7).
23. **FHSU REQUEST – CENTER FOR STUDENT SUCCESS.** The Governor does not recommend adoption of this request (Item 8).
24. **WASHBURN REQUEST – CYBERSECURITY.** The Governor partially adopts this request and deletes \$440,000 for a total recommendation of \$450,000 for FY 2024 (Item 9).
25. **POSTSECONDARY TECHNICAL EDUCATION AUTHORITY.** The Governor partially adopts this request and deletes \$6.5 million for a total recommendation of \$6.5 million for FY 2024 (Item 10).
26. **COMMUNITY COLLEGES.** The Governor does not recommend adoption of this request (Item 11).
27. **CONTINUED FACILITY RENEWAL.** The Governor partially adopts this request and deletes \$15.0 million for a total recommendation of \$20.0 million for facility renewal for FY 2024 (Item 12).
28. **CONTINUED DEMOLITION.** The Governor concurs with this request (Item 13).
29. **CYBERSECURITY INITIATIVE.** The Governor partially adopts this request and deletes \$15.0 million for a total recommendation of \$5.0 million for FY 2024 (Item 14).

ENHANCEMENT REQUESTS

The Board of Regents is requesting thirteen items totaling \$254.0 million SGF for state universities, community and technical colleges, student scholarships, capital improvements, and the Board office.

ENHANCEMENT REQUESTS FOR FY 2024		
Item		SGF
1. Building a Talent Pipeline	\$	78,932,975
2. Protect State Investment State University Operations		45,416,212
3. KUMC and WSU Health Science Education Center		20,000,000
4. KSU 105 : Building A Future Pillar		25,000,000
5. Hero's Scholarship Act		850,000
6. ESU Request		1,910,000
7. PSU Request		10,000,000
8. FSHU Request		6,000,000
9. Washburn Request		890,000
10. Technical College Request		13,000,000
11. Community College Request		6,900,000
12. Continued Facility Renewal		35,000,000
13. Continued Facility Demolition		10,000,000
TOTAL	\$	253,899,187

Request 1: The Board of Regents requests \$78.9 million SGF for greater state investment in the universities infrastructure, which will modernize the campuses to serve the needs of the new economy and foster partnerships with private industry to the benefit of students and businesses.

The Governor recommends partial adoption of this request, which includes \$20.0 million for scholarships, \$4.0 million for micro-internships, \$8.5 million to improve student outcomes, and \$437,700 for a program Washburn.

Request 2: The Board of Regents requests \$45.4 million SGF to account for inflationary effects on employee fringe benefits, utilities, and other operating costs, as well as maintain and update campus IT infrastructure including hardware, software, network, and cybersecurity.

The Governor recommends partial adoption of this request, which includes \$21.7 million for state university inflation, \$437,700 for Washburn inflation, and \$5.0 million for state university IT and cybersecurity, and \$450,000 for Washburn IT and cybersecurity.

Request 3: The Board of Regents requests \$20.0 million SGF on behalf of Wichita State University and the University of Kansas Medical Center to jointly construct a new Health Science Education Center (HSEC) in Wichita. The joint request consists of \$10.0 million for each institution.

The Governor does not recommend adoption of this request

Request 4: The Board of Regents requests \$25.0 million SGF for KSU Agriculture Innovation and Interdisciplinary Program, BioManufacturing Program, and the K-State 105 initiative, which focuses on enhancing the university presence and building on the university role as a leader among all 105 counties.

The Governor recommends partial adoption of this request, which includes a total of \$5.0 million for the BioManufacturing Program at KSU.

Request 5: The Board of Regents requests \$850,000 SGF for Hero's Scholarship Act, which provides continued investment for eligible parties to enroll at institutions of higher education with no charge for tuition fees. This appropriation is similar to the request in FY 2023.

The Governor recommends partial adoption of this request, which includes \$150,000 for tuition waivers.

Request 6: The Board of Regents requests \$1.9 million SGF for the SMART Kansas 21 Teacher Recruitment Pillar, Prophet Aquatic Research and Outreach Center, and the Cybersecurity Center at the Emporia State School of Business.

The Governor recommends partial adoption of this request, which includes \$1.1 million for a Cybersecurity Center and \$510,000 for the SMART Kansas 21 Initiative at ESU.

Request 7: The Board of Regents requests \$10.0 million SGF for multiple Building Future Pillars projects which include Center for Emerging Technologies, Global Center for STEM and Technical Education, National Center for Micropolitan Studies, and a one-time expense in match funds for a National Institute for Materials Advancement (NIMA) facility.

The Governor recommends partial adoption of this request, which includes \$4.0 million for the NIMA facility.

Request 8: The Board of Regents requests \$6.0 million for a one time expense to eliminated student fee for the Center for Student Success attached to the Memorial Union at Fort Hays State University.

The Governor does not recommend adoption of this request.

Request 9: The Board of Regents requests \$890,000 to maintain support for the internal network security improvements at Washburn University.

The Governor recommends partial adoption of this request, which includes one-time funding of \$450,000

Request 10: The Board of Regents request \$13.0 million to maintain the internal data network security for the community and technical colleges.

The Governor recommend partial adoption of this request, which includes one-time funding of \$6.5 million.

Request 11: The Board of Regents requests \$6.9 million for capital outlay and advisers at community colleges for K-12 students.

The Governor does not recommend adoption of this request.

Request 12: The Board of Regents requests \$35.0 million SGF to continue Board's capital renewal initiative as a boost to improvements to the state university facilities. The funds will be used by each university dependent on their refined capital priorities, based on the Board's Facilities Capital Renewal Initiative, and focus on renovation, infrastructure modernization, and building systems upgrades.

The Governor recommends partial adoption of this request, which includes a total of \$20.0 million for capital renewal.

Request 13: The Board of Regents requests \$10.0 million SGF for demolition of obsolete facilities at the state universities and Washburn University. This funding will continue the work to resize campuses and to reduce deferred maintenance projects.

The Governor recommends adoption of this request.

STATE GENERAL FUND OPERATING BUDGET

STATE GENERAL FUND OPERATING BUDGET					
	Actual FY 2022	Agency Estimate FY 2023	Gov. Rec. FY 2023	Agency Request FY 2024	Gov. Rec. FY 2024
Emporia State University	\$ 34,818,733	\$ 37,828,283	\$ 37,828,283	\$ 37,305,144	\$ 37,305,144
Fort Hays State University	36,867,679	41,699,826	41,699,826	40,680,599	40,680,599
Kansas State University	115,240,442	126,639,633	126,639,633	125,270,825	125,270,825
KSU-ESARP	50,647,247	53,971,935	53,971,935	54,329,795	54,329,795
KSU-Veterinary Medical Center	15,421,506	17,364,344	17,364,344	17,482,091	17,482,091
Pittsburg State University	38,293,310	42,299,207	42,299,207	41,677,825	41,677,825
University of Kansas	145,728,207	162,663,040	162,663,040	161,454,905	161,454,905
KU Medical Center	113,831,778	122,738,469	122,738,469	120,978,323	120,978,323
Wichita State University	84,171,471	102,004,617	102,004,617	99,948,384	99,948,384
<i>Subtotal</i>	<i>\$ 635,020,373</i>	<i>\$ 707,209,354</i>	<i>\$ 707,209,354</i>	<i>\$ 699,127,891</i>	<i>\$ 699,127,891</i>
Technical Colleges Capital Outlay	\$ 71,585	\$ 4,871,585	\$ 4,871,585	\$ 1,071,585	\$ 1,071,585
Washburn University	13,110,987	14,000,000	14,000,000	14,000,000	14,000,000
Non-Tiered Course Credit Hour Grant	79,995,039	95,407,915	95,407,915	95,407,915	95,407,915
Postsecondary Tiered Technical Education State Aid	60,967,448	66,064,478	66,064,478	66,064,478	66,064,478
Adult Basic Education	1,457,031	1,457,031	1,457,031	1,457,031	1,457,031
Postsecondary Operating Grant	-	-	-	188,049,187	72,767,439
Other Enhancements	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 155,602,090</i>	<i>\$ 181,801,009</i>	<i>\$ 181,801,009</i>	<i>\$ 366,050,196</i>	<i>\$ 250,768,448</i>
TOTAL	\$ 790,622,463	\$ 889,010,363	\$ 889,010,363	\$ 1,065,178,087	\$ 949,896,339

The **postsecondary educational institutions**, which include the state universities, community colleges, technical colleges, and Washburn University, request \$1.1 billion SGF for operating budgets for FY 2024. This is an increase of \$141.2 million, or 15.2 percent, above the revised estimate for FY 2023. The increase is primarily due to enhancement requests of \$253.9 million and additional expenditures for salaries and wages fringe benefits.

The **Governor** recommends expenditures of \$949.9 million SGF. This is a decrease of \$115.3 million, or 10.8 percent, below the agencies' FY 2024 request. This decrease is primarily attributable to the Governor not fully recommending all of the agencies' enhancement requests.

TECHNICAL COLLEGES CAPITAL OUTLAY. The **Board of Regents** requests \$1.1 million for FY 2024 for the Technical Colleges Capital Outlay.

The **Governor** concurs with the agencies' request for FY 2024.

MUNICIPAL UNIVERSITY OPERATING GRANT. The **Board of Regents** requests \$14.0 million for FY 2024 for the Municipal University Operating Grant. SB 345 (1999) applies the same funding formula for state support for Washburn University as is used for community colleges.

The **Governor** concurs with the agencies' request for FY 2024.

COMMUNITY AND TECHNICAL COLLEGE OPERATING GRANTS. The **Board of Regents** requests \$95.4 million SGF for FY 2024 for non-tiered course credit hour grants for general education and \$66.1 million for postsecondary tiered technical education state aid for technical education courses to support the 19 community colleges and 7 technical colleges in the state.

The **Governor** concurs with the agencies' request for FY 2024.

ADULT BASIC EDUCATION. The **Board of Regents** requests \$1.5 million SGF, to support the 30 adult education centers in the state for FY 2024. The request is the same amount as the FY 2023 revised estimate.

The **Governor** concurs with the agencies request for FY 2024.

POST SECONDARY OPERATING GRANT. The **Board of Regents** requests \$188.1 million for the postsecondary operating grant.

The **Governor** recommends expenditures of \$72.7 million. This is a decrease of \$115.2 million, or 61.0 percent, below the agencies' FY 2024 request.

OTHER STATE FUNDING

The **Board of Regents** and **universities** request \$4.5 million from the other centrally appropriated state funds for the benefit of the universities from the Economic Development Initiatives Fund and the State Water Plan Fund for FY 2024.

ECONOMIC DEVELOPMENT INITIATIVES FUND

The following are the budgeted expenditures from the Economic Development Initiatives Fund for the Board of Regents:

- \$2.5 million for technical education capital outlay;
- \$179,284 for the Technology Innovation and Internship program;
- \$993,265 for the Experimental Program to Stimulate Competitive Research;
- \$500,000 for community college comparative grants; and
- \$307,939 for research at Kansas State University–Extension Systems and Agricultural Research Programs.

STATE WATER PLAN FUND

The following is the budgeted expenditures from the State Water Plan Fund for the University of Kansas:

- \$26,841 for the Kansas Geological Survey at the University of Kansas.

The **Governor** concurs with the agencies' request for FY 2024.

STATE UNIVERSITIES

TUITION AND GENERAL FEES. State university tuition and fees are set with the approval of the Board of Regents. With the exception of certain designated fees credited to restricted use funds, tuition and general fees are credited to the General Fees Fund of each institution. Although subject to appropriation, under the State University Operating Grant Plan, the General Fees Fund moneys are appropriated to the institutions without an expenditure limit, permitting maximum flexibility in the use of those funds. For FY 2023, the Board of Regents set tuition rates after the adjournment of the 2022 Legislative Session, and the same schedule is anticipated for FY 2024. The budgets submitted by the universities assume no increase in tuition rates in FY 2024.

The following compares estimated General Fee Fund expenditures for the current fiscal year as presented to the 2022 Legislature, the revised current fiscal year estimate, and the current estimate for FY 2024.

STATE UNIVERSITY GENERAL FEE FUND EXPENDITURES				
Institution	Original Estimate FY 2023	Revised Est./ Gov. Rec FY 2023	Difference	Gov. Rec. for FY 2024
University of Kansas	\$ 307,781,422	\$ 300,000,000	\$ (7,781,422)	\$ 308,000,000
KU—Medical Center	54,079,518	52,088,325	(1,991,193)	51,632,047
Kansas State University	205,702,677	191,466,106	(14,236,571)	190,833,723
KSU—Veterinary Medical Center	19,390,227	18,845,090	(545,137)	18,963,648
KSU—ESARP	-	-	-	-
Emporia State University	27,641,243	30,898,127	3,256,884	25,858,077
Fort Hays State University	44,300,089	42,222,554	(2,077,535)	48,114,395
Pittsburg State University	31,636,765	30,000,000	-	30,000,000
Wichita State University	86,897,437	87,988,253	1,090,816	87,007,084
TOTAL	\$ 777,429,378	\$ 753,508,455	\$ (22,284,158)	\$ 760,408,974

STUDENT FINANCIAL AID

STUDENT FINANCIAL AID. The **Board of Regents** administers a number of student financial aid programs as well as other special programs. The agency requests \$58.4 million SGF to support state-sponsored student financial aid programs for FY 2024. The FY 2024 request includes an enhancement request of an additional \$850,000 SGF for the Kansas Hero's Scholarship Act.

The **Governor** recommends \$150,000 for the Hero's Act scholarship, which is a \$700,000 decrease below the agencies' request.

Need-Based Aid

KANSAS COMPREHENSIVE GRANT PROGRAM (KSA 74-32,120). Created by the 1998 Legislature, the Comprehensive Grant program provides grants to financially needy students. The program provides need-based grants to full-time (taking 12 credit hours or more per semester) undergraduate students with no previous baccalaureate degrees who have submitted the federal student financial aid application by the priority deadline and who are Kansas residents enrolled in accredited Kansas colleges and universities. The program is intended to provide up to half of the average tuition and fees of state educational institutions. However, it is subject to available appropriations. The maximum annual award is \$1,500 for a student enrolled at a state educational institution or municipal university and \$3,500 for a student enrolled at an independent institution.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 35,258,338	\$ 35,258,338	14,000	\$ 35,258,338	\$ 35,258,338	14,000

KANSAS STATE SCHOLARSHIP PROGRAM (KSA 72-6810). The State Scholarship program was enacted in 1963 and is the oldest state-supported financial aid program. State scholars are selected on the basis of merit (high school seniors who complete the Kansas Scholars Curriculum based on an index number utilizing ACT composite score and seventh semester grade point average (GPA)). Recipients must be financially needy undergraduate Kansas residents with no previous baccalaureate degree, enrolled full-time, and have submitted the federal student financial aid application and state application. Recipients must maintain a 3.0 college GPA measured at the end of each spring semester.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 1,010,919	\$ 1,010,919	1,317	\$ 1,010,919	\$ 1,010,919	1,317

KANSAS PROMISE SCHOLARSHIP PROGRAM (KSA 74-32,271) The scholarship is a "last dollar" scholarship awarded to students attending eligible programs of study at public community and technical colleges, Washburn Institute of Technology and certain independent, not-for-profit institutions that offer eligible programs of study. The award amount is determined based on the student's aggregate amount of tuition, required fees, books and required materials less all other aid, *i.e.* grants scholarships or financial assistance that they are awarded that do not require repayment. Students must be Kansas residents and sign an agreement to live and work in Kansas for two years after completing their program of study. Failure to do so will result in the student repaying the amount of the scholarship assistance that they received plus interest. The interest rate is set at the federal PLUS interest rate at the time that the student enters into the service obligation agreement.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 10,000,000	\$ 10,000,000	Variable	\$ 10,000,000	\$ 10,000,000	2,000

KANSAS ETHNIC MINORITY SCHOLARSHIP (KSA 74-3284). The Kansas Ethnic Minority Scholarship program was enacted in 1989 to increase the enrollment in Kansas colleges and universities of academically able ethnic and minority Kansas residents. The program assists financially needy Native American, Asian, Pacific Islander, Black, and Hispanic scholars who desire to become full-time students at an accredited Kansas institution. Students may attend Regents institutions, Washburn University, public community colleges, and accredited private colleges and universities for undergraduate studies. The program provides a maximum grant of \$1,850 to graduating high school seniors who complete the Kansas Scholars Curriculum and who are competitive in test scores, GPA, and class rank.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 296,498	\$ 296,498	416	\$ 296,498	\$ 296,498	416

KANSAS CAREER WORK-STUDY PROGRAM (KSA 74-3274). The purpose of the Kansas Career Work-Study program is to provide work-related experiences to Kansas residents enrolled at Regents institutions and Washburn University. The program provides that at least one-half of a student's wages are paid by the employer and up to one-half are paid by the educational institution. Students work 15 to 20 hours per week and must be enrolled at least half-time. Funding is allocated among the institutions by the Board of Regents based on historical award patterns and recommendations by the participating schools. Approximately 13.0 percent of the funds are earmarked for students providing tutoring to elementary and secondary students at the school site and do not require matching funds.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 546,813	\$ 546,813	250	\$ 546,813	\$ 546,813	250

DECEASED PUBLIC SAFETY OFFICER/MILITARY PERSONNEL/PRISONER OF WAR TUITION WAIVER (KSA 75-4364). HB 2021 (2021) and HB 2072 (2005) expanded the number of tuition waivers available to certain students. Under current law, the following Kansas residents are eligible for enrollment without charge for tuition or fees for ten semesters at a Kansas educational institution: spouses or dependents of public safety officers killed in the line of duty; spouses or dependents of military personnel who died as a result of military service after September 11, 2001; and military personnel declared to be a prisoner of war after July 1, 1960. The statute also requires the Board of Regents to reimburse the educational institutions for the amount of the tuition and fees of the individuals.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 350,000	\$ 350,000	13	\$ 500,000	\$ 500,000	13

KANSAS NURSE EDUCATOR SCHOLARSHIP PROGRAM (2006 HB 2968). The purpose of the Kansas Nurse Educator Scholarship program is to increase the number of qualified nursing faculty in Kansas. The program was established by proviso during the 2006 Session to encourage registered nurses to pursue graduate education in order to enable them to become full-time nursing faculty. Scholarship recipients must be Kansas residents who are registered nurses and enrolled in an accredited program leading to a master of science degree in nursing or a doctorate degree in nursing at a state educational institution or another institution of higher education located in Kansas. The scholarship award shall not exceed 70.0 percent of the cost of attendance for an individual enrolled at a state educational institution. These grants shall be matched on the basis of \$2 from the nurse educator scholarship program account for every \$1 from the state educational institution located in Kansas.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 188,126	\$ 188,126	33	\$ 188,126	\$ 188,126	33

KANSAS TEACHER SERVICE SCHOLARSHIP PROGRAM (KSA 74-32,100). The Kansas Teacher Service Scholarship program was established in 1990 and provides financial assistance to students who plan to teach in a discipline or an underserved geographic area where there is a critical shortage of teachers, as determined by the State Board of Education. Up to 80.0 percent of the scholarships are typically awarded to students majoring in special education. Recipients of the award must teach in a hard-to-fill discipline or underserved geographic area for one year for each year they receive a scholarship or repay the scholarship with interest. Students must be Kansas residents, and priority is given to upper-class students, followed by high school students who demonstrate high achievement on the ACT with high GPA and class rank. The maximum award for the program is \$5,100 annually, with an average award of \$4,000 annually.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 3,094,046	\$ 3,094,046	545	\$ 3,094,046	\$ 3,094,046	545

NURSING SERVICE SCHOLARSHIP PROGRAM (KSA 74-3291). The Nursing Service Scholarship program was established in 1989 for the purpose of providing financial assistance to nursing students in order to reduce the impact of nurse shortages, especially in rural areas of Kansas. Students seeking a nursing scholarship also must have a sponsor (a medical facility, a state agency that employs nurses, or a psychiatric hospital) that provides financial assistance to the student. Urban facilities must pay one-half of the \$2,500 (licensed practical nurse) or \$3,500 (registered nurse) annual scholarship. Rural and small approved facilities pay \$1,000. Students must be enrolled full-time in a Kansas nursing program and agree to provide one year of nursing service to the sponsor for each year of scholarship support. Recipients who do not serve must repay both the State and the sponsor with interest.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 417,255	\$ 567,255	50	\$ 417,255	\$ 567,255	50

CAREER TECHNICAL WORKFORCE GRANT (KSA 72-4460). The Career Technical Workforce Grant was created in 1986 to recognize, with financial assistance, students who receive high scores on a standardized vocational skills test and who enroll in one- or two-year vocational programs. The program provides for a maximum individual grant of \$1,000. Students must be undergraduate Kansas residents with no previous baccalaureate degree, enrolled full-time, and have taken the Differential Aptitude Test. Funding is allowed for a second year if the recipient is enrolled in a program longer than one academic year. During the 2012 Session, this scholarship program was revised to include students pursuing certificate programs and part-time enrollment with a focus on those who are pursuing studies that lead to jobs in high-demand areas of the state's economy. Recipients must be Kansas residents attending Kansas postsecondary educational institutions that award associate and certificate degrees. The Differential Aptitude Test will no longer be given to determine eligibility.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 114,075	\$ 114,075	138	\$ 114,075	\$ 114,075	138

OPTOMETRY SERVICE SCHOLARSHIP PROGRAM (KSA 76-721A). The Kansas Legislature authorized contracts between the Board of Regents and selected schools of optometry for approximately 40 students to attend out-of-state school at resident tuition rates. Depending on the school attended, the recipient may be required to practice optometry in Kansas for one year for each year of financial assistance or repay the assistance at the interest rate under the federal Parent Loan for Undergraduate Students program at the time the student entered into the agreement plus five percentage points. Students are ranked academically by the optometry schools and are funded in that order.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 107,089	\$ 107,089	28	\$ 107,089	\$ 107,089	28

RESERVE OFFICERS' TRAINING CORPS (ROTC) SERVICE SCHOLARSHIP PROGRAM (KSA 74-3255). The ROTC Service Scholarship program was established in 1979 to provide for the payment of tuition for eligible ROTC students each year at state and municipal universities that have a ROTC program. There is a statutory maximum of 160 recipients. In exchange, scholarship recipients agree to serve four years in the Kansas National Guard to repay the benefits plus interest. The average award for the program is \$7,256.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 175,335	\$ 175,335	22	\$ 175,335	\$ 175,335	22

KANSAS NATIONAL GUARD EDUCATIONAL ASSISTANCE PROGRAM

(KSA 74-32,145). The Kansas National Guard Educational Assistance program was created in 1996 for the purpose of assisting students who are eligible National Guard members with tuition and fees for postsecondary education. The program provides 100.0 percent of the cost of tuition and fees for eligible guard members enrolled in an area vocational technical school, college, community college, municipal university, state educational institution, or accredited independent postsecondary institutions within Kansas. The students receiving assistance must agree to complete their current service obligation in the Kansas National Guard, plus three months service for each semester of assistance they have received. Failure to do so results in the student repaying the State an amount equal to the total amount of assistance received. The annual award is projected to be \$3,300.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 5,400,000	\$ 5,400,000	1,072	\$ 5,400,000	\$ 5,400,000	1,072

MILITARY SERVICE SCHOLARSHIP (2007 SB 357). The Kansas Military Service Scholarship was established by proviso during the 2007 Session to assist individuals who had served after September 11, 2001, in one or more of the following military operations: Enduring Freedom, Noble Eagle, or Iraqi Freedom. The scholarship provides payment of tuition and fees at eligible institutions, including technical schools, community colleges, the municipal university, and state universities.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 500,314	\$ 500,314	22	\$ 500,314	\$ 500,314	22

COMPUTER SCIENCE EDUCATOR PROGRAM (2022 Sub. for HB 2466). The program awards scholarships up to \$1,000 to licensed and preservice teachers who have completed at least one computer science course during enrollment at a postsecondary education institution in Kansas. The Board of Regents shall prioritize scholarship awards for applicants who: are from underrepresented socioeconomic demographic groups; or agree to teach computer science in rural schools or schools with higher percentages of students from underrepresented socioeconomic demographic groups.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 1,000,000	\$ 1,000,000	1,000	\$ 1,000,000	\$ 1000000	1,000

GOVERNORS SCHOLARSHIP PROGRAM . The Board of Regents requests continuation of the \$20,000 appropriation from the SGF for Governor's scholarships, a financial assistance program that started in FY 2020. The Board of Regents has identified four of the public two-year colleges with the highest Student Success Index in the prior year and distributed \$5,000 to each college. Each college then awards \$1,000 to five students to help with their costs of attendance.

Agency Request FY 2024			Governor's Recommendation FY 2024		
SGF	All Funds	Students	SGF	All Funds	Students
\$ 20,000	\$ 20,000	20	\$ 20,000	\$ 20,000	N/A

ENROLLMENT TRENDS. The Board of Regents changed the way students are counted starting fall 2018. In the past, the agency used headcount, whereas now the agency is using full-time equivalent (FTE) students, which is calculated by taking the total credit hours enrolled and dividing by 30 hours per year (which is considered a full-time student). FTE students enrolled at the public universities, private colleges and universities, community colleges, technical colleges, and other institutions in fall 2022 totaled 134,941, which is a decrease of 1,350 FTE students, or 1.0 percent, below the fall 2020 enrollment. Not included in this data are students enrolled in proprietary schools, and vocational education students who are not attending a community college or technical college. The following table compares the FTE students for fall 2020, 2021 and 2022.

Full-time Equivalent Students					
Institution	Fall 2020	Fall 2021	Fall 2022	Change Fall 2020 - Fall 2022	Percent
Emporia State University	4,314	4,066	3,943	(371)	(8.6) %
Fort Hays State University	9,291	8,488	7,973	(1,318)	(11.2)
Kansas State University	16,629	16,057	15,639	(990)	(6.0)
KSU - Veterinary Medical Center	730	778	771	41	5.6
Pittsburg State University	5,501	5,141	4,999	(502)	(9.1)
University of Kansas	20,614	20,552	20,642	28	0.1
University of Kansas Medical Center	2,785	2,801	2,802	17	0.6
Wichita State University	11,042	11,288	11,784	742	6.7
<i>Subtotal - Regents Institutions</i>	<i>70,906</i>	<i>69,171</i>	<i>68,553</i>	<i>(2,353)</i>	<i>(3.3) %</i>
Washburn University	4,394	4,212	4,068	(326)	(7.4)
Community Colleges	35,808	36,176	35,720	(88)	(0.2)
Technical Colleges	5,429	5,486	5,733	304	5.6
Washburn Institute of Technology	932	1,036	959	27	9.8
Independent Colleges and Universities	18,822	19,429	19,908	1,086	5.8
<i>Subtotal - Other Institutions</i>	<i>65,385</i>	<i>66,339</i>	<i>66,388</i>	<i>1,003</i>	<i>1.5 %</i>
TOTAL	136,291	135,510	134,941	(1,350)	(1.0) %

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

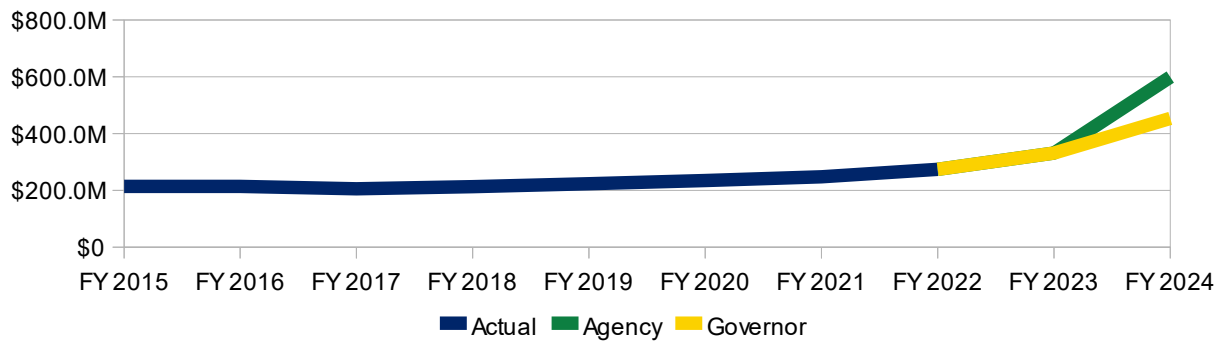
FIGURE 9 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Board of Regents	\$ 274,045,730	\$ 331,417,388	\$ 331,417,388	\$ 598,876,499	\$ 452,894,751
Fort Hays	159,606,224	150,794,415	150,794,415	148,043,685	148,043,685
Kansas State	596,956,718	604,475,172	604,475,172	576,030,040	576,030,040
KSU-ESARP	150,254,833	150,734,939	150,734,939	151,472,523	151,472,523
KSU-VMC	62,674,407	68,781,319	68,781,319	68,963,539	68,964,539
KU	795,396,086	855,836,055	855,836,055	831,260,708	831,260,708
KUMC	476,469,381	531,804,877	531,804,877	532,735,372	532,735,372
Emporia State	94,485,528	120,758,456	120,758,456	114,154,117	114,154,117
Pittsburg State	122,828,242	123,132,019	123,132,019	108,532,854	108,532,854
Wichita State	593,057,753	639,768,525	639,768,525	637,343,183	637,343,183
TOTAL	\$ 3,325,774,902	\$ 3,577,503,165	\$ 3,577,503,165	\$ 3,767,412,520	\$ 3,621,431,772
FTE Positions:					
Board of Regents	62.5	62.5	62.5	62.5	62.5
Fort Hays	1,013.5	1,000.5	1,000.5	1,002.5	1,002.5
Kansas State	3,609.1	3,580.0	3,580.0	3,580.0	3,580.0
KSU-ESARP	1,134.5	1,109.1	1,109.1	1,109.1	1,109.1
KSU-VMC	526.7	567.7	567.7	567.7	567.7
KU	5,340.5	5,297.0	5,297.0	5,297.0	5,297.0
KUMC	3,630.3	3,764.4	3,764.4	3,764.4	3,764.4
Emporia State	747.2	751.4	751.4	751.4	751.4
Pittsburg State	762.0	864.0	864.0	864.0	864.0
Wichita State	2,261.2	2,509.1	2,509.1	2,509.1	2,509.1
TOTAL	19,087.5	19,505.7	19,505.7	19,507.7	19,507.7

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

BOARD OF REGENTS

FIGURE 10
BOARD OF REGENTS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • Article 6 of the *Kansas Constitution*

PROGRAM GOALS: • Help Kansas Families.
• Support Kansas businesses.
• Support students.

FIGURE 11
BOARD OF REGENTS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Administrative costs to total budget	2.1 %	2.6 %	2.6 %	2.5 %	2.5 %
2. Student Success Index Rate	64.4	64.7	64	65	65
3. Scholarships Processed	5,357	5,922	5,366	7,000	7,000
Output Measure:					
4. System wide transfer courses	100	108	100	114	114
5. Credentials awarded	42,936	43,000	43,225	43,000	43,000
6. Scholarship Recipients	11,303	12,944	12,204	15,000	15,000
Financing (in thousands)					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 216,553	\$ 256,844		\$ 304,880	\$ 361,555
Federal Funds	25,359	10,352		10,587	10,522
All Other Funds	5,717	6,334		5,950	5,818
TOTAL	\$ 247,629	\$ 273,530		\$ 321,417	\$ 377,895
Percentage Change:					
SGF	(0.6) %	18.6 %		18.7 %	18.6 %
All Funds	6.1 %	10.5 %		17.5 %	17.6 %
FTE Positions	62.5	62.5		62.5	62.5

BOARD OF REGENTS

Article 6 of the *Kansas Constitution* directs the Legislature to provide for a Board of Regents composed of nine members appointed by the Governor and subject to confirmation by the Senate. One member is to be from each congressional district, with the remaining members appointed at large. The Board of Regents is responsible for coordination of all postsecondary education in the state and supervising the operation of the six state Regents universities. In carrying out this responsibility, the Board 1) appoints a chief executive officer to administer each university; 2) reviews the mission, role, and curriculum of each university; 3) sets tuition, fees, and charges to be collected at each university; 4) submits requests to the Legislature for funds to operate its universities and central office staff

and for funds to construct, maintain, and equip university buildings; 5) administers student financial aid programs; 6) determines the eligibility of private postsecondary Kansas institutions to confer academic or honorary degrees; 7) registers courses conducted in Kansas by postsecondary institutions located outside the state; and 8) administers state aid to Washburn University. The 1999 Legislature expanded the duties of the Board with the passage of the Higher Education Coordination Act (SB 345). Under the Act, the Board is charged with the coordination of all higher education and is responsible for state assistance in support of community colleges, vocational technical schools, and adult basic education.

FIGURE 12 BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 5,473,981	\$ 5,697,597	\$ 5,697,597	\$ 5,748,231	\$ 5,748,231
Contractual Services	2,341,161	1,702,276	1,702,276	1,705,355	1,705,355
Commodities	24,094	30,360	30,360	30,453	30,453
Capital Outlay	55,177	385,880	385,880	186,513	186,513
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 7,894,413</i>	<i>\$ 7,816,113</i>	<i>\$ 7,816,113</i>	<i>\$ 7,670,552</i>	<i>\$ 7,670,552</i>
Aid to Local Units	217,143,326	235,969,791	235,969,791	331,819,662	240,025,524
Other Assistance	48,502,991	77,631,484	77,631,484	169,386,285	130,198,675
TOTAL	\$ 273,540,730	\$ 321,417,388	\$ 321,417,388	\$ 508,876,499	\$ 377,894,751
Financing:					
State General Fund	\$ 256,844,239	\$ 304,880,329	\$ 304,880,329	\$ 492,536,243	\$ 361,554,495
All Other Funds	16,696,491	16,537,059	16,537,059	16,340,256	16,340,256
TOTAL	\$ 273,540,730	\$ 321,417,388	\$ 321,417,388	\$ 508,876,499	\$ 377,894,751
FTE Positions	62.5	62.5	62.5	62.5	62.5

The **agency** requests an operating budget of \$508.9 million, including \$492.5 million SGF, for FY 2024. This is an all funds increase of \$187.5 million, or 58.3 percent, including an SGF increase of \$187.7 million, or 61.6 percent, above the revised FY 2023 agency request. The increase is primarily due to the enhancement requests (\$215.0 million) to increase funding for the universities and colleges, fund the Build a Talent Pipeline initiative, provide additional scholarships, and increase the capital outlay for the technical colleges.

The **Governor** recommends operating expenditures of \$377.9 million, including \$361.6 million SGF for FY 2024. This is an all funds decrease of \$131.0 million, or 25.7 percent, including an SGF decrease of \$145.9 million, or 27.2 percent, below the agency's request due to decreased expenditures for aid to local units (\$91.8 million) and other assistance (\$39.2 million).

EMPORIA STATE UNIVERSITY

Emporia State University (ESU) was originally established in 1863 as the Kansas State Normal School to provide teachers for Kansas. In 1970, ESU became a state institution under the direction of the Board of Regents. The institution received its present name in 1977. ESU instructional programs include both baccalaureate and advanced degree work, as well as specialized continuing education for professional practitioners. ESU offers programs in arts and sciences disciplines, teacher education programs, business programs, and library and information management.

In fall 1993, ESU enrolled its first class of nine students pursuing the Ph.D. degree in library and information management. The William Allen White Library is a major source of academic support for the university. ESU fosters research and other forms of creative and scholarly activity,

and also makes the expertise of its faculty available for public service to provide information, advice, and other services to the public.

The FTE students attending Emporia State University during the fall 2022 semester is 3,943, which is a decrease of 123 FTE students, or 3.0 percent, below the fall 2021 semester number.

FIGURE 13
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 57,582,692	\$ 67,598,364	\$ 67,598,364	\$ 64,626,242	\$ 64,626,242
Contractual Services	11,288,280	15,338,588	15,338,588	12,908,593	12,908,593
Commodities	2,138,502	3,015,273	3,015,273	2,699,258	2,699,258
Capital Outlay	1,052,184	2,294,420	2,294,420	1,535,448	1,535,448
Debt Service Interest	1,440,611	1,322,351	1,322,351	1,198,801	1,198,801
<i>Subtotal</i>	<i>\$ 73,502,269</i>	<i>\$ 89,568,996</i>	<i>\$ 89,568,996</i>	<i>\$ 82,968,342</i>	<i>\$ 82,968,342</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	14,037,973	15,968,079	15,968,079	14,210,775	14,210,775
TOTAL	\$ 87,540,242	\$ 105,537,075	\$ 105,537,075	\$ 97,179,117	\$ 97,179,117
Financing:					
State General Fund	\$ 34,818,733	\$ 37,828,283	\$ 37,828,127	\$ 37,305,144	\$ 37,305,144
All Other Funds	52,721,509	67,708,792	67,708,792	59,873,973	59,873,973
TOTAL	\$ 87,540,242	\$ 105,537,075	\$ 105,536,919	\$ 97,179,117	\$ 97,179,117
FTE Positions	747.2	751.4	751.4	751.4	751.4

The **agency** requests an operating budget of \$97.2 million, including \$37.3 million SGF, for FY 2024. This is an all funds decrease of \$8.4 million, or 7.9 percent, including an SGF decrease of \$523,139, or 1.4 percent below the revised FY 2023 request. This decrease is

primarily due to reductions in salaries and wages (\$3.0 million), contractual services (\$2.4 million), and other assistance (\$1.8 million).

The **Governor** concurs with the agency's request for FY 2024.

FORT HAYS STATE UNIVERSITY

Fort Hays State University (FHSU) is located on land that was once the Fort Hays Military Reservation. In March 1900, the U.S. Congress passed legislation granting the abandoned Fort Hays Military Reservation to the State of Kansas for the purpose of establishing an experiment station of the Kansas State Agricultural College, a western branch of the State Normal School, and a public park. The land grant was accepted by the 1901 Kansas Legislature. Over the years, the school has been termed the Fort Hays Kansas Normal School (1914); Kansas State Teachers College of Hays (1922); Fort Hays Kansas State College (1931); and Fort Hays State University (1977). The activities of FHSU are those generally found in liberal and applied arts universities. Liberal arts degrees are offered in most basic disciplines on the bachelor's and master's levels. Applied arts degrees are offered in agriculture, business, elementary education, home economics,

industrial arts, physical education, and nursing. Teacher training is offered in all disciplines where applicable, and professional curricula also are available.

The FTE students attending Fort Hays State University during the fall 2022 semester is 7,973, which is a decrease of 515 FTE students, or 6.0 percent, below the fall 2021 semester number.

FIGURE 14 BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 84,802,932	\$ 87,414,818	\$ 87,414,818	\$ 87,759,241	\$ 87,759,241
Contractual Services	20,702,746	19,530,847	19,530,847	18,167,197	18,167,197
Commodities	5,972,598	5,945,951	5,945,951	5,940,946	5,940,946
Capital Outlay	4,559,989	3,041,227	3,041,227	3,430,577	3,430,577
Debt Service Interest	1,271,669	1,208,768	1,208,768	1,134,167	1,134,167
<i>Subtotal</i>	<i>\$ 117,309,934</i>	<i>\$ 117,141,611</i>	<i>\$ 117,141,611</i>	<i>\$ 116,432,128</i>	<i>\$ 116,432,128</i>
Aid to Local Units	1,009,909	823,847	823,847	823,847	823,847
Other Assistance	28,599,316	16,630,572	16,630,572	16,630,572	16,630,572
TOTAL	\$ 146,919,159	\$ 134,596,030	\$ 134,596,030	\$ 133,886,547	\$ 133,886,547
Financing:					
State General Fund	\$ 36,867,679	\$ 41,699,826	\$ 41,699,826	\$ 40,680,599	\$ 40,680,599
All Other Funds	110,051,480	92,896,204	92,896,204	93,205,948	93,205,948
TOTAL	\$ 146,919,159	\$ 134,596,030	\$ 134,596,030	\$ 133,886,547	\$ 133,886,547
FTE Positions	1,013.5	1,000.5	1,000.5	1,002.5	1,002.5

The **agency** requests an operating budget of \$133.9 million, including \$40.7 million SGF, for FY 2024. This is an all funds decrease of \$709,483, or 0.5 percent, including an SGF decrease of \$1.0 million, or 2.4 percent, below the FY 2023 revised estimate. This decrease is

primarily due to reduced expenditures in contractual services (\$1.4 million).

The **Governor** concurs with the agency's request for FY 2024.

KANSAS STATE UNIVERSITY

Kansas State University (KSU) was established in 1863, becoming the first land grant institution under the provisions of the Morrill Act of 1862. KSU is a comprehensive research institution. KSU offers instruction in agriculture, architecture planning and design, arts and sciences, business administration, education, engineering, health and human sciences, technology, and veterinary Medicine, and offers a full compliment of graduate studies.

KSU's Veterinary Medical School in Manhattan and its Agricultural Research program are treated as separate agencies for budget preparation purposes. Separate analyses of these entities

are included below. KSU is fully accredited by the North Central Accrediting Association and by various professional accrediting agencies.

The FTE students attending Kansas State University during the fall 2022 semester is 15,639, which is a decrease of 868 FTE students, or 5.4 percent, below the fall 2021 semester number.

FIGURE 15
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 323,705,907	\$ 340,067,598	\$ 340,067,598	\$ 342,447,110	\$ 342,447,110
Contractual Services	83,026,194	85,031,860	85,031,860	83,405,300	83,405,300
Commodities	18,922,425	17,554,110	17,554,110	17,554,110	17,554,110
Capital Outlay	21,434,566	18,221,445	18,221,445	18,221,445	18,221,445
Debt Service Interest	10,446,558	11,133,087	11,133,087	10,713,724	10,713,724
<i>Subtotal</i>	<i>\$ 457,535,650</i>	<i>\$ 472,008,100</i>	<i>\$ 472,008,100</i>	<i>\$ 472,341,689</i>	<i>\$ 472,341,689</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	98,817,117	87,071,526	87,071,526	85,862,902	85,862,902
TOTAL	\$ 556,352,767	\$ 559,079,626	\$ 559,079,626	\$ 558,204,591	\$ 558,204,591
Financing:					
State General Fund	\$ 115,240,442	\$ 126,639,633	\$ 126,639,633	\$ 125,270,825	\$ 125,270,825
All Other Funds	441,112,325	432,439,993	432,439,993	432,933,766	432,933,766
TOTAL	\$ 556,352,767	\$ 559,079,626	\$ 559,079,626	\$ 558,204,591	\$ 558,204,591
FTE Positions	3,609.1	3,580.0	3,580.0	3,580.0	3,580.0

The **agency** requests an operating budget of \$558.2 million, including \$125.3 million SGF, for FY 2024. This is an all funds decrease of \$875,035, or 0.2 percent, including an SGF decrease of \$1.4 million, or 1.1 percent, below the FY 2023 estimate. The decrease is due to reductions in contractual services (\$1.6 million)

and other assistance (\$1.2 million) with a partially offsetting increase in salaries and wages (\$2.4 million).

The **Governor** concurs with the agency's request for FY 2024.

KSU-EXTENSION AND AGRICULTURE RESEARCH PROGRAMS

Kansas State University–Extension Systems and Agricultural Research Programs (ESARP) was established as a separate budget unit in FY 1993 by the merger of the Kansas Agricultural Experiment Station (KAES), the Cooperative Extension Service (CES), and the International Grain, Meat, and Livestock programs. All programs were previously part of the KSU budget (except for the Office of Academic programs and Office of the Dean) and are included in this separate agency administered by the Dean of Agriculture.

KAES and CES are programs mandated by both federal and state legislation. The systems included participation by the land grant universities, including KSU, and the U.S. Department of Agriculture (USDA). Base formula funds are provided by the USDA. KAES conducts research statewide at 2 research centers, 2 research-extension centers, and 11 experimental fields in addition to the main station in Manhattan.

The research is conducted by KAES in five colleges of KSU: Agriculture, Health and Human Sciences, Engineering, Arts and Sciences, and Veterinary Medicine. CES is a research-based educational system with extension agents in each county and with specialists in five area offices and in four colleges on the KSU campus. Specialists are housed in the colleges of Agriculture, Health and Human Sciences, Engineering, and Veterinary Medicine.

FIGURE 16 BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 100,255,322	\$ 106,057,791	\$ 106,057,791	\$ 106,791,695	\$ 106,791,695
Contractual Services	20,640,912	18,839,249	18,839,249	18,833,906	18,833,906
Commodities	11,140,784	9,875,527	9,875,527	9,887,760	9,887,760
Capital Outlay	4,980,709	4,795,733	4,795,733	4,795,733	4,795,733
Debt Service Interest	8,871	13,844	13,844	10,634	10,634
<i>Subtotal</i>	<i>\$ 137,026,598</i>	<i>\$ 139,582,144</i>	<i>\$ 139,582,144</i>	<i>\$ 140,319,728</i>	<i>\$ 140,319,728</i>
Aid to Local Units	343,249	315,563	315,563	315,563	315,563
Other Assistance	11,692,090	10,752,232	10,752,232	10,752,232	10,752,232
TOTAL	\$ 149,061,937	\$ 150,649,939	\$ 150,649,939	\$ 151,387,523	\$ 151,387,523
Financing:					
State General Fund	\$ 50,647,247	\$ 53,971,935	\$ 53,971,935	\$ 54,329,795	\$ 54,329,795
All Other Funds	98,414,690	96,678,004	96,678,004	97,057,728	97,057,728
TOTAL	\$ 149,061,937	\$ 150,649,939	\$ 150,649,939	\$ 151,387,523	\$ 151,387,523
FTE Positions	1,134.5	1,109.1	1,109.1	1,109.1	1,109.1

The **agency** requests an operating budget of \$151.4 million, including \$54.3 million SGF, for FY 2024. This is an all funds increase of \$737,584, or 0.5 percent, including an SGF increase of \$357,860, or 0.7 percent, above the FY 2023 revised estimate. The increase is primarily due to additional salaries and wages

expenditures of \$733,040, or 0.7 percent, primarily for fringe benefits and an increase of commodities expenditures of \$12,233, or 0.1 percent.

The **Governor** concurs with the agency's request for FY 2024.

KSU-VETERINARY MEDICAL CENTER

The Veterinary Medical Center was established at KSU in 1905. It was included within the main campus budget of KSU until 1978. The institution trains veterinarians, conducts broad-based interdisciplinary research, provides continuing education for veterinarians, and provides hospital and diagnostic services to the public. Its academic programs are fully accredited by the Council on Education of the American Veterinary Medical Association.

The FTE students attending KSU–Veterinary Medical Center during the fall 2022 semester is 771, which is an decrease of 7 FTE students, or 0.8 percent, below the fall 2021 semester number.

FIGURE 17 BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 44,222,483	\$ 56,960,540	\$ 56,960,540	\$ 57,451,847	\$ 57,451,847
Contractual Services	8,639,074	5,769,643	5,769,643	5,031,633	5,031,633
Commodities	6,061,240	3,177,307	3,177,307	915,317	915,317
Capital Outlay	1,939,002	354,984	354,984	354,984	354,984
Debt Service Interest	179,402	89,371	89,371	89,371	89,371
<i>Subtotal</i>	<i>\$ 61,041,201</i>	<i>\$ 66,351,845</i>	<i>\$ 66,351,845</i>	<i>\$ 63,843,152</i>	<i>\$ 63,843,152</i>
Aid to Local Units					
Other Assistance	641,884	1,360,928	1,360,928	1,360,928	1,360,928
TOTAL	\$ 61,683,085	\$ 67,712,773	\$ 67,712,773	\$ 65,204,080	\$ 65,204,080
Financing:					
State General Fund	\$ 15,421,506	\$ 17,364,344	\$ 17,364,344	\$ 17,482,091	\$ 17,482,091
All Other Funds	46,261,579	50,348,429	50,348,429	47,721,989	47,721,989
TOTAL	\$ 61,683,085	\$ 67,712,773	\$ 67,712,773	\$ 65,204,080	\$ 65,204,080
FTE Positions	526.7	567.7	567.7	567.7	567.7

The **agency** requests an operating budget of \$65.2 million, including \$17.5 million SGF, for FY 2024. This is an all funds decrease of \$2.5 million, or 3.7 percent, including an SGF increase of \$117,747, or 0.7 percent. This

decrease is primarily due to decreased expenditures in commodities (\$2.3 million).

The **Governor** concurs with the agency's request for FY 2024.

PITTSBURG STATE UNIVERSITY

Pittsburg State University (PSU) was established in 1903 by the Legislature to serve the higher education needs of southeast Kansas. In 1970, PSU became a Regents institution operating under the direction of the Board of Regents. PSU functions as a comprehensive regional university, providing undergraduate and graduate programs and services primarily to the citizens of southeast

Kansas. This is accomplished through academic programs in arts and sciences, business and economics, education, and technology and applied science. PSU also is committed to fulfilling its statewide mission in technology and economic development. PSU seeks to fulfill the traditional academic missions of teaching, scholarship, and service.

The FTE students attending Pittsburg State University during the fall 2022 semester is 4,999, which is a decrease of 142 FTE students, or 2.7 percent, below the fall 2021 semester number.

<p style="text-align: center;">FIGURE 18 BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024</p>					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 66,135,896	\$ 69,408,138	\$ 69,408,138	\$ 69,355,336	\$ 69,355,336
Contractual Services	17,025,559	17,699,060	17,699,060	17,558,210	17,558,210
Commodities	4,468,873	4,494,178	4,494,178	4,457,459	4,457,459
Capital Outlay	3,428,996	3,031,145	3,031,145	2,951,756	2,951,756
Debt Service Interest	860,304	1,219,305	1,219,305	1,155,131	1,155,131
<i>Subtotal</i>	<i>\$ 91,919,628</i>	<i>\$ 95,851,826</i>	<i>\$ 95,851,826</i>	<i>\$ 95,477,892</i>	<i>\$ 95,477,892</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	22,748,398	9,352,201	9,352,201	9,344,962	9,344,962
TOTAL	\$ 114,668,026	\$ 105,204,027	\$ 105,204,027	\$ 104,822,854	\$ 104,822,854
Financing:					
State General Fund	\$ 38,293,310	\$ 42,299,207	\$ 42,299,207	\$ 41,677,825	\$ 41,677,825
All Other Funds	76,374,716	62,904,820	62,904,820	63,145,029	63,145,029
TOTAL	\$ 114,668,026	\$ 105,204,027	\$ 105,204,027	\$ 104,822,854	\$ 104,822,854
FTE Positions	762.0	864.0	864.0	864.0	864.0

The **agency** requests an operating budget of \$104.8 million, including \$41.7 million SGF, for FY 2024. This is an all funds decrease of \$381,173, or 0.4 percent, including an SGF decrease of \$621,382, or 1.5 percent, below the

FY 2023 revised estimate. There are decreases in all expenditure categories.

The **Governor** concurs with the agency's request for FY 2024.

UNIVERSITY OF KANSAS

The University of Kansas (KU) was established in 1864 by the Kansas Legislature. KU is a major comprehensive research and teaching university. It is the only Kansas Regents university to hold membership in the Association of American Universities (AAU), a group of 62 public and private research universities that represent excellence in graduate and professional education and the highest achievements in research internationally.

In addition to the main campus in Lawrence, KU includes medical centers in Kansas City and Wichita, the Regents Center in Overland Park, and other education and research facilities

throughout the state. KU has 14 major academic divisions, including the Liberal Arts and Sciences, Graduate School, Allied Health, Architecture and Urban Design, Business, Education, Engineering, and Social Welfare.

The FTE students attending the University of Kansas during the fall 2022 semester is 20,642, which is an increase of 90 FTE students, or 0.4 percent, above the fall 2021 semester number.

FIGURE 19
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 480,417,752	\$ 514,382,568	\$ 514,382,568	\$ 520,960,518	\$ 520,960,518
Contractual Services	169,542,980	181,978,926	181,978,926	183,118,511	183,118,511
Commodities	19,143,863	19,895,968	19,895,968	19,288,054	19,288,054
Capital Outlay	14,324,750	15,190,093	15,190,093	15,908,846	15,908,846
Debt Service Interest	5,655,144	5,727,358	5,727,358	5,191,220	5,191,220
<i>Subtotal</i>	<i>\$ 689,084,489</i>	<i>\$ 737,174,913</i>	<i>\$ 737,174,913</i>	<i>\$ 744,467,149</i>	<i>\$ 744,467,149</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	81,674,817	64,469,337	64,469,337	64,465,000	64,465,000
TOTAL	\$ 770,759,306	\$ 801,644,250	\$ 801,644,250	\$ 808,932,149	\$ 808,932,149
Financing:					
State General Fund	\$ 145,728,207	\$ 162,663,040	\$ 162,663,040	\$ 161,454,905	\$ 161,454,905
All Other Funds	625,031,099	638,981,210	638,981,210	647,477,244	647,477,244
TOTAL	\$ 770,759,306	\$ 801,644,250	\$ 801,644,250	\$ 808,932,149	\$ 808,932,149
FTE Positions	5,340.5	5,297.0	5,297.0	5,297.0	5,297.0

The **agency** requests an operating budget of \$808.9 million, including \$161.5 million SGF, for FY 2024. This is an all funds increase of \$7.3 million, or 0.9 percent, including an SGF decrease of \$1.2 million or 0.7 percent, above the FY 2023 revised estimate. The increase is

primarily in salaries and wages (\$6.6 million) and contractual services (\$1.1 million).

The **Governor** concurs with the agency's request for FY 2024.

UNIVERSITY OF KANSAS MEDICAL CENTER

The University of Kansas Medical Center (KUMC) is under the jurisdiction of the University of Kansas. The Executive Vice-chancellor of KUMC reports directly to the Chancellor of the University of Kansas. KUMC is composed of the School of Medicine (located in Kansas City and Wichita), the School of Nursing, the School of Allied Health, and a graduate school. KUMC was established in 1905 through the merger of a number of proprietary medical schools; the first building on the present site was opened in 1924.

The FTE students attending the University of Kansas Medical Center during the fall 2021 semester is 2,802, which is an increase of 1 FTE student, or 0.1 percent, above the fall 2020 semester number.

FIGURE 20
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 370,748,662	\$ 409,860,923	\$ 409,860,923	\$ 413,060,032	\$ 413,060,032
Contractual Services	61,665,446	68,264,524	68,264,524	69,866,744	69,866,744
Commodities	12,095,319	12,558,935	12,558,935	13,236,858	13,236,858
Capital Outlay	4,788,634	5,477,362	5,477,362	6,256,946	6,256,946
Debt Service Interest	2,984,898	3,520,157	3,520,157	3,225,981	3,225,981
<i>Subtotal</i>	<i>\$ 452,282,959</i>	<i>\$ 499,681,901</i>	<i>\$ 499,681,901</i>	<i>\$ 505,646,561</i>	<i>\$ 505,646,561</i>
Aid to Local Units					
Other Assistance	8,679,102	7,899,274	7,899,274	6,631,528	6,631,528
TOTAL	\$ 460,962,061	\$ 507,581,175	\$ 507,581,175	\$ 512,278,089	\$ 512,278,089
Financing:					
State General Fund	\$ 113,831,778	\$ 122,738,469	\$ 122,738,469	\$ 120,978,323	\$ 120,978,323
All Other Funds	347,130,283	384,842,706	384,842,706	391,299,766	391,299,766
TOTAL	\$ 460,962,061	\$ 507,581,175	\$ 507,581,175	\$ 512,278,089	\$ 512,278,089
FTE Positions	3,630.3	3,764.4	3,764.4	3,764.4	3,764.4

The **agency** requests an operating budget of \$512.3 million, including \$121.0 million SGF, for FY 2024. This is an all funds increase of \$4.7 million, or 0.9 percent, including an SGF decrease of \$1.8 million, or 1.4 percent, below the FY 2023 revised estimate. The increase is

primarily due to additional salary and wages (\$3.2 million) and an increase in contractual services (\$1.6 million).

The **Governor concurs** with the agency's request for FY 2024.

WICHITA STATE UNIVERSITY

Wichita State University (WSU) was established as Fairmount College and was operated by the Congregational Church from 1895 to 1926. In 1926, it became a municipal university under the jurisdiction of the City of Wichita. Since July 1, 1964, the institution has been a part of the state Regents system of higher education under the auspices of the Board of Regents. As a metropolitan university located in the state's largest urban area, WSU serves a large number of nontraditional students. WSU has two distinct student bodies: one is composed of traditional students ages 18 to 23 who devote themselves full time to school and campus activities, and the other is composed of older students who work on a part-time or full-time basis while in school.

The FTE students attending Wichita State University during the fall 2022 semester is 11,784, which is an increase of 496 FTE students, or 4.4 percent, above the fall 2021 semester number.

FIGURE 21 BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 230,490,602	\$ 264,292,986	\$ 264,292,986	\$ 266,217,101	\$ 266,217,101
Contractual Services	198,858,826	197,455,284	197,455,284	209,928,144	209,928,144
Commodities	28,050,845	25,249,869	25,249,869	25,249,494	25,249,494
Capital Outlay	31,885,030	58,267,693	58,267,693	54,913,853	54,913,853
Debt Service Interest	4,348,466	4,919,372	4,919,372	4,669,126	4,669,126
<i>Subtotal</i>	<i>\$ 493,633,769</i>	<i>\$ 550,185,204</i>	<i>\$ 550,185,204</i>	<i>\$ 560,977,718</i>	<i>\$ 560,977,718</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	76,443,990	61,755,859	61,755,859	59,718,077	59,718,077
TOTAL	\$ 570,077,759	\$ 611,941,063	\$ 611,941,063	\$ 620,695,795	\$ 620,695,795
Financing:					
State General Fund	\$ 84,171,471	\$ 102,004,617	\$ 102,004,617	\$ 99,948,384	\$ 99,948,384
All Other Funds	485,906,288	509,936,446	509,936,446	520,747,411	520,747,411
TOTAL	\$ 570,077,759	\$ 611,941,063	\$ 611,941,063	\$ 620,695,795	\$ 620,695,795
FTE Positions	2,261.1	2,509.0	2,509.0	2,509.0	2,509.0

The **agency** requests an operating budget of \$620.7 million, including \$100.0 million SGF, for FY 2024. This is an all funds increase of \$8.8 million, or 1.4 percent, and an SGF decrease of \$2.1 million, or 2.0 percent, below the FY 2023 revised estimate. The increase is primarily due to increased expenditures in contractual

services (\$12.5 million) with partially offsetting decreases in capital outlay (\$3.4 million) and other assistance (\$2.0 million).

The **Governor** concurs with the agency's request for FY 2024.

CAPITAL IMPROVEMENTS

Postsecondary Education Systemwide SGF funding is only included for debt service includes the capital improvements and debt principal at Pittsburg State University. service principal for the Board of Regents and all state universities. Capital improvements

FIGURE 22 CAPITAL IMPROVEMENTS, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Board of Regents	\$ 505,000	\$ 10,000,000	\$ 10,000,000	\$ 90,000,000	75,000,000
Emporia State University	4,435,286	12,601,381	12,601,381	14,225,000	14,225,000
Fort Hays State University	10,752,382	14,433,385	14,433,385	12,312,138	12,312,138
Kansas State University	11,777,192	28,249,056	28,249,056	827,855	827,855
KSU - ESARP	1,037,896	-	-	-	-
KSU - VMC	470,610	700,000	700,000	3,390,913	3,390,913
Pittsburg State University	4,460,558	14,536,245	14,536,245	1,110,000	1,110,000
University of Kansas	14,520,204	44,741,805	44,741,805	12,363,559	12,363,559
KU Medical College	11,057,320	17,753,702	17,753,702	13,687,283	13,687,283
Wichita State University	18,197,661	20,862,461	20,862,461	9,422,387	9,422,387
<i>Subtotal–Projects</i>	<i>\$ 77,214,109</i>	<i>163,878,035</i>	<i>163,878,035</i>	<i>157,339,135</i>	<i>142,339,135</i>
Debt Service Principal:					
Board of Regents	\$ -	\$ -	\$ -	\$ -	-
Emporia State University	2,510,000	2,620,000	2,620,000	2,750,000	2,750,000
Fort Hays State University	1,934,683	1,765,000	1,765,000	1,845,000	1,845,000
Kansas State University	28,826,759	17,146,490	17,146,490	16,997,594	16,997,594
KSU - ESARP	155,000	85,000	85,000	85,000	85,000
KSU - VMC	520,712	368,546	368,546	368,546	368,546
Pittsburg State University	3,699,658	3,391,747	3,391,747	2,600,000	2,600,000
University of Kansas	10,116,576	9,450,000	9,450,000	9,965,000	9,965,000
KU Medical College	4,450,000	6,470,000	6,470,000	6,770,000	6,770,000
Wichita State University	4,782,333	6,965,001	6,965,001	7,225,001	7,225,001
<i>Subtotal–Debt</i>	<i>\$ 56,995,721</i>	<i>48,261,784</i>	<i>48,261,784</i>	<i>48,606,141</i>	<i>48,606,141</i>
TOTAL	\$ 134,209,830	212,139,819	212,139,819	205,945,276	190,945,276
Financing:					
SGF	\$ 2,207,093	45,000,000	45,000,000	45,000,000	30,000,000
Federal Funds	2,016,513	33,500	33,500	33,500	33,500
Education Building Fund	38,441,081	82,822,704	82,822,704	45,000,000	45,000,000
All Other Funds	91,545,143	84,283,615	84,283,615	115,911,776	115,911,776
TOTAL	\$ 134,209,830	212,139,819	212,139,819	205,945,276	190,945,276

FY 2023 CAPITAL IMPROVEMENTS

The **agencies** revised estimate for FY 2023 totals \$212.1 million, including \$45.0 million SGF for capital improvements. The major capital projects include Forsyth Library Renovation at FHSU, Morris Central renovation at ESU, and the Marcus Welcome Center at WSU. The remainder of the projects are rehabilitation and repair, deferred maintenance, and parking projects in FY 2023.

FORSYTH LIBRARY RENOVATION

The project provides for the complete renovation of a 105,000-gross-square-foot facility constructed in 1967. The scope of the works includes complete renovation of all three elevators as well as complete replacement of the main building entrance. The goal of the university is to transform the library into a new learning commons in order to meet the needs of modern day students.

MORRIS CENTRAL RENOVATION

Morris Central was constructed in 1952 and renovated in 2001. ESU plans to demolish

Morris Hall Complex central. The new building will house the Department of Nursing and the Student Wellness center.

MARCUS WELCOME CENTER

In June 2020, WSU was authorized to move forward with an addition to the Marcus Welcome center. The welcome center houses admissions and focuses on recruiting new students. The addition to the welcome center will join three offices in one central location : the Office of Admissions, Career Development, and Applied and Experimental Learning. The goal of having this unified space is to allow prospective students and their families to get a comprehensive view on how WSU will engage with students within their first year and provide career readiness resources.

The **Governor** concurs with the agencies' revised estimate for capital improvements in FY 2023.

FY 2024 CAPITAL IMPROVEMENTS

The **agencies** request for FY 2024 totals \$205.9 million, including \$45.0 million SGF for capital improvements for FY 2024. The majority of the SGF request is an enhancement to continue capital renewal and capital demolition projects. The major projects include renovations at the Mosier Lab at KSU Veterinary Medicine Center and multiple facility renovations at ESU including Welch Stadium, Morris Central, and King Hall Theater. The remainder of the projects are rehabilitation and repair, deferred maintenance, and parking projects for FY 2024.

MOSIER LAB AT KSU VET MED

The Veterinary Medicine Complex, Mosier Hall, was constructed in 1975 and has been renovated multiple times in the last 45 years. The current plans include renovation for unfinished space on the second level of the biomedical laboratory.

FACILITY RENOVATIONS AT ESU

Emporia has multiple facility renovations within the FY 2024 request, including renovations to King Hall Theater and Welch Stadium. King Hall theater was constructed in 1964, and the current request will rehabilitate

teaching spaces and mechanical, electrical, and plumbing elements within the theater. This request will continually allow for an 10,000-square-foot addition, which includes expansion of studios with the goal of combining arts in theater spaces from five different buildings into King Hall.

Welch Stadium was built in 1938, and the agency indicates the east side of the building is in need of repair due to leaks and other infrastructure issues. The agency request will allow for a new building to be constructed while maintaining the building's historical integrity. The proposed work would include repair to the main concrete structure, expansion of accessible seating, replacement of bench seating, and upgrades to existing lighting.

The **Governor** recommends \$190.9 million, including \$30.0 million SGF, for capital improvements for FY 2024. The recommendation includes \$30.0 million SGF to continue capital renewal and capital demolition projects, which is a decrease of \$15.0 million SGF below the agencies' enhancement request.

STATE HISTORICAL SOCIETY

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

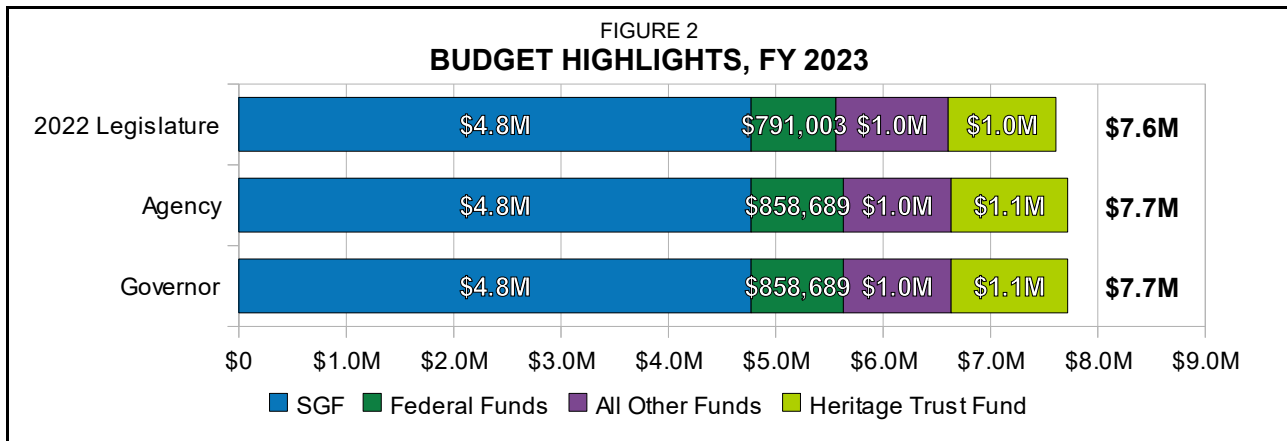
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 3,775,298	\$ 4,394,856	\$ 4,394,856	\$ 4,536,477	\$ 4,536,477
Federal Funds	1,244,845	746,349	746,349	1,486,131	1,486,131
All Other Funds	2,062,026	2,054,897	2,054,897	2,273,028	2,273,028
<i>Subtotal</i>	<i>\$ 7,082,169</i>	<i>\$ 7,196,102</i>	<i>\$ 7,196,102</i>	<i>\$ 8,295,636</i>	<i>\$ 8,295,636</i>
Capital Improvements:					
State General Fund	\$ 507,135	\$ 375,000	\$ 375,000	\$ 375,000	\$ 375,000
Federal Funds	100,000	112,340	112,340	-	-
All Other Funds	189,395	35,000	147,340	65,000	65,000
<i>Subtotal</i>	<i>\$ 796,530</i>	<i>\$ 522,340</i>	<i>\$ 522,340</i>	<i>\$ 440,000</i>	<i>\$ 440,000</i>
TOTAL	\$ 7,878,699	\$ 7,718,442	\$ 7,718,442	\$ 8,735,636	\$ 8,735,636
Percentage Change:					
State General Fund	(5.1) %	11.4 %	11.4 %	3.0 %	3.0 %
All Funds	10.7 %	(2.0) %	(2.0) %	13.2 %	13.2 %
FTE Positions	55.0	72.0	72.0	73.5	73.5

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The State Historical Society was founded in 1875 by Kansas newspaper editors and publishers in order to maintain records of the State's founding. Today, that mission has expanded to include identifying, collecting, preserving, and interpreting materials and information pertaining to Kansas history. The agency's goal is to increase awareness and appreciation of Kansas history and how it relates to people's lives. In 1905, the State Historical Society became the official archival agency of the State, and it is the State's trustee in administering state-owned historic sites. The agency administers both state and federal historic preservation programs and provides curricular materials on state history to K-12 schools.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$7.6 million, including \$4.8 million from the State General Fund (SGF), for the State Historical Society for FY 2023. No adjustments have been made subsequently to that amount.

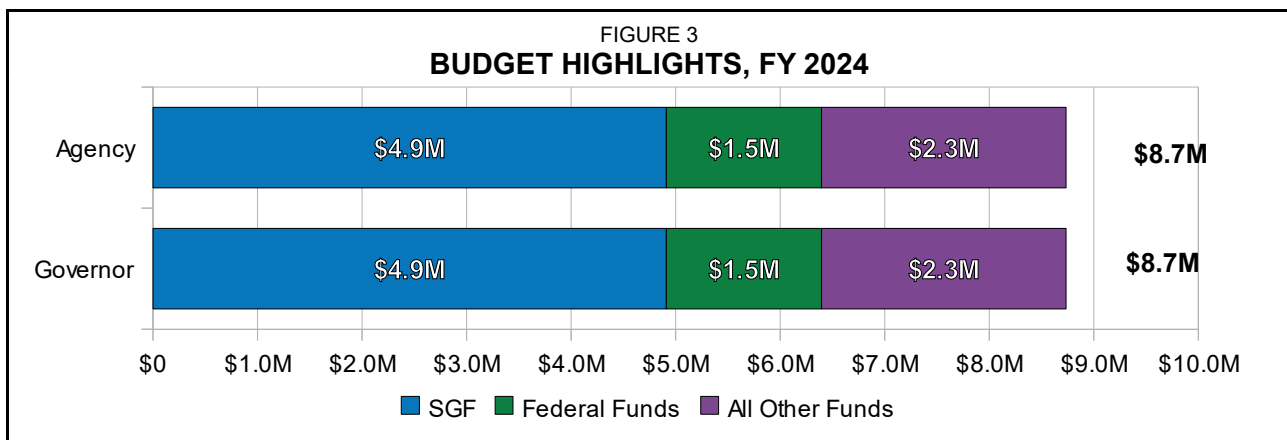


The **agency** submits a revised estimate of \$7.7 million, including \$4.8 million SGF, in FY 2023.

The SGF amount is the same as the SGF amount in the approved budget. The capital improvements all funds decrease of \$15,460 or 2.9% is attributed to a decrease in private gifts and grants made to the agency for its capital improvement projects.

The revised estimate also includes 72.0 FTE positions.

The **Governor** concurs with the agency's FY 2023 revised estimate.



The **agency** requests \$8.7 million, including \$4.9 million SGF, for FY 2024. This is an all funds increase of \$1.0 million, or 13.2 percent, and an SGF increase of \$141,621, or 3.0 percent, above the FY 2023 revised estimate. The all funds increase is primarily attributable to additional federal funding of \$734,743, all from the federal Paul Bruhn Historical Revitalization Grant Program. This increase of \$141,621 or 3.0 percent in SGF is primarily because of the agency's decrease in fee collection because of the museum closure during renovations. Also, the agency states they would like to hire a cultural resources outreach position to serve as the single point of contact for the public with general questions on historic preservation laws and programs.

The agency's request includes capital improvement expenditures of \$440,000, including \$375,000 SGF, for FY 2024. This is an all funds decrease of \$82,340, or 15.8 percent. The SGF amount is the same as the FY 2023 revised estimate. This decrease is due to the expected completion of multiple projects in FY 2023, including repainting the Constitutional Hall in Leocompton and the repairs (HVAC and roof) made to the John Brown Museum in Osawatomie.

The request also includes 73.5 FTE positions, which is 1.5 FTE positions above the FY 2023 revised estimate. The 2022 Legislative session passed HB 2237 enacting the Kansas affordable housing tax credit act, 1.5 additional FTE. are included in FY 2024 budget submission per fiscal note submitted for HB 2237.

The **Governor** concurs with the FY 2024 request.

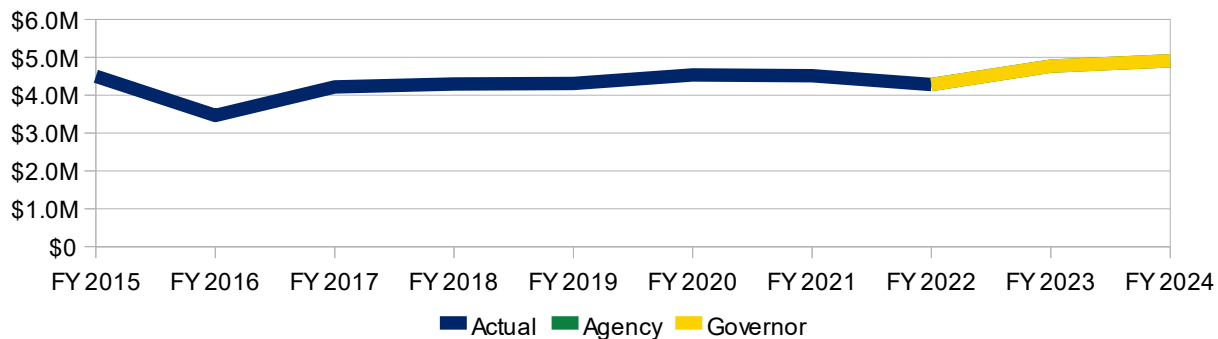
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 3,442,785	\$ 4,396,697	\$ 4,396,697	\$ 4,844,784	\$ 4,844,784
Contractual Services	1,168,119	1,270,851	1,270,851	1,240,851	1,240,851
Commodities	141,753	164,500	164,500	144,500	144,500
Capital Outlay	367,010	85,000	85,000	85,000	85,000
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 5,119,667</i>	<i>\$ 5,917,048</i>	<i>\$ 5,917,048</i>	<i>\$ 6,315,135</i>	<i>\$ 6,315,135</i>
Aid to Local Units	643,465	510,000	510,000	660,000	660,000
Other Assistance	1,314,784	769,054	769,054	1,320,501	1,320,501
<i>Subtotal—Operating</i>	<i>\$ 7,077,916</i>	<i>\$ 7,196,102</i>	<i>\$ 7,196,102</i>	<i>\$ 8,295,636</i>	<i>\$ 8,295,636</i>
Capital Improvements	800,783	522,340	522,340	440,000	440,000
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 7,878,699	\$ 7,718,442	\$ 7,718,442	\$ 8,735,636	\$ 8,735,636
Financing:					
State General Fund	\$ 4,282,433	\$ 4,769,856	\$ 4,769,856	\$ 4,911,477	\$ 4,911,477
Heritage Trust Fund	1,325,122	1,085,927	1,085,927	1,090,769	1,090,769
Federal Funds	1,344,845	858,689	858,689	1,486,131	1,486,131
All Other Funds	926,299	1,003,970	1,003,970	1,247,259	1,247,259
TOTAL	\$ 7,878,699	\$ 7,718,442	\$ 7,718,442	\$ 8,735,636	\$ 8,735,636
FTE Positions	55.0	72.0	72.0	73.5	73.5

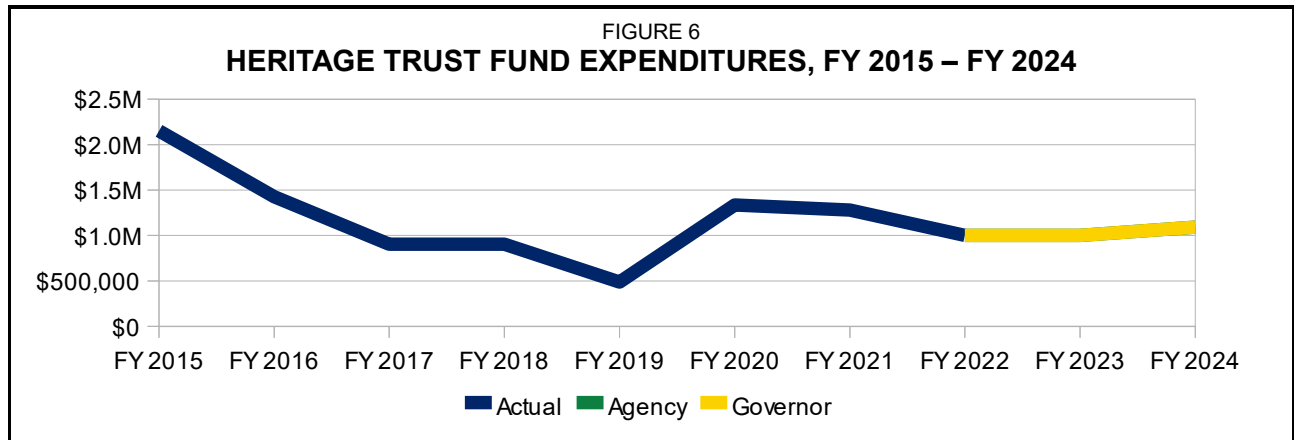
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



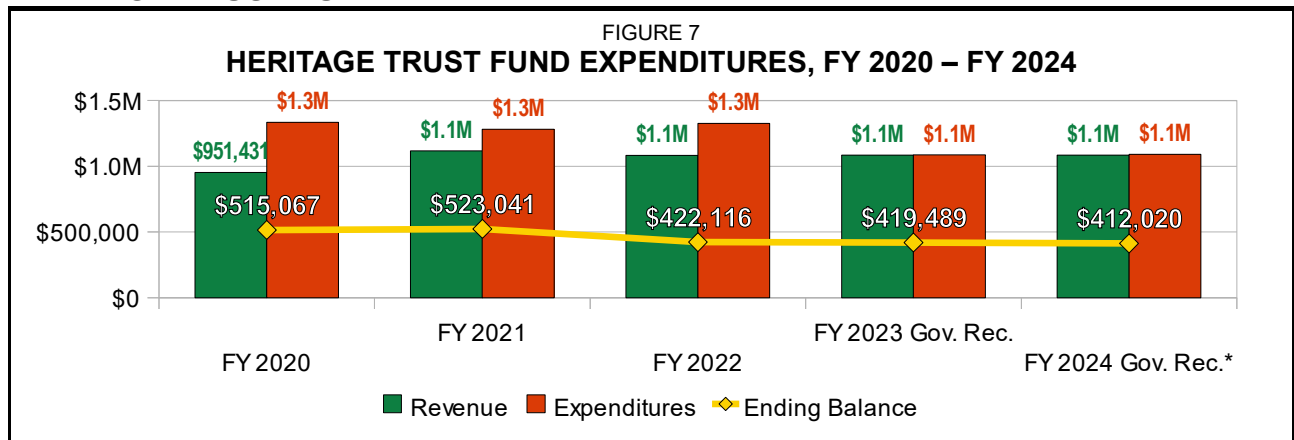
For the Kansas State Historical Society, SGF revised expenditures are \$4.8 million SGF in current FY 2023 which is equal to the amount approved by the 2022 Legislature. The agency requests \$4.9 million in budget FY 2024. This is an increase of \$141,621 or 3.0 percent primarily due to the agency's decrease in fee collection because of the museum closure during renovations. Also, the agency states they would like to hire a cultural resources outreach position to serve as the single point of contact for the public with general questions on historic preservation laws and programs. The Governor concurs with the agency's requests.

HERITAGE TRUST FUND



The Heritage Trust Fund provides matching funds to owners of historic properties listed in the National and State Registers. The exact amount varies depending upon the revenue generated by mortgage filing fees. These grants are awarded on a competitive basis to qualified applicants whose applications are evaluated per the factors identified in the authorizing legislation (KSA 75-2729 and KSA 79-3107b). Many projects take more than two years to complete, therefore there are funds obligated to grants that are in progress.

HERITAGE TRUST FUND



* For FY 2024, the lowest month ending balance for the Heritage Trust Fund will occur in June, with a balance of \$261,457.

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 4,769,856	\$ 2,840,433	\$ 7,610,289	71.0
1. No Changes	-	-	-	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 4,769,856</i>	<i>\$ 2,840,433</i>	<i>\$ 7,610,289</i>	<i>71.0</i>
Agency Revised Estimate:				
2. All Other Adjustments	-	108,153	108,153	1.0
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 4,769,856</i>	<i>\$ 2,948,586</i>	<i>\$ 7,718,442</i>	<i>72.0</i>
Governor's Recommendation:				
3. No Changes	-	-	-	--
TOTAL	\$ 4,769,856	\$ 2,948,586	\$ 7,718,442	72.0

LEGISLATIVE APPROVED

1. **NO CHANGES.** Subsequent to the 2022 Session, no adjustments were made to the \$7.6 million, including \$4.8 million SGF, appropriated to the State Historical Society for FY 2023.

AGENCY ESTIMATE

The **agency** requests a revised estimate of \$7.7 million, including \$4.8 million SGF, for FY 2023. This is an all funds increase of \$108,153, or 1.4 percent, all from special revenue funds, for FY 2023.

The **agency** estimate includes the following adjustment:

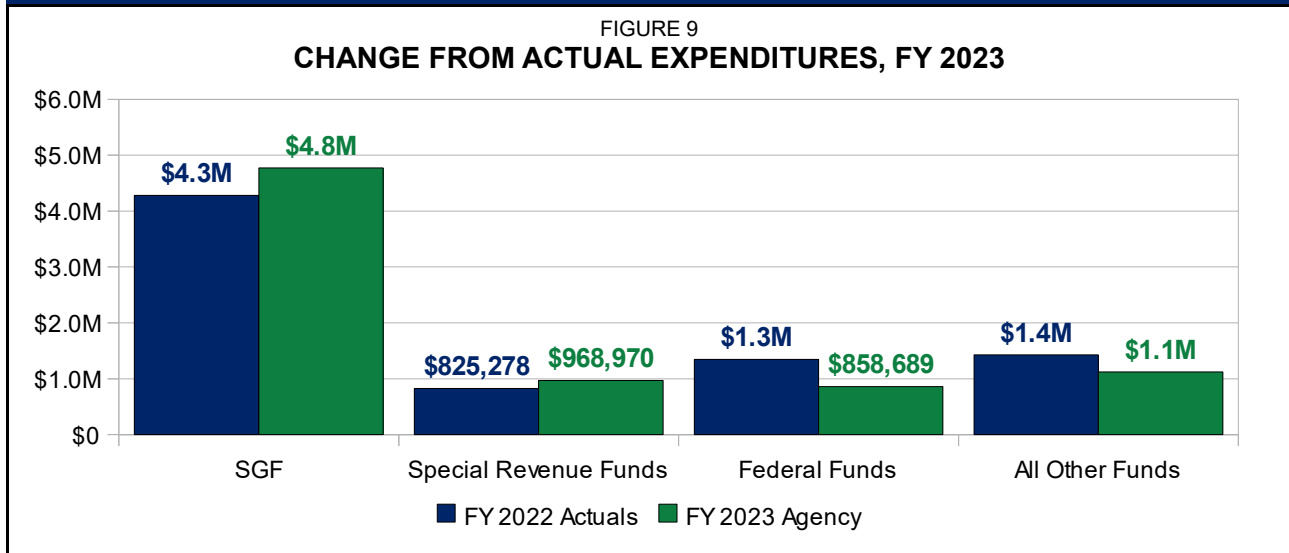
2. **ALL OTHER ADJUSTMENTS.** The agency's revised estimate includes other adjustments totaling \$108,153, all from special revenue funds.

The **agency** estimate also includes 72.0 FTE positions, which is 1.0 FTE above the FY 2023 approved number. The agency states that this is the result of the lapse in time between retirements/resignations and filling positions.

GOVERNOR'S RECOMMENDATION

3. **NO CHANGES.** The Governor concurs with the agency's FY 2023 revised estimate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$7.7 million, including \$4.8 million SGF, in FY 2023. This is an all funds decrease of \$160,257, and an SGF increase of \$487,423, from the FY 2022 actual expenditures. The increase in SGF expenditures is primarily attributable to a decrease in fees collected, particularly at the Museum and State Historic Sites, due to the COVID-19 pandemic. As a result, the agency expended additional SGF moneys for salaries and wages in replacement of special revenue funds in FY 2023.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 4,769,856	\$ 2,948,586	\$ 7,718,442	72.0
Agency Request:				
1. Cultural Resource Outreach Position	\$ -	\$ 60,116	\$ 60,116	1.0
2. Paul Bruhn Historic Revitalization Grants Program	-	734,743	734,743	--
3. All Other Adjustments	141,621	80,714	222,335	0.5
<i>Subtotal—Agency Estimate</i>	<i>\$ 4,911,477</i>	<i>\$ 3,824,159</i>	<i>\$ 8,735,636</i>	<i>73.5</i>
Governor's Recommendation:				
4. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 4,911,477	\$ 3,824,159	\$ 8,735,636	73.5

AGENCY REQUEST

The **agency** requests \$8.7 million, including \$4.9 million SGF, for FY 2024. This is an all funds increase of \$1.0 million, or 13.2 percent, including \$141,621 SGF, or 3.0 percent, above the FY 2023 revised estimate.

The **agency** request includes the following adjustments:

- CULTURAL RESOURCES OUTREACH POSITION.** The agency request includes \$60,116 in additional expenditures, all from special revenue funds, and 1.0 FTE position, for a Cultural Resources Outreach position for FY 2024. This employee would serve as a survey and outreach coordinator for the cultural resources division to educate the public about programs the agency administers. This employee would also travel to Kansas communities to educate the public, work with subgrantees and consultants, and serve as a representative for the agency for the Kansas Historical Markers program in coordination with the Kansas Department of Transportation. This position would be funded with federal funds for FY 2024.
- PAUL BRUHN HISTORICAL REVITALIZATION GRANT PROGRAM.** The agency request includes additional funding of \$734,743, all from special revenue funds. This increase is attributable to an increase in federal Paul Bruhn Historical Revitalization Grant Program funding. The agency has received such federal funding in previous fiscal years and, in fall 2022, this federal grant opportunity will reopen for applications, and the agency intends to apply. If awarded, grant funds would be utilized to assist more Kansans seeking to preserve the historic properties they own and to aid smaller, rural communities where funding can have a significant impact on economic development.
- ALL OTHER ADJUSTMENTS.** The agency's revised estimate includes additional adjustments of \$222,335, including \$141,621 SGF, for FY 2024. Increases are primarily reflected in health benefits attributable to previously vacant positions the agency anticipates filling and retaining.

The **agency** request also includes 73.5 FTE positions, which is 1.5 FTE positions above the FY 2023 revised estimate. In addition to the agency's request for 1.0 FTE position for a Cultural Resources Outreach position, the agency anticipates hiring an additional 0.5 FTE position for the Cultural Resources Division.

GOVERNOR'S RECOMMENDATION

- NO CHANGES.** The **Governor** does not recommend any changes to the agency's FY 2024 request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

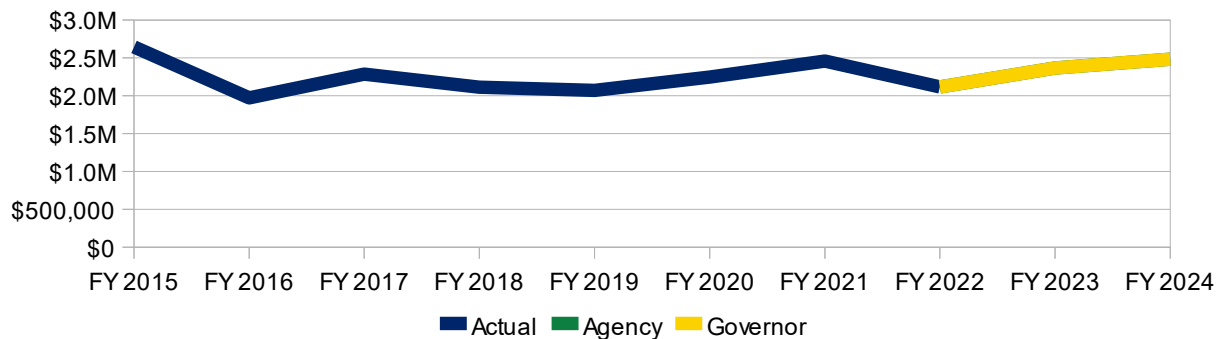
FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 2,116,772	\$ 2,365,564	\$ 2,365,564	\$ 2,483,918	\$ 2,483,918
Capital Improvements	796,530	522,340	522,340	440,000	440,000
Cultural Resources	3,576,779	2,966,970	2,966,970	3,826,646	3,826,646
Education and Museum	594,945	857,935	857,935	907,836	907,836
Humanities Kansas	45,451	50,501	50,501	50,501	50,501
State Archives	748,222	955,132	955,132	1,026,735	1,026,735
TOTAL	\$ 7,878,699	\$ 7,718,442	\$ 7,718,442	\$ 8,735,636	\$ 8,735,636
FTE Positions:					
Administration	14.0	21.0	21.0	21.0	21.0
Capital Improvements	-	-	-	-	-
Cultural Resources	20.0	22.0	22.0	23.5	23.5
Education & Museum	8.0	13.0	13.0	13.0	13.0
Humanities Kansas	-	-	-	-	-
State Archives	13.0	16.0	16.0	16.0	16.0
TOTAL	55.0	72.0	72.0	73.5	73.5

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 12
ADMINISTRATION EXPENDITURES, FY 2015– FY 2024



STATUTORY BASIS: • KSA 75-2701 through 75-2705; KSA 75-3148; KSA 76-2056; KSA 75-2268 through 75-2269; KSA 32-1410 through 32-1411; KSA 75-129 through 75-131

PROGRAM GOALS:

- Ensure the agency uses public resources wisely by taking regular public feedback, updating agency priorities annually, and practicing fiscal responsibility.
- Provide management of the agency's buildings and structures, as well as the agency's information technology infrastructure.
- Ensure all staff and visitors are safe and that all agency communications are transparent and easily accessed.

The Administration program strives to create a working environment that allows Historical Society staff members and volunteers to function efficiently and creatively. This is done by providing support services to all Historical Society programs and ensuring that the agency uses state resources in a responsible and

productive way. It also provides for the environmental and physical security of the staff, patrons, and collections of the Kansas Historical Society. The Administration program includes the office of the executive director, the business office, maintenance, information technology, and communications.

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of page views on kshs.org	3,762,955	3,479,927	-	3,600,000	3,600,000
2. Number of formal complaints about the facilities received	-	-	-	-	-
3. Annual cost per visit for total agency program usage \$	0.29	0.38	0.32	0.38	0.38
Output Measure:					
4. Number of social media posts that told Kansas historical stories	2,142	2,872	2,425	2,500	2,500
5. Number of fiscal transactions processed	4,445	3,618	4,170	2,500	2,500
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 2,614,329	\$ 2,035,084		\$ 2,169,902	\$ 2,126,272
Federal Funds	30,567	31,707		35,541	40,580
All Other Funds	140,738	49,981		160,121	317,066
TOTAL	\$ 2,785,634	\$ 2,116,772		\$ 2,365,564	\$ 2,483,918

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Percentage Change:					
SGF	15.1 %	(22.2) %		6.6 %	(2.0) %
All Funds	9.5 %	(24.0) %		11.8 %	5.0 %
FTE Positions	22.5	14.0		21.0	21.0

BUDGET ANALYSIS

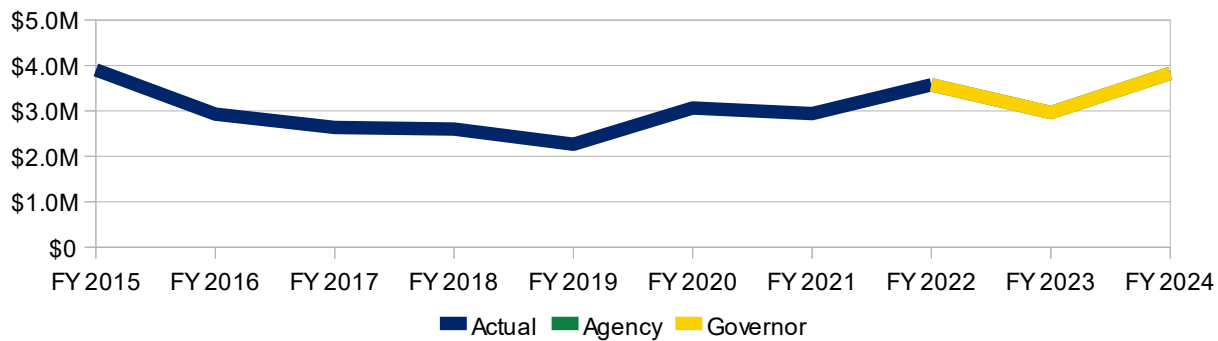
The agency requests \$2.5 million, including \$2.1 million SGF, for the Administration program for FY 2024. This is an all funds increase of \$118,354, or 5.0 percent, including an SGF decrease of \$43,630, or 2.0 percent, from the FY 2023 revised estimate. The all funds increase primarily attributable to an increase in salaries and wages expenditures and an increase in employer contributions to

employee fringe benefits such as health insurance, due to the agency anticipating filling previously vacant positions.

The **Governor** concurs with the agency's FY 2024 request.

CULTURAL RESOURCES

FIGURE 14
CULTURAL RESOURCES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • Federal National Historic Preservation Act, P.L. 89-665; KSA 75-2715 through 75-2725; KSA 75-2729; KSA 79-3107b; KSA 79-32,211; KSA 74-5401 through 74-5408; KSA 75-2741 through 75-2754; KSA 75-2726; KSA 75-2711; KSA 76-2001 *et seq.*; KAR 118-1 *et seq.*

PROGRAM GOALS: • Administer the nomination procedures of the Register of Historic Kansas Places and the National Register of Historic Places and facilitate identification of historic resources in the state, while providing incentives such as state and federal tax credits and Heritage Trust Fund grants for the rehabilitation of such properties.

- Meet all state and federal requirements in evaluating potential effects on the state's historic and cultural resources, providing mitigation opportunities when necessary, and cooperating with tribal, city, and county governments.
- Preserve and operate the state-owned historic sites, opening to the public at least six months of the year.

The Cultural Resources program preserves the state's archeological, architectural, and historic resources, while at the same time assisting communities and property owners in economic development through assistance in rehabilitating and repurposing historic structures. The program also preserves and operates 16 state-owned historic sites. The State of Kansas has owned state historic sites since 1899, and state statutes determine the legislative process for obtaining additional sites. These state-owned historic sites were moved to the Cultural Resources program during the agency's FY 2014 reorganization.

The program is funded through a combination of SGF appropriations, state special revenue funds, and federal funds. Enacted by the U.S. Congress in 1966 and amended in 1970 and 1980, the National Preservation Act provides for a National Register of Historical Places to include districts, sites, building, structures, and

objects significant to American history, archeology, and culture. The Act provides funding for the State's Historical Preservation program, which is overseen by the Executive Director of the State Historical Society in their capacity as the State Historic Preservation Officer. These federal funds are used to cover administrative expenditures related to the program and require a 40.0 percent match, which is paid through moneys from the SGF.

The State of Kansas also has adopted legislation protecting the state's cultural resources. The State provides incentives (grants and tax credits) to property owners to rehabilitate their historic structures. The State Historical Society possesses grant-making authority over moneys in the Historical Preservation Fund (federal funds) and the Heritage Trust Fund (funded by mortgage document fees).

FIGURE 15

CULTURAL RESOURCES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Economic impact of the state and federal historic preservation tax credits	1,132 jobs and grew the Kansas economy by \$57.5 million	1,706 jobs and grew the Kansas economy by \$69.3 million	1,101 jobs and grew the Kansas economy by \$48.7 million	1,000 jobs and grow the Kansas economy by \$50.0 million	1,000 jobs and grow the Kansas economy by \$50.0 million
2. Archeology sites cleared	240	225	245	250	250
3. Cost per visitor at the State Historic Sites (^COVID-19 limited visitors)	\$ 25.00^	\$ 23.53	23.00	24.00	24.00
Output Measure:					
4. Staff reviews of state and federal projects potentially impacting cultural resources	5,634	3,777	4,573	4,000	4,000
5. Total financial incentives distributed (in millions)	\$ 16.5	\$ 6.5	\$ 17.3	\$ 10.0	\$ 10.0
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 438,508	\$ 433,457		\$ 540,362	\$ 604,457
Federal Funds	715,619	1,352,936		710,808	1,445,551
All Other Funds	1,788,997	1,934,557		1,715,800	1,776,638
TOTAL	\$ 2,943,124	\$ 3,720,950		\$ 2,966,970	\$ 3,826,646
Percentage Change:					
SGF	12.1 %	(1.2) %		24.7 %	11.9 %
All Funds	(8.6) %	26.4 %		(20.3) %	29.0 %
FTE Positions	19.0	20.0		22.0	23.5

BUDGET ANALYSIS

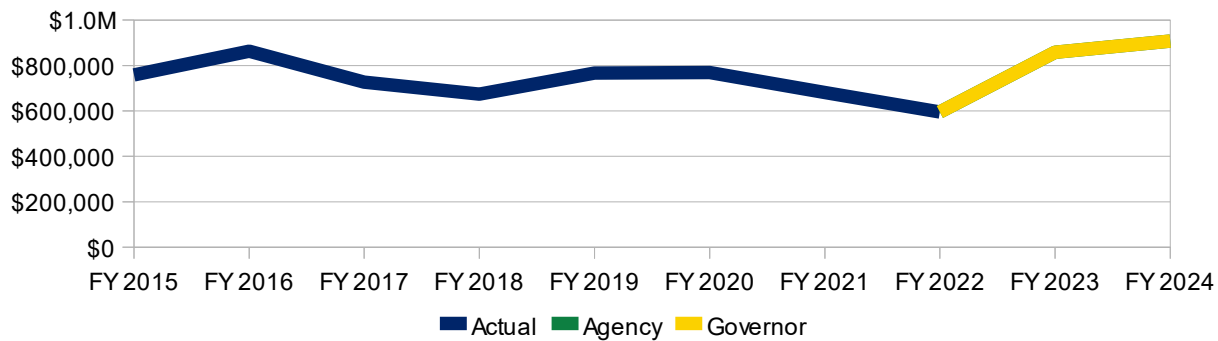
The agency requests \$3.8 million, including \$604,457 SGF, for the Cultural Resources program for FY 2024. This is an all funds increase of \$859,676, or 29.0 percent, and an SGF increase of \$64,095, or 11.9 percent, above the FY 2023 revised estimate. The all funds increase is primarily attributable to an increase in federal Paul Bruhn Historical Revitalization Grant Program funding. The agency has received such federal funding in previous fiscal years and, in fall 2022, this federal grant opportunity will reopen for applications and the agency intends to apply. If awarded, grant funds would be utilized to assist

more Kansans seeking to preserve the historic properties they own and to aid smaller, rural communities where funding can have a significant impact on economic development. The increase is also attributable to the agency's request to add an additional 1.0 FTE, and \$60,116, all from special revenue funds, for a Cultural Resource Outreach position for FY 2024. The SGF increase is primarily attributable to increased salaries and wages expenditures for full-time employees.

The **Governor** concurs with the agency's FY 2024 request.

EDUCATION AND MUSEUM

FIGURE 16
EDUCATION AND MUSEUM EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 72-117; KSA 58-4001 *et seq.*; KSA 75-2728; KAR 118-1

PROGRAM GOALS:

- Ensure excellence in teaching by producing curriculum materials that explore the stories of Kansas, while educating students on research skills that are practical and applicable to everyday life.
- Provide information to the public at the Capitol Visitor Center and interpret Kansas government to K-12 students and the public through tours, programs, and exhibits, emphasizing civic engagement.
- Operate the Kansas Museum of History to tell the stories of Kansas by maintaining exhibits based on the state's artifact collections and developing specialized school tours aligned to state curriculum standards.

The goal of the Education and Museum program is to ensure excellence in education in teaching Kansas history and government to students across the state and ensure that all Kansas students have the materials to

successfully meet this requirement; to collect, preserve, and interpret significant artifacts from Kansas history; and to operate the state history museum by providing educational opportunities for students, their families, and the public.

FIGURE 17
EDUCATION AND MUSEUM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Governor FY 2023	Governor FY 2024
Outcome Measure:					
1.Participation in curriculum activities	65,751	101,101	70,294	100,000	100,000
2.Number of K-12 school tour participants (^COVID-19 limitations)	-^	7,074	4,390	5,000	5,000
3.Capitol tour participants	1,220	28,071	19,201	40,000	50,000
4.Annual cost to serve visitors to the Kansas Museum of History and Capitol Visitor Center combined	\$ 13.00	\$ 15.86	\$ 15.00	\$ 17.50	\$ 15.00
Output Measure:					
5.Traveling Resource Trunks loaned to schools	21	112	89	115	115
6.E-newsletter distributed to Kansas educators	5,056	4,907	5,374	5,000	5,000
Financing					
SGF	\$ 675,093	\$ 570,643		\$ 780,967	\$ 830,846
Federal Funds	-	-		-	-
All Other Funds	6,528	24,302		76,968	76,990
TOTAL	\$ 681,621	\$ 594,945		\$ 857,935	\$ 907,836

FIGURE 17
EDUCATION AND MUSEUM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Governor FY 2023	Governor FY 2024
Percentage Change:					
SGF	(3.7) %	(15.5) %		36.9 %	6.4 %
All Funds	(11.5) %	(12.7) %		44.2 %	5.8 %
FTE Positions	11.0	8.0		13.0	13.0

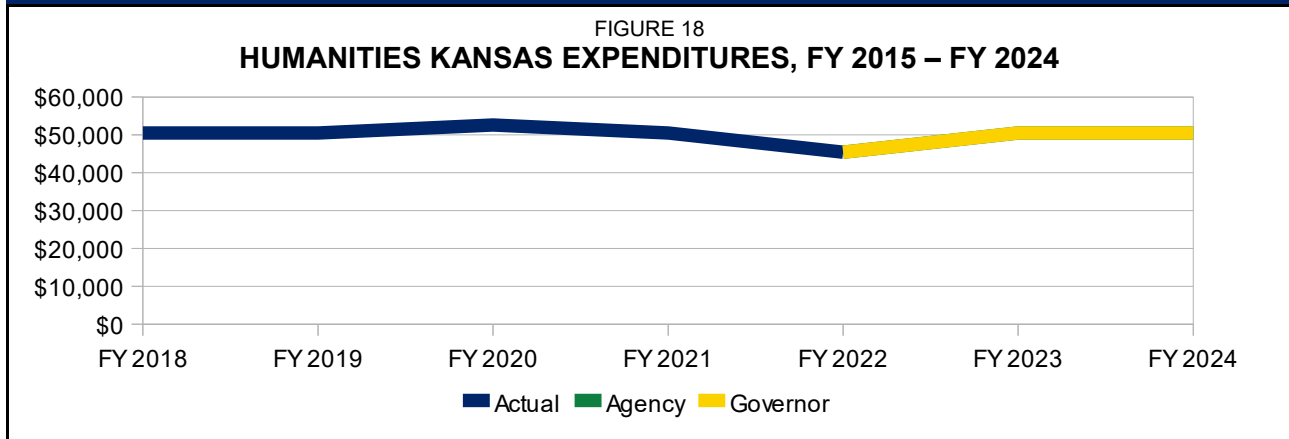
BUDGET ANALYSIS

The agency requests \$907,836, including \$830,846 SGF, for the Education and Museum program for FY 2024. This is an all funds increase of \$49,901, or 5.8 percent, and an SGF increase of \$49,879, or 6.4 percent, above the FY 2023 revised estimate. This increase is primarily attributable to an increase in salaries and wages expenditures to fill current vacancies. The increase is partially offset by a

decrease in contractual services expenditures due to temporary staff in FY 2023 to assist with disassembling and storing museum exhibits and for additional commodities expenditures for artifact storage supplies in FY 2023 that do not continue for FY 2024.

The **Governor** concurs with the agency's FY 2024 request.

HUMANITIES KANSAS



Humanities Kansas, formerly known as the Kansas Humanities Council, is a nonprofit organization that connects communities to the history, tradition, and ideas that strengthen civic life. Humanities Kansas uses state funds in support of Heritage Grants and Community Resource Grants. Heritage Grants provide support for projects that preserve and interpret local community history, while Community Resource Grants support speakers presenting

on Kansas history, book discussions, and traveling museum exhibits.

The State Historical Society serves as a pass-through for state funding to Humanities Kansas, which is specifically appropriated to the organization. Previously, these pass-through dollars were budgeted under the administration program but are now budgeted as a separate program.

FIGURE 19
HUMANITIES KANSAS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
There were no performance measures submitted for this program.					
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 50,501	\$ 45,451		\$ 50,501	\$ 50,501
Federal Funds	-	-		-	-
All Other Funds	-	-		-	-
TOTAL	\$ 50,501	\$ 45,451		\$ 50,501	\$ 50,501
Percentage Change:					
SGF	-- %	(10.0) %		11.1 %	-- %
All Funds	(4.0) %	(10.0) %		11.1 %	-- %
FTE Positions	--	--		--	--

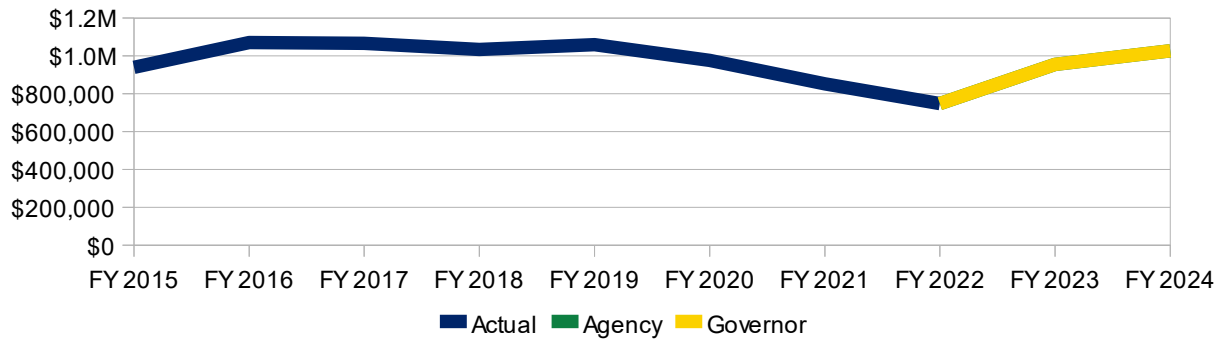
PERFORMANCE AND BUDGET ANALYSIS

The agency requests \$50,501, all SGF, for the Humanities Kansas program for FY 2024. This is the same as the FY 2023 revised amount.

The **Governor** concurs with the agency's FY 2024 request.

STATE ARCHIVES

FIGURE 20
STATE ARCHIVES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 45-401 *et seq.*; KSA 64-106 through 64-107; KSA 75-3501 *et seq.*; KSA 45-215 through 45-223; KSA 58-2005 through 58-2011; KSA 75-2250 through 75-2251; KSA 75-104; KAR 118-1 and 118-3

PROGRAM GOALS: • Collaborate with Kansas state and local government officials to draft and submit to the State Records Board new and revised records retention and disposition schedules that accurately reflect contemporary government business practices; and provide records management training to Kansas state and local government officials.

- Collect, preserve, and make available to the public Kansas state government records with enduring, or permanent, value housed in the State Archives with access provided in-person and/or digitally.
- Process current land survey reference report filings and providing land surveyors with access to historical land survey records housed in the State Archives.

The State Archives has the purpose to collect, preserve, and provide access to the state's records of enduring value to enhance government transparency; and educate the public about the state's history and government through the preservation and sharing of manuscripts, photographs, and newspapers that tell the stories of Kansas.

FIGURE 21
STATE ARCHIVES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Governor FY 2023	Governor FY 2024
Outcome Measure:					
1.Records Retention Schedules created or revised	148	97	156	100	100
2.Number of reference visits in-person and digitally (in millions)	2,019,381	1,691,066	1,933,825	1,900,000	1,900,000
3.Cost per research request performed by staff	\$ 14.21	\$ 14.22	\$ 13.83	\$ 14.25	\$ 14.25
4.Number of land survey requests filled annually	751	607	610	650	650
Output Measure:					
5.Number of items digitized to allow public access online	3,816	92,832	74,944	100,000	100,000
6.Amount of cubic feet of state records processed into the State Archives	17	1,634	637	450	450
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 784,036	\$ 692,560		\$ 853,124	\$ 924,401
Federal Funds	-	-		-	-
All Other Funds	67,986	55,662		102,008	102,334
TOTAL	\$ 852,022	\$ 748,222		\$ 955,132	\$ 1,026,735
Percentage Change:					
SGF	(13.6) %	(11.7) %		23.2 %	8.4 %
All Funds	(12.8) %	(12.2) %		27.7 %	7.5 %
FTE Positions	12.0	13.0		16.0	16.0

BUDGET ANALYSIS

The agency request includes \$1.0 million, including \$1.0 million SGF, for the State Archives program for FY 2024. This is an all funds increase of \$71,603, or 7.5 percent, and an SGF increase of \$71,277, or 8.4 percent, above the FY 2023 revised estimate. This increase is attributable to salaries and wages

expenditures. The agency indicates it has faced challenges in filling vacancies in previous fiscal years and anticipates filling positions for FY 2024.

The **Governor** concurs with the agency's FY 2024 request.

CAPITAL IMPROVEMENTS

FIGURE 22
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Rehabilitation and Repair	\$ 250,000	\$ 375,000	\$ 375,000	\$ 375,000	\$ 375,000
Kansas Museum of History (Topeka)	450,000	-	-	-	-
Cottonwood Ranch State Historic Site (Studley)	42,500	20,000	20,000	65,000	65,000
Constitutional Hall State Historic Site (Lecompton)	-	39,200	39,200	-	-
John Brown Museum State Historic Site (Osawatomie)	-	88,140	88,140	-	-
Previous Projects	54,230	-	-	-	-
<i>Subtotal—Projects</i>	<i>\$ 796,730</i>	<i>\$ 522,340</i>	<i>\$ 522,340</i>	<i>\$ 440,000</i>	<i>\$ 440,000</i>
TOTAL	\$ 796,730	\$ 522,340	\$ 522,340	\$ 440,000	\$ 440,000
Financing:					
SGF	\$ 507,135	\$ 375,000	\$ 375,000	\$ 375,000	\$ 375,000
Federal Funds	100,000	112,340	112,340	-	-
All Other Funds	189,395	35,000	35,000	65,000	65,000
TOTAL	\$ 796,530	\$ 522,340	\$ 522,340	\$ 440,000	\$ 440,000

FY 2023 CAPITAL IMPROVEMENTS

The **agency** estimates revised capital improvement expenditures of \$522,340, including \$375,000 SGF, in FY 2023. This is an all funds decrease of \$274,190 or 51.0 percent, including a decrease of \$132,572 SGF, or 35.4 percent, below the FY 2022 actual expenditures. The 2021 Legislature gave

additional funding for for rehabilitation and repairs in FY 2022. This accounts for the decrease in SGF between FY 2023 and FY 2022.

The **Governor** concurs with agency's FY 2023 revised estimate.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests capital improvement expenditures of \$440,000, including \$375,000 SGF, for FY 2024. This is an all funds decrease of \$82,340, or 15.8 percent, below the FY 2023 revised estimate, with no change to SGF expenditures from the FY 2023 revised estimate. This decrease is due to the completion of multiple projects in FY 2023, including repainting Constitutional Hall and improvements to the John Brown Museum roof and HVAC system. In 2012, the legislature

increased the agency's annual allocation to \$250,000 of SGF for cyclical maintenance and emergency repairs. However, due to inflation, the agency expects to incur substantially higher rehabilitation and repair expenditures in FY 2024. Additionally, the agency requests \$65,000 to continue the multi-year project to replace hail-damaged roofs at the Cottonwood Ranch State Historic Site.

The **Governor** concurs with the agency's FY 2024 request.

KANSAS STATE SCHOOL FOR THE BLIND

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 5,840,146	\$ 6,289,256	\$ 6,079,256	\$ 8,250,764	\$ 6,830,764
Federal Funds	608,014	844,493	844,493	582,166	582,166
All Other Funds	806,074	728,916	728,916	802,099	802,099
<i>Subtotal</i>	<i>\$ 7,254,234</i>	<i>\$ 7,862,665</i>	<i>\$ 7,652,665</i>	<i>\$ 9,635,029</i>	<i>\$ 8,215,029</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	922,477	1,489,650	1,489,650	2,727,963	2,727,963
<i>Subtotal</i>	<i>\$ 922,477</i>	<i>\$ 1,489,650</i>	<i>\$ 1,489,650</i>	<i>\$ 2,727,963</i>	<i>\$ 2,727,963</i>
TOTAL	\$ 8,176,711	\$ 9,352,315	\$ 9,142,315	\$ 12,362,992	\$ 10,942,992
Percentage Change:					
State General Fund	1.6 %	7.7 %	4.1 %	31.2 %	12.4 %
All Funds	(1.9) %	14.4 %	11.8 %	32.2 %	19.7 %
FTE Positions	81.5	81.5	83.5	83.5	83.5

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

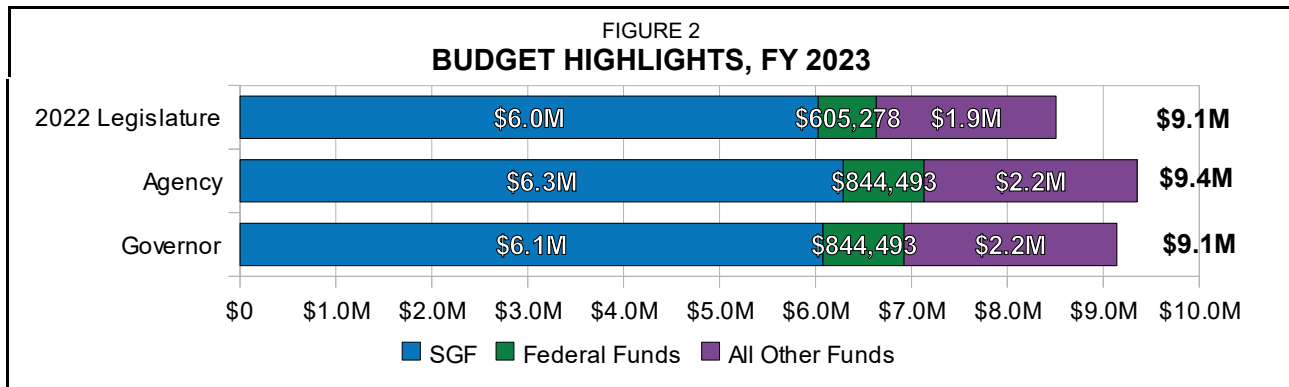
The Kansas State School for the Blind (KSSB) is located in Kansas City. KSSB's mission is to serve as a catalyst and leader in the development of exemplary programs and practices in vision services for students up to the age of 21. KSSB aims to build local capacity throughout the state via strategic partnerships with local schools, parents, and communities to ensure learners with visual impairments are able to assume responsible roles in society and lead fulfilling lives.

The school serves as the center for state-of-the-art education of Kansas children who are either blind or visually impaired. It is also the training and support base for Kansas teachers who work with children who have sensory impairments. Through its outreach program, KSSB also provides direct support in public schools by working with students, teachers, and parents to improve educational opportunities for students who are visually impaired. Among the programs and services offered at KSSB are day/residential academic programming, consultation, mentoring, assessment services, short course (one to five days), extended school year (summer school), and transition services.

To fulfill its mission, KSSB established three programs: Administrative Services, Instructional Services, and Support Services. KSSB is a state agency under the control and supervision of the State Board of Education.

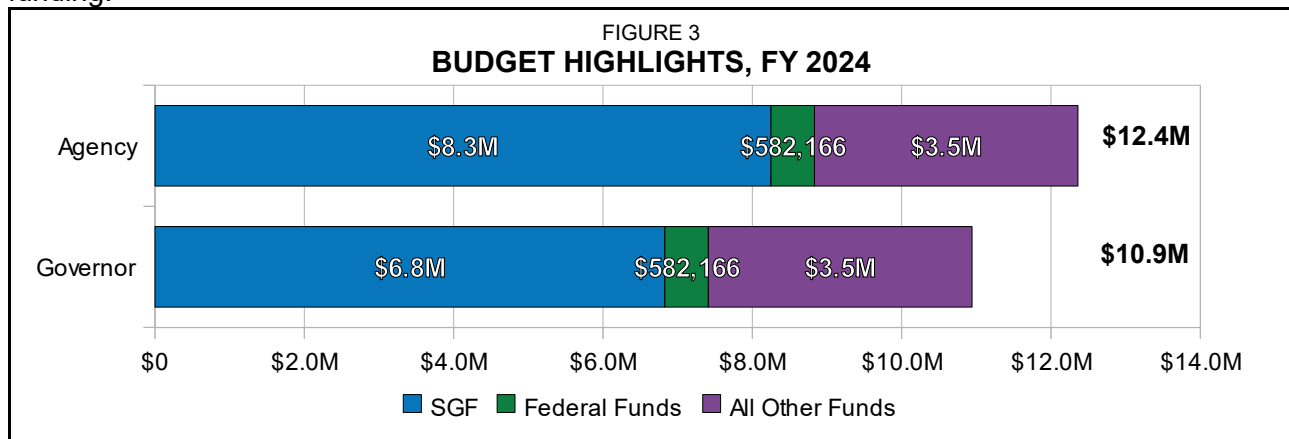
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$8,507,549, including \$6,028,690 from the State General Fund (SGF), for the Kansas State School for the Blind for FY 2023. One adjustment was made to change the 2022 Legislative approved amount. Subsequent to the 2022 Session, \$566 of unspent SGF moneys was reappropriated into FY 2023 without any legislative action required.



The **agency** submits a revised estimate of \$9.4 million, including \$6.3 million SGF, in FY 2023. This is an all funds increase of \$844,766, or 9.9 percent, including an SGF increase of \$260,000, or 4.3 percent, above the approved amount for FY 2023. The increase is attributable to \$260,000 SGF and 2.0 FTE positions for school resource officers, \$219,820 for capital improvements inflation adjustments, \$200,000 in federal elementary and Secondary School Emergency Relief (ESSER) funding, \$113,599 for the school food program, and \$364,946 in other adjustments primarily related to salaries and wages.

The **Governor** recommends total expenditures of \$9.1 million, including \$6.1 million SGF, in FY 2023. This is a decrease of \$210,000, or 2.2 percent, below the agency's FY 2023 revised estimate. The Governor concurs with the agency request for an adjustment to rehabilitation and repair and to secure the breezeway HVAC. The Governor partially recommends the agency request for 2.0 FTE positions for school resource officers and adds \$50,000 SGF for partial year funding.



The **agency** requests expenditures of \$12.4 million, including \$8.3 million SGF, for FY 2024. This is an all funds increase of \$3.0 million, or 32.2 percent, including an SGF increase of \$2.0 million, or 31.2 percent, above the FY 2023 revised estimate. The request includes 12 enhancement requests totaling \$4.5 million, including \$2.1 million SGF, for FY 2024. The majority of the enhancement requests are for capital improvements, including: HVAC repairs, elevator upgrades, security system updates, and track stabilization. The request includes \$1.5 million SGF to expand services for children from birth to three years of age, \$300,000 SGF to extend summer school, and \$273,000 SGF to continue funding for two school resource officers requested in the FY 2023 revised estimate.

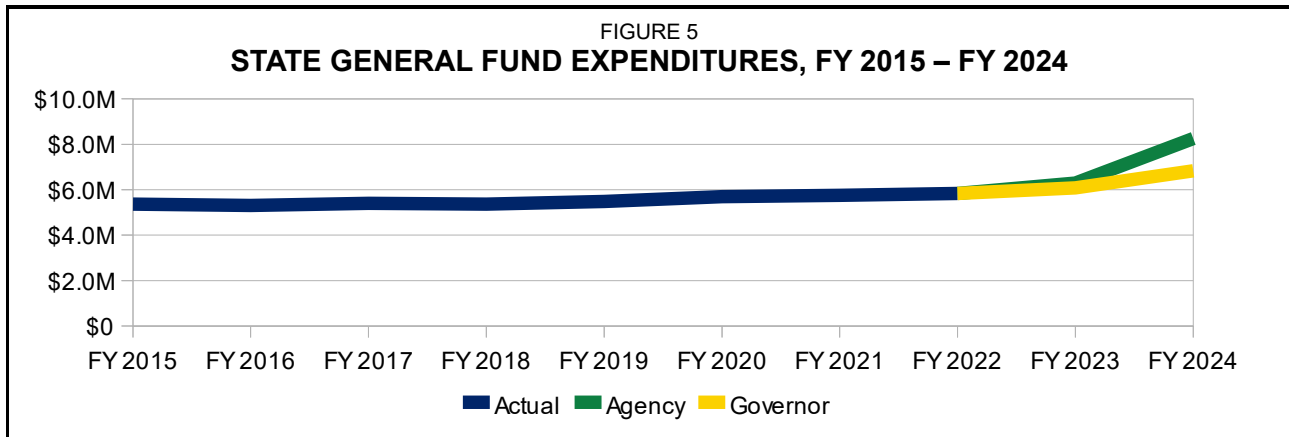
The **Governor** recommends total expenditures of \$10.9 million, including \$6.8 million SGF, for FY 2024. This is a decrease of \$1.4 million, all SGF, below the agency's FY 2024 request. The decrease is attributable to the Governor not recommending adoption of the agency request to expand service for children from birth to three years of age. The decrease is partially offset by the Governor adding \$80,000 SGF for enhanced housekeeping services.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 5,675,523	\$ 6,588,129	\$ 6,370,123	\$ 8,382,129	\$ 6,581,153
Contractual Services	1,001,276	937,279	937,279	945,538	1,325,538
Commodities	256,726	236,315	236,315	236,420	236,420
Capital Outlay	220,855	30,000	38,006	-	976
Debt Service Interest	24	-	-	-	-
<i>Subtotal</i>	<i>\$ 7,154,380</i>	<i>\$ 7,791,723</i>	<i>\$ 7,581,723</i>	<i>\$ 9,564,087</i>	<i>\$ 8,144,087</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	99,854	70,942	70,942	70,942	70,942
<i>Subtotal—Operating</i>	<i>\$ 7,254,234</i>	<i>\$ 7,862,665</i>	<i>\$ 7,652,665</i>	<i>\$ 9,635,029</i>	<i>\$ 8,215,029</i>
Capital Improvements	922,477	1,489,650	1,489,650	2,727,963	2,727,963
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 8,176,711	\$ 9,352,315	\$ 9,142,315	\$ 12,362,992	\$ 10,942,992
Financing:					
State General Fund	\$ 5,840,146	\$ 6,289,256	\$ 6,079,256	\$ 8,250,764	\$ 6,830,764
State Institutions	922,198	1,489,650	1,489,650	2,727,963	2,727,963
Building Fund					
Federal Funds	608,014	844,493	844,493	582,166	582,166
Special Revenue	806,353	728,916	728,916	802,099	802,099
Funds					
TOTAL	\$ 8,176,711	\$ 9,352,315	\$ 9,142,315	\$ 12,362,992	\$ 10,942,992
FTE Positions	81.5	81.5	83.5	83.5	83.5

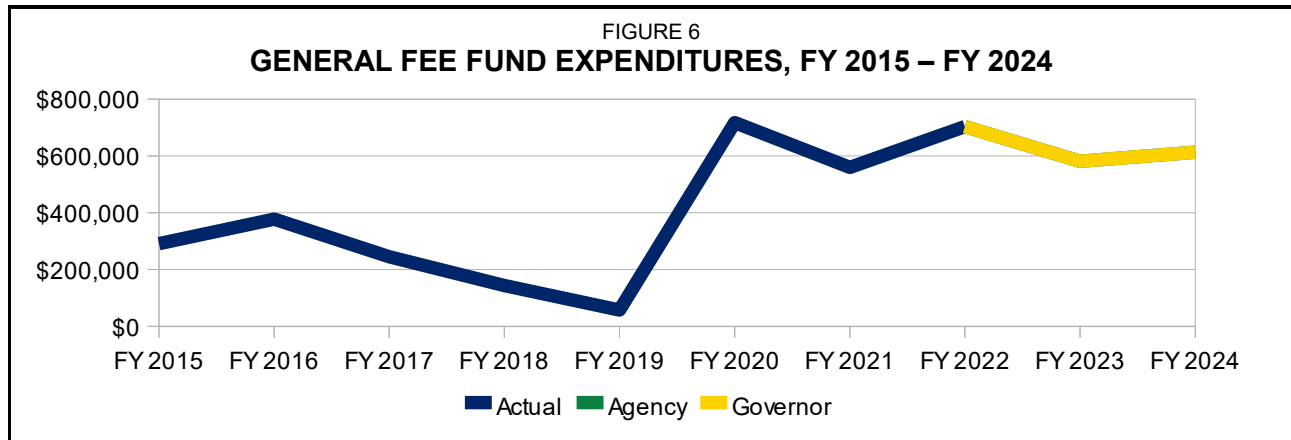
STATE GENERAL FUND



For the Kansas State School for the Blind, SGF revised expenditures are \$6.3 million SGF in FY 2023 and \$8.3 million for FY 2024. This is an increase of \$2.0 million, or 31.2 percent, primarily due to enhancement requests to expand services for children from birth to three years of age, expanding the extended summer school program, and hiring two school resource officers.

The Governor recommends SGF expenditures of \$6.8 million SGF for FY 2024, which is a decrease of \$1.4 million, or 17.2 percent, below the agency's FY 2024 request. This decrease is attributable to the Governor not recommending the majority of the agency's expansion of services.

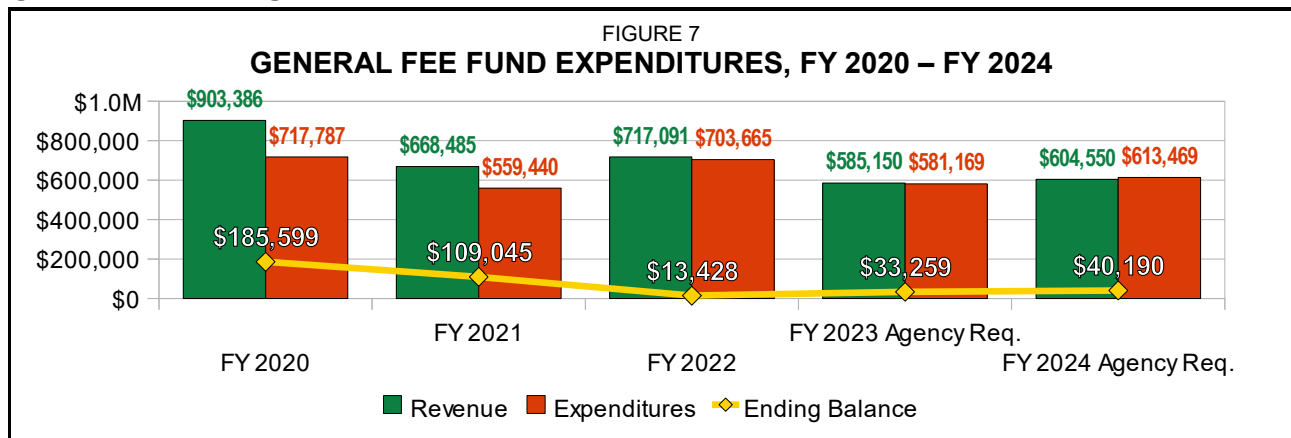
GENERAL FEE FUND



The General Fee Fund expenditures in the agency's FY 2023 revised estimate total \$581,169, which is a decrease of \$122,494, or 25.8 percent, below the FY 2022 actual amount. The agency's FY 2024 request includes General Fee Fund expenditures of \$613,469, which is an increase of \$32,300, or 5.6 percent, above the FY 2023 revised estimate.

The General Fee Fund includes several sources of revenue, such as Medicaid reimbursements for services provided to qualifying students, reimbursement for School District Administrative Claims program services, tuition for out-of-state students, Extended School Year and Career Exploration Program fees, rent from the Open Minds Child Development Center, and miscellaneous revenue.

GENERAL FEE FUND



* For FY 2024, the lowest month ending balance for the General Fee Fund will occur in December, with a balance of \$13,428.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	All Other Funds	All Funds	FTE
Legislative Approved				
Amount Approved by 2022 Legislature	\$ 6,028,690	\$ 2,478,293	\$ 8,506,983	81.5
1. SGF Reappropriations	566	-	566	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 6,029,256</i>	<i>\$ 2,478,293</i>	<i>\$ 8,507,549</i>	<i>81.5</i>
Agency Request				
2. Supplemental—School Resource Officers	260,000	-	260,000	--
3. Supplemental—Adjustment to Rehabilitation and Repair Budget	-	100,000	100,000	--
4. Supplemental—Breezeway HVAC	-	119,820	119,820	--
5. ESSER Funds	-	199,988	199,988	--
6. School Food Programs	-	113,599	113,599	--
7. All Other Adjustments	-	51,359	51,359	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 6,289,256</i>	<i>\$ 3,063,059</i>	<i>\$ 9,352,315</i>	<i>81.5</i>
Governor's Recommendation:				
8. Supplemental—School Resource Officers (Partial)	\$ (210,000)	\$ -	\$ (210,000)	2.0
TOTAL	\$ 6,079,256	\$ 3,063,059	\$ 9,142,315	83.5

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$8.5 million appropriated to the Kansas State School for the Blind for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATIONS.** An increase of \$566 SGF based on the reappropriation of unspent FY 2022 funding shifted into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$9.4 million, including \$6.3 million SGF, in FY 2023. This is an all funds increase of \$844,766, or 9.9 percent, including an SGF increase of \$260,000, or 4.3 percent, above the approved amount for FY 2023. The increase is attributable to \$260,000 SGF and 2.0 FTE positions for school resource officers, \$219,820 for capital improvements inflation adjustments, \$200,000 in federal ESSER funding, \$113,599 for the school food program, and \$364,946 in other adjustments primarily related to salaries and wages.

The **agency** estimate includes the following adjustments:

2. **SUPPLEMENTAL - TWO SCHOOL RESOURCE OFFICERS.** The agency requests an additional \$260,000 SGF, and 2.0 FTE positions, to hire two school resource officers.
3. **SUPPLEMENTAL - ADJUSTMENT TO REHABILITATION AND REPAIR BUDGET.** The agency requests \$100,000 from the State Institutions Building Fund (SIBF) to address increased costs for maintenance and rehabilitation and repair.
4. **SUPPLEMENTAL - BREEZEWAY HVAC.** The agency requests \$119,820 to address unanticipated, escalating costs to upgrade the HVAC system for the breezeway between the Johnson, Dining Hall, and the Edlund buildings.

5. **ESSER FUNDS** - The agency will receive approximately \$200,000 from the Kansas State Department of Education's federal allocation of the Elementary and Secondary School Emergency Relief (ESSER) fund for COVID-19 pandemic related expenses.
6. **SCHOOL FOOD PROGRAM** – The agency adds \$113,599, all from special revenue funds, for the school food program.
7. **ALL OTHER ADJUSTMENTS.** The agency adds \$51,359, all from special revenue funds, for other adjustments in FY 2023.

The **agency** estimate includes 81.5 FTE positions, which is an increase of 2.0 FTE positions above the number approved by the 2022 Legislature.

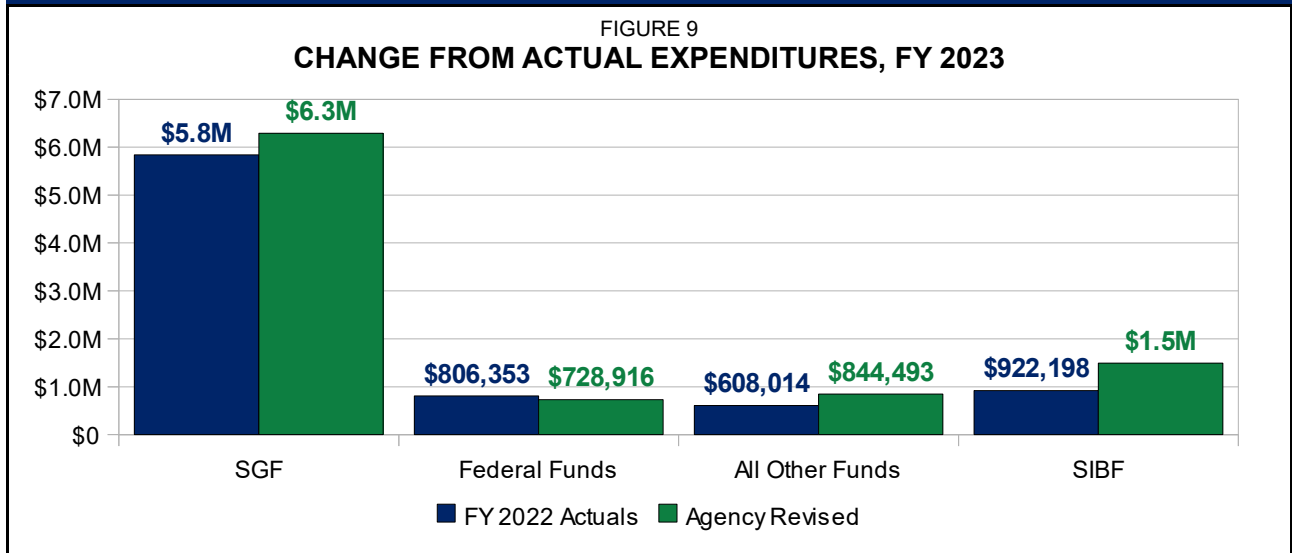
GOVERNOR'S RECOMMENDATION

The **Governor** recommends total expenditures of \$9.1 million, including \$6.1 million SGF, in FY 2023. This is a decrease of \$210,000, or 2.2 percent, below the agency's FY 2023 revised estimate. The Governor concurs with the agency request for an adjustment to rehabilitation and repair and to secure the breezeway HVAC. The Governor partially recommends the agency request for 2.0 FTE positions for school resource officers and adds \$50,000 SGF for partial year funding.

The **Governor's** recommendation partially adopts the agency supplemental:

8. **SUPPLEMENTAL - TWO SCHOOL RESOURCE OFFICERS.** The Governor partially adopts the agency request for school resource officers and deletes \$210,000 SGF in FY 2023. The recommendation adds \$50,000 SGF in FY 2023 for partial year funding along with 2.0 FTE positions (Item 2).

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



For FY 2023, the School for the Blind submits revised expenditures totaling \$9.4 million, including \$6.3 million SGF and \$1.5 million SIBF. This is an all funds increase of \$1.2 million, or 14.4 percent, including an SGF increase of \$449,110, or 7.7 percent, above the FY 2022 actual expenditures. The increase is related to salaries and wages (\$912,606), and capital improvements (\$567,173).

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	All Other Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 6,289,256	\$ 3,063,059	\$ 9,352,315	83.5
Agency Enhancement Requests:				
1. Enhancement—Expand Services for Children from Birth to Three Years	\$ 1,500,000	\$ -	\$ 1,500,000	--
2. Enhancement—Expansion of Extended Summer School	300,000	-	300,000	--
3. Enhancement—Two School Resource Officers	13,000	-	13,000	--
4. Enhancement—Electrical Service Modifications	-	204,160	204,160	--
5. Enhancement—Adjust Base Rehab and Repair	-	41,738	41,738	--
6. Enhancement—Security Perimeter Fencing	-	318,250	318,250	--
7. Enhancement—Safety/Security Network Upgrade	-	100,872	100,872	--
8. Enhancement—HVAC Systems and Upgrade	-	955,750	955,750	--
9. Enhancement—Brighton Elevator (Phase 2)	-	400,969	400,969	--
10. Enhancement—Track Stabilization	-	100,000	100,000	--
11. Enhancement—Safety and Security Base Services	-	140,405	140,405	--
12. Enhancement—HVAC Systems Base Services	-	87,569	87,569	--
13. All Other Adjustments	148,508	(1,300,544)	(1,152,036)	--
Subtotal—Agency Estimate	\$ 8,250,764	\$ 4,112,228	\$ 12,362,992	83.5
Governor's Recommendation:				
14. Enhancement—Expand Services for Children from Birth to Three Years – Not Recommended	(1,500,000)	-	(1,500,000)	--
15. Contracted Housekeeping	80,000	-	80,000	--
TOTAL	\$ 6,830,764	\$ 4,112,228	\$ 10,942,992	83.5

AGENCY REQUEST

The **agency** requests expenditures of \$12.4 million, including \$8.3 million SGF, for FY 2024. This is an all funds increase of \$3.0 million, or 32.2 percent, including an SGF increase of \$2.0 million, or 31.2 percent, above the FY 2023 revised estimate. The request includes 12 enhancement requests totaling \$4.5 million, including \$2.1 million SGF, for FY 2024. The majority of the enhancement requests are for capital improvements, including HVAC repairs, elevator upgrades, security system updates, and track stabilization. The request includes \$1.5 million SGF to expand services for children from birth to three years of age, \$300,000 SGF to extend summer school, and \$273,000 SGF to continue funding for two school resource officers requested in FY 2023.

The **agency** request includes the following enhancements:

- 1. ENHANCEMENT—EXPAND SERVICES FOR CHILDREN FROM BIRTH TO THREE YEARS OF AGE.** The agency requests \$1.5 million SGF to expand their statewide services for children from birth to three years of age. The agency states that in 2019,

KSSB hired two vision teachers to provide outreach to these young students. Since that time, the agency states their service requests have increased over 200 percent from 2019-2022. The request would add six additional childhood special educators with certification as a vision teacher and four certified orientation and mobility specialists, and fund technology and travel expenditures.

2. **ENHANCEMENT-EXPANSION OF EXTENDED SUMMER SCHOOL.** The agency requests \$300,000 SGF to support a summer school program for blind children living in rural Kansas. Funding would be used to secure 25 teaching staff with 16-day contracts to provide intensive education for three weeks in June.
3. **ENHANCEMENT-SCHOOL RESOURCE OFFICERS.** The agency requests an additional \$13,000 SGF above the FY 2023 request to hire two school resource officers for day and evening shifts. This amount reflects a 5.0 percent rate increase to the FY 2023 base request of \$260,000.
4. **ENHANCEMENT-ELECTRICAL SERVICE MODIFICATIONS.** The agency requests \$204,160 to replace the primary electrical service for the Irwin building (preschool classrooms, administrative offices, and security office).
5. **ENHANCEMENT-ADJUSTMENT TO BASE REHABILITATION AND REPAIR BUDGET.** The agency requests an additional \$41,738 SGF above the FY 2023 request to outsource repairs due to the lack of in-house personnel with specialized skills, trades, and equipment.
6. **ENHANCEMENT-SECURE PERIMETER FENCING.** The agency requests \$318,250 to complete the final phase of improving the campus perimeter fencing and gate.
7. **ENHANCEMENT-SAFETY/SECURITY NETWORK UPGRADE.** The agency requests \$100,872 to start the replacement of critical network equipment and building security systems.
8. **ENHANCEMENT-HVAC SYSTEMS AND UPGRADE.** The agency requests \$955,570, which includes the first phase of upgrades in the Vogel building and the accelerated timetable of replacing aged and leaking HVAC equipment in the Johnson building, initially slated for FY 2027.
9. **ENHANCEMENT-BRIGHTON ELEVATOR (PHASE 2).** The agency requests \$409,969 for the final phase of the Brighton elevator project. Partial funding for the first phase was approved for FY 2023; if this enhancement request is approved for FY 2024, the entire project could be started in May 2023 and finished in August 2024.
10. **ENHANCEMENT-TRACK STABILIZATION.** The agency requests \$100,000 to stabilize a portion of the track that was damaged during the installation of a rear campus gate.
11. **ENHANCEMENT-SAFETY AND SECURITY SYSTEMS BASE SERVICES.** The agency requests \$140,405 to keep existing safety and security systems operational.
12. **ENHANCEMENT-HVAC SYSTEMS BASE SERVICES.** The agency requests \$87,569 to keep existing HVAC systems operational and to maintain campus boilers and HVAC upgrades.
13. **ALL OTHER ADJUSTMENTS.** All other adjustments primarily accounts for the difference between the agency's FY 2024 base request and their capital improvement enhancements.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends total expenditures of \$10.9 million, including \$6.8 million SGF, for FY 2024. This is a decrease of \$1.4 million, or 11.5 percent, all SGF, below the agency's FY 2024 request. The decrease is attributable to the Governor not recommending adoption of the agency request to expand services for children from birth to three years of age. The decrease is partially offset by the Governor adding \$80,000 SGF for enhanced housekeeping services.

14. **ENHANCEMENT—SERVICES FOR CHILDREN FROM BIRTH TO THREE YEARS OF AGE.** The Governor does not recommend expanding KSSB's services for children from birth to three years of age (Item 1).
15. **HOUSEKEEPING.** The Governor recommends adding \$80,000 SGF for FY 2024 to help KSSB train and retain enough housekeeping personnel to perform the necessary levels of cleaning for the school's residential school setting. The agency would eliminate two vacant custodial positions and use the associated \$100,000, along with the additional appropriation of \$80,000, for a total of \$180,000 for contractual services for off-hours deep cleaning of the campus. The agency will retain 2.0 FTE custodial positions that are currently staffed for laundry services and acute custodial duties that arise during the day.

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

SUPPLEMENTAL REQUESTS FOR FY 2023				
Item	SGF	All Other Funds	Total Funds	FTE
Two School Resource Officers	\$ 260,000	\$ -	\$ 260,000	-
Adjustment to Base Rehabilitation and Repair Budget	-	100,000	100,000	-
Secure Breezeway HVAC	-	119,820	119,820	-
TOTAL	\$ 260,000	\$ 219,820	\$ 479,820	-

The **agency** submits a revised estimate of \$9.4 million, including \$6.3 million SGF, in FY 2023. This is an all funds increase of \$844,766, or 9.9 percent, including an SGF increase of \$260,000, or 4.3 percent, above the approved amount for FY 2023.

The **agency's** revised estimate includes the following supplemental adjustments:

SCHOOL RESOURCE OFFICERS. The agency requests an additional \$260,000 SGF to hire two additional school resource officers.

The Governor recommends partial funding of this request for the remainder of FY 2023 and the addition of 2.0 FTE positions.

ADJUSTMENT TO REHABILITATION AND REPAIR BUDGET. The agency requests \$100,000 SIBF to address the rising cost of maintenance and rehabilitation.

The Governor recommends adoption of this request.

SECURE BREEZEWAY HVAC. The agency requests \$119,820 to address unanticipated, escalating costs to upgrade the HVAC system for the breezeway between the Johnson, Dining Hall, and Edlund buildings.

The Governor recommends adoption of this request.

ENHANCEMENT REQUESTS FOR FY 2024				
Item	SGF	All Other Funds	Total Funds	FTE
Expand Services for Children from Birth to Three Years of Age	\$ 1,500,000	\$ -	\$ 1,500,000	-
Expansion of Extended Summer School	300,000	-	300,000	-
Two School Resource Officers	273,000	-	273,000	-
Electrical Service Modifications	-	204,160	204,160	-
Adjust Base Rehab and Repair	-	141,738	141,738	-
Security Perimeter Fencing	-	318,250	318,250	-
Safety/Security Network Upgrade	-	100,872	100,872	-
HVAC Systems and Upgrade	-	955,750	955,750	-
Brighton Elevator (Phase 2)	-	400,969	400,969	-
Track Stabilization	-	100,000	100,000	-
Safety and Security Base Services	-	140,405	140,405	-
HVAC Systems Base Services	-	87,569	87,569	-
TOTAL	\$ 2,073,000	\$ 2,449,713	\$ 4,522,713	-

The **agency** requests enhancement expenditures of \$4.5 million, including \$2.1 million SGF, for FY 2024.

The **agency** request includes the following enhancements:

EXPAND SERVICES FOR CHILDREN FROM BIRTH TO THREE YEARS OF AGE. The agency requests \$1.5 million SGF to expand statewide services for children from birth to three years of age. The agency states that in 2019, KSSB hired two vision teachers to provide outreach to these young students. Since that time, the agency states service requests have increased over 200 percent from 2019-2022. The agency requests this funding to hire six additional childhood special educators with certification as a vision teacher and four certified orientation and mobility specialists, along with funding for technology and travel expenditures.

The **Governor** does not recommend the adoption of this request.

The **Governor** recommends adoption of the following enhancement requests:

EXPANSION OF EXTENDED SUMMER SCHOOL. The agency requests \$300,000 SGF to support a summer school program for blind children living in rural Kansas. Funding would be used to secure 25 teaching staff with 16-day contracts to provide intensive education for three weeks in June.

SCHOOL RESOURCE OFFICERS. The agency requests an additional \$13,000 SGF above the FY 2023 base request to obtain two school resource officers for day and evening shifts. This amount reflects a 5.0 percent rate increase to the FY 2023 base request of \$260,000, for a total FY 2024 request of \$273,000 and 2.0 FTE positions.

ELECTRICAL SERVICE MODIFICATIONS. The agency requests \$204,160 to replace the primary electrical service for the Irwin building (preschool classrooms, administrative offices, and security office).

ADJUSTMENT TO REHABILITATION AND REPAIR BUDGET. The agency requests an additional \$41,738 SIBF above the FY 2023 revised estimate of \$100,000 to assist the agency with the rising cost of goods and services.

SECURE PERIMETER FENCING. The agency requests \$318,250 SIBF to complete the final phase of improving the campus perimeter fencing and gate.

SAFETY/SECURITY NETWORK UPGRADE. The agency requests \$100,872 SIBF to start the replacement of critical network equipment and building security systems.

HVAC SYSTEMS AND UPGRADE. The agency requests \$955,570 SIBF, which includes the first phase of upgrades in the Vogel building and the accelerated timetable of replacing aged and leaking HVAC equipment in the Johnson building, initially slated for FY 2027.

BRIGHTON ELEVATOR (PHASE 2). The agency requests \$409,969 SIBF for the final phase of the Brighton elevator project. Partial funding for the first phase was approved for FY 2023; if this enhancement request is approved for FY 2024, the entire project could be started in May 2023 (FY 2023) and finished in August 2023 (FY 2024).

TRACK STABILIZATION. The agency requests \$100,000 SIBF to stabilize a portion of the track that was damaged during the installation of a rear campus gate.

SAFETY AND SECURITY SYSTEMS BASE SERVICES. The agency requests \$140,405 SIBF to keep existing safety and security systems operational.

HVAC SYSTEMS BASE SERVICES. The agency requests \$87,569 SIBF to keep existing HVAC systems operational and to maintain campus boilers and HVAC upgrades.

In addition to the agency-requested enhancements above, the Governor recommends the following additional enhancement not requested by the agency.

HOUSEKEEPING. The Governor recommends adding \$80,000 SGF for FY 2024 to help KSSB train and retain enough housekeeping personnel to perform the necessary levels of cleaning for the school's residential school setting. The agency would eliminate two vacant custodial positions and use the associated \$100,000, along with the additional appropriation of \$80,000, for a total of \$180,000 for contractual services for off-hours deep cleaning of the campus. The agency would retain 2.0 FTE custodial positions that are currently staffed for laundry services and acute custodial duties that arise during the day.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

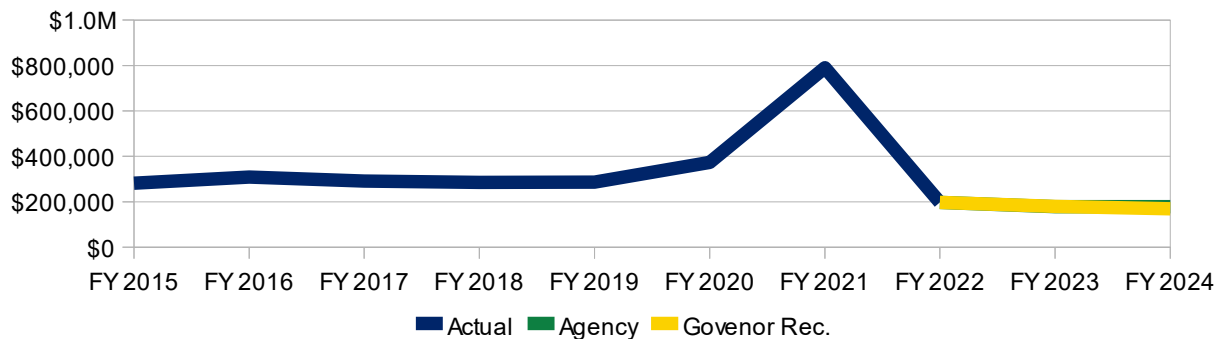
FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administrative Services	\$ 195,109	\$ 178,673	\$ 178,673	\$ 179,286	\$ 179,286
Instructional Services	5,538,216	5,597,700	5,597,700	7,505,474	6,005,474
Support Services	1,520,909	2,086,292	1,876,292	1,950,269	2,030,269
Capital Improvements	922,477	1,489,650	1,489,650	2,727,963	2,727,963
TOTAL	\$ 8,176,711	\$ 9,352,315	\$ 9,142,315	\$ 12,362,992	\$ 10,942,992
FTE Positions:					
Administrative Services	1.0	1.0	1.0	1.0	1.0
Instructional Services	58.5	57.5	57.5	57.5	57.5
Support Services	22.0	25.0	25.0	25.0	25.0
Capital Improvements	-	-	-	-	-
TOTAL	81.5	83.5	83.5	83.5	83.5

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION PROGRAM

FIGURE 12
ADMINISTRATION PROGRAM EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 76-1101b

PROGRAM GOALS: • Increase school enrollment.
• Improve school climate.
• Improve operational efficiencies and maximize resources allocated to students.

The Administration Program coordinates and co-curricular programs, personnel overall management and operations of the KSSB. The program is responsible for the development and administration of educational procedures, and support services; appointment of classified and unclassified employees; budget preparations; and payroll.

FIGURE 13
ADMINISTRATION PROGRAM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of students that accessed intensive services	40	40	--	45	50
2.Teacher-staff retention rate	90%	95%	--	90%	90%
3.Percent budget for Instructional Services*	75%	77%	74%	74%	76%
Financing					
	Actual FY 2021	Actual FY 2022		Gov Rec. FY 2023	Gov Rec. FY 2024
SGF	\$ 292,192	\$ 175,249		\$ 177,673	\$ 178,286
Non-SGF State Funds	10,418	4,225			
Federal Funds	15,490	1,000		1,000	1,000
TOTAL	\$ 318,100	\$ 180,474		\$ 178,673	\$ 179,286
Percentage Change:					
SGF	2.3 %	(40.0) %		1.4 %	0.3 %
All Funds	157.3 %	(43.3) %		(1.0) %	0.3 %
FTE Positions	1.3	1.0		1.0	1.0

*The Governor's Office does not utilize this measure for evaluation purposes.

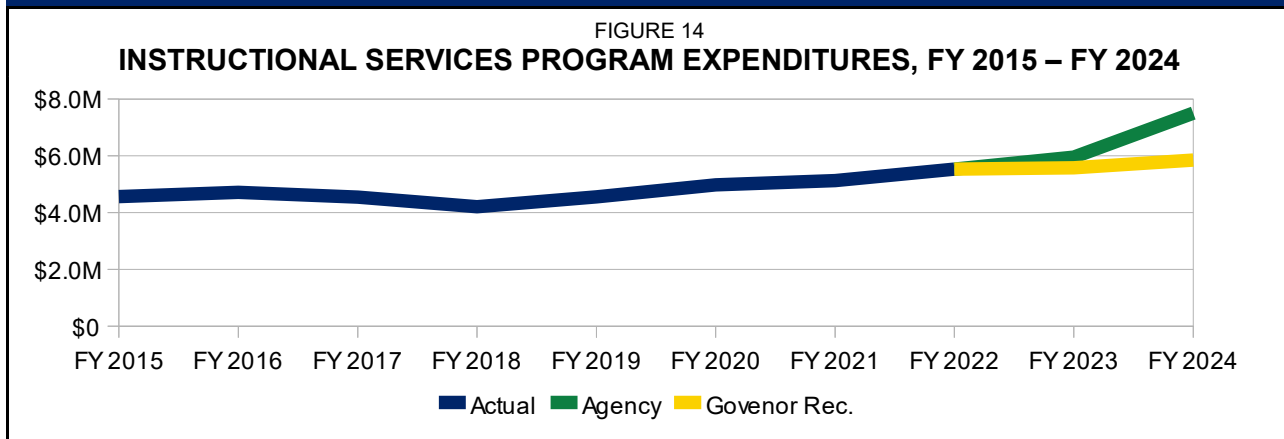
BUDGET ANALYSIS

The Administration Program includes one position, the superintendent. Expenditures are primarily salaries and wages; with a small amount, 6.2 percent, being used for contractual services. The school submits a revised estimate for this program of \$178,673, including \$177,673 SGF, in FY 2023. This is a decrease

of \$54,744 below the agency's approved amount. The agency requests \$179,286 for FY 2024. The FY 2024 request is 0.3 percent above the agency's FY 2023 revised estimate.

The **Governor** concurs with the agency requests for FY 2023 and FY 2024.

INSTRUCTIONAL SERVICES PROGRAM



STATUTORY BASIS: • KSA 76-1101b

PROGRAM GOALS:

- Increase outreach services to infants and young children who are blind or visually impaired across Kansas.
- Increase students ages 0 to 21 who are blind/visually impaired across Kansas receiving direct instructional contact from the KSSB.

The KSSB provides a fully accredited academic program and services for multiple disabilities. The Instructional Services Program includes campus teachers, related service providers, instructional assistants, braillists, outreach specialists, and project directors. These individuals provide direct services to students and technical assistance to teachers, administrators, and parents.

The Instructional Services program operates the following subprograms:

DAY PROGRAM. This subprogram combines traditional academic subjects and classes for students with multiple disabilities and focuses on functional academics and the skills of daily living. Related services, such as speech therapy, orientation and mobility training, counseling, and physical and occupational therapies, which are required by a student's Individualized Education Plan (IEP), are scheduled throughout the day. Extracurricular activities are offered in the late afternoon and on some weekends.

EXTENDED DAY. The student residence subprogram is for students who are unable to return to their homes due to the distance from the KSSB campus. A homelike environment is provided for students 6 to 21 years of age who have disabilities ranging from mild to severe.

Many Extended Day students have medical problems and are provided 24-hour nursing coverage. The Extended Day instructors (dormitory teachers) teach the students daily living skills.

EXTENDED SCHOOL YEAR PROGRAM.

This summer educational program provides access to curriculum that many students need to complete their IEP. The on-site program in Kansas City offers a three-week program including instruction in Braille, orientation and mobility training, skills required for independent living, training in specialized assistance technology, career development training, and other blindness-adaption skills. A one-week, condensed version of this program is offered at Fort Hays State University to reach rural students. The agency indicates the demand for this program continues to grow, and the school is requesting an enhancement for FY 2024 to begin offering the program for three weeks rather than one.

FIELD-BASED INSTRUCTIONAL SERVICES. KSSB services are made available to more than 1,500 students in the state who have a visual impairment. This is accomplished through direct instruction, consultation, and distance learning experiences for students, parents, and local school districts. KSSB also provides services for children from birth through

age three and their families through the statewide Infant Toddler Networks (Tiny-K).

KANSAS INSTRUCTIONAL RESOURCE CENTER. The Center provides textbooks and library materials in Braille large print to all blind and visually impaired students in Kansas.

ACCESSIBLE ARTS, INC. This subprogram provides outreach services statewide, as well as services to on-campus students. Accessible Arts, Inc. developed a model of using arts activities to promote learning across all curricular areas and to promote the inclusion of children with disabilities among children who do not have disabilities.

FIGURE 15 INSTRUCTIONAL SERVICES PROGRAM, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Students ages zero to five receiving direct services*	35	40	45	45	50
2.Number of Low Vision Exams*	150	83	93	95	100
3.Total student served*	N/A	123	N/A	140	150
Financing					
	Actual FY 2021	Actual FY 2022		Gov Rec. FY 2023	Gov Rec. FY 2024
SGF	\$ 4,194,409	\$ 4,339,816		\$ 4,514,272	\$ 5,099,765
Federal Funds	490,841	546,387		671,232	480,810
Non SGF State Funds	457,575	664,692		412,196	424,899
TOTAL	\$ 5,142,825	\$ 5,550,895		\$ 5,597,700	\$ 6,005,474
Percentage Change:					
SGF	9.5 %	3.5 %		4.0 %	13.0 %
All Funds	3.0 %	7.9 %		0.8 %	7.3 %
FTE Positions	57.5	58.5		57.5	57.5

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

The **agency** submits a revised Instructional Services budget of \$5.6 million, including \$4.5 million SGF, in FY 2023. The estimate is an all funds increase of \$117,965, or 2.2 percent, including an SGF decrease of \$147,128, or 3.2 percent, from the FY 2023 approved budget.

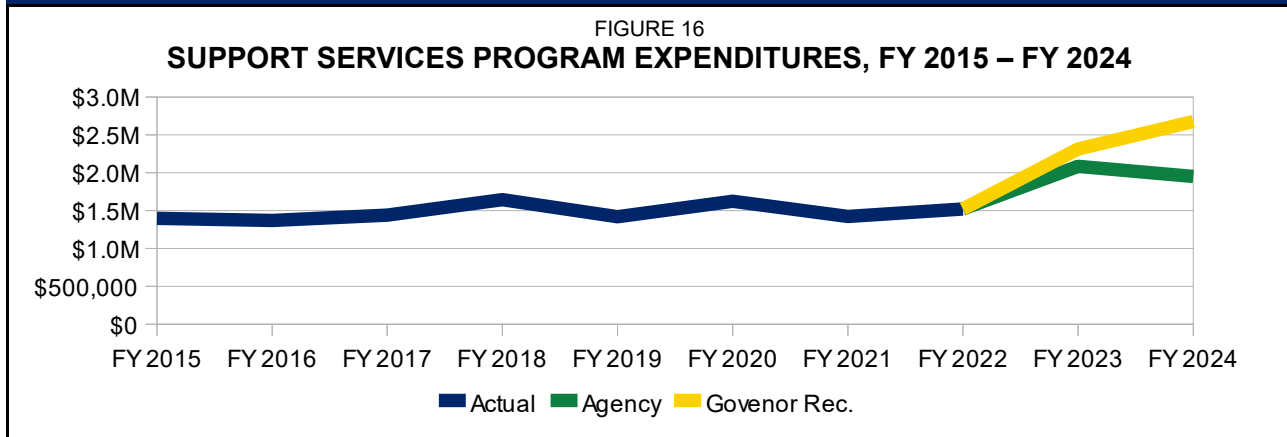
The **Governor** concurs with the agency revised estimate in FY 2023.

The **agency** requests \$7.5 million, including \$6.6 million SGF, for FY 2024. This is an all

funds increase of \$1.9 million, or 34.1 percent, above the agency's FY 2023 revised estimate. The increase is primarily due to the agency's enhancement request to expand the birth to age three program and to expand the summer school program.

The **Governor** recommends \$6.0 million, including \$5.1 million SGF, for FY 2024. The Governor does not recommend adoption of the agency enhancement request to expand the birth to age three program but does recommend expansion of the summer program.

SUPPORT SERVICES PROGRAM



STATUTORY BASIS: • KSA 1101b

PROGRAM GOALS:

- Provide a safe and secure environment for students and professionals that provide specialized education.
- Provide and support technology on campus for specialized educational needs of students.
- Maintain a safe vehicle fleet to transport students to off-campus academic classes and extracurricular activities.

The Facility Operation Services of the Support Services Program maintains eight buildings on a 9.6-acre campus. Dietary and laundry services are provided to attending students. Housekeeping services maintain the dormitory, recreational facilities, and grounds. Maintenance services provide for the operation

and repair of plan facilities, maintenance of vehicles, and security. Central receiving services distributes all materials that come into KSSB. The Support Services Program also includes the Finance/Business office and the Human Resources Department.

FIGURE 17
SUPPORT SERVICES PROGRAM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Security services that meet standards*	90%	90%	90%	90%	90%
2.IT resources for direct classroom*	70%	70%	70%	70%	70%
3.Average mileage per vehicle in fleet*	75,000	33,211	36,070	36,000	39,000
Financing					
	Actual FY 2021	Actual FY 2022		Gov Rec. FY 2023	Gov Rec. FY 2024
SGF	\$ 1,250,530	\$ 1,326,152		\$ 1,387,311	\$ 1,552,713
Federal Funds	44,791	74,358		172,261	100,356
Non SGF State Funds	157,910	120,678		316,720	377,200
TOTAL	\$ 1,453,231	\$ 1,521,188		\$ 1,876,292	\$ 2,030,269
Percentage Change:					
SGF	(20.1) %	6.0 %		4.6 %	11.9 %
All Funds	(12.4) %	4.7 %		23.3 %	8.2 %
FTE Positions	22.0	23.0		25.0	25.0

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

The **agency** submits a revised estimate for the Support Services program of \$2.1 million including \$1.6 million SGF, in FY 2023. This is an all funds increase of \$562,291, or 36.9 percent, above the approved amount. The increase is primarily due an increase in the school's salaries and wages and the school's supplemental request to hire two school resource officers.

The **Governor** recommends expenditures of \$1.9 million, including \$1.4 million SGF, in FY 2023. This is a decrease of \$210,000 SGF, or 10.1 percent, below the agency estimate. The

Governor recommends funding the school resource officers for a partial year.

The **agency** requests \$2.0 million, including \$1.5 million SGF, for FY 2024. This is a decrease of \$136,023, or 6.5 percent, below the FY 2023 revised estimate.

The **Governor** recommends \$2.0 million, including \$1.6 million SGF, which is an increase of \$80,000 SGF, or 4.1 percent, above the FY 2024 agency request. The increase is attributable to the recommendation for enhanced housekeeping services.

CAPITAL IMPROVEMENTS

The Kansas State School for the Blind has a capital improvements budget for its 10-acre campus and buildings. The funding is primarily from the State Institutions Building Fund (SIBF).

SAFETY AND SECURITY

The agency's capital improvements budget includes funds necessary to keep the campus secure and to maintain their fire and mass notification systems.

HVAC SYSTEMS/UPGRADE

The agency's capital improvements budget includes campus boilers HVAC upgrade projects. The agency has planned upgrades over multiple years to allow for savings and minimal disruption to students. In FY 2024, the agency will begin the first phase of replacing the non-operational HVAC system in the Vogel building (classrooms and library) and accelerate replacing HVAC air handlers and piping in the Johnson building.

REHABILITATION AND REPAIR

The agency's capital improvement budget includes rehabilitation and repair projects for campus facilities, including hot water tanks, masonry and metal repair, drywall repairs, maintenance and preventative services, and replacement of failing equipment. In FY 2024, the agency intends to finish the last segment of perimeter fencing and continue electrical service upgrades.

RENOVATIONS

In FY 2024, the agency will begin phase 2 of the Brighton students' use elevator projects. These are required for the elevator to be fully ADA-compliant. KSSB also requests enhancement funding for FY 2024 to match funds toward a track resurfacing project that the school has primarily funded with private contributions.

FIGURE 18
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Safety and Security	\$ 137,766	\$ 144,545	144,545	\$ 241,277	\$ 241,277
HVAC Systems/Upgrade	250,870	420,054	420,054	1,043,319	1,043,319
Rehab and Repair	533,562	641,816	641,816	942,398	942,398
Renovations	-	283,235	283,235	500,969	500,969
<i>Subtotal—Projects</i>	<u>\$ 922,198</u>	<u>\$ 1,489,650</u>	<u>\$ 1,489,650</u>	<u>\$ 2,727,963</u>	<u>\$ 2,727,963</u>
Financing:					
SGF	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
SIBF	922,198	1,489,650	1,489,650	2,727,963	2,727,963
General Fee Fund	279	-	-	-	-
TOTAL	<u>\$ 922,477</u>	<u>\$ 1,489,650</u>	<u>\$ 1,489,650</u>	<u>\$ 2,727,963</u>	<u>\$ 2,727,963</u>

FY 2023 CAPITAL IMPROVEMENTS

The **agency's** revised estimate includes a capital improvements budget of \$1.5 million, all from the SIBF, in FY 2023. This is an increase of \$219,820, or 17.3 percent, above the amount approved by the 2022 Legislature. This reflects the agency's supplemental request to address inflation (\$100,000) and to address

unanticipated costs incurred when upgrading the HVAC system for the breezeway between the Johnson, Dining Hall, and Edlund buildings.

The **Governor** concurs with the agency's FY 2023 revised estimate of capital improvement expenditures.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** request includes a capital improvements budget of \$2.7 million, all from the SIBF, for FY 2024. This is an increase of \$1.2 million, or 83.1 percent, above the FY 2023 revised estimate.

SAFETY AND SECURITY. The agency requests \$241,276, all from the SIBF, which is an increase of \$96,732, or 66.9 percent, above the FY 2023 revised estimate. The agency states the increase is due to ongoing maintenance of current life and safety systems along with upgrading legacy equipment

HVAC SYSTEMS AND UPGRADES. The agency requests \$1,043,319, which includes the first phase of upgrades in the Vogel building and the accelerated timetable of replacing aged and leaking HVAC equipment in the Johnson building (a project initially slated for FY 2027). This also includes \$87,569 to keep existing HVAC systems operational.

REHABILITATION AND REPAIR. The agency requests \$942,398, all from the SIBF, which is an increase of \$300,582, or 46.8 percent, above the FY 2023 revised estimate. This increase would replace the last segment of perimeter fencing and replace the primary electrical service for the Irwin building.

RENOVATION PROJECTS. The agency requests \$500,969, all SIBF, which is an increase of \$217,734 above the FY 2023 revised estimate. The agency requests \$400,969 for the final phase of the Brighton elevator project. Partial funding for the first phase was approved for FY 2023; if this enhancement request is approved for FY 2024, the entire project could be started in May 2023 (FY 2023) and finished in August 2023 (FY 2024). Additionally, the agency requests \$100,000 to stabilize a portion of the track that was damaged during the installation of a rear campus gate.

The **Governor** concurs with the agency's FY 2024 capital improvements request.

KANSAS STATE SCHOOL FOR THE DEAF

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 9,590,194	\$ 10,240,457	\$ 10,030,457	\$ 11,416,301	\$ 10,875,218
Federal Funds	658,558	930,770	930,770	512,796	512,796
All Other Funds	834,623	1,114,224	1,114,224	1,275,275	1,275,275
<i>Subtotal</i>	<i>\$ 11,083,375</i>	<i>\$ 12,285,451</i>	<i>\$ 12,075,451</i>	<i>\$ 13,204,372</i>	<i>\$ 12,663,289</i>
Capital Improvements:					
State General Fund	\$ 5,000	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	1,205,287	1,632,198	1,632,088	2,448,194	2,448,194
<i>Subtotal</i>	<i>\$ 1,210,287</i>	<i>\$ 1,632,198</i>	<i>\$ 1,632,088</i>	<i>\$ 2,448,194</i>	<i>\$ 2,448,194</i>
TOTAL	\$ 12,293,662	\$ 13,917,649	\$ 13,707,539	\$ 15,652,566	\$ 15,111,483
Percentage Change:					
State General Fund	1.6 %	6.7 %	4.5 %	11.5 %	8.4 %
All Funds	1.1 %	13.2 %	11.5 %	12.5 %	10.2 %
FTE Positions	143.5	145.5	145.5	145.5	145.5

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

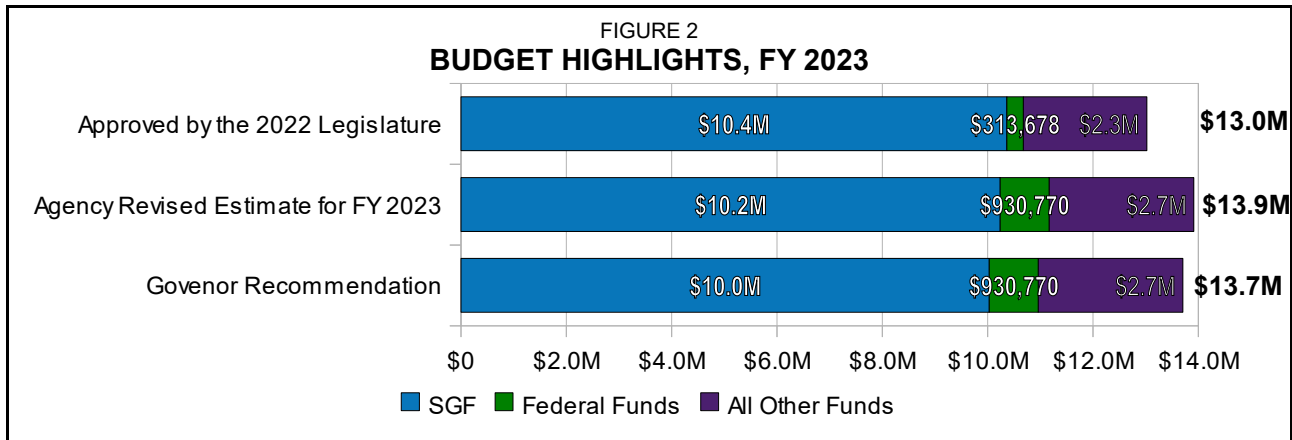
Located in Olathe, the mission of the Kansas State School for the Deaf (KSSD) is to ensure deaf and hard-of-hearing (D/HH) students achieve their full potential in a language-rich environment. The school has three programs to assist with its mission: Administrative Services, Instructional Services, and Support Services. The KSSD is a state agency under the control and supervision of the State Board of Education.

KSSD offers a comprehensive curriculum for D/HH students ages 21 and under. Both American Sign Language and English are integral parts of the total school program. KSSD provides related services to make educational programs available to students with additional disabilities, including health services, physical therapy, occupational therapy, and speech and language therapy. The School for the Deaf also provides sign language interpreting, audiological services, and community resource and family services. In addition, KSSD operates an outreach program to serve as a statewide resource center for D/HH students, their families, and their local school districts. This includes the Auditory Training Unit program, which provides equipment and consultative services for D/HH children in public school districts.

The agency is responsible for the implementation of the statewide Language Assessment Program (LAP).

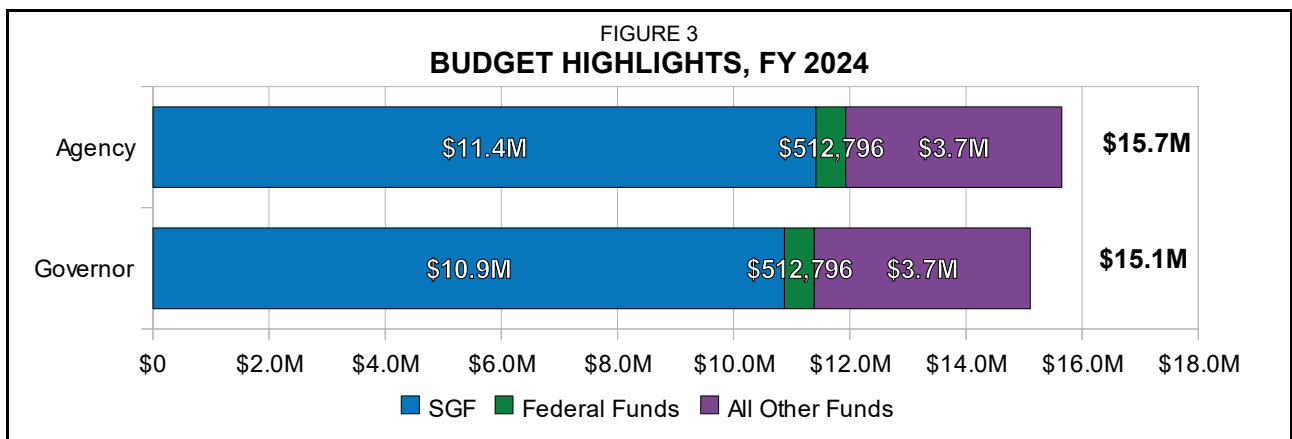
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$13,021,011, including \$10,366,457 from the State General Fund (SGF), for the Kansas State School for the Deaf for FY 2023. One adjustment has been made subsequently to that amount, which changes the current year approved amount without any legislative action required. The adjustment includes a reappropriation of \$2,290 from the State Institutions Building Fund (SIBF) from FY 2022 into FY 2023.



The **Kansas State School for the Deaf (KSSD)** submits a revised estimate of \$13.9 million, including \$10.2 million SGF, in FY 2023. This is an all funds increase of \$894,348, or 6.9 percent; including a decrease of \$126,000 SGF, or 1.2 percent, from the 2022 Legislature approved amount in FY 2023. The overall increase is primarily attributable to a transfer of federal American Rescue Plan Act (ARPA) funds and an increase in special revenue funds and other federal funds.

The **Governor** recommends \$13.7 million in FY 2023, including \$10.0 million SGF. This is an all funds decrease of \$210,110, or 1.5 percent, below the agency's FY 2023 revised estimate. This includes a decrease of \$210,000 SGF, or 2.1 percent, below the agency's FY 2023 revised estimate. The Governor recommends partial year funding of \$50,000 to hire two school resource officers (*Staff Note: full year funding totals \$260,000*).



The **KSSD** requests \$15.7 million, including \$11.4 million SGF, for FY 2024. This is an all funds increase of \$1.7 million, or 12.5 percent, above the agency's 2023 revised estimate. This includes an SGF increase of \$1.2 million, or 11.5 percent, above the agency's FY 2023 revised estimate. The increase is due to enhancement requests, primarily in salaries and wages and capital improvements.

The **Governor** recommends \$15.1 million, including \$10.9 million SGF, for FY 2024. The recommendation is an all funds decrease of \$541,083, all SGF, below the agency's FY 2024 request. The Governor does not recommend the agency's enhancement request for a staff increase.

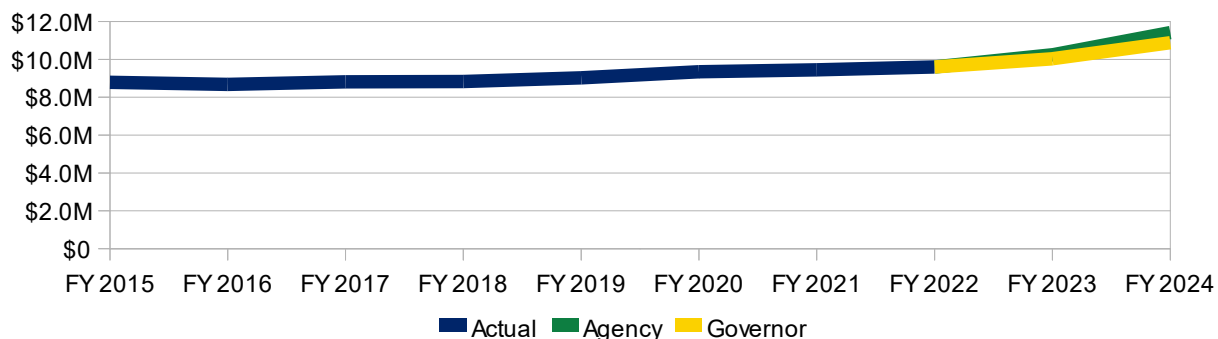
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 9,316,323	\$ 10,641,677	\$ 10,423,671	\$ 11,415,179	\$ 10,873,120
Contractual Services	1,043,380	1,219,964	1,219,964	1,311,421	1,311,421
Commodities	409,503	278,235	278,235	288,265	288,265
Capital Outlay	259,691	59,975	67,981	103,907	104,883
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 11,028,897</i>	<i>\$ 12,199,851</i>	<i>\$ 11,989,851</i>	<i>\$ 13,118,772</i>	<i>\$ 12,577,689</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	54,478	85,600	85,600	85,600	85,600
<i>Subtotal—Operating</i>	<i>\$ 11,083,375</i>	<i>\$ 12,285,451</i>	<i>\$ 12,075,451</i>	<i>\$ 13,204,372</i>	<i>\$ 12,663,289</i>
Capital Improvements	1,210,287	1,632,198	1,632,088	2,448,194	2,448,194
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 12,293,662	\$ 13,917,649	\$ 13,707,539	\$ 15,652,566	\$ 15,111,483
Financing:					
State General Fund	\$ 9,595,194	\$ 10,240,457	\$ 10,030,457	\$ 11,416,301	\$ 10,875,218
Federal Funds	658,558	930,770	930,770	512,796	512,796
SIBF	1,205,287	1,632,198	1,632,088	2,448,194	2,448,194
All Other Funds	834,623	1,114,224	1,114,224	1,275,275	1,275,275
TOTAL	\$ 12,293,662	\$ 13,917,649	\$ 13,707,539	\$ 15,652,566	\$ 15,111,483
FTE Positions	143.5	145.5	145.5	145.5	145.5

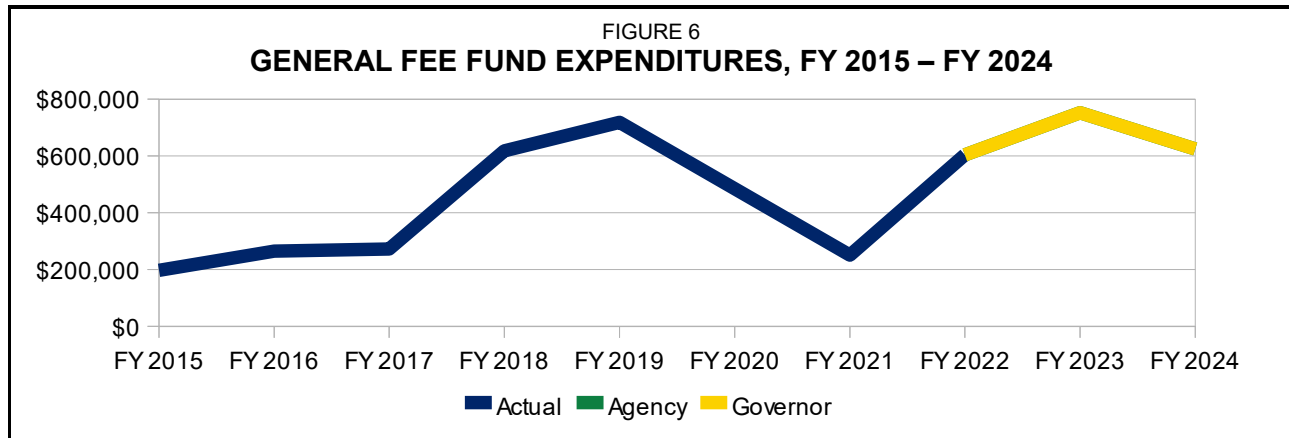
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



The Kansas State School for the Deaf estimates revised expenditures of \$10.2 million SGF in FY 2023 and requests expenditures of \$11.4 million SGF for FY 2024. The Governor recommends SGF expenditures of \$10.9 million SGF for FY 2024, which is a decrease of \$542,083, or 4.7 percent, below the agency's FY 2024 request. This decrease is attributable to the Governor's recommendation to not include the majority of the school's staffing enhancements.

GENERAL FEE FUND

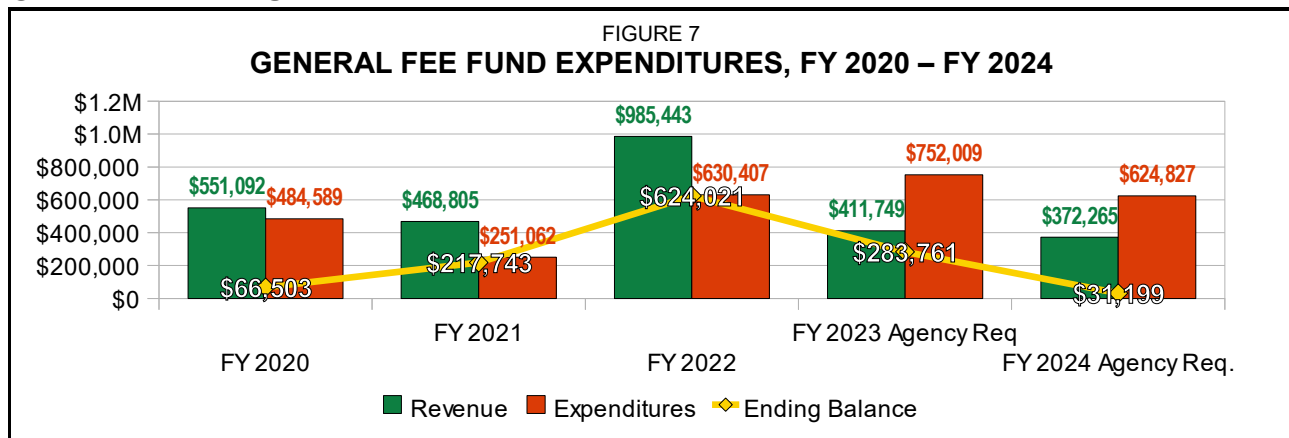


The General Fee Fund expenditures in the agency's FY 2023 revised estimate total \$752,009, which is an increase of \$148,575 above FY 2022 actual expenditures. The agency's FY 2024 request includes General Fee Fund expenditures of \$624,827, which is a decrease of \$127,182 below the FY 2023 revised estimates.

The General Fee Fund revenue is from reimbursements from local school districts for paraprofessionals pursuant to KSA 76-1006, tuition from out-of-state students, extended year instruction, weekend student supervision fees, rent from the National Helen Keller Center (a federal D/HH program housed on the KSSD campus), and rent from the former superintendent residence, which is currently housing a maintenance employee who handles on-call maintenance.

Funds fluctuate based on the number of students who qualify for paraprofessional assistance.

GENERAL FEE FUND



* For FY 2024, the lowest month ending balance for the General Fee Fund will occur in June, with a balance of \$31,199.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	All Other Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 10,366,457	\$ 2,654,554	\$ 13,021,011	143.5
1. Reappropriation - SIBF	-	2,290	2,290	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 10,366,457</i>	<i>\$ 2,656,844</i>	<i>\$ 13,023,301</i>	<i>143.5</i>
Agency Estimate:				
2. Supplemental—Two School Resource Officers	\$ 260,000	\$ -	\$ 260,000	--
3. Supplemental—Additional Rehab and Repair	-	100,000	100,000	--
4. All Other Adjustments	(386,000)	920,348	534,348	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 10,240,457</i>	<i>\$ 3,677,192</i>	<i>\$ 13,917,649</i>	<i>143.5</i>
Governor's Recommendation:				
5. Supplemental—Two School Resource Officers (Partial)	\$ (210,000)	\$ -	\$ (210,000)	2.0
6. Supplemental—Additional Rehab and Repair	-	-	-	--
7. Lapse—Roth Building Repairs	-	(110)	(110)	--
TOTAL	\$ 10,030,457	\$ 3,677,082	\$ 13,707,539	145.5

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the amount appropriated to the Kansas State School for the Deaf for FY 2023. This changes the current year approved amount without any legislative action required. The adjustment for this agency includes a reappropriation of \$2,290 SIBF from FY 2022 into FY 2023.

AGENCY ESTIMATE

The agency requests a revised estimate of \$13.9 million, including \$10.2 million SGF, in FY 2023. This is an all funds increase of \$894,348, or 6.9 percent, including a decrease of \$126,000 SGF, or 1.2 percent, from to the approved amount for FY 2023.

The **agency** estimate includes the following adjustments:

- REAPPROPRIATION - SIBF.** The agency's revised estimate includes a reappropriation of \$2,290 SIBF from FY 2022 into FY 2023.
- SUPPLEMENTAL - TWO SCHOOL RESOURCE OFFICERS.** The agency requests \$260,000 to hire two school resource officers for day and evening shifts. Currently, the agency states they do not have any professionally trained and licensed school resource officers to meet rising safety and security expectations.
- SUPPLEMENTAL - ADDITIONAL REHAB AND REPAIR.** The agency requests \$100,000 to reflect the significant increase in expenditures for normal maintenance rehabilitation and repair due to lack of in-house personnel, specialized skills and trades, and specialized equipment, which requires outsourcing at a time vendors are passing on inflated material and labor costs to customers.

4. **ALL OTHER ADJUSTMENTS.** SGF moneys were lapsed and federal American Rescue Plan Act (ARPA) funds were appropriated for the LAP during the 2022 Session. Additional expenditures are special revenue funds and federal funds.

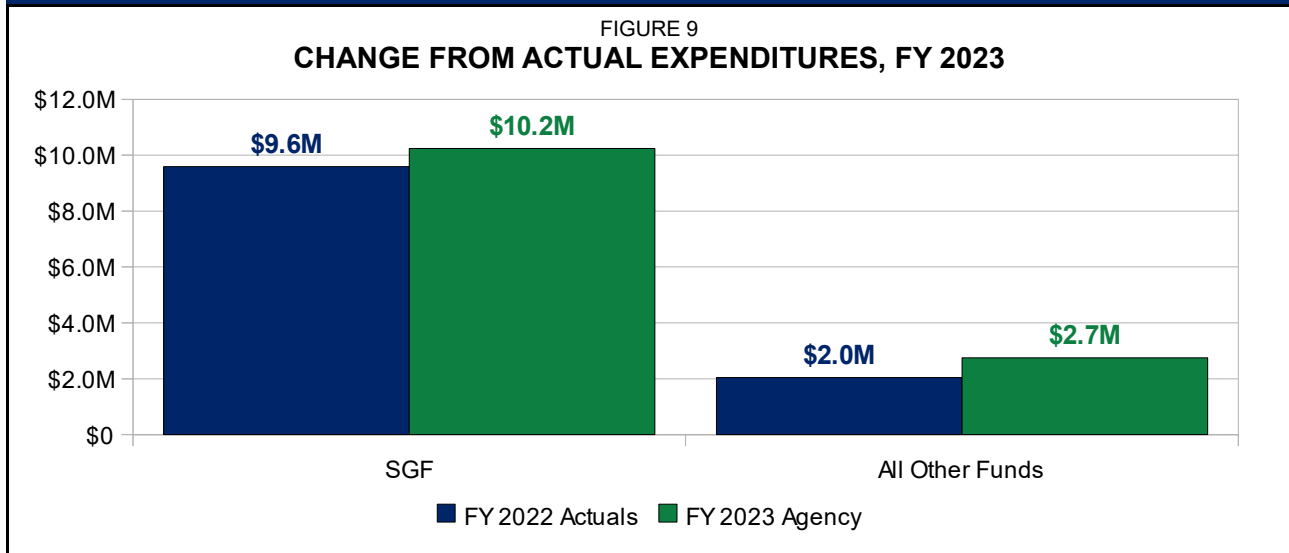
The **agency** estimate also includes 143.5 FTE positions, which is the same as the number approved by the 2022 Legislature.

GOVERNOR'S RECOMMENDATION

The **Governor's** recommendation includes the following adjustments:

5. **SUPPLEMENTAL - TWO SCHOOL RESOURCE OFFICERS.** The Governor recommends \$50,000 SGF in FY 2023 (partial year funding) along with the additional 2.0 FTE positions (Item 2).
6. **SUPPLEMENTAL - ADDITIONAL REHAB AND REPAIR.** The Governor concurs with the agency's request for an additional \$100,000 as an inflation adjustment.
7. **LAPSE - ROTH BUILDING REPAIRS.** As a technical change, the Governor recommends the lapse of \$110 SIBF in FY 2023. These funds are no longer needed as the Roth Building repairs have been completed.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$13.9 million, including \$10.2 million SGF in FY 2023. While this is an all funds increase of \$1.6 million, or 12.5 percent, above the 2022 actual amount, it is \$894,348, or 6.9 percent, above the amount approved by the 2022 Legislature. The increase in FY 2023 includes the 24/7 pay plan initiative, additional federal funds for the LAP, and the school's supplemental requests.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	All Other Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 10,240,457	\$ 3,677,192	\$ 13,917,649	145.5
Agency Enhancement Requests				
1. School Counselor	\$ 83,808	\$ -	\$ 83,808	--
2. Instructional Coach	83,808	-	83,808	--
3. 2.5 Outreach Jobs	186,039	-	186,039	--
4. Job Coach	62,976	-	62,976	--
5. Special Education Teacher of the Deaf	83,808	-	83,808	--
6. Increase Salary of Lower Paid Staff	40,644	-	40,644	--
7. Two School Resource Officers	13,000	-	13,000	--
8. Adjust Base Rehab and Repair	-	48,786	48,786	--
9. Roth Electrical Upgrade	-	230,000	230,000	--
10. Foltz Gym Wall Stabilization	-	160,000	160,000	--
11. Dishwasher Replacement	-	132,250	132,250	--
12. Safety and Security Network Upgrade	-	124,340	124,340	--
13. HVAC System and Upgrades	-	566,950	566,950	--
14. Elementary Commons Area Remodel	-	202,000	202,000	--
15. Dorm Remodel Phase I	-	250,000	250,000	--
16. Life Safety Systems Base Service	-	192,311	192,311	--
17. HVAC Base Service	-	116,319	116,319	--
18. All Other Adjustments	621,761	(1,463,883)	(842,122)	--
Subtotal—Agency Estimate	\$ 11,416,301	\$ 4,236,265	\$ 15,652,566	145.5
Governor's Recommendation:				
19. Additional Staffing (Items 1- 6)	\$ (541,083)	\$ -	\$ (541,083)	--
20. Two School Resource Officers (Item 7)	-	-	-	--
21. Capital Improvements	-	-	-	--
TOTAL	\$ 10,875,218	\$ 4,236,265	\$ 15,111,483	145.5

AGENCY REQUEST

The **agency** requests \$15.7 million, including \$11.4 million SGF, for FY 2024. This is an all funds increase of \$1.7 million, or 12.5 percent, including an SGF increase of \$1.2 million, or 11.5 percent, above the FY 2023 revised estimate. The increase is primarily due to enhancement requests.

The agency request includes the following enhancement requests:

Items 1 - 7: The agency requests several staffing enhancements for FY 2024, including the hiring of a school counselor (Item 1), an instructional coach (Item 2), a family support liaison (included in Item 3), an outreach teacher of the deaf (included in Item 3), an outreach early interventionist (included in Item 3), a job coach (Item 4), a special education teacher of the deaf (Item 5), and two school resource officers (Item 7). Additionally, the agency requests funding to increase the salaries of lower-paid staff to \$15 per hour. These enhancements are discussed in detail in the Supplemental and Enhancement Requests of this analysis.

Items 8 - 17: The agency requests an enhancement towards the capital improvements of \$2.0 million, all from the SIBF. These projects are further detailed in the Supplemental and Enhancement Requests of this analysis and in the Capital Improvements section of this analysis. Listed above, the agency's Item 16 and Item 17 enhancement requests are requested to become part of the base budget request.

18. **ALL OTHER ADJUSTMENTS.** All other adjustments primarily accounts for the difference between the agency's FY 2024 base request and their capital improvement enhancements.

The **agency** estimate also includes 143.5 FTE positions, which is the same as the total approved for FY 2023.

GOVERNOR'S RECOMMENDATION

The **Governor's** recommendation includes the following adjustments:

19. The **Governor** concurs with the agency's request and recommends two additional FTE positions to allow the school to hire two school resource officers (Item 7).
20. The **Governor** does not recommend the additional staffing enhancement requests (Items 1-6).
21. The **Governor** concurs with the agency's request for capital improvement expenditures totaling \$2.0 million, all SIBF (Items 8-17).

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

SUPPLEMENTAL REQUESTS FOR FY 2023

Item	SGF	All Other Funds	Total Funds	FTE
Two School Resource Officers	\$ 260,000	\$ -	\$ 260,000	-
Adjust Rehab and Repair	-	100,000	100,000	-
TOTAL	\$ 260,000	\$ 100,000	\$ 360,000	-

The **agency** submits a revised estimate of \$13.9 million, including \$10.2 million SGF, in FY 2023. This is an all funds increase of \$894,348 or 6.9 percent, and an SGF decrease of \$126,000, or 1.2 percent from the approved amount for FY 2023.

The **agency's** revised estimate of expenditures includes the following supplemental adjustments.

SCHOOL RESOURCE OFFICERS. The agency requests \$260,000 to hire two school resource officers for day and evening shifts. Currently, the agency states they do not have any professionally trained and licensed school resource officers to meet rising safety and security expectations.

The Governor recommends partial funding of this request (\$50,000) for the remainder of FY 2023 and an additional 2.0 FTE positions.

ADJUSTMENT TO BASE REHABILITATION AND REPAIR BUDGET. The agency requests \$100,000 to reflect the significant increase in expenditures for normal maintenance and rehabilitation and repair due to lack of in-house personnel, specialized skills and trades, and specialized equipment, which requires outsourcing at a time vendors are passing on inflated material and labor costs to customers.

The Governor recommends adoption of this request.

ENHANCEMENT REQUESTS FOR FY 2024

Item	SGF	All Other Funds	Total Funds	FTE
School Counselor	\$ 83,808	\$ -	\$ 83,808	-
Instructional Coach	83,808	-	83,808	-
2.5 Outreach Jobs	186,039	-	186,039	-
Job Coach	62,976	-	62,976	-
Special Education Teacher of the Deaf	83,808	-	83,808	-
Increase Salary of Lower Paid Staff	40,644	-	40,644	-
Two School Resource Officers	13,000	-	13,000	-
Adjust Base Rehab and Repair	-	48,786	48,786	-
Roth Electrical Upgrade	-	230,000	230,000	-
Foltz Gym Wall Stabilization	-	160,000	160,000	-
Dishwasher Replacement	-	132,250	132,250	-
Safety and Security Network Upgrade	-	124,340	124,340	-
HVAC System and Upgrades	-	566,950	566,950	-
Elementary Commons Area Remodel	-	202,000	202,000	-
Dorm Remodel Phase I	-	250,000	250,000	-
Life Safety Systems Base Service	-	192,311	192,311	-
HVAC Base Service	-	116,319	116,319	-
TOTAL	\$ 554,083	\$ 2,022,956	\$ 2,577,039	-

ENHANCEMENT – SCHOOL COUNSELOR. The agency requests \$83,308, all SGF, to hire a licensed school counselor to meet the State of Kansas accreditation requirements that states each school should have a licensed school counselor.

ENHANCEMENT – INSTRUCTIONAL COACH. The agency requests \$83,808 SGF to hire an instructional coach to provide ongoing support to certified instructors.

ENHANCEMENT – OUTREACH PROGRAMS. The agency requests \$186,039 SGF to support a Family Support Liaison, an Outreach Teacher of the Deaf, and an Outreach Early Interventionist to support the accelerated expansion of services requested by students and families across the state.

ENHANCEMENT – JOB COACH. The agency requests \$62,976 SGF to hire a job coach to provide student support for postsecondary education and employment placement.

ENHANCEMENT – SPECIAL EDUCATION TEACHER OF THE DEAF. The agency requests \$83,808 SGF to hire an additional teacher of the Deaf (TOD) to provide full-time instruction to students who have moderate disabilities.

ENHANCEMENT – INCREASE SALARIES FOR LOWER-PAID STAFF. The agency requests \$40,644 SGF to increase the hourly pay for current employees to \$15 per hour.

ENHANCEMENT – TWO SCHOOL RESOURCE OFFICERS. The agency requests \$273,000 SGF to hire two school resource officers for both day and evening shifts. Currently, the agency does not have any professionally trained and licensed school resource officers to meet rising safety and security expectations.

ENHANCEMENT – ADDITIONAL REHAB AND REPAIR. The agency requests \$48,786 SIBF to reflect the significant increase in expenditures for normal maintenance rehabilitation and repair due to lack of in-house personnel, specialized skills and trades, and specialized equipment, which requires outsourcing at a time vendors are passing on inflated material and labor costs to

customers. This amount is a 15.0 percent increase to the current base of \$325,238 (with FY 2023 supplemental request), equaling \$48,786.

ENHANCEMENT – ROTH ELECTRICAL UPGRADE. The agency requests of \$230,000 SIBF to replace the primary electrical service in the main mechanical room of the Roth building.

ENHANCEMENT – FOLTZ GYM WALL STABILIZATION. The agency requests \$160,000 SIBF to address structural and foundation issues with the Foltz gym. The foundation has shifted, resulting in structural cracks and separations in the southeast corner of the building. Repairs must be completed before new HVAC equipment can be safely mounted on the roof. The current FY 2023 appropriation of \$70,000 will be used for engineering study and bid specification development and immediate temporary stabilization measures.

ENHANCEMENT – DISHWASHER REPLACEMENT. The agency requests \$132,250 SIBF to replace the main dishwasher and support the electric hot water heating system. The current dishwasher is 15 years old and is starting to experience chronic maintenance and repair issues. The new equipment will also be more economical and energy efficient, and guaranteed to maintain required sanitary temperatures throughout the entire cleaning cycle.

ENHANCEMENT – SAFETY AND SECURITY NETWORK UPGRADES. The agency requests \$124,340 SIBF to start the replacement of critical network equipment including routers, camera surveillance systems, and emergency mass notification systems.

ENHANCEMENT – HVAC SYSTEM AND UPGRADES. The agency requests \$566,950 SIBF for continuing HVAC systems and upgrades. At present, the Foltz gym has no air conditioning, the student center only has window units, and the Parks-Bilger building has an antiquated system that is difficult to maintain and service. All buildings are on the soon-to-be-phased-out central plant steam heating system. Alternate funding for this HVAC enhancement was submitted for consideration in the agency's SPARK (federal ARPA funds) proposal. If the proposal is awarded in full, this enhancement and all future HVAC projects will be removed from the five-year capital budget plan.

ENHANCEMENT – ELEMENTARY COMMONS AREA REMODEL. The agency requests \$202,000 SIBF to replace the original and heavily worn/torn carpet and damaged vinyl tiles in the elementary building.

ENHANCEMENT – DORM REMODEL PHASE I. The agency requests \$250,000 SIBF for the first phase to remodel the Roth east wing dormitory. The carpet and floor are heavily worn and in need of replacement. Walls are needing repair and a fresh coat of paint. All demolition, installation, plaster repair, and painting work can only be performed during a span of 45 days over summer break (during June and July), which is why it must be broken into two phases. The second phase will be requested for FY 2025.

ENHANCEMENT – LIFE SAFETY SYSTEMS BASE SERVICE. The agency requests \$192,311 SIBF for funding required to keep existing safety and security systems operational and to become part of future base budget for the agency's SIBF funding.

ENHANCEMENT – HVAC BASE SERVICE. The agency requests an allocation of \$116,319 SIBF for funding required to keep existing HVAC systems operational and to become part of the future base budget for budget campus boilers and HVAC maintenance.

SPECIAL TOPICS

LAP FIVE-YEAR IMPLEMENTATION PLAN

TOPIC 1

LAP FIVE-YEAR IMPLEMENTATION PLAN

KSA 75-5397e established the Language Assessment Program (LAP) to be coordinated by the Kansas Commission for the Deaf and Hard of Hearing (KCDHH), a commission in the Department for Children and Families. The purpose of the program is to assess, monitor, and track language milestones, including English and American Sign Language, for children from birth to eight years old. KSA 75-5397e also states that these language assessments are to be provided through early intervention services in the Kansas Department of Health and Environment (KDHE) or through the school district, for children ages three and older. The advisory committee report to the Governor and the Legislature on January 31, 2018, included several recommendations, including a five-year phase-in of the LAP and designated KSSD as the lead agency for implementation due to staff expertise in deaf education.

As lead agency, KSSD began to establish and administer the LAP, including housing the database and having the KSSD specialists provide all assessments. Expenditures anticipated by the agency include various assessment tools, training of specialists and team members, database development and maintenance, salary costs for ten specialists, and travel costs related to the assessments. KSSD absorbed the \$210,722 to implement Phase 1 and Phase 2, with the SoundBeginnings grant funding covering initial database costs.

KSSD requested \$466,658 to implement Phase 3 of the LAP in FY 2021 and FY 2022. The Legislature did not appropriate this funding, but the 2021 Legislature recommended KSSD, KDHE, the Kansas State Department of Education (KSDE), and the Children's Cabinet collaborate to determine how the LAP could be funded in the future without additional SGF moneys. KDHE and KSDE agreed to provide funding for Phase 3 in FY 2022. KSSD received a one-time transfer of \$182,846 in FY 2022 from KDHE. KSSD received a one-time transfer of \$200,000 in FY 2022 from KSDE.

FY 2023 AGENCY REQUEST

In total, the **agency** anticipates FY 2023 LAP expenditures totaling \$653,000, including \$211,000 from the agency's existing SGF appropriation, \$386,000 from federal ARPA-SFRF, and \$56,000 from fees charged to participating school districts in the amount of \$2,000 per district.

The **Governor** concurs with the agency's request in FY 2023.

FY 2024 AGENCY REQUEST

For its FY 2024 allocated resources request, expenditures for the LAP for children from birth to three would total \$729,000 from all funding sources, including \$597,000 SGF and \$132,000 from fees. Expenditures from the SGF include the replacement of FY 2023 federal ARPA-SFRF funds totaling \$386,000. In addition, the agency would continue to charge fees to participating school districts for children aged three to eight.

The **Governor** concurs with the agency's request in FY 2024.

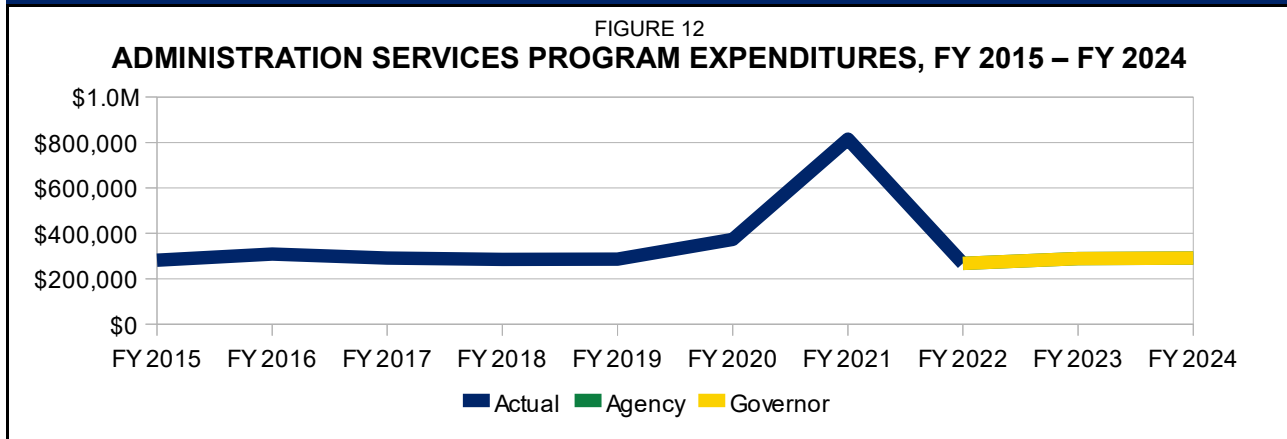
PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 268,078	\$ 289,684	289,684	\$ 291,665	\$ 291,665
Instructional Services	8,416,687	8,802,450	8,802,450	10,004,712	9,463,629
ARPA for the Language Assessment Program	-	386,000	386,000	-	-
Support Services	2,398,610	2,807,317	2,597,317	2,907,995	2,907,995
Capital Improvements	1,210,287	1,632,198	1,632,088	2,448,194	2,448,194
TOTAL	\$ 12,293,662	\$ 13,917,649	\$ 13,707,539	\$ 15,652,566	\$ 15,111,483
FTE Positions:					
Administration	2.0	2.0	2.0	2.0	2.0
Instructional Services	108.5	101.0	101.0	103.5	103.5
ARPA Language Assessment Program	-	2.5	2.5	-	--
Support Services	33.0	38.0	40.0	38.0	40.0
TOTAL	143.5	143.5	145.5	143.5	145.5

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION SERVICES PROGRAM



STATUTORY BASIS: • KSA 1001b

PROGRAM GOALS:

- Advance the agency's mission, vision, and core values by assuring quality services are provided to internal and external community members.
- Promote a safe and healthy environment for employees to gain satisfaction from their contributions to the agency mission.

The Administration Services Program coordinates overall management and operations of KSSD, including instructional, residential, and support services. The program is also responsible for coordinating programs

and activities that impact KSDE, AdvancED requirements, budget preparation, and implementation of the School Improvement Plan.

FIGURE 13

ADMINISTRATION SERVICES PROGRAM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Increase job satisfaction to 90%*	84.0 %	81.0 %	84.0 %	85.0 %	85.0 %
2. Increase dual endorsement staff*	83	74	75	75	76
Financing					
	Actual FY 2021	Actual FY 2022		Gov. Rec. FY 2023	Gov. Rec. FY 2024
SGF	\$ 352,902	\$ 255,266		\$ 279,688	286,638
Non-SGF State Funds	4,114	7,812		9,996	5,027
Federal Funds		5,000			
TOTAL	\$ 357,016	\$ 268,078		\$ 289,684	\$ 291,665
Percentage Change:					
SGF	5.3 %	(27.7) %		9.6 %	2.5 %
All Funds	106.9 %	(24.9) %		8.1 %	0.7 %
FTE Positions	2.0	2.0		2.0	2.0

*The Governor's Office does not utilize this measure for evaluation purposes.

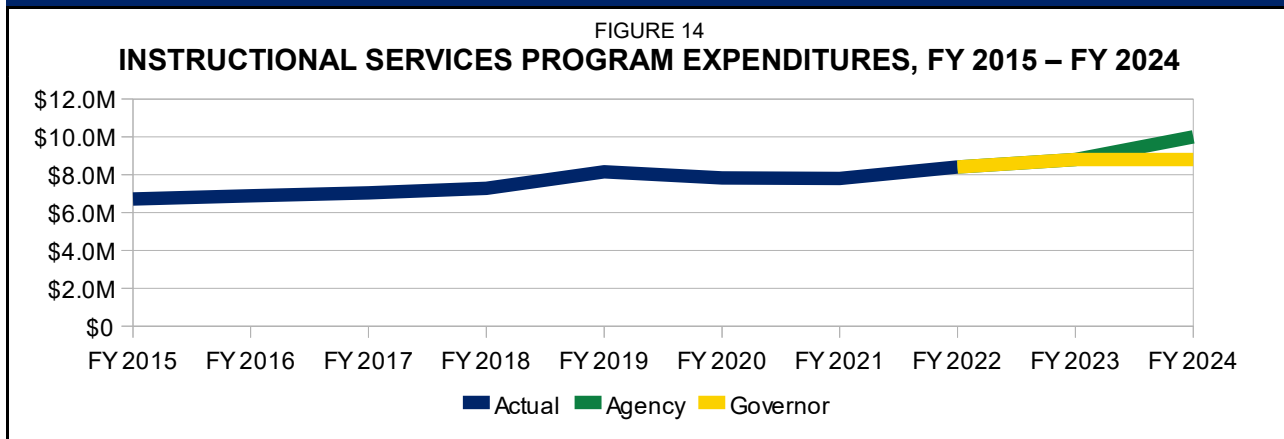
BUDGET ANALYSIS

The agency submits a revised Administration Program estimate of \$289,684, including \$277,664 SGF, in FY 2023. This is an all funds decrease of \$388,185, or 57.3 percent, below the approved amount. The decrease is due to the transfer and corresponding lapse of federal ARPA funds.

The agency requests \$291,665, including \$286,638 SGF, for FY 2024. This is an all funds increase of \$1,981, or 0.7 percent, above the FY 2023 revised estimate.

The **Governor** concurs with the agency's FY 2023 revised estimate and FY 2024 request.

INSTRUCTIONAL SERVICES PROGRAM



STATUTORY BASIS: • KSA 1001b

PROGRAM GOALS:

- Increase student enrollment at the campus-based program.
- Increase direct and indirect support for students and families.
- Administer language assessment assessments to at least 50 students each year through the LAP.

The Instructional Services Program is designed to focus on the unique needs of students who are deaf and hard of hearing (D/HH). The school provides both on-campus and outreach services for children from birth through 21 years old. The Instructional Services Program includes the LAP described previously and additional services as described below.

The **Day Program** includes the Early Childhood Education Center, the elementary program (grades K-6), and the secondary program (grades 7-12). Additionally, the post-high school program Kansas Student Transition and Academic Readiness provides services to students up to age 21. These programs are designed to meet each student's varying educational needs as well as postsecondary planning, including preparation for employment, advanced education, advanced skill training, and independent living skills.

The **Student Life Program** offers a variety of opportunities to participate in extracurricular activities and athletic teams.

Extended School Year is a three-week program designed to help D/HH students maintain social/behavioral, communication, academic, or other skills. Over the past few years, the program has been expanded so more students from local school districts can attend.

Outreach Services strives to provide high-quality services, resources, and support to D/HH children throughout Kansas. The team provides comprehensive services that include consultation, on-site observation, professional development training, workshops for parents and professionals, a professional and family resource library, community presentations, and statewide parent support.

FIGURE 15
INSTRUCTIONAL SERVICES PROGRAM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY2023	Target FY 2024
Outcome Measure:					
1. Increase enrollment on campus	154	150	155	155	160
2. Increase students served*	537	658	671	671	684
3. Number of students receiving LAP services under KSA 75-5397e	62	56	68	68	80
4. Increase students age 3-8 receiving LAP services	40	73	85	85	97
Output Measure:					
5. Extended School Year Enrollment*	100	100	105	105	110
Financing					
	Actual FY 2021	Actual FY 2022		Gov Rec. FY 2023	Gov Rec FY 2024
SGF	\$ 7,225,874	\$ 7,222,725		\$ 7,653,011	\$ 8,193,349
Non-SGF State Funds	356,869	638,613		693,237	762,511
Federal Funds	221,831	555,349		456,202	507,769
TOTAL	\$ 7,804,574	\$ 8,416,687		\$ 8,802,450	\$ 9,463,629
Percentage Change:					
SGF	9.5 %	(0.0) %		6.0 %	7.1 %
All Funds	8.0 %	7.8 %		4.6 %	7.5 %
FTE Positions	103.5	108.5		101.0	103.5

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

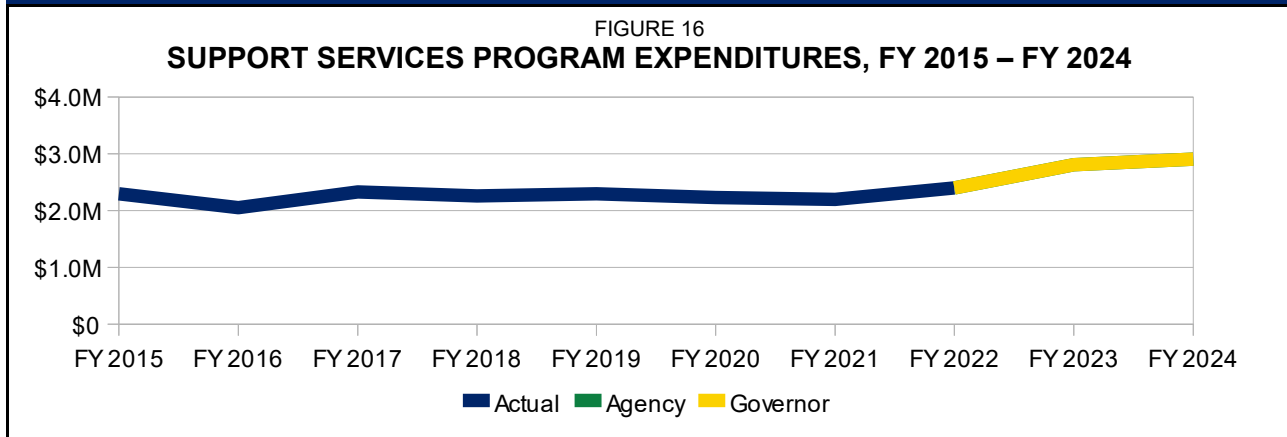
The agency submits a revised Instructional Services estimate of \$8.8 million, including \$7.6 million SGF, in FY 2023. This is an increase of \$68,527, or 0.8 percent, above the legislative approved amount and is due to an increase in collected fees.

The agency requests \$10.0 million for FY 2024, including \$8.7 million SGF. The request is an increase of \$1.2 million, or 13.7 percent, above the agency's FY 2023 revised estimate. This is primarily due to an increase in salaries

and wages associated with the agency's staffing enhancement requests.

The **Governor** concurs with the agency's revised estimate of \$8.8 million in FY 2023. The Governor recommends \$9.5 million, including \$8.2 million SGF, for FY 2024, as the Governor does not recommend all staffing enhancements for FY 2024.

SUPPORT SERVICES PROGRAM



STATUTORY BASIS: • KSA 1001b

PROGRAM GOALS:

- Ensure a safe and secure environment for students and professionals that provide specialized education.
- Provide and support technology on campus for specialized educational needs of students.
- Maintain a safe vehicle fleet to transport students to off-campus academic classes and extracurricular activities.

The Support Services Program is responsible for ensuring that students have safe and secure facilities to enable the delivery of high-quality educational services. The program is responsible for human resources, capital

budgets, maintenance, groundskeeping, house keeping, food service, and security. KSSD shares these services with the Kansas State School for the Blind.

FIGURE 17
SUPPORT SERVICES PROGRAM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Security services meet standards*	90.0 %	90.0 %	90.0 %	90.0 %	90.0 %
2.IT resources for direct classrooms*	70.0 %	70.0 %	70.0 %	70.0 %	70.0 %
3.Average mileage per vehicle in fleet*	88,000	121,567	129,856	130,000	138,000
Financing					
	Actual FY 2021	Actual FY 2022		Gov Rec. FY 2023	Gov Rec. FY 2024
SGF	\$ 1,844,088	\$ 2,112,203		\$ 2,097,758	\$ 2,395,231
Non-SGF State Funds	249,455	147,885		415,988	512,764
Federal Funds	72,185	138,522		83,571	-
TOTAL	\$ 2,165,728	\$ 2,398,610		\$ 2,597,317	\$ 2,907,995
Percentage Change:					
SGF	(9.5) %	14.5 %		(0.7) %	14.2 %
All Funds	(7.4) %	10.8 %		8.3 %	12.0 %
FTE Positions	35.0	33.0		40.0	40.0

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

The agency submits a revised Support Services request of \$2.8 million, including \$2.3 million SGF, in FY 2023. The revised estimate is an increase of \$728,006, or 35.0 percent, above the agency's FY 2023 approved budget. The increase is primarily attributable to an increase in unclassified pay and employer contributions to fringe benefits. It is also attributable to the school's supplemental request to hire two school resource officers.

The Governor recommends FY 2023 expenditures totaling \$2.6 million, including \$2.1 million SGF. The recommendation is a decrease of \$210,000, as the Governor only

recommends a partial year of funding for the two school resource officers.

The agency requests \$2.9 million for FY 2024, including \$2.4 million in SGF. This is an increase of \$100,678, or 3.6 percent, above the agency's FY 2023 revised estimate, primarily attributable to employer contributions to group health insurance. The request also includes the school's enhancement request to hire two additional school resource officers (continuation of FY 2023 request).

The Governor concurs with the agency's FY 2024 request.

CAPITAL IMPROVEMENTS

The Kansas State School for the Deaf has a capital improvements budget for its 11-acre campus and buildings. The funding is primarily from the State Institutions Building Fund (SIBF), though the FY 2021 budget also included federal COVID-19 pandemic relief funding.

BUILDING RENOVATIONS

The agency's capital improvements budget includes three projects in FY 2023 and FY 2024. These projects are the renovation of the Roberts High School classroom, the renovation of the Emery Elementary classroom, and the Roth dormitory remodel.

CAMPUS BOILERS AND HVAC UPGRADES

The agency's capital improvements budget includes campus boilers and heating, ventilation, and air conditioning (HVAC)

upgrade projects. The agency planned the upgrading of old HVAC and boiler systems over multiple years to allow for savings and minimal disruption.

REHABILITATION AND REPAIR

The agency's capital improvement budget includes rehabilitation and repair projects for campus facilities, including hot water tanks, masonry and metal repair, drywall repairs, maintenance and preventative services, and replacement of failing equipment.

SAFETY AND SECURITY

The agency's capital improvements budget includes campus safety and security systems projects. This includes upgrades and maintenance of the systems, procedures, and protocols.

FIGURE 18 CAPITAL IMPROVEMENTS, FY 2022 – FY 2024					
	Actual FY 2022	Agency Rev. FY 2023	Governor FY 2023	Agency Req. FY 2024	Governor FY 2024
Capital Project:					
1. Boilers and HVAC	\$ 529,200	\$ 571,230	\$ 571,230	\$ 683,269	\$ 683,269
2. Building Renovations	-	114,145	114,035	452,000	682,000
3. Rehab and Repair	492,238	752,328	752,328	766,274	766,274
4. Safety and Security	184,595	194,495	194,495	316,651	316,651
TOTAL	\$ 1,206,033	\$ 1,632,198	\$ 1,632,088	\$ 2,448,194	\$ 2,448,194
Financing:					
SGF	\$ 5,000	-	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
SIBF	1,205,287	1,632,198	1,632,088	2,448,194	2,448,194
All Other Funds	-	-	-	-	-
TOTAL	\$ 1,210,287	\$ 1,632,198	\$ 1,632,088	\$ 2,448,194	\$ 2,448,194

FY 2023 CAPITAL IMPROVEMENTS

The agency submits a revised estimate of \$1.6 million SIBF in FY 2023. This is an increase of \$102,290, or 6.7 percent, above the FY 2023 approved amount.

1. BOILERS AND HVAC UPGRADES. The agency requests \$571,230, all SIBF. The agency continues to upgrade boilers and HVAC systems for the Foltz Gym, Student Center, and Parks-Bilger complex.

2. BUILDING RENOVATIONS. The agency requests \$114,035 to continue the renovation of the Roberts High School classroom, the renovation of the Emery Elementary classroom, and the dormitory remodel. The agency revised estimate includes \$110 that the Governor recommends as a lapse from SIBF in FY 2023 as the funds are no longer needed because the Roth building repairs have been finished.

3. REHABILITATION AND REPAIR. The agency submits a revised estimate of \$750,148, all SIBF. Planned work includes general repairs of campus facilities. This includes the agency's FY 2023 supplemental request of \$100,000.

4. SAFETY AND SECURITY. The agency submits a revised estimate of \$194,495.

Planned work includes ongoing maintenance and upgrades for the Life/Safety systems.

The **Governor** recommends capital improvement expenditures totaling \$1.6 million. The decrease is attributable to the lapse of \$110 from SIBF in FY 2023. These funds are no longer needed as the Roth Building repairs have been completed.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$2.4 million, all SIBF, for FY 2024. This is an increase of \$815,996, or 50.0 percent, above the agency's revised estimate for FY 2023.

1. BOILERS AND HVAC UPGRADES. The agency requests a revised estimate of \$704,024 SIBF. The agency continues to upgrade boilers and HVAC systems for the Foltz Gym (currently has no air conditioning), Student Center (has window units only currently), and the Parks-Bilger complex. *Staff Note:* Alternate funding for this HVAC enhancement (\$566,950) was submitted for consideration in the agency's SPARK (federal ARPA funds) proposal. If the proposal is awarded in full, the agency states that this enhancement and all future HVAC projects will be removed from the five-year capital budget plan.

2. BUILDING RENOVATIONS The agency requests \$452,000 SIBF for FY 2024. This is primarily due to the agency's 2024 request for

enhancements to remodel the Emery Elementary School classrooms and Roth east wing dormitory.

3. REHABILITATION AND REPAIR. The agency requests \$766,274, all SIBF. This includes the agency's request for campus repairs, replacing the current 15-year-old dishwasher and its supporting electric hot water heating system, and addressing foundation issues with the Foltz gym prior to mounting new HVAC equipment on the roof.

4. SAFETY AND SECURITY. The agency requests \$132,250 SIBF, which is a decrease of \$122,660, or 48.0 percent, below the agency's FY 2023 estimate. Planned work includes ongoing maintenance and upgrades for the Life/Safety systems.

The **Governor** concurs with the agency's FY 2024 request.

STATE LIBRARY

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 3,979,748	\$ 4,024,123	\$ 4,024,123	\$ 4,036,215	\$ 4,036,215
Federal Funds	3,981,326	1,921,853	1,921,853	1,934,170	1,934,170
All Other Funds	450	12,430	12,430	1,499	1,499
<i>Subtotal</i>	<i>\$ 7,961,524</i>	<i>\$ 5,958,406</i>	<i>\$ 5,958,406</i>	<i>\$ 5,971,884</i>	<i>\$ 5,971,884</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 7,961,524	\$ 5,958,406	\$ 5,958,406	\$ 5,971,884	\$ 5,971,884
Percentage Change:					
State General Fund	2.0 %	1.1 %	1.1 %	0.3 %	0.3 %
All Funds	27.0 %	(25.2) %	(25.2) %	0.2 %	0.2 %
FTE Positions	26.0	29.5	29.5	29.5	29.5

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The State Library has served the state since 1855 and has existed in its present form since 1963 with the passage of the State Library Act, KSA 75-2534, *et seq.* The purpose of the State Library Act was to establish an agency empowered to assist library development throughout the state and to provide library and information extension services to all the residents of the state who do not have access to library services. Additionally, the State Library provides and promotes library and information services to legislators and state government officials. The State Library conducts programs to promote literacy and reading. The agency is headed by the State Librarian, who is appointed by the Governor. The State Librarian serves as an ex officio member (not entitled to vote) on the State Library of Kansas Board and serves as the Board Secretary (KSA 75-2546).

The mission of the State Library is to deliver 21st-century library services and resources to all Kansas residents. The State Library also strives to increase reading readiness and on-grade reading acuity, improve chances for academic success, and provide lifelong services to all Kansas residents. Finally, the State Library helps start and grow businesses and assists Kansas residents with employment opportunities. The State Library serves state government, librarians, and every Kansas resident.

To carry out its agency mission, the State Library has established a new three-program structure:

- The **Reference Division** provides research support to Kansas agencies and the Legislature, assists Kansans in identifying legislation or explaining legislative procedures, and catalogs state government records;
- The **Statewide Services and Resources Division** oversees library projects and services available to all Kansas residents, including the Kansas Library eCard, interlibrary loan,

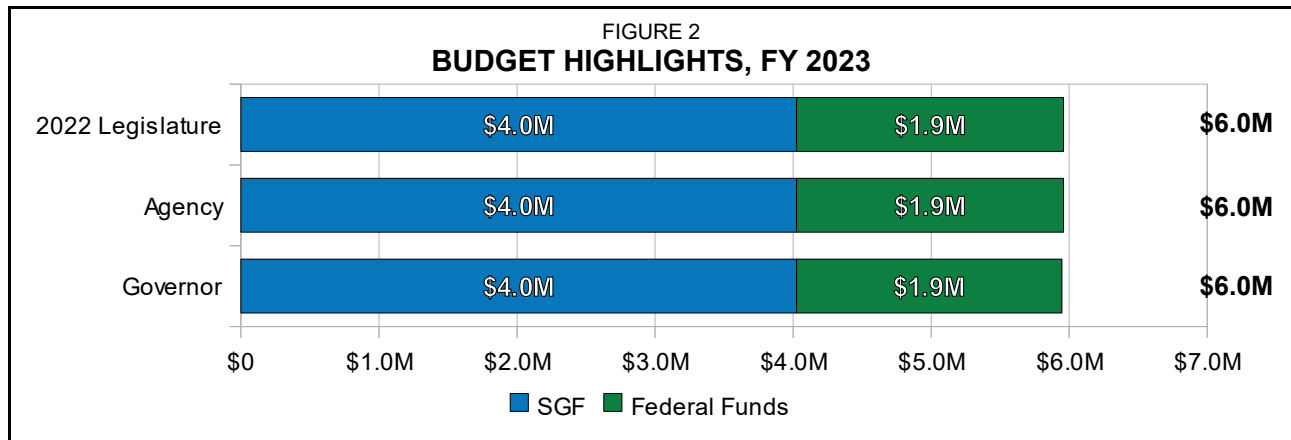
databases, and digital books. In addition to customer and technical support for resident services, the division assists libraries statewide with the federal E-rate program and disseminates library development information; and

- The **Talking Books Service to the Visually and Physically Impaired Division** provides a range of services for Kansas residents who cannot read conventional printed materials due to visual or physical impairments.

EXECUTIVE SUMMARY

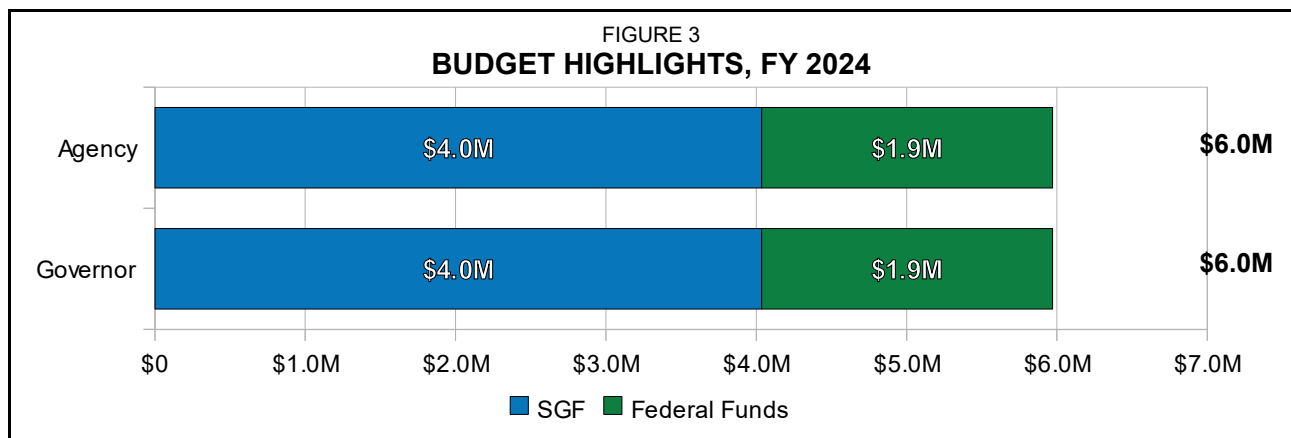
The 2022 Legislature approved a budget of \$6.0 million, including \$4.0 million from the State General Fund (SGF), for the State Library for FY 2023. One adjustment has been made subsequently to that amount, which changes the current year approved amount without any legislative action required. Adjustments for this agency include the following:

- **SGF REAPPROPRIATIONS.** An increase of \$5,559, all SGF, to reflect reappropriated funds from FY 2022 to FY 2023.



The **agency** requests a revised estimate of \$6.0 million, including \$4.0 million SGF, in expenditures and 29.5 FTE positions in FY 2023. This is an all funds decrease of \$1 below the FY 2023 approved amount. This decrease is attributable to the agency recategorizing expenditures from one accounting category to another beginning in FY 2023.

The **Governor** concurs with the agency's FY 2023 revised estimate.



The **agency** requests \$6.0 million, including \$4.0 million SGF, in expenditures and 29.5 FTE positions for FY 2024. This is an all funds increase of \$13,478, including \$12,092 SGF, above the revised FY 2023 agency estimate. This increase is primarily attributable to an increase in employer contributions to group health insurance. The increase is also attributable to an increase in contractual services for travel expenditures for system and library visits, conference exhibition participation, and staff professional development.

The **Governor** concurs with the agency's FY 2024 request.

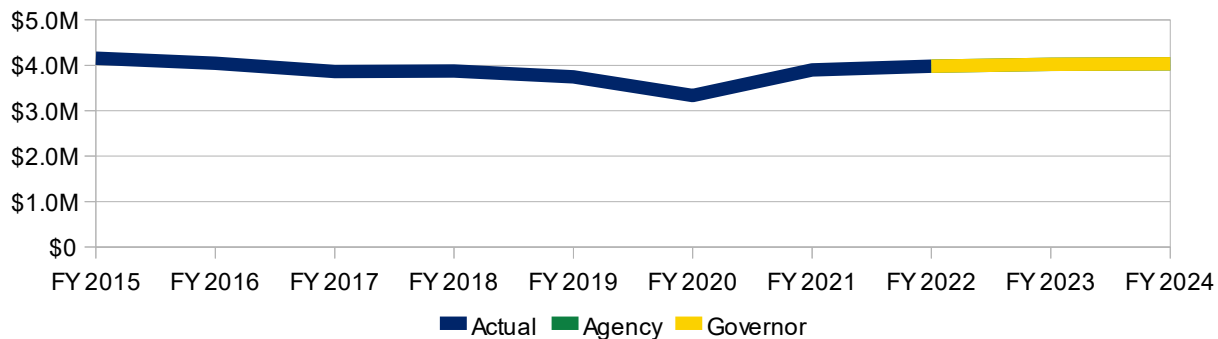
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 1,468,398	\$ 1,617,575	\$ 1,617,575	\$ 1,650,518	\$ 1,650,518
Contractual Services	2,566,149	2,668,425	2,668,425	2,800,501	2,800,501
Commodities	181,327	85,312	85,312	78,900	78,900
Capital Outlay	268,055	101,432	101,432	61,704	61,704
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 4,483,929</i>	<i>\$ 4,472,744</i>	<i>\$ 4,472,744</i>	<i>\$ 4,591,623</i>	<i>\$ 4,591,623</i>
Aid to Local Units	3,477,595	1,485,662	1,485,662	1,380,261	1,380,261
Other Assistance	-	-	-	-	-
<i>Subtotal—Operating</i>	<i>\$ 7,961,524</i>	<i>\$ 5,958,406</i>	<i>\$ 5,958,406</i>	<i>\$ 5,971,884</i>	<i>\$ 5,971,884</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 7,961,524	\$ 5,958,406	\$ 5,958,406	\$ 5,971,884	\$ 5,971,884
Financing:					
State General Fund	\$ 3,979,748	\$ 4,024,123	\$ 4,024,123	\$ 4,036,215	\$ 4,036,215
Federal Funds	3,981,326	1,921,853	1,921,853	1,934,170	1,934,170
All Other Funds	450	12,430	12,430	1,499	1,499
TOTAL	\$ 7,961,524	\$ 5,958,406	\$ 5,958,406	\$ 5,971,884	\$ 5,971,884
FTE Positions	26.0	29.5	29.5	29.5	29.5

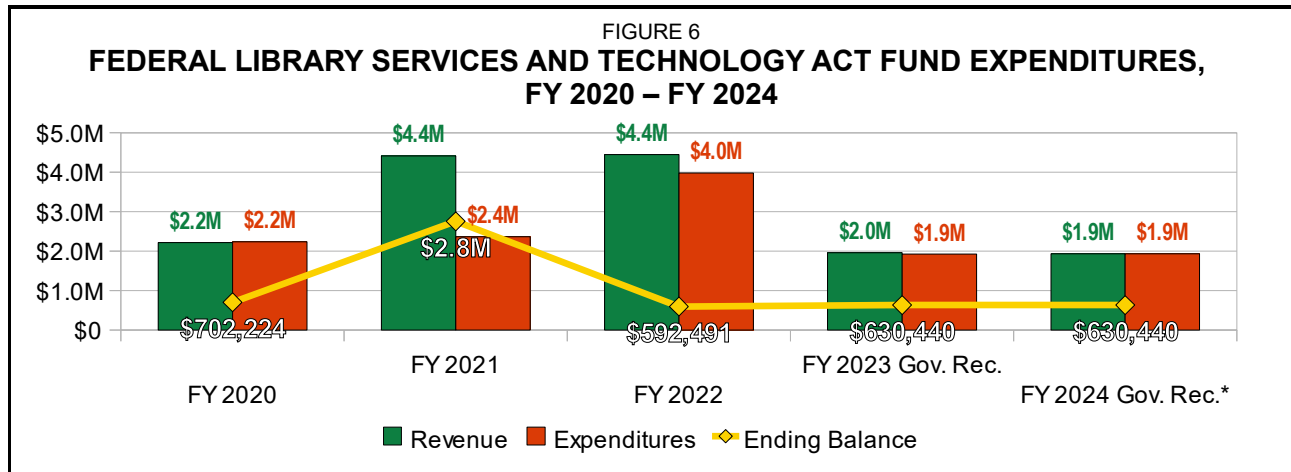
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



The State Library submits a revised estimate of SGF expenditures of \$4.02 million in FY 2023, which is an increase of \$44,375, or 1.1 percent, above the FY 2022 actual SGF expenditures. The agency requests \$4.04 million in SGF expenditures for FY 2024, which is an increase of \$12,092, or 0.3 percent, above the agency's revised estimate of expenditures for FY 2023.

FEDERAL LIBRARY SERVICES AND TECHNOLOGY ACT FUND



* For FY 2024, the lowest month ending balance for the Federal Library Services and Technology Act Fund will occur in July, with a balance of \$0.

The Federal Library Services and Technology Act Fund (LSTA Fund) includes annual awards authorized by the Institute of Museum and Library Services. These funds are designed to improve library services; facilitate access to library resources; and encourage sharing of resources between libraries. The State Library of Kansas is an LSTA designate. There is a federal matching requirement that requires states to maintain approximately 34.0 percent non-federal funds to match the 66.0 percent of LSTA funds. The State Library received federal COVID-19 relief funds under both the CARES Act and ARPA. The CARES Act funding (\$263,243) was received and expended in FY 2020. The ARPA funding (\$2.6 million) was received in spring 2021, with a required expenditure date of September 30, 2022. This funding has been allocated for sub-grants to public libraries (\$2.1 million), agency technology improvements (\$62,001), in-state professional development (\$5,087), and state services in the form of TumbleBooks database (\$435,000) access for three-years for all Kansas residents.

FY 2023 ANALYSIS

FIGURE 7
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 4,018,565	\$ 1,934,283	\$ 5,952,848	29.5
1. SGF Reappropriation	5,559	-	5,559	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 4,024,124</i>	<i>\$ 1,934,283</i>	<i>\$ 5,958,407</i>	<i>29.5</i>
Agency Revised Estimate:				
2. All Other Adjustments	(1)	-	(1)	9.9
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 4,024,123</i>	<i>\$ 1,934,283</i>	<i>\$ 5,958,406</i>	<i>29.5</i>
Governor's Recommendation:				
3. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 4,024,123	\$ 1,934,283	\$ 5,958,406	29.5

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$6.0 million, including \$4.0 million SGF, appropriated to the State Library for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATIONS.** An increase of \$5,559 SGF to reflect the reappropriation of funds from FY 2022 into FY 2023. This funding was not used in FY 2022 due to unexpected vacant positions that have since been filled.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$6.0 million, including \$4.0 million SGF, in FY 2023. This is an all funds and SGF decrease of \$1 below the amount approved by the 2022 Legislature.

The **agency** estimate includes the following adjustments:

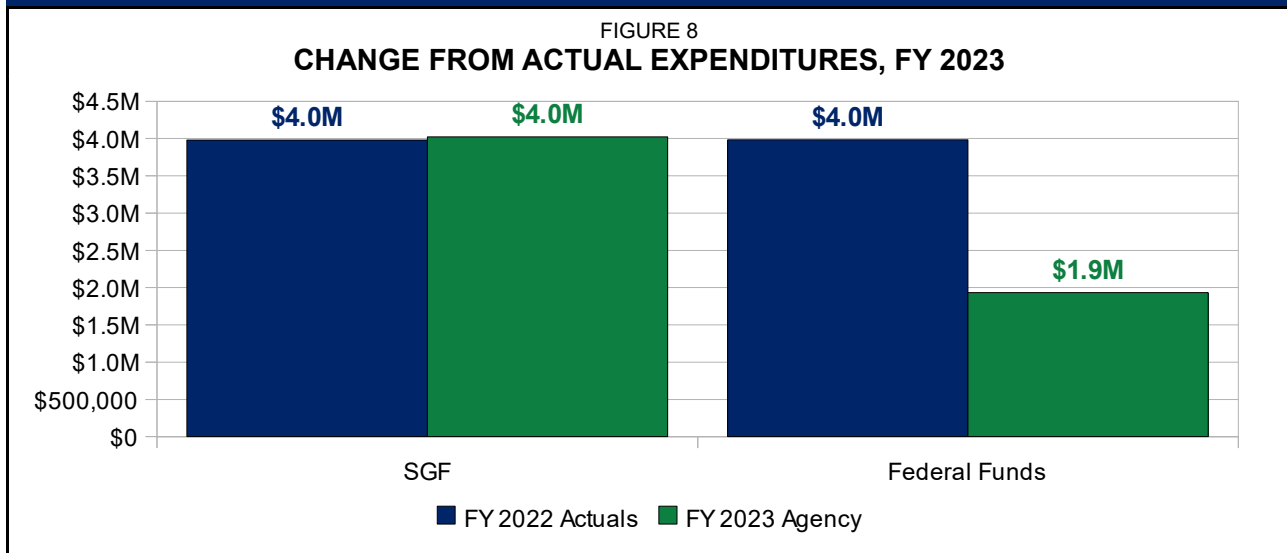
2. **ALL OTHER ADJUSTMENTS.** The agency's revised estimate includes other adjustments totaling \$1 SGF in FY 2023. This adjustment is primarily attributable to the shifting of commodities expenditures to the contractual services expenditure category.

The **agency** estimate also includes 29.5 FTE positions, which is the same as the number approved by the 2022 Legislature.

GOVERNOR'S RECOMMENDATION

3. **NO CHANGES.** The **Governor** concurs with the agency's FY 2023 revised estimate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$6.0 million, including \$4.0 million SGF, in FY 2023. This is an all funds decrease of \$2.0 million, including an increase of \$44,375, from the FY 2022 actual expenditures. The all funds decrease is primarily attributable to the end of one-time federal American Rescue Plan Act (ARPA) grant funding being fully expended. This funding was required to be used by September 30, 2022. The agency prioritized expending this funding to support digital inclusion efforts to enable libraries to reach residents through internet hotspots and accessible Wi-Fi, provide rapid emergency relief to libraries, and support library services that meet the needs of the libraries' communities. This funding was allocated as subgrants to public libraries (\$2.1 million), agency technology improvements (\$62,001), in-state professional development support (\$5,087), and state services in the form of TumbleBooks database (\$435,000) access for three-years for all Kansas residents.

The SGF increase is primarily attributable to salaries and wages for previously vacant positions that have since been filled, and due to additional expenditures in FY 2023 for a biennial binding project and labeling associated with the federal ARPA grant program.

FY 2024 ANALYSIS

FIGURE 9
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 4,024,123	\$ 1,934,283	\$ 5,958,406	29.5
Agency Request:				
1. All Other Adjustments	12,092	1,386	13,478	--
<i>Subtotal—Agency Estimate</i>	<i>\$ 4,036,215</i>	<i>\$ 1,935,669</i>	<i>\$ 5,971,884</i>	<i>29.5</i>
Governor's Recommendation:				
2. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 4,036,215	\$ 1,935,669	\$ 5,971,884	29.5

AGENCY REQUEST

The **agency** requests \$6.0 million, including \$4.0 million SGF, for FY 2024. This is an all funds increase of \$13,478, or 0.2 percent, including an SGF increase of \$12,092, or 0.3 percent, above the FY 2023 revised estimate.

The **agency** request includes the following adjustments:

1. **ALL OTHER ADJUSTMENTS.** The agency request includes other adjustments related to increased salaries and wages as well as increased employer contributions to employee fringe benefits such as group health insurance. The agency also increased contractual service expenditures for planning additional travel costs, and to reclassify certain commodities expenditures to the contractual services expenditure category for FY 2024.

The **agency** request also includes 29.5 positions for FY 2024, which is unchanged from the FY 2023 revised estimate.

GOVERNOR'S RECOMMENDATION

2. **NO CHANGES.** The **Governor** concurs with the agency's FY 2024 request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

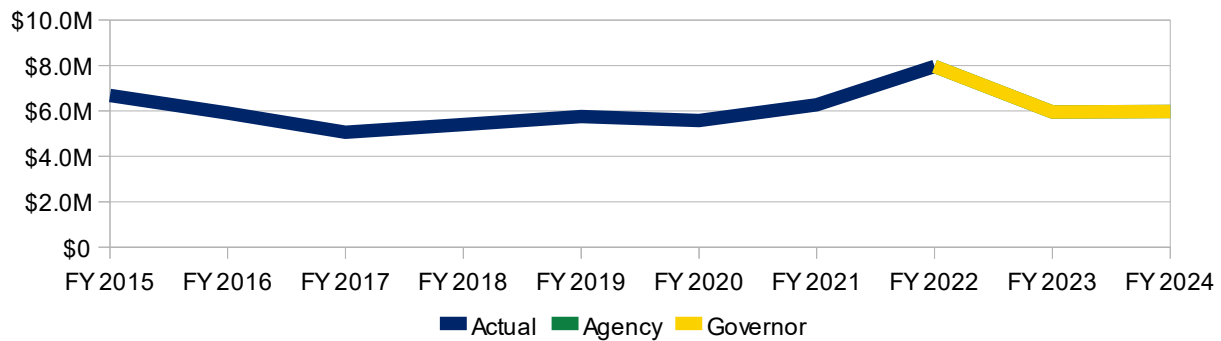
FIGURE 10 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 7,956,414	\$ 5,958,406	\$ 5,958,406	\$ 5,971,884	\$ 5,971,884
FTE Positions:					
Administration	26.0	29.5	29.5	29.5	29.5

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 11
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 46-1212, KSA 75-2534, KSA 75-2541, KSA 75-2566, and KSA 75-2575 through 75-2586

PROGRAM GOALS:

- Provide library resources and research support to members of the Kansas Legislature and state agencies.
- Preserve and provide access to the publications of state government.
- Make reading materials available and accessible to all Kansans.
- Provide educational opportunities and personalized support that will assist residents with career and business opportunities.
- Provide reliable and relevant e-content.

The Administration program provides a variety of services, including reference and information for the Legislature and state government; consultation to libraries throughout the state; administration of state and federal aid to libraries; facilitating access to statewide

online library resources; supporting statewide interlibrary loan and interlibrary cooperation and communication; and providing administrative support, personnel, financial, and accounting services for the State Library.

FIGURE 12
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of information requests responded to annually	3,114	2,608	3,071	3,000	3,500
2. Number of views to Kansas Government Information library*	8,434	2,090	5,335	2,250	2,500
3. Digital books collection - total circulation*	755,809	714,158	727,529	735,583	757,650
4. Total active Talking Books users served	4,870	4,857	4,914	4,900	4,950
5. Number of requests from known state employees*	280	386	383	400	450
Output Measure:					
6. Average cost for online databases available only to agencies and legislature*	\$ 8,037	\$ 9,390	\$ 8,231	\$ 9,648	\$ 9,912
7. Number of items added to Kansas Government Information library*	4,453	4,134	5,174	4,500	5,000
8. Total learning module sessions*	118,249	91,530	107,746	105,000	121,000
9. Talking Book presentations and contacts*	478	967	1,288	1,200	1,700
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 3,899,254	\$ 3,979,748		\$ 4,024,123	\$ 4,036,215
Federal Funds	2,363,789	3,981,326		1,921,853	1,934,170
All Other Funds	3,000	450		12,430	1,499
TOTAL	\$ 6,266,043	\$ 7,961,524		\$ 5,958,406	\$ 5,971,884
Percentage Change:					
SGF	16.9 %	2.1 %		1.1 %	0.3 %
All Funds	12.3 %	27.1 %		(25.2) %	0.2 %
FTE Positions	31.0	26.0		29.5	29.5

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The Administration program includes the entirety of the State Library budget since FY 2021. Prior to FY 2021, expenditures for the Services to the Blind and Handicapped Program were included in the budget separately.

Subprograms in the Administration program include Reference Services, Statewide Services, and the Talking Books program. Reference Services responds to government inquiries and catalogs state documents. Statewide Services provides support to public libraries and works to expand and enhance the quality of library services. The Talking Books program is focused on ensuring library services are available to all Kansans by providing audio books and magazines, Braille books and

magazines, playback equipment, and personalized services to eligible Kansans.

FY 2023

The agency's revised estimate in FY 2023 totals \$6.0 million, including \$4.0 million SGF. The agency's FY 2023 revised estimate includes \$1.6 million for salaries and wages, which is an increase of \$12,631, or 0.8 percent, above the amount approved by the 2022 Legislature. This increase is primarily attributable to previously vacant positions that have since been filled. Other adjustments to the FY 2023 revised amount include the reclassification of expenditures for digital books from the commodities and capital outlay expenditure categories to the contractual services expenditure category.

The **Governor** concurs with the agency's FY 2023 revised estimate.

FY 2024

The agency requests \$6.0 million, including \$4.0 million SGF, for FY 2024. This is an all funds increase of \$13,478, or 0.2 percent, including an SGF increase of \$12,092, or 0.3 percent, above the FY 2023 revised estimate. The agency's FY 2024 request includes the following categories of expenditure:

- **SALARIES AND WAGES.** The agency request for FY 2024 includes \$1.7 million for salaries and wages, which is an increase of \$32,943 above the FY 2023 revised estimate. The agency request includes other adjustments related to increased salaries and wages as well as increased employer contributions to employee fringe benefits such as group health insurance. The agency also added federal funds to convert an administrative assistant position into a public information officer position that will begin in the middle of the year in FY 2023.
- **CONTRACTUAL SERVICES.** The agency request for FY 2024 includes \$2.8 million for contractual services expenditures, which is an increase of \$132,076, or 4.9 percent, above the FY 2023 revised estimate. This increase is primarily attributable to the reclassification of digital book expenditures from the commodities and capital outlay expenditure category to the contractual services expenditure category. The agency also estimates increased costs for additional travel for

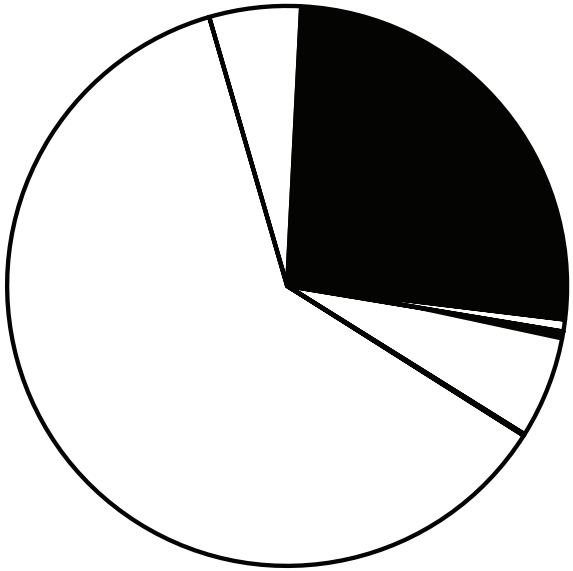
library visits, conference exhibition participation, and staff professional development.

- **COMMODITIES.** The agency request for FY 2024 includes \$78,900 for commodities expenditures. This is a decrease of \$6,412, or 7.5 percent, below the FY 2023 revised estimate. In addition to the reclassification of digital book expenditures to the contractual services expenditure category, the decrease is due to expenditures in FY 2023 for a biennial binding project and labeling associated with the federal ARPA grant program that concluded during FY 2023.
- **CAPITAL OUTLAY.** The agency request for FY 2024 includes \$61,704 for capital outlay expenditures. This is a decrease of \$39,728, or 39.2 percent, below the FY 2023 revised estimate. This decrease is primarily attributable to the reclassification of digital book expenditures to the contractual services expenditure category.
- **AID TO LOCAL UNITS OF GOVERNMENT.** The agency request for FY 2024 includes \$1.4 million for aid to local units of government expenditures. This is a decrease of \$105,401, or 7.1 percent, below the FY 2023 revised estimate. The decrease is primarily attributable to the agency having expended the majority of one-time federal ARPA funding.

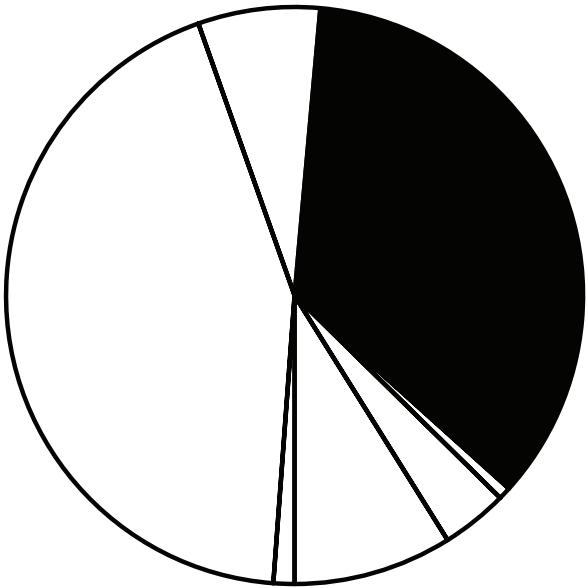
The **Governor** concurs with the agency's FY 2024 request.

HUMAN SERVICES

State General Fund



All Funds



The Human Services function of Government provides services such as cash and medical assistance, care of mentally ill and developmentally disabled individuals in state hospitals and community placements, and unemployment benefit payments. This function includes the Kansas Department of Health and Environment (Health and Health Care Finance Divisions), Department for Children and Families, Kansas Department for Aging and Disability Services and all state hospitals, Kansas Commission on Veterans Affairs Office, Kansas Department of Labor, and the Kansas Guardianship Program.

Agencies in this Function:	
<i>Kansas Department of Health and Environment.....</i>	<i>1061</i>
<i>Department for Children and Families.....</i>	<i>1103</i>
<i>Kansas Department for Aging and Disability Services.....</i>	<i>1149</i>
<i>Kansas Commission on Veterans Affairs Office.....</i>	<i>1195</i>
<i>Kansas Department of Labor.....</i>	<i>1227</i>
<i>Kansas Guardianship Program.....</i>	<i>1259</i>
<i>State Institutions for Intellectual Disabilities.....</i>	<i>1267</i>
<i>State Institutions for Mental Health</i>	<i>1285</i>

The Governor's FY 2024 recommendation for the Human Services function totals \$8.5 billion from all funding sources, including \$2.5 billion from the State General Fund.

The FY 2024 recommendation represents a State General Fund decrease of \$27.8 million, or 1.1 percent, below FY 2023. Expenditures from all funds increase by \$329.6 million, or 4.0 percent, above FY 2023.

A total of 7,532.0 FTE positions are recommended by the Governor for the Human Services function for FY 2024, which is a decrease of 36.3 FTE positions below FY 2023. Of all state FTE positions, 17.9 percent are in this function.

Agencies in this function comprise 26.1 percent of the total State General Fund budget for FY 2024, which is a decrease of 0.3 percent below FY 2023. They comprise 35.2 percent of expenditures from all funding sources for FY 2024, which is an increase of 1.3 percent above FY 2023.

KANSAS DEPARTMENT OF HEALTH AND ENVIRONMENT

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 669,018,933	\$ 928,625,242	\$ 801,818,670	\$ 889,143,187	\$ 752,498,757
Federal Funds	2,629,051,061	2,309,609,174	2,588,272,917	2,235,985,179	3,083,917,781
All Other Funds	504,617,178	509,763,608	623,004,215	534,128,876	678,620,215
<i>Subtotal</i>	<u>\$ 3,802,687,172</u>	<u>\$ 3,747,998,024</u>	<u>\$ 4,013,095,802</u>	<u>\$ 3,659,257,242</u>	<u>\$ 4,515,036,753</u>
Capital Improvements:					
State General Fund	\$ -	\$ 32,500,000	\$ 32,500,000	\$ -	\$ -
Federal Funds	-	-	-	30,875,000	30,875,000
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<u>\$ -</u>	<u>\$ 32,500,000</u>	<u>\$ 32,500,000</u>	<u>\$ 30,875,000</u>	<u>\$ 30,875,000</u>
TOTAL	<u>\$ 3,802,687,172</u>	<u>\$ 3,780,498,024</u>	<u>\$ 4,045,595,802</u>	<u>\$ 3,690,132,242</u>	<u>\$ 4,545,911,753</u>
Percentage Change:					
State General Fund	44.5 %	43.7 %	24.7 %	(7.5) %	(9.8) %
All Funds	9.8 %	(0.6) %	6.4 %	(2.4) %	12.4 %
FTE Positions	1,719.1	1,803.7	1,799.7	1,805.7	1,799.7

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department of Health and Environment (KDHE) is a cabinet-level agency with the mission to protect and improve the health and environment of all Kansans. This is accomplished through public health programs and services and through the preservation, protection, and remediation of natural resources in the environment. The agency is divided into three main divisions: the Division of Public Health, the Division of Health Care Finance, and the Division of Environment.

The **Division of Public Health** works with local health departments and other organizations to help assure the health of Kansans through public health services and regulatory programs. The Division includes the Office of the Director and six bureaus: Disease Control and Prevention, Health Promotion, Family Health, Community Health Systems, Oral Health, and Epidemiology and Public Health Informatics. The Administration program is also included in the Division of Public Health function.

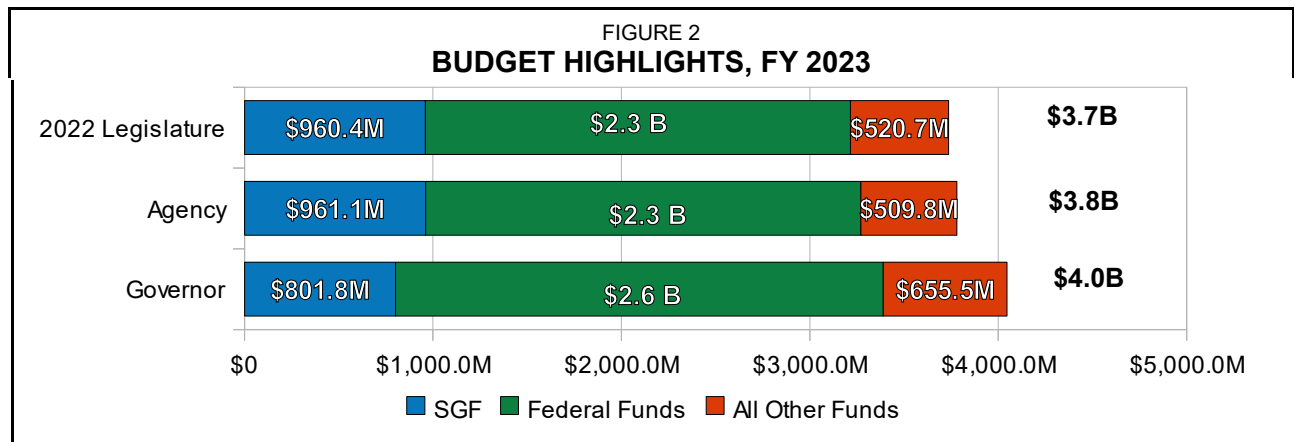
The **Division of Health Care Finance** develops and maintains a coordinated health policy agenda, which combines the effective purchasing and administration of health care with health promotion-oriented public health strategies. The powers, duties, and functions of the Division are intended to be exercised to improve the health of the people of Kansas by increasing the quality, efficiency, and effectiveness of health services and to coordinate with public health programs. The Division oversees the State's Medicaid and Children's Health Insurance programs.

The **Division of Environment** protects the environment and public health through compliance, enforcement, and proactive activities. The Division includes six bureaus: Waste Management, Air, Water, Environmental Remediation, Environmental Field Services (including the Office of the Director of the Division of Environment), and the Health and Environmental Laboratories.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$3,670,538,720, including \$895,881,847 from the State General Fund (SGF), for the Kansas Department of Health and Environment for FY 2023. Two adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required. The following adjustments change the current year approved amount to \$3,736,063,339 from all funds, including \$960,351,398 SGF:

- **SGF REAPPROPRIATION.** KDHE carried over \$64,469,551 in unspent SGF moneys into FY 2023.
- **SWPF REAPPROPRIATION.** The agency received \$ 1.1 million in reappropriations from the State Water Plan Fund (SWPF) from FY 2022 into FY 2023.



The **agency** submits a revised estimate of \$3.8 billion, including \$961.1 million SGF, for operating expenditures in FY 2023. This is an all funds increase of \$44.4 million, or 1.2 percent, including an SGF increase of \$773,844, or 0.1 percent, above the amount approved by the 2022 Legislature.

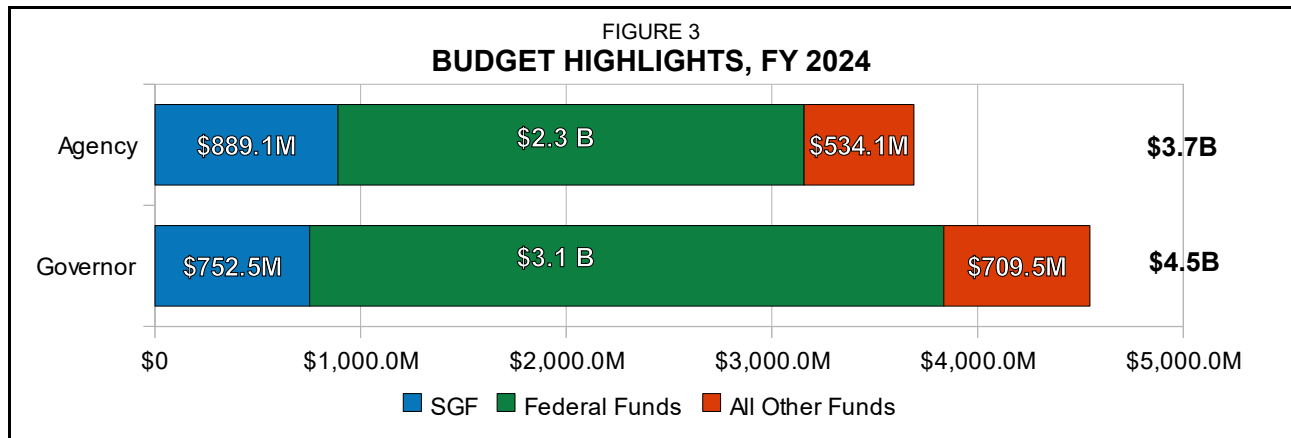
The estimate includes \$36.8 million for the Administration function, \$273.9 million for the Division of Public Health, \$3.3 billion for the Division of Health Care Finance, and \$121.0 million for the Division of Environment. The all funds increase is primarily attributable to federal funds to provide bonuses to child care workers in FY 2023, partially offset by decreased federal grant expenditures in the Division of Public Health. The SGF increase is largely due to the agency's four supplemental requests totaling \$618,595.

The revised estimate includes 1,803.7 FTE positions, which reflects an increase of 79.6 FTE positions above the number approved by the 2022 Legislature. These include an additional 33.0 FTE positions in the Administration function, 46.5 FTE positions in the Division of Public Health, and 17.0 FTE positions in the Division of Health Care Finance, as well as a decrease of 16.9 FTE positions in the Division of Environment. The agency reports that the additional FTE positions are largely attributable to the continued response to the COVID-19 public health emergency (PHE), as well as federally funded workforce development and infrastructure grants.

The **Governor** recommends expenditures of \$4.0 billion, including \$801.8 million SGF, in FY 2023. This is an all funds increase of \$265.1 million, or 7.0 percent, including an SGF decrease of \$159.3 million, or 16.6 percent, from the agency's FY 2023 revised estimate.

The all funds increase and SGF decrease are primarily due to the Governor adding \$265.8 million from all funds, including a reduction of \$158.8 million SGF, to fully fund the fall 2022 human services consensus caseload estimates.

The Governor's recommendation also includes 1,799.8 FTE positions, which is a decrease of 4.0 FTE positions below the agency's FY 2023 revised estimate number. The decrease is due to the Governor not recommending the agency's supplemental requests for legal staffing for the regulation team (2.0 FTE positions) and local public health program (2.0 FTE positions).



The **agency** requests \$3.7 billion, including \$889.1 million SGF, for FY 2023. This is an all funds decrease of \$90.4 million, or 2.4 percent, including an SGF decrease of \$72.0 million, or 7.5 percent, below the FY 2023 revised estimate. The request includes \$36.9 million for the Administration function, \$209.0 million for the Division of Public Health, \$3.3 billion for the Division of Health Care Finance, and \$146.5 million for the Division of Environment.

The all funds decrease is primarily attributable to one-time federally funded expenditures for child care worker bonuses that occurred in FY 2023 that are not included in the FY 2024 budget. Additionally, the agency request reflects decreased federal funds for a variety of grant programs in the divisions of Public Health and Environment. The SGF decrease is due to \$64.5 million in reappropriated funds in the FY 2023 budget that are not budgeted for FY 2024, as well as \$32.5 million in one-time SGF expenditures in FY 2023 for the construction of a new KDHE laboratory that do not reoccur for FY 2024. The FY 2024 request does include federal funds for laboratory construction. The SGF decreases are partially offset by the agency's enhancement requests totaling \$36.3 million from all funds, including \$35.6 million SGF.

The agency request includes 1,805.7 FTE positions, which is an increase of 2.0 FTE positions above the FY 2022 revised estimate due to the 2.0 FTE positions included in the agency's enhancement requests for the Division of Public Health.

The **Governor** recommends expenditures of \$4.5 billion, including \$752.5 million SGF, for FY 2024. This is an all funds increase of \$855.8 million, or 23.2 percent, including an SGF decrease of \$136.6 million, or 15.4 percent, from the agency's FY 2024 request.

The **Governor's** recommendation includes the following adjustments:

1. **NON-RECOMMENDED ENHANCEMENT REQUESTS.** The Governor recommends a decrease of \$34.0 million, all SGF, below the agency's FY 2024 request by not recommending the following enhancement requests: Legal Staffing for the Regulation Team in the Division of Administration, County and Regional Public Health Data (Kansas BRFSS), Stan Clark Pregnancy Maintenance Initiative, Statewide psychiatric access program, Local public health program, and small town infrastructure assistance.

2. **HUMAN SERVICES CASELOAD ADJUSTMENTS.** The Governor recommends adding \$214.4 million from all funds, including an SGF decrease of \$35.2 million, to fully fund the fall 2022 human services consensus caseload estimates.
3. **MEDICAID EXPANSION.** The Governor recommends adding \$671.4 million from all funds, including \$21.0 million SGF, to fund Medicaid expansion beginning January 1, 2024.
4. **MEDICAID EXPANSION SGF SAVINGS.** The Governor's recommendation includes a decrease of \$92.5 million SGF due to savings associated with Medicaid expansion. These savings are attributable to provisions in the federal American Rescue Plan Act allowing a 5.0 percent increase to the base FMAP rate for states that have not yet enacted Medicaid expansion. This enhanced FMAP will be in effect for eight quarters after expansion takes effect.

The **Governor's** recommendation also includes 1,799.8 FTE positions, which is a decrease of 6.0 FTE positions below the agency's FY 2024 request. The decrease is due to the Governor not recommending the agency's enhancement requests for legal staffing for the regulation team (2.0 FTE positions), local public health program (2.0 FTE positions), County and Regional Public Health Data (1.0 FTE position), and Statewide psychiatric access program (1.0 FTE position).

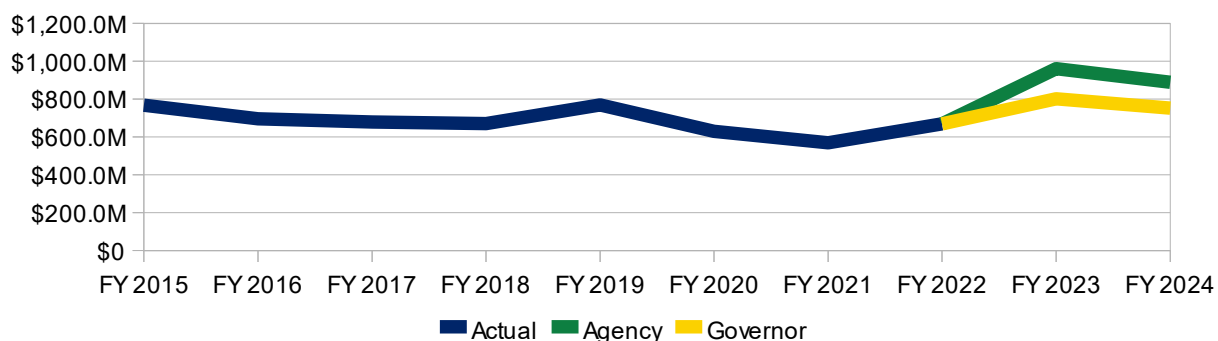
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 94,495,186	\$ 129,311,198	\$ 128,638,658	\$ 131,707,111	\$ 130,334,210
Contractual Services	605,637,238	414,462,343	414,424,843	359,735,230	386,557,906
Commodities	51,172,986	28,954,917	28,954,917	28,422,201	28,205,051
Capital Outlay	3,391,613	3,008,901	3,008,901	1,663,333	1,663,333
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 754,697,023</i>	<i>\$ 575,737,359</i>	<i>\$ 575,027,319</i>	<i>\$ 521,527,875</i>	<i>\$ 546,760,500</i>
Aid to Local Units	79,769,220	73,278,090	73,278,090	69,726,954	73,726,954
Other Assistance	2,968,220,929	3,098,982,575	3,364,790,393	3,068,002,413	3,894,549,299
<i>Subtotal—Operating</i>	<i>\$ 3,802,687,172</i>	<i>\$ 3,747,998,024</i>	<i>\$ 4,013,095,802</i>	<i>\$ 3,659,257,242</i>	<i>\$ 4,515,036,753</i>
Capital Improvements	-	32,500,000	32,500,000	30,875,000	30,875,000
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 3,802,687,172	\$ 3,780,498,024	\$ 4,045,595,802	\$ 3,690,132,242	\$ 4,545,911,753
Financing:					
State General Fund	\$ 669,018,933	\$ 961,125,242	\$ 801,818,670	\$ 889,143,187	\$ 752,498,757
State Water Plan Fund	3,048,130	4,901,403	4,901,403	4,146,334	4,146,334
Children's Initiatives Fund	7,228,476	8,551,210	8,551,210	8,551,210	8,576,942
Special Revenue Funds	438,816,669	466,236,721	611,977,328	493,740,525	669,081,132
Federal Funds	2,629,051,061	2,309,609,174	2,588,272,917	2,266,860,179	3,083,917,781
All Other Funds	55,523,903	30,074,274	30,074,274	27,690,807	27,690,807
TOTAL	\$ 3,802,687,172	\$ 3,780,498,024	\$ 4,045,595,802	\$ 3,690,132,242	\$ 4,545,911,753
FTE Positions	1,719.1	1,803.7	1,799.7	1,805.7	1,799.7

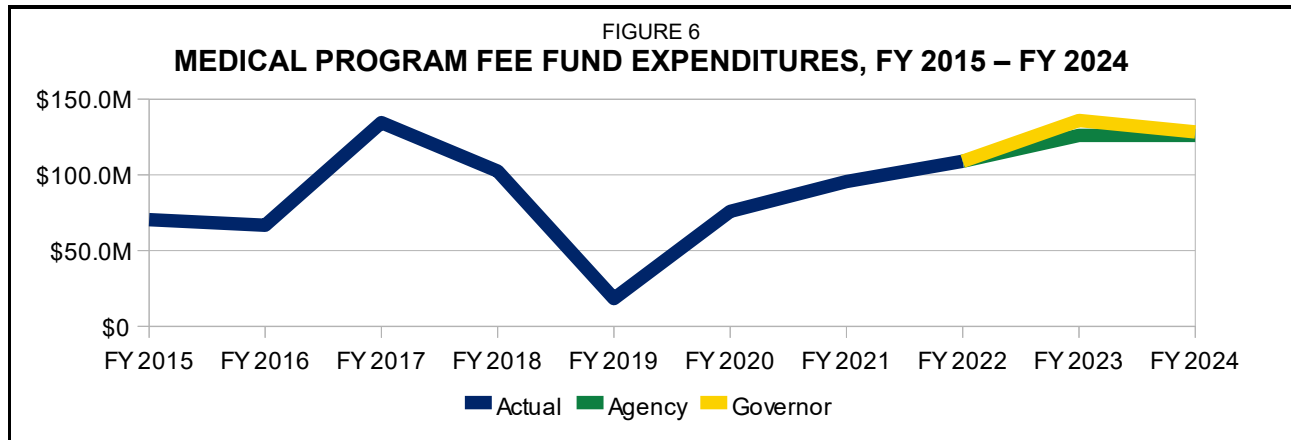
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



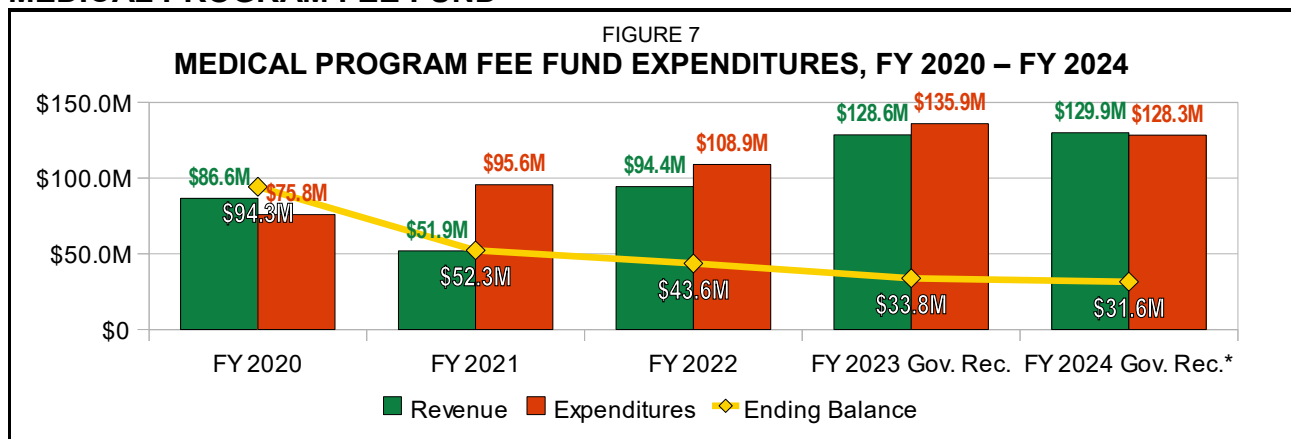
For the Kansas Department of Health and Environment, SGF expenditures have ranged between \$568.6 million in FY 2021 and \$769.4 million for FY 2019. The increase in FY 2019 was primarily attributable to increases in human services consensus caseload estimates due to several factors, including rate changes and population increases. Other SGF increases that year included reinstatement of the federal Health Homes program, funding for three youth crisis centers, funding increases for the Wichita Center for Graduate Medical Education (WCGME) program, changes in the Medicaid tobacco cessation policy, and increased funding for the tiny-k program. SGF expenditures increase again in FY 2023, largely due to an increase in SGF expenditures for human services caseloads and SGF additions for the construction of a new KDHE lab.

MEDICAL PROGRAM FEE FUND



The Medical Program Fee Fund was established by KSA 39-710. The largest revenue sources for the fund are national and state drug rebate agreements and estate recoveries. The Division of Health Care Finance collects two types of drug rebates: those required by federal law and supplemental rebates related to the Preferred Drug List (PDL). This special revenue fee fund has an appropriation limit set by the Legislature. The appropriation limit set in the 2022 Legislative Session was \$108,936,475 in FY 2022 and \$126,123,554 for FY 2023. The fee fund is used primarily to fund Medicaid caseloads.

MEDICAL PROGRAM FEE FUND



* For FY 2024, the lowest month ending balance for the Medical Program Fee Fund will occur in August, with a balance of \$1.2 million.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 895,881,847	\$ 2,774,656,873	\$ 3,670,538,720	1,724.1
1. SGF Reappropriation	64,469,551	-	64,469,551	--
2. SWPF Reappropriation	\$ -	\$ 1,055,068	\$ 1,055,068	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 960,351,398</i>	<i>\$ 2,775,711,941</i>	<i>\$ 3,736,063,339</i>	<i>1,724.1</i>
Agency Revised Estimate:				
3. Agency Supplementals	773,845	435,105	1,208,950	15.0
4. Increase in Federal Funds for the Laboratory (Environment)	-	2,098,291	2,098,291	--
5. Child Care Worker Bonuses	-	56,926,898	56,926,898	--
6. Reductions in Federal Funds in Division of Public Health	-	(10,023,469)	(10,023,469)	--
7. All Other Adjustments	(1)	(5,775,984)	(5,775,985)	64.6
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 961,125,242</i>	<i>\$ 2,819,372,782</i>	<i>\$ 3,780,498,024</i>	<i>1,803.7</i>
Governor's Recommendation:				
8. Non-recommended Agency Supplementals	\$ (524,390)	\$ (185,650)	\$ (710,040)	(4.0)
9. Human Services Caseloads	(158,782,182)	424,590,000	265,807,818	--
TOTAL	\$ 801,818,670	\$ 3,243,777,132	\$ 4,045,595,802	1,799.7

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, two adjustments were made to the \$3.7 billion appropriated to the Kansas Department of Health and Environment for FY 2023. These adjustments changed the current year approved amount without any legislative action required:

1. **SGF REAPPROPRIATION.** The SGF reappropriation of \$64.5 million was largely due to \$46.6 million in funds appropriated for human services caseloads that were not spent in FY 2022. Caseload reappropriations were largely due to member estimates being higher than the actual membership, as well as lower than anticipated spending for the Supports and Training for Employing People Successfully (STEPS) and One Care Kansas Programs due to lower use as the programs continue to ramp up and recruit participants. Also included in the reappropriations were \$11.9 million in unused funds from the Division of Health Care Finance due to unfilled positions that the agency is actively trying to fill.
2. **STATE WATER PLAN FUND REAPPROPRIATION.** The agency estimates State Water Plan Fund reappropriations to be \$1,055,068. The majority of these funds carried over from projects for monitoring, analyzing, and preventing harmful algae blooms in Kansas lakes.

AGENCY ESTIMATE

The **agency** requests a revised estimate of \$3.8 billion, including \$961.1 million SGF, for operating expenditures in FY 2023. This is an all funds increase of \$44.4 million, or 1.2 percent, including an SGF increase of \$773,844, or 0.1 percent, above the amount approved by the 2022 Legislature.

The **agency** estimate includes the following adjustments:

3. **AGENCY SUPPLEMENTAL FUNDING REQUESTS.** The agency requests \$1.2 million from all funds, including \$773,845 SGF, for supplemental funding requests in FY 2023. Agency supplemental requests include funding for 2.0 FTE legal staffing positions in the Administration program, 2.0 FTE positions to support local public health programs in the Division of Public Health, 11.0 new FTE positions in the Medicaid Administration Program, and state printer costs in the Division of Health Care Finance.
4. **INCREASE IN FEDERAL FUNDS FOR THE LABORATORY (ENVIRONMENT).** The agency's FY 2023 revised estimate includes \$2.1 million in additional federal funds from the federal Centers for Disease Control and Prevention. These funds are budgeted in the Laboratory program for equipment and supplies.
5. **CHILD CARE WORKER BONUSES.** The agency's revised estimate includes \$56.9 million in federal funds provided through the Child Care and Development Block Grant. These funds were allocated by the American Rescue Plan Act (ARPA) and were distributed to child care providers in the form of one-time bonuses that ranged from \$750 to \$2,500 per person.
6. **REDUCTIONS IN FEDERAL FUNDS IN THE DIVISION OF PUBLIC HEALTH.** The agency's FY 2023 revised estimate includes a \$10.0 million decrease in expenditures for several federal grants. The largest adjustments were seen in grants funding epidemiology and laboratory capacity, immunizations, and COVID-19 testing funds for hospitals.
7. **ALL OTHER ADJUSTMENTS.** The agency's request includes a decrease of \$5.6 million, including an increase of \$155,249 SGF in other adjustments. These changes are the result of adjustments to a variety of federal grants in the Division of Public Health and Health Care Finance.

The revised estimate includes 1,803.7 FTE positions, which reflects an increase of 79.6 FTE positions above the number approved by the 2022 Legislature. These include an additional 33.0 FTE positions in the Administration Function, 46.5 FTE positions in the Division of Public Health, and 17.0 FTE positions in the Division of Health Care Finance, as well as a decrease of 16.9 FTE positions in the Division of Environment. The agency reports that the additional FTE positions are largely attributable to the continued response to the public health emergency (PHE), as well as federally funded workforce development and infrastructure grants.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$4.0 billion, including \$801.8 million SGF, in FY 2023. This is an all funds increase of \$265.1 million, or 7.0 percent, including an SGF decrease of \$159.3 million, or 16.6 percent, from the agency's FY 2023 revised estimate.

The **Governor's** recommendation also includes 1,799.8 FTE positions, which is a decrease of 4.0 FTE positions below the agency's FY 2023 revised estimate number. The decrease is due to the Governor not recommending the agency's supplemental requests for legal staffing for the regulation team and local public health program.

The **Governor's** recommendation includes the following adjustments:

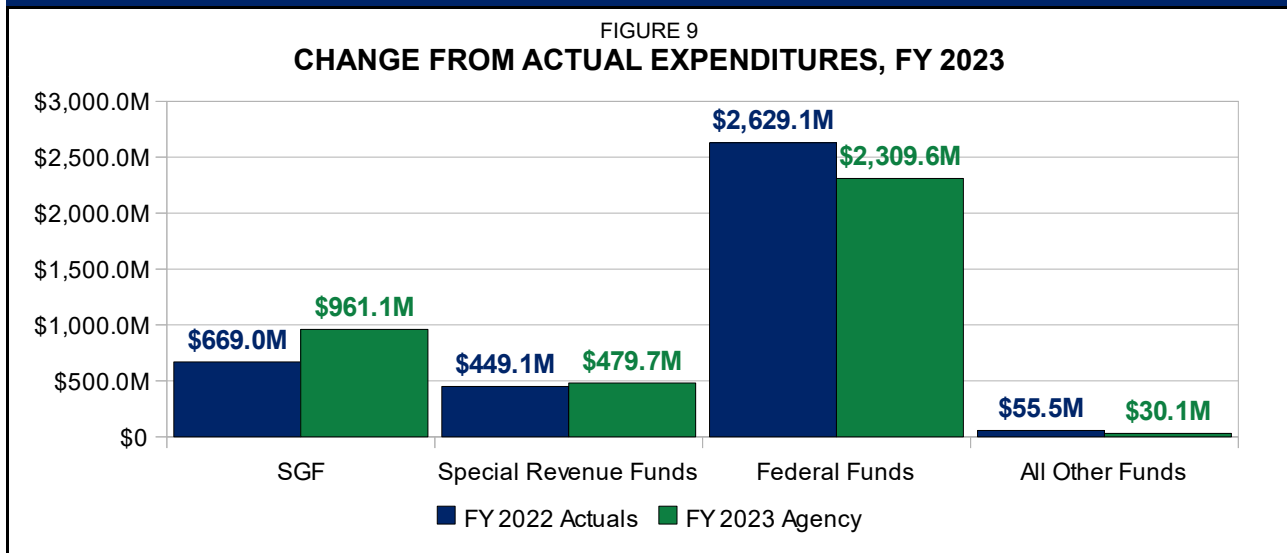
8. **NON-RECOMMENDED AGENCY SUPPLEMENTALS.** The Governor did not recommend funding the agency's requests for an additional 2.0 FTE positions for legal staffing for the regulation team and 2.0 FTE positions for the local public health program. The Governor **recommended partially funding the agency's request for 11.0 FTE positions for Medicaid programs at a level of \$371,300 from all funds, including \$185,650 SGF, to fund the positions for six months.**

Overall, this is a decrease of \$710,040 from all funds, including \$524,390 SGF, below the agency's total supplemental request. The Governor did recommend fully funding the agency's request for increased state printer costs.

9. **HUMAN SERVICES CASELOADS.** The Governor recommends adding \$265.8 million from all funds, including a reduction of \$158.8 million SGF, to fully fund the Fall 2022 human services consensus caseload estimates.

The increase in the all funds for caseload estimates is largely due to adjustments to the Health Care Access Improvement Program (HCAIP), which increased the amount of federal funds coming into the state. The SGF decrease is largely due to the extension of the 6.2 percent increase to the Federal Medical Assistance Percentage (FMAP) to include three quarters of FY 2023. Prior estimates had included only one quarter of the enhanced federal match.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The agency's FY 2023 revised estimate includes an increase in SGF expenditures of \$292.1 million above the agency's FY 2022 actual amount. The increase in SGF expenditures is largely attributable to changes in the human services caseload estimates. The agency's actual caseload expenditures for FY 2022 include a full year of the 6.2 percent increase to the Federal Medical Assistance Percentage (FMAP). The agency's FY 2023 revised request is based on the spring 2022 estimates, which include only one quarter of the 6.2 percent increased federal share. This accounts for the increased amount of SGF moneys in the agency's FY 2023 revised estimate.

The SGF increase can also be attributed to Medicaid expenditures added by the 2022 Legislature for FY 2023, including the extension of Medicaid coverage for pregnant women and \$9.1 million for the Kansas Modular Medicaid System (KMMS) upgrade. Other items contributing to the increased SGF expenditures include the addition of \$32.5 million SGF for a new laboratory in FY 2023. The overall SGF increase is partially offset by lower than anticipated expenditures for salaries and wages in FY 2022 due to open positions.

The agency's FY 2023 revised estimate includes a federal funds decrease of \$213.9 million below the agency's FY 2022 actual amount. This decrease is due to COVID-19 pandemic relief funds that were available in FY 2022 that are not anticipated to be available in FY 2023. These include a decrease of \$96.7 million in the Division of Environment laboratory and \$121.4 million in the Division of Public Health. Decreases are included in COVID-19 pandemic relief funds for COVID-19 testing, COVID-19 testing in schools, and vaccine preparedness, as well as \$50.0 million added to the FY 2022 budget for one-time bonuses to front-line hospital workers.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 961,125,242	\$ 2,819,372,782	\$ 3,780,498,024	1,803.7
Agency Request:				
1. Enhancement Requests in Administration	\$ 3,881	\$ -	\$ 3,881	--
2. Enhancement Requests in Public Health	4,513,600	-	4,513,600	2.0
3. Enhancement Requests in Health Care Finance	9,283	9,283	18,566	--
4. Enhancement Requests in Environment	30,280,000	300,000	30,580,000	--
5. Capital Improvements (SGF)	(32,500,000)	-	(32,500,000)	--
6. Capital Improvements (Federal Funds)	-	30,875,000	30,875,000	--
7. Child Care Worker Bonuses	-	(58,274,674)	(58,274,674)	--
8. Reappropriations not budgeted for in FY 2024	(64,469,551)	-	(64,469,551)	--
9. Contractual expenditure adjustments in Health Care Finance	(8,963,832)	24,212,468	15,248,636	--
10. Federal Fund adjustments in Public Health	-	(7,094,817)	(7,094,817)	--
11. All Other Adjustments	(855,436)	(8,410,987)	(9,266,423)	--
Subtotal—Agency Estimate	\$ 889,143,187	\$ 2,800,989,055	\$ 3,690,132,242	1,805.7
Governor's Recommendation:				
12. Non-Recommended Enhancement Requests	\$ (34,006,221)	\$ -	\$ (34,006,221)	--
13. Human Services Caseload Adjustments	(35,180,000)	249,590,000	214,410,000	--
14. SIDS CIF Enhancement	-	25,732	25,732	—
15. Tiny-K Vision Services	1,500,000	-	1,500,000	--
16. Child care Pilot Project	2,500,000	-	2,500,000	--
17. Medicaid Expansion	21,000,000	650,350,000	671,350,000	--
18. Medicaid Expansion SGF Savings	(92,458,209)	92,458,209	-	--
TOTAL	\$ 752,498,757	\$ 3,793,412,996	\$ 4,545,911,753	1,805.7

AGENCY REQUEST

The **agency** requests \$3.7 billion, including \$889.1 million SGF, for FY 2024. This is an all funds decrease of \$90.4 million, or 2.4 percent, including an SGF decrease of \$72.0 million, or 7.5 percent, below the FY 2023 revised estimate. The request includes \$36.9 million for the Administration function, \$209.0 million for the Division of Public Health, \$3.3 billion for the Division of Health Care Finance, and \$177.4 million for the Division of Environment.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENTS – ADMINISTRATION.** The agency requests \$3,881 SGF to continue to fund 2.0 FTE positions in the Administration program. These positions will handle reporting requirements to the Legislature's Joint Committee on Administrative Rules and Regulations. (*Staff Note:* The agency's FY 2023 request included a supplemental request of \$183,490 for these 2.0 FTE positions, which will continue into FY 2024 if included in the FY 2023 budget recommendation.)

2. **ENHANCEMENTS – PUBLIC HEALTH.** The agency requests \$4.5 million, all SGF, for enhancement requests in the Division of Public Health. These enhancements include additional funding for family planning and reproductive wellness, the Stan Clark Pregnancy Maintenance Initiative, a statewide psychiatric access program, and health facility surveillance.
3. **ENHANCEMENTS – HEALTH CARE FINANCE.** The agency requests \$18,566 from all funds, including \$9,283 SGF, for enhancements in the Division of Health Care Finance. These will provide continued funding for 11.0 new FTE positions in Medicaid administration and state printer costs. (*Staff Note:* the agency's FY 2023 request included a supplemental of \$742,600, including \$371,300 SGF, for these 11.0 FTE positions, which will continue into FY 2024 if included in the FY 2023 budget recommendation.)
4. **ENHANCEMENTS – ENVIRONMENT.** The agency requests \$30.6 million from all funds, including \$30.3 million SGF and \$300,000 from the State Water Plan Fund, in enhancements to fund local environment protection programs, stream trash removal, small town infrastructure assistance, and laboratory equipment.
5. **CAPITAL IMPROVEMENTS (SGF).** The agency's request includes a decrease of \$30.3 million SGF due to one-time SGF expenditures for the KDHE laboratory included in the FY 2023 budget that are not budgeted for in FY 2024.
6. **CAPITAL IMPROVEMENTS (FEDERAL FUNDS).** The agency's request includes \$30.9 million, all federal funds, from the American Rescue Plan Act (ARPA) for construction of the KDHE laboratory.
7. **CHILD CARE WORKER BONUSES.** The agency's FY 2024 request includes a decrease of \$58.3 million in federal funds for child care bonuses. These were budgeted for in FY 2023 as a one-time expense and are not included in the agency's FY 2024 request.
8. **REAPPROPRIATIONS NOT BUDGETED FOR IN FY 2024.** The agency's request has a decrease of \$64.5 million due to unspent funds in FY 2022 that were reappropriated into FY 2023 and not budgeted for in FY 2024.
9. **CONTRACTUAL EXPENDITURE ADJUSTMENTS IN HEALTH CARE FINANCE.** The agency requests an all funds increase of \$15.2 million, including an SGF decrease of \$9.0 million. These adjustments are due to decreased expenditures for fiscal agent services and increased fee fund expenditures being used to offset SGF expenses.
10. **FEDERAL FUND ADJUSTMENTS IN PUBLIC HEALTH.** The agency requests a decrease of \$7.1 million in federally funded grants. Grants seeing a decrease include federal grants for epidemiology and laboratory capacity and public health crisis response.
11. **ALL OTHER ADJUSTMENTS.** The agency requests an all funds decrease of \$9.3 million, including \$855,436 SGF. This decrease is largely due to decreases in a variety of federally funded grants across the divisions of Public Health, Health Care Finance, and Environment.

The **agency** request also includes 1,805.7 FTE positions. This is an increase of 2.0 FTE positions above the number in the agency's FY 2023 revised estimate due to 2.0 additional FTE positions included in the agency's enhancements in the Division of Public Health.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$4.5 billion, including \$752.5 million SGF, for FY 2024. This is an all funds increase of \$855.8 million, or 23.2 percent, including an SGF decrease of \$136.6 million, or 15.4 percent, from the agency's FY 2024 request.

The **Governor's** recommendation includes the following adjustments:

12. **NON-RECOMMENDED ENHANCEMENT REQUESTS.** The Governor recommends a decrease of \$34.0 million, all SGF, below the agency's FY 2024 request by not recommending the following enhancement requests:

- Legal Staffing for the Regulation Team in the Division of Administration (\$159,131 SGF);
- County and Regional Public Health Data (\$1.8 million SGF);
- Stan Clark Pregnancy Maintenance Initiative (\$338,846 SGF);
- Statewide psychiatric access program (\$1.2 million SGF);
- Local public health program (\$183,490 SGF); and
- Small town infrastructure assistance (\$30.0 million SGF).

(*Staff Note:* Descriptions of agency enhancement requests can be found in the enhancement section below.)

The Governor recommends funding seven of the agency's enhancement requests for a total of \$2.3 million from all funds, including \$1.6 million SGF. Recommended enhancements include:

- Family Planning and Reproductive Wellness (\$350,000 SGF);
- Health Facility Surveillance (\$500,000 SGF);
- Medicaid FTE positions (\$761,166 from all funds, including \$380,583 SGF);
- State Printer Cost Increases (\$127,610 from all funds, including \$63,805 SGF);
- Local Environmental Protection Program (\$250,000 SWPF);
- Stream Trash Removal (\$50,000 SWPF); and
- Laboratory Equipment (\$280,000 SGF).

13. **HUMAN SERVICES CASELOAD ADJUSTMENTS.** The Governor recommends adding \$214.4 million from all funds, including an SGF decrease of \$35.2 million, to fully fund the fall 2022 human services consensus caseload estimates.

14. **SIDS CIF ENHANCEMENT.** The Governor recommends adding \$25,732, all from the Children's Initiative Fund (CIF), to enhance funding for the Sudden Infant Death Syndrome (SIDS) Network of Kansas. The SIDS Network is a nonprofit statewide support organization that supports families who have been affected by the loss of an infant and provides information on prevention and risk reduction methods to improve the health and survival of infants and children.

15. **TINY-K VISION SERVICES.** The Governor recommends adding \$1.5 million, all SGF, for vision and hearing services for children in the Infant-Toddler Services Program (Tiny-K). Tiny-K provides early identification, evaluation, and/or early intervention services for newborns, infants, and toddlers with special needs, disabilities, and/or developmental delays and their families.

16. **CHILD CARE PILOT PROJECT.** The Governor recommends adding \$2.5 million, all SGF, for a child care pilot project in an area identified as having a high need for alternate child care options.
17. **MEDICAID EXPANSION.** The Governor recommends adding \$671.4 million from all funds, including \$21.0 million SGF, to fund Medicaid expansion beginning January 1, 2024.
18. **MEDICAID EXPANSION SGF SAVINGS.** The Governor's recommendation includes \$92.5 million in savings associated with Medicaid expansion. These savings are attributable to provisions in the federal American Rescue Plan Act granting states that have not yet enacted Medicaid expansion a 5.0 percent increase to their regular FMAP rate. This enhanced FMAP rate would be in effect for eight quarters after expansion takes effect.

The **Governor's** recommendation also includes 1,799.8 FTE positions, which is a decrease of 6.0 FTE positions below the agency's FY 2024 request. The decrease is due to the Governor not recommending the agency's enhancement requests for legal staffing for the regulation team (2.0 FTE positions), local public health program (2.0 FTE positions), county and regional public health data (1.0 FTE position), and statewide psychiatric access program (1.0 FTE position).

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

UNCLASSIFIED PERSONNEL SALARY INCREASE

FY 2023 SUPPLEMENTAL REQUESTS						
Item	Agency Recommendation			Governor's Recommendation		
	SGF	All Funds	FTE	SGF	All Funds	FTE
Legal Staffing for Regulation Team	\$ 155,250	\$ 155,250	2.0	\$ -	\$ -	--
Local Public Health Program	183,490	183,490	2.0	-	-	--
Medicaid FTE Positions	371,300	742,600	11.0	185,650	371,300	11.0
State Printer Cost Increases	63,805	127,610	--	63,805	127,610	--
TOTAL	\$ 773,845	\$ 1,208,950	15.0	\$ 249,455	\$ 498,910	11.0

Legal Staffing for Regulation Team. The Division of Administration is requesting \$155,250 and 2.0 FTE positions in FY 2023 to create a legal team of one senior attorney and one administrative assistant to handle reporting requirements to the Legislature's Joint Committee on Administrative Rules and Regulations as described in 2022 HB 2087. This funding would support staff to prepare statutorily required reports and ensure that the Division of Health Care Finance is meeting guidelines for the promulgation of the agency's regulations.

The Governor does not recommend adoption of this request.

Local Public Health Program. The Bureau of Community Health Systems is requesting \$183,490 SGF and 2.0 FTE positions to support the KansasTRAIN learning management system in FY 2023. The KansasTRAIN system is the agency's main method for providing professional development to public health professionals, child care providers, law enforcement, and first responders across the state. Of the total funding, \$37,000 will go toward the KansasTRAIN annual license fee, which does not currently have an identified funding source; and \$145,990 will fund 2.0 FTE positions: a KansasTRAIN instructional Designer to assist in designing new course material and an Aid to Local/State Formula Administrator that will aid in reducing the administrative burden of the applications and reporting associated with the Aid to Local grant process.

The Governor does not recommend adoption of this request.

Medicaid FTE Positions. The Division of Health Care Finance is requesting \$742,600 from all funds, including \$371,300 SGF, and 11.0 FTE positions for FY 2023. Ten of the positions will support Eligibility and Presumptive Eligibility Services (EPE) and one will support the Payments and Institutional Reimbursements program (PIR). The 10.0 FTE positions in the EPE program will consist of 8.0 Presumptive Eligibility Coordinators and 2.0 supervisor positions. These positions will be stationed across the state and will assist the agency in providing services to an increasing number of clinics and hospitals that are Qualified Entities in the Medicaid Program. The 1.0 FTE position in the PIR program will review federal CMS guidelines on rural hospital reimbursement programs to increase the funding for Kansas' rural hospitals, as well as work with the Kansas Hospital Association to ensure the enhanced Health Care Access Improvement Program (HCAIP) funding is paid accurately to the hospitals on a quarterly basis. All of these positions will be eligible for a 50/50 federal match.

The Governor recommends partially adopting this request to fund the positions for six months.

Medicaid Funding for State Printer Cost Increases. The Division of Health Care Finance is requesting \$127,610 from all funds, including \$63,805 SGF, to cover increased costs in the KDHE/Division of Printing interagency agreement.

The Governor recommends adoption of this request.

FY 2024 ENHANCEMENT REQUESTS						
Item	Agency Recommendation			Governor's Recommendation		
	SGF	All Funds	FTE	SGF	All Funds	FTE
Legal Staffing for Regulation Team	\$ 159,131	\$ 159,131	--	\$ -	\$ -	--
County and Regional Public Health Data (Kansas BRFSS)	1,768,504	1,768,504	1.0	-	-	--
Family Planning and Reproductive Wellness	350,000	350,000	--	350,000	350,000	--
Stan Clark Pregnancy Maintenance Initiative	338,846	338,846	--	-	-	--
Statewide Psychiatric Access Program	1,200,000	1,200,000	1.0	-	-	--
Health Facility Surveillance	856,250	856,250	--	500,000	500,000	--
Local Public Health Program	183,490	183,490	--	-	-	--
Medicaid FTE Positions	380,583	761,166	11.0	380,583	761,166	11.0
State Printer Cost Increases	63,805	127,610	--	63,805	127,610	--
Local Environmental Protection Program	-	250,000	--	-	250,000	--
Stream Trash Removal	-	50,000	--	-	50,000	--
Small Town Infrastructure Assistance	30,000,000	30,000,000	--	-	-	--
Laboratory Equipment	280,000	280,000	--	280,000	280,000	--
TOTAL	\$ 35,580,609	\$ 36,324,997	13.0	\$ 1,574,388	\$ 2,318,776	11.0

Legal Staffing for Regulation Team. The Division of Administration is requesting \$159,131 in FY 2024 to maintain a legal team of one senior attorney and one administrative assistant to handle reporting requirements to the Legislature's Joint Committee on Administrative Rules and Regulations. This funding would support staff to prepare statutorily required reports and ensure that the Division of Health Care Finance is meeting guidelines for the promulgation of the agency's regulations.

The Governor does not recommend adoption of this request.

County and Regional Public Health Data (Kansas BRFSS). The Bureau of Health Promotion is requesting \$1.8 million, all SGF, and 1.0 FTE position to maintain the current level of data collection through the Kansas Behavioral Risk Factor Surveillance System (BRFSS). The Kansas BRFSS is an anonymous survey of Kansas adults on disease, health risk behaviors, and health disparities. Data from the BRFSS is used to justify requested funds on federal grant proposals, community health assessments, and monitoring progress on state health objectives. Funding for the BRFSS has been a compilation of efforts from foundations and public health partners; however, the agency reports that this funding is anticipated to decrease in FY 2024 due to federal funding restrictions.

The Governor does not recommend adoption of this request.

Family Planning and Reproductive Wellness. The Bureau of Family Health is requesting \$350,000, all SGF, for FY 2024 to promote family planning services, such as disease screening, preconception health care, contraception, and the provision of hormonal injection contraception services throughout Kansas. The funds will be used for education and awareness activities to increase program utilization, which saw a drop during the COVID-19 pandemic. In addition, approximately \$140,000 of the total funds will be allocated to Title X grantees across the state to

provide contraception in the form of hormonal injections (also known as Depo-Provera). The agency reports that, in July of 2022, clinics saw the cost of these injections increase over 2,000 percent from an average of \$.01 per dose to nearly \$21 per dose. As per KDHE, without this increase, providers will no longer be able to support this service for their clients.

The Governor recommends adoption of this request.

Stan Clark Pregnancy Maintenance Initiative. The Bureau of Family Health requests an additional \$338,846, all SGF, to extend case management services provided by the Stan Clark Pregnancy Maintenance Initiative (PMI) from 6 months to 12 months postpartum. The goal of increasing these services is better outcomes for mothers and babies related to housing, education, physical, and mental health. The PMI program currently receives \$338,846 SGF annually. The additional \$338,846 will cover an additional six months of service provision.

The Governor does not recommend adoption of this request.

Statewide Psychiatric Access Program. The Bureau of Family Health is requesting \$1.2 million SGF and 1.0 FTE position to establish a statewide program to build the capacity of front-line workers to address behavioral health concerns. The funds will be used to leverage infrastructure developed through two federal grant programs (Kansas Connecting Communities and KSKidsMAP) that are coming to an end, and continue to provide current services focused on children and pregnant/postpartum women. The program provides education, consultation, and resource and referral support to primary health care providers with the goal of increasing their knowledge, skills, and comfort to identify and address concerns in their own clinics with guidance and support from trained mental health professionals. This funding is part of a recommendation made by the 2021 Special Committee on Kansas Mental Health Modernization and Reform.

The Governor does not recommend adoption of this request.

Health Facility Surveillance. The Bureau of Community Health Systems is requesting \$856,250 SGF to support nurse salaries and contractual costs associated with Health Facility Surveillance. The Health Facilities Program surveys hospitals, Ambulatory Surgery Centers, Home Health agencies and other health facilities. According to the agency, the program has had difficulty recruiting and retaining nurse surveyors for several years, making it difficult to meet requirements outlined by the federal Centers for Medicare and Medicaid Services (CMS). Of this total, \$616,250 will be used to bring salaries to competitive market levels and \$240,000 will fund contractual services for facility surveillance. The agency indicated it is planning to lessen its dependency on contractors as the program is better able to recruit and retain staff.

The Governor recommends \$500,000 for this request.

Local Public Health Program. The Bureau of Community Health Systems is requesting \$183,490 SGF and 2.0 FTE positions to support the KansasTRAIN learning management system in FY 2024. The KansasTRAIN system is the agency's main method for providing professional development to public health professionals, child care providers, law enforcement, and first responders across the state. Of the total funding, \$37,000 will go toward the KansasTRAIN annual license fee, which does not currently have an identified funding source; and \$145,990 will fund 2.0 FTE positions: a KansasTRAIN instructional Designer to assist in designing new course material and an Aid to Local/State Formula Administrator that will aid in reducing the administrative burden of the applications and reporting associated with the Aid to Local grant process.

The Governor does not recommend adoption of this request.

Medicaid FTE Positions. The Division of Health Care Finance is requesting \$731,166 from all funds, including \$380,583 SGF, and 11.0 FTE positions for FY 2024. The FY 2024 expenditures include a 2.5 percent salary increase above the FY 2023 amount. Ten of the FTE positions will support Eligibility and Presumptive Eligibility Services (EPE) and one will support the Payments and Institutional Reimbursements program (PIR). The 10.0 FTE positions in the EPE program will consist of 8.0 Presumptive Eligibility Coordinators and 2.0 supervisor positions. These positions will be stationed across the state and will assist the agency in providing services to an increasing number of clinics and hospitals that are Qualified Entities in the Medicaid Program. The 1.0 FTE position in the PIR program will review federal CMS guidelines on rural hospital reimbursement programs to increase the funding for Kansas' rural hospitals, as well as work with the Kansas Hospital Association to ensure the enhanced Health Care Access Improvement Program (HCAIP) funding is paid accurately to the hospitals on a quarterly basis. All of these positions will be eligible for a 50/50 federal match.

The Governor recommends adoption of this request.

Medicaid Funding for State Printer Cost Increases. The Division of Health Care Finance is requesting \$127,610 from all funds, including \$63,805 SGF, to cover increased costs in the KDHE/Division of Printing interagency agreement.

The Governor recommends adoption of this request.

Local Environmental Protection Program. The Bureau of Environmental Field Services is requesting \$250,000, all from the State Water Plan Fund, to broaden support to local communities through the Local Environmental Protection Program for FY 2024. The Local Environmental Protection Programs provide funding and technical assistance to enable local authorities to develop water protection plans that complement other water quality efforts being implemented by state and federal agencies. The enhancement request has been reviewed and approved by the Kansas Water Authority.

The Governor recommends adoption of this request.

Stream Trash Removal. The Bureau of Water is requesting \$50,000, all from the State Water Plan Fund, for FY 2024 for a pilot effort to remove and keep trash out of Kansas rivers. These funds will support clean-up efforts by non-governmental organizations. Methods include providing grants to local volunteer groups to conduct stream clean-up efforts and provide education on the proper disposal of trash, and grants to city stormwater programs to capture trash before it discharges into the stream.

The Governor recommends adoption of this request.

Small Town Infrastructure Assistance. The Bureau of Water is requesting \$30.0 million in FY 2024 to support technical assistance and drinking water and sewer system upgrades for towns with a population under 500. The agency reports that towns with less than 500 people represent a disproportionate amount of drinking water and sewer compliance issues. In addition, these towns often lack the resources to utilize and repay KDHE's State Revolving Loan Fund (SRLF). The funding for this enhancement will be used to initiate a grant program to provide small towns with technical and financial assistance in improving their drinking water and sewer infrastructure and returning them to compliance.

The agency presents two funding options for this request. The first is \$30.0 million SGF for FY 2024 followed by a \$10.0 million request for out years as the backlog of noncompliant systems is corrected and additional systems emerge with compliance issues. This option is expected to

address 25 systems in the first year. The second option is an FY 2024 expenditure of \$10.0 million to address the systems with the greatest need, followed by subsequent out year requests of \$10.0 million per year to address remaining noncompliant systems. This option would likely address 10 systems in the first year. The current agency request is the first option, with an appropriation of \$30.0 million in FY 2024.

The Governor does not recommend adoption of this request. *(Staff Note: The State Finance Council approved \$10.0 million to be transferred from the federal American Rescue Plan State Relief Fund to KDHE for Small Town Water and Sewer Infrastructure Assistance Program.)*

Laboratory Equipment. The KDHE laboratory is requesting \$280,000 for FY 2024 to fund the ongoing retirement and replacement of aging laboratory equipment. The laboratory plans to replace an older inductively coupled plasma mass spectrometry (ICPMS) instrument and a gas chromatograph mass spectrometry (GCMS) instrument. The agency reports that both instruments are vital to their ability to perform drinking water testing and support monitoring programs for the agency around the state.

The Governor recommends adoption of this request.

SPECIAL TOPICS

FEDERAL MEDICAL ASSISTANCE PERCENTAGE

FEDERAL MEDICAL ASSISTANCE PERCENTAGE

The Federal Medical Assistance Percentage (FMAP) determines the state and federal shares of funding for Medicaid, Adoption Assistance, and Foster Care. It is determined annually by the Secretary of Health and Human Services and is based on each state's per capita personal income compared to the average per capita personal income in other states. The Families First Coronavirus Response Act (FFCRA) provided a temporary 6.2 percentage point increase to the FMAP through the end of the federal public health emergency (PHE). The increase became effective on January 1, 2020.

The Federal Omnibus bill, signed into law in December 2022, uncoupled the 6.2 percent increase from the PHE and created a phase-down approach through calendar year 2023. With this approach, quarter 1 of calendar year 2023 will include a 6.2 percent increase; quarter 2 will have a 5.0 percent increase; quarter 3 a 2.5 percent increase; and quarter 4 a 1.5 percent increase.

KDHE provided the information displayed in the table below. The table details the actual savings accumulated thus far due to the 6.2 percent increase to the federal share and also includes the savings due to the increased enhanced FMAP (eFMAP). The eFMAP applies to Medicaid services such as Children's Health Insurance Program (CHIP) and is calculated using a different formula than the regular FMAP. The eFMAP has seen an increase of 4.34 percentage points during the time the 6.2 percent increase has been in effect. KDHE reports the total SGF savings through the end of September 2022 is \$700.5 million.

Quarter Ending	FMAP Savings (6.2%)	Enhanced FMAP Savings (4.34%)	Total SGF Savings
March 2020	\$ 58,435,092	\$ 1,882,863	\$ 60,317,955
June 2020	63,476,684	1,947,016	65,423,700
<i>Subtotal FY 2020:</i>	<i>\$ 121,911,776</i>	<i>\$ 3,829,879</i>	<i>\$ 125,741,655</i>
September 2020	60,205,603	1,895,712	62,101,315
December 2020	59,806,369	1,958,688	61,765,057
March 2021	61,581,962	1,955,930	63,537,892
June 2021	66,029,133	2,032,091	68,061,224
<i>Subtotal FY 2021:</i>	<i>\$ 247,623,067</i>	<i>\$ 7,842,421</i>	<i>\$ 255,465,488</i>
September 2021	66,399,011	1,951,806	68,350,817
December 2021	67,485,073	2,195,241	69,680,314
March 2022	67,586,668	2,177,830	69,764,498
June 2022	65,283,708	2,125,248	67,408,956
<i>Subtotal FY 2022:</i>	<i>\$ 266,754,460</i>	<i>\$ 8,450,125</i>	<i>\$ 275,204,585</i>
September 2022	64,230,674	1,901,444	66,132,118
GRAND TOTAL:	\$ 700,519,977	\$ 22,023,869	\$ 722,543,846

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

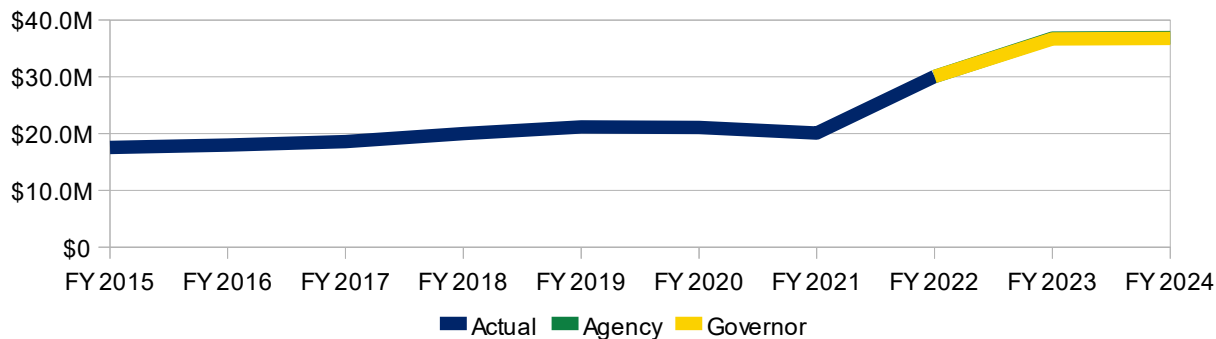
FIGURE 11 OPERATING EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 30,077,316	\$ 36,835,951	\$ 36,680,701	\$ 36,928,224	\$ 36,769,093
Public Health	405,855,150	273,926,366	273,742,876	208,951,335	209,129,977
Health Care Finance	3,119,300,137	3,316,279,842	3,581,716,360	3,266,833,196	4,152,593,196
Environment	247,454,569	120,955,865	120,955,865	146,544,487	116,544,487
TOTAL	\$ 3,802,687,172	\$ 3,747,998,024	\$ 4,013,095,802	\$ 3,659,257,242	\$ 4,515,036,753
FTE Positions:					
Administration	124.0	157.0	155.0	157.0	155.0
Public Health	468.2	514.7	512.7	516.7	512.7
Health Care Finance	622.0	644.0	644.0	644.0	644.0
Environment	504.9	488.0	488.0	488.0	488.0
TOTAL	1,719.1	1,803.7	1,799.7	1,805.7	1,799.7

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 12
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • This program did not provide any statutory information or goals.

The Administration Program provides the central management and administrative support functions of KDHE. The program includes the Secretary's Office, which sets agency policy and coordinates operations in order to carry out statutory mandates. The Office of Legal Services supports all program areas in the enforcement of health and environmental laws and regulations. Management and Budget provides financial and strategic planning support services to all programs in KDHE. Financial Services include budget development, grant management, maintenance of accounts and reports, central reporting, and execution of all financial transactions.

The Office of Communications supplies written, oral, and visual communications services to convey KDHE's program objectives to internal and external audiences. The Office of Information Technology Services (OITS) is under the Kansas Executive Chief Information

Technology Officer and activities are coordinated through the KDHE OITS staff to maintain agency information technology from hardware and basic desktop applications to vendor-produced or internally produced specialty programming. Internal computer training and network safety are also conducted by OITS. Funding for the OITS staff and technology acquisition and maintenance is represented in the KDHE budget.

The agency also confers with the Office of Personnel Services staff from the Department of Administration on all KDHE personnel transactions, such as recruitment and selection, employment management, benefit administration, classification and workforce planning, examination and certification of qualified candidates, employee relations, and Equal Employment Opportunity and affirmative action program implementation.

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
There were no agency performance measures submitted for this program.					
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 7,394,765	\$ 4,786,708		\$ 7,877,588	\$ 7,794,984
All Other Funds	12,702,433	25,290,608		28,803,113	28,974,109
TOTAL	\$ 20,097,198	\$ 30,077,316		\$ 36,680,701	\$ 36,769,093
Percentage Change:					
SGF	33.6 %	(35.3) %		64.6 %	(1.0) %
All Funds	(0.4) %	49.7 %		22.0 %	0.2 %
FTE Positions	112.0	124.0		155.0	155.0

BUDGET ANALYSIS

The Administration Program provides the central management and administrative support functions of KDHE.

FY 2023 REVISED ESTIMATE

The **agency** submits a revised estimate for FY 2023 expenditures of \$36.8 million, including \$8.0 million SGF, for the Administration Program. This is an all funds increase of \$1.3 million, or 3.6 percent, including an SGF increase of \$689,556, or 9.4 percent, above the FY 2023 approved amount.

The all funds increase is largely due to an increase in salaries and wages, primarily for employee salaries. This is partially offset by a decrease in COVID-19 pandemic relief funds allocated through the Federal Health Disparities grant. The SGF increase is largely due to the agency's supplemental request for 2.0 new FTE positions to assist with new requirements surrounding agency rules and regulations.

The FY 2023 revised estimate for the Administration Program includes 157.0 FTE positions, which is an increase of 33.0 FTE positions above the FY 2023 approved number. The increase in FTE positions includes staff to administer federally funded programming across several agency divisions, as well as additional IT support staff.

GOVERNOR RECOMMENDATION

The **Governor** recommends expenditures of \$36.7 million, including \$7.8 million SGF, for the Administration program in FY 2023. This is a decrease of \$155,250 SGF, due to the Governor not recommending the agency's supplemental request for legal staffing for implementation of rules and regulations requirements.

FY 2024 REQUEST

The **agency** requests FY 2024 expenditures totaling \$36.9 million, including \$8.0 million SGF, for the Administration Program. This is an all funds increase of \$92,273, or 0.7 percent, including an SGF decrease of \$78,723, or 1.0 percent, from the FY 2023 revised estimate. The increase is primarily attributable to increased expenditures for employer contributions to group health insurance.

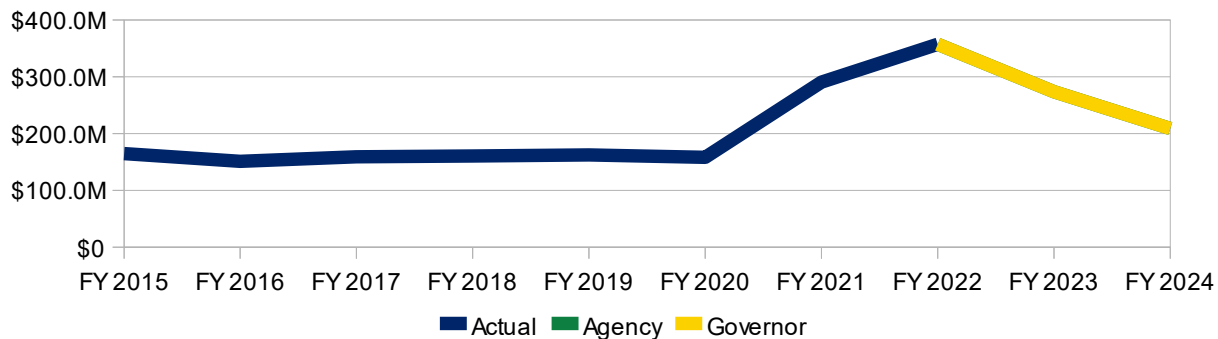
The FY 2024 request includes 157.0 FTE positions, which is the same as the FY 2023 revised estimate number.

GOVERNOR RECOMMENDATION

The **Governor** recommends expenditures of \$36.8 million, including \$7.8 million SGF, for the Administration program for FY 2024. This is a decrease of \$159,131 SGF, due to the Governor not recommending the agency's enhancement request for legal staffing for rules and regulations requirements for FY 2024.

DIVISION OF PUBLIC HEALTH

FIGURE 14
DIVISION OF PUBLIC HEALTH EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 65-1668 to 1675; KSA 75-5666; KSA 65-241 to 246, KSA 65-116, KSA 75-6102(f)(1)(2)(3); KSA 65-101 to 102; KSA 65-118 to 119; KSA 65-128; KSA 65-177; KSA 65-1,202; KSA 65-1,241 *et seq.*; KSA 75-5661; KSA 65-2401-2438; KSA 65-180; KSA 65-1,157a; KSA 65-5a01 through 65-5a16; KSA 65-1,159a; KSA 65-5a13; KSA 65-5a14; KSA 65-1132 and KSA 65-1133; KSA 65-501 *et seq.*; KSA 74-7801 and 74-7803; KSA 75-5648 and 75-5649; KSA 65-101; KSA 68-6803; KSA 65-103a

- PROGRAM GOALS:**
- Enhance the health and safety of Kansas communities.
 - Strengthen the public health system through collaboration, support, and monitoring.
 - Intervene in the spread of sexually transmitted infections (STIs), including HIV, and reduce the complications occurring from these infections.
 - Reduce the incidence of vaccine preventable disease (VPD).
 - Protect Kansans from public health hazards.
 - Collect, analyze, and disseminate public health data.
 - Facilitate access to comprehensive and coordinated clinical and public health services; improve access to comprehensive screening including health, social, developmental, and behavioral; promote policies, systems, and resources to meet the needs of Kansas women, men, children, and families.
 - Protect and promote public health and the optimal development of children in out of home care through the inspection and licensing of child care facilities; and provide a basic level of consumer protection for parents and guardians selecting child care.
 - Improve access to comprehensive and quality nutritional services for women, mothers, and children.
 - Increase access to preventive health services and reduce the health impact of chronic disease and injury among Kansans.
 - Decrease the prevalence of health risk behaviors that contribute to the leading preventable chronic diseases and injury in the Kansas population.

The Division of Public Health seeks to promote and protect health and prevent disease and injury among the people of Kansas. Three core functions are employed to further this mission. The assessment function is the systematic collecting, analyzing, and distributing of information on various aspects of health, trends in health, and health-related problems. The policy development function utilizes scientific knowledge in making important health policy decisions. Finally, the assurances

function makes certain that services are provided to meet the State's health goals. This may be done directly through state or local programs, indirectly through encouraging other public or private entities to act, or by regulatory activity.

While the bulk of its staff and programs are located in Topeka, the Division of Public Health provides direct services throughout the state, with staff stationed in several of KDHE's district

offices. In addition, the Division works closely with 100 local health departments serving all 105 Kansas counties. The Division includes a Health Administration subprogram, and six bureaus administer the Division of Public Health programs.

The **Bureau of Disease Control and Prevention** concentrates on identifying, preventing, and controlling communicable diseases of crucial public health concern. The Bureau conducts focused programming through two sections: the STI/HIV (Sexually Transmitted Infections/Human Immunodeficiency Virus) Section and the TB (Tuberculosis/Immunization) Section.

The **Bureau of Health Promotions** facilitates the development of state and local health objectives that offer a prevention framework for health promotion and evidence-based decision-making to promote improvements in population health status. The Bureau pursues funding resources and collaborative partnerships to respond to the state's leading health problems in the areas of chronic disease, including heart disease, dental disease, arthritis, cancer, injury and disability, obesity, stroke, and diabetes.

The **Bureau of Family Health** supports a statewide system of public health services for maternal and child populations, including women of reproductive age, pregnant women, infants, children, and adolescents up to 22 years old. The Early Care and Youth Programs section (Child Care Licensing) is responsible for licensing and regulating more than 5,000 child care facilities and agencies serving children under the age of 16. Other programs include:

- Special Health Services;
- Nutrition and WIC Services; and
- Healthy Homes and the Lead Hazard Prevention Program.

The **Bureau of Community Health Systems** provides leadership for the agency in the Public Health and Hospital Preparedness Program, which coordinates response to all public health and radiation emergency situations, whether caused by natural events or acts of terrorism. The Right-to-Know Program works closely with

local emergency management and local emergency planning commissions to assist them in emergency preparedness. The Health Facilities Program licenses or certifies about 850 hospitals, ambulatory surgical centers, home health agencies, and other medical care providers. Other main programs include the Radiation Program and the Kansas Radon Program.

The Bureau of Community Health Systems also houses the Primary Care, Rural Health, and Special Populations Health programs, which serve Kansans who face financial, geographic, or other barriers to accessing health care services. The Kansas Trauma Program advises the Secretary on trauma-related matters, supports the Kansas Trauma Registry, and provides oversight of trauma center designation processes. The bureau also coordinates statewide minority health and health equity initiatives and acts as a liaison for local health departments and critical access hospitals across the state.

The **Bureau of Oral Health** works to increase awareness and improve the oral health of all Kansans through oral health data collection, surveillance, and dissemination; statewide oral health education, promotion, and collaboration; development of science-based oral health policy; and programming dedicated to dental disease prevention.

The **Bureau of Epidemiology and Public Health Informatics**, under the supervision of the State Epidemiologist, serves as a data and information support group for the agency, as well as other state agencies. The primary responsibilities of the Bureau are vital records acquisition, management, and issuance; data and information acquisition; and analysis, distribution, and publication for the public, policymakers, and program managers. The Bureau also manages the State's reportable disease surveillance system, responds to outbreaks of disease related to infectious and environmental agents, and provides professional staffing to a 24-hour disease response hotline. The Bureau is the administrative home of the State's Health Information Technology Coordinator Program.

FIGURE 15
DIVISION OF PUBLIC HEALTH, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of unduplicated patients served by state-funded primary care clinics	289,037	336,235	312,109	345,000	350,000
2. Number of cases submitted to the trauma registry by hospitals within 60 days of patient discharge*	12,311	8,988	12,027	10,706	11,027
3. Percent of women served by local Maternal Child Health agencies receiving prenatal care beginning in the first trimester	71.4%	72.6 %	70.8 %	73.0 %	73.0 %
4. Percent of early syphilis cases treated appropriately*	87.0 %	87.3%	85.5%	90.0%	90.0%
5. Percent of children entering kindergarten up to date with required DTaP5 – Polio4 – MMR2 - HepB3– Varicella2 vaccines	85.5%	90.0%	87.8%	90.0%	90.0%
6. Number of reportable diseases sent to the CDC*	458,212	303,408	260,664	16,000	16,000
7. Number of certified vital records produced*	402,632	412,111	395,978	412,000	408,000
8. Percent of children receiving services from Part C who substantially increased their growth in positive social-emotional skills by the time they turned 3 years of age or exited the program*	65.0 %	64.8%	65.7%	66.0%	67.0%
9. Number of pregnant and postpartum women, breastfeeding mothers, infants, and children to age 5 served by the WIC program*	76,424	73,659	77,204	74,300	75,300
10. Average number of child care facility permits and licenses issued monthly*	440	439	450	450	450
11. Average Cost of Kansas school dental screening program at \$5.00 per screening*	\$ 328,275	\$ 708,935	\$ 594,795	\$ 850,000	\$ 950,000
12. Average cost per cancer screening (colonoscopies added in FY21)*	\$107.25	\$107.88	\$91.17	\$105.05	\$100.34
13. Number of individuals served (unduplicated) through the Special Health Care Needs Program*	1,167	1,229	1,355	2,662	1,745
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ 21,242,669	\$ 28,791,849		\$ 37,246,361	\$ 38,741,563
All Other Funds	142,086,759	328,410,558		236,496,515	170,388,414
TOTAL	\$ 163,329,428	\$ 357,202,407		\$ 273,742,876	\$ 209,129,977
Percentage Change:					
SGF	13.0 %	35.5 %		29.4 %	4.0 %
All Funds	72.6 %	118.7 %		(23.4) %	(23.6) %
FTE Positions	397.0	468.2		512.7	512.7

* The Governor's Office does not utilize this measure for evaluation purposes.

FIGURE 16
SUMMARY OF PUBLIC HEALTH, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved	\$ 37,342,258	\$ 187,727,280	\$ 225,069,538	468.2
Agency Request:				
1. Supplemental - Local Public Health Program	\$ 183,490	\$ -	\$ 183,490	2.0
2. Child and Family Development Block Grant	-	56,926,898	56,926,898	--
3. Small Rural Hospital Federal Grant Program	-	(5,876,576)	(5,876,576)	--
4. Federal Grant Funds from the Centers for Disease Control and Prevention	-	(2,215,019)	(2,215,019)	--
5. Federal Immunization Grant Funds	-	(3,631,266)	(3,631,266)	--
6. Federal Community Health workers COVID Response	-	1,699,392	1,699,392	--
7. All Other Adjustments	(95,897)	1,865,806	1,769,909	44.5
<i>Subtotal—Agency Estimate</i>	<i>\$ 37,429,851</i>	<i>\$ 236,496,515</i>	<i>\$ 273,926,366</i>	<i>514.7</i>
Governor's Recommendation:				
8. Nonrecommended Supplemental	(183,490)	-	(183,490)	(2.0)
TOTAL	\$ 37,246,361	\$ 236,496,515	\$ 273,742,876	512.7

FY 2023 BUDGET ANALYSIS

The **agency** submits a Division of Public Health revised estimate of \$273.9 million, including \$37.4 million SGF, in FY 2023. This is an all funds increase of \$48.9 million, or 21.7 percent, including an SGF increase of \$87,593, or 0.2 percent, above the amount approved by the 2022 Legislature. The FY 2023 agency revised request includes the following for each bureau:

- \$208,700, including \$204,575 SGF, for Health Administration;
- \$18.5 million, including \$1.9 million SGF, for the Bureau of Disease Control and Prevention;
- \$20.7 million, including \$2.5 million SGF, for the Bureau of Health Promotions;
- \$157.2 million, including \$11.3 million SGF, for the Bureau of Family Health;
- \$40.9 million, including \$20.5 million SGF, for the Bureau of Community Health Systems;
- \$1.3 million, including \$863,761 SGF, for the Bureau of Oral Health; and
- \$17.2 million, including \$197,715 SGF, for the Bureau of Epidemiology and Public Health Informatics.

Notable budget items include:

Supplemental Request – Local Public Health Program. The Bureau of Community Health Systems is requesting \$183,490 SGF and 2.0 FTE positions to support the KansasTRAIN learning management system in FY 2023. The Kansas TRAIN system is the agency's main method for providing professional development to public health professionals, child care providers, law enforcement, and first responders across the state.

Child Care Worker Bonuses. The agency's FY 2023 revised estimate includes \$56.9 million in federal funds provided through the Child Care and Development Block Grant. These funds were allocated by the American Rescue Plan Act (ARPA) and were distributed to child care providers in the form of one-time bonuses that ranged from \$750 to \$2,500 per person.

Reductions in Federal Funds. The agency's FY 2023 revised estimate includes a \$10.0 million decrease in expenditures for several federal grants. The largest adjustments were seen in grants funding epidemiology and

laboratory capacity, immunizations, and COVID-19 testing funds for hospitals.

FTE Positions. The revised estimate for the Division of Public Health includes an increase of 46.5 FTE positions above the 468.2 FTE positions approved by the 2022 Legislature. The positions are primarily associated with the ongoing public health emergency and are housed within the bureaus of Disease Control and Prevention, Community Health Systems, and Family Health. The agency states that the need for additional positions is in response to an increased workload due to the ongoing

public health emergency and related infrastructure changes and are largely federally funded.

GOVERNOR RECOMMENDATION

The **Governor** recommends FY 2023 Division of Public Health expenditures totaling \$273.7 million, including \$37.2 million SGF. This is a decrease of \$183,490 SGF, below the agency's FY 2023 revised estimate. The decrease is due to the Governor not recommending the agency's supplemental request for the local public health program.

FIGURE 17
SUMMARY OF PUBLIC HEALTH, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 37,429,851	\$ 236,496,515	\$ 273,926,366	514.7
Agency Request:				
1. Enhancement – County Regional Public Health Data (Kansas BRFSS)	\$ 1,768,504	\$ -	\$ 1,768,504	1.0
2. Enhancement – Family Planning and Reproductive Wellness	350,000	-	350,000	--
3. Enhancement – Stan Clark Pregnancy Maintenance Initiative	338,846	-	338,846	--
4. Enhancement – Statewide Psychiatric Access Program	1,200,000	-	1,200,000	1.0
5. Enhancement – Health Facility Surveillance	856,250	-	856,250	--
6. FY 2023 SGF Reappropriations	(2,663,743)	-	(2,663,743)	--
7. Child Care and Development Block Grant	-	(58,274,674)	(58,274,674)	--
8. Federal Funds for COVID Testing	-	(2,118,107)	(2,118,107)	--
9. Federal Funds for Public Health Crisis Response	-	(4,976,710)	(4,976,710)	--
10. All Other Adjustments	(691,055)	(764,342)	(1,455,397)	--
<i>Subtotal–Agency Estimate</i>	<u>\$ 38,588,653</u>	<u>\$ 170,362,682</u>	<u>\$ 208,951,335</u>	<u>516.7</u>
Governor's Recommendation:				
19. Nonrecommended Enhancement – County Regional Public Health Data (Kansas BRFSS)	\$ (1,768,504)	\$ -	\$ (1,768,504)	(1.0)
20. Nonrecommended Enhancement - Local Public Health Program	(183,490)	-	(183,490)	(2.0)
21. Nonrecommended Enhancement – Stan Clark Pregnancy Maintenance Initiative	(338,846)	-	(338,846)	--
22. Nonrecommended Enhancement – Statewide Psychiatric Access Program	(1,200,000)	-	(1,200,000)	(1.0)
23. Partially Recommended Enhancement – Health Facility Surveillance	(356,250)	-	(356,250)	--
24. Enhancement – Family Planning and Reproductive Wellness	-	-	-	--
25. SIDS CIF Enhancement	-	25,732	25,732	--
26. Tiny-K Vision Services	1,500,000	-	1,500,000	--
27. Childcare Pilot Project	2,500,000	-	2,500,000	--
TOTAL	<u>\$ 38,741,563</u>	<u>\$ 170,388,414</u>	<u>\$ 209,129,977</u>	<u>512.7</u>

FY 2024 BUDGET ANALYSIS

The **agency** requests Division of Public Health expenditures of \$209.0 million, including \$38.6 million SGF, for FY 2024. This is an all funds decrease of \$65.0 million, or 23.7 percent, including an SGF increase of \$1.2 million, or 3.1 percent, from the FY 2023 revised estimate. The FY 2024 agency request

includes the following decreases for each bureau:

- \$4,125, all federal funds, for Health Administration;
- \$18.0 million, including \$1.3 million SGF, for the Bureau of Disease Control and Prevention;

- \$21.2 million, including \$3.2 million SGF, for the Bureau of Health Promotions;
- \$93.4 million, including \$13.1 million SGF, for the Bureau of Family Health;
- \$40.7 million, including \$20.2 million SGF, for the Bureau of Community Health Systems;
- \$1.1 million, including \$629,082 SGF, for the Bureau of Oral Health; and
- \$19.5 million, including \$198,012 SGF, for the Bureau of Epidemiology and Public Health Informatics.

Significant budget items include:

Enhancement Requests. The agency requests five enhancements for FY 2024, totaling \$4.5 million SGF and including 2.0 new FTE positions.

Child Care Worker Bonuses. The agency's revised estimate includes a decrease of \$56.9 million. This is due to one-time expenditures for child care worker bonuses in FY 2023 that are not budgeted for in FY 2024.

Reductions in Federal Funds. The agency request includes a decrease of \$7.1 million in federally funded grants. Grants seeing a decrease include federal grants for epidemiology and laboratory capacity and public health crisis response.

FTE Positions. The agency request for the Division of Public Health in FY 2024 includes 516.7 FTE positions, which is an increase of 2.0 FTE positions above the FY 2023 revised number. The 2.0 additional FTE positions are associated with the agency's enhancement requests for the Kansas BRFSS and Statewide Psychiatric Access Program.

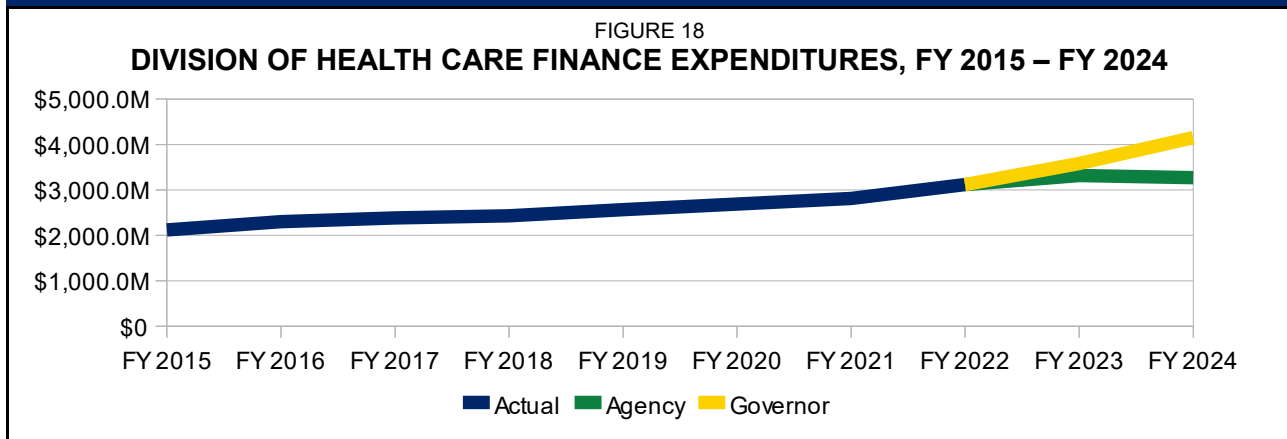
GOVERNOR RECOMMENDATION

The **Governor** recommends FY 2024 Division of Public Health expenditures totaling \$209.1 million, including \$38.7 million SGF. This is an increase of \$178,642, including an SGF increase of \$152,910, above the agency's FY 2024 request. The increase is largely due to the Governor's recommendation to add \$2.5 million for a Child Care Pilot Project, \$1.5 million for Tiny-K vision services, and \$25,732 for the SIDS Network.

These increases are partially offset by the Governor not recommending the agency's enhancement requests for county public health data, local public health program, Stan Clark Pregnancy Maintenance program, statewide psychiatric program, and the recommendation to only partially fund the agency's enhancement request for health facility surveillance.

The Governor recommends 512.7 FTE positions, which is a decrease of 4.0 FTE positions below the agency's FY 2024 request. The decrease is due to the Governor not recommending the agency's enhancement requests for the county public health data, Statewide Psychiatric Access Program, and local public health program.

DIVISION OF HEALTH CARE FINANCE



STATUTORY BASIS: • Social Security Act Title XIX and Title XXI

PROGRAM GOALS:

- Improve the health of the people of Kansas by increasing the quality, efficiency, and effectiveness of health services.
- Increase coordination with public health programs.
- Improve the quality of care for all Kansans.
- Control program costs.
- Implement long-lasting reforms that improve the quality of health and wellness of Kansans.

The Division of Health Care Finance is responsible for developing and maintaining a coordinated health policy agenda that combines the effective purchasing and administration of health care with health promotion-oriented public health strategies. The Division oversees the State's Medicaid program (Title XIX), and the Children's Health Insurance Program (CHIP) (Title XXI), and is responsible for interagency coordination and promoting integrated oversight. The Division includes two major program areas: Medicaid/KanCare administration and Medicaid/KanCare assistance.

MEDICAID/KANCARE

KanCare is the program through which the State administers Medicaid. The State contracts with three managed care organizations (MCOs) to coordinate health care for individuals enrolled in Medicaid. KDHE maintains financial management and contract oversight of the KanCare program while the Kansas Department for Aging and Disability Services (KDADS) administers Medicaid waiver programs for disability services, mental health, and substance abuse, as well as operates the state hospitals and institutions. All Medicaid/KanCare expenditures that are not

considered assistance to individuals under the program are administration expenditures.

The Division of Health Care Finance develops policies and administers and manages programs that fund health care services for persons who qualify for Medicaid, MediKan, and CHIP. Individuals served by these programs include low-income children and adults, individuals with disabilities, and the elderly. In addition to administering cost-effective managed care and fee-for-service purchasing systems, the Division contracts with and oversees a fiscal agent that operates the Medicaid Management Information System (MMIS), and ensures compliance with relevant federal rules and regulations.

Medicaid is a joint federal and state program that provides health and long-term care services to people with low incomes. All states currently participate in the Medicaid program, and federal matching funds are available for the costs of these services. As a condition of state participation, each state must agree to cover certain populations and certain services. These eligibility groups and services are referred to as "mandatory."

Nearly all health care services purchased by KDHE are financed through a combination of state and federal matching dollars through either Title XIX (Medicaid) or Title XXI (CHIP). Under Title XIX, the federal government provides approximately 60.0 percent of the cost of Medicaid services, with no upper limit on what the federal government will reimburse the State. The State provides the remaining 40.0 percent of the cost of Medicaid services. Under Title XXI, the federal government provides approximately 70.0 percent of the cost, up to a maximum allotment, and the State provides the remaining 30.0 percent and any excess spent above the federal allotment. Health care services are purchased through both traditional fee-for-service (FFS) and managed care models as described below.

The federal authorization of the current KanCare program was approved by the federal Centers for Medicare and Medicaid Services (CMS) on December 18, 2018, and is effective January 1, 2019, through December 31, 2023. The agency completed the request for proposal (RFP) process for the MCOs contracted for KanCare beginning January 1, 2019. The three MCOs are Aetna, Sunflower Health Plan, and United Healthcare of the Midwest. Aetna joined as a new MCO, while Sunflower Health Plan and United Healthcare of the Midwest continued in their roles. Amerigroup, a former MCO, no longer provides services.

As part of the Balanced Budget Act of 1997, Congress created Title XXI, CHIP, to address the growing problem of children without health insurance. The program was designed to expand health insurance to children whose families do not qualify for Medicaid. CHIP is a federal and state partnership similar to Medicaid. The program was designed to provide coverage to “targeted low-income children.” Through CHIP, Kansas provides free or low-cost health insurance coverage to children who:

- Are under the age of 19;
- Do not qualify for Medicaid;
- Have family incomes under 250.0 percent of the federal poverty level (2008 FPL standard); and
- Are not covered by the State Employee Health Plan (SEHP) or other private health insurance.

In FY 2021, the agency spent more than \$2.5 billion purchasing health care for approximately 461,000 persons through Medicaid and CHIP. It is the third largest purchaser of health care services and the largest purchaser of children’s health care services in Kansas.

The Division of Health Care Finance is composed of the following programs: Medicaid Director, Medicaid Operations, Program Finance and Estimations, Policy, Research and Initiatives, Kansas Eligibility Enforcement System (KEES), and Medicaid/KanCare assistance.

THE MEDICAID DIRECTOR

The Medicaid Director oversees the operations and administrative responsibilities of the Division and is responsible for ensuring the Division’s compliance with statutory obligations.

The Office is responsible for coordinating all programs established to assist with the mission and vision of the Division, as well as the oversight of the daily operational issues for the three KanCare MCOs. This oversight spans across the full range of managed care Medicaid and CHIP populations. The realm of responsibilities includes issue resolution for members and providers; review of material for accuracy, clarity, compliance with program requirements, and readability; and coordination with Division of Public Health programs.

MEDICAID OPERATIONS

Medicaid Operations is composed of three groups: the Medicaid Program Compliance and Contracting group, the Kansas Enterprise Systems group, and the Medicaid Eligibility group.

The **Compliance and Contracting group** is responsible for the procurement, management, and oversight of all contracts that include Medicaid and CHIP funding, and is responsible for program integrity and the management of third-party liability collections from primary insurance carriers and Medicare. This group also provides collaborative oversight to the seven Home and Community Based Services (1915) waivers with the Kansas Department for

Aging and Disability Services, and oversight of the fair hearings process.

The **Kansas Enterprise Systems group** manages the oversight of the Medicaid system operations, including management of the vendors responsible for system services, and project management. This group includes the KEES Operations Unit, the Kansas Modular Medicaid System (KMMS) Operations, and the Project Management Unit.

The **Medicaid Eligibility Unit** has five units that oversee all aspects of Medicaid eligibility: Eligibility Policy, Eligibility Systems, Eligibility Operations, Eligibility Training and Quality, and Eligibility Outreach and Presumptive Medical Disability Determination (PMDT) Unit. Responsibilities include overseeing all program, policy, and training activities related to beneficiaries and their enrollment into the program. This unit interprets federal and state laws and regulations, issues policies about who is eligible and how eligibility is determined, coordinates issues related to the customer experience, and actively works with community partners to develop strategies for enrolling eligible beneficiaries. The Eligibility Unit monitors the functionality of KEES, monitors the timely processing of eligibility requests, and monitors eligibility contractor compliance.

PROGRAM FINANCE AND ESTIMATIONS

The Program Finance and Estimations group provides fiscal management, financial analysis, and estimates related to Medicaid and CHIP utilization to all division program areas. It is composed of three units: The Federal Reporting Unit, the Budget/Fiscal Unit, and the Medicaid Eligibility Quality Control Unit (MEQC).

The **Federal Reporting Unit** is charged with the fiscal management and accurate financial reporting of the Division's medical programs. Key finance activities include accurate reporting and tracking of expenditures and revenues, submission of quarterly federal Medicaid and CHIP reports for all KanCare expenditures, submission of quarterly Medicaid and CHIP administration and assistance estimates to CMS, prudent management of cash balances, timely and accurate federal fund draws, cost allocation plan maintenance and updates,

management of provider payments through the Medicaid Management Information System, and fiscal management of division contracts.

The **Budget/Fiscal Unit** is responsible for financial reviews and oversight of the KanCare MCOs, development of the division budget, multi-agency combined medical caseload projections, risk management tracking, and fiscal monitoring of critical projects.

The **Medicaid Eligibility Quality Control (MEQC)** is a federally mandated unit that provides comprehensive audit analysis of state compliance with Medicaid and CHIP eligibility regulations and provides data to assist with corrective action planning for identified error deficiencies. MEQC performs audits on cases processed by the KanCare Clearinghouse, the KDHE Out-Stationed Unit, and any other assigned entities.

POLICY, RESEARCH, AND INITIATIVES

The **Medicaid Initiatives, Research, and Training Unit** is responsible for researching and developing new Medicaid policies and initiatives and serves as a liaison for KanCare with the Division of Public Health, KDADS, and the Legislature when Medicaid initiatives overlap with these entities.

The **Data Analytics Unit** provides the agency and outside stakeholders with health care data information policy setting and continuous program and financial improvement. This is accomplished through collecting health care information from claims associated with the Kansas Medicaid population, including programmatic and administrative data.

The **Private Insurance Unit** administers the Kansas Health Insurance Information System (KHIIS), Health Professional Licensure, Medicare Historical Part A and B Dual eligibility, capitation, and the Hospital Inpatient Discharge data sets, which produce standard as well as *ad hoc* reports.

KEES

KEES is the information system used to determine eligibility for Medicaid, CHIP, and other medical assistance programs. KDHE has

partnered with the Department for Children and Families to include eligibility for other human services programs, such as Temporary Assistance for Needy Families (TANF),

Supplemental Nutrition Assistance Program (SNAP), child care assistance, Low Income Energy Assistance Program (LIEAP), and others.

<p style="text-align: center;">FIGURE 19 DIVISION OF HEALTH CARE FINANCE, PERFORMANCE MEASURES</p>					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Average number of Kansas Medicaid members enrolled monthly	394,599	434,430	412,694	370,800	370,800
2. Stakeholder Medicaid Training: Classroom hours provided*	3,660	2,530	2,737	2,540	2,540
3. Healthcare Effectiveness Data and Information Set (HEDIS) 50th percentile for HbA1c testing for comprehensive Diabetes care*	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile
4. HEDIS 50th percentile for Annual Dental Visit Total Ages 2-21*	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile
5. HEDIS 50th percentile for Weight Assessment / BMI for Children & Adolescents*	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile	Above 50 th percentile
Financing (in thousands)					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 532,865	\$ 631,150		\$ 719,899	\$ 701,597
Federal Funds	2,279,001	2,488,150		2,861,817	3,450,996
TOTAL	\$ 2,811,866	\$ 3,119,300		\$ 3,581,716	\$ 4,152,593
Percentage Change:					
SGF	(11.1) %	18.4 %		14.1 %	(2.5) %
All Funds	4.6 %	10.9 %		14.8 %	15.9 %
FTE Positions	631.0	622.0		644.0	644.0

*The Governor's Office does not utilize this measure for evaluation purposes.

<p style="text-align: center;">FIGURE 20 SUMMARY OF HEALTH CARE FINANCE, FY 2023</p>				
	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved	\$ 878,754,361	\$ 2,448,716,048	\$ 3,327,470,409	627.0
Agency Revised Estimate:				
1. Supplemental - Medicaid FTE positions	\$ 371,300	\$ 371,300	\$ 742,600	11.0
2. Supplemental - Printer Cost Increase	63,805	63,805	127,610	--
3. All Other Adjustments	(322,734)	(11,738,043)	(12,060,777)	6.0
Subtotal—Agency Estimate	\$ 878,866,732	\$ 2,437,413,110	\$ 3,316,279,842	644.0
Governor's Recommendation:				
4. Supplemental - Medicaid FTE positions	\$ (185,650)	\$ (185,650)	\$ (371,300)	--
5. Human Services Caseloads	(158,782,182)	424,590,000	265,807,818	--
TOTAL	\$ 719,898,900	\$ 2,861,817,460	\$ 3,581,716,360	644.0

FY 2023 BUDGET ANALYSIS

The **agency** submits a Division of Health Care Finance revised estimate of \$3.3 billion, including \$878.9 million SGF, in FY 2023. This is an all funds decrease of \$11.2 million, or 0.3 percent, including an SGF increase of \$112,371, or less than 0.1 percent, from the amount approved by the 2022 Legislature.

The SGF increase includes \$1.5 million due to the agency's supplemental requests as listed above. The all funds decrease is largely due to decreased expenditures on salaries and wages due to unfilled positions the agency is attempting to fill, and decreased expenditures from fee funds for the state share of the Children's Health Insurance Program (CHIP).

These decreases were partially offset by increased expenditures for contractual services associated with Gainwell, the agency's fiscal agent and Conduent, the agency's eligibility contractor.

GOVERNOR RECOMMENDATION

The **Governor** recommends FY 2023 Division of Health Care Finance expenditures totaling \$3.6 billion, including \$720.0 million SGF. This is an increase of \$265.4 million from all funds, including a decrease of \$159.0 million SGF, from the agency's FY 2023 revised estimate, largely due to adjustments to the human services caseloads.

FIGURE 21 SUMMARY OF HEALTH CARE FINANCE, FY 2024				
	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 878,866,732	\$ 2,437,413,110	\$ 3,316,279,842	644.0
Agency Request:				
1. Supplemental - Medicaid FTE positions	\$ -	\$ -	\$ -	--
2. Supplemental - Printer Cost Increase	-	-	-	--
3. FY 2023 Caseload reappropriations	(46,627,182)	-	(46,627,182)	--
4. FY 2023 Operating expenditure reappropriations	(11,902,583)	-	(11,902,583)	--
5. All other FY 2023 reappropriations	(3,137,688)	-	(3,137,688)	--
6. SGF funds for KMMS	(9,100,000)	-	(9,100,000)	--
7. Contractual expenditures in Medicaid Administration	-	20,853,748	20,853,748	--
8. All Other Adjustments	136,168	330,891	467,059	--
<i>Subtotal—Agency Estimate</i>	<i>\$ 808,235,447</i>	<i>\$ 2,458,597,749</i>	<i>\$ 3,266,833,196</i>	<i>644.0</i>
Governor's Recommendation:				
9. Human Services Caseload Adjustments	(35,180,000)	249,590,000	214,410,000	--
10. Medicaid Expansion	21,000,000	650,350,000	671,350,000	--
11. Medicaid Expansion SGF Savings	(92,458,209)	92,458,209	-	--
TOTAL	\$ 701,597,238	\$ 3,450,995,958	\$ 4,152,593,196	644.0

FY 2024 BUDGET ANALYSIS

The **agency** requests Division of Health Care Finance expenditures of \$3.3 billion, including \$808.2 million SGF, for FY 2024. This is an all funds decrease of \$49.4 million, or less than 0.1 percent, including an SGF decrease of \$70.6 million, or 8.0 percent, below the FY 2023 revised estimate.

The decrease in SGF expenditures for FY 2024 is largely due to funds that were

reappropriated from FY 2022 into FY 2023 that are not budgeted to reoccur in FY 2024. Also contributing to the SGF decrease is a \$9.1 million dollar supplement provided to the agency by the 2022 Legislature.

These funds were used for the state match to support the Kansas Modular Medicaid System (KMMS) while KMMS awaited certification by the federal Centers for Medicare and Medicaid

Services (CMS). The certification process is now complete and additional SGF moneys are no longer needed.

The all funds decrease was partially offset by increased contractual fees for Gainwell, the agency's fiscal agent and Conduent, the agency's eligibility contractor.

FTE POSITIONS. The agency's request for the Division of Public Health in FY 2024 includes 644.0 FTE positions, which is the same as the FY 2023 revised estimate number. This number includes the 11.0 FTE positions

added by the agency's supplemental request in FY 2023 for additional staff in Medicaid Program Administration.

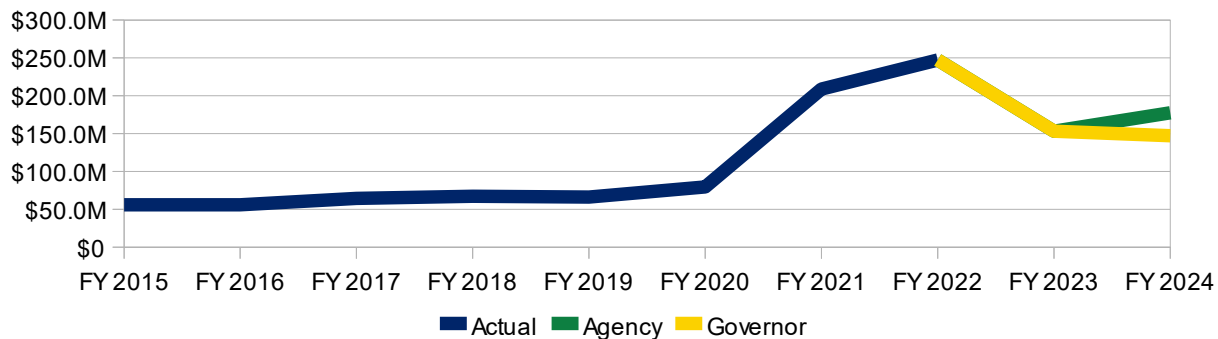
GOVERNOR RECOMMENDATION

The **Governor** recommends FY 2023 Division of Health Care Finance expenditures totaling \$4.2 billion, including \$701.6 million SGF. This is an increase of \$885.8 million from all funds, including a decrease of \$106.6 million SGF, from the agency's FY 2024 request. The all fund increase and SGF decrease are due to adjustments to fully fund the fall 2022 human services caseload estimates and the addition of funding to expand Medicaid Eligibility.

DIVISION OF ENVIRONMENT

FIGURE 22

DIVISION OF ENVIRONMENT EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 65-3005; 65-3024; 65-163, *et seq.*; 65-171d, *et seq.*; 65-171; 55-1117; 82a-1201, *et seq.*; 65-161; 65-3453 through 65-3457; 82a-901, *et seq.*; 65-3401, *et seq.*; 65-3430, *et seq.*; 65-166a; 65-674; 65-677; 65-157; 65-101, 109a

PROGRAM GOALS:

- Meet all National Ambient Air Quality Standards.
- Conduct air quality compliance inspections.
- Monitor water quality of Kansas waters to assist in development of water quality standards and total maximum daily loads and track environment changes for water quality improvement.
- Oversight of public water supply systems, wastewater and stormwater facilities, underground injection control wells, and underground hydrocarbon storage wells with regards to standards, regulations, and technical assistance.
- Promote redevelopment of contaminated properties to allow beneficial use of dilapidated or impacted properties.
- Improve environmental health conditions for Kansans through contaminated site assessment, response, and cleanup.
- Oversee the regulation of all hazardous and solid waste facilities in Kansas in accordance with the authorizing statutes.
- Issue permits for confined animal feeding operations.
- Conduct compliance inspections/complaint investigations/spill responses.
- Conduct clinical and environmental testing with a high degree of accuracy.

The Division of Environment protects the environment and public health through compliance, enforcement, and proactive activities. The Division includes the bureaus of Waste Management, Air, Water, Environmental Remediation, Environmental Field Services (including the Office of the Director of Environment), and the Health and Environment Laboratories.

The **Bureau of Waste Management** has primary responsibility for the solid waste, hazardous waste, and waste tire programs, which are entirely funded from state fees and federal grants. The Bureau of Waste Management works with the Bureau of Environmental Field Services for inspections and the Bureau of Environmental Remediation

for closed city dump remediation and corrective action.

The **Bureau of Air** protects the public from the harmful effects of air pollution and conserves the natural resources of the state by preventing damage to the environment from the releases of air contaminants.

The **Bureau of Water** issues permits for wastewater treatment, control and disposal for municipalities, industries, and commercial and livestock entities. The Bureau also regulates and permits the construction and operation of public water supplies. The Bureau provides training to system operators; administers two low-interest loan programs for water works and wastewater treatment works; administers programs to address non-point sources of

pollution; and regulates the storage of natural gas and liquefied petroleum in natural underground salt formations.

The **Bureau of Environmental Remediation** identifies, investigates, and takes appropriate remedial actions when pollution endangers the public health, natural resources, and environment of the state. Responsibilities include investigating pollution sources, designing and overseeing remedial activities at contaminated sites, and negotiating with parties responsible for effective cleanup. The Bureau also utilizes remediation funds to take corrective action at sites where a responsible party cannot be found or is uncooperative. In addition, the Bureau is also responsible for administering the duties of the Department related to the regulation and clean up of alleged illegal drug manufacturing sites.

The **Bureau of Environmental Field Services**, which includes the Office of the Director of the Division, administers all environmental program operations at six district offices and provides scientific, technical, and operational support to the programs in the Division. This bureau also is responsible for the

stream segment classification program. District and satellite offices provide direct services, inspections, and technical assistance to businesses and industries.

The **Health and Environment Laboratories** provide comprehensive chemical and biological analyses on a large volume of clinical specimens and environmental samples. The Chemistry Laboratory conducts analyses to evaluate environmental water quality, defines radiological hazards, and monitors the use and disposal of chemicals. The Radiochemistry Laboratory performs radiological testing of public drinking water samples, ambient water samples, and samples related to the issuance of radioactive material licenses. The Microbiology, Virology, and Serology Laboratories conduct analyses to characterize and diagnose infectious diseases, food-borne epidemics, intestinal illnesses, and sexually transmitted diseases. The Neonatal Chemistry Laboratory tests for potential genetic defects in infants. Laboratory Improvement and Certification evaluates regulated clinical, environmental, and breath alcohol laboratories using established standards to ensure data quality.

FIGURE 23
DIVISION OF ENVIRONMENT, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Average Cost per Air Permit Maintained*	\$ 5,079	\$ 6,873	\$ 6,106	\$ 10,644	\$ 7,862
2. Number of Counties in Compliance with all National Ambient Air Quality Standards	105	105	105	105	105
3. Number of Water Bodies Restored*	272	278	275	278	285
4. Regulatory Cost per Bureau of Water Permits Issued*	\$ 1,397	\$ 1,627	\$ 1,551	\$ 1,701	\$ 1,740
5. Number of Acres Available for New Redevelopment and Improvement of Contaminated Properties*	619	460	624	500	500
6. Percent of Bureau of Waste Management Facilities in Compliance*	99 %	99 %	98 %	97 %	97 %
7. Cost of Regulatory Oversight per Bureau of Waste Management Regulated Facility*	\$ 2,536	\$ 2,438	\$ 2,507	\$ 2,831	\$ 2,846
8. Dollars per Pound of Nitrogen from Surface Water*	\$ 9.72	\$ 6.81	\$ 8.98	\$ 8.90	\$ 8.90
9. Average Cost per Laboratory Test*	\$ 337.18	\$ 409.73	\$ 294.89	\$ 344.83	\$ 331.83
10 Percent Accuracy on Performance Laboratory Samples*	98.7 %	97.0 %	98.4 %	99.0 %	99.0 %
Financing					
SGF	\$ 4,338,906	\$ 4,290,121		\$ 36,795,821	\$ 4,364,972
All Other Funds	308,202,661	243,164,448		116,660,044	143,054,515
TOTAL	\$ 312,541,567	\$ 247,454,569		\$ 153,455,865	\$ 147,419,487
Percentage Change:					
SGF	1.7 %	(1.1) %		757.7 %	(88.1) %
All Funds	292.6 %	(20.8) %		(38.0) %	(3.9) %
FTE Positions	459.9	488.0		488.0	488.0

* The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

FY 2023 ANALYSIS

The **agency** estimates Division of Environment revised FY 2023 expenditures of \$153.5 million, including \$36.8 million SGF. This is an all funds increase of \$5.5 million, or 3.7 percent, above the FY 2023 approved amount. The agency's revised estimate includes the following adjustments:

- **FEDERAL FUNDS.** The agency estimates increased receipt of COVID-19 pandemic relief federal funds in FY 2023. Specifically, the agency estimates an additional \$2.1 million from the federal Centers for Disease Control due to COVID-19 for the laboratory equipment and supplies.

- **ENVIRONMENTAL STEWARDSHIP FUND.** The agency estimates increased expenditures of \$1.9 million from the Environmental Stewardship Fund in the revised FY 2023 estimate. These funds will primarily be spent on contractual services in the Bureau of Environmental Remediation.

- **STATE WATER PLAN FUND REAPPROPRIATIONS.** The agency estimate includes State Water Plan Fund reappropriations totaling \$1,055,068. The majority of these funds carried over from projects for monitoring, analyzing, and preventing harmful algal blooms in Kansas lakes.

The agency's revised estimate includes 488.0 FTE positions, which is a decrease of 16.9 FTE positions below the approved number. This decrease is all in the Laboratory area.

The **Governor** concurs with the agency's FY 2023 revised estimate.

FY 2024 ANALYSIS

The agency requests Division of Environment FY 2024 expenditures of \$177.4 million, including \$34.4 million SGF. This is an all funds increase of \$24.0 million, or 15.6 percent, including an SGF decrease of \$2.4 million, or 6.6 percent, from the Division's FY 2023 revised estimate. The agency's request includes the following adjustments.

- **ENHANCEMENT REQUEST – LOCAL ENVIRONMENTAL PROTECTION PROGRAM (LEPP).** The agency is requesting \$250,000, all from the State Water Plan Fund, to increase available funding and technical assistance to enable local authorities to develop water protection plans.
- **ENHANCEMENT REQUEST – STREAM TRASH REMOVAL.** The Bureau of Water is requesting \$50,000, all from the State Water Plan Fund, for FY 2024 for a pilot effort to remove and keep trash out of Kansas rivers. These funds will support clean-up efforts such as grants to conduct stream cleanup efforts and capture trash before it discharges into the stream.
- **ENHANCEMENT REQUEST – SMALL TOWN INFRASTRUCTURE ASSISTANCE.** The Bureau of Water is requesting \$30.0 million in FY 2024 to support technical assistance and

drinking water and sewer system upgrades for towns with less than 500 population. The funding will be used to initiate a grant program to provide small towns with technical and financial assistance in improving their drinking water and sewer infrastructure and returning them to compliance.

- **ENHANCEMENT REQUEST – LABORATORY EQUIPMENT.** The KDHE laboratory is requesting \$280,000 SGF for FY 2024 to fund the ongoing retirement and replacement of aging laboratory equipment. The laboratory plans to replace instruments used to perform drinking water testing.
- **LABORATORY CONSTRUCTION.** The agency's revised request has a decrease of \$32.5 million SGF for one-time expenditures that were included in the FY 2023 revised estimate and not included in the FY 2024 request. The FY 2024 request includes an increase of \$30.9 million in federal funds for laboratory construction in FY 2024.

The **Governor** recommends FY 2024 Division of Environment expenditures totaling \$147.4 million, including \$4.4 million SGF. This is a decrease of \$30.0 million, all SGF, below the agency's FY 2024 request. This decrease is due to the Governor not recommending the agency's enhancement request for small town infrastructure assistance.

The Governor did recommend funding the agency's enhancement requests for Stream trash removal, local environment protection program, and replacement laboratory equipment.

CAPITAL IMPROVEMENTS

FIGURE 24
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Laboratory	\$ -	\$ 32,500,000	\$ 32,500,000	\$ 30,875,000	\$ 30,875,000
Financing:					
SGF	\$ -	\$ 32,500,000	\$ 32,500,000	\$ -	\$ -
Federal Funds	-	-	-	30,875,000	30,875,000
All Other Funds	-	-	-	-	-
TOTAL	\$ -	\$ 32,500,000	\$ 32,500,000	\$ 30,875,000	\$ 30,875,000

FY 2023 CAPITAL IMPROVEMENTS

The **agency** submits a revised estimate for FY 2023 capital improvements expenditures totaling \$32.5 million, all SGF.

Section 143 of enacted 2022 House Sub. for Sub. for SB 267 appropriated \$32.5 million SGF for the construction of the KDHE laboratory. The lab is being constructed at Lot 4 in Downtown Topeka, near the Docking Building, and the building design includes three above-ground floors and a parking lot.

On October 28, 2022, the Legislative Budget Committee received testimony from the Department of Administration that construction on the lab is anticipated to begin in December 2022 or January 2023. The agency reports that the construction schedule is estimated at 24 months with an estimated completion date of December 2024. The estimated cost of this project is \$65.0 million.

The **Governor** concurs with the agency's revised estimate for FY 2023 capital improvement expenditures.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests FY 2024 capital improvements expenditures totaling \$30.9 million, all federal funds. These funds will be used to continue construction of the KDHE lab.

The **Governor** concurs with the agency's request for FY 2024 capital improvement expenditures.

DEPARTMENT FOR CHILDREN AND FAMILIES

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 326,709,170	\$ 388,861,998	\$ 394,261,998	\$ 412,111,434	\$ 389,320,700
Federal Funds	698,521,070	546,440,523	547,290,523	412,820,630	397,523,198
All Other Funds	34,352,703	30,021,697	32,021,697	30,305,923	30,289,264
<i>Subtotal</i>	<i>\$ 1,059,582,943</i>	<i>\$ 965,324,218</i>	<i>\$ 973,574,218</i>	<i>\$ 855,237,987</i>	<i>\$ 817,133,162</i>
Capital Improvements:					
State General Fund	\$ 186	\$ -	\$ -	\$ -	\$ -
Federal Funds	112	-	-	-	-
All Other Funds	204,515	950,000	950,000	-	-
<i>Subtotal</i>	<i>\$ 204,813</i>	<i>\$ 950,000</i>	<i>\$ 950,000</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 1,059,787,756	\$ 966,274,218	\$ 974,524,218	\$ 855,237,987	\$ 817,133,162
Percentage Change:					
State General Fund	(0.0) %	19.0 %	20.7 %	6.0 %	(1.3) %
All Funds	42.1 %	(8.8) %	(8.0) %	(11.5) %	(16.2) %
FTE Positions	2,657.9	2,682.9	2,682.9	2,659.7	2,642.7

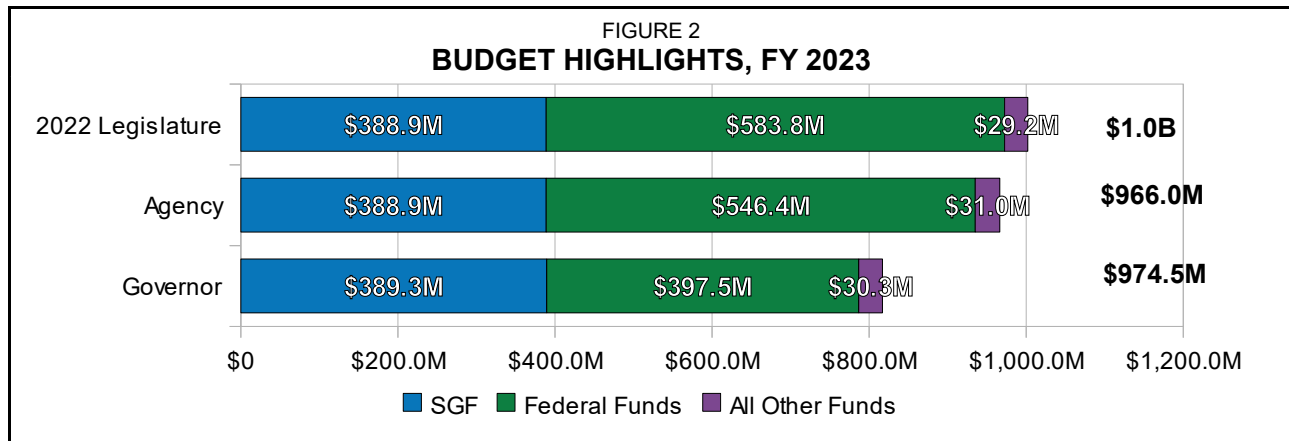
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Department for Children and Families (DCF) is a cabinet-level agency headed by a secretary appointed by the Governor. The mission of the agency is to protect children, promote healthy families, and encourage personal responsibility. DCF operates through seven programs: Administration, Child Support Services, Economic and Employment Services, Rehabilitation Services, Prevention and Protection Services, the Developmental Disabilities Council, and Client Service Delivery.

EXECUTIVE SUMMARY

Subsequent to the 2022 Session, one adjustment was made to the \$374.1 million from the State General Fund (SGF) appropriated to the Department for Children and Families for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

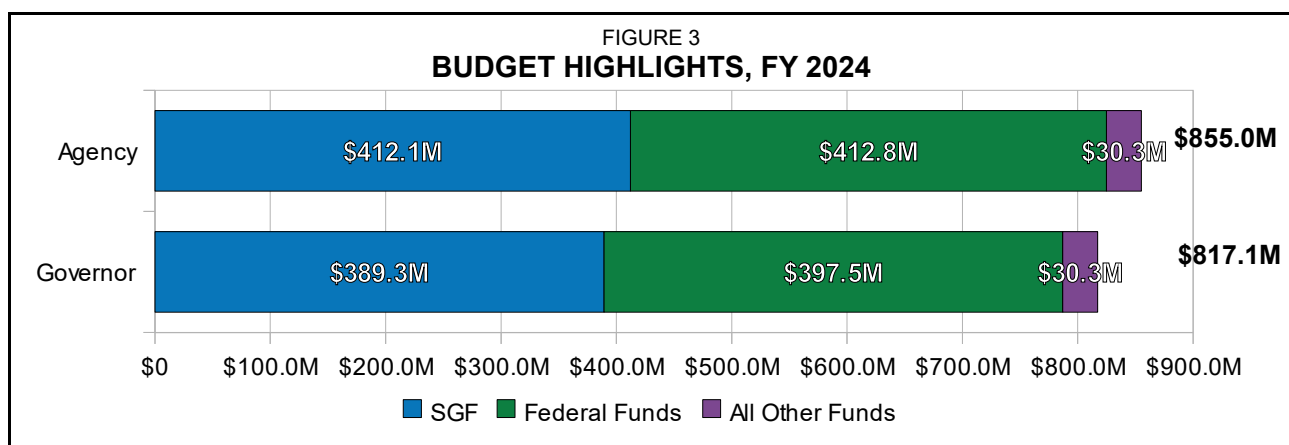
- **SGF REAPPROPRIATION.** The agency added \$14.7 million SGF for funds not expended in FY 2022 that reappropriated into FY 2023.



The **agency** submits an FY 2023 revised estimate of \$966.3 million, including \$388.9 million SGF, which is a decrease of \$35.6 million, or 3.6 percent, below the FY 2023 approved budget. The decrease is all contained in federal or special revenue funds. The decrease is attributable to the depletion of available COVID-19 pandemic funding for child care stabilization grants (\$104.1 million) and Child Care Assistance grants (\$9.3 million). The decreases were partially offset by increases for new federal programs enhancing Child Care Quality, predominantly for child care bonuses and career pathways (\$44.3 million), new utility assistance funding (\$17.2 million), and funding allocated for information technology upgrades (\$9.4 million).

The agency submits a revised estimate of 2,682.9 FTE positions in FY 2023, which is an increase of 24.0 FTE positions above the approved number. The positions are primarily for new programs in utility assistance and prevention and protection services.

The **Governor** recommends expenditures of \$974.5 million, including \$394.3 million SGF, in FY 2023. The recommendation is an all funds increase of \$8.3 million, or 0.8 percent, including an SGF increase of \$5.4 million, or 1.4 percent, above the FY 2023 revised estimate. The increase is attributable to revised estimates for human services caseloads. Expenditures for Temporary Assistance for Needy Families (TANF) caseloads are anticipated to decline by \$750,000, all from federal funds. Expenditures for foster care are projected to increase by \$9.0 million, including \$5.4 million SGF, in FY 2023. While the projected number of children in foster care is lower than the spring 2022 consensus caseloads estimate, there is an increase in the projected average cost per child.



The **agency** requests \$855.2 million, including \$412.1 million SGF for FY 2024, which is an all funds decrease of \$111.0 million, or 11.5 percent, including an SGF increase of \$23.2 million, or

6.0 percent, from the FY 2023 revised estimate. The request includes 14 enhancement requests totaling \$55.8 million, including \$37.6 million SGF. Major enhancements include a replacement of the Child Care Welfare Information System (\$25.0 million), allowing youth to retain their Social Security Administration/Supplemental Security Income (SSA/SSI) benefits (\$7.6 million), enhancing foster care placement rates (\$5.1 million), and increasing human services position salaries (\$5.8 million). The enhancements are partially offset by reductions in federal funding for various COVID-19 pandemic programs resulting in reductions in staffing levels and child care support grants.

The agency requests 2,659.7 FTE positions for FY 2024, which is a decrease of 23.3 FTE below the FY 2023 revised estimate. The enhancement requests add 17.0 FTE positions related to the Human Services Information Technology Initiative (8.0 FTE positions), 2022 Senate Sub. for HB 2448 employment services (8.0 FTE positions), and changing the allocation for SSA/SSI benefits (1.0 FTE position). The increases are offset by reductions in administration positions and from the reserve pool and due to the end of COVID-19 pandemic funding for some programs.

The **Governor** recommends expenditures of \$817.1 million, including \$389.3 million SGF, for FY 2024. The recommendation is an all funds decrease of \$38.1 million, or 4.5 percent, including an SGF decrease of \$22.8 million, or 5.5 percent, below the FY 2024 agency request. The decrease is attributable to the Governor not recommending enhancements for the Child Care Welfare Information System replacement, expenditures associated with 2022 Senate Sub. for HB 2448 employment services, human services position salary increases, the Human Services Executive Branch Information Technology program, Family Resource Centers, pre-petition legal services, administrative operating expenses, foster care SSA/SS funds, and the Fostering Connections maintenance of effort (MOE).

The Governor recommends partial funding for the Independent Living Subsidy for Youth enhancement request, and the WeKanDrive enhancement request, which is reflected as a decrease from the agency request. In addition to no or partial funding for agency enhancement requests, the overall decrease is also attributable to the deletion of \$300,000 SGF for the HOPE Ranch and \$900,000 in federal funds to implement the TANF consensus caseloads estimate.

The decreases are partially offset by the the addition of \$8.0 million, including \$7.4 million SGF, for the foster care consensus caseloads estimate. The foster care estimate is an all funds decrease of \$1.0 million, including an SGF increase of \$2.0 million, from the FY 2023 revised estimate. While the total number of children in foster care continues to decrease, the daily rate paid to child placing agencies is estimated to increase. Those rate increases are partially offset due to one-time expenditures in FY 2023 for Foster Care Workforce Recruitment (\$7.5 million SGF) and the CALM Parent Development Bonus (\$450,000 SGF). These expenditures were not included in the fall 2022 consensus caseloads estimate for FY 2024. The estimate does include \$3.9 million, including \$3.6 million SGF, for a continuation of the Failure to Place Program, which was first initiated in FY 2023.

The Governor recommends the agency requested enhancements for foster care placement rates, rate increases for vocational rehabilitation (VR) services, and Centers for Independent Living. The recommendation also includes \$3.7 million, including \$1.5 million SGF, to maximize the match for the federal Child Care and Development Fund (CCDF). The purpose of CCDF is to provide access to child care so parents can work and/or attend school or other training.

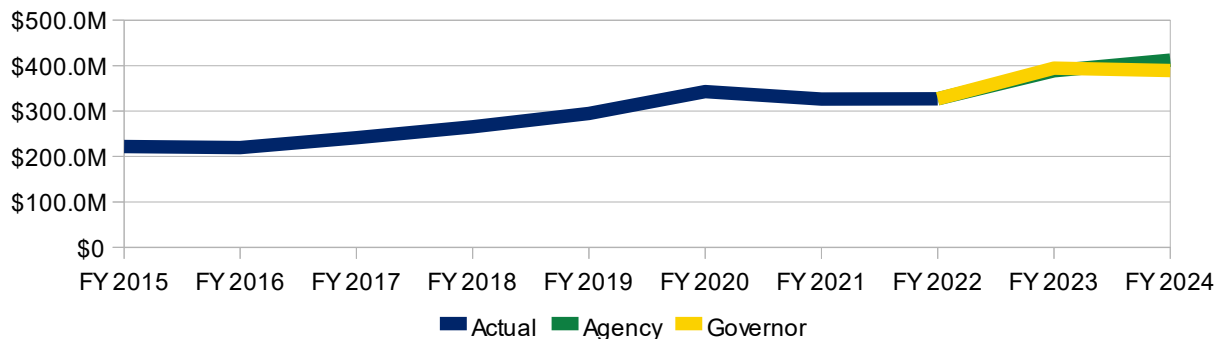
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 134,356,098	\$ 155,075,858	\$ 155,075,858	\$ 154,766,089	\$ 147,518,542
Contractual Services	384,395,405	253,832,424	253,832,424	147,783,585	121,343,531
Commodities	1,213,337	1,285,272	1,285,272	1,323,232	1,316,786
Capital Outlay	1,344,132	4,628,765	4,628,765	1,378,764	1,368,756
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 521,308,972</i>	<i>\$ 414,822,319</i>	<i>\$ 414,822,319</i>	<i>\$ 305,251,670</i>	<i>\$ 271,547,615</i>
Aid to Local Units	1,303,638	-	-	-	-
Other Assistance	536,970,333	550,501,899	558,751,899	549,986,317	545,585,547
<i>Subtotal—Operating</i>	<i>\$ 1,059,582,943</i>	<i>\$ 965,324,218</i>	<i>\$ 973,574,218</i>	<i>\$ 855,237,987</i>	<i>\$ 817,133,162</i>
Capital Improvements	204,813	950,000	950,000	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 1,059,787,756	\$ 966,274,218	\$ 974,524,218	\$ 855,237,987	\$ 817,133,162
Financing:					
State General Fund	\$ 326,709,356	\$ 388,861,998	\$ 394,261,998	\$ 412,111,434	\$ 389,320,700
Special Revenue Funds	34,441,339	30,839,602	32,839,602	30,173,930	30,157,599
Federal Funds	698,521,182	546,440,523	547,290,523	412,820,630	397,523,198
All Other Funds	115,879	132,095	132,095	131,993	131,665
TOTAL	\$ 1,059,787,756	\$ 966,274,218	\$ 974,524,218	\$ 855,237,987	\$ 817,133,162
FTE Positions	2,657.9	2,682.9	2,682.9	2,659.7	2,642.7

STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



For the Department for Children and Families, SGF expenditures have generally had a gradual increase. SGF moneys are primarily used to provide matching or maintenance of effort requirements for federal funding. The increase in FY 2020 was primarily based on funding for the Family First Prevention Services Act. Grants for these services began October 1, 2019, and the State uses SGF moneys to access federal Title IV-E funding for this subprogram.

FY 2023 ANALYSIS

FIGURE 6
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 374,116,934	\$ 613,015,746	\$ 987,132,680	2,658.9
1. SGF Reappropriation	14,745,064	-	14,745,064	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 388,861,998</i>	<i>\$ 613,015,746</i>	<i>\$ 1,001,877,744</i>	<i>2,658.9</i>
Agency Revised Estimate:				
2. Child Care Stabilization	-	(104,146,436)	(104,146,436)	--
3. Child Care Quality	-	44,303,988	44,303,988	--
4. Information Technology	-	9,368,663	9,368,663	--
5. Child Support Services	-	1,770,717	1,770,717	--
6. Prevention and Protection Services	-	4,691,583	4,691,583	6.0
7. Utility Assistance	-	17,203,598	17,203,598	14.0
8. Child Care Assistance	-	(9,261,953)	(9,261,953)	--
9. Capital Improvements	-	500,000	500,000	--
10. All Other Adjustments	-	(33,686)	(33,686)	4.0
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 388,861,998</i>	<i>\$ 577,412,220</i>	<i>\$ 966,274,218</i>	<i>2,682.9</i>
Governor's Recommendation:				
11. TANF Caseloads	\$ -	\$ (750,000)	\$ (750,000)	--
12. Foster Care Caseloads	5,400,000	3,600,000	9,000,000	--
TOTAL	\$ 394,261,998	\$ 580,262,220	\$ 974,524,218	2,682.9

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$374.1 million appropriated to the Department for Children and Families for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATION.** The agency added \$14.8 million SGF for funds not expended in FY 2022 that reappropriated into FY 2023.

AGENCY ESTIMATE

The **agency** submits an FY 2023 revised estimate of \$966.3 million, including \$388.9 million SGF, which is a decrease of \$35.6 million, or 3.6 percent, below the FY 2023 approved budget. The decrease is all contained in federal or special revenue funds. The decrease is attributable to the depletion of available COVID-19 pandemic funding for child care stabilization grants (\$104.1 million) and Child Care Assistance grants (\$9.3 million). The decreases are partially offset by increases for new federal programs enhancing child care quality, predominantly for child care bonuses and career pathways (\$44.3 million), new utility assistance funding (\$17.3 million), and funding allocated for information technology upgrades (\$9.4 million).

The agency submits a revised estimate of 2,682.9 FTE positions in FY 2023, which is an increase of 24.0 FTE positions above the approved number. The positions are primarily for new programs in utility assistance and prevention and protection services.

The **agency** estimate includes the following adjustments:

2. **CHILD CARE STABILIZATION.** Deletes \$104.1 million, all from special revenue funds, for child care sector grants during the COVID-19 pandemic. The overwhelming majority of the funds were expended by the end of FY 2022.

3. **CHILD CARE QUALITY.** Adds \$44.3 million, all from the federal Child Care and Development Block Grant, for Child Care bonuses, Career Pathways, and other activities funded by the federal American Rescue Plan Act (ARPA).
4. **INFORMATION TECHNOLOGY.** Adds \$9.4 million in additional special revenue funds and allocates SGF reappropriations to enhance funding for Comprehensive Child Welfare Information System (CCWIS) and Kansas Management Information System (KMIS) information technology projects.
5. **CHILD SUPPORT SERVICES.** Adds \$1.8 million in additional special revenue funds and allocates SGF reappropriations for the Child Support Services (CSS) program. The increased expenditures are related to a replatforming of the CSS case management system.
6. **PREVENTION AND PROTECTION SERVICES (PPS).** Adds \$4.7 million, all from federal funds, for various PPS initiatives. The largest increases are related to local family resource centers (\$750,000), Crisis Hotline Marketing (\$431,994), pre-petition legal services grants (\$785,583), Behavioral Intervention Services (\$500,000), and information technology updates in adult protective services (\$1.5 million) and the addition of 6.0 FTE positions.
7. **UTILITY ASSISTANCE.** Adds \$17.2 million, all from federal funds, for utility assistance including \$10.6 million for energy assistance and \$6.6 million for water assistance and the addition of 14.0 FTE positions.
8. **CHILD CARE ASSISTANCE.** Deletes \$9.3 million, all from the Child Care Development Block Grant, for child care assistance. The reduction is largely attributable to the decreases in the federal block grant and mandated match funds as pandemic-related programs expire.
9. **CAPITAL IMPROVEMENTS.** Adds \$500,000, all from the Building Maintenance Fund, for remodeling the lobby and interview rooms in the Topeka Service Center.
10. **ALL OTHER ADJUSTMENTS.** Deletes \$33,686 for the sum of other various adjustments in the agency budget. In addition to the expenditure and FTE position adjustments described above, the agency added a total of 4.0 FTE positions. The agency deleted a total of 39.0 FTE positions from:
 - Salary and Benefit Reserve Pool (18.0 FTE positions),
 - Client Service Delivery (20.0 FTE positions), and
 - Services for the Blind (1.0 FTE position).

The deletions are offset by the addition of 43.0 FTE positions, including those for:

- Administration Program (4.5 FTE positions);
- Child Support (2.0 FTE positions);
- Economic and Employment Services Administration (5.7 FTE positions);
- SNAP Employment Training (6.0 FTE positions);
- Pre-employment Training Field Staff (13.0 FTE positions);
- Child and Protective Services Field Staff (9.5 FTE positions); and
- Other programs (3.7 FTE positions).

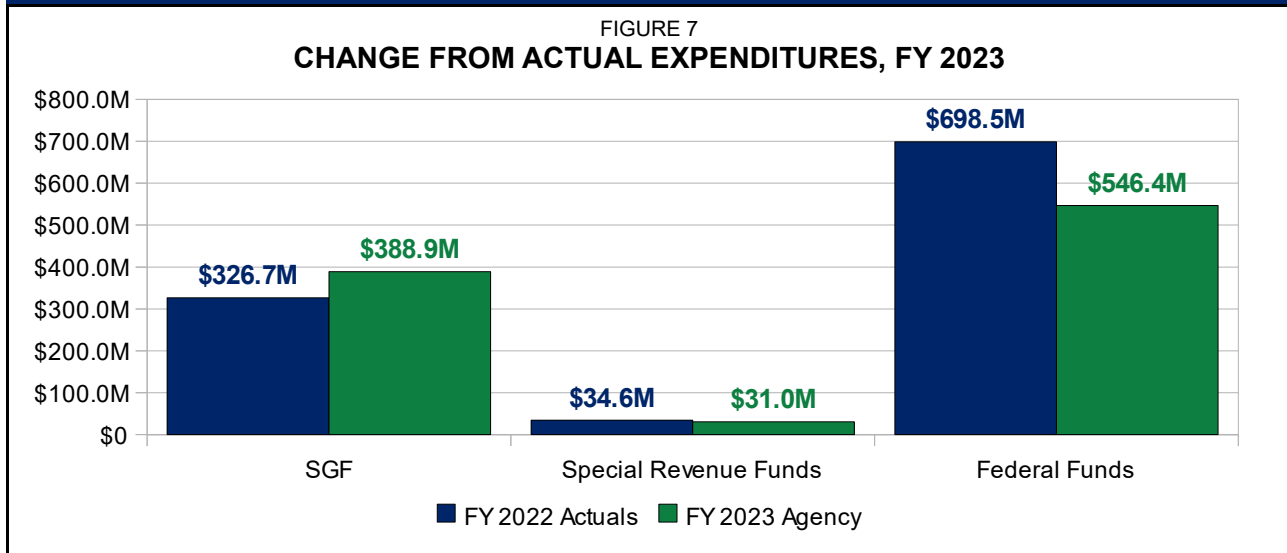
GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$974.5 million, including \$394.3 million SGF, in FY 2023. The recommendation is an all funds increase of \$8.3 million, or 0.8 percent, including an SGF increase of \$5.4 million, or 1.4 percent, above the FY 2023 revised estimate. The increase is attributable to revised estimates for human services caseloads. Expenditures for TANF caseloads are anticipated to decline by \$750,000, all from federal funds. Expenditures for foster care are projected to increase by \$9.0 million, including \$5.4 million SGF, in FY 2023. While the projected number of children in foster care is lower than the spring 2022 consensus caseloads estimate, there is an increase in the projected average cost per child.

The **Governor's** recommendation includes the following adjustments:

11. **TANF CASELOADS.** Deletes \$750,000, all from federal funds, from the FY 2023 revised estimate for the Temporary Assistance for Needy Families (TANF) program for a total of \$10.0 million. The TANF caseload peaked in June 2020 at the beginning of the COVID-19 pandemic. Supplemental employment benefits made in response to the pandemic ended in September 2021, resulting in a brief spike in TANF benefits, but the decline in benefits has continued since January 2022.
12. **FOSTER CARE CASELOADS.** Adds \$9.0 million, including \$5.4 million SGF, above the FY 2023 approved budget, for a total of \$281.0 million, including \$193.0 million SGF. While the projected number of children in foster care is lower than the 2022 spring consensus caseloads estimate, there is an increase in the projected average cost per child. The change is attributable to the number of children in higher cost facilities increasing, an increase in the daily rate paid to facilities, an increase of 15.0 percent in the fees paid to child placement agencies for administrative expenses, and the initiation of a new Failure to Place (FTP) program to reduce the incidence of children sleeping in offices that includes a combination of recruiter positions and additional beds. In FY 2023, DCF will begin enforcing the penalty provisions in the pay for performance contracts that will reduce the expenditures for outcome incentives by \$900,000 SGF. Additionally, child placement agencies are expending a larger percentage of their allocated funds, which is reducing the recoupment amounts.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$966.3 million, including \$388.9 million SGF, in FY 2023. This is an all funds decrease of \$93.5 million, or 8.8 percent, including an SGF increase of \$62.2 million, or 19.0 percent, from FY 2022 actual expenditures.

The all funds decrease is attributable to reduced levels of pandemic related federal funding. The Economic and Employment Services program reduced funding by \$161.7 million, largely due to reduced Low Income Energy Assistance Program (LIEAP) funding and Child Care and Development Fund (CCDF) pandemic stabilization funds.

The all funds reductions were partially offset by an SGF increase of \$31.6 million in the Protection and Prevention Services (PPS) program from a combination of legislative initiatives and program underspending. The agency expanded spending for foster care placement (\$8.4 million), foster care workforce recruitment (\$7.9 million), Families First Services (\$8.4 million), and Adoption Support (\$2.7 million). The agency also saw underspending in FY 2022 for Family Preservation (\$1.6 million).

SGF expenditures for Client Services Delivery increased by \$9.5 million over FY 2022 due to a combination of vacant positions in FY 2022 and salary increases.

SGF expenditures for the Administration Program increased by \$13.7 million from FY 2022 to the FY 2023 revised estimate. The increase is attributable to funding budgeted for information technology enhancements in the CCWIS and LMIS systems as well as funding budgeted for contingent contracts.

FY 2024 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 388,861,998	\$ 577,412,220	\$ 966,274,218	2,682.9
Agency Request:				
1. Enhancement– CCWIS	\$ 12,500,000	\$ 12,500,000	\$ 25,000,000	--
2. Enhancement– Foster Care Placement	5,132,556	-	5,132,556	--
3. Enhancement– Human Svc. Salaries	3,045,261	2,722,893	5,768,154	--
4. Enhancement– S. Sub. for HB 2448	451,727	1,017,119	1,468,846	8.0
5. Enhancement– VR Services	233,212	861,679	1,094,891	--
6. Enhancement– CILs	216,783	-	216,783	--
7. Enhancement– HS-EBITS	539,311	310,664	849,975	8.0
8. Enhancement– Pre-petition Legal Svc.	1,000,000	-	1,000,000	--
9. Enhancement– Family Res. Centers	3,125,000	-	3,125,000	--
10. Enhancement– WeKanDrive	1,000,000	-	1,000,000	--
11. Enhancement– Independent Living Subsidy for Youth	1,162,636	-	1,162,636	--
12. Enhancement– Operating Expenses	638,664	716,923	1,355,587	--
13. Enhancement– Foster Care SSA/SSI	7,566,174	8,355	7,574,529	1.0
14. Enhancement– Fostering Connections MOE	1,000,000	-	1,000,000	--
15. Economic and Employment Svc.	(1,980,999)	(135,624,690)	(137,605,689)	(0.7)
16. Administration Program	(9,210,516)	(9,188,283)	(18,398,799)	(24.3)
17. Client Services Delivery Programs	(2,193,121)	(2,988,897)	(5,182,018)	(7.3)
18. Prevention and Protections Svc.	(418,404)	(2,674,518)	(3,092,922)	(8.0)
19. Capital Improvements	-	(950,000)	(950,000)	--
20. All Other Adjustments	(558,848)	(996,912)	(1,555,760)	0.1
Subtotal–Agency Estimate	\$ 412,111,434	\$ 443,126,553	\$ 855,237,987	2,659.7
Governor's Recommendation:				
21. TANF Caseloads	\$ -	\$ (900,000)	\$ (900,000)	--
22. Foster Care Caseloads	7,400,000	600,000	8,000,000	--
23. Enhancement– CCWIS – Not Rec.	(12,500,000)	(12,500,000)	(25,000,000)	--
24. Enhancement– Senate Sub. for HB 2448 – Not Rec.	(451,727)	(1,017,119)	(1,468,846)	(8.0)
25. Enhancement– Human Svc. Salaries – Not Rec.	(3,045,261)	(2,722,893)	(5,768,154)	--
26. Enhancement– HS-EBITS – Not Rec.	(539,311)	(310,664)	(849,975)	(8.0)
27. Enhancement– Family Resource Centers – Not Rec.	(3,125,000)	-	(3,125,000)	--
28. Enhancement– Pre-petition Legal Svc. – Not Rec.	(1,000,000)	-	(1,000,000)	--
29. Enhancement– Operating Expenses – Not Rec.	(638,664)	(716,923)	(1,355,587)	--
30. Enhancement– Foster Care SSA/SSI Funds – Not Rec.	(7,566,174)	(8,355)	(7,574,529)	(1.0)
31. Enhancement– Fostering Connections MOE – Not Rec.	(1,000,000)	-	(1,000,000)	--
32. Enhancement (Partial) – Independent Living Subsidy for Youth	(745,527)	-	(745,527)	--
33. Enhancement (Partial) – WeKanDrive	(750,000)	-	(750,000)	--
34. Enhancement - CCDF	1,470,930	2,261,863	3,732,793	--
35. HOPE Ranch	(300,000)	-	(300,000)	--
TOTAL	\$ 389,320,700	\$ 427,812,462	\$ 817,133,162	2,642.7

AGENCY REQUEST

The **agency** requests \$855.2 million, including \$412.1 million SGF, for FY 2024, which is an all funds decrease of \$111.0 million, or 11.5 percent, including an SGF increase of \$23.3 million, or 6.0 percent, from the FY 2023 revised estimate.

The request includes 14 enhancement requests totaling \$55.8 million, including \$37.6 million SGF. Major enhancement requests include a replacement of the Child Care Welfare Information System (CCWIS) (\$25.0 million), allowing youth to retain their SSA/SSI benefits (\$7.6 million), enhancing foster care placement rates (\$5.1 million), and increasing human services position salaries (\$5.8 million).

The enhancements are offset by reductions in federal funding for various COVID-19 pandemic programs resulting in reductions in staffing levels and child care support grants.

The agency requests 2,659.7 FTE positions for FY 2024, which is a decrease of 23.3 FTE positions below the FY 2023 revised estimate. The enhancement requests add 17.0 FTE positions for the Human Services Information Technology Initiative (8.0 FTE positions), 2022 Senate Sub. for HB 2448 employment services (8.0 FTE positions), and changing the allocation for SSA/SSI benefits (1.0 FTE position).

The increases are offset by FTE position reductions in administration and from the reserve pool and due to the end of COVID-19 pandemic funding for some programs.

The **agency** request includes the following adjustments:

1. **ENHANCEMENT – CCWIS.** Adds \$25.0 million, including \$12.5 million SGF, to develop a new system compliant with federal Comprehensive Child Welfare Information System requirements to replace the existing legacy systems: Family and Child Tracking System (FACTS), Kansas Initiative Decision Support (KIDS), Kansas Intake/Investigation Protection System (KIPS), National Youth in Transition Database (NYTD), and Statewide Contractor Reimbursement Information and Payment Tracking System (SCRIPTS).
2. **ENHANCEMENT – PLACEMENT RATES FOR FOSTER CARE.** Adds \$5.1 million SGF to increase the monthly foster care rates paid to relatives and non-related kin placements to 70.0 percent of the licensed foster home rates.
3. **ENHANCEMENT – HUMAN SERVICES SALARIES.** Adds \$5.8 million, including \$3.0 million SGF, to raise the salaries of human services and related positions by as much as 15.0 percent, not to exceed the market rate. All positions would receive a minimum 2.5 percent increase. Family Support Coordinators would be limited to a 5.0 percent increase as these positions recently received part of this increase through a position reclassification process.
4. **ENHANCEMENT – 2022 SENATE SUB. FOR HB 2448 EXPENDITURES.** Adds \$1.5 million, including \$451,727 SGF and 8.0 FTE positions. Six of these positions will be assigned case management duties as Career Navigators within the SNAP Employment and Training program. Case management duties include evaluating strengths and needs related to a client's employment, determining services to address those needs, and using those strengths to assist the client in obtaining and maintaining employment. Two positions will be located in the Regional Offices within the Economic and Employment Services (EES) Field Staff programs.

5. **ENHANCEMENT – VR SERVICES.** Adds \$1.1 million, including \$233,212 SGF, for vocational rehabilitation (VR) services. The enhancement would increase the reimbursement rates by 10.0 percent for direct service providers and vendors.
6. **ENHANCEMENT – CENTERS FOR INDEPENDENT LIVING.** Adds \$216,783, all SGF, to increase the reimbursement rates by 10.0 percent for the Centers for Independent Living (CILs) and community organizations providing independent living services to Older Individuals Who Are Blind (OIBs).
7. **ENHANCEMENT – HUMAN SERVICES-EBITS.** Adds \$849,975, including \$539,311 SGF, and 8.0 FTE positions to enhance support for the Human Services Executive Branch Information Technology Department (HS-EBITS).
8. **ENHANCEMENT – PRE-PETITION LEGAL SERVICES.** Adds \$1.0 million SGF to expand a program providing pre-petition legal assistance to parents with children ages 0 to 17 who have been the subject of a report received by the Kansas Reporting Center that has been assigned for assessment or who have come to the attention of the agency. These legal services are initiated prior to the filing of a Child in Need of Care petition to help prevent involved children from entering foster care. Currently these services are offered in only nine counties and are provided by only one contracted legal agency. This enhancement request would allow DCF to expand these services into other counties.
9. **ENHANCEMENT– FAMILY RESOURCE CENTERS.** Adds \$3.1 million SGF to assist in establishing and supporting 25 Family Resource Centers (FRCs) statewide. FRCs provide support to families and communities by providing, identifying, and accessing services for families to reduce the likelihood of child abuse and neglect by following research-based Strengthening Families Protective Factors.
10. **ENHANCEMENT – WEKANDRIVE.** Adds \$1.0 million SGF for the WeKanDrive Program for FY 2023. The 2022 Legislature provided \$250,000 to pilot the program in the DCF East Region. The WeKanDrive program supports older youth in foster care and young adults receiving Independent Living services in obtaining their driver's license in Kansas. The enhancement request would expand the program statewide, but total participants may be limited.
11. **ENHANCEMENT – INDEPENDENT LIVING SUBSIDY FOR YOUTH.** Adds \$1.2 million SGF to increase the monthly assistance subsidy for adults ages 18 to 20 who have exited foster care. This enhancement request would allow DCF to increase the subsidy to a maximum of \$1,400 per month, or approximately 125.0 percent of the federal poverty level, allowing DCF to cover a greater percentage of living costs.
12. **ENHANCEMENT – OPERATING EXPENSES.** Adds \$1.4 million, including \$638,664 SGF, to increase the administrative operating expenses budget for DCF. The agency indicates that certain fees for services have increased, which the agency has no control over. These include: income and employment verification contracts, Department of Administration vital statistics fees, Department of Administration fees, Office of Information and Technology Services (OITS) administration fees, Office of Administrative Hearing charges, mainframe fees, and regional building leases.
13. **ENHANCEMENT – FOSTER CARE SSA/SSI FUNDS.** Adds \$7.6 million, including \$7.6 million SGF, and 1.0 FTE position. Some children in foster care receive monthly Social Security Administration (SSA) or Supplemental Security Income (SSI) benefits. When

the agency receives these benefits, they are used for the child's foster care maintenance such as food, clothing, shelter, education, and daily supervision – not to exceed actual costs. The agency indicates the funding of this enhancement would help children and young adults to save these benefits for future use.

14. **ENHANCEMENT – FOSTERING CONNECTIONS MOE.** Adds \$1.0 million SGF to enhance the maintenance of effort (MOE) contributions for state-funded adoption support clients. The federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Act) allowed for qualified state-funded adoption support clients to be converted to Title IV-E eligible status. The fiscal impact of this change was to shift approximately 60 percent of the monthly subsidy for these clients to federal funding. The Act included an MOE stipulation requiring states to spend those savings on any other Title IV-E or Title IV-B qualified expenditures without supplanting other funding sources. A minimum of 20 percent of the savings needs to be spent on post-adoption services. However, much of this savings was used to fund Adoption Support caseload increases during recent budget years. DCF has fallen behind in meeting the MOE requirements. States have recently been allowed to use any state funds spent in their Families First programs towards the Act MOE. As of the end of federal fiscal year 2021, there is a \$7.8 million deficit in reported MOE.
15. **ECONOMIC AND EMPLOYMENT SERVICES PROGRAMS.** Deletes \$137.6 million, including \$2.0 million SGF, from Economic and Employment Services (EES) programs. Major adjustments include the deletion of \$106.2 million for COVID-19 pandemic child care quality grants programs, and \$24.3 million in utility assistance programs. The agency also deleted 0.7 FTE positions aligned with the program reductions.
16. **ADMINISTRATION PROGRAM.** Deletes \$18.4 million, including \$9.2 million SGF, from the Administration program. Major adjustments include the deletion of \$15.9 million from the Information Technology Program budgeted for CWIS and KEES development, and the deletion of \$2.2 million from the Executive and Administration Program for contingency contracts and imaging fees. The agency also deleted 24.3 FTE positions, including 24.0 FTE positions in the salary and wage reserve pool.
17. **CLIENT SERVICES DELIVERY PROGRAMS.** Deletes \$5.2 million, including \$2.2 million SGF, for Client Services Delivery Programs. The majority of the reduction is attributable to the deletion of \$4.0 million for EES Eligibility and Child and Adult Protective Services Field Staff by increasing the shrinkage rate to 11.5 percent due to the loss of federal pandemic relief funding. Reductions in the field staffing budgets also result in a reduction of 7.3 FTE positions.
18. **PREVENTION AND PROTECTION SERVICES PROGRAMS.** Deletes \$3.1 million, including \$418,404 SGF, for Prevention and Protection Services Programs. The majority of the reduction is attributable to the deletion of \$2.4 million for child protective services grants allocated for family resource centers and crisis hotline marketing in FY 2023. The agency also deleted 8.0 FTE positions associated with the Independent Living Centers program for which COVID-19 pandemic funding is expiring.
19. **CAPITAL IMPROVEMENTS.** Deletes \$950,000, all from special revenue funds, for capital improvements. The agency does not have any projects budgeted for FY 2024 and is not currently budgeting for any ongoing maintenance and repair.
20. **ALL OTHER ADJUSTMENTS.** Deletes \$1.6 million, including \$558,848 SGF, for all other adjustments. The remaining adjustments comprise various smaller changes across multiple subprograms, mostly in EES and the Rehabilitation Program.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$817.1 million, including \$389.3 million SGF, for FY 2024. The recommendation is an all funds decrease of \$38.1 million, or 4.5 percent, including an SGF decrease of \$22.8 million, or 5.5 percent, below the FY 2024 agency request.

The decrease is attributable to the Governor not recommending enhancement requests for the Child Care Welfare Information System update, 2022 Senate Sub. for HB 2448 employment services expenditures, human services position salary increases, the Human Services Executive Branch Information Technology Department, Family Resource Centers, pre-petition legal services, operating expenditures, foster care SSA/SSI Funds, and the Fostering Connections MOE. The Governor recommends partial funding for the Independent Living Subsidy for Youth enhancement request, and the WeKanDrive enhancement request, which is reflected as a decrease below the agency request. In addition to no or partial funding for agency enhancements, the decrease is also attributable to the deletion of \$300,000 SGF for HOPE Ranch and \$900,000 in federal funds to implement the TANF fall human services consensus caseloads adjustment.

The decreases are partially offset by the the addition of \$8.0 million, including \$7.4 million SGF, for foster care caseloads. The foster care estimate is an all funds decrease of \$1.0 million, including an SGF increase of \$2.0 million, from the FY 2023 recommendation. While the total number of children continues to decrease, the daily rate paid to child placing agencies is estimated to increase. Those rate increases are partially offset due to one-time expenditures in FY 2023 for Foster Care Workforce Recruitment (\$7.5 million SGF) and the CALM Parent Development Bonus (\$450,000 SGF). These expenditures were not included in the consensus caseloads estimate for FY 2024. The estimate does include \$3.9 million, including \$3.6 million SGF, for a continuation of the Failure to Place (FTP) program, which was first initiated in FY 2023.

The Governor's recommendation includes agency requested enhancements for foster care placement rates, rate increases for VR services, and Centers for Independent Living. The recommendation also includes \$3.7 million, including \$1.5 million SGF, to maximize the match for the federal Child Care and Development Fund (CCDF). The purposes of CCDF is to provide access to child care so that parents can work and/or attend school or other training.

The **Governor's** recommendation includes the following adjustments:

21. **TANF CASELOADS.** Deletes \$900,000, all from federal funds, for TANF caseloads for FY 2024. Current projections show a slowing rate of decrease in TANF beneficiaries. It is anticipated that the total number of beneficiaries will reach a floor at some point. In the event inflationary pressures in FY 2024 result in a recession, this number may increase, but no recession is reflected in the current estimates.
22. **FOSTER CARE CASELOADS.** Adds \$8.0 million, including \$7.4 million SGF, for the foster care caseloads. The foster care estimate is an all funds decrease of \$1.0 million, including an SGF increase of \$2.0 million, from the FY 2023 revised estimate. While the total number of children continues to decrease, the daily rate paid to child placing agencies is estimated to increase. Those rate increases are partially offset due to one-time expenditures in FY 2023 for Foster Care Workforce Recruitment (\$7.5 million SGF) and the CALM Parent Development Bonus (\$450,000 SGF). These expenditures were not included in the consensus caseloads estimate for FY 2024. The estimate does include \$3.9 million, including \$3.6 million SGF, for a continuation of the FTP program, which was first initiated in FY 2023.
23. **ENHANCEMENT – CCWIS – NOT RECOMMENDED.** Deletes \$25.0 million, including \$12.5 million SGF, to not recommend the Comprehensive Child Welfare Information System enhancement (Item 1).

24. **ENHANCEMENT – 2022 SENATE SUB. FOR HB 2448 EXPENSES – NOT RECOMMENDED.** Deletes \$1.5 million, including \$451,727 SGF, and 8.0 FTE positions to not recommend the enhancement for 2022 Senate Sub. for HB 2448 employment services expenditures (Item 4).
25. **ENHANCEMENT – HUMAN SERVICES SALARIES – NOT RECOMMENDED.** Deletes \$5.8 million, including \$3.0 million SGF, to not recommend salary increases for human services employees (Item 3).
26. **ENHANCEMENT – HS-EBITS – NOT RECOMMENDED.** Deletes \$849,975, including \$539,311 SGF, and 8.0 FTE positions for the Human Services – Executive Branch Information Technology initiative (Item 7).
27. **ENHANCEMENT – FAMILY RESOURCE CENTERS – NOT RECOMMENDED.** Deletes \$3.1 million SGF for family resource centers (Item 9).
28. **ENHANCEMENT – PRE-PETITION LEGAL SERVICES – NOT RECOMMENDED.** Deletes \$1.0 million SGF for pre-petition legal services (Item 8).
29. **ENHANCEMENT – OPERATING EXPENSES – NOT RECOMMENDED.** Deletes \$1.3 million, including \$638,664 SGF, for operating expenditures (Item 12).
30. **ENHANCEMENT – FOSTER CARE SSA/SSI FUNDS – NOT RECOMMENDED.** Deletes \$7.6 million, including \$7.6 million SGF, and 1.0 FTE position for foster care SSA/SSI funds (Item 13).
31. **ENHANCEMENT – FOSTERING CONNECTIONS MOE – NOT RECOMMENDED.** Deletes \$1.0 million SGF for the fostering connections maintenance of effort (MOE) (Item 14).
32. **ENHANCEMENT (PARTIAL) – INDEPENDENT LIVING SUBSIDY FOR YOUTH.** Deletes \$417,109 SGF to only partially adopt the enhancement request for the independent living for youth for FY 2024. The Governor recommends adding \$417,109 SGF for FY 2024. This would increase the monthly independent living assistance subsidy to 100.0 percent of the poverty level (Item 11).
33. **ENHANCEMENT (PARTIAL) – WEKANDRIVE.** Deletes \$750,000 SGF, to only partially recommend the WeKanDrive enhancement request for FY 2024. The Governor recommends \$250,000 SGF for FY 2024 (Item 10).
34. **ENHANCEMENT – CCDF.** Adds \$1,470,930 SGF to maximize the match for federal Child Care and Development Fund (CCDF). The purpose of CCDF is to provide access to child care so that parents can work and/or attend school or other training.
35. **HOPE RANCH.** Deletes \$300,000 SGF for the HOPE Ranch Pilot Program for FY 2024. According to the Governor, HOPE Ranch is a program that combats human trafficking of adults; DCF, on the other hand, assists youth with human trafficking issues. The Governor notes funding that addresses the human trafficking of adults should be placed in an agency that assists adults and should go through the state bid process to determine the appropriate level of funding for services.

ENHANCEMENT REQUESTS

The agency request includes 14 enhancements totaling \$55.8 million, including \$37.6 million SGF. Major enhancement requests include a replacement of the Child Care Welfare Information System (\$25.0 million), allowing youth to retain their SSA/SSI benefits (\$7.6 million), increasing foster care placement rates (\$5.1 million), and increasing human services salaries (\$5.8 million).

Item	FY 2024 Enhancements				FTE
	SGF	Special Revenue Funds	All Funds		
Enhancement– CCWIS	\$ 12,500,000	\$ 12,500,000	\$ 25,000,000		--
Enhancement– Placement Rates for Foster Care	5,132,556	-	5,132,556		--
Enhancement– Human Services Salaries	3,045,261	2,722,893	5,768,154		--
Enhancement– Senate Sub. for HB 2448 Expenses	451,727	1,017,119	1,468,846		8.0
Enhancement– VR Services	233,212	861,679	1,094,891		--
Enhancement– Centers for Independent Living	216,783	-	216,783		--
Enhancement– HS-EBITS	539,311	310,664	849,975		8.0
Enhancement– Pre-Petition Legal Services	1,000,000	-	1,000,000		--
Enhancement– Family Resource Centers	3,125,000	-	3,125,000		--
Enhancement– WeKanDrive	1,000,000	-	1,000,000		--
Enhancement– Independent Living Subsidy for Youth	1,162,636	-	1,162,636		--
Enhancement– Operating Expenses	638,664	716,923	1,355,587		--
Enhancement– Foster Care SSA/SSI Funds	7,566,174	8,355	7,574,529		1.0
Enhancement– Fostering Connections MOE	1,000,000	-	1,000,000		--
TOTAL	\$ 37,611,324	\$ 18,137,633	\$ 55,748,957		17.0

ENHANCEMENT – CCWIS. Adds \$25.0 million, including \$12.5 million SGF, to develop a new system compliant with federal Comprehensive Child Welfare Information System requirements to replace the existing legacy systems: Family and Child Tracking System (FACTS), Kansas Initiative Decision Support (KIDS), Kansas Intake/Investigation Protection System (KIPS), National Youth in Transition Database (NYTD), and Statewide Contractor Reimbursement Information and Payment Tracking System (SCRIPTS).

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – PLACEMENT RATES FOR FOSTER CARE. Adds \$5.1 million SGF to increase the monthly foster care rates paid to relatives and non-related kin placements to 70.0 percent of the licensed foster home rates.

The Governor recommends adoption of this enhancement.

ENHANCEMENT – HUMAN SERVICES SALARIES. Adds \$5.8 million, including \$3.0 million SGF, to raise the salaries of human services and related positions by as much as 15.0 percent, not to exceed the market rate. All positions would receive a minimum 2.5 percent increase. Family

Support Coordinators would be limited to a 5.0 percent increase as these positions recently received part of this increase through a position reclassification process.

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – 2022 SENATE SUB. FOR HB 2448 EXPENDITURES. Adds \$1.5 million, including \$451,727 SGF and 8.0 FTE positions. Six of these positions will be assigned case management duties as Career Navigators within the SNAP Employment and Training program. Case management duties include evaluating strengths and needs related to a client's employment, determining services to address those needs, and using those strengths to assist the client in obtaining and maintaining employment. Two positions will be located in the regional offices within the EES Field Staff programs.

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – VR SERVICES. Adds \$1.1 million, including \$233,212 SGF, for vocational rehabilitation (VR) services. The enhancement would increase the reimbursement rates by 10.0 percent for direct service providers and vendors.

The Governor recommends adoption of this enhancement.

ENHANCEMENT – CENTERS FOR INDEPENDENT LIVING. Adds \$216,783, all SGF, to increase the reimbursement rates by 10.0 percent for the Centers for Independent Living (CILs) and community organizations providing independent living services to Older Individuals Who Are Blind (OIBs).

The Governor recommends adoption of this enhancement.

ENHANCEMENT – HS-EBITS. Adds \$849,975, including \$539,311 SGF, and 8.0 FTE positions to enhance support for the Human Services Executive Branch Information Technology Department (HS-EBITS).

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – PRE-PETITION LEGAL SERVICES. Adds \$1.0 million SGF to expand a program providing pre-petition legal assistance to parents with children ages 0 to 17 who have been the subject of a report received by the Kansas Reporting Center that has been assigned for assessment or who have come to the attention of the agency. These legal services are initiated prior to the filing of a Child in Need of Care petition to help prevent involved children from entering foster care. Currently these services are offered in only nine counties and are provided by only one contracted legal agency. This enhancement would allow DCF to expand these services into other counties.

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – FAMILY RESOURCE CENTERS. Adds \$3.1 million SGF to assist in establishing and supporting 25 Family Resource Centers (FRCs) statewide. FRCs provide support to families and communities by providing, identifying, and accessing services for families to reduce the likelihood of child abuse and neglect by following research-based Strengthening Families Protective Factors.

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – WEKANDRIVE. Adds \$1.0 million SGF for the WeKanDrive Program for FY 2023. The 2022 Legislature provided \$250,000 to pilot the program in the DCF East Region. The WeKanDrive program supports older youth in foster care and young adults receiving Independent Living services in obtaining their driver's license in Kansas. The enhancement would expand the program statewide but total participants may be limited.

The Governor recommends partial adoption of this enhancement at \$250,000 SGF for FY 2024.

ENHANCEMENT – INDEPENDENT LIVING SUBSIDY FOR YOUTH. Adds \$1.2 million SGF to increase the monthly assistance subsidy for adults ages 18 to 20 who have exited foster care. This enhancement would allow DCF to increase the subsidy to a maximum of \$1,400 per month, or approximately 125.0 percent of the federal poverty level, allowing DCF to cover a greater percentage of living costs.

The Governor recommends partial adoption of this enhancement at \$417,109 SGF for FY 2024. This would increase the monthly independent living assistance subsidy to 100.0 percent of the poverty level.

ENHANCEMENT – OPERATING EXPENSES. Adds \$1.4 million, including \$638,664 SGF, to increase the administrative operating budget for DCF. The agency indicates that certain fee for service items have increased, which the agency has no control over, including Income and employment verification contract, Department of Administration vital statistics fees, other Department of Administration fees, OITS Administration Fees, Office of Administrative Hearing charges, mainframe software expenditures, and regional building leases.

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – FOSTER CARE SSA/SSI FUNDS. Adds \$7.6 million, including \$7.6 million SGF, and 1.0 FTE position. Some children in foster care receive monthly Social Security Administration (SSA) or Supplemental Security Income (SSI) benefits. When the agency receives these benefits, they are used for the child's foster care maintenance such as food, clothing, shelter, education, and daily supervision – not to exceed actual costs. The funding of this enhancement would help children and young adults to save these benefits for future use.

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – FOSTERING CONNECTIONS MOE. Adds \$1.0 million SGF to enhance the Maintenance of Effort (MOE) contributions for state-funded adoption support clients. The federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Act) allowed for qualified state-funded adoption support clients to be converted to Title IV-E eligible status. The fiscal impact of this change was to shift approximately 60 percent of the monthly subsidy for these clients to federal funding.

The Act included an MOE stipulation requiring states to spend those savings on any other Title IV-E or Title IV-B qualified expenditures without supplanting other funding sources. A minimum of 20 percent of the savings needs to be spent on post-adoption services.

However, much of this savings was used to fund Adoption Support caseload increases during recent lean budget years. DCF has fallen behind in meeting the MOE requirements. States have recently been allowed to use any state funds spent in their Families First programs towards their Fostering Connections Act MOE. As of the end of federal fiscal year 2021, there is a \$7.8 million deficit in the reported MOE.

The Governor does not recommend adoption of this enhancement.

ENHANCEMENT – CCDF. The **Governor** recommends adding \$1.5 million SGF to maximize the match for federal Child Care and Development Funds (CCDF). The purpose of CCDF is to provide access to childcare so that parents can work and/or attend school or other training.

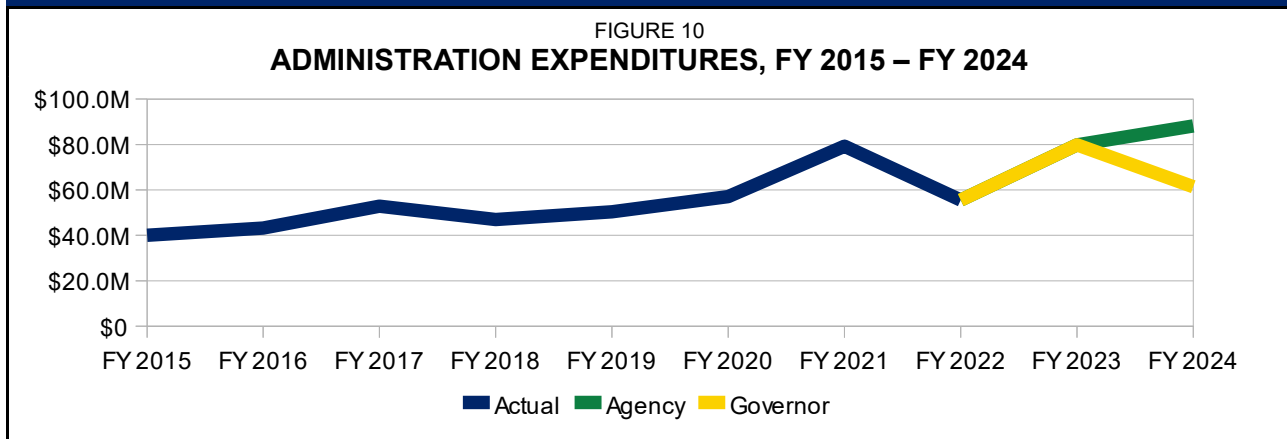
PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 9 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 55,618,709	\$ 79,823,968	\$ 79,823,968	\$ 88,150,976	\$ 61,425,169
Child Support Services	35,383,432	34,345,506	34,345,506	33,332,224	33,056,115
Economic and Employment Services	464,669,438	302,961,039	302,211,039	167,296,168	168,188,143
Rehabilitation Services	27,342,565	31,109,412	31,109,412	32,155,312	32,151,809
Prevention and Protection Services	363,324,202	393,407,932	402,407,932	410,462,794	403,814,675
Client Service Delivery	110,184,130	122,881,400	122,881,400	123,042,644	117,699,382
Development Disabilities Council	680,613	794,961	794,961	797,869	797,869
Transfers	2,375,000	-	-	-	-
Disaster Relief	5,152	-	-	-	-
Capital Improvements	204,515	950,000	950,000	-	-
TOTAL	\$ 1,059,787,756	\$ 966,274,218	\$ 974,524,218	\$ 855,237,987	\$ 817,133,162
FTE Positions:					
Administration	265.8	252.3	252.3	237.0	228.0
Child Support Services	33.0	35.0	35.0	35.0	35.0
Economic and Employment Services	115.0	141.0	141.0	146.3	140.3
Rehabilitation Services	131.3	133.3	133.3	133.3	133.3
Prevention and Protection Services	202.0	208.0	208.0	200.0	200.0
Client Service Delivery	1,905.9	1,908.4	1,908.4	1,903.1	1,901.1
Development Disabilities Council	5.0	5.0	5.0	5.0	5.0
Capital Improvements	-	-	-	-	-
TOTAL	2,657.9	2,682.9	2,682.9	2,659.7	2,642.7

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION



Staff note: The agency had restructuring between FY 2016 and FY 2017. Some of the historical budgetary program data is unavailable.

STATUTORY BASIS: • KSA 39-708, 75-3516, 75-3702, 75-5301, 75-5310, 75-5316, 75-7205

PROGRAM GOALS: • N/A

The mission of the Administration Division is to provide quality and cost-effective services to staff, supervisors, and managers within DCF. The division's services enable employees to complete their work with adequate funding, facilities, equipment technology, and other support to help ensure their work complies with federal requirements and state policies. The Administration Division consists of seven subprograms: Executive and Administration, Legal Services, Audit, Organizational Health and Development, Information Technology, Personnel Services, and Reserve Pool and Insurance.

Below are the descriptions of subprograms included in the Administration Division:

- **EXECUTIVE AND ADMINISTRATION.** The Executive and Administration subprogram consists of expenditures for the Office of the Secretary and Administrative Services. This subprogram also includes expenditures for KPERS employer contributions for retirees returning to work.
- **LEGAL SERVICES.** The Legal Services subprogram provides legal advice to the Secretary and agency programs, including preparing cases for litigation, managing agency efforts to combat

fraud, and coordinating activities related to the Health Insurance Portability and Accountability Act (HIPAA) and the Fraud Investigations Unit.

- **AUDIT SERVICES.** The Audit Services subprogram provides examination and evaluation of all agency programs, in addition to conducting financial, compliance, and performance audits within the agency. Audit Services is also responsible for performing external audits of grantees, contractors, and providers to ensure compliance with the contract or grant and state rules and regulations.
- **ORGANIZATIONAL HEALTH AND DEVELOPMENT.** The Organizational Health and Development subprogram supports and strengthens the capacity of each DCF employee. The essential elements of safety, effectiveness, and compliance are starting points of the efforts of this subprogram. Online learning opportunities were recently updated to provide employees with expanded opportunities available at an employee's convenience.

- **INFORMATION TECHNOLOGY SERVICES.** This subprogram is responsible for managing new information technology systems projects, maintaining information systems that support the agency's business, coordinating access to and the protection of the agency's data resources and providing information technology infrastructure management and user support.
- **PERSONNEL SERVICES.** This subprogram is responsible for providing personnel support to the regional offices and the central office. These activities include recruitment, retention, and staff employment as well as succession planning for all positions.
- **RESERVE POOL AND INSURANCE.** This subprogram was established to track unfunded positions.

FIGURE 11
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
There were no agency performance measures submitted for this program.					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
Financing					
SGF	\$ 29,190,289	\$ 29,879,595		\$ 43,569,985	\$ 34,359,469
Federal Funds	1,543,869	714,183		35,534,510	26,346,227
All Other Funds	48,572,712	25,024,931		719,473	719,473
TOTAL	\$ 79,306,870	\$ 55,618,709		\$ 79,823,968	\$ 61,425,169
Percentage Change:					
SGF	(2.0) %	2.4 %		45.8 %	(21.1) %
All Funds	39.0 %	(29.9) %		43.5 %	(23.0) %
FTE Positions	228.8	265.8		252.3	228.0

PERFORMANCE AND BUDGET ANALYSIS

The Administration program requests \$88.2 million, including \$47.9 million SGF, for FY 2024. The request is an increase of \$8.3 million, or 10.4 percent, including an SGF increase of \$4.3 million, or 9.9 percent, above the FY 2023 agency estimate for the program.

The increase is attributable to two enhancement requests totaling \$26.7 million, including \$13.5 million SGF. The enhancement requests are for the upgrades to the Child Welfare Information System (CCWIS) and the addition of FTE positions and salaries for the Human Services – Executive Branch Information Technology Systems (HS-EBITS) enhancement request. The increases are partially offset by reductions in reappropriations, and contingent contracts.

The CCWIS request has a seven year time-frame for completion with 50.0 percent of funding from the SGF:

- FY 2021- 2022 - \$1.6 million;
- FY 2023 - \$13.2 million; and
- FY 2024 – FY 2027 - \$116.0 million.

The CCWIS system would replace the following existing legacy systems: Family and Child Tracking System (FACTS), Kansas Initiative Decision Support (KIDS), Kansas Intake/Investigation Protection System (KIPS), National Youth in Transition Database (NYTD),

and Statewide Contractor Reimbursement Information and Payment Tracking System (SCRIPTS).

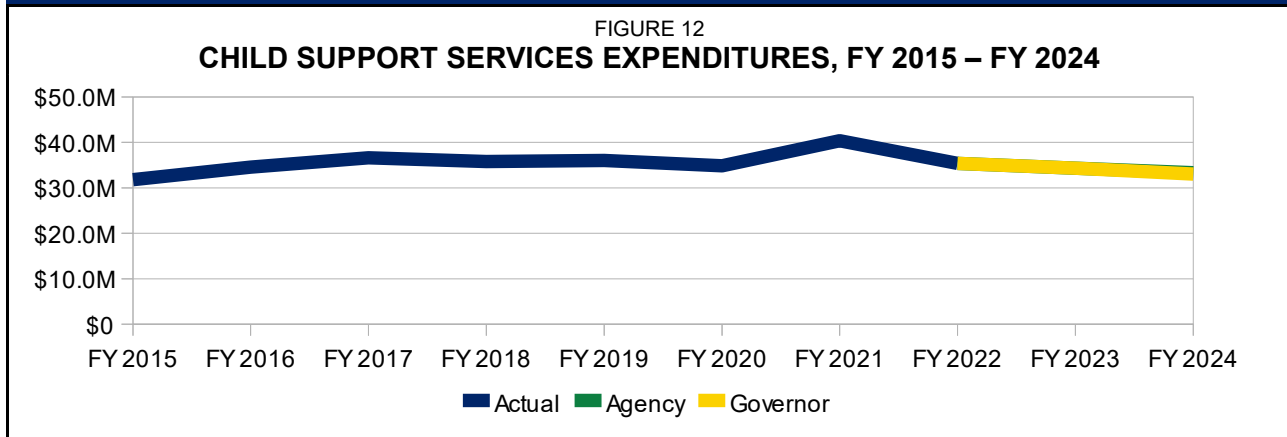
The HS-EBITS enhancement would add 8.0 FTE positions to:

- Research, design, implement, test, and manage software programs;
- Identify business objectives and bridge the gap between those objectives and execution;
- Analyze existing business processes and streamline IT service delivery;
- Design, develop, migrate, and implement cloud infrastructure;
- Maintain security hardware and software and protect sensitive information;
- Manage assigned IT projects to ensure adherence to budget, schedule, and project scope;
- Assist in setting priorities, defining capabilities, strengthening operations, and helping IT ensure that stakeholders are working toward common goals and assist in assessing and adjusting the enterprise's direction through data insights and feedback; and

- Promote the translation of strategies into action, making sure that business goals are in alignment with technical aspects. These resources can talk to both technical experts and stakeholders, applying a holistic approach to ensure the projects and initiatives reach their desired goals.

The **Governor** recommends expenditures of \$61.4 million, including \$34.4 million SGF, for FY 2024. The recommendation is a decrease of \$26.7 million, or 30.3 percent, below the FY 2024 agency request. The decrease is attributable to the Governor not recommending the enhancement for CCWIS, HS-EBITS, or operating expenditures.

CHILD SUPPORT SERVICES



STATUTORY BASIS: • KSA 39-708, 39-753

PROGRAM GOALS:

- Improve the financial stability of children by establishing parentage and appropriately sized child and medical support orders for each family unit.
- Recognize that each family unit is different but that children need financial stability that is a reliable, regular, and consistent source of financial support from a parent who has a court order to provide it.
- Ensure timely, reliable, and consistent collection and distribution of payments to family.
- Remove barriers identified by entities that Child Support Services (CSS) comes into contact with that have a direct impact on the collection or distribution of child or medical support.

The U.S. Congress passed the Child Support Enforcement program, Title IV-D of the Social Security Act, which requires each state to establish an effective statewide uniform child support program. Failure to meet federal requirements of child support enforcement can result in fiscal sanctions to both the Temporary Assistance for Needy Families (TANF) Block Grant and Child Support Enforcement grants. The Child Support Enforcement program is a federal, state, county, and private operation that must satisfy numerous federal requirements.

DCF is the designated Title IV-D child support enforcement agency for Kansas. Although a majority of persons served are receiving other DCF benefits, any custodial parent may ask for absent parent location and support enforcement services. Any non-custodial parents may apply to establish paternity or modify a support order as well. Effective July 1, 2015, cooperation with child support services is mandatory for persons to receive food assistance.

During FY 2022, the Child Support Services program collected \$212.0 million and estimates collection of \$208.9 million in FY 2023 and

\$209.9 million for FY 2024. The federally mandated single receipting and disbursement operation for all child support payments, the Kansas Payment Center, has estimated operating costs of \$4.2 million in FY 2023. This is an increase of \$140,260, or 3.5 percent, above the FY 2022 actual amount, as reflected in the terms of the multi-year contract.

The majority of the expenses for professional services are tied to the full service contracts including call center duties. The original Full-Service contracts and Call Center contract were discontinued effective September 9, 2021. The services provided in prior contracts have been combined and new Full-Service contracts containing Call Center duties became effective October 1, 2021. The initial year of the new contracts contain “start-up” costs; however, after the first year, the program will see savings. In FY 2023, costs are expected to be \$4,499,053 lower than the original contract costs in FY 2021, while providing the identical services.

Of the collections, approximately \$928,230 will be paid to the Office of Judicial

Administration for child support services provided by the central staff and clerks of the Court in FY 2023.

In FY 2023, the agency estimates a caseload of 131,030 cases with collections of \$208.9

million and an average of \$1,594 collected per case. Of this amount, the State will retain \$5.3 million. For FY 2024, the agency estimates a caseload of 131,714 cases with collections of \$209.9 million and an average of \$1,593 collected per case. Of this amount, \$5.4 million will be retained by the State.

FIGURE 13
CHILD SUPPORT SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of current child support collected	56.6 %	55.7 %	56.6 %	55.8 %	56.0 %
2. Percent of cases with child support orders	86.6 %	83.8 %	86.5 %	84.0 %	84.2 %
3. Percentage of cases paying on support arrears	62.3 %	61.9 %	63.6 %	62.0 %	62.1 %
Output Measure:					
4. Support collections to cost ratio*	\$ 6.05	\$ 5.95	\$ 6.24	\$ 5.97	\$ 6.00
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 2,147,441	\$ 1,253,595		\$ 2,066,793	\$ 1,531,633
Federal Funds	28,466,940	24,403,747		23,579,278	23,139,602
All Other Funds	9,749,765	9,726,090		8,699,435	8,384,880
TOTAL	\$40,364,146	\$35,383,432		\$34,345,506	\$33,056,115
Percentage Change:					
SGF	168.4 %	(41.6) %		64.9 %	(25.9) %
All Funds	15.9 %	(12.3) %		(2.9) %	(3.8) %
FTE Positions	34.0	33.0		35.0	35.0

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The Child Support Services (CSS) program requests \$33.3 million, including \$1.6 million SGF, which is an all funds decrease of \$1.0 million, or 3.0 percent, including an SGF decrease of \$457,614, or 22.1 percent, below the FY 2023 revised estimate.

The reduction is attributable to a decrease in capital outlay of \$2.3 million, or 99.5 percent. A project to modernize the current CSS case management system to be in a supportable format began near the end of FY 2021. This project includes over \$2.3 million in new computer equipment and software in FY 2023. This initial replatforming phase of the modernization project of the CSS case management system is scheduled to be complete in early FY 2024. The increase is

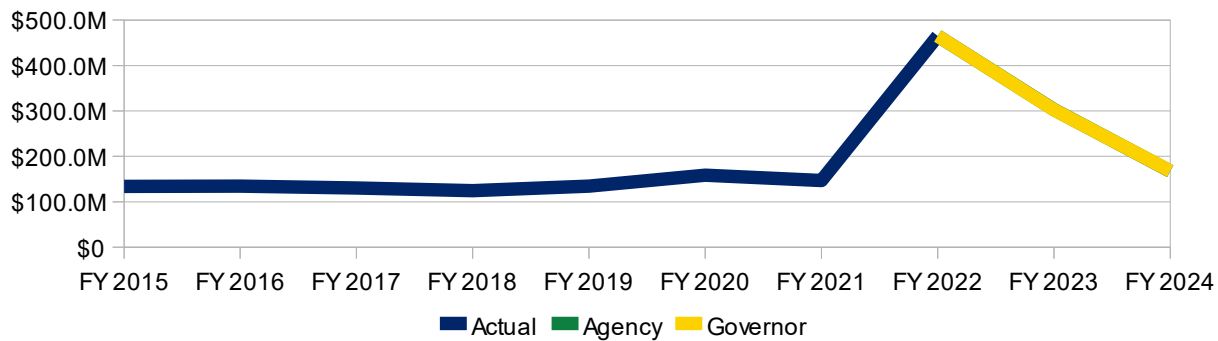
partially offset by an increase in contractual services expenditures associated with the CSS case management system.

The request also includes an enhancement for other operating expenditures.

The **Governor** recommends expenditures of \$33.1 million, including \$1.5 million SGF, for FY 2024. The request is an all funds decrease of \$276,109, or 0.8 percent, including an SGF decrease of \$77,546, or 4.8 percent, below the FY 2024 agency request. The decrease is attributable to not recommending the enhancement requests for operating expenditures and the contract described previously.

ECONOMIC AND EMPLOYMENT SERVICES

FIGURE 14
ECONOMIC AND EMPLOYMENT SERVICES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 39-708, 39-709

PROGRAM GOALS: • Assist low-income families and individuals in obtaining training and education to encourage personal responsibility.
• Provide appropriate support services to assist clients in gaining or retaining employment and becoming self-sufficient.

The Economic and Employment Services Program has the responsibility for a variety of economic and other assistance programs. These include Temporary Assistance for Needy Families (TANF) cash assistance and employment services, energy assistance, refugee assistance, food assistance, the food assistance employment program, child care, and federal food distribution programs.

Below are descriptions of the Economic and Employment Services programs:

- **TEMPORARY ASSISTANCE FOR NEEDY FAMILIES (TANF) CASH ASSISTANCE PROGRAM.** This subprogram provides cash assistance to very-low-income families. Families with incomes less than 22.0 percent of the federal poverty level may qualify for TANF cash assistance. Almost all families with an adult must participate in work activities and seek employment through the TANF Employment Services program. Cash assistance is an entitlement and is limited to 24 months, with provisions for extended assistance up to 36 months if the family meets hardship criteria. Families must cooperate with the child support collection program in order to receive benefits. TANF benefits are financed by the federal TANF block grant. This

program is subject to the consensus caseloads estimating process in the fall and spring of each year.

- In order to receive the entire \$101.5 million federal TANF Block Grant, Kansas must spend a specified minimum in state funds, the TANF Maintenance of Effort (TANF MOE). The TANF MOE is \$65,866,230 and represents 80.0 percent of state funds spent in the base fiscal year of FY 1994. The MOE is reduced to 75.0 percent of the amount for states that meet the work requirements. The TANF MOE is budgeted in specific program budgets. A major source of the MOE is net refunds from the Kansas Earned Income Tax Credit. The TANF law allows states to claim refundable tax credits toward the MOE if the credit exceeds the underlying tax upon which the tax credit is based.
- The agency estimates a caseload of approximately 3,305 families, including 7,737 average monthly persons, at an average cost of \$115.00 per person in FY

2023. The estimate is based on the caseload estimate of \$10.7 million. For FY 2024, the agency estimates a caseload of approximately 3,305 families, including 7,737 average monthly persons, at an average cost of \$112.00 per person. The estimate is based on the caseload estimate of \$10.7 million. These figures were based on the spring 2022 consensus caseload estimates.

- The **Governor** recommends \$10.1 million for FY 2023 and \$9.8 million for FY 2024. Current projections show a slowing rate of decrease in TANF beneficiaries. It is anticipated that the total number of beneficiaries will reach a floor at some point. In the event inflationary pressures in FY 2024 result in a recession, this number may increase, but no recession is reflected in the current estimates.

- **LOW INCOME ENERGY ASSISTANCE PROGRAM (LIEAP).** This subprogram provides a one-time annual benefit to low-income households for energy bills to avoid the shutoff of utility services during the winter. To qualify for energy assistance, households must have incomes below 150.0 percent of the federal poverty level, must have made recent payments on their energy bills, and must pay directly for heating costs or must pay rent that includes utility costs. Payments are sent directly to the utility/fuel provider, and the payments are credited to the household's bill.

The program is funded entirely by a block grant from the U.S. Department of Health and Human Services. Additionally, the subprogram also provides funding for weatherization, which is transferred to the Kansas Housing Resources Corporation. In response to the COVID-19 pandemic, the Low Income Water Assistance Program was established to assist low-

income households, requiring a high proportion of household income for drinking water and wastewater services by reducing payments and preventing shut-offs or restoring water services.

- The agency estimates providing assistance to 40,000 households, including 86,813 persons, at an average benefit per household of \$1,071 in FY 2023. For FY 2024, the agency estimates providing assistance to 40,000 households, including 86,813 persons, at an average benefit per household of \$604. The estimated funds to be paid for LIEAP benefits total \$42.8 million in FY 2023 and \$24.2 million for FY 2024.
- The **Governor** concurs with the agency request for LIEAP for FY 2023 and FY 2024.
- **FOOD ASSISTANCE.** This subprogram provides benefits to individuals and families to assist with food costs. This 100.0 percent federally funded program assists individuals and families with incomes less than 130.0 percent of the federal poverty level when using the gross income test and 100.0 percent of the federal poverty level using the net income test. Food assistance benefits are issued through electronic benefit transfer (EBT). Each family or individual receives a plastic "Vision" card with credit in an individual account that may be used only for the purchase of food. Food assistance benefit expenditures are not shown in the state budget because expenditures are not made from the state treasury. The funding is not included in the state budget; however, the agency estimates a decrease in both caseloads and expenditures for this program. Total food assistance in FY 2022 totals \$651.1 million. This is more than twice the amount in FY 2020 of \$290.4 million.
- **SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM (SNAP) EMPLOYMENT AND TRAINING.** This subprogram operates in 36 Kansas

counties, providing job search, employment education, and job retention services to adults under age 50 receiving SNAP benefits but not receiving TANF cash assistance. The U.S. Department of Agriculture provides 100.0 percent of the administrative costs and 50.0 percent of participant costs. Additionally, this subprogram includes the SNAP Work Program, known as Generating Opportunities to Attain Lifelong Success (GOALS), which provides services to SNAP recipients with children.

- The agency estimates, in FY 2023, assisting a monthly average of 950 persons at an average monthly cost of \$70.0 per person in the SNAP Employment and Training program, and 544 average monthly persons at an average monthly cost of \$107.16 per person through GOALS. For FY 2023, the agency estimates assisting an average of 1,100 persons at an average monthly cost of \$11.91 per person in the SNAP Employment and Training program and 598 persons at an average monthly cost of \$117.87 through GOALS.
- The **Governor** concurs with the agency estimate for FY 2023. For FY 2024, the Governor recommends \$3.0 million, including \$78,582 SGF. The recommendation is a decrease of \$1.5 million due to not recommending the enhancement for 2022 Senate Sub. for HB 2448 expenditures.
- **CHILD CARE ASSISTANCE PROGRAM.** This subprogram provides payments to child care providers, allowing low-income families to remain in the workforce. To qualify, families must have incomes below 250.0 percent of the federal poverty level and must comply with Child Support Enforcement requirements. Families with incomes above 100.0 percent of the federal

poverty level are required to pay a share of the child care cost.

Child care is provided by centers, licensed providers, and unregulated providers, which includes care by relatives and care provided by persons in the child's home. During FY 2022, subsidy rates paid to providers were increased to the equivalent of the 85th percentile according to a statewide child care rate survey, the family share deductions were removed for families with less than 100.0 percent Federal Poverty Level (FPL) and for others it was reduced to 3.0 percent or less for families above 100.0 percent FPL, and initial eligibility income limits were increased to 250.0 percent FPL.

In response to the COVID-19 pandemic in the spring of 2020, additional federal child care funding was made available to provide services to impacted families. These funds were used to provide child care assistance to families of health care workers and other medical personnel with incomes up to 250.0 percent of the FPL. During FY 2021, the program was expanded to additional job classifications, including teachers. Federal pandemic funds have been authorized through September 2023.

- A majority of the financing in the Child Care Assistance program is provided by the federal Child Care and Development Fund, which is composed of mandatory, matching, and discretionary funds. For a state to access mandatory and matching funds, it must meet the state MOE (\$6.7 million) and use at least 70.0 percent of the total amount for TANF families or those at risk of TANF assistance.

Discretionary funds are 100.0 percent federal funds and matching funds are matched at the Federal Medical Assistance Percentage (FMAP) rate. The majority of child care quality expenditures are devoted to resource and referral services.

The program provides information to parents about child care available in their communities and referrals to other programs in response to family needs. It also maintains databases on child care programs, builds the supply of child care by providing training and technical assistance to new and existing providers, and improves child care quality by offering training for family child care providers, center staff, and directors.

- To increase access and availability of quality child care, the income eligibility level was increased to 250.0 percent in July 2021, resulting in more families being eligible for assistance. Additionally, family share deductions will be eliminated for families with incomes less than 100.0 percent of the FPL. Previously, family share deductions began at 70.0 percent of the FPL.
- The submitted budget also included funds for the Hero Relief Program. This program provides child care subsidy payments to first responders, emergency workers, educators, and other employees considered essential during the COVID-19 pandemic. Child care subsidy is provided for up to 12 months for workers at or below 250.0 percent of the FPL.

The agency estimates an average of 731 families, including 1,260 children, at an average monthly cost of \$715 per child in FY 2023. The total costs for the program is estimated to be \$10.8 million. Due to the funding being available through September 2022, the agency estimates providing services to an average of 22 families, including 38

children, at an average monthly cost of \$715 for FY 2023 and FY 2024. Child Care Development Fund (CCDF) Discretionary Pandemic Funds authorized through the federal CARES Act are being utilized for these services.

- The agency estimates assisting an average of 6,002 families, including 10,343 children, at an average monthly cost of \$715 per child in the Child Care Assistance Program in FY 2023. The total costs for the program is estimated to be \$57.4 million. For FY 2024, the agency estimates assisting an average of 6,647 families, including 11,456 children, at an average monthly cost of \$494. The total costs for the program is estimated to be \$67.9 million.
- The **Governor** concurs with the agency request for FY 2023. For FY 2024, the Governor recommends \$72.0 million, including \$11.9 million SGF. The increase is attributable the the CCDF enhancement.
- **KANSAS EARLY HEAD START PROGRAM.** This subprogram provides early intervention services to low-income pregnant women and families with infants and toddlers, and children with disabilities. Services include weekly home visits and child care, including physical and mental health education, nutrition education, social services, parental involvement and education, services for children with disabilities, job seeking and retention support services, and other family support services.
 - The agency estimates providing services to an average of 979 children monthly at an average monthly cost of \$13,013 per child, in FY 2023 and FY 2024.
 - The **Governor** concurs with the agency request for FY 2023 and FY 2024.

FIGURE 15
ECONOMIC AND EMPLOYMENT SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of TANF Recipients Retaining Employment after One Quarter*	73.0 %	78.0 %	75.4 %	78.0 %	78.0 %
2. Percent of TANF Recipients Obtaining Employment*	41.5 %	45.6 %	45.2 %	46.5 %	46.5 %
3. Percent of Families Losing TANF Due to Employment Who Continue to Receive Food Assistance, Transitional Assistance, and Child Care*	70.8 %	82.0 %	80.3 %	85.0 %	85.0 %
4. Percent of employed families receiving child care assistance whose earnings increase at the next review*	66.2 %	66.7 %	69.0 %	70.0 %	70.0 %
Output Measure:					
5. Number of child care providers receiving stabilization grants*	N/A	3,755	N/A	5,000	-
6. Utility Assistance Cost per Household	\$ 634	\$ 2,365	\$ 1,272	\$ 1,103	\$ 711
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 12,684,829	\$ 10,077,482		\$ 14,920,446	\$ 14,410,377
Federal Funds	129,109,723	449,395,992		282,033,295	148,709,906
All Other Funds	5,103,977	5,195,964		5,257,298	5,067,860
TOTAL	\$ 146,898,529	\$ 464,669,438		\$ 302,211,039	\$ 168,188,143
Percentage Change:					
SGF	0.9 %	(20.6) %		48.1 %	(3.4) %
All Funds	(7.4) %	216.3 %		(35.0) %	(44.3) %
FTE Positions	90.0	115.0		141.0	140.3

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The Economic and Employment Services Program requests \$167.3 million, including \$13.6 million SGF, for FY 2024. The request is a decrease of \$167.3 million, or 44.8 percent, including an SGF decrease of \$1.3 million, or 8.9 percent, below the FY 2023 revised estimate.

Major adjustments include the deletions of \$106.2 million for COVID-19 pandemic child care quality grants programs, and \$24.3 million in utility assistance programs.

The decreases are partially offset by an increase of \$1.5 million, including \$451,727 SGF and 8.0 FTE positions for an enhancement request related to the Unemployment Modernization Bill (2022 Senate Sub. for HB 2448). This bill changed the requirements for

Able-Bodied Adults Without Dependents (ABAWDS) to be eligible for SNAP benefits. The legislation requires ABAWDS between the ages of 18 and 49 who are not working at least 30 hours per week to be assigned to an employment and training program. Previously, this had been a voluntary program.

As a result of this change from a voluntary to a mandatory program, the average number of clients participating is expected to increase, resulting in the need for additional staff. The increased caseload is also expected to result in an increase in the amount paid on behalf of clients for supportive services.

The monthly caseload is expected to increase from an average of 424 cases in FY 2022 to 950 in FY 2023 to 1,100 in FY 2024. The

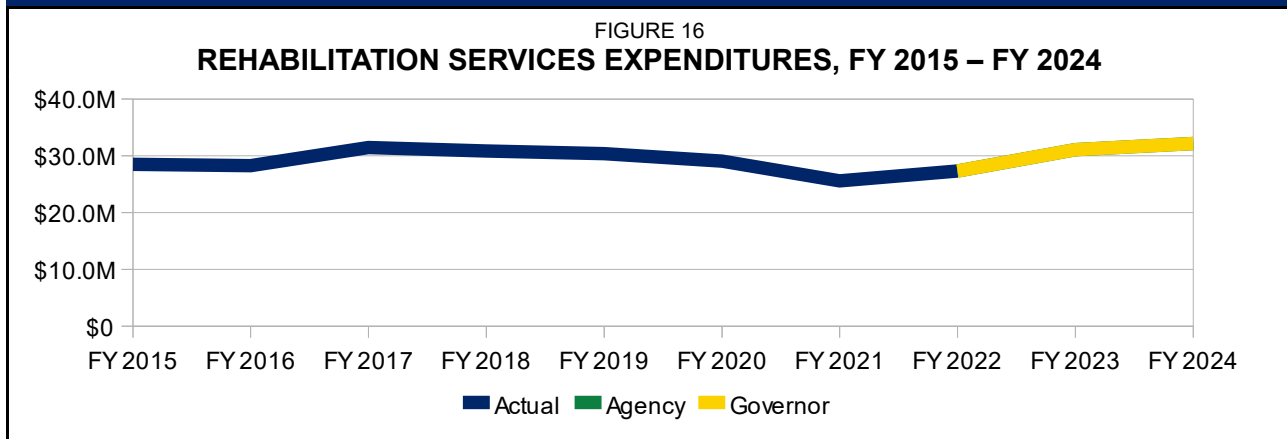
average benefits per case per month is also expected to increase from \$28.75 to \$73.50 over this same period. Reappropriated SGF moneys are being used to cover the increase in the client count and benefits for FY 2023.

The **Governor** recommend expenditures of \$168.2 million, including \$14.4 million SGF, for FY 2024. The recommendation is an all funds increase of \$891,972, or 0.5 percent, including an SGF increase of \$815,755, or 6.0 percent, above the FY 2024 agency request.

The increase is attributable the CCDF enhancement, which adds \$1.5 million SGF to maximize the match for federal Child Care and Development Fund (CCDF). The purposes of CCDF is to provide access to child care so that parents can work and/or attend school or other training.

The increase is partially offset by not recommending the enhancement request for 2022 Senate Sub. for HB 2448 expenditures and the associated increase in cases.

REHABILITATION SERVICES



STATUTORY BASIS: • KSA 39-708, 75-3339, 75-3343, 75-5391

PROGRAM GOALS:

- Assist individuals with disabilities to gain or regain their independence through employment.
- Provide independent living services to facilitate community inclusion and integration for Kansans with disabilities.
- Perform timely and accurate disability decisions.
- Assure access to qualified sign language interpreters.
- Prepare youth with disabilities to achieve employment and self-sufficiency as adults.

The Rehabilitation Services program is responsible for seeing that comprehensive vocational rehabilitation (VR) services are available to help people with disabilities become gainfully employed. Within the Rehabilitation Services program is the Kansas Commission for the Deaf and Hard of Hearing as well as the agency's responsibilities for the federal Workforce Innovation and Opportunity Act, which requires cooperation with the Kansas Department of Commerce and the Kansas Board of Regents.

Rehabilitation Services subprograms include:

- **SERVICES FOR THE BLIND.** This subprogram provides programs for people who are blind or visually impaired, including core VR to help consumers become gainfully employed through the Business Enterprise Program (BEP). The BEP implements the Randolph-Sheppard Act of 1936, which prioritizes vending stands operated by legally blind persons in federal buildings. Kansas law extends the Act to state and local buildings.

- **DISABILITY DETERMINATION SERVICES.** This subprogram provides services that make disability and blindness determinations for the U.S. Social Security Administration on the Social Security Disability Insurance (SSDI) and Supplemental Security Income (SSI) claims filed or reviewed in Kansas. The workload consists of claims for adults and children filing for initial, reconsideration, and hearings level decisions. Continuing disability reviews also are conducted for Kansans already receiving disability benefits.

- **REHABILITATION SERVICES CASE SERVICES.** This subprogram provides services to assist persons with physical or mental disabilities to obtain employment and live more independently. To be eligible to receive services, a person must have a physical or mental impairment that presents a substantial impairment to employment. In addition, Rehabilitation Services Independent Living develops and provides services to individuals in partnership with the Statewide Independent Living Council.

- **REHABILITATION SERVICES INDEPENDENT LIVING.** This subprogram develops and provides skills for inclusion in all aspects of community life, including engagement on employment goals, teaching independent living skills, and advocating for inclusion of individuals with disabilities. It also provides specialized independent living services to older individuals (those at least 55 years old) who are blind or visually impaired to help them continue living in their own homes and communities through grants to community partners.

- **REHABILITATION SERVICES INNOVATION AND EXPANSION.** This subprogram supports the federally mandated State Rehabilitation Council, which provides guidance in implementing the VR program and direction in developing the State Plan. The Council was established in 1998, and Innovation and Expansion was consolidated into the Rehabilitation Services Administration program effective July 1, 2019.

FIGURE 17
REHABILITATION SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of Kansans with disabilities achieving competitive integrated employment	933	1,113	1,090	1,225	1,230
2. Direct services average monthly cost per person*	\$ 118	\$ 147	\$ 126	\$ 145	\$ 147
3. Cost per Disability Determination adjudication*	\$ 621	\$ 547	\$ 596	\$ 559	\$ 529
4. Average annual earnings of blind vendors in the Business Enterprise Program (excludes military bases)*	\$ 13,760	\$ 22,640	\$ 19,473	\$ 27,947	\$ 30,247
Output Measure:					
5. Number of individuals with disabilities in subminimum wage jobs who receive career counseling about opportunities for competitive integrated employment*	1,644	1,484	1,231	1,400	1,400
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 4,696,678	\$ 3,438,292		\$ 5,194,352	\$ 5,620,659
Federal Funds	20,592,375	22,288,417		25,764,765	26,390,355
All Other Funds	318,927	1,615,856		150,295	140,795
TOTAL	\$ 25,607,980	\$ 27,342,565		\$ 31,109,412	\$ 32,151,809
Percentage Change:					
SGF	5.1 %	(26.8) %		51.1 %	8.2 %
All Funds	(12.0) %	6.8 %		13.8 %	3.4 %
FTE Positions	129.3	121.3		133.3	133.3

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

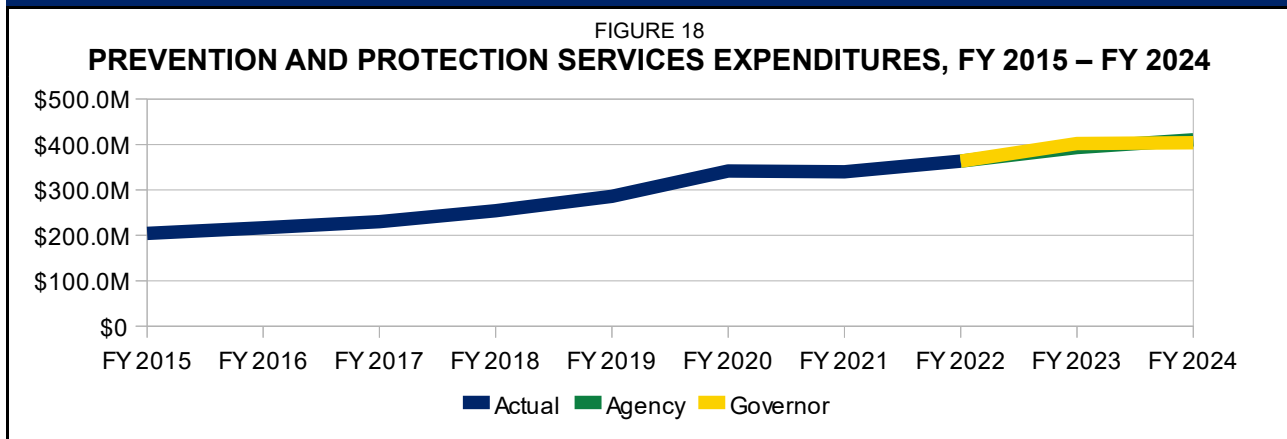
The Rehabilitation Services program requests \$32.2 million, including \$5.6 million SGF, for FY 2024. The request is an increase of \$1.0 million, or 3.4 percent, including an SGF increase of \$426,726, or 8.2 percent, above the FY 2023 revised estimate. The increase is attributable to an enhancement request totaling \$1.3 million, including \$450,414 SGF, for rate increases for VR services and increases for Centers for Independent Living.

The VR Services enhancement request adds \$1.1 million, including \$232,212 SGF, for VR services. The enhancement will increase the reimbursement rates by 10.0 percent for direct service providers and vendors.

The Centers for Independent Living enhancement request adds \$216,783, all SGF, to increase the reimbursement rates by 10.0 percent for the Centers for Independent Living and community organizations providing independent living services to Older Individuals Who Are Blind (OIBs).

The **Governor** recommends expenditures of \$32.2 million, including \$5.6 million SGF, for FY 2024. The recommendation is a decrease of \$3,503, or less than 0.1 percent, below the agency request. The decrease is attributable to not recommending the increase for operating expenditures.

PREVENTION AND PROTECTION SERVICES



STATUTORY BASIS: • KSA 38-321, 38-2201, 38-2202, 38-2242, 38-2243, 38-2226, 39-708, 39-709, 39-1433, 65-501, 65-516, 75-53, 75-105

PROGRAM GOALS:

- Provide temporary placements for children who cannot remain safely in their homes.
- Secure permanency for children in care by reuniting them with their families or finding permanent families for children who cannot safely return home.
- Assist youth leaving foster care without permanent families to live independently and become self-sufficient.
- Provide assessments and interventions directed toward safeguarding the well-being and general welfare of children and vulnerable adults who are in need of protection.
- Provide prevention services to families based on each family's individual needs, eligibility, and available resources.

The Prevention and Protection Services Program has a mission to protect children; promote permanent, nurturing families; and strengthen community partnerships to serve children. The Prevention and Protection Services Program delivers services to the target population through multiple subprograms: Administration, Protection Reporting Center, Child Protective Services, Family Services, Reintegration/Foster Care, and Adoption/Alternate Permanency.

This program also provides investigative and intervention services for adults directed toward safeguarding the well-being and welfare of adults in need of protection, such as aged and disabled individuals, and potential victims of human trafficking.

Below are the details for selected Prevention and Protection Services subprograms:

- **PROTECTION REPORT CENTER (PRC).** This subprogram provides a 24/7 hotline to take reports from callers

statewide regarding alleged abuse or neglect. The PRC screens the reports and sends the reports needing investigation to the local DCF area office if warranted. If reports received at the PRC after hours and are determined to meet the criteria for a same-day response, PRC staff will notify the local law enforcement agency.

- **CHILD PROTECTIVE SERVICES.** This subprogram responds to reports alleging a child is in need of care. Social workers in local DCF offices are responsible for determining whether a child abuse report is valid and whether there is a need for further action. If the report alleges abuse or neglect, the response involves assessing the immediate safety of the child, evaluating the family's ability to protect the child, and determining the services required to support the family in safely caring for their child.

- **ADULT PROTECTIVE SERVICES.** This subprogram provides activities directed toward safeguarding the well-being and welfare of adults in need of protection. Social workers investigate reports of abuse or neglect and arrange for provision of services to those individuals in need.
- **FAMILY SERVICES.** Family services are provided to families in crisis resulting from sudden onset of urgent circumstances endangering a child and resulting in the risk of removal from their home. These services are provided to the entire family rather than to individual family members.
- **FAMILY PRESERVATION SERVICES.** This subprogram provides intensive in-home services offered to families, through a contract with a private vendor, who are at risk of having a child come into the custody of DCF and removed from their home unless the family can make the changes necessary to provide adequate care and safety. The DCF social worker is responsible for monitoring service delivery to achieve established outcomes.
- **FAMILIES FIRST PREVENTION SERVICES.** This subprogram provides prevention services to keep children and youth from entering foster care and out-of-home placement through evidence-based or emerging programs in mental health, substance abuse, parent skill building, and kinship navigation. This subprogram is based on the federal Family First Prevention Services Act (FFPSA) requirements, which permit states to use Title IV-E funds for these prevention services.

DCF has awarded Families First Prevention Service grants to 12 community partners and stakeholders who provide approved evidence-based or emerging programs in counties and communities statewide. The program also includes administrative expenses and an FFPSA Evaluation grant, which assures there is statewide coordination

of all FFPSA programs and that all grantees are adhering to the fidelity of their chosen models. Kansas was one of the first states to implement an FFPSA program. Since DCF did not delay implementation, many of the services being provided had yet to be rated by the Title IV-E Clearinghouse, which determines eligibility. Several awarded grants provide services that have since been determined as “not meeting criteria.” These services must now be funded as “state only” grants. The agency received funding for the state-only grants from the 2022 Legislature.

- The agency has budgeted grants totaling \$19.3 million in FY 2023 and for FY 2024 with \$16.0 million in Family First Grants and \$2.6 million in State Only Grants. The budget includes a \$7.0 million enhancement request for FY 2023 carried forward into FY 2024 and approved by the 2022 Legislature.

- **REINTEGRATION/FOSTER CARE SERVICES.** This subprogram provides services that have been provided through private contract agencies since 1997. Services provided by the child welfare case management providers include case planning, placement, service delivery, and collaboration with communities. DCF workers are responsible for monitoring service delivery to achieve established outcomes. Services are provided to children and families when the court has found the child to be a child in need of care and requiring out-of-home placement to meet their safety needs. New foster care grants began October 1, 2019. One grant was awarded in each of the eight DCF catchment areas. The foster grantees are Saint Francis Ministries, KVC Kansas, TFI, and Cornerstones of Care.
- The agency estimates serving approximately 6,400 children per month at an estimated monthly cost of \$3,438 per child in FY 2023 and for FY 2024. This does

not include any adjustments made to account for the consensus caseloads estimating process to which this program is subject.

- The **Governor** recommends expenditures of \$272.0 million, including \$187.6 million SGF, in FY 2023. The recommendation concurs with the FY 2023 agency request. For FY 2024, the Governor recommends \$284.6 million, which is an increase of \$12.6 million above the FY 2023 Governor's recommendation. The recommendation is an increase of \$600,000 above the FY 2024 agency request.
- **ADOPTION SUPPORT SERVICES.** This subprogram provides services that are designed to benefit children whose parents' parental rights have been terminated or relinquished by providing the children with a permanent family. Examples of services include:
 - Adoption support payments are made to assist adoptive families in meeting the special needs of the children they adopt.
 - Permanent guardianship is an alternative permanent placement when the courts have determined children cannot return home but adoption is not an option.
 - Life Skills and Independent Living Services are provided to older children to prepare them for adulthood once they leave state custody.
- **PERMANENT CUSTODIANSHIP.** This is a permanency option when reintegration and adoption are not a preferred option for the child. When a custodianship is established, a subsidy may be provided to assist the families

until the child reaches 18 years of age.

- The agency estimates serving an average of 115 children at an average monthly cost of \$301 per child in FY 2023. For FY 2024, the agency estimates serving an average of 120 children at an average monthly cost of \$302.
- The **Governor** concurs with the program request in FY 2023 and for FY 2024.
- **INDEPENDENT LIVING.** Independent living services are available to any child in the custody of the Secretary and in out-of-home placement for any length of time on or after their 15th birthday. Available services include assistance with completing secondary and postsecondary education, monthly subsidies, life-skills training, and leadership opportunities.
 - The agency estimates serving an average of 950 youth annually at an annual cost per youth of \$4,748 in FY 2023. For FY 2024, the agency estimates serving an average of 901 youth annually at an annual cost per youth of \$4,280.
 - The **Governor** recommends FY 2024 expenditures of \$5.3 million, which is a decrease of \$1.5 million below the agency request for the independent living program. The decrease is attributable to the Governor not including the enhancement request for a monthly independent living subsidy.
- **HUMAN TRAFFICKING PREVENTION AND PROTECTION SERVICES.** This program rapidly assesses alleged juvenile victims of human trafficking and refers them to the appropriate services and temporary placement.

FIGURE 19 PREVENTION AND PROTECTION SERVICES, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Protection Reporting Center initial assessment decisions completed within the timeframe established in policy	95.2 %	90.9 %	88.2 %	93.4 %	95.6 %
2. Percent of children reaching permanency within 12 months of entering foster care	34.0 %	33.3 %	34.4 %	36.9 %	40.5 %
3. Percent of adult protective service investigations completed timely	84.2 %	77.0 %	81.9 %	81.0 %	85.0 %
4. Direct services average monthly cost per adopted child*	\$458	\$466	\$460	\$477	\$463
Output Measure:					
5. Number of foster care and residential facilities licensed*	2,850	2,567	2,817	3,256	3,396
6. Number of children adopted*	846	948	931	983	1,019
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 211,478,358	\$ 216,860,994		\$ 253,790,952	\$ 260,872,213
Federal Funds	118,677,820	129,372,750		131,421,784	126,980,465
All Other Funds	9,915,470	17,090,458		17,195,196	15,961,997
TOTAL	\$ 340,071,648	\$ 363,324,202		\$ 402,407,932	\$ 403,814,675
Percentage Change:					
SGF	(6.7) %	2.5 %		17.0 %	2.8 %
All Funds	(0.5) %	6.8 %		10.8 %	0.3 %
FTE Positions	192.0	202.0		208.0	200.0

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The Prevention and Protection Services (PPS) program requests \$410.5 million, including \$268.1 million SGF, for FY 2024. The request is an increase of \$17.1 million, or 4.3 percent, including an SGF increase of \$19.7 million, or 7.9 percent, above the FY 2023 revised estimate. Included in the PPS program are nine enhancement requests totaling \$20.1 million, mostly from the SGF.

Major enhancement requests include the following:

Enhancement for **pre-petition legal services** adding \$1.0 million SGF to expand a program providing pre-petition legal assistance to parents with children ages 0 to 17 who have been the subject of a report received by the Kansas Reporting Center that has been assigned for assessment or who have come to the attention of the agency. These legal services are initiated prior to the filing of a Child in Need of Care petition to help prevent involved children from entering foster care. Currently these services are offered in only nine

counties and are provided by only one contracted legal agency. This enhancement would allow DCF to expand these services into other counties.

Enhancement for **family resource centers** adding \$3.1 million SGF to assist in establishing and supporting 25 Family Resource Centers (FRCs) statewide. FRCs provide support to families and communities by providing, identifying, and accessing services for families to reduce the likelihood of child abuse and neglect by following research-based Strengthening Families Protective Factors.

Enhancement for **WeKanDrive** adding \$1.0 million SGF to the \$250,000 pilot in the DCF East Region approved by the 2022 Legislature. The WeKanDrive program supports older youth in foster care and young adults receiving Independent Living services in obtaining their driver's license in the state of Kansas. The enhancement would expand the program statewide but total participants may be limited.

Enhancement for **independent living subsidy for youth** adding \$1.2 million SGF to increase the monthly assistance subsidy for adults ages 18 to 20 who have exited foster care. This enhancement would allow DCF to increase the subsidy to a maximum of \$1,400 per month, or approximately 125.0 percent of the federal poverty level, allowing DCF to cover a greater percentage of living costs.

Enhancement for **foster care SSA/SSI funds** adding \$7.6 million, including \$7.6 million SGF, and 1.0 FTE position. Some children in foster care receive monthly Social Security Administration (SSA) or Supplemental Security Income (SSI) benefits. When the agency receives these benefits, they are used for the child's foster care maintenance such as food, clothing, shelter, education, and daily supervision – not to exceed actual costs. The funding of this enhancement would help children and young adults to save these benefits for future use.

Enhancement for **fostering connections MOE** adding \$1.0 million SGF to enhance the Maintenance of Effort (MOE) contributions for state funded adoption support clients. The federal Fostering Connections to Success and Increasing Adoptions Act of 2008 allowed for qualified state-funded adoption support clients to be converted to Title IV-E eligible status. The fiscal impact of this change was to shift approximately 60 percent of the monthly subsidy for these clients to federal funding. The Act included an MOE stipulation requiring states to spend those savings on any other Title IV-E or Title IV-B qualified expenditures without supplanting other funding sources. A minimum of 20 percent of the savings needs to be spent on post-adoption services. However, much of this savings was used to fund Adoption Support caseload increases during recent budget years. DCF has fallen behind in meeting the MOE requirements. States have recently been allowed to use any state funds spent in their Families First programs towards their Fostering Connections Act MOE. As of the end of federal fiscal year 2021, there is a \$7.8 million deficit in reported MOE.

In addition to these primary enhancements, the Prevention and Protection Services program includes portions of the enhancements for administrative operating expenses (\$2,486)

and human services salary increases (\$225,106).

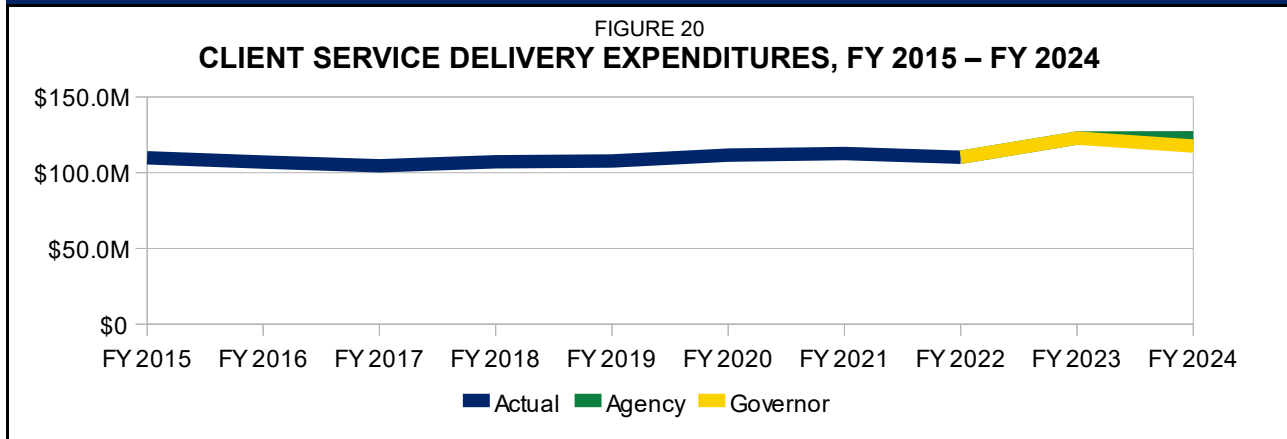
Partially offsetting the enhancements is the reduction of \$3.1 million, including \$418,404 SGF, attributable to the deletion of \$2.4 million for child protective services grants allocated for family resource centers and crisis hotline marketing in FY 2023. The agency also deleted 8.0 FTE positions associated with the Independent Living Centers program for which COVID-19 pandemic funding is expiring

The **Governor** recommends expenditures of \$403.8 million, including \$260.9 million SGF, for FY 2024. The recommendation is an all funds decrease of \$6.6 million, or 1.6 percent, including an SGF decrease of \$7.2 million, or 2.7 percent, below the FY 2024 agency request.

The decrease is due to not recommending the enhancement requests for pre-petition legal services, foster care SSA/SSI funding, fostering connections MOE, and family resource centers. The Governor partially adopted the recommendations for WeKanDrive by adding \$250,000 SGF, and the monthly independent living for youth subsidy by adding \$417,109 SGF.

The decreases are partially offset by the the addition of \$8.0 million, including \$7.4 million SGF, above agency request, for a total of \$281.0 million, including \$193.0 million SGF. While the projected number of children in foster care is lower than the spring 2022 estimate, there is an increase in the projected average cost per child. The increase is attributable to the number of children in higher cost facilities increasing, an increase in the daily rate paid to facilities, an increase of 15.0 percent in the fees paid to Child Placement Agencies for administrative expenditures, and the initiation of a new Failure to Place (FTP) program to reduce the incidence of children sleeping in offices, which includes a combination of recruiter positions and additional beds. In FY 2023, DCF will begin enforcing the penalty provisions in the pay for performance contracts, which will reduce the expenditures for outcome incentives by \$900,000 SGF. Additionally, child placement agencies are expending a larger percentage of their allocated funds, which is reducing the recoupment amounts.

CLIENT SERVICE DELIVERY



STATUTORY BASIS: • KSA 38-2226, 39-708, 39-709, 39-1433, 75-5316a

PROGRAM GOALS:

- Accurately assess the safety and needs of children and adults during abuse investigations.
- Perform accurate and timely service assessments and eligibility determinations.
- Provide case management and services appropriate to client needs.
- Provide services resulting in gainful employment and self-sufficiency.

The Client Service Delivery staff are employed throughout Kansas and deliver the bulk of all DCF benefits and many direct services in 36 service centers throughout the 4 regional management areas (East, Kansas City, West, and Wichita). The staff in these four regions perform a variety of functions, including determining eligibility for DCF programs; investigating alleged abuse, neglect, and

fiduciary abuse of adults, and helping provide protective services; investigating alleged abuse and neglect of children, and coordinating with and overseeing all foster care, adoption, and family preservation contractors; coordinating all DCF programs and services; and conducting quality assurance and monitoring for children and adults receiving services.

FIGURE 21

CLIENT SERVICE DELIVERY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of EES applications processed timely	95.5 %	84.0 %	91.8 %	90.0 %	90.0 %
2. Food assistance payment error rate	6.6 %	5.5 %	6.0 %	5.5 %	5.5 %
3. Number of Kansans with disabilities achieving competitive, integrated employment*	933	1,113	1,090	1,225	1,230
4. Percent of adult protective service investigations completed timely	84.2 %	77.0 %	81.9 %	81.0 %	85.0 %
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 66,437,472	\$ 65,192,134		\$ 74,715,950	\$ 72,522,829
Federal Funds	46,256,040	44,986,996		48,165,450	45,162,294
All Other Funds	24,592	5,000		-	14,259
TOTAL	\$ 112,718,104	\$ 110,184,130		\$ 122,881,400	\$ 117,699,382
Percentage Change:					
SGF	(2.6) %	(1.9) %		14.6 %	(2.9) %
All Funds	1.0 %	(2.2) %		11.5 %	(4.2) %
FTE Positions	1,859.9	1,905.9		1,908.4	1,901.1

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The Client Service Delivery program requests \$123.0 million, including \$75.3 million SGF, for FY 2024. The request is an increase of \$161,244, or 0.1 percent, including an SGF increase of \$599,967, or 0.8 percent, above the FY 2023 revised estimate.

The increase is attributable to the enhancement request to increase human services salaries adding \$5.8 million, including \$3.0 million SGF, to raise the salaries of human services and related positions by as much as 15.0 percent, not to exceed the market rate. All positions would receive a minimum 2.5 percent increase. Family Support Coordinators would be limited to a 5.0 percent increase as these positions recently received part of this increase through a position reclassification process.

In addition to this enhancement request, the agency also requests \$95,017, including \$45,209 SGF, to add 2.0 FTE positions for SNAP benefits and \$77,032 for a portion of the administrative operating expenses enhancement.

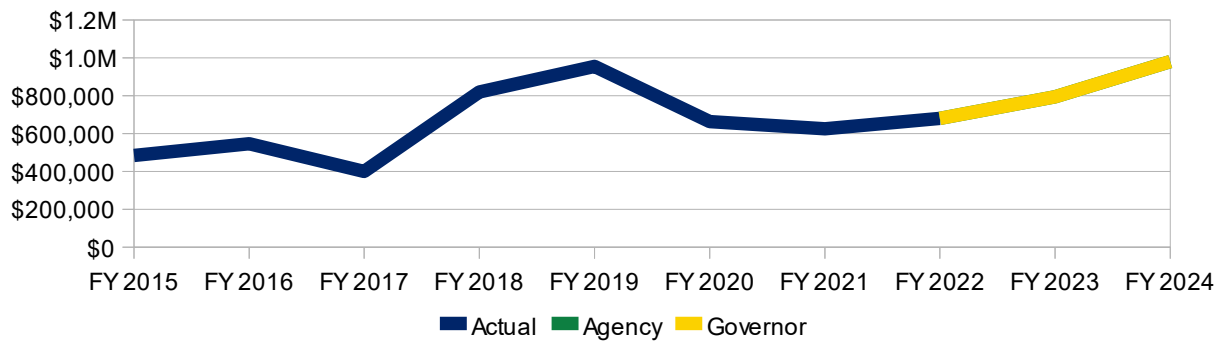
The increase is partially offset by deleting \$5.2 million, including \$2.2 million SGF, for Client Services Delivery programs. The majority of the reduction is attributable to the deletion of \$4.0 million for EES Eligibility and Child and Adult Protective Services Field Staff by increasing the shrinkage rate to 11.5 percent due to the loss of COVID-19 pandemic funding. Reductions in field staffing budgets also result in a reduction of 7.3 FTE positions.

The **Governor** recommends expenditures of \$117.7 million, including \$72.5 million SGF, for FY 2024. The recommendation is a decrease of \$5.3 million, or 4.3 percent, including an SGF decrease of \$2.8 million, or 3.7 percent, below the FY 2024 agency request.

The decrease is attributable to the Governor not recommending the agency enhancement requests for human services salary increases or SNAP benefits. The governor also did not recommend the FTE position increase.

DEVELOPMENTAL DISABILITIES COUNCIL

FIGURE 22
DEVELOPMENTAL DISABILITIES COUNCIL EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 39-708(c)

PROGRAM GOALS: • Build capacity and advocate for services supporting individuals with disabilities.

The Developmental Disabilities Council responsibilities include monitoring and evaluating the developmental disabilities program and services to ensure increased

independence, productivity, and integration into the community. This program is federally established and funded.

FIGURE 23
DEVELOPMENTAL DISABILITIES COUNCIL, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
1. Number of people with developmental disabilities and families who participated in council-supported activities	1,859	1,920	1,876	1,970	2,020
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 6,506	\$ 7,264		\$ 3,520	\$ 3,520
Federal Funds	619,345	673,349		791,441	794,349
All Other Funds	-	-		-	-
TOTAL	\$ 625,851	\$ 680,613		\$ 794,961	\$ 797,869
Percentage Change:					
SGF	54.4 %	11.7 %		(51.5) %	-- %
All Funds	(5.6) %	8.8 %		16.8 %	0.4 %
FTE Positions	4.0	5.0		5.0	5.0

PERFORMANCE AND BUDGET ANALYSIS

The Developmental Disabilities Council requests \$787,869, including \$3,520 SGF, for FY 2024. The request is an increase of \$2,908, or 0.4 percent, above the FY 2023 revised estimate. The increase is attributable to employer contributions for group health

insurance, partially offset by a reduction for other fringe benefit costs.

The **Governor** concurs with the agency request for FY 2024.

CAPITAL IMPROVEMENTS

The Topeka Service Center at 500 SW Van Buren in Topeka serves as the DCF service center for the East Region. The agency leases this building from the Department of Administration on a lease-to-buy agreement. During FY 2021, the existing bonds associated to this lease were recalled, and the building was refinanced. This was completed through the Department of Administration along with the Curtis State Office Building. The lease agreement requires the agency to set aside \$0.75 per square foot, or \$64,725 annually, into a state Project Maintenance Reserve Fund. The fund has a balance of \$811,498, as of September 2022. The agency is currently responsible for capital improvements to this

building. The Department of Administration indicates it would prefer that a minimum balance of \$400,000 be maintained in this fund.

Per federal rules, expenditures are made using state funds when incurred. These are then amortized over time to leverage federal funds. Approximately one-half of total expenditures will eventually be claimed to federal funding sources. As a result, future improvements will be funded 50.0 percent from Maintenance Funds and 50.0 percent from fee funds. As federal funds are claimed, the dollars will be used to reimburse the fee fund. The Maintenance Fund will be replenished via the annual contribution cited above.

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Service Center Boiler Replacement	\$ 204,813	\$ -	\$ -	\$ -	\$ -
Service Center Lobby and Interview Room Remodeling	-	950,000	950,000	-	-
TOTAL	\$ 204,813	\$ 950,000	\$ 950,000	\$ -	\$ -
Financing:					
SGF	\$ 186	\$ -	\$ -	\$ -	\$ -
Federal Funds	112	-	-	-	-
All Other Funds	204,515	950,000	950,000	-	-
TOTAL	\$ 204,813	\$ 950,000	\$ 950,000	\$ -	\$ -

FY 2023 CAPITAL IMPROVEMENTS

The **agency** requests capital improvement expenditures of \$950,000, all from special revenue funds, which is an increase of \$500,000, or 111.1 percent, above the FY 2023 approved budget. The expenditures are for remodeling of the lobby and interview rooms in the Topeka Service Center. According to the agency, the first floor to the Topeka Service Center is open to the public Monday through Friday, assisting approximately 10,000 clients each year, not including over 250 DCF

employees who have access to the lobby and interview rooms. The high volume of client traffic throughout the last 20 years has caused significant wear and damage to the flooring. Renovation of the first floor lobby includes interview rooms; updating interior finishes; increasing security in interview rooms with glass and panic buttons; upgrading technology; centralizing workflow supports; and adding a lactation room.

The **Governor** concurs with the agency revised estimate for FY 2023.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** is not requesting capital improvement expenditures for FY 2024.

The **Governor** concurs with the agency request for FY 2024.

KANSAS DEPARTMENT FOR AGING AND DISABILITY SERVICES

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 712,381,851	\$ 1,137,185,233	\$ 1,155,714,468	\$ 1,139,784,949	\$ 1,184,008,817
Federal Funds	1,501,435,325	1,447,656,286	1,580,878,905	1,556,201,133	1,602,256,921
All Other Funds	66,062,451	74,622,880	72,427,975	74,432,193	73,386,885
Subtotal	\$ 2,279,879,627	\$ 2,659,464,399	\$ 2,809,021,348	\$ 2,770,418,275	\$ 2,859,652,623
Capital Improvements:					
State General Fund	\$ 59,318	\$ 55,360	\$ 55,360	\$ 55,360	\$ 55,360
Federal Funds	-	-	-	-	-
All Other Funds	3,463,860	27,463,529	27,463,529	11,465,380	3,462,030
Subtotal	\$ 3,523,178	\$ 27,518,889	\$ 27,518,889	\$ 11,520,740	\$ 3,517,390
TOTAL	\$ 2,283,402,805	\$ 2,686,983,288	\$ 2,836,540,237	\$ 2,781,939,015	\$ 2,863,170,013
Percentage Change:					
State General Fund	7.3 %	59.6 %	62.2 %	0.2 %	2.4 %
All Funds	19.0 %	17.7 %	24.2 %	3.5 %	0.9 %
FTE Positions	334.0	362.3	362.3	397.3	364.3

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department for Aging and Disability Services (KDADS) was established by statute in 1977 as a cabinet-level agency, known as the Department of Aging until 2012. The agency is headed by a secretary appointed by the Governor, subject to confirmation by the Senate. Its goals are to promote the security, dignity, and independence of older adults and persons with disabilities. KDADS is responsible for Medicaid long-term care payments, survey and certification for adult care homes, behavioral health programs, home and community-based services for older adults and persons with disabilities, and the management and oversight of the four state hospitals. KDADS is mandated under the federal Older Americans Act to serve as an advocate for seniors and to administer programs funded by Older Americans Act appropriations.

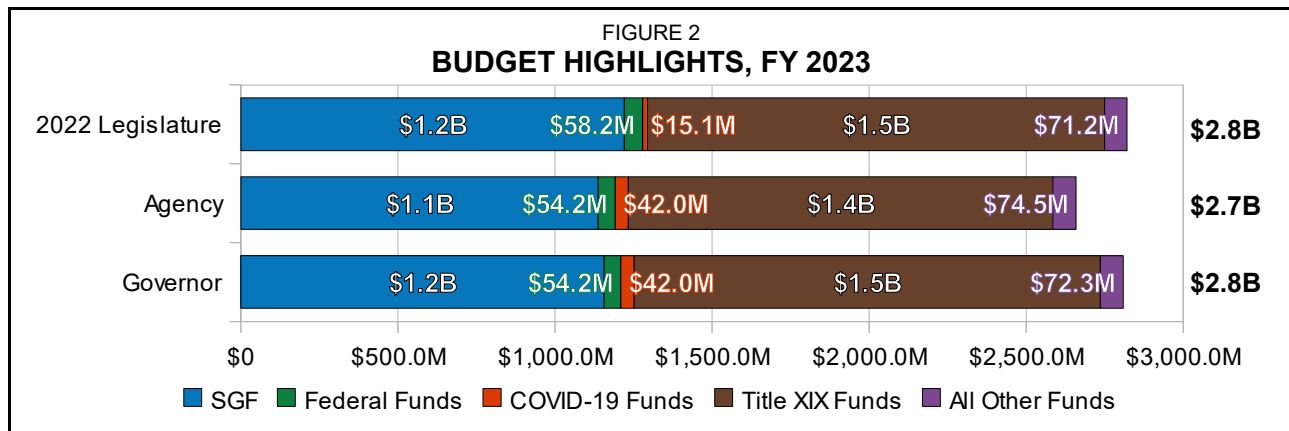
KDADS is responsible for overseeing the administration of the Medicaid Home and Community Based Services (HCBS) waivers for older adults and persons with disabilities. Kansas currently has seven separate HCBS waivers: Autism (AU), Frail Elderly (FE), Intellectual and Developmental Disability (I/DD), Physical Disability (PD), Serious Emotional Disturbance (SED), Technology Assisted (TA), and Brain Injury (BI).

KDADS is organized into the major areas of Administration; the Commission on Aging and Disability Community Services and Programs; Medicaid programs; the Behavioral Health Commission; the Survey, Certification, and Credentialing Commission; and the State Hospital Commission.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$2.7 billion, including \$1.1 billion from the State General Fund (SGF), for the Kansas Department for Aging and Disability Services for FY 2023. Several adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required.

- **SGF REAPPROPRIATIONS.** The agency received approximately \$122.8 million SGF in reappropriated funds from FY 2022 into FY 2023. These reappropriations were primarily related to Medicaid-related expenditures as well as funds associated with program delays due to the timing of when contracts were executed.
- **SIBF REAPPROPRIATIONS.** The agency received approximately \$13.9 million in reappropriations from the State Institutions Building Fund (SIBF) from FY 2022 into FY 2023.

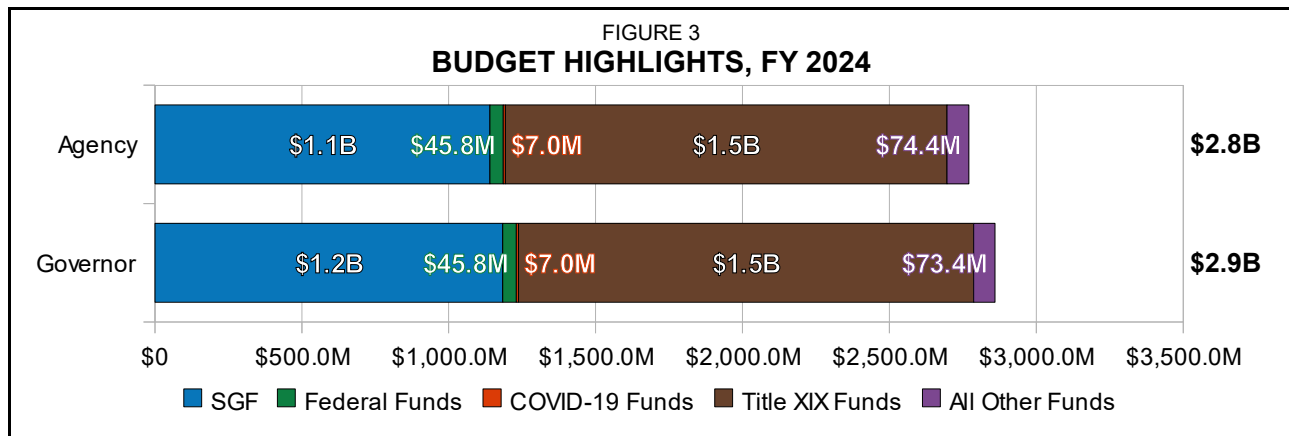


The **agency** submits a revised estimate of \$2.7 billion, including \$1.1 billion SGF, and 362.3 FTE positions in FY 2023. This is an all funds decrease of \$161.9 million, or 5.7 percent, including a decrease of \$83.7 million SGF, or 6.9 percent, below the FY 2023 approved amount. Significant items in the agency's estimate include the following:

- **LAPSED REAPPROPRIATIONS.** The agency's revised estimate includes a supplemental request to lapse \$164.1 million from all funds, including \$63.3 million SGF, that were reappropriated from FY 2022. The reappropriated funds were budgeted for human services caseloads, and the agency requests lapsing the Medicaid caseloads reappropriations, as the need for these funds will be reassessed during the human services consensus caseloads process.

The **Governor** recommends expenditures of \$2.8 billion, including \$1.2 billion SGF, in FY 2023. This is an all funds increase of \$149.6 million, including an SGF increase of \$18.5 million, above the agency's revised estimate in FY 2023. The Governor's recommendation also includes 362.3 FTE positions, which is unchanged from the agency's FY 2023 revised estimate.

- **FALL 2022 CASELOADS ADJUSTMENT.** The Governor recommends the addition of \$149.6 million, including \$18.5 million SGF, in FY 2023, to reflect the fall 2022 human services consensus caseloads estimate. Compared to the FY 2023 approved amount, the fall 2022 consensus caseloads estimate for KDADS is an all funds decrease of \$14.5 million, including a decrease of \$44.8 million SGF. The SGF decrease below the FY 2023 approved amount is primarily due to the extension of the Public Health Emergency (PHE) for three quarters of FY 2023, compared to one quarter reflected in the approved amount in FY 2023. For more information on the fall 2022 estimate, see the Special Topics section.



The **agency** requests \$2.8 billion, including \$1.1 billion SGF, and 397.3 FTE positions for FY 2024. This is an all funds increase of \$95.0 million, or 3.4 percent, including an increase of \$2.6 million SGF, or 0.2 percent, above the FY 2023 revised estimate. Significant items in the agency's request include the following:

- **ENHANCEMENT REQUESTS.** The agency's request includes 21 enhancement requests for an all funds increase totaling \$105.6 million, including \$46.4 million SGF. These items are detailed in the Budget Year table and the Enhancements section.

The **Governor** recommends expenditures of \$2.9 billion, including \$1.2 billion SGF, for FY 2024. This is an increase of \$81.2 million, including \$44.2 million SGF, above the agency's request for FY 2024. The Governor's recommendation includes the following adjustments:

- **FALL 2022 CASELOADS ADJUSTMENT.** The Governor recommends the addition of \$126.4 million, including \$53.5 million SGF, to reflect the fall 2022 human services consensus caseloads estimate. For more information on the fall 2022 estimate, see the Special Topics section.
- **EMERGENCY MENTAL HEALTH BED EXPANSION.** The Governor recommends the addition of \$22.0 million SGF to fund behavioral health emergency room bed expansion. The stated purpose is to expand behavioral health services to patients of all ages who would otherwise meet admission criteria for Osawatomie State Hospital.
- **ENHANCEMENTS NOT RECOMMENDED.** The Governor did not recommend the adoption of several agency enhancements, resulting in a decrease of \$66.7 million, including \$29.8 million SGF, below the agency's request for FY 2024.
- **ENHANCEMENTS PARTIALLY RECOMMENDED.** The Governor partially recommended several agency enhancements, resulting in a decrease of \$514,514 from all funds, including a decrease of \$1.5 million SGF, below the agency's request for FY 2024.

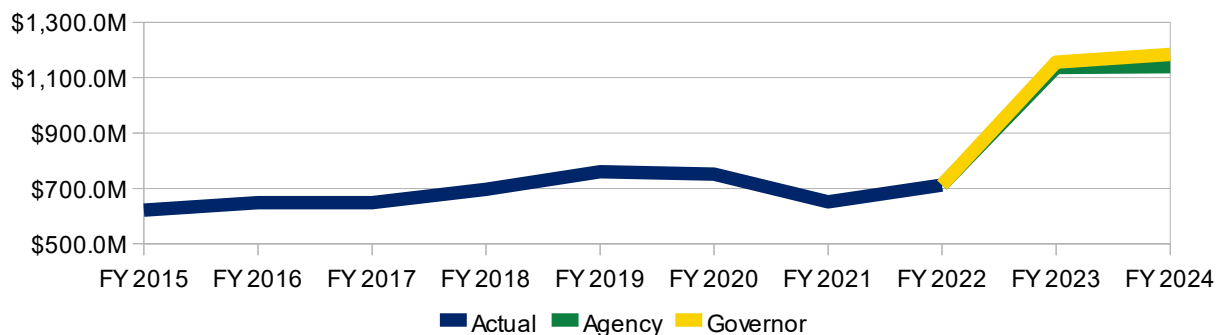
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 17,923,556	\$ 27,258,848	\$ 27,258,848	\$ 45,476,548	\$ 43,621,461
Contractual Services	101,284,153	141,386,302	141,386,302	91,445,965	110,874,218
Commodities	279,635	299,670	299,670	306,478	302,770
Capital Outlay	4,164,712	1,019,190	1,019,190	1,139,190	1,019,190
Debt Service Interest	248,182	131,200	131,200	8,450	8,450
<i>Subtotal</i>	<i>\$ 123,900,238</i>	<i>\$ 170,095,210</i>	<i>\$ 170,095,210</i>	<i>\$ 138,376,631</i>	<i>\$ 155,826,089</i>
Aid to Local Units	90,146,709	117,008,110	117,008,110	111,544,830	111,544,830
Other Assistance	2,065,832,680	2,372,361,079	2,521,918,028	2,520,496,814	2,592,281,704
<i>Subtotal—Operating</i>	<i>\$ 2,279,879,627</i>	<i>\$ 2,659,464,399</i>	<i>\$ 2,809,021,348</i>	<i>\$ 2,770,418,275</i>	<i>\$ 2,859,652,623</i>
Capital Improvements	1,183,178	25,063,889	25,063,889	11,260,740	3,257,390
Debt Service Principal	2,340,000	2,455,000	2,455,000	260,000	260,000
TOTAL	\$ 2,283,402,805	\$ 2,686,983,288	\$ 2,836,540,237	\$ 2,781,939,015	\$ 2,863,170,013
Financing:					
State General Fund	\$ 712,441,169	\$ 1,137,240,593	\$ 1,155,769,828	\$ 1,139,840,309	\$ 1,184,064,177
COVID-19 Federal Funds	22,528,221	42,042,634	42,042,634	6,958,188	6,958,188
Title XIX Funds	1,411,815,952	1,351,368,958	1,484,591,577	1,503,416,215	1,549,472,003
Other Federal Funds	67,091,152	54,244,694	54,244,694	45,826,730	45,826,730
State Institutions Building Fund	4,260,351	27,592,699	27,592,699	11,471,800	3,468,450
All Other Funds	65,265,960	74,493,710	72,298,805	74,425,773	73,380,465
TOTAL	\$ 2,283,402,805	\$ 2,686,983,288	\$ 2,836,540,237	\$ 2,781,939,015	\$ 2,863,170,013
FTE Positions	334.0	362.3	362.3	397.3	364.3

STATE GENERAL FUND

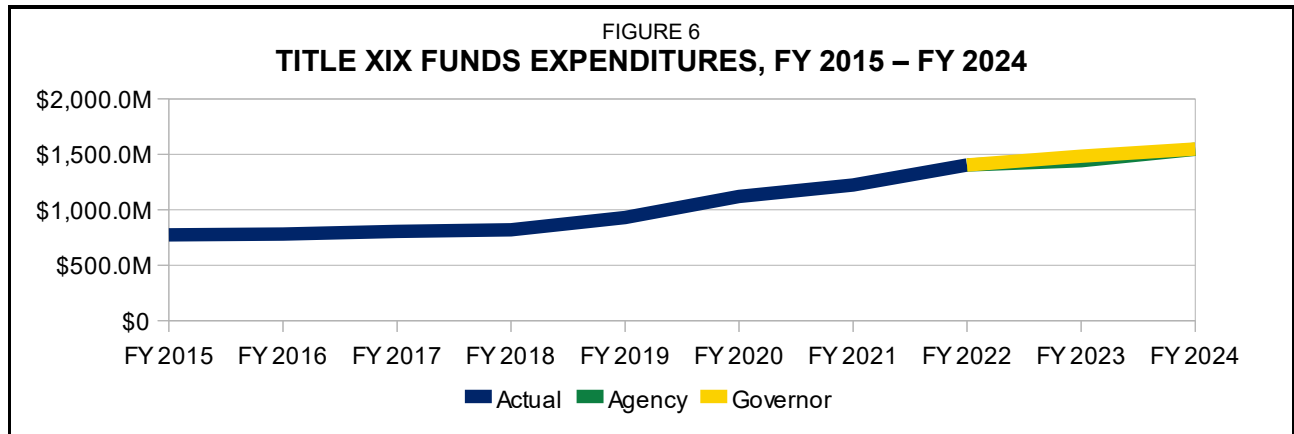
FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



SGF expenditures are the second largest source of financing for KDADS. A large portion of the SGF expenditures provide a state match to draw down federal funds for various programs.

In FY 2021, the federal government implemented a temporary 6.2 percent increase in the Federal Medical Assistance Percentage (FMAP) rate as part of its efforts to address the COVID-19 pandemic. This increase in the FMAP allowed the agency to utilize less SGF moneys and draw down more federal funds. The increased FMAP rate is currently expected to end in March 2023, which will result in increased SGF expenditures for the final quarter of FY 2023 and the entirety of FY 2024.

TITLE XIX FUNDS



The Title XIX Funds are federal Medicaid moneys the agency receives as reimbursement for providing various Medicaid services. It is the largest source of funding for the agency, and is largely determined by the FMAP rate. These funds are generally used for Medicaid expenditures for behavioral health services, nursing facility reimbursements, and Home and Community Based Services (HCBS). The large increase starting in FY 2020 is due to the increased FMAP rate related to the COVID-19 pandemic. This increase is anticipated to continue until the end of the declared public health emergency.

FY 2023 ANALYSIS

FIGURE 7
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	All Other Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 1,098,152,195	\$ 1,614,100,587	\$ 2,712,252,782	335.5
1. SGF Reappropriation	122,781,851	-	122,781,851	--
2. SIBF Reappropriation	-	13,844,736	13,844,736	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 1,220,934,046</i>	<i>\$ 1,627,945,323</i>	<i>\$ 2,848,879,369</i>	<i>335.5</i>
Agency Revised Estimate:				
3. Supplemental—Lapsed Caseloads Reappropriation	\$ (63,324,607)	\$ (100,771,291)	\$ (164,095,898)	--
4. All Other Adjustments	(20,368,846)	22,568,663	2,199,817	26.8
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 1,137,240,593</i>	<i>\$ 1,549,742,695</i>	<i>\$ 2,686,983,288</i>	<i>362.3</i>
Governor's Recommendation:				
5. Fall 2022 Caseloads Adjustment	\$ 18,529,235	\$ 131,027,714	\$ 149,556,949	--
TOTAL	\$ 1,155,769,828	\$ 1,680,770,409	\$ 2,836,540,237	362.3

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, two adjustments were made to the \$2.7 billion appropriated to the Kansas Department for Aging and Disability Services for FY 2023. These adjustments change the current year approved amount without any legislative action required and include the following:

1. **SGF REAPPROPRIATION.** The agency received \$122.8 million SGF in reappropriated funds from FY 2022 into FY 2023. These reappropriations were primarily for Medicaid-related expenditures. Twice a year, the Kansas Legislative Research Department and the Division of the Budget work together to estimate total Medicaid expenditures. When the actual expenditures are lower than the estimates, the excess moneys reappropriate into the following fiscal year.
2. **SIBF REAPPROPRIATION.** The agency received \$13.9 million in reappropriated State Institutions Building Fund (SIBF) moneys. These funds were unused in FY 2022 and reappropriated into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$2.7 billion, including \$1.4 billion SGF, in expenditures in FY 2023. This is an all funds decrease of \$161.9 million, or 5.7 percent, and an SGF decrease of \$83.7 million, or 6.9 percent, below the FY 2023 approved amount.

The **agency** estimate includes the following adjustments:

3. **SUPPLEMENTAL—LAPSE CASELOADS REAPPROPRIATION.** The agency requests lapsing \$164.1 million from all funds, including \$63.3 million SGF, that was not used in FY 2022 and reappropriated into FY 2023. The lapsed funds were allocated for KanCare caseloads expenditures in FY 2022 and include the SGF allocation, as well as the associated federal match. The agency requests the funds be lapsed because caseloads funds are reassessed as part of the fall and spring human services consensus caseloads estimating process.

4. **ALL OTHER ADJUSTMENTS.** All other adjustments amount to an increase of \$2.2 million, including a decrease of \$20.4 million SGF, from the approved amount in FY 2023. This is attributable to an increase in federal grants, primarily related to the COVID-19 pandemic. The agency has decreased its SGF expenditures due to increased availability of federal funds.

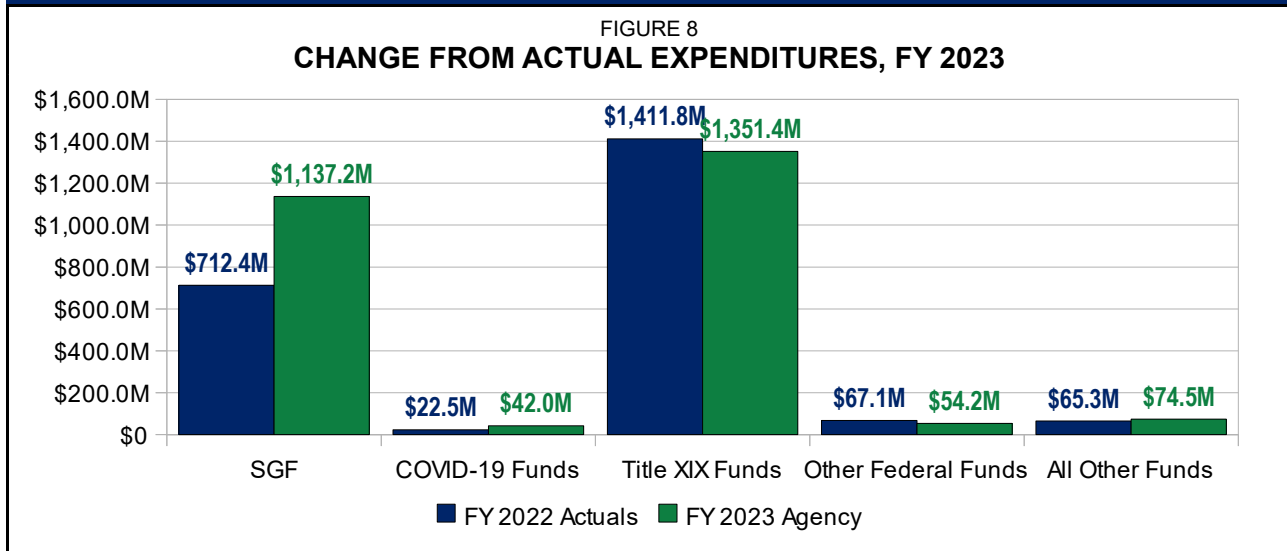
The **agency's** FY 2023 revised estimate also includes 362.3 FTE positions. This is an increase of 28.3 FTE positions above the FY 2023 approved number. The increased positions are primarily in the Survey and Certification Commission and the Medicaid program.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$2.8 billion, including \$1.2 billion SGF, in FY 2023. This is an all funds increase of \$149.6 million, including \$18.5 million SGF, above the agency's revised estimate in FY 2023. The **Governor's** recommendation also includes 362.3 FTE positions, which is unchanged from the FY 2023 approved number.

5. **FALL 2022 CASELOADS ADJUSTMENT.** The Governor recommends the addition of \$149.6 million, including \$18.5 million SGF, in FY 2023, to reflect the fall 2022 human services consensus caseloads estimate. Compared to the FY 2023 approved amount based on the spring 2022 consensus caseloads estimate, the fall 2022 estimate for KDADS is an all funds decrease of \$14.5 million, including a decrease of \$44.8 million SGF. The decrease below the FY 2023 approved amount is primarily due to the extension of the PHE for three quarters of FY 2023, compared to one quarter reflected in the approved amount in FY 2023. For more information on the fall 2022 estimate, see the Special Topics section.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The change from actual expenditures is tied to the human services consensus caseloads estimating process. Twice a year, Kansas Legislative Research Department (KLRD) and the Division of the Budget (DOB) work with KDADS, the Kansas Department of Health and Environment, and the Department for Children and Families to develop a consensus estimate for human services entitlement expenditures.

As part of the federal COVID-19 response, the Federal Medicaid Assistance Percentage (FMAP) was increased by 6.2 percent for the duration of the public health emergency. All four quarters of FY 2022 included this enhanced federal match, lowering the amount of SGF required for the Medicaid program in FY 2022. The agency's FY 2023 estimate, however, includes three quarters of the fiscal year without the enhanced FMAP, increasing the FY 2023 SGF Medicaid caseloads expenditures over the FY 2022 amount. Additionally, the agency had approximately \$59.5 million SGF that was unspent in FY 2022 and reappropriated into FY 2023.

FY 2024 ANALYSIS

FIGURE 9

SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	All Other Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 1,137,240,593	\$ 1,549,742,695	\$ 2,686,983,288	362.3
Agency Request:				
1. Enhancements to Medicaid Program	\$ 30,443,292	\$ 45,741,123	\$ 76,184,415	--
2. Enhancements to Behavioral Health Commission Program	11,974,636	222,572	12,197,208	11.0
3. Enhancements to Aging and Disability Commission Program	1,967,449	4,909,408	6,876,857	7.0
4. Enhancements to SCCC Program	1,349,642	-	1,349,642	12.0
5. Enhancements to Administration Program	655,076	373,952	1,029,028	10.0
6. Enhancements to Capital Improvement Program	-	8,003,350	8,003,350	--
7. All Other Adjustments	(43,790,379)	33,105,606	(10,684,773)	(5.0)
<i>Subtotal—Agency Estimate</i>	<i>\$ 1,139,840,309</i>	<i>\$ 1,642,098,706</i>	<i>\$ 2,781,939,015</i>	<i>397.3</i>
Governor's Recommendation:				
8. Fall 2022 Caseloads Adjustment	\$ 53,490,000	\$ 72,930,000	\$ 126,420,000	--
9. Emergency Mental Health Bed Expansion	22,000,000	-	22,000,000	--
10. Enhancements Not Recommended	(29,788,998)	(36,885,940)	(66,674,938)	(16.0)
11. Enhancements Partially Recommended	(1,477,134)	963,070	(514,064)	(17.0)
TOTAL	\$ 1,184,064,177	\$ 1,679,105,836	\$ 2,863,170,013	364.3

AGENCY REQUEST

The **agency** requests \$2.8 billion, including \$1.1 billion SGF, in expenditures for FY 2024. This is an all funds increase of \$95.0 million, or 3.5 percent, including an SGF increase of \$2.6 million, or 0.2 percent, above the agency's revised estimate in FY 2023.

The **agency** request includes the following adjustments:

1. **ENHANCEMENTS TO THE MEDICAID PROGRAM.** The agency requests an all funds increase of \$76.2 million, including \$30.4 million SGF, to implement enhancements to the agency's Medicaid program. The enhancements include:
 - **INTELLECTUAL/DEVELOPMENTAL DISABILITY (I/DD) AND PHYSICAL DISABILITY (PD) HOME AND COMMUNITY BASED SERVICES (HCBS) WAIVER SLOTS.** The agency requests an enhancement of \$45.3 million, including \$18.1 million SGF, to add 500 I/DD waiver slots and 500 PD waiver slots. The I/DD and PD waivers have historically had waitlists for services, and the agency indicates adding 500 slots to each waiver will prevent the waitlists from growing during FY 2024.
 - **STANDARDIZE RATES ACROSS WAIVERS.** The agency requests the addition of \$17.7 million, including \$7.1 million SGF, to increase select HCBS service rates on the Brain Injury (BI), PD, Autism, and Technology Assisted (TA) waivers to match the rates approved for the Frail Elderly (FE) waiver by the 2022 Legislature. Services include self-directed personal care services (PCS), agency-directed PCS, enhanced care services, medication reminders, and financial management services.

- **INCREASE TRAUMATIC BRAIN INJURY REHABILITATION FACILITY (TBI REHAB FACILITY) RATES.** The agency requests \$9.3 million, including \$3.7 million SGF, to increase the TBI rehab facility rate from \$700/day to \$1,400/day. The agency indicates these rates have not been increased in many years. The agency indicates additional TBI rehab facility bed capacity is needed and increasing the rate is important to building additional network capacity.
 - **INCREASE I/DD TARGETED CASE MANAGEMENT (TCM) RATE.** The agency requests \$3.8 million, including \$1.5 million SGF, to increase the TCM rates for individuals receiving I/DD waiver services. This would increase the current rate by 25.0 percent, from \$43.24 per hour to \$54.15 per hour. TCM is a Medicaid State Plan service, which has not received any of the rate increases applied to HCBS waiver services in recent years. The agency anticipates the increase will assist TCM providers to maintain their level of service and possibly add new providers.
2. **ENHANCEMENTS TO THE BEHAVIORAL HEALTH COMMISSION PROGRAM.** The agency requests an all funds increase of \$12.2 million, all SGF, to implement enhancements to the agency's Behavioral Health Commission program. The enhancements include:
- **INCREASE SUBSTANCE USE DISORDER (SUD) MEDICAID AND UNINSURED RATES.** The agency requests \$5.0 million SGF to supplement federal block grant funding to support SUD services for those not covered by Medicaid. The funding would be used to increase the number of individuals served and to increase rates paid to providers.
 - **EXPAND CHILDREN'S CRISIS RESPITE PROGRAM.** The agency requests \$1.0 million SGF to expand the children's crisis respite pilot program to additional communities. These respite services provide residential services to children with serious emotional disturbance (SED); the services are shorter-term and more local than what the children would receive in a psychiatric residential treatment facility (PRTF). The funds will be used to provide start-up and operational support for three to four more programs.
 - **NURSING FACILITY FOR MENTAL HEALTH (NFMH) CASE MANAGEMENT.** The agency requests \$4.3 million SGF to maintain the requirements set forth in the NFMH Pre-Litigation Settlement Agreement Practice Improvement. Specifically, this funding will allow KDADS and the Kansas Department of Health and Environment (KDHE) to ensure individuals are connected to specialized mental health services upon discharge from an NFMH. Current funding for third-party case management services has been provided through federal COVID-19 supplemental funding that will not be available in FY 2024.
 - **SPORTS BETTING RESPONSE FTE POSITIONS.** The agency requests the addition of 2.0 FTE positions and \$1.1 million SGF to support problem gambling prevention efforts in response to the passage of sports betting legislation. The agency reports that adding 2.0 FTE positions will double the current size of the problem gambling team and allow each state-run casino gaming area to be supported by a full-time problem gambling specialist. Additionally, the funds will assist the gambling prevention program in updating their public awareness campaign to include identifying and treating sports betting problems.

- **NEW BEHAVIORAL HEALTH SERVICES (BHS) FTE POSITIONS FOR CHILDREN SERVICES AND SUD SERVICES.** The agency requests the addition of 4.0 FTE positions and \$302,466 SGF to improve access to children's behavioral health care (3.0 FTE positions) and to help improve compliance in federally funded SUD programs (1.0 FTE position).
 - **CONTINUE FUNDING BEHAVIORAL HEALTH SERVICES (BHS) QUALITY ASSURANCE FTE POSITIONS.** The agency requests \$445,145, including \$222,573 SGF, to continue funding 5.0 FTE positions for the BHS Quality Assurance program. These positions are currently funded with federal COVID-19 block grant funds; however, these funds will not be available for FY 2024. These FTE positions will assist in the implementation of ongoing and new initiatives within BHS, such as Mobile Crisis Response, Certified Community Behavioral Health Clinics (CCBHCs), the NFMH Pre-Litigation Settlement Agreement, and the 988 Suicide and Crisis Hotline Program.
3. **ENHANCEMENTS TO THE AGING AND DISABILITY COMMISSION PROGRAM.** The agency requests an all funds increase of \$6.9 million, including \$2.0 million SGF, to implement enhancements to the agency's Aging and Disability Commission program. The enhancement requests include:
- **FULLY AUTOMATED CARE ASSESSMENT SYSTEM.** The agency requests \$4.0 million, including \$1.0 million SGF, to implement a fully automated system for the Client Assessment, Referral and Evaluation (CARE) program. CARE is the Kansas-specific program used to assess the appropriate placement of an individual in a long-term care facility. The agency reports that the current program is only partially automated and relies on outdated technology.
 - **INCREASE CARE RATE PER CRISIS ASSESSMENT.** The agency requests \$1.9 million, including \$470,980 SGF, to increase the rates for Level I CARE assessments for the Area Agencies on Aging (AAAs). The agency states that this will allow the AAAs to more effectively process the Level I assessments and ensure continued effectiveness of the CARE process.
 - **I/DD WAIVER POPULATION SURVEY CONTRACT.** The agency requests \$500,000, including \$250,000 SGF, to issue a contract to complete the National Core Indicator (NCI) survey of the I/DD waiver population. The agency states contracting out the survey work will eliminate a conflict of interest created by agency licensure staff surveying clients and providers.
 - **CONTINUE FUNDING HCBS FINAL SETTINGS COMPLIANCE FTE POSITIONS.** The agency requests \$492,937, including \$246,469 SGF, to continue funding 7.0 FTE positions providing compliance monitoring and oversight of state compliance with the federal Centers for Medicare and Medicaid Services (CMS) HCBS settings final rule. The rule defines the qualities of settings that are eligible to receive HCBS Medicaid funding. All states are required to ensure that all Medicaid HCBS settings are compliant by March 17, 2023.
4. **ENHANCEMENTS TO THE SURVEY, CERTIFICATION, AND CREDENTIALING COMMISSION (SCCC) PROGRAM.** The agency requests an increase of \$1.4 million, all SGF, to implement enhancements to the agency's SCCC program. The enhancement requests include:

- **INCREASE BASE PAY FOR SCCC STAFF.** The agency requests \$290,215 SGF for base pay increases for SCCC staff who did not receive pay increases as part of the 24/7 Pay Plan. The SCCC staff provides regulatory oversight for providers of health care services, and oversee the criminal record checks, course curriculum, and certification of the direct care workforce.
 - **NEW SURVEY, CERTIFICATION, AND CREDENTIALING COMMISSION (SCCC) FTE POSITIONS.** The agency requests the addition of 12.0 FTE positions and \$1.1 million SGF to support the SCCC in meeting statutory requirements for adult care home surveys, ensuring compliance with CMS requirements for PRTFs and nursing facilities, and to increase surveillance and enforcement for poorly performing providers. [*Staff Note:* For more information on the specific FTE positions, see Request 13 in the Enhancement section below.]
5. **ENHANCEMENTS TO THE ADMINISTRATION PROGRAM.** The agency requests an increase of \$1.0 million, including \$655,076 SGF, to implement enhancements to the agency's Administration program. The enhancement requests include:
- **NEW IT SUPPORT FTE POSITIONS.** The agency requests \$777,982, including \$466,791 SGF, to add 8.0 FTE positions to support IT functions, including modernization and security efforts for the agency. The agency states gaps in IT support have limited the agency's efforts to modernize critical agency systems.
 - **NEW ATTORNEY FTE POSITIONS.** The agency requests the addition of 2.0 FTE positions and \$251,046, including \$188,285 SGF, to add a staff attorney at Larned State Hospital (LSH) to provide legal advice to LSH leadership. The agency states the other staff attorney will provide legal advice to the Secretary and Commissioners, with an emphasis on the growing needs of the Behavioral Health Commission, and to provide legal representation for cases brought against the agency.
6. **ENHANCEMENTS TO THE CAPITAL IMPROVEMENTS PROGRAM.** The agency requests an increase of \$8.0 million, all special revenue funds, to implement enhancements to the agency's Capital Improvements program. The enhancement requests include:
- **OSH REMODEL AND RENOVATIONS.** The agency requests \$2.8 million, all from the State Institutions Building Fund (SIBF), for renovation projects on the Osawatomie State Hospital (OSH) campus. Of the total, \$1.9 million would be used to remodel the Cottonwood Resource Center, including sealing, new windows, ADA-compliant modifications, a new HVAC system, restroom upgrades, and repairing moisture-damaged walls. The remaining \$873,600 would be used to remodel the Special Services building and the office area in the MICO House reintegration facility, including asbestos abatement, installing new flooring, repairing walls, repairing the heating system, and improving site drainage.
 - **RAZING PROJECTS.** The agency requests \$556,800 to raze abandoned buildings on the OSH and Parsons State Hospital and Training Center (PSH) campuses. The FY 2023 budget includes \$457,000 to demolish three of seven abandoned buildings on the campus. The requested funds for FY 2024 would allow the agency to demolish the remaining abandoned buildings. The agency states these buildings contain asbestos insulation, asbestos flooring and ceiling tile, lead-based paint, rats, and are susceptible to collapse and arson.

- **PRIORITY 2 REHABILITATION AND REPAIR PROJECTS.** The agency requests \$4.7 million SIBF to fund the second priority Rehabilitation and Repair projects included in the five-year capital improvement plan. At LSH, this includes \$1.0 million to maintain the roof of the food production building and redo the parking area at the Jung Building. At OSH, this includes \$1.2 million to replace deteriorated water mains across the campus. At PSH, this includes \$845,000 to replace plumbing in the laundry building and to replace fan coil units in the art building. At Kansas Neurological Institute (KNI), this includes \$1.6 million to upgrade campus sewer mains and to upgrade exterior lighting across campus.
7. **ALL OTHER ADJUSTMENTS.** All other adjustments amount to a decrease of \$10.7 million, including a decrease of \$43.8 million SGF. This is attributable to an increase in federal grants, primarily related to the COVID-19 pandemic. The agency has decreased its SGF expenditures due to increased availability of federal funds. The all other funds increase of \$33.1 million is partially offset by a decrease of \$21.8 million for capital improvement projects occurring in FY 2023 that do not reoccur in FY 2024.

The **agency** request also includes 397.3 FTE positions. This is an increase of 35.0 FTE positions above the agency's FY 2023 revised estimate. This increase is primarily due to the agency's enhancement requests detailed above, and in the Enhancements section below.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$2.9 billion, including \$1.2 billion SGF, for FY 2024. This is an increase of \$81.2 million, including \$44.2 million SGF, above the agency's request for FY 2024. The Governor's recommendation includes the following adjustments:

- 8. **FALL 2022 CASELOADS ADJUSTMENT.** The Governor recommends the addition of \$126.4 million, including \$53.5 million SGF, to reflect the fall 2022 human services consensus caseloads estimate. For more information on the fall 2022 estimate, see the Special Topics section.
- 9. **EMERGENCY MENTAL HEALTH BED EXPANSION.** The Governor recommends the addition of \$22.0 million SGF to fund behavioral health emergency room bed expansion. The stated purpose is to expand behavioral health services to patients of all ages who would otherwise meet admission criteria for Osawatomie State Hospital.
- 10. **ENHANCEMENTS NOT RECOMMENDED.** The Governor did not recommend the adoption of several agency enhancement requests, resulting in a decrease of \$66.7 million, including \$29.8 million SGF, below the agency's request for FY 2024. Enhancement requests not recommended include:
 - **ADD I/DD AND PD HCBS WAIVER SLOTS.** The agency requested \$45.3 million, including \$18.1 million SGF, to add slots to the I/DD and PD waivers to reduce the waiting lists for services (included in Item 1).
 - **INCREASE SUD MEDICAID AND UNINSURED RATES.** The agency requested \$5.0 million SGF to supplement federal block grant funding to support SUD services for individuals not covered by Medicaid (included in Item 2).
 - **NFMH CASE MANAGEMENT.** The agency requested \$4.3 million SGF to maintain the requirements set forth in the NFMH Pre-Litigation Settlement Agreement Practice Improvement (included in Item 2).

- **ADD BEHAVIORAL HEALTH COMMISSION POSITIONS FOR CHILDREN'S SERVICES AND SUD SERVICES.** The agency requested \$302,466 SGF and 4.0 FTE positions for children's services and SUD services (included in Item 2).
 - **CONTRACT TO SURVEY I/DD WAIVER POPULATION.** The agency requested \$500,000, including \$250,000 SGF, to issue a contract to complete the NCI survey of the I/DD waiver population (included in Item 2).
 - **INCREASE CARE RATE PER CRISIS ASSESSMENT.** The agency requested \$1.9 million from all funds, including \$470,980 SGF, to increase rates for Level I CARE assessments conducted by AAAs (included in Item 3).
 - **INCREASE BASE PAY FOR SCCC STAFF.** The agency requested \$290,215 SGF for base pay increases for SCCC staff who did not receive pay increases as part of the 24/7 Pay Plan (included in Item 4).
 - **ADD SCCC FTE POSITIONS.** The agency requested \$1.1 million SGF and 12.0 FTE positions to survey adult care homes, ensure compliance with CMS requirements for PRTFs, and to increase surveillance and enforcement for poorly performing providers (included in Item 4).
 - **CAPITAL IMPROVEMENT PROJECTS NOT RECOMMENDED.** The agency requested \$8.0 million SIBF to remodel two buildings on OSH campus, to raze four abandoned buildings on OSH and PSH campuses, and to fund the second priority rehabilitation and repair projects included in the agency's 5-year capital improvements plan. (included in Item 6).
11. **ENHANCEMENTS PARTIALLY RECOMMENDED.** The Governor partially recommended several agency enhancement requests, resulting in a decrease of \$514,514 from all funds, including a decrease of \$1.5 million SGF, below the agency's request for FY 2024. Enhancement requests partially recommended include:
- **SPORTS BETTING RESPONSE FTE POSITIONS.** The agency requested \$1.1 million SGF to add 2.0 FTE positions. The Governor does not recommend funding the positions using SGF moneys, and instead recommends the agency fund the positions using \$1.1 million from the Problem Gambling and Addictions Grant Fund (included in Item 2).
 - **CONTINUE FUNDING BEHAVIORAL HEALTH COMMISSION QUALITY ASSURANCE FTE POSITIONS.** The agency requested \$445,145, including \$222,573 SGF, to continue funding 5.0 FTE positions. The Governor recommends adding the funding but not the FTE positions (included in Item 2).
 - **CONTINUE FUNDING HCBS FINAL SETTINGS COMPLIANCE.** The agency requested \$492,937, including \$246,469 SGF, to continue funding 7.0 FTE positions providing compliance monitoring and oversight of state compliance with the CMS HCBS settings final rule. The Governor recommends adding the funds, but does not recommend adding the FTE positions (included in Item 3).
 - **NEW IT SUPPORT POSITIONS.** The agency requested \$777,982, including \$466,791 SGF, to add 8.0 FTE positions to support IT functions. The Governor recommends partial adoption of the request, in the amount of \$388,991, including \$233,396 SGF, to add 4.0 FTE positions to support IT functions (included in Item 5).

- **NEW ATTORNEY FTE POSITIONS.** The agency requested \$251,046, including \$188,285 SGF, to add 2.0 attorney FTE positions. One FTE position would support LSH and the other FTE position would support KDADS, particularly the Behavioral Health Commission. The Governor recommends partial adoption of the request, in the amount of \$125,523, including \$94,143 SGF, to add 1.0 FTE position to support KDADS Behavioral Health Commission (included in Item 5).

The **Governor's** recommendation also includes 364.3 FTE positions, which is 33.0 FTE positions below the agency's request for FY 2024. The decrease in FTE positions is primarily due to the Governor not recommending certain agency enhancement requests.

ENHANCEMENT REQUESTS

ENHANCEMENT REQUESTS BY PROGRAM

ENHANCEMENTS TO MEDICAID PROGRAM
FIGURE 10

FY 2024 ENHANCEMENT REQUESTS						
Request	SGF	Agency		SGF	Governor	
		All Funds	FTE		All Funds	FTE
Add I/DD and PD Waiver Slots	\$ 18,115,910	\$ 45,335,110	--	\$ -	\$ -	--
Standardize Rates Across Waivers	7,069,701	17,691,945	--	7,069,701	17,691,945	--
Increase TBI Rehab Facility Rates	3,729,114	9,332,118	--	3,729,114	9,332,118	--
Increase I/DD TCM Rate	1,528,567	3,825,242	--	1,528,567	3,825,242	--
TOTAL	\$ 30,443,292	\$ 76,184,415	--	\$ 12,327,382	\$ 30,849,305	--

ADD INTELLECTUAL/DEVELOPMENTAL DISABILITY (I/DD) AND PHYSICAL DISABILITY (PD) HOME AND COMMUNITY BASED SERVICES (HCBS) WAIVER SLOTS. The agency requests an enhancement of \$45.3 million, including \$18.1 million SGF, to add 500 I/DD waiver slots and 500 PD waiver slots. Both waivers have historically had waitlists for services. The agency indicates adding 500 slots to each waiver will prevent the waitlists from growing during FY 2024.

The Governor does not recommend adoption of this request.

STANDARDIZE RATES ACROSS WAIVERS. The agency requests \$17.7 million, including \$7.1 million SGF, to increase select HCBS service rates on the Brain Injury (BI), PD, Autism, and Technology Assisted (TA) waivers to match the rates approved by the 2022 Legislature for the Frail Elderly (FE) waiver. Services include self-directed personal care services (PCS), agency-directed PCS, enhanced care services, medication reminders, and financial management services.

The Governor recommends adoption of this request.

INCREASE TRAUMATIC BRAIN INJURY REHABILITATION FACILITY (TBI REHAB FACILITY) RATES. The agency requests \$9.3 million, including \$3.7 million SGF, to increase the TBI Rehab Facility rate from \$700/day to \$1,400/day. The agency indicates these rates have not been increased in many years. The agency indicates additional TBI Rehab Facility bed capacity is needed and increasing the rate is important to building additional network capacity.

The Governor recommends adoption of this request.

INCREASE I/DD TARGETED CASE MANAGEMENT (TCM) RATE. The agency requests \$3.8 million, including \$1.5 million SGF, to increase the TCM rates for individuals receiving I/DD waiver services. This would increase the current rate by 25.0 percent, from \$43.24 per hour to \$54.15 per hour. TCM is a Medicaid State Plan service, which has not received any of the rate increases applied to HCBS waiver services in recent years. The agency anticipates the increase will assist TCM providers to maintain their level of service and possibly add new providers.

The Governor recommends adoption of this request.

ENHANCEMENTS TO BEHAVIORAL HEALTH COMMISSION PROGRAM

FIGURE 11

FY 2024 ENHANCEMENT REQUESTS						
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE
Increase SUD Medicaid and Uninsured Rates	\$ 5,000,000	\$ 5,000,000	--	\$ -	\$ -	--
Expand Children's Crisis Respite Program	1,000,000	1,000,000	--	1,000,000	1,000,000	--
NFMH Case Management	4,300,000	4,300,000	--	-	-	--
Sports Betting Response FTE Positions	1,149,597	1,149,597	2.0	-	1,149,597	2.0
Children Services and SUD Services FTE Positions	302,466	302,466	4.0	-	-	--
Quality Assurance FTE Positions	222,573	445,145	5.0	222,573	445,145	--
TOTAL	\$ 11,974,636	\$ 12,197,208	11.0	\$ 1,222,573	\$ 2,594,742	2.0

INCREASE SUBSTANCE USE DISORDER (SUD) MEDICAID AND UNINSURED RATES.

The agency requests \$5.0 million SGF to supplement federal block grant funding to support SUD services for those not covered by Medicaid. The funding would be used to increase the number of individuals served and to increase rates paid to providers.

The Governor does not recommend adoption of this request.

EXPAND CHILDREN'S CRISIS RESPITE PROGRAM. The agency requests \$1.0 million SGF to expand the Children's Crisis Respite Pilot Program to additional communities. These respite services provide residential services to children with serious emotional disturbance (SED); the services are shorter-term and more local than those the children would receive in a PRTF. The funds will be used to provide start-up and operational support for three to four more programs.

The Governor recommends adoption of this request.

NURSING FACILITY FOR MENTAL HEALTH (NFMH) CASE MANAGEMENT. The agency requests \$4.3 million SGF to maintain the requirements set forth in the NFMH Pre-Litigation Settlement Agreement Practice Improvement. Specifically, this funding will allow KDADS and KDHE to ensure individuals are connected to specialized mental health services upon discharge from an NFMH. Current funding for third-party case management services has been provided through federal COVID-19 supplemental funding that will not be available in FY 2024.

The Governor does not recommend adoption of this request.

ADD SPORTS BETTING RESPONSE FTE POSITIONS. The agency requests the addition of 2.0 FTE positions and \$1.1 million SGF to support problem gambling prevention efforts in response to the passage of sports betting. The agency reports that adding 2.0 FTE positions will double the current size of the problem gambling team and allow each state-run casino gaming area to be supported by a full-time problem gambling specialist. Additionally, the funds will assist the gambling prevention program in updating their public awareness campaign to include identifying and treating sports betting problems.

The Governor recommends partial adoption of this request, funded with \$1.1 million from the Problem Gambling and Addictions Grant Fund instead of \$1.1 million SGF.

ADD BEHAVIORAL HEALTH SERVICES (BHS) POSITIONS FOR CHILDREN'S SERVICES AND SUD SERVICES. The agency requests the addition of 4.0 FTE positions and \$302,466 SGF to improve access to children's behavioral health care (3.0 FTE positions) and to help improve compliance in federally funded SUD programs (1.0 FTE positions).

The Governor does not recommend adoption of this request.

CONTINUE FUNDING BHS QUALITY ASSURANCE FTE POSITIONS. The agency requests \$445,145, including \$222,573 SGF, to continue funding 5.0 FTE positions for the BHS Quality Assurance program. These positions are currently funded with federal COVID-19 federal block grant funds; however, these funds will end by FY 2024. These FTE positions will assist in the implementation of ongoing and new initiatives within BHS, such as Mobile Crisis Response, Certified Community Behavioral Health Clinics (CCBHCs), the NFMH Pre-Litigation Settlement Agreement, and the 988 Suicide and Crisis Hotline Program.

The Governor recommends partial adoption of this request. The Governor recommends adding the funds, but not the FTE positions.

ENHANCEMENTS TO AGING AND DISABILITY COMMISSION PROGRAM

FIGURE 12

FY 2024 ENHANCEMENT REQUESTS							
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE	
Implement Fully Automated CARE System	\$ 1,000,000	\$ 4,000,000	--	\$ 1,000,000	\$ 4,000,000	--	
Increase CARE Rate per Crisis Assessment	470,980	1,883,920	--	-	-	--	
Contract to Survey I/DD Waiver Population	250,000	500,000	--	-	-	--	
Fund HCBS Final Settings Compliance FTE Positions	246,469	492,937	7.0	246,469	492,937	--	
TOTAL	\$ 1,967,449	\$ 6,876,857	7.0	\$ 1,246,469	\$ 4,492,937	--	

IMPLEMENT CARE FULLY AUTOMATED SYSTEM. The agency requests \$4.0 million, including \$1.0 million SGF, to implement a fully automated system for the Client Assessment, Referral and Evaluation (CARE) program. CARE is the Kansas-specific program used to assess the appropriate placement of an individual in a long-term care facility. The agency reports that the current program is only partially automated and relies on outdated technology.

The Governor recommends adoption of this request.

INCREASE CARE RATE PER CRISIS ASSESSMENT. The agency requests \$1.9 million, including \$470,980 SGF, to increase the rates for Level I CARE assessments for the Area Agencies on Aging (AAAs). The agency states this will allow the AAAs to more effectively process the Level I assessments and ensure continued effectiveness of the CARE process.

The Governor does not recommend adoption of this request.

CONTRACT TO SURVEY I/DD WAIVER POPULATION. The agency requests \$500,000, including \$250,000 SGF, to issue a contract to complete the National Core Indicator (NCI) survey of the I/DD waiver population. The agency states contracting out the survey work will eliminate a conflict of interest created by agency licensure staff surveying clients and providers.

The Governor does not recommend adoption of this request.

CONTINUE FUNDING HCBS FINAL SETTINGS COMPLIANCE FTE POSITIONS. The agency requests \$492,937, including \$246,469 SGF, to continue funding 7.0 FTE positions providing compliance monitoring and oversight of state compliance with the federal Centers for Medicare and Medicaid Services (CMS) HCBS settings final rule. The rule defines the qualities of settings that are eligible to receive HCBS Medicaid funding. All states are required to ensure that all Medicaid HCBS settings are compliant by March 17, 2023.

The Governor recommends partial adoption of this request. The Governor recommends adding the funds, but not the FTE positions.

ENHANCEMENTS TO SURVEY, CERTIFICATION, AND CREDENTIALING COMMISSION PROGRAM
FIGURE 13

FY 2024 ENHANCEMENT REQUESTS							
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE	
Increase Base Pay for SCCC Staff	\$ 290,215	\$ 290,215	--	\$ -	\$ -	--	
Add SCCC FTE Positions	1,059,427	1,059,427	12.0	-	-	--	
TOTAL	\$ 1,349,642	\$ 1,349,642	12.0	\$ -	\$ -	--	

INCREASE BASE PAY FOR SURVEY, CERTIFICATION, AND CREDENTIALING COMMISSION (SCCC) STAFF. The agency requests \$290,215 SGF for base pay increases for SCCC staff who did not receive pay increases as part of the 24/7 Pay Plan. The SCCC staff provides regulatory oversight for providers of health care services, as well as overseeing the criminal record checks, course curriculum, and certification of the direct care workforce.

The Governor does not recommend adoption of this request.

ADD SCCC FTE POSITIONS. The agency requests the addition of 12.0 FTE positions and \$1.1 million SGF to support the SCCC in meeting statutory requirements for adult care home surveys, ensuring compliance with CMS requirements for psychiatric residential treatment facilities (PRTFs) and nursing facilities, and to increase surveillance and enforcement for poorly performing providers. The agency requests the following FTE positions:

- *Health Facility Surveyor (4.0 FTE Positions).* These positions would be responsible for the licensing and surveying of state-only Adult Care Homes. The agency reports it is struggling to comply with statutory requirements to survey the facilities within an average of 12-month intervals.
- *Enforcement Specialists (2.0 FTE Positions).* These positions would provide support in monitoring survey data pertaining to Adult Care Homes as well as behavioral health and I/DD providers. The agency states these positions would increase its ability to provide quality regulatory oversight, including monitoring survey trends and providing progressive enforcement recommendations.

- *I/DD Field Survey Staff (2.0 FTE Positions)*. These positions would provide regular regulatory oversight to providers of I/DD day and residential services, as well as targeted case managers. The agency states these positions will also ensure the agency is adequately staffed to resume the shared living licensure concept.
- *Administration Support (2.0 FTE Positions)*. The agency states these positions would provide increased transparency in the survey and regulatory process for all licensure types and to produce publicly available data.
- *Quality Improvement Coordinator (2.0 FTE Positions)*. The agency states these positions would improve the agency's ability to provide meaningful quality oversight by ensuring quality and consistency in the survey process through shadow surveys.
- *Behavioral Health Field Survey (1.0 FTE Position)*. This position would provide regulatory oversight to private psychiatric hospitals, psychiatric residential treatment facilities, residential care facilities, and community mental health centers.

The Governor does not recommend adoption of this request.

ENHANCEMENTS TO ADMINISTRATION PROGRAM

FIGURE 14

FY 2024 ENHANCEMENT REQUESTS							
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE	
Add IT Support FTE Positions	\$ 466,791	\$ 777,982	8.0	\$ 233,395	\$ 388,991	4.0	
Add Attorney FTE Positions	188,285	251,046	2.0	94,142	125,523	1.0	
TOTAL	\$ 655,076	\$ 1,029,028	10.0	\$ 327,537	\$ 514,514	5.0	

ADD IT SUPPORT FTE POSITIONS. The agency requests \$777,982, including \$466,791 SGF, to add 8.0 FTE positions to support IT functions, including modernization and security efforts for the agency. The agency states gaps in IT support have limited the agency's efforts to modernize critical agency systems.

The Governor recommends partial adoption of this request. The Governor recommends adding \$388,991, including \$233,395 SGF, to add 4.0 FTE positions.

ADD ATTORNEY FTE POSITIONS. The agency requests the addition of 2.0 FTE positions and \$251,046, including \$188,285 SGF, to add a staff attorney at LSH to provide legal advice to LSH leadership. The agency states the other staff attorney will provide legal advice to the Secretary and Commissioners, with an emphasis on the growing needs of the Behavioral Health Commission, and to provide legal representation for cases brought against the agency.

The Governor recommends partial adoption of this request. The Governor recommends adding \$125,523, including \$94,142 SGF, to add 1.0 FTE position.

ENHANCEMENTS TO CAPITAL IMPROVEMENTS PROGRAM

FIGURE 15

FY 2024 ENHANCEMENT REQUESTS							
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE	
OSH Remodel and Renovations	\$ -	\$ 2,780,400	--	\$ -	\$ -	--	
Razing Projects	-	556,800	--	-	-	--	
Priority 2 Rehab and Repair Projects	-	4,666,150	--	-	-	--	
TOTAL	\$ -	\$ 8,003,350	--	\$ -	\$ -	--	

OSH REMODEL AND RENOVATIONS. The agency requests \$2.8 million from the State Institutions Building Fund (SIBF) for renovation projects on the OSH campus. Of the total, \$1.9 million would be used to remodel the Cottonwood Resource Center, including sealing, new windows, ADA-compliant modifications, a new HVAC system, restroom upgrades, and repairing moisture-damaged walls. The remaining \$873,600 would be used to remodel the Special Services building and the office area in the MICO House reintegration facility, including asbestos abatement, installing new flooring, repairing walls, repairing the heating system, and improving site drainage.

The Governor does not recommend adoption of this request.

RAZING PROJECTS. The agency requests \$556,800 to raze abandoned buildings on the OSH and Parsons State Hospital and Training Center (PSH) campuses. The FY 2023 budget includes \$457,000 to demolish three of seven abandoned buildings on the campus. The requested funds for FY 2024 would allow the agency to demolish the remaining abandoned buildings. The agency states these buildings contain asbestos insulation, asbestos flooring and ceiling tile, lead-based paint, rats, and are susceptible to collapse and arson.

The Governor does not recommend adoption of this request.

PRIORITY 2 REHABILITATION AND REPAIR PROJECTS. The agency requests \$4.7 million SIBF to fund the second priority Rehabilitation and Repair projects included in the five-year capital improvement plan. At LSH, this includes \$1.0 million to maintain the roof of the food production building and redo the parking area at the Jung Building. At OSH, this includes \$1.2 million to replace deteriorated water mains across the campus. At PSH, this includes \$845,000 to replace plumbing in the laundry building and to replace fan coil units in the art building. At KNI, this includes \$1.6 million to upgrade campus sewer mains and to upgrade exterior lighting across campus.

The Governor does not recommend adoption of this request.

SPECIAL TOPICS

HUMAN SERVICES CONSENSUS CASELOAD ESTIMATES

Twice a year, in the spring and fall, the Division of the Budget, the Department for Children and Families, the Department of Health and Environment, KDADS, and the Legislative Research Department meet to revise and develop estimates for entitlement expenditures for the current fiscal year and the budget year. The group met on October 24, 2022, to revised the estimates in FY 2023 and develop an estimate for FY 2024.

KDADS REVISED FY 2023 ESTIMATE

KANCARE EXPENDITURES

The estimate for KDADS KanCare expenditures is \$1.3 billion, including \$431.0 million SGF, for FY 2023. This estimate includes the continuation of the current Public Health Emergency (PHE) through January 2023, with the 6.2 percent enhanced FMAP continuing through March 2023. Thus, the estimate for FY 2023 includes three quarters of enhanced FMAP, which will decrease SGF expenditures during those three quarters. The final quarter of FY 2023 includes increased SGF expenditures as the enhanced FMAP is no longer in place.

NON-KANCARE EXPENDITURES

The estimate for KDADS Non-KanCare expenditures is \$91.0 million, including \$45.0 million SGF. This is a decrease of \$2.4 million, including \$4.0 million SGF, below the approved amount in FY 2022. The decrease is due to lower nursing facility for mental health fee-for-service payments and actual expenditures for HCBS I/DD waiver assessments being lower than the anticipated amount.

KDADS INITIAL FY 2024 ESTIMATE

KANCARE EXPENDITURES

The estimate for KDADS KanCare expenditures is \$1.4 billion, including \$510.0 million SGF, for FY 2024. The estimate includes \$70.0 million, including \$27.5 million SGF, to support the transition of nine Community Mental Health Centers (CMHCs) to Certified Community Behavioral Health Clinics (CCBHCs) for FY 2024. According to the schedule set forth in 2022 HB 2208, nine CCBHCs will become certified by the end of FY 2024, and the final eight will become certified by the end of FY 2025. Additionally, the estimate includes \$37.5 million, including \$14.8 million SGF, to implement a 5.0 percent nursing facility rate increase. Rates are set based on a three-year period of reported costs and adjusted for inflation. The agency currently estimates an increase of 5.0 percent, but the final cost reports will not be finalized until the spring of 2023. This estimate will be revised during the spring human services consensus caseloads process.

NON-KANCARE EXPENDITURES

The estimate for FY 2024 KDADS Non-KanCare expenditures is \$100.0 million, including \$52.0 million SGF. This is an increase of \$9.0 million, including \$7.0 million SGF, above the FY 2023 revised estimate. The increase is primarily due to increased expenditures for the Program of All-inclusive Care for the Elderly (PACE) program. The number of participants in the program is expected to grow as the number of providers increase.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

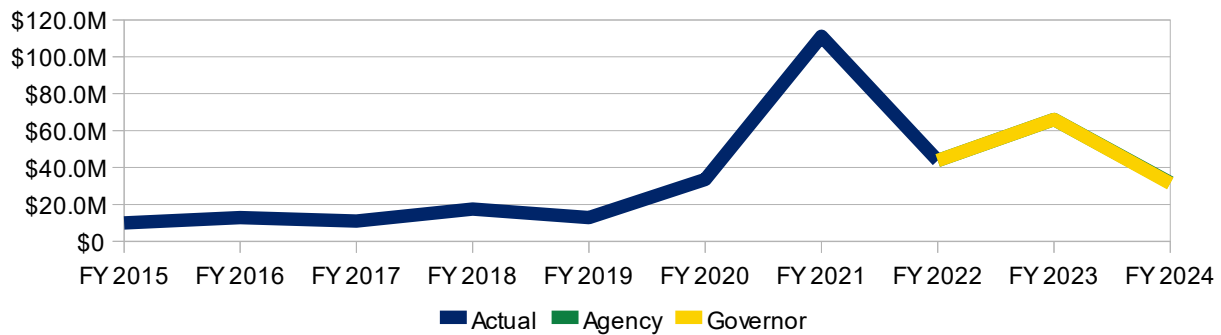
FIGURE 16 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 43,849,272	\$ 66,001,580	\$ 66,001,580	\$ 31,838,826	\$ 31,324,312
Aging and Disability Commission	55,729,540	60,032,572	60,032,572	62,508,717	60,124,797
Behavioral Health Commission	135,940,392	186,640,307	186,640,307	183,661,741	196,059,275
Medicaid Programs	2,031,421,029	2,326,496,809	2,476,053,758	2,461,300,553	2,542,385,443
State Hospital Commission	4,553,299	7,706,623	7,706,623	17,213,941	17,213,941
Survey and Certification Commission	8,386,095	12,586,508	12,586,508	13,894,497	12,544,855
Capital Improvements	3,523,178	27,518,889	27,518,889	11,520,740	3,517,390
TOTAL	\$ 2,283,402,805	\$ 2,686,983,288	\$ 2,836,540,237	\$ 2,781,939,015	\$ 2,863,170,013
FTE Positions:					
Administration	125.0	117.5	117.5	117.5	122.5
Aging and Disability Commission	47.0	47.0	47.0	53.0	53.0
Behavioral Health Commission	41.0	40.8	40.8	40.8	42.8
Medicaid Programs	--	11.0	11.0	--	--
State Hospital Commission	7.0	9.0	9.0	9.0	9.0
Survey and Certification Commission	114.0	137.0	137.0	177.0	137.0
Capital Improvements	--	--	--	--	--
TOTAL	334.0	362.3	362.3	397.3	364.3

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 17
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5901 *et seq.*; KSA 75-59-45; KSA 75-5321a; KSA 39-925

PROGRAM GOALS:

- Planning, policy development, administration, coordination, prioritization, and evaluation of all state activities related to older Kansans and Kansans with disabilities.
- Promote healthy aging with personal and financial independence and high-quality service and supports at all levels of individuals needs.
- Analyze consumer-focused quality data (timely and accurately) across all service settings to improve the service quality

The Administration Program includes all administrative functions of KDADS. The Secretary for Aging and Disability Services has organized the program into the Office of the Secretary and the Financial and Information Services Commission. The Office of the Secretary provides general administrative functions of KDADS. The Financial and

Information Services Commission is responsible for all fiscal information and technology services for the agency. Expenditures for the program include debt service interest payments, and, during the COVID-19 pandemic, all COVID-19 pandemic related funding.

FIGURE 18
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
There are no performance measures submitted for this program.					
Financing (in Thousands)	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 8,693.2	\$ 10,378.3		\$ 12,096.5	\$ 13,201.1
Federal Funds	91,867.3	32,960.1		48,807.2	13,014.4
All Other Funds	12,834.5	511.0		5,098.0	5,108.9
TOTAL	<u>\$ 113,395.0</u>	<u>\$ 43,849.4</u>		<u>\$ 66,001.7</u>	<u>\$ 31,324.4</u>
Percentage Change:					
SGF	(30.0) %	19.4 %		16.6 %	9.1 %
All Funds	590.3 %	(61.3) %		50.5 %	(52.5) %
FTE Positions	112.0	125.0		117.5	122.5

BUDGET ANALYSIS

The Administration Program covers all of the agency's administrative functions. These largely include legal consultation, legislative policy monitoring, budgetary recommendations and development, and development/management of information services.

COVID-19 PANDEMIC FUNDING

Due to the COVID-19 pandemic, the State received a large influx of COVID-19-related federal funding to respond to the pandemic. In order to easily track, monitor, and disperse the funding, the agency budgets all of its COVID-19 relief transactions in one program, which is included in the larger Administration Program. This includes all funding the agency receives from the Strengthening People and Revitalizing Kansas (SPARK) Taskforce as well as several direct disbursements the agency received for federal Older Americans Act services.

In FY 2021, expenditures increased significantly due to pandemic-related funds that pass through the agency and are provided to organizations such as community mental health centers, nursing facilities, and Area Agencies on Aging. As federal COVID-19 funds are used, expenditures will continue to decrease in FY 2022 and future years.

FY 2023 REVISED ESTIMATE

The **agency** estimates revised expenditures of \$66.0 million, including \$12.1 million SGF, for the Administration Program in FY 2023. This is an all funds increase of \$32.0 million, or 73.0 percent, including a SGF increase of \$5.6 million, or 86.8 percent, above the FY 2023 approved amount.

The FY 2023 increase is primarily due to the addition of COVID-19 funds, including \$15.4 million in ARPA funds passing through the agency to nursing facilities. Additionally, the agency has an additional \$8.5 million in federal Substance Abuse Prevention and Treatment Block Grant (SAPTBG) and Mental Health Block Grant (MHBG) funds.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 REQUEST

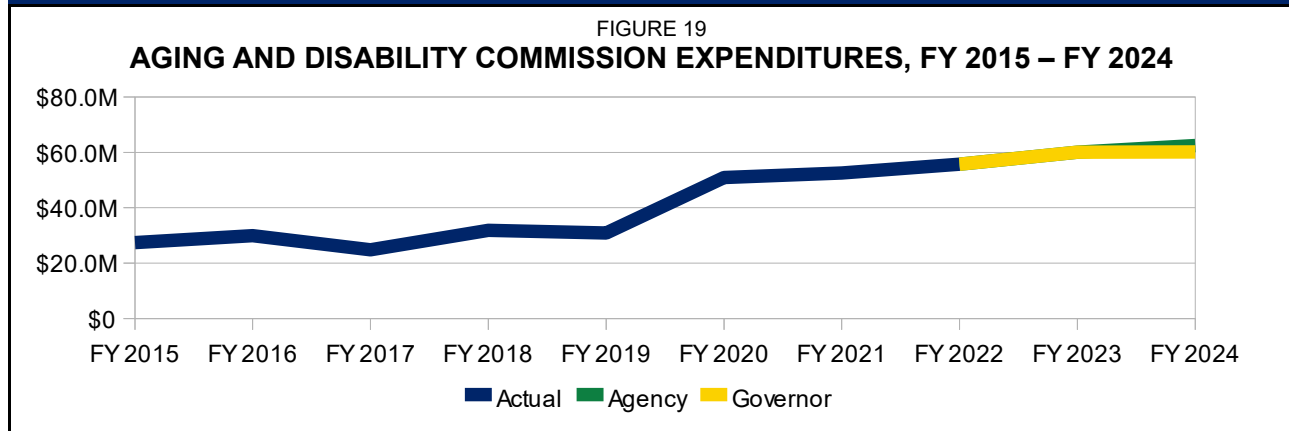
The **agency** requests \$31.8 million, including \$13.6 million SGF, in Administration Program expenditures for FY 2024. This is an all funds decrease of \$34.2 million, or 51.8 percent, including an SGF increase of \$1.4 million, or 11.8 percent, from the FY 2023 revised estimate.

The change from the FY 2023 revised estimate is primarily due to COVID-19 funds

passing through the agency in FY 2023 that do not reoccur in FY 2024. The all funds decrease is slightly offset by an increase in SGF expenditures due to the agency's enhancement requests to add IT support and attorney FTE positions.

The **Governor** recommends expenditures of \$31.3 million, including \$13.2 million SGF, for FY 2024. This is a decrease of \$514,514, including \$327,537 SGF, below the agency's request for FY 2024. This decrease is due to the Governor only partially recommending two of the agency's enhancement requests, detailed in the Enhancements Section, Figure 14.

AGING AND DISABILITY COMMISSION



STATUTORY BASIS: • KSA 65-5101 *et seq.* and KSA 65-6201, KSA 39-1801, KSA 65-4411, KSA 75-5903, KSA 75-5926, KSA 75-5903, KSA 65-4411 *et seq.*, and KSA 39-1801 *et seq.*

PROGRAM GOALS: • Assist older Kansans who are at risk of institutionalization with services to help them remain in their homes.
• Provide quality meal services to older Kansans in order to improve or maintain their health and nutritional status.
• Implement person-centered, self-determined services that allow individuals to live successfully in their home and community

The Aging and Disability Commission was established in FY 2020 when the Commission on Aging and Disability Community Services and Programs was merged with the Community Services Commission. It now includes two organizational units, the HCBS Waiver Services Program and the Aging Services Unit.

HCBS WAIVER SERVICES PROGRAM

The HCBS Waiver Services Program oversees community-based supports and services provided through the State's managed

care plan, KanCare, to approximately 25,000 persons with disabilities to assist them in living an integrated, safe, and healthy community life. KanCare was implemented on January 1, 2013. HCBS waiver services providers contract with the three KanCare Managed Care Organizations (MCOs) to provide HCBS for each of the waivers. Oversight of the Medicaid program services is supported by HCBS Waiver Program Managers, Program Integrity Specialists, Quality Assurance Reviewers, and a Policy and Program Oversight Manager.

AGING SERVICES UNIT

The Aging Services Unit seeks to assist older Kansans in avoiding premature nursing facility placement through an effective and supportive community aging network. It includes seven programs: 1) Older Americans Act (OAA); 2) Senior Care Act (SCA); 3) Transitional Services and Client Assessment, Referral, and Evaluation (CARE); 4) Information and Community Resources; 5) Aging and Disability Resource Centers; 6) Quality Review; and 7) Nutrition Programs.

The Aging Services Unit is responsible for providing services to Kansas seniors through a privatized network of providers. The unit provides day-to-day management and training and provision of technical assistance to providers funded by the Senior Care Act, Older Americans Act, Medicaid, and the SGF. The Area Agencies on Aging function as the point of entry for seniors seeking services.

FIGURE 20

AGING AND DISABILITY COMMISSION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percentage of Customers that Would Recommend the SCA Program to a Friend or Relative*	98 %	98 %	98 %	100 %	100 %
2. SCA - Percentage of Customers that have Contacted their Provider in the Last 2-3 Months*	62 %	61 %	65 %	70 %	70 %
3. Percentage of Customers that Would Recommend the OAA Program to a Friend or Relative*	100 %	100 %	99 %	99 %	99 %
4. Percentage of OAA Customers that have Contacted their Provider in the Last 2-3 Months*	60 %	55 %	60 %	65 %	65 %
Output Measure:					
5. Number of Individuals Served through the Senior Care Act*	3,348	3,666	3,629	3,801	3,801
6. Number of Individuals Served through the Older Americans Act	27,867	34,001	30,824	34,001	34,001
7. Number of Meals Served	3,084,983	3,130,000	1,120,481	3,130,000	3,130,000
Financing (in Thousands)	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 19,502.8	\$ 21,795.7		\$ 27,781.9	\$ 27,294.5
Federal Funds	150.0	33,850.2		31,870.7	32,540.3
All Other Funds	32,855.5	83.7		380.0	290.0
TOTAL	\$ 52,508.3	\$ 55,729.6		\$ 60,032.6	\$ 60,124.8
Percentage Change:					
SGF	3.1 %	11.8 %		27.5 %	(1.8) %
All Funds	3.2 %	6.1 %		7.7 %	0.2 %
FTE Positions	44.0	47.0		47.0	53.0

* The Governor's Office does not utilize this measure for performance evaluation.

PERFORMANCE AND BUDGET ANALYSIS

The Aging and Disability Commission administers the aging related programs as well as the HCBS waivers.

AREA AGENCIES ON AGING

With respect to aging services, the agency traditionally distributes funds to Area Agencies on Aging (AAAs), which then contract out to providers to serve individuals. AAAs are generally private nonprofit organizations, but can be a unit of county government, which serve as the first resource for Kansas seniors. There are currently 11 AAAs in Kansas, which also serve as Aging and Disability Resource Centers.

In their capacity as Aging and Disability Resource Centers, the AAAs serve as

organizations to assess individuals for Home and Community Based Services (HCBS) for the Frail Elderly, Physical Disability, and Brain Injury Medicaid waivers; Program of All-Inclusive Care for the Elderly (PACE); and Client Assessment, Referral, and Evaluation (CARE).

SENIOR CARE ACT SERVICES

The Senior Care Act (SCA) provides early intervention components to the Kansas long-term care network. The SCA program provides services in the customer's home, such as homemaker, chore, attendant care, and case management services. The services are designed to prevent premature nursing home placement for persons who have not exhausted their financial resources, unlike the HCBS Frail Elderly Waiver (HCBS FE) waiver. The program

is targeted at those who are 60 years of age or older. Participants contribute a significantly higher proportion of the cost of SCA services than participants on the HCBS FE waiver.

The total number of SCA participants has remained flat over the last several years, with a

three-year average of 3,756 individuals per year. Over the last ten years, the funding for the SCA has also remain relatively flat at approximately \$7.0 million per year, with a \$3.0 million SGF increase that was approved by the 2021 Legislature, which brings the total to \$10.0 million in FY 2022 and beyond.

NUTRITIONAL GRANTS

FIGURE 21

	Actual FFY 2020	Actual FFY 2021	Actual FFY 2022	Estimate FFY 2023
Total Meals Served	3,130,000	3,130,000	3,130,000	3,130,000
Cost per Meal	\$6.20	\$6.20	\$6.20	\$6.20

Staff Note: Each Federal Fiscal Year (FFY) comprises October 1 to September 30 of the following year.

NUTRITIONAL PROGRAM

The agency provides some nutritional programming through the federal Older Americans Act. Meals are provided in two ways: home delivered or in a congregate setting (such as through an AAA). During the 2021 Session, the Governor's budget recommendation included reduced resources of \$850,000 in the nutritional program in FY 2022. However, the agency indicated that it would be able to cover the costs of the decrease through federal funding and it would not result in reduced services.

FY 2023 REVISED ESTIMATE

The agency estimated revised expenditures of \$60.0 million, including \$27.8 million SGF, for the Aging and Disability Commission program in FY 2023. This is an all funds decrease of \$1.7 million, or 2.8 percent, including an SGF increase of \$690,158, or 2.5 percent, from the FY 2023 approved amount.

The overall decrease is due to the agency anticipating decreased federal and SGF expenditures on OAA supportive services programs for FY 2023. The SGF increase is primarily due to expenditures on assessments, Senior Care Act services, the state match for nutritional grants, and the state portion of Medicaid assistance for nursing facilities. The SGF increase is partially offset by decreased administration expenditures.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 REQUEST

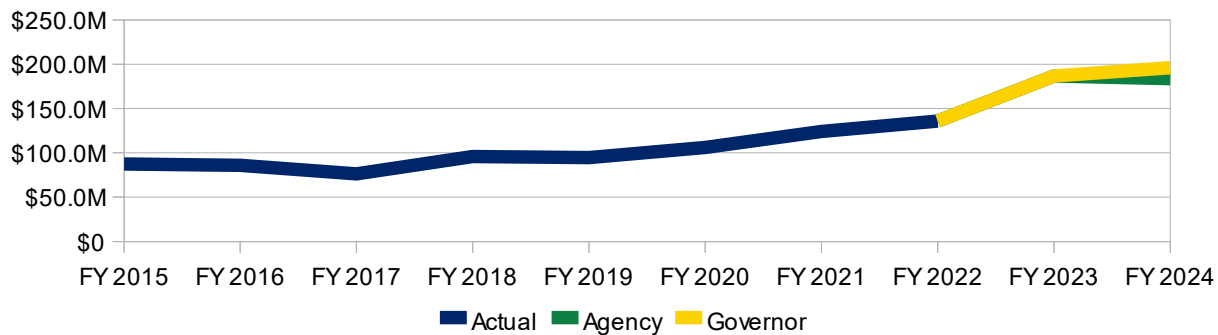
The agency requests \$62.5 million, including \$28.0 million SGF, in Aging and Disability Commission program expenditures for FY 2024. This is an all funds increase of \$2.5 million, or 4.1 percent, including an SGF increase of \$233,592 or 0.8 percent, above the FY 2023 revised estimate.

The primary cause of the increase is due to the agency's four enhancement requests, detailed in the Enhancements section above, resulting in an increase of \$6.9 million from all funds, including \$2.0 million SGF. The overall increase is partially offset by decreased expenditures on OAA supportive services and preventative health programs.

The **Governor** recommends expenditures of \$60.1 million, including \$27.3 million SGF, for FY 2024. This is a decrease of \$2.4 million, including \$720,980 SGF, below the agency's request for FY 2024. This decrease is due to the Governor only partially recommending adoption of one enhancement request and not recommending adoption of two Aging and Disability Commission program enhancement requests. The enhancements are detailed in the Enhancements Section, Figure 12.

BEHAVIORAL HEALTH COMMISSION

FIGURE 22
BEHAVIORAL HEALTH COMMISSION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 65-4001, KSA 75-5375, KSA 65-4007, KSA 75-3307b, KSA 79-4805, KSA 39-1601 to KSA 39-1604

PROGRAM GOALS:

- Address and treat people who are in immediate crisis.
- Increase availability of diagnosis and treatment of serious mental illness (SMI) and substance use disorder (SUD).
- Stabilize patients so that they can return to the community.

The Behavioral Health Commission provides oversight for various programs and grants to assist individuals with severe and persistent mental illness (SPMI) and individuals with a substance use disorder (SUD).

MENTAL HEALTH SERVICES

The foundation for all community mental health services is the Mental Health Reform Act, (KSA 39-1601 *et seq.*). Additionally, the Treatment Act for Mentally Ill Persons, KSA 59-2901 *et seq.*, provides for how patients shall be provided both voluntary and involuntary psychiatric treatment. Funding through grants and contracts is awarded to community mental health centers (CMHCs), certified community behavioral health clinics (CCBHCs) private community mental health providers, psychiatric residential treatment facilities (PRTFs), nursing

facilities for mental health (NFMHs), consumer-run organizations, advocacy groups, a pharmacy benefits manager, housing organizations, and universities.

SUBSTANCE USE DISORDERS AND ADDICTION SERVICES

The Behavioral Health Commission supports a system of services for individuals experiencing alcoholism, drug dependence, or a gambling addiction, using federal block grant moneys, Medicaid, and state funds. The Commission's SUD and additional services are generally broken up into efforts toward prevention through education, awareness, and contact, and grants to support a system of services for low-income individuals experiencing alcoholism, drug dependence, or gambling addiction.

FIGURE 23
BEHAVIORAL HEALTH COMMISSION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
1. Number of Persons with Severe and Persistent Mental Illness Receiving Outpatient Services	15,691	14,997	15,935	17,260	17,260
2. Number of Individuals Receiving SUD treatment*	9,876	8,648	9,243	10,500	10,500
3. Number of Individuals Served in a KDADS-Funded Crisis Program	13,260	8,904	11,753	10,240	10,240
4. Number of Individuals Receiving Problem Gambling Treatment*	203	213	203	228	244
Financing (in Thousands)					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 43,720.0	\$ 76,376.0		\$ 129,986.4	\$ 143,087.2
Federal Funds	37,814.7	32,592.9		24,176.9	19,344.8
All Other Funds	42,606.1	26,971.6		32,477.0	33,627.3
TOTAL	\$ 124,140.8	\$ 135,940.5		\$ 186,640.3	\$ 196,059.3
Percentage Change:					
SGF	14.9 %	74.7 %		70.2 %	10.1 %
All Funds	12.1 %	9.5 %		37.3 %	5.0 %
FTE Positions	32.0	41.0		40.8	42.8

* The Governor's Office does not utilize this measure for performance evaluations.

PERFORMANCE AND BUDGET ANALYSIS

The Behavioral Health Commission primarily oversees grants and contracts for Kansas' various mental health and substance use disorder providers.

FUNDING FOR COMMUNITY MENTAL HEALTH CENTERS

As part of its oversight, the agency serves as the pass-through agency for funding to the community mental health centers (CMHCs) across the state. There are currently 26 CMHCs in the state to provide behavioral health services to individuals. In FY 2022, CMHCs receive approximately \$55.9 million, including \$38.8 million SGF, from the agency to provide behavioral health services to Kansans. This funding generally goes towards services for uninsured and other at-risk individuals and provides screenings for the state hospitals.

CERTIFIED COMMUNITY BEHAVIORAL HEALTH CLINICS

During the 2021 Session, the Legislature passed Senate Sub. for HB 2208, which, among other things, required KDADS to establish a certification process for certified

community behavioral health clinics (CCBHCs), a relatively new Medicaid provider type. Generally, these providers are required to provide expanded services, including but not limited to, person-centered treatment planning, crisis services, outpatient mental health and substance use services, and screening, assessment, diagnosis and risk assessment.

Nine CCBHCs have been certified as of July 1, 2022. According to the schedule set forth in 2022 HB 2208, an additional nine CCBHCs will become certified by the end of FY 2023, and the final eight will become certified by the end of FY 2024.

FY 2023 REVISED ESTIMATE

The **agency** estimates revised expenditures of \$186.6 million, including \$130.0 million SGF, for the Behavioral Health Commission program in FY 2023. This is an all funds increase of \$7.6 million, or 4.2 percent, including an SGF increase of \$7.2 million, or 5.9 percent, above the FY 2023 approved amount.

The increase is primarily due to the increased availability of federal mental health block grant funds and additional funds for community crisis stabilization.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 REQUEST

The **agency** requests expenditures of \$183.7 million, including \$131.8 million SGF, for the Behavioral Health Commission program for FY 2024. This is an all funds decrease of \$3.0 million, or 1.6 percent, including an SGF increase of \$1.9 million, or 1.4 percent, from the agency's FY 2023 revised estimate.

The overall decrease is due to decreased availability of federal funds and the associated state match for certain substance abuse and mental health grant funds. The decrease is partially offset by the agency's six enhancement requests totaling \$12.2 million, including \$12.0 million SGF.

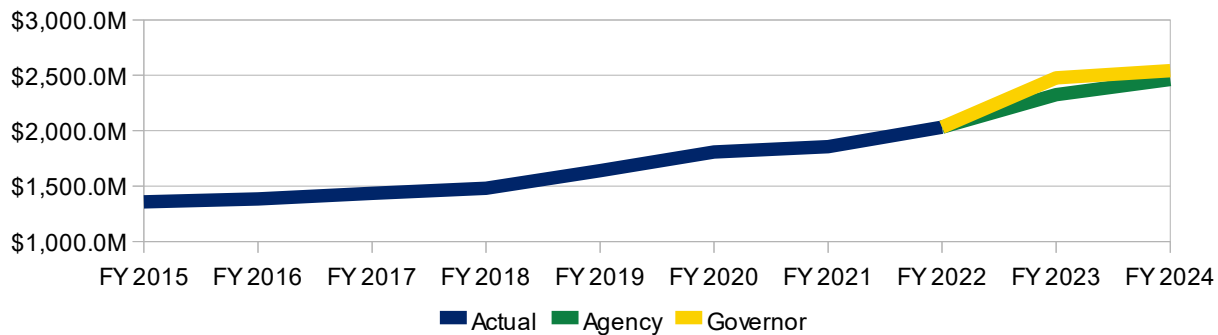
The **Governor** recommends expenditures of \$196.1 million, including \$143.1 million SGF, for FY 2024. This is an increase of \$12.4 million, including \$11.2 million SGF, above the agency's request for FY 2024.

The increase is primarily due to the Governor's recommendation to add \$22.0 million SGF for behavioral health emergency room bed expansion, with a stated purpose of expanding behavioral health services to patients who would otherwise meet admission criteria for OSH.

The overall increase is partially offset by a decrease of \$9.6 million, including \$10.8 million SGF, due to the Governor not recommending four of the agency's enhancement requests and the Governor only partially recommending adoption of one enhancement request for the Behavioral Health Commission Program. The enhancements are detailed in the Enhancements Section, Figure 11.

MEDICAID PROGRAMS

FIGURE 24
MEDICAID PROGRAMS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5945 and 39-1801 *et seq.* HCBS (FE) KS.0303.R05.00; HCBS (I/DD) KS.0224.R06.00; HCBS (AU) KS.0476.R02.00; HCBS (PD) KS.0304.R05.00; HCBS (TA):KS.4165.R06.00; HCBS (BI) KS.4164.R06.02; HCBS (SED):KS.0320.R04.00

PROGRAM GOALS:

- Ensure that Kansas with high level of care needs (regarding activities of daily living and instrumental activities of daily living) and at imminent risk of institutionalization are served and supported while remaining in their homes and communities.
- Deliver equitable services and supports to Kansans with different forms of disabilities by encouraging competitive and integrated employment alternatives and opportunities, incentivizing positive movement towards greater independence through competitive employment, and creating a path for disability employment and empowerment in the state of Kansas.
- Divert psychiatric hospitalization by providing intensive Home and Community Based Support Services (HCBS) to children and youth in their homes and communities; provide short-term rehabilitation to individuals with brain injury; support parents of children with autism spectrum disorder; support children and youth chronically ill or medically fragile and dependent upon a ventilator or medical device to compensate for the loss of vital bodily function; and support frail and elderly Kansans above 65 years of age.

The Medicaid Programs include all of the medical services programs KDADS manages, most of which are included in KanCare. Services include mental health services, psychiatric residential treatment facilities, nursing facilities for mental health, substance

use disorder services, the Nursing Facility Program, Head Injury Rehabilitation Hospitals, Intermediate Care Facilities for Individuals with Intellectual Disabilities, HCBS waivers, and the Program for All-Inclusive Care for the Elderly (PACE).

FIGURE 25
MEDICAID PROGRAMS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measures:					
1. Number of Participants Eligible to Receive HCBS I/DD Services (Monthly Average)*	9,074	9,111	9,100	9,111	9,111
2. Number of Individuals on Waitlist to Receive HCBS I/DD Services*	4,640	4,768	4,624	4,943	5,100
3. Number of Participants Eligible to Receive HCBS PD Services (Monthly Average)*	6,033	6,147	6,103	6,208	6,208
4. Number of Individuals on Waitlist to Receive HCBS PD Services*	2,142	2,427	2,199	2,627	2,827
5. Number of Participants Enrolled In PACE Program (Monthly Average)	739	850	755	899	899
Financing (in Millions)					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 578.8	\$ 597.4		\$ 974.7	\$ 979.8
Federal Funds	1,210.9	1,397.6		1,469.6	1,530.8
All Other Funds	66.1	36.4		31.8	31.8
TOTAL	\$ 1,855.8	\$ 2,031.4		\$ 2,476.1	\$ 2,542.4
Percentage Change:					
SGF	(2.8) %	3.2 %		63.2 %	0.5 %
All Funds	10.3 %	9.5 %		21.9 %	2.7 %
FTE Positions	--	--		11.0	--

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

Generally, the Medicaid Programs include reimbursements for all of the Medicaid programs that KDADS oversees including: payments for behavioral health services, nursing facility payments, and HCBS waiver services.

HCBS WAIVER SERVICES

The HCBS waiver program is authorized under Section 1915(c) of the federal Social Security Act. Through the HCBS waiver program, a Medicaid beneficiary can receive a wide range of services designed to allow the individual to live in their home or community rather than receive institutionalized care.

WAITLIST HISTORY

Due to funding constraints and capacity issues, several of the waivers have waitlists for services, by which individuals are assessed, and determined eligible, but are placed on a list until HCBS can be provided. Both the Physical Disability (PD) and the

Intellectual/Developmental Disability (I/DD) waivers have historically had waitlists.

While not technically a waitlist, the Autism waiver has a proposed recipient list, where individuals are identified as potential waiver participants, and once a spot on the waiver opens, the individual is assessed and placed on the waiver.

During the 2021 Session, funding was added for Brain Injury (BI) waiver services in order to avoid a potential waitlist. Several years ago, the Legislature expanded the population eligible for the BI waiver. With this expanded population, the agency anticipates an increase in waiver participants over the next several years.

REIMBURSEMENT RATES

The agency sets a base rate that a managed care organization is permitted to pay a provider for HCBS. These rates have

remained relatively flat over the last several years, with incremental increases beginning in FY 2017. While there were increases for all of the waivers in FY 2017, FY 2018, and FY 2019, the only percentage increase for rates in FY 2021 and FY 2022 were for the I/DD waiver.

For FY 2023, the 2022 Legislature added funding to increase the reimbursement rate for the I/DD waiver by 25.0 percent, excluding the T1000 code, which it separately increased due to the service also being offered on the TA waiver. Additionally, the 2022 Legislature added funds for a 4.0 percent reimbursement rate increase for Medicaid behavioral health services, and a 10.0 percent increase for FE waiver services, to standardize personal care attendant service rates across the waivers, and to increase the lifetime cap on HCBS assistive services.

PROGRAM FOR ALL-INCLUSIVE CARE FOR THE ELDERLY

This program also includes expenditures for PACE, which provides community-based care and services to individuals age 55 or older who would otherwise need a nursing home level of care. The 2022 Legislature added \$2.4 million all funds to rebase the rates for PACE for FY 2023, in accordance with federal guidelines. As of September 2, 2022, PACE enrollment totaled 880 individuals.

FY 2023 REVISED ESTIMATE

The **agency** estimates revised expenditures of \$2.3 billion, including \$956.1 million SGF, for the Medicaid program in FY 2023. This is an all funds decrease of \$60.3 million, or 2.5 percent, including an SGF increase of \$42.2 million, or 4.6 percent, from the FY 2023 approved amount.

This decrease is primarily due to the agency lapsing part of its reappropriation from FY 2022. The agency reappropriated \$122.8 million SGF from FY 2022 into FY 2023. The agency's FY 2023 revised estimate includes lapsing \$164.1 million from all funds (\$63.3 million SGF and the associated \$100.8 million in federal funds).

The agency only requested to lapse the portion of the reappropriation tied to those

Medicaid services that are included in the Human Services Consensus Caseload process. These funds are reevaluated during the fall consensus caseloads meeting, and the new estimate is historically included in the Governor's recommendation. The SGF increase is primarily due to the remainder of the reappropriation, approximately \$59.5 million SGF, that is tied to HCBS waiver services. HCBS waiver funds are not included in the Human Services Consensus Caseloads process.

The **Governor** recommends expenditures of \$2.5 billion, including \$974.6 million SGF, for the Medicaid program in FY 2023. This is an increase of \$149.6 million, including \$18.5 million SGF, above the agency's revised estimate for the Medicaid program in FY 2023.

The increase is due to the Governor's recommendation to add \$149.6 million, including \$18.5 million SGF, in FY 2023, to reflect the fall 2022 human services consensus caseloads estimate. For more information on the fall 2022 estimate, see the Special Topics section.

FY 2024 REQUEST

The agency requests \$2.5 billion, including \$944.4 million SGF, in Medicaid program expenditures for FY 2024. This is an all funds increase of \$134.8 million, or 5.8 percent, including an SGF decrease of \$11.7 million, or 1.2 percent, from the agency's FY 2023 revised estimate.

The all funds increase is primarily due to the agency's four enhancement requests, which total \$76.2 million.

The SGF decrease is primarily due to \$42.2 million in expenditures from the agency's HCBS 10.0 percent FMAP savings account that occur in FY 2023 but do not reoccur in FY 2024. As part of the federal COVID-19 supplemental funds, HCBS waiver services were subject to a 10.0 percent increased FMAP.

This resulted in approximately \$93.0 million in SGF savings; however, federal guidelines required the SGF savings be spent on HCBS

programs. The SGF decrease is partially offset by the agency's four enhancement requests related to the Medicaid program, which include \$30.4 million SGF.

The agency's request also includes a decrease of 11.0 FTE positions below the FY 2023 revised estimate. The FTE positions were temporary in nature in FY 2023 to administer the funds the agency received as part of the 10.0 percent FMAP savings for HCBS waiver services.

The **Governor** recommends expenditures of \$2.5 billion, including \$979.8 million SGF, for FY 2024. This is an increase of \$81.1 million,

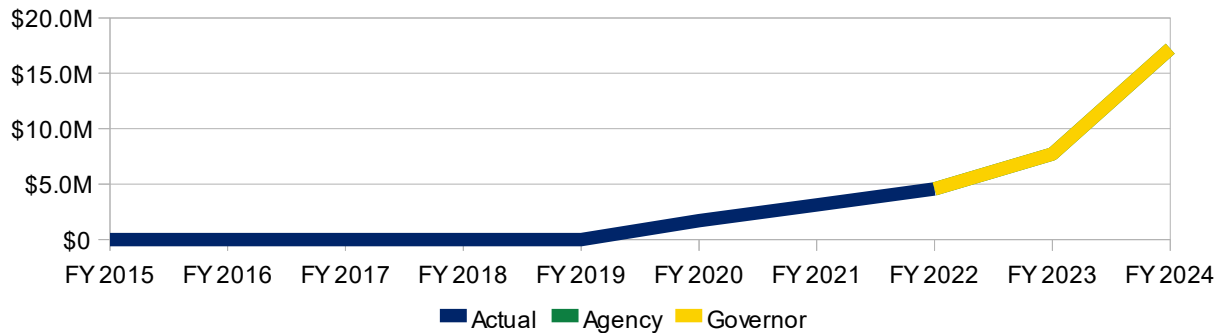
including \$35.4 million SGF, above the agency's request for FY 2024. This increase is primarily due to the addition of \$126.4 million, including \$53.5 million SGF, to reflect the fall 2022 human services consensus caseloads estimate. For more information on the fall 2022 estimate, see the Special Topics section.

The overall increase is partially offset by a decrease of \$45.3 million, including \$18.1 million SGF, due to the Governor not recommending the adoption of the agency's enhancement request to add 500 I/DD and 500 PD waiver slots to reduce the waiting list for services. This enhancement request is detailed in the Enhancements Section, Figure 10.

STATE HOSPITAL COMMISSION

FIGURE 26

STATE HOSPITAL COMMISSION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 76-12a01

PROGRAM GOALS:

- Ensure state hospital budget submissions are integrated into the KDADS budget priorities and goals.
- Standardize risk management reporting across the state hospitals to inform the Governing Body about patient safety and care practices.
- Lead projects to modernize processes and implement technology solutions to improve and enhance critical processes, patient safety and clinical outcomes.

The State Hospital Commission is responsible for providing leadership, guidance, direction, oversight, training, and support to the state hospitals. The Commission provides day-to-day management and collaboration with

superintendents and executive staff at the state hospitals to assist the hospitals with conditions of participation for certification with the federal Centers for Medicare and Medicaid Services and accreditation with The Joint Commission.

FIGURE 27

STATE HOSPITAL COMMISSION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
There are no performance measures submitted for this program.					
Financing (in Thousands)	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 588.3	\$ 3,600.4		\$ 7,539.0	\$ 17,046.3
Federal Funds	72.2	119.3		5.7	5.7
All Other Funds	2,457.4	833.6		161.9	161.9
TOTAL	\$ 3,117.9	\$ 4,553.3		\$ 7,706.6	\$ 17,213.9
Percentage Change:					
SGF	(59.1) %	512.0 %		109.4 %	126.1 %
All Funds	83.4 %	46.0 %		69.3 %	123.4 %
FTE Positions	7.0	7.0		9.0	9.0

PERFORMANCE AND BUDGET ANALYSIS

The State Hospital Commission was formed in FY 2019 to provide oversight over the four state hospitals in an effort to facilitate coordinated leadership, guidance, direction, oversight, and training.

FY 2023 REVISED ESTIMATE

The **agency** estimated revised expenditures of \$7.7 million, including \$7.5 million SGF, for the State Hospitals Commission program in FY 2023. This is an all funds decrease of \$16.4

million, or 68.0 percent, including an SGF decrease of \$16.2 million, or 68.2 percent, below the FY 2023 approved amount.

The decrease is due to the agency's FY 2023 approved amount including funding for the 24/7 Pay Plan. The agency's FY 2023 revised estimate does not include these funds, because the funds were transferred to the state hospitals in FY 2023 and appear in the state hospitals' FY 2023 revised budgets.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 REQUEST

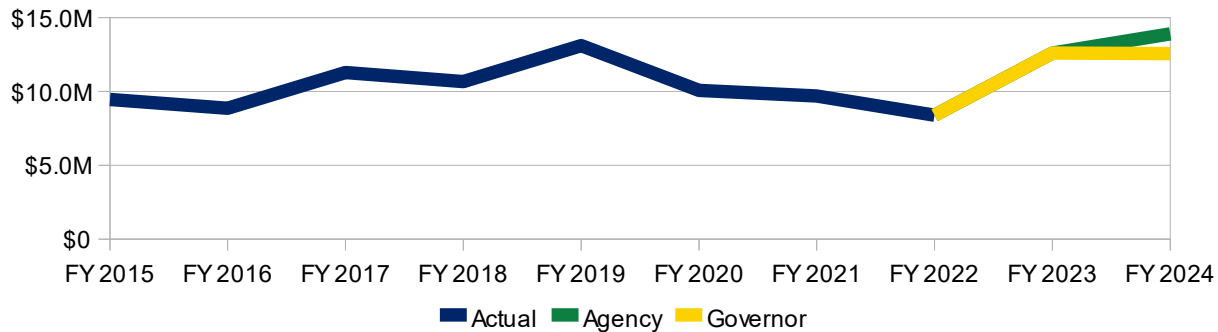
The **agency** requests expenditures of \$17.2 million from all funds, including \$17.0 million SGF, for the State Hospitals Commission program for FY 2024. This is an all funds increase of \$9.5 million, or 123.4 percent, including an SGF increase of \$9.5 million, or 126.1 percent, above the FY 2023 revised estimate.

The increase is due to the inclusion of the 24/7 Pay Plan funds in the agency's FY 2024 budget. The funds will follow the same transfer process to the state hospitals in FY 2024.

The **Governor** concurs with the agency's request for FY 2024.

SURVEY, CREDENTIALING AND CERTIFICATION COMMISSION

FIGURE 28
**SURVEY, CREDENTIALING AND CERTIFICATION COMMISSION EXPENDITURES,
FY 2015 – FY 2024**



STATUTORY BASIS: • 42 CFR Parts 405, 431, 447, 482, 483, 485, 488, and 489; KSA Chapter 39 Article 9 Adult Care Home Statutes; KAR Chapter 26 Adult Care Homes

PROGRAM GOALS:

- Provide enforcement and oversight to ensure the requirements that long-term care facilities must meet to participate in the Medicare and Medicaid programs.
- Ensure compliance with statutory requirements for licensure of adult care homes and ongoing inspections/investigations of complaints related to allegations of Abuse Neglect and Exploitation.
- Ensure compliance with statutory requirements for the Criminal Record Check Program and Nurse Aide registry as well as several health occupations curriculum, course approval, and licensure/certification of these occupations.

The primary purpose of the Survey, Credentialing and Certification Commission is to protect public health through the inspection and licensing of adult care homes in Kansas, as defined by KSA 39-923. The Commission develops and enforces regulations related to adult care homes. Field staff document compliance with state regulations and federal certification standards through on-site surveys. Investigations of alleged abuse, neglect, or exploitation also are conducted. In rare cases, the Commission may assume temporary management of a nursing home facility

pursuant to a court order. Health Occupations Credentialing (HOC) administers the Health Occupations Credentialing Act (KSA 65-5001 *et seq.*), a review process whereby health professions seeking credentialing apply for a credentialing review. The program also issues licenses to dietitians, speech-language pathologists, audiologists, and adult care home administrators. Certification programs administered by the program include nurse aides, home health aides, and medication aides.

FIGURE 29
SURVEY, CREDENTIALING AND CERTIFICATION COMMISSION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Average Number of months between surveys	20	20	18	16	14
2.Number of Background Checks Processed*	91,995	115,000	93,998	120,000	125,000
3.Number of Surveys Exited*	342	216	283	280	300
Financing (in Thousands)	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 3,053.4	\$ 2,795.7		\$ 3,664.9	\$ 3,597.8
Federal Funds	5,507.2	4,554.5		6,546.0	6,561.0
All Other Funds	1,128.5	1,035.9		2,375.6	2,386.1
TOTAL	\$ 9,689.1	\$ 8,386.1		\$ 12,586.5	\$ 12,544.9
Percentage Change:					
SGF	16.4 %	(8.4) %		31.1 %	(1.8) %
All Funds	(3.7) %	(13.4) %		50.1 %	(0.3) %
FTE Positions	121.0	114.0		137.0	137.0

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The Survey, Credentialing and Certification Commission largely operates through surveying adult care homes for compliance in state and federal guidelines.

The facilities include:

- **NURSING FACILITIES**, which are facilities that provide 24/7 care for six or more individuals who require skilled nursing care;
- **ASSISTED LIVING FACILITIES**, which provide care for six or more individuals who require assistance in their daily activities, but do not require 24/7 care;
- **RESIDENTIAL HEALTH CARE FACILITIES**, which provide care for six or more individuals who require assistance in their daily activities but do not require 24/7 care and where the facility is divided into individual living units;
- **HOME PLUS FACILITIES**, which provide care to not more than 12 individuals and are typically located in a residential area; and

- **ADULT DAY CARE FACILITIES**, which provide care for individuals needing assistance with activities of daily living, but operate less than 24 hours a day.

HEALTH OCCUPATION CREDENTIALING

Included in the Survey and Certification Commission is the health occupations credentialing program, which provides the oversight and licensing for a number of long-term care positions including, but not limited to: nurse aides, home health aides, and adult care home operators. As part of the licensing process, the agency requires criminal background checks to be conducted for all individuals employed by facilities licensed by KDADS.

FY 2023 REVISED ESTIMATE

The **agency** estimates revised expenditures of \$12.6 million, including \$3.7 million SGF, for the Survey and Certification Commission in FY 2023. This is an all funds decrease of \$190,955, or 1.5 percent, including an SGF decrease of \$473,031, or 11.4 percent, below the FY 2023 approved amount.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 REQUEST

The **agency** requests expenditures of \$13.9 million, including \$5.0 million SGF. This is an all funds increase of \$1.3 million, or 10.4 percent, and an SGF increase of \$1.3 million, or 35.0 percent, above the FY 2023 revised estimate.

This increase is primarily due to the agency's two enhancement requests totaling \$1.3 million SGF and including the addition of 12.0 FTE positions.

The **Governor** recommends expenditures of \$12.5 million, including \$3.6 million SGF, for FY 2024. This is a decrease of \$1.3 million, all SGF, below the agency's request for FY 2024. The Governor also recommends a decrease of 12.0 FTE positions. This decrease is due to the Governor not recommending the agency's two enhancement requests, detailed in the Enhancements Section, Figure 13.

CAPITAL IMPROVEMENTS

The Kansas Department for Aging and Disability Services serves as the point of contact to coordinate all of the capital improvement projects for the four state hospitals:

KANSAS NEUROLOGICAL INSTITUTE

Kansas Neurological Institute (KNI) was established in 1960 by repurposing a former veterans' hospital, and is one of the two state institutions serving individuals with intellectual and developmental disabilities.

PARSONS STATE HOSPITAL AND TRAINING CENTER

Established in 1903, Parsons State Hospital and Training Center (PSH) is one of the two state institutions serving individuals with

intellectual and developmental disabilities. The hospital has historically reported that its infrastructure is deteriorating.

LARNED STATE HOSPITAL

Larned State Hospital (LSH) was established in 1914 and serves the western portion of the state. It comprises three main units: an adult psychiatric program, the state security program, and the sexual predator treatment program.

OSAWATOMIE STATE HOSPITAL

Established in 1866, Osawatomie State Hospital (OSH) was Kansas' first established institution for mental health. While the original buildings have been demolished, the campus comprises several older buildings that have fallen into disrepair.

FIGURE 30 CAPITAL IMPROVEMENTS, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Remodeling	\$ -	\$ 1,157,757	\$ 1,157,757	\$ 2,780,400	\$ -
Razing Buildings	-	457,000	457,000	556,800	-
Rehabilitation and Repair	1,125,798	23,391,742	23,391,742	7,866,150	3,200,000
Miscellaneous	57,380	57,390	57,390	57,390	57,390
<i>Subtotal–Projects</i>	<i>\$ 1,183,178</i>	<i>\$ 25,063,889</i>	<i>\$ 25,063,889</i>	<i>\$ 11,260,740</i>	<i>\$ 3,257,390</i>
Debt Service Principal:					
State Rehab and Repair Debt Service	\$ 2,340,000	\$ 2,455,000	\$ 2,455,000	\$ 260,000	\$ 260,000
<i>Subtotal–Debt</i>	<i>\$ 2,340,000</i>	<i>\$ 2,455,000</i>	<i>\$ 2,455,000</i>	<i>\$ 260,000</i>	<i>\$ 260,000</i>
TOTAL	\$ 3,523,178	\$ 27,518,889	\$ 27,518,889	\$ 11,520,740	\$ 3,517,390
Financing:					
SGF	\$ 59,318	\$ 55,360	\$ 55,360	\$ 55,360	\$ 55,360
State Institutional Building Fund	3,461,838	27,461,499	27,461,499	11,463,350	3,460,000
All Other Funds	2,022	2,030	2,030	2,030	2,030
TOTAL	\$ 3,523,178	\$ 27,518,889	\$ 27,518,889	\$ 11,520,740	\$ 3,517,390

FY 2023 CAPITAL IMPROVEMENTS

The **agency** requests \$27.5 million, all from the State Institutions Building Fund, in FY 2023. Projects in FY 2023 include all priority 1 and priority 2 projects in the FY 2023 5-year capital

improvement plan. The funding is used to enhance security at LSH, including repairing and extending fences, updating fire alarms and video monitoring systems, and installing duress

systems (silent alarms). Additionally, the funds are utilized for the Biddle Building remodeling project and to raze buildings on the OSH and PSH campuses.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$11.5 million, all from the State Institutions Building Fund (SIBF), for FY 2024. Projects in FY 2024 include the four enhancement requests discussed in the FY 2024 Analysis section and the Enhancements section, above. These include:

- \$2.8 million SIBF for renovation projects on the OSH campus. Of the total, \$1.9 million would be used to remodel the Cottonwood Resource Center, including sealing, new windows, ADA- compliant modifications, a new HVAC system, restroom upgrades, and repairing moisture-damaged walls. The remainder, \$873,600 SIBF, would be used to remodel the Special Services building and the office area in the MICO House reintegration facility, including asbestos abatement, installing new flooring, repairing walls, repairing the heating system, and improving site drainage.
- \$556,800 to raze abandoned buildings on the OSH and Parsons State Hospital and Training Center (PSH) campuses. The FY 2023 budget includes \$457,000 to demolish three of seven abandoned buildings on the campus. The requested funds for FY 2024 would allow the agency to demolish the next oldest buildings. The agency states these buildings contain asbestos insulation,

asbestos flooring and ceiling tile, lead based paint, rats, and are susceptible to collapse and arson.

- \$4.6 million SIBF to fund the second priority Rehabilitation and Repair projects included in the five-year capital improvement plan. At LSH, this includes \$1.0 million to maintain the roof of the food production building and redo the parking area at the Jung Building. At OSH, this includes \$1.2 million to replace deteriorated water mains across the campus. At PSH, this includes \$845,000 to replace plumbing in the laundry building and to replace fan coil units in the art building. At KNI, this includes \$1.6 million to upgrade campus sewer mains and to upgrade exterior lighting across campus.

Other adjustments include \$3.2 million SIBF to fund priority 1 rehabilitation and repair projects on all four campuses.

The **Governor** recommends expenditures of \$3.2 million SIBF for FY 2024. This is a decrease of \$8.0 million SIBF below the agency's request for FY 2024. This decrease is due to the Governor not recommending adoption of the agency's enhancement requests. The enhancement requests are detailed in the Enhancements Section, Figure 15.

KANSAS COMMISSION ON VETERANS AFFAIRS OFFICE

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 6,135,837	\$ 12,005,163	\$ 11,452,583	\$ 13,232,195	\$ 13,160,639
Federal Funds	13,096,643	12,048,154	12,048,154	12,044,931	12,044,931
All Other Funds	6,042,439	4,454,163	4,454,163	5,527,263	5,527,263
<i>Subtotal</i>	<u>\$ 25,274,919</u>	<u>\$ 28,507,480</u>	<u>\$ 27,954,900</u>	<u>\$ 30,804,389</u>	<u>\$ 30,732,833</u>
Capital Improvements:					
State General Fund	\$ 3,380	\$ 238,900	\$ 238,900	\$ 1,615,807	\$ 201,980
Federal Funds	1,294,523	-	-	-	-
All Other Funds	428,754	3,185,090	4,034,257	2,653,936	19,287,465
<i>Subtotal</i>	<u>\$ 1,726,657</u>	<u>\$ 3,423,990</u>	<u>\$ 4,273,157</u>	<u>\$ 4,269,743</u>	<u>\$ 19,489,445</u>
TOTAL	<u>\$ 27,001,576</u>	<u>\$ 31,931,470</u>	<u>\$ 32,228,057</u>	<u>\$ 35,074,132</u>	<u>\$ 50,222,278</u>
Percentage Change:					
State General Fund	3.1 %	99.4 %	90.4 %	21.3 %	14.3 %
All Funds	6.9 %	18.3 %	19.4 %	9.8 %	55.8 %
FTE Positions	373.0	375.0	375.0	375.0	376.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The mission of the Kansas Commission on Veterans Affairs Office (KCVAO) is to honor and serve Kansas veterans and their eligible family members with information, advice, direction, and assistance through the coordination of programs and services in the fields of education, health, vocational guidance and placement, and economic security.

Services provided by the agency include long-term nursing and assisted living care to eligible veterans, completion and maintenance of four state veterans' cemeteries, and coordination with federal agencies to provide financial assistance to Kansas veterans for health care and disability income.

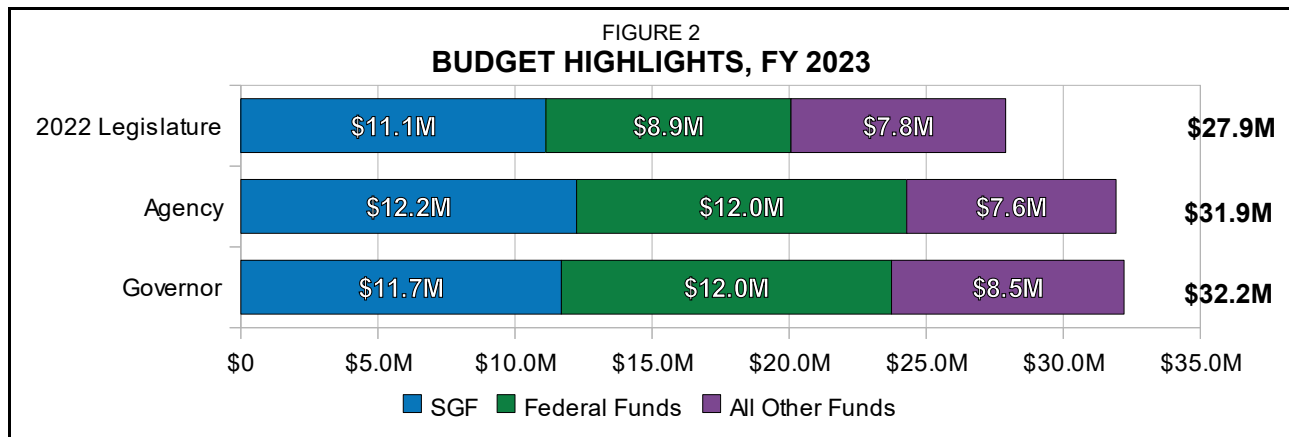
The agency serves veterans through 15 field offices, 6 service organization offices, 2 mobile vans, and the central office located in Topeka. Additional services are provided through services grants to veterans' service organizations. Nursing and assisted living care are provided through the Kansas Soldiers' Home (KSH) at Fort Dodge and the Kansas Veterans' Home (KVH) in Winfield.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$27.9 million, including \$11.1 million from the State General Fund (SGF), for the Kansas Commission on Veterans Affairs Office for FY 2023. Two adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required. The adjustments for this agency include the following:

- **SGF REAPPROPRIATIONS.** The agency had \$380,004 SGF in unspent funds that reappropriated from FY 2022 into FY 2023.

- **SIBF REAPPROPRIATIONS.** The agency had \$1.7 million in unspent State Institutions Building Fund (SIBF) moneys that reappropriated from FY 2022 into FY 2023.



The **agency** submits a revised estimate of \$31.9 million, including \$12.2 million SGF, in FY 2023. This is an increase of \$4.0 million overall, or 14.4 percent, including an SGF increase of \$1.1 million, or 10.0 percent, above the FY 2023 approved amount.

Significant items in the agency estimate include the following:

- **SUPPLEMENTAL – KVV SALARIES AND WAGES.** The agency's supplemental request for FY 2023 is for an increase of \$1,116,630 SGF to reduce shrinkage rates at the KVV. Per the agency, the KVV continues to operate periodically in a COVID-19 environment, which requires increases in staffing and overtime to accommodate COVID-19 wings and short-term staffing shortfalls.
- **COMMODITIES.** The agency request includes an increase in commodities of \$433,073, or 28.8 percent, for FY 2023. This is mainly due to a large increase in food (\$277,513); other professional, scientific supplies and materials (\$87,637); and drugs and pharmaceuticals (\$52,758) at the KVV.
- **CAPITAL OUTLAY.** The agency request includes an increase in capital outlay of \$297,348, or 95.6 percent, for FY 2023. This is mainly for the purchase of trucks (\$81,219), road and highway machinery and equipment (\$56,433), and additional software (\$73,811) at the KSH.
- **CAPITAL IMPROVEMENTS.** The agency request includes a revised estimate of \$3.4 million, including \$238,900 SGF, in FY 2023. This includes \$2.0 million in reappropriated funds from FY 2022.

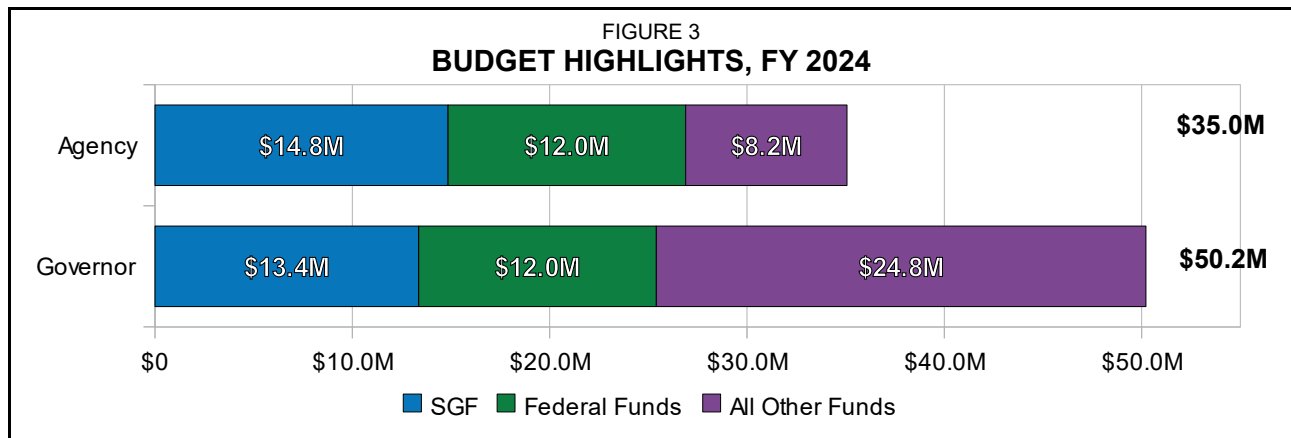
The **agency** estimate also includes 375.0 FTE positions, which is the same as the approved amount for FY 2023.

The **Governor** recommends \$32.2 million, including \$11.7 million SGF, in FY 2023. This is an all funds increase of \$296,587, or 0.9 percent, and a decrease of \$552,580 SGF, from the agency's FY 2023 revised estimate.

Significant items in the Governor's recommendation include the following:

- **KVH SALARIES AND WAGES.** The Governor's recommendation includes a supplement of \$500,000 SGF for supplemental salary and wages at the KVH, for a total of \$9.7 million for salaries and wages for the KVH. This is a decrease of \$616,630, or 6.0 percent, below the agency's supplemental request for FY 2023.
- **CAPITAL OUTLAY.** The Governor's recommendation includes \$672,336 SGF for capital outlay, which is an increase of \$64,040, or 10.5 percent, above the agency's FY 2023 revised estimate. The additional \$64,040 is for the purchase of two vehicles.
- **CAPITAL IMPROVEMENTS.** The Governor's recommendation includes \$4.3 million for capital improvements, which is an increase of \$849,167 SIBF, or 43.5 percent, above the agency's FY 2023 revised estimate. The increase is to pay for the architect/design fees for the new northeast Kansas veterans' home.

The **Governor's** recommendation also includes 375.0 FTE positions, which is the same as the agency's FY 2023 revised estimate.



The **agency** requests \$35.1 million, including \$14.8 million SGF, in expenditures for FY 2024. This is an increase of \$3.1 million overall, or 9.8 percent, including an SGF increase of \$2.6 million, or 21.3 percent, above the FY 2023 revised estimate.

Significant items in the agency estimate include the following:

- **ENHANCEMENTS – SALARIES AND WAGES.** The agency's enhancement requests regarding salaries for FY 2024 is for an increase of \$2.6 million SGF. Per the agency, this will help cover projected staff growth at KSH and KVH, as well as the current salaries within the Kansas Veterans' Cemetery program. Based on census and acuity levels, the optimal FTE positions for both programs will rise as well. The agency expects to be able to fill 11.0 FTE positions at KVH and 4.0 FTE positions at KSH in FY 2024, and this enhancement helps cover those salaries and wages.
- **ENHANCEMENTS – CEMETERIES PROJECTS.** The agency's enhancement requests also include six enhancement projects for the Kansas Veterans' Cemetery program for a total increase of \$1.4 million SGF. These projects include a Scattering Garden Wall at Fort Dodge (\$35,000), an expansion project on the Columbarium Wall at Fort Dodge (\$1.3 million), storage building and fence maintenance at Fort Dodge (\$192,696), and adding doors to committal shelters at Fort Dodge and WaKeeney (\$90,000).

- **CAPITAL IMPROVEMENTS.** The agency request includes a revised estimate of \$4.3 million, including \$1.6 million SGF, in FY 2024. This is an increase of \$845,753, or 24.7 percent, from the FY 2023 revised estimate.

The **agency** estimate also includes 375.0 FTE positions, which is the same number as in the FY 2023 revised estimate.

The **Governor** recommends \$50.2 million, including \$13.4 million SGF, for FY 2024. This is an all funds increase of \$15.1 million, or 43.2 percent, and an SGF decrease of \$1.5 million, or 10.0 percent, from the agency's request for FY 2024.

Significant items in the Governor's recommendation include the following:

- **SALARIES AND WAGES.** The Governor partially adopts the agency's enhancements for salaries and wages. The Governor's recommendation includes \$2.4 million for the agency's requests for salary shortfalls for KSH and KVH.
- **CAPITAL IMPROVEMENTS.** The Governor's recommendation includes \$19.5 million for capital improvements, which is a decrease of \$1.4 million SGF and an increase of \$16.6 million SIBF, or 43.5 percent, above the agency's request for FY 2024 revised estimate. The Governor's recommendation includes \$16.4 million SIBF to pay for the state's portion of the new northeast Kansas veterans' home. The Governor also recommends the following three projects: adding doors to committal shelters at Fort Dodge and WaKeeney (\$90,000 SGF), storage building and fence maintenance at Fort Dodge (\$192,696 SGF), and emergency repairs and maintenance for the four agency cemeteries (\$28,980 SGF). The Governor's recommendation does not include the other capital improvement enhancements.
- **ADDITIONAL STAFF.** The Governor's recommendation includes \$62,328 SGF for an additional 1.0 FTE senior administrative assistant for the agency.

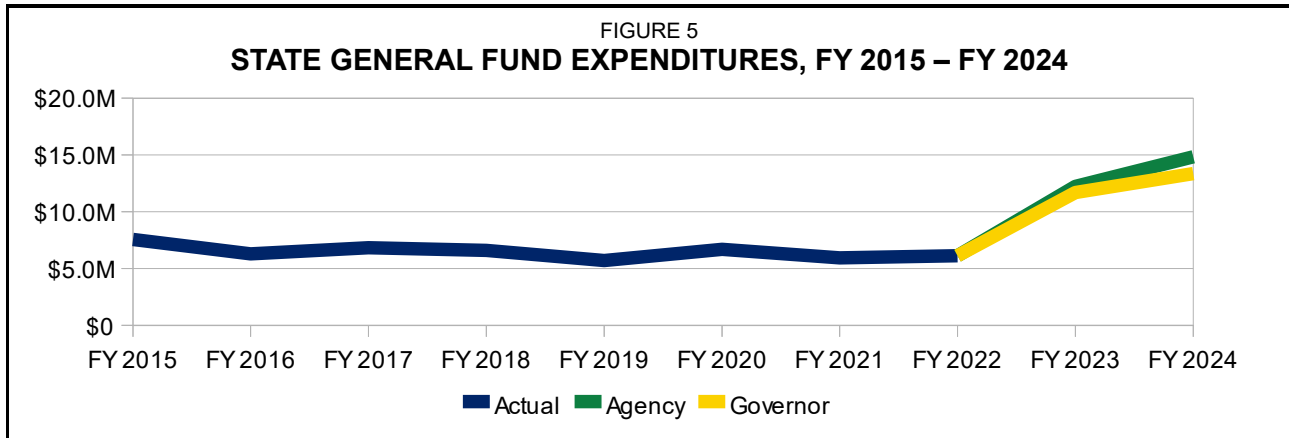
The **agency** estimate also includes 376.0 FTE positions, which is 1.0 more than the agency's request for FY 2023.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

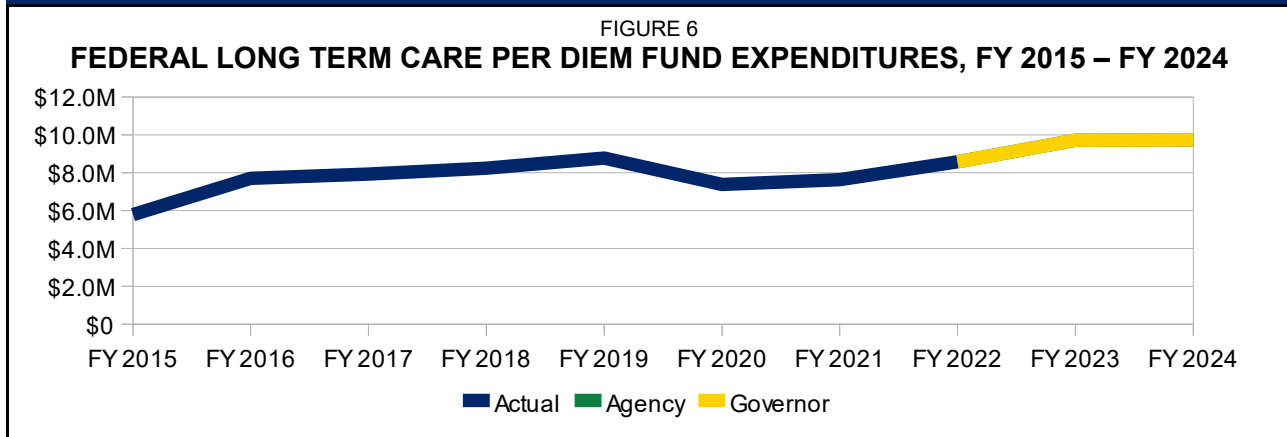
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 14,978,264	\$ 21,319,827	\$ 20,703,197	\$ 23,062,361	\$ 22,946,805
Contractual Services	6,582,400	3,939,744	3,939,744	4,429,179	4,473,179
Commodities	2,223,273	1,934,364	1,934,364	1,980,902	1,980,902
Capital Outlay	785,954	608,286	672,336	626,530	626,530
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 24,569,891</i>	<i>\$ 27,802,221</i>	<i>\$ 27,249,641</i>	<i>\$ 30,098,972</i>	<i>\$ 30,027,416</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	705,028	705,259	705,259	705,417	705,417
<i>Subtotal—Operating</i>	<i>\$ 25,274,919</i>	<i>\$ 28,507,480</i>	<i>\$ 27,954,900</i>	<i>\$ 30,804,389</i>	<i>\$ 30,732,833</i>
Capital Improvements	1,726,657	3,423,990	4,273,157	4,269,743	19,489,445
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 27,001,576	\$ 31,931,470	\$ 32,228,057	\$ 35,074,132	\$ 50,222,278
Financing:					
State General Fund	\$ 6,139,217	\$ 12,244,063	\$ 11,691,483	\$ 14,848,002	\$ 13,362,619
KVH Fee Fund	2,394,632	1,725,583	1,725,583	2,419,278	2,419,278
KSH Fee Fund	1,556,904	1,332,787	1,332,787	1,535,203	1,535,203
Federal Funds	14,391,166	12,048,154	12,048,154	12,044,931	12,044,931
All Other Funds	2,519,657	4,580,883	5,430,050	4,226,718	20,860,247
TOTAL	\$ 27,001,576	\$ 31,931,470	\$ 32,228,057	\$ 35,074,132	\$ 50,222,278
FTE Positions	373.0	375.0	375.0	375.0	376.0

STATE GENERAL FUND



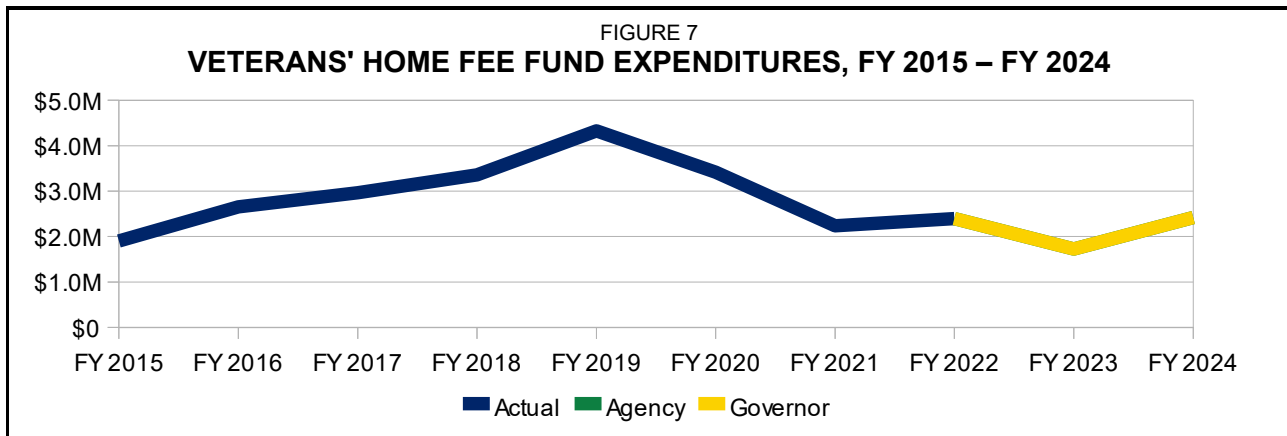
For the Kansas Commission on Veterans Affairs Office, SGF actual expenditures averaged \$6.5 million from FY 2015 to FY 2022. FY 2023 and FY 2024 budgeted expenditures increase due to several SGF enhancement requests, primarily salaries and wages and projects for the Kansas Veterans' Cemeteries program.

FEDERAL LONG TERM CARE PER DIEM FUND



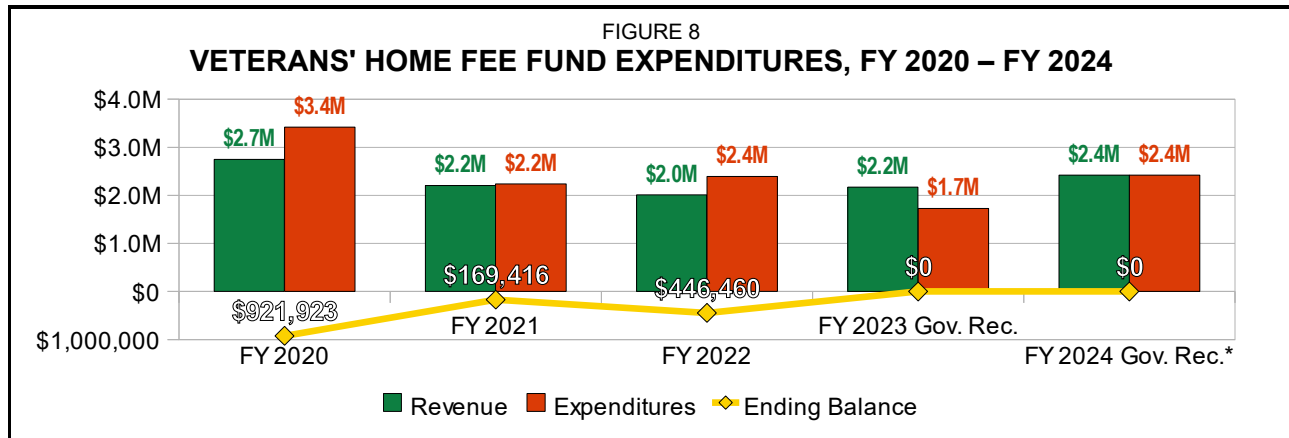
The Federal Long Term Care Per Diem Fund includes the Veteran's Home Federal Fund Long Term Care and the Soldiers' Home Federal Fund Long Term Care. According to 38 Code of Federal Regulations, Part 17, Subpart 51.40, that per diem for long-term care is provided to an eligible veteran in a facility recognized as a state home for veterans. Per diem payments are paid to the facilities on a monthly basis. In order to qualify for per diem, state homes for veterans are required to maintain standards for health and safety. The Kansas Commission on Veterans Affairs Office expenditures for this fund averaged \$7.8 million from FY 2015 to FY 2022.

VETERANS' HOME FEE FUND



The Veterans' Home Fee Fund includes revenues from resident fees, interest, rent of unimproved lands, oil royalties, and other miscellaneous sources. Determination of charges to veterans and eligible dependents is based on the ability to pay. No veteran or eligible dependent is denied admission because of their financial status. Veterans and eligible dependents with limited resources are required to apply to programs for which they are eligible, including Medicaid, Medicare, Social Security, or any Veterans' Affairs pension or compensation program. This fund is authorized by KSA 76-1952.

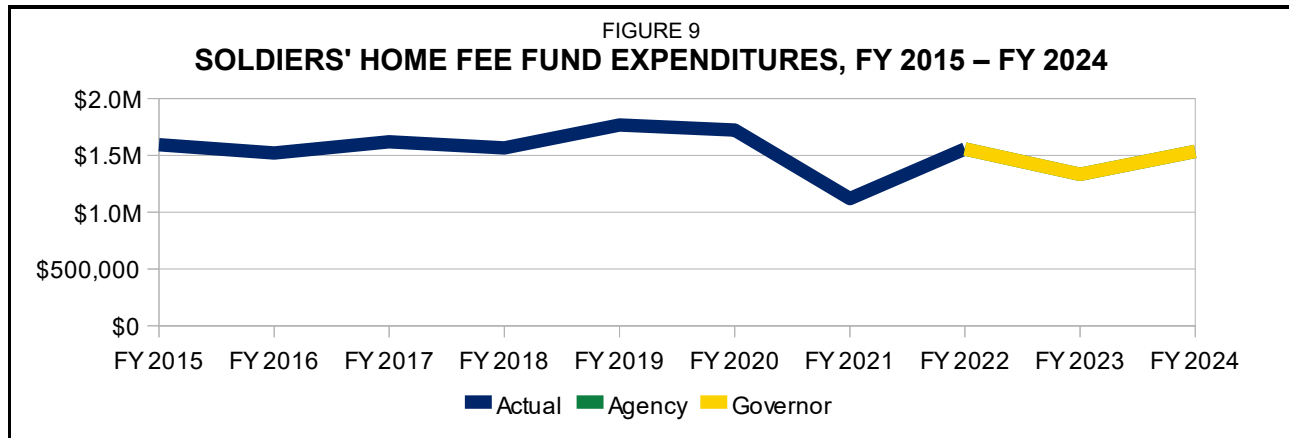
VETERANS' HOME FEE FUND



* For FY 2024, the lowest month ending balance for the Veterans' Home Fee Fund will occur in August, with a balance of \$0.

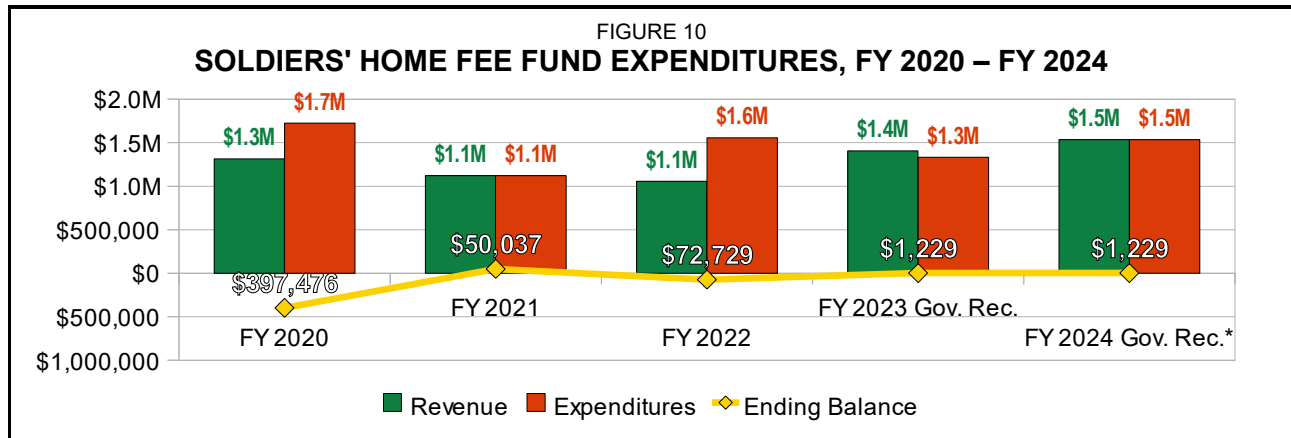
In both the entirety of FY 2021 and the first eight months of FY 2022, the KVH saw a decrease in new admissions due to COVID-19 pandemic. However, admissions have increased in the last four months of FY 2022, which positively affected the projected revenues for FY 2023 and FY 2024. In 2021, the monthly rate for resident fees increased by 5.0 percent. The monthly charge for a semi-private room in the domiciliary unit is \$1,658. The monthly charge for a private room in the Nursing Care Unit is \$3,394. The monthly charge for a room in the Alzheimer's Special Care Unit is \$3,820. In FY 2020, the agency indicated that it had double counted and encumbered some of its expenditures during the accounting process, which resulted in the funds showing a negative ending balance. The actual expenditures from the Veterans' Home Fee Fund averaged \$2.9 million from FY 2015 to FY 2022.

SOLDIERS' HOME FEE FUND



The Soldiers' Home Fee Fund includes revenues from resident fees and other miscellaneous revenues, such as farm and garage rentals, interest, and obsolete equipment and material sales. Determination of charges to veterans and eligible dependents is based on the ability to pay. No veteran or eligible dependent is denied admission because of their financial status. Veterans and eligible dependents with limited resources are required to apply for all programs for which they are eligible, including Medicaid, Medicare, Social Security, or any federal Veterans' Affairs pension or compensation program. The Soldiers' Home Fee Fund is authorized by KSA 76-1952.

SOLDIERS' HOME FEE FUND



* For FY 2024, the lowest month ending balance for the Soldiers' Home Fee Fund will occur in August, with a balance of \$0.

The agency has increased the monthly rate for resident fees by a total of 20.0 percent in five separate increments since 2010. The last increase (5.0 percent) occurred in January 2021. The resident fees remain lower than other facilities in the region that provide the same service. The monthly charge for a room in the Domiciliary is \$1,225.05 for Veterans and \$2,249.45 for eligible dependents. The monthly charge for a semi-private room in the Nursing Care Unit is \$2,992.71 for Veterans and \$5,640.22 for eligible dependents.

In FY 2020, the agency indicated that it had double counted and encumbered some of its expenditures during the accounting process which resulted in the funds showing a negative balance. The actual expenditures from the Soldiers' Home Fee Fund averaged \$1.6 million from FY 2015 to FY 2022.

FY 2023 ANALYSIS

FIGURE 11
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 10,747,428	\$ 15,112,687	\$ 25,860,115	375.0
1. Reappropriations - SGF	380,004	-	380,004	--
2. Reappropriations - State Institutions Building Fund	-	1,659,892	1,659,892	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 11,127,432</i>	<i>\$ 16,772,579</i>	<i>\$ 27,900,011</i>	<i>375.0</i>
Agency Revised Estimate:				
3. Supplemental – KVH Salary	\$ 1,116,630	\$ -	\$ 1,116,630	--
4. All Other Adjustments	1	2,914,828	2,914,829	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 12,244,063</i>	<i>\$ 19,687,407</i>	<i>\$ 31,931,470</i>	<i>375.0</i>
Governor's Recommendation:				
5. Supplemental—KVH Salary (Partial)	\$ (616,630)	\$ -	\$ (616,630)	--
6. Vehicles	64,050	-	64,050	--
7. Architect/Design Fees for Northeast Kansas Veterans Home	-	849,167	849,167	--
TOTAL	\$ 11,691,483	\$ 20,536,574	\$ 32,228,057	375.0

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, two adjustments were made to the \$25.9 million appropriated to the Kansas Commission on Veterans Affairs Office for FY 2023. These adjustments change the current year approved amount without any legislative action required and include the following:

1. **REAPPROPRIATIONS - SGF.** The \$380,004 reappropriated from FY 2022 from SGF is for capital improvement projects in progress for the Kansas Veterans' Cemeteries program.
2. **REAPPROPRIATIONS - SIBF.** The \$1.7 million reappropriated from FY 2022 from the SIBF is for capital improvement projects in progress for the KSH and KVH.

With the reappropriations, the amount currently appropriated to the Kansas Commission on Veterans Affairs in FY 2023 is \$27.9 million, including \$11.1 million in SGF.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$31.9 million, including \$12.2 million SGF, in FY 2023. This is an all funds increase of \$4.0 million, or 14.4 percent, including an SGF increase of \$1.1 million, or 10.0 percent, above the FY 2023 approved amount.

The **agency** estimate includes the following adjustments:

3. **SUPPLEMENTAL – KVH SALARY.** The agency requests an additional \$1.1 million, all SGF, in order to reduce the salary and wages shrinkage rates at the KVH. Per the agency, the KVH continues to operate periodically in a COVID-19 environment, which requires increases in staffing and overtime to accommodate COVID-19 wings and short-term staffing shortfalls.

4. **ALL OTHER ADJUSTMENTS.** The agency requests an additional \$2.9 million, or 9.1 percent, in all other adjustments. These include increases in salaries and wages, commodities, and capital outlay.

- **SALARIES AND WAGES.** The agency request includes an additional \$2.5 million for salaries and wages. This increase is mainly for a reduction in the shrinkage allocation of \$3.3 million, partially offset by a reduction in fringe benefit contributions.
- **COMMODITIES.** The agency request includes an additional \$433,073 for commodities. This increase is mainly due to a large increase in food (\$277,513); other professional, scientific supplies and materials (\$87,637); and drugs and pharmaceuticals (\$52,758) at the KVH.
- **CAPITAL OUTLAY.** The agency request includes an additional \$297,348 for capital outlay. This increase is mainly for the purchase of trucks (\$81,219), road and highway machinery and equipment (\$56,433), and additional software (\$73,811) at the KSH.
- **CAPITAL IMPROVEMENTS.** The agency request includes a revised estimate of \$3.4 million, including \$238,900 SGF, in FY 2023. This is a reduction of \$189,000 below the FY 2023 approved budget. The request includes \$1.4 million in reappropriated funds from FY 2022. The projects include replacing windows in Timmerman Hall at the KVH (\$603,723), adding a covered walkway with lighting at Donion Hall at the KVH (\$254,101), and converting the LTC Bariatric Room at the KSH (\$587,174).

The **agency** estimate also includes 375.0 FTE positions, which is the same as the approved number.

GOVERNOR'S RECOMMENDATION

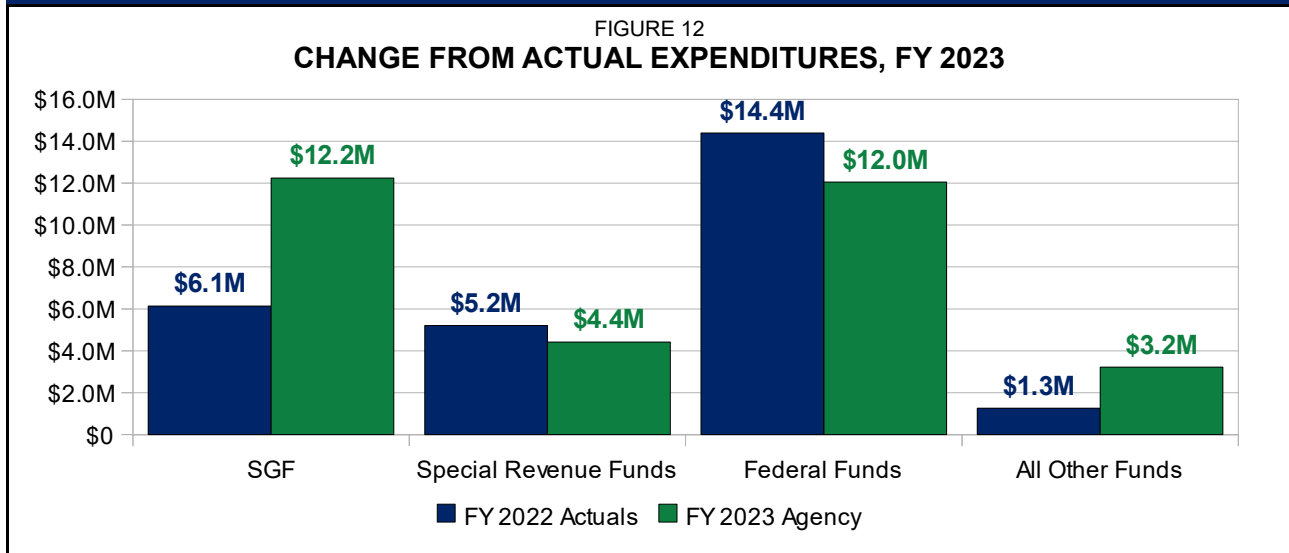
The **Governor** recommends \$32.2 million, including \$11.7 million SGF, in FY 2023. This is an all funds increase of \$297,587, or 0.9 percent, in expenditures and a decrease of \$552,580, or 4.5 percent, SGF from the agency's FY 2023 revised request.

Significant items in the Governor's recommendation include the following:

5. **KVH SALARIES AND WAGES.** The Governor's recommendation includes a supplement of \$500,000 SGF for supplemental salary and wages at the KVH, for a total of \$9.7 million for salaries and wages for the KVH. This is a decrease of \$616,630, or 6.0 percent, below the agency's supplemental request for FY 2023 (Item 3).
6. **VEHICLES.** The Governor's recommendation includes an additional \$64,040 SGF for the purchase of two vehicles. This increases total capital outlay expenditures to \$672,336, which is 10.5 percent above the agency's request for FY 2023.
7. **ARCHITECT/DESIGN FEES.** The Governor's recommendation includes \$849,167 SIBF to pay for the architect/design fees for the new northeast Kansas veterans' home. This increases total capital improvements expenditures to \$4.3 million, which is 43.5 percent above the agency's request for FY 2023.

The **Governor's** request also includes 375.0 FTE positions, which is the same as the agency's FY 2023 revised request number.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$31.9 million, including \$12.2 million SGF, in FY 2023. This is an all funds increase of \$4.9 million, or 18.3 percent, and an SGF increase of \$6.1 million, or 99.4 percent, above the FY 2022 actual expenditures. The agency requests an additional \$6.3 million for salaries and wages due to vacant positions in FY 2022 and \$1.1 million enhancement for KVH employees. There are also \$2.0 million in reappropriations from FY 2022, which have rolled forward into FY 2023.

FY 2024 ANALYSIS

FIGURE 13
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 12,244,063	\$ 19,687,407	\$ 31,931,470	375.0
Agency Request:				
1. Enhancement - KVH Salary	\$ 382,793	\$ -	\$ 382,793	--
2. Enhancement - KSH Salary	908,948	-	908,948	--
3. Enhancement - Scattering Wall (Fort Dodge)	35,000	-	35,000	--
4. Enhancement - Columbarium Wall Expansion Project (Fort Dodge)	1,269,131	-	1,269,131	--
5. Enhancement - Doors on Committal Shelter (Fort Dodge)	45,000	-	45,000	--
6. Enhancement - Cemetery Emergency Repairs and Maintenance	28,980	-	28,980	--
7. Enhancement - Doors on Committal Shelter (WaKeeney)	45,000	-	45,000	--
8. Enhancement - Storage/Maintenance Building/Fence	19,696	-	19,696	--
9. Enhancement - Cemetery Salary to Fund Existing Positions	177,884	-	177,884	--
10. All Other Adjustments	(308,493)	538,723	230,230	--
Subtotal—Agency Estimate	\$ 14,848,002	\$ 20,226,130	\$ 35,074,132	375.0
Governor's Recommendation:				
11. Enhancement - Scattering Wall (Fort Dodge) – Not Recommended	\$ (35,000)	-	\$ (35,000)	--
12. Enhancement - Columbarium Wall Expansion Project (Fort Dodge)	(1,269,131)	-	(1,269,131)	--
13. Enhancement - Doors on Committal Shelter (Fort Dodge)	(45,000)	45,000	-	--
14. Enhancement - Doors on Committal Shelter (WaKeeney)	(45,000)	45,000	-	--
15. Enhancement - Storage/Maintenance Building/Fence	(19,696)	192,696	173,000	--
16. Enhancement - Cemetery Salary to Fund Existing Positions – Not Recommended	(177,884)	-	(177,884)	--
17. Northeast Kansas Veterans Home	-	16,350,833	16,350,833	--
18. Staff Addition - Senior Administrative Assistant	62,328	-	62,328	1.0
19. Additional Travel Expenditures	44,000	-	44,000	--
TOTAL	\$ 13,362,619	\$ 20,226,130	\$ 50,222,278	376.0

AGENCY REQUEST

The **agency** requests a budget of \$35.1 million, including \$14.8 million SGF, for FY 2024. This is an all funds increase of \$3.1 million, or 9.8 percent, including an SGF increase of \$2.6 million, or 21.3 percent, above the FY 2023 request.

The **agency** request includes the following adjustments:

1. **ENHANCEMENT – KVH SALARY.** The agency requests an additional \$382,793 SGF above the FY 2023 agency request to reduce shrinkage rates and cover projected staff

growth at KVH. The total enhancement for FY 2024 is \$1.5 million SGF. The KVH's current staffing level is projected to be 140.0 filled FTE positions by July 1, 2023. Based on census and acuity levels, the optimal FTE staffing level is 167.0 filled FTE positions needed to meet operational needs. The agency believes it can fill 11.0 FTE positions at the KVH in FY 2024, bringing the total positions filled to 151.0 FTE.

2. **ENHANCEMENT – KSH SALARY.** The agency requests an additional \$908,948 SGF to reduce shrinkage rates and cover projected staff growth at KSH. The KSH's current staffing level is projected to be 94.0 filled FTE positions by July 1, 2023. Based on census and acuity levels, the optimal FTE staffing level is 117.0 filled FTE positions needed to meet operational needs. The agency believes it can fill 4.0 FTE positions at the KSH in FY 2024, bringing the total positions filled to 98.0 FTE.
3. **ENHANCEMENT – SCATTERING WALL (FORT DODGE).** The agency requests \$35,000 SGF to build a scattering garden wall at the Fort Dodge Cemetery. These scattering walls are for bronze plaques that memorialize those that have their ashes spread at the cemetery or are missing in action and presumed deceased. Fort Dodge is the only State Veterans' Cemetery that does not have a scattering wall currently. Three veterans have had their ashes spread at Fort Dodge, and there is not a wall to place their bronze plaques.
4. **COLUMBRAIUM WALL EXPANSION (FORT DODGE).** The agency requests \$1.3 million SGF, for the expansion of the Columbarium Wall at Fort Dodge Cemetery. The current Columbarium Wall will run out of space within the next 36 to 45 months. The agency has submitted a preapplication for a federal grant through the Veteran Cemetery State Grants Program with 100 percent of the project requested to be covered.
5. **ENHANCEMENT – DOORS ON COMMITTAL SHELTER (FORT DODGE).** The agency requests \$45,000 SGF to add doors to the Committal Shelter at Fort Dodge. This would allow the agency to place doors on two sides of the existing Committal Shelter. The existing building is open to the elements, and extreme wind and weather makes it difficult to conduct internment services at the shelter.
6. **ENHANCEMENT – CEMETERY EMERGENCY REPAIRS AND MAINTENANCE.** The agency requests \$28,980 SGF for emergency repairs and maintenance at all cemeteries. This funding is for unexpected expenditures and emergencies at the four State Veterans Cemeteries. The building ages at the four facilities are between 10 and 20 years old now. Damage is also regularly experienced with the cemetery landscaping. NCA regulations require that the agency must maintain the National Shrine Standard to appropriately honor the veterans who have their final resting place there. These funds would allow for uninterrupted services for veterans and their families.
7. **ENHANCEMENT – DOORS ON COMMITTAL SHELTER (WAKEENEY).** The agency requests \$45,000 SGF to add doors to the Committal Shelter at WaKeeney. This would allow the agency to place doors on two sides of the existing Committal Shelter. The existing building is open to the elements, and extreme wind and weather makes it difficult to conduct internment services at the shelter.
8. **ENHANCEMENT – STORAGE/MAINTENANCE BUILDING AND FENCE.** The agency requests \$19,696 SGF for additional storage/maintenance building and fencing at Fort Dodge. Some equipment is currently being stored outside, making them susceptible to harsh weather conditions.

9. **ENHANCEMENT – CEMETERY SALARY.** The agency requests an additional \$177,884 SGF in order to continue funding existing positions within the Kansas Veterans' Cemetery Program. Two equipment operator positions were added in FY 2023. Their salaries in FY 2023 were covered by the Lottery and Plot Allowance Funds, but carryover in those funds are being reduced as commodity and contractual costs continue to increase. Therefore, the agency requests that these positions become SGF funded in FY 2024.

10. **ALL OTHER ADJUSTMENTS.** There is an all funds increase of \$230,230, with an SGF decrease of \$308,493 and an increase of \$538,725 from all other funds. The adjustments include a decrease in SGF for capital improvements and an increase in special revenue funds for contractual services and commodities expenditures.

- **CONTRACTUAL SERVICES.** There is an increase of \$489,435, or 12.4 percent, in contractual services expenditures for FY 2024. This is mainly attributable to increases in staffing augmentation and recruiting services (\$410,689), other professional fees (\$9,020), and other contractual services (\$9,981).
- **COMMODITIES.** There is an increase in commodities of \$46,538, or 2.4 percent, for FY 2024. This is mainly attributable to an increase in costs for food (\$18,725); drugs and pharmaceuticals (\$15,533); and other equipment, parts, materials, and supplies (\$4,425).
- **CAPITAL IMPROVEMENTS.** There is a decrease in capital improvements of \$314,531, all SGF. This is mainly attributable to a decrease in depreciable land improvements (\$198,164) and non-depreciable land improvements (\$70,000).

The **agency** request also includes 375.0 FTE positions, which is the same as the approved number.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$50.2 million, including \$13.4 million SGF, for FY 2024. This is an overall increase of \$15.1 million, or 43.2 percent, in expenditures and an SGF decrease of \$1.5 million, or 10.0 percent, from the agency's request for FY 2024.

Significant items in the Governor's recommendation include the following:

11. **ENHANCEMENT – SCATTERING WALL (FORT DODGE) – NOT RECOMMENDED.** The Governor's recommendation does not include \$35,000 SGF to build a scattering garden wall at the Fort Dodge Cemetery (Item 3).
12. **COLUMBARIUM WALL EXPANSION (FORT DODGE) – NOT RECOMMENDED.** The Governor's recommendation does not include \$1.3 million SGF for the expansion of the Columbarium Wall at Fort Dodge Cemetery. The agency received a federal grant for this project (Item 4).
13. **ENHANCEMENT – DOORS ON COMMITTAL SHELTER (FORT DODGE).** The Governor's recommendation includes \$45,000 to add doors to the Committal Shelter at Fort Dodge. The Governor's recommendation funds the request with SIBF moneys instead of SGF moneys (Item 5).

14. **ENHANCEMENT – DOORS ON COMMITTAL SHELTER (WAKEENEY).** The Governor's recommendation includes \$45,000 SGF to add doors to the Committal Shelter at WaKeeney. The Governor's recommendation funds the request with SIBF moneys instead of SGF moneys (Item 7).
15. **ENHANCEMENT – STORAGE/MAINTENANCE BUILDING AND FENCE.** The Governor's recommendation includes \$192,696 for additional storage/maintenance building and fencing at Fort Dodge. The Governor's recommendation funds the request with SIBF moneys instead of SGF moneys. *Staff Note:* The Governor's recommendation also includes a technical correction in the funding amount from the agency's request for this project (Item 8).
16. **ENHANCEMENT – CEMETERY SALARY – NOT RECOMMENDED.** The Governor's recommendation does not include \$177,884 SGF in order to continue funding existing positions within the Kansas Veterans' Cemetery Program (Item 9)
17. **NORTHEAST KANSAS VETERANS HOME.** The Governor's recommendation includes \$16.4 million from the SIBF to pay for the State's portion of the new veterans' home in northeast Kansas.
18. **STAFF ADDITION – SENIOR ADMISTRATIVE ASSISTANT.** The Governor's recommendation includes \$63,328 SGF for an additional 1.0 FTE position, for a Senior Administrative Assistant.
19. **ADDITIONAL TRAVEL EXPENDITURES.** The Governor's recommendation includes \$44,000 SGF for additional travel expenditures.

The **Governor's** recommendation also includes 376.0 FTE positions, which is 1.0 more than the agency request number for FY 2024.

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

FY 2023 SUPPLEMENTAL REQUESTS					
Item	Agency		Gov. Rec.		
	SGF	All Funds	SGF	All Funds	
1. KVH Salary	\$ 1,116,630	\$ 1,116,630	\$ 500,000	\$ 500,000	
2. Vehicles	-	-	64,050	64,050	
3. Architect/Design Fees for Northeast Kansas Veterans Home	-	-	-	849,167	
TOTAL	\$ 1,116,630	\$ 1,116,630	\$ 564,050	\$ 1,413,217	

1. According to the agency, an additional \$1.1 million SGF is required to reduce shrinkage rates at the KVH. The agency received a \$500,000 supplemental and \$1.3 million from federal ARPA funds in FY 2022 that is not anticipated in FY 2023. Per the agency, the KVH continues to operate periodically in a COVID-19 environment, which requires increases in staffing and overtime to accommodate COVID-19 wings and short-term staffing shortfalls. Additionally, the KVH is working to fill FTE positions to optimal staffing according to census and acuity levels. The optimal FTE staffing is 167.0 positions, and the current number is 129 filled FTE employees. The KVH believes it can fill 11.0 FTE positions in FY 2023, bringing the total number of FTE employees to 140.0 and reducing the amount of temporary agency staffing used.

The Governor partially recommends adoption of this request. The Governor recommends \$500,000 SGF for KVH salary shortages.

2. The Governor's recommendation includes \$64,050 SGF for the purchase of two additional vehicles.
3. The Governor's recommendation includes \$849,167 SIBF for architect/design fees for the Northeast Kansas Veterans Home.

FY 2024 ENHANCEMENT REQUESTS

Item	Agency		Gov. Rec.	
	SGF	All Funds	SGF	All Funds
1. KVH Salary	\$ 1,499,423	\$ 1,499,423	\$ 1,499,423	\$ 1,499,423
2. KSH Salary	908,948	908,948	908,948	908,948
3. Scattering Wall (Fort Dodge)	35,000	35,000	-	-
4. Columbarium Wall Expansion Project (Fort Dodge)	1,269,131	1,269,131	-	-
5. Doors on Committal Shelter (Fort Dodge)	45,000	45,000	-	45,000
6. Cemetery Emergency Repairs and Maintenance	28,980	28,980	28,980	28,980
7. Doors on Committal Shelter (WaKeeney)	45,000	45,000	-	45,000
8. Storage/Maintenance Building/Fence	19,696	19,696	-	192,696
9. Cemetery Salary to Fund Existing Positions	177,884	177,884	-	-
10. Northeast Kansas Veterans Home	-	-	-	16,350,833
11. Staff Addition - Senior Administrative Assistant	-	-	62,382	62,382
12. Additional Travel Expenditures	-	-	44,000	44,000
TOTAL	\$ 4,029,062	\$ 4,029,062	\$ 2,543,733	\$ 19,177,262

1. The first priority for the agency is for salaries and wages for the KVH. According to the agency, an additional \$1.5 million SGF is required to reduce shrinkage rates. The agency is not anticipating receiving any additional COVID-19 relief money, but will continue to require funding for projected staff growth. The KVH is working to fill FTE positions to optimal staffing according to census and acuity levels. The optimal FTE staffing is 167.0 positions, and the projected number of filled positions will be 140.0 as of July 1, 2023. The KVH believes it can fill 11.0 FTE positions in FY 2024, bringing the total number of FTE employees to 151.0 and reducing the amount of temporary agency staffing used.

The Governor recommends adoption of this request.

2. The second priority for the agency is for salaries and wages for the KSH. According to the agency, an additional \$908,948 SGF is required to reduce shrinkage rates. The agency is not anticipating receiving any additional COVID-19 relief money, but will continue to require funding for projected staff growth. The KSH is working to fill FTE positions to optimal staffing according to census and acuity levels. The optimal FTE staffing is 117.0 positions, and the projected amount of filled positions will be 94.0 as of July 1, 2023. The KSH believes it can fill 4.0 FTE positions in FY 2024, bringing the total number of FTE employees to 98.0 and reducing the amount of temporary agency staffing used.

The Governor recommends adoption of this request.

3. The third priority for the agency is a scattering garden wall at the Fort Dodge Cemetery. According to the agency, the cost to build this wall will be \$35,000 SGF. Fort Dodge Cemetery is the only state veterans cemetery to currently not have a scattering garden wall. This wall is for bronze plaques that memorialize those who have their ashes scattered at the cemetery or who are missing in action and are presumed deceased. Families may request the bronze plaque. Currently, there are three veterans whose ashes have been scattered at the cemetery, but there is nowhere to place their plaques.

The Governor does not recommend adoption of this request.

4. The fourth priority for the agency is an expansion for the columbarium wall at the Fort Dodge Cemetery. According to the agency, the cost for this expansion will be \$1.3 million SGF. The cemetery is projected to run out of niches in the current columbarium walls within the next 36 to 45 months. The agency has submitted a preapplication for a federal grant through the Veteran Cemetery State Grants program, and requested 100 percent of the project be covered by the grant.

The Governor does not recommend adoption of this request. The agency has received a federal grant for this project.

5. The fifth priority for the agency is the addition of doors on the committal shelter at Fort Dodge Cemetery. According to the agency, the cost for this project will be \$45,000 SGF. The current committal shelter is open to the elements. The project would place doors on two sides of the existing shelter. Per the agency, there are often extreme winds and weather that make it difficult to conduct interment services at the shelter.

The Governor recommends adoption of this request. The Governor recommends the money come from the SIBF rather than the SGF.

6. The sixth priority for the agency is for emergency maintenance and repairs at all state veteran cemeteries. According to the agency, the cost will be \$28,980 SGF. This would cover all unexpected expenditures and emergencies at the four State Veterans Cemeteries. The building ages at the four facilities are between 10 and 20 years old now. Damage is also regularly experienced with the cemetery landscaping. NCA regulations require that the agency must maintain the National Shrine Standard to appropriately honor the veterans who have their final resting place there. Per the agency, these funds would allow for uninterrupted services for veterans and their families.

The Governor recommends adoption of this request.

7. The seventh priority for the agency is the addition of doors on the committal shelter at WaKeeney Cemetery. According to the agency, the cost for this project will be \$45,000 SGF. The current committal shelter is open to the elements. The project would place doors on two sides of the existing shelter. Per the agency, there are often extreme winds and weather that make it difficult to conduct interment services at the shelter.

The Governor recommends adoption of this request. The Governor recommends the money come from the SIBF rather than the SGF.

8. The eighth priority for the agency is an additional storage/maintenance building and fencing at Fort Dodge Cemetery. According to the agency, the cost will be \$19,696 SGF. Fort Dodge Cemetery was the first state veterans cemetery built, and the operations

have outgrown the current capacity of the existing facilities. Some equipment is currently being stored outside, making it susceptible to harsh weather conditions.

The Governor recommends adoption of this request. The Governor's recommendation is for \$192,696 SIBF.

Staff Note: This is a Governor-recommended technical correction regarding the funding for the project.

9. The ninth priority for the agency is for salaries and wages at the cemeteries. According to the agency, an additional \$177,884 SGF is needed in order to continue funding existing positions within the Kansas Veterans' Cemetery Program. Two equipment operator positions were added in FY 2023. Their salaries in FY 2023 were covered by the Lottery and Plot Allowance Funds, but carryover in those funds are being reduced as commodity and contractual costs continue to increase. Therefore, the agency requests that these positions become SGF funded in FY 2024.

The Governor does not recommend adoption of this request.

10. The Governor's recommendation includes \$16.4 million SIBF to pay for the State's portion of the new veterans' home in northeast Kansas.
11. The Governor's recommendation includes \$63,328 SGF for an additional 1.0 FTE position for a Senior Administrative Assistant.
12. The Governor's recommendation includes \$44,000 SGF for additional travel expenditures for the agency.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

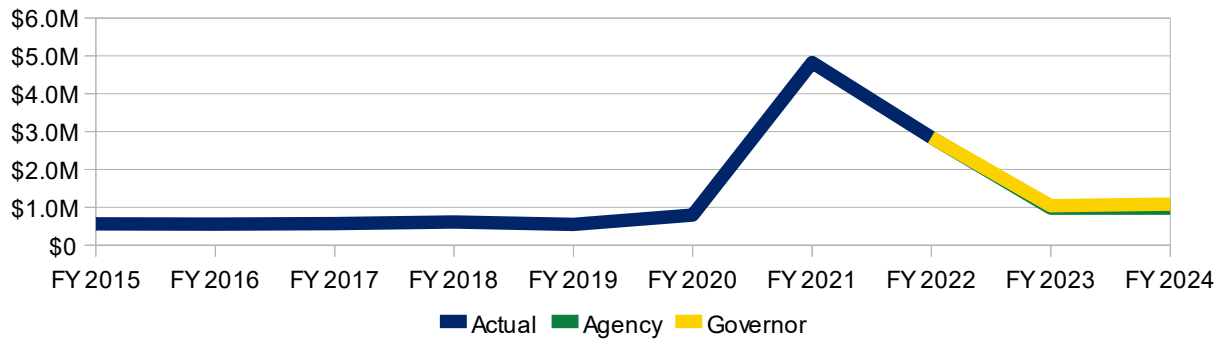
FIGURE 14 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 2,849,962	\$ 982,668	\$ 1,046,718	\$ 979,012	\$ 1,085,340
Reappropriation	-	-	-	-	-
Veterans Services	2,722,397	3,271,761	3,271,761	3,309,613	3,309,613
Kansas Soldiers' Home	7,470,418	9,775,460	9,775,460	10,905,357	10,905,357
Kansas Veterans' Home	8,584,453	13,106,957	12,490,327	14,106,682	14,106,682
Cemeteries	1,678,934	1,370,634	1,370,634	1,503,725	1,325,841
ARPA Project 24/7 Pay Plan	1,676,638	-	-	-	-
Capital Improvements	2,018,774	3,423,990	4,273,157	4,269,743	19,489,445
TOTAL	\$ 27,001,576	\$ 31,931,470	\$ 32,228,057	\$ 35,074,132	\$ 50,222,278
FTE Positions:					
Administration	7.0	9.0	9.0	9.0	10.0
Reappropriation	-	-	-	-	-
Veterans Services	34.0	34.0	34.0	34.0	34.0
Kansas Soldiers' Home	119.0	119.0	119.0	119.0	119.0
Kansas Veterans' Home	196.0	196.0	196.0	196.0	196.0
Cemeteries	17.0	17.0	17.0	17.0	17.0
ARPA Project 24/7 Pay Plan	-	-	-	-	-
Capital Improvements	-	-	-	-	-
TOTAL	373.0	375.0	375.0	375.0	376.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION PROGRAM

FIGURE 15
ADMINISTRATION PROGRAM EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 73-1208e; KSA 73-1209

PROGRAM GOALS: • Maintain statewide costs per case while maintaining quality service to clients.
• Provide fiscal, human resources, and IT services to other program areas.

The Administration Program provides guidance and oversight for all veteran programs while also providing leadership, direction, technical guidance, and support for all agency staff. The program contains the agency's fiscal services, human resources, and information technology functions. The program oversees

the Central Office in Topeka, which includes the Agency Director and administrative staff, the State Veteran Services Program Director, the State Cemetery Program Director, the Human Resource Director, and the Chief Property and Fiscal Officer and staff.

FIGURE 16
ADMINISTRATION PROGRAM, PERFORMANCE MEASURES

Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 732,752	\$ 849,693		\$ 1,046,718	\$ 1,085,340
Federal Funds	4,098,357	1,955,049		-	-
All Other Funds	(1,273)	45,220		-	-
TOTAL	\$ **	\$ **		\$ **	\$ **
	Expression is faulty **	Expression is faulty **		Expression is faulty **	Expression is faulty **
Percentage Change:					
SGF	27.3 %	16.0 %		23.2 %	3.7 %
All Funds	503.4 %	**		**	**
		Expression is faulty **		Expression is faulty **	Expression is faulty **
FTE Positions	7.0	9.0		9.0	10.0

BUDGET ANALYSIS

The Administration Program reduced its expenditures by \$2.0 million, mostly in federal funds for COVID-19 relief, from FY 2021 to FY 2022.

FY 2023

The agency requests \$982,668, all SGF, for the Administration program in FY 2023. This is a decrease of \$4.1 million, or 143.7 percent, below the agency's FY 2023 approved amount.

The Governor recommends \$1.0 million, all SGF, for the Administration program in FY 2023.

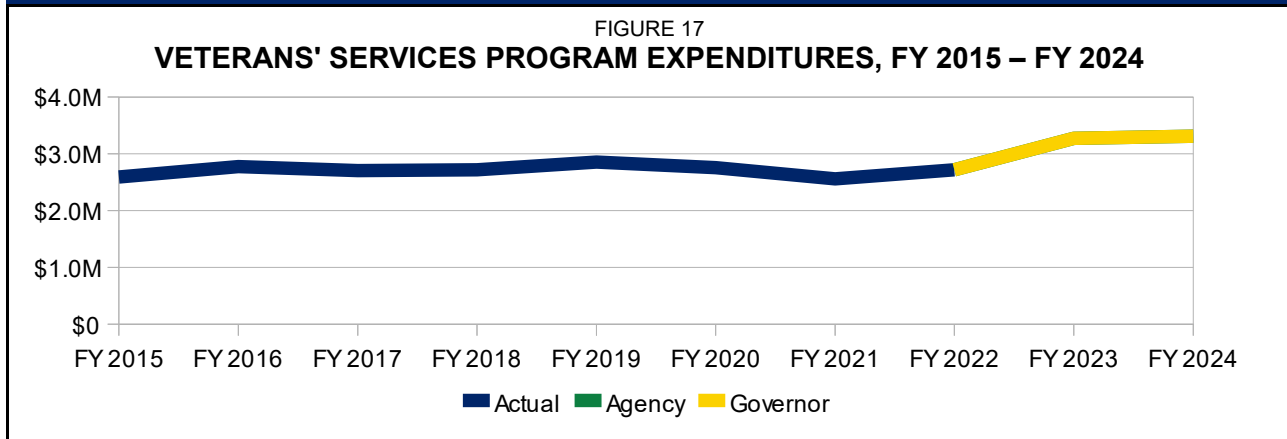
This is an increase of \$64,050, or 1.3 percent, above the agency's FY 2023 revised estimate.

FY 2024

The agency requests \$979,012, all SGF, for the Administration program in FY 2024. This is a decrease of \$3,656, or 0.4 percent, below FY 2023's agency revised estimate.

The Governor recommends \$1.1 million, all SGF, for the Administration program in FY 2023. This is an increase of \$106,328, or 10.9 percent, above the agency's FY 2024 request.

VETERANS' SERVICES PROGRAM



STATUTORY BASIS: • KSA 73-1208f; KSA 73-1209; KSA 73-1234; KSA 74-8724; KSA 73-1238

PROGRAM GOALS: • Provide information and advocacy to Kansas veterans and eligible family members by assisting them in obtaining all federal and state benefits they have earned.

The Veterans' Services Program provides and administers a system by which the eligible residents of Kansas can obtain assistance and advice in procuring benefits from the state and federal governments in the area of veterans' or survivors' benefits. Services are provided through 15 field offices located throughout the state, 2 mobile vans, and 6 offices located in the federal U.S. Department of Veterans' Affairs (VA) Medical Centers in Topeka, Leavenworth, and Wichita.

Additional services are provided through service grants to Veterans' Service Organizations (VSOs). Where services through VSOs are not available, the agency's Veteran Services Representatives provide support. Quality control measures are performed at the Wichita VA Medical Center. Services provided by the program include assistance with obtaining services in the areas of education, health, vocational guidance, and economic security. The agency is the state approving agency for the federal GI Bill Education program.

FIGURE 18

VETERANS' SERVICES PROGRAM, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Monetary Value of Claims Awarded (in millions)	\$ 202.4	\$ 295.5	\$ 232.4	\$ 300.0	\$ 315.0
2. New Claims Submitted*	6,062	10,522	7,631	10,250	11,000
3. Veterans in Database*	106,098	110,654	105,752	115,000	120,000
Output Measure:					
4. Number of Outreach Briefings/Events	27	375	259	400	425
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 2,113,001	\$ 1,878,210		\$ 2,458,010	\$ 2,306,833
Federal Funds	175,068	208,493		256,688	259,952
All Other Funds	274,073	635,694		557,063	742,828
TOTAL	\$ 2,562,142	\$ 2,722,397		\$ 3,271,761	\$ 3,309,613
Percentage Change:					
SGF	2.8 %	(11.1) %		30.9 %	(6.2) %
All Funds	(7.0) %	6.3 %		20.2 %	1.2 %
FTE Positions	34.0	34.0		34.0	34.0

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

Veterans' Services Program expenditures increased by \$160,255, or 6.3 percent, from FY 2021 to FY 2022, with an 11.1 percent decrease in SGF expenditures.

The agency's FY 2023 revised request for the Veteran's Services' Program is \$3.3 million. This is an all funds increase of \$213,604, or 7.8 percent, and an SGF increase of \$151,177, or 6.6 percent, above the FY 2023 approved amount.

The agency's request for FY 2024 for the Veterans' Services Program is an overall increase of \$37,852, or 1.2 percent, with a decrease in \$151,268, or 6.2 percent, in SGF from FY 2023.

The Governor concurs with the agency's request for the Veterans' Services Program in FY 2023 and for FY 2024.

MONETARY VALUE OF CLAIMS AWARDED

The agency increased the monetary value of claims awarded by \$93.1 million between FY

2021 and FY 2022. The targeted value of claims in FY 2023 and FY 2024 continue to rise, with a targeted increase of \$4.5 million in FY 2023 and \$15.0 million in FY 2024.

DATABASE NUMBERS

The number of new claims increased by 4,460 between FY 2021 and FY 2022. The targeted numbers for FY 2023 and FY 2024 are similar to the numbers for FY 2022. The number of veterans in the database overall increased by 4,556 from FY 2021 to FY 2022. The agency believes that the total number of veterans in the database will increase by 5,000 each year for FY 2023 and FY 2024.

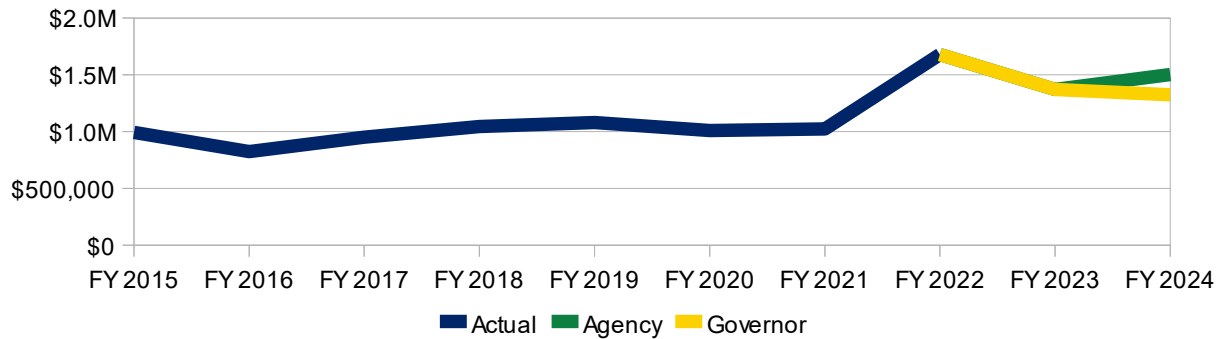
OUTREACH BRIEFINGS/EVENTS

The number of outreach briefings and/or events increase by 348 events from FY 2021 to FY 2022. The anticipated number of briefings and or events for FY 2023 and FY 2024 remain at slightly higher numbers than FY 2022. The three year average is 259, indicating that FY 2021 was an anomaly, rather than the norm.

KANSAS VETERANS' CEMETERY PROGRAM

FIGURE 19

KANSAS VETERANS' CEMETERY PROGRAM EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 73-1232

PROGRAM GOALS: • Provide veterans and their eligible family members with interment opportunities for burial with dignity and honor in a Kansas Veterans' Cemetery.

The Kansas Veterans' Cemetery Program provides veterans and their eligible dependents with interment opportunities for burial in a Kansas veterans' cemetery. The program manages and operates the four veterans' cemeteries and provides staff support and assistance to veterans statewide regarding their interment options and procedures for pre-certification. Cemetery construction was 100.0

percent funded by federal grants from the federal U.S. Department of Veterans' Affairs National Cemetery Administration State Cemetery Grants Programs. Ongoing cemetery operations are largely funded by the State, with minimal federal funding. The cemeteries are located at Fort Dodge, Fort Riley, WaKeeney, and Winfield.

FIGURE 20 KANSAS VETERANS' CEMETERY PROGRAM, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of burials per year	391	456	403	405	445
2. Number of pre-certifications received per year	426	332	390	390	400
Output Measure:					
3. Number of funeral homes visited/contacted per year to update/promote the cemeteries	-	25	14	25	25
4. Number of events (speaking/handout information) attended locally and statewide	3	10	7	10	10
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 667,595	\$ 586,109		\$ 642,539	\$ 625,608
Federal Funds	215,949	895,355		295,160	274,788
All Other Funds	141,219	197,470		432,935	425,445
TOTAL	\$ 1,024,763	\$ 1,678,934		\$ 1,370,634	\$ 1,325,841
Percentage Change:					
SGF	9.4 %	(12.2) %		9.6 %	(2.6) %
All Funds	1.6 %	63.8 %		(18.4) %	(3.3) %
FTE Positions	17.0	17.0		17.0	17.0

PERFORMANCE AND BUDGET ANALYSIS

Kansas Veterans' Cemetery Program expenditures increased by \$654,171, or 63.8 percent, from FY 2021 to FY 2022, with a 12.2 percent decrease in SGF moneys.

The program's revised estimate in FY 2023 is \$1.4 million, including \$642,539 SGF. This is an all funds increase of \$244,988, or 21.8 percent, including an SGF increase of \$16,931, or 2.7 percent, above the FY 2023 approved amount.

The program's request for FY 2024 is \$1.5 million, including \$803,492 SGF. This is an overall increase of \$133,091, or 9.7 percent, including an SGF increase of \$160,953, or 25.0 percent, above FY 2023.

The **Governor** concurs with the agency's FY 2023 revised estimate. The Governor recommends \$1.3 million, including \$625,608 SGF for FY 2024. This is a decrease of \$177,884, or 11.8 percent, below the agency's request for FY 2024. The decrease is all in SGF funds.

NUMBER OF BURIALS AND PRE-CERTIFICATIONS

There was an increase of 65 burials between FY 2021 and FY 2022. The average for the last three years is 403, which is close to the target amounts for FY 2023 and FY 2024. The number of precertifications dropped from FY 2021 to FY 2022 by 94, but the three year average (390) is similar to the targets for FY 2023 and FY 2024.

INFORMATIONAL VISITS

The agency was able to increase both the number of funeral homes visited and/or contacted to update/promote the veterans cemeteries and the number of events that were attended locally to speak at or handout information. The agency is looking to continue the trends from FY 2022 into FY 2023 and FY 2024 as well.

VETERANS NURSING HOME AND LONG TERM CARE PROGRAMS

FIGURE 21
KANSAS SOLDIERS' HOME EXPENDITURES, FY 2015 – FY 2024

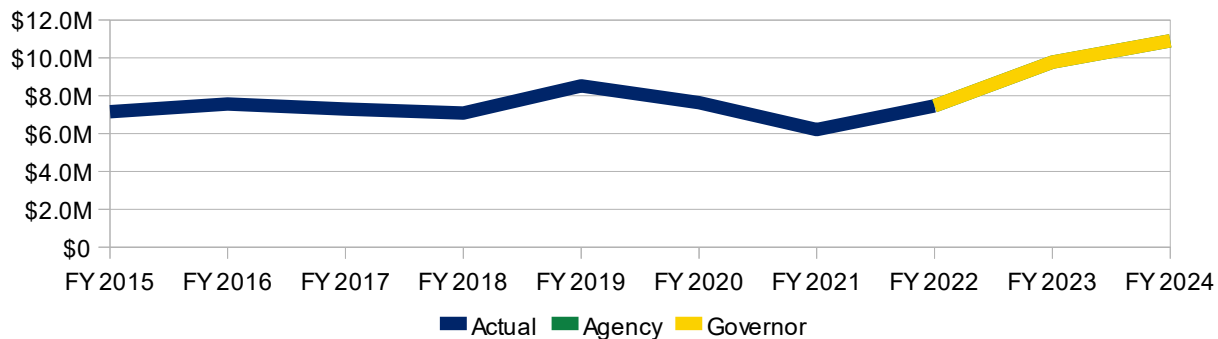
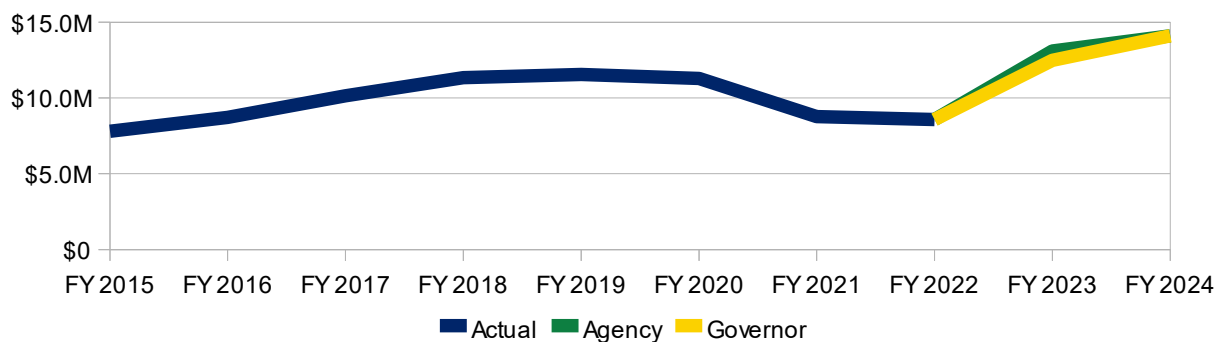


FIGURE 22
KANSAS VETERANS' HOME EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 76-1901 through 76-1941; KSA 76-1951 through 76-1958

PROGRAM GOALS: • Provide quality long-term health care services to eligible Kansas Veterans through services provided by the Kansas Veterans' Home and Kansas Soldiers' Home.
• Kansas Veterans' Home and Kansas Soldiers' Home will maintain fiscal integrity and good relations with other state agencies, vendors, and contractors.
• Maintain and encourage facilities' connections with the local community area media outlets, and local and national service organizations.

The Veterans Nursing Home and Long Term Care Programs program's primary purpose is to take care of any person who served in the active military service of the United States during any period of war, or who served in the active military service of the United States during peacetime and is entitled to VA hospitalization or domiciliary care under Title 38

of the United States Code and the federal VA rules and regulations. The homes serve these eligible veterans who have been discharged under conditions other than dishonorable who may be disabled by disease, wounds, old age, or otherwise disabled, and who, by reason of such disability, are incapacitated from earning a living.

The program's secondary purpose is to provide domiciliary care, such as shelter, food, and necessary medical care, on an ambulatory self-care basis to assist eligible veterans who are suffering from a disability, disease, or defect of such a degree that incapacitates the veteran from earning a living, but who are not in need of hospitalization or nursing care services.

Both the Kansas Veterans' Home (KVH) and Kansas Soldiers' Home (KSH) may provide nursing home care and domiciliary care, on a space-available basis, to veteran family members; *i.e.* spouses, surviving spouses, and Gold Star parents.

FIGURE 23
VETERANS NURSING HOME AND LONG TERM CARE PROGRAMS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Average Daily Census (KVH)	94	89	96	98	105
2. Average Daily Census (KSH)	81	78	85	91	97
3. Hours Per Resident Day (KVH)	4.99	4.46	4.68	4.45	4.45
4. Hours Per Resident Day (KSH)	4.52	4.52	4.44	4.25	4.25
5. VA/CMS Deficiencies in Business Practices (KVH)*	2	-	-	-	-
6. VA/CMS Deficiencies in Business Practices (KSH)*	-	-	-	-	-
7. Volunteer Hours Logged (KVH)*	568	234	822	482	900
8. Volunteer Hours Logged (KSH)*	-	2,500	1,917	4,500	4,500
9. Outcome Measure Comparing Outcome to Dollars	0-	-	-	-	-
Output Measure:					
10. LTC Residents on Medicaid (KVH)*	30%	28%	29%	29%	30%
11. LTC Residents on Medicaid (KSH)*	50%	50%	50%	50%	50%
12. Outreach/Speaking (KVH)	2	9	5	10	10
13. Outreach/Speaking (KSH)*	3	10	8	10	10
14. Percent in compliance with state, CMS, and USDVA regulations (KVH)	100.0 %	100.0 %	--	100.0 %	100.0 %
15. Percent in compliance with state, CMS, and USDVA regulations (KSH)	100.0 %	100.0 %	--	100.0 %	100.0 %
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 2,393,135	\$ 2,825,207		\$ 7,305,316	\$ 9,142,858
Federal Funds	8,862,440	8,922,571		11,496,306	11,510,191
All Other Funds	3,735,467	6,458,388		3,464,165	4,358,990
TOTAL	\$ 14,991,042	\$ 18,206,166		\$ 22,265,787	\$ 25,012,039
Percentage Change:					
SGF	(30.7) %	18.1 %		158.6 %	25.2 %
All Funds	(20.8) %	21.4 %		22.3 %	12.3 %
FTE Positions	315.0	315.0		315.0	315.0

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The Veterans Nursing Home and Long Term Care Programs is divided into two distinct parts: the KVH and the KSH.

KVH BUDGET

The **KVH's** revised FY 2023 estimate is \$13.1 million. This is an all funds increase of \$4.8 million, or 56.0 percent, including an SGF increase of \$3.6 million, or 569.6 percent, above the FY 2023 approved amount.

The **KVH's** request for FY 2024 is \$14.1 million. This is an all funds increase of \$999,725, or 7.6 percent, including an SGF increase of \$336,705, or 7.9 percent, above the revised FY 2023 estimate.

The **Governor's** recommendation for KVH in FY 2023 is \$12.5 million. This is a decrease of \$616,630, or 4.7 percent, all SGF, below the

agency's request. The Governor concurs with the agency's request for FY 2024.

KSH BUDGET

The **KSH's** revised FY 2023 estimate is \$9.8 million. This is an all funds increase of \$3.4 million, or 46.0 percent, including an SGF increase of \$1.7 million, or 84.9 percent, above the FY 2023 approved amount.

The **KSH's** request for FY 2024 is an overall increase of \$1.1 million, or 11.6 percent, including an additional \$884,207, or 24.2 percent, in SGF moneys above the revised FY 2023 estimate.

The **Governor** concurs with the agency's revised FY 2023 estimate and FY 2024 request for the KSH.

AVERAGE DAILY CENSUS

The average daily census for both KVVH and KSH decreased from FY 2021 to FY 2022. Both

facilities expect returns to higher numbers in FY 2023 and FY 2024. KVVH is looking at an increase of 9 average residents per day, or 10.1 percent, in FY 2023 and an increase of 7 average residents per day, or 7.1 percent, from FY 2023 to FY 2024. KSH is looking at an increase of 13 average residents per day, or 16.7 percent, in FY 2023 and an increase of 6 average residents per day, or 6.6 percent, from FY 2023 to FY 2024.

LONG-TERM CARE RESIDENTS ON MEDICAID

The KSH has 50.0 percent of its long-term care residents on Medicaid. It expects that percentage to remain the same for both FY 2023 and FY 2024. The KVVH expects their percentage of long-term care residents on Medicaid to increase by 1.0 percent each year for FY 2023 and FY 2024, but remains at about 30.0 percent of the total population.

CAPITAL IMPROVEMENTS

FIGURE 24

CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
KSH Rehab. and Repair and Other Projects	\$ 417,715	\$ 1,383,557	\$ 1,383,557	\$ 1,027,460	\$ 1,027,460
KVH Rehab. and Repair and Other Projects	1,554	1,801,533	1,801,533	1,626,476	1,626,476
Kansas Veterans' Cemeteries Rehab. and Repair and Other Projects	1,307,388	238,900	238,900	1,615,807	484,676
Northeast Kansas Veterans' Home	-	-	849,167	-	16,350,833
<i>Subtotal—Projects</i>	<i>\$ 1,726,657</i>	<i>\$ 3,423,990</i>	<i>\$ 4,273,157</i>	<i>\$ 4,269,743</i>	<i>\$ 19,489,445</i>
Financing:					
SGF	\$ 3,380	\$ 238,900	\$ 238,900	\$ 1,615,807	\$ 201,980
Federal Funds	1,294,523	-	-	-	-
State Institutions Building Fund	401,585	3,185,090	4,034,257	2,653,936	19,287,465
All Other Funds	27,169	-	-	-	-
TOTAL	\$ 1,726,657	\$ 3,423,990	\$ 4,273,157	\$ 4,269,743	\$ 19,489,445

FY 2023 CAPITAL IMPROVEMENTS

The **agency** requests \$3.4 million, including \$238,900 SGF, in FY 2023. This is an all funds decrease of \$189,117, or 5.2 percent, and an SGF increase of \$111,900, or 88.1 percent, from the FY 2023 approved amount. The SGF money is only for the Kansas Veterans' Cemeteries.

The agency's Capital Improvements Plan for FY 2023 includes projects for the KVH, the KSH, and the Kansas Veterans' Cemeteries.

The KVH is requesting \$1.7 million for three projects and emergency rehabilitation and

repair funds. These projects are window replacement in Timmerman Hall, phase loss protection for Holly Power Plant, and a covered walkway with lighting in Donlon Hall.

The KSH is requesting \$1.4 million for two projects and emergency rehabilitation and repair funds. These projects are cottage painting and room conversion for the long term care bariatric room.

The Kansas Veterans' Cemeteries are requesting \$238,900 in total.

The **Governor** recommends \$4.3 million, including \$238,900 SGF, in FY 2023. This is an all funds increase of \$849,167, or 24.8 percent, all from the SIBF, above the agency's FY 2023 revised request. This increase is to pay the architect/design fees for the new northeast

Kansas veterans' home. The Governor recommends the full amount of the agency's revised estimate for capital improvement projects.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$4.3 million, including \$1.6 million SGF, for FY 2024. This is an all funds increase of \$845,753, or 24.7 percent, and an SGF increase of \$1.4 million, or 576.7

percent. There is a decrease of \$531,154 from the SIBF to offset part of the SGF increase.

The agency's Capital Improvements Plan for FY 2024 includes projects in the KVH, the KSH,

and the cemeteries. The KVH is requesting \$1.6 million for projects including installing new HVAC chillers and remodeling the Dementia Wing in long-term care. The KSH is requesting \$1.0 million for projects including upgrading the HVAC in Lincoln Hall and building a maintenance building and bus barn. The Kansas Veterans' Cemeteries are requesting \$16.0 million for projects. These projects

The **Governor** recommends \$19.5 million, including \$202,758 SGF, for FY 2024. This is an all funds increase of \$15.2 million, and an SGF decrease of \$1.4 million, or 87.5 percent, from the agency's request for FY 2024.

The Governor recommends the capital improvement projects for the KVH and KSH. The Governor's recommendation includes only the following projects for the Kansas Veterans' Cemeteries Program: the doors on Committal Shelters at both Fort Dodge and WaKeeney (\$90,000 SIBF total), the Veterans Cemetery Program Rehabilitation and Repair Projects (\$28,980 SGF), and construction of a

include the Fort Dodge Columbarium Wall, the Fort Dodge Scattering Garden Wall, doors on Committal Shelters at both Fort Dodge and WaKeeney, and the building a storage/maintenance building and fence at Fort Dodge. All of the money going to the Kansas Veterans' Cemeteries would come from SGF moneys and not the State Institution Building Fund.

storage/maintenance building and fence at Fort Dodge (\$192,696 SIBF). The committal shelters project and the storage/maintenance building project would be funded with SIBF moneys rather than SGF moneys in the Governor's recommendation. *Staff Note:* The Governor's recommendation for the storage/maintenance unit includes a technical correction from the agency's request.

The Governor recommends \$16.4 million, all SIBF, to pay the State's portion of the new northeast Kansas veterans' home.

KANSAS DEPARTMENT OF LABOR

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

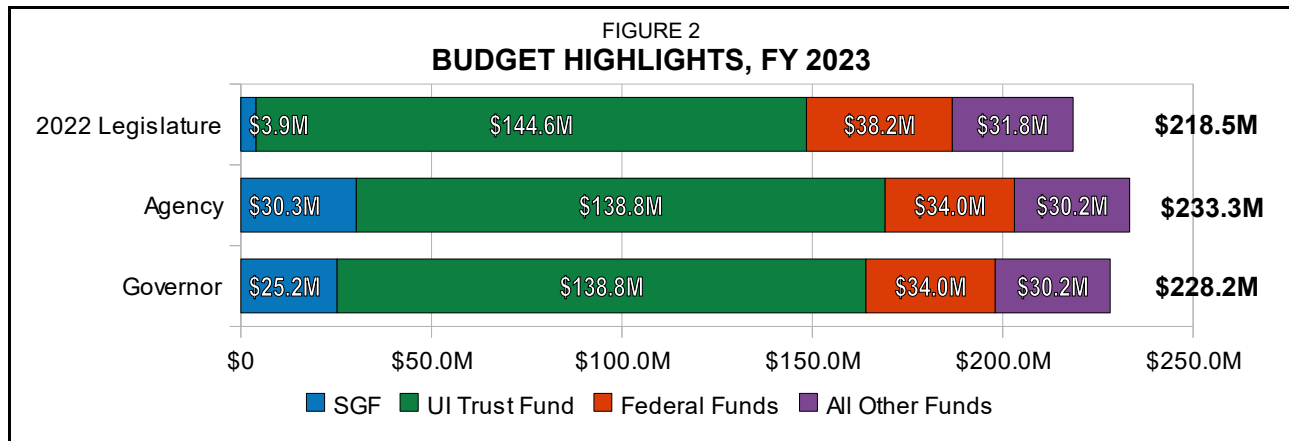
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 1,540,019	\$ 29,505,548	\$ 24,438,872	\$ 21,279,641	\$ 3,968,199
Federal Funds	68,688,018	33,447,705	33,447,705	16,979,809	16,979,809
All Other Funds	390,777,412	169,029,569	169,029,569	157,891,432	157,891,432
<i>Subtotal</i>	<i>\$ 461,005,449</i>	<i>\$ 231,982,822</i>	<i>\$ 226,916,146</i>	<i>\$ 196,150,882</i>	<i>\$ 178,839,440</i>
Capital Improvements:					
State General Fund	\$ -	\$ 792,000	\$ 792,000	\$ 795,000	\$ 795,000
Federal Funds	591,498	528,000	528,000	530,000	530,000
All Other Funds	175,500	-	-	-	-
<i>Subtotal</i>	<i>\$ 766,998</i>	<i>\$ 1,320,000</i>	<i>\$ 1,320,000</i>	<i>\$ 1,325,000</i>	<i>\$ 1,325,000</i>
TOTAL	\$ 461,772,447	\$ 233,302,822	\$ 228,236,146	\$ 197,475,882	\$ 180,164,440
Percentage Change:					
State General Fund	6.8 %	1,867.3 %	1,538.3 %	(27.1) %	(81.1) %
All Funds	(77.1) %	(49.5) %	(50.6) %	(15.4) %	(21.1) %
FTE Positions	442.3	442.3	442.3	442.3	442.3

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department of Labor's mission is to provide workers and employers with information and services that are accurate and timely, efficient and effective, and fair and impartial. The agency has six programs to assist with the agency's mission: Administration and Support Services, Labor Market Information Services, Unemployment Insurance Services, Industrial Safety and Health, Workers Compensation, and Labor Relations and Employment Standards.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$218.5 million in on-budget expenditures and 511.9 on-budget FTE positions for the Kansas Department of Labor in FY 2023, including \$3.9 million from the State General Fund (SGF) and \$144.6 million from the Unemployment Insurance (UI) Trust Fund. Subsequent to the 2022 Session, \$2,754 in unspent SGF moneys was reappropriated from FY 2022 into FY 2023. This changes the current year approved amount without any legislative action required.



The **agency** submits a revised estimate of \$233.3 million in on-budget expenditures and 442.3 on-budget FTE positions in FY 2023, including \$30.3 million SGF, \$138.8 million from the UI Trust Fund, and \$34.0 million from federal funds. The revised estimate represents an increase of \$14.8 million, or 6.8 percent, above the amount approved by the 2022 Legislature. The revised estimate includes seven supplemental requests, totaling \$25.6 million in additional spending. The largest request is for **\$16.5 million SGF to support continued Pandemic Unemployment Assistance (PUA) operations** in FY 2023. The agency indicates this funding would allow it to repay the U.S. Department of Labor for an overage of PUA costs and continue to work through its backlog of pandemic program claims throughout the unemployment process, including adjudications and appeals.

The agency also requests **\$3.0 million SGF for the unfunded portion of the UI modernization project** in FY 2023. The agency estimates the cost for modernization to be \$17.9 million in FY 2023, \$14.9 million of which is currently funded. Project tasks scheduled for FY 2023 include developing a requirements management tool, system design, system build and configuration, system testing, and data migration.

Additionally, the revised estimate also includes **\$3.9 million SGF for UI program positions** in FY 2023. These positions were established to address the backlog resulting from the COVID-19 pandemic, and the agency indicates other funding sources are not currently available to be allocated for these positions. This funding would support UI program operations as some existing personnel are diverted to the UI modernization project. This funding also provides salary increases to certain positions that the agency has found to be inequitable compared to other positions.

Lastly, the agency requests **\$1.5 million SGF to repay overpayment of unemployment benefits owed to the Federal Emergency Management Agency (FEMA) for the Lost Wages Assistance (LWA) Program** in FY 2023. The LWA Program allowed states to provide up to \$400 in additional weekly unemployment benefits to eligible claimants. Of that amount, \$300 was funded through a \$44.0 billion allocation from the FEMA Disaster Relief Fund. Repayment of overpaid benefits is a requirement of the FEMA grant.

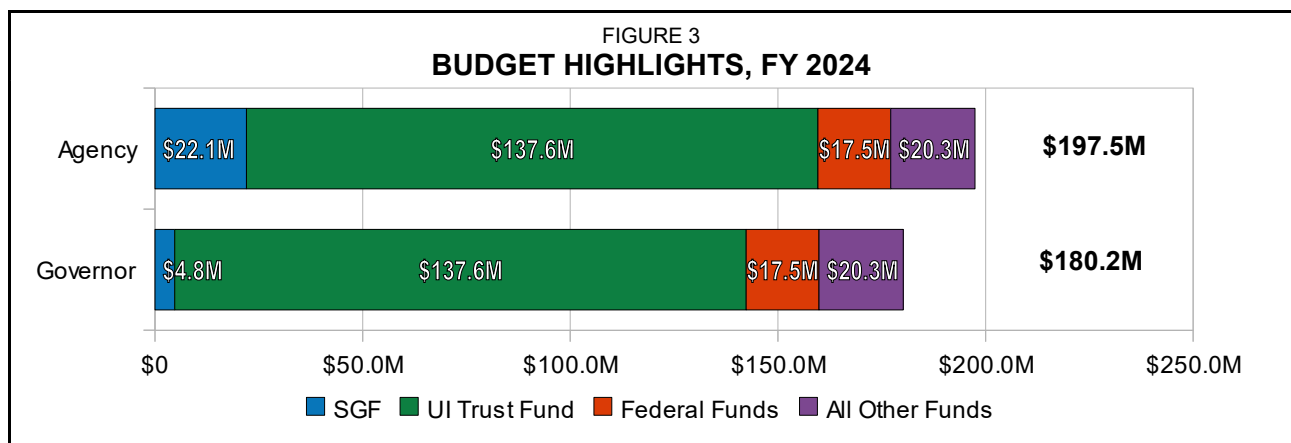
The FY 2023 revised estimate also includes \$378,516 in off-budget expenditures and 2.9 off-budget FTE positions, which are categorized as such to avoid double counting payments from one state agency to another. In FY 2023, off-budget expenditures decrease by \$110,968, or 22.7 percent, below the approved amount.

The **Governor** recommends \$228.2 million in on-budget expenditures and 445.2 on-budget FTE positions in FY 2023, including \$25.2 million SGF, \$138.8 million from the UI Trust Fund, and \$34.0 million from federal funds. The recommendation is a decrease of \$5.1 million, or 2.2 percent,

below the agency's revised estimate and is primarily due to **the Governor's recommendation not to adopt the following supplemental requests:** increased funding for UI program personnel (\$3.9 million SGF), additional law enforcement personnel (\$422,786 SGF), salary increases for the IT department (\$211,224 SGF), funding to repay overpayment of unemployment benefits (\$1.5 million SGF), and funding to support continued PUA operations (\$16.5 million SGF).

The decrease is partially offset by the Governor's recommendation for **\$20.5 million SGF in one-time expenditures for the unfunded portion of the UI modernization project** in FY 2023, instead of the agency request of \$3.0 million SGF in FY 2023 and \$10.0 million SGF for FY 2024. In total, the Governor recommends \$7.5 million SGF more than the amount requested by the agency. The Governor also recommends lapsing up to \$20.5 million SGF if federal funding, in excess of federal funds currently encumbered for the project, are available.

The recommendation also includes \$378,516 in off-budget expenditures and 2.9 off-budget FTE positions, which is the same as the agency's revised estimate in FY 2023.



The **agency** requests \$197.5 million in on-budget expenditures and 443.2 on-budget FTE positions for FY 2024, including \$22.1 million SGF, \$137.6 million from the UI Trust Fund, and \$17.5 million from federal funds. This represents a decrease of \$35.8 million, or 15.4 percent, below the revised estimate in FY 2023. The request includes enhancement funding for five items, totaling \$17.3 million in additional spending. The largest request is for **\$10.0 million SGF for the unfunded portion of the UI modernization project** for FY 2024. This is an increase of \$7.0 million SGF above the amount requested for the same purpose in FY 2023. The agency estimates the cost for modernization to be \$16.3 million for FY 2024, \$6.3 million of which is currently funded. Project tasks scheduled for FY 2024 include user acceptance testing, end-to-end testing, training, and go-live operations.

The agency also requests **\$6.7 million SGF for UI program positions** for FY 2024. This is an increase of \$2.8 million SGF above the amount requested for the same purpose in FY 2023. These positions were established to address the backlog resulting from the COVID-19 pandemic, and the agency indicates other funding sources are not currently available to be allocated for these positions. This funding would support UI program operations as some existing personnel are diverted to the UI modernization project. This funding also provides salary increases to certain positions that the agency has found to be inequitable compared to other positions.

The request also includes \$418,262 in off-budget expenditures and 2.9 off-budget FTE positions, which are categorized as such to avoid double counting payments from one state agency to another. For FY 2024, off-budget expenditures increase by \$39,746, or 10.5 percent, above the revised estimate in FY 2023.

The **Governor** recommends \$180.2 million in on-budget expenditures and 443.3 on-budget FTE positions for FY 2024, including \$4.8 million SGF, \$137.6 million from the UI Trust Fund, and \$34.0 million from federal funds. The recommendation is a decrease of \$17.3 million, or 78.4 percent, below the agency request and is primarily due to **funding the unfunded portion of the UI modernization project in FY 2023 instead of FY 2024** (\$10.0 million SGF). The decrease is also due to **the Governor's recommendation not to adopt the following enhancement requests**: increased funding for UI program personnel (\$6.7 million SGF), additional law enforcement personnel (\$404,656 SGF), and salary increases for the IT department (\$211,224 SGF).

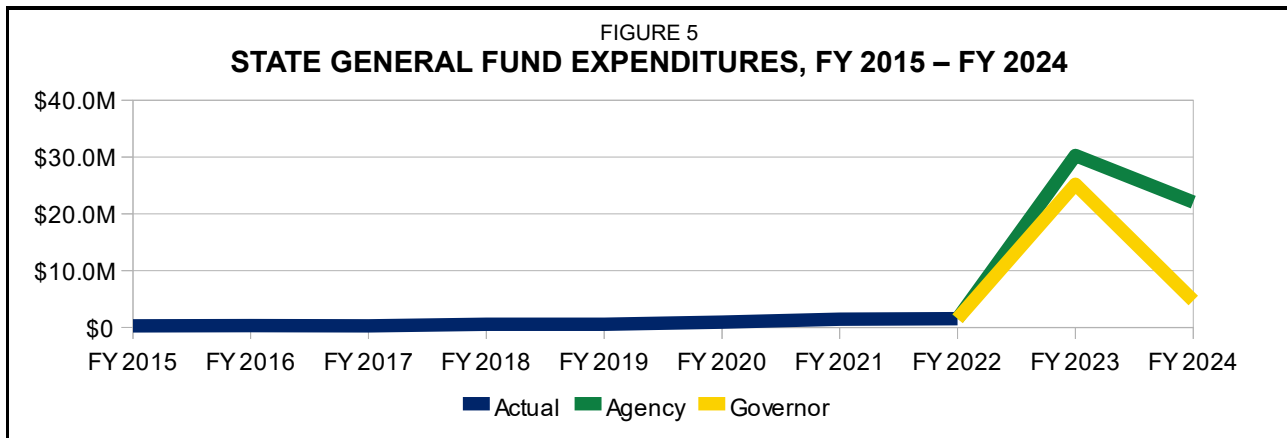
The recommendation also includes \$418,262 in off-budget expenditures and 2.9 off-budget FTE positions, which is the same as the agency's request for FY 2024.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE (ON-BUDGET), FY 2022 – FY 2024

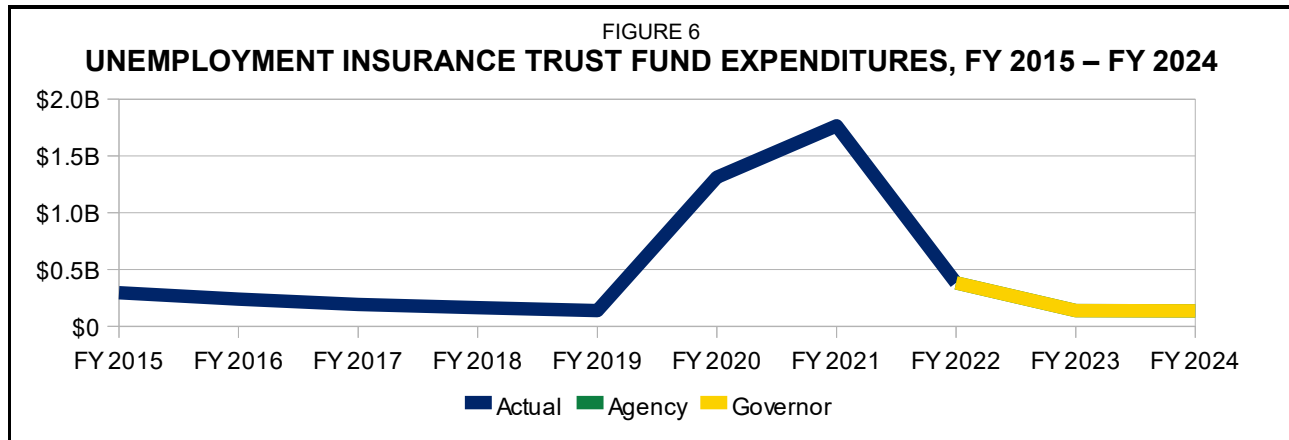
Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 29,629,107	\$ 33,875,830	\$ 29,344,859	\$ 33,957,459	\$ 26,655,567
Contractual Services	44,742,884	30,892,212	14,387,212	13,690,452	13,685,452
Commodities	122,892	274,859	270,309	273,136	268,586
Capital Outlay	14,773,552	26,611,157	44,069,326	10,630,913	630,913
Debt Service Interest	12,680	-	-	-	-
<i>Subtotal</i>	<i>\$ 89,281,115</i>	<i>\$ 91,654,058</i>	<i>\$ 88,071,706</i>	<i>\$ 58,551,960</i>	<i>\$ 41,240,518</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	371,724,334	140,328,764	138,844,440	137,598,922	137,598,922
<i>Subtotal—Operating</i>	<i>\$ 461,005,449</i>	<i>\$ 231,982,822</i>	<i>\$ 226,916,146</i>	<i>\$ 196,150,882</i>	<i>\$ 178,839,440</i>
Capital Improvements	496,998	1,320,000	1,320,000	1,325,000	1,325,000
Debt Service Principal	270,000	-	-	-	-
TOTAL	\$ 461,772,447	\$ 233,302,822	\$ 228,236,146	\$ 197,475,882	\$ 180,164,440
Financing:					
State General Fund	\$ 1,540,019	\$ 30,297,548	\$ 25,230,872	\$ 22,074,641	\$ 4,763,199
UI Trust Fund	371,397,652	138,844,440	138,844,440	137,598,922	137,598,922
Federal Funds	69,279,516	33,975,705	33,975,705	17,509,809	17,509,809
All Other Funds	19,555,260	30,185,129	30,185,129	20,292,510	20,292,510
TOTAL	\$ 461,772,447	\$ 233,302,822	\$ 228,236,146	\$ 197,475,882	\$ 180,164,440
FTE Positions	442.3	442.3	442.3	442.3	442.3

STATE GENERAL FUND



Prior to FY 2022, the Kansas Department of Labor primarily used SGF moneys to fund salaries and wages in the Industrial Safety and Health program and for the Labor Relations program. The 2022 Legislature added \$2.2 million SGF and 30.0 FTE positions for additional staffing in the Administration and Unemployment Insurance Services programs in FY 2023 to continue duties performed by contracted staff during the pandemic. The agency is also requesting \$26.4 million SGF in FY 2023 and \$18.1 million SGF for FY 2024 for a variety of supplemental and enhancement requests. Those requests include funding the unfunded portion of the UI modernization project, continued funding for unemployment and investigative positions created during the pandemic, salary increases for IT personnel, repayments for the Lost Wages Assistance Act, continued support for the Pandemic Unemployment Assistance program, and a funding source shift for capital improvements projects.

UNEMPLOYMENT INSURANCE TRUST FUND



The Unemployment Insurance Trust Fund includes the benefits, taxes, and interest of unemployment insurance benefits. Different accounts within the fund collect moneys from a variety of sources: the benefit account contains transfers from the UI Trust Fund to pay unemployment insurance benefits, the clearing account contains unemployment insurance taxes collected from employers, and the trust account contains transfers from the clearing account along with interest earnings. On September 17, 2022, the balance of the UI Trust Fund was \$1.0 billion. The agency estimates it will pay \$136.0 million in UI benefits in FY 2023 and \$134.7 million for FY 2024.

The 2021 Legislature passed Senate Sub. for Sub. for HB 2196 (HB 2196), which authorized \$250.0 million to be transferred to the UI Trust Fund and \$250.0 million to the Legislature Employment Security Fund (LESF) of the Legislative Coordinating Council (LCC) during FY 2021 and FY 2022. The transfers were made using moneys identified by the Director of the Budget to be unencumbered COVID-19 relief funds that could be spent at the discretion of the State.

HB 2196 also authorized the Unemployment Compensation Modernization and Improvement Council (Council) to select an independent firm to conduct an audit examining the effects on the Kansas Department of Labor and the UI system of fraudulent claims and improper payments from March 15, 2020, to March 31, 2022. After that amount of improper payments was determined, the Council was required to report the dollar amount to the Division of the Budget. The bill also authorized the LCC to transfer funds from the LESF to the UI Trust Fund on the basis of the information determined by the audit. Furthermore, HB 2196 also provided for a subsequent transfer of funds from the LESF to the UI Trust Fund on the basis of improper payments made between April 1, 2022, and December 31, 2022.

The Council selected FORVIS (formerly BKD) to conduct the audit and received a report from FORVIS at a meeting held on September 7, 2022. The Council requested additional information from FORVIS necessary to determine the dollar amount of improper payments and received this information at a meeting held on September 19, 2022. At that meeting, the Council (1) concluded the audit determined that \$358.0 million in improper payments were made between March 15, 2020, and March 31, 2022, (2) recommended an additional \$108.0 million of federal COVID-19 relief aid be transferred to the UI Trust Fund, and (3) recommended an additional \$20.0 million of federal COVID-19 relief aid be retained for a future transfer to account for improper payments occurring from April 1, 2022, to December 31, 2022.

On November 28, 2022, the Director of the Budget certified a total amount of \$357.9 million to the LCC, including \$292.0 million in net improper payments estimates and \$65.9 million in non-fraud overpayment. On December 30, 2022, the LCC approved the transfer of \$107.9 million from the LESF to the UI Trust Fund, bringing the total amount transferred from the LESF to \$357.9 million.

FY 2023 ANALYSIS

FIGURE 7
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE*
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 3,936,118	\$ 214,568,744	\$ 218,504,862	516.0
1. SGF Reappropriation	2,754	-	2,754	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 3,938,872</i>	<i>\$ 214,568,744</i>	<i>\$ 218,507,616</i>	<i>516.0</i>
Agency Revised Estimate:				
2. Supplemental – UI Modernization	\$ 3,021,831	\$ -	\$ 3,021,831	--
3. Supplemental – UI Program Staff	3,926,511	-	3,926,511	--
4. Supplemental – Law Enforcement Staff	422,786	-	422,786	--
5. Supplemental – IT Department Salaries	211,224	-	211,224	--
6. Supplemental – LWA Overpayments	1,484,324	-	1,484,324	--
7. Supplemental – PUA Development	16,500,000	-	16,500,000	--
8. Supplemental – Capital Improvements	792,000	(792,000)	-	--
9. UI Modernization Hardware	504,358	10,347,689	10,852,047	--
10. Unemployment Insurance Benefits	-	(9,720,137)	(9,720,137)	--
11. Pandemic Programs Ending	225,498	(9,082,793)	(8,857,295)	--
12. Personnel Adjustments	(270,196)	(2,663,552)	(2,933,748)	(70.9)
13. All Other Adjustments	(459,660)	347,323	(112,337)	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 30,297,548</i>	<i>\$ 203,005,274</i>	<i>\$ 233,302,822</i>	<i>445.2</i>
Governor's Recommendation:				
14. Supplemental – UI Modernization	\$ 17,478,169	\$ -	\$ 17,478,169	--
15. All Other Supplemental Requests	(22,544,845)	-	(22,544,845)	--
TOTAL	\$ 25,230,872	\$ 203,005,274	\$ 228,236,146	445.2

* Staff Note: This number represents both on- and off-budget FTE positions.

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment were made to the \$218.5 million in on-budget expenditures appropriated to the Kansas Department of Labor for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATION.** \$2,754 in unspent SGF moneys was reappropriated from FY 2022 into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$233.3 million in on-budget expenditures and 442.3 on-budget FTE positions in FY 2023, including \$30.3 million SGF, \$138.8 million from the UI Trust Fund, and \$34.0 million from federal funds. The revised estimate represents an increase of \$14.8 million, or 6.8 percent, above the amount approved by the 2022 Legislature.

The revised estimate includes \$25.6 million for the following supplemental requests:

2. **SUPPLEMENTAL – UI SYSTEM MODERNIZATION.** The revised estimate includes \$3.0 million SGF in supplemental funding for the unfunded portion of the UI modernization project in FY 2023. The agency estimates the cost for modernization to be \$17.9 million in FY 2023, \$14.9 million of which is currently funded. Project tasks scheduled for FY 2023 include developing a requirements management tool, system design, system build and configuration, system testing, and data migration.

3. **SUPPLEMENTAL – UI PROGRAM STAFF.** The revised estimate includes \$3.9 million SGF in supplemental funding for UI program positions in FY 2023. These positions were established to address the backlog resulting from the COVID-19 pandemic, and the agency indicates other funding sources are not currently available to be allocated for these positions. This funding would support UI program operations as some existing personnel are diverted to the UI modernization project. This funding also provides salary increases to certain positions that the agency has found to be inequitable compared to other positions.
4. **SUPPLEMENTAL – LAW ENFORCEMENT STAFF.** The revised estimate includes \$422,786 SGF in supplemental funding for law enforcement staff in FY 2023. This request includes funding for salaries (\$393,236), supplies and training (\$9,550), and the purchase of an additional vehicle for the program (\$20,000). These positions help investigate unemployment fraud and forward cases to courts for prosecution. During the COVID-19 pandemic, the agency increased its roster from two positions to eight. The agency indicates the unemployment grant that funded those positions no longer supports additional staffing in that area.
5. **SUPPLEMENTAL – IT DEPARTMENT SALARIES.** The revised estimate includes \$211,224 SGF in supplemental funding to increase salaries for IT staff in FY 2023. The agency continues to experience high turnover in its IT Department and seeks to fill several vacant positions, including Applications Developer, IT Manager, and Project Manager. The agency indicates making salaries more competitive with comparable private sector positions would allow it to attract and retain quality personnel.
6. **SUPPLEMENTAL – LWA OVERPAYMENTS.** The revised estimate includes \$1.5 million SGF in supplemental funding to repay overpayment of unemployment benefits owed to the Federal Emergency Management Agency (FEMA) for the Lost Wages Assistance (LWA) Program in FY 2023. The LWA Program allowed states to provide up to \$400 in additional weekly unemployment benefits to eligible claimants. Of that amount, \$300 was funded through a \$44.0 billion allocation from the FEMA Disaster Relief Fund. Repayment of overpaid benefits is a requirement of the FEMA grant.
7. **SUPPLEMENTAL – PUA DEVELOPMENT.** The revised estimate includes \$16.5 million SGF in supplemental funding to support continued Pandemic Unemployment Assistance (PUA) operations in FY 2023. The agency indicates this funding would allow it to repay the U.S. Department of Labor for an overage of PUA costs and continue to work through its backlog of pandemic program claims throughout the unemployment process, including adjudications and appeals.
8. **SUPPLEMENTAL – CAPITAL IMPROVEMENTS.** The revised estimate includes a \$792,000 shift in funding source from the Workmen's Compensation Fee Fund to the SGF, for capital improvements funding sources in FY 2023. The approved budget funds capital improvements entirely from the Workmen's Compensation Fee Fund. However, the agency indicates its federal grants do not allow for capital improvement expenditures and requests 60.0 percent of the total amount (\$792,000 of \$1.3 million) be covered by SGF moneys. This adjustment would result in a net zero change in overall expenditures.

Absent the supplemental requests, the revised estimate includes a decrease of \$10.8 million below the approved amount. Significant adjustments are as follows:

9. **UI MODERNIZATION HARDWARE.** The revised estimate includes an increase of \$10.9 million, including \$504,358 SGF, for capital outlay expenditures within the Administration program in FY 2023. The majority of these expenditures are to purchase additional computers, servers, hardware, and software for the UI modernization project.
10. **UNEMPLOYMENT INSURANCE BENEFITS.** The revised estimate includes a decrease of \$9.7 million, all from the UI Trust Fund, for unemployment insurance benefits in FY 2023, as the number of claims begins to return to normal levels.
11. **PANDEMIC PROGRAMS ENDING.** The revised estimate includes a decrease of \$8.9 million, including a decrease of \$9.1 million from the UI Trust Fund and an increase of \$225,498 SGF, for contractual services expenditures within the Administration Program in FY 2023. The majority of the change is due to the end of programming for pandemic programs, partially offset by increased spending for the new UI system.
12. **PERSONNEL ADJUSTMENTS.** The revised estimate includes a decrease of \$2.9 million, including a decrease of \$270,196 SGF, for personnel adjustments throughout the agency in FY 2023. The majority of these adjustments are due to anticipated reductions in staff, as the agency transitions to post-pandemic operations where fewer staff in Administration and Unemployment Insurance Services programs are needed.
13. **ALL OTHER ADJUSTMENTS.** The FY 2023 revised estimate includes a decrease of \$112,339, including a decrease of \$459,662 SGF, for a variety of other expenditures, including decreased capital improvement expenditures (\$235,000) and purchases of office supplies for pandemic program communications (\$66,100).

The revised estimate also includes \$378,516 in off-budget expenditures and 2.9 off-budget FTE positions, which are categorized as such to avoid double counting payments from one state agency to another.

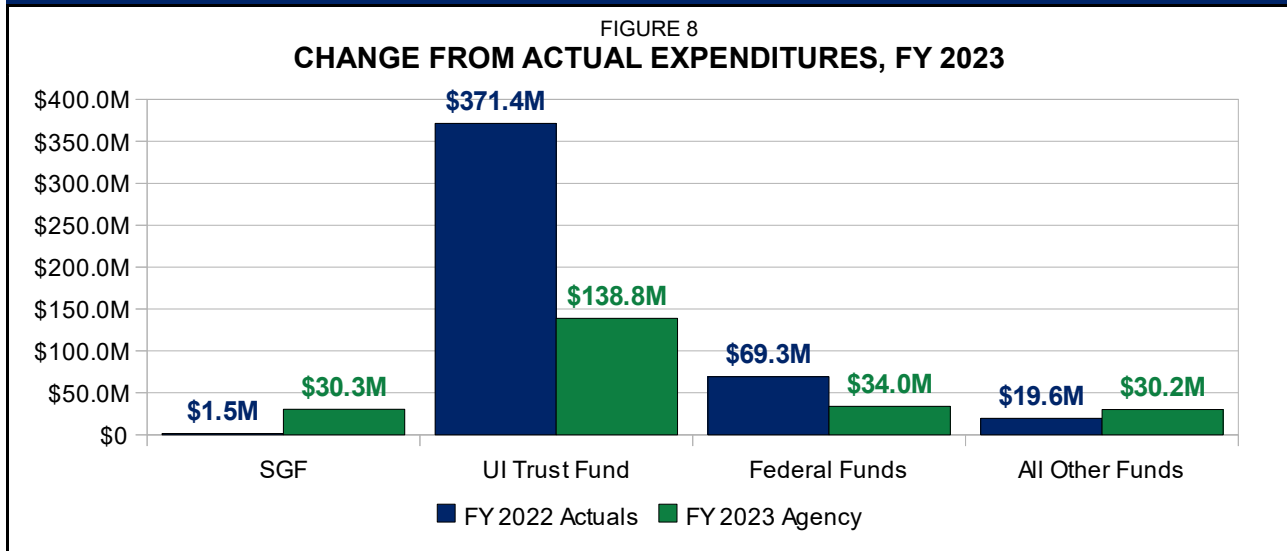
GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$228.2 million in on-budget expenditures and 442.3 on-budget FTE positions in FY 2023, including \$25.2 million SGF, \$138.8 million from the UI Trust Fund, and \$34.0 million from federal funds. The recommendation is a decrease of \$5.1 million, or 2.2 percent, below the revised estimate and is due to the following items:

14. **SUPPLEMENTAL – UI SYSTEM MODERNIZATION.** The Governor recommends one-time expenditures of \$20.5 million SGF for the unfunded portion of the UI modernization project in FY 2023 (Item 2), instead of the agency request of \$3.0 million SGF in FY 2023 and \$10.0 million SGF for FY 2024. Furthermore, the Governor also recommends lapsing up to \$20.5 million SGF if federal funding, in excess of federal funds currently encumbered for the project, are received.
15. **ALL OTHER SUPPLEMENTAL REQUESTS.** The Governor concurs with the supplemental request to shift capital improvements funding sources from the Workmen's Compensation Fee Fund to the SGF (Item 8) but does not recommend adoption of the remaining supplemental requests, including funding for UI program personnel (Item 3), law enforcement personnel (Item 4), salary increases for the IT department (Item 5), funding to repay overpayment of unemployment benefits (Item 6), and funding to support continued PUA operations (Item 7).

The recommendation also includes \$378,516 in off-budget expenditures and 2.9 off-budget FTE positions, which is the same as the agency's revised estimate in FY 2023.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** requests a revised estimate of \$233.3 million in on-budget expenditures and 443.2 on-budget FTE positions in FY 2023, including \$30.3 million SGF, \$138.8 million from the UI Trust Fund, and \$34.0 million from federal funds. The revised estimate represents an overall decrease of \$228.5 million from all funding sources, including an increase of \$28.8 million SGF, from actual expenditures in FY 2022. The reduction is primarily due to the following items:

- **UNEMPLOYMENT INSURANCE BENEFITS.** The revised estimate includes \$228.1 million less in spending from the UI Trust Fund on unemployment insurance benefits, as the number of claims begins to return to normal levels.
- **FEDERAL COVID-19 RELIEF FUNDS.** The revised estimate includes \$20.6 million less in spending from federal COVID-19 pandemic relief funds, as allocations for FY 2022 do not continue into FY 2023. This includes \$11.0 million from the Coronavirus Relief Fund and \$9.6 million from the federal American Rescue Plan Act. These funds were primarily used for surge staffing support.
- **FEDERAL UI ADMINISTRATION.** The revised estimate includes \$14.6 million less in spending from federal funds to administer the Unemployment Insurance Services program in FY 2023. From FY 2020 to FY 2022, the agency received additional contingency funds as workloads increased in order to administer new federal benefit programs. These programs ended in FY 2022 and do not continue into FY 2023.

These reductions are partially offset by supplemental funding requests for seven items, totaling \$25.6 million in additional spending. These requests include additional funding to support continued Pandemic Unemployment Assistance operations (\$16.5 million), UI program positions established to address the backlog resulting from the pandemic (\$3.9 million), the unfunded portion of the UI modernization project (\$3.0 million), and repayment of excess unemployment benefits owed to the Federal Emergency Management Agency for the Lost Wages Assistance Program (\$1.5 million).

FY 2024 ANALYSIS

FIGURE 9
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE*
Agency Revised Estimate, FY 2023	\$ 30,297,548	\$ 203,005,274	\$ 233,302,822	445.2
Agency Request:				
1. Enhancement – UI Modernization	\$ 6,978,169	\$ -	\$ 6,978,169	--
2. Enhancement – UI Program Staff	2,769,051	-	2,769,051	--
3. Enhancement – Law Enforcement Staff	(18,130)	-	(18,130)	--
4. Enhancement – IT Department Salaries	-	-	-	--
5. Enhancement – Capital Improvements	3,000	(3,000)	-	--
6. Unemployment Insurance Benefits	-	(1,245,518)	(1,245,518)	--
7. State UI Administration	-	(9,978,164)	(9,978,164)	--
8. Federal UI Administration	-	(16,495,697)	(16,495,697)	--
9. All Other Adjustments	(17,954,997)	118,346	(17,836,651)	1.0
Subtotal–Agency Estimate	\$ 22,074,641	\$ 175,401,241	\$ 197,475,882	446.2
Governor's Recommendation:				
10. Enhancement Requests	\$ (17,311,442)	\$ -	\$ (17,311,442)	--
TOTAL	\$ 4,763,199	\$ 175,401,241	\$ 180,164,440	446.2

* Staff Note: This number represents both on- and off-budget FTE positions.

AGENCY REQUEST

The **agency** requests \$197.5 million in on-budget expenditure and 443.3 on-budget FTE positions for FY 2024, including \$22.1 million SGF, \$137.6 million from the UI Trust Fund, and \$17.5 million from federal funds. This represents a decrease of \$35.8 million, or 15.4 percent, below the revised estimate in FY 2023.

The request includes \$17.3 million for the following enhancement requests:

- 1. ENHANCEMENT – UI SYSTEM MODERNIZATION.** The agency requests \$10.0 million SGF in enhancement funding for the unfunded portion of the UI modernization project for FY 2024. This is an increase of \$7.0 million SGF above the amount requested for the same purpose in FY 2023. The agency estimates the cost for modernization to be \$16.3 million for FY 2024, \$6.3 million of which the agency has identified a funding source for. Project tasks scheduled for FY 2024 include user acceptance testing, end-to-end testing, training, and go-live operations.
- 2. ENHANCEMENT – UI PROGRAM STAFF.** The agency requests \$6.7 million SGF in enhancement funding for UI program positions for FY 2024. This is an increase of \$2.8 million SGF above the amount requested for the same purpose in FY 2023. These positions were established to address the backlog resulting from the COVID-19 pandemic, and the agency indicates other funding sources are not currently available to be allocated for these positions. This funding would support UI program operations as some existing personnel are diverted to the UI modernization project. This funding also provides salary increases to certain positions that the agency has found to be inequitable compared to other positions.
- 3. ENHANCEMENT – LAW ENFORCEMENT STAFF.** The agency requests \$404,656 SGF in enhancement funding for law enforcement staff for FY 2024. This is a decrease of \$18,130 SGF below the amount requested for the same purpose in FY 2023. This

request includes funding for salaries (\$395,106) and supplies and training (\$9,550). These positions help investigate unemployment fraud and forward cases to courts for prosecution. During the COVID-19 pandemic, the agency increased its roster from two positions to eight. The agency indicates the unemployment grant that funded those positions no longer supports additional staffing in that area.

4. **ENHANCEMENT – IT DEPARTMENT SALARIES.** The agency requests \$211,224 SGF in enhancement funding to increase salaries for IT staff for FY 2024. This is the same as the amount requested in FY 2023. The agency continues to experience high turnover in its IT Department and seeks to fill several vacant positions, including Applications Developer, IT Manager, and Project Manager. The agency indicates making salaries more competitive with comparable private sector positions would allow it to attract and retain quality personnel.
5. **ENHANCEMENT – CAPITAL IMPROVEMENTS.** The request includes a \$795,000 shift in funding source, from the Workmen's Compensation Fee Fund to the SGF, for capital improvements for FY 2024. This shift is a \$3,000 difference from the amount requested for the same purpose in FY 2023. Similarly, this adjustment would result in a net zero change in overall expenditures. The agency indicates its federal grants do not allow for capital improvement expenditures and requests 60.0 percent of the total amount (\$795,000 of \$1.3 million) be covered by SGF moneys.

Absent the enhancement requests, the request includes a decrease of \$27.6 million in base budget expenditures. Significant adjustments are as follows:

6. **UNEMPLOYMENT INSURANCE BENEFITS.** The request includes a decrease of \$1.2 million, all from the UI Trust Fund, for unemployment insurance benefits for FY 2024, as the number of claims continues to return to normal levels.
7. **STATE UI ADMINISTRATION.** The request includes a decrease of \$10.0 million, all from the Special Employment Security Fund, for FY 2024. The Special Employment Security Fund receives revenue from penalties paid by employers who are untimely in paying their contribution tax. KSA 44-716a states that these funds must be expended on costs that cannot be covered by federal funds for the administration of the employment security law. This fund shall be used to cover administration costs in excess of what federal funds are able to cover. Expenditures for this fund are budgeted entirely under the Administration program. These funds may be budgeted relative to the federal funds received for administration of the Unemployment Insurance Services program.
8. **FEDERAL UI ADMINISTRATION.** The request includes a decrease of \$16.5 million, all from federal funds, for the administration of the Unemployment Insurance Services program for FY 2024. From FY 2020 to FY 2022, the agency received additional contingency funds as workloads increased in order to administer new federal benefit programs. As those programs end, receipts and expenditures from this fund will decrease.
9. **ALL OTHER ADJUSTMENTS.** The request includes a decrease of \$17.8 million, including a decrease of \$18.0 million SGF, for a variety of other expenditures. The majority of these are attributable to supplemental requests in FY 2023 that do not extend into FY 2024, including continued support for PUA operations (\$16.5 million) and LWA repayments (\$1.5 million). The request also includes additional personnel for the Workers Compensation program (2.0 FTE increase), offset by a decrease in staffing within the communications department (1.0 FTE decrease).

The request also includes \$418,262 in off-budget expenditures and 2.9 off-budget FTE positions, which are categorized as such to avoid double counting payments from one state agency to another. For FY 2024, off-budget expenditures increase by \$39,746, or 10.5 percent, above the revised estimate in FY 2023.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$180.2 million in on-budget expenditures and 443.3 on-budget FTE positions for FY 2024, including \$4.8 million SGF, \$137.6 million from the UI Trust Fund, and \$34.0 million from federal funds. The recommendation is a decrease of \$17.3 million, or 78.4 percent, below the agency request and is due to the following item:

10. **ENHANCEMENT REQUESTS.** The Governor concurs with the enhancement request to shift capital improvements funding sources from the Workmen's Compensation Fee Fund to the SGF (Item 5) and recommends funding the unfunded portion of the UI modernization project in FY 2023 instead of FY 2024 (Item 1) but does not recommend adoption of the remaining enhancement requests, including funding for UI program personnel (Item 2), law enforcement personnel (Item 3), and salary increases for the IT department (Item 4).

The recommendation also includes \$418,262 in off-budget expenditures and 2.9 off-budget FTE positions, which is the same as the agency's request for FY 2024.

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

In addition to its base budget estimate, the Kansas Department of Labor requests supplementary funding totaling \$25.6 million in FY 2023 and \$17.3 million for FY 2024.

SUPPLEMENTAL AND ENHANCEMENT REQUESTS, FY 2023 – 2024				
ALL FUNDS				
Request	FY 2023		FY 2024	
	Agency	Governor	Agency	Governor
UI System Modernization	\$ 3,021,831	\$ 20,500,000	\$ 10,000,000	\$ -
UI Program Staff	3,926,511	-	6,695,562	-
Law Enforcement Staff	422,786	-	404,656	-
IT Department Salaries	221,224	-	211,224	-
LWA Overpayments	1,484,324	-	-	-
PUA Development	16,500,000	-	-	-
Capital Improvements	-	-	-	-
TOTAL	\$ 25,576,676	\$ 20,500,000	\$ 17,311,442	\$ -

UI SYSTEM MODERNIZATION

The **agency** requests \$3.0 million SGF in FY 2023 and \$10.0 million SGF for FY 2024 for the unfunded portion of the UI modernization project. The agency estimates the cost of modernization to be \$17.9 million (\$14.9 million funded, \$3.0 million unfunded) in FY 2023 and \$16.3 million (\$6.3 million funded, \$10.0 million unfunded) for FY 2024. Project tasks include developing a requirements management tool, system design, system build and configuration, system testing, data migration, user acceptance testing, end-to-end testing, training, and go-live operations.

The **Governor** recommends one-time expenditures of \$20.5 million SGF for the unfunded portion of the UI modernization project in FY 2023, instead of the agency request of \$3.0 million SGF in FY 2023 and \$10.0 million SGF for FY 2024. In total, the Governor recommends \$7.5 million SGF more than the amount requested by the agency. Furthermore, the Governor also recommends lapsing up to \$20.5 million SGF if federal funding, in excess of federal funds currently encumbered for the project, are received.

UI PROGRAM STAFF

The **agency** requests \$3.9 million SGF in FY 2023 and \$6.7 million SGF for FY 2024 for UI program positions. These positions were established to address the backlog resulting from the COVID-19 pandemic, and the agency indicates other funding sources are not currently available to be allocated for these positions. This funding would support UI program operations as some existing personnel are diverted to the UI modernization project. This funding also provides salary increases to positions that the agency has found to be inequitable compared to other positions.

The Governor does not recommend adoption of this request.

LAW ENFORCEMENT STAFF

The **agency** requests \$422,786 SGF in FY 2023 and \$404,656 SGF for FY 2024 for law enforcement staff. This request includes funding for salaries, supplies and training, and the purchase of one additional vehicle for the program. These positions help investigate unemployment fraud and forward cases to courts for prosecution. During the COVID-19 pandemic, the agency increased its roster from two positions to eight. The agency indicates the unemployment grant that funded those positions no longer supports additional staffing in that area.

The Governor does not recommend adoption of this request.

IT DEPARTMENT SALARIES

The **agency** requests \$211,224 SGF to increase salaries for IT staff in FY 2023 and for FY 2024. The agency continues to experience high turnover in its IT Department and seeks to fill several vacant positions, including Applications Developer, IT Manager, and Project Manager. The agency indicates making salaries more competitive with comparable private sector positions would allow it to attract and retain quality personnel.

The Governor does not recommend adoption of this request.

LWA OVERPAYMENTS

The **agency** requests \$1.5 million SGF to repay overpayment of unemployment benefits owed to the Federal Emergency Management Agency (FEMA) for the Lost Wages Assistance (LWA) Program in FY 2023. The LWA Program allowed states to provide up to \$400 in additional weekly unemployment benefits to eligible claimants. Of that amount, \$300 was funded through a \$44.0 billion allocation from the FEMA Disaster Relief Fund. Repayment of overpaid benefits is a requirement of the FEMA grant.

The Governor does not recommend adoption of this request.

PUA DEVELOPMENT AND OPERATIONS

The **agency** requests \$16.5 million SGF to support continued Pandemic Unemployment Assistance (PUA) operations in FY 2023. The agency indicates this funding would allow it to repay the U.S. Department of Labor for an overage of PUA costs and continue to work through its backlog of pandemic program claims throughout the unemployment process, including adjudications and appeals.

The Governor does not recommend adoption of this request.

CAPITAL IMPROVEMENTS

The **agency** requests a \$792,000 funding source shift in FY 2023 and a \$795,000 funding source shift for FY 2024, from the Workmen's Compensation Fee Fund to the SGF, for capital improvements. The approved budget funds capital improvements entirely from the Workmen's Compensation Fee Fund. However, the agency indicates its federal grants do not allow for capital improvement expenditures and requests 60.0 percent of the total amount (\$792,000 of \$1.3 million) be covered by SGF moneys. This adjustment would result in a net zero change in overall expenditures.

The Governor concurs with the agency and recommends adoption of this request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

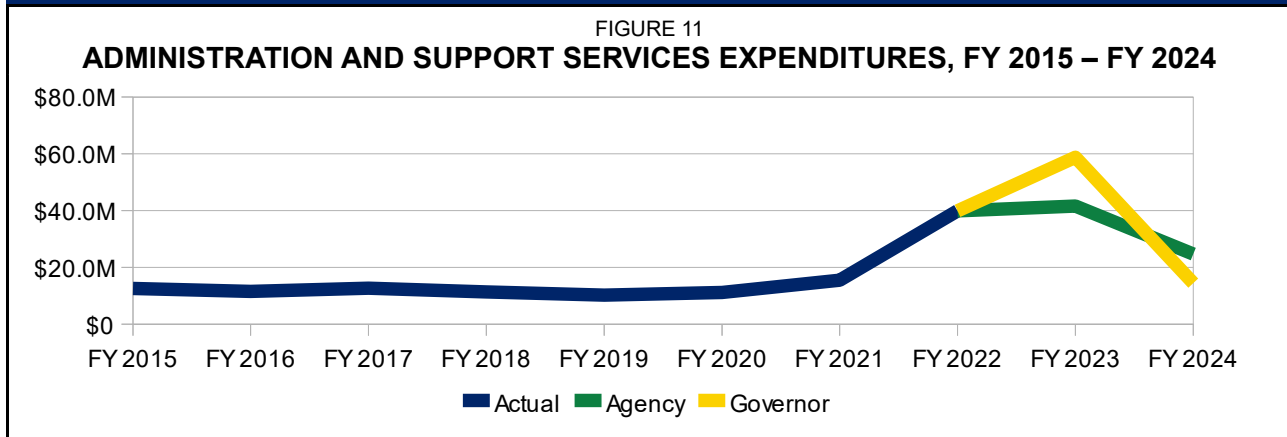
FIGURE 10 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 39,906,355	\$ 41,575,230	\$ 58,834,318	\$ 24,747,749	\$ 14,528,668
Unemployment Insurance	410,282,685	179,011,995	156,686,231	159,656,859	152,564,498
Labor Market Information	1,060,256	1,116,954	1,116,954	1,134,393	1,134,393
Industrial Safety and Health	1,831,375	1,929,081	1,929,081	1,959,027	1,959,027
Workers Compensation	7,666,116	8,075,029	8,075,029	8,374,966	8,374,966
Labor Relations	245,982	274,533	274,533	277,888	277,888
Capital Improvements	282,680	1,320,000	1,320,000	1,325,000	1,325,000
Debt Service	496,998	-	-	-	-
<i>Total-On-Budget</i>	<u>\$ 461,772,447</u>	<u>\$ 233,302,822</u>	<u>\$ 228,236,146</u>	<u>\$ 197,475,882</u>	<u>\$ 180,164,440</u>
Off-Budget*	423,872	378,516	378,516	418,262	418,262
GRAND TOTAL	<u>\$ 462,196,319</u>	<u>\$ 233,681,338</u>	<u>\$ 228,614,662</u>	<u>\$ 197,894,144</u>	<u>\$ 180,582,702</u>
FTE Positions:					
Administration	103.8	103.8	103.8	102.8	102.8
Unemployment Insurance	235.1	235.1	235.1	235.1	235.1
Labor Market Information	15.0	15.0	15.0	15.0	15.0
Industrial Safety and Health	19.2	19.2	19.2	19.2	19.2
Workers Compensation	66.0	66.0	66.0	68.0	68.0
Labor Relations	3.2	3.2	3.2	3.2	3.2
Capital Improvements	-	-	-	-	-
Debt Service	-	-	-	-	-
<i>Total-On-Budget</i>	<u>442.3</u>	<u>442.3</u>	<u>442.3</u>	<u>443.3</u>	<u>443.3</u>
Off-Budget*	2.9	2.9	2.9	2.9	2.9
GRAND TOTAL	<u>445.2</u>	<u>445.2</u>	<u>445.2</u>	<u>446.2</u>	<u>446.2</u>

* Staff note: Off-Budget expenditures represent payments from one state agency to another and are categorized as such to avoid double counting. These expenditures are not represented in charts and tables unless specified.

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION AND SUPPORT SERVICES



STATUTORY BASIS: • KSA 75-5701 through 75-5740

PROGRAM GOALS: • Provide support to program staff to ensure the agency fulfills its mission.

The Administration and Support Services Program includes the central management and administrative support function of the Kansas Department of Labor. The program is composed of six subprograms:

GENERAL ADMINISTRATION

The Office of the Secretary consists of five employees: the Secretary of Labor, Deputy Secretary, Chief of Staff, Compliance Officer, and Executive Assistant. Its budget is relatively small and primarily consists of salaries, travel, and normal office operational expenses.

LEGAL

The Legal Division provides legal services to the agency, which includes providing legal counsel to the agency, its boards and divisions, officials generally, and to state and federal courts as required.

FISCAL

The Fiscal Department provides budgetary information to agency staff. This department is also responsible for maintaining the facilities and grounds for the agency and currently retains three employees for this purpose.

HUMAN RESOURCES

The Human Resources Department is responsible for providing human resource information and assistance throughout the agency.

COMMUNICATIONS

The Communications Division is responsible for a wide variety of services, such as agency-wide emails, email monitoring, internal and external-facing materials, ordering business-related materials, drafting and maintaining agency forms, creating presentation materials, coordinating public relations, maintaining social media platforms, supporting events, and translations.

The Communications Division will also develop internal and external communications material for the modernization process with Tata Consultancy Services (TCS) until its completion in June 2024 and assist all divisions with improving and modernizing material and processes.

INFORMATION TECHNOLOGY

The IT division supports the work of the agency, helps manage government resources, and provides broad access to public information and services throughout the State of Kansas. This division is also responsible for computing services, including application development of mainframe, web, and client server systems, IT infrastructure, telephony, and strategic planning.

FIGURE 12 ADMINISTRATION AND SUPPORT SERVICES, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Average Number of Days to Process Vouchers for Payment	4.0	3.0	3.0	2.0	2.0
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 937,116	\$ 1,028,629		\$ 23,894,152	\$ 3,419,581
Federal Funds	9,027,490	10,093,158		14,365,123	2,605,049
All Other Funds	5,573,678	28,784,568		20,575,043	8,504,038
TOTAL	\$ 15,538,284	\$ 39,906,355		\$ 58,834,318	\$ 14,528,668
Percentage Change:					
SGF	141.5 %	9.8 %		2,222.9 %	(85.7) %
All Funds	38.3 %	156.8 %		47.4 %	(75.3) %
FTE Positions	117.7	103.8		103.8	102.8

BUDGET ANALYSIS

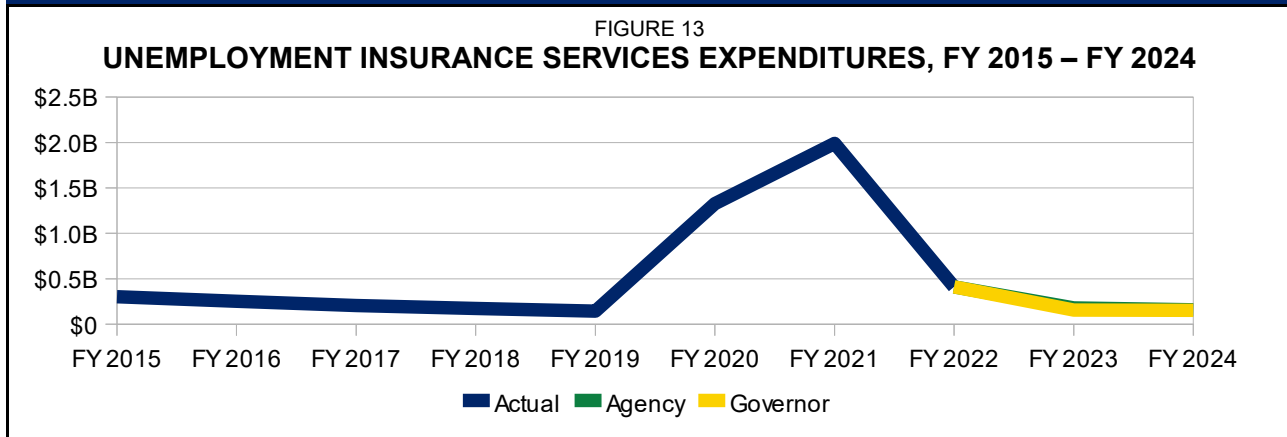
The **agency** requests \$24.7 million in expenditures, including \$13.6 million SGF, and 102.8 FTE positions for the Administration and Support Services program for FY 2024. The request is an overall decrease of \$16.8 million from all funding sources, including an increase of \$7.0 million SGF, from the revised estimate in FY 2023.

The decrease is primarily due to hardware and software purchases for the UI modernization project that occur in FY 2023 but do not extend into FY 2024. That amount includes an increase of \$7.0 million SGF that is attributed to the unfunded portion of the project. The agency estimates the total cost for modernization to be \$17.9 million in FY 2023 and \$16.3 million for FY 2024. Of those amounts, \$14.9 million is funded in FY 2023 and \$6.3 million is funded for FY 2024. Accordingly, the agency requests an additional \$3.0 million SGF in FY 2023 and \$10.0 million SGF for the project, totaling an SGF increase of \$7.0 million.

The agency request also includes enhancement funding for increased salaries for the IT Department (\$211,224) and a portion of unemployment position backlog funding (\$7,857) in both FY 2023 and FY 2024.

The **Governor** recommends \$14.5 million, including \$3.4 million SGF, and 102.8 FTE positions for the Administration and Support Services program for FY 2024. This is a decrease of \$10.2 million, or 41.3 percent, below the agency request and is primarily due to funding the unfunded portion of the UI modernization project in FY 2023 instead of FY 2024 (\$10.0 million SGF). The remainder of the decrease is due to the Governor's recommendation to not adopt the agency's enhancement requests for increased salaries for the IT Department (\$211,224) and unemployment position backlog funding (\$7,857).

UNEMPLOYMENT INSURANCE SERVICES



STATUTORY BASIS: • KSA 44-701, *et seq.*

PROGRAM GOALS:

- Continue to improve and enhance the levels of customer service provided to Kansas employers and workers who interact with the agency.
- Continue to build upon recent successes in meeting and exceeding federally mandated program performance standards.
- Continue to work with the Office of Information Technology Services to make incremental improvements in existing technology platforms that support the unemployment system in Kansas.

The Unemployment Insurance Services program provides benefits to eligible applicants to replace part of wages lost from involuntary unemployment. The agency has four primary goals for this program:

1. Improve and enhance the levels of customer service provided to Kansas employers and workers who interact with the agency;
2. Build upon recent successes in meeting and exceeding federally mandated program performance standards;
3. Work with the Office of Information Technology Services to make improvements in the existing technology platforms that support the unemployment system in Kansas; and

4. Meet the Secretary of Labor's mandate to protect the integrity of the unemployment insurance trust and ensure necessary funds are available to provide reemployment assistance to unemployed Kansans who meet the legal requirements to receive them.

The agency collects funds for benefits from employer contributions and deposits the revenue into the UI Trust Fund. Additionally, the federal Employment Security Administration Fund (ESAF) provides funding for Unemployment Insurance Services Administration expenditures. The federal Unemployment Tax Act allows the Internal Revenue Service to collect taxes from employers to administer the Unemployment Insurance program. Unemployment Insurance Services receives a base budget from the ESAF and can also receive contingency funds from ESAF in proportion to increases in workload.

FIGURE 14
UNEMPLOYMENT INSURANCE SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Intrastate Claimants to be Issued First Payments within 14 Days	72.8 %	64.4 %	72.2 %	80.0 %	87.0 %
2. Percent of Employers Audited within Year*	0.4 %	1.1 %	0.8 %	1.2 %	1.2 %
Output Measure:					
3. Hourly Cost per Initial Claim Filed*	\$ 15.03	\$ 7.39	\$ 12.46	\$ 8.34	\$ 8.34
4. Number of Initial Claims Filed for Benefits**	949,454	104,897	476,813	99,685	99,324
5. Number of Weeks Claimed for Benefits*	2,294,740	475,135	1,480,086	537,033	532,845
6. Average Duration of Unemployment Benefits (In Weeks)**	8.1	13.9	10.0	12.6	12.5
7. Number of Claimants Exhausting Unemployment Benefits**	52,541	10,867	25,879	12,642	12,542
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ 862	\$ 335		\$ -	\$ -
Federal Funds	227,163,666	38,886,099		17,841,791	13,106,168
All Other Funds	1,763,682,800	371,396,251		138,844,440	139,458,330
TOTAL	\$ 1,990,847,328	\$ 410,282,685		\$ 156,686,231	\$ 152,564,498
Percentage Change:					
SGF	(29.9) %	(61.1) %		-- %	-- %
All Funds	50.0 %	(79.4) %		(61.8) %	(2.6) %
FTE Positions	262.8	235.1		235.1	235.1

* The Governor's Office does not utilize this measure for evaluation purposes.

** Does not include any extended benefit or COVID-19 pandemic related programs.

BUDGET ANALYSIS

The **agency** requests \$159.7 million, including \$7.1 million SGF, and 235.1 FTE positions for the Unemployment Insurance Services program for FY 2024. The request is an decrease of \$19.4 million from all funding sources, including a decrease of \$15.2 million SGF, below the revised estimate in FY 2023.

The decrease is mainly due to supplemental requests in FY 2023 that do not extend into FY 2024. These requests include funding for continued Pandemic Unemployment Assistance operations (\$16.5 million) and repayment of unemployment benefits owed to FEMA (\$1.5 million) that are not present for FY 2024.

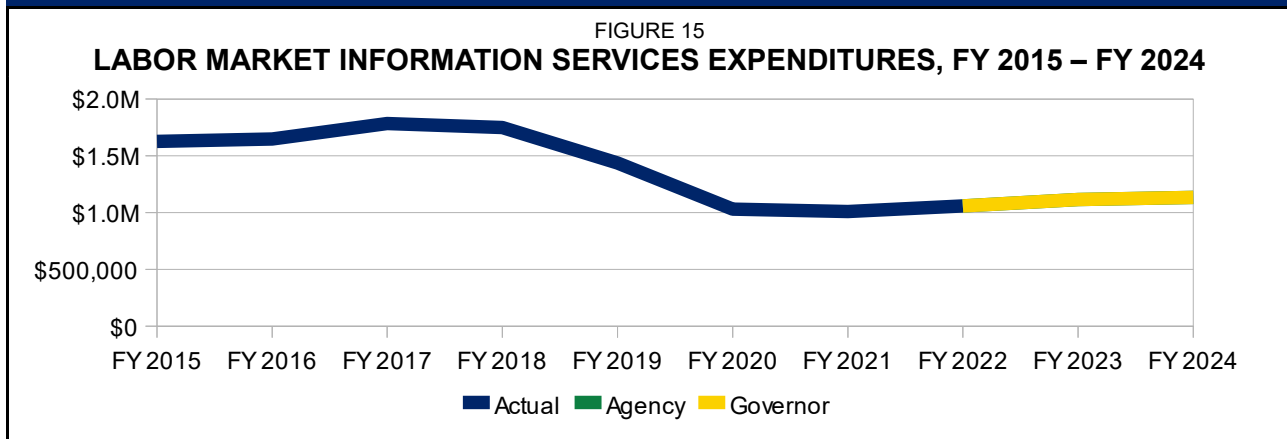
The decrease is partially offset by enhancement funding to continue to fund UI program positions due to the backlog from the COVID-19 pandemic. The agency requests an additional \$3.9 million SGF in FY 2023 and \$6.7

million for FY 2024 for those purpose, which is an increase of \$2.8 million.

The request includes enhancement funding for law enforcement staff that was expanded during the pandemic. These positions help investigate unemployment fraud and forward cases to courts for prosecution. The agency requests \$422,786 in FY 2023 and \$404,656 for FY 2024 to continue funding these positions.

The **Governor** recommends \$152.6 million and 235.1 FTE positions for the Unemployment Insurance Services program for FY 2024. This is a decrease of \$7.1 million, or 4.4 percent, below the agency request and is entirely due to the Governor's recommendation to not adopt the agency's enhancement requests for UI program positions (\$6.7 million) and law enforcement staff (\$404,656).

LABOR MARKET INFORMATION SERVICES



STATUTORY BASIS: • KSA 75-5701 through 75-5740

PROGRAM GOALS: • Provide accurate and timely labor market information in response to user requests and disseminate data using appropriate media.

The Labor Market Information Services program is the research and statistical arm of the agency. The program maintains the State's reporting requirements for the U.S. Department of Labor Bureau of Labor Statistics. The program is also responsible for calculating and reporting unemployment rates for the State of Kansas, each of its counties, and metropolitan statistical areas of the state.

Additionally, this program also calculates and analyzes the number of people employed in each industrial sector. Other responsibilities include preparing reports and surveys concerning the labor market in Kansas and serving as the actuarial trustee for the UI Trust Fund.

FIGURE 16

LABOR MARKET INFORMATION SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Requests Processed within 3 Days	86.9 %	95.3 %	92.5 %	95.0 %	95.0 %
2. Percent of Requests Processed in More than 3 Days*	13.1 %	4.7 %	7.5 %	5.0 %	5.0 %
Output Measure:					
3. Number of Requests Received	609	577	474	500	500
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	928,822	997,619		1,050,779	1,067,555
All Other Funds	80,561	62,637		66,175	66,838
TOTAL	\$ 1,009,383	\$ 1,060,256		\$ 1,116,954	\$ 1,134,393
Percentage Change:					
SGF	(100.0) %	-- %		-- %	-- %
All Funds	(2.0) %	5.0 %		5.3 %	1.6 %
FTE Positions	16.5	15.0		15.0	15.0

* The Governor's Office does not utilize this measure for evaluation purposes.

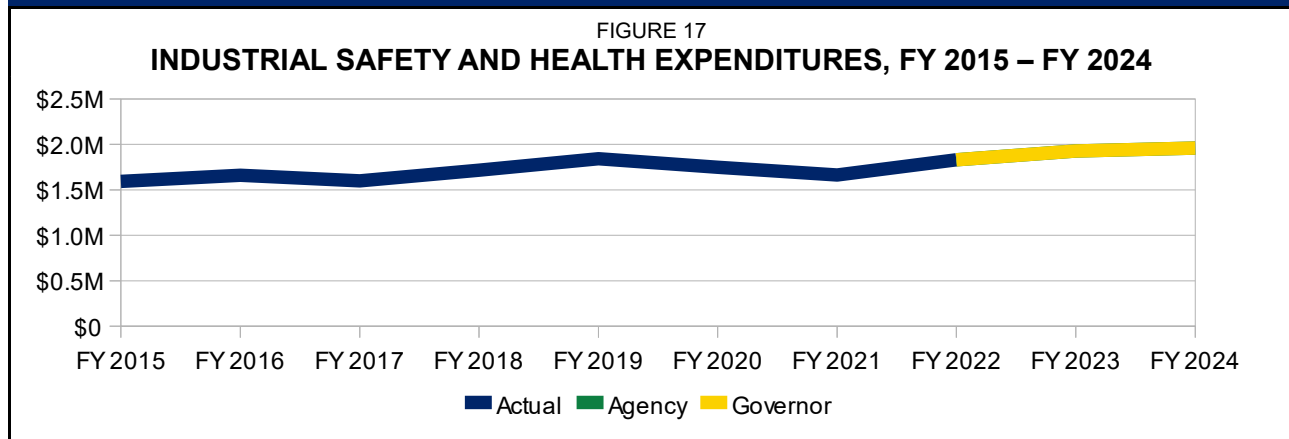
BUDGET ANALYSIS

The **agency** requests \$1.1 million and 15.0 FTE positions for the Labor Market Information Services program for FY 2024. The request is an increase of \$17,439 above the revised estimate in FY 2023.

The **Governor** concurs with the agency request and recommends \$1.1 million for the Labor Market Information Services program for FY 2024.

The increase is primarily due to employer contributions for group health insurance (\$12,962) and expenditures for computer repair and servicing (\$3,234).

INDUSTRIAL SAFETY AND HEALTH



STATUTORY BASIS: • KSA 44-5,104, 44-575, 44-1601, *et seq.*

PROGRAM GOALS:

- Assist and encourage employers in their efforts to assure safe and healthful workplaces in Kansas.
- Maintain availability of on-site consultation services pursuant to federal contract.
- Encourage employers to develop, use, and maintain workplace safety and health plans related to the nature of the employment.
- Review maintenance, operations, and qualifications of inspections conducted by third parties in accordance with the Kansas Amusement Ride Act.

The Industrial Safety and Health Program works to reduce the frequency and severity of workplace injuries and illnesses, checking for compliance with state and federal laws, such as the Occupational Safety and Health Act (OSHA), Kansas Workers Compensation Law, and the Kansas Amusement Ride Act.

KANSAS 21(D) CONSULTATION

The Kansas 21(d) Consultation Program is partially funded by a federal grant and offers free and confidential advice to small- and medium-sized businesses with priority given to high-hazard work sites. Agency consultants work with employers to identify workplace hazards, provide advice on compliance with OSHA standards, and assist in establishing safety and health management systems.

SAFETY AND HEALTH

The Kansas Safety and Health Achievement Recognition Program (SHARP) offers workplace health and safety education and training education for employers, employees, emergency personnel, and safety professionals. Kansas currently has 145 active SHARP sites. SHARP approved companies have exemplary safety and health programs, low injury rates, and exceed regulatory requirements.

PUBLIC SECTOR

The Public Sector Program is responsible for safety and health related issues associated with public entities in the State. These entities include cities, counties, Unified School Districts, and water districts.

ACCIDENT PREVENTION

The Accident Prevention Program is responsible for reviewing the quantity and quality of safety and health services provided by insurance companies. The Workers Compensation Act required insurance carriers to provide these services for their clients. This program is administered by the Industrial Safety and Health program, but is funded through the Workmen's Compensation Fee Fund.

AMUSEMENT RIDE SAFETY

The Division is also responsible for administration and enforcement of the Kansas Amusement Ride Act. The Amusement Ride Safety Unit is responsible for registering amusement ride entities, issuing amusement ride permits, and conducting compliance audits.

WORKPLACE HEALTH AND SAFETY

The State Workplace Health and Safety Program investigates safety and health related issues associated with Kansas state agencies.

FIGURE 18

INDUSTRIAL SAFETY AND HEALTH, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Consultation Requests Performed Under Federal Consultation Contract*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
2. Percent of Serious Hazards Identified and Corrected*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
3. Percent of Serious Hazards Abated*	100.0 %	100.0 %	96.7 %	100.0 %	100.0 %
Output Measure:					
4. Cost per Consultation Performed Under Federal Contract*	\$ 3,438	\$ 2,872	\$ 3,337	\$ 3,745	\$ 3,781
5. Number of Consultations Performed Under Federal Contract	304	378	315	300	300
6. Number of Serious or Imminent Hazards Identified	657	1,342	853	1,200	1,200
7. Number of Projected Registered Amusement Ride Owners*	129	129	123	125	125
8. Number of Project Amusement Ride Audits Conducted*	87	123	95	100	100
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ 260,289	\$ 265,147		\$ 270,187	\$ 270,730
Federal Funds	698,239	611,230		718,012	731,037
All Other Funds	704,667	940,882		940,882	957,260
TOTAL	\$ 1,663,195	\$ 1,817,259		\$ 1,929,081	\$ 1,959,027
Percentage Change:					
SGF	10.5 %	1.9 %		1.9 %	0.2 %
All Funds	(4.9) %	9.3 %		6.2 %	1.6 %
FTE Positions	18.3	19.2		19.2	19.2

* The Governor's Office does not utilize this measure for evaluation purposes.

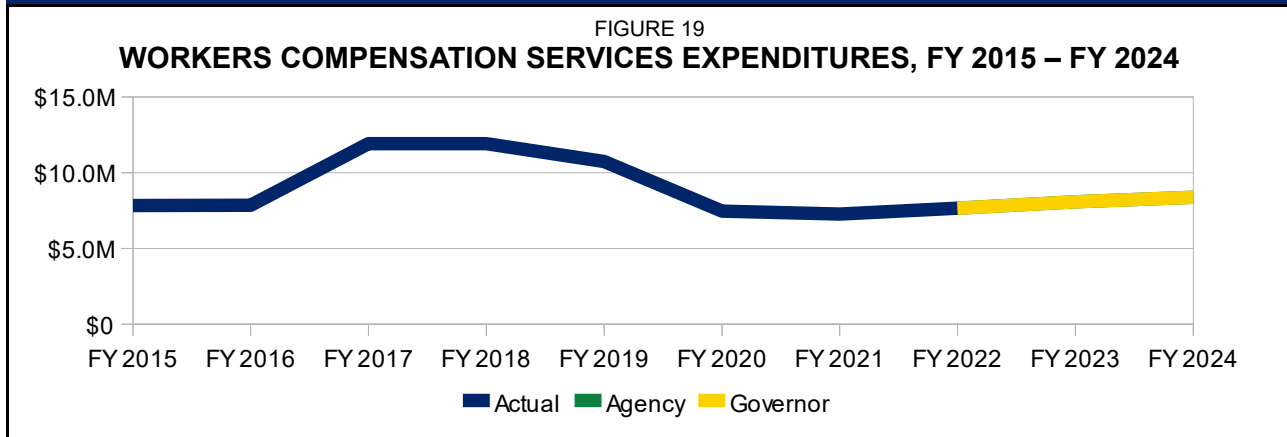
BUDGET ANALYSIS

The **agency** requests \$2.0 million, including \$270,730 SGF, and 19.2 FTE positions for the Industrial Safety and Health program for FY 2024. The request is an overall increase of \$29,946 from all funding sources, including \$543 SGF, above the revised estimate in FY 2023. The increase is primarily due to employer contributions for group health insurance (\$15,497) and non-subsistence travel expenses (\$6,146). The request also includes increased expenditures for communications (\$3,636) and

miscellaneous contractual service fees (\$7,041), largely attributed to continued improvements to software applications used for amusement ride inspections.

The **Governor** concurs with the agency request and recommends \$2.0 million for the Industrial Safety and Health program for FY 2024.

WORKERS COMPENSATION SERVICES



STATUTORY BASIS: • KSA 44-501, *et seq.*

PROGRAM GOALS: • Provide a statewide judicial system for workers' compensation claims that operates in a fair and efficient manner.
• Establish and publish a medical fee schedule for care involving injured workers.
• Regulatory oversight, including employer compliance with mandatory workers' compensation insurance coverage, self-insurance permitting, and insurer accident prevention programs.

The Workers Compensation Services Program administers and enforces the Kansas Workers Compensation Act. Pursuant to the Act, this Division files and maintains required reports of industrial accidents and discretionary notices of employment of disabled workers; directs and audits physical and vocation rehabilitation for injured workers; provides the trial court, appellate review, and records repository for contested workers' compensation claims; certifies qualified employers as self-insured; and, through its Claims Advisory

Section, provides information and claims assistance to injured workers, insurance carriers, employers, and attorneys.

The Division has offices in Topeka, Wichita, Lenexa, Salina and Garden City. The office in Wichita includes a hearing room for the Workers Compensation Appeals Board to hear appeals in addition to hearing appeals in Topeka. All judges and the Appeals Board also have the ability to hold virtual hearings.

FIGURE 20					
WORKERS COMPENSATION SERVICES, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Average Number of Days from Initial Report of Fraud or Abuse to Investigation Completion*	181	342	311	342	342
2.Hourly Cost per Case Investigated for Fraudulent or Abusive Acts that Closed within the Fiscal Year*	\$ 390.46	\$ 91.87	\$ 237.40	\$ 91.87	\$ 91.87
3.Number of Employers Contacted about Missing Workers Compensation Insurance Coverage during the Fiscal Year*	438	451	322	451	451
Output Measure:					
4.Average Number of Days Between the Time an Application for Benefits is Filed and the Time an Award is Issued	940	1,134	1,034	1,134	1,134
5.Number of Preliminary Hearings Held During the Fiscal Year*	1,113	1,194	1,093	1,194	1,194
6.Number of Accident Reports	42,221	47,590	44,425	47,590	47,590
7.Number of Fraud Abuse Cases Investigated	134	699	344	699	699
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	7,272,513	7,666,116		8,075,029	8,374,966
TOTAL	<u>\$ 7,272,513</u>	<u>\$ 7,666,116</u>		<u>\$ 8,075,029</u>	<u>\$ 8,374,966</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(2.5) %	5.4 %		5.3 %	3.7 %
FTE Positions	67.5	66.0		66.0	68.0

* The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

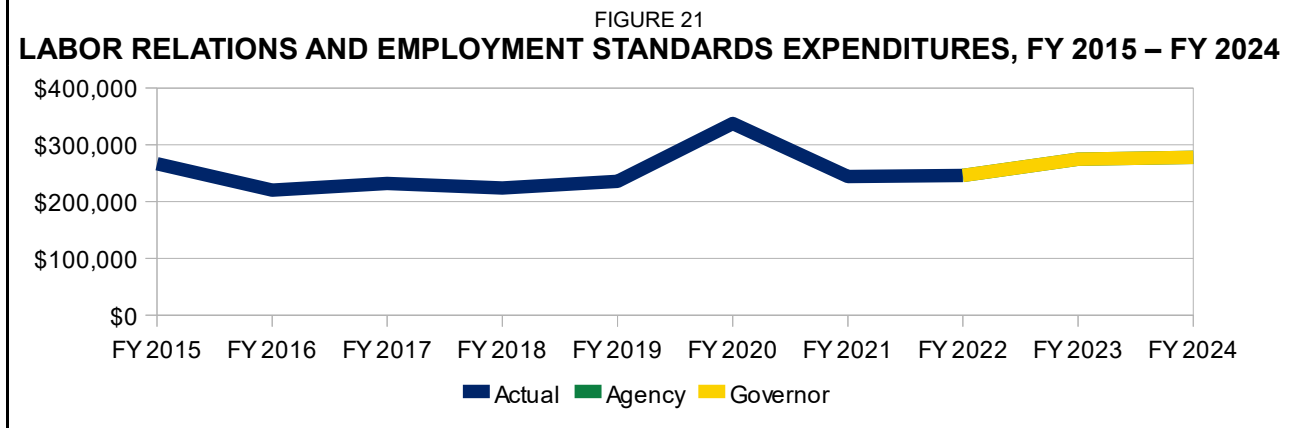
The **agency** requests \$8.4 million and 68.0 FTE positions for the Workers Compensation Services program for FY 2024. The request is an increase of \$299,937 and 2.0 FTE positions above the revised estimate in FY 2023.

The increase is primarily due to higher salary and wage expenditures, including for employee pay (\$93,250) and employer contributions for group health insurance (\$79,414) and Medicare (\$18,263). The agency indicates it is actively

recruiting to fill vacant positions within the program. The request also includes higher contractual services expenditures (\$90,240), primarily for increased costs for information technology.

The **Governor** concurs with the agency request and recommends \$8.4 million for the Workers Compensation Services program for FY 2024.

LABOR RELATIONS AND EMPLOYMENT STANDARDS



STATUTORY BASIS: • KSA 75-4321, *et seq.*, KSA 22-5413 *et seq.*

PROGRAM GOALS: • Continue to administer both the Kansas Professional Negotiations Act and the Kansas Public Employer-Employee Relations Act in a timely, effective, and unbiased manner consistent with legislative intent for enacting these laws.
• Promote harmonious and cooperative employer/employee relationships and enforce laws providing protection to the Kansas workforce through due process of administration proceedings.

The Labor Relations and Employment Standards Program enforces laws relating to the following areas:

LABOR RELATIONS

The Labor Relations Unit administers Kansas labor relations statutes, including the Kansas Public Employer-Employee Relations Act (PEERA) and the Kansas Professional Negotiations Act (PNA). PNA governs labor relations activities between public-school teachers and other professional employees in public schools and their employers while PEERA governs labor relations between other State of Kansas public sector employees and their employers, as well as those of local governmental units whose governing bodies opt-in to coverage by PEERA.

Assistance provided by staff includes holding bargaining unit determination hearings, conducting elections, and holding hearings to resolve prohibited practice charges.

EMPLOYMENT STANDARDS

The Employee Standards Unit is primarily responsible for the enforcement of minimum wages, wage payment, and child labor laws and regulates private employment agencies. Additionally, this Unit also addresses inquiries that do not specifically relate to statutes under its purview but nonetheless require knowledge of programs within the agency and other governmental entities.

These inquiries include complaints relating to alleged violations of KSA 44-1131 through 44-1133. Since 2006, the agency has been tasked with enforcing violations of these statutes, which prohibit employers from terminating, discriminating, or retaliating against victims of domestic violence or sexual assault for taking statutorily authorized leave from work.

FIGURE 22

LABOR RELATIONS AND EMPLOYMENT STANDARDS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of Days After Service of Petition to Hold Mediation Conference in All Disputed Determination Cases*	45	45	45	45	45
2. Number of Months After the Date of Service of Petition to Conduct Unit Determination Hearings*	3	3	3	3	3
3. Percent of Unit Certification and Representation Elections Held within 45 Days of the Verification of the Showing of Interest*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
Output Measure:					
4. Number of Impasse Cases Processed	8	8	11	10	10
5. Number of Prohibited Practice Cases Processed	11	8	11	10	10
6. Number of Wage Claims Filed	478	656	579	600	600
7. Amount of Wages Collected/Recovered	\$ 502,525	\$ 489,680	\$ 595,802	\$ 500,000	\$ 500,000
8. Hourly Cost of Claims Served*	\$ 626.74	\$ 354.63	\$ 485.96	\$ 373.33	\$ 376.46
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ 244,018	\$ 245,908		\$ 274,533	\$ 277,888
Federal Funds	-	-		-	-
All Other Funds	74	74		-	-
TOTAL	<u>\$ 244,092</u>	<u>\$ 245,982</u>		<u>\$ 274,533</u>	<u>\$ 277,888</u>
Percentage Change:					
SGF	(27.6) %	0.8 %		11.6 %	1.2 %
All Funds	(27.7) %	0.8 %		11.6 %	1.2 %
FTE Positions	3.2	3.2		3.2	3.2

* The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

The **agency** requests \$277,888 SGF and 3.2 FTE positions for the Labor Relations and Employment Standards program for FY 2024. The request is an increase of \$3,355 above the revised estimate in FY 2023, primarily due to employer contributions for group health insurance (\$2,879).

The **Governor** concurs with the agency request and recommends \$277,888 SGF for the Labor Relations and Employment Standards program for FY 2024.

CAPITAL IMPROVEMENTS

The Kansas Department of Labor owns and maintains five properties in Topeka. Its capital improvements primarily involve its offices at the following three locations—**401 SW Topeka**, **1309 SW Topeka**, and **2650 East Circle Drive South**. In addition to regular maintenance and repair work, the agency is also in the process of ongoing renovations at those buildings.

The agency does not own any properties outside of Topeka but does lease space in Garden City, Lenexa, Salina, and Wichita. No costs are incurred outside of overhead for the leased spaces outside of Topeka.

FIGURE 23
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Rehabilitation and Repair	\$ 175,000	\$ 175,000	\$ 175,000	\$ 175,000	\$ 175,000
Renovation Projects	321,998	-	-	-	-
Parking Lot Seal/Overlay	-	80,000	80,000	-	-
Double-Entry Entrance	-	15,000	15,000	-	-
HVAC Repair/Replacement	-	300,000	300,000	300,000	300,000
Boiler Replacement	-	250,000	250,000	-	-
Eastman Third Floor	-	500,000	500,000	-	-
Eastman Basement	-	-	-	450,000	450,000
Roof Replacement	-	-	-	400,000	400,000
<i>Subtotal—Projects</i>	<i>\$ 496,998</i>	<i>\$ 1,320,000</i>	<i>\$ 1,320,000</i>	<i>\$ 1,325,000</i>	<i>\$ 1,325,000</i>
Debt Service Principal:					
401 SW Topeka Remodel	\$ 270,000	\$ -	\$ -	\$ -	\$ -
TOTAL	\$ 766,998	\$ 1,320,000	\$ 1,320,000	\$ 1,325,000	\$ 1,325,000
Financing:					
SGF	\$ -	\$ 792,000	\$ 792,000	\$ 795,000	\$ 795,000
Workmen's Compensation Fee Fund	591,498	528,000	528,000	530,000	530,000
Special Employment Security Fund	175,500	-	-	-	-
TOTAL	\$ 766,998	\$ 1,320,000	\$ 1,320,000	\$ 1,325,000	\$ 1,325,000

FY 2023 CAPITAL IMPROVEMENTS

The **agency** submits a revised estimate of \$1.3 million in capital improvement expenditures in FY 2023, including \$792,000 SGF and \$528,000 from the Workmen's Compensation Fee Fund. The revised estimate includes the following capital projects:

expenditures reflect yearly requirements to perform general repair work on agency-owned buildings in Topeka, such as roofing, sidewalk repair, painting, carpeting, and caulking. These funds also serve as a contingency for needs that materialize during the year.

REHABILITATION AND REPAIR

The revised estimate includes \$175,000, including \$105,000 SGF, for general rehabilitation and repair work in FY 2023. These

PARKING LOT SEAL/OVERLAY

The revised estimate includes \$80,000, including \$48,000 SGF, for parking lot maintenance and repair work in FY 2023. The

agency owns three office buildings in Topeka with significantly sized parking lots, 174,600 square feet in total, spread between **401 SW Topeka**, **1309 SW Topeka**, and **2650 East Circle Drive South**. This project would apply a seal coating and potential overlays on various sections of those lots.

DOUBLE-ENTRY ENTRANCE

The revised estimate includes \$15,000, including \$9,000 SGF, to construct a double-entry employee entrance at **401 SW Topeka** in FY 2023. The agency implemented double badge entries and exits at its office buildings during recent improvement projects. This project would remove the existing storefront style entryway and construct a double-entry door system with an updated electronic control system and push bars for exiting the building.

HVAC VENT REPAIR/REPLACEMENT

The revised estimate includes \$300,000, including \$180,000 SGF, to repair or replace the ventilation system at **2650 East Circle Drive South** in FY 2023. The agency indicates renovations are needed because of the building's construction and structural design. This project is expected to be completed over a two-year period.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$1.3 million in capital improvement expenditures for FY 2024, including \$795,000 SGF and \$530,000 from the Workmen's Compensation Fee Fund. The request includes the following capital projects:

REHABILITATION AND REPAIR

The request includes \$175,000, including \$105,000 SGF, for general rehabilitation and repair work for FY 2024. These expenditures reflect yearly requirements to perform general repair work on agency-owned buildings in Topeka, such as roofing, sidewalk repair, painting, carpeting, and caulking. These funds also serve as a contingency for needs that materialize during the year.

HVAC VENT REPAIR/REPLACEMENT

The request includes \$300,000, including \$180,000 SGF, for the continued repair of the ventilation system at **2650 East Circle Drive**

BOILER REPLACEMENT

The revised estimate includes \$250,000, including \$150,000 SGF, to replace the existing boiler system at **2650 East Circle Drive South** with a hydronic system in FY 2023. The current system is approximately 20 years old and uses parts that are being phased out, resulting in growing maintenance costs. This project would remove existing boilers and plumbing, install new boilers and hydronic pumps, and replace heating coils in air handlers. The agency also anticipates needing new control units for the system.

EASTMAN THIRD-FLOOR RENOVATIONS

The revised estimate includes \$500,000, including \$300,000 SGF, for continued renovations at **2650 East Circle Drive South** in FY 2023. This project would remodel the third floor of the building by reconfiguring the floor plan, improving the HVAC system, renovating bathrooms, and replacing ceiling, lighting, and carpeting.

The **Governor** concurs with the agency's FY 2023 revised estimate and recommends \$1.3 million in capital improvement expenditures in FY 2023.

South for FY 2024. The agency indicates renovations are needed because of the building's construction and structural design. This project is expected to be completed over a two-year period, starting in FY 2023.

EASTMAN BASEMENT RENOVATIONS

The request includes \$450,000, including \$270,000 SGF, to complete renovations in the basement of **2650 East Circle Drive South** for FY 2024. Part of this renovation project is already completed.

The remainder involves replacing lighting and carpeting, removing walls, renovating bathrooms, and applying paint to the basement of the building.

ROOF REPLACEMENT

The request includes \$400,000, including \$240,000 SGF, to replace the roof at **2650 East**

Circle Drive South for FY 2024. The agency indicates the current roof is approximately 15 years old and is beginning to show signs of wear. This project would replace the entire roof and remove old roofing material.

The **Governor** concurs with the agency's FY 2024 request and recommends \$1.3 million in capital improvement expenditures for FY 2024.

KANSAS GUARDIANSHIP PROGRAM

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 1,375,960	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 1,375,960</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 1,375,960	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875
Percentage Change:					
State General Fund	4.7 %	2.0 %	2.0 %	-- %	-- %
All Funds	4.7 %	2.0 %	2.0 %	-- %	-- %
FTE Positions	10.0	10.0	10.0	10.0	10.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

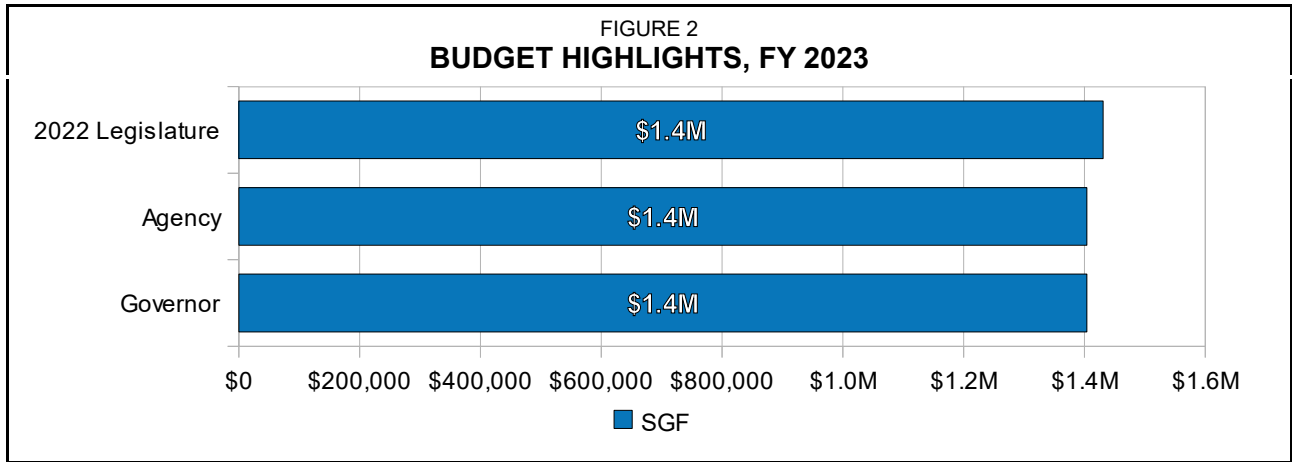
The Kansas Guardianship Program is a quasi-state agency that was established in 1995. Prior to that time, the program had been a part of Kansas Advocacy and Protective Services, Inc. (KAPS). A 1994 federal audit found a conflict of interest with KAPS administering the State's guardianship program. As a result, 1995 SB 342 established the Kansas Guardianship Program. The entire agency is financed through the State General Fund (SGF).

The Kansas Guardianship Program serves adults who are without family or financial resources and who, through either physical or mental impairment or disability, are identified by the Department for Children and Families or the Kansas Department for Aging and Disability Services as in need of a court-appointed guardian or conservator. The Kansas Guardianship Program recruits volunteers who become qualified and trained to serve in that capacity. The State serves as the surety on the bond for volunteer conservators serving in the Kansas Guardianship Program. Program volunteers receive a monthly stipend of \$40 to defray out-of-pocket expenses incurred while providing service to their wards or conservatees.

The program is governed by a seven-member board of directors, six of whom are appointed by the Governor and one by the Chief Justice of the Kansas Supreme Court.

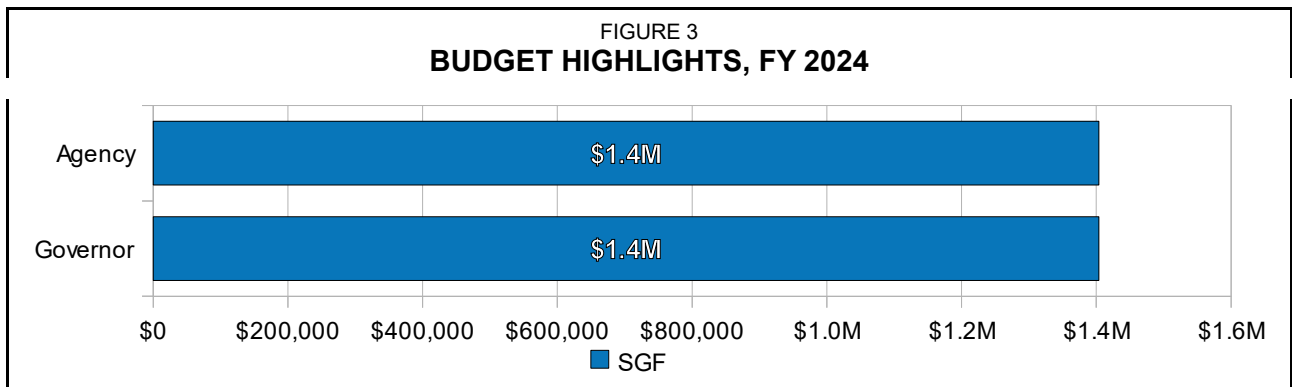
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$1.4 million, all from the SGF, for the Kansas Guardianship Program in FY 2023. No subsequent adjustments have been made to that amount.



The **agency** submits a revised estimate of \$1,403,875, all SGF, in FY 2023. This is the same as the amount approved for FY 2023. The agency requests 10.0 FTE positions, which is the same as the agency's FY 2023 approved number.

The **Governor** concurs with the agency's FY 2023 revised estimate.



The **agency** requests \$1,403,875, all SGF, for FY 2024. This is the same as the agency's FY 2023 revised estimate. The agency requests 10.0 FTE positions, which is the same as the agency's FY 2023 revised estimate.

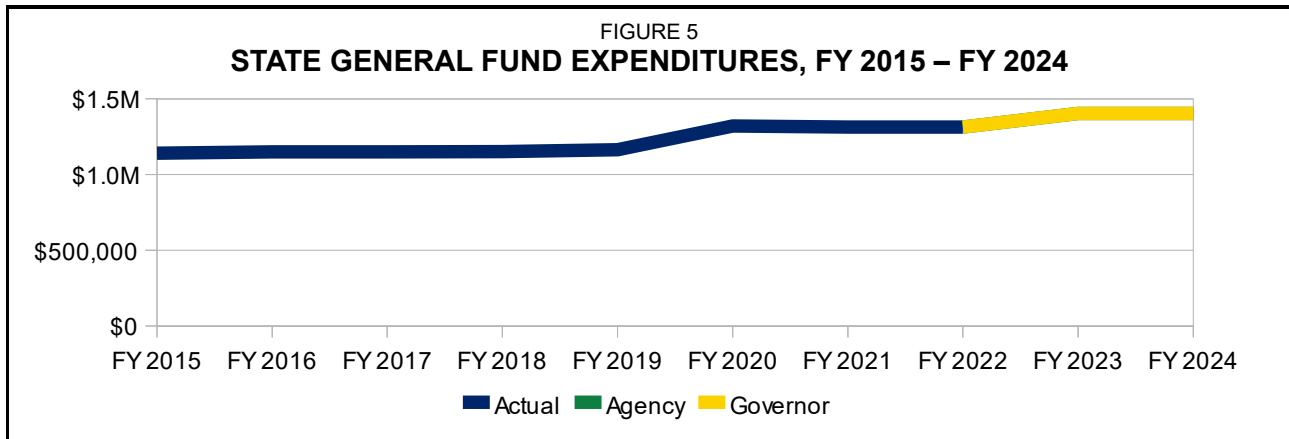
The **Governor** concurs with the agency's FY 2024 request.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 657,415	\$ 654,957	\$ 654,957	\$ 672,131	\$ 672,131
Contractual Services	687,948	718,900	718,900	718,300	718,300
Commodities	21,384	19,018	19,018	13,444	13,444
Capital Outlay	9,213	11,000	11,000	-	-
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 1,375,960</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	-	-	-	-	-
<i>Subtotal—Operating</i>	<i>\$ 1,375,960</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>	<i>\$ 1,403,875</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 1,375,960	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875
Financing:					
State General Fund	\$ 1,375,960	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
TOTAL	\$ 1,375,960	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875
FTE Positions	10.0	10.0	10.0	10.0	10.0

STATE GENERAL FUND



The Kansas Guardianship Program is entirely funded through the SGF. Compared to FY 2022, contractual services increased by \$30,952, or 4.5 percent, in FY 2023. Contractual services expenditures include the agency providing the \$40 per month volunteer stipend to serve up to 1,145 different wards or conservatees, office space rental, and data support fees.

FY 2023 ANALYSIS

FIGURE 6
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	All Other Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 1,403,875	\$ -	\$ 1,403,875	10.0
1. No Changes	-	-	-	--
<i>Subtotal—Legislative Approved</i>	<i>1,403,875</i>	<i>-</i>	<i>1,403,875</i>	<i>10.0</i>
Agency Revised Estimate:				
2. No Changes				
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 1,403,875</i>	<i>\$ -</i>	<i>\$ 1,403,875</i>	<i>10.0</i>
Governor's Recommendation:				
3. No Changes	-	-	-	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 1,403,875</i>	<i>\$ -</i>	<i>\$ 1,403,875</i>	<i>10.0</i>
TOTAL	\$ 1,403,875	\$ -	\$ 1,403,875	10.0

LEGISLATIVE APPROVED

1. **NO CHANGES.** Subsequent to the 2022 Session, no adjustments were made to the \$1.4 million appropriated to the Kansas Guardianship Program for FY 2023.

AGENCY ESTIMATE

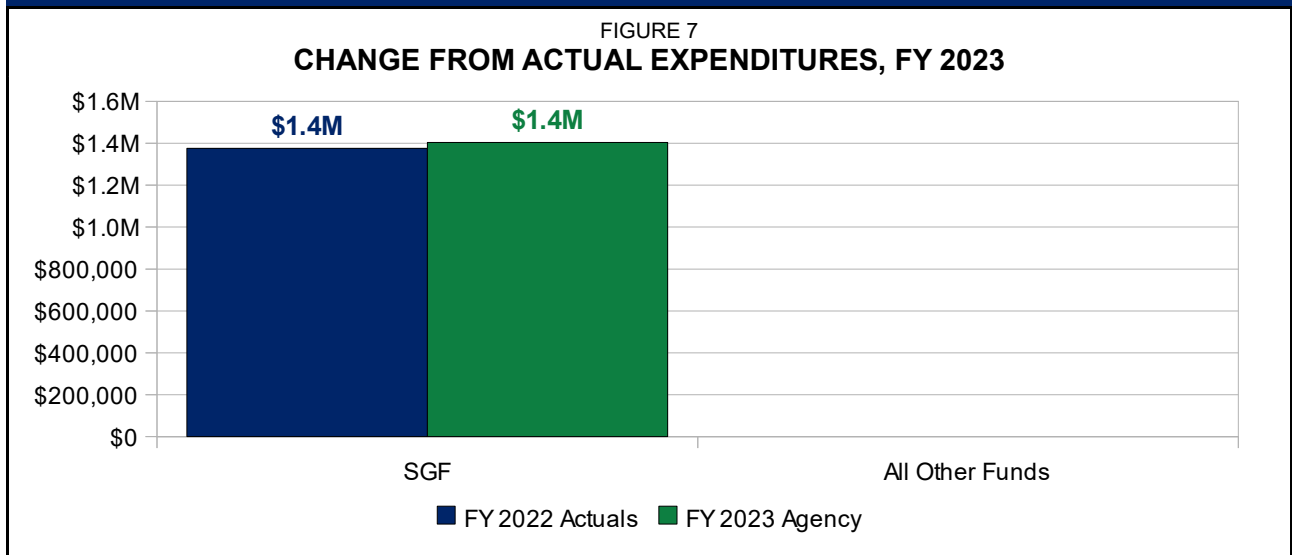
2. **NO CHANGES.** The agency estimates no changes to its approved amount for FY 2023. The agency requests 10.0 FTE positions, which is the same as the approved amount.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's revised estimate of expenditures in FY 2023.

3. **NO CHANGES.** The Governor does not recommend any changes to the agency's FY 2023 revised estimate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$1.4 million, all SGF, in FY 2023. This is an increase of \$27,915 above FY 2022 actual expenditures. This overall increase is due to an increase in contractual services expenditures of \$30,952, or 4.5 percent, in FY 2023. Contractual services expenditures include the agency providing the \$40 per month volunteer stipend to serve up to 1,145 different wards or conservatees, office space rental, and data support fees.

FY 2024 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 1,403,875	\$ -	\$ 1,403,875	10.0
Agency Request:				
1. No Changes	-	-	-	--
<i>Subtotal—Agency Estimate</i>	\$ 1,403,875	\$ -	\$ 1,403,875	10.0
Governor's Recommendation:				
2. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 1,403,875	\$ -	\$ 1,403,875	10.0

AGENCY REQUEST

The agency requests \$1.4 million, all SGF, for FY 2024. This is the same as the FY 2023 revised estimate. The agency requests 10.0 FTE positions, which is the same as the FY 2023 revised estimate.

1. **NO CHANGES.** The agency estimates no changes to its FY 2024 approved amount. Significant items in the agency's request include salaries and benefits for the agency's 10.0 FTE positions, the \$40 per month stipend for volunteers, and office space rental fees.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's FY 2024 request.

2. **NO CHANGES.** The Governor does not recommend any changes to the agency's FY 2024 request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

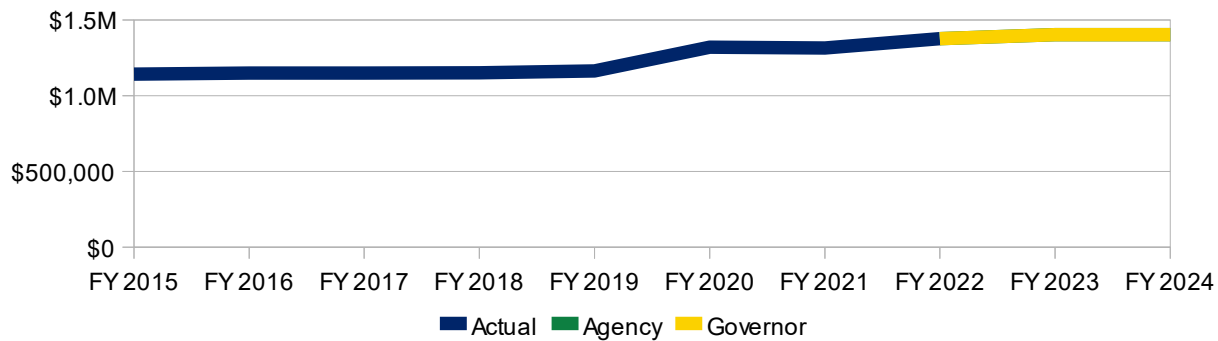
FIGURE 9 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 1,375,960	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875	\$ 1,403,875
FTE Positions:					
Administration	10.0	10.0	10.0	10.0	10.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 10
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-9601, *et seq.*

PROGRAM GOALS: • Provide that qualified, caring, and trained persons are available throughout the state who will volunteer to serve in the capacity of court appointed guardians or conservators for those program-eligible persons in need of this level of protection and advocacy, and who do not have family members capable or willing to assume such responsibilities. All such persons are identified by the Department for Children and Families adult protective services or the Kansas Department for Aging and Disability Services state hospital social workers and referred to the agency after all other alternatives have been exhausted. Legal services are provided through the State to petition to the court for the trial to determine impairment. Individuals served may be considered adult wards of the State.

FIGURE 11
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percentage of adults identified in need who receive guardianship or conservatorship services	91 %	97 %	93 %	93 %	93 %
2. Number of volunteers providing guardianship or conservatorship services	771	737	761	748	755
3. Average cost per day per all adults served	\$2.58	\$2.80	\$2.60	\$2.92	\$2.92
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 1,314,717	\$ 1,375,960		\$ 1,403,875	\$ 1,403,875
Federal Funds	-	-			
All Other Funds	-	-			
TOTAL	\$ 1,314,717	\$ 1,375,960		\$ 1,403,875	\$ 1,403,875
Percentage Change:					
SGF	(0.5) %	4.7 %		--	-- %
All Funds	(0.5) %	4.7 %		--	-- %
FTE Positions	10.0	10.0		10.0	10.0

* The Governor's Office does not utilize this measure for evaluation purposes.

STATE INSTITUTIONS FOR INTELLECTUAL DISABILITIES

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 22,919,259	\$ 38,417,474	\$ 38,417,474	\$ 35,576,760	\$ 34,119,166
Federal Funds	1,925,903	-	-	-	-
All Other Funds	34,422,680	29,756,712	29,756,712	30,263,103	30,263,103
<i>Subtotal</i>	<u>\$ 59,267,842</u>	<u>\$ 68,174,186</u>	<u>\$ 68,174,186</u>	<u>\$ 65,839,863</u>	<u>\$ 64,382,269</u>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
TOTAL	<u>\$ 59,267,842</u>	<u>\$ 68,174,186</u>	<u>\$ 68,174,186</u>	<u>\$ 65,839,863</u>	<u>\$ 64,382,269</u>
Percentage Change:					
State General Fund	(5.7) %	67.6 %	67.6 %	(7.4) %	(11.2) %
All Funds	7.8 %	15.0 %	15.0 %	(3.4) %	(5.6) %
FTE Positions	914.7	927.7	927.7	927.7	927.7

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

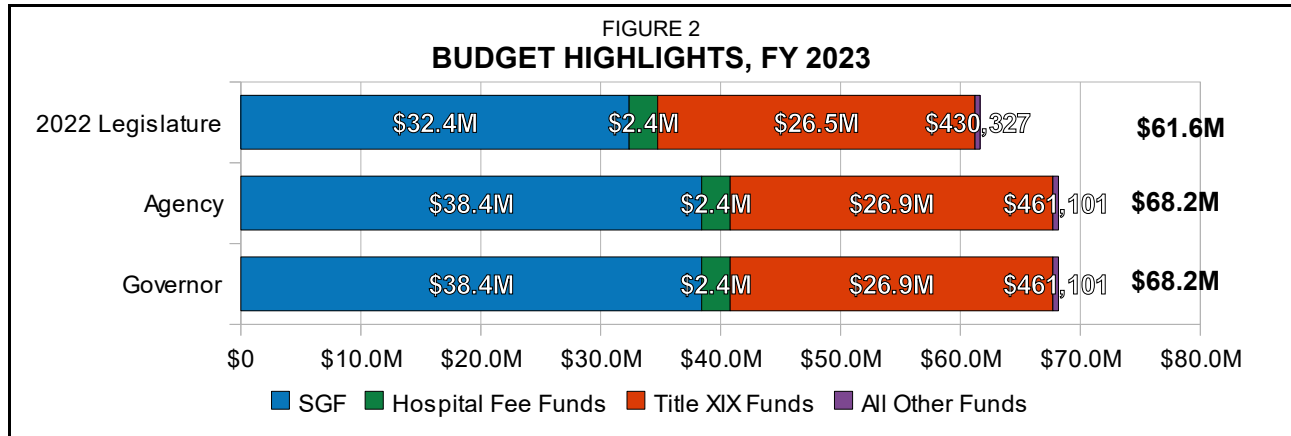
The State Institutions for Intellectual Disabilities (I/D Institutions) serve individuals diagnosed with intellectual and developmental disabilities who require specialized residential service provisions. There are two residential treatment, training, and care facilities operated by the State of Kansas: Kansas Neurological Institute (KNI) and Parsons State Hospital and Training Center (Parsons). Both facilities are state agencies administered by the Kansas Department for Aging and Disability Services (KDADS), pursuant to KSA 39-1904.

The I/D Institutions' mission is to improve the lives of residents by connecting the individuals they serve to appropriate supports and services. The general philosophy of the I/D Institutions is to promote the autonomy of the residents served through support and assistance to allow residents to make choices and achieve personal goals. Such individuals have conditions that originate early in life, most often before birth. Developmental disabilities often require some level of ongoing support throughout a lifetime. As a result, those living in state developmental disability hospitals tend to remain at the facility for much longer than patients at the state mental health hospitals. Therefore, the I/D Institutions are both treatment centers and homes for those individuals who are not served in the community.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$61.1 million, including \$31.8 million from the State General Fund (SGF), for the State Institutions for Intellectual Disabilities for FY 2023. Subsequent to the 2022 Session, one adjustment has been made to that amount, which changes the current year approved amount without any legislative action required:

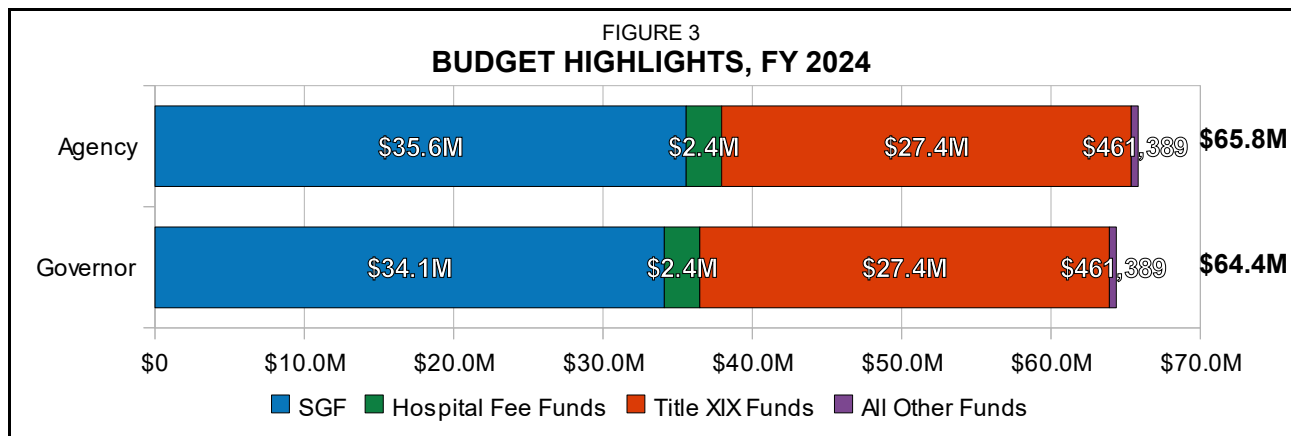
- **SGF REAPPROPRIATION.** The agencies reappropriated \$575,310 SGF in unspent moneys from FY 2022 into FY 2023.



The **agencies** estimate revised expenditures of \$68.2 million, including \$38.4 million SGF, and 927.7 FTE positions in FY 2023. This is an all funds increase of \$6.5 million, including an increase of \$6.0 million SGF, above the agencies' FY 2023 approved amount. Significant changes in the agencies' revised estimate include:

- **24/7 PAY PLAN.** The agencies received a transfer of \$6.0 million SGF from KDADS in FY 2023. The funds include \$2.0 million for base pay increases and \$4.0 million for differential pay in accordance with the 24/7 Pay Plan approved by the 2022 Legislature.

The **Governor** concurs with the agencies' revised estimate in FY 2023.



The **agencies** request \$65.8 million, including \$35.6 million SGF, in expenditures and 927.7 FTE positions for FY 2024. This is an all funds decrease of \$2.3 million, including a decrease of \$2.8 million SGF, below the FY 2023 revised estimate. Significant changes in the agencies' revised estimate include:

- **24/7 PAY PLAN.** The FY 2024 request does not include funds related to the 24/7 Pay Plan. For FY 2024, the funds are reflected in the KDADS budget and will be transferred to the agencies during FY 2024. This appears as a decrease of \$6.0 million SGF below the agencies' FY 2023 revised estimate.
- **ENHANCEMENT REQUESTS RELATED TO STAFF SALARY INCREASES.** The agencies' FY 2024 request includes two enhancements requests totaling \$1.5 million SGF. The funding would be used for agency support staff salary increases. More detail is provided in the Enhancements section.

The **Governor** recommends expenditures of \$64.4 million, including \$34.1 million SGF, for FY 2024. This is a decrease of \$1.5 million, all SGF, below the agency's request for FY 2024. This decrease is due to the Governor not recommending the agency's enhancement request for support staff salary increases.

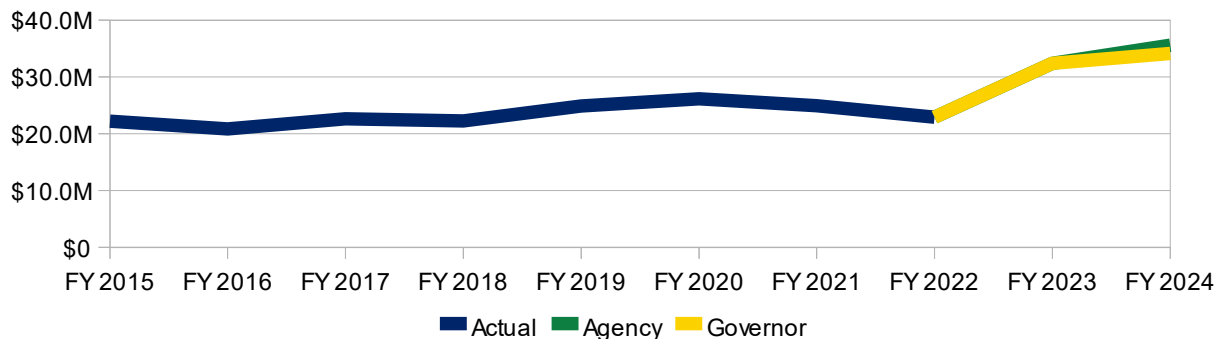
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 49,805,323	\$ 57,943,285	\$ 57,943,285	\$ 55,646,598	\$ 54,189,004
Contractual Services	5,876,339	6,048,461	6,048,461	6,091,071	6,091,071
Commodities	3,155,643	3,527,510	3,527,510	3,644,214	3,644,214
Capital Outlay	428,486	654,930	654,930	457,980	457,980
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 59,265,791</i>	<i>\$ 68,174,186</i>	<i>\$ 68,174,186</i>	<i>\$ 65,839,863</i>	<i>\$ 64,382,269</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	2,051	-	-	-	-
<i>Subtotal—Operating</i>	<i>\$ 59,267,842</i>	<i>\$ 68,174,186</i>	<i>\$ 68,174,186</i>	<i>\$ 65,839,863</i>	<i>\$ 64,382,269</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 59,267,842	\$ 68,174,186	\$ 68,174,186	\$ 65,839,863	\$ 64,382,269
Financing:					
State General Fund	\$ 22,919,259	\$ 38,417,474	\$ 38,417,474	\$ 35,576,760	\$ 34,119,166
Title XIX Funds	31,666,822	26,921,175	26,921,175	27,427,233	27,427,233
Hospital Fee Funds	2,474,437	2,374,436	2,374,436	2,374,481	2,374,481
ARPA Funds	1,925,903	-	-	-	-
All Other Funds	281,421	461,101	461,101	461,389	461,389
TOTAL	\$ 59,267,842	\$ 68,174,186	\$ 68,174,186	\$ 65,839,863	\$ 64,382,269
FTE Positions	914.7	927.7	927.7	927.7	927.7

STATE GENERAL FUND

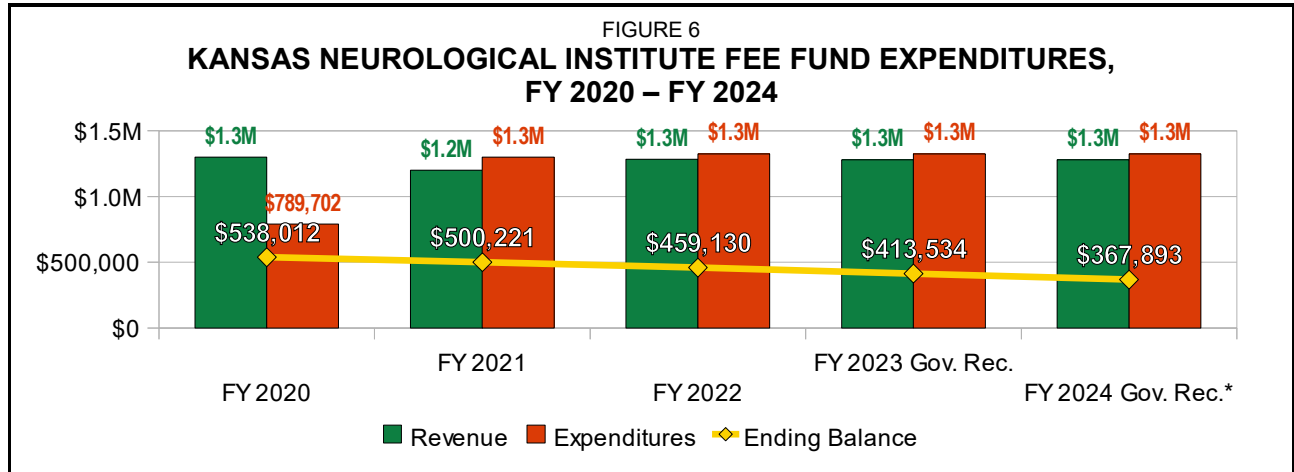
FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



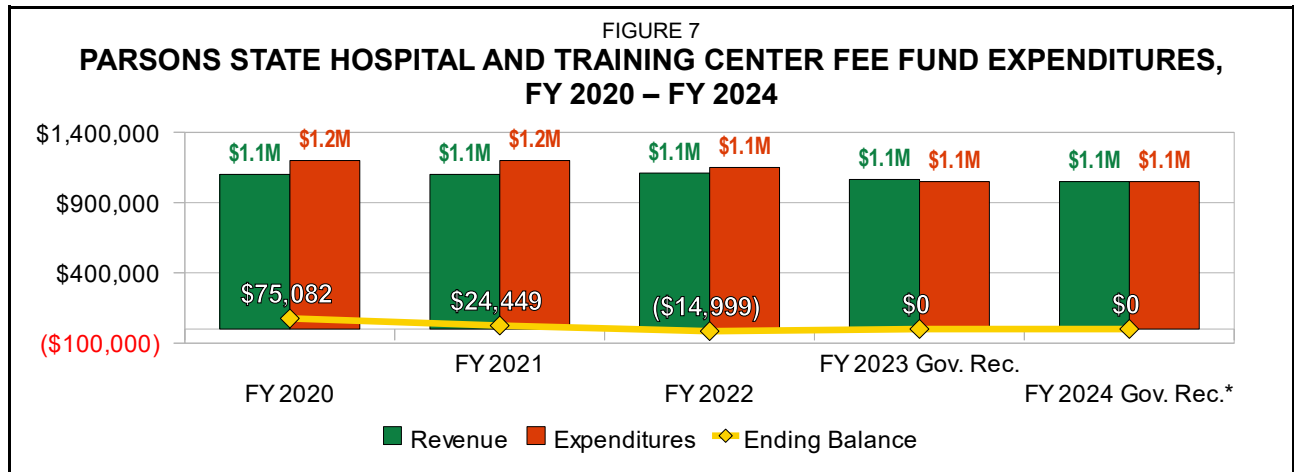
For the State Institutions for Intellectual Disabilities, SGF expenditures are expected to increase in FY 2023 and FY 2024 due to the end of the Public Health Emergency (PHE). As a result of the COVID-19 pandemic, the federal government provided for a temporary 6.2 percent increase to the Federal Medical Assistance Percentage (FMAP). This has resulted in a corresponding decrease in state match. The temporary increased FMAP extends until the last day of the calendar quarter in which the federal COVID-19 PHE is declared ended.

The agency's estimate for FY 2023 and FY 2024 reflects the increased FMAP ending in the first quarter of FY 2023. This results in three quarters of increased SGF expenditures in FY 2023 and four quarters of increased SGF expenditures in FY 2024, as compared to FY 2022.

AGENCY FEE FUNDS



* For FY 2024, the lowest month ending balance for the Kansas Neurological Institute Fee Fund will occur in March, with a balance of \$206,910.



* For FY 2024, the lowest month ending balance for the Parsons State Hospital and Training Center Fee Fund will occur in July, with a balance of \$0.

Both agencies maintain fee fund accounts, however these are not traditional fee funds in which the agency collects various fees or licenses. The bulk of these funds are private insurance or Medicare recoupments the hospitals receive in the course of caring for residents. Both agencies have indicated that these funds are not a stable source of revenue, as they can not consistently anticipate when they will receive recoupments or exactly how much those recoupments might be.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	All Other Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 31,802,073	\$ 29,276,730	\$ 61,078,803	927.7
1. SGF Reappropriations	575,310	-	575,310	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 32,377,383</i>	<i>\$ 29,276,730</i>	<i>\$ 61,654,113</i>	<i>927.7</i>
Agency Revised Estimate:				
2. 24/7 Pay Plan	\$ 5,965,091	\$ -	\$ 5,965,091	--
3. All Other Adjustments	75,000	479,982	554,982	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 38,417,474</i>	<i>\$ 29,756,712</i>	<i>\$ 68,174,186</i>	<i>927.7</i>
Governor's Recommendation:				
4. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ 38,417,474	\$ 29,756,712	\$ 68,174,186	927.7

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$61.1 million appropriated to the State Institutions for Intellectual Disabilities for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATIONS.** The agencies reappropriated \$575,310 SGF in unspent funds from FY 2022 into FY 2023.

AGENCY ESTIMATE

The **agencies** estimate revised expenditures of \$68.2 million, including \$38.4 million SGF, and 927.7 FTE positions in FY 2023. This is an all funds increase of \$6.5 million, including an increase of \$6.0 million SGF, above the agencies' FY 2023 approved amount.

The **agencies'** estimate includes the following adjustments:

2. **24/7 PAY PLAN.** The agencies received a transfer of \$6.0 million SGF from KDADS in FY 2023. The funds include \$2.0 million for base pay increases and \$4.0 million for differential pay in accordance with the 24/7 Pay Plan.
3. **ALL OTHER ADJUSTMENTS.** All other adjustments result in an increase of \$554,982, including an increase of \$75,000 SGF. This is primarily due to the increased availability of Title XIX funds at KNI in FY 2023.

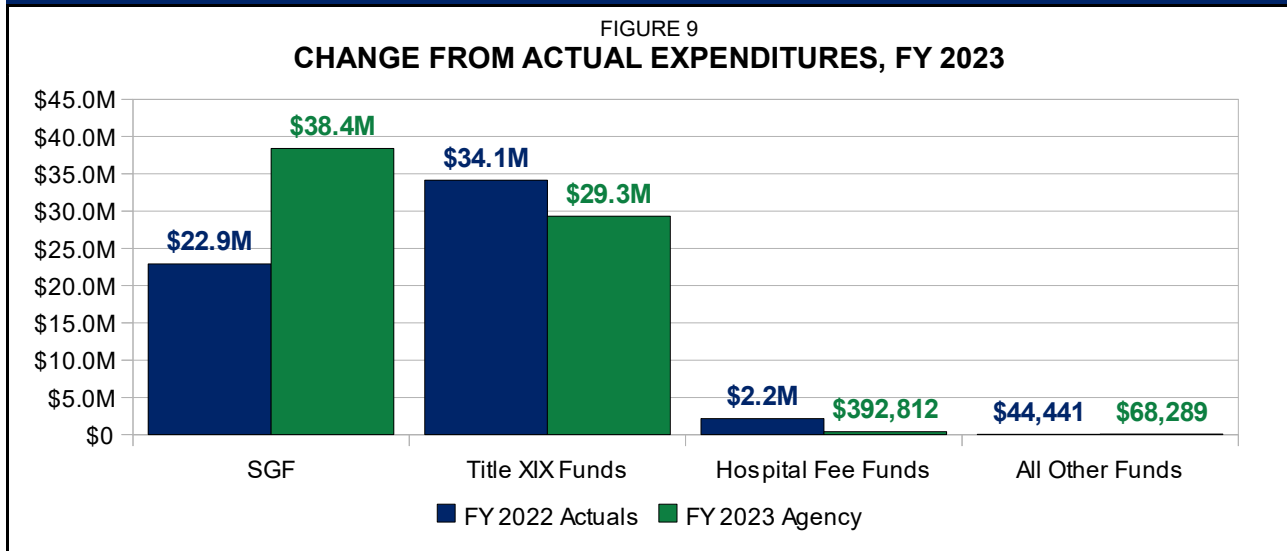
The **agency** estimate also includes 927.7 FTE positions in FY 2023. This is unchanged from the approved number.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's revised estimate in FY 2023.

4. **NO CHANGES.** The Governor does not recommend any changes to the agencies' revised estimate in FY 2023.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$68.2 million, including \$38.4 million SGF, in FY 2023. This is an all funds increase of \$8.9 million, or 15.0 percent, including an SGF increase of \$15.5 million, or 67.6 percent, above FY 2022 actual expenditures.

SGF expenditures are expected to increase in FY 2023 due to the 2022 Legislature adding \$5.4 million SGF for FY 2023 to increase the starting salaries for Mental Health/Developmental Disability Technicians (MHDDTs) from \$12.35 per hour to \$16.00 per hour. Additionally, the 2022 Legislature added \$644,388 SGF to Parsons for a behavioral crisis stabilization unit for FY 2023.

SGF expenditures are expected to increase, and the federal match is expected to decrease, in FY 2023 due to the end of the Public Health Emergency (PHE). As a result of the COVID-19 pandemic, the federal government provided for a temporary 6.2 percent increase to the Federal Medical Assistance Percentage (FMAP). This has resulted in a corresponding decrease in state match. The temporary increased FMAP extends until the last day of the calendar quarter in which the federal COVID-19 PHE is declared ended. The agency's budget submission reflects one quarter of enhanced FMAP during FY 2023, ending in September 2022.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 38,417,474	\$ 29,756,712	\$ 68,174,186	927.7
Agency Request:				
1. Enhancement – Salary Increases for Support Staff	\$ 1,457,594	\$ -	\$ 1,457,594	--
2. All Other Adjustments	(4,298,308)	506,391	(3,791,917)	--
<i>Subtotal–Agency Estimate</i>	<u>\$ 35,576,760</u>	<u>\$ 30,263,103</u>	<u>\$ 65,839,863</u>	<u>927.7</u>
Governor's Recommendation:				
3. Enhancement – Salary Increases for Support Staff – Not Recommended	\$ (1,457,594)	\$ -	\$ (1,457,594)	--
TOTAL	<u>\$ 34,119,166</u>	<u>\$ 30,263,103</u>	<u>\$ 64,382,269</u>	<u>927.7</u>

AGENCY REQUEST

The **agencies** request \$65.8 million, including \$35.6 million SGF, in expenditures for FY 2024. This is an all funds decrease of \$2.3 million, including \$2.8 million SGF, below the FY 2023 revised estimate.

The **agencies'** request includes the following adjustments:

- 1. ENHANCEMENT – SALARY INCREASES FOR SUPPORT STAFF.** The agencies request an enhancement of \$1.5 million SGF to increase support staff salaries by 15.0 percent. For Parsons, the total is \$763,907, which would impact 117.0 FTE positions. For KNI, the total is \$693,687, which would impact 104.0 FTE positions.
- 2. ALL OTHER ADJUSTMENTS.** All other adjustments result in a decrease of \$3.7 million, including a decrease of \$4.3 million SGF, below the FY 2023 revised estimate. The decrease is primarily due to the 24/7 Pay Plan base pay and differential funds not appearing in the agencies' budget for FY 2024. Instead, the funds are included in the KDADS budget request and will be transferred to the agencies during FY 2024. The overall decrease is partially offset by increases in salaries and wages fringe benefits and expenditures on commodities.

The **agency** request also includes 927.7 FTE positions, which is unchanged from the FY 2023 revised estimate.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$64.4 million, including \$34.1 million SGF, for FY 2024. This is a decrease of \$1.5 million, all SGF, below the agencies' request for FY 2024. The **Governor's** recommendation includes the following adjustment:

- 3. ENHANCEMENT – SALARY INCREASES FOR SUPPORT STAFF – NOT RECOMMENDED.** The Governor does not recommend the adoption of the agency's enhancement request to increase support staff salaries by 15.0 percent, which is a decrease of \$1.5 million SGF below the agency's request for FY 2024 (Item 1).

ENHANCEMENT REQUEST

SUPPORT STAFF SALARY INCREASE

Agency	SGF	FTE Positions Affected
Kansas Neurological Institute	\$ 693,687	104
Parsons State Hospital and Training Center	763,907	117
TOTAL	\$ 1,457,594	221

For FY 2024 and beyond, the **agencies** request \$1.5 million SGF to raise starting wages for agency support staff. The requested increase would fund a 15.0 percent increase to the starting salary of existing and vacant support staff positions. For KNI, the total cost is \$693,687, and it would impact 104.0 FTE positions. For Parsons, the total cost is \$763,907, and it would impact 117.0 FTE positions.

The agencies report that increasing the Mental Health Technician (MHT) wages helped reduce vacancy and turnover rates. However, it widened the wage gap between direct support positions and agency support positions, such as custodial, laundry, engineering, maintenance, and administrative positions. The agencies state that increasing salaries for these positions will assist in reducing turnover rates and meeting the agencies' performance measures.

The Governor does not recommend adoption of this request.

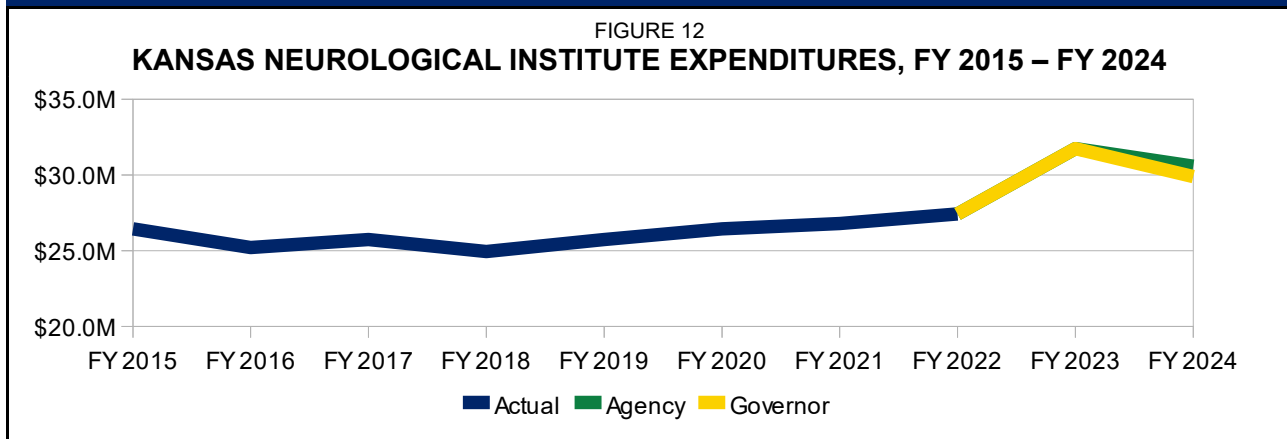
PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Kansas Neurological Institute	\$ 27,420,301	\$ 31,734,410	\$ 31,734,410	\$ 30,574,855	\$ 29,881,168
Parsons State Hospital and Training Center	31,847,541	36,439,776	36,439,776	35,265,008	34,501,101
TOTAL	\$ 59,267,842	\$ 68,174,186	\$ 68,174,186	\$ 65,839,863	\$ 64,382,269
FTE Positions:					
Kansas Neurological Institute	437.5	437.5	437.5	437.5	437.5
Parsons State Hospital and Training Center	477.2	490.2	490.2	490.2	490.2
TOTAL	914.7	927.7	927.7	927.7	927.7

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

KANSAS NEUROLOGICAL INSTITUTE



STATUTORY BASIS: • KSA 76-17c01 to 76-17c08

PROGRAM GOALS:

- Provide quality supports for the people living at KNI in daily needs and decision-making.
- Provide support for residents in all aspects of finding, securing, and retaining individualized and meaningful employment.
- Engage community people, to provide a high-quality volunteer experience that will enrich the lives of the volunteers and people with intellectual disabilities.
- Provide health care for people who live at KNI with various types of acute and chronic conditions and intermediate health care 24 hours a day, 7 days a week.

The Kansas Neurological Institute (KNI) was established in 1959 on 183 acres formerly occupied by the Winter Veterans Hospital. The resident population at KNI is growing older and facing increasingly complex medical, physical, and behavioral support challenges. Many KNI residents require intensive physical and medical supports. Patients at KNI live in 20 homes in 4

residential lodges. KNI's mission is to support each individual who lives at KNI to have a meaningful life. The agency aims to accomplish this mission by ensuring the well-being of its residents; providing opportunities for personal choice; promoting personal relationships; encouraging participation in the community; and recognizing residents' individuality.

KANSAS NEUROLOGICAL INSTITUTE CENSUS STATISTICS					
	Actual FY 2020	Actual FY 2021	Actual FY 2022	Projected FY 2023	Projected FY 2024
Bed Capacity	141	135	133	131	131
Average Daily Census	132	126	126	126	126
Admissions	3	4	5	4	4
Separations	10	7	6	4	4

FIGURE 13
KANSAS NEUROLOGICAL INSTITUTE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Vacancy Rate for Direct Care Staff*	24.1 %	25.0 %	19.8 %	10.0 %	10.0 %
2. Vacancy Rate for Non-Direct Care Staff*	8.7 %	12.9 %	10.5 %	6.0 %	6.0 %
3. Percent of guardians who agree KNI treats individuals with respect and dignity	99.0 %	94.0 %	95.7 %	100.0 %	100.0 %
4. Percent of guardians who agree KNI provides a comprehensive array of services that meet the needs of the individual living at KNI*	99.0 %	96.0 %	96.7 %	100.0 %	100.0 %
5. Number of on-site medical clinic visits	335	120	294	500	500
Output Measure:					
6. Number of residents participating in Supported Employment jobs*	77	74	79	88	88
7. Percent of employed residents*	60.0 %	100.0 %	42.0 %	100.0 %	100.0 %
8. Number of KNI work requests for assistive technology services*	1,268	1,942	1,535	1,350	1,350
Financing (in Thousands)					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 11,216	\$ 10,095		\$ 16,721	\$ 15,024
Federal Funds	892	1,094		393	393
All Other Funds	14,680	16,231		14,621	14,464
TOTAL	\$ 26,788	\$ 27,420		\$ 31,735	\$ 29,881
Percentage Change:					
SGF	(2.7) %	(10.0) %		65.6 %	(10.1) %
All Funds	1.4 %	2.4 %		15.7 %	(5.8) %
FTE Positions	437.5	437.5		437.5	437.5

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The primary focus of KNI is providing individual supports for people with intellectual and developmental disabilities. Therefore, KNI's priority is ensuring it has adequate coverage for the care of its residents.

In FY 2019, the vacancy rate for direct care support staff was 9.2 percent. In FY 2020, that rate increased to 10.4 percent, and to 24.6 percent in FY 2021. The increase in FY 2021 is partly related to the COVID-19 pandemic. The agency reports that it has historically faced difficulty retaining staff, which is largely attributed to low salaries and the difficult nature of the work.

PREVIOUS SALARY INCREASE REQUESTS

During the 2021 Session, the agency sought to increase the starting salaries of its Mental Health/Developmental Disability Technicians (MHDDTs). At the time, the starting salary for MHDDTs was approximately \$12.35 an hour. The Governor subsequently issued Executive Directive Nos. 21-537 and 21-538, which increased the starting salaries for these positions. The 2022 Legislature added \$2.7 million SGF for FY 2023 to implement the Executive Directives.

Additionally, the 2022 Legislature approved the 24/7 Pay Plan, which provides for base pay increases and hourly differential pay. The 24/7 Pay Plan was funded using federal ARPA funds in FY 2022 and SGF moneys in FY 2023.

The funds pass through KDADS to each of the state hospitals.

SERVICES FOR RESIDENTS

FOSTER GRANDPARENT PROGRAM

As part of its active therapies program, KNI provides leisure activities and skill development through the Foster Grandparent Program, which is a federally funded program that assists in pairing residents with older volunteers. Through this program, residents receive an

array of individualized social, leisure, and spiritual opportunities by participating in leisure and other activities with the volunteer grandparents.

SUPPORTED EMPLOYMENT SERVICES

KNI also provides various supported employment services through several entrepreneurial businesses operated at KNI, as well as employment opportunities at KNI itself or other locations in the Topeka community.

FIGURE 14
**KANSAS NEUROLOGICAL INSTITUTE
SUMMARY OF EXPENDITURES FY 2022 – FY 2024**

Item	Actual FY 2022	Agency Est. FY 2023	Gov. Rec. FY 2023	Agency Req. FY 2024	Gov. Rec. FY 2024
Expenditures:					
Salaries and Wages	\$ 22,244,147	\$ 26,225,377	\$ 26,225,377	\$ 25,107,093	\$ 24,413,406
Contractual Services	3,326,489	3,362,398	3,362,398	3,362,398	3,362,398
Commodities	1,746,761	1,900,135	1,900,135	1,903,864	1,903,864
Capital Outlay	100,853	246,500	246,500	201,500	201,500
Debt Service	-	-	-	-	-
<i>Subtotal - Operations</i>	<i>\$ 27,418,250</i>	<i>\$ 31,734,410</i>	<i>\$ 31,734,410</i>	<i>\$ 30,574,855</i>	<i>\$ 29,881,168</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	2,051	-	-	-	-
<i>Subtotal - Operating</i>	<i>\$ 27,420,301</i>	<i>\$ 31,734,410</i>	<i>\$ 31,734,410</i>	<i>\$ 30,574,855</i>	<i>\$ 29,881,168</i>
Capital Improvements	-	-	-	-	-
Debt Service (Principal)	-	-	-	-	-
TOTAL	\$ 27,420,301	\$ 31,734,410	\$ 31,734,410	\$ 30,574,855	\$ 29,881,168
Financing:					
State General Fund	\$ 10,095,375	\$ 16,720,542	\$ 16,720,542	\$ 15,717,648	\$ 15,023,961
Federal Funds	-	-	-	-	-
All Other Funds	17,324,926	15,013,868	15,013,868	14,857,207	14,857,207
TOTAL	\$ 27,420,301	\$ 31,734,410	\$ 31,734,410	\$ 30,574,855	\$ 29,881,168
FTE Positions	437.5	437.5	437.5	437.5	437.5

FY 2023 REVISED ESTIMATE

The **agency's** revised estimate is \$31.7 million, including \$16.7 million SGF, in expenditures in FY 2023. This is an increase of \$3.2 million, including \$2.7 million SGF, above the FY 2023 approved amount.

The increase is primarily due to a transfer of \$2.7 million SGF from KDADS. This transfer includes \$895,224 for base pay increases and \$1.8 million for differential pay pursuant to the 24/7 Pay Plan. Other adjustments include increased utility costs, increased expenditures on contract agency staffing, and increased capital outlay expenditures across the agency's programs.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 AGENCY REQUEST

The **agency's** request is \$30.6 million, including \$15.7 million SGF, for FY 2024. This is a decrease of \$1.2 million, including a decrease of \$1.0 million SGF, below the agency's FY 2023 revised estimate.

The decrease is primarily due to the 24/7 Pay Plan funds being included in the KDADS budget request in FY 2024. KDADS will transfer the funds to the state hospitals during FY 2024.

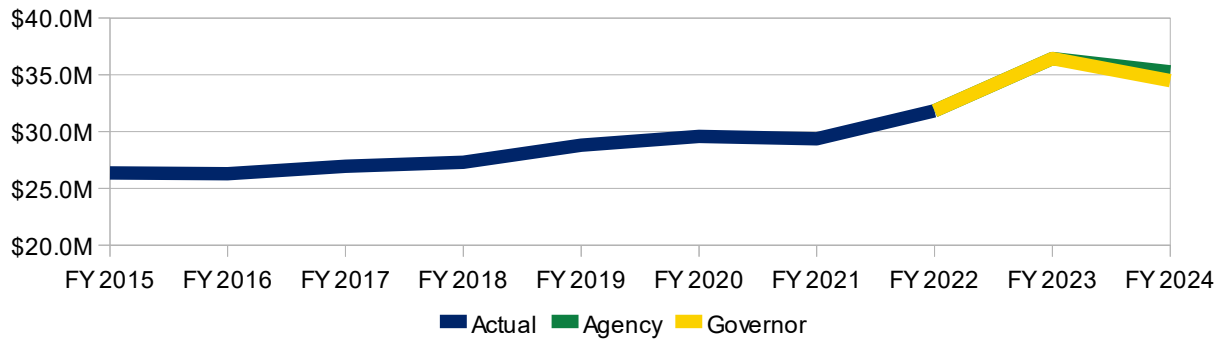
The overall decrease is partially offset by the agency's enhancement request of \$693,687 to increase support staff salaries. For more information on the enhancement request, see the Enhancements section. Additionally, the agency's request includes increased expenditures for employer contributions for group health insurance.

The **Governor** recommends expenditures of \$29.9 million, including \$15.0 million SGF, for KNI for FY 2024. This is a decrease of \$693,687 SGF, or 2.3 percent, below the agency's request for FY 2024. The decrease is due to the Governor not recommending adoption of the agency's enhancement request to increase support staff salaries.

PARSONS STATE HOSPITAL AND TRAINING CENTER

FIGURE 15

PARSONS STATE HOSPITAL AND TRAINING CENTER EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 76-1401 to KSA 76-1415

PROGRAM GOALS:

- Provide effective habilitation, rehabilitation, active treatment, and care to residents of the facility in a safe, healthy, and homelike living environment with consideration for the informed personal lifestyle choices of each resident
- Supplement and extend development of community service provisions for developmentally disabled children and adults, especially through Outreach Services, a statewide program for persons with developmental disabilities and psychiatric impairments.
- Provide for the optimal mental and physical health of each resident with consideration for the informed personal lifestyle choices of each resident.

The Parsons State Hospital and Training Center (Parsons) was opened in 1903 as Parsons State Hospital to treat people who were epileptic. In 1953, the program was changed to provide residential services for children with intellectual disabilities, and the name was changed to the Parsons State Training School. Its name was changed a few

years later to the Parsons State Hospital and Training Center to more accurately describe the treatment programs. The population at Parsons function within a profound to borderline range of intellectual abilities. Approximately 90.0 percent of the population are dually diagnosed with an accompanying psychiatric impairment.

PARSONS STATE HOSPITAL AND TRAINING CENTER CENSUS STATISTICS

	Actual FY 2020	Actual FY 2021	Actual FY 2022	Projected FY 2023	Projected FY 2024
Bed Capacity	172	172	172	172	172
Average Daily Census	157	150	147	147	150
Admissions	7	6	11	12	13
Separations	13	14	12	10	13

FIGURE 16
PARSONS STATE HOSPITAL AND TRAINING CENTER, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent compliance to ICF/IID standards pertaining to Habilitation and Treatment Program*	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
2. Average Number of Parsons residents requiring increased supervision due to self-injurious or aggressive behaviors.*	139	141	140	139	139
3. Average number of Parsons residents requiring their own bedroom due to self-injurious or aggressive behaviors.*	83	82	86	80	80
4. Direct support staff turnover rate.*	32.2 %	25.0 %	28.6 %	27.0 %	27.0 %
5. Number of new direct support staff hired each FY.*	60	81	55	50	50
Output Measure:					
6. Number of ICF/IID residents served.*	161	159	163	159	162
7. Number of SPTP residents served.*	9	10	10	10	10
Financing (in Thousands)	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 13,723	\$ 12,824		\$ 21,697	\$ 19,095
Federal Funds	578	1,069		-	-
All Other Funds	15,060	17,954		14,743	15,406
TOTAL	\$ 29,361	\$ 31,847		\$ 36,440	\$ 34,501
Percentage Change:					
SGF	(6.1) %	(6.6) %		69.2 %	(12.0) %
All Funds	(0.8) %	8.5 %		14.4 %	(5.3) %
FTE Positions	477.2	477.2		490.2	490.2

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The mission of Parsons State Hospital and Training Center is to improve the lives of its residents by connecting people with supports and services. The agency's philosophy views services as existing to enhance the quality of life for individuals with developmental disabilities while supporting diversity and inclusion of such individuals. It views personal preferences of the individual in all aspects of life as the benchmark of all of its services.

As stated above, approximately 90.0 percent of the Parsons population are dually diagnosed with an accompanying psychiatric impairment. This results in a population that may be more

prone to emotional outbursts and self injurious/aggressive behaviors.

The agency indicates that in FY 2019 and FY 2020, Parsons saw a significant increase in the number of psychotropic medications prescribed prior to admission to the state hospital by an outside service provider. According to the agency, these medications are generally used as a means to control aggressive behaviors in the community. The Parsons Medical Director and staff closely monitor all medications for each resident in an effort to reduce the number of psychotropic medications prescribed during a resident's stay at Parsons. The agency estimates that approximately 73.0 percent of

people admitted to Parsons have had psychotropic medication prescriptions reduced or eliminated since FY 2004.

EFFECT OF THE COVID-19 PANDEMIC

During FY 2020 and FY 2021, the COVID-19 pandemic affected the daily operations of the hospital. For most of FY 2020 and half of FY 2021, off-campus activities and family visitations were prohibited. Additionally, vendors and deliveries were subjected to strict measures to avoid the transmission of COVID-19. The hospital adapted its policies to promote better handwashing, surface disinfecting, and social distancing, and limited face-to-face interactions. During the second half of FY 2021, restrictions began to be lifted. With the prevalence of the delta variant, these procedures remained to some extent.

AGING POPULATION

Similar to KNI, the population of Parsons is beginning to age. Currently, the average length

of stay for residents at Parsons is 19.3 years. Currently, 54.0 percent of the population is over the age of 50, including 21 residents who are over the age of 60. As these residents continue to age, Parsons anticipates seeing increased expenditures related to age-related health conditions, similar to expenditures at KNI to care for its aging population.

AGGRESSIVE AND SEXUAL BEHAVIOR

The agency reports that a majority of new admissions are individuals with serious aggressive and sexual acting-out behaviors. While the agency indicates that the overall population is aging, since FY 2019 its new admissions have been on average 17 years old. Additionally, a majority of new residents have had multiple police involvements, hospitalizations, or emergency room visits prior to being admitted to the hospital. The agency anticipates that if this trend continues, it will see an increase in aggressive and self-injurious behaviors, which it believes may create difficulty in placing individuals.

FIGURE 17
PARSONS STATE HOSPITAL AND TRAINING CENTER
SUMMARY OF EXPENDITURES FY 2022 – FY 2024

Item	Actual FY 2022	Agency Est. FY 2023	Gov. Rec. FY 2023	Agency Req. FY 2024	Gov. Rec. FY 2024
Expenditures:					
Salaries and Wages	\$ 27,561,176	\$ 31,717,908	\$ 31,717,908	\$ 30,539,505	\$ 29,775,598
Contractual Services	2,549,850	2,686,063	2,686,063	2,728,673	2,728,673
Commodities	1,408,882	1,627,375	1,627,375	1,740,350	1,740,350
Capital Outlay	327,633	408,430	408,430	256,480	256,480
Debt Service	-	-	-	-	-
<i>Subtotal - Operations</i>	<i>\$ 31,847,541</i>	<i>\$ 36,439,776</i>	<i>\$ 36,439,776</i>	<i>\$ 35,265,008</i>	<i>\$ 34,501,101</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	-	-	-	-	-
<i>Subtotal - Operating</i>	<i>\$ 31,847,541</i>	<i>\$ 36,439,776</i>	<i>\$ 36,439,776</i>	<i>\$ 35,265,008</i>	<i>\$ 34,501,101</i>
Capital Improvements	-	-	-	-	-
Debt Service (Principal)	-	-	-	-	-
TOTAL	\$ 31,847,541	\$ 36,439,776	\$ 36,439,776	\$ 35,265,008	\$ 34,501,101
Financing:					
State General Fund	\$ 12,823,884	\$ 21,696,932	\$ 21,696,932	\$ 19,859,112	\$ 19,095,205
Federal Funds	-	-	-	-	-
All Other Funds	19,023,657	14,742,844	14,742,844	15,405,896	15,405,896
TOTAL	\$ 31,847,541	\$ 36,439,776	\$ 36,439,776	\$ 35,265,008	\$ 34,501,101
FTE Positions	477.2	490.2	490.2	490.2	490.2

FY 2023 REVISED ESTIMATE

The **agency's** revised estimate is \$36.4 million, including \$21.7 million SGF, in FY 2023. This is an increase of \$3.3 million, including \$3.3 million SGF, above the FY 2023 approved amount.

The increase is due to a transfer of \$3.3 million SGF from KDADS. This transfer includes \$1.1 million for base pay increases and \$2.2 million for differential pay pursuant to the 24/7 Pay Plan.

The **Governor** concurs with the agency's revised estimate in FY 2023.

FY 2024 AGENCY REQUEST

The **agency's** request is \$35.3 million, including \$19.9 million SGF, for FY 2024. The request is a decrease of \$1.2 million, including a decrease of \$1.8 million SGF, below the agency's FY 2023 revised estimate.

The decrease is primarily due to the 24/7 Pay Plan funds being included in the KDADS budget request in FY 2024. KDADS will transfer the funds to the state hospitals during FY 2024.

The overall decrease is partially offset by the agency's enhancement request of \$763,907 to increase support staff salaries. For more information on the enhancement request, see the Enhancements section. Additionally, the agency's request includes increased expenditures for employer contributions for group health insurance and miscellaneous expenditures on commodities and contractual services.

The **Governor** recommends expenditures of \$34.5 million, including \$19.1 million SGF, for FY 2024. This is a decrease of \$763,907 SGF, or 2.2 percent, below the agency's request for FY 2024. The decrease is due to the Governor not recommending adoption of the agency's enhancement request to increase support staff salaries.

STATE INSTITUTIONS FOR MENTAL HEALTH

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 109,790,782	\$ 151,535,599	\$ 116,744,353	\$ 144,182,433	\$ 105,560,052
Federal Funds	6,646,922	-	-	-	-
All Other Funds	29,740,608	20,321,256	20,321,256	19,369,013	19,369,013
<i>Subtotal</i>	<u>\$ 146,178,312</u>	<u>\$ 171,856,855</u>	<u>\$ 137,065,609</u>	<u>\$ 163,551,446</u>	<u>\$ 124,929,065</u>
Capital Improvements:					
State General Fund	\$ 7,260	\$ 9,315	\$ 9,315	\$ 9,688	\$ 9,688
Federal Funds	-	-	-	-	-
All Other Funds	430,000	-	-	-	-
<i>Subtotal</i>	<u>\$ 437,260</u>	<u>\$ 9,315</u>	<u>\$ 9,315</u>	<u>\$ 9,688</u>	<u>\$ 9,688</u>
TOTAL	<u>\$ 146,615,572</u>	<u>\$ 171,866,170</u>	<u>\$ 137,074,924</u>	<u>\$ 163,561,134</u>	<u>\$ 124,938,753</u>
Percentage Change:					
State General Fund	7.7 %	38.0 %	6.3 %	(4.9) %	(9.6) %
All Funds	19.2 %	17.2 %	(6.5) %	(4.8) %	(8.9) %
FTE Positions	1,442.5	1,453.5	1,453.5	1,459.5	1,453.5

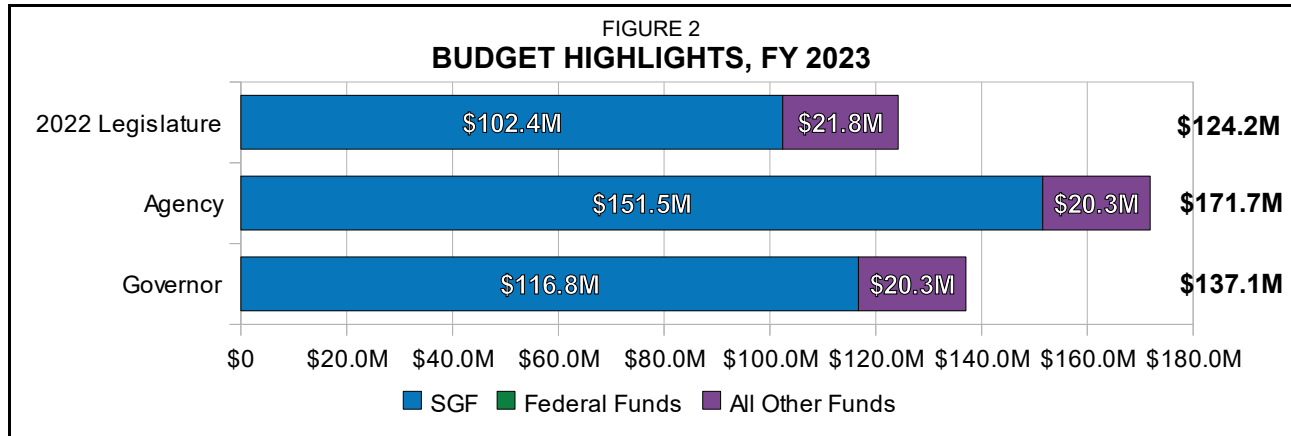
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The State Institutions for Mental Health (MH Institutions) serve individuals diagnosed with severe and persistent mental illnesses who require inpatient treatment. There are two mental health institutions operated by the State of Kansas: Osawatomie State Hospital (OSH) and Larned State Hospital (LSH). Both facilities are state agencies administered by the Kansas Department for Aging and Disability Services (KDADS), pursuant to KSA 39-1904.

EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$124.3 million, including \$102.4 million from the State General Fund (SGF), for the State Institutions for Mental Health for FY 2023. One adjustment has been made subsequently to that amount, which changes the current year approved amount without any legislative action required:

- **SGF REAPPROPRIATIONS.** The MH Institutions received \$22,392 SGF, which was not expended in FY 2022 and then reappropriated into FY 2023.

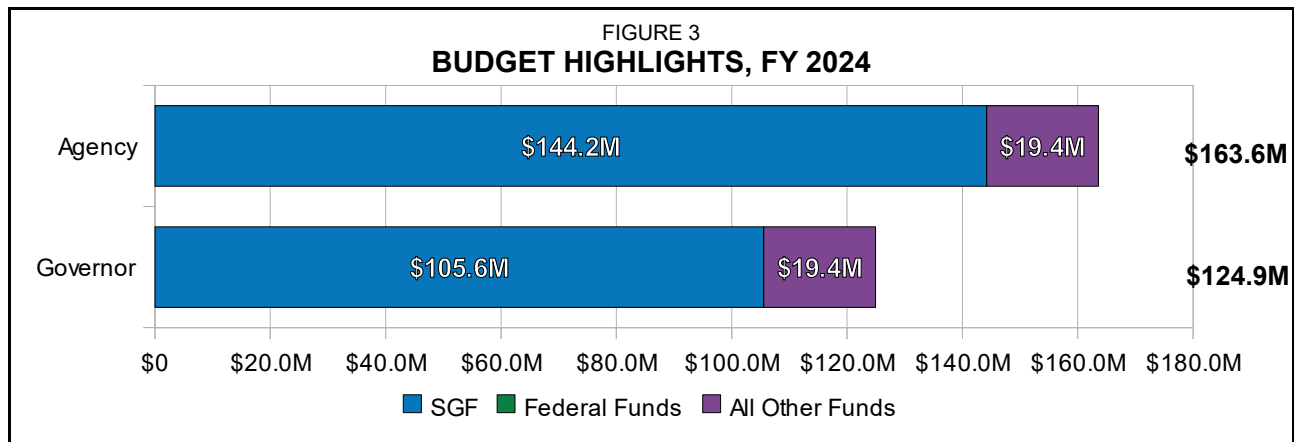


The **agencies** estimate revised expenditures of \$171.9 million, including \$151.5 million SGF, and 1,453.5 FTE positions in FY 2023. This is an all funds increase of \$47.6 million, or 38.3 percent, and an SGF increase of \$449.1 million, or 48.0 percent, above the FY 2023 approved amount. This increase is primarily due to the following expenditures:

- **LSH—CONTRACTED FOOD EXPENSES.** LSH requests supplemental funding of \$625,000 SGF in FY 2023. This increase will be used to fund the existing food contract at a higher rate. The current food services contractor has a FY 2023 contract amendment to increase the meal rate by 16.6 percent.
- **LSH—CONTRACT AGENCY NURSING STAFF.** LSH requests supplemental funding of \$34.2 million SGF to its base budget for FY 2023 and to continue in future years. The increase will be used for contract agency nursing staff at LSH. Anticipated expenditures for contract nursing at LSH for FY 2023 are \$43.7 million. The approved budget includes \$9.5 million, and the supplemental request of \$34.2 million would cover the remainder.
- **24/7 PAY PLAN.** During FY 2023, KDADS transferred \$14.3 million SGF to LSH and OSH. This includes \$8.4 million SGF to LSH and \$6.0 million SGF to OSH. The 2022 Legislature added these funds to the KDADS budget for FY 2023. Since the funds are transferred to the hospitals in FY 2023, the funds appear in the LSH and OSH budgets in FY 2023.

The **Governor** recommends expenditures of \$137.1 million, including \$116.8 million SGF, and 1,453.5 FTE positions in FY 2023. This is an all funds decrease of \$34.8 million, or 20.2 percent, including an SGF decrease of the same amount, or 23.0 percent, below the agencies' revised estimate in FY 2023. This decrease is due to the following adjustment:

- **SUPPLEMENTALS NOT RECOMMENDED.** The Governor does not recommend the adoption of the LSH supplemental requests to cover increased contract food expenses (\$625,000 SGF) and contract agency nursing staff (\$34.2 million SGF).



The **agencies** request \$163.6 million, including \$144.2 million SGF, in expenditures and 1,459.5 FTE positions for FY 2024. This is an all funds decrease of \$8.3 million, or 4.8 percent, and an SGF decrease of \$7.3 million, or 4.9 percent, below the agencies' revised estimate for FY 2023. The agencies' request for FY 2024 includes the following adjustments:

- **LSH—CONTRACTED FOOD EXPENSES.** LSH requests an enhancement of \$625,000 SGF for contracted food expenses. This increase would continue to fund the 16.6 percent increase in the FY 2023 contract.
- **LSH—FIREFIGHTING EQUIPMENT.** LSH requests an enhancement of \$91,000 for FY 2024 to purchase additional fire safety equipment and supplies. LSH reports that unless equipment is purchased, officers may need to wear safety equipment that is not properly sized.
- **LSH—NURSING HOUSE SUPERVISORS.** LSH requests an enhancement of \$744,907 SGF to its base budget for FY 2024 and to continue in future years. Additionally, the LSH requests 6.0 FTE positions. This increase would create and continue to fund the nursing House Supervisors positions. Among other duties, the House Supervisor would provide on-site supervision 24/7, manage staff, coordinate nursing services for each shift, and ensure staffing levels for each area fit the level of need.
- **LSH—SALARY INCREASES.** LSH requests an enhancement of \$1.8 million SGF to its base budget for FY 2024 and to continue in future years. This increase would provide salary increases to support staff, psychology, and social work positions. Executive Directives No. 21-537 and 21-538 authorized salary increases for LSH direct support positions, but did not include increases for the support staff, psychology, and social work positions. This increase will impact 221.0 FTE positions and 21.0 temporary positions. The average hourly wage for these positions will increase from \$18.55 to \$21.29.
- **LSH—CONTRACT AGENCY NURSING STAFF.** LSH requests an enhancement of \$34.2 million SGF for FY 2024. This increase will be used to fund contract agency nursing staff through FY 2024. This is the same level of funding requested by LSH in FY 2023.
- **OSH—SUPPORT POSITION WAGE INCREASE.** OSH requests an enhancement of \$1.3 million SGF to its base budget for FY 2024 and to continue in future years. The increase would be used to raise starting wages for OSH support staff, excluding the Mental Health Technician position, which previously received an increase. This increase will impact 154.0 FTE positions.

- **24/7 PAY PLAN—SHIFT TO KDADS BUDGET.** For FY 2024, expenditures on salaries and wages are anticipated to decrease by \$14.3 million below the FY 2023 revised estimate. This decrease is primarily due to the mechanism by which 24/7 Pay Plan funds are distributed. For FY 2024, these funds are reflected in the KDADS budget and will be distributed to LSH, OSH, Kansas Neurological Institute, and Parsons State Hospital and Training Center by KDADS.

The **Governor** recommends expenditures of \$124.9 million, including \$105.6 million SGF, and 1,453.5 FTE positions for FY 2024. This is an all funds decrease of \$38.6 million, or 23.6 percent, including an SGF decrease of the same amount, or 26.8 percent, below the agencies' FY 2024 request.

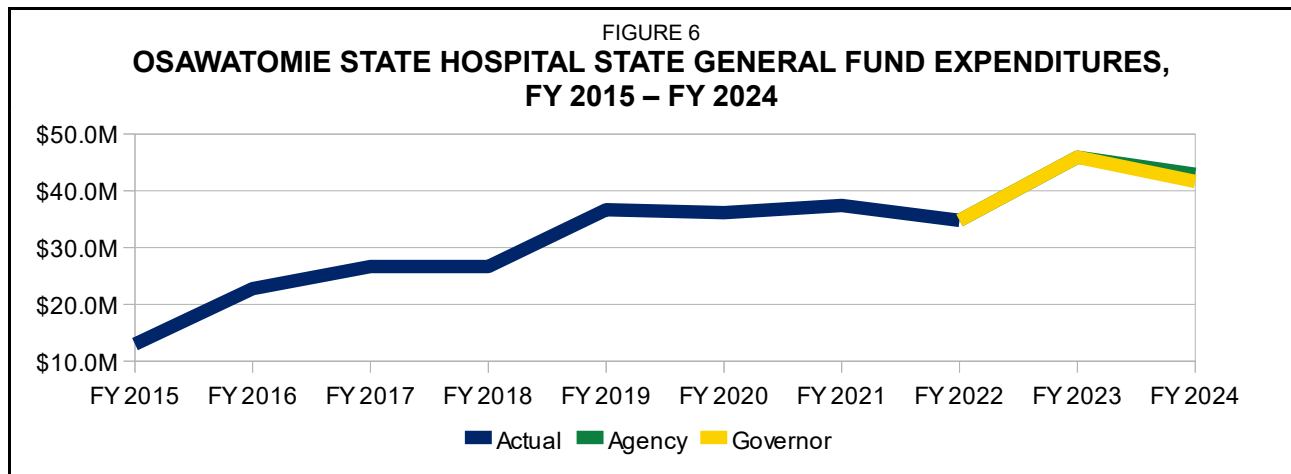
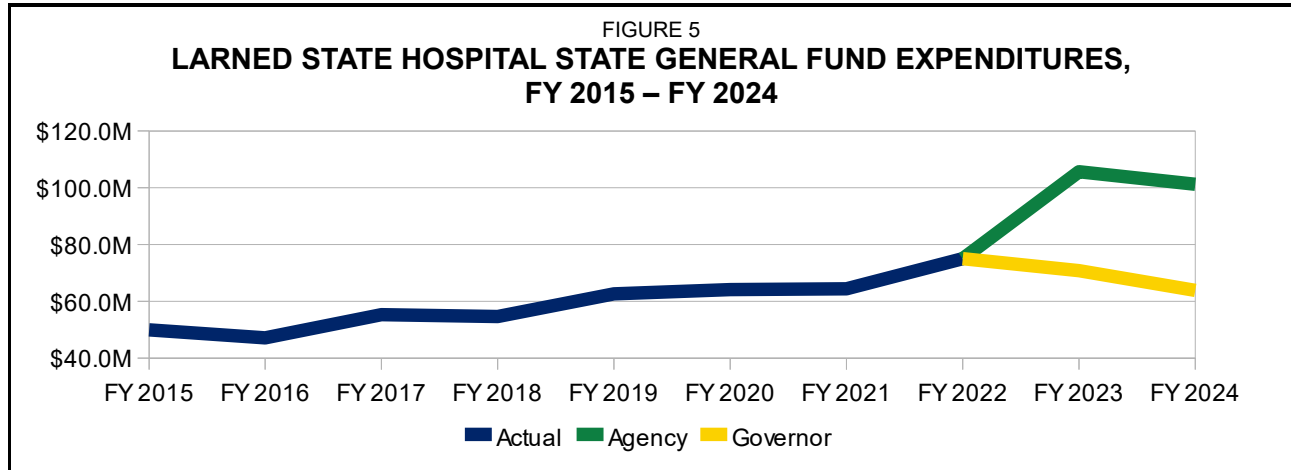
The **Governor's** recommendation includes the following adjustment:

- **ENHANCEMENT REQUESTS NOT RECOMMENDED.** The Governor did not recommend the following agency enhancement requests:
 - **LSH—CONTRACTED FOOD EXPENSES.** LSH requested \$625,000 SGF to cover a 16.6 percent increase in the food contract. The Governor directs the agency to utilize FMAP savings to cover the increased cost.
 - **LSH—CONTRACT AGENCY NURSING STAFF.** LSH requested \$34.2 million SGF to cover increased contract agency nursing staff costs.
 - **LSH—NURSING HOUSE SUPERVISORS.** LSH requested \$744,907 SGF and 6.0 FTE positions to create a nursing house supervisors position.
 - **LSH—SALARY INCREASES.** LSH requested \$1.8 million SGF to implement a salary increase for agency support staff.
 - **OSH—SALARY INCREASES.** OSH requested \$1.3 million SGF to implement a salary increase for agency support staff.

EXPENDITURES AND FINANCING

FIGURE 4 BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024					
Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 79,914,803	\$ 91,075,180	\$ 91,075,180	\$ 84,742,287	\$ 80,911,152
Contractual Services	59,653,553	73,299,296	38,508,050	70,790,951	35,999,705
Commodities	5,425,645	5,820,317	5,820,317	7,169,841	7,169,841
Capital Outlay	1,173,669	1,649,461	1,649,461	835,425	835,425
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 146,167,670</i>	<i>\$ 171,844,254</i>	<i>\$ 137,053,008</i>	<i>\$ 163,538,504</i>	<i>\$ 124,916,123</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	10,642	12,601	12,601	12,942	12,942
<i>Subtotal—Operating</i>	<i>\$ 146,178,312</i>	<i>\$ 171,856,855</i>	<i>\$ 137,065,609</i>	<i>\$ 163,551,446</i>	<i>\$ 124,929,065</i>
Capital Improvements	437,260	9,315	9,315	9,688	9,688
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 146,615,572	\$ 171,866,170	\$ 137,074,924	\$ 163,561,134	\$ 124,938,753
Financing:					
State General Fund	\$ 109,798,042	\$ 151,544,914	\$ 116,753,668	\$ 144,192,121	\$ 105,569,740
Special Revenue	11,641,945	19,860,710	19,860,710	19,239,393	19,239,393
Fund - State					
Special Revenue	17,968,594	-	-	-	-
Fund - Federal					
Capital Project Fund	559,620	460,546	460,546	129,620	129,620
Federal Funds	6,646,922	-	-	-	-
All Other Funds	449	-	-	-	-
TOTAL	\$ 146,615,572	\$ 171,866,170	\$ 137,074,924	\$ 163,561,134	\$ 124,938,753
FTE Positions	1,442.5	1,453.5	1,453.5	1,459.5	1,453.5

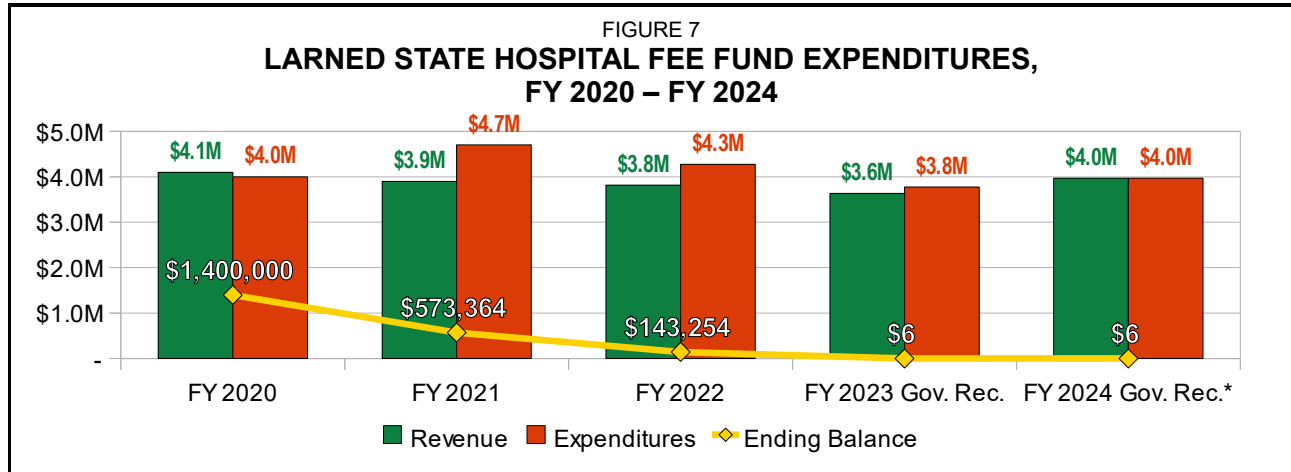
STATE GENERAL FUND



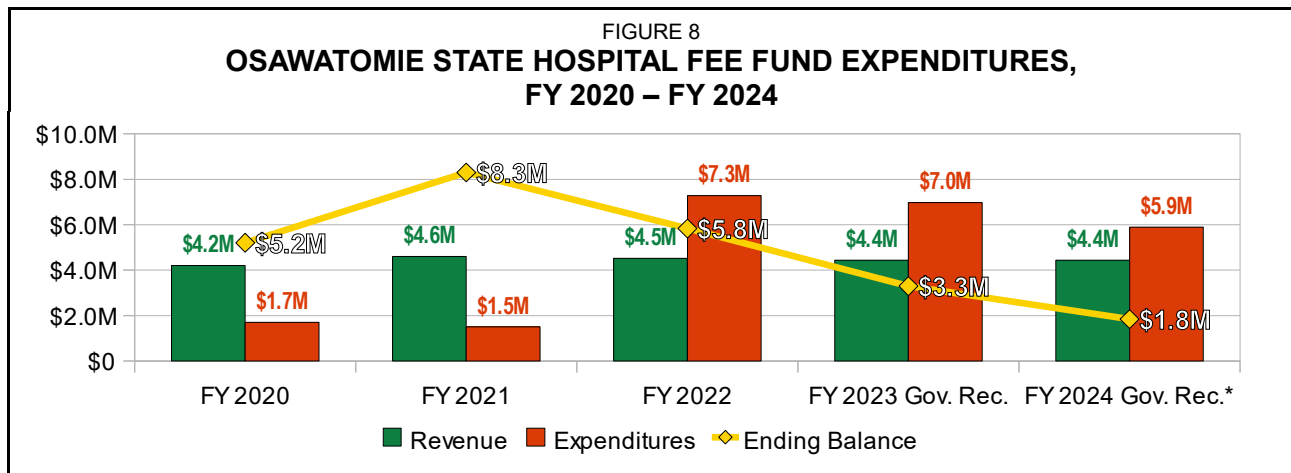
For the State Institutions for Mental Health, SGF expenditures comprise a majority of the institutions' budgets. The MH Institutions are considered by the federal Centers for Medicare and Medicaid Services (CMS) to be institutions for mental disease. Under Medicaid statutes, institutions for mental disease are hospitals, nursing facilities, or other institutions with more than 16 beds that are primarily engaged in providing care of individuals with mental illness.

Historically, these types of institutions are not eligible to receive Medicaid reimbursements for services provided to individuals ages 21 to 64. Therefore, unlike the State Institutions for Intellectual/Developmental Disabilities, the MH Institutions are not eligible for Medicaid reimbursements, which results in SGF moneys being the major funding source for these institutions. The institutions do receive a small amount of Medicaid funding from the Medicaid Disproportionate Share Hospital payments the State receives. These are payments made to hospitals that serve a large number of Medicaid or uninsured individuals. The State receives these funds and then distributes them to qualifying hospitals. As such, the MH Institutions receive a small portion of these payments.

AGENCY FEE FUNDS



* For FY 2024, the lowest month ending balance for the Larned State Hospital Fee Fund will occur in July, with a balance of \$(9).



* For FY 2024, the lowest month ending balance for the Osawatomie State Hospital Fee Fund will occur in April, with a balance of \$2.1 million.

Both hospitals maintain fee fund accounts, however these are not traditional fee funds in which the agencies collect various fees or licenses. These fee funds are largely funded by private insurance and Medicare recoupments that the hospitals receive in the course of providing care to residents. Both agencies have indicated that these funds are generally not stable sources of revenue as they can not consistently anticipate when the hospital will receive recoupments or exactly how much those recoupments might be.

During the 2021 Session, the Governor's Budget Recommendation recommended that the agencies utilize their fee funds for several operations related expenditures. At the time, both agencies expressed concern over whether those expenditures could be funded with fee funds as opposed to an SGF appropriation.

FY 2023 ANALYSIS

FIGURE 9
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	All Other Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 102,402,520	\$ 21,553,525	\$ 123,956,045	1,454.0
1. SGF Reappropriations	22,392	-	22,392	--
2. SIBF Reappropriations	-	250,000	250,000	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 102,424,912</i>	<i>\$ 21,803,525</i>	<i>\$ 124,228,437</i>	<i>1,454.0</i>
Agency Revised Estimate:				
3. Supplemental—LSH – Contracted Food Expenses	\$ 625,000	\$ -	\$ 625,000	--
4. Supplemental—LSH – Contract Agency Nursing Staff	34,166,246	-	34,166,246	--
5. 24/7 Pay Plan	14,328,756	-	14,328,756	--
6. All Other Adjustments	-	(1,482,269)	(1,482,269)	(0.5)
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 151,544,914</i>	<i>\$ 20,321,256</i>	<i>\$ 171,866,170</i>	<i>1,453.5</i>
Governor's Recommendation:				
7. Supplemental—LSH – Contracted Food Expenses—Not Recommended	\$ (625,000)	\$ -	\$ (625,000)	--
8. Supplemental—LSH – Contract Agency Nursing Staff—Not Recommended	(34,166,246)	-	(34,166,246)	--
TOTAL	\$ 116,753,668	\$ 20,321,256	\$ 137,074,924	1,453.5

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, two adjustments were made to the \$124.0 million appropriated to the State Institutions for Mental Health for FY 2023. These adjustments change the current year approved amount without any legislative action required:

1. **SGF REAPPROPRIATIONS.** The MH Institutions received \$22,392 SGF in funds that were not expended in FY 2022 and then reappropriated into FY 2023. LSH received approximately \$6,018 SGF, while OSH received \$16,374 SGF in reappropriations in FY 2023.
2. **SIBF REAPPROPRIATIONS.** LSH received \$250,000, all from the State Institutions Building Fund (SIBF), in funds that were not expended in FY 2022 and reappropriated into FY 2023.

AGENCY ESTIMATE

The **agencies** estimate revised expenditures of \$171.9 million, including \$151.5 million SGF, in expenditures in FY 2023. This is an all funds increase of \$47.7 million, or 38.3 percent, and an SGF increase of \$49.1 million, or 48.0 percent, above the amount approved by the 2022 Legislature.

The **agency** estimate includes the following adjustments:

3. **SUPPLEMENTAL—LSH – CONTRACTED FOOD EXPENSES.** LSH requests supplemental funding of \$625,000 SGF in FY 2023. This increase will be used to fund the existing food contract at a higher rate. The current food services contractor has a FY 2023 contract amendment to increase the meal rate by 16.6 percent.

4. **SUPPLEMENTAL—LSH – CONTRACT AGENCY NURSING STAFF.** LSH requests supplemental funding of \$34.2 million SGF to its base budget for FY 2023. The increase will be used for contract agency nursing staff at LSH. Anticipated expenditures for contract nursing at LSH for FY 2023 are \$43.7 million. The approved budget includes \$9.5 million, and the supplemental request of \$34.2 million would cover the remainder. During FY 2022, LSH spent a total of \$28.3 million for contract nursing. KDADS transferred \$12.9 million to LSH, and the 2022 Legislature added \$5.5 million SGF to cover the remaining costs.
5. **24/7 PAY PLAN.** During FY 2023, KDADS transferred \$14.3 million SGF to LSH and OSH. This includes \$8.4 million SGF to LSH and \$6.0 million SGF to OSH. The 2022 Legislature added these funds to the KDADS budget for FY 2023. Since the funds are transferred to the hospitals in FY 2023, the funds appear in the LSH and OSH budgets in FY 2023.
6. **ALL OTHER ADJUSTMENTS.** All other adjustments result in an all funds decrease of \$1.5 million in FY 2023. The decrease is primarily due to an estimated decrease in available federal Title XIX funds and other fee funds

The **agency** estimate also includes 1,453.5 FTE positions. This is a decrease of 0.5 FTE positions below the FY 2023 approved amount.

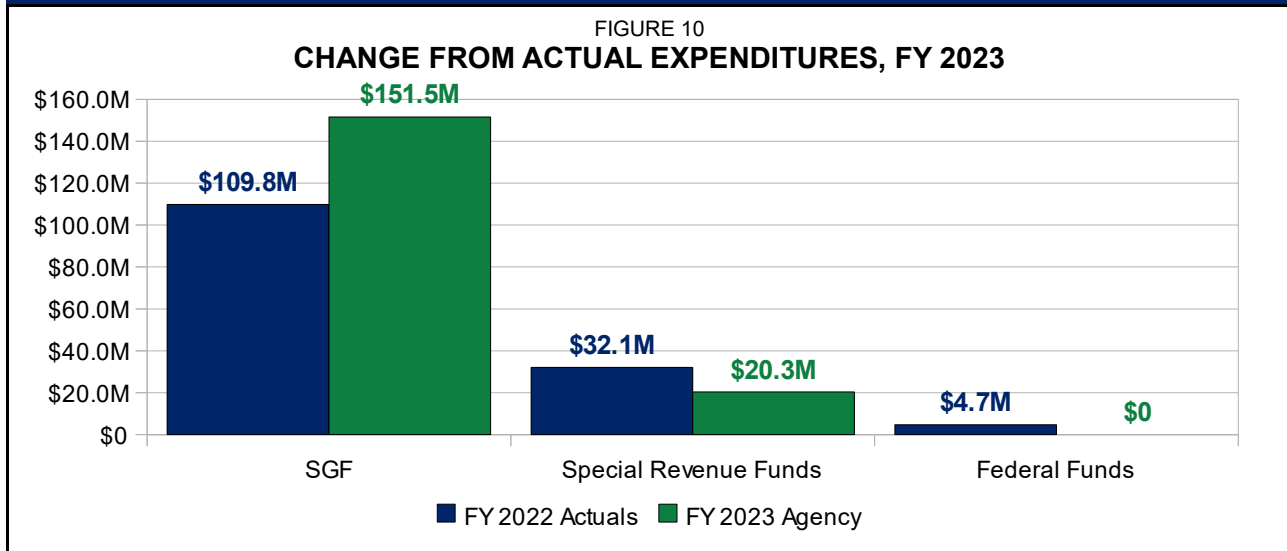
GOVERNOR'S RECOMMENDATION

The **Governor** recommends expenditures of \$137.1 million, including \$116.8 million SGF. This is an all funds decrease of \$34.8 million, or 20.2 percent, including an SGF decrease of the same amount, or 23.0 percent, below the agency's FY 2023 revised estimate. The Governor's recommendation includes the following adjustments:

7. **SUPPLEMENTAL—LSH – CONTRACTED FOOD EXPENSES – NOT RECOMMENDED.** The Governor does not recommend the addition of \$625,000 SGF to fund the existing food contract at a higher rate. Instead, the Governor directs the agency to fund the food contract using savings from the enhanced Federal Medicaid Assistance Percentage (FMAP) rate.
8. **SUPPLEMENTAL—LSH – CONTRACT AGENCY NURSING STAFF – NOT RECOMMENDED.** The Governor does not recommend the addition of \$34.2 million SGF to increase funding available for contract agency nursing staff.

The **Governor's** recommendation also includes 1,453.5 FTE positions, which is unchanged from the agency's FY 2023 revised estimate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agencies** estimate revised expenditures of \$171.9 million, including \$151.5 million SGF, in expenditures in FY 2023. This is an all funds increase of \$25.3 million, or 17.2 percent, and an SGF increase of \$41.7 million, or 40.8 percent, above FY 2022 actual expenditures.

This increase is primarily due to the agencies' increased expenditures on contract agency nursing staff. Such increases include the LSH supplemental request of \$34.2 million SGF, and the addition of 1.5 million to increase MHDDT starting salaries. Additionally, the agencies anticipate increased expenditures on salaries and wages as they work to fill existing vacant FTE positions.

As the majority of each agency budget is funded with SGF moneys, any increase primarily affects SGF appropriations. The decrease in special revenue fund expenditures is associated with Title XIX funding. The agencies have expressed reservations over utilizing Title XIX funds for ongoing operating expenditures, indicating that the source of those funds is not consistent from year to year and they may not be able maintain an ongoing level of spending. Additionally, the federal funds decrease is related to the anticipated end of COVID-19 pandemic relief funding.

FY 2024 ANALYSIS

FIGURE 11
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 151,544,914	\$ 20,321,256	\$ 171,866,170	1,453.5
Agency Request:				
1. Enhancement—LSH – Contracted Food Expenses	\$ -	\$ -	\$ -	--
2. Enhancement—LSH – Contract Agency Nursing Staff	-	-	-	--
3. Enhancement—LSH – Nursing House Supervisors	744,907	-	744,907	6.0
4. Enhancement—LSH – Salary Increases	1,792,922	-	1,792,922	--
5. Enhancement—LSH – Firefighting Equipment	91,000	-	91,000	--
6. Enhancement—OSH – Support Position Raise	1,293,306	-	1,293,306	--
7. 24/7 Pay Plan—Shift to KDADS Budget	(14,328,756)	-	(14,328,756)	--
8. All Other Adjustments	3,053,828	(952,243)	2,101,585	--
Subtotal—Agency Estimate	\$ 144,192,121	\$ 19,369,013	\$ 163,561,134	1,459.5
Governor's Recommendation:				
9. Certain Enhancements Not Recommended	\$ (38,622,381)	\$ -	\$ (38,622,381)	(6.0)
TOTAL	\$ 105,569,740	\$ 19,369,013	\$ 124,938,753	1,453.5

AGENCY REQUEST

The **agencies** request \$163.6 million, including \$144.2 million SGF, in expenditures for FY 2024. This is an all funds decrease of \$8.3 million, or 4.8 percent, and a SGF decrease of \$7.4 million, or 4.9 percent, below the agencies' revised estimate for FY 2023.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT—LSH – CONTRACTED FOOD EXPENSES.** LSH requests an enhancement of \$625,000 SGF for increased contracted food expenses. This increase would continue to fund the 16.6 percent increase reflected in the agency's FY 2023 revised estimate.
- 2. ENHANCEMENT—LSH – CONTRACT AGENCY NURSING STAFF.** LSH requests an enhancement of \$34.2 million SGF for FY 2024. This increase is the same as the FY 2023 supplemental request and will be used to fund contract agency nursing staff through FY 2024 at the same level as in FY 2023. These funds are reflected in the agency's FY 2023 revised estimate.
- 3. ENHANCEMENT—LSH – NURSING HOUSE SUPERVISORS.** LSH requests an enhancement of \$744,907 SGF to its base budget for FY 2024 and to continue in future years. Additionally, LSH requests 6.0 FTE positions. This increase would create and continue funding the nursing House Supervisor positions. Among other duties, the House Supervisor would provide on-site supervision 24/7, manage staff, coordinate nursing services for each shift, and ensure staffing levels for each area fit the level of need.

4. **ENHANCEMENT—LSH – SALARY INCREASES.** LSH requests an enhancement of \$1.8 million SGF to its base budget for FY 2024 and to continue in future years. This increase would provide salary increases to support staff, psychology, and social work positions. Executive Directives No. 21-537 and 21-538 authorized salary increases for LSH direct support positions, but did not include increases for support staff, psychology, and social work positions. This increase will impact 221.0 FTE positions and 21 temporary positions. The average hourly wage for these positions will increase from \$18.55 to \$21.29.
5. **ENHANCEMENT—LSH – FIREFIGHTING EQUIPMENT.** LSH requests an enhancement of \$91,000 SGF for FY 2024 to purchase additional fire safety equipment and supplies. LSH reports that without new equipment, officers may be in a position to wear safety equipment that is not properly sized.
6. **ENHANCEMENT—OSH – SUPPORT POSITION RAISE.** OSH requests an enhancement of \$1.3 million SGF to its base budget for FY 2024 and to continue in future years. The increase would be used to raise starting wages for OSH support staff, excluding the Mental Health Technician position which previously received an increase. This increase will impact 154.0 FTE positions.
7. **24/7 PAY PLAN – SHIFT TO KDADS BUDGET.** For FY 2024, expenditures on salaries and wages are anticipated to decrease by \$14.3 million below the FY 2023 revised estimate. This decrease is primarily due to the mechanism by which 24/7 Pay Plan funds are distributed. For FY 2024, these funds are reflected in the KDADS budget and will be distributed to LSH, OSH, Kansas Neurological Institute, and Parsons State Hospital and Training Center by KDADS.
8. **ALL OTHER ADJUSTMENTS.** All other adjustments result in an all funds increase of \$2.1 million, including an increase of \$3.0 million SGF. The increase is primarily due to increased expenditures for commodities at OSH and miscellaneous contractual services expenditures at both agencies. The overall increase is partially offset by decreases at LSH on capital outlay for expenditures that occur in FY 2023 but do not reoccur for FY 2024.

The **agencies** request 1,459.5 FTE positions. This is an increase of 6.0 FTE positions. This increase is due to the LSH supplemental request to create the nursing House Supervisor positions.

GOVERNOR’S RECOMMENDATION

The **Governor** recommends expenditures of \$124.9 million, including \$105.6 million SGF, for FY 2024. This is an all funds decrease of \$38.6 million, or 23.6 percent, including an SGF decrease of the same amount, or 26.8 percent, below the agencies’ FY 2024 request.

The **Governor’s** recommendation includes the following adjustment:

9. **CERTAIN ENHANCEMENT REQUESTS NOT RECOMMENDED.** The Governor did not recommend the following agency enhancement requests:
 - **LSH – CONTRACTED FOOD EXPENSES.** LSH requested \$625,000 SGF to cover a 16.6 percent increase in the food contract. The Governor directs the agency to utilize FMAP savings to cover the increased cost.
 - **LSH – CONTRACT AGENCY NURSING STAFF.** LSH requested \$34.2 million SGF to cover increased contract agency nursing staff costs.

- **LSH – NURSING HOUSE SUPERVISORS.** LSH requested \$744,907 SGF and 6.0 FTE positions to create nursing house supervisor positions.
- **LSH – SALARY INCREASES.** LSH requested \$1.8 million SGF to implement a salary increase for agency support staff.
- **OSH – SALARY INCREASES.** OSH requested \$1.3 million SGF to implement a salary increase for agency support staff.

The **Governor's** recommendation also includes 1,453.5 FTE positions. This is a decrease of 6.0 FTE positions below the agencies' FY 2024 request. The decrease is due to the Governor not recommending the adoption of the LSH enhancement request to add the Nursing House Supervisor position.

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

REQUEST 1

LARNED STATE HOSPITAL REQUEST—CONTRACTED FOOD EXPENSES

LSH requests \$625,000 SGF in FY 2023 and in future years due to an increase in food costs for LSH patients and residents. The current food services contractor has a FY 2023 contract amendment increasing the meal rate by 16.6 percent. LSH reports that it will need additional funding to address this increase.

The Governor does not recommend additional funding, and instead recommends LSH fund these expenditures in FY 2023 and FY 2024 using savings from the enhanced FMAP rate.

REQUEST 2

LARNED STATE HOSPITAL REQUEST—CONTRACT AGENCY NURSING STAFF

LSH requests \$34.2 million SGF for FY 2023 and in future years to cover the cost of agency nursing staff to provide 24/7 operation of the 17 units at LSH. This represents the difference between the \$9.5 million included in the approved budget and the anticipated annual expenditures of \$43.7 million based on current usage.

During FY 2022, LSH spent \$28.3 million to pay 160 contract nursing staff through 5 different contract agencies. To cover the cost, KDADS transferred \$8.5 million in carry forward funds and an additional \$4.5 million in Title XIX funds to LSH, and 2022 HB 2510 included the addition of \$5.5 million SGF to the LSH budget to cover the remaining shortfall.

LSH anticipates expenditures to reach \$43.7 million for contract nursing staff during FY 2023, based on the current average number of contract staff (237 per month). Changes in the hourly contract rate as of October 2022 and a shift from using Certified Nursing Assistants (CNAs) instead of Registered Nurses (RNs) where possible could potentially reduce expenditures, however, the number of staff required is estimated to remain at 237 people per month throughout FY 2023.

The Governor does not recommend adoption of this request.

REQUEST 3

LARNED STATE HOSPITAL REQUEST—NURSING HOUSE SUPERVISORS

LSH requests \$744,907 SGF for FY 2024 and in future years to create 6.0 new FTE nursing House Supervisor positions. These positions would provide increased supervision on the campus after hours and on weekends.

LSH states that the House Supervisors would be available for critical issues, to monitor policy compliance, to ensure staff are providing proper care, and to provide on-site supervision 24/7. The positions would be responsible for staff management, assessing the acuity coverage each shift, and coordinating nursing service activities in accordance with hospital policies to ensure safe, efficient, and therapeutic patient care. The positions would oversee specific programs or units within LSH to ensure that staffing levels for the assigned area fits with the needs of the hospital to serve its patients at any given time, to provide clinical support to the nursing team, and to determine which clinical issues need to be expedited to senior administrators on call. Additionally, the positions will resolve incidents that take place during the shift and instruct staff members on policy compliance and nursing practices.

The Governor does not recommend adoption of this request.

REQUEST 4

LARNED STATE HOSPITAL REQUEST—FIREFIGHTING EQUIPMENT

LSH requests a one-time expenditure of \$91,000 SGF for FY 2024 to support the purchase of additional fire safety equipment and supplies. Funds would be used to purchase flame-resistant coats, flame-resistant pants, adjustment suspenders, fire helmets, fire gloves, self-contained breathing apparatuses (SCBAs), purification filters for the SCBA compressors, and Scott Air-Pak SCBAs.

The agency reports that, currently, officers may be forced to wear safety equipment that is not properly sized. The agency states that these items are needed to provide emergency response to any fire crisis occurring on the LSH or Kansas Department of Corrections (KDOC) campuses and to remain in compliance with the National Fire Protection Association standards.

The Governor recommends adoption of this request.

REQUEST 5

LARNED STATE HOSPITAL REQUEST—SALARY INCREASES

LSH requests \$1,792,922 SGF for FY 2024 and in future years to fund salary increases for psychology and social work positions. LSH states that these positions are critical for its operation and the current pay rate is not competitive with private businesses. The increases will begin in FY 2023 using federal Title XIX funds and will impact 221.0 permanent FTE positions and 21.0 temporary FTE positions. The average hourly wage for these positions will increase from \$18.55 to \$21.29.

The Governor does not recommend adoption of this request.

REQUEST 6

OSAWATOMIE STATE HOSPITAL REQUEST—SUPPORT POSITION RAISE

For FY 2024 and beyond, OSH requests \$1.3 million SGF to raise starting wages for agency support staff. This increase would fund a 15.0 percent increase to the starting salary of existing and vacant support staff positions and would impact 154.0 FTE positions.

The agency reports that increasing the Mental Health Technician (MHT) wages from \$14.95 to \$16.16 addressed increased vacancy and turnover rates. However, it widened the wage gap in other areas, such as custodial/laundry staff, health information management, scheduling, human resources, program management, and facility services.

OSH reports that it must contract with third parties to provide these services when staff is unavailable. For example, OSH reported that the cost of a contracted cleaning company in FY 2023 is \$250,000, while the request to increase wages amounts to \$113,800 in FY 2023.

The Governor does not recommend adoption of this request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

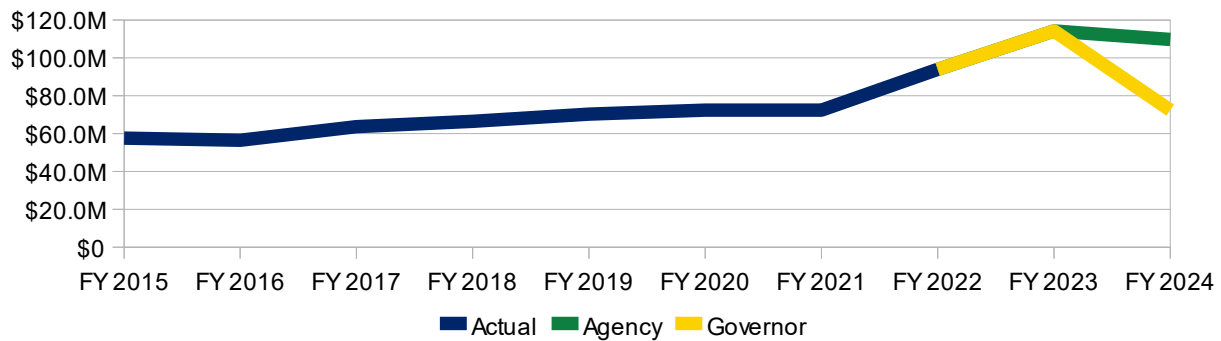
FIGURE 12 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Larned State Hospital	\$ 93,951,577	\$ 114,235,024	\$ 79,443,778	\$ 109,804,952	\$ 72,475,877
Osawatomie State Hospital	52,663,995	57,631,146	57,631,146	53,756,182	52,462,876
TOTAL	\$ 146,615,572	\$ 171,866,170	\$ 137,074,924	\$ 163,561,134	\$ 124,938,753
FTE Positions:					
Larned State Hospital	909.5	920.5	920.5	926.5	920.5
Osawatomie State Hospital	533.0	533.0	533.0	533.0	533.0
TOTAL	1,442.5	1,453.5	1,453.5	1,459.5	1,453.5

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

LARNED STATE HOSPITAL

FIGURE 13
LARNED STATE HOSPITAL EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 46-1303; KSA 46-1305; KSA 46-1306; and KSA 59-29a07

PROGRAM GOALS:

- Effectively assess reports of suspected reportable incidents to ensure proper Standard of Care is met for patients and residents.
- Identify and pursue opportunities for quality improvement across the services provided to patients and residents at LSH.
- Prepare psychiatric services program (PSP) patients for community reintegration and manage their mental illness in a less restrictive community-based setting.
- Provide active treatment to patients ordered to the SSP.
- Provide a safe and secure environment for the treatment of sexually violent predators committed by the courts to the SPTP.

Larned State Hospital provides psychiatric treatment and limited detox facilities to adults from the 61 western counties of the state through collaborative efforts with consumers, community-based mental health providers, the judicial system, and the KDOC. LSH was established in 1911. The State Security Program (SSP), which opened in 1937, serves the entire state as a secure setting for criminal forensic patients during evaluation and treatment and non-forensic patients with severe behavioral problems who may be transferred from other hospitals. Since 1994, the Sexual

Predator Treatment Program (SPTP) has provided treatment for convicted sex offenders who have completed their prison sentences and have been civilly committed under the Kansas Sexual Predator Law because of their ongoing danger to the community. Used in the last phase of treatment, the SPTP Reintegration units are located at LSH, OSH, and Parsons State Hospital and Training Center. These units are used to treat patients who have been deemed ready for transition and reintegration from the treatment program.

FIGURE 14
LARNED STATE HOSPITAL, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Offer a minimum of 4 hours of active treatment per week to all patients.*	89 %	80 %	86 %	90 %	90 %
2. Provide a minimum of 2 active treatment hours per week for individuals ordered to SSP on treatment statutes.*	90 %	87 %	76 %	90 %	90 %
3. Percent of time that Activity Therapy is offered 5 hours per week for SPTP residents.*	100 %	73 %	88 %	90 %	90 %
Financing (in Thousands)					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 64,428	\$ 75,018		\$ 70,819	\$ 63,923
All Other Funds	12,485	18,933		8,625	8,553
TOTAL	\$ 76,913	\$ 93,951		\$ 79,444	\$ 72,476
Percentage Change:					
SGF	0.4 %	16.4 %		(5.6) %	(9.7) %
All Funds	6.1 %	22.2 %		(15.4) %	(8.8) %
FTE Positions	936.5	909.5		920.5	920.5

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

Larned State Hospital (LSH) is the state mental health institution serving the western half of the state. It is composed of three main divisions:

- **The Psychiatric Services Program (PSP)**, which provides mental health services to civilly committed individuals;
- **The State Security Program (SSP)**, which provide mental health services to individual referred to the hospital by the District Courts; and
- **The Sexual Predator Treatment Program (SPTP)**, which provides services to individuals determined by a Court to be Sexually Violent Predators.

The hospital is located in Larned, Kansas, in close proximity to Larned Correctional Mental Health Facility. Due to this proximity, both facilities have historically maintained a close relationship.

HISTORICAL STAFFING ISSUES

Similar to the other state hospital, LSH has historically faced issues maintaining direct support positions. According to the agency, these issues are partially related to the tension between low starting salaries and the high demands of these positions. However, unlike the other hospitals, LSH faces unique issues due to its proximity to the Larned Correctional Mental Health Facility. As such, the two facilities have frequently reported that they face competition with each other for similar positions, with a small workforce from which to hire. As such, when there have been salary increases at the correctional facilities, the hospital has experienced a loss of staff.

2021 SESSION

During the 2021 Session, the House Committee on Appropriations recommended a proviso that the Legislature add funding to bring salaries at the hospital to the same level as similar positions at the correctional facility. The Governor vetoed this proviso, due to the fact that funding was not provided to increase salaries.

However, the Governor subsequently issued Executive Directive Nos. 21-537 and 21-538, which increased the starting salaries for Mental Health/Developmental Disability Technicians (MHDDT) positions. At the time, the starting salary for MHDDTs across all hospitals was approximately \$12.35 an hour. These directives increased the starting salaries to approximately \$16.00 an hour.

2022 SESSION

The Governor and the Legislature implemented the "24/7 Pay Plan," which included a permanent increase to the base pay of several nursing positions at all state hospitals, and a pay differential that provides an increased hourly rate in certain circumstances and a bonus to salaried positions. KDADS received these funds and distributed them to the state hospitals.

In FY 2022, KDADS received a total of \$1.3 million, all from federal ARPA funds, to implement the base pay increase. Additionally, KDADS received \$8.3 million, all from federal ARPA funds, to implement the differential pay increases.

For FY 2023, KDADS received \$2.4 million SGF to continue the permanent base pay increase and \$15.6 million SGF to continue the differential pay increases.

Additionally, the Legislature added and the Governor approved \$44,449 SGF for a 5.0 percent salary increase for state employees who did not receive salary adjustments as part of the 24/7 Pay Plan.

FIGURE 15 LARNED STATE HOSPITAL CENSUS STATISTICS					
	Actual FY 2020	Actual FY 2021	Actual FY 2022	Projected FY 2023	Projected FY 2024
PSYCHIATRIC SERVICES PROGRAM					
Bed Capacity	90	90	90	90	90
Average Daily Census	72	71	73	72	72
Admissions	984	856	731	800	800
Average Length of Stay	50	19	42	40	40
STATE SECURITY PROGRAM					
Bed Capacity	140	140	140	140	140
Average Daily Census	96	86	90	90	90
Admissions	247	210	236	240	240
Average Length of Stay	103	129	89	90	90
SEXUAL PREDATOR TREATMENT PROGRAM					
Bed Capacity	274	274	274	274	274
Average Daily Census	242	245	243	245	245
Admissions	8	7	4	8	8

As indicated above, LSH is divided into three distinct programs: the Psychiatric Services Program (PSP), the State Security Program (SSP), and the Sexual Predator Treatment Program (SPTP). The patients who are part of

the PSP are civilly committed and generally have a shorter length of stay as they are admitted to the hospital, receive services, and are discharged. In comparison, individuals treated through the SSP have had some

interaction with the court system or are aggressive/violent.

As such, individuals served through SSP have a longer stay due to circumstances surrounding their admission to the hospital.

Similar to the SSP, individuals who are treated through the SPTP are committed due to

a court determining that the individual is a sexually violent predator. These individuals are required to progress through the program, which gradually decreases levels of supervision. Due to the structure of the program, the length of stay for SPTP participants is longer than those in the PSP receiving traditional mental health services.

<p style="text-align: center;">FIGURE 16 LARNED STATE HOSPITAL SUMMARY OF EXPENDITURES FY 2022 – FY 2024</p>					
Item	Actual FY 2022	Agency Est. FY 2023	Gov. Rec. FY 2023	Agency Req. FY 2024	Gov. Rec. FY 2024
Expenditures:					
Salaries and Wages	\$ 49,585,745	\$ 53,062,093	\$ 53,062,093	\$ 49,848,853	\$ 47,311,024
Contractual Services	39,924,567	56,672,635	21,881,389	56,224,463	21,433,217
Commodities	3,514,071	3,566,578	3,566,578	3,640,746	3,640,746
Capital Outlay	493,372	928,346	928,346	85,466	85,466
Debt Service	-	-	-	-	-
<i>Subtotal - State Ops</i>	<u>\$ 93,517,755</u>	<u>\$ 114,229,652</u>	<u>\$ 79,438,406</u>	<u>\$ 109,799,528</u>	<u>\$ 72,470,453</u>
Aid to Local Units	-	-	-	-	-
Other Assistance	3,822	5,372	5,372	5,424	5,424
<i>Subtotal - Operating</i>	<u>\$ 93,521,577</u>	<u>\$ 114,235,024</u>	<u>\$ 79,443,778</u>	<u>\$ 109,804,952</u>	<u>\$ 72,475,877</u>
Capital Improvements	430,000	-	-	-	-
Debt Service (Principal)	-	-	-	-	-
TOTAL	<u>\$ 93,951,577</u>	<u>\$ 114,235,024</u>	<u>\$ 79,443,778</u>	<u>\$ 109,804,952</u>	<u>\$ 72,475,877</u>
Financing:					
State General Fund	\$ 75,018,312	\$ 105,610,558	\$ 70,819,312	\$ 101,252,366	\$ 63,923,291
Federal Funds	-	-	-	-	-
All Other Funds	18,933,265	8,624,466	8,624,466	8,552,586	8,552,586
TOTAL	<u>\$ 93,951,577</u>	<u>\$ 114,235,024</u>	<u>\$ 79,443,778</u>	<u>\$ 109,804,952</u>	<u>\$ 72,475,877</u>
FTE Positions	909.5	920.5	920.5	926.5	920.5

FY 2023 REVISED ESTIMATE

Larned State Hospital estimated revised expenditures of \$114.2 million, including \$105.6 million SGF, in FY 2023. This is an increase of \$42.0 million, or 58.2 percent, above the amount approved by the 2022 Legislature. The increase can primarily be attributed to the agency's supplemental request to fund contractual nursing staff to provide coverage for the hospital (\$34.2 million SGF), as well as the funding increase related to the LSH food services contract (\$625,000 SGF). The increase also includes approximately \$5.9 million SGF for salaries and wages expenditures.

The **Governor** recommends expenditures of \$79.4 million, including \$70.8 million SGF. This

is an all funds decrease of \$34.8 million, or 43.8 percent, including an SGF decrease of \$34.8 million, or 30.5 percent, below the agency's revised estimate in FY 2023. The decrease is attributable to the Governor not recommending the agency's supplemental requests for contract nursing staff (\$34.2 million SGF) and the LSH food services contract (\$625,000 SGF).

FY 2024 AGENCY REQUEST

Larned State Hospital requests \$109.8 million, including \$101.3 million SGF, for FY 2024. This is a decrease of \$4.4 million, or 3.9 percent, below the FY 2023 revised estimate. The decrease is primarily related to funds associated with the 24/7 Pay Plan instead being

accounted for in the KDADS budget for FY 2024.

The **Governor** recommends expenditures of \$72.5 million, including \$63.9 million SGF. This is an all funds decrease of \$37.3 million, or 34.0 percent, including an SGF decrease of \$37.3 million, or 36.9 percent, below the agency's request for FY 2024. This decrease is due to the Governor not recommending the agency's

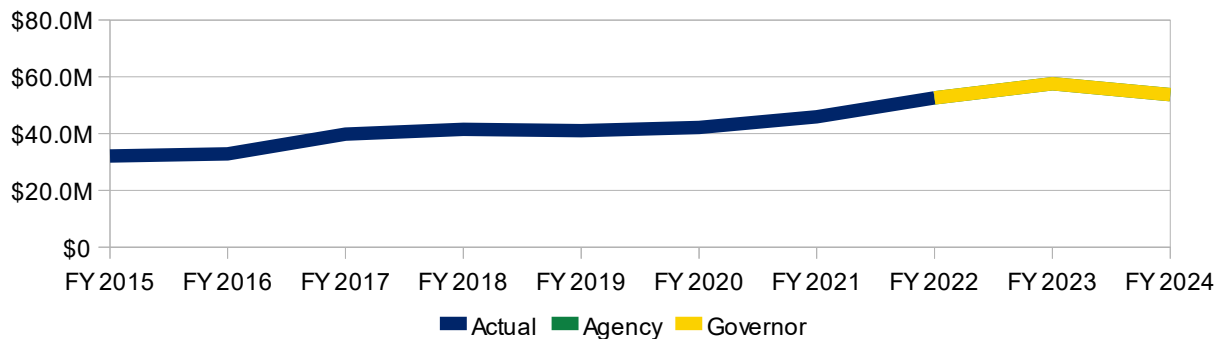
enhancement requests for contracted food expenses (\$625,000 SGF), contract agency nursing staff (\$32.5 million SGF), agency support staff salary increases (\$1.8 million SGF), and the creation of nursing house supervisor positions (\$744,907 SGF).

The Governor's recommendation includes the agency's enhancement request for \$91,000 SGF to upgrade its fire fighting equipment.

OSAWATOMIE STATE HOSPITAL

FIGURE 17

OSAWATOMIE STATE HOSPITAL EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 76-1201 *et seq.*; KSA 59-2901 through 59-2941; and KSA 59-2968

PROGRAM GOALS:

- At Least 95 percent of patients discharged will have a Discharge Summary Completed within 30 days of discharge.
- A comprehensive discharge plan will be developed and implemented and 95 percent of patients will have discharge criteria that is realistic, attainable, and individualized to their treatment on their Master Treatment Plan with a Psychosocial Assessment being completed within 72 hours of admission.
- Track and trend percentage of discharged patient readmitted within 30 days.

Osawatomi State Hospital (OSH) was founded in 1866, originally called the “Kansas Insane Asylum.” The name was changed to OSH in 1901. OSH is an acute mental health care bed facility that serves people 18 years of age and older from 46 eastern and central Kansas counties who require inpatient psychiatric treatment or non-medical detoxification for substance abuse. It is operated and managed by the Kansas Department for Aging and Disability Services (KDADS) and is licensed by the Kansas Department of Health and Environment. In 2014, operations at Rainbow Mental Health Facility, in Kansas City, Kansas, were merged with OSH. The hospital is licensed for 206 patient beds, but currently operates at 166 beds due to a self-imposed moratorium on admissions above 166 since April 2015.

In December 2015, OSH was decertified by the federal Centers for Medicare and Medicaid Services (CMS). Beginning in January 2016, the hospital was unable to obtain federal

revenue through Medicare and Medicaid reimbursements and federal Disproportionate Share Hospital (DSH) payments. OSH responded by making structural changes to improve patient safety, increasing staffing levels, and instituting new operating practices. In August 2016, two living units were functionally separated from OSH to form Adair Acute Care (AAC). AAC is considered a functionally free-standing unit, though it is included in the overall total of licensed OSH beds. AAC passed its initial CMS certification survey in August 2017 and a second survey in November 2017. In December 2017, OSH was informed by CMS that the 60 beds of AAC were recertified for federal reimbursements and the hospital would begin to receive partial DSH payments.

A Sexual Predator Treatment Program (SPTP) reintegration unit is located on the grounds of OSH; however, this program is administered and funded by Larned State Hospital.

FIGURE 18
OSAWATOMIE STATE HOSPITAL, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of employees that turnover recorded every month and then a yearly average is obtained.*	29 %	32 %	30 %	30 %	30 %
2.Percentage of AAC patients readmitted within 30 days of discharge.	8 %	8 %	7 %	7 %	7 %
3.Percentage of Non-AAC patients readmitted within 30 days reported monthly then averaged for yearly outcomes.*	1 %	4 %	2 %	5 %	5 %
Financing (in Thousands)					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 37,448	\$ 34,780		\$ 45,934	\$ 41,647
All Other Funds	8,512	17,884		11,697	10,816
TOTAL	\$ 45,960	\$ 52,664		\$ 57,631	\$ 52,463
Percentage Change:					
SGF	3.9 %	(7.1) %		32.1 %	(9.3) %
All Funds	9.1 %	14.6 %		9.4 %	(9.0) %
FTE Positions	500.4	533.0		533.0	533.0

*The Governor's Office does not utilize this measure for evaluation purposes.

PERFORMANCE AND BUDGET ANALYSIS

The campus at Osawatomie State Hospital is composed of two separate units: Osawatomie State Hospital (OSH) and Adair Acute Care (AAC). The patients at OSH typically have a longer stay at the hospital, while patients at AAC are typically short term (up to 14 days). The distinction between the two is largely necessitated by the fact that AAC is eligible to receive Medicaid funding for the care of its patients through the Medicaid Disproportionate Share Hospital payments passed through KDADS. However, for the purposes of this analysis, the expenditures for both OSH and AAC are combined and considered as one entity.

CMS DECERTIFICATION OF OSH

During FY 2015, the hospital underwent several surveys by CMS. Several concerns of overcrowding and patient safety were raised during these surveys, which led to CMS terminating the federal certification of the hospital. Due to this decertification, the hospital lost its ability to receive federal funds for its operation. As a result, the hospital began utilizing more SGF moneys starting FY 2017 to

staff the hospital and address some of the concerns brought up during the CMS surveys.

Part of this increase was due to the establishment of AAC to provide several units to be subsequently recertified by CMS. Therefore, as it stands today the hospital is divided between the OSH main campus and AAC, and only the beds in AAC are eligible for federal funds.

MORATORIUM ON ADMISSIONS

In June 2015, prior to the decertification by CMS, a moratorium on voluntary admissions was imposed by KDADS. This moratorium was in response to the concerns of whether the hospital had sufficient space to treat both involuntary and voluntary admissions.

In January 2020, KDADS presented a plan to the House Committee on Social Services Budget to lift the moratorium on voluntary admissions. This plan included funding and development of the State Institutional Alternative program at KDADS, to provide more opportunities for individuals to be treated in the community. The plan additionally proposed

additional funding to remodel the Biddle Building at OSH in accordance with CMS guidelines, which would allow for more beds to be certified for federal funding. *Staff note:* Funding for the State Institutional Alternative program and the Biddle Building remodel are included in the KDADS budget.

In January 2021, the moratorium on voluntary admissions at OSH was lifted.

STAFFING CHALLENGES AT THE HOSPITAL

As with the other state hospitals, long-term care settings, and community services providers, staffing is continually reported as a major issue at OSH. Similar to those related fields, the staffing issues are generally described as being caused by a tension between the stressful nature of the jobs and what are generally considered to be low salaries. Similar to the other state hospitals, when OSH determines that it doesn't have adequate FTE positions to provide coverage for the hospital, it utilizes contractual staffing measures, which the agency indicates are generally more costly.

2022 SESSION

The Governor and the Legislature implemented the "24/7 Pay Plan," which included a permanent increase to the base pay of several nursing positions at all state hospitals, and a differential that provides an increased hourly rate in certain circumstances and a bonus to salaried positions. KDADS received these funds and distributed them to the state hospitals.

In FY 2022, KDADS received a total of \$1.3 million, all from federal ARPA funds to implement the base pay increase. Additionally, KDADS received \$8.3 million, all from federal ARPA funds, to implement the differential pay increases.

For FY 2023, KDADS received \$2.4 million SGF to continue the permanent base pay increase and \$15.6 million SGF to continue the differential pay increases.

Additionally, the 2022 Legislature added and the Governor approved \$44,449 SGF for a 5.0 percent salary increase for state employees who did not receive salary adjustments as part of the 24/7 Pay Plan.

FIGURE 19
**OSAWATOMIE STATE HOSPITAL
CENSUS STATISTICS**

	Actual FY 2020	Actual FY 2021	Actual FY 2022	Projected FY 2023	Projected FY 2024
Osawatomie State Hospital					
Bed Capacity	106	106	106	106	106
Average Daily Census	106	97	98	106	106
Admissions	165	183	170	175	180
Average Length of Stay	237	237	244	N/A	N/A
Adair Acute Care					
Bed Capacity	60	60	60	60	60
Average Daily Census	38	37	30	38	38
Admissions	965	939	995	1,000	1,000
Average Length of Stay	14	15	11	N/A	N/A

As indicated above, OSH is divided into two campuses: OSH and AAC. The patients who are housed at OSH may traditionally have more intensive needs with a longer length of stay. However, the patients treated in AAC are

generally individuals who can be treated quickly. As such, the patients' length of stay at AAC is traditionally less than 14 days. Therefore, AAC, by design, serves more individuals throughout the year.

FIGURE 20
OSAWATOMIE STATE HOSPITAL
SUMMARY OF EXPENDITURES FY 2022 – FY 2024

Item	Actual FY 2022	Agency Est. FY 2023	Gov. Rec. FY 2023	Agency Req. FY 2024	Gov. Rec. FY 2024
Expenditures:					
Salaries and Wages	\$ 30,329,058	\$ 38,013,087	\$ 38,013,087	\$ 34,893,434	\$ 33,600,128
Contractual Services	19,728,986	16,626,661	16,626,661	14,566,488	14,566,488
Commodities	1,911,574	2,253,739	2,253,739	3,529,095	3,529,095
Capital Outlay	680,297	721,115	721,115	749,959	749,959
Debt Service	-	-	-	-	-
<i>Subtotal - Operations</i>	<i>\$ 52,649,915</i>	<i>\$ 57,614,602</i>	<i>\$ 57,614,602</i>	<i>\$ 53,738,976</i>	<i>\$ 52,445,670</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	6,820	7,229	7,229	7,518	7,518
<i>Subtotal - Operating</i>	<i>\$ 52,656,735</i>	<i>\$ 57,621,831</i>	<i>\$ 57,621,831</i>	<i>\$ 53,746,494</i>	<i>\$ 52,453,188</i>
Capital Improvements	7,260	9,315	9,315	9,688	9,688
Debt Service (Principal)	-	-	-	-	-
TOTAL	\$ 52,663,995	\$ 57,631,146	\$ 57,631,146	\$ 53,756,182	\$ 52,462,876
Financing:					
State General Fund	\$ 34,779,730	\$ 45,934,356	\$ 45,934,356	\$ 42,939,755	\$ 41,646,449
Federal Funds	1,237,780	-	-	-	-
All Other Funds	16,645,485	11,696,790	11,696,790	10,816,427	10,816,427
TOTAL	\$ 52,662,995	\$ 57,631,146	\$ 57,631,146	\$ 53,756,182	\$ 52,462,876
FTE Positions	533.0	533.0	533.0	533.0	533.0

FY 2023 REVISED ESTIMATE

Osawatomi State Hospital estimates revised expenditures of \$57.6 million, including \$45.9 million SGF, in FY 2023. This is an increase of \$5.6 million, or 10.8 percent, above the amount approved by the 2022 Legislature. The increase can primarily be attributed to the agency adjusting its budget to reflect increases in expenditures for the 24/7 pay plan salaries and wages for existing employees.

The **Governor** recommends expenditures of \$57.6 million, including \$45.9 million SGF, in FY 2023. This is unchanged from the agency's FY 2023 revised estimate.

FY 2024 AGENCY REQUEST

Osawatomi State Hospital requests a revised estimate of \$53.8 million, including \$42.9 million SGF, for FY 2024. This is a decrease of \$3.9 million, or 6.7 percent, below

the FY 2023 revised estimate. The decrease is primarily due to decreased expenditures on salaries and wages due to the 24/7 Pay Plan funds instead being accounted for in the KDADS budget for FY 2024. Additionally, OSH requests decreased expenditures on contractual services. The overall decrease is partially offset by the OSH enhancement request for additional funds to increase the pay of support staff FTE positions.

The **Governor** recommends expenditures of \$52.5 million, including \$41.7 million SGF, for FY 2024. This is an all funds decrease of \$1.3 million, or 2.4 percent, including an SGF decrease of the same amount, or 3.0 percent, below the agency's request for FY 2024. The decrease is due to the Governor not recommending the agency's enhancement request to implement a support staff pay increase (\$1.3 million SGF).

CAPITAL IMPROVEMENTS

The State Institutions for Mental Health (MH Institutions) are state-owned buildings and require ongoing rehabilitation and repair projects. For the MH Institutions, these are relatively small projects. Small projects include patchwork repair as well as installation of

equipment like security cameras or secured doors. Traditionally, all capital improvement projects are included in the budget for the Kansas Department for Aging and Disability Services (KDADS).

FIGURE 21
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Video Surveillance System at LSH	\$ 430,000	\$ -	\$ -	\$ -	\$ -
Building Improvements	8,788	9,315	9,315	9,688	9,688
Depreciable Land Improvements	(1,528)	-	-	-	-
TOTAL	\$ 437,260	\$ 9,315	\$ 9,315	\$ 9,688	\$ 9,688
Financing:					
SGF	\$ 7,260	\$ 9,315	\$ 9,315	\$ 9,688	\$ 9,688
Federal Funds	-	-	-	-	-
All Other Funds	430,000	-	-	-	-
TOTAL	\$ 437,260	\$ 9,315	\$ 9,315	\$ 9,688	\$ 9,688

FY 2023 CAPITAL IMPROVEMENTS

The **agency** estimates revised expenditures of \$9,315, all from special revenue funds, for capital improvement expenditures in FY 2023. These funds are for small projects to improve

existing buildings at Osawatomie State Hospital.

The **Governor** concurs with the agency's revised estimate in FY 2023.

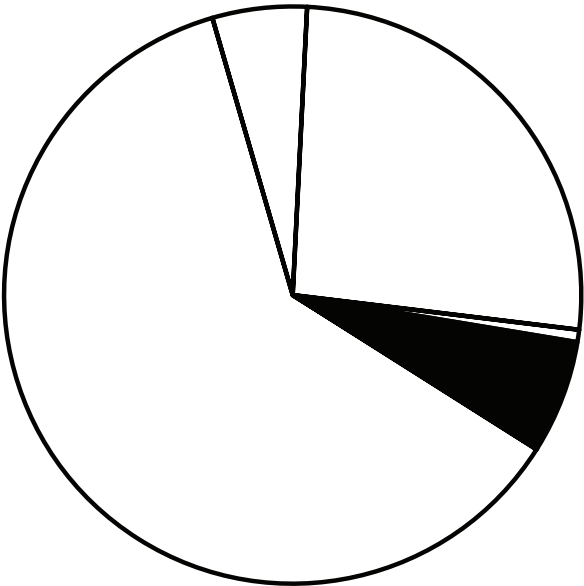
FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$9,688, all from special revenue funds, for capital improvement expenditures for FY 2024. These funds are for small projects to improve existing buildings at Osawatomie State Hospital.

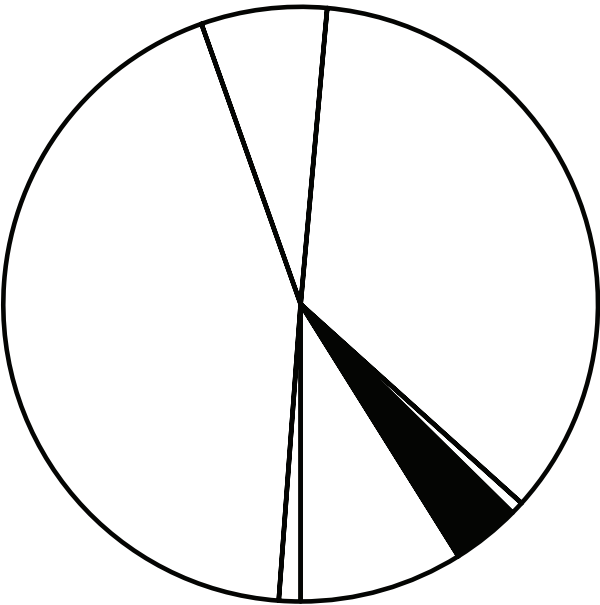
The **Governor** concurs with the agency's request for FY 2024.

PUBLIC SAFETY

State General Fund



All Funds



The Public Safety function of government provides safety and security to Kansas citizens. This function includes law enforcement agencies, emergency response entities, and correctional facilities. Agencies include the Adjutant General's Department, Kansas Bureau of Investigation, Kansas Commission on Peace Officers' Standards and Training, Emergency Medical Services Board, State Fire Marshal, Kansas Highway Patrol, Sentencing Commission, and the Department of Corrections and its eight adult facilities and one juvenile facility.

The Governor's FY 2024 recommendation for the Public Safety function totals \$858.7 million from all funding sources, including \$583.7 million from the State General Fund.

Agencies in this Function:	
<i>Kansas Department of Corrections</i>	<i>1315</i>
<i>Adjutant General's Department.....</i>	<i>1371</i>
<i>Kansas Bureau of Investigation.....</i>	<i>1399</i>
<i>Kansas Commission on Peace Officers' Standards and Training.....</i>	<i>1437</i>
<i>Emergency Medical Services Board.....</i>	<i>1449</i>
<i>State Fire Marshal.....</i>	<i>1463</i>
<i>Kansas Highway Patrol.....</i>	<i>1477</i>
<i>Kansas Sentencing Commission.....</i>	<i>1509</i>

The FY 2024 recommendation represents a State General Fund increase of \$14.7 million, or 2.6 percent, above FY 2023. Expenditures from all funds decrease by \$46.7 million, or 5.2 percent, below FY 2023.

A total of 5,097.8 FTE positions are recommended by the Governor for the Public Safety function for FY 2024, which is an increase of 23.0 FTE positions above FY 2023. Of all state FTE positions, 12.1 percent are in this function.

Agencies in this function comprise 6.2 percent of the total State General Fund budget for FY 2024, which is an increase of 0.2 percent above FY 2023. They comprise 3.6 percent of expenditures from all funding sources for FY 2024, which is a decrease of 0.2 percent below FY 2023.

KANSAS DEPARTMENT OF CORRECTIONS

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 404,816,502	\$ 486,807,600	\$ 486,487,132	\$ 518,999,632	\$ 518,162,401
Federal Funds	22,754,083	9,530,992	9,530,992	3,573,645	3,573,645
All Other Funds	52,301,471	31,961,883	32,021,883	30,352,975	26,458,325
<i>Subtotal</i>	<u>\$ 479,872,056</u>	<u>\$ 528,300,475</u>	<u>\$ 528,040,007</u>	<u>\$ 552,926,252</u>	<u>\$ 548,194,371</u>
Capital Improvements:					
State General Fund	\$ 6,894,485	\$ 4,635,597	\$ 5,195,597	\$ 141,533,014	\$ 13,048,951
Federal Funds	-	-	-	-	-
All Other Funds	12,693,387	12,127,148	12,127,148	12,726,459	7,462,602
<i>Subtotal</i>	<u>\$ 19,587,872</u>	<u>\$ 16,762,745</u>	<u>\$ 17,322,745</u>	<u>\$ 154,259,473</u>	<u>\$ 20,511,553</u>
TOTAL	<u>\$ 499,459,928</u>	<u>\$ 545,063,220</u>	<u>\$ 545,362,752</u>	<u>\$ 707,185,725</u>	<u>\$ 568,705,924</u>
Percentage Change:					
State General Fund	7.0 %	19.4 %	19.4 %	34.4 %	8.0 %
All Funds	9.9 %	9.1 %	9.2 %	29.7 %	4.3 %
FTE Positions	3,321.0	3,442.4	3,442.4	3,511.4	3,463.4

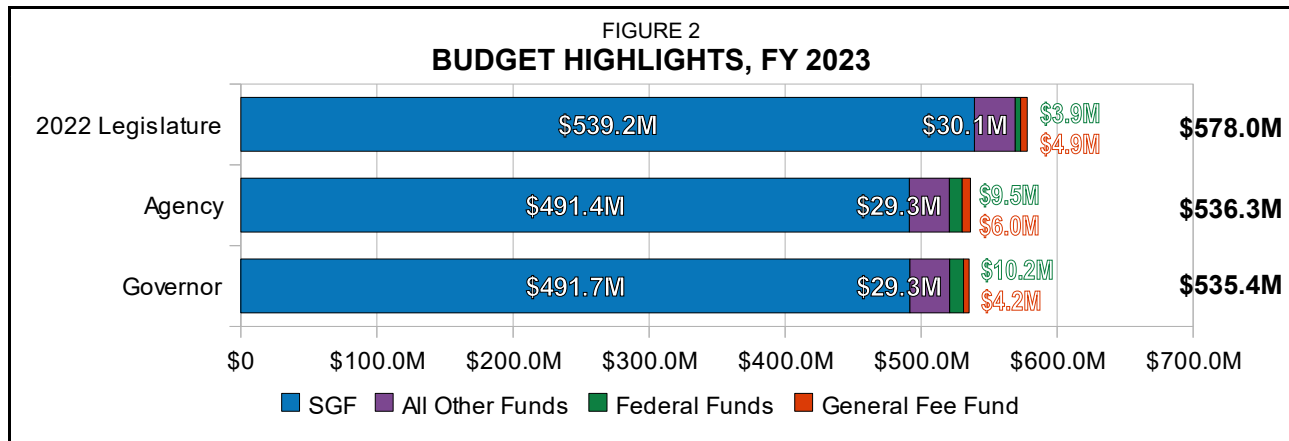
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department of Corrections (KDOC) System is composed of the KDOC Central Office, eight adult correctional facilities, one juvenile correctional facility, and a network of parole offices and local community corrections entities. The System provides containment of the highest risk offenders and community supervision of those serving probation and parole. In FY 2014, the functions of the former Juvenile Justice Authority and juvenile correctional facilities were merged with the system. While components of the KDOC System are independent agencies, the structure allows for some commonly utilized items to be budgeted in a central location (e.g., the inmate health care contract). The annual appropriations bill grants the Secretary of Corrections the authority to transfer State General Fund (SGF) dollars between the facilities and the Central Office.

EXECUTIVE SUMMARY

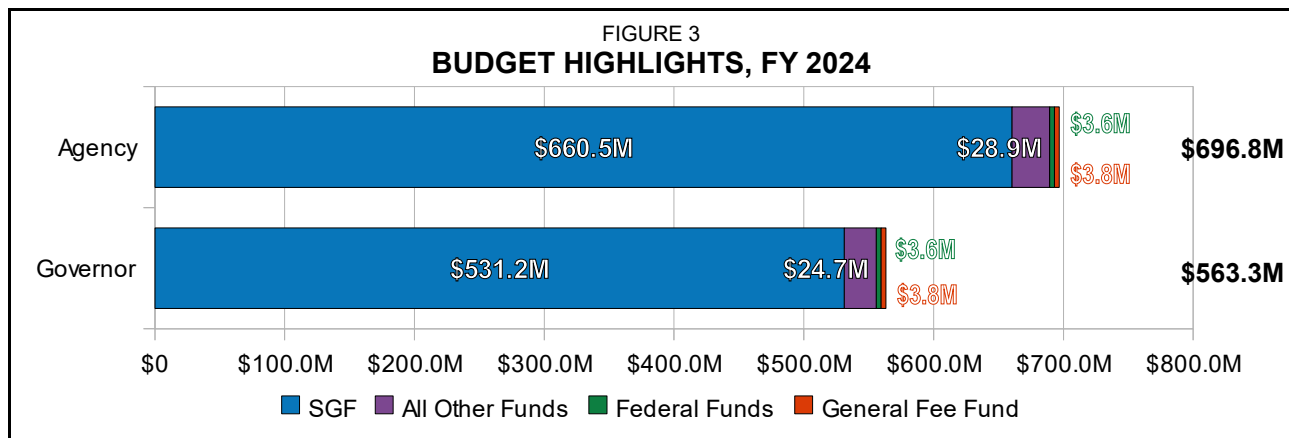
The 2022 Legislature approved a budget of \$523.9 million, including \$483.3 million SGF, for the Kansas Department of Corrections System for FY 2023. One adjustment has been made subsequently to that amount, which changes the current year approved amount without any legislative action required. Adjustments for this agency include the following:

- **SGF REAPPROPRIATION.** The agencies received an increase of \$55.8 million SGF that was not spent in FY 2022 and has shifted to FY 2023.



The **agency** submits a revised estimate of \$545.1 million, including \$491.4 million SGF, in expenditures and 3,442.4 FTE positions in FY 2023. This is a decrease of \$37.4 million, or 6.4 percent, below the approved amount in FY 2023. There is a decrease of \$55.1 million in aid to local units and \$2.4 million in contractual services. There are partially offsetting increases of \$6.3 million in capital outlay, \$3.6 million in other assistance, \$4.7 million in capital improvements, and \$3.1 million in debt service. The revised estimate for FTE positions is an increase of 13.3 FTE positions above the approved number.

The **Governor** recommends \$545.4 million, including \$491.7 million SGF, in expenditures in FY 2023. This is an all funds increase of \$299,532, or 0.1 percent, and an SGF increase of \$239,532, or less than 0.1 percent, above the agency's revised estimate. The Governor recommends the supplemental requests from Lansing Correctional Facility (LCF) and Winfield Correctional Facility (WCF) for the 24/7 pay differential; however, the Winfield request was recalculated to \$504,498 in FY 2023. The Governor also recommends \$560,000 SGF to LCF for minimum security fencing and lighting and \$60,000 from the State Institutions Building Fund (SIBF) for a juvenile feasibility study. The Governor concurs with 3,442.4 FTE positions for the agencies.



The **agency** requests \$707.2 million, including \$660.5 million SGF, in expenditures and 3,506.4 FTE positions for FY 2024. This is an increase of \$162.1 million, or 29.7 percent, above the FY 2023 approved amount. The increase is primarily in capital improvement enhancements of \$137.4 million and additional operating enhancements of \$24.6 million. There is a partially offsetting decrease of \$11.2 million in capital outlay.

The request for FTE positions is an increase of 64.0 FTE positions above the FY 2023 amount, partially due to the enhancement requests.

The **Governor** recommends \$568.7 million, including \$531.2 million SGF, for expenditures for FY 2024. This is an all funds decrease of \$138.5 million, or 19.6 percent, and an SGF decrease of \$129.3 million, or 19.6 percent, below the agency request. The decrease is primarily due to the Governor not recommending the majority of the enhancements the agencies requested for FY 2024.

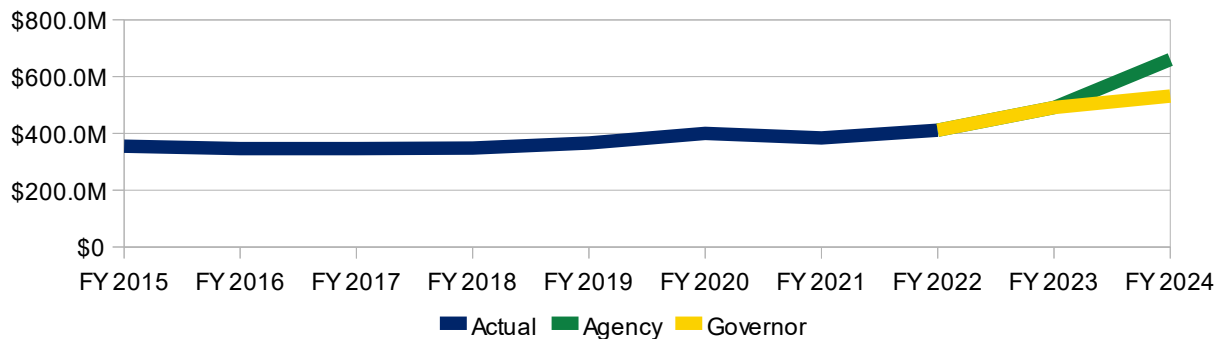
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 215,512,522	\$ 250,437,183	\$ 250,116,715	\$ 258,287,925	\$ 262,828,349
Contractual Services	167,942,999	175,490,246	175,550,246	181,954,125	179,274,815
Commodities	15,011,583	17,086,456	17,086,456	16,990,971	16,903,570
Capital Outlay	32,251,300	14,461,964	14,461,964	3,308,387	2,757,793
Debt Service Interest	180,215	217,504	217,504	167,628	167,628
<i>Subtotal</i>	<i>\$ 430,898,619</i>	<i>\$ 457,693,353</i>	<i>\$ 457,432,885</i>	<i>\$ 460,709,036</i>	<i>\$ 461,932,155</i>
Aid to Local Units	46,776,214	64,344,873	64,344,873	86,015,621	80,060,621
Other Assistance	2,197,223	6,262,249	6,262,249	6,201,595	6,201,595
<i>Subtotal—Operating</i>	<i>\$ 479,872,056</i>	<i>\$ 528,300,475</i>	<i>\$ 528,040,007</i>	<i>\$ 552,926,252</i>	<i>\$ 548,194,371</i>
Capital Improvements	18,041,940	13,633,963	14,193,963	151,080,815	17,332,895
Debt Service Principal	1,545,932	3,128,782	3,128,782	3,178,658	3,178,658
TOTAL	\$ 499,459,928	\$ 545,063,220	\$ 545,362,752	\$ 707,185,725	\$ 568,705,924
Financing:					
State General Fund	\$ 411,710,987	\$ 491,443,197	\$ 491,682,729	\$ 660,532,646	\$ 531,211,352
General Fee Fund	21,592,582	6,055,765	6,055,765	3,813,764	4,156,041
Federal Funds	22,754,083	10,238,904	10,238,904	3,573,645	3,573,645
State Institutions	7,317,518	1,093,261	1,153,261	630,000	630,000
Building Fund					
Correctional	4,644,890	6,917,293	6,917,293	9,705,857	4,442,000
Institutions Building Fund					
All Other Funds	31,439,868	29,314,800	29,314,800	28,929,813	24,692,886
TOTAL	\$ 499,459,928	\$ 545,063,220	\$ 545,362,752	\$ 707,185,725	\$ 568,705,924
FTE Positions	3,321.0	3,442.4	3,442.4	3,511.4	3,463.4

STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



For the Kansas Department of Corrections, SGF expenditures are primarily for operational purposes, such as salaries and wages and utilities at correctional facilities and systemwide contracts for inmate health care and food service. Other significant SGF expenditures include aid to local units of governments for community-based supervision of adult and juvenile offenders.

FY 2023 ANALYSIS

FIGURE 6
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 483,314,234	\$ 40,633,779	\$ 523,948,013	3,429.1
1. SGF Reappropriations	55,837,709	2,636,931	58,474,640	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 539,151,943</i>	<i>\$ 43,270,710</i>	<i>\$ 582,422,653</i>	<i>3,429.1</i>
Agency Revised Estimate:				
2. Supplemental—Differential Pay – LCF	\$ 186,226	\$ -	\$ 186,226	--
3. Supplemental—Differential Pay – WCF	824,966	-	824,966	--
4. All Other Adjustments	(48,719,938)	10,349,313	(38,370,625)	13.3
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 491,443,197</i>	<i>\$ 53,620,023</i>	<i>\$ 545,063,220</i>	<i>3,442.4</i>
Governor's Recommendation:				
5. Supplemental—Differential Pay – WCF	\$ (320,468)	\$ -	\$ (320,468)	--
6. LCF Minimum Security Fence and Lighting	560,000	-	560,000	--
7. Juvenile Feasibility Study	-	60,000	60,000	--
TOTAL	\$ 491,682,729	\$ 53,680,023	\$ 545,362,752	3,442.4

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$483.3 million appropriated to the Kansas Department of Corrections for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATIONS.** The agencies received an increase of \$55.8 million SGF that was not spent in FY 2022 and has shifted to FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$545.1 million, including \$491.4 million SGF, in expenditures and 3,442.4 FTE positions in FY 2023. This is a decrease of \$37.4 million, or 6.4 percent, below the approved amount in FY 2023.

The **agency** estimate includes the following adjustments:

2. **SUPPLEMENTAL—DIFFERENTIAL PAY FOR LANSING CORRECTIONAL FACILITY (LCF).** The agency is requesting an additional \$186,226 SGF for the differential pay associated with reopening of the East Unit. At the time the funding projection for the reopening was completed in FY 2022, the differential pay was not in effect. The request is only for the East Unit positions added for the last 15 pay periods in FY 2023.
3. **SUPPLEMENTAL—DIFFERENTIAL PAY FOR WINFIELD CORRECTIONAL FACILITY (WCF).** The agency is requesting an additional \$824,966 SGF for the Medium Unit differential pay and pay plan, which were not part of the originally appropriated funds for the project. These increases came after the budget was approved in 2022.

4. **ALL OTHER ADJUSTMENTS.** There is a decrease of \$55.1 million in aid to local units and \$2.4 million in contractual services. There are partially offsetting increases of \$6.3 million in capital outlay, \$3.6 million in other assistance, \$4.7 million in capital improvements, and \$3.1 million in debt service. The revised estimate for FTE positions is an increase of 13.3 FTE positions above the approved amount.

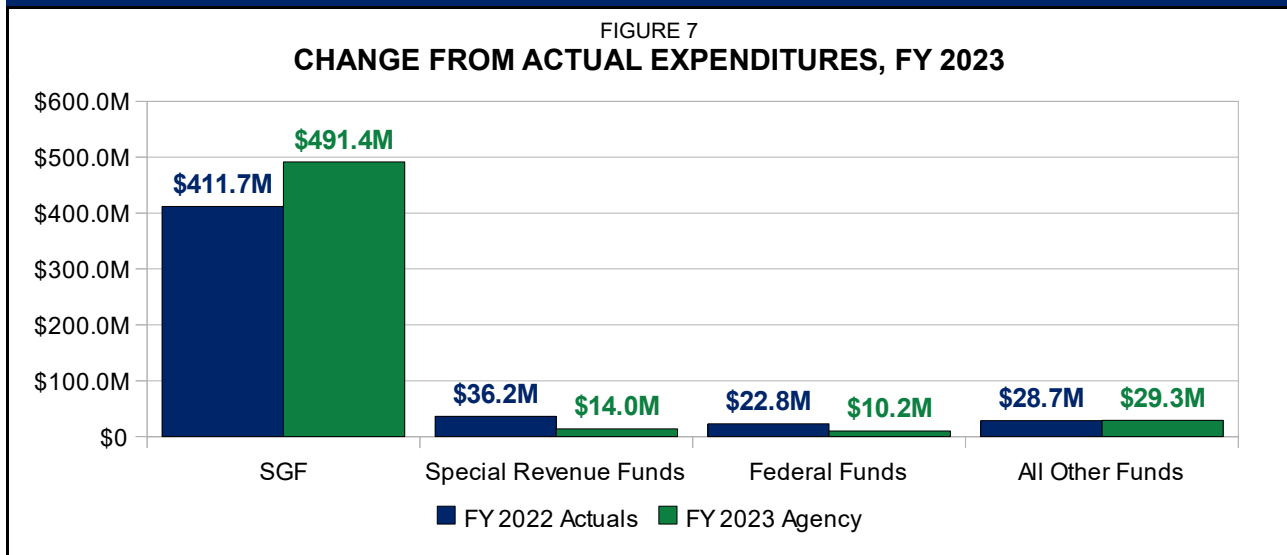
GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$545.4 million, including \$491.7 SGF, in expenditures in FY 2023. This is an all funds increase of \$299,532, or 0.1 percent, and an SGF increase of \$239,532, or less than 0.1 percent, above the agency's revised estimate. The Governor recommends the supplemental requests from Lansing Correctional Facility (LCF) and Winfield Correctional Facility (WCF) for the 24/7 pay differential, however the Winfield request was recalculated to \$504,498, a reduction of \$320,468, in FY 2023. The Governor also recommends \$560,000 SGF to LCF for minimum security fencing and lighting and \$60,000 from the SIBF for a juvenile feasibility study. The Governor concurs with the 5,442.4 FTE positions for the agencies.

The **Governor's** recommendation includes the following adjustments:

5. **SUPPLEMENTAL—DIFFERENTIAL PAY.** The Governor recommends the supplemental requests from LCF and WCF for the 24/7 pay differential, however the Winfield request was recalculated to \$504,498 in FY 2023 (Items 2 and 3).
6. **LCF MINIMUM SECURITY FENCING AND LIGHTING.** The Governor recommends \$560,000 SGF to install additional security fencing and lighting at LCF.
7. **JUVENILE FEASIBILITY STUDY.** The Governor recommends \$60,000 from the SIBF to conduct a feasibility study for the juvenile correctional facility to explore best practices for juvenile incarceration and rehabilitation.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$545.1 million, including \$491.4 million SGF, in FY 2023. This is an increase of \$45.6 million, or 9.1 percent, above the FY 2022 actual expenditures. The primary increase is in salaries and wages due to the pay plan and pay plan differentials (\$34.9 million). Other increases include \$7.5 million in contractual services, \$17.6 million in aid to local units (additional funds for the evidence-based juvenile program), \$4.1 million in other assistance, and \$2.1 million in commodities. There are partially offsetting decreases of \$17.8 million in capital outlay and \$4.4 million in capital improvements.

The 2022 Legislature added funds for community corrections for salary increases in aid to local units. Funds were also added for the implementation of 2022 HB 2607, which requires notification to the Attorney General two years prior to the release of an inmate meeting the criteria of a sexually violent predator in FY 2023.

FY 2024 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 491,443,197	\$ 53,620,023	\$ 545,063,220	3,442.4
Agency Request:				
1. Enhancement—Operational	\$ 15,281,925	\$ -	\$ 15,281,925	28.0
2. Enhancement—Capital Improvements	138,354,356	4,698,185	143,052,541	--
3. Enhancement—Facilities	4,765,206	-	4,765,206	42.0
4. All Other Adjustments	10,687,963	(11,665,129)	(977,166)	(1.0)
<i>Subtotal—Agency Estimate</i>	<i>\$ 660,532,647</i>	<i>\$ 46,653,079</i>	<i>\$ 707,185,726</i>	<i>3,511.4</i>
Governor's Recommendation:				
5. Enhancement—Operational	\$ (10,086,917)	\$ -	\$ (10,086,917)	(28.0)
6. Enhancement—Capital Improvements	(128,484,063)	(4,698,185)	(133,182,248)	--
7. Enhancement—Facilities	(4,587,241)	342,277	(4,244,964)	(20.0)
8. Problem Gambling Funding Swap	500,000	(500,000)	-	--
9. Phone Call Rate Reduction	3,736,927	(3,736,927)	-	--
10. Adult Corrections Officers KP&F	9,600,000	-	9,600,000	--
11. CIBF Reduction	-	(565,672)	(565,672)	--
TOTAL	\$ 531,211,353	\$ 37,494,572	\$ 568,705,925	3,463.4

AGENCY REQUEST

The **agency** requests \$707.2 million, including \$660.5 million SGF, for FY 2024. This is an increase of \$161.5 million or 29.6 percent, above the FY 2023 revised request. The increase is mainly in the enhancement requests, totaling \$162.1 million from all funds, including \$169.1 million SGF. There is also an increase of 64.0 FTE positions corresponding to the enhancement requests.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT—OPERATIONAL.** There are 21 operational enhancements in the KDOC office totaling \$20.0 million, including \$15.3 million SGF and an additional 28.0 FTE positions. These enhancements are detailed in the following section.
- 2. ENHANCEMENT—CAPITAL IMPROVEMENTS.** There are five capital improvement enhancements in the KDOC office, totaling \$138.4 million SGF. These enhancements are detailed in the following section.
- 3. ENHANCEMENT—FACILITIES.** There are 7 enhancements throughout the facilities, totaling \$5.8 million SGF with 42.0 additional FTE positions. These enhancements are detailed in the following section.
- 4. ALL OTHER ADJUSTMENTS.** There are additional increases, mainly in salaries and wages, contractual services, and state aid to local units with partially offsetting decreases in capital outlay and a decrease of 6.0 FTE positions.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$568.7 million, including \$531.2 million SGF, for FY 2024. This is an all funds decrease of \$138.5 million, or 19.6 percent, and an SGF decrease of \$129.3 million, or 19.6 percent, below the agency's request. The decrease is primarily due to Governor not recommending the majority of the enhancements the agencies requested for FY 2024.

The **Governor's** recommendation includes the following adjustments:

5. **ENHANCEMENT—OPERATIONAL.** The Governor recommends four of the operational enhancements including the Athena debt service, health care contract full payment, equipment replacement and vehicle replacements totaling \$5.2 million SGF. This recommendation deletes \$10.1 million from the agency request. Details of these enhancements are in the following table (Item 1).
6. **ENHANCEMENT—CAPITAL IMPROVEMENTS.** The Governor recommends \$9.9 million SGF to demolish the old maximum security unit at LCF. This recommendation deletes \$128.5 million from the agency request (Item 2).
7. **ENHANCEMENT—FACILITIES.** The Governor recommends adoption of the pay differentials at LCF and WCF for \$1.2 million SGF and 22.0 FTE positions of the 42.0 FTE positions requested from the facilities for unit team and corrections counselor positions. The Governor's recommendation for funding the positions is from agencies reallocating funding from vacant positions. The Governor also recommends \$342,277 for replacement chairs at the facilities, but recommends the funding source be from the General Fee Fund and not the SGF.
8. **PROBLEM GAMBLING FUNDING SWAP.** The Governor recommends replacing the \$500,000 transfer from the Problem Gambling Fund to KDOC for Community Corrections grants with a \$500,000 SGF appropriation.
9. **PHONE CALL RATE REDUCTION.** The Governor recommends \$3.7 million SGF and deletes the same amount from special revenue funds to reduce the rate charged for resident phone calls from \$0.14 to \$0.07 per minute.
10. **ADULT CORRECTIONS OFFICERS KP&F.** The Governor recommends \$9.6 million SGF to move adult corrections officers to the Kansas Police and Firefighter (KP&F) retirement plan. Participation in the KP&F plan would be voluntary for any individuals in KDOC who participate in other plans.
11. **CIBF REDUCTION.** The Governor recommends reducing the Correctional Institutional Building Fund (CIBF) to \$4,442,000. Property insurance was increased, and the agency overestimated the amount that would be available.

SUPPLEMENTAL REQUESTS

FY 2023 SUPPLEMENTAL REQUESTS						
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE
Central Office						
Juvenile Feasibility Study	\$ -	\$ -	--	\$ -	\$ 60,000	--
Facilities						
Differential Pay	1,011,192	1,011,192	--	690,724	690,724	--
LCF Minimum Security Fencing and Lighting				560,000	560,000	--
TOTAL	\$ 1,011,192	\$ 1,011,192	--	\$ 1,250,724	\$ 1,310,724	--

There are two facilities requesting a total of \$1.0 million SGF for the differential pay plan that was implemented during the 2022 Session. LCF is requesting \$186,226 in FY 2023 and WCF is requesting \$824,966 in FY 2023. At LCF, the East Unit had not reopened at the time the funding projections were made, and the request is only for the East Unit positions added for the last 15 pay periods in FY 2023. WCF is requesting the supplemental funding for the Medium Unit, which was not part of the originally appropriated funds.

The Governor recommends adoption of this request; however, the WCF amount was recalculated to \$504,498 SGF.

The Governor also recommends the addition of \$60,000 SIBF for a juvenile feasibility study.

The Governor recommends \$560,000 SGF for security fencing and lighting at the LCF due to security concerns. According to the Governor, the additional funds will help secure the perimeter of the minimum security unit and provide for safety and welfare of the resident population and surrounding area.

ENHANCEMENT REQUESTS

FY 2024 ENHANCEMENT REQUESTS						
Request	Agency			Governor		
	SGF	All Funds	FTE	SGF	All Funds	FTE
Central Office:						
1. Fully Fund Athena Debt Service	\$ 641,788	\$ 641,788	--	\$ 641,788	\$ 641,788	--
2. Fully Fund Health Care Contract	2,897,714	2,897,714	--	2,897,714	2,897,714	--
3. Replacement of Security Equipment	756,213	756,213	--	756,213	756,213	--
4. Replacement of Vehicles	899,293	899,293	--	899,293	899,293	--
5. Index CIBF Appropriation to Inflation	-	4,698,185	--	-	-	--
6. Feasibility Study of KDOC Buildings	250,000	250,000	--	-	-	--
7. Regional Wellness Coordinators	278,052	278,052	3.0	-	-	--
8. Safety Coordinator	69,513	69,513	1.0	-	-	--
9. Contracted Quality Assurance	1,315,000	1,315,000	--	-	-	--
10. Additional Contract Staff	262,700	262,700	--	-	-	--
11. Programming and Operational Cost for Community Corrections	4,500,000	4,500,000	--	-	-	--
12. Actionable Intel Unit	64,120	64,120	1.0	-	-	--
13. Additional Agents	301,648	301,648	4.0	-	-	--
14. Care Coordinators	1,530,000	1,530,000	1.0	-	-	--
15. Three Hearing Officers	208,001	208,001	3.0	-	-	--
16. Administrative Staff	47,174	47,174	1.0	-	-	--
17. Parole-Based BIP	346,022	346,022	10.0	-	-	--
18. Facility BIP Assessments	131,892	131,892	2.0	-	-	--
19. Part-Time BIP Staff	81,515	81,515	--	-	-	--
20. Additional Funding for GPS	500,000	500,000	--	-	-	--
21. IT Staff Training	201,280	201,280	2.0	-	-	--
Capital Improvements:						
22. Raze old LCF	\$ 9,870,293	\$ 9,870,293	--	\$ 9,870,293	\$ 9,870,293	--
23. Medical/Support at TCF	36,939,564	36,939,564	--	-	-	--
24. New Minimum at HCF	66,837,992	66,837,992	--	-	-	--
25. New Vocational at KJCC	19,175,829	19,175,829	--	-	-	--
26. New Laundry at TCF	5,530,678	5,530,678	--	-	-	--
27. Problem Gambling Funding Swap	-	-	--	500,000	-	--
28. Reduce Phone Call Charges	-	-	--	3,736,927	-	--
29. Adult Corrections Officers KP&F	-	-	--	9,600,000	9,600,000	--
Facilities:						
30. Differential Pay	\$ 1,189,156	\$ 1,189,156	--	\$ 1,189,156	1,189,156	--
31. Unit Team Counselors/Managers	3,024,414	3,024,413	38.0	-	-	22.0
32. Mail Handling	569,957	569,957	4.0	-	-	--
33. Replacement Chairs	342,277	342,277	--	-	342,277	--
34. IT Equipment – Norton	100,000	100,000	--	-	-	--
35. Cameras – Hutchinson	380,000	380,000	--	-	-	--
36. Washers & Dryers – El Dorado	170,594	170,594	--	-	-	--
37. Match CIBF to Available Funding	--	--	--	-	(565,672)	--
TOTAL	\$ 159,412,679	\$ 164,110,863	70.0	\$ 30,091,384	\$ 25,631,062	22.0

1. The first enhancement priority in the agency is within the debt service program. According to the agency, the FY 2024 base budget includes \$2.7 million for principal and interest payments on the debt incurred to finance the development of Athena 2, the new IT system. Debt service payments for FY 2024 total \$3.3 million. An additional \$641,788 SGF is required to meet this obligation. KDOC has not been authorized to use the Evidence-based Juvenile Program funds to pay the juvenile portion of the debt obligation as was allowed in FY 2023.

The Governor recommends adoption of this request.

2. The second priority in the agency is within the health care program. According to the agency, an additional \$2.9 million SGF is required to fully fund the health care contract. The contract includes an annual escalator of 2.5 percent to 2.7 percent. The population decline that occurred during the COVID-19 pandemic allowed the agency to finance these increases within existing resources in FY 2022 and FY 2023. As the population and contract amount continues to grow, KDOC is no longer able to absorb the annual increase. The amount requested factors in projected staffing deductions, performance guarantees, the per capita adjustments, and assumes federal State Criminal Alien Assistance Program (SCAAP) funds are available.

The Governor recommends adoption of this request.

3. The third priority in the agency is within the facilities management-parole program. According to the agency, the cost to replace worn and outdated security equipment will be \$756,213 SGF, and regular replacement of security equipment is necessary for the safe operation of the correctional facilities. Replacement is based on schedules developed by Facilities Management staff, and purchases are made through the KDOC central office fiscal division to obtain best possible pricing and ensure consistency across the agency. The addition of \$1.4 million in the FY 2022 budget, which was reappropriated into FY 2023, allows the agency to eliminate the backlog and sustained funding will allow for the continued replacement of equipment as items reach the end of the useful life and become outdated. This request includes equipment for both facilities and parole.

The Governor recommends adoption of this request.

4. The fourth priority in the agency is within the facilities management-parole program. According to the agency, the cost for scheduled replacement of vehicles is \$899,293 SGF. The appropriation of \$2.5 million SGF in FY 2023 will allow the agency to replace all vehicles scheduled for replacement in FY 2023 and begin replacement of vehicles scheduled for replacement in FY 2024. The current request includes \$591,717 SGF for replacement of the remaining vehicles scheduled for replacement in FY 2024. An additional \$307,576 SGF is requested to replace one of the eight hub buses used to transport residents between facilities.

The Governor recommends adoption of this request.

5. The fifth priority in the agency is within the capital improvement program. According to the agency, the Correctional Institutions Building Fund (CIBF) was originally created in 1976. Receipts came from a mill levy and were intermittent until the creation of the State Gaming Revenue Fund in 1986. From 1986 to 1996, 10.0 percent of Gaming Revenue receipts, not to exceed \$5.0 million, were split between the CIBF and Juvenile Detention Facilities Fund. From 1997 to 2000, 10.0 percent of receipts, not to exceed \$5.0 million, was credited solely to the CIBF annually. Starting in 2001, the amount credited to the CIBF was decreased to

\$4,992,000 to provide funding for the insurance premiums for the correctional facilities. Assuming 2.5 percent inflation annually, if the transfer to the CIBF kept up with inflation, the amount credited to the CIBF would be \$9.5 million in FY 2023 and \$9.7 million in FY 2024. The increase to the CIBF would be \$4.5 million in FY 2023 and \$4.7 million in FY 2024. A statutory change would be required, and this change would reduce the amount transferred to the SGF.

The Governor does not recommend adoption of this request.

6. The sixth priority in the agency is within the facilities management program. KDOC commissioned a facilities assessment study to evaluate the condition of KDOC facilities. The final report indicated there were \$164.0 million in immediate needs and an additional \$173.0 million in needs over the next two to ten years. The report also recommended a feasibility study be conducted to determine the cost-effectiveness of investing in the repair and upgrade of the older facilities versus new construction. KDOC estimates this study would be in similar size the scope as the juvenile facilities assessment study. A total of \$250,000 SGF is requested for the feasibility study.

The Governor does not recommend adoption of this request.

7. The seventh priority in the agency is within the administration program for \$278,052 SGF and 3.0 FTE positions. According to the agency, a Wellness Program Manager has been established to create a comprehensive wellness program for KDOC staff. To carry out the envisioned wellness program elements across the state, the agency needs to establish regional wellness coordinators. The program manager will coordinate with the statewide HealthQuest and EAP program to avoid duplication, but ensure the unique wellness needs of corrections staff are addressed. This team will build day care options for KDOC staff, particular shift workers; address stress and fatigue issues faced by corrections and shift workers; build health and wellness strategies; develop wellness and health training and events, and ensure a comprehensive approach to health, wellness, and safety of KDOC staff.

The Governor does not recommend adoption of this request.

8. The eighth priority in the agency is within the administration program for \$69,513 SGF and 1.0 FTE position. The agency would like to hire a Safety Coordinator to fill several needs, including: safety training for parole staff; safety oversight for parole, adult and juvenile facilities, and the central office, including ensuring safety inspections for fire and health; addressing physical environment and safety needs at all sites; reviewing data and identifying trends related to injuries and taking remedial measures to reduce injuries to both staff and residents/parolees at all sites; working with safety officers at all facilities to ensure work is coordinated and reports and data are streamlined for review of information to identify measures to improve safety; providing a forum for staff to identify and physical environment or safety needs; and ensuring all critical skills training related to safety for security and non-uniformed staff are responsive to safety needs and issues.

The Governor does not recommend adoption of this request.

9. The ninth priority in the agency is within the parole/community corrections program for \$1.3 million SGF. The agency would like to contract for quality assurance. Quality assurance for risk assessment ensures fidelity to the instrument and appropriate supervision based on risk to reoffend. According to the agency, both Community Corrections and parole would

benefit from contracting this service and it has been supported by the Community Corrections Advisory Committee for three years. The contract would be put out to bid with the plan to reduce the costs by rating staff when proficient at reducing the amount of review needed.

The Governor does not recommend adoption of this request.

10. The tenth priority in the agency is within the information technology program for \$262,700 SGF. According to the agency, as KDOC begins to implement the effort of Athena Phase 2, additions will be required for changes as needs arise, such as legislative changes as well as incorporating systems that were not in the original Athena Phase 1 work. The agency requests the hiring of two contract staff for this effort so the KDOC staff are able to focus on the Phase 2 effort without causing an impediment to Adult and Juvenile Community Based Services operations.

The Governor does not recommend adoption of this request.

11. The eleventh priority in the agency is within the Community Corrections program for \$4.5 million SGF. Both the Community Corrections Advisory Committee and KDOC have requested additional funding increases to address increased operational costs of supervision and programming. According to the agency, this additional funding will provide for the needed services while being able to address rising operational costs.

The Governor does not recommend adoption of this request.

12. The twelfth priority in the agency is within the Evasions, Apprehensions, and Investigations (EAI) program for \$64,120 SGF and 1.0 FTE position. KDOC is requesting a new Corrections Manager I position to coordinate the efforts of an Actionable Intel unit (AIU). The AIU will utilize facility and field agents currently performing investigative functions and will align intelligence and information points to gather for overall intelligence functions. The coordinator would also work with contracted intelligence analysts who monitor, flag for follow-up, and analyze phone and messaging traffic.

The Governor does not recommend adoption of this request.

13. The thirteenth priority in the agency is within the parole/EAI program for \$301,648 SGF and 4.0 FTE positions. According to the agency, after a significant security issue occurred in the Olathe Parole Office when a parolee under supervision jumped through the safety glass and dropped a loaded gun, a statewide safety assessment was requested. The findings noted additional armed officers (Special Agents) are needed to provide support for the 17 parole offices across the state. Special Agents are the only officers armed in parole and are the agents that complete office arrests, assist in high-risk home visits, as well as provide a security presence for office contacts.

The Governor does not recommend adoption of this request.

14. The fourteenth priority in the agency is within the Parole/Community Corrections program for \$1.5 million SGF and 1.0 FTE position. The agency is requesting one Statewide Coordinator and to contract for a total of 17 new Care Coordinator positions. Currently, some care coordinators are funded through a Behavioral Health Grant with Adult Community Corrections. Funding is requested to provide at least one care coordinator position to each community mental health center (CMHC) for care coordination for parole

and community corrections, for a total of 17 new positions. The Statewide Coordinator would be a KDOC employee and would manage the contract and care coordination services.

The Governor does not recommend adoption of this request.

15. The fifteenth priority in the agency is within the Prisoner Review Board program for \$208,001 SGF and 3.0 FTE positions. The agency is requesting three Hearing Officers to perform the duty of holding preliminary hearings across the state. According to the agency, Hearing Officers average up to 100 parole revocations a month. The officers will hold the hearings at the local sites within the prescribed time frames. This will give relief to parole officers as they are currently performing this as an additional duty. The addition of the new positions can also help with improving consistency with the hearing process.

The Governor does not recommend adoption of this request.

16. The sixteenth priority in the agency is within the Prisoner Review Board program for \$47,174 SGF and 1.0 FTE position. According to the agency, an additional administrative support staff position is necessary to assist the Board and current support staff. The additional position would monitor the youth offender hearing process, which is a new function of the Board since the merger with the Juvenile Justice Authority. This position would also assist with the clemency process since over the last two years the number of clemency applications have increased five times over. The position would also maintain information regarding notification, recordings, and Kansas Open Records Act requests for transcripts and the hearings.

The Governor does not recommend adoption of this request.

17. The seventeenth priority in the agency is within the victim services program for \$346,022 SGF and 10.0 FTE positions. The agency has one batterers' intervention program (BIP) group in Olathe and two in Kansas City within the Northern Parole Region. This request proposes to add one group in Olathe, one in Kansas City, two in Lawrence, and one in Lansing. This would eliminate the waitlist at the existing sites, and it would expand the program to the Lawrence and Lansing sites, which both lack quality based BIP services. In the Southern Parole Region, the agency has two groups in Hutchinson and four in Wichita. This request proposes to add one additional group in Hutchinson and four additional groups in Wichita.

The Governor does not recommend adoption of this request.

18. The eighteenth priority in the agency is within the victim services program for \$131,892 SGF and 2.0 FTE positions. The agency requests two additional positions to support facility-based BIPs. Every offender with a Prisoner Review Board requirement for BIP would be screened for an assessment prior to leaving the facility to ensure they can engage in BIP as soon as they are released.

The Governor does not recommend adoption of this request.

19. The nineteenth priority in the agency is within the victim services program for \$81,515 SGF. According to the agency, the part-time BIP staff have been funded from a federal Justice Assistance Grants (JAG) grant since FY 2019. The 2023 JAG request for proposal includes a new requirement that ongoing projects must find alternative funding within five years of

initial funding. FY 2023 will be the fifth year of JAG funding, so the agency requests changing the part-time BIP funding to SGF.

The Governor does not recommend adoption of this request.

20. The twentieth priority in the agency is within the Parole program for \$500,000 SGF for additional GPS funding. According to the agency, approximately 73.0 percent of the utilization of GPS for offenders on postrelease supervision is due to the statutory requirement for Jessica's Law. This is up from 59.0 percent in FY 2022. This reduced the ability to use GPS as a response to behavior and/or community safety concerns. As the population continues to increase and more offenders are released who meet the Jessica's Law criteria for mandatory GPS for life, increased funding for this intervention is needed.

The Governor does not recommend adoption of this request.

21. The twenty-first priority in the agency is within the information technology program for \$201,280 SGF and 2.0 FTE positions. According to the agency, after review of the Strategic Implementation Teams presentation, Athena Phase 1 training effort, and employee survey data, training for staff at all levels needs to increase. The agency indicates that with the much larger build and deployment of the Athena Phase 2 pending, the education and coordination of various disciplines using the technology are very important. The cost for the two positions is \$201,280, and equipment and software licensing is estimated at \$15,000.

The Governor does not recommend adoption of this request.

The agency is requesting a total of \$138.3 million SGF for five capital improvement projects for FY 2024.

22. The agency requests \$9.9 million SGF to raze the old, maximum security unit building at Lansing Correctional Facility. The 150-year-old unit was abandoned in 2020 when the new maximum security unit was constructed. All useful equipment in the facility has been removed. As part of the demolition, the project would also replace the warehouse and old engineering shop since the south wall of the facility is attached to the warehouse and old engineering shop.

The Governor recommends adoption of this request.

23. The agency requests \$36.9 million SGF to construct a new building at the Topeka Correctional Facility for health, medical, and support services. This project would provide for a new behavioral mental health and medical unit for the treatment of residents. According to the agency, the existing facilities are undersized for the population served. When the current medical unit was constructed, there were 450 residents housed at the facility. Due to increases in double bunking and the addition of G and J dormitories, the facility now has 948 beds. The existing infirmary has no CDC-approved isolation rooms, no private infirmary rooms, and only one suicide watch room.

In addition to the medical unit, the building would also serve as the facility's staff and visitor check-in, visiting room, control center, space for admission and discharge of residents, and office space.

The Governor does not recommend adoption of this request.

24. The agency requests \$66.8 million SGF to construct a new minimum security unit at the Hutchinson Correctional Facility. The original minimum security prison located along Avenue G Street in Hutchinson was constructed in 1985. The facility includes an administration building, maintenance building, visitation area, library, kitchen, laundry, recreation area, day rooms, and six dorms with a resident capacity of 336. The buildings were constructed using wood framing, wood rafters, wood siding, and asphalt roofing. These materials are a fire hazard, and the facility does not have fire sprinklers. The buildings are now 37 years old, and all the infrastructures have begun to fail. The living units are not air-conditioned. The agency believes the unit needs to be replaced with a new, energy-efficient, code-compliant facility.

The Governor does not recommend adoption of this request.

25. The agency requests \$19.2 million SGF to construct a new vocational building at the Kansas Juvenile Correctional Complex (KJCC). The facility requests expanding vocational services for residents to reflect the needs of the population. The agency indicates that meeting these needs for enhanced vocational training and career preparation reduces the likelihood of reoffending or transfer into the adult system. Long-term impacts include financial support for dependents, connection to pro-social activities, and contributions to the Kansas workforce.

The Governor does not recommend adoption of this request.

26. The agency requests \$5.5 million SGF to construct a new building at Topeka Correctional Facility (TCF) for laundry services. Due to a shortage of funds in the past, the laundry equipment at TCF was not replaced, and the laundry services at TCF were combined with the KJCC laundry where laundry for both 150 juveniles and 900 adult women are washed and dried. The agency indicates there is inconsistent work quality, clothing being returned gray or dingy, and untimely delivery of laundry, which causes behavioral issues. To correct these issues, the agency is requesting the construction of two new laundries at TCF, one located in the higher custody I and J complex and one located at the lower custody central unit.

The Governor does not recommend adoption of this request.

Additional changes include:

27. The Governor recommends replacing the \$500,000 transfer from the Problem Gambling Fund to KDOC for Community Corrections grants with a \$500,000 SGF appropriation.
28. The Governor recommends \$3.7 million SGF to reduce rates charged for resident phone calls from \$0.14 to \$0.07 per minute. Commissions from phone calls are reinvested into the correctional system to fund programming for residents. Because a reduction in phone call commissions would result in lower programming funding, the Governor recommends \$3.7 million SGF to backfill the funding reduction. According to the Governor, this funding shift will allow the agency to cut resident phone call rates in half without cutting funding for programming that is vital to residents' rehabilitation and reentry.
29. The Governor recommends \$9.6 million SGF to move adult corrections officers to the Kansas Police and Firefighter (KP&F) retirement plan. Participation in the KP&F plan would be voluntary for any individuals in the agency who participate in other plans.
30. Additionally, the individual facilities have requested a total of \$5.8 million SGF and 42.0 FTE positions. The requests include differential pay, new positions for Unit Team Managers or

Counselors, mail handling, replacing chairs, IT equipment, cameras, and a washer and dryer. Below are the items for the enhancement requests:

- Two facilities are requesting a total of \$1.2 million SGF for the differential pay plan that was implemented during the 2022 Session. LCF is requesting \$314,692 for FY 2024 and WCF is requesting \$874,464 for FY 2024. At LCF, the East Unit had not reopened at the time the funding projections were made, and the request is only for the East Unit positions. The WCF is requesting additional funding for the Medium Unit, which was not part of the originally appropriated funds.

The Governor recommends adoption of this request.

31. Eight facilities are requesting a total of \$3.0 million SGF for Unit Team Counselors and Unit Team Managers. According to the agencies, the current caseloads are very high; the work is complex; the staff are working with a new data system; dealing with a wide variety of issues and behaviors; trying to address program needs and skills needs and trying to sequence residents through the system; and addressing various risk and need areas.

- Ellsworth Correctional Facility (ECF) is requesting \$339,019 SGF and 4.0 FTE positions for two counselors and two managers.
- El Dorado Correctional Facility (EDCF) is requesting \$549,835 and 6.0 FTE positions for three counselors and three managers.
- Hutchinson Correctional Facility (HCF) is requesting \$460,079 and 6.0 FTE positions for three counselors and three managers.
- LCF is requesting \$471,057 and 6.0 FTE positions for three counselors and three managers.
- Larned Correctional Mental Health Facility (LCMHF) is requesting \$301,413 and 4.0 FTE positions for three counselors and three managers.
- Norton Correctional Facility (NCF) is requesting \$284,481 and 4.0 FTE positions for two counselors and two managers.
- TCF is requesting \$313,236 and 4.0 FTE positions for two counselors and two managers.
- WCF is requesting \$305,293 and 4.0 FTE positions for two counselors and two managers.

The Governor recommends adoption of this request in part. The Governor recommends adding 22.0 FTE positions for Unit Team and Corrections Counselors to help address high caseloads in the correctional facilities. However, the Governor recommends the agencies reallocate funding from vacant positions to fund the additional FTE positions.

32. Four facilities are requesting a total of \$569,957 SGF and 4.0 FTE positions to improve the safety and efficiency of handling mail entering and exiting the facilities. KDOC indicates this should alleviate issues with introduction of contraband in incoming mail parcels. The request provides for photocopying all incoming mail to residents. The request would fund a

new staff position, copier lease, paper, cleaning supplies, shredding services, and personal protective equipment.

- HCF is requesting \$201,469 and 1.0 FTE position.
- LCF is requesting \$168,580 and 1.0 FTE position.
- NCF is requesting \$112,437 and 1.0 FTE position.
- TCF is requesting \$87,471 and 1.0 FTE position.

The Governor does not recommend adoption of this request.

33. Four facilities are requesting a total of \$342,277 SGF for new staff chair replacement. The request is to enhance the work atmosphere within the facilities. The requests are as follows: EDCF requests \$70,911 SGF; LCF requests \$57,084 SGF; NCF requests \$122,969; and TCF requests \$91,313.

The Governor recommends adoption of this request in part. The Governor recommends a transfer totaling \$342,277 from the Correctional Industries Fund to the General Fees Fund of EDCF, LCF, NCF, and TCF to purchase staff chairs.

34. NCF is requesting \$100,000 SGF to replace and upgrade outdated and worn-out information technology systems through the Office of Information Technology Services (OITS) lease program.

The Governor does not recommend adoption of this request.

35. HCF is requesting \$30,000 SGF for a 360-degree camera system for the perimeter wall of the Central Unit. The current camera system provides limited coverage and requires a license for each camera.

HCF is also requesting \$350,000 SGF to replace the analog camera system. The funding would allow the facility to replace all current analog cameras with digital ones at all three units. The facility currently has limited camera coverage and this will allow the facility to provide better security.

The Governor does not recommend adoption of these requests.

36. EDCF is requesting \$170,594 SGF for two new washers and dryers.

The Governor does not recommend adoption of this request.

37. The Governor recommends deleting \$565,672 all from the CIBF, to match expenditures to available funding. The Governor's recommendation is to reduce the Correctional Institutional Building Fund appropriation to the available amount of \$4,442,000. Property insurance was increased, and the agency overestimated the amount that would be available.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

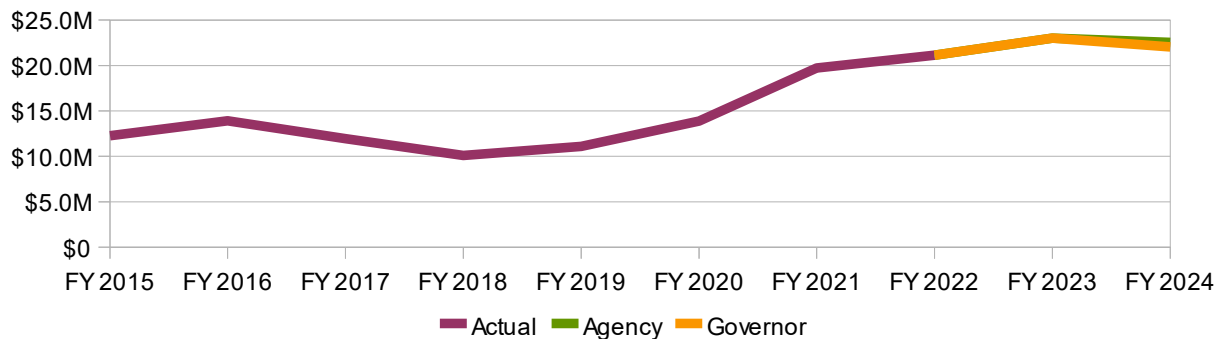
FIGURE 9 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Central Office/KCI	\$ 268,742,368	\$ 287,181,349	\$ 287,241,349	\$ 449,031,964	\$ 304,926,834
El Dorado CF	38,971,092	39,858,849	39,858,849	39,952,505	39,232,076
Ellsworth CF	18,208,821	20,852,194	20,852,194	20,370,590	20,031,571
Hutchinson CF	42,133,630	45,517,886	45,517,886	46,139,903	45,098,355
Kansas Juvenile CC	23,474,030	24,492,254	24,492,254	24,240,292	24,240,292
Lansing CF	34,554,150	41,866,195	42,426,195	42,482,015	51,712,671
Larned CMHF	15,767,511	16,097,719	16,097,719	16,200,626	15,899,213
Norton CF	21,136,073	23,015,898	23,015,898	22,530,792	22,033,874
Topeka CF	20,229,163	22,422,916	22,422,916	22,276,936	21,876,229
Winfield CF	16,243,090	23,757,960	23,437,492	23,960,102	23,654,809
TOTAL	\$ 499,459,928	\$ 545,063,220	\$ 545,362,752	\$ 707,185,725	\$ 568,705,924
FTE Positions:					
Central Office/KCI	517.0	531.1	531.1	559.1	531.1
El Dorado CF	486.0	486.0	486.0	492.0	490.0
Ellsworth CF	234.0	234.0	234.0	238.0	236.0
Hutchinson CF	510.0	507.0	507.0	514.0	511.0
Kansas Juvenile CC	264.5	266.5	266.5	266.5	266.5
Lansing CF	410.0	445.0	445.0	452.0	449.0
Larned CMHF	189.0	189.0	189.0	193.0	191.0
Norton CF	248.0	264.8	264.8	269.8	266.8
Topeka CF	261.5	262.0	262.0	267.0	264.0
Winfield CF	201.0	257.0	257.0	260.0	258.0
TOTAL	3,321.0	3,442.4	3,442.4	3,511.4	3,463.4

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 10
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5201, 755204, 75-5205, 75-5251, 75-5257

PROGRAM GOALS: • Provide the administrative and staff services required for operation of the KDOC Central Office.
• Provide the leadership, support, and oversight necessary for the correctional system to meet its objectives.

The Administration program includes the activities of the Secretary of Corrections and other administrative and support personnel responsible for the management and oversight of correctional facilities and provision of services to inmates, parolees, and other offenders. The Administration Program is composed of the following subprograms:

ADMINISTRATION

This subprogram provides agency administrative functions, such as legal services, fiscal management, contract oversight, human resources, public information, policy development, and centralized inmate banking.

INFORMATION SERVICES

This subprogram is responsible for the planning, operation, and support of all information technology functions and telecommunications.

ENFORCEMENTS, APPREHENSIONS, AND INVESTIGATIONS

Enforcements, Apprehensions, and Investigations (EAI) is a specialized unit responsible for investigating incidents involving inmates, staff, or individuals on the premises of correctional facilities. Further, EAI is involved with the apprehension of escapees and parole absconders, and is the agency's primary intelligence gathering and analysis entity.

FIGURE 11
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Internal Management Policies and Procedures (IMPP) Maintained*	334	325	331	313	313
2.Number of IMPP Reviewed*	16	115	47	132	100
3.Number of IMPP Revised*	16	114	47	132	100
4.Number of General Orders* Reviewed	619	215	278	664	656
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 14,471,560	\$ 16,033,627		\$ 16,924,166	\$ 15,928,026
Federal Funds	1,132,346	147,724		1,793,423	141,416
All Other Funds	4,129,804	19,795,387		5,134,566	1,052,247
TOTAL	\$ 19,733,710	\$ 35,976,738		\$ 23,852,155	\$ 17,121,689
Percentage Change:					
SGF	40.0 %	10.8 %		5.6 %	(5.9) %
All Funds	42.1 %	82.3 %		(33.7) %	(28.2) %
FTE Positions	103.6	103.6		106.6	106.6
*Performance measure not evaluated by the Office of Governor.					

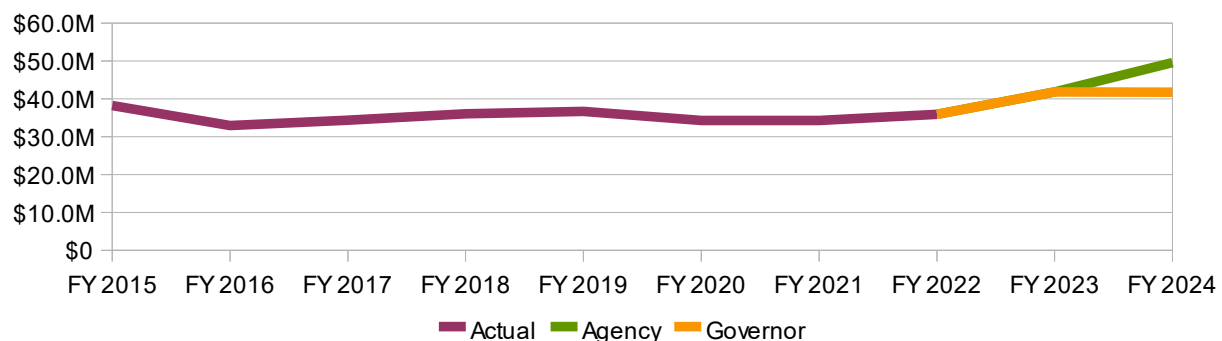
BUDGET ANALYSIS

The **agency** requests \$18.3 million, including \$16.7 million SGF, for the Administration program for FY 2024. This is an all funds decrease of \$5.5 million, including an SGF decrease of \$253,827, below the FY 2023 revised estimate. The decrease is primarily attributable to decreases in computer expenditures and consulting services.

The **Governor** recommends \$17.1 million, including \$15.9 million SGF, for the Administration program for FY 2024. This is an all funds decrease of \$1.2 million, and an SGF decrease of \$742,313, or 4.4 percent, below the FY 2024 agency request. The recommendation does not fund all enhancement requests.

COMMUNITY AND FIELD SERVICES

FIGURE 12
COMMUNITY AND FIELD SERVICES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5290 through 75-52,113

PROGRAM GOALS: • Provide offender supervision commensurate with the assessed risk level.
• Enhance public safety by increasing offender pro-social behavior.

The Community and Field Services program consists of correctional programs, services, and sanctions that are administered in the community rather than a correctional facility. Offenders covered under the program include probationers and those sentenced under the alternative drug sentencing policy (2003 SB 123), as well as offenders who have been released from correctional facilities on parole. In addition to supervision and assessment of probationers and parolees, the program also administers payments to residential facilities in Johnson and Sedgwick counties for adult felony probationers that are designed to increase accountability by helping offenders find employment and develop good work habits. The Community Supervision program is composed of the following subprograms:

COMMUNITY CORRECTIONS

This subprogram provides operating grants to community corrections agencies administered by county governments for the supervision adult

felony probationers, pursuant to KSA 75-5291. This supervision includes assessment, individualized case plans, rehabilitation programs, behavioral health services, and GPS monitoring. There are currently 31 community corrections agencies receiving grants. Some agencies serve a single county, while others are multi-county agencies.

PAROLE SUPERVISION

This subprogram is responsible for the community-based supervision of offenders who are released from correctional facilities on parole, postrelease supervision, or conditional release, but who have not been discharged from his or her sentence.

INTERSTATE COMPACT UNIT

This unit is responsible for regulating the transfer and movement between states of adult parole and probation offenders under community supervision.

FIGURE 13 COMMUNITY AND FIELD SERVICES, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of offenders under parole supervision in Kansas on June 30th	5,653	5,476	5,816	5,735	5,950
2.Number of offenders under parole supervision returned to prison with new sentences for felony offenses	134	101	122	110	120
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 32,237,332	\$ 33,144,030		\$ 39,361,631	\$ 39,331,047
Federal Funds	229	34,144		-	-
All Other Funds	2,442,422	2,709,878		2,476,785	2,408,000
TOTAL	\$ 34,679,983	\$ 35,888,052		\$ 41,838,416	\$ 41,739,047
Percentage Change:					
SGF	1.0 %	2.8 %		18.8 %	(0.1) %
All Funds	1.1 %	3.5 %		16.6 %	(0.2) %
FTE Positions	162.0	162.0		162.0	162.0

BUDGET ANALYSIS

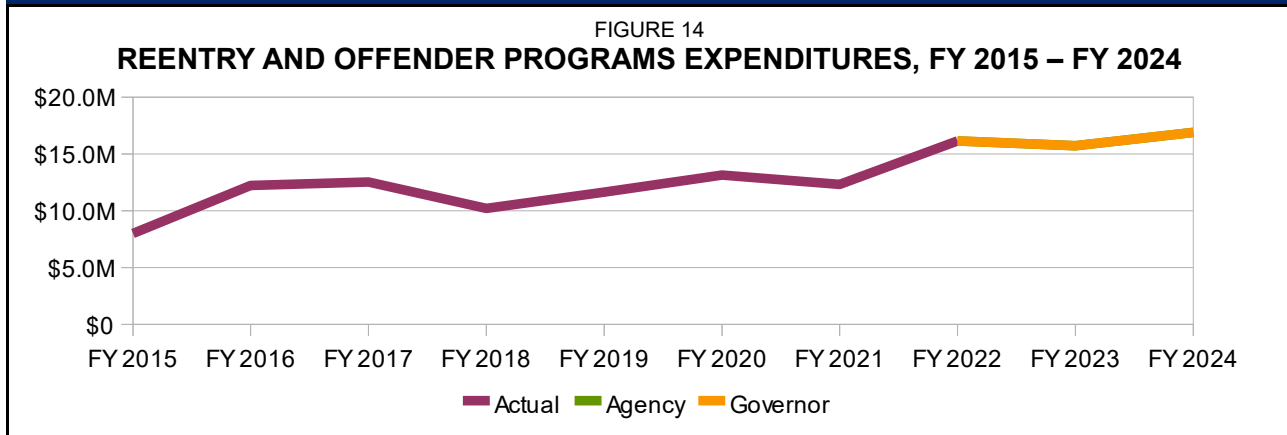
The **agency** requests \$49.6 million, including \$46.7 million SGF, for the Community and Field Services program for FY 2024. This is an all funds increase of \$7.7 million, including an SGF

increase of \$7.3 million, above the FY 2023 approved amount. The increase is attributed to the agency's enhancement requests totaling \$7.6 million.

The requests include: programming and operational cost for Community Corrections; contracted quality assurance; additional funding for GPS; care coordinators; and additional agents.

The **Governor** recommends \$41.7 million, including \$39.3 million SGF, for the Community and Field Services program for FY 2024. This is a decrease of \$7.8 million, including \$7.3 million SGF below the agency's request. The Governor did not recommend the enhancements.

REENTRY AND OFFENDER PROGRAMS



STATUTORY BASIS: • KSA 75-5201, 75 5210, 75-5210a, 75-2511, 8-1567

PROGRAM GOALS:

- Increase successful program completions through readiness, responsivity, motivational enhancements, and providing programs in a dose that fits the risk levels.
- Provide quality release planning services that address housing and connections to treatment and are volunteer led.
- Increase employability and employment opportunities for residents.

Reentry and Offender Programs provide direct rehabilitative programs and reentry services to inmates and parolees. Offenders are assessed, and a case management plan is developed using evidence-based principles to reduce their risk of returning to the correctional system after release. The services and programs include:

- Special, career technical, and academic education;
- Substance abuse treatment;
- Community-based resources to assist offenders when they transition back into the community
- Sex offender treatment services; and
- Other programs.

Offender Programs is composed of the following subprograms.

TRANSITIONAL HOUSING

This subprogram coordinates temporary housing for recently released offenders. Housing specialists in Kansas City, Olathe, Topeka, and Wichita work with landlords, property managers, public housing authorities, parole officers, and unit team counselors to ensure that offenders have safe and affordable housing opportunities.

MENTORING

This subprogram provides volunteer mentors to work with offenders pre- and post-release to address needs—such as employment, housing, and family issues—and provide positive social influencing and modeling.

MENTAL HEALTH

The Mental Health subprogram works with offenders with mental illness to provide

discharge planning services at all facilities to ensure a continuum of care.

PROGRAM PROVIDERS

The Program Providers subprogram contains expenditures for various contracts that provide programming services to offenders during reintegration into the community.

REENTRY

This subprogram manages teams that work with offenders 18 months prior to release for high-risk/high-need offenders and several months pre-release in all cases. These teams prepare the offender and community for the offender's return.

FIGURE 15 REENTRY AND OFFENDER PROGRAMS, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Sex Offender Program Completions	147	239	158	350	400
2. Substance Abuse Program Completion	360	334	472	400	450
Output Measure:					
3. GED Completion	275	302	293	350	400
4. College Courses Completed*	118	203	127	300	350
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 6,109,152	\$ 7,142,826		\$ 9,015,583	\$ 12,194,073
Federal Funds	380,000	1,032,730		304,721	259,721
All Other Funds	5,844,036	7,982,422		6,421,354	4,458,955
TOTAL	\$ 12,333,188	\$ 16,157,978		\$ 15,741,658	\$ 16,912,749
Percentage Change:					
SGF	1.9 %	16.9 %		26.2 %	35.3 %
All Funds	(6.3) %	31.0 %		(2.6) %	7.4 %
FTE Positions	108.0	109.0		108.0	108.0
*Performance measure not evaluated by the Office of Governor.					

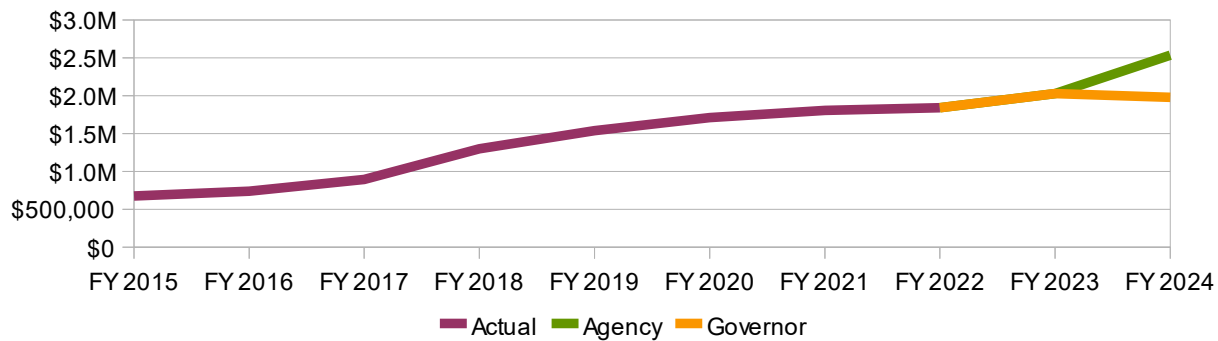
BUDGET ANALYSIS

The **agency** requests \$16.9 million, including \$8.9 million SGF, for Reentry and Offender Programs for FY 2024. This is an all funds increase of \$1.2 million, including an SGF decrease of \$108,437, from the FY 2023 revised estimate. The increase is due to additional expenditures for computer software and contractual services.

The **Governor** recommends \$16.9 million, including \$12.2 million SGF, that includes adding \$3.3 million SGF and deleting the same amount from an agency trust fund. The adjustment is due to the Governor's enhancement to reduce the phone call charge rate to \$0.07 per minute.

VICTIM SERVICES

FIGURE 16
VICTIM SERVICES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 22-3727

PROGRAM GOALS: • Serve as a liaison and service provider to crime victims.
• Provide quality, victim-centered batterer intervention program (BIP) services.

The Victim Services program provides services to victims of crimes and offending inmates in the correctional facilities. These services include notification of changes in offender status, apology repository, public comment session advocacy, tours, victim/offender dialogue, visitation screenings, cease correspondence orders, safety planning/family reintegration, parole violation hearings, and victim impact classes. The Victims Services program is composed of the following subprograms

VICTIM NOTIFICATION

Pursuant to KSA 22-3727, this office provides written notification of changes to an offender's status regarding release date, death, early discharge, and other listed changes.

VICTIM SERVICES LIAISON

This subprogram allows victims to coordinate with local law enforcement to develop a safety plan in response to an offender's pending release.

RESTORATIVE JUSTICE

This subprogram provides the opportunity for survivors of severe violence to dialogue with an offender under the guidance of trained professionals.

BATTERER INTERVENTION PROGRAMMING

Batterer Intervention Programming (BIP) is certified by the Kansas Office of the Attorney General to provide services to offenders in prison and on parole. BIP services are intended to hold persons convicted of domestic violence offenses accountable, create nonviolent behavior, and promote safety for victims.

FIGURE 17
VICTIM SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Victims Who Registered for Services	40,978	41,874	40,992	42,000	42,500
2.Number of Domestic Violence Victims Served	322	509	379	500	500
Output Measure:					
3.Number of Victims Who Received Services	10,242	10,047	10,541	10,500	11,000
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 850,501	\$ 921,371		\$ 1,014,583	\$ 982,203
Federal Funds	956,115	921,408		1,014,421	994,985
All Other Funds	-	-		-	-
TOTAL	\$ 1,806,616	\$ 1,842,779		\$ 2,029,004	\$ 1,977,188
Percentage Change:					
SGF	(3.2) %	8.3 %		10.1 %	(3.2) %
All Funds	5.5 %	2.0 %		10.1 %	(2.6) %
FTE Positions	29.0	29.0		29.0	29.0

BUDGET ANALYSIS

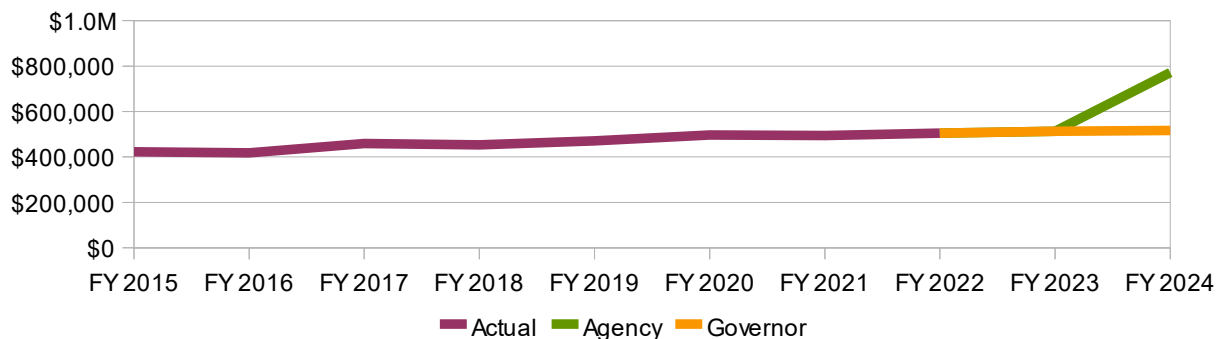
The **agency** requests \$2.5 million, including \$1.5 million SGF, for the Victim Services program for FY 2024. This is an all funds increase of \$507,613, including an SGF increase of \$527,049, above the FY 2023 revised estimate. The increase is attributable to the agency's three enhancement requests totaling \$559,429 SGF. These enhancements include parole-based Batterer Intervention

Program (BIP) services, facility BIP assessments, and part-time BIP staff.

The **Governor** recommends \$2.0 million, including \$982,203 SGF, for the Victim Services program for FY 2024. This is a decrease of \$559,429 SGF below the agency's request. The recommendation does not include the agency's enhancement requests.

PRISONER REVIEW BOARD

FIGURE 18
PRISONER REVIEW BOARD EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 22-3701, 22-3706, 22-3709, 75-52,153

PROGRAM GOALS: • Issue parole suitability decisions that promote the development of offenders and reduce the risk of offenders committing additional crimes.

The Prisoner Review Board was created in 2011 through Executive Reorganization Order No. 34, which abolished the Parole Board and transferred its duties and powers to the Prisoner Review Board within KDOC. The Board consists of three members who conduct parole suitability hearings, final violation

hearings and revocation consideration, and public comment sessions. The Chairperson and two other board members are full-time employees, and the program also has administrative and clerical staff. The Board reviews approximately 7,000 cases annually.

FIGURE 19 PRISONER REVIEW BOARD, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Meetings Attended by the Board	275	275	267	275	275
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 494,068	\$ 504,533		\$ 513,142	\$ 516,407
Federal Funds	-	-		-	-
All Other Funds	-	-		-	-
TOTAL	\$ 494,068	\$ 504,533		\$ 513,142	\$ 516,407
Percentage Change:					
SGF	(0.7) %	2.1 %		1.7 %	0.6 %
All Funds	(0.7) %	2.1 %		1.7 %	0.6 %
FTE Positions	6.0	6.0		6.0	6.0

BUDGET ANALYSIS

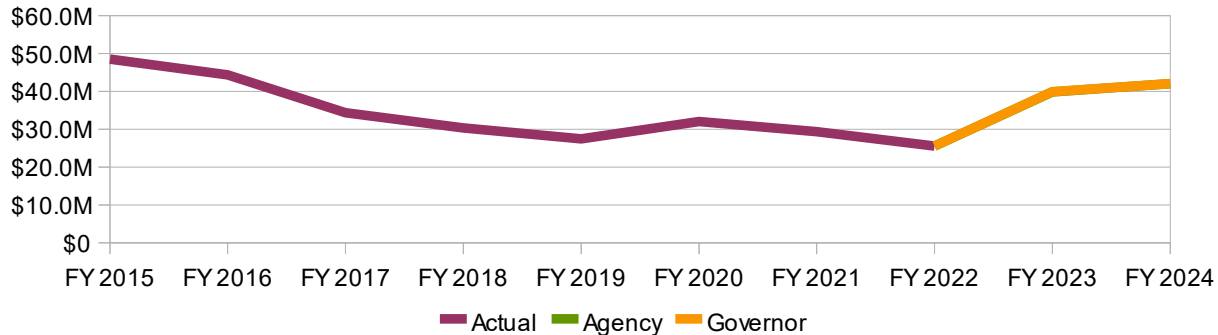
The **agency** requests \$771,582, all SGF, for the Prisoner Review Board program for FY 2024. This is an increase of \$258,440 above the FY 2023 revised estimate. The increase is primarily attributable to the agency's two enhancement requests totaling \$255,175. This request includes funding for three hearing officers and one administrative support position who would administer preliminary parole revocation hearings across the state, assist with

youthful offender hearings, and address open records requests.

The **Governor** recommends \$516,407 SGF for the Prisoner Review Board program for FY 2024. This is a decrease of \$255,175 below the agency's request. The recommendation does not include the agency's enhancement request to fund additional positions.

JUVENILE SERVICES

FIGURE 20
JUVENILE SERVICES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-7001 through 7071, 75-52,162, 75-52,163, and 75-52,164

PROGRAM GOALS: • Reduce juvenile crime by offering community-based prevention and intervention programs.
• Provide oversight and maintain accountability of community case management intensive supervision, intake and assessment, intervention, and prevention programs.

The Juvenile Services program was established within KDOC following a merger of the former Juvenile Justice Authority in FY 2014. The program is responsible for administering state and federal funds and coordinating with other agencies to provide a continuum of juvenile justice services statewide. Services are delivered through grants to local boards of county commissioners for the operation of community-based juvenile justice programs, contracts for community placements, and the Kansas Juvenile Correctional Complex. The Kansas Juvenile Correctional Complex submits a separate agency budget.

SB 367 (2016) reformed the juvenile justice system in Kansas and increased investments in evidence-based programs and practices by reinvesting funds derived from a decreased reliance on the incarceration of juveniles.

The Juvenile Services program includes the following subprograms.

TECHNICAL ASSISTANCE AND OVERSIGHT

This subprogram provides support, consultation, oversight, data analysis, and resources to local stakeholders for the operation of various juvenile justice services across Kansas. These services include evidence-based programming, Prevention and Graduated Sanctions Block grants, and Juvenile Alternatives to Detention Grants, which support juvenile intake and assessment services, intensive supervision, and community placements.

KANSAS ADVISORY GROUP

The Kansas Advisory Group (KAG) is responsible for determining, advocating for, and promoting the best interests of juveniles in the state, pursuant to KSA 75-7007. The KAG reviews juvenile justice policy and ensures compliance with the federal Juvenile Justice and Delinquency Prevention Act of 1974.

**FIGURE 21
JUVENILE SERVICES, PERFORMANCE MEASURES**

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
1.Number of Residential Provider Site Visits Conducted	4	-	1	3	3
2.Number of New Staff Training in Efficient Practices in Correctional Supervision	23	46	30	55	55
3.Number of Community Supervision Agency On-Site Visits	-	26	18	78	78
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 27,199,804	\$ 15,853,511		\$ 35,856,175	\$ 38,051,306
Federal Funds	1,230,178	712,191		334,336	397,433
All Other Funds	1,154,579	8,975,446		3,679,144	3,557,490
TOTAL	<u>\$ 29,584,561</u>	<u>\$ 25,541,148</u>		<u>\$ 39,869,655</u>	<u>\$ 42,006,229</u>
Percentage Change:					
SGF	(8.8) %	(41.7) %		126.2 %	6.1 %
All Funds	(8.2) %	(13.7) %		56.1 %	5.4 %
FTE Positions	24.5	24.5		24.5	24.5

BUDGET ANALYSIS

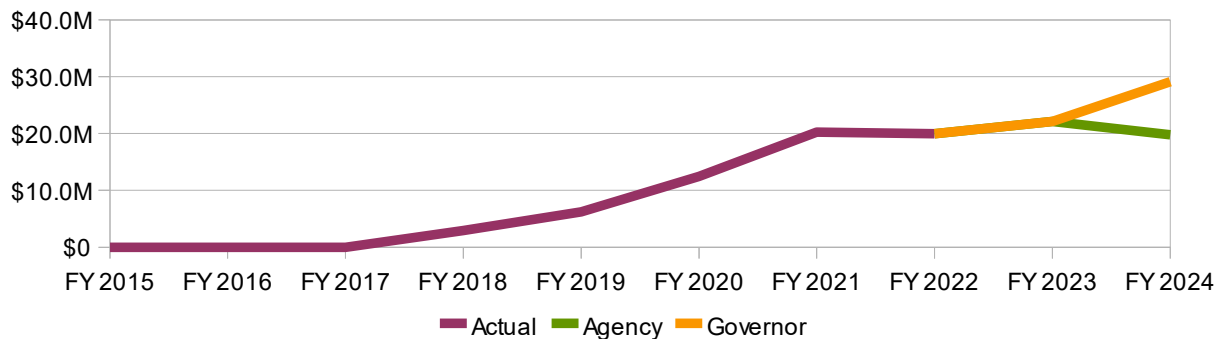
The **agency** requests \$42.0 million, including \$38.1 million SGF, for the Juvenile Services program for FY 2024. This is an all funds increase of \$2.2 million, including an SGF increase of \$2.2 million, above the FY 2023 revised estimate. The increase is attributed to

increased expenditures in contractual services for evidence-based programs.

The **Governor** concurs with the agency's request for the Juvenile Services program for FY 2024.

FACILITIES MANAGEMENT

**FIGURE 22
FACILITIES MANAGEMENT EXPENDITURES, FY 2015 – FY 2024**



STATUTORY BASIS: • KSA 75-5201 *et seq.*

PROGRAM GOALS: • Provide the leadership, support, and oversight necessary for safe operation of the correctional facilities.

The Facilities Management program manages the operations of all correctional facilities. This centralized management ensures uniformity and consistency among facilities. Functions of the program include:

- Infrastructure and capital improvements planning;
- Administration of security classification systems;

- Computation of inmate sentences;
- Conducting security and safety inspections;
- Oversight of volunteer and religious services;
- Processing inmate grievances; and
- Management of contracted beds.

FIGURE 23 FACILITIES MANAGEMENT, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
1.Number of Security Audits Conducted	9	9	9	9	9
2.Number of Fire/Safety Inspections Conducted	15	18	13	18	18
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 18,277,410	\$ 19,828,357		\$ 21,981,043	\$ 28,959,511
Federal Funds	20,581	14,231		39,195	88,204
All Other Funds	1,945,472	123,114		93,085	63,158
TOTAL	<u>\$ 20,243,463</u>	<u>\$ 19,965,702</u>		<u>\$ 22,113,323</u>	<u>\$ 29,110,873</u>
Percentage Change:					
SGF	70.2 %	8.5 %		10.9 %	31.7 %
All Funds	62.6 %	(1.4) %		10.8 %	31.6 %
FTE Positions	21.0	18.0		19.0	19.0

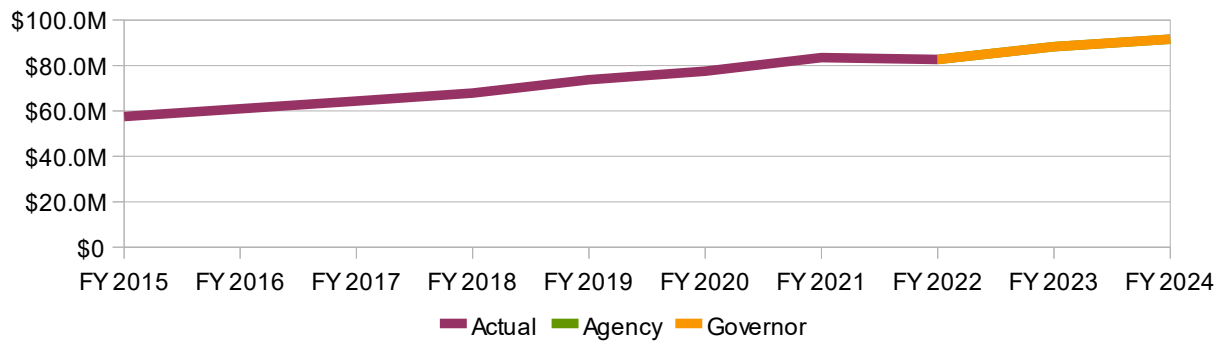
BUDGET ANALYSIS

The **agency** requests \$19.8 million, including \$19.6 million SGF, for the Facilities Management program for FY 2024. This is a decrease of \$2.4 million below the FY 2023 revised estimate. The decrease is primarily attributable to decreases in contractual services, commodities, and purchase of passenger cars.

The **Governor** recommends \$29.1 million, including \$29.0 million SGF, for the Facilities Management program for FY 2024. This is an SGF increase of \$9.4 million above the agency's FY 2024 request. The recommendation includes the enhancements for equipment, vehicles, and the adult corrections officers KP&F KPERS additional funding.

INMATE HEALTH CARE

FIGURE 24
INMATE HEALTH CARE EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5201, 75-5210, 75-5220, 75-5248, 75-5249, 429 US 97

PROGRAM GOALS: • Provide for the delivery of appropriate medical care services in accordance with accreditation requirements of the National Commission on Correctional Health Care (NCCHC), the American Correctional Association (ACA), and within the clinical guidelines of the American Academy of Family Physicians (AAFP) and Medicaid.

- Provide for the delivery of appropriate mental health services in compliance with ACA and within guidelines established by the Behavioral Sciences Regulatory Board.

The Inmate Health Care program is provided for by an all-inclusive contract with Centurion of Kansas, LLC. The contract covers medical, dental, and mental health services for all adult inmates and juveniles offenders. KDOC entered into a contract with Centurion on July 1, 2020. The contract allows for a two-year term with two additional two-year renewal options, which if exercised would extend the contract to June 2026. Included in the Inmate Health Care program are expenditures for Medicaid services, hepatitis C treatment, and COVID-19 medical response.

The program includes an agreement with the University of Kansas Medical Center to provide clinical oversight and monitoring of the contracted health care provider.

The Inmate Health Care program is composed of the following subprograms.

ADULT HEALTH CARE SERVICES

This subprogram provides health care services for adult inmates and includes Medicaid inpatient hospitalization costs for inmates who are under 18, over 65, pregnant, or disabled.

JUVENILE HEALTH CARE SERVICES

This subprogram provides health care to youth housed at the Kansas Juvenile Correctional Complex.

FIGURE 25 INMATE HEALTH CARE, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Inmates Treated for Hepatitis C	137	228	277	323	323
2.Number of Suicides	2	2	3	1	-
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 81,841,684	\$ 81,976,493		\$ 87,286,111	\$ 89,978,899
Federal Funds	1,649,724	726,923		657,220	1,157,220
All Other Funds	-	-		302,671	457,724
TOTAL	\$ 83,491,408	\$ 82,703,416		\$ 88,246,002	\$ 91,593,843
Percentage Change:					
SGF	7.7 %	0.2 %		6.5 %	3.1 %
All Funds	7.7 %	(0.9) %		6.7 %	3.8 %
FTE Positions	2.0	2.0		2.0	2.0

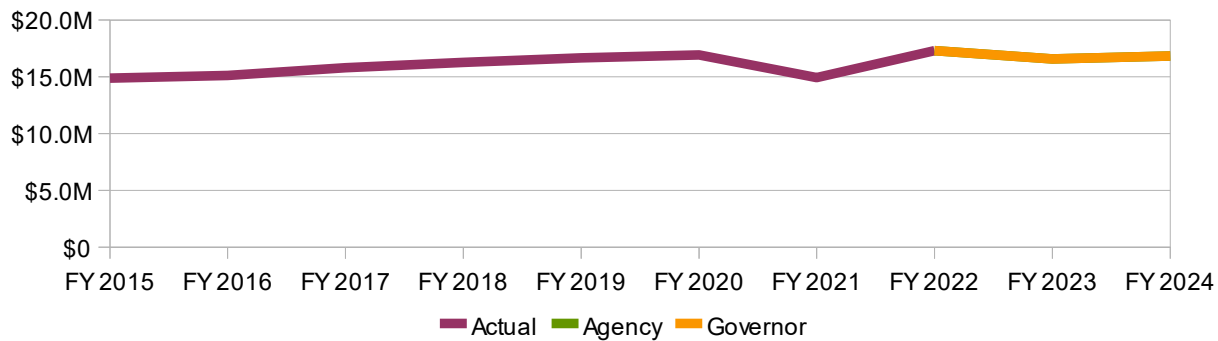
BUDGET ANALYSIS

The **agency** requests \$91.6 million, including \$90.0 million SGF, for the Inmate Health Care program for FY 2024. This is an all funds increase of \$3.3 million, including an SGF increase of \$2.7 million. The increase is primarily attributed to the agency's enhancement request of \$2.9 million to fully fund the health care contract.

The **Governor** concurs with the agency's request for FY 2024.

FOOD SERVICE

FIGURE 26
FOOD SERVICE EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5201

PROGRAM GOALS: • Provide appetizing meals to the inmate population that meet nutritional and daily caloric intake requirements as well as special diets necessary to meet individual medical and religious needs.

The Food Service program includes expenditures for the provision of food services at adult correctional facilities. KDOC entered into a contract with Aramark Correctional Services, Inc., in July 1997. Aramark is responsible for all labor, food, supplies, and other materials required for the delivery of food services at all adult correctional facilities. The current contract with Aramark was amended in

FY 2022, which resulted in extension of the contract through FY 2032. The Kansas Juvenile Correctional Complex entered into a separate food service contract with Aramark in 2019 to accommodate the dietary needs of a juvenile population. Funding for this separate contract is noted in the Kansas Juvenile Justice Complex budget request. The contract is calculated based on average daily population (ADP).

FIGURE 27
FOOD SERVICE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Food Service Grievances Filed*	55	89	69	75	75
Output Measure:					
2.Number of Kitchen Inspections Conducted	19	18	18	18	18
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 14,570,134	\$ 16,357,164		\$ 15,376,246	\$ 15,376,246
Federal Funds	-	-		-	-
All Other Funds	354,970	943,578		1,215,392	1,452,841
TOTAL	\$ 14,925,104	\$ 17,300,742		\$ 16,591,638	\$ 16,829,087
Percentage Change:					
SGF	(3.5) %	12.3 %		(6.0) %	-- %
All Funds	(11.8) %	15.9 %		(4.1) %	1.4 %
FTE Positions	--	--		--	--
*Performance measure not evaluated by the Office of Governor.					

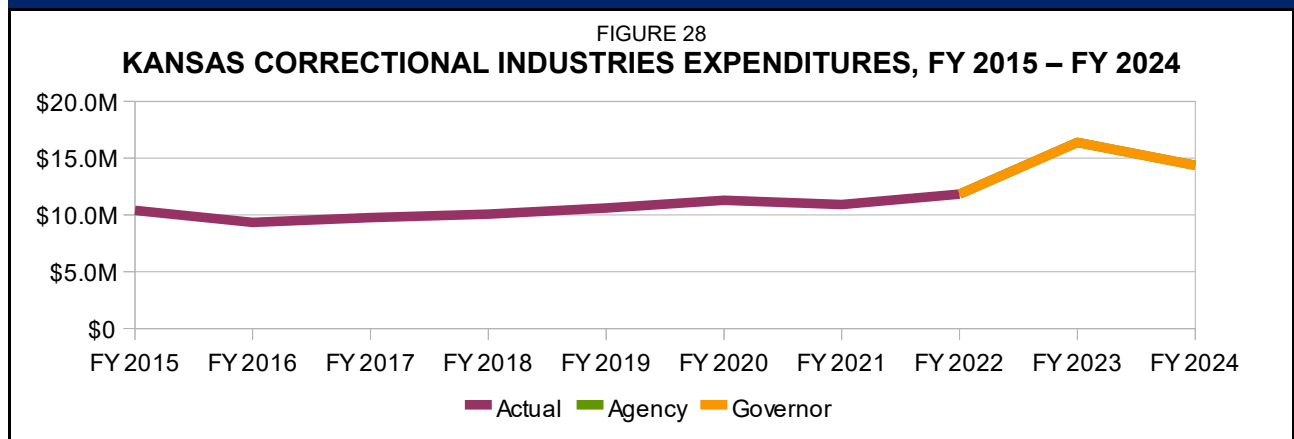
FY 2023 FOOD SERVICE CONTRACT - AGENCY ESTIMATE				
Facilities	8,466 ADP x 3 x 365 =	9,270,270 meals x \$1.752/meal	\$	16,241,513
Monitor Meals		36,500 meals x 1.25/meal		45,625
Equipment Maintenance and Replacement Fund				300,000
<i>Subtotal - Aramark</i>			\$	16,587,138
Dietician Services				4,500
TOTAL			\$	16,591,638

BUDGET ANALYSIS

The **agency** requests \$16.8 million, including \$15.4 million SGF, for the Food Service program for FY 2024. This is a special revenue fund increase of \$237,449 above the FY 2023 revised estimate. The increase is primarily attributable to the increased cost of food.

The **Governor** concurs with the agency's request for FY 2024.

KANSAS CORRECTIONAL INDUSTRIES



STATUTORY BASIS: • KSA 75-5273 through 75-5282

PROGRAM GOALS: • Provide inmates with training and work experience in the production of high-quality goods and services, while maintaining a financially sound condition.

The Kansas Correctional Industries (KCI) manufactures a variety of products at correctional facilities using inmate labor. These products are sold to government units or not-for-profit organizations. KCI provides work activities for 12.0 percent of the total inmate population. Approximately 90.0 percent of sales are to other state agencies, with the balance divided among other eligible organizations, state residents, and employees. Pursuant to KSA 75-5268, a portion of inmate earnings from private industry jobs may be collected by the agency to offset room and board costs. KCI is composed of the following subprograms.

ADMINISTRATION

This subprogram is responsible for the management and oversight of inmates, facilities, and product distribution of the goods made by KCI.

OTHER SUBPROGRAMS

KCI is composed of numerous divisions, including, but not limited to, service for private industries, metal products, signs and graphics, dental products, the farm division, textiles, canteen, sales and marketing, and warehouses.

FIGURE 29
KANSAS CORRECTIONAL INDUSTRIES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
There are no performance measures submitted for this program.					
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	10,928,853	11,835,672		16,381,242	14,368,885
TOTAL	<u>\$ 10,928,853</u>	<u>\$ 11,835,672</u>		<u>\$ 16,381,242</u>	<u>\$ 14,368,885</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(3.3) %	8.3 %		38.4 %	(12.3) %
FTE Positions	61.0	61.0		60.2	60.2

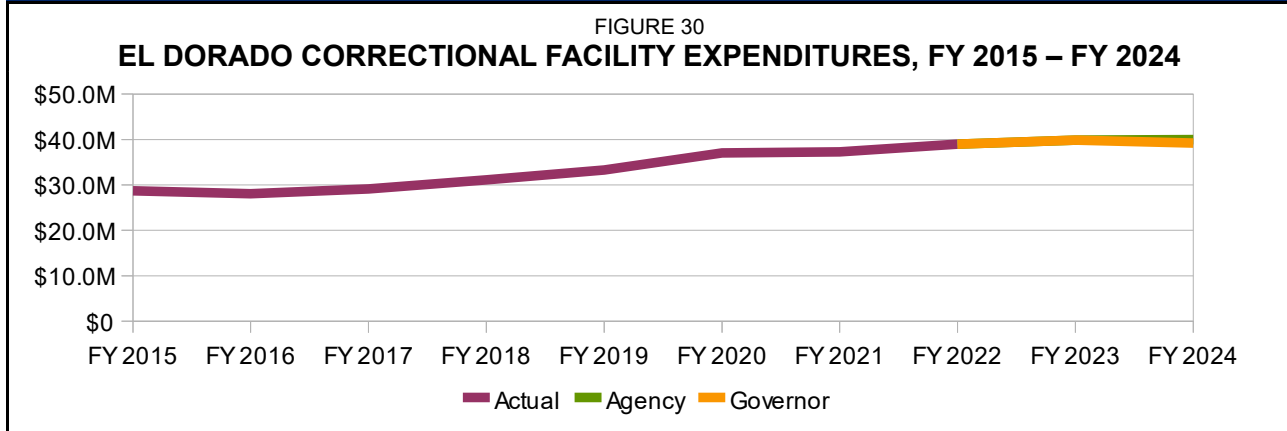
BUDGET ANALYSIS

The **agency** requests \$14.4 million, all from special revenue funds, for the Kansas Correctional Industries program for FY 2024. This is a decrease of \$2.0 million below the FY 2023 revised estimate. The decrease is primarily due to decreased expenditures on capital improvements. The FY 2023 capital

improvement expenditures include construction of a new Private Industries building at the LCF and security upgrades at HCF and EDCF.

The **Governor** concurs with the agency's request for FY 2024.

EL DORADO CORRECTIONAL FACILITY



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5253, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

The 1989 Legislature authorized construction of the El Dorado Correctional Facility (EDCF) at a cost of \$58.0 million as a result of a class action lawsuit challenging prison conditions in Kansas. Initially built with a capacity of 640 beds, a dormitory was added in 1995 and two additional cell houses were added in 2001. The total operating capacity of EDCF in FY 2023 is 1,832.

EDCF houses special management and maximum, medium, and minimum custody inmates in seven cell houses. Two cell houses are designated as Restrictive Housing units for inmates that cannot be maintained in the general population at any other correctional

facility. Once cell house is designated as the Mental Health unit and three cells houses are designated for the general population. The final cell house serves has the infirmary.

EDCF also operates the Reception and Diagnostic Unit (RDU), the State's central intake point for all male offenders committed to the custody of the Secretary of Corrections. Inmates are processed, evaluated, classified, and designated to be delivered to one of the State's correctional facilities. The evaluation provides psychological, social, academic, vocational, and substance abuse assessments for each inmate. When necessary, a more detailed psychiatric evaluation is performed.

FIGURE 31 EL DORADO CORRECTIONAL FACILITY, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Staff Turnover Rate- Uniformed*	34.0 %	33.1 %	32.3 %	30.0 %	30.0 %
2. Staff Turnover Rate- Non Uniformed*	18.9 %	38.2 %	24.3 %	34.0 %	34.0 %
Output Measure:					
3. Average Daily Population*	1,650	1,471	1,683	1,319	1,256
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 27,582,865	\$ 35,171,170		\$ 38,854,902	\$ 39,156,165
Federal Funds	8,869,983	3,023,568		-	-
All Other Funds	795,500	776,354		1,003,947	75,911
TOTAL	\$ 37,248,348	\$ 38,971,092		\$ 39,858,849	\$ 39,232,076
Percentage Change:					
SGF	(24.9) %	27.5 %		10.5 %	0.8 %
All Funds	0.6 %	4.6 %		2.3 %	(1.6) %
FTE Positions	486.0	486.0		486.0	490.0
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

The **El Dorado Correctional Facility** requests \$40.0 million, including \$39.9 million SGF, for FY 2024. This is an all funds increase of \$93,656, or 0.2 percent, including an SGF increase of \$1.1 million, or 2.8 percent, above the FY 2023 revised estimate.

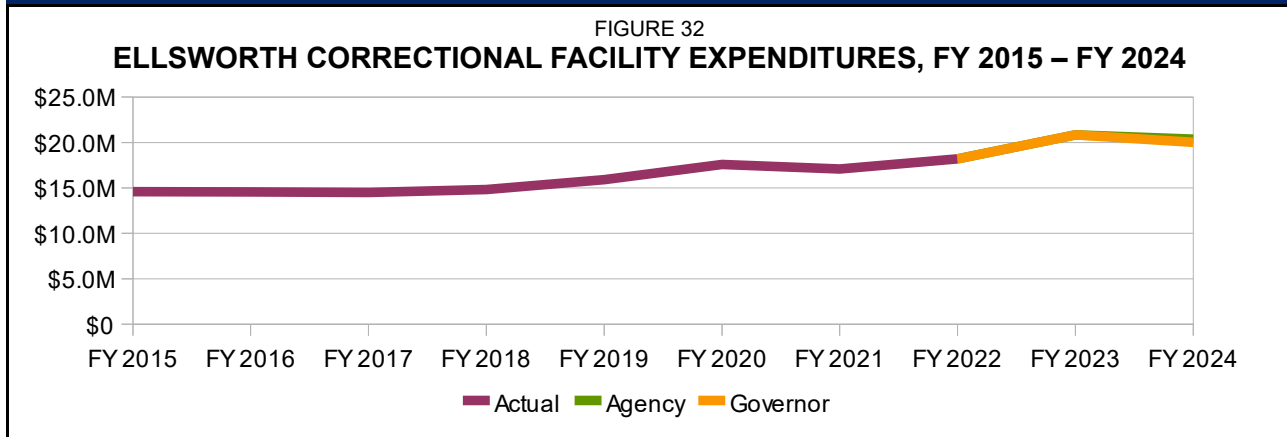
The SGF increase is primarily attributable to the agency's enhancement request of \$791,339 SGF for six Unit Team positions, staff chairs, and washers and dryers. There are additional expenditures in salaries and wages and capital outlay.

The agency's request includes a decrease of \$833,096, all from special revenue funds, for capital improvements for FY 2024.

Such expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** recommends expenditures of \$39.2 million, including \$39.2 million SGF, for the El Dorado Correctional Facility for FY 2024. This is an all funds decrease of \$720,429, and an SGF decrease of \$791,340, below the agency's FY 2024 request. The recommendation only includes the enhancement request for staff chairs.

ELLSWORTH CORRECTIONAL FACILITY



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5253, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

Planning for the Ellsworth Correctional Facility (ECF) began in 1986 in response to the need for additional bed space due to a rapidly increasing inmate population. The first inmate was received in August 1988. Expansion projects were completed in 1995, which brought the total construction cost to \$19.7 million.

In July 2012, KDOC purchased the nearby former Saint Francis Boy's Home, which now serves as ECF's East Unit and provides 95 minimum-security beds.

The total operating capacity of ECF in FY 2023 is 899, which includes maximum-, medium-, and minimum-security level inmates.

FIGURE 33
ELLSWORTH CORRECTIONAL FACILITY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Staff Turnover Rate- Uniformed*	31.1 %	21.7 %	26.1 %	25.0 %	25.0 %
2.Staff Turnover Rate- Non-Uniformed*	11.0 %	17.8 %	15.5 %	13.5 %	13.5 %
Output Measure:					
3.Average Daily Population*	825	782	836	698	658
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 13,052,802	\$ 16,262,288		\$ 20,466,328	\$ 20,023,071
Federal Funds	3,648,611	1,232,647		-	-
All Other Funds	384,335	713,886		385,866	8,500
TOTAL	\$ 17,085,748	\$ 18,208,821		\$ 20,852,194	\$ 20,031,571
Percentage Change:					
SGF	(23.5) %	24.6 %		25.9 %	(2.2) %
All Funds	(2.8) %	6.6 %		14.5 %	(3.9) %
FTE Positions	234.0	234.0		234.0	236.0

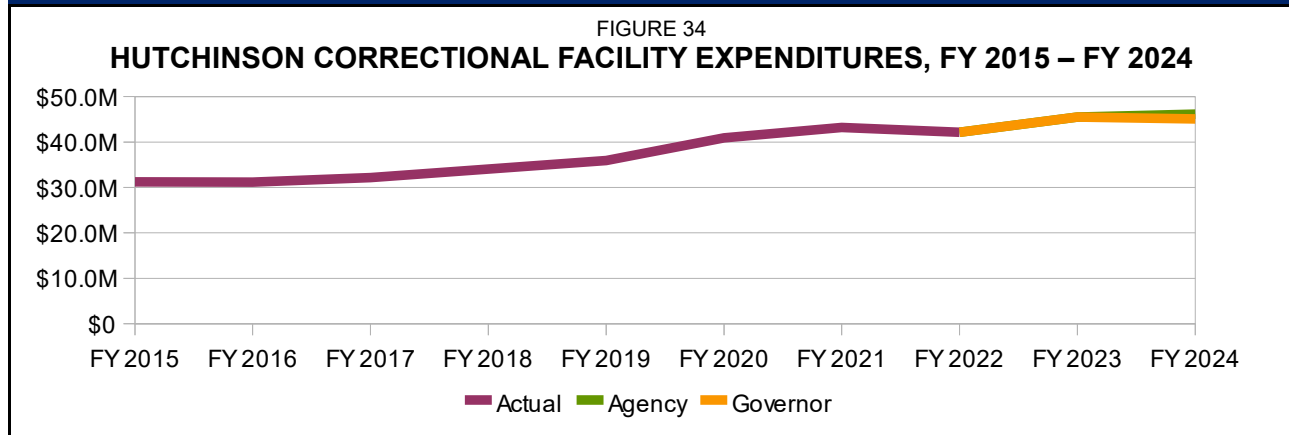
*Performance measure not evaluated by the Office of Governor.

BUDGET ANALYSIS

The **Ellsworth Correctional Facility** requests \$20.4 million, including \$20.4 million SGF, for FY 2024. This is an all funds decrease of \$481,604, or 2.3 percent, including an SGF decrease of \$104,238, or 0.5 percent, below the FY 2023 revised estimate. The decreases are mainly attributable to decreased expenditures in salaries and wages and capital outlay.

The **Governor** recommends expenditures of \$20.0 million, including \$20.0 million SGF, for the Ellsworth Correctional Facility for FY 2024. This is an SGF decrease of \$339,019 below the agency's FY 2024 request. The Governor's recommendation does not include the enhancement request.

HUTCHINSON CORRECTIONAL FACILITY



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

The Hutchinson Correctional Facility (HCF) dates back to 1885, when the Kansas Legislature appropriated \$1.0 million for the Kansas State Industrial Reformatory. The facility's first cell house was completed in 1898 and contained 200 single-occupancy cells, each 40 square feet in size.

Currently, HCF is multi-unit correctional facility housing male inmates at the minimum-, medium-, and maximum-security levels. The Central Unit houses maximum- and medium-custody inmates in the traditional walled and secure prison environment. The East Unit is a

medium-custody, fenced-in facility with several treatment programs, including the Industrial program, which provides a number of inmate jobs. The South Unit is a minimum-security facility providing community service to the City of Hutchinson and other eligible organizations. The purpose of the Work Release Unit, which opened in 1972 and is now contained in the South Unit, is to place inmates in a community job to facilitate their transitions from HCF to society.

The total operating capacity of Hutchinson in FY 2023 is 1,788 beds.

FIGURE 35 HUTCHINSON CORRECTIONAL FACILITY, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Staff Turnover Rate- Uniformed*	28.7 %	24.0 %	25.4 %	25.0 %	25.0 %
2. Staff Turnover Rate- Non Uniformed*	13.1 %	17.9 %	14.7 %	20.0 %	20.0 %
Output Measure:					
3. Average Daily Population*	1,759	1,642	1,688	1,585	1,585
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 41,698,709	\$ 38,575,324		\$ 44,492,213	\$ 44,921,997
Federal Funds	599,768	2,389,323		-	-
All Other Funds	912,963	1,168,983		1,025,673	176,358
TOTAL	\$ 43,211,440	\$ 42,133,630		\$ 45,517,886	\$ 45,098,355
Percentage Change:					
SGF	5.9 %	(7.5) %		15.3 %	1.0 %
All Funds	5.7 %	(2.5) %		8.0 %	(0.9) %
FTE Positions	510.0	510.0		507.0	511.0
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

The **Hutchinson Correctional Facility** requests \$46.1 million, including \$46.0 million SGF, for FY 2024. This is an all funds increase of \$622,017, or 1.4 percent, including an SGF increase of \$1.5 million, or 3.3 percent, above the FY 2023 revised estimate. The SGF increase is primarily due to the enhancement request totaling \$1.0 million for six Unit Team FTE positions, a mail handling FTE position, and new camera systems. There are also expenditure increases in contractual services and commodities.

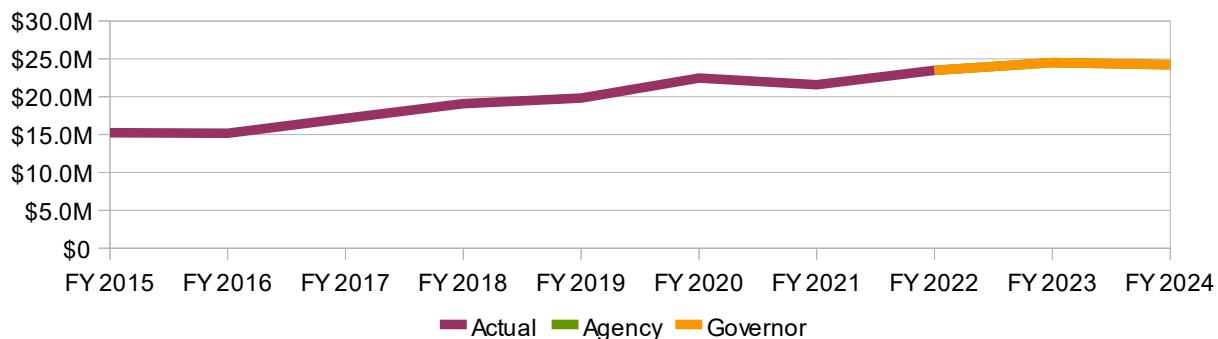
The agency's request includes a decrease of \$1.1 million, all from special revenue funds, for capital improvements for FY 2023. Such expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** recommends expenditures of \$45.1 million, including \$44.9 million SGF, for the Hutchinson Correctional Facility for FY 2024. This is an SGF decrease of \$1.0 million below the agency's FY 2024 request. The Governor's recommendation does not include the enhancement requests.

KANSAS JUVENILE CORRECTIONAL COMPLEX

FIGURE 36

KANSAS JUVENILE CORRECTIONAL COMPLEX EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-7024, 76-2101, 76-2102, 76-2112, 76-2125, 76-,3205 and 75-7059

PROGRAM GOALS: • Maintain a high standard of professionalism in the provision of juvenile correctional services and programs so as to ensure a controlled, healthy, safe, and secure environment for the rehabilitation of offenders.
• Provide youth with the life and competency skills to function in society.

The state's first institution for juvenile rehabilitation was established in Topeka. In 1879, the Legislature provided for the selection of a site for a "state reform school," under the control of State Charitable Institutions. Subsequent name changes in 1901 and 1974 occurred, and the facility became known as the "Youth Center at Topeka" until the Juvenile Justice Authority assumed responsibility for operations in July 1997. Construction of the current Kansas Juvenile Correctional Complex (KJCC) on the site was completed in 2005. Vacated structures of the former facility remain on site.

Executive Reorganization Order No. 42, which became effective July 1, 2013, abolished the Juvenile Justice Authority and moved oversight of the facility to KDOC. In 2017, Larned Juvenile Correctional Facility closed, and all committed juvenile offenders in Kansas were moved to the KJCC.

The KJCC is the only juvenile correctional facility in Kansas and provides beds for the following individuals:

- Adjudicated juveniles committed as juvenile offenders;
- Extended jurisdiction juveniles;
- Youth committed to the Secretary of Corrections; and
- Juvenile felons between the ages of 10 and 23.

The KJCC facility is composed of five areas: the diagnostic/classification area, secure housing for male residents, secure housing for female residents, central programs areas, and administrative/support areas. All facility components are located within a secure perimeter fence, with the exception of administration and some general service areas. The facility is projected to operate 150 beds in FY 2023 and 160 beds in FY 2024.

FIGURE 37					
KANSAS JUVENILE CORRECTIONAL COMPLEX, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Staff Turnover- Uniformed*	41.6 %	30.3 %	36.2 %	25.0 %	25.0 %
2. Staff Turnover- Non-Uniformed*	22.3 %	15.0 %	18.1 %	10.0 %	10.0 %
Output Measure:					
3. Average Daily Population*	135	143	147	145	145
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 20,649,896	\$ 20,717,879		\$ 23,591,035	\$ 23,817,040
Federal Funds	746,867	1,695,069		423,252	423,252
All Other Funds	183,745	1,061,082		477,967	-
TOTAL	\$ 21,580,508	\$ 23,474,030		\$ 24,492,254	\$ 24,240,292
Percentage Change:					
SGF	0.5 %	0.3 %		13.9 %	1.0 %
All Funds	(4.0) %	8.8 %		4.3 %	(1.0) %
FTE Positions	264.5	264.5		266.5	266.5
*Performance measure not evaluated by the Office of Governor.					

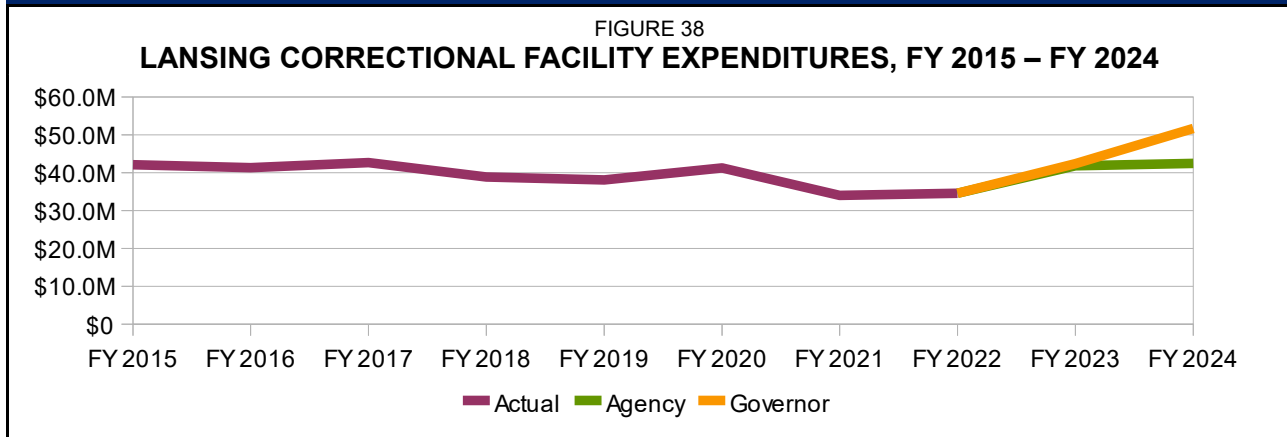
BUDGET ANALYSIS

The **Kansas Juvenile Correctional Complex** requests \$24.2 million, including \$23.8 million SGF, for FY 2024. This is an all funds decrease of \$251,962, or 1.0 percent, including an SGF increase of \$226,005, or 1.0 percent, from the FY 2023 revised estimate. The increase is primarily in salaries and wages with an offsetting decrease in capital

improvements. Capital improvement expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** concurs with the agency's request.

LANSING CORRECTIONAL FACILITY



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

The Lansing Correctional Facility (Lansing), authorized by the *Kansas Constitution* in 1859 as the Kansas State Penitentiary, is the state's largest facility for the incarceration and rehabilitation of male offenders at the minimum-, medium-, and maximum-custody levels. In 1990, the name of the facility was changed to Lansing Correctional Facility.

The 2017 Legislature authorized construction of new units at Lansing. Subsequently, the State Finance Council approved plans for a 20-year lease-purchase agreement totaling \$362.2 million for construction of a 1,920-bed medium/maximum security unit and a 512-bed minimum security unit. Construction was completed in FY 2020 and the transition of inmates to these new units was accelerated in response to the COVID-19 pandemic, as the

new units offered more individualized cells, modern air circulating systems, and more adequate medical facilities. Vacated structures from the old facility remain on site.

Lansing also houses on its grounds the headquarters of Kansas Correctional Industries, as well as many of the Kansas Correctional Industries manufacturing shops.

The 2020 Legislature appropriated funds to the KDOC Central Office for renovation of the former X-Unit building at Lansing into a 200-bed substance abuse treatment center. However, the project was delayed primarily due to the COVID-19 pandemic.

The total operating capacity of Lansing in FY 2022 is 2,432 beds.

FIGURE 39

LANSING CORRECTIONAL FACILITY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Staff Turnover Rate- Uniformed*	27.1 %	28.0 %	26.0 %	25.1 %	24.5 %
2. Staff Turnover Rate- Non-Uniformed*	25.8 %	29.7 %	27.8 %	27.7 %	25.7 %
Output Measure:					
3. Average Daily Population*	1,762	2,164	1,896	2,212	2,212
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 23,390,896	\$ 31,050,065		\$ 41,673,967	\$ 51,405,587
Federal Funds	9,844,364	2,730,604		-	-
All Other Funds	766,688	773,481		752,228	307,084
TOTAL	\$ 34,001,948	\$ 34,554,150		\$ 42,426,195	\$ 51,712,671
Percentage Change:					
SGF	(40.0) %	32.7 %		34.2 %	23.4 %
All Funds	(17.6) %	1.6 %		22.8 %	21.9 %
FTE Positions	410.0	410.0		445.0	449.0
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

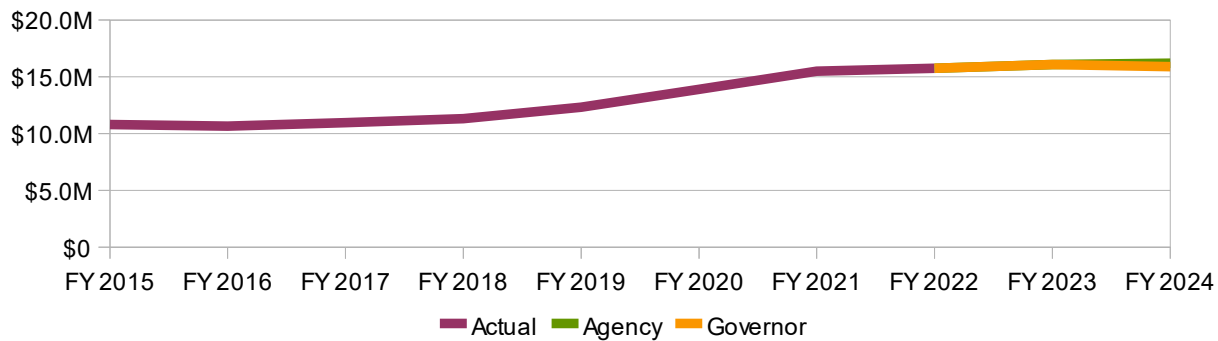
The **Lansing Correctional Facility** requests \$42.5 million, including \$42.2 million SGF, for FY 2024. This is an all funds increase of \$615,820, or 1.5 percent, including an SGF increase of \$1.1 million, or 2.7 percent, above the FY 2023 revised estimate. The increase is mainly attributable to the agency's four enhancement requests totaling \$1.0 million SGF. The first enhancement request is for \$314,692 for differential pay. The second enhancement request is for \$471,057 and 6.0 FTE positions for additional Unit Team personnel. The third enhancement is for \$168,580 and 1.0 FTE position for mail handling. The fourth enhancement request is for \$57,084 for replacement of staff office chairs.

The agency's request includes a decrease of \$652,064, all from special revenue funds, for contractual services, commodities, capital outlay, and capital improvements for FY 2023. Capital improvement expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** recommends expenditures of \$51.7 million, including \$51.4 million SGF, for the Lansing Correctional Facility for FY 2024. This is an SGF increase of \$9.2 million above the agency's FY 2024 request. The Governor recommends \$9.9 million SGF for the LCF old maximum security unit demolition, \$314,692 for the additional differential pay, and \$57,084 for staff chairs, but does not recommend any other enhancements.

LARNED CORRECTIONAL MENTAL HEALTH FACILITY

FIGURE 40
LARNED CORRECTIONAL MENTAL HEALTH FACILITY EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

The Larned Correctional Mental Health Facility (LCMHF) was constructed in 1989 to bring the State into compliance with a U.S. District Court order that mandated meeting the long-term needs of inmates with mental health conditions. Currently, LCMHF is a 614-bed facility, with the Central Unit housing medium-security male offenders and the South Unit housing minimum-security offenders. Inmates assigned to the South Unit provide work details to support the facility and the nearby Larned State Hospital, and work private industry jobs in the community.

In recent years, all mental health treatment capabilities were moved to the El Dorado Correctional Facility; however, the Larned Correctional Mental Health Facility remains the statutory institutional name.

In FY 2021, the facility managed the temporary activation of the nearby former Larned Juvenile Correctional Facility as a COVID-19 intake isolation unit for adult male offenders.

The 2021 Legislature approved a measure to shift expenditures from the Larned State Hospital to KDOC for the provision of food service at LCMHF. This measure eliminated a long-standing agreement among the agencies by which the state hospital provided food preparation for LCMHF in exchange for inmate labor. Food service for the correctional facility is now provided on site as part of the KDOC systemwide food services contract with Aramark.

FIGURE 41					
LARNED CORRECTIONAL MENTAL HEALTH FACILITY, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Staff Turnover Rate- Uniformed*	31.8 %	19.1 %	25.0 %	18.0 %	18.0 %
2. Staff Turnover Rate- Non-Uniformed*	17.5 %	17.5 %	15.2 %	12.7 %	10.9 %
Output Measure:					
3. Average Daily Population*	609	487	564	488	451
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 10,315,782	\$ 14,359,857		\$ 15,739,687	\$ 15,899,213
Federal Funds	4,639,463	1,128,032		-	-
All Other Funds	537,598	279,622		358,032	-
TOTAL	\$ 15,492,843	\$ 15,767,511		\$ 16,097,719	\$ 15,899,213
Percentage Change:					
SGF	(24.7) %	39.2 %		9.6 %	1.0 %
All Funds	11.5 %	1.8 %		2.1 %	(1.2) %
FTE Positions	189.0	189.0		189.0	191.0
*Performance measure not evaluated by the Office of Governor.					

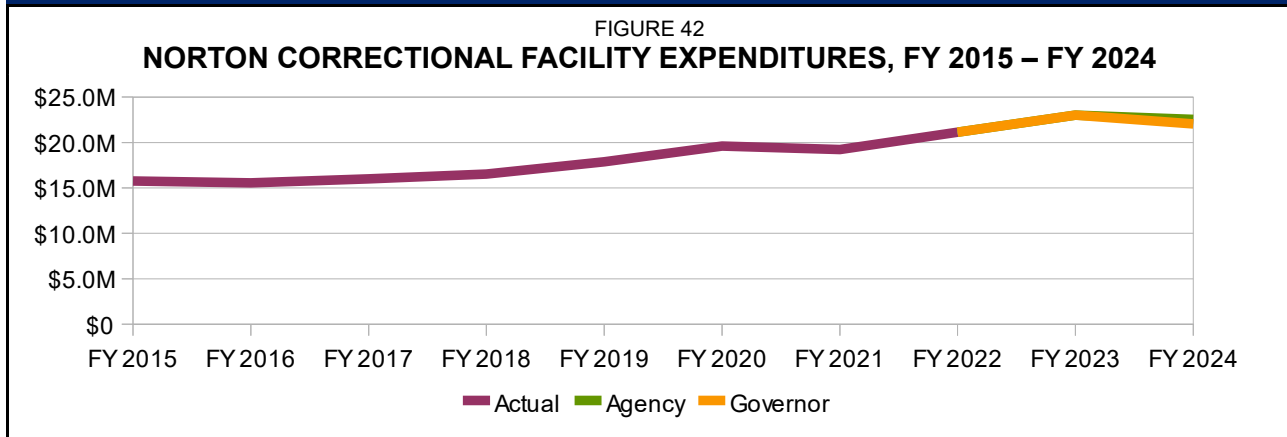
BUDGET ANALYSIS

The **Larned Correctional Mental Health Facility** requests \$16.2 million, all SGF, for FY 2024. This is an all funds increase of \$102,907, or 0.6 percent, and an SGF increase of \$460,939, or 2.9 percent, above the FY 2023 revised estimate. The increase is mainly attributable to an enhancement request of \$301,413 in salaries and wages expenditures and 4.0 FTE positions for additional Unit Team personnel.

The agency's request includes a decrease of \$358,032, all from special revenue funds, for capital improvements for FY 2024. Such expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** recommends expenditures of \$15.9 million for the Larned Correctional Mental Health Facility for FY 2024. This is an SGF decrease of \$301,413 below the agency's FY 2024 request. The Governor does not recommend the enhancement request.

NORTON CORRECTIONAL FACILITY



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

The Norton Correctional Facility (NCF) opened in 1987. NCF houses male offenders in the converted former Norton State Hospital and at a smaller satellite facility in Stockton. NCF currently houses medium- and minimum-security inmates, with a total operating capacity of 977 beds.

Kansas Correctional Industries (KCI) has partnered with four private industry employers in the region, where a total of 43 NCF offenders are employed.

FIGURE 43
NORTON CORRECTIONAL FACILITY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Staff Turnover Rate- Uniformed*	22.4 %	26.0 %	24.8 %	25.0 %	23.0 %
2. Staff Turnover Rate- Non-Uniformed*	15.1 %	15.5 %	12.7 %	20.5 %	13.0 %
Output Measure:					
3. Average Daily Population*	821	851	879	821	787
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 18,474,691	\$ 18,985,179		\$ 22,406,357	\$ 21,614,258
Federal Funds	-	1,453,090		-	-
All Other Funds	744,749	697,804		609,541	419,589
TOTAL	\$ 19,219,440	\$ 21,136,073		\$ 23,015,898	\$ 22,033,847
Percentage Change:					
SGF	(3.7) %	2.8 %		18.0 %	(3.5) %
All Funds	(2.0) %	10.0 %		8.9 %	(4.3) %
FTE Positions	264.0	248.0		264.8	266.8

*Performance measure not evaluated by the Office of Governor.

BUDGET ANALYSIS

The Norton Correctional Facility requests \$485,106, or 2.1 percent, including an SGF \$22.5 million, including \$22.2 million SGF, for FY 2024. This is an all funds decrease of the FY 2023 revised estimate. The decrease is

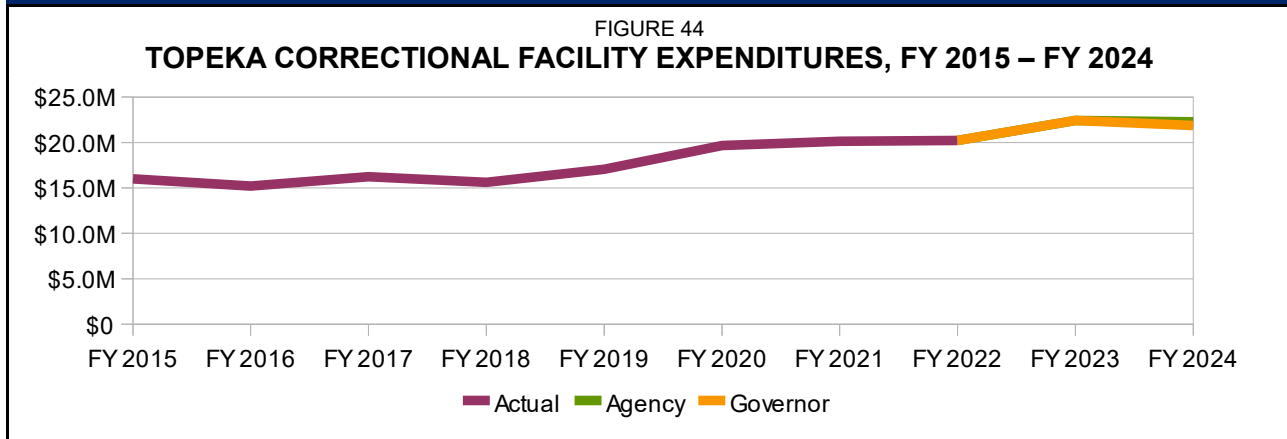
mainly attributable to decreases in contractual services and capital improvements with a partially offsetting increase in an enhancement request of \$619,887 and 5.0 FTE positions, which includes salaries and wages for four additional Unit Team personnel, one additional personnel in mail handling, IT equipment, and new staff office chairs.

The agency's request includes a decrease of \$1.1 million, all from special revenue funds, for capital improvements for FY 2024. Such

expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** recommends expenditures of \$22.0 million, including \$21.6 million SGF, for the Norton Correctional Facility for FY 2024. This is an SGF decrease of \$619,887 below the agency's FY 2024 request. The Governor's recommendation only includes \$122,969 for the agency's enhancement request for staff chairs.

TOPEKA CORRECTIONAL FACILITY



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

The Topeka Correctional Facility (TCF) is the state's sole female correctional facility. TCF dates back to 1961, when the former Topeka Technical College was converted into the State Reception and Diagnostic Center (SRDC) with the primary function of evaluating male and female offenders sentenced to the Kansas State Penitentiary in Lansing and the Kansas State Industrial Reformatory in Hutchinson.

Until March 2001, the SRDC also served as the state's central intake point for all male offenders committed to the custody of the Secretary of Corrections. The 1999 Legislature appropriated funds and bonding authority of

\$16.0 million for the construction of two housing units and the transfer of SRDC functions for male offenders to the El Dorado Correctional Facility. This relocation resulted in the TCF offender population being all female.

TCF is currently composed of two housing compounds. The A-G Compound, formerly the Topeka Technical College, consists of six minimum/medium-security dormitories. The I-J Compound is a medium/maximum-security compound located on the grounds of what was previously the SRDC. The total operating capacity of TCF in FY 2022 is 932 beds.

FIGURE 45 TOPEKA CORRECTIONAL FACILITY, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Turnover Rate- Uniformed*	26.6 %	29.0 %	25.2 %	36.6 %	36.3 %
2. Turnover Rate- Non-Uniformed*	32.5 %	20.3 %	21.6 %	17.6 %	17.4 %
Output Measure:					
3. Average Daily Population*	750	709	782	730	782
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 19,264,250	\$ 18,431,636		\$ 21,228,997	\$ 21,430,596
Federal Funds	224,963	1,034,679		109,401	111,414
All Other Funds	647,728	762,848		1,084,518	334,219
TOTAL	\$ 20,136,941	\$ 20,229,163		\$ 22,422,916	\$ 21,876,229
Percentage Change:					
SGF	0.7 %	(4.3) %		15.2 %	0.9 %
All Funds	2.3 %	0.5 %		10.8 %	(2.4) %
FTE Positions	261.5	261.5		262.0	264.0
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

The **Topeka Correctional Facility** requests \$22.3 million, including \$21.9 million SGF, for FY 2024. This is an all funds decrease of \$145,980, or 0.7 percent, including an SGF increase of \$693,619, or 3.3 percent, from the FY 2023 revised estimate. The SGF increase is attributable to three enhancement requests totaling \$492,020 SGF in salaries and wages expenditures for 5.0 FTE positions. The enhancements include 4.0 FTE positions for additional Unit Team personnel, 1.0 FTE position for additional mail handling, and new staff office chairs.

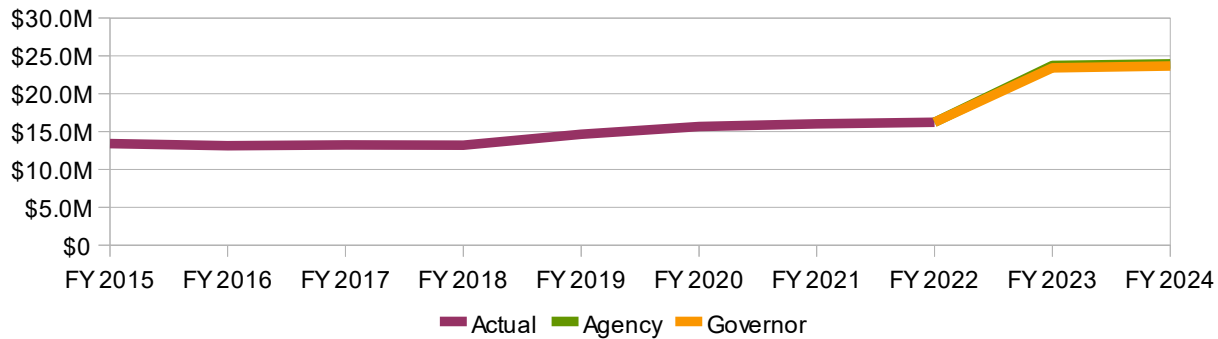
The agency's request includes a decrease of \$845,245, all from special revenue funds, for capital improvements for FY 2024. Such expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** recommends expenditures of \$21.9 million, including \$21.4 million SGF, for the Topeka Correctional Facility for FY 2024. This is an SGF decrease of \$492,020 below the agency's FY 2024 request. The Governor's recommendation only includes the \$91,313 for the staff chairs enhancement request.

WINFIELD CORRECTIONAL FACILITY

FIGURE 46

WINFIELD CORRECTIONAL FACILITY EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5201, 75-5202, 75-5206, 75-5246, 75-5252, 75-5256, 75-52,122

PROGRAM GOALS: • Provide for the secure and humane confinement of offenders and for public safety.

The Winfield Correctional Facility (WCF), established in 1984, is a minimum-security facility for male offenders. During the 1995 Session, funds were appropriated to renovate two buildings formerly used by the Winfield State Hospital. In September 1996, management of the Wichita Work Release Facility and its budget were shifted from the KDOC Central Office to the WCF office. The work release facility's 254-bed capacity increased the total capacity for the combined operations to 886 beds.

WCF maintains an interagency relationship with the nearby Kansas Veterans' Home (KVH), which became operational in 2000. WCF provides grounds maintenance and security services, and funds utility expenses for KVH.

The 2020 Legislature appropriated funds to the KDOC Central Office for renovation of two vacated buildings at KVH into a 241-bed cognitive care and substance abuse treatment facility for inmates. However, the project was delayed primarily due to the COVID-19 pandemic.

FIGURE 47

WINFIELD CORRECTIONAL FACILITY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Turnover Rate- Uniformed*	17.0 %	23.9 %	17.2 %	18.2 %	18.2 %
2.Turnover Rate- Non-Uniformed*	8.5 %	14.9 %	12.1 %	13.0 %	13.0 %
Output Measure:					
3.Average Daily Population*	577	577	570	661	749
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 13,575,836	\$ 15,105,663		\$ 22,595,412	\$ 23,113,646
Federal Funds	1,773,354	781,336		-	-
All Other Funds	691,812	356,091		842,080	541,163
TOTAL	\$ 16,041,002	\$ 16,243,090		\$ 23,437,492	\$ 23,654,809
Percentage Change:					
SGF	(10.7) %	11.3 %		49.6 %	2.3 %
All Funds	2.2 %	1.3 %		44.3 %	0.9 %
FTE Positions	201.0	201.0		257.0	258.0

*Performance measure is not evaluated by the Office of Governor.

PERFORMANCE AND BUDGET ANALYSIS

The **Winfield Correctional Facility** requests \$24.0 million, including \$23.4 million SGF, for FY 2024. This is an all funds increase of \$202,142, or 0.9 percent, including an SGF increase of \$503,059, or 2.2 percent, above the FY 2023 revised estimate. The SGF increase is mainly attributable to the agency's enhancement request of \$1.2 million SGF for the differential pay plan for the medium security facility and salaries and wages for 4.0 FTE positions for additional Unit Team personnel. There are partially offsetting decreased expenditures in commodities and capital outlay.

The agency's request includes a decrease of \$326,678, all from special revenue funds, for capital improvements for FY 2024. Such expenditures are retained at the KDOC Central Office in the budget year for planning purposes.

The **Governor** recommends expenditures of \$23.7 million, including \$23.1 million SGF, for the Winfield Correctional Facility for FY 2024. This is an SGF decrease of \$305,293 below the agency's FY 2024 request. The Governor only recommends \$874,464 for the differential pay enhancement request.

CAPITAL IMPROVEMENTS

The Kansas Department of Corrections is responsible for the upkeep of eight adult correctional facilities, a juvenile facility, and other sites across the state. In addition to the State General Fund, three special revenue funds are utilized:

- The Correctional Institutions Build Fund (CIBF) is dedicated to the upkeep of adult correctional facilities. The fund is financed from a 10.0 percent annual transfer from the first \$50.0 million credited to the State Gaming Revenue Fund.
- The State Institutions Building Fund (SIBF) is financed from a one-half mill tax levy on real property. Funds may be used for juvenile correctional facilities.
- The Correctional Industries Fund derives revenue from the Kansas Correctional Industries (KCI) program, which includes the sale of inmate-manufactured products. Most of the revenue is intended for program needs; however, funds may also be expended for capital improvements of KCI facilities.

FIGURE 48
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
KDOC Central Office:					
Rehabilitation and Repair	\$ 11,865,373	\$ 4,917,335	\$ 4,917,335	\$ 10,301,459	\$ 5,037,602
Honor Camp Demolition	-	508,865	508,865	-	-
Raze old LCF max	-	-	-	9,870,293	-
Medical/Support TCF	-	-	-	36,939,564	-
New Minimum HCF	-	-	-	66,837,992	-
New Vocational KJCC	-	-	-	19,175,829	-
New Laundry TCF	-	-	-	5,530,678	-
Correctional Industries	1,542,811	4,152,396	4,152,396	2,425,000	2,425,000
Debt Service - Principal	1,545,932	3,128,782	3,128,782	3,178,658	3,178,658
<i>Subtotal—Central Office</i>	<i>\$ 14,954,116</i>	<i>\$ 12,707,378</i>	<i>\$ 12,707,378</i>	<i>\$ 154,259,473</i>	<i>\$ 10,641,260</i>
Facilities R&R:					
El Dorado CF	\$ 807,970	\$ 832,463	\$ 832,463	\$ -	\$ -
Ellsworth CF	218,829	370,013	370,013	-	-
Hutchinson CF	841,217	851,903	851,903	-	-
Kansas Juvenile CC	716,745	-	-	-	-
Lansing CF	595,345	502,228	1,062,228	-	9,870,293
Larned CMHF	278,896	-	-	-	-
Norton CF	400,797	326,828	326,828	-	-
Topeka CF	436,146	845,245	845,245	-	-
Winfield CF	337,811	326,687	326,687	-	-
<i>Subtotal—Facilities</i>	<i>\$ 4,633,756</i>	<i>\$ 4,055,367</i>	<i>\$ 4,615,367</i>	<i>\$ -</i>	<i>\$ 9,870,293</i>
TOTAL	\$ 19,587,872	\$ 16,762,745	\$ 17,322,745	\$ 154,259,473	\$ 20,511,553
Financing:					
SGF	\$ 6,894,485	\$ 4,635,597	\$ 5,195,597	\$ 141,533,014	\$ 13,048,951
CIBF	4,013,450	6,881,491	6,881,491	9,671,459	4,407,602
SIBF	7,136,676	1,093,261	1,093,261	630,000	630,000
Correctional Industries	1,542,811	4,152,396	4,152,396	2,425,000	2,425,000
All Other Funds	450	-	-	-	-
TOTAL	\$ 19,587,872	\$ 16,762,745	\$ 17,322,745	\$ 154,259,473	\$ 20,511,553

FY 2023 CAPITAL IMPROVEMENTS

The **agencies** request a revised estimate of \$16.8 million, including \$4.6 million SGF, for capital improvement expenditures throughout the KDOC System in FY 2023. This is an all funds increase of \$7.8 million, or 87.9 percent, including an SGF increase of \$4.1 million, or

811.0 percent, above the FY 2023 approved amount. The increase is mainly attributable to additional expenditures from the CIBF and the added debt service principal for the Athena project.

The **Governor** recommends \$17.3 million, including \$5.2 million SGF, for capital improvement expenditures throughout the KDOC System in FY 2023.

This is an increase of \$560,000 SGF above the agencies' revised estimate. The increase is for fencing and lighting at the minimum security facility at LCF.

FY 2024 CAPITAL IMPROVEMENTS

The **agencies** request \$154.3 million, including \$141.5 million SGF, for capital improvements for FY 2024. The request includes five capital improvement enhancements totaling \$138.3 million SGF for FY 2024. The following are the capital improvement enhancements for FY 2024:

- Raze the old LCF maximum security building, \$9.9 million SGF;
- Build a medical and support building at TCF, \$36.9 million SGF;
- Build a new minimum security facility at HCF, \$66.8 million SGF;

The **Governor** recommends \$20.5 million, including \$13.0 million SGF. This is a decrease of \$133.7 million, including \$128.5 million SGF, due to not recommending the majority of the enhancements. The Governor does recommend the razing of the old maximum facility at LCF.

- Build a new vocational building at KJCC, \$19.2 million SGF; and
- Build a new laundry facility at TCF, \$5.5 million SGF;

Additional enhancement requests include indexing the Correctional Institutions Building Fund appropriation to inflation. This would add \$4.7 million for FY 2024 and an enhancement request for \$250,000 to conduct a feasibility study to follow the facilities assessment study that was completed.

ADJUTANT GENERAL'S DEPARTMENT

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 9,590,982	\$ 12,891,024	\$ 12,891,024	\$ 10,156,155	\$ 9,978,155
Federal Funds	100,457,556	102,123,636	102,123,636	91,608,222	91,608,222
All Other Funds	1,449,948	201,792	226,792	130,440	130,440
<i>Subtotal</i>	<u>\$ 111,498,486</u>	<u>\$ 115,216,452</u>	<u>\$ 115,241,452</u>	<u>\$ 101,894,817</u>	<u>\$ 101,716,817</u>
Capital Improvements:					
State General Fund	\$ 804,252	\$ 23,502,855	\$ 23,502,855	\$ 26,127,558	\$ 3,000,000
Federal Funds	9,381,623	15,822,922	25,426,655	15,922,922	7,422,922
All Other Funds	(446)	-	-	-	-
<i>Subtotal</i>	<u>\$ 10,185,429</u>	<u>\$ 39,325,777</u>	<u>\$ 48,929,510</u>	<u>\$ 42,050,480</u>	<u>\$ 10,422,922</u>
TOTAL	<u>\$ 121,683,915</u>	<u>\$ 154,542,229</u>	<u>\$ 164,170,962</u>	<u>\$ 143,945,297</u>	<u>\$ 112,139,739</u>
Percentage Change:					
State General Fund	34.0 %	250.1 %	250.1 %	(0.3) %	(64.3) %
All Funds	(18.6) %	27.0 %	34.9 %	(6.9) %	(31.7) %
FTE Positions	293.6	293.6	293.6	293.6	293.6

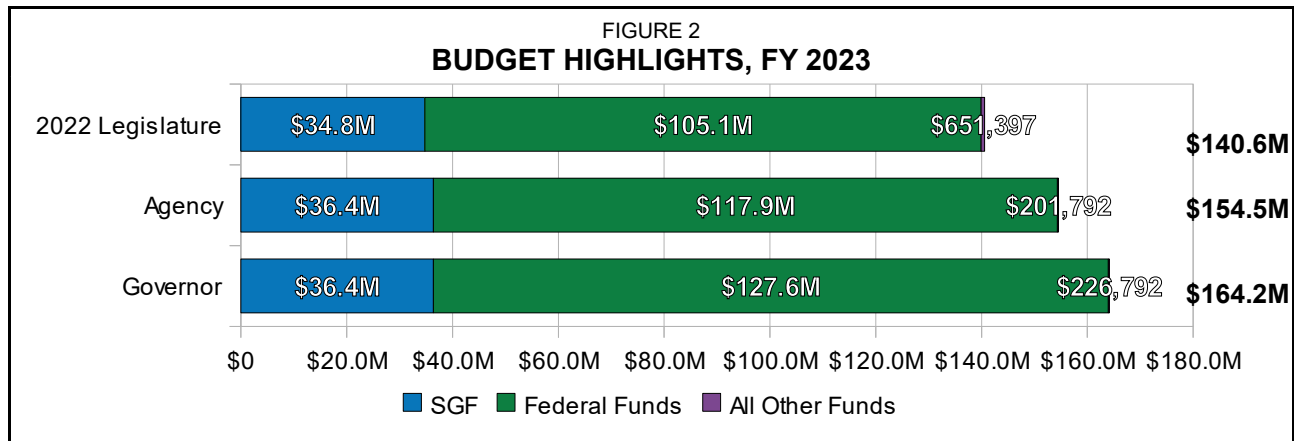
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Adjutant General's Department provides for the organization and readiness of the Kansas Air and Army National Guard, implementation of statewide Emergency Management programs, and Homeland Security for Kansas. The Adjutant General is the Governor's appointed Military Chief of Staff, commanding the National Guard, and also serves as Director of Kansas Emergency Management and Director of Kansas Homeland Security. The Kansas National Guard has approximately 7,000 members across the state working in full-time civilian jobs and performing federal military duty during scheduled training weekends and other more prolonged periods. The agency assists Kansans during events such as winter storms, floods, tornadoes, wildfires, power outages, hazardous material incidents, droughts, dam failures, radiological incidents, or any other disaster or civil disturbance, including terrorism.

EXECUTIVE SUMMARY

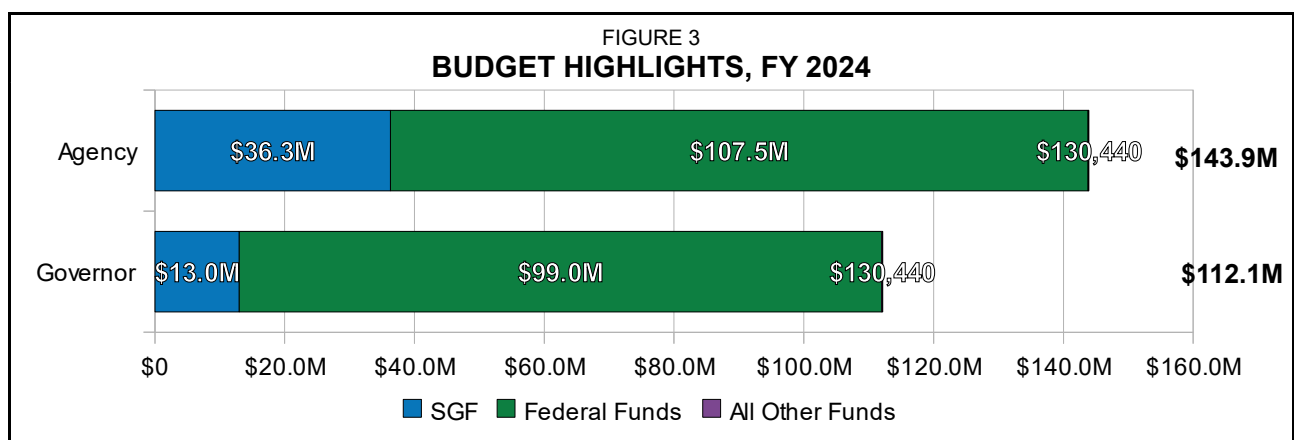
The 2022 Legislature approved a budget of \$137.4 million, including \$31.6 million from the State General Fund (SGF), for the Adjutant General's Department for FY 2023. Several adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required. These adjustments include:

- **SGF REAPPROPRIATIONS.** A total of \$3.1 million SGF was added in FY 2023 due to unexpended funds that reappropriated from FY 2022. These SGF moneys primarily include \$1.6 million for design work associated with remodeling the State Defense Building, \$1.1 million for disaster relief payments that shifted into FY 2023, and \$237,223 for deferred maintenance projects rescheduled for FY 2023.



The **agency** submits a revised estimate of \$154.5 million, including \$36.4 million SGF, in FY 2023. This is an all funds increase of \$14.0 million, or 9.9 percent, including an SGF increase of \$1.6 million, or 4.6 percent, above the FY 2023 approved amount. The increase is primarily attributable to the agency's enhancement request of \$17.6 million, including \$1.6 million SGF, for increased state disaster payments. The increase is also attributable to increased federal funding for the initial phase in construction of a Joint Forces Headquarters on federal property at Forbes Field in Topeka. The increase is partially offset by decreased receipt of federal COVID-19 relief funds. The revised estimate includes 293.6 FTE positions, which is a decrease of 0.4 FTE positions below the FY 2023 approved number. The FTE position decrease is in the Emergency Management and Homeland Security program.

The **Governor** recommends \$164.2 million, including \$36.4 million SGF, in FY 2023. This is an increase of \$9.6 million, all from special revenue funds, or 6.2 percent, above the agency's FY 2023 revised estimate. The recommendation includes an increase of \$9.6 million, all from federal funds, to encumber funds for construction of a Joint Forces Headquarters in one year rather than multiple years, with a total project cost of \$17.6 million. The recommendation also includes an increase of \$25,000, all from special revenue funds, for Inaugural activities, which is reimbursed by the Inaugural Committee. The recommendation includes 293.6 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.



The **agency** requests \$143.9 million, including \$36.3 million SGF, in expenditures for FY 2024. This is an all funds decrease of \$10.6 million, or 6.9 percent, including an SGF decrease of \$110,166, or 0.3 percent, below the FY 2023 revised estimate. The decrease is attributable to decreased receipt of federal funds for federally declared disasters and expenditures associated with the COVID-19 pandemic. The decrease is also attributable to decreased capital improvement

expenditures due to completion of a new Hays armory in FY 2023. The decrease is partially offset by the agency's four enhancement requests totaling \$45.7 million, including \$25.7 million SGF. These enhancement requests include increases for state disaster payments (\$20.9 million), rehabilitation and repair of National Guard facilities (\$2.0 million), remodel of the State Defense Building (\$22.6 million), and SGF moneys for the Office of Emergency Communications to offset the elimination of a transfer from the State Highway Fund (\$178,000). The agency budgeted \$8.0 million, all from federal funds, to continue construction of a Joint Forces Headquarters on federal property at Forbes Field in Topeka. The request includes 293.6 FTE positions, which is unchanged from the FY 2023 revised estimate number.

The **Governor** recommends \$112.1 million, including \$13.9 million SGF, for FY 2024. This is an all funds decrease of \$31.8 million, or 22.1 percent, including an SGF decrease of \$23.3 million, or 64.2 percent, below the FY 2024 agency request. The decrease is attributable to the Governor not recommending enhancements for the State Defense Building Remodel (\$22.6 million), and the Office of Emergency Communications (\$178,000). The recommendation includes a decrease of \$8.0 million, all from federal funds, for construction of a Joint Forces Headquarters, which reflects an encumbrance for the entire project in FY 2023 rather than in multiple years. The recommendation also includes partial adoption of the agency's enhancement request for rehabilitation and repair of National Guard facilities (\$1.0 million). The recommendation includes 293.6 FTE positions, which is unchanged from the FY 2023 recommendation.

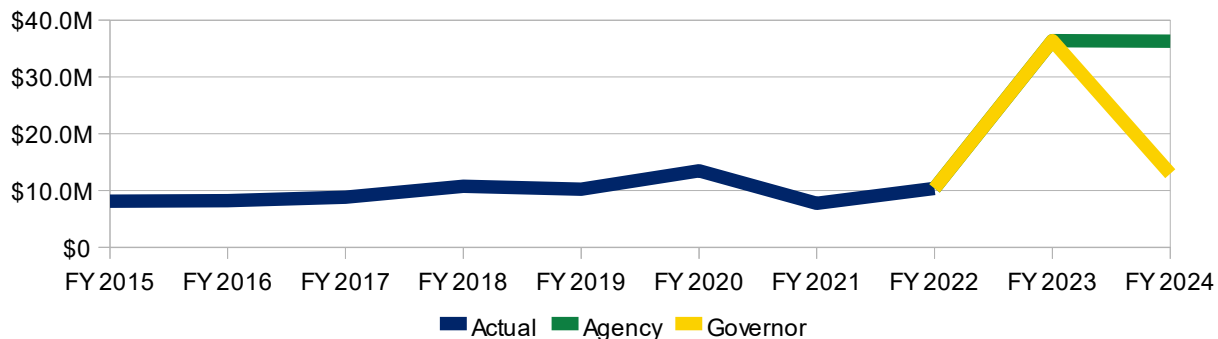
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 22,440,865	\$ 20,924,169	\$ 20,924,169	\$ 21,236,359	\$ 21,058,359
Contractual Services	24,773,375	13,098,653	13,123,653	12,783,131	12,783,131
Commodities	3,404,708	2,382,175	2,382,175	2,304,925	2,304,925
Capital Outlay	3,826,800	3,482,278	3,482,278	3,451,534	3,451,534
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 54,445,748</i>	<i>\$ 39,887,275</i>	<i>\$ 39,912,275</i>	<i>\$ 39,775,949</i>	<i>\$ 39,597,949</i>
Aid to Local Units	45,054,633	27,700,000	27,700,000	28,500,000	28,500,000
Other Assistance	11,998,105	47,629,177	47,629,177	33,618,868	33,618,868
<i>Subtotal—Operating</i>	<i>\$ 111,498,486</i>	<i>\$ 115,216,452</i>	<i>\$ 115,241,452</i>	<i>\$ 101,894,817</i>	<i>\$ 101,716,817</i>
Capital Improvements	10,185,429	39,325,777	48,929,510	42,050,480	10,422,922
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 121,683,915	\$ 154,542,229	\$ 164,170,962	\$ 143,945,297	\$ 112,139,739
Financing:					
State General Fund	\$ 10,395,234	\$ 36,393,879	\$ 36,393,879	\$ 36,283,713	\$ 12,978,155
COVID-19 Federal Relief Funds	25,170,568	1,000,000	1,000,000	500,000	500,000
Other Federal Funds	84,668,611	116,946,558	126,550,291	107,031,144	98,531,144
All Other Funds	1,449,502	201,792	226,792	130,440	130,440
TOTAL	\$ 121,683,915	\$ 154,542,229	\$ 164,170,962	\$ 143,945,297	\$ 112,139,739
FTE Positions	293.6	293.6	293.6	293.6	293.6

STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



For the Adjutant General's Department, SGF expenditures have traditionally been used primarily as state match for federally declared disaster relief payments and operations at National Guard facilities. Total expenditures from the SGF increased by \$2.2 million from FY 2015 to FY 2022. The most significant increase during that period occurred in the Disaster Payments Recovery Program, which was partially offset by decreased expenditures for capital improvements. Expenditures for the Administration program decreased in FY 2021 due to the availability of federal COVID-19 relief funds to cover certain costs.

FY 2023 ANALYSIS

FIGURE 6
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 31,648,326	\$ 105,763,996	\$ 137,412,322	294.0
1. SGF Reappropriations	3,145,554	-	3,145,554	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 34,793,880</i>	<i>\$ 105,763,996</i>	<i>\$ 140,557,876</i>	<i>294.0</i>
Agency Revised Estimate:				
2. Supplemental—State Disaster Payments	\$ 1,600,000	\$ 16,000,000	\$ 17,600,000	--
3. COVID-19 Federal Relief Funds	-	(11,600,000)	(11,600,000)	--
4. Disaster Relief Payments	-	5,135,099	5,135,099	--
5. Federal NGB Funding	-	2,978,335	2,978,335	--
6. All Other Adjustments	(1)	(129,080)	(129,081)	(0.4)
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 36,393,879</i>	<i>\$ 118,148,350</i>	<i>\$ 154,542,229</i>	<i>293.6</i>
Governor's Recommendation:				
7. Inaugural Expenses	\$ -	\$ 25,000	\$ 25,000	--
8. JFHQ Construction	-	9,603,733	9,603,733	--
TOTAL	\$ 36,393,879	\$ 127,777,083	\$ 164,170,962	293.6

LEGISLATIVE APPROVED

The 2022 Legislature approved a budget of \$137.4 million, including \$31.6 million SGF, for the Adjutant General's Department for FY 2023. Several adjustments have been made subsequently to that amount, which changes the current year approved amount without any legislative action required.

1. **SGF REAPPROPRIATIONS.** A total of \$3.1 million SGF was added in FY 2023 due to unexpended funds that reappropriated from FY 2022. These SGF moneys primarily include \$1.6 million for design work associated with remodeling the State Defense Building, which was delayed due to a protracted bidding process for architectural services. The funds also include \$1.1 million for disaster relief payments that shifted into FY 2023 and \$237,223 for deferred maintenance projects rescheduled for FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$154.5 million, including \$36.4 million SGF, in expenditures in FY 2023. This is an all funds increase of \$14.0 million, or 9.9 percent, including an SGF increase of \$1.6 million, or 4.6 percent, above the FY 2023 approved amount. The revised estimate includes 293.6 FTE positions, which is a decrease of 0.4 FTE positions below the FY 2023 approved number. The position decrease is in the Emergency Management and Homeland Security program.

The **agency** estimate includes the following adjustments:

2. **SUPPLEMENTAL—STATE DISASTER PAYMENTS.** The agency requests \$17.6 million, including \$1.6 million SGF, to reimburse eligible expenditures of state, local, and nonprofit organizations for federally declared disasters. The agency notes that payments for federally declared disasters require a 25.0 percent state matching rate. Of this, 10.0 percent is provided by the agency. An increase of \$1.6 million SGF would leverage an additional \$17.6 million in federal payments for severe winter storms and flooding that occurred in June 2017.

3. **COVID-19 FEDERAL RELIEF.** The revised estimate includes a decrease of \$11.6 million, all from federal COVID-19 relief funds provided pursuant to the CARES Act and ARPA, in FY 2023. This includes decreased expenditures for operation of the State Emergency Operations Center, congregate housing, and aid to local governments in response to the COVID-19 pandemic.
4. **DISASTER RELIEF PAYMENTS.** The revised estimate includes an increase of \$5.1 million, from federal Public Assistance and Hazard Mitigation grant funds, to reimburse eligible expenses of state, local, and nonprofit organization for federally declared disasters. The increase is primarily attributed to increased reimbursements associated with severe winter storms that occurred in February 2022.
5. **FEDERAL NATIONAL GUARD BUREAU (NGB) FUNDING.** The revised estimate includes an increase of \$3.0 million from federal National Guard Bureau funds. The increase is primarily attributed to capital improvements for design and the initial construction phase of a Joint Force Headquarters on federal property at Forbes Field in Topeka (\$8.0 million). The increase is partially offset by decreased expenditures from federal NGB funds for operational purposes.
6. **ALL OTHER ADJUSTMENTS.** Other adjustments primarily include decreased expenditures from special revenue funds for calibration of radiation detection devices. Other adjustments also includes the deletion of 1.0 FTE position in the Emergency Management and Homeland Security Program, which is partially offset by an increase of a 0.6 FTE part-time position in the Administration program.

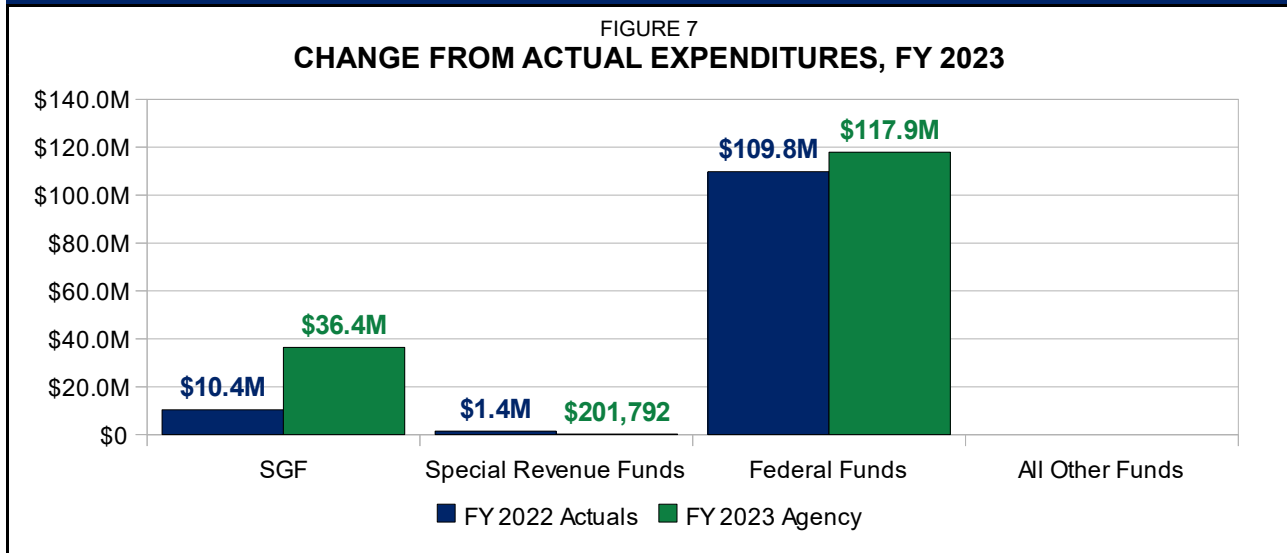
GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$164.2 million, including \$36.4 million SGF, in FY 2023. This is an increase of \$9.6 million, all from special revenue funds, or 6.2 percent, above the FY 2023 revised estimate. The recommendation includes 293.6 FTE positions, which is unchanged from the agency's FY 2023 revised estimate number.

The **Governor's** recommendation includes the following adjustments:

7. **INAUGURAL EXPENSES.** The recommendation includes an increase of \$25,000, all from special revenue funds, for activities associated with the 2023 Inauguration. These expenditures are reimbursed by the Inaugural Committee.
8. **JOINT FORCE HEADQUARTERS (JFHQ) CONSTRUCTION.** The recommendation includes a total of \$17.6 million, all from federal NGB funds, for construction of a Joint Forces Headquarters in FY 2023, which is an increase of \$9.6 million above the FY 2023 revised estimate. This adjustment encumbers funds for the entire project in FY 2023, rather than in multiple years.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$154.5 million, including \$36.4 million SGF, in FY 2023. This is an all funds increase of \$32.9 million, or 27.0 percent, including an SGF increase of \$26.0 million, or 250.1 percent, above the FY 2022 actual amount. The SGF increase is primarily attributable to construction of a new Hays armory (\$18.1 million) and increased deferred maintenance of National Guard facilities (\$2.7 million). The all funds increase is attributable to increased expenditures, all from federal funds, for the initial phase in construction of a Joint Force Headquarters in Topeka, remodeling a Field Maintenance Shop in Great Bend, and disaster payments. The increase is partially offset by a decrease in receipt of federal COVID-19 relief funds (\$24.2 million). The revised estimate includes 293.6 FTE positions, which is unchanged from the FY 2022 actual number.

FY 2024 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 36,393,879	\$ 118,148,350	\$ 154,542,229	293.6
Agency Request:				
1. Enhancement–State Disaster Payments	\$ 1,900,000	\$ 19,000,000	\$ 20,900,000	--
2. Enhancement–Rehabilitation and Repair	1,000,000	1,000,000	2,000,000	--
3. Enhancement–SDB Remodel	22,627,558	-	22,627,558	--
4. Enhancement–Office of Emergency Communications	178,000	-	178,000	--
5. COVID-19 Federal Relief Funds	-	(500,000)	(500,000)	--
6. Disaster Relief Payments	(4,564,697)	(29,100,612)	(33,665,309)	--
7. Capital Improvements	(21,002,855)	(900,000)	(21,902,855)	--
8. All Other Adjustments	(248,172)	13,846	(234,326)	--
Subtotal–Agency Estimate	\$ 36,283,713	\$ 107,661,584	\$ 143,945,297	293.6
Governor's Recommendation:				
9. Enhancement–Rehabilitation and Repair (Partial)	\$ (500,000)	\$ (500,000)	\$ (1,000,000)	--
10. Enhancement–SDB Remodel – Not Recommended	(22,627,558)	-	(22,627,558)	--
11. Enhancement–Office of Emergency Communications – Not Recommended	(178,000)	-	(178,000)	--
12. JFHQ Construction	-	(8,000,000)	(8,000,000)	--
TOTAL	\$ 12,978,155	\$ 99,161,584	\$ 112,139,739	293.6

AGENCY REQUEST

The **agency** requests \$143.9 million, including \$36.3 million SGF, for FY 2024. This is an all funds decrease of \$10.6 million, or 6.9 percent, including an SGF decrease of \$110,166, or 0.3 percent, below the FY 2023 revised estimate. The request includes 293.6 FTE positions, which is unchanged from the FY 2023 revised estimate number.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT–STATE DISASTER PAYMENTS.** The agency requests \$20.9 million, including \$1.9 million SGF, to reimburse eligible expenditures of state, local, and nonprofit organizations for federally declared disasters. The agency notes that payments for federally declared disasters require a 25.0 percent state matching rate. Of this, 10.0 percent is provided by the agency. An increase of \$1.9 million SGF would leverage an additional \$19.0 million in federal payments for severe storms and flooding that occurred in June 2017.
- 2. ENHANCEMENT–REHABILITATION AND REPAIR.** The agency requests \$2.0 million, including \$1.0 million SGF, for additional routine rehabilitation and repair among 38 armories and other National Guard facilities for FY 2024. The agency notes a cooperative agreement with the federal National Guard Bureau generally provides a 50.0 percent match.

3. **ENHANCEMENT–SDB REMODEL.** The agency requests \$22.6 million SGF for a complete remodeling of the State Defense Building in Topeka, which houses the Kansas Division of Emergency Management (KDEM) and the State Emergency Operations Center (SEOC). The agency notes the current configuration is inadequate and lacks sufficient space to support 24-hour operations at the SEOC during periods of activation, technology to meet emerging threats, and briefing and training facilities.
4. **ENHANCEMENT–OFFICE OF EMERGENCY COMMUNICATIONS.** The agency requests \$178,000 SGF for the Office of Emergency Communications for FY 2024 to offset the elimination of a transfer from the State Highway Fund.
5. **COVID-19 FEDERAL RELIEF.** The request includes a decrease of \$500,000, all from federal COVID-19 relief funds provided pursuant to the CARES Act and ARPA, for FY 2024. The decrease is attributable to aid to local governments expenditures that occurred in FY 2023 but are not anticipated to reoccur for FY 2024.
6. **DISASTER RELIEF PAYMENTS.** The request includes a decrease of \$33.7 million, including \$4.5 million SGF, due to an anticipated decrease in reimbursements of eligible expenses of state, local, and nonprofit organization for previous federally declared disasters. The decrease is primarily attributed to decreased reimbursements associated with severe storms and flooding that occurred in northeast Kansas in spring 2019.
7. **CAPITAL IMPROVEMENTS.** The request includes a decrease of \$21.9 million, including \$21.0 million SGF, in capital improvements expenditures for FY 2024. The decrease is primarily attributable to expenditures for construction of a new Hays armory (\$18.1 million SGF) in FY 2023 that do not reoccur for FY 2024. The agency budgeted \$8.0 million, all from federal NGB funds, to continue construction of a Joint Forces Headquarters in Topeka.
8. **ALL OTHER ADJUSTMENTS.** Other adjustments include decreased expenditures for building repair services, partially offset by increases salaries and wages expenditures, primarily for employer contributions for fringe benefits.

GOVERNOR’S RECOMMENDATION

The **Governor** recommends \$112.1 million, including \$13.9 million SGF, for FY 2024. This is an all funds decrease of \$31.8 million, or 22.1 percent, including an SGF decrease of \$23.3 million, or 64.2 percent, below the FY 2024 requested amount. The recommendation includes 293.6 FTE positions, which is unchanged from the agency's request.

The **Governor’s** recommendation includes the following adjustments:

9. **ENHANCEMENT–REHABILITATION AND REPAIR (PARTIAL).** The recommendation includes \$1.0 million, including \$500,000 SGF, for additional building maintenance for FY 2024. This is a decrease of \$1.0 million, including \$500,00 SGF, below the agency's request. Further, the recommendations splits expenditures between rehabilitation and repair and deferred maintenance (Item 2).
10. **ENHANCEMENT–SDB REMODEL – NOT RECOMMENDED.** The Governor does not recommend the agency's enhancement request of \$22.6 million SGF to remodel the State Defense Building in FY 2024 (Item 3).

11. **ENHANCEMENT—OFFICE OF EMEGENCY COMMUNICATIONS – NOT RECOMMENDED.** The Governor does not recommend the agency's enhancement request of \$178,000 SGF for the Office of Emergency Communications for FY 2024 (Item 4).
12. **JFHQ CONSTRUCTION.** The recommendation includes a decrease of \$8.0 million, all from federal NGB funds, for construction of a Joint Forces Headquarters for FY 2024. This adjustment reflects increased expenditures in FY 2023 to encumber funds for the entire project in one year rather than in multiple years (Item 7).

SUPPLEMENTAL AND ENHANCEMENT REQUESTS

FY 2023 SUPPLEMENTAL REQUESTS						
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE
State Disaster Payments	\$ 1,600,000	\$ 17,600,000	-	\$ 1,600,000	\$ 17,600,000	-

STATE DISASTER PAYMENTS

The agency requests \$17.6 million, including \$1.6 million SGF, to reimburse eligible expenses of state, local, and nonprofit organizations for federally declared disasters in FY 2023. The agency notes that payments for federally declared disasters require a 25.0 percent state matching rate. Of this, generally 15.0 percent is paid by the local organizations, while 10.0 percent is provided by the agency. An increase of \$1.6 million SGF would leverage an additional \$17.6 million in federal payments for severe storms and flooding that occurred in June 2017.

The Governor recommends adoption of this supplemental request.

FY 2024 ENHANCEMENT REQUESTS						
Request	SGF	Agency All Funds	FTE	SGF	Governor All Funds	FTE
State Disaster Payments	\$ 1,900,000	\$ 20,900,000	-	\$ 1,900,000	\$ 20,900,000	-
Rehabilitation and Repair	1,000,000	2,000,000	-	250,000	500,000	-
SDB Remodel	22,627,558	22,627,558	-	-	-	-
Office of Emergency Communications	178,000	178,000	-	-	-	-
Deferred Maintenance	-	-	-	250,000	500,000	-
TOTAL	\$ 25,705,558	\$ 45,705,558	-	\$ 2,400,000	\$ 21,900,000	-

STATE DISASTER PAYMENTS

The agency requests \$20.9 million, including \$1.9 million SGF, to reimburse eligible expenses of state, local, and nonprofit organizations for federally declared disasters for FY 2024. The agency notes that payments for federally declared disasters require a 25.0 percent state matching rate. Of this, generally 15.0 percent is paid by the local organizations, while 10.0 percent is provided by the agency. An increase of \$1.9 million SGF would leverage an additional \$19.0 million in federal payments for severe storms and flooding that occurred in June 2017.

The Governor recommends adoption of this enhancement request.

REHABILITATION AND REPAIR

The agency requests \$2.0 million, including \$1.0 million SGF, for additional routine rehabilitation and repair among 38 armories and other National Guard facilities for FY 2024. Expenditures includes physical security upgrades, code compliance, and utility infrastructure replacement. The agency notes the cooperative agreement with the federal National Guard Bureau generally provides a 50.0 percent matching rate.

The Governor recommends partial adoption of the enhancement request, with a modification. The recommendation includes a total of \$1.0 million, including \$500,000 SGF, for building maintenance and splits these expenditures between rehabilitation and repair and deferred maintenance for FY 2024.

STATE DEFENSE BUILDING REMODEL

The agency requests \$22.6 million SGF for a complete remodeling of the State Defense Building (SDB) in Topeka, for FY 2024. The facility houses the Kansas Division of Emergency Management and the State Emergency Operations Center (SEOC), which is the State's primary site for coordinating disaster response with local communities and processing emergency situation intelligence. The facility was built in 1978, and the agency notes the current configuration is inadequate and lacks the following:

- Sufficient space for the SEOC, sleeping and eating amenities to support 24-hour operations during periods of activation, and secure space for planning and briefings with decision-makers;
- Technology improvements sufficient to meet emerging threats;
- Document and data storage in accordance with state and federal requirements;
- Office space to support KDEM day-to-day operations;
- Joint Information Center workspace and media briefing capabilities to inform the public; and
- Americans with Disabilities (ADA) compliance regarding aisle space and egress.

A remodel of the existing SDB structure is preferred due to the facility's location within a secure site at 2800 Southwest Topeka Boulevard. Expenditures include construction, partial demolition, and acquisition and integration of technology, as well as parking and emergency power generation accommodations.

A request for funding from the federal American Rescue Plan Act (ARPA) was submitted to the SPARK Task Force for remodel of the SDB, but final determination had not been made at the time of budget submission.

The Governor does not recommend adoption of this request.

OFFICE OF EMERGENCY COMMUNICATIONS

The agency requests \$178,000 SGF for the Office of Emergency Communications for FY 2024 to offset the elimination of a transfer from the State Highway Fund. Until FY 2023, the program received an annual extraordinary transfer of \$320,000 from the State Highway Fund. This transfer was eliminated in FY 2023 and partially offset with the addition of \$122,481 SGF. With this enhancement, the agency indicates the program would be fully funded with \$637,798 SGF for FY 2024.

Office of Emergency Communications coordinates statewide public safety communications and serves as communications lead in the SEOC. The Office manages two deployable Communications on Wheels systems that provide mobile interoperable communications capabilities.

The Governor does not recommend adoption of this request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

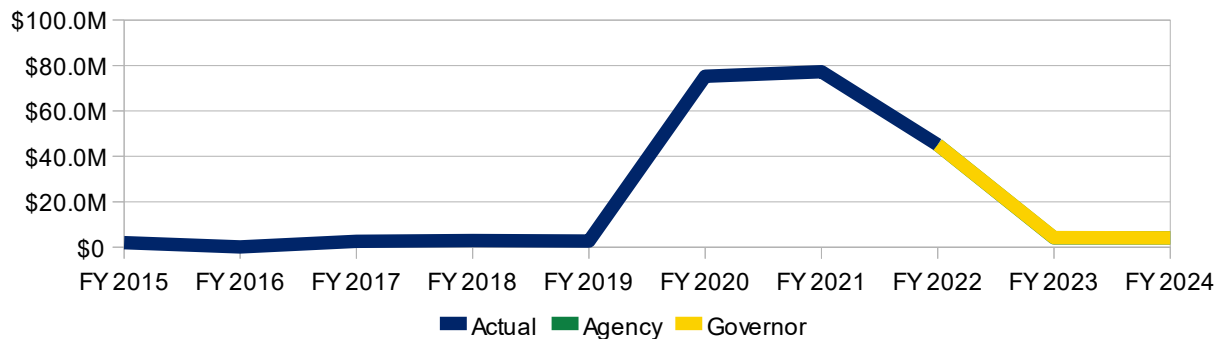
FIGURE 9 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 45,118,541	\$ 4,174,026	\$ 4,199,026	\$ 4,173,956	\$ 4,173,956
Emergency	10,403,421	8,402,480	8,402,480	8,562,322	8,384,322
Management and Homeland Security					
Infrastructure	26,105,101	73,784,177	73,784,177	60,518,868	60,518,868
Disaster Recovery	29,871,423	28,855,769	28,855,769	28,639,671	28,639,671
Payments					
Capital Improvements	10,185,429	39,325,777	48,929,510	42,050,480	10,422,922
TOTAL	\$ 121,683,915	\$ 154,542,229	\$ 164,170,962	\$ 143,945,297	\$ 112,139,739
FTE Positions:					
Administration	45.0	45.0	45.0	45.0	45.0
Emergency	59.6	59.6	59.6	59.6	59.6
Management and Homeland Security					
Infrastructure	189.0	189.0	189.0	189.0	189.0
Disaster Recovery	-	-	-	-	-
Payments					
Capital Improvements	-	-	-	-	-
TOTAL	293.6	293.6	293.6	293.6	293.6

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 10
ADMINISTRATION EXPENDITURES, FY FY 2015 – FY 2024



STATUTORY BASIS: • *Kansas Constitution* Article 8, Section 2, KSA 48-201 through 48-206

PROGRAM GOALS: • Ensure military forces in Kansas are trained and prepared to respond to state and federal missions.
• Ensure accounting of armory and station funds is of the highest standard and the audit reviews of these funds will find a low number of audit exceptions.
• Ensure critical information is provided to the public during emergencies or disasters.

The Administration program is responsible for the administrative functions of the agency. Sections include the Office of the Adjutant General, Comptroller's Office, Office of State Human Resources, Public Affairs Office, Information Technology Office, administration of the Military Bill of Rights, STARBASE, and other administrative support.

OFFICE OF THE ADJUTANT GENERAL

Funding provides for the pay and administrative costs for personnel of the Office of the Adjutant General to coordinate efforts to protect life and property through planning, coordination, and synchronization of state and federal resources, to provide a ready military, emergency management, and homeland security capability for the state and nation. The funding also provides salary for the Kansas Military Board members.

COMPTROLLER

Funding provides for personnel and administrative costs of the State Comptroller, accounts, inventory control officer, budgeting functions, procurement officer, and travel officer. This office ensures compliance with state and federal laws, regulations and procedures

relating to fiscal policy, accounting standards, budget execution, procurement activities, and inventory management.

HUMAN RESOURCES

Funding provides personnel and administrative costs for processing employee benefits, payroll, recruitment, and employee relations for state employees located at 14 work sites across the state. It also allows for the implementation of policies and procedures that meet the needs of the agency while complying with state and federal statutes, regulations, and best practices.

PUBLIC AFFAIRS OFFICE

Funding provides for pay and administrative costs associated with providing critical information to the public during emergencies or disasters and updates throughout the year regarding the Department's actions. The Director of the Public Affairs Office activates the Joint Information Center in conjunction with the State Emergency Operations Center during times of disasters, including those resulting from nuclear and biological threats. Additionally, the Public Affairs Office produces media

campaigns to increase awareness of the activities of the Adjutant General's Department.

INFORMATION TECHNOLOGY (IT)

Funding provides for IT support across all state functions of the agency. This includes computer support, applications and web support, and data storage. This subprogram also reviews and administers efforts to modernize, secure, and streamline communications for the agency.

MILITARY BILL OF RIGHTS

Funding provides for pay differential, activation payments, and the Kansas Military Relief Fund. These funds are administered by the Comptroller's Office.

STARBASE

Kansas STARBASE, Inc, is a federal Department of Defense outreach program providing experiential learning to elementary students while supporting area schooling in meeting science, technology, engineering and mathematics standards.

FIGURE 11 ADMINISTRATION, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Percent of Employees Reviewed Annually	100.0%	100.0%	100.0%	100.0%	100.0%
2.Number of Repeat Findings on SEFA audits	-	-	-	-	-
3.Percent of Agency News Stories Published*	100.0%	100.0%	100.0%	100.0%	100.0%
4.Percent of IT Projects Reviewed within 28 Day*	100.0%	N/A	N/A	N/A	N/A
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ (185,665)	\$ 1,457,833		\$ 1,462,381	\$ 1,462,380
COVID-19 Federal Relief Funds	75,706,494	25,060,748		-	-
Other Federal Funds	1,977,163	18,461,197		2,711,645	2,711,576
All Other Funds	(267,962)	138,763		25,000	-
TOTAL	\$ 77,230,030	\$ 45,118,541		\$ 4,199,026	\$ 4,173,956
Percentage Change:					
SGF	(104.2) %	(885.2) %		0.3 %	(0.0) %
All Funds	2.6 %	(41.6) %		(90.7) %	(0.6) %
FTE Positions	39.0	45.0		45.0	45.0
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

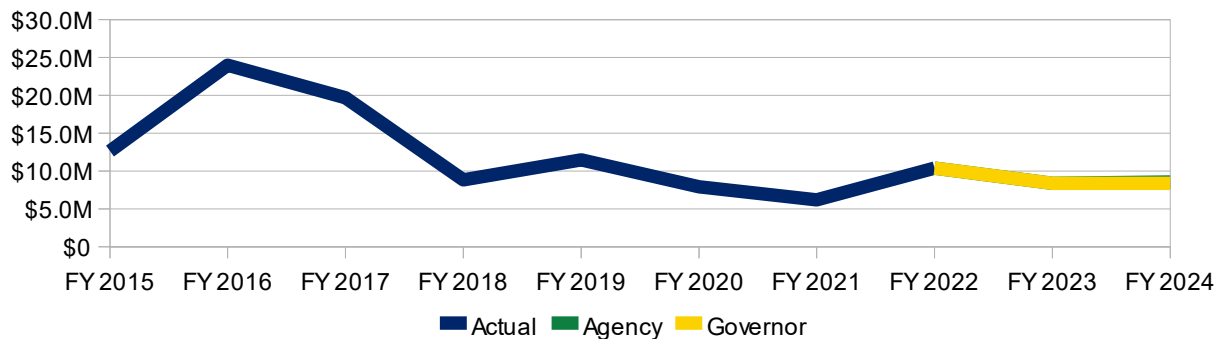
The **agency** requests \$4.2 million, including \$1.5 million SGF, in operating expenditures for the Administration program for FY 2024. This is an all funds decrease of \$70, or less than 0.1 percent, including an SGF decrease of \$1, or less than 0.1 percent, below the FY 2023 revised estimate. The decrease is primarily attributable to decreased expenditures for computing equipment, office equipment, and

supplies, which is partially offset by increased expenditures for employer contributions for fringe benefits.

The **Governor** concurs with the agency's revised estimate for the Administration program for FY 2024.

EMERGENCY MANAGEMENT AND HOMELAND SECURITY

FIGURE 12
EMERGENCY MANAGEMENT AND HOMELAND SECURITY EXPENDITURES,
FY FY 2015 – FY 2024



STATUTORY BASIS: • KSA 48-901 through 48-968

PROGRAM GOALS:

- Reduce vulnerability of people, the environment, and structures to natural and technological incidents and disasters by eliminating or reducing the effects of a variety of hazards.
- Enhance state and local emergency management organizational readiness.
- Respond to incidents and disasters promptly and effectively.
- Provide timely and effective assistance to expedite recovery from incidents and disasters.
- Generate high-value intelligence products to counter terrorism and transnational criminal threats, biological threats, and cyber-warfare threats to critical infrastructure.

Emergency Management and Homeland Security activities are composed of work with local communities, first responders, non-governmental organizations, governmental entities, and owners of critical infrastructure and key resources to achieve disaster and terrorism preparedness. Activities include identification of concerns, prioritization of capabilities, development of common solutions, multi-agency exercises, training, and other actions to ensure a coordinated response and recovery to natural and man-made disasters, including terrorism. Expenditures in this program reflect expenditures for the following subprograms:

MITIGATION, PREPAREDNESS, PREVENTION, RESPONSE, AND RECOVERY

This subprogram provides funding for KDEM personnel and administrative costs associated with planning, mitigation, response, recovery, training, and exercises.

KANSAS INTELLIGENCE FUSION CENTER (KIFC)

Funding provides for KIFC personnel and administrative costs to produce high-value, all-

source intelligence products to protect the life, freedoms, and property of the people of Kansas. KIFC is focused on the three primary Kansas Homeland Security risk areas: 1) terrorism threats, asymmetric warfare threats, and transnational criminal organization threats; 2) biological threats (both man-made and natural pathogens threatening human health, animal health, and plant/crop health); and 3) cyber-warfare threats and threats to critical infrastructure and key resources.

RADIOLOGICAL, BIOLOGICAL, AND NUCLEAR RESPONSIBILITIES

Funding for this subprogram provides for personnel, administrative, training, and exercise activities. This includes development of planning standards and guidance concerning hazardous substances, such as toxic chemicals, radioactive substances, biological agents, and potential releases from nuclear power plants.

Funding also provides technical assistance related to chemical, biological, and radiological response planning, emergency notification, and

statewide emergency coordination. This subprogram maintains the state's Radiological Emergency Response Plan for nuclear facilities and exercises the plan with respect to fixed nuclear facilities located in Coffey County (Wolf Creek Generating Station) and Cooper Nuclear Station in Nebraska. Additionally, this subprogram calibrates and distributes radiation detection devices for use by various public agencies in case of a nuclear power plant incident. This subprogram also receives notifications for radiological shipments through Kansas.

KDEM HOMELAND SECURITY

Funding within this subprogram reflects federal grants received for the State Homeland Security Program, which supports the implementation of state homeland security strategies to address planning, organization, equipment, training, and exercises needs to protect against, mitigate, respond to, and recover from acts of terrorism and other catastrophic events.

KDEM EMERGENCY MANAGEMENT ASSISTANCE COMPACT (EMAC)

KDEM is responsible for developing policies and procedures for the formation, training, equipping, deployment, and sustainment of Incident Management Teams (IMTs) and SEOC Support teams. Members participate in training and exercises annually to maintain readiness for deployment to emergencies and disasters within their region and across the state. IMTs and SEOC Support Teams can deploy to assist other states during an incident or disaster under EMAC.

CIVIL AIR PATROL

Funding supports administering the budget for the federal Civil Air Patrol program, which provides Kansas citizens with a well-trained group of volunteers that can provide cost-effective emergency services utilizing assets from the Kansas wing of the Civil Air Patrol.

The program is managed by a volunteer director and a 0.5 FTE position secretary who work on a scheduled weekday basis at the program's headquarters at Salina Municipal Airport.

STATE ACTIVE DUTY

Funds pay for National Guard personnel who are activated in a state active duty status by the Governor for the purpose of performing emergency duty. Soldiers may be called to state active duty for disasters or emergencies, such as floods, tornadoes, terrorism, or a civil disturbance. The Governor has the authority to call approximately 7,000 Kansas National Guard citizen soldiers and airmen to leave their full-time employment to serve on emergency or other state active duty. The state active duty does not contain any FTE positions; however, KSA 75-2935(g) states that when National Guard members are called in for state active duty, they are considered to be active within the unclassified service and are compensated within these parameters. The State pays the salaries and per diem for the service of these members. National Guard members on state active duty also support ceremonies, such as the Governor Inauguration and funerals.

The program also pays for the use of federal training equipment used for emergency response, such as helicopters and wheeled vehicles, on a cost basis.

EMERGENCY COMMUNICATIONS

Funding provides for the personnel and administrative costs of the Adjutant General's Department Office of Emergency Communications, which supports outreach, training, and coordination of statewide public safety communications. The Office functions as the emergency communications lead for the State Emergency Operations Center and has operational responsibility for two deployable communications capabilities in support of the state public safety trunked radio system and leads the Statewide Interoperability Advisory Committee, as well as the State's Public Safety Broadband initiative.

FIGURE 13

EMERGENCY MANAGEMENT AND HOMELAND SECURITY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Threat Briefings	100	100	85	100	100
2.Number of Intelligence Products Disseminated to the Kansas Intelligence Community	20	20	28	20	20
3.Number of Training Courses Conducted	24	16	25	32	70
4.Number of Exercises Conducted	75	78	99	125	165
Output Measure:					
5.Number of County Emergency Operations Plans Reviewed*	57	6	23	44	11
6.Number of Public Awareness Campaigns*	6	6	6	12	6
Financing					
	Actual FY FY 2021	Actual FY FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 1,584,528	\$ 1,617,565		\$ 2,596,402	\$ 2,650,246
COVID-19 Federal Relief Funds	3,859,114	16,800		-	-
Other Federal Funds	275,927	7,686,281		5,604,286	5,603,636
All Other Funds	472,160	1,082,775		201,792	130,440
TOTAL	\$ 6,191,729	\$ 10,403,421		\$ 8,402,480	\$ 8,384,322
Percentage Change:					
SGF	(16.8) %	2.1 %		60.5 %	2.1 %
All Funds	(22.0) %	68.0 %		(19.2) %	(0.2) %
FTE Positions	57.0	59.6		59.6	59.6

*Performance measure not evaluated by the Office of Governor.

BUDGET ANALYSIS

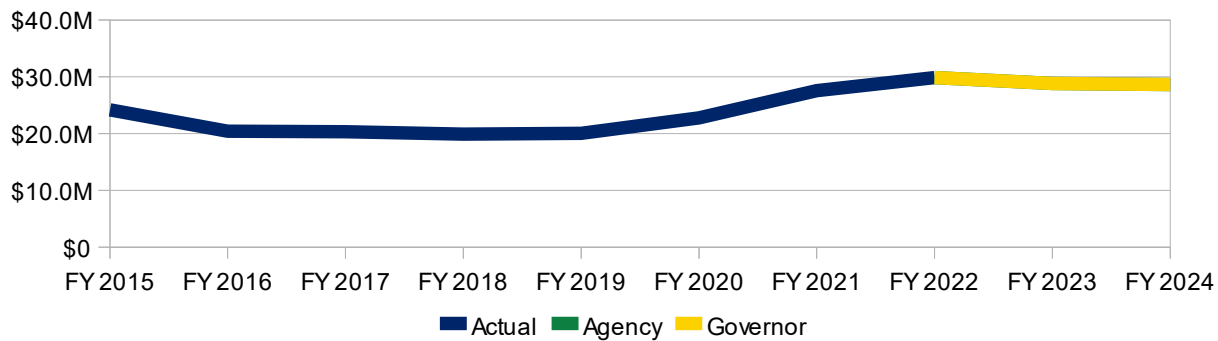
The **agency** requests \$8.6 million, including \$2.8 million SGF, in operating expenditures for the Emergency Management and Homeland Security program for FY 2024. This is an all funds increase of \$159,842, or 1.9 percent, and an SGF increase of \$231,844, or 8.0 percent, above the FY 2023 revised estimate. The increase is primarily attributable to the agency's enhancement request of \$178,000 SGF for the Office of Emergency Communications, which manages deployable Communications on Wheels systems that provide mobile interoperable communications capabilities. The increase is partially offset by decreased

expenditures, primarily from a special revenue fund, for the Office of Emergency Communications, due to elimination of a transfer from the State Highway Fund.

The **Governor** recommends \$8.4 million, including \$2.7 million SGF, for FY 2024. This is a decrease of \$178,000 SGF, or 2.1 percent, below the FY 2024 requested amount. The decrease is due to the Governor not recommending the agency's enhancement request of \$178,000 SGF for the Office of Emergency Communications.

INFRASTRUCTURE

FIGURE 14
INFRASTRUCTURE EXPENDITURES, FY FY 2015 – FY 2024



STATUTORY BASIS: • KSA 48-205, 48-301, 48-304, 48-313; 32 USC 702, 708, 314

PROGRAM GOALS: • Provide maintenance resources to keep the physical facilities of the Army and Air National Guard operable, which include 84 Readiness Centers and federal buildings, 103 training site facilities, and 28 logistical facilities.

Infrastructure activities provide the Kansas Division of Emergency Management (KDEM) and units of the Kansas Army and Air National Guard and the State at large with necessary facilities. Army National Guard equipment and buildings are also used for state purposes, and armories can be available for community use. Most of the buildings and equipment are operated and maintained by the State on a cost-sharing basis with the federal government. The program maintains the State Defense Building, the Headquarters Complex, the Great Plains Joint Regional Training Center, and 38 Army National Guard armories, including 1 Armed Forces Reserve Center.

Of the armories, 35 are state-owned, 1 is leased, and 2 are federal property. Most of these armories were built in the 1950s and 1960s, but six armories were constructed between 1987 and 1997, and two were constructed in the 2000s. Additionally, 19 have been returned to their respective cities over the years. Most Army National Guard facilities have at least one full-time federal employee, who serves as the Non-commissioned Officer in Charge and handles administrative and training matters.

Army National Guard maintenance, logistical facilities, and training centers are financed by a mix of state and federal funds. They include nine field maintenance shops, the U.S. Property

and Fiscal Office, the Combined Support Maintenance Shop, the Federal Warehouse, the Kansas Training Center in Salina, the Army Aviation Support Facilities at Forbes Field and Salina, the Battle Command Training Center at Fort Leavenworth, the Maneuver Area Training Equipment Site at Fort Riley, and the Unit Training and Equipment Site in Salina.

This program also maintains facilities at Forbes Field in Topeka, McConnell Air Force Base (AFB) in Wichita, and the Smoky Hill Air National Guard Weapons Range in Salina for units of the Kansas Air National Guard. The 184th Intelligence Wing at McConnell AFB performs intelligence and cyber missions as assigned. Within the 184th Intelligence Wing, there is also a Regional Support Group, Mission Support Group, Cyber Operations Group, and Medical Group. The 190th Air Refueling Wing at Forbes Field flies KC-135R tankers and uses buildings at Forbes Field for aircraft maintenance. Within the 190th Air Refueling Wing, there is also an Operations Group, Maintenance Group, Mission Support Group, and a Medical Group. Forbes is also home to the 73rd Civil Support Team. Crisis City, in Salina, allows for rescue training of first responders.

This program also accounts for the physical security of facilities; environmental compliance to preserve, protect, conserve, and restore the

quality of the environment; and utility services of these facilities.

This program includes expenditures for the maintenance and sustainment of the State Emergency Operations Center (SEOC). The SEOC facility serves as the center for federal, state, and local coordination, and is necessary to ensure continuity of operations and government in major emergencies and disasters. Led by the response and recovery branch director, the SEOC exists to gather, process, and report emergency situation

intelligence to aid in state policy and decision-making; support local communities as they direct and control disaster emergency response operations; and account for the State's response support costs. The SEOC's ability to exchange critical disaster information is achieved through diverse and redundant communications technologies. Members of KDEM staff serve as the duty officer on a rotational basis, taking calls for a host of incidents in addition to severe weather, such as tornadoes, floods, and blizzards. A terrorist attack is managed in the same manner as a tornado or flood.

FIGURE 15
INFRASTRUCTURE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Routine Work Orders Processed within 60 Days	100.0%	43.0%	81.0%	100.0%	100.0%
2. Percent of Urgent Work Orders Processed within 7 Days	100.0%	100.0%	100.0%	100.0%	100.0%
Output Measure:					
3. Percent of Sites that Receiving Energy Audits*	100.0%	100.0%	100.0%	100.0%	100.0%
Financing					
	Actual FY FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 2,712,682	\$ 2,571,068		\$ 2,767,544	\$ 2,465,529
COVID-19 Federal Relief Funds	-	-		-	-
Other Federal Funds	24,685,850	27,071,945		26,088,225	26,174,142
All Other Funds	194,667	228,410		-	-
TOTAL	\$ 27,593,199	\$ 29,871,423		\$ 28,855,769	\$ 28,639,671
Percentage Change:					
SGF	10.0 %	(5.2) %		7.6 %	(10.9) %
All Funds	21.1 %	8.3 %		(3.4) %	(0.7) %
FTE Positions	193.0	189.0		189.0	189.0
*Performance measure not evaluated by the Office of Governor.					

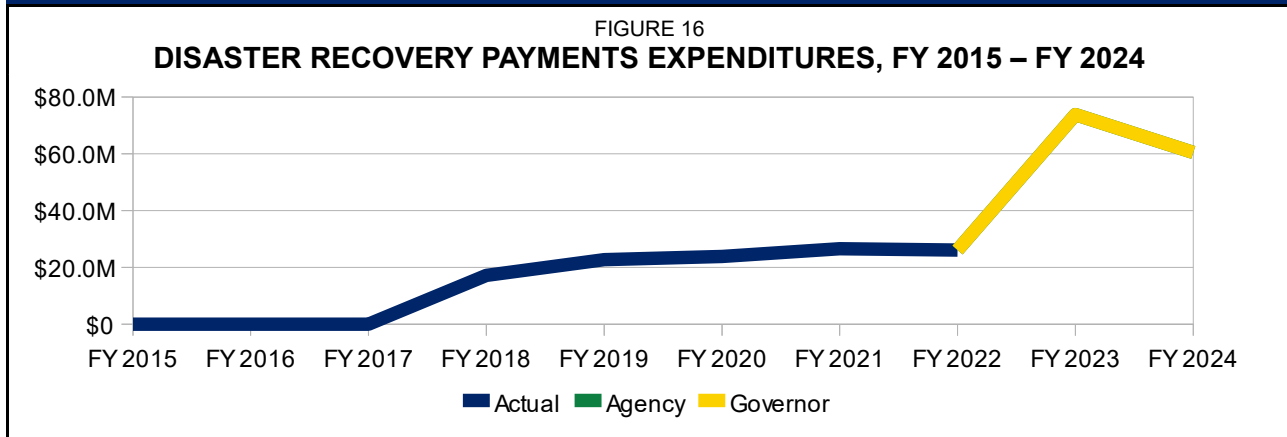
BUDGET ANALYSIS

The **agency** requests \$28.6 million, including \$2.3 million SGF, in operating expenditures for the Infrastructure program for FY 2024. This is an all funds decrease of \$216,098, or 0.7 percent, including an SGF decrease of \$302,015, or 10.9 percent, below the FY 2023 revised estimate. The SGF decrease is attributable primarily to decreased expenditures for building repair services and material (\$270,001). The decrease is partially offset by

increases in salaries and wages expenditures, primarily from federal funds, for salaries and wages expenditures (\$88,479) including increased employer contributions for fringe benefits.

The **Governor** concurs with the agency's request for the Infrastructure program for FY 2024.

DISASTER RECOVERY PAYMENTS



Staff Note: Expenditures for this program were included with the Emergency Management and Homeland Security Program until FY 2017.

STATUTORY BASIS: • KSA 48-919, 48-924, 48-925, 48-926 through 48-933, 48-938, 48-943, 48-950

PROGRAM GOALS: • Finance response and recovery efforts for state or federally declared disasters.

The Disaster Recovery Payments program tracks expenditures for disaster relief payments. Expenditures include payments for state-declared disasters and federally declared disasters. Disaster funding for state-only declared disasters is 100.0 percent the responsibility of the State, whereas federally declared disasters (meeting the damage thresholds set by the Federal Emergency Management Agency (FEMA)) are typically funded by 75.0 percent federal funds, with a 25.0 percent non-federal match. The non-federal match for federally declared disasters has historically been provided for with the State providing 10.0 percent and local units of

government making up the other 15.0 percent of the non-federal matching funds.

Activities involve the administration of pass-through funds for state and federal emergencies. Although the total amount of this fund can dramatically rise or fall from one year to the next depending on the number of disasters occurring that year, these funds do not benefit or fund agency activities. These funds simply pass through the agency to finance local, county, and state costs associated with past state or federally declared disasters.

FIGURE 17
DISASTER RECOVERY PAYMENTS, PERFORMANCE MEASURES

	Actual FY FY 2021	Actual FY FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of State Declared Disasters*	N/A	6	N/A	N/A	N/A
2.Number of Damage Assessments Completed*	N/A	3	N/A	N/A	N/A
Financing					
	Actual FY FY 2021	Actual FY FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ 1,762,912	\$ 3,944,516		\$ 6,064,697	\$ 3,400,000
COVID-19 Federal Relief Funds	-	93,020		1,000,000	500,000
Other Federal Funds	23,711,058	22,067,565		66,719,480	56,618,868
All Other Funds	1,096,980	-		-	-
TOTAL	\$26,570,950	\$26,105,101		\$73,784,177	\$60,518,868

FIGURE 17

DISASTER RECOVERY PAYMENTS, PERFORMANCE MEASURES

	Actual FY FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Percentage Change:					
SGF	(38.3) %	123.8 %		53.8 %	(43.9) %
All Funds	11.2 %	(1.8) %		182.6 %	(18.0) %
FTE Positions	--	--		--	--
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

The **agency** request \$60.5 million, including \$3.4 million SGF, for the Disaster Recovery Payments for FY 2024. This is an all funds decrease of \$13.3 million, or 18.0 percent, including an SGF decrease of \$2.7 million, or 43.9 percent, below the FY 2023 revised estimate. The decrease is attributable to decreased reimbursements to local entities for previous federally declared disasters, such as severe storms and flooding that occurred in northeast Kansas in spring 2019. The budgeted amount includes the agency's enhancement

request for \$1.9 million SGF, which would serve as match to leverage \$19.0 million in federal funds. The total for this program includes payments for seven open disasters, payments for appeals, and State Emergency Operations Center assignments for FY 2024.

The **Governor** concurs with the agency's request for the Disaster Recovery Payments for FY 2024.

CAPITAL IMPROVEMENTS

The Adjutant General's Department is responsible for facilities that include National Guard Readiness Centers (armories), the State Defense Building in Topeka, the Great Plains Joint Training Center in Salina, and Air National Guard facilities at McConnell Air Force Base in Wichita and Forbes Field in Topeka, and various other facilities.

A cooperative agreement between the agency and the federal National Guard Bureau generally requires 50.0 percent match with state funds, with a few exceptions that require a 25.0 percent match.

FIGURE 18 CAPITAL IMPROVEMENTS, FY 2022 – FY 2024					
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
State General Fund Projects					
Rehabilitation and Repair (R&R)	\$ 721,995	\$ 1,030,632	\$ 1,030,632	\$ 3,500,000	\$ 1,000,000
Deferred Maintenance	82,257	2,737,223	2,737,223	-	2,000,000
New Hays Armory	-	18,135,000	18,135,000	-	-
SDB Remodel	-	1,600,000	1,600,000	22,627,558	-
<i>Subtotal–SGF</i>	<i>\$ 804,252</i>	<i>\$ 23,502,855</i>	<i>\$ 23,502,855</i>	<i>\$ 26,127,558</i>	<i>\$ 3,000,000</i>
Special Revenue Fund (SRF) / Federal Projects					
Federal Match	\$ 5,641,957	\$ 3,922,922	\$ 3,922,922	\$ 4,922,922	\$ 4,422,922
JFHQ Construction	-	8,000,000	17,603,733	8,000,000	-
Great Bend FMS	-	3,000,000	3,000,000	3,000,000	3,000,000
Smokey Hill Range Fire Truck Storage Building	-	900,000	900,000	-	-
Solar Panels at Nickell Barracks in Salina	3,739,220	-	-	-	-
<i>Subtotal–SRF&FED</i>	<i>\$ 9,381,177</i>	<i>\$ 15,822,922</i>	<i>\$ 25,426,655</i>	<i>\$ 15,922,922</i>	<i>\$ 7,422,922</i>
TOTAL	\$ 10,185,429	\$ 39,325,777	\$ 48,929,510	\$ 42,050,480	\$ 10,422,922
Financing:					
SGF	\$ 804,252	\$ 23,502,855	\$ 23,502,855	\$ 26,127,558	\$ 3,000,000
Federal Funds	9,381,623	15,822,922	25,426,655	15,922,922	7,422,922
All Other Funds	(446)	-	-	-	-
TOTAL	\$ 10,185,429	\$ 39,325,777	\$ 48,929,510	\$ 42,050,480	\$ 10,422,922

FY 2023 CAPITAL IMPROVEMENTS

The **agency** submits a revised estimate of \$39.3 million, including \$23.5 million SGF, for capital improvements in FY 2023. This is an all funds increase of \$7.7 million, including an SGF increase of \$1.9 million, above the FY 2023 approved amount.

The SGF increase is primarily attributable to design work for a proposed remodel of the

State Defense Building (SDB). The all funds increase is attributable to increased expenditures, all from federal funds, for the initial phase of constructing a new Joint Forces Headquarters in Topeka and remodel of a Field Maintenance Shop (FMS) at the Great Bend Armory.

The FY 2023 revised estimate includes the following projects:

REHABILITATION AND REPAIR. The revised estimate includes \$1.0 million SGF for routine rehabilitation and repair among 38 armories and other National Guard facilities. Expenditures include physical security upgrades, groundskeeping, code compliance, and utility infrastructure replacement. The agency notes the cooperative agreement with the federal National Guard Bureau generally provides a 50.0 percent matching rate.

DEFERRED MAINTENANCE. The revised estimate includes \$2.7 million SGF for renovation and modernization of 38 armories and other National Guard facilities. Expenditures includes large restoration projects, HVAC replacement, roof replacement, interior upgrades and exterior improvements.

The agency notes that a cooperative agreement with NGB generally provides a 50.0 percent matching rate. Armories scheduled for deferred maintenance in FY 2023 include:

- Great Bend, Hiawatha, Holton, Hutchinson, and Smith Center.

NEW HAYS ARMORY. The revised estimate includes \$18.1 million SGF for a new National Guard armory in Hays. The expenditures include a land purchase with site improvements (\$2.1 million) and the construction of a 49,792-square-foot National Guard Readiness Center (\$16.0 million).

The agency notes the current armory is over 60 years old, located in a flood plane, and lacks adequate capacity for training and maintenance of modern vehicles. This project was approved by the 2022 Legislature.

SDB REMODEL. The revised estimate includes \$1.6 million SGF for design work for a proposed remodel of the State Defense Building in Topeka, which houses KDEM and the State Emergency Operations Center (SEOC).

The agency indicates the current configuration is inadequate and lacks the following:

- Sufficient space for the SEOC, including sleeping and eating amenities for 24-hour operations during periods of activation;
- Technology improvements sufficient to meet emerging threats
- Media briefings facilities and secure space for planning; and
- Office space to support KDEM day-to-day operations.

A remodel of the existing SDB structure is preferred due to the facility's location within a secure site at 2800 Southwest Topeka Boulevard.

FEDERAL MATCH. The revised estimate includes \$3.9 million, all from federal funds, which is provided through the federal National Guard Bureau as match for rehabilitation and repair and deferred maintenance of armories and other National Guard facilities.

JFHQ CONSTRUCTION. The revised estimate includes \$8.0 million, all from federal funds, for the initial phase in construction of a new 59,000-square-foot Joint Forces Headquarters (JFHQ) on federal property at Forbes Field in Topeka. The total project cost is estimated at \$16.5 million, with completion in FY 2025.

GREAT BEND FMS. The revised estimate includes \$3.0 million, all from federal funds, for the initial phase of remodeling a Field Maintenance Shop (FMS) at the Great Bend Armory. The project includes construction of a maintenance bay addition and alteration of the existing bays previously storing mobile radar systems. The shop will provide regional maintenance services for 115 military vehicles assigned to units in western Kansas. The total project cost is estimated at \$6.0 million, with completion in FY 2024.

SMOKEY HILL RANGE FIRE TRUCK STORAGE BUILDING. The revised estimate includes \$900,000, all from federal funds, to construct a steel frame insulated building at the Smokey Hill Range Complex for storing five fire response vehicles. The agency notes such vehicles are currently stored off-site, and construction of this building would facilitate response.

The **Governor** recommends \$48.9 million, including \$23.5 million SGF, for capital improvements in FY 2023. This is an increase of \$9.6 million, all from federal funds, above the agency's FY 2023 revised estimate. The recommendation includes \$17.6 million, all from

federal funds, for construction of a Joint Forces Headquarters, which is an increase of \$9.6 million. This adjustment would encumber funds for the entire project in FY 2023, which results in a decrease of \$8.0 million for FY 2024.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$42.1 million, including \$26.1 million SGF, for capital improvements for FY 2024. This is an all funds increase of \$2.7 million, including an SGF increase of \$2.6 million above the FY 2023 revised estimate.

The increase is attributable to the agency's two enhancement requests, which total \$24.6 million, for the following:

- \$2.0 million, including \$1.0 million SGF, for additional routine rehabilitation and repair of National Guard facilities; and
- \$22.6 million SGF for the construction phase of the State Defense Building remodel.

The increase in capital improvements is partially offset by decreased expenditures for the Hays Armory, which occur in FY 2023 but are not anticipated to reoccur for FY 2024.

The FY 2024 request includes the following projects:

REHABILITATION AND REPAIR. The request includes \$3.5 million SGF for routine rehabilitation and repair among 38 armories and other National Guard facilities. Further, the agency requests that expenditures for deferred maintenance be combined with rehabilitation and repair for FY 2024. The agency notes the cooperative agreement with the federal National Guard Bureau generally provides a 50.0 percent matching rate. Armories scheduled for deferred maintenance for FY 2024 include:

- Marysville, Norton, Nickell Armory in Topeka, Concordia, Liberal, Lenexa, Pratt, and the Armed Forces Reserve Center in Topeka.

SDB REMODEL. The request includes \$22.6 million SGF for the construction phase of the State Defense Building remodel in Topeka, which houses KDEM and the State Emergency Operations Center. The facility was built in 1978, and agency states the current configuration is inadequate. The remodel includes construction, partial demolition, acquisition and integration of technology, and emergency power generation.

A request for funding from the federal American Rescue Plan Act (ARPA) was submitted to the SPARK Task Force for remodel of the SDB, but final determination had not been made at the time of budget submission.

FEDERAL MATCH. The request includes \$4.9 million, all from federal funds, which is provided through the federal National Guard Bureau as match for rehabilitation and repair and deferred maintenance of armories and other National Guard facilities.

JFHQ CONSTUCTION. The request includes \$8.0 million, all from federal funds, to continue construction of a new Joint Forces Headquarters (JFHQ) on federal property at Forbes Field in Topeka. The total project cost is estimated at \$16.5 million, with a completion date of FY 2025.

GREAT BEND FMS. The request includes \$3.0 million, all from federal funds, for the final phase in remodeling a Field Maintenance Shop (FMS) at the Great Bend Armory. The project includes construction of a maintenance bay addition and alteration of the existing bays. The shop will provide regional maintenance services for 115 military vehicles assigned to units in western Kansas.

The **Governor** recommends \$10.4 million, including \$3.0 million SGF, for capital improvements for FY 2024. This is an all funds decrease of \$31.6 million, including an SGF decrease of \$23.1 million, below the FY 2024 requested amount. The recommendation includes a decrease of \$8.0 million, all from federal funds, for construction of a Joint Forces Headquarters for FY 2024. This adjustment reflects increased expenditures in FY 2023 to encumber funds for the project in one year rather than in multiple years.

The recommendation also includes a decrease of \$22.6 million SGF due to the Governor not recommending the remodel of the SDB for FY 2024. The Governor further recommends a modified enhancement request that provides \$1.0 million, including \$500,000 SGF for building maintenance and splits expenditures between rehabilitation and repair and deferred maintenance.

KANSAS BUREAU OF INVESTIGATION

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 25,170,174	\$ 28,215,251	\$ 28,215,251	\$ 35,369,607	\$ 28,995,113
Federal Funds	5,812,449	5,678,923	5,678,923	6,898,160	6,898,160
All Other Funds	7,544,462	6,466,395	6,466,395	6,855,681	6,855,681
<i>Subtotal</i>	<i>\$ 38,527,085</i>	<i>\$ 40,360,569</i>	<i>\$ 40,360,569</i>	<i>\$ 49,123,448</i>	<i>\$ 42,748,954</i>
Capital Improvements:					
State General Fund	\$ 43,934,515	\$ 100,000	\$ 100,000	\$ 1,210,000	\$ 300,000
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 43,934,515</i>	<i>\$ 100,000</i>	<i>\$ 100,000</i>	<i>\$ 1,210,000</i>	<i>\$ 300,000</i>
TOTAL	\$ 82,461,600	\$ 40,460,569	\$ 40,460,569	\$ 50,333,448	\$ 43,048,954
Percentage Change:					
State General Fund	107.3 %	(59.0) %	(59.0) %	29.2 %	3.5 %
All Funds	77.5 %	(50.9) %	(50.9) %	24.4 %	6.4 %
FTE Positions	354.5	354.5	354.5	391.5	355.5

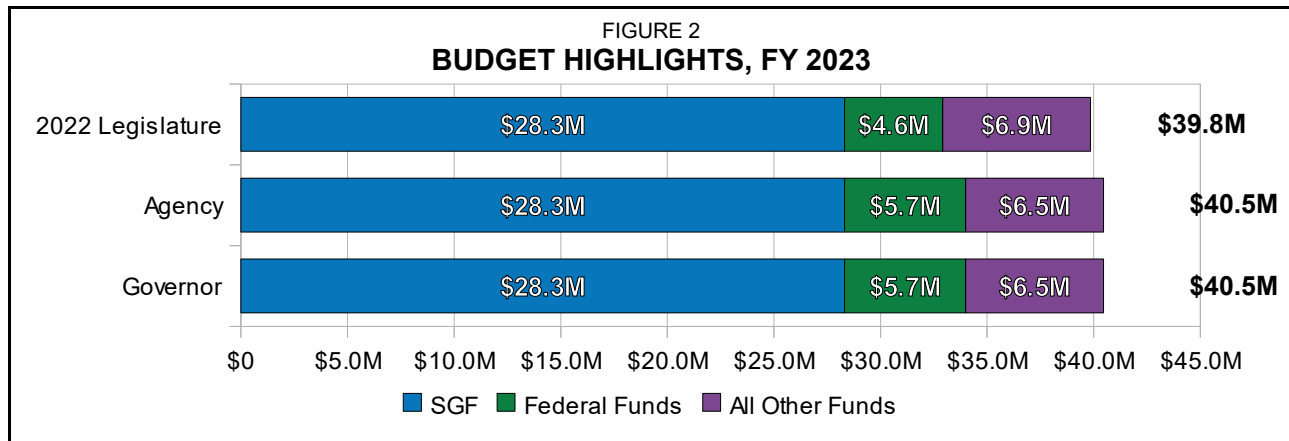
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Bureau of Investigation (KBI) was established in 1939 as a division within the Office of the Attorney General. The mission of the KBI is to provide professional investigative and laboratory services to Kansas criminal justice agencies and to collect and disseminate criminal justice information for the purpose of promoting public safety and the prevention of crime in Kansas. The KBI headquarters is located in Topeka, and the agency has regional offices in Garden City, Great Bend, Lenexa, Pittsburg, and Wichita. Laboratory facilities are located in Great Bend, Kansas City, Pittsburg, and Topeka.

EXECUTIVE SUMMARY

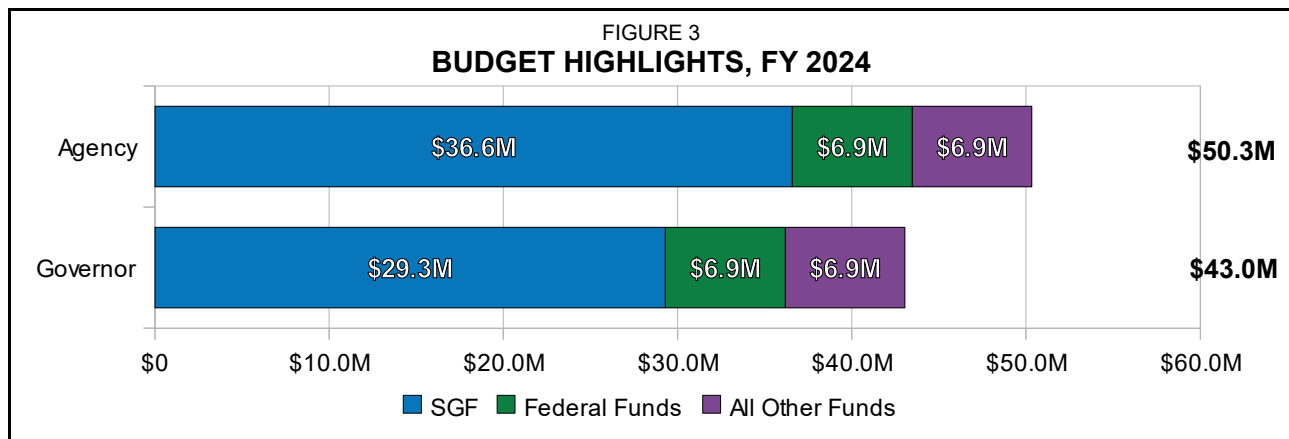
The 2022 Legislature approved a budget of \$39.8 million, including \$28.3 million from the State General Fund (SGF), for the Kansas Bureau of Investigation for FY 2023. One adjustment has been made subsequently to that amount, which changes the current year approved amount without any legislative action required and includes the following:

- **SGF REAPPROPRIATIONS.** The agency added \$900 SGF for funds not expended in FY 2022 that reappropriated into FY 2023.



The **agency** submits a revised estimate of \$40.5 million, including \$28.3 million SGF, in FY 2023. This is an increase of \$616,548, or 1.5 percent, all from special revenue funds, above the FY 2023 approved amount. The increase is attributable to increased expenditures from the federal National Criminal History Improvement Program Fund for data entry and imaging of court and criminal history records. The increase also include increased expenditures from federal Coronavirus Emergency Supplemental funding for the purchase of computing equipment. The revised estimate includes 354.5 FTE positions, which is unchanged from the FY 2023 approved number.

The **Governor** concurs with the agency's revised estimate in FY 2023.



The **agency** requests \$50.3 million, including \$36.6 million SGF, in expenditures for FY 2024. This is an all funds increase of \$9.9 million, or 24.4 percent, including an SGF increase of \$8.3 million, or 29.2 percent, above the FY 2023 revised estimate. The increase is attributable to the agency's three enhancement requests totaling \$8.1 million SGF.

These enhancement requests include: \$250,266 SGF to continue Career Progression Plans; \$1.6 million SGF for additional operational support involving the replacement of advanced laboratory equipment, capital improvements, and the addition of 9.0 FTE Forensic Scientist and IT positions; and \$4.3 million SGF for a surge initiative to address growing violent crimes with the addition of 28.0 FTE positions, including Special Agents and support staff, and the establishment of a West Child Victim Task Force for western Kansas. The increase also includes expenditures from a recent federal Justice Assistance Grant for replacement of the Kansas Incident Based Reporting System (KIBRS). The request includes 391.5 FTE positions, which is an increase of 37.0 FTE positions above the FY 2023 revised estimate. The position increase is attributed to the agency's

enhancement requests and includes 20.0 FTE Special Agent positions, 5.0 Forensic Scientist positions, 3.0 IT professional positions, and 9.0 FTE support staff positions.

The **Governor** recommends \$43.0 million, including \$29.3 million SGF, in expenditures for FY 2024. This is a decrease of \$7.3 million, all SGF, or 14.5 percent, below the agency's FY 2024 request. The decrease is due to the Governor not recommending or only partially recommending the agency's enhancement requests. The recommendation includes \$250,266 to continue Career Progression Plans. The recommendation also includes \$519,947 SGF for additional operational support, which includes the increased cost of laboratory supplies, increased capital improvements involving rehabilitation and repair of agency facilities, and salaries and wages for the addition of 1.0 FTE Receptionist position.

The recommendations includes 355.5 FTE positions, which is a decrease of 36.0 FTE positions below the FY 2024 requested number. The position decrease is due to the Governor not recommending enhancement requests to add Special Agent, Forensic Scientist, IT professional, and support staff positions.

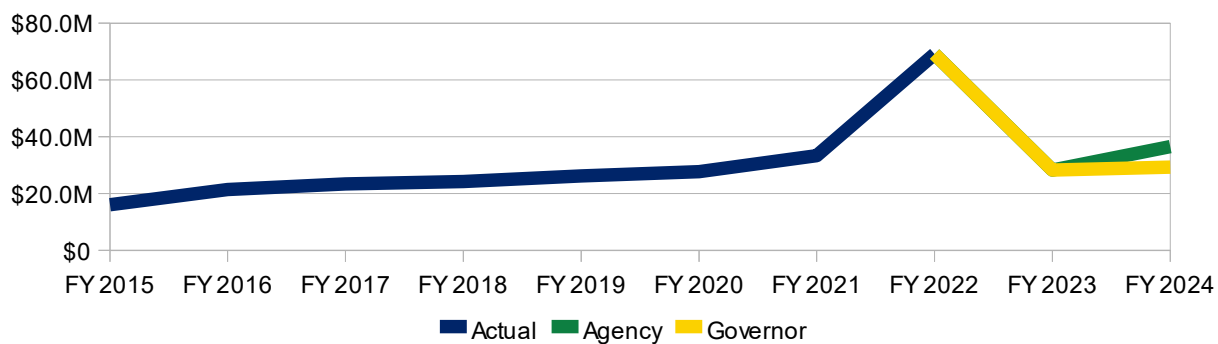
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 24,018,420	\$ 27,498,205	\$ 27,498,205	\$ 33,045,027	\$ 29,108,816
Contractual Services	7,961,992	8,666,330	8,666,330	8,689,427	8,165,248
Commodities	1,675,110	1,802,886	1,802,886	2,212,516	1,998,066
Capital Outlay	1,521,969	1,223,848	1,223,848	4,007,178	2,307,524
Debt Service Interest	1,741,151	-	-	-	-
<i>Subtotal</i>	<i>\$ 36,918,642</i>	<i>\$ 39,191,269</i>	<i>\$ 39,191,269</i>	<i>\$ 47,954,148</i>	<i>\$ 41,579,654</i>
Aid to Local Units	1,598,398	1,169,300	1,169,300	1,169,300	1,169,300
Other Assistance	10,045	-	-	-	-
<i>Subtotal—Operating</i>	<i>\$ 38,527,085</i>	<i>\$ 40,360,569</i>	<i>\$ 40,360,569</i>	<i>\$ 49,123,448</i>	<i>\$ 42,748,954</i>
Capital Improvements	79,515	100,000	100,000	1,210,000	300,000
Debt Service Principal	43,855,000	-	-	-	-
TOTAL	\$ 82,461,600	\$ 40,460,569	\$ 40,460,569	\$ 50,333,448	\$ 43,048,954
Financing:					
State General Fund	\$ 69,104,689	\$ 28,315,251	\$ 28,315,251	\$ 36,579,607	\$ 29,295,113
Record Check Fee Fund	2,801,676	3,155,799	3,155,799	3,187,082	3,187,082
Kansas Criminal Justice Information System (KCJIS)	1,758,537	690,400	690,400	693,850	693,850
Forensic Laboratory and Materials Fee Fund	1,873,888	1,678,985	1,678,985	1,989,684	1,989,684
Federal Funds	5,812,449	5,678,923	5,678,923	6,898,160	6,898,160
All Other Funds	1,110,361	941,211	941,211	985,065	985,065
TOTAL	\$ 82,461,600	\$ 40,460,569	\$ 40,460,569	\$ 50,333,448	\$ 43,048,954
FTE Positions	354.5	354.5	354.5	391.5	355.5

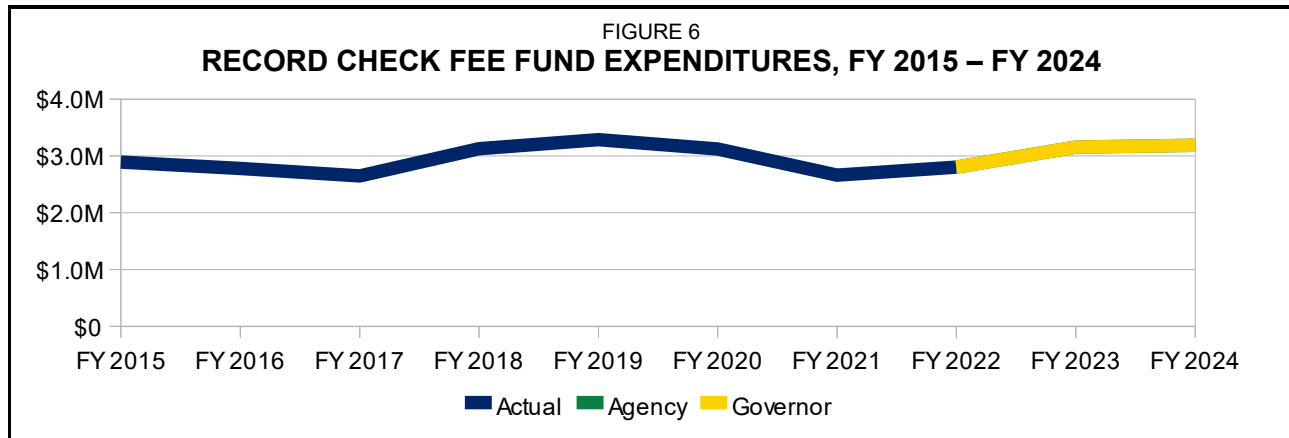
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024



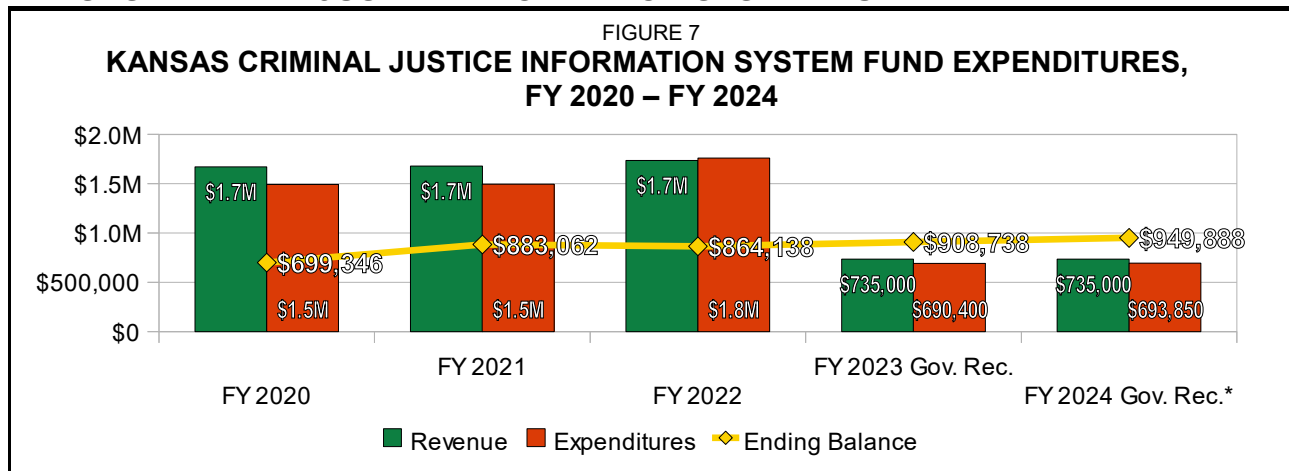
For the Kansas Bureau of Investigation, SGF expenditures increased by \$17.2 million, or 106.1 percent, from FY 2015 to FY 2021. There was a significant increase in SGF expenditures in FY 2022 due a debt service payment totaling \$45.6 million SGF for the early payoff of the Forensic Science Center in Topeka. The agency primarily utilizes SGF moneys for salaries and wages expenditures, information technology, and capital improvements involving rehabilitation and repair of agency facilities.

RECORD CHECK FEE FUND



The Record Check Fee Fund, which is a no-limit fee fund, was established to collect fees in order to recover all or part of the direct and indirect operating expenses for criminal history record checks conducted for non-criminal justice entities and private organizations. Expenditures may be made from the Record Check Fee Fund for operating expenditures of the KBI. There are a variety of record checks, each with a different fee. In addition, moneys collected pay the Federal Bureau of Investigation for fingerprint searches done at the national level.

KANSAS CRIMINAL JUSTICE INFORMATION SYSTEM FUND



* For FY 2024, the lowest month ending balance for the Kansas Criminal Justice Information System Fund will occur in July, with a balance of \$720,561.

The Kansas Criminal Justice Information System Fund receives remittances of district court fines, penalties, and forfeitures pursuant to KSA 74-7336. Moneys in this fund are used to offset the costs of maintaining the Kansas Criminal Justice Information System (KCJIS) pursuant to KSA 75-2707. The FY 2022 Legislature eliminated language requiring \$1 of each Division of Vehicles modernization surcharge be remitted to this fund, which resulted in a decrease of \$943,925 in revenue in FY 2023. The decrease was offset by an increase of the same amount from the SGF for those expenditures.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 28,314,351	\$ 11,528,770	\$ 39,843,121	354.5
1. SGF Reappropriations	900	-	900	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 28,315,251</i>	<i>\$ 11,528,770</i>	<i>\$ 39,844,021</i>	<i>354.5</i>
Agency Revised Estimate:				
2. National Criminal History Improvement Program	\$ -	\$ 378,228	\$ 378,228	--
3. Coronavirus Emergency Supplemental Funding	-	261,500	261,500	--
4. All Other Adjustments	-	(23,180)	(23,180)	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 28,315,251</i>	<i>\$ 12,145,318</i>	<i>\$ 40,460,569</i>	<i>354.5</i>
Governor's Recommendation:				
5. No Changes	-	-	-	--
TOTAL	\$ 28,315,251	\$ 12,145,318	\$ 40,460,569	354.5

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$39.8 million approved for the Kansas Bureau of Investigation for FY 2023. This adjustment changes the current year approved amount without any legislative action required and includes the following:

1. **SGF REAPPROPRIATIONS.** The agency added \$900 SGF for funds not expended in FY 2022 for illegal methamphetamine laboratory cleanup (\$777) and operations (\$123), which reappropriated into FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$40.5 million, including \$28.3 million SGF, in FY 2023. This is an increase of \$616,548, or 1.5 percent, all from special revenue funds, above the FY 2023 approved amount. The revised estimate includes 354.5 FTE positions, which is unchanged from the FY 2023 approved number.

The **agency** estimate includes the following adjustments:

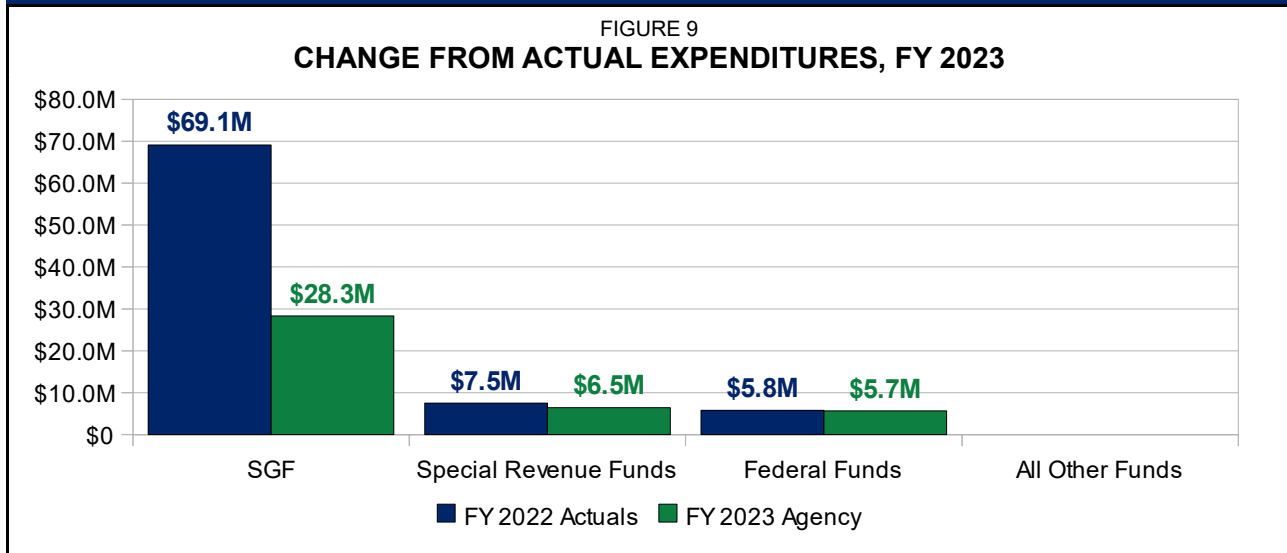
2. **NATIONAL CRIMINAL HISTORY IMPROVEMENT PROGRAM.** The revised estimate includes an increase of \$378,228, all from the federal National Criminal History Improvement Program Fund, in FY 2023. These funds are sub-granted through the Governor's Grants Office, and expenditures support data entry involving court records, arrest reports, and imaging of criminal history records.
3. **CORONAVIRUS EMERGENCY SUPPLEMENTAL FUNDING.** The revised estimate includes an increase \$261,500, all from the federal Coronavirus Emergency Supplemental Fund, in FY 2023. This funding was made available through the U.S. Department of Justice to support the purchase of supplies, personal protective equipment, and computing systems for remote work, in response to the COVID-19 pandemic.
4. **ALL OTHER ADJUSTMENTS.** Other adjustments include decreased expenditures from the Forensic Laboratory and Material Fee Fund for laboratory services.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$40.5 million, including \$28.3 million SGF, in expenditures in FY 2023. This includes 354.5 FTE positions, which is unchanged from the FY 2023 revised number.

5. **NO CHANGES.** The Governor concurs with the agency's revised estimate in FY 2023.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** submits a revised estimate of \$40.5 million, including \$28.3 million SGF, in expenditures in FY 2023. This is an all funds decrease of \$42.0 million, or 50.9 percent, including an SGF decrease of \$40.8 million, or 59.0 percent, below the FY 2022 actual budget. The decrease is primarily attributed to decreased debt service principal and interest payments (\$45.6 million SGF) due to early payoff of the Forensic Science Center bond in Topeka. The decrease is partially offset by increased salaries and wages expenditures (\$3.4 million SGF), primarily for implementation of an agency pay plan in FY 2023 that includes Career Progression Plans for commissioned officers and forensic scientists, as well as a pay increase for professional staff. The revised estimate includes 354.5 FTE positions, which is unchanged from the FY 2023 actual number.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 28,315,251	\$ 12,145,318	\$ 40,460,569	354.5
Agency Request:				
1. Enhancement—Career Progression Plans	\$ 250,266	\$ -	\$ 250,266	--
2. Enhancement—Operational Support	3,490,008	-	3,490,008	9.0
3. Enhancement—Surge Initiative	4,314,433	-	4,314,433	28.0
4. KIBRS Replacement	-	1,500,000	1,500,000	--
5. Forensic Laboratory and Material Fee Fund	-	310,699	310,699	--
6. All Other Adjustments	209,649	(202,176)	7,473	--
Subtotal—Agency Estimate	\$ 36,579,607	\$ 13,753,841	\$ 50,333,448	391.5
Governor's Recommendation:				
7. Enhancement—Operational Support (Partial)	\$ (2,970,061)	\$ -	\$ (2,970,061)	(8.0)
8. Enhancement—Surge Initiative – Not Recommended	(4,314,433)	-	(4,314,433)	(28.0)
TOTAL	\$ 29,295,113	\$ 13,753,841	\$ 43,048,954	355.5

AGENCY REQUEST

The **agency** requests \$50.3 million, including \$36.6 million SGF, in expenditures for FY 2024. This is an all funds increase of \$9.9 million, or 24.4 percent, including an SGF increase of \$8.3 million, or 29.2 percent, above the FY 2023 revised estimate.

The request includes 391.5 FTE positions, which is an increase of 37.0 FTE positions above the FY 2023 revised estimate. The position increase is attributable to the agency's enhancement requests and includes 20.0 FTE Special Agent positions, 5.0 FTE Forensic Scientist positions, 3.0 FTE IT professional positions, and 9.0 FTE support staff positions.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT—CAREER PROGRESSION PLANS.** The agency requests \$250,266 SGF in salaries and wages expenditures to continue Career Progression Plans for Commissioned Officers (\$114,531) and Forensic Scientists (\$135,735) in FY 2024. This amount accounts for Commissioned Officers receiving salary increases based on years in rank and Forensic Scientists receiving salary increases for years in discipline, as well as merit adjustments for advanced certifications and performance in leadership positions in FY 2024.
- 2. ENHANCEMENT—OPERATIONAL SUPPORT.** The agency requests \$3.5 million SGF and the addition of 9.0 FTE positions for additional operational support for FY 2024. The request includes \$1.6 million to replace advanced laboratory testing equipment, account for the inflated cost of laboratory supplies, and add 5.0 FTE Forensic Scientist positions to address the growing number of evidence submissions. The request also includes \$1.1 million in capital improvements primarily concerning the Great Bend Laboratory, and \$818,008 for a salary increase for IT professionals and the addition of 3.0 FTE IT professional positions and 1.0 FTE Receptionist position.

3. **ENHANCEMENT—SURGE INITIATIVE.** The agency requests \$4.3 million SGF and the addition of 28.0 FTE positions for FY 2024 for the initial phase of a five-year effort to address growing threats in the areas of violent crimes, crimes against children, and criminal and drug trafficking organizations. The request includes 8.0 FTE Special Agent positions and equipment primarily to establish a West Child Victim Task Force that would investigate crimes against children in Western Kansas, 7.0 FTE Special Agent positions to investigate criminal drug trafficking organization, and 5.0 FTE Special Agent positions to address heightened violent crimes in Kansas. The request also includes 8.0 FTE positions to provide support services for the initiative, such as information technology, background investigation, recruiting, and public information.
4. **KIBRS REPLACEMENT.** The request includes an increase of \$1.5 million, all from federal funds, for replacement of the Kansas Incident Based Report System (KIBRS), which is a crime data repository utilized by law enforcement agencies to submit incident reports pursuant to KSA 21-2501. The current system was built in 1993 with software that is no longer supported. The agency was awarded a federal Justice Assistance Grant totaling \$3.0 million for completion of KIBRS replacement. Of this, \$1.5 million is requested to be expended during FY 2024 and \$1.5 million in FY 2025.
5. **FORENSIC LABORATORY AND MATERIAL FEE FUND.** The request includes an increase of \$310,699, all from the Forensic Laboratory and Material Fee Fund, primarily for laboratory equipment repair services.
6. **ALL OTHER ADJUSTMENTS.** Other adjustments include increased SGF expenditures, primarily for employer contributions for fringe benefits. This increase is partially offset by decreased expenditures from federal Coronavirus Supplemental Emergency funding, which is anticipated to end in FY 2023.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$43.0 million, including \$29.3 million SGF, in expenditures for FY 2024. This is a decrease of \$7.3 million, all SGF, or 14.5 percent, below the agency's FY 2024 request. The recommendation includes 355.5 FTE positions, which is a decrease of 36.0 FTE positions below the FY 2024 agency requested number. The position decrease includes requested Special Agent, Forensic Scientist, IT professional, and support staff positions.

The **Governor's** recommendation includes the following adjustments:

7. **ENHANCEMENT—OPERATIONAL SUPPORT (PARTIAL).** The Governor recommends a total of \$519,947 for additional operational support in FY 2024. This is a decrease of \$3.0 million SGF, and 8.0 FTE positions, below the agency request. The recommendation includes the higher cost of laboratory supplies (\$259,000), rehabilitation and repair capital improvements (\$200,000), and salaries and wages (\$60,947) for 1.0 FTE Receptionist position (Item 2).
8. **ENHANCEMENT—SURGE INITIATIVE – NOT RECOMMENDED.** The Governor does not recommend the enhancement request for the Surge Initiative, which deletes \$4.3 million SGF and 28.0 FTE positions from the agency request (Item 3).

ENHANCEMENT REQUESTS

FIGURE 11
FY 2024 ENHANCEMENTS

Item	Agency Request			Governor's Recommendation		
	SGF	All Funds	FTE	SGF	All Funds	FTE
Career Progression Plan	\$ 250,266	\$ 250,266	--	\$ 250,266	\$ 250,266	--
KBI Operational Support	3,490,008	3,490,008	9.0	519,947	519,947	1.0
KBI Surge Initiative	4,314,433	4,314,433	28.0	-	-	--
TOTAL	\$ 8,054,707	\$ 8,054,707	37.0	\$ 770,213	\$ 770,213	1.0

The agency requests enhancements totaling \$8.1 million SGF to continue Career Progression Plans, support additional operational expenditures, and implement the first phase of multi-year surge effort for FY 2024. The requests are organized by priority assigned by the agency, with the first request being the highest priority.

CAREER PROGRESSION PLANS

The agency requests \$250,266 SGF in salaries and wages expenditures to continue Career Progression Plans (CPP) for commissioned officers and forensic scientists for FY 2024. The 2022 Legislature approved an agency pay plan for FY 2023, which included CPPs for commissioned officers and forensic staff to aid in recruiting and retention. The Commissioned Officer CPP provides a step increase, with commensurate salary increase, every two years, based on years in rank. The Forensic Scientist CPP provides merit adjustments for years in discipline, acquisition of advanced degrees and certifications, or performance in leadership positions. The enhancement includes the following:

- \$114,531 SGF for the Commissioned Officer CPP for FY 2024. The agency notes that 29 of the 85 employees in this plan will see salary increases, based on years in rank, that average \$1.51 per hour, for FY 2024. This amount includes fringe benefits; and
- \$135,735 SGF for the Forensic Scientist CPP for FY 2024. The agency notes that of the 84 employees in this plan, 23 will see salary increases based on years in discipline, 13 will receive merit adjustments for advanced certifications, and 2 for performance in leadership positions. This amount includes fringe benefits.

The Governor recommends adoption of this enhancement request.

OPERATIONAL SUPPORT

The agency requests \$3.5 million SGF for additional operational support, which primarily includes expenditures for laboratory equipment and material, capital improvements, and information technology staff, for FY 2024. The agency notes that a portion of this request is attributable to the increased prices of good and services related to the inflationary effects of the COVID-19 pandemic. The request includes the following:

- \$1.6 million SGF for the Laboratory Program. The request include the purchase of advanced equipment for evidence analysis (\$754,654), including a Scanning Electron Microscope for gunshot residue testing and three Gas Chromatography Mass Spectrometry machines. The agency indicates existing equipment exceeds its operational lifespan by more than 10 years. The request also includes increased prices for laboratory consumable supplies (\$359,000), which the agency attributes to an 8.5 percent inflation in the prices of medical-type supplies. Further, the agency requests salaries and wages expenditures

(\$448,346) for the addition of 5.0 FTE Forensic Scientist positions to address the growing number of evidence submissions and examination requests. Without these additional positions, the agency indicates investigations and prosecutions may be delayed;

- \$1.1 million SGF for capital improvements. The request includes an increase of \$200,000 SGF for routine rehabilitation and repair among agency-owned facilities in Topeka and Great Bend, which now includes the 100,000-square-foot Forensic Science Center at Washburn University due the early payoff of the bond for this facility in FY 2022. The request also includes replacement of HVAC systems and renovations at the Great Bend laboratory (\$910,00);
- \$757,061 SGF for the Kansas Criminal Justice Information System program. The request includes a salary increase for IT professionals (\$420,000) to aid in recruiting and retention. The agency notes this adjustment would not bring IT positions to market rate, but would improve recruitment of positions critical to noteworthy projects, such as integration of the Automated Biometric Identification System (ABIS), and replacement of the Kansas Incident Based Reporting System (KIBRS). Additionally, the request includes salaries and wages expenditures (\$337,061) for the addition of 3.0 FTE positions that include an IT Procurement Officer, Integration Developer, and Data Center Architect; and
- \$60,947 SGF in salaries and wages expenditures in the General Services program for the addition of 1.0 FTE Receptionist position at the Topeka headquarters. The agency notes that telephone calls are currently answered by Human Resources personnel, who lack adequate time for this function.

The agency notes that a request for funding from the federal American Rescue Plan Act (ARPA) was submitted to the SPARK Task Force for the purchase of advanced laboratory equipment and consumable laboratory supplies, but final determination had not been made at the time of budget submission.

The Governor recommends partial adoption of this request. The Governor recommends a total of \$519,947 SGF, which includes the inflated cost of laboratory supplies (\$259,000), rehabilitation and repair capital improvements (\$200,000), and salaries and wages expenditures (\$60,947) for the addition of 1.0 FTE Receptionist position.

SURGE INITIATIVE

The agency requests \$4.3 million SGF and the addition of 28.0 FTE positions in FY 2024 for the initial phase of the Surge Initiative, which is a five-year effort to address growing threats in the areas of violent crimes, crimes against children, and criminal and drug trafficking organizations. The request includes salaries and wages expenditures (\$2.7 million); travel, training, cell phone, and computer services (\$524,179); ammunition and supplies (\$114,450); and the purchase of vehicles and equipment (\$945,000) for requested special agent positions. The request includes the following:

- \$841,860 to address the heightened violent crime rate in Kansas with the addition of 5.0 FTE Special Agent positions. The agency notes the violent crime rate in Kansas in calendar year 2021 was 24.4 percent above the 10-year average;
- \$1.4 million to address crimes against children, which includes the addition of 8.0 FTE Special Agent positions to investigate cases of child sexual assault and child pornography. The request includes 6.0 FTE positions assigned to a proposed West Child Victim Task Force (WCVTF) in western Kansas. The WCVTF would replicate the work of the

Northeastern Child Victim Task Force, which was established in 2019 and has over 200 tips pending investigation. The request also includes 2.0 FTE positions to address the proliferation of child sex abuse cases statewide;

- \$1.2 million to investigate criminal drug trafficking organization in Kansas, which includes the addition of 7.0 FTE Special Agent positions. According to the agency, there are 770 drug trafficking organizations operating within a six-state region that includes Kansas. The agency notes violent crime is associated with these organizations. These positions would gather criminal intelligence to identify serious violent offenders and organized criminal enterprises; and
- \$911,763 for services supporting the Surge Initiative for FY 2024, which includes the addition of 8.0 FTE positions. In addition to travel and computing services, this request includes the salaries and wages expenditures for the following new positions:
 - 4.0 FTE positions including human resources, accounting, and information technology positions to support onboarding of new agents;
 - 2.0 FTE positions to conduct background investigations on individuals hired as part of the surge, and to assist with investigation of gubernatorial appointments;
 - 1.0 FTE position to serve as an agency recruiter seeking candidates for the Surge Initiative and to address current recruiting and retention challenges across the agency; and
 - 1.0 FTE position Assistant Public Information Officer to assist with media updates on ongoing investigations, public alerts, open records requests, and recruiting campaigns.

The Governor does not recommend this enhancement request.

SPECIAL TOPICS

INTERIM COMMITTEE RECOMMENDATIONS

Several interim committees of the Legislature included recommendations concerning the KBI in their reports to the 2023 Legislature. These recommendations include:

- The Joint Committee on Kansas Security notes positive results from the KBI Northeast Child Victim Task Force and expresses its support for replicating those efforts in other parts of the state. The Committee notes additional funding for the KBI for personnel and office space would be required.
- The Joint Committee on State Building Construction recommends the amount appropriated to the KBI for annual rehabilitation and repair of facilities be increased by \$200,000 SGF.
- The Joint Committee on Corrections and Juvenile Justice Oversight supports the refiling of 2022 HB 2575 regarding criminal record expungement.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 12

OPERATING EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024

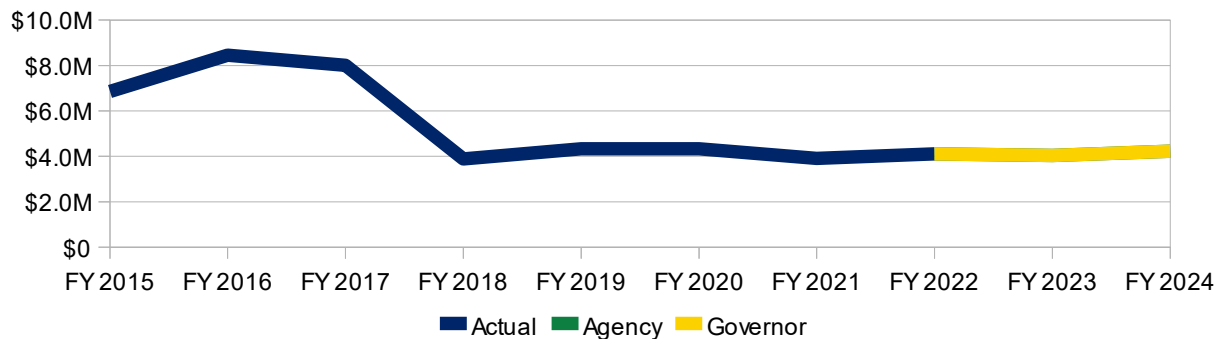
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
General Services	\$ 4,109,834	\$ 4,046,973	\$ 4,046,973	\$ 4,229,643	\$ 4,229,643
Field Investigations	6,565,630	7,882,672	7,882,672	12,531,876	8,217,443
Forensic Laboratory	11,483,352	12,319,377	12,319,377	14,007,193	12,704,193
KCJIS and IT	4,518,435	5,746,187	5,746,187	6,238,206	5,481,145
Information Services	886,150	1,250,325	1,250,325	2,723,451	2,723,451
Special Operations	9,222,533	9,115,035	9,115,035	9,393,079	9,393,079
Debt Service Interest	1,741,151	-	-	-	-
TOTAL	\$ 38,527,085	\$ 40,360,569	\$ 40,360,569	\$ 49,123,448	\$ 42,748,954
FTE Positions:					
General Services	27.0	27.0	27.0	28.0	28.0
Field Investigations	72.0	72.0	72.0	100.0	72.0
Forensic Laboratory	92.5	92.5	92.5	97.5	92.5
KCJIS and IT	36.0	36.0	36.0	39.0	36.0
Information Services	18.0	18.0	18.0	18.0	18.0
Special Operations	58.0	58.0	58.0	58.0	58.0
Debt Service Interest	-	-	-	-	-
Off Budget	51.0	51.0	51.0	51.0	51.0
TOTAL	354.5	354.5	354.5	391.5	355.5

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

GENERAL SERVICES

FIGURE 13
GENERAL SERVICES EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • N/A

PROGRAM GOALS: • Provide accurate information and timely services to support the operations of the Bureau.
• Maintain a vacancy level below 5.0 percent as compared to established staffing levels. This includes both FTE and non-FTE positions.

The General Services program is responsible for establishing efficient and effective programs, policies, and procedures that provide relevant and timely management, data processing, and administrative services in support of KBI operations and the Kansas criminal justice community. The agency carries out its administrative functions through a variety of subprograms.

OFFICE OF THE DIRECTOR. The Office of the Director provides overall management of the agency. The Director is ultimately responsible for the efficient operation of the agency and administration of agency programs in alignment with the agency mission, overarching goals, and in fulfillment of statutory obligations.

OFFICE OF GOVERNMENTAL AFFAIRS. The Office of Governmental Affairs is responsible for coordinating activities regarding intergovernmental relations to ensure the effective and accurate representation of the KBI in governmental affairs. The Executive Officer is the principal adviser to the Director and the executive staff with respect to legislative affairs and policy matters affecting state and local government.

OFFICE OF GENERAL COUNSEL. The Office of General Counsel provides timely and

efficient legal counsel to the agency Director and, as appropriate, to the executive staff, divisions, units, and line employees on legal matters relating to agency operations.

OFFICE OF COMMUNICATIONS AND ENGAGEMENT. The Office of Communications and Engagement is responsible for internal and external communication initiatives as well as responding to media inquiries. This office also coordinates and develops the agency's public service announcements.

OFFICE OF PROFESSIONAL STANDARDS. The Office of Professional Standards is responsible for developing and reviewing internal agency policies and ensuring agency officials adhere to those standards. This office is staffed by one Special Agent in Charge tasked with conducting objective investigations when the agency receives a complaint or becomes aware of situations involving employee misconduct. Additionally, the Special Agent in Charge conducts audits and inspections of agency programs and processes to ensure adherence to established standards.

HUMAN RESOURCES OFFICE. The Human Resources Office is responsible for personnel management and agency-wide recruitment. This office manages the posting of vacant positions, processing of applications, and the

background and hiring processes. Additionally, the Office is responsible for benefits management, payroll, and employee relations.

FISCAL OFFICE. The Fiscal Office provides financial services to both internal and external customers using generally accepted accounting principles. This office is responsible for the accounting system and the financial records of the agency. It also manages the agency's budget by providing fiscal oversight of agency programs, monitoring the budget process, and preparing fiscal information. Additionally, the Office administers approximately 14 state or

federal grants used to fund programs that enhance the criminal justice system or generally improve public safety in Kansas.

FACILITIES OPERATIONS. The Facilities Operations subprogram provides a safe and welcoming environment for employees and agency visitors. Those in Facilities Operations are responsible for ensuring the agency's facilities are clean, safe, secure, and well maintained. Custodial, maintenance, and security personnel at each facility are included in this group.

FIGURE 14
GENERAL SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Positions Vacant	15.0%	16.0%	15.3%	10.0%	5.0%
Output Measure:					
2. Number of Positions Authorized	394	398	398	398	398
3. Number of Filled Positions	333	332	336	350	350
4. Number of Vacant Positions	61	66	62	48	48
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 3,041,826	\$ 3,580,541		\$ 3,338,590	\$ 3,394,304
Federal Funds	458,877	149,695		47,270	47,270
All Other Funds	411,377	379,598		661,113	788,069
TOTAL	\$ 3,912,080	\$ 4,109,834		\$ 4,046,973	\$ 4,229,643
Percentage Change:					
SGF	(14.6) %	17.7 %		(6.8) %	1.7 %
All Funds	(909.0) %	5.1 %		(1.5) %	4.5 %
FTE Positions	27.0	27.0		27.0	28.0

BUDGET ANALYSIS

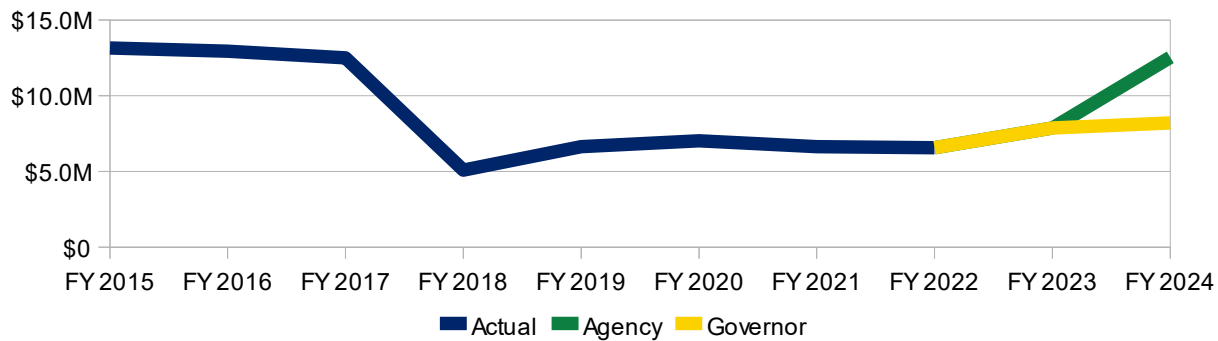
The **agency** requests \$4.2 million, including \$3.4 million SGF, in operating expenditures for the General Services program for FY 2024. This is an all funds increase of \$182,670, or 4.5 percent, including an SGF increase of \$55,714, or 1.7 percent, above the FY 2023 revised estimate. The SGF increase is primarily attributable to the agency's enhancement request for additional operational support, which includes the addition of 1.0 FTE Receptionist position (\$60,947) to handle public

inquiries. The all funds increase is attributable to increased expenditures from special revenue funds for contractual services. The request includes 28.0 FTE positions, which is an increase of 1.0 FTE position above the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the General Services program for FY 2024.

FIELD INVESTIGATIONS

FIGURE 15
FIELD INVESTIGATIONS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-712(a), 75-111, 74-5607(a), 75-712(b-d), 75-4315(d), 74-8705, 74-8805, and 74-9804

PROGRAM GOALS: • Provide professional investigative assistance to local, state, and federal law enforcement agencies in response to all requests for assistance.

The Field Investigations program is responsible for promoting public safety and governmental integrity, at the request of partner law enforcement agencies and the Kansas Attorney General, through investigation of serious criminal violations, the collection of information and evidence, the collection and dissemination of criminal intelligence information, and the completion of background investigations. The program prioritizes the investigation of major crimes of violence, major drug trafficking organizations, crimes involving child victims, crimes involving governmental integrity, and crimes wherein the local jurisdiction has a recognized conflict of interest in investigating the offense. This program achieves these goals through a variety of subprograms, detailed below.

MANAGEMENT AND SUPPORT. The Management and Support Unit is responsible for the oversight of personnel, development and implementation of policy, and accountability for established performance measures. This unit is responsible for coordinating and implementing the statutorily required continuing education and basic training for the agency's investigations divisions.

GENERAL INVESTIGATIVE OPERATIONS. The General Investigative Operations Unit is responsible for deploying Special Agent staff in sufficient numbers to effectively investigate

crimes utilizing recognized best practices. This unit utilizes a core group of specially trained Special Agents to respond to homicides, suspicious deaths, and crimes committed by public officials. Statutorily required investigations, including in-custody death investigations and cases conducted at the direction of the Kansas Attorney General, are also included in this program.

CHILD VICTIMS UNIT. The Child Victims Unit (CVU) investigates serious sexually violent crimes, which are designated as "Jessica's Law" violations pursuant to KSA 21-6627; serious physical abuse of a child; and crimes committed by suspects who are designated as habitual sexual offenders pursuant to KSA 21-6627. The CVU conducts an average of 75 investigations per year. The CVU also investigate 75.0 percent of the cases involving child victims; the remaining 25.0 percent of these cases are worked by other Special Agents who normally work cases referred to the General Investigative Operations Unit. Additionally, Special Agents are assigned to the Northeast Child Victims Task Force, which was established in 2019 to address regional crime against children.

CRIME SCENE RESPONSE TEAM. The Crime Scene Response Team (CSRT) deploys Special Agent and Forensic Scientist staff to investigate major crime scenes. The crime

scenes are typically related to homicide, law enforcement uses of deadly force, and violent sexual assaults. The CSRT is supervised full-time by one Assistant Special Agent in Charge with ten Special Agents and three Forensic Scientists whose part-time participation on the team is a collateral duty to their full-time assignments. The CSRT occasionally supports larger agencies that lack expertise to reconstruct a crime scene or perform certain examinations at the scene of the crime.

CASE MANAGEMENT UNIT. The Case Management Unit (CMU) supports the investigative process by performing multiple duties related to the management of physical master case files, the retention of criminal investigative files according to the prescribed retention schedule, and the dissemination of criminal investigation reports and case files in support of the judicial process. This unit also manages the agency's electronic Investigative Case Management System (ICMS) and supports investigative personnel who are required to document case-related activities.

AGENT EVIDENCE OPERATIONS. The Agent Evidence Operations Unit works to ensure the integrity of evidence that will be used for criminal prosecution and maintains the accountability of evidence held by the agency until it is properly disposed of through appropriate legal means. To ensure accountability, regular audits and inspections of evidence facilities are performed. This unit also supports the agency's investigative divisions through the management, appropriate retention, and legal disposal of evidence seized during the course of an investigation.

BACKGROUND INVESTIGATIONS OPERATIONS. The Background Investigations Operations Unit conducts background investigations, including both pre-employment backgrounds on prospective KBI employees and those the agency is statutorily required to conduct. Background investigations are conducted to determine the suitability of an individual for appointment to certain positions within state government or within the judicial system and are generally aimed at assessing the individual's judgment, ability, honesty, responsible behavior, loyalty, mental stability, attitude, and prior criminal involvement or association.

FEDERAL TASK FORCE OPERATIONS. The Federal Task Force Operations subprogram contains Special Agents who participate in federal operations. Currently, the Investigations Division has two special agents assigned to a federal task force. As a part of the implementation of a cybercrimes unit, an agreement was established with the FBI and the U.S. Secret Service to assign one special agent to the respective agencies' cybercrimes task forces. The assignment is effective following the year-long KBI training program for new agents. The agency notes these state-federal relationships improve information sharing and collaboration on matters of enforcement, which, in turn, enhance public safety.

CYBER CRIMES UNIT. The Cyber Crimes Unit was established in FY 2021 and conducts cyber-related investigations on network intrusions, denial of service attacks, ransomware occurrences, and email account compromise.

FIGURE 16
FIELD INVESTIGATIONS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Priority Investigations Declined	9.3%	39.0%	16.7%	5.0%	5.0%
2. Percent of Cases Completed within 90 Days	38.5%	40.5%	34.8%	45.0%	45.0%
3. Percent of Prosecuted Offender Convicted*	100.0%	98.0%	99.3%	97.0%	97.0%
Output Measure:					
4. Number of Investigations Initiated	288	291	277	295	295
5. Number of Investigations Declined	86	41	62	20	20
6. Number of Prosecuted Offenders Convicted*	59	95	61	80	80
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 6,513,159	\$ 6,387,409		\$ 7,737,214	\$ 8,061,079
Federal Funds	52,979	89,817		68,982	79,346
All Other Funds	78,894	88,404		76,476	77,018
TOTAL	\$ 6,645,032	\$ 6,565,630		\$ 7,882,672	\$ 8,217,443
Percentage Change:					
SGF	(5.3) %	(1.9) %		21.1 %	4.2 %
All Funds	(5.5) %	(1.2) %		20.1 %	4.2 %
FTE Positions	72.0	72.0		72.0	72.0

*The Governor's Office does not utilize this measure for evaluation purposes.

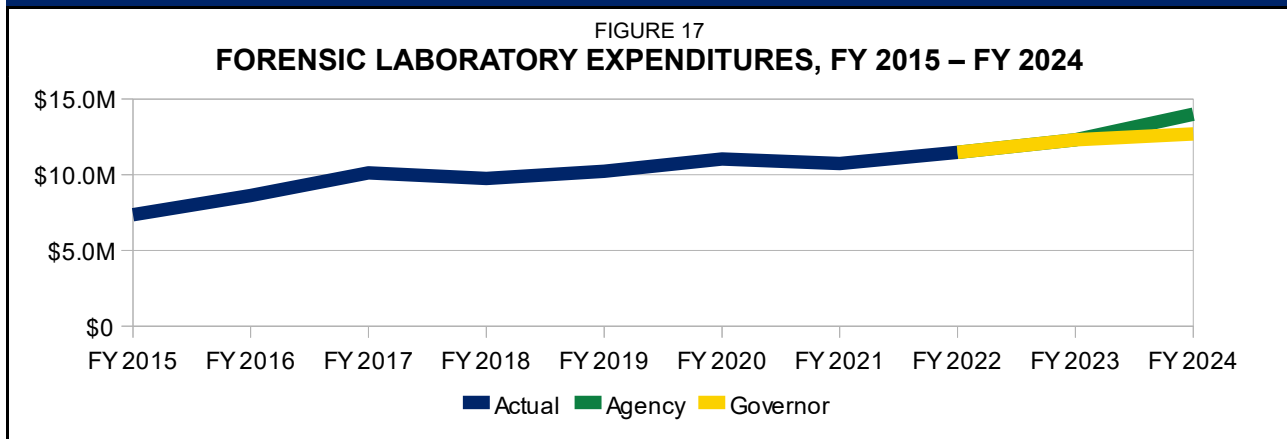
BUDGET ANALYSIS

The **agency** requests \$12.5 million, including \$12.4 million SGF, in operating expenditures for the Field Investigations program for FY 2024. This is an all funds increase of \$4.6 million, or 59.0 percent, including an SGF increase of \$4.6 million, or 59.9 percent, above the FY 2023 revised estimate. The increase is attributable to the agency's enhancement request for a Surge Initiative (\$4.3 million), which includes salaries and wages expenditures for the addition of 28.0 FTE positions, as well travel, supplies, and vehicles for these positions, to address growing threats in the areas of violent crimes, crimes against children, and criminal and drug trafficking organizations. Part of the Surge Initiative would assign 6.0 FTE Special Agent positions to a proposed West Child Victim Task Force to investigate crimes against children in western Kansas. The increase is also attributable to the agency's enhancement

request to continue Career Progression Plans, which includes commissioned officers (\$144,531). The request includes 100.0 FTE positions, which is an increase of 28.0 FTE positions above the number in the FY 2023 revised estimate.

The **Governor** recommends \$8.2 million, including \$8.1 million SGF, in operating expenditures for the Field Investigations program for FY 2024. This is a decrease of \$4.3 million SGF, or 34.4 percent, below the agency's FY 2024 requested amount. The decrease is attributable to the Governor not recommending the agency's enhancement request for a Surge Initiative (\$4.3 million). The recommendation includes 72.0 FTE positions, which is a decrease of 28.0 FTE positions below the FY 2024 requested number.

FORENSIC LABORATORY



STATUTORY BASIS: • KSA 65-448, 65-67a09, 22-2902(c), and 21-2511

PROGRAM GOALS:

- Provide timely, state-of-the-art forensic science services to the Kansas criminal justice system.
- Preserve the safety of all Kansas citizens through the application of science and modern technology.
- Ensure the interpretation of evidence is meaningful, objective, and free of bias.

The Forensic Laboratory program is responsible for providing timely, state-of-the-art forensic services to the Kansas public safety community. To accomplish this, the forensic laboratory seeks to maintain its accreditation as a forensic laboratory, develop and retain a staff of highly trained and qualified forensic scientists, improve technology levels and facilities, and be consistent with best practices in forensic science. This program achieves these goals through a variety of subprograms, detailed below.

MANAGEMENT AND SUPPORT UNIT. The Management and Support Unit is responsible for the administration and conformance of laboratory policies, procedures, quality assurance, facilities, and supervision of laboratory support staff and supervisors. This unit oversees the Laboratory Information Management System and the quality assurance program to ensure compliance with the accreditation, safety, and security programs within the laboratory. Administrative staff are responsible for managing thousands of case files and communications with external customers within the criminal justice system and schedule approximately 3,500 subpoenas for testimony each year.

BIOLOGY/DNA UNIT. The Biology/DNA Unit is responsible for the identification and analysis of biological materials and for developing DNA profiles from evidence and reference samples. The agency notes that the potential for developing a suspect or providing investigative leads make DNA a significant tool for law enforcement.

DATABANK UNIT. The Databank Unit is responsible for the collection, maintenance, and analysis of offender DNA samples pursuant to Kansas law. This unit also maintains the Combined DNA Index System to link forensic and offender profiles. Matches made between profiles can link crimes, identify serial offenders, and generate investigative leads in unsolved cases.

DIGITAL EVIDENCE UNIT. The Digital Evidence Unit is responsible for the collection, processing, examination, and analysis of digital media that is stored on a wide variety of electronic devices, including, but not limited to, computer systems, mobile devices, external storage devices, and removable media.

DRUG CHEMISTRY UNIT. The Drug Chemistry Unit is responsible for the analysis of controlled substances, clandestine laboratory,

general chemical, and alcoholic beverage evidence.

EVIDENCE CONTROL CENTERS. The Evidence Control Centers subprogram is responsible for the safekeeping of all evidence submitted from across the state to the laboratory for examination in criminal cases.

FIREARM AND TOOLMARK UNIT. The Firearm and Toolmark Unit is responsible for the examination of firearms, bullets, cartridge cases, ammunition components, fractured items, tools, tool-marked surfaces, and gunshot-damaged clothing.

LATENT PRINT UNIT. The Latent Print Unit is responsible for the development, recovery, and examination of latent prints from evidence. Staff compare latent prints removed from

evidence to known prints of individuals and unidentified latent prints in the Automated Fingerprint Identification System. Evidence is also examined for the development and recovery of footwear and tire track impressions.

TOXICOLOGY UNIT. The Toxicology Unit is responsible for the analysis of human biological materials for the presence of alcohol, drugs, or other toxic compounds. Case types examined by the Toxicology Unit include driving under the influence (DUI), drug distribution/possession, drug-facilitated sexual assault, child endangerment, and death investigations.

TRACE EVIDENCE UNIT. The Trace Evidence Unit is responsible for performing primer gunshot residue and fire debris testing. This unit is in the process of developing capabilities in the trace disciplines of physical fit, fiber, and paint analysis.

FIGURE 18
FORENSIC LABORATORY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Total Forensic Laboratory Backlog	4,911	3,513	4,620	3,500	3,500
2.Percent of Laboratory Backlog over 60 Days	56.8%	39.7%	46.7%	40.0%	40.0%
Output Measure:					
3.Number of Forensic Laboratory Assignments Completed within 60 Days	7,079	9,504	8,822	9,000	9,000
4.Number of Completed Assignments	18,320	18,743	17,612	18,600	18,700
5.Number of New Assignments*	19,313	18,296	18,509	18,500	18,600
6.Number of Professional Training Sessions	233	202	159	210	215
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 7,694,924	\$ 8,089,888		\$ 9,397,504	\$ 9,557,946
Federal Funds	403,041	479,279		329,027	198,848
All Other Funds	2,636,387	2,914,185		2,592,846	2,947,399
TOTAL	\$10,734,352	\$11,483,352		\$12,319,377	\$12,704,193
Percentage Change:					
SGF	6.7 %	5.1 %		16.2 %	1.7 %
All Funds	(2.8) %	7.0 %		7.3 %	3.1 %
FTE Positions	92.5	92.5		92.5	92.5
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

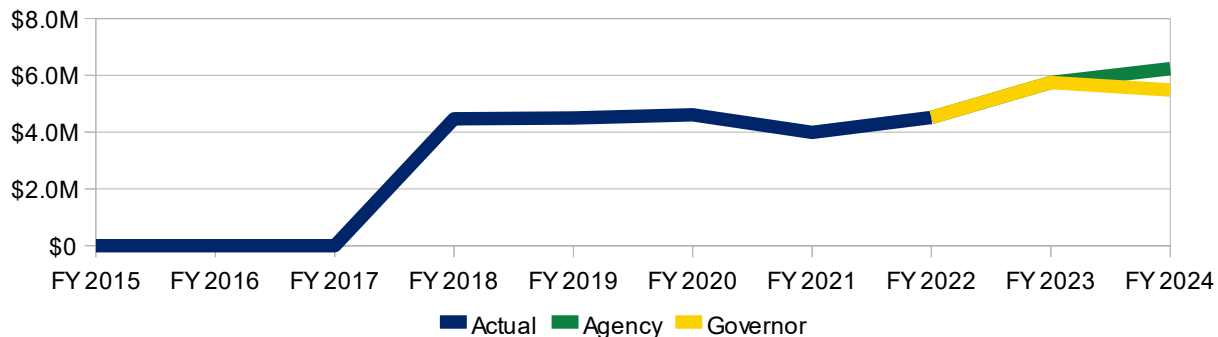
The **agency** requests \$14.0 million, including \$10.8 million SGF, in operating expenditures for the Forensic Laboratory program for FY 2024. This is an all funds increase of \$1.7 million, or 13.7 percent, including an SGF increase of \$1.5 million, or 15.6 percent, above the FY 2023 revised estimate. The increase is primarily attributable to the agency's enhancement request for additional operational support, which includes \$1.6 million for the purchase of scientific testing equipment, inflationary costs for laboratory supplies, and the addition of 5.0 FTE Forensic Scientist positions. The increase is also attributable to the agency's enhancement request to continue Career Progression Plans, which includes forensic scientists (\$135,735). The request includes 97.5 FTE positions, which is an increase of 5.0 FTE positions above the number in the FY 2023 revised estimate.

The **Governor** recommends \$12.7 million, including \$9.6 million SGF, in operating expenditures for the Forensic Laboratory program for FY 2024. This is a decrease of \$1.3 million, all SGF, or 9.3 percent, below the agency's FY 2024 requested amount. The recommendation includes the Career Progression Plan for forensic scientists (\$135,735) and funding for the higher cost of laboratory supplies (\$259,000). The recommendation includes 92.5 FTE positions, which is 5.0 FTE positions below the FY 2024 requested number. The FTE positions decrease is due to the Governor only recommending partial adoption of the agency's enhancement request, which did not include the addition of 5.0 FTE Forensic Scientist positions.

KANSAS CRIMINAL JUSTICE INFORMATION SYSTEM AND INFORMATION TECHNOLOGY

FIGURE 19

KANSAS CRIMINAL JUSTICE INFORMATION SYSTEM AND INFORMATION TECHNOLOGY EXPENDITURES, FY 2015 – FY 2024



Staff Note: The KCJIS and IT program was not established as a separate program until FY 2018.

STATUTORY BASIS: • KSA 74-5707 and 74-5702(d)

PROGRAM GOALS: • Maintain a secure, highly available, and responsive network capable of transporting criminal justice and related information to and from public and private agencies for the purpose of promoting public safety and the prevention of crime in Kansas.
• Develop, deploy, and maintain high availability solutions for critical systems.

The Kansas Criminal Justice Information System and Information Technology (KCJIS and IT) program contains the IT Division, which serves a diverse set of stakeholders and supports a wide range of technologies. The program's primary responsibilities include supporting agency initiatives and the KCJIS through a variety of subprograms, detailed below.

MANAGEMENT AND SUPPORT. The Management and Support Unit is responsible for administrative support for all other groups within the IT Division. This group provides support for correspondence, training, travel, scheduling, purchasing, reporting, and other administrative needs of the Division. In addition, the group provides the IT purchasing agent for the entire agency, manages the statewide KCJIS user group community, and assists with the yearly KCJIS conference.

TECHNICAL SUPPORT AND DATA CENTER OPERATIONS. The Technical Support and Data Center Operations Unit is responsible for installing, maintaining, troubleshooting, and replacing all hardware and software for the agency, as well as the

platforms and secure data center in which KCJIS operates. The program serves as the central review and purchasing point for all IT resources at the agency and for KCJIS and provides day-to-day support of desktops, laptops, printers, and a wide variety of specialized equipment. Management of network resources, including shared data, account management for the KBI, and collaboration systems are the responsibility of Technical Support.

IT SERVICE DESK. The Service Desk Unit provides a single point of contact for agency users for all IT systems, as well as first-line support for the nearly 12,000 external KCJIS users. This unit is responsible for monitoring and managing physical security systems for the KBI, assisting in the issuance of Amber Alerts and other critical communications, managing the onboarding of agency users, and support of mobile solutions utilized by staff. The agency indicates KCJIS relies heavily on this unit, as they provide a means of communication to other state and national partners when local agency systems fail. Initial contact regarding any agency or KCJIS system is usually managed by this unit.

IT SECURITY AND NETWORKING. The IT Security and Networking Unit is responsible for installing and administering security hardware and software for the agency and for KCJIS. This includes the core firewalls, mobile firewalls, vulnerability scanning, internet and email security, and virus protection. Additionally, this unit maintains all secure connections to and from the agency and KCJIS, including network access control, authentication, and securing services. This unit is also involved in network management for the agency and KCJIS, disaster recovery, continuity of operations planning, security training, risk assessment, policy development, and secure mobile access.

PROJECT MANAGEMENT. The Project Management Unit is responsible for overseeing IT projects specialized to the criminal justice community, governance, and business processes. Development of project plans, scheduling maintenance, resource and budget management, risk management, contract development, oversight of testing and quality assurance, project documentation, requirements gathering, business analysis, and reporting are the main areas of responsibility for

the Project Management Unit. This unit interfaces with the Kansas Information Technology Office (KITO), major system vendors, and stakeholders both internal and external involved in IT projects, and reviews policy compliance at the state and federal level.

APPLICATION DEVELOPMENT AND DATA MANAGEMENT. The Application Development and Data Management Unit is responsible for supporting a large number of services offered to stakeholders both within the agency and in the KCJIS community. Development and integration of new applications and services, as well as support and integration for legacy systems, are this unit's responsibility. Additionally, Application Development and Data Management is the primary line of support for partner agencies and stakeholders who have a need to integrate with agency or KCJIS systems. This unit is also responsible for supporting the many repositories and databases housed within the agency or accessed through KCJIS systems, including data integration to and from other systems and agencies and ongoing maintenance of existing systems.

FIGURE 20

KANSAS CRIMINAL JUSTICE INFORMATION SYSTEM AND INFORMATION TECHNOLOGY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percentage of Critical Systems Combined Uptime	99.9%	99.9%	99.9%	99.9%	99.9%
2. Percent of Employee Compliance with Security Awareness Training	97.3%	97.5%	96.9%	100.0%	100.0%
Output Measure:					
3. Number of IT Security Incidents	-	-	1	-	-
4. Minutes of Unplanned Downtime	9	45	46	60	60
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 318,274	\$ 508,856		\$ 2,144,047	\$ 2,288,199
Federal Funds	209,802	145,013		801,325	276,651
All Other Funds	3,460,822	3,864,566		2,800,815	2,916,295
TOTAL	\$ 3,988,898	\$ 4,518,435		\$ 5,746,187	\$ 5,481,145
Percentage Change:					
SGF	(10.7) %	59.9 %		321.3 %	6.7 %
All Funds	(13.5) %	13.3 %		27.2 %	(4.6) %
FTE Positions	29.0	36.0		36.0	36.0

BUDGET ANALYSIS

The **agency** requests \$6.2 million, including \$3.0 million SGF, in operating expenditures for the Kansas Criminal Justice Information System and Information Technology program for FY 2024. This is an all funds increase of \$492,019, or 8.6 percent, including an SGF increase of \$901,213, or 42.0 percent, above the FY 2023 revised estimate. The SGF increase is primarily attributable to the agency's enhancement request for additional operational support, which includes a salary increase for IT professionals (\$420,000) to aid in recruiting and retention and salaries and wages expenditures (\$337,061) for the addition of 3.0 FTE IT positions to support projects such as ABIS integration and KIBRS replacement. The SGF increase is partially offset by decreased expenditures from the federal Coronavirus Emergency Supplemental Fund for computing equipment to support remote work. The request

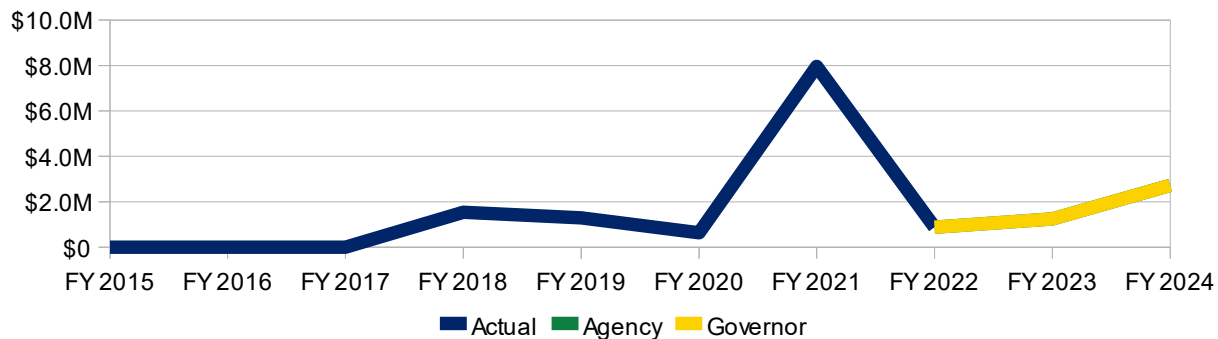
includes 39.0 FTE positions, which is an increase of 3.0 FTE positions above the number in the FY 2023 revised estimate.

The **Governor** recommends \$5.9 million, including \$2.3 million SGF, in operating expenditures for the Kansas Criminal Justice Information System and Information Technology program for FY 2024. This is a decrease of \$757,061 SGF, or 12.1 percent, below the agency FY 2024 request.

The recommendation does not include funding for a salary increase among IT professionals, nor salaries and wages expenditures for 3.0 FTE IT positions. The recommendation includes 36.0 FTE positions, which is a decrease of 3.0 FTE positions below the agency's FY 2024 requested number.

INFORMATION SERVICES

FIGURE 21
INFORMATION SERVICES EXPENDITURES, FY 2015 – FY 2024



Staff Note: The Information Services program was not established as a separate program until FY 2018.

STATUTORY BASIS: • KSA 12-4516, 17-2234, 19-826, 21-2501a, 21-4619, 22-2410, 22-4618, 39-970, 40-5504, 41-2610, 41-311b, 46-1103, 50-1128, 58-3039, 58-4127, 65-516, 65-1120, 65-1505, 65-1696, 65-2402, 73-1210a, 74-4905, 74-8705, 74-8763, 74-1112, 74-2113, 74-4905, 74-8705, 74-8763, 74-8769, 74-8803, 74-8805 and 8806, 74-8816, 74-9804, 75-4315d, 75-712, 75-7b04, 75-7b21, 75-7c05, 75-3707e, 75-5156, 75-5609a, and various federal laws

PROGRAM GOALS: • Enhance public safety in Kansas by providing the public with information regarding convicted offenders who could pose a threat, providing Kansas criminal history record checks, and providing valuable statistical crime information in Kansas to local law enforcement partners through incident-based reporting.

The Information Services Division collects and disseminates criminal justice information for the purposes of promoting public safety and preventing crime in Kansas. The Division is statutorily responsible for incident and arrest data, adult and juvenile criminal history record information, and administration of the Kansas Offender Registration Act through a variety of subprograms, detailed below.

MANAGEMENT AND SUPPORT UNIT. The Management and Support Unit is responsible for the oversight of personnel, development and implementation of policy, and accountability for established performance measures.

INCIDENT BASED REPORTING UNIT. The Incident Based Reporting Unit maintains the Kansas Incident Based Reporting System (KIBRS), a statewide crime data repository used to collect information obtained from Kansas Standard Offense Reports and Kansas Standard Arrest Reports. KIBRS helps the agency to develop a clear picture of crime problems in Kansas.

OFFENDER REGISTRATION UNIT. Pursuant to KSA 22-4901, *et seq.*, the KBI is required to maintain the offender registration repository for sex, violent, and drug offenders in the Kansas. Registrations are submitted quarterly from sheriffs' offices for each offender based upon the offender's birth month. The agency notes that the Division has worked over the last few years to create an electronic submission interface that allows for timely processing of offender registrations.

The KBI manages offender registrations with a system called KsORT (Kansas Offender Registration Tool). KsORT is also offered, at no charge, to local law enforcement to submit registrations electronically. Across the state, 92 agencies use KsORT to submit registrations quarterly.

In 2016, the registry began accepting electronic submissions for registrations through an interface with a third-party vendor. Currently, there are 101 agencies in 22 counties using the interface. The combined use of KsORT and the interface with the third-party vendor allow over

65,000 registrations to be submitted each quarter.

CRIMINAL HISTORY RECORDS UNIT. The Criminal History Records Unit maintains the repository for criminal history records in Kansas, pursuant to KSA 22-4701. The records in the repository include fingerprint-based arrests, filings, court dispositions, and prison confinements. This unit also maintains the Automated Fingerprint Identification System (AFIS). AFIS is a fingerprint and palm print repository of Kansas registered offenders and certain arrestees. AFIS identifies offenders by the patterns of fingerprints to determine if they are a new or recidivist offender. The data detailing the individual and the crime on the fingerprint card is then electronically submitted to the Criminal History Records repository

based upon the fingerprint identity. Fingerprints are also processed for civil applicants based upon state and federal statutes authorizing for, among others, employment, licensing, child placement, and visa applications purposes. Fingerprints are compared to the criminal fingerprints to determine whether an applicant has a criminal history. The results of the fingerprint search are sent to the appropriate agency so they can determine eligibility for the reason the fingerprints were submitted. The 2021 Legislature approved \$6.9 million SGF for a new Automated Biometric Identification System (ABIS) in FY 2021 to replace AFIS.

This unit also maintains the Scrap Metal Data Repository, pursuant to 2019 SB 219, which makes certain data available to law enforcement regarding the theft of scrap metal.

FIGURE 22
INFORMATION SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Dispositions Submitted Electronically	81.0%	84.0%	72.3%	88.0%	89.0%
2. Percent of Criminal Fingerprint Records Submitted Electronically	92.0%	93.0%	92.0%	93.0%	94.0%
3. Percent of Law Enforcement Agencies Submitting Electronic Incident and Arrest Reports	43.6%	46.3%	45.2%	52.0%	93.4%
Output Measure:					
4. Number of Offender Non-Compliant with Kansas Offender Registration Act	1,565	1,400	1,529	1,235	1,070
5. Number of Agencies Not Submitting KIBRS Reports	48	48	48	37	27
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 7,012,790	\$ 126,912		\$ 159,239	\$ 187,411
Federal Funds	746,038	515,749		755,941	2,409,140
All Other Funds	204,468	243,489		335,145	126,900
TOTAL	\$ 7,963,296	\$ 886,150		\$ 1,250,325	\$ 2,723,451
Percentage Change:					
SGF	5,637.7 %	(98.2) %		25.5 %	17.7 %
All Funds	1,140.0 %	(88.9) %		41.1 %	117.8 %
FTE Positions	18.0	18.0		18.0	18.0

BUDGET ANALYSIS

The agency requests \$2.7 million, including \$187,411 SGF, in operating expenditures for the Information Services program for FY 2024. This is an all funds increase of \$1.5 million, or 117.8

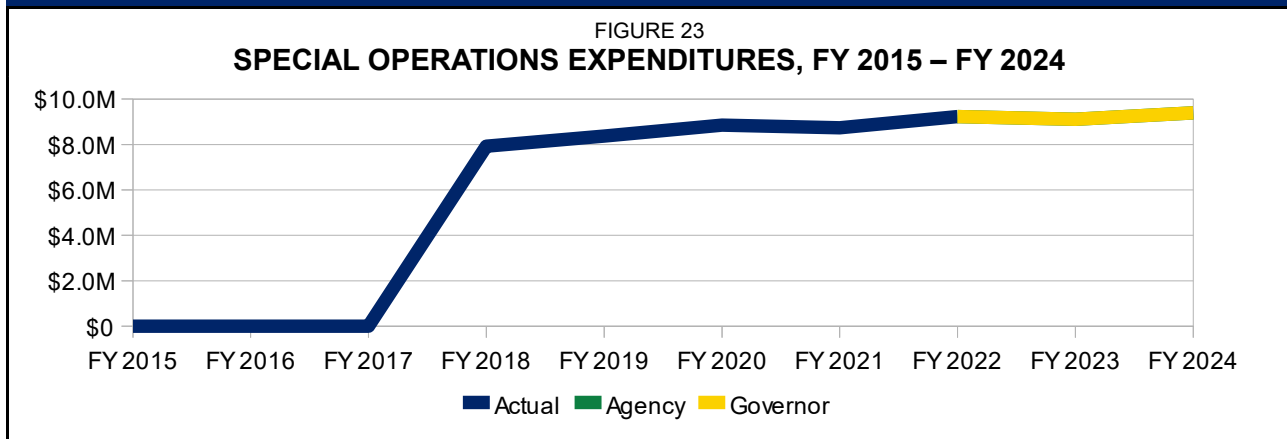
percent, including an SGF increase of \$28,172, or 17.7 percent, above the FY 2023 revised estimate. The all funds increase is attributable to increased expenditures (\$1.5 million) from a

federal Justice Assistance Grant for the development of software to replace KIBRS, which is crime data repository utilized by local law enforcement agencies to submit incident reports. The SGF increase is attributable to increased salary and wages expenditures, which includes employer contributions for fringe benefits. The request includes 18.0 FTE

positions, which is unchanged from the FY 2023 revised number.

The **Governor** concurs with the agency request for the Information Services program for FY 2024.

SPECIAL OPERATIONS



Staff Note: The Special Operations program was not established as a separate program until FY 2018.

STATUTORY BASIS: • KSA 75-711, 74-5607(a), and 75-712(a)

PROGRAM GOALS:

- Ensure and enhance public safety in Kansas by providing professional investigative, technical, and tactical services to the criminal justice community.
- Prioritize investigations toward organized criminal groups and career criminal offenders, especially those engaged in drug manufacture and distribution, weapons offenses, and other acts of violence.
- Provide an efficient response for criminal investigations and assist in the timely arrest or charging of any suspect of a criminal act, and endeavor to substantially complete every investigation within 90 days.

The Special Operations Division provides professional proactive investigative, technical, and tactical services to the criminal justice community in Kansas. The Division is the agency's primary resource for conducting criminal investigative and crime intelligence services, with a priority on identifying and targeting the most serious violent criminal offenders and organized criminal enterprises. To accomplish this, the Division employs a collaborative, multi-agency approach to its investigations through a variety of subprograms, detailed below.

MANAGEMENT AND SUPPORT. The Management and Support Unit is responsible for the oversight of personnel, development and implementation of policy, and accountability for established performance measures.

GENERAL INVESTIGATIVE OPERATIONS. The General Investigative Operations Unit encompasses the Division's overall mission and performance. Agents work together and with local, state, and federal partners to target repeat criminal offenders with a propensity for violence. The Unit also works to disrupt and dismantle criminal groups involved in drug

manufacturing and distribution in and affecting Kansas. This unit also manages the Technical Services Unit and Asset Forfeiture Program.

CRIMINAL INTELLIGENCE. The Criminal Intelligence Unit provides criminal case support to Special Agents in both of the agency's investigative divisions. This unit facilitates internal and external information exchange, provides tactical case support, and produces intelligence reports that provide timely and relevant information to support decision-making in the law enforcement community. This unit also fulfills various collateral duty responsibilities in support of the agency's mission and statutory mandates, such as management of the Missing Persons Clearinghouse.

STATEWIDE INTELLIGENCE OPERATIONS. The Statewide Intelligence Operations subprogram includes both Special Agents and Intelligence Analysts to proactively collect information and share intelligence for the purpose of promoting public safety and preventing crime in Kansas. The agency has assigned an Assistant Special Agent in Charge to the Kansas Intelligence Fusion Center (KIFC)

to act as a liaison among the KIFC, the agency, and the Kansas law enforcement community. This group utilizes the Kansas Intelligence System (KIS), a secure, electronic, statewide intelligence network used by law enforcement and criminal justice agencies for the purpose of sharing criminal intelligence information. The agency notes the KIS provides a necessary balance between preventing and controlling crime while protecting the privacy and constitutional rights of citizens.

HIGH RISK WARRANT TEAM. The High Risk Warrant Team is composed of specially trained Special Agents who carry out high-risk tactical operations in support of agency investigations and other local, state, and federal law enforcement agencies that request their assistance. The team conducts operations that include arresting violent individuals, executing high-risk search warrants, performing dignitary protection details, and responding to critical events, such as hostage rescue incidents and barricaded subjects with a propensity for violence.

CLANDESTINE LABORATORY RESPONSE AND METH WASTE DISPOSAL PROGRAM. The Clandestine Laboratory Response Team contains both Special Agents and Chemists to provide technical, investigative, and hazardous waste cleanup assistance to local and state law

enforcement agencies upon the discovery of clandestine drug manufacturing sites. In partnership with the federal Drug Enforcement Administration, the Special Operations Division manages and coordinates Kansas' Meth Waste Disposal Program, which responds to domestic methamphetamine lab incidents in the state and minimizes opportunities for citizens to be endangered by the dangerous chemical environments methamphetamine labs create.

FEDERAL TASK FORCE OPERATIONS.

The Federal Task Force Operations subprogram includes Special Agents cross-designated as federal task force officers to both the U.S. Secret Service's Task Force and the Department of Homeland Security's Homeland Security Investigations Task Force.

HIGH INTENSITY DRUG TRAFFICKING AREA OPERATIONS. The High Intensity Drug Trafficking Area Operations subprogram contains a partnership with the Office of National Drug Control Policy's Midwest High Intensity Drug Trafficking Area (HIDTA) program. The agency indicates HIDTA provides drug enforcement resources that are critical to the ability of state and local law enforcement to combat drug crimes and associated violence. The agency acts as the fiduciary agent for the Midwest HIDTA program.

FIGURE 24
SPECIAL OPERATIONS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Cases Completed within 90 Days	50.0%	49.0%	36.3%	50.0%	50.0%
2. Percent of Kansas Counties Served	40.0%	100.0%	30.3%	100.0%	100.0%
3. Percent of Prosecuted Offenders and Organizations Convicted	90.0%	45.0%	80.7%	50.0%	50.0%
Output Measure:					
4. Number of Meth Waste Disposal Requests	10	9	8	8	9
5. Number of Criminal Offenders and Organizations Prosecuted	125	50	92	61	56
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 4,288,592	\$ 4,735,417		\$ 5,438,657	\$ 5,506,174
Federal Funds	4,451,246	4,432,896		3,676,378	3,886,905
All Other Funds	2,489	54,220		-	-
TOTAL	\$ 8,742,327	\$ 9,222,533		\$ 9,115,035	\$ 9,393,079
Percentage Change:					
SGF	(6.8) %	10.4 %		14.9 %	1.2 %
All Funds	(1.2) %	5.5 %		(1.2) %	3.1 %
FTE Positions	58.0	58.0		58.0	58.0

BUDGET ANALYSIS

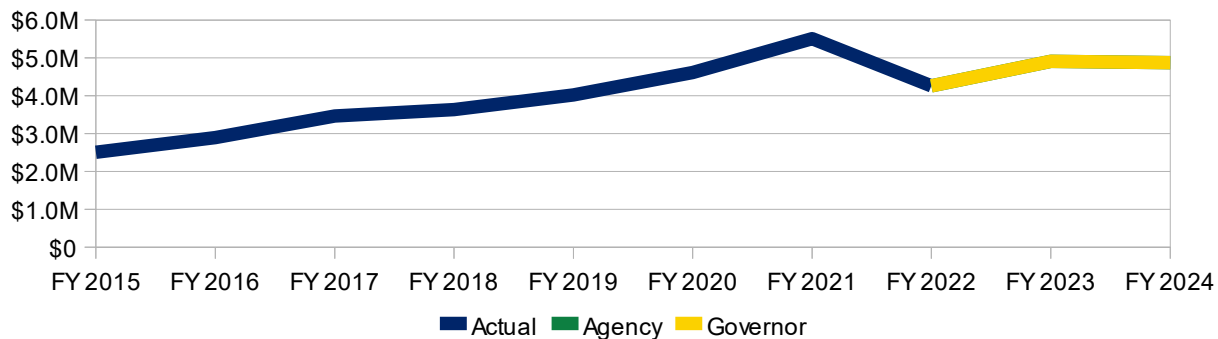
The **agency** requests \$9.4 million, including \$5.5 million SGF, in operating expenditures for the Special Operations program in FY 2024. This is an all funds increase of \$278,044, or 3.1 percent, including an SGF increase of \$67,517, or 1.2 percent, above the FY 2023 revised estimate. The increase is attributable to increased salaries and wages expenditures, primarily from federal funds, which includes

adjustments for employer contributions to fringe benefits. The request includes 58.0 FTE positions, which is unchanged from the FY 2023 revised number.

The **Governor** concurs with the agency's request for the Special Operations program for FY 2024.

OFF BUDGET

FIGURE 25
OFF BUDGET EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • N/A

PROGRAM GOALS: • There were no goals submitted for this program.

This section is included for informational purposes only, and the expenditures for this program are not included in other parts of this budget analysis unless specifically noted. Primary funding for the agency's off-budget program comes from the Intergovernmental Service Fund, which was established to collect fees in order to recover all or part of the direct and indirect operating expenses for criminal

history record checks conducted for other state agencies by statute or request. Additionally, the Off-Budget Motor Pool Fund provides some of the program's funding. The Off-Budget Motor Pool Fund's revenue comes from money charged internally for mileage. Currently, the charge is \$0.40 per mile. This money is used to pay for gas, vehicle repairs, and vehicle replacement costs.

FIGURE 26
OFF BUDGET, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
No performance measures were submitted for this program.					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
Financing					
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	2,163	-		-	-
All Other Funds	5,507,010	4,263,505		4,909,503	4,872,508
TOTAL	\$ 5,509,173	\$ 4,263,505		\$ 4,909,503	\$ 4,872,508
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	19.3 %	(22.6) %		15.2 %	(0.8) %
FTE Positions	57.0	51.0		51.0	51.0

BUDGET ANALYSIS

The **agency** requests \$4.9 million, all from special revenue funds, for off-budget expenditures for FY 2024. This is a decrease of \$36,995, or 0.8 percent, below the FY 2023 revised estimate. The decrease is primarily attributable to decreased expenditures for computer equipment repair services, which is partially offset by increased salaries and wages

expenditures that include employer contributions for group health insurance. The request includes 51.0 FTE positions, which is unchanged from the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for off-budget expenditures for FY 2024.

DEBT SERVICE

FIGURE 27
DEBT SERVICE, GOVERNOR'S RECOMMENDATION, FY 2023 – FY 2024

	Principal	FY 2023 Interest	Total	Principal	FY 2024 Interest	Total
Forensic Science Laboratory	-	-	-	-	-	-
TOTAL	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Financing:						
SGF	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-	-
All Other Funds	-	-	-	-	-	-
TOTAL	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

The Kansas Bureau of Investigation Debt Service is composed of payments on the forensic science laboratory located at Washburn University. The laboratory officially opened in November 2015. The Topeka Building Commission authorized the issuance of its Public Building Commission Leasehold Revenue Bonds in the principal amount of \$57.4 million. The bonds were issued for a period of 20 years, with the last payment initially scheduled FY 2034. Total principal and interest

payments over the course of the redemption was estimated to be \$85.5 million.

The 2022 Legislature added \$41.5 million SGF to retire the forensic science laboratory bond early in FY 2022. A final payment of \$45.6 million SGF was issued in August 2022, with the unspent balance of the appropriation returned to the SGF (\$213,012). The agency notes that early payoff saved the State over \$10.0 million in interest and eliminated an annual bond payment of \$4.3. million.

CAPITAL IMPROVEMENTS

The Kansas Bureau of Investigation owns four facilities totaling 193,600 square feet and leases six facilities totaling 35,500 square feet. Owned facilities includes a headquarters, annex, and forensic laboratory in Topeka, as

well as a laboratory in Garden City. Leased facilities include offices, laboratories, and storage in Garden City, Kechi, Kansas City, Lenexa, Pittsburg, and Topeka.

FIGURE 28
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Rehabilitation and Repair	\$ 79,515	\$ 100,000	\$ 100,000	\$ 300,000	\$ 300,000
Great Bend Laboratory HVAC Replacement	-	-	-	910,000	-
<i>Subtotal–Projects</i>	<i>\$ 79,515</i>	<i>\$ 100,000</i>	<i>\$ 100,000</i>	<i>\$ 1,210,000</i>	<i>\$ 300,000</i>
Debt Service Principal:					
Forensic Science Center (Washburn University)	43,855,000	-	-	-	-
<i>Subtotal–Debt</i>	<i>\$ 43,855,000</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 43,934,515	\$ 100,000	\$ 100,000	\$ 1,210,000	\$ 300,000
Financing:					
SGF	\$ 43,934,515	\$ 100,000	\$ 100,000	\$ 1,210,000	\$ 300,000
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
TOTAL	\$ 43,934,515	\$ 100,000	\$ 100,000	\$ 1,210,000	\$ 300,000

FY 2023 CAPITAL IMPROVEMENTS

The **agency** submits a revised estimate of \$100,000 SGF for capital improvements in FY 2023. This is no change from the FY 2023 approved amount.

The agency requests that consideration be given to adding \$869,000 SGF for a new Forensic Science Center (FSC) Facility Maintenance account, with reappropriation authority. This proposed adjustment is not reflected in the requested amount. The Forensic Science Center bond was retired early in FY 2022. As a result, \$869,000 from the principal and interest account, held as security at the Security Bank of Kansas City, will be transferred to the SGF. The agency notes this funding was originally intended to support the FSC and this addition would provide initial resources for

maintenance of this technical facility that is anticipated to be substantial in the out years.

Funding in FY 2023 is requested for the following projects.

REHABILITATION AND REPAIR. The agency estimates \$100,000 SGF for routine rehabilitation and repair projects in FY 2023. These expenditures include repair of HVAC systems and security improvements at the headquarters, annex, and forensic science laboratory in Topeka, as well as a laboratory in Great Bend.

The **Governor** concurs with the agency's revised estimate for capital improvements in FY 2023. However, the Governor does not recommend the addition of \$869,000 SGF to a new FSC Maintenance Facility Fund.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$1.2 million SGF for capital improvements for FY 2024. This is an increase of \$1.1 million, or 1,110.0 percent, above the FY 2023 revised estimate.

The increase is attributable to the agency's enhancement request for additional operational support, which includes increased expenditures for rehabilitation and repair (\$200,000), and Great Bend laboratory HVAC replacement (\$910,000).

Funding for FY 2024 is requested for the following projects:

REHABILITATION AND REPAIR. The agency requests \$300,000 SGF for routine rehabilitation and repair projects for FY 2024. These expenditures include HVAC systems and security improvements at the headquarters, annex, and forensic science laboratory in Topeka, and the laboratory in Great Bend. The increase is attributable to the addition maintenance responsibilities for the FSC, higher prices for materials and services, as well as supply-chain disruptions.

GREAT BEND LABORATORY HVAC REPLACEMENT. The agency requests \$910,000 SGF to replace an HVAC system at the Great Bend laboratory. Expenditures include renovation of plumbing and electrical systems to accommodate reconfigured space, as well as installation of LED lighting and new data lines. The agency notes a request for federal ARPA Fund moneys for this purpose was submitted to the SPARK Task Force, but its approval status was not known at the time of budget submission.

The **Governor** recommends \$300,000 SGF for capital improvements for FY 2024. This is a decrease of \$910,00 SGF below the agency's FY 2024 request. The Governor does not recommend funding for the Great Bend Laboratory, but recommends federal ARPA Fund moneys be pursued.

KANSAS COMMISSION ON PEACE OFFICERS' STANDARDS AND TRAINING

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

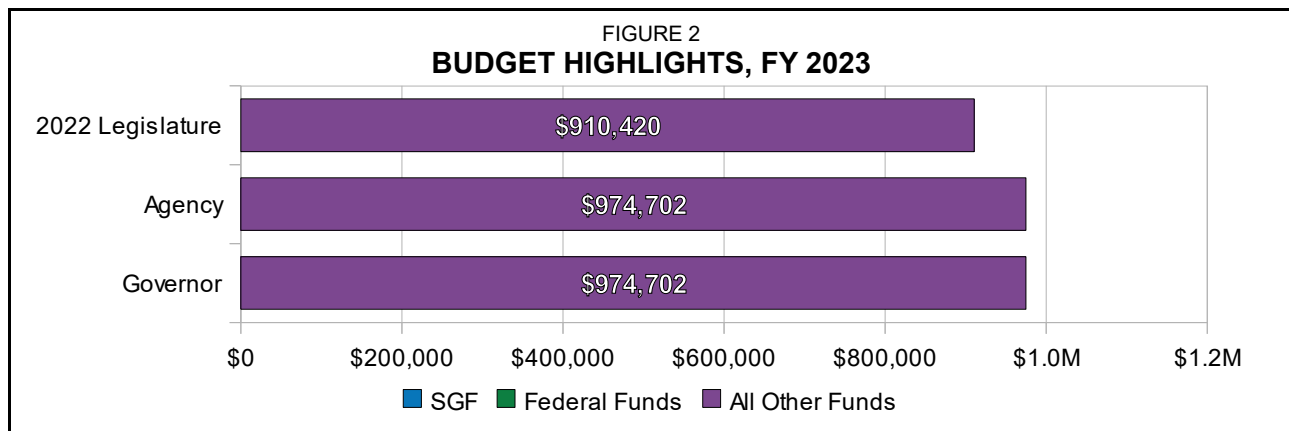
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	912,254	974,702	974,702	1,069,514	1,069,514
Subtotal	\$ 912,254	\$ 974,702	\$ 974,702	\$ 1,069,514	\$ 1,069,514
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
Subtotal	\$ -	\$ -	\$ -	\$ -	\$ -
TOTAL	\$ 912,254	\$ 974,702	\$ 974,702	\$ 1,069,514	\$ 1,069,514
Percentage Change:					
State General Fund	--	--	--	--	--
All Funds	12.8 %	6.8 %	6.8 %	9.7 %	9.7 %
FTE Positions	6.0	6.0	6.0	6.0	6.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Commission on Peace Officers' Standards and Training (KS CPOST), located in Wichita, Kansas, is a regulatory body that provides the citizens of Kansas with qualified, trained, and professional peace officers. It is also dedicated to adopting and enforcing professional standards for certification of peace officers to promote public safety and preserve public trust. The KS CPOST maintains a central registry of law enforcement officers' demographics, qualifications, and employment history, which is made available to agencies when reviewing employment applications. KS CPOST conducts criminal and administrative investigations related to violations of the Kansas Law Enforcement Act, KSA 74-5601 *et seq.*, and may suspend, revoke, or deny certification of a law enforcement officer.

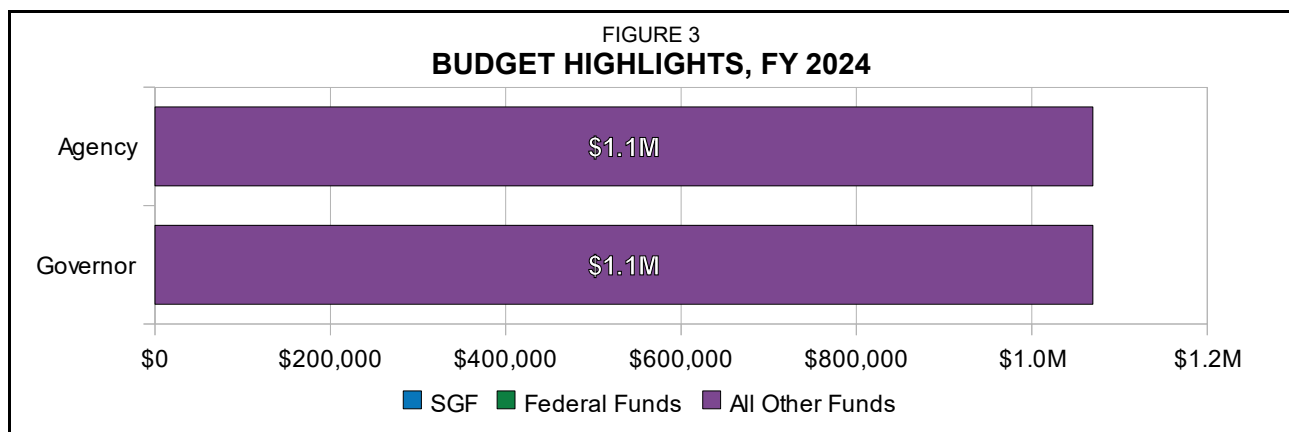
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$910,420, all from special revenue funds, for the Kansas Commission on Peace Officers' Standards and Training for FY 2023. No subsequent adjustments were made to that amount.



The **agency** estimates revised expenditures of \$974,702, all from special revenue funds, in expenditures and 6.0 FTE positions in FY 2023. This is an increase of \$64,282 or 7.1 percent, above the FY 2023 approved amount. The increase includes a supplemental request of \$40,000 to increase the capacity and security of the Central Registry database. The revised estimate also includes an increase of \$22,000 in salaries and wages due to changes in employer contributions for fringe benefits and salary increases. The increase of \$10,800 in contractual services is due to leasing an additional 847 square feet of office space, resulting in an increase in annual rent expenditures.

The **Governor** concurs with the agency's revised estimate in FY 2023.



The **agency** requests \$1.1 million, all from special revenue funds, in expenditures and 6.0 FTE positions for FY 2024. This is an increase of \$94,812, or 9.7 percent, above the FY 2023 revised estimate. The increase includes an enhancement request of \$100,000 for physical security and safety measures to include controlled entry/egress, video monitoring, and ballistic materials.

The **Governor** concurs with the agency's request for FY 2024.

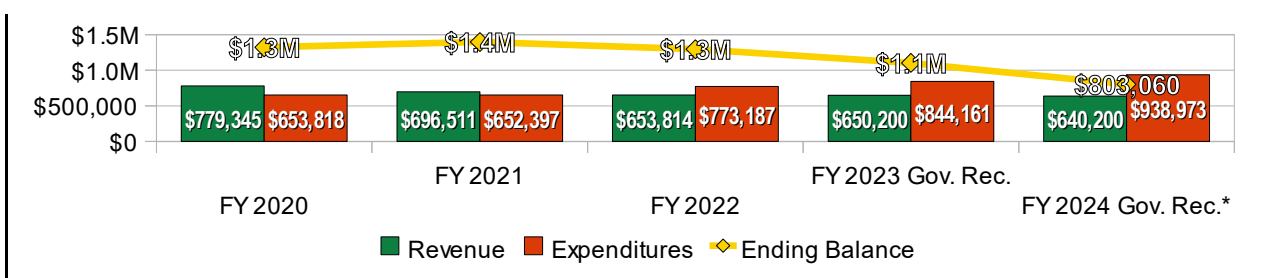
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 511,244	\$ 564,636	\$ 564,636	\$ 570,423	\$ 570,423
Contractual Services	188,847	189,910	189,910	209,350	209,350
Commodities	10,855	14,315	14,315	21,200	21,200
Capital Outlay	62,241	75,300	75,300	138,000	138,000
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 773,187</i>	<i>\$ 844,161</i>	<i>\$ 844,161</i>	<i>\$ 938,973</i>	<i>\$ 938,973</i>
Aid to Local Units	139,067	130,541	130,541	130,541	130,541
Other Assistance	-	-	-	-	-
<i>Subtotal—Operating</i>	<i>\$ 912,254</i>	<i>\$ 974,702</i>	<i>\$ 974,702</i>	<i>\$ 1,069,514</i>	<i>\$ 1,069,514</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 912,254	\$ 974,702	\$ 974,702	\$ 1,069,514	\$ 1,069,514
Financing:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	912,254	974,702	974,702	1,069,514	1,069,514
TOTAL	\$ 912,254	\$ 974,702	\$ 974,702	\$ 1,069,514	\$ 1,069,514
FTE Positions	6.0	6.0	6.0	6.0	6.0

KANSAS COMMISSION ON PEACE OFFICERS' STANDARDS AND TRAINING FUND

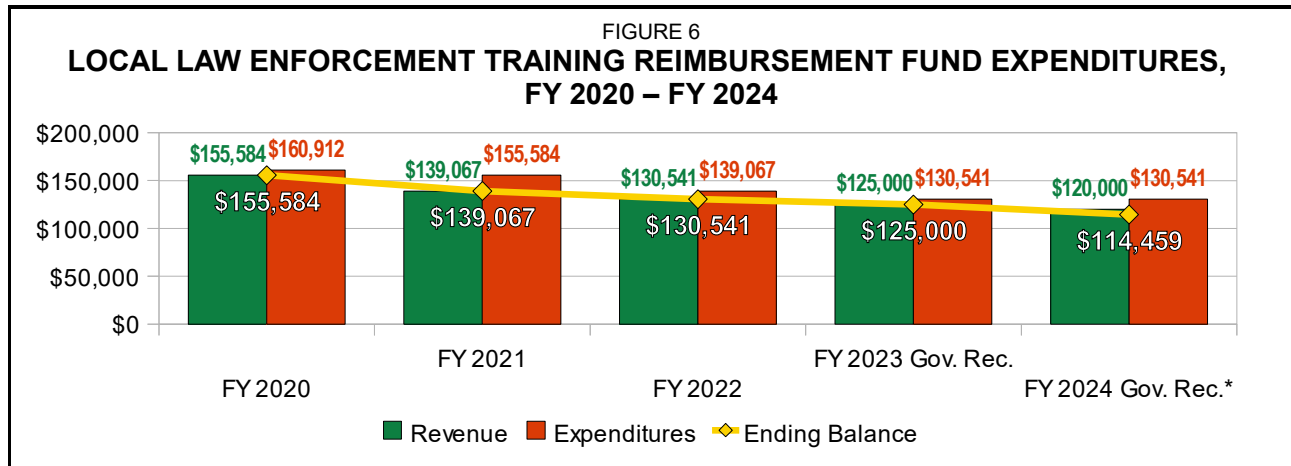
FIGURE 5
KANSAS COMMISSION ON PEACE OFFICERS' STANDARDS AND TRAINING FUND
EXPENDITURES, FY 2020 – FY 2024



* For FY 2024, the lowest month ending balance for the Kansas Commission on Peace Officers' Standards and Training Fund will occur in August, with a balance of \$800,000.

The Kansas Commission on Peace Officers' Standards and Training Fund is primarily funded through docket fees. KSA 12-4117 provides that a sum of \$22.50 is assessed on each case filed in municipal court, other than non-moving traffic violations, where there is a finding of guilty or a plea of no contest, forfeiture of bond, or a diversion. Of the \$22.50 assessed, \$5.00 is deposited into the Kansas Commission on Peace Officers' Standards and Training Fund. In addition, KSA 74-5619 allows the agency to deposit into the Fund any grants or donations.

LOCAL LAW ENFORCEMENT TRAINING REIMBURSEMENT FUND



* For FY 2024, the lowest month ending balance for the Local Law Enforcement Training Reimbursement Fund will occur in August, with a balance of \$16,000.

The Local Law Enforcement Training Reimbursement Fund is used to reimburse municipalities for officers participating in local law enforcement training programs. Of the \$22.50 assessed to cases filed in municipal court, \$1.00 is deposited in this fund pursuant to KSA 12-4117. Expenditures from this fund may only be used as reimbursement to municipalities for law enforcement training, pursuant to KSA 74-5620, and cannot be used for agency operations.

The agency notes that revenue to this fund has declined in recent years due to a decrease in the number of municipal court cases as a result of court closures in response to the COVID-19 pandemic.

FY 2023 ANALYSIS

FIGURE 7
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ -	\$ 910,420	\$ 910,420	6.0
1. No Changes	-	-	-	--
<i>Subtotal—Legislative Approved</i>	<i>\$ -</i>	<i>\$ 910,420</i>	<i>\$ 910,420</i>	<i>6.0</i>
Agency Revised Estimate:				
2. Supplemental – Central Registry	\$ -	\$ 40,000	\$ 40,000	--
3. Rent	-	10,800	10,800	--
4. Salaries and Wages Adjustments		22,008	22,008	--
5. All Other Adjustments	-	(8,526)	(8,526)	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ -</i>	<i>\$ 974,702</i>	<i>\$ 974,702</i>	<i>6.0</i>
Governor's Recommendation:				
6. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ -	\$ 974,702	\$ 974,702	6.0

LEGISLATIVE APPROVED

1. **NO CHANGES.** Subsequent to the 2022 Session, no adjustments were made to the \$910,420 approved for the Kansas Commission on Peace Officers' Standards and Training for FY 2023.

AGENCY ESTIMATE

The **agency** estimates revised FY 2023 expenditures of \$974,702, all from special revenue funds, which is an increase of \$64,282, or 7.1 percent, above the FY 2023 approved amount.

The **agency** estimate includes the following adjustments:

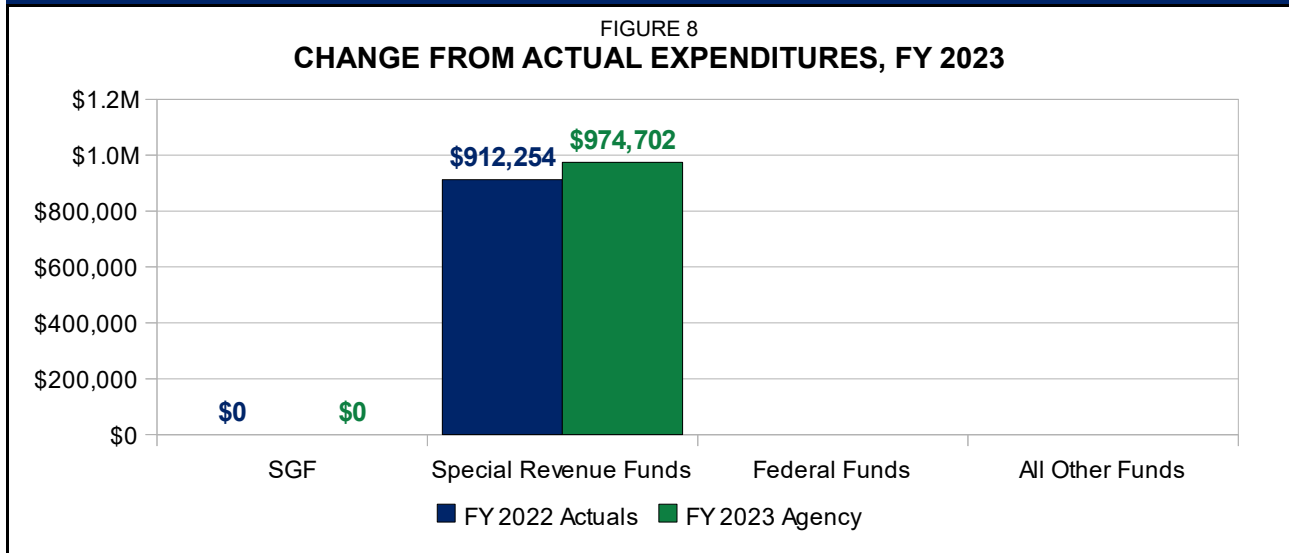
2. **SUPPLEMENTAL – CENTRAL REGISTRY.** The agency requests \$40,000 to increase the capacity and security of the Central Registry database. The Central Registry catalogs training and employment records for nearly 8,300 police officers each year.
3. **RENT.** The agency leased an additional 847 square feet of office space due to both the Central Registry and the investigative records rooms being at capacity. The new space resulted in an increase of \$10,800 to the annual rent expenditures.
4. **SALARIES AND WAGES.** The increase of \$22,008 is due to changes in employee fringe benefit expenditures and salary increases.
5. **ALL OTHER ADJUSTMENTS.** There is a decrease of \$8,526 in state aid to local units from the Local Law Enforcement Training Reimbursement Fund. This is a separate pass-through fund used to reimburse municipal agencies for personnel sent to the law enforcement academy per KSA 74-5620. The fund receives revenue from a \$1 docket fee on municipal court cases. Municipal docket fees have continued to decline for the past seven years.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's revised request in FY 2023.

6. **NO CHANGES.** The Governor does not recommend any changes to the agency's FY 2023 revised estimate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$974,702, all from special revenue funds, in FY 2023. This is an increase of \$62,448, or 6.8 percent, above the FY 2022 actual expenditures. The increase is due to the supplemental request for additional capacity and security for the Central Registry, additional rent expenditures, and increased employer contributions to fringe benefits and salaries in FY 2023.

FIGURE 9
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ -	\$ 974,702	\$ 974,702	6.0
Agency Request:				
1. Enhancement – Physical Security and Safety Measures	\$ -	\$ 100,000	\$ 100,000	--
2. All Other Adjustments	-	(5,188)	(5,188)	--
<i>Subtotal–Agency Estimate</i>	\$ -	\$ 1,069,514	\$ 1,069,514	6.0
Governor’s Recommendation:				
3. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ -	\$ 1,069,514	\$ 1,069,514	6.0

AGENCY REQUEST

The **agency** requests \$1.1 million, all from special revenue funds, for FY 2024. This is an increase of \$94,812, or 9.7 percent, above the FY 2023 revised estimate.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT – PHYSICAL SECURITY AND SAFETY MEASURES.** This enhancement request includes controlled entry/egress, video monitoring, and ballistic material. According to the agency, the current leased office space is in a high-crime area of Wichita. There have been attempts to break into the office in the past year, and there currently are no barriers that would protect staff from a violent intruder. The needed security upgrades would not only protect staff but also secure the technology infrastructure and the records.
- 2. ALL OTHER ADJUSTMENTS.** The remaining budget decreased by \$5,188 due to vehicle purchases not reoccurring in FY 2024.

GOVERNOR’S RECOMMENDATION

The **Governor** concurs with the agency's request for FY 2024.

- 3. NO CHANGES.** The Governor does not recommend any changes to the agency's FY 2024 request.

SUPPLEMENTAL REQUEST

CENTRAL REGISTRY. The agency requests \$40,000 to increase the capacity and security of the Central Registry database. The Central Registry catalogs training and employment records for nearly 8,300 police officers each year.

FY 2023 SUPPLEMENTAL REQUEST					
Request	Agency		Governor		
	SGF	All Funds	SGF	All Funds	
Central Registry	\$	- \$	40,000	\$	- \$ 40,000

The Governor recommends adoption of this request.

ENHANCEMENT REQUEST

PHYSICAL SECURITY AND SAFETY MEASURES. This enhancement request includes controlled entry/egress, video monitoring, and ballistic material. According to the agency, the current leased office space is in a high-crime area of Wichita. There have been attempts to break into the office in the past year, and there currently are no barriers that would protect staff from a violent intruder. The needed security upgrades would not only protect staff but also secure the technology infrastructure and the records.

FY 2024 ENHANCEMENT REQUEST					
Request	Agency		Governor		
	SGF	All Funds	SGF	All Funds	
Physical Security and Safety Measures	\$ -	\$ 100,000	\$ -	\$ 100,000	

The Governor recommends adoption of this request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

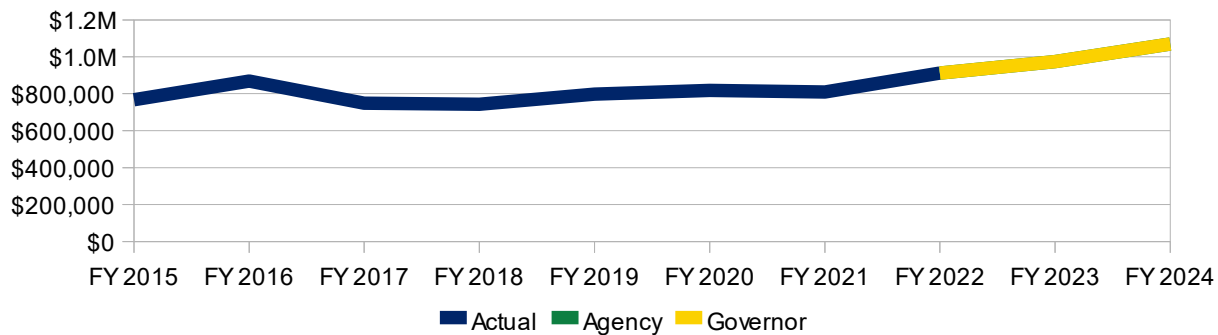
FIGURE 10 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 912,254	\$ 974,702	\$ 974,702	\$ 1,069,514	\$ 1,069,514
FTE Positions:					
Administration	6.0	6.0	6.0	6.0	6.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 11
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-5607, KSA 74-5611, and KSA 74-5620

PROGRAM GOALS: • Provide the citizens of Kansas with qualified, trained, ethical, competent, and professional peace officers.
• Adopt and enforce professional standards for certification of peace officers to promote public safety and preserve public trust and confidence.

FIGURE 12
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percentage of Agency Information Requests Filled*	100.9 %	100.0 %	102.3 %	100.0 %	100.0 %
2. Percentage of Officers Certified Per Provisional License Issued*	76.80 %	73.8 %	78.9 %	72.0 %	72.0 %
Output Measure:					
3. Number of Investigations Presented to the Commission Investigative Committee	144	141	130	145	150
4. Number of Certification Actions Taken*	43	57	48	55	60
5. Number of Demographic Forms Processed*	1,339	1,406	1,300	1,350	1,350
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	809,008	912,254		974,702	1,069,514
TOTAL	\$ 809,008	\$ 912,254		\$ 974,702	\$ 1,069,514
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(1.2) %	12.8 %		6.8 %	9.7 %
FTE Positions	6.0	6.0		6.0	6.0

*The Governor's Office does not utilize this measure for evaluation purposes.

EMERGENCY MEDICAL SERVICES BOARD

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	2,250,227	2,676,475	2,676,475	3,022,736	2,759,469
<i>Subtotal</i>	<i>\$ 2,250,227</i>	<i>\$ 2,676,475</i>	<i>\$ 2,676,475</i>	<i>\$ 3,022,736</i>	<i>\$ 2,759,469</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 2,250,227	\$ 2,676,475	\$ 2,676,475	\$ 3,022,736	\$ 2,759,469
Percentage Change:					
State General Fund	-- %	-- %	-- %	-- %	-- %
All Funds	11.5 %	18.9 %	18.9 %	12.9 %	3.1 %
FTE Positions	14.0	14.0	14.0	14.0	14.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

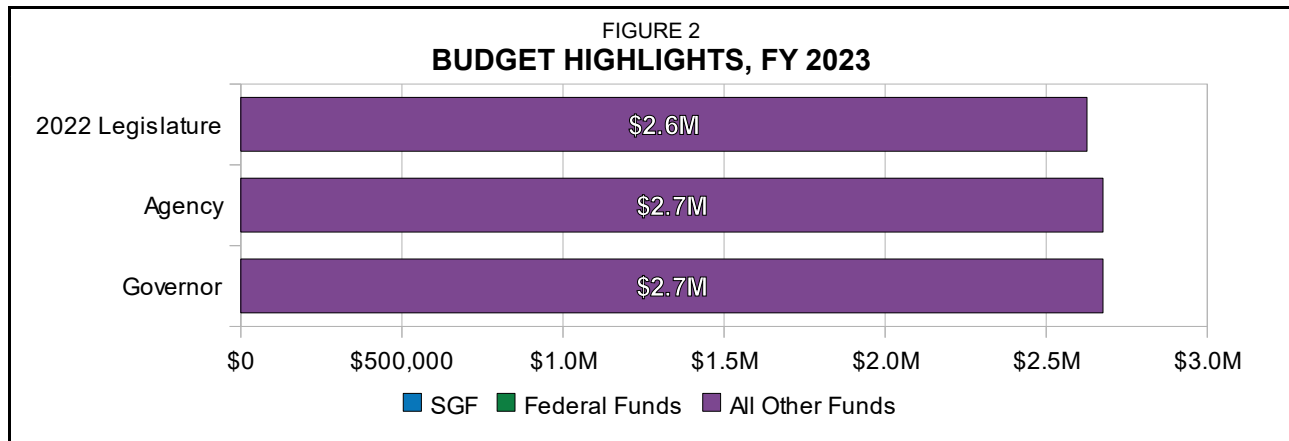
The mission of the Emergency Medical Services Board is to promote emergency medical services (EMS) through consistent application of laws: to provide support for the ambulance services, EMS professionals, and EMS education organizations in maintaining statutory and regulatory compliance, and to enhance out-of-hospital patient care through evidence-based practices.

The agency certifies EMS professionals, licenses emergency equipment, and permits ambulance services. Professionals certified and trained by the agency include emergency medical technicians, paramedics, and instructor-coordinators.

Additionally, the agency administers the Education Incentive Grant program, which provides funding for the education of individuals and ambulance services to address the shortage of EMS services in rural Kansas, and the EMS Revolving Grant Fund, which provides financial assistance to local EMS agencies for the purchase of patient care equipment.

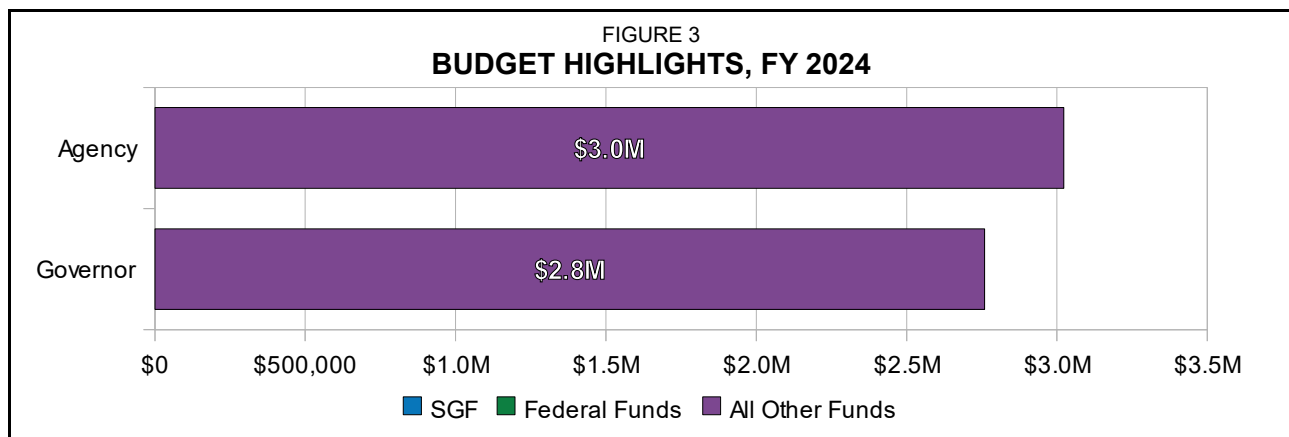
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$2,626,416, all from special revenue funds, for the Emergency Medical Services Board in FY 2023.



The **agency** submits a revised estimate of \$2.7 million, all from special revenue funds, in FY 2023. This is an increase of \$50,059, or 1.9 percent, above the FY 2023 approved amount. The increase is primarily attributable to increased expenditures of \$58,741 from the EMS Revolving Grant Fund as aid to local EMS agencies for the purchase of patient care equipment and an increase of \$17,417 for information technology consulting services related to full implementation of the Kansas Emergency Medical Services Information System. The increase is partially offset by decreased expenditures for the purchase of computing equipment. The agency's revised estimate includes 14.0 FTE positions, which is unchanged from the FY 2023 approved number.

The **Governor** concurs with the agency's revised estimate in FY 2023.



The **agency** requests \$3.0 million, all from special revenue funds, for FY 2024. This is an increase of \$346,261, or 12.9 percent, above the FY 2023 revised estimate. The increase is primarily attributable to the agency's enhancement request of \$263,267 in salary and wages expenditures for a salary realignment among all positions to address recruiting and retention challenges. The increase is also attributable to legal fees associated with an anticipated increase in administrative hearings, as well as increased travel expenditures. The increase is partially offset by decreased expenditures from the EMS Revolving Grant Fund for aid to local EMS agencies to support the purchase of patient care equipment, which is due to carry-over funds available in FY 2023 that are not available in FY 2024. The agency's request includes 14.0 FTE positions, which is unchanged from the FY 2023 number.

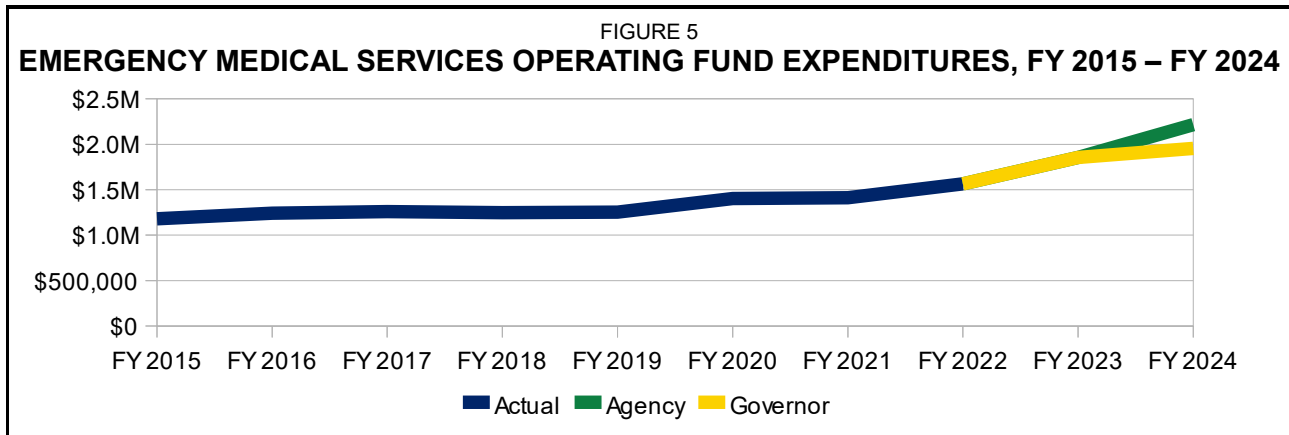
The **Governor** recommends \$2.8 million, all from special revenue funds, for FY 2024. This is a decrease of \$263,267, or 8.7 percent, below the FY 2024 requested amount. The decrease is due to the Governor not recommending the agency's enhancement request for a salary realignment. The recommendation includes 14.0 FTE positions, which is unchanged from the FY 2024 requested number.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

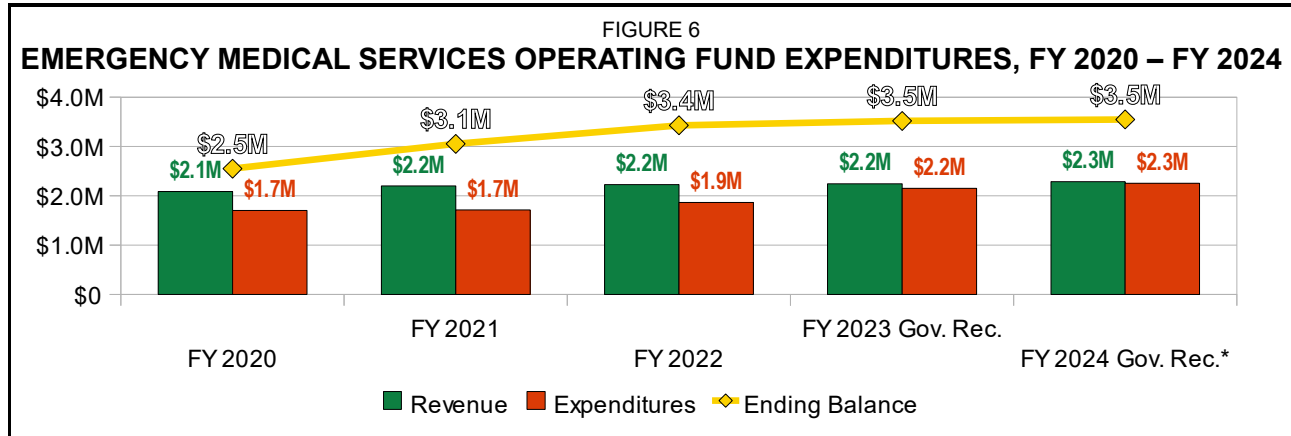
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Category of Expenditure:					
Salaries and Wages	\$ 881,171	\$ 1,007,153	\$ 1,007,153	\$ 1,291,256	\$ 1,027,989
Contractual Services	512,636	706,848	706,848	778,618	778,618
Commodities	24,878	57,368	57,368	59,042	59,042
Capital Outlay	52,456	15,115	15,115	22,570	22,570
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 1,471,141</i>	<i>\$ 1,786,484</i>	<i>\$ 1,786,484</i>	<i>\$ 2,151,486</i>	<i>\$ 1,888,219</i>
Aid to Local Units	629,086	739,991	739,991	721,250	721,250
Other Assistance	150,000	150,000	150,000	150,000	150,000
<i>Subtotal—Operating</i>	<i>\$ 2,250,227</i>	<i>\$ 2,676,475</i>	<i>\$ 2,676,475</i>	<i>\$ 3,022,736</i>	<i>\$ 2,759,469</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 2,250,227	\$ 2,676,475	\$ 2,676,475	\$ 3,022,736	\$ 2,759,469
Financing:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	2,250,227	2,676,475	2,676,475	3,022,736	2,759,469
TOTAL	\$ 2,250,227	\$ 2,676,475	\$ 2,676,475	\$ 3,022,736	\$ 2,759,469
FTE Positions	14.0	14.0	14.0	14.0	14.0

EMERGENCY MEDICAL SERVICES OPERATING FUND



The Emergency Medical Services Operating Fund derives revenue from regulatory fees and a levy on fire insurance premiums (KSA 75-1508), and functions as the agency's primary operating fund. Expenditures from this fund have increase slightly, by \$382,240 from FY 2015 to FY 2022, and primarily to support salaries and wages expenditures for employees and board members and information technology.

EMERGENCY MEDICAL SERVICES OPERATING FUND



* For FY 2024, the lowest month ending balance for the Emergency Medical Services Operating Fund will occur in July, with a balance of \$3.5 million.

The Emergency Medical Services Operating Fund, which was established by the 1992 Legislature, is the primary source of funding for the agency. The majority of revenue to this fund is derived from a levy on fire insurance premiums. Pursuant to KSA 75-1508, each insurance company doing business in Kansas is required to pay a levy, not to exceed a total of 1.25 percent, on fire insurance premiums sold in Kansas. This levy supports the operations of the State Fire Marshal, Board of Emergency Medical Services, and the Fire Service Training Program at the University of Kansas.

Of the moneys generated from this levy, KSA 75-1514 (2021 HB 2270) provides that \$100,000 must be transferred to the State General Fund (SGF), with the balance distributed to the State Fire Marshal (64.0 percent), Board of Emergency Medical Services (20.0 percent), and the Fire Services Training Program at the University of Kansas (16.0 percent).

Additionally, fees collected by the agency for ambulance licenses, ambulance service permits, and EMS professional certifications and renewals are deposited in the fund.

FIGURE 7
LICENSE FEES, FY 2023

License	Current Fee	Statutory Limit	Authority
Emergency Medical Responder application for certification fee	\$ 15	\$ 15	KSA 65-6111
Certification renewal prior to expiration	20	20	
Certification renewal within 31 days after expiration	40	40	
Certification renewal 32 days or later after expiration	80	80	
Paramedic application for certification fee	65	65	KSA 65-6111
Certification renewal prior to expiration	50	50	
Certification renewal within 31 days after expiration	100	100	
Certification renewal 32 days or later after expiration	200	200	
Emergency Medical Technician application for certification fee	50	50	KSA 65-6111
Certification renewal prior to expiration	30	30	
Certification renewal within 31 days after expiration	60	60	
Certification renewal 32 days or later after expiration	120	120	
Application for inactive certification fee	10	10	KSA 65-6111
Certification renewal prior to expiration	25	25	
Certification renewal after expiration	20	20	
Instructor Coordinator application for certification fee	65	65	KSA 65-6111
Certification renewal prior to expiration	30	30	
Certification renewal within 31 days after expiration	60	60	
Certification renewal 32 days or later after expiration	120	120	
Ambulance service permit application fee	100	100	KSA 65-6111
Certification renewal prior to expiration	100	100	
Certification renewal within 31 days after expiration	200	200	
Vehicle license application fee	40	40	
Temporary license for an ambulance	10	10	

Staff Note: Fee schedule and references to applicable authorizing statutes may be found in KAR 109-7-1

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ -	\$ 2,626,416	\$ 2,626,416	14.0
1. No change	-	-	-	--
<i>Subtotal—Legislative Approved</i>	<i>\$ -</i>	<i>\$ 2,626,416</i>	<i>\$ 2,626,416</i>	<i>14.0</i>
Agency Revised Estimate:				
2. EMS Revolving Grant Fund	\$ -	\$ 58,741	\$ 58,741	--
3. KEMSIS	-	17,417	17,417	--
4. Computing Equipment	-	(22,068)	(22,068)	--
5. All Other Adjustments	-	(4,031)	(4,031)	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ -</i>	<i>\$ 2,676,475</i>	<i>\$ 2,676,475</i>	<i>14.0</i>
Governor's Recommendation:				
6. No Change	\$ -	\$ -	\$ -	--
TOTAL	\$ -	\$ 2,676,475	\$ 2,676,475	14.0

LEGISLATIVE APPROVED

1. **NO CHANGE.** Subsequent to the 2022 Session, no adjustments were made to the \$2.6 million approved for the Emergency Medical Services Board for FY 2023.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$2.7 million, all from special revenue funds, in FY 2023. This is an increase of \$50,059, or 1.9 percent, above the FY 2023 approved amount. The revised estimate includes 14.0 FTE positions in FY 2023, which is unchanged from the FY 2023 number.

The **agency** estimate includes the following adjustments:

2. **EMS REVOLVING GRANT FUND.** The revised estimate includes an increase of \$58,741 from the EMS Revolving Grant Fund to provide additional financial assistance, based upon demonstrated need, to local EMS agencies for the purchase of patient care equipment. The EMS Revolving Grant Fund program is provided from a percentage of remitted fine, penalties, and forfeitures associated with KSA 74-7336. A total of \$364,991 is budgeted for the purpose in FY 2023, and the agency notes this increase is partially attributed to carry-over funds from the previous year.
3. **KEMSIS.** The revised estimate includes an increase of \$17,417 for information technology consulting, which primarily includes costs associated with the Kansas Emergency Medical Services Information System (KEMSIS). This system allows EMS responders to report on the number and nature of ambulance calls. In early FY 2023, the agency achieved full participation of all ambulance services statewide.
4. **COMPUTING EQUIPMENT.** The revised estimate includes a decrease of \$22,068 in capital outlay expenditures for computing equipment and software. The agency indicates this decrease is primarily attributed to a server installation project that was shifted to a later date.

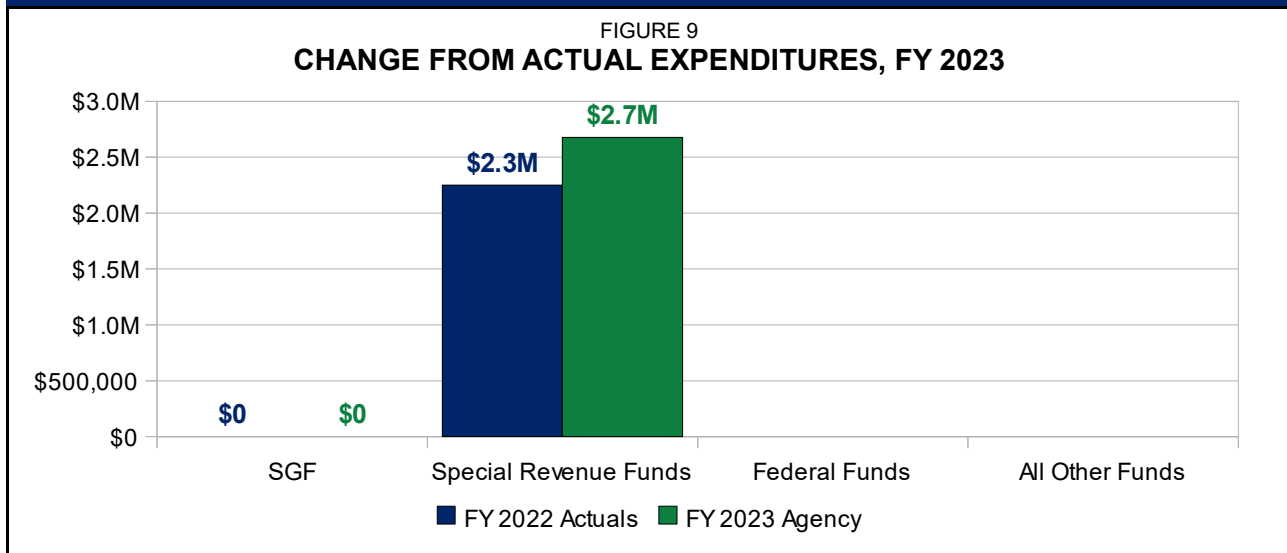
5. **ALL OTHER ADJUSTMENTS.** Other increases include expenditures for travel and information technology services, as well as legal fees for increased administrative hearings. This is offset by decreased expenditures for membership in a multi-state EMS Compact due to the organization waiving fees in FY 2023 as governance rules are established.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's revised estimate in FY 2023.

6. **NO CHANGE.** The Governor recommends no adjustments in FY 2023.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$2.7 million, all from special revenue funds, in FY 2023. This is increase of \$426,248, or 18.9 percent, above the FY 2022 actual expenditures. The increase is attributable to an increase of \$194,212 for contractual services that include: legal fees for administrative hearings, travel to support educational program and inspections, information systems consulting related to KEMSIS, and fees associated with the first full year of implementing fingerprint-based criminal history records checks pursuant to 2019 SB 52.

Other significant increases include \$125,982 in salary and wage expenditures to fill vacant positions and provide increased employer contributions for fringe benefits. The increase is partially offset by decreased capital outlay expenditures for equipment, including computers and servers. The agency's revised estimate include 14.0 FTE positions, which is unchanged from the actual number.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ -	\$ 2,676,475	\$ 2,676,475	14.0
Agency Request:				
1. Enhancement—Salary Realignment	\$ -	\$ 263,267	\$ 263,267	--
2. Legal Fees	-	30,000	30,000	--
3. Travel	-	19,813	19,813	--
4. Membership Fees	-	15,077	15,077	--
5. Computing Equipment	-	7,455	7,455	--
6. EMS Revolving Grant Fund	-	(18,741)	(18,741)	--
7. All Other Adjustments	-	29,390	29,390	--
<i>Subtotal—Agency Estimate</i>	\$ -	\$ 3,022,736	\$ 3,022,736	14.0
Governor's Recommendation:				
8. Enhancement—Salary Realignment – Not Recommended	\$ -	\$ (263,267)	\$ (263,267)	--
TOTAL	\$ -	\$ 2,759,469	\$ 2,759,469	14.0

AGENCY REQUEST

The **agency** requests \$3.0 million, all from special revenue funds, in expenditures for FY 2024. This is an increase of \$346,261, or 12.9 percent, above the FY 2023 revised estimate. The request includes 14.0 FTE positions for FY 2024, which is unchanged from the FY 2023 number.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT—SALARY REALIGNMENT.** The requests \$263,267 in salary and wages expenditures for a salary realignment effort to address recruiting and retention challenges for FY 2024. The agency reports difficulty with hiring due to pay that is not competitive with the private sector. This enhancement is part of a larger agency effort to better align positions with subprogram purposes. The salary adjustment applies to all positions, including compliance officers, investigators, exam coordinators, support staff, and administrators.
- 2. LEGAL FEES.** The request includes an increase of \$30,000 for legal fees for FY 2024. KSA 65-6111 requires the agency to conduct administrative hearings for all regulatory matters concerning ambulance services, EMS providers, and instructor-coordinators. The agency anticipates an increase in the volume of such hearings, which requires additional utilization of contracted legal counsel.
- 3. TRAVEL.** The request includes an increase of \$19,813 in travel expenditures for FY 2024. The agency notes travel is necessary to conduct educational programs, examinations, technical assistance, inspections, and investigations across the state, and anticipates an increase in frequency following the COVID-19 pandemic.
- 4. MEMBERSHIP FEES.** The request includes an increase of \$15,077 in membership fees, which primarily includes membership in a multi-state EMS Compact that allows for recognition of EMS licensure in 22 states and facilitates cross-border movement of providers. Though the EMS Compact waived such fees in FY 2023, the agency budgeted for full membership fees for FY 2024.

5. **COMPUTING EQUIPMENT.** The request includes an increase of \$7,455 in capital outlay for computing equipment. Expenditures primarily involve replacement of equipment as part of the agency's three-year IT management plan.
6. **EMS REVOLVING GRANT FUND.** The request includes a decrease of \$18,741 from the EMS Revolving Grant Fund, which provides financial assistance, based upon demonstrated need, to local EMS agencies for the purchase of patient care equipment. The EMS Revolving Grant Fund program is provided from a percentage of remitted fine, penalties, and forfeitures associated with KSA 74-7336. A total of \$346,250 is budgeted for this purpose for FY 2024, and the decrease is attributable to carry-over funds available in FY 2023 that are not available for FY 2024..
7. **ALL OTHER ADJUSTMENTS.** Other increases include expenditures for employer contributions for fringe benefits and salaries and wages expenditures for increased hours among 2.0 FTE part-time temporary exam coordinator positions.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$2.8 million, all from special revenue funds, for FY 2024. This is a decrease of \$263,267, or 8.7 percent, below the FY 2024 requested amount. The recommendation includes 14.0 FTE positions, which is unchanged from the FY 2024 requested number.

The **Governor's** recommendation includes the following adjustment:

8. **ENHANCEMENT—SALARY REALIGNMENT – NOT RECOMMENDED.** The recommendation includes a decrease of \$263,267 due to the Governor not recommending the agency's salary realignment for FY 2024 (Item 1).

ENHANCEMENT REQUESTS

FIGURE 11 FY 2024 ENHANCEMENTS						
Item	Agency Recommendation			Governor's Recommendation		
	SGF	All Funds	FTE	SGF	All Funds	FTE
Agency Salary Realignment	\$ -	\$ 263,267	--	\$ -	\$ -	--

AGENCY SALARY REALIGNMENT

The agency request \$263,267 in salary and wages expenditures for a salary realignment effort to address recruiting and retention challenges for FY 2024. The agency reports that recent efforts to fill vacant positions resulted in a large pool of qualified applicants; however, candidates ultimately accepted higher paying positions outside state government. The agency anticipates that 4.0 FTE positions will be eligible for retirement for FY 2024, which affords an opportunity to address these challenges agency wide.

This enhancement would be part of a larger agency restructuring to better align positions with a subprograms purpose. This plan would adjust salary ranges to better match equivalent positions in the private sector, which would support ongoing retention and succession planning within the agency. The salary adjustment would apply to all positions, including compliance officers, investigators, exam coordinators, support staff, and administrators.

Without this enhancement, the agency anticipates difficulties in maintaining a sufficient workforce, which may result in reduced services and poor outcomes due to overburdening existing staff.

The Governor does not recommend adoption of this enhancement request.

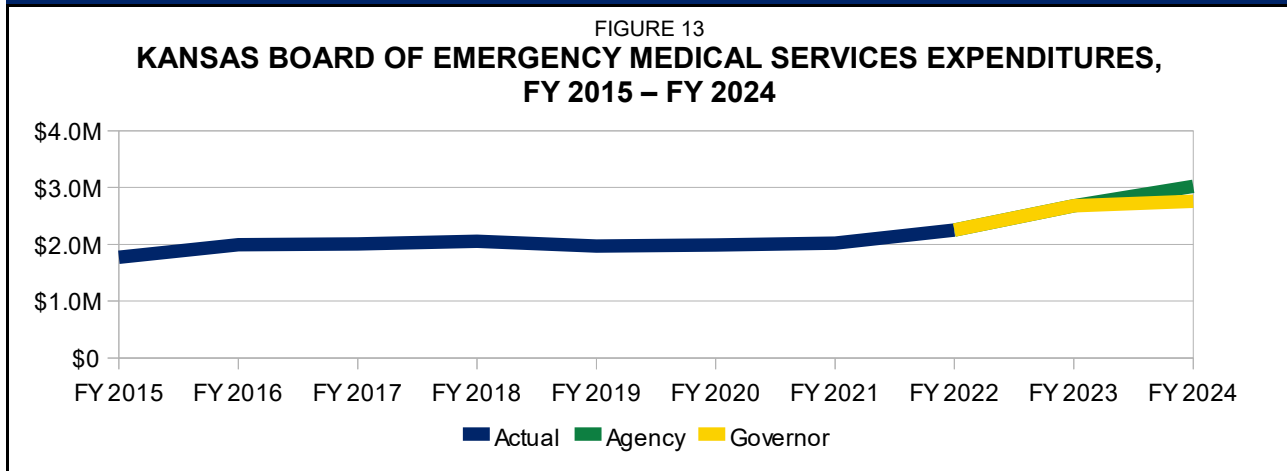
PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 12 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 2,250,227	\$ 2,676,475	\$ 2,676,475	\$ 3,022,736	\$ 2,759,469
FTE Positions:					
Administration	14.0	14.0	14.0	14.0	14.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

KANSAS BOARD OF EMERGENCY MEDICAL SERVICES



STATUTORY BASIS: • KSA 65-6101 through KSA 65-6160

PROGRAM GOALS:

- Promote EMS through the consistent application of the law.
- Provide support for the ambulance services, EMS providers, and EMS educational organizations in maintaining statutory and regulatory compliance.
- Enhance patient care through evidence-based practice.

The Kansas Board of Emergency Medical Services is one program divided into three subprograms: Compliance, Issuances, and Research and Analysis.

COMPLIANCE SUBPROGRAM

Compliance ensures that ambulance services, vehicles, and providers have met and continue to maintain the standards established by the Board to safely and appropriately provide EMS to the public upon request.

ISSUANCES SUBPROGRAM

Issuances oversees processes involved with the issuance of certificates for providers, permits for operators, licenses for vehicles, and grants to qualified recipients.

RESEARCH AND ANALYSIS SUBPROGRAM

Research and Analysis collects and utilizes the data submitted to the Board's databases to assist in evidence-based decisions on process and clinical oversight.

FIGURE 14

KANSAS BOARD OF EMERGENCY MEDICAL SERVICES, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percentage of Ambulance Services Inspected	100.0 %	100.0 %	100.0 %	100.0 %	100.0 %
2. Number of Investigations Received	56	194	123	110	110
3. Percentage of Investigations Closed Within 180 Days	73.20%	82.0 %	78.7 %	80.0 %	80.0 %
4. Average Validity Score of all Patient Care Reports	94.3 %	93.9 %	94.0 %	94.5 %	96.0 %
Output Measure:					
5. Number of New Applicants Certified*	760	866	732	750	775
6. Number of Ambulance Attendants Re-Certified	3,869	3,657	3,896	3,400	4,100
7. Number of Initial Education Courses Processed	282	194	223	200	200
8. Number of Continuing Education Audits	215	271	227	3,300	4,000
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	321	-		-	-
All Other Funds	2,018,507	2,250,227		2,676,475	2,759,469
TOTAL	<u>\$ 2,018,828</u>	<u>\$ 2,250,227</u>		<u>\$ 2,676,475</u>	<u>\$ 2,759,469</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	1.4 %	11.5 %		18.9 %	3.1 %
FTE Positions	14.0	14.0		14.0	14.0

*The Governor's Office does not utilize this measure for evaluation purposes.

STATE FIRE MARSHAL

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

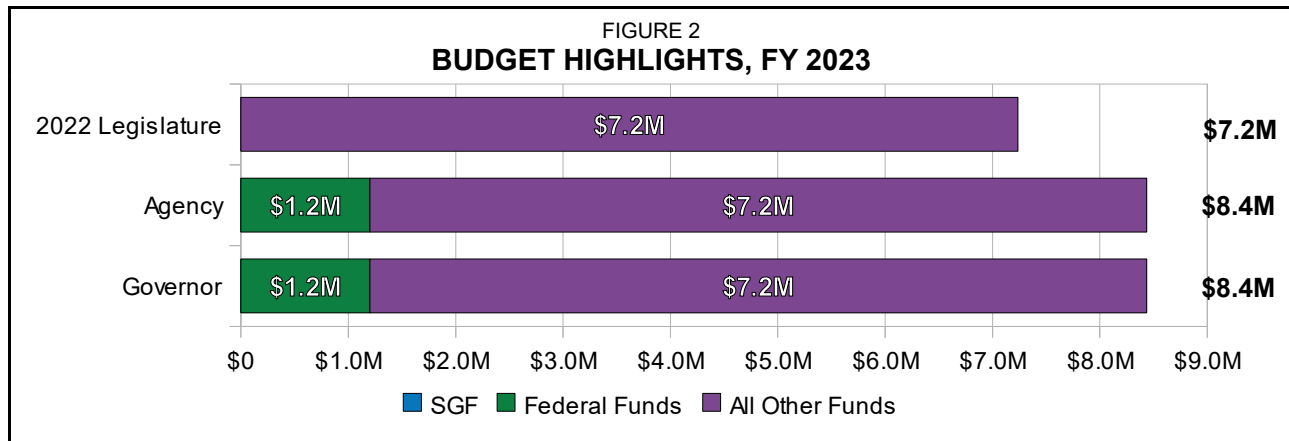
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	93,288	1,200,000	1,200,000	-	-
All Other Funds	5,486,153	7,235,774	7,235,774	8,096,014	7,896,014
<i>Subtotal</i>	<i>\$ 5,579,441</i>	<i>\$ 8,435,774</i>	<i>\$ 8,435,774</i>	<i>\$ 8,096,014</i>	<i>\$ 7,896,014</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 5,579,441	\$ 8,435,774	\$ 8,435,774	\$ 8,096,014	\$ 7,896,014
Percentage Change:					
State General Fund	-- %	-- %	-- %	-- %	-- %
All Funds	(1.3) %	51.2 %	51.2 %	(4.0) %	(6.4) %
FTE Positions	71.3	69.3	69.3	70.3	70.3

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Office of the State Fire Marshal was originally established in 1913, abolished in 1933, and reestablished in 1939. The mission of the Office of the State Fire Marshal is to protect lives and property from the hazards of fire, explosion, and natural disaster and promote prevention, educational, and investigative activities to mitigate incidents, promote life safety, and deter crimes. Four agency programs assist with the agency's mission: Administration, Investigation, Fire Prevention, and Emergency Response. The agency also contracts with the Kansas Department for Aging and Disability Services to conduct fire and life safety surveys of Medicare and Medicaid nursing facilities, and with the Kansas Department of Health and Environment to conduct fire and life safety surveys of Medicare and Medicaid medical facilities.

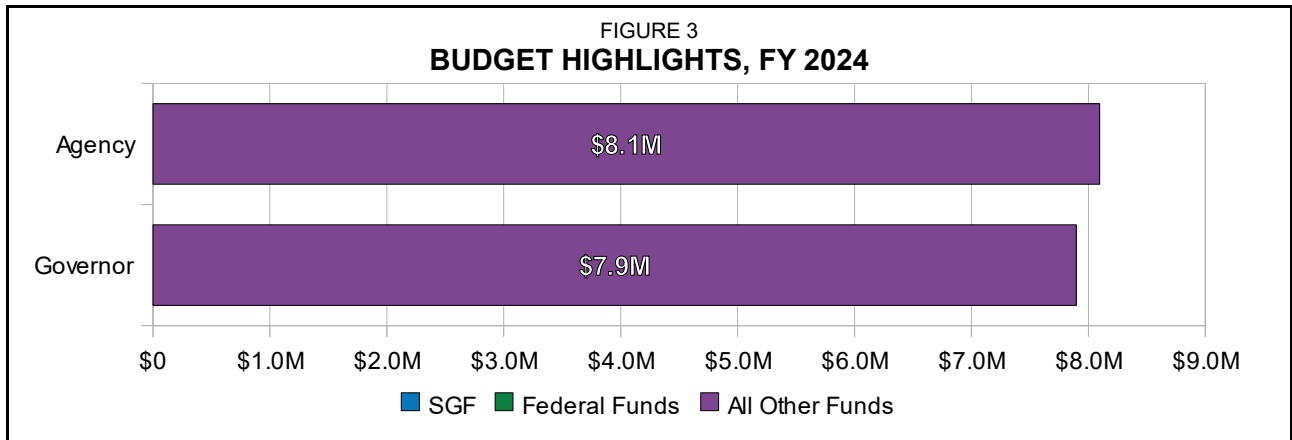
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$7,235,774, all from special revenue funds, for the State Fire Marshal for FY 2023.



The **agency** submits a revised estimate of \$8.4 million, all from special revenue funds, in FY 2023. This is an increase of \$1.2 million, or 16.6 percent, above the FY 2023 approved amount. This increase is due to the addition of \$1.2 million, all from federal American Rescue Plan Act (ARPA) funds, as aid to local governments through the Kansas Firefighters Recruitment and Safety Grant (KFRSG) program. This program provides no-match funds to volunteer and part-time fire departments primarily for personal protective equipment (PPE). Further, the agency requests language authorizing a transfer from the Elevator Safety Fee Fund to the Fire Marshal Fee Fund to reimburse start-up expenditures associated with implementing provisions of 2022 HB 2005, creating the Elevator Safety Act. This act directs the agency to license elevator inspectors, contractors, and mechanics; however, the program is not anticipated to draw revenue from license fees until January 2023. The revised estimate includes 69.3 FTE positions, which is a decrease of 3.0 FTE positions below the FY 2023 approved number. The position decrease is mainly from the Administration Division and Fire Prevention Division.

The **Governor** concurs with the agency's revised estimate in FY 2023.



The **agency** requests \$8.1 million, all from special revenue funds, for FY 2024. This is a decrease of \$339,760, or 4.0 percent, below the FY 2023 revised estimate. The change is attributable to a decrease of \$1.2 million, all from federal ARPA funds, for the KFRSG program, as these one-time funds are not available beyond FY 2023. The KFRSG grant program provides no-match funds to volunteer and part-time fire departments primarily for PPE. The decrease is partially offset by the agency's enhancement request of \$300,000, all from the Fire Marshal Fee Fund, for the KFRSG program, which would return the grant program to pre-pandemic funding levels. The request also includes increased salaries and wages expenditures, primarily for employer contributions for fringe benefits, and expenditures related to implementation of 2022 HB 2005, creating the Elevator Safety Act. The request includes 70.3 FTE positions, which is an increase of 1.0 FTE position above the FY 2023 revised estimate number. The additional position is in the Fire Prevention Division.

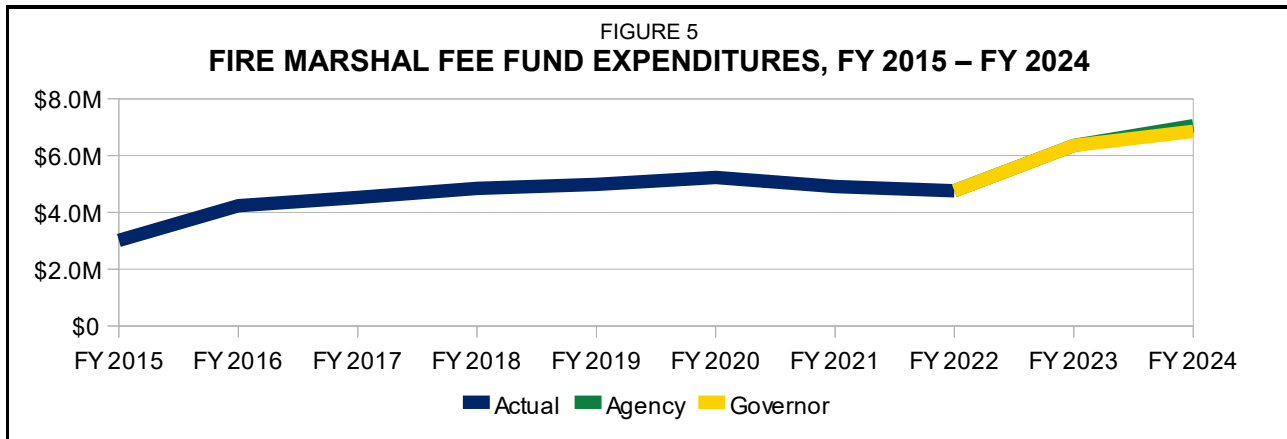
The **Governor** recommends \$7.9 million, all from special revenue funds, for FY 2024. This is a decrease of \$200,000, or 2.5 percent, below the agency's FY 2024 requested amount. The recommendation includes an enhancement of \$100,000, all from the Fire Marshal Fee Fund, for the KFRSG, which is a decrease of \$200,000 below the agency's request. The recommendation includes 70.3 FTE positions, which is unchanged from the FY 2024 requested number.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 3,874,438	\$ 5,119,839	\$ 5,119,839	\$ 5,352,474	\$ 5,352,474
Contractual Services	1,083,117	1,169,565	1,169,565	1,420,590	1,420,590
Commodities	241,070	454,725	454,725	458,750	458,750
Capital Outlay	282,012	391,645	391,645	464,200	464,200
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 5,480,637</i>	<i>\$ 7,135,774</i>	<i>\$ 7,135,774</i>	<i>\$ 7,696,014</i>	<i>\$ 7,696,014</i>
Aid to Local Units	98,804	1,300,000	1,300,000	400,000	200,000
Other Assistance	-	-	-	-	-
<i>Subtotal—Operating</i>	<i>\$ 5,579,441</i>	<i>\$ 8,435,774</i>	<i>\$ 8,435,774</i>	<i>\$ 8,096,014</i>	<i>\$ 7,896,014</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 5,579,441	\$ 8,435,774	\$ 8,435,774	\$ 8,096,014	\$ 7,896,014
Financing:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	93,288	1,200,000	1,200,000	-	-
All Other Funds	5,486,153	7,235,774	7,235,774	8,096,014	7,896,014
TOTAL	\$ 5,579,441	\$ 8,435,774	\$ 8,435,774	\$ 8,096,014	\$ 7,896,014
FTE Positions	71.3	69.3	69.3	70.3	70.3

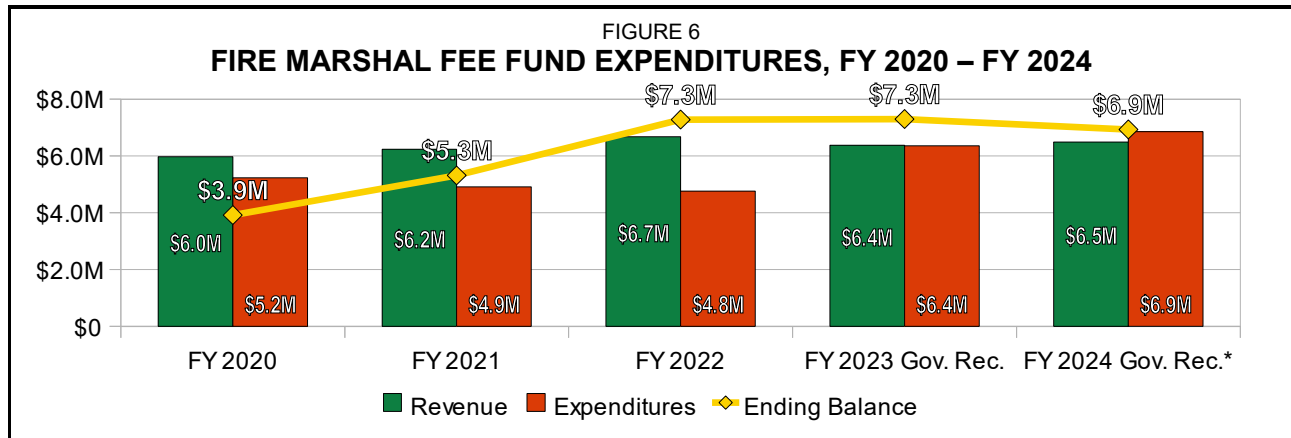
FIRE MARSHAL FEE FUND



The Fire Marshal Fee Fund is the primary source of funding for the agency. The majority of revenue to this fund is derived from a levy on fire insurance premiums. Pursuant to KSA 75-1508, each insurance company doing business in Kansas is required to pay a levy, not to exceed a total of 1.25 percent, on fire insurance premiums sold in Kansas. This levy supports the operations of the State Fire Marshal, Board of Emergency Medical Services, and the Fire Service Training Program at the University of Kansas.

Of the moneys generated from this levy, KSA 75-1514 (2021 HB 2270) provides that \$100,000 must be transferred to the SGF, with the balance distributed to the State Fire Marshal (64.0 percent), Board of Emergency Medical Services (20.0 percent), and the Fire Services Training Program at the University of Kansas (16.0 percent).

FIRE MARSHAL FEE FUND



* For FY 2024, the lowest month ending balance for the Fire Marshal Fee Fund will occur in July, with a balance of \$7.3 million.

The Fire Marshal Fee Fund receives the majority of the transfers of receipts from the insurance premium fund in the months of December and June. The June transfer funds the agency for the first six months of the next fiscal year. In addition to operating expenditures, this fund is used for the Kansas Firefighter Recruitment and Safety Grant program. The grant provides no-match funds to volunteer and part-time departments across the state for PPE, physicals not covered by insurance, and support of junior firefighter programs.

FIGURE 7
ELEVATOR LICENSE FEES, FY 2023

License	Current Fee	Statutory Limit	Authority
Elevator Contractor License Fee	\$ 500	\$ 500	KSA 44-1807
Elevator Mechanic License Fee	150	150	KSA 44-1807
Elevator Inspector License Fee	250	250	KSA 44-1807

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ -	\$ 7,235,774	\$ 7,235,774	72.3
1. No Change	-	-	-	--
<i>Subtotal—Legislative Approved</i>	<i>\$ -</i>	<i>\$ 7,235,774</i>	<i>\$ 7,235,774</i>	<i>72.3</i>
Agency Revised Estimate:				
2. Kansas Firefighter Recruitment and Safety Grant Program – ARPA	\$ -	\$ 1,200,000	\$ 1,200,000	--
3. Elevator Safety Fee Fund Transfer Language	-	-	-	--
4. All Other Adjustments	-	-	-	(3.0)
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ -</i>	<i>\$ 8,435,774</i>	<i>\$ 8,435,774</i>	<i>69.3</i>
Governor's Recommendation:				
5. No Change	-	-	-	--
TOTAL	\$ -	\$ 8,435,774	\$ 8,435,774	69.3

LEGISLATIVE APPROVED

1. **NO CHANGE.** Subsequent to the 2022 Session, no adjustments were made to the \$7.2 million approved for the State Fire Marshal for FY 2023.

AGENCY ESTIMATE

The **agency** requests a revised estimate of \$8.4 million, all from special revenue funds, in FY 2023. This is an increase of \$1.2 million, or 21.5 percent, above the FY 2023 approved amount. The revised estimate includes 69.3 FTE positions, which is a decrease of 3.0 FTE positions below the FY 2023 approved number. The position decrease is mainly from the Administration Division and Fire Prevention Division.

The **agency** estimate includes the following adjustments:

2. **KANSAS FIREFIGHTER RECRUITMENT AND SAFETY GRANT PROGRAM – ARPA.** The revised estimate includes an increase of \$1.2 million, all from federal ARPA funds, as aid to local governments through the Kansas Firefighter Recruitment and Safety Grant Program. This grant program provides no-match funds to volunteer or part-time fire departments primarily for personal protective equipment (PPE). The 2022 Legislature directed these one-time federal moneys be transferred to the the agency in FY 2022, if such ARPA funds were available. The funds were certified as available and transferred in June 2022, which was the final month in FY 2022. Due to this timing, the agency plans to expend these funds in FY 2023 to support approved grants to 96 local fire departments.
3. **ELEVATOR SAFETY FEE FUND TRANSFER LANGUAGE.** The agency requests language authorizing a discretionary transfer from the Elevator Safety Fee Fund to the Fire Marshal Fee Fund to reimburse start-up expenditures associated with provisions of 2022 HB 2005, creating the Elevator Safety Act. This act assigns duties to the State Fire Marshal in relation to safety standards for elevators and licensure requirements for elevator inspections, installation, and repair, with revenue derived from licensing fees or penalties to be directed to the Elevator Safety Fee Fund to sustain program operations.

The agency anticipates collection of revenue to begin in January 2023 and notes that start-up costs in FY 2022 and FY 2023 were expended from the Fire Marshal Fee Fund.

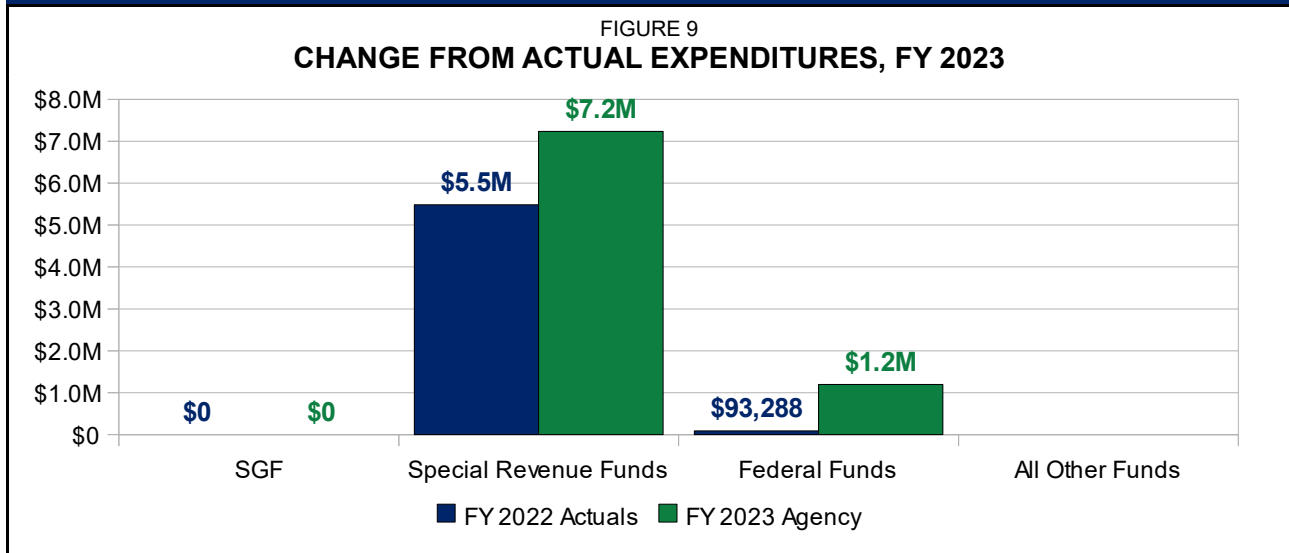
4. **ALL OTHER ADJUSTMENTS.** Other adjustments include decreased salary and wages expenditures and 3.0 FTE positions, which is offset primarily by increased expenditures for the purchase of laptop computers as part of the agency's three-year replacement cycle.

GOVERNOR'S RECOMMENDATION

The **Governor** concurs with the agency's revised estimate in FY 2023.

5. **NO CHANGE.** The Governor recommends no adjustments in FY 2023.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$8.4 million, all from special revenue funds, in FY 2023. This is an increase of \$2.9 million, or 51.2 percent, above the FY 2022 actual amount. The increase is primarily due to an increase of \$1.3 million for salaries and wages expenditures that include an agency recruitment and retention plan, a 5.0 percent statewide salary increase, and the addition of 2.0 FTE positions for implementation of 2022 HB 2005, creating the Elevator Safety Act. The increase is also due to an increase of \$1.2 million, all from federal ARPA funds, for aid to local fire departments through the KFRSG program. Other increases include the purchase of specialized trucks in the Investigation and Emergency Response Divisions, and scientific supplies.

The revised estimate includes 69.3 FTE positions, which is a decrease of 2.0 FTE positions below the FY 2022 actual number. The position decrease is mainly in the Administration Division.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ -	\$ 8,435,774	\$ 8,435,774	69.3
Agency Request:				
1. Enhancement—Kansas Firefighter Recruitment and Safety Grant Program – Fee Fund	\$ -	\$ 300,000	\$ 300,000	--
2. Kansas Firefighter Recruitment and Safety Grant Program – ARPA	-	(1,200,000)	(1,200,000)	--
3. Salaries and Wages	-	232,635	232,635	1.0
4. Elevator Safety Program	-	160,800	160,800	--
5. Hazmat Response Equipment	-	57,000	57,000	--
6. Vehicles	-	25,000	25,000	--
7. All Other Adjustments	-	84,805	84,805	--
Subtotal—Agency Estimate	\$ -	\$ 8,096,014	\$ 8,096,014	70.3
Governor's Recommendation:				
8. Enhancement—Kansas Firefighter Recruitment and Safety Grant Program – Fee Fund	-	(200,000)	(200,000)	--
TOTAL	\$ -	\$ 7,896,014	\$ 7,896,014	70.3

AGENCY REQUEST

The **agency** requests \$8.1 million, all from special revenue funds, for FY 2024. This is a decrease of \$339,760, or 4.0 percent, below the FY 2023 revised estimate. The request includes 70.3 FTE positions, which is an increase of 1.0 FTE position above the FY 2023 revised estimate number. The additional 1.0 FTE position is in the Fire Prevention Division.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT—KANSAS FIREFIGHTER RECRUITMENT AND SAFETY GRANT PROGRAM – FEE FUND.** The agency requests an enhancement of \$300,000, all from the Fire Marshal Fee Fund, as aid to local governments through the KFRSG program for FY 2024. This grant program provides no-match funds to volunteer or part-time fire departments primarily for PPE. With this enhancement, a total of \$400,000 would be available for this grant program in FY 2024, which is the amount provided prior to the COVID-19 pandemic
- 2. KANSAS FIREFIGHTER RECRUITMENT AND SAFETY GRANT PROGRAM – ARPA.** The request includes a decrease of \$1.2 million, all from federal ARPA funds, for the KFRSG program for FY 2024. These one-time federal funds are not available beyond FY 2023.
- 3. SALARIES AND WAGES.** The request includes an increase of \$232,635, all from special revenue funds, for salaries and wages expenditures for FY 2024. This includes an increase of \$155,388 for employer contributions for fringe benefits and the addition of 1.0 FTE position in the Fire Prevention Division.

4. **ELEVATOR SAFETY PROGRAM.** The request includes an increase \$160,800, all from the Elevator Safety Fee Fund, for contractual services in the Elevator Safety Program for FY 2024. This includes an increase of \$150,000 for data processing services associated with implementation of provisions of 2022 HB 2005, creating the Elevator Safety Act, which assigns the agency with licensing elevator inspectors, contractors, and mechanics. These expenditures include operation of a statewide elevator database and an online application process.
5. **HAZMAT RESPONSE EQUIPMENT.** The request includes an increase of \$57,000 for the purchase of specialized hazardous materials detection equipment and incident response training equipment for the Emergency Response Division, which involves nine regional teams that respond and mitigate chemical, biological, radiological, or nuclear incidents when requested by local jurisdictions.
6. **VEHICLES.** The request includes a total increase of of \$25,000 for the purchase of vehicles. This includes an increase of \$108,000 for the replacement of four passengers cars utilized by staff, including inspectors, in the Fire Prevention, Boiler, and Elevator Safety programs. This increase is partially offset by a decrease of \$83,000 for the purchase of trucks that occurred in FY 2023, but will not reoccur for FY 2024. These trucks include specialized vehicles for the Investigation and Emergency Response Divisions.
7. **ALL OTHER ADJUSTMENTS.** Other adjustments include increased travel expenditures of \$56,150, which is primarily due to an anticipated increase in inspections and participation in training events.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$7.9 million, all from special revenue funds, for FY 2024. This is a decrease of \$200,000, or 2.5 percent, below the agency's FY 2024 requested amount. The recommendation includes 70.3 FTE positions, which is unchanged from the FY 2024 requested number.

The **Governor's** recommendation includes the following adjustment:

8. **ENHANCEMENT – KANSAS FIREFIGHTER RECRUITMENT AND SAFETY GRANT PROGRAM – FEE FUND.** The Governor recommends an enhancement of \$100,000, all from the Fire Marshal Fee Fund, for the KFRSG program for FY 2024. This is \$200,000 below the agency's request. The recommendation provides a total of \$200,000 for grants to volunteer or part-time fire departments, primarily for PPE (Item 1).

ENHANCEMENT REQUESTS

KANSAS FIREFIGHTER RECRUITMENT AND SAFETY GRANTS

FY 2024 ENHANCEMENTS							
Item	Agency Recommendation				Governor's Recommendation		
	SGF	All Funds	FTE		SGF	All Funds	FTE
Kansas Firefighter Recruitment and Safety Grants	\$ -	\$ 300,000	--	\$ -	\$ 100,000	--	

KANSAS FIREFIGHTER RECRUITMENT AND SAFETY GRANTS

The agency requests an increase of \$300,000, all from the Fire Marshal Fee Fund, as aid to local fire departments through the Kansas Firefighter Recruitment and Safety Grant (KFRSG) program. The program provides no-match funds to volunteer or part-time fire departments for personal protective equipment (PPE), firefighter physicals not covered by insurance, and support of junior firefighter programs.

With this enhancement, a total of \$400,000 would be available for this grant program in FY 2024, which is the amount provided prior to the COVID-19 pandemic. There are 650 fire departments in Kansas, of which 80.0 percent are volunteer operated. The agency indicates these fire departments, especially small rural volunteer departments, struggle with recruitment and retention of firefighters due to lack of adequate funding for safety equipment. A full set of bunker gear, which is PPE used by firefighters, is estimated to cost \$3,000 per person. Funds may also be used for extractor washing machines, which are designed for cleaning bunker gear to mitigate exposure to carcinogenic residue.

The KFRSG program was established in FY 2017 with \$200,000 from the Fire Marshal Fee Fund. The amount increased to \$400,000 in FY 2019; however, the program was suspended for one year in FY 2021.

HISTORY OF THE KFRSG PROGRAM					
KFRSG	Actual FY 2020	Actual FY 2021	Actual FY 2022	Estimate FY 2023	Estimate FY 2024
Budgeted					
Fire Marshal Fee Fund	\$ 400,000	\$ -	\$ 100,000	\$ 100,000	\$ 400,000
Federal ARPA Funds	-	-	-	1,200,000 *	-
TOTAL	\$ 400,000	\$ -	\$ 100,000	\$ 1,300,000	\$ 400,000
Number of Fire Department Requests	76	-	42	96	-
Total Amount Requested	\$ 968,393	\$ -	\$ 434,990	\$ 2,637,835	\$ -
Amount Awarded	\$ 390,965	\$ -	\$ 98,804	1,299,909	\$ -

*These one-time federal funds are not available beyond FY 2023.

The Governor recommends partial adoption of this request. The recommendation includes an enhancement of \$100,000, all from the Fire Marshal Fee Fund, for the KFRSG program for FY 2024.

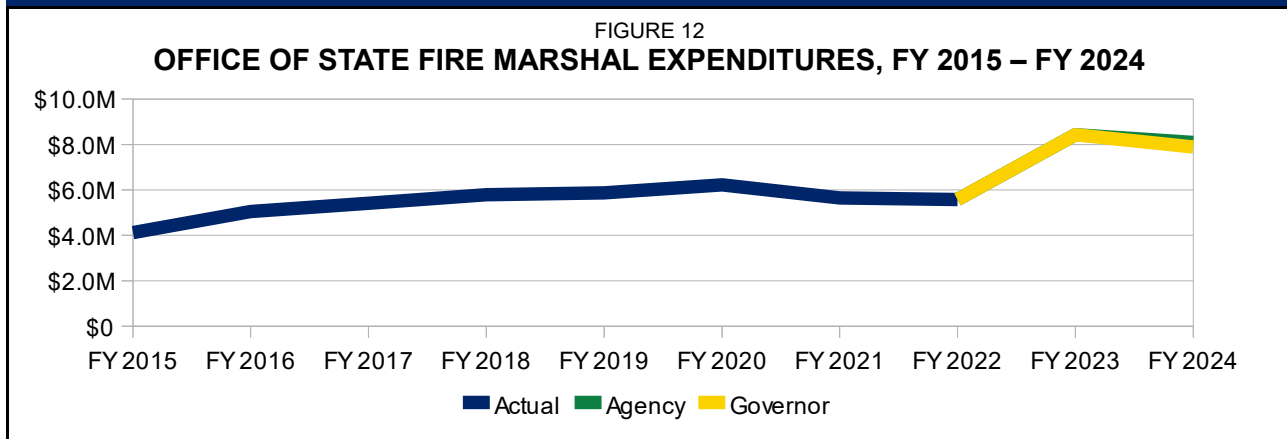
PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 11 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 5,579,441	\$ 8,435,774	\$ 8,435,774	\$ 8,096,014	\$ 7,896,014
FTE Positions:					
Administration	71.3	69.3	69.3	70.3	70.3

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

OFFICE OF STATE FIRE MARSHAL



STATUTORY BASIS: • KSA-75-1503, 75 15-5, 75-1510, 75-1513, and 17-3136 established the office of the State Fire Marshal. Other statutes that guide the State Fire Marshal include KSA 31-133, 134, 136, 137, 138, 143, 144, 146, 148, 149, 150, 157, 401-406, 501-506, 601-613, 39-928, 40-2,110, 55-1807-1813, 65-34,105 and 34,136, 65-508, 75-1515, 1518, 1519, 3137, and 6102. KSA 2-3901-3909 regulates commercial hemp.

PROGRAM GOALS: • Increase the number of persons charged with arson and other related crimes while decreasing the number of incendiary fires through public education.
• Provide oversight of explosive users, manufacturers, and distributors.
• Inspect all necessary facilities to ensure compliance with fire prevention standards.
• Inspect and certify water heating and high-pressure steam boiler systems.
• Locate and certify all elevators and identify hazards and code violations.
• Maintain the skills of nine regional hazmat response teams.
• Train and equip search and rescue teams.

The Office of State Fire Marshal operates four divisions within the agency.

ADMINISTRATION DIVISION

The Administration Division provides support services such as fiscal management, personnel, education training, and legal services. It also provides publication of press releases and maintenance of the information technology services.

INVESTIGATION DIVISION

The Investigation Division provides fire origin and cause investigation, criminal investigation, explosives investigation and permits, fireworks permits, fire investigation and explosives training and education. The Division also

operates the Fire Safety Cigarette program, which certifies all cigarette brands sold in Kansas.

FIRE PREVENTION DIVISION

The Fire Prevention Division provides fire and life safety code rules and regulations, the field fire and safety inspection and enforcement program, facility plan reviews and code enforcement, boiler inspection and certifications, and elevator safety programs.

EMERGENCY RESPONSE DIVISION

The Emergency Response Division provides hazardous material response and training and search and rescue response and training.

FIGURE 13

OFFICE OF STATE FIRE MARSHAL, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Request for OSFM Investigations	390	413	390	400	400
2. Number of Search and Rescue Responses	705	713	704	725	750
3. Cost Per General Fire Prevention* \$	267 \$	333 \$	262 \$	391 \$	387
4. Cost Per Boiler Inspection* \$	132 \$	132 \$	139 \$	147 \$	148
5. Number of HAZMAT responses	819	837	826	825	840
6. Number of Students Trained in Search and Rescue*	238	249	260	250	275
Output Measure:					
7. Number of Investigative Hours	18,004	15,049	17,039	21,500	21,500
8. Canine Responses for Investigations*	58	77	71	75	75
9. Number of Fires Caused by Smoking*	128	171	191	180	180
10. General Fire Prevention Inspections Completed Annually*	7,912	6,300	8,512	6,939	7,632
11. Facility Plan Review Hours*	4,885	6,130	5,020	6,743	7,417
12. Boiler Certificates Issued*	12,069	11,893	11,783	12,063	13,269
13. Elevator Certificates Issued*	-	-	-	5,950	9,900
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	138,803	93,288		1,200,000	-
All Other Funds	5,516,018	5,486,153		7,235,774	7,896,014
TOTAL	\$ 5,654,821	\$ 5,579,441		\$ 8,435,774	\$ 7,896,014
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(9.1) %	(1.3) %		51.2 %	(6.4) %
FTE Positions	69.8	71.3		69.3	70.3

*The Office of Governor does not use this performance measure for evaluation purposes.

KANSAS HIGHWAY PATROL

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

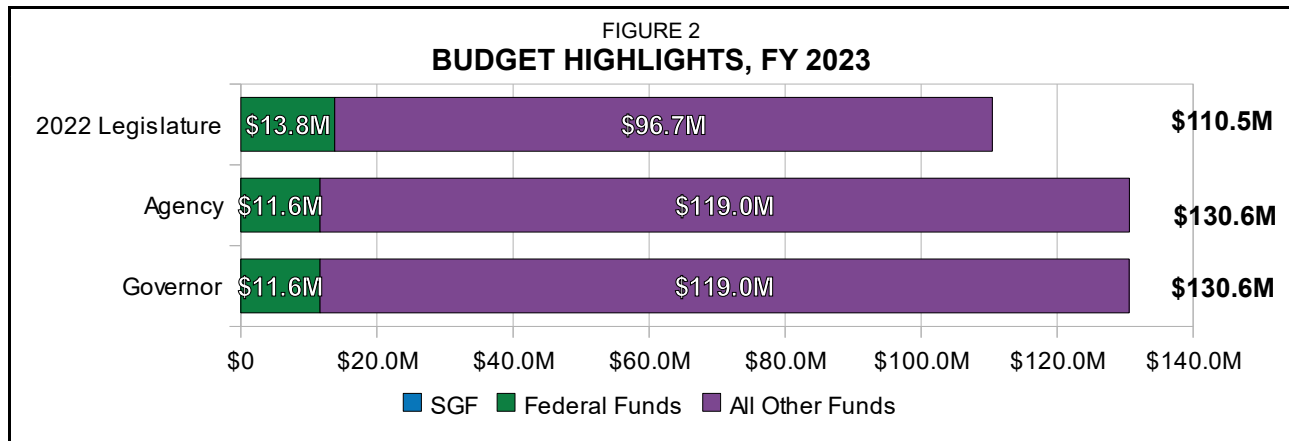
	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	12,440,906	11,617,511	11,617,511	11,699,297	11,699,297
All Other Funds	83,302,123	116,103,803	116,103,803	98,399,033	98,399,033
<i>Subtotal</i>	<u>\$ 95,743,029</u>	<u>\$ 127,721,314</u>	<u>\$ 127,721,314</u>	<u>\$ 110,098,330</u>	<u>\$ 110,098,330</u>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	307	-	-	-	-
All Other Funds	386,707	2,851,592	2,851,592	2,794,358	2,794,358
<i>Subtotal</i>	<u>\$ 387,014</u>	<u>\$ 2,851,592</u>	<u>\$ 2,851,592</u>	<u>\$ 2,794,358</u>	<u>\$ 2,794,358</u>
TOTAL	<u>\$ 96,130,043</u>	<u>\$ 130,572,906</u>	<u>\$ 130,572,906</u>	<u>\$ 112,892,688</u>	<u>\$ 112,892,688</u>
Percentage Change:					
State General Fund	-- %	-- %	-- %	-- %	-- %
All Funds	(1.1) %	35.8 %	35.8 %	(13.5) %	(13.5) %
FTE Positions	880.0	880.0	880.0	880.0	880.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The mission of the Kansas Highway Patrol (KHP) is to provide protection of life and property through the enforcement of traffic, criminal, and other laws of Kansas and support of Homeland Security initiatives. Other services provided by KHP include training to law enforcement officers for the detection and apprehension of drunk drivers, motorist assistance, title inspection for cars being titled for the first time in Kansas, and the Motor Carrier Assistance program. The agency operates the KHP Training Academy in Salina to provide training for new recruits and continuing education for KHP sworn officers. The agency also works to reduce the number of oversized, overweight, and/or unsafe commercial vehicles through the Motor Carrier Inspection program.

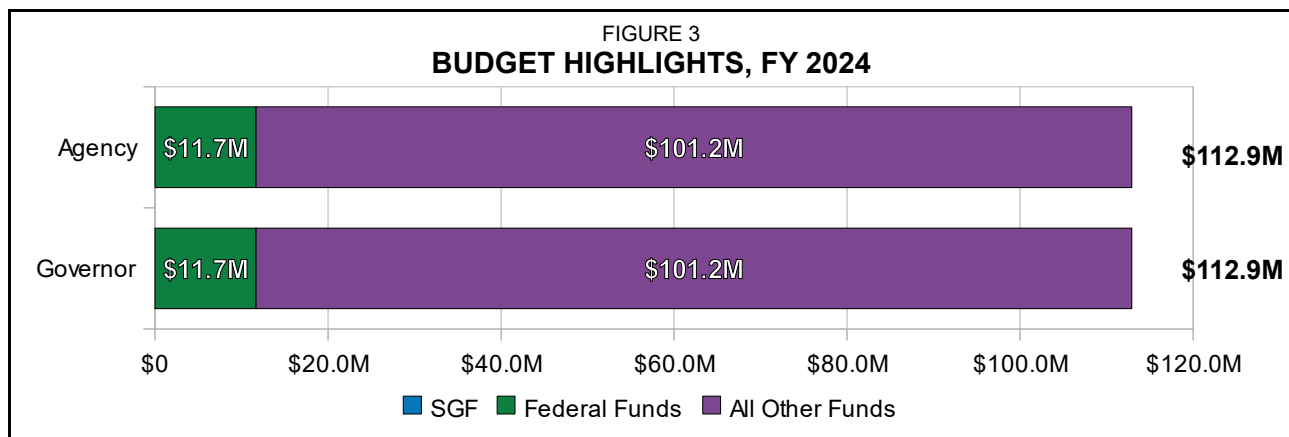
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$110,457,688, all from special revenue funds, for the Kansas Highway Patrol for FY 2023. No adjustments have been made subsequently to that amount.



The **agency** submits a revised estimate of \$130.6 million, all from special revenue funds, in FY 2023. This is an increase of \$20.1 million, or 20.9 percent, above the FY 2023 approved amount. The increase is primarily attributable to the replacement and upgrade of KHP aircraft assets. This includes the purchase and outfitting of a helicopter and single-engine airplane, as well as upgrading forward looking infrared (FLIR) systems on two existing law enforcement airplanes. The increase also includes the replacement of an executive aircraft. These aircraft asset purchases were approved by 2022 Legislature for FY 2022; however, acquisition was delayed, and the agency requests shifting the expenditures to FY 2023. The agency also budgeted an increase for capital improvements, primarily for repair of storm damage at the Training Academy in Salina and for implementation of a motor carrier scale house replacement plan to comply with federal requirements. The revised estimate includes 880.0 FTE positions, which is unchanged from the FY 2023 approved number.

The **Governor** concurs with the agency's revised estimate in FY 2023.



The **agency** requests \$112.9 million, all from special revenue funds, for FY 2024. This is a decrease of \$17.7 million, or 13.5 percent, below the FY 2023 revised estimate. The decrease is primarily attributable to expenditures for the replacement and upgrade of KHP aircraft assets that occurred in FY 2023, but do not reoccur for FY 2024. This included a helicopter, single-engine airplane, and FLIR system upgrades for existing law enforcement airplanes, as well as an executive aircraft. The decrease is partially offset by increased salaries and wages expenditures, primarily for employer contributions for fringe benefits, as well as increased gasoline expenditures. The request includes 880.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for FY 2024.

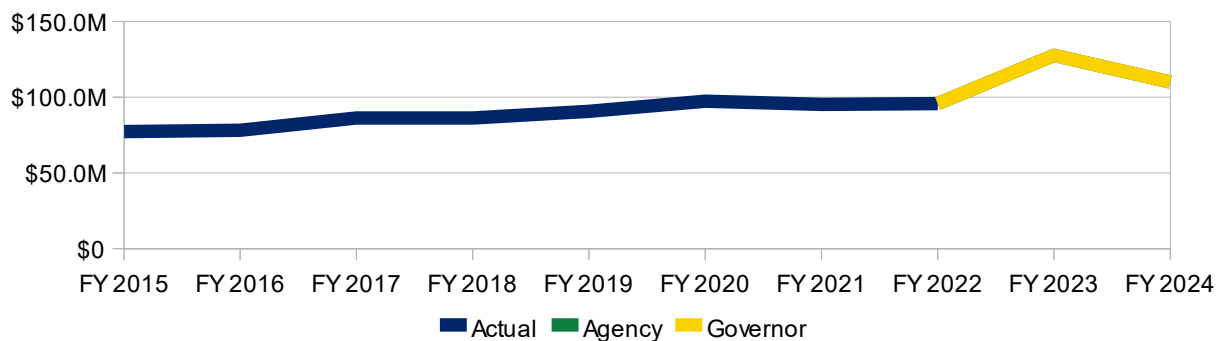
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 64,724,077	\$ 75,642,596	\$ 75,642,596	\$ 76,398,191	\$ 76,398,191
Contractual Services	8,778,705	11,333,451	11,333,451	10,436,648	10,436,648
Commodities	6,563,554	7,386,403	7,386,403	6,797,532	6,797,532
Capital Outlay	12,693,946	29,503,109	29,503,109	12,630,204	12,630,204
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 92,760,282</i>	<i>\$ 123,865,559</i>	<i>\$ 123,865,559</i>	<i>\$ 106,262,575</i>	<i>\$ 106,262,575</i>
Aid to Local Units	2,485,424	3,835,755	3,835,755	3,835,755	3,835,755
Other Assistance	497,323	20,000	20,000	-	-
<i>Subtotal—Operating</i>	<i>\$ 95,743,029</i>	<i>\$ 127,721,314</i>	<i>\$ 127,721,314</i>	<i>\$ 110,098,330</i>	<i>\$ 110,098,330</i>
Capital Improvements	387,014	2,851,592	2,851,592	2,794,358	2,794,358
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 96,130,043	\$ 130,572,906	\$ 130,572,906	\$ 112,892,688	\$ 112,892,688
Financing:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
KHP Operations	56,486,174	63,288,725	63,288,725	63,788,161	63,788,161
KHP Staffing & Training	4,511,339	10,296,634	10,296,634	10,438,247	10,438,247
VIN Fee Fund	3,020,992	3,690,913	3,690,913	3,709,937	3,709,937
KHP Motor Vehicle	7,710,477	6,679,174	6,679,174	6,696,728	6,696,728
Patrol of Kansas Turnpike	4,579,653	4,321,336	4,321,336	4,328,198	4,328,198
Federal Funds	12,441,213	11,617,511	11,617,511	11,699,297	11,699,297
All Other Funds	7,380,195	30,678,613	30,678,613	12,232,120	12,232,120
TOTAL	\$ 96,130,043	\$ 130,572,906	\$ 130,572,906	\$ 112,892,688	\$ 112,892,688
FTE Positions	880.0	880.0	880.0	880.0	880.0

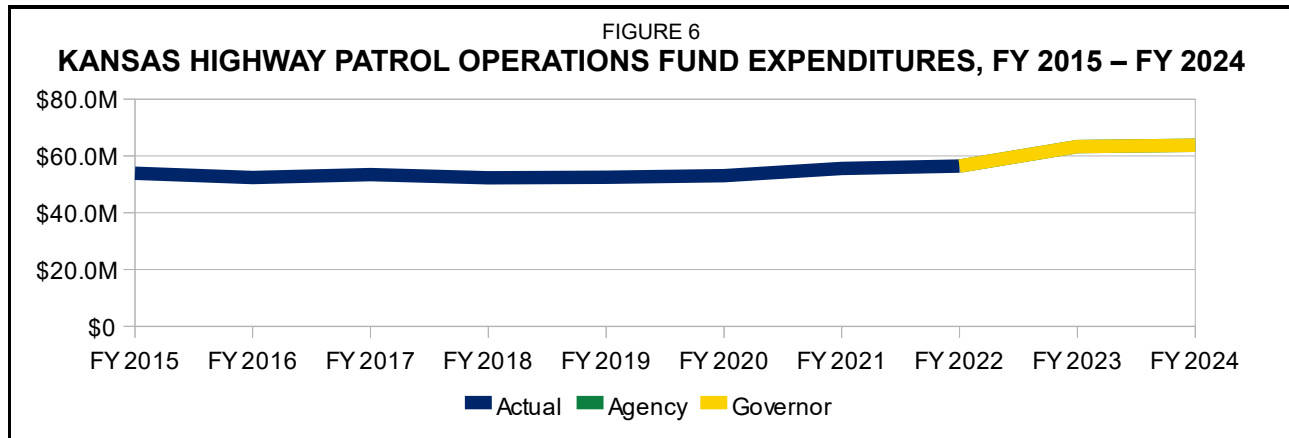
OPERATING EXPENDITURES

FIGURE 5
OPERATING EXPENDITURES, FY 2015 – FY 2024



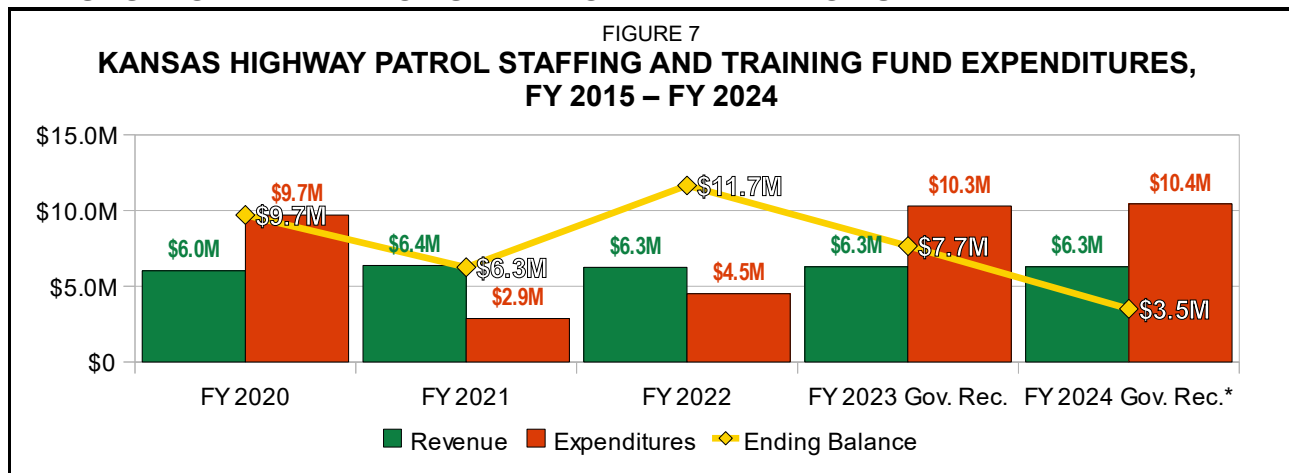
For the Kansas Highway Patrol, operating expenditures increased by \$2.6 million from FY 2015 to FY 2022. The agency's revised estimate for operating expenditures in FY 2023 includes an increase of \$18.4 million above the FY 2023 approved amount, which is primarily due to the purchase of KHP aircraft assets, which does not reoccur for FY 2024.

KANSAS HIGHWAY PATROL OPERATIONS FUND



The Kansas Highway Patrol (KHP) received its funding primarily from the State General Fund (SGF) prior to FY 2013. Effective July 1, 2013, the agency's primary source of funding is the KHP Operations Fund, whose funding source is transfers from the State Highway Fund. KHP Operations Fund expenditures have remained primarily consistent between FY 2014 and FY 2022, with expenditures ranging between \$52.3 million and \$56.5 million per fiscal year. The 2022 Legislature added \$5.0 million in salaries and wages expenditures from the fund in FY 2023 to enhance the Career Progression Plan for troopers and law enforcement officers, including the Capitol Police.

KANSAS HIGHWAY PATROL STAFFING AND TRAINING FUND



* For FY 2024, the lowest month ending balance for the Kansas Highway Patrol Staffing and Training Fund will occur in June, with a balance of \$3.5 million.

The 2016 Legislature passed HB 2696, which created the Kansas Highway Patrol Staffing and Training Fund and added a new \$2.00 nonrefundable surcharge to each vehicle registration fee to be deposited into the Fund. The bill also contained language stating moneys deposited into the Fund may only be used for the purposes set forth in the law creating the Fund. The KHP Staffing and Training Fund was appropriated as a no-limit fund for FY 2017 by 2016 House Sub. for SB 249.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ -	\$ 110,457,688	\$ 110,457,688	880.0
1. No Changes	-	-	-	--
<i>Subtotal—Legislative Approved</i>	<i>\$ -</i>	<i>\$ 110,457,688</i>	<i>\$ 110,457,688</i>	<i>880.0</i>
Agency Revised Estimate:				
2. Law Enforcement Aircraft Fund	\$ -	\$ 9,705,397	\$ 9,705,397	--
3. Executive Aircraft Fund	-	9,064,916	9,064,916	--
4. Capital Improvements	-	1,715,238	1,715,238	--
5. Salaries and Wages	-	(106,391)	(106,391)	--
6. All Other Adjustments	-	(263,942)	(263,942)	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ -</i>	<i>\$ 130,572,906</i>	<i>\$ 130,572,906</i>	<i>880.0</i>
Governor's Recommendation:				
7. No Changes	\$ -	\$ -	\$ -	--
TOTAL	\$ -	\$ 130,572,906	\$ 130,572,906	880.0

LEGISLATIVE APPROVED

After the 2022 Session, no adjustments were made to the \$110.5 million approved for the Kansas Highway Patrol for FY 2023.

1. **NO CHANGES.** No adjustments were made to the FY 2023 approved amount.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$130.6 million, all from special revenue funds, in FY 2023. This is an increase of \$20.1 million, or 20.9 percent, above the FY 2023 approved amount. This revised estimate includes 880.0 FTE positions, which is unchanged from the FY 2023 approved number.

The **agency** revised estimate includes the following adjustments:

2. **LAW ENFORCEMENT AIRCRAFT FUND.** The revised estimate includes an increase of \$9.7 million, all from the Aircraft Fund, which provides a total of \$11.0 million for the replacement, upgrade, and maintenance of law enforcement aircraft assets. This includes \$9.2 million for the purchase and equipping of an Airbus H125 helicopter and a single-engine Cessna Caravan airplane to replace previous aircraft. This also includes upgrading Forward-Looking Infrared Radar (FLIR) systems on two existing Cessna 206 airplanes (\$1.7 million). These expenditures were approved by the 2022 Legislature for FY 2022; however, acquisition of the aircraft was delayed, and the agency requests shifting expenditures to FY 2023.
3. **EXECUTIVE AIRCRAFT FUND.** The revised estimate includes an increase of \$9.1 million, all from the Executive Aircraft Fund. The increase is primarily attributed to the purchase of a Cessna CJ3 jet (\$9.0 million) to replace a previous plane from 2001. This expenditure was approved by the 2022 Legislature for FY 2022; however, acquisition of the aircraft was delayed, and the agency requests shifting expenditures to FY 2023.

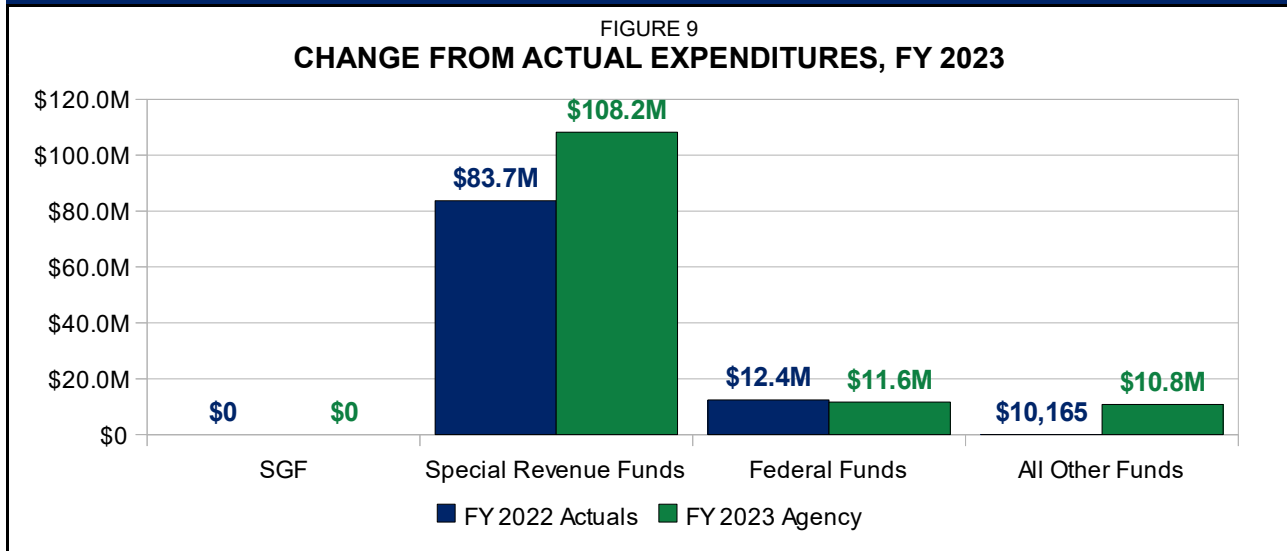
4. **CAPITAL IMPROVEMENTS.** The revised estimate includes an increase of \$1.7 million, all from special revenue funds, for increased capital improvements among KHP facilities. The increase is primarily for repair of damages sustained by Training Academy in Salina during a December 2022 storm (\$597,072) and implementation of a scale house replacement plan, involving the first of eight facilities, to comply with Federal Highway Administration requirements (\$880,000).
5. **SALARIES AND WAGES.** The revised estimate includes a decrease of \$106,391 in salaries and wages expenditures. The decrease is attributable decreased expenditures for holiday pay (\$1.2 million), overtime (\$1.2 million), and employer contributions for fringe benefits (\$700,048), partially offset by increased expenditures for regular pay (\$3.0 million). The pay increase is attributed to movement in the Career Progression Plan for certain uniformed officers and the anticipated filling of vacant positions.
6. **ALL OTHER ADJUSTMENTS.** Other adjustments include decreased expenditures for Office of Information Technology Services (OITS) data services and IT equipment. The decrease is partially offset by increased expenditures for replacement of uniforms and law enforcement vehicles in the Fleet Program, which is attributable to inflationary effects.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$130.6 million, all from special revenue funds, in FY 2023. This includes 880.0 FTE positions, which is unchanged from the agency's revised estimate.

7. **NO CHANGES.** The Governor concurs with the agency's revised estimate in FY 2023.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** submits a revised estimate of \$130.6 million, all from special revenue funds, in FY 2023. This is an increase of \$34.4 million, or 35.8 percent, above the FY 2022 actual expenditures. The increase is attributable to increased capital outlay expenditures (\$16.9 million), primarily for the purchase of law enforcement and executive aircraft, and vehicles for a recruit class that is anticipated to be larger than previous years. The increase is also attributable to increased salaries and wages expenditures (\$10.9 million), which includes enhanced funding approved by the 2022 Legislature for an adjustment to the Career Progression Plan, and anticipated growth in the recruit class size. The FY 2023 revised estimate also includes an increase of \$2.5 million in capital improvements, primarily for repair of storm damage at the Training Academy in Salina and for implementation of a motor carrier scale house replacement plan to comply with federal requirements.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ -	\$ 130,572,906	\$ 130,572,906	880.0
Agency Request:				
1. Law Enforcement Aircraft Fund	\$ -	\$ (9,725,157)	\$ (9,725,157)	--
2. Executive Aircraft Fund	-	(8,998,040)	(8,998,040)	--
3. Capital Improvements	-	(57,234)	(57,234)	--
4. Salaries and Wages	-	755,595	755,595	--
5. Gasoline	-	189,332	189,332	--
6. All Other Adjustments	-	155,286	155,286	--
<i>Subtotal—Agency Estimate</i>	\$ -	\$ 112,892,688	\$ 112,892,688	880.0
Governor's Recommendation:				
7. No Changes	\$ -	\$ -	\$ -	--
TOTAL	<u>\$ -</u>	<u>\$ 112,892,688</u>	<u>\$ 112,892,688</u>	<u>880.0</u>

AGENCY REQUEST

The **agency** requests \$112.9 million, all from special revenue funds, for FY 2024. This is a decrease of \$17.7 million, or 13.5 percent, below the FY 2023 revised estimate. The request includes 880.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **agency** request includes the following adjustments:

- LAW ENFORCEMENT AIRCRAFT FUND.** The request includes a decrease of \$9.7 million, all from the Aircraft Fund, for FY 2024. The decrease is due to expenditures occurring in FY 2023 for the purchasing and outfitting of an Airbus H125 helicopter and single-engine Cessna Caravan airplane, as well as upgrading FLIR systems for two existing airplanes, that do not reoccur for FY 2024.
- EXECUTIVE AIRCRAFT FUND.** The request includes a decrease of \$9.0 million, all from the Executive Aircraft Fund, for FY 2024. The decrease is due to expenditures in FY 2023 for the purchase a Cessna CJ3 jet that do not reoccur for FY 2024.
- CAPITAL IMPROVEMENTS.** The request includes a decrease of \$57,234, all from special revenue funds, for capital improvements at KHP facilities. The decrease is primarily attributable to projects at Troop facilities in FY 2023 that do not reoccur for FY 2024.
- SALARIES AND WAGES.** The request includes an increase of \$755,595 for salaries and wages expenditures. The increase is primarily attributable to increased employer contributions for fringe benefits.
- GASOLINE.** The request includes an increase of \$189,332 for gasoline expenditures, primarily for law enforcement vehicles. The agency notes this increase reflects an anticipated 7.0 percent increase in fuel expenditures.
- ALL OTHER ADJUSTMENTS.** Other adjustments include increased expenditures for building space rental, information technology equipment and services, and vehicle repair parts, which are partially offset by decreased expenditures for uniforms.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$112.9 million, all from special revenue funds, for FY 2024. This includes 880.0 FTE positions, which is unchanged from the FY 2024 agency requested number.

7. **NO CHANGES.** The Governor concurs with the agency's revised estimate for FY 2024.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

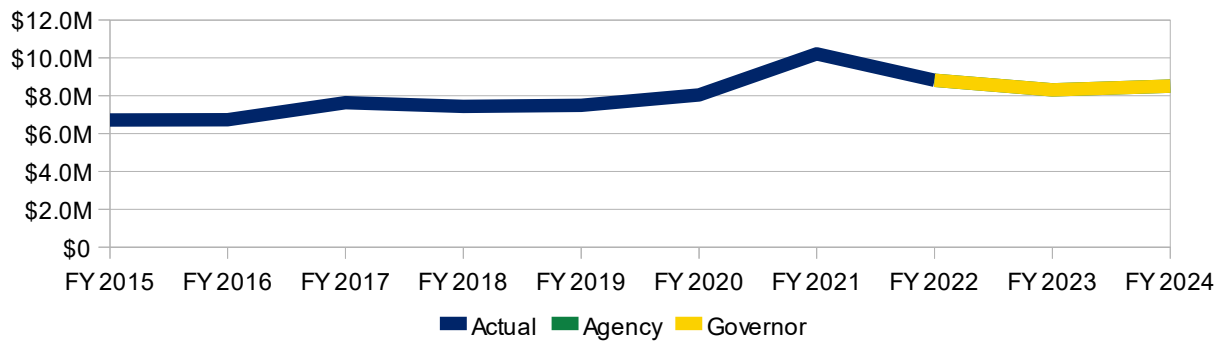
FIGURE 11 OPERATING EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 8,820,182	\$ 8,318,100	\$ 8,318,100	\$ 8,508,126	\$ 8,508,126
Operations Support	57,337,729	67,292,544	67,292,544	68,113,804	68,113,804
Capitol Police	1,243,037	1,441,785	1,441,785	1,442,029	1,442,029
Aircraft Operations	3,269,963	23,396,942	23,396,942	4,692,834	4,692,834
Fleet Operations	9,069,268	9,170,698	9,170,698	9,187,118	9,187,118
Homeland Security	3,906,145	4,502,666	4,502,666	4,511,214	4,511,214
Vehicle ID Number	3,015,526	3,383,811	3,383,811	3,420,740	3,420,740
Motor Carrier	2,962,955	4,393,688	4,393,688	4,393,687	4,393,687
Inspection					
Motorist Assistance	1,522,139	1,570,582	1,570,582	1,570,580	1,570,580
Turnpike Patrol	4,596,085	4,250,498	4,250,498	4,258,198	4,258,198
TOTAL	\$ 95,743,029	\$ 127,721,314	\$ 127,721,314	\$ 110,098,330	\$ 110,098,330
FTE Positions:					
Administration	75.5	75.5	75.5	75.5	75.5
Operations Support	576.0	583.5	583.5	583.5	583.5
Capitol Police	21.0	21.0	21.0	21.0	21.0
Aircraft Operations	17.0	17.0	17.0	17.0	17.0
Fleet Operations	13.0	13.0	13.0	13.0	13.0
Homeland Security	7.0	4.0	4.0	4.0	4.0
Vehicle ID Number	41.0	41.0	41.0	41.0	41.0
Motor Carrier	59.0	53.0	53.0	53.0	53.0
Inspection					
Motorist Assistance	19.0	19.0	19.0	19.0	19.0
Turnpike Patrol	51.5	53.0	53.0	53.0	53.0
TOTAL	880.0	880.0	880.0	880.0	880.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 12
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-2113 (Administration), 45-215 through 45-223 (Records Unit)

PROGRAM GOALS: • Improve the function, operation, and cohesiveness of KHP programs; and maintain or improve the consistency of agency management and operations.

The Administration program provides leadership and support for the successful operation of KHP law enforcement. This program includes the Superintendent's Office, the Professional Standards Unit Fiscal, and legal, records, information technology, public and government affairs, and human resources services. The agency's information technology function was combined with this program beginning in FY 2018.

INFORMATION TECHNOLOGY PROGRAM.

This subprogram covers all aspects of information technology within the agency, including dispatch systems, in-car systems, communication devices, reporting and citation systems, and internal support systems, including desktop, fleet, inventory, and remote access.

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Fatalities per 100 Million Miles Traveled	1.53%	1.00%	1.35%	1.25%	1.25%
2. Number of Felony Arrests	1,365	1,445	1,270	1,000	1,000
3. Percent of Injury Accidents Involving Alcohol	6.0%	6.0%	6.4%	6.0%	6.0%
Output Measure:					
4. Number of Miles Patrolled	12,372,038	10,918,165	11,887,647	12,750,000	12,750,000
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	1,838,621	490,223		230,849	183,951
All Other Funds	8,378,479	8,329,959		8,087,251	8,324,175
TOTAL	\$ 10,217,100	\$ 8,820,182		\$ 8,318,100	\$ 8,508,126
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	26.9 %	(13.7) %		(5.7) %	2.3 %
FTE Positions	75.5	75.5		75.5	75.5

BUDGET ANALYSIS

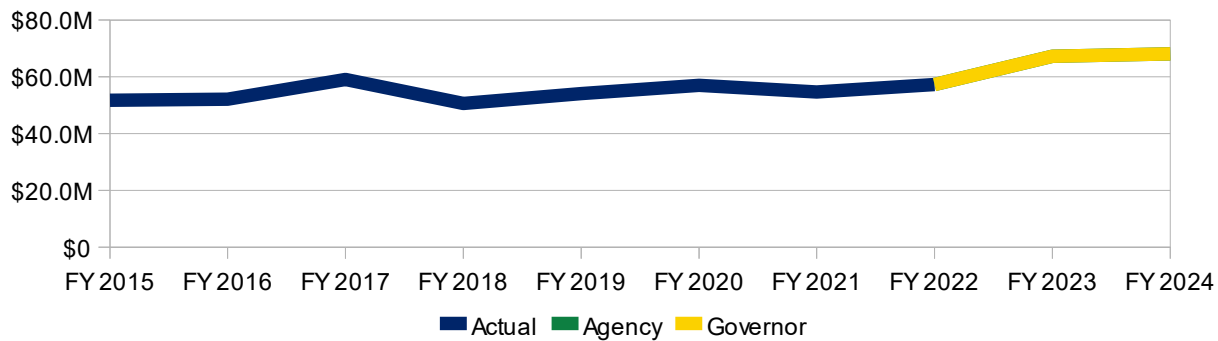
The **agency** requests \$8.5 million, all from special revenue funds, in operating expenditures for the Administration program for FY 2024. This is an increase of \$190,026, or 2.3 percent, above the FY 2023 revised estimate. The increase is attributable to increased salaries and wages expenditures (\$94,463), which is partially due to increased employer contributions for fringe benefits. The increase is also attributable to increased data services provided by OITS and computer software maintenance services (\$177,324). This increase is partially offset by decreased

expenditures for uniforms and equipment (\$103,880). Other adjustments include a decrease of \$20,000 due to a special claim in FY 2023 requiring the return and repair of a car that does not reoccur for FY 2024. The request includes 75.5 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Administration program for FY 2024.

OPERATIONS SUPPORT

FIGURE 14
OPERATIONS SUPPORT EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-2105 and 74-2108

PROGRAM GOALS:

- Enforce the laws of the State relating to public and private motor carriers of passengers or property. Maximize public presence and road patrol by troopers.
- Reduce the number and severity of traffic crashes through the enforcement of impaired driving and occupant protection laws.
- Reduce the number of impaired drivers operating vehicles on Kansas roadways.
- Deter motorists from driving impaired and arrest impaired drivers through proven DUI countermeasures, such as selective enforcement efforts and sobriety check lanes.
- Pursue, apprehend, and prosecute those who utilize Kansas highways for criminal activities.
- Promote the use of child restraints and safety belts through aggressive enforcement and educational programs.

The Operations Support program performs the agency's main statutory assignment: enforcement of the state's traffic, criminal, and other laws. The program includes a number of subprograms, detailed below.

BREATH ALCOHOL UNIT. The Breath Alcohol Unit was created in 1989 with a grant from the National Highway Traffic Safety Administration. The program was created to enhance the detection and apprehension of individuals driving under the influence (DUI). This includes educational programs for law enforcement officers, such as DUI Detection/Standardized Field Sobriety Testing and the Drug Recognition Expert program. The program also provides funding for operating checkpoints.

KANSAS HIGHWAY PATROL TRAINING ACADEMY. Located in Salina, the Kansas Highway Patrol Training Academy provides law enforcement education and training to KHP personnel. Training includes initial education for KHP recruits and the statutorily required 40

hours of continuing education for each KHP sworn officer. The Training Academy also is available to help meet the training needs of other agencies.

CIVIL ASSESSMENT PROGRAM. This program was created in FY 2006 as a joint effort with the Kansas Corporation Commission (KCC) to reduce the number of injury and fatality accidents involving commercial motor vehicles. Beginning in 2006, the KCC began assessing civil penalties for motor carriers for out-of-service violations with the issuance of misdemeanor citations by KHP troopers. A biennial transfer of civil assessment penalties is provided to the KHP from the KCC.

MOTOR CARRIER SAFETY ASSISTANCE PROGRAM. The duty of the Motor Carrier Safety Assistance Program (MCSAP) is to regulate the commercial traffic traveling on the highways of Kansas. The MCSAP enforces the uniform traffic code and the statutes regulating motor carriers and property, as well as the rules and regulations adopted by the KCC.

FIGURE 15
OPERATIONS SUPPORT, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Total Fatality Accidents on U.S. And State Highways in Kansas*	150	225	202	150	150
2.Number of DUI Arrests*	900	1,197	1,123	900	900
3.Percent of Compliance with Seat Belt Laws*	N/A	86.0%	N/A	93.0%	93.0%
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	7,997,015	7,882,482		6,302,125	6,407,831
All Other Funds	46,680,931	49,455,247		60,990,419	61,705,973
TOTAL	\$54,677,946	\$57,337,729		\$67,292,544	\$68,113,804
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(4.1) %	4.9 %		17.4 %	1.2 %
FTE Positions	576.0	576.0		583.5	583.5
*The Governor's Office does not utilize this measure for evaluation purposes.					

BUDGET ANALYSIS

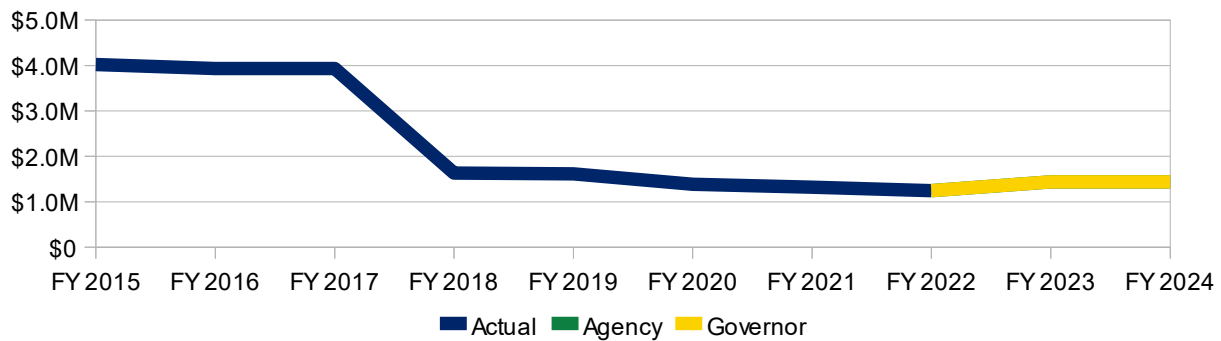
The **agency** requests \$68.1 million, all from special revenue funds, in expenditures for the Operations Support program for FY 2024. This is an increase of \$821,260, or 1.2 percent, above the FY 2023 revised estimate. The increase is attributable to increased salaries and wages expenditures (\$586,369), which is primarily due to increased employer contributions for group health insurance. The increase is also attributed to increased building

space rental, information technology expenditures, and law enforcement vehicle collision repair. The request includes 583.5 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Operations Support program for FY 2024.

CAPITOL POLICE

FIGURE 16
CAPITOL POLICE EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-2108, 74-2105, 75-4503

PROGRAM GOALS:

- Provide for the proactive safety of persons and the protection of property within the Capitol Complex and on other state-owned or state-leased property within Shawnee County.
- Decrease the damage and losses suffered by employees, and by the State, for property located within the Capitol Security's area of operation.
- Increase the proactive safety of persons and property to include state parking lots located within the respective area of operations.

The Capitol Police provide for the safety of persons and the protection of property within the Capitol Complex and at other state-owned or state-leased property within Shawnee County. The 2006 Legislature changed the name of the program from "Capitol Area Security Patrol" to "Capitol Police."

FIGURE 17
CAPITOL POLICE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Number of Safety Lectures Presented to State Employees*	6	6	12	40	40
Output Measure:					
2. Number of Crimes Reported and Complaints Filed	89	1,000	774	1,000	1,000
3. Number of Arrests	19	219	168	290	290
4. Number of Patrol Hours	19,140	10,271	20,477	30,000	30,000
5. Number of Assaults*	4	7	6	10	10
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	1,320,659	1,243,037		1,441,785	1,442,029
TOTAL	<u>\$ 1,320,659</u>	<u>\$ 1,243,037</u>		<u>\$ 1,441,785</u>	<u>\$ 1,442,029</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(4.6) %	(5.9) %		16.0 %	0.0 %
FTE Positions	21.0	21.0		21.0	21.0

*The Governor's Office does not utilize this measure for evaluation purposes.

BUDGET ANALYSIS

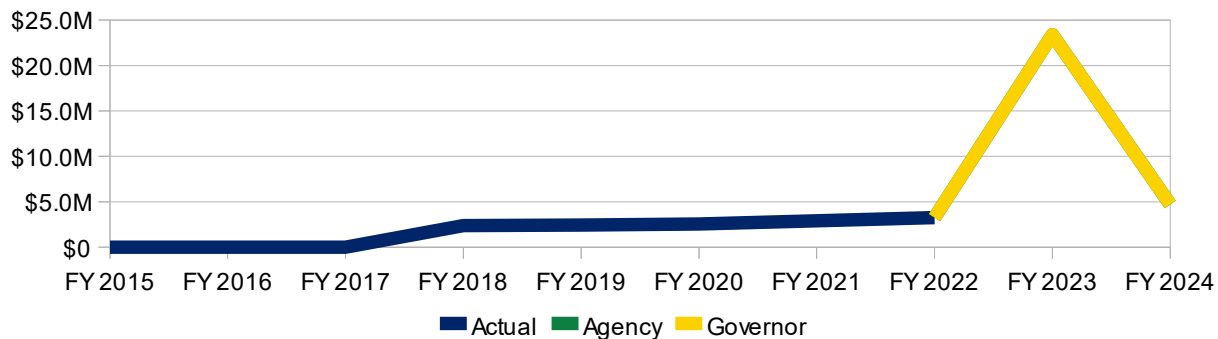
The **agency** requests \$1.4 million, all from special revenue funds, in expenditures for the Capitol Police program for FY 2024. This is an increase of \$244, or less than 0.1 percent, above the FY 2023 revised estimate. The increase is attributable to increased salaries and wages expenditures (\$244), primarily for longevity bonuses. The request includes 21.0

FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Capitol Police program for FY 2024.

AIRCRAFT OPERATIONS

FIGURE 18
AIRCRAFT OPERATIONS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-2105

PROGRAM GOALS: • The KHP is the only statewide law enforcement agency that provides airborne services to local, state, and federal agencies. In addition to the KHP aircraft fleet, the agency also manages the executive aircraft, which provides secure transportation services to the Governor and other state agencies.

The Aircraft Operations program was created in 2018 to manage the agency's aircraft fleet, including the State's non-enforcement aircraft. This includes maintenance, fuel, parts, and aircraft acquisitions. In FY 2007, the agency constructed a hangar at Billard Airport in Topeka, with aircraft support also conducted in Salina and Hays. Beginning in FY 2006,

\$400,000 was transferred from the Kansas Highway Patrol Motor Vehicle Fund to the Aircraft On-Budget Fund to subsidize aircraft operations and maintenance. The transfer was increased to \$600,000 in FY 2014. Beginning in FY 2023, this transfer was replaced with a transfer of \$1.3 million from the State Highway Fund.

FIGURE 19
AIRCRAFT OPERATIONS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent Readiness for FLIR/Law Enforcement Equipped Aircraft*	56.0%	50.0%	61.0%	75.0%	85.0%
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	768	3,490		-	-
All Other Funds	2,925,182	3,266,473		23,396,942	4,692,834
TOTAL	<u>\$ 2,925,950</u>	<u>\$ 3,269,963</u>		<u>\$ 23,396,942</u>	<u>\$ 4,692,834</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	14.7 %	11.8 %		615.5 %	(79.9) %
FTE Positions	17.0	17.0		17.0	17.0
*The Governor's Office does not utilize this measure for evaluation purposes.					

BUDGET ANALYSIS

The **agency** requests \$4.7 million, all from special revenue funds, in expenditures for the Aircraft Operations program for FY 2024. This is

a decrease of \$18.7 million, or 79.9 percent, below the FY 2023 revised estimate. The decrease includes a decrease of \$9.7 million

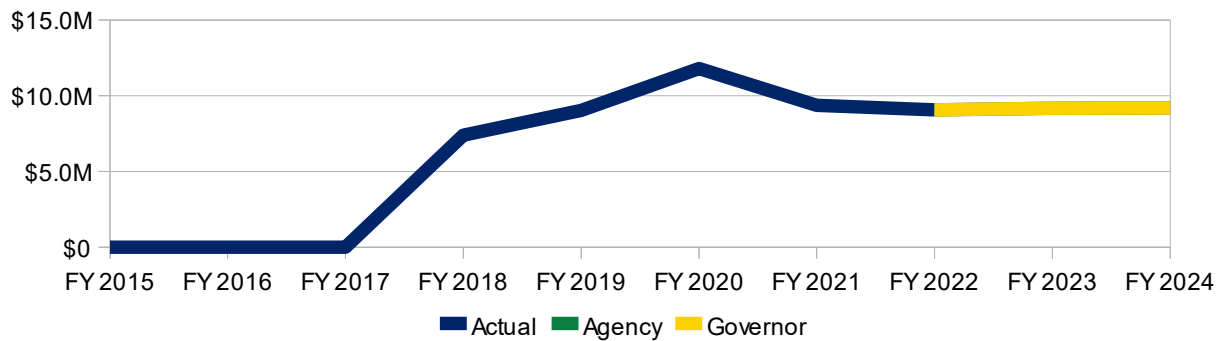
from the Law Enforcement Aircraft Fund, due to expenditures for the purchase and outfitting of an Airbus H125 helicopter and Cessna Caravan plane, as well as the upgrade of two FLIR systems for existing helicopters, in FY 2023. The decrease is also attributed to a decrease of \$9.0 million from the Executive Aircraft Fund due to the purchase of a Cessna CJ3 jet in FY 2023 that does not reoccur for FY 2024.

The request includes 17.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Aircraft Operations program for FY 2024.

FLEET OPERATIONS

FIGURE 20
FLEET OPERATIONS EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 74-2124 and 74-2136

PROGRAM GOALS: • Maintain a vehicle replacement program that will provide safer, better-quality vehicles for the KHP and provide low-mileage vehicles for sale to local law enforcement and other state and local agencies.

The Fleet Operations program was established in FY 1997 to capture all costs associated with the agency's vehicle fleet operations. Expenditures include operation of the agency garage in Topeka, personnel, and vehicle acquisition and related equipment (including decals, lights, wiring, in-car cameras,

and mobile data units). Since FY 2018, these expenditures have been separated from the Operations Support program. Beginning in FY 2019, trooper recruit expenses related to vehicles were made from the Staffing and Training Fund.

FIGURE 21
FLEET OPERATIONS, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
There were no agency performance measures submitted for this program.					
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	749,975	(327,500)		-	-
All Other Funds	8,613,835	9,396,768		9,170,698	9,187,118
TOTAL	<u>\$ 9,363,810</u>	<u>\$ 9,069,268</u>		<u>\$ 9,170,698</u>	<u>\$ 9,187,118</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(20.7) %	(3.1) %		1.1 %	0.2 %
FTE Positions	13.0	13.0		13.0	13.0

BUDGET ANALYSIS

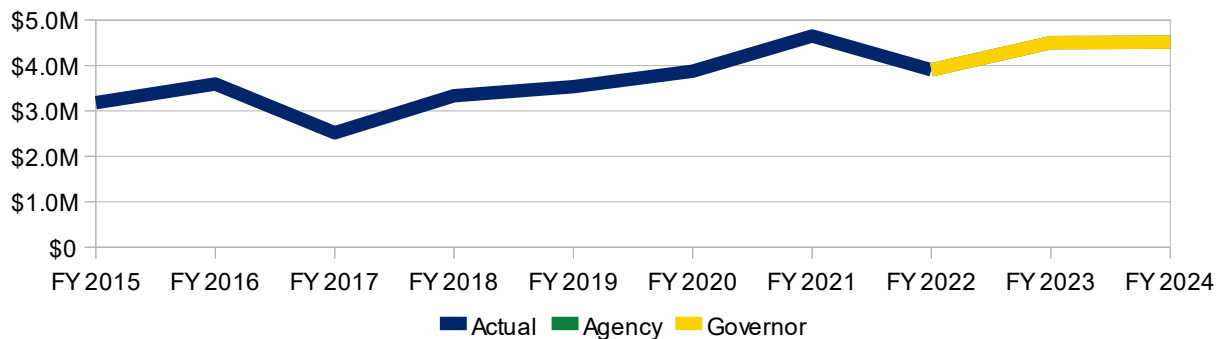
The **agency** requests \$9.2 million, all from special revenue funds, in expenditures for the Fleet Operations program for FY 2024. This is an increase of \$16,420, or 0.2 percent, above the FY 2023 revised estimate. This increase is attributable to increased salaries and wages expenditures (\$9,964), primarily for employer contributions to group health insurance. The increase is also attributable to increased

expenditures for building and grounds maintenance supplies. The request includes 13.0 FTE positions, which is unchanged from the FY 2023 revised number.

The **Governor** concurs with the agency's request for the Fleet Operations program for FY 2024.

HOMELAND SECURITY

FIGURE 22
HOMELAND SECURITY EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • Public Law 111-83, Public Law 110-53, 6 U.S.C. §101 *et seq.*

PROGRAM GOALS: • Support state, local, and tribal efforts to prevent terrorism and other catastrophic events, and helps to prepare the nation for the threats and hazards that pose the greatest risk to the security of the United States.

The KHP is the state-designated agency to help administer the federal Homeland Security Grant program. Funding for the program is provided by the U.S. Department of Homeland Security. The Homeland Security Grant

Program provides funds to Kansas and its political subdivisions for improving the State's capability to prevent, protect, mitigate, respond to, and recover from acts of terrorism and other catastrophic events.

FIGURE 23
HOMELAND SECURITY, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Proposals Reviewed	100.0%	100.0%	100.0%	100.0%	100.0%
2. Percent of Funds Obligated within 45 Days of Receipt	100.0%	100.0%	100.0%	100.0%	100.0%
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	4,085,972	3,138,695		3,871,324	3,872,556
All Other Funds	560,241	767,450		631,342	638,658
TOTAL	\$ 4,646,213	\$ 3,906,145		\$ 4,502,666	\$ 4,511,214
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	19.9 %	(15.9) %		15.3 %	0.2 %
FTE Positions	4.0	7.0		4.0	4.0

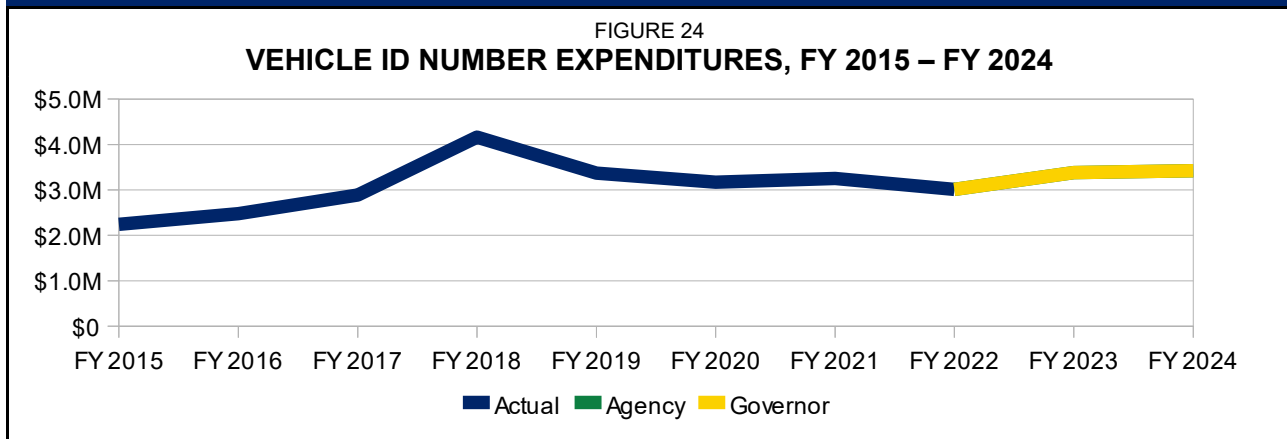
BUDGET ANALYSIS

The **agency** requests \$4.5 million, all from special revenue funds, in operating expenditures for the Homeland Security program for FY 2024. This is an increase of \$8,548, or 0.2 percent, above the FY 2023 revised estimate. The increase is attributable to increased salaries and wages expenditures (\$6,415), primarily for employer contributions to group health insurance, and increased

expenditures for professional fees. The increase is partially offset by decreased expenditures for uniforms. The request includes 4.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency request for the Homeland Security program for FY 2024.

VEHICLE ID NUMBER



STATUTORY BASIS: • KSA 8-116a, 74-2135

PROGRAM GOALS: • Preserve the integrity of Kansas motor vehicle titles and provide prompt and courteous service to customers by increasing the detection and recovery of stolen vehicles and/or component parts; train other law enforcement agencies in auto theft and vehicle inspections; and work closely with the Kansas Department of Revenue in titling and registering vehicles.

The Vehicle ID Number (VIN) program is responsible for the inspection of the VIN of every car being titled in Kansas for the first time, as well as certain rebuilt salvage and assembled vehicles. The inspection verifies the VIN on the vehicle title matches the VIN on the car and that neither number has been altered. The inspection may be conducted by staff of the KHP or by another law enforcement agency designated by the KHP. The 2011 Legislature amended KSA 8-116a to allow the KHP to charge \$15.00 per inspection (an increase of

\$5.00 over the previous inspection fee of \$10.00), which is deposited into the VIN Fund. This fee was then increased to \$20.00 per inspection on July 1, 2012. If a designated law enforcement agency conducts the inspection, the local agency retains \$18.00 of the fee and remits the remaining \$2.00 to the KHP. This fee finances the expenses of this program. The agency notes the increased inspection fee has allowed the program to be self-supporting since FY 2013.

FIGURE 25
VEHICLE ID NUMBER, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
1. Number of Vehicles Inspected*	215,000	220,935	192,428	215,000	215,000
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	3,253,418	3,015,526		3,383,811	3,420,740
TOTAL	<u>\$ 3,253,418</u>	<u>\$ 3,015,526</u>		<u>\$ 3,383,811</u>	<u>\$ 3,420,740</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	2.7 %	(7.3) %		12.2 %	1.1 %
FTE Positions	41.0	41.0		41.0	41.0
*The Governor's Office does not utilize this measure for evaluation purposes.					

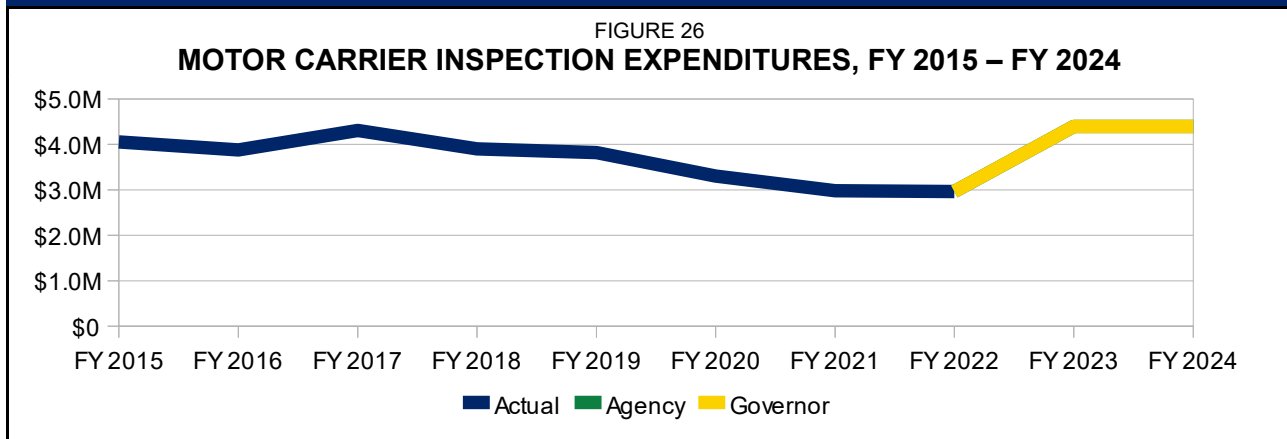
BUDGET ANALYSIS

The **agency** requests \$3.4 million, all from special revenue funds, in expenditures for the Vehicle ID Number program for FY 2024. This is an increase of \$36,929, or 1.1 percent, above the FY 2023 revised estimate. The increase is attributable to increased salaries and wages expenditures (\$30,939), primarily for employer contributions to group health insurance, as well as building space rental and communication services. The increase is partially offset by

decreased expenditures for uniforms. The request includes 41.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Vehicle ID Number program for FY 2024.

MOTOR CARRIER INSPECTION



STATUTORY BASIS: • KSA 66-1302, 66-1318, and 74-2108

PROGRAM GOALS: • Protect the infrastructure of highways in Kansas and enhance the safety of motorists on Kansas roads by eliminating the operation of overweight and unsafe commercial motor vehicles in Kansas.

The Motor Carrier Inspection program was established to reduce the usage of oversized, overweight, or unsafe commercial vehicles on Kansas roads and highways. This program includes the inspection of commercial motor vehicles to ensure compliance with regulations adopted by the Kansas Corporation Commission. The program was transferred from

the Kansas Department of Revenue to the KHP in FY 1989. Efforts to reduce the use of overweight vehicles on Kansas highways include the operation of ports of entry, the utilization of mobile units to check the weight of trucks, and safety and informational programs. There are nine related facilities located throughout the state.

FIGURE 27
MOTOR CARRIER INSPECTION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Vehicles at Ports Exceeding the Legal Weight Limit	0.1%	0.1%	0.1%	0.2%	0.2%
2. Percent of Trucks Stopped by Mobile Units which are Illegally Overweight	20.0%	56.3%	35.5%	30.0%	30.0%
Output Measure:					
3. Number of Safety Programs Presented	55	56	69	75	75
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	19,388		-	-
All Other Funds	2,983,978	2,943,567		4,393,688	4,393,687
TOTAL	\$ 2,983,978	\$ 2,962,955		\$ 4,393,688	\$ 4,393,687
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(9.8) %	(0.7) %		48.3 %	-- %
FTE Positions	59.0	59.0		53.0	53.0

BUDGET ANALYSIS

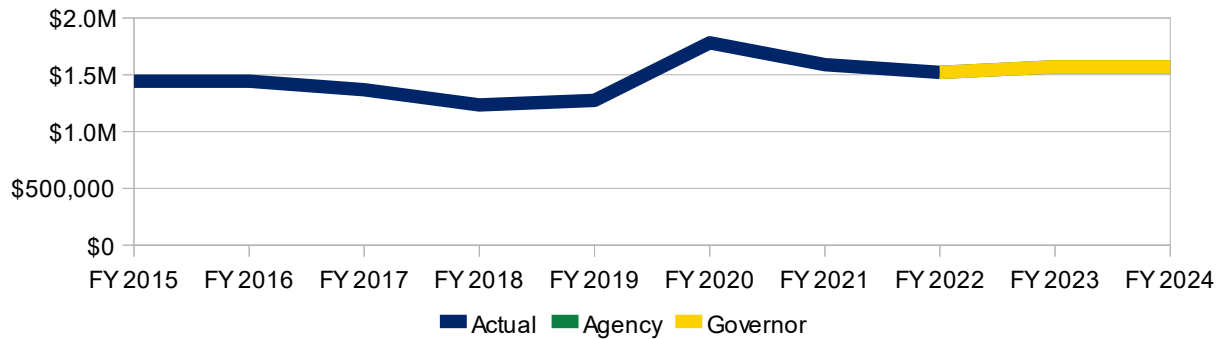
The **agency** requests \$4.4 million, all from special revenue funds, in expenditures for the Motor Carrier Inspection program for FY 2024. This is a decrease of \$1, or less than 0.1 percent, below the FY 2023 revised estimate. The decrease is attributable to decreased expenditures for uniforms (\$25,501), offset by increased expenditures for communications

services. The request includes 53.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Motor Carrier Inspection program for FY 2024.

MOTORIST ASSISTANCE

FIGURE 28
MOTORIST ASSISTANCE EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • N/A

PROGRAM GOALS:

- Protect and assist stranded motorists by reducing safety risks created by themselves and other drivers.
- Reduce congestion in the metropolitan areas during peak traffic hours by removal of disabled vehicles from traffic lanes.
- Assist state and local law enforcement agencies in the prevention of incidents that endanger motorists and disrupt traffic flow.
- Free road patrol troopers to perform duties requiring law enforcement powers through the cost-effective employment of non-sworn motorist assist technicians.

The Motorist Assistance Program (MAP) was established with the Kansas Department of Transportation (KDOT) to patrol major urban interstate highways to assist stranded motorists. The program's goal is to assist motorists in urban and metropolitan areas, increasing the safety to all travelers, and to ease traffic congestion. The program is staffed by non-FTE unclassified employees who patrol major interstates, which allows KHP troopers to

concentrate on law enforcement duties rather than assisting these individuals. The cost of this program is shared with KDOT with funding provided through federal funds (80.0 percent) and a state match through the Highway Safety Fund (20.0 percent). [Staff Note: the Highway Safety Fund receives a transfer from KDOT]. Expenditure categories are based on the budget and program direction agreed upon with KDOT.

FIGURE 29
MOTORIST ASSISTANCE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Output Measure:					
1. Percent of "Service Renders" Where the Technician Responds to the Scene in 10 minutes or less*	65.0%	55.0%	65.0%	65.0%	65.0%
2. Percent of Those Surveyed that Indicate They are Pleased with MAP Service and Support*	100.0%	100.0%	100.0%	100.0%	100.0%
Financing					
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	1,265,874	1,217,696		1,213,213	1,234,959
All Other Funds	323,239	304,443		357,369	335,621
TOTAL	\$ 1,589,113	\$ 1,522,139		\$ 1,570,582	\$ 1,570,580

FIGURE 29

MOTORIST ASSISTANCE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(10.8) %	(4.2) %		3.2 %	-- %
FTE Positions	21.0	19.0		19.0	19.0

*Performance measure not evaluated by the Office of Governor.

BUDGET ANALYSIS

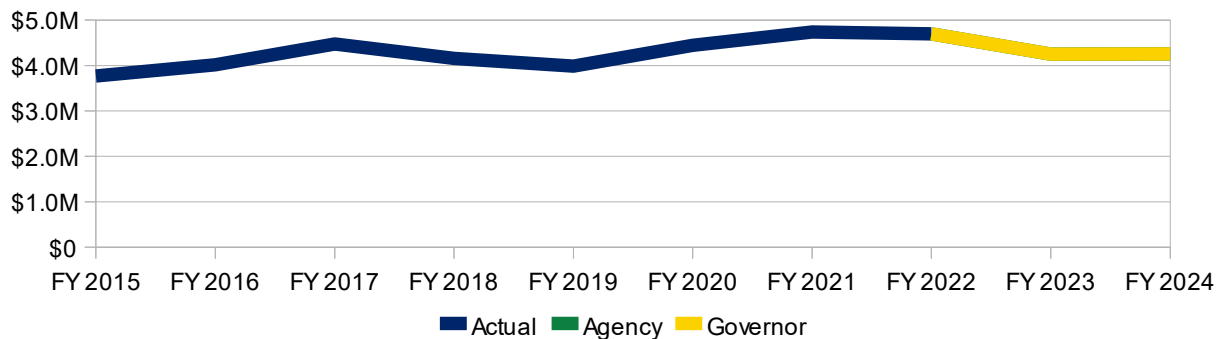
The **agency** requests \$1.6 million, all from special revenue funds, in expenditures for the Motorist Assistance program for FY 2024. This is a decrease of \$2, or less than 0.1 percent, below the FY 2023 revised estimate. The decrease is attributable to decreased expenditures for gasoline (\$86,856), which is offset by increased expenditures for vehicle repair parts and supplies (\$86,856).

The request includes 19.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Motorist Assistance program for FY 2024.

TURNPIKE PATROL

FIGURE 30
TURNPIKE PATROL EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • N/A

PROGRAM GOALS:

- Reduce fatality and serious injury accidents occurring on the Kansas Turnpike.
- Enhance the safety of persons traveling on Kansas roads by removing the criminal element from the Kansas Turnpike.
- Service motorists needing assistance on the Kansas Turnpike.

The Turnpike Patrol program provides security and law enforcement on the Kansas Turnpike. Troopers enforce traffic laws, render services to the motoring public, investigate accidents, provide emergency aid to injured

persons, and develop cases pertaining to all criminal activity occurring on Kansas Turnpike Authority (KTA) property. The agency notes the KTA reimburses the KHP for all expenditures related to patrol of the Turnpike.

FIGURE 31
TURNPIKE PATROL, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Fatalities to Total Accidents	0.55%	0.41%	0.50%	0.55%	0.55%
Output Measure:					
6. Number of Miles Patrolled	1,823,642	1,736,220	1,784,542	1,800,000	1,800,000
7. Number of DUI Arrests	239	302	258	400	400
8. Number of Accidents*	1,499	1,854	1,691	1,800	1,800
9. Number of Fatalities*	9	7	10	10	10
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	17,359	16,432		-	-
All Other Funds	4,722,594	4,579,653		4,250,498	4,258,198
TOTAL	\$ 4,739,953	\$ 4,596,085		\$ 4,250,498	\$ 4,258,198
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	6.6 %	(3.0) %		(7.5) %	0.2 %
FTE Positions	52.5	51.5		53.0	53.0
*The Governor's Office does not utilize this measure for evaluation purposes.					

BUDGET ANALYSIS

The **agency** requests \$4.3 million, all from special revenue funds, in expenditures for the Turnpike Patrol program for FY 2024. This is an increase of \$7,700, or 0.2 percent, above the FY 2023 revised estimate. The increase is attributable to increased salaries and wages expenditures (\$7,700), primarily due to increased employer contributions for fringe

benefits. The request includes 53.0 FTE positions, which is unchanged from the number in the FY 2023 revised estimate.

The **Governor** concurs with the agency's request for the Turnpike Patrol program for FY 2024.

CAPITAL IMPROVEMENTS

The Kansas Highway Patrol is responsible for maintaining the Training Academy campus (Troop J), as well as various Troop headquarters facilities across Kansas. These structures include a 70,000-square-foot vehicle fleet storage facility at Billard Airport in Topeka,

and multiple motor carrier inspection stations with scales, constructed beginning in 1950. The Training Academy, located at the former Marymount College in Salina, includes 170,000 square feet housed in five buildings largely constructed in the 1920s.

FIGURE 32
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Capital Projects:					
Troop J - Training Academy Major Projects	\$ 17,271	\$ 998,231	\$ 998,231	\$ 1,115,309	\$ 1,115,309
Troop J - Training Academy Maintenance and Repair	216,740	96,635	96,635	200,365	200,365
Troop Facility - Major Projects	117,315	565,265	565,265	298,885	298,885
Troop Facility - Maintenance and Repair	35,561	46,122	46,122	23,460	23,460
Troop I - Scale Repair and Replacement	-	1,136,000	1,136,000	1,147,000	1,147,000
Fleet Program Repair Expenditures	127	9,339	9,339	9,339	9,339
TOTAL	\$ 387,014	\$ 2,851,592	\$ 2,851,592	\$ 2,794,358	\$ 2,794,358
Financing:					
SGF	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	307	-	-	-	-
All Other Funds	386,707	2,851,592	2,851,592	2,794,358	2,794,358
TOTAL	\$ 387,014	\$ 2,851,592	\$ 2,851,592	\$ 2,794,358	\$ 2,794,358

FY 2023 CAPITAL IMPROVEMENTS

The **agency** submits a revised estimate of \$2.9 million, all from special revenue funds, for capital improvements in FY 2023. This is an increase of \$1.7 million, or 150.9 percent, above the FY 2023 approved amount.

The increase is primarily due to repairs for damages sustained at the Training Academy during a December 15, 2022, storm and implementation of a scale house replacement plan, involving the first of eight facilities, to comply with Federal Highway Administration requirements.

TROOP J TRAINING ACADEMY MAJOR PROJECTS (PROJECTS GREATER THAN \$50,000). The agency requests \$998,231, all

from special revenue funds, for the following three projects: replace the auditorium roof and repair interior water damage resulting from the December 2022 storm (\$597,072), modernize Administrative building elevator (\$297,781), and the final phase of flooring replacement in the Administrative building (\$103,378).

TROOP J TRAINING ACADEMY MAINTENANCE AND REPAIR (PROJECTS LESS THAN \$50,000). The agency requests \$96,365, all from special revenue funds, for projects including: updating of Wi-Fi systems for the Administrative building (\$40,250) and dormitories (\$34,500) and installation of flooring and replacement of heated glass panel in the cafeteria (\$21,505).

TROOP FACILITY MAJOR PROJECTS (PROJECTS GREATER THAN \$50,000). The agency requests \$565,265, all from special revenue funds, for the repair of an elevator at Troop C in Salina due to a failed load test. Repairs include replacement of elevator cables and the motor drive controller.

TROOP FACILITY MAINTENANCE AND REPAIR (PROJECTS LESS THAN \$50,000). The agency requests \$46,122, all from special revenue funds, to upgrade the front gate at the Fleet storage facility (\$34,622) and add security cameras to Troop A headquarters in Olathe (\$11,500).

TROOP I SCALE REPAIR AND REPLACEMENT. The agency requests \$1.1 million, all from special revenue funds, for scale house repair and replacement. A 2008 review recommended replacement of eight motor carrier inspection stations, including scale houses, to comply with federal requirements. For FY 2023, the agency will replace the North Olathe station (\$880,000). Projects also include other scale replacements (\$220,000) and routine maintenance (\$36,000).

The **Governor** concurs with the agency's revised estimate for capital improvements in FY 2023.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$2.8 million, all from special revenue funds, for capital improvements for FY 2024. This is a decrease of \$57,234, or 2.0 percent, below the FY 2023 revised estimate.

The decrease is primarily for Troop facility major projects, which is partially offset by increased expenditures for major projects at the Training Academy and continuation of a scale house replacement plan, involving the second of eight facilities, to comply with Federal Highway Administration requirements.

TROOP J TRAINING ACADEMY MAJOR PROJECTS (PROJECTS GREATER THAN \$50,000). The agency requests \$1.1 million, all from special revenue funds, for the following three projects: replacement a deteriorating concrete cap over the lower power plant (\$834,900), installation of energy efficient windows in the gym and dormitories (\$217,159), and replacement of stairs (\$63,250)

TROOP J TRAINING ACADEMY MAINTENANCE AND REPAIR (PROJECTS LESS THAN \$50,000). The agency requests \$200,365, all from special revenue funds, for projects including: continuation of Wi-Fi hardware updates for the Administrative building and dormitories and cafeteria repairs. Other projects for FY 2024 include replacement

of gym lighting (\$51,095) and installation of a loading dock (\$45,540).

TROOP FACILITY MAJOR PROJECTS (PROJECTS GREATER THAN \$50,000). The agency requests \$298,885, all from special revenue funds, for exterior painting of the Fleet storage facility (\$198,375) and installation of energy efficient LED lighting at Troop C in Salina (\$100,510).

TROOP FACILITY MAINTENANCE AND REPAIR (PROJECTS LESS THAN \$50,000). The agency requests \$23,460, all from special revenue funds, to install energy efficient LED lighting for the Central Dispatch office housed at Troop C in Salina.

TROOP I SCALE REPAIR AND REPLACEMENT. The agency requests \$1.1 million, all from special revenue funds, for scale house repair and replacement. A 2008 review recommended replacement of eight motor carrier inspection stations, including scale houses, to comply with federal requirements. For FY 2024, the agency will replace the South Olathe station (\$880,000). Projects also include other scale replacements (\$231,000) and routine maintenance (\$36,000).

The **Governor** concurs with the agency's request for capital improvements for FY 2024.

KANSAS SENTENCING COMMISSION

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ 7,119,680	\$ 12,611,248	\$ 12,586,730	\$ 10,208,656	\$ 10,184,138
Federal Funds	25,806	-	-	-	-
All Other Funds	13,103	146,529	146,529	17,500	17,500
<i>Subtotal</i>	<i>\$ 7,158,589</i>	<i>\$ 12,757,777</i>	<i>\$ 12,733,259</i>	<i>\$ 10,226,156</i>	<i>\$ 10,201,638</i>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<i>Subtotal</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>	<i>\$ -</i>
TOTAL	\$ 7,158,589	\$ 12,757,777	\$ 12,733,259	\$ 10,226,156	\$ 10,201,638
Percentage Change:					
State General Fund	1.5 %	77.1 %	76.8 %	(19.1) %	(19.1) %
All Funds	0.3 %	78.2 %	77.9 %	(19.8) %	(19.9) %
FTE Positions	14.0	15.0	15.0	15.0	15.0

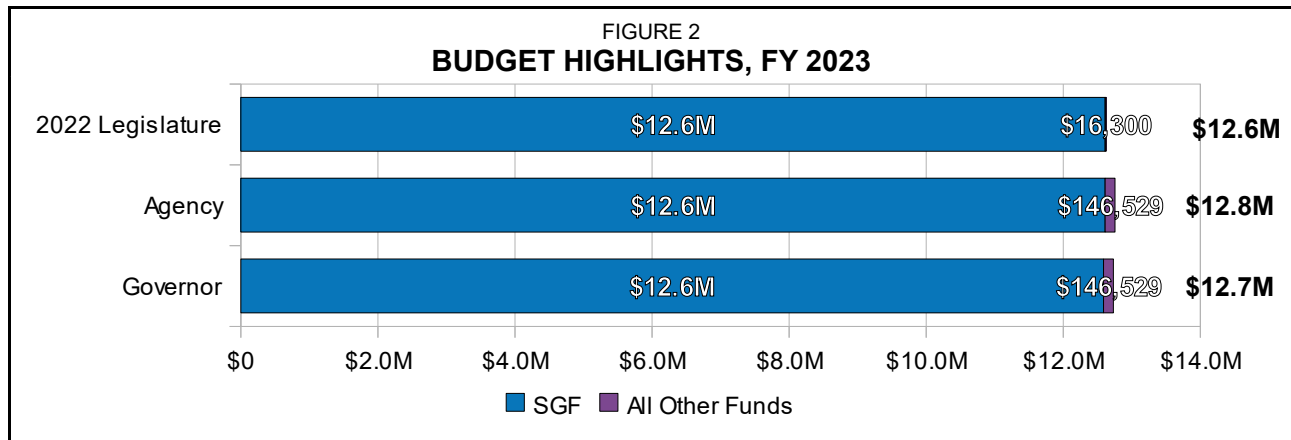
For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Sentencing Commission was created by the 1989 Legislature to develop a sentencing guideline model, or grid, based upon fairness and equity, and to provide a mechanism for linking justice and corrections policies. The Commission tracks and assesses sentencing impositions using statistical methodologies to develop prison population projections and legislative impacts to interested parties, including the Kansas Department of Corrections (KDOC), the Governor, and the Legislature. The Commission also administers the Substance Abuse Treatment Program created by the 2003 Legislature in SB 123, principally codified in KSA 21-6824.

EXECUTIVE SUMMARY

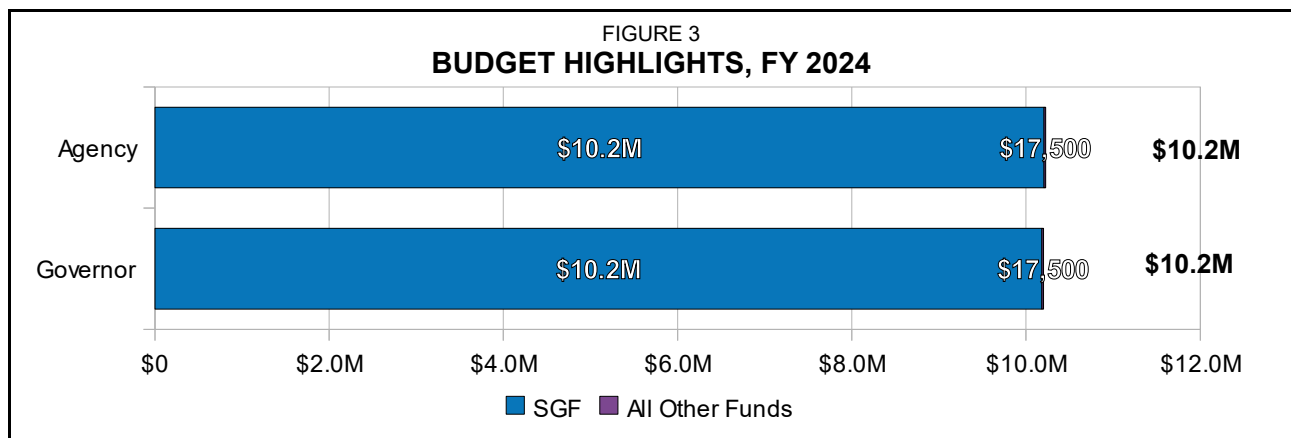
The 2022 Legislature approved a budget of \$10.0 million, including \$10.0 million from the State General Fund (SGF), for the Kansas Sentencing Commission for FY 2023. One adjustment has been made subsequently to that amount, which changes the current year approved amount without any legislative action required.

- **SGF REAPPROPRIATION.** The agency received an increase of \$2.7 million SGF based on the reappropriation of the FY 2022 funding that was not spent in FY 2022 and has shifted to FY 2023.



The **agency** submits a revised estimate of \$12.8 million, including \$12.6 million SGF, in expenditures and 15.0 FTE positions in FY 2023. This is an increase of \$130,228, or 1.0 percent, above the FY 2023 approved amount. The increase is mainly in capital outlay for an upgrade of the research division's statistical modeling software and other assistance for the 2003 SB 123 Drug Treatment Program.

The **Governor** recommends a revised FY 2023 budget of \$12.7 million, including \$12.6 million SGF. This is a decrease of \$24,518 SGF, or 0.2 percent, below the agency's FY 2023 revised estimate. The decrease is due to a reduction in funding for salaries and wages.



The **agency** requests \$10.2 million, including \$10.2 million SGF, in expenditures and 15.0 FTE positions for FY 2024. This is a decrease of \$2.5 million, or 19.8 percent, below the FY 2023 revised estimate. The decrease is mainly due to a decrease of \$2.6 million in other assistance, which is the amount of the reappropriation from FY 2022, which was added to the 2003 SB 123 Drug Treatment Program in FY 2023 and does not continue into FY 2024.

The **Governor** recommends \$10.2 million, including \$10.2 million SGF, for FY 2024. This is a decrease of \$24,518 SGF, or 0.2 percent, below the agency's FY 2024 request. The decrease is due to a reduction in funding for salaries and wages.

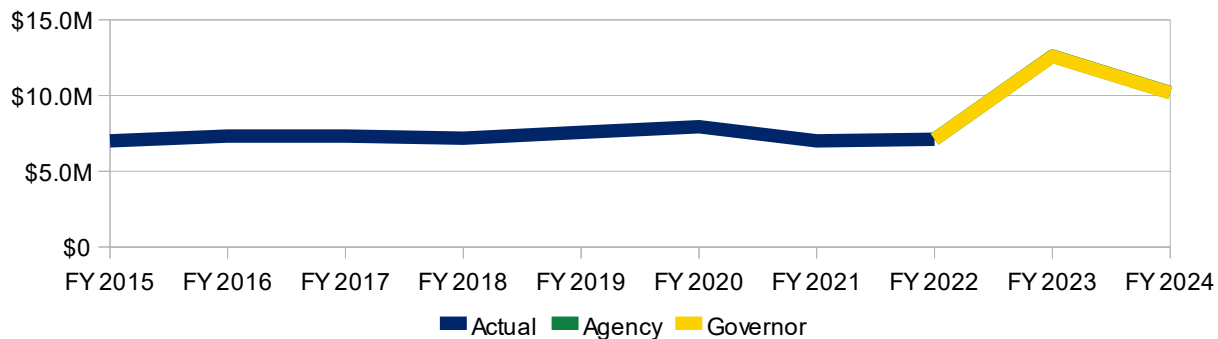
EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 871,119	\$ 1,183,548	\$ 1,159,030	\$ 1,256,890	\$ 1,232,372
Contractual Services	444,367	429,941	429,941	483,543	483,543
Commodities	12,012	17,152	17,152	20,166	20,166
Capital Outlay	44,076	81,962	81,962	31,250	31,250
Debt Service Interest	-	-	-	-	-
<i>Subtotal</i>	<i>\$ 1,371,574</i>	<i>\$ 1,712,603</i>	<i>\$ 1,688,085</i>	<i>\$ 1,791,849</i>	<i>\$ 1,767,331</i>
Aid to Local Units	-	-	-	-	-
Other Assistance	5,787,015	11,045,174	11,045,174	8,434,307	8,434,307
<i>Subtotal—Operating</i>	<i>\$ 7,158,589</i>	<i>\$ 12,757,777</i>	<i>\$ 12,733,259</i>	<i>\$ 10,226,156</i>	<i>\$ 10,201,638</i>
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
TOTAL	\$ 7,158,589	\$ 12,757,777	\$ 12,733,259	\$ 10,226,156	\$ 10,201,638
Financing:					
State General Fund	\$ 7,119,680	\$ 12,611,248	\$ 12,586,730	\$ 10,208,656	\$ 10,184,138
Federal Funds	25,806	-	-	-	-
All Other Funds	13,103	146,529	146,529	17,500	17,500
TOTAL	\$ 7,158,589	\$ 12,757,777	\$ 12,733,259	\$ 10,226,156	\$ 10,201,638
FTE Positions	14.0	15.0	15.0	15.0	15.0

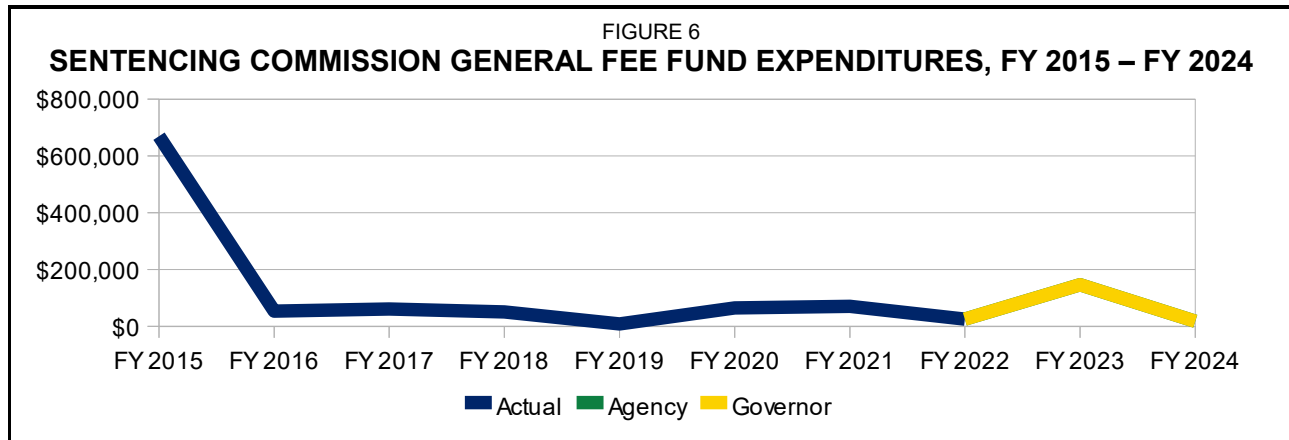
STATE GENERAL FUND

FIGURE 5
STATE GENERAL FUND EXPENDITURES, FY 2015 – FY 2024

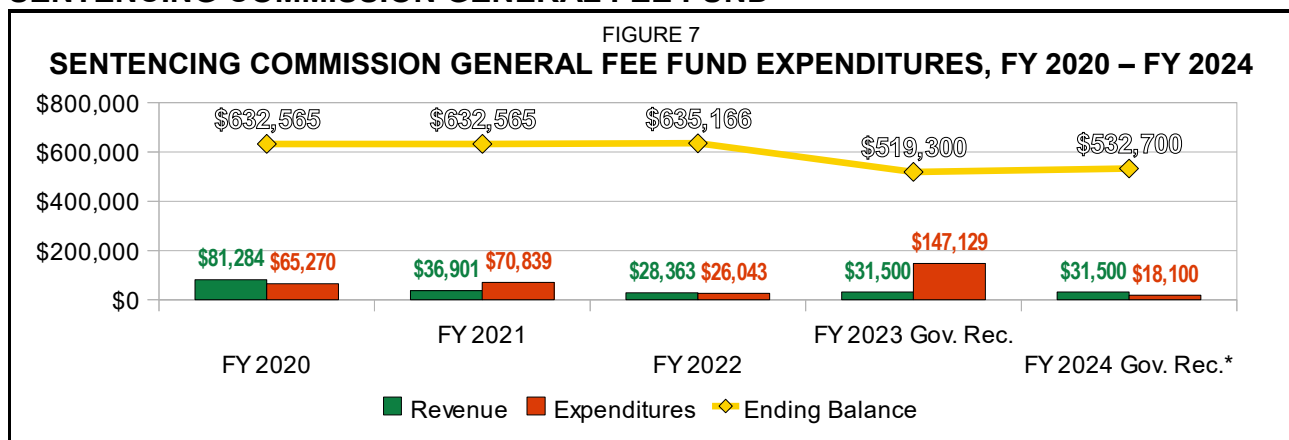


For the Kansas Sentencing Commission, SGF expenditures have averaged \$8.1 million annually since FY 2015. These expenditures are primarily utilized for the 2003 SB 123 Drug Treatment Program, which average \$6.4 million annually, and operating expenditures in the Administration program, which average \$1.1 annually. Salaries and wages typically comprise 65.0 percent of the SGF expenditures in the Administration program. The increase in expenditures in FY 2023 includes \$2.6 million in reappropriations from FY 2022 from the Drug Treatment Program, which the agency anticipates expending in FY 2023.

SENTENCING COMMISSION GENERAL FEE FUND



SENTENCING COMMISSION GENERAL FEE FUND



* For FY 2024, the lowest month ending balance for the Sentencing Commission General Fee Fund will occur in June, with a balance of \$500,000.

The Sentencing Commission General Fee Fund receives moneys from the sale of publications and fees associated with data requests. The Fund previously received moneys from offender reimbursement for the SB 123 Drug Treatment Program, but those funds are now treated as a reimbursement of expenditures from the SGF. Therefore, this fund is no longer a viable funding source to offset SB 123 Drug Treatment Program expenditures. Additionally, the Fund previously received an annual inter-fund transfer of approximately \$54,000 from KDOC to offset costs associated with administering substance abuse treatment to offenders in KDOC's Community Corrections program. The 2020 Legislature eliminated this inter-fund transfer and replaced it with a direct SGF appropriation beginning in FY 2021.

FY 2023 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ 9,949,167	\$ 16,300	\$ 9,965,467	15.0
1. SGF Reappropriation	2,662,082	-	2,662,082	--
<i>Subtotal—Legislative Approved</i>	<i>\$ 12,611,249</i>	<i>\$ 16,300</i>	<i>\$ 12,627,549</i>	<i>15.0</i>
Agency Revised Estimate:				
2. SGF Adjustment	\$ (1)	\$ -	\$ (1)	--
3. All Other Adjustments	-	130,229	130,229	--
<i>Subtotal—Agency Revised Estimate</i>	<i>\$ 12,611,248</i>	<i>\$ 146,529</i>	<i>\$ 12,757,777</i>	<i>15.0</i>
Governor's Recommendation:				
4. Salary and Wage Adjustment	(24,518)	-	(24,518)	--
TOTAL	\$ 12,586,730	\$ 146,529	\$ 12,733,259	15.0

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, one adjustment was made to the \$10.0 million appropriated to the Kansas Sentencing Commission for FY 2023. This adjustment changes the current year approved amount without any legislative action required and include the following:

1. **SGF REAPPROPRIATIONS.** According to the agency, the COVID-19 pandemic had an impact on the 2003 SB 123 Drug Treatment Program and not all the funds were utilized in FY 2022, so \$2.7 million reappropriated into FY 2023 under the other assistance expenditure category.

AGENCY ESTIMATE

The **agency** requests a revised estimate of \$12.8 million, including \$12.6 million SGF, in expenditures and 15.0 FTE positions in FY 2023. This is an increase of \$130,228, or 1.0 percent, above the FY 2022 approved amount. The increase is mainly in capital outlay for an upgrade of the research division's statistical modeling software and other assistance for the SB 123 Drug Treatment Program.

The **agency** estimate includes the following adjustments:

2. **SGF ADJUSTMENT.** There was a reduction of \$1 from the SGF in the FY 2023 expenditures.
3. **ALL OTHER ADJUSTMENTS.** According to the agency, expenditures for the SB 123 Drug Treatment Program and the Recovery from Addiction For Treatment (RAFT) program have increased due to the passage of 2021 HB 2026.

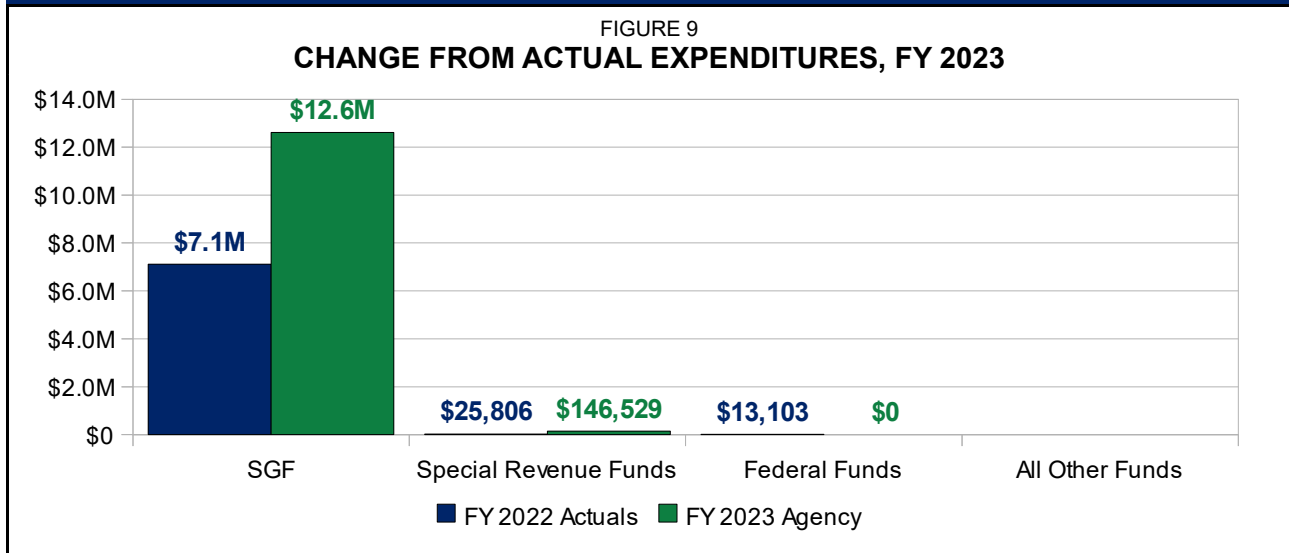
GOVERNOR'S RECOMMENDATION

The **Governor** recommends a revised budget of \$12.7 million, including \$12.6 million SGF. This is a decrease of \$24,518 SGF, or 0.2 percent, below the agency's revised estimate. The decrease is due to a reduction in funding for salaries and wages.

The **Governor's** recommendation includes the following adjustment:

4. **SALARY AND WAGE ADJUSTMENT.** The Governor deleted \$24,518 SGF, which was requested to fund the Executive Director's salary increase. The reduction in funding is accomplished by increasing the salary and wage shrinkage rate.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** estimates revised expenditures of \$12.8 million, including \$12.6 million SGF, in FY 2023. This is an increase of \$5.6 million, or 78.2 percent, above the FY 2022 actual expenditures. The increase is primarily in other assistance due to expenditures for the 2003 SB 123 Drug Treatment Program and the Recovery from Addiction For Treatment (RAFT) program increasing due to the 2021 passage of 2021 HB 2026.

FY 2024 ANALYSIS

FIGURE 10
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ 12,611,248	\$ 146,529	\$ 12,757,777	15.0
Agency Request:				
1. Enhancement – Software Maintenance	\$ 100,000	\$ -	\$ 100,000	--
2. Enhancement – Bill Payment Services	145,716	-	145,716	--
3. All Other Adjustments	(2,648,308)	(129,029)	(2,777,337)	--
<i>Subtotal–Agency Estimate</i>	<u>\$ 10,208,656</u>	<u>\$ 17,500</u>	<u>\$ 10,226,156</u>	<u>15.0</u>
Governor’s Recommendation:				
4. Salary and Wage Adjustment	(24,518)	-	(24,518)	--
TOTAL	<u>\$ 10,208,656</u>	<u>\$ 17,500</u>	<u>\$ 10,226,156</u>	<u>15.0</u>

AGENCY REQUEST

The **agency** requests \$10.2 million, including \$10.2 million SGF, in expenditures and 15.0 FTE positions for FY 2024. This is a decrease of \$2.5 million, or 19.8 percent, below the FY 2023 revised estimate. The decrease is mainly due to a decrease of \$2.6 million in other assistance, which was the amount of the reappropriation from FY 2022 that was added to the 2003 SB 123 Drug Treatment Program.

The **agency** request includes the following adjustments:

- 1. ENHANCEMENT – SOFTWARE MAINTENANCE.** The Kansas Sentencing Commission currently has contracted with vendor Domo, Inc. to create an electronic journal entry system that replaces the current hard copy documents the agency receives in its office. The initial start-up costs have been funded by a grant from the Council for State Governments Justice Center for \$276,000. Domo, Inc. is building the system, which should be available for testing by the end of FY 2023. Subsequent annual vendor maintenance and licensing costs are \$100,000.
- 2. ENHANCEMENT – BILL PAYMENT SERVICES.** With the passage of 2021 HB 2026, the agency must fund treatment of offenders in the new diversion substance abuse treatment program that began on July 1, 2021. The same treatment infrastructure used for the 2003 SB 123 Drug Treatment program will be used for the diversion program, known as the Recovery from Addiction For Treatment (RAFT). This includes utilizing similar certified substance abuse treatment providers statewide and the agency's payment vendor, Beacon Health Options. New vendor staffing, IT implementation, and maintenance costs are necessary to separate division payments of the 2021 HB 2026 funds from post-conviction 2003 SB 123 funds. This results in a cost increase of \$145,716 in FY 2024 and will be ongoing for the life of the program.
- 3. ALL OTHER ADJUSTMENTS.** There is a reduction of \$2.6 million, which is the amount that was added to the FY 2023 budget as an SGF reappropriation and is not available for FY 2024.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$10.2 million, including \$10.2 million SGF for FY 2024. This is a decrease of \$24,518 SGF, or 0.2 percent, below the agency's request. The decrease is in salaries and wages.

The **Governor's** recommendation includes the following adjustments:

4. **SALARY AND WAGE ADJUSTMENT.** The Governor deleted \$24,518 SGF, the additional funding for the Executive Director's salary increase. The reduction in funding is accomplished by increasing the salary and wage shrinkage rate.

ENHANCEMENT REQUESTS

FY 2024 ENHANCEMENT REQUESTS							
Request	Agency				Governor		
	SGF	All Funds	FTE		SGF	All Funds	FTE
Software Maintenance	\$ 100,000	\$ 100,000	-	\$	100,000	\$ 100,000	-
Bill Payment Service Management	145,716	145,716	-		145,716	145,716	-
TOTAL	\$ 245,716	\$ 245,716	-	\$	245,716	\$ 245,716	-

The Kansas Sentencing Commission currently has contracted with vendor Domo, Inc. to create an electronic journal entry system that replaces the current hard copy documents the agency receives in its office. The initial start-up costs have been funded by a grant from the Council for State Governments Justice Center for \$276,000. Domo, Inc. is building the system, which should be available for testing by the end of FY 2023. Subsequent annual vendor maintenance and licensing costs are \$100,000.

The Governor recommends adoption of this request.

With the passage of 2021 HB 2026, the agency must fund treatment of offenders in the new diversion substance abuse treatment program that began on July 1, 2021. The same treatment infrastructure used for the 2003 SB 123 Drug Treatment program will be used for the diversion program, known as the Recovery from Addiction For Treatment (RAFT). This includes utilizing similar certified substance abuse treatment providers statewide and the agency's payment vendor, Beacon Health Options. New vendor staffing, IT implementation, and maintenance costs are necessary to separate division payments of the 2021 HB 2026 funds from post-conviction 2003 SB 123 funds. This results in a cost increase of \$145,716 in FY 2024 and will be ongoing for the life of the program.

The Governor recommends adoption of this request.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

FIGURE 11

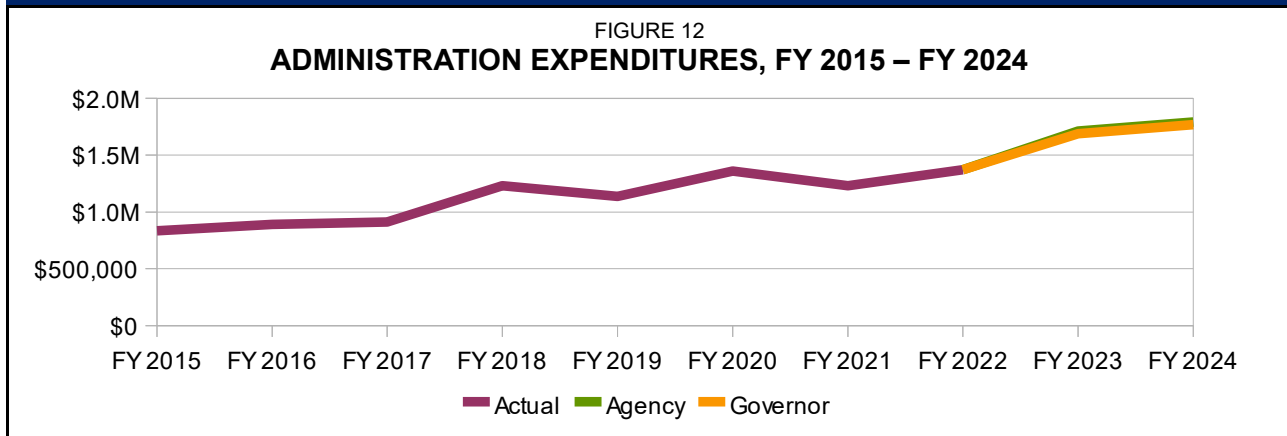
EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024

Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 1,371,574	\$ 1,712,603	\$ 1,688,085	\$ 1,791,849	\$ 1,767,331
Substance Abuse Treatment	5,787,015	11,045,174	11,045,174	8,434,307	8,434,307
TOTAL	\$ 7,158,589	\$ 12,757,777	\$ 12,733,259	\$ 10,226,156	\$ 10,201,638
FTE Positions:	14.0	15.0	15.0	15.0	15.0

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION



STATUTORY BASIS: • KSA 74-9101 through 74-9106, KSA 21-6801 through 21-6825

PROGRAM GOALS:

- Develop and maintain a monitoring system that allows for comprehensive evaluation of the sentencing guidelines.
- Forecast the state's adult and juvenile offender populations incarcerated in state institutions, and determine the impact of proposed legislation on the prison population.
- Assist in the process of educating and training judges, attorneys, court services officers, state parole officers, correctional officers, law enforcement officials and other criminal justice groups in the understanding and application of sentencing guidelines. Serve as an information resource for the legislature and various criminal justice agencies.

The Administration program develops prison population projections and maintains a statewide sentencing database. The Commission annually publishes the Desk Reference Manual, which contains sentencing grids and the required sentencing forms for felony offenders. Training and assistance is provided to judges, court services staff, and

other criminal justice professionals regarding the implementation of legislative changes to sentencing policy. The agency is the State's federal-designated Statistical Analysis Center for criminal justice matters and provides data analysis to the Governor, Legislature, and the State's criminal justice agencies.

FIGURE 13
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Prison Population Projection Error Rate of +/- 5.0 Percent or Less	3.8 %	1.0 %	5.2 %	1.5 %	1.5 %
2. Number of Felony Journal Entries Entered	12,998	14,791	14,071	15,086	15,388
3. Cost to Process Each Journal Entry*	\$ 19	\$ 19	\$ 19	\$ 20	\$ 20
Output Measure:					
4. Number of Bed Space Impact*	190	120	151	150	135
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 1,108,825	\$ 1,332,665		\$ 1,541,556	\$ 1,749,831
Federal Funds	39,549	13,103		-	-
All Other Funds	70,839	25,806		146,529	17,500
TOTAL	\$ 1,219,213	\$ 1,371,574		\$ 1,688,085	\$ 1,767,331
Percentage Change:					
SGF	(8.4) %	20.2 %		15.7 %	13.5 %
All Funds	(9.4) %	12.5 %		23.1 %	4.7 %
FTE Positions	14.0	15.0		14.0	14.0

*The Governor's Office does not utilize this measure for the purpose of evaluation.

BUDGET ANALYSIS

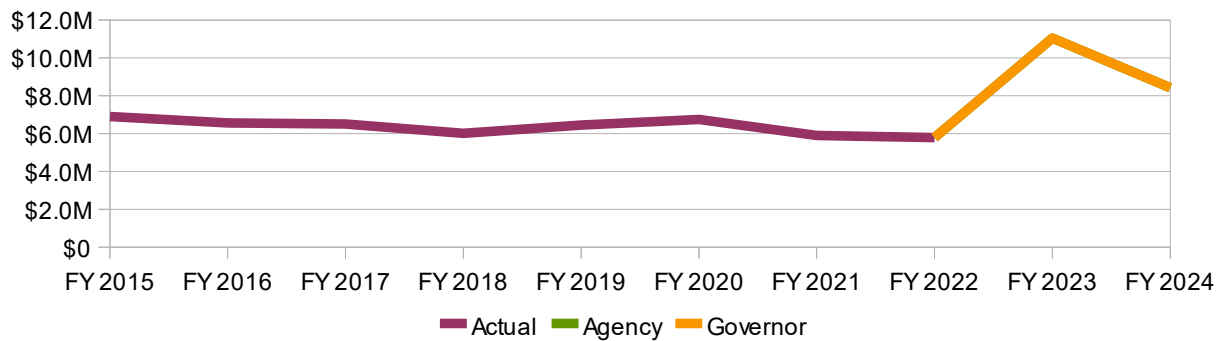
The **agency** requests \$1.8 million, including \$1.8 million SGF, for the Administration program for FY 2024. This is an all funds increase of \$79,246, including an SGF increase of \$208,275, above the FY 2023 revised estimate. The increase is attributed to the agency's two enhancement requests totaling \$245,716 SGF.

The **Governor** recommends expenditures of \$1.8 million, including \$1.7 million SGF for the Administration program for FY 2024. This is a decrease of \$24,518 SGF, or 1.4 percent, below the agency's request. The decrease is due to a reduction in funding for salaries and wages.

SB 123 SUBSTANCE ABUSE TREATMENT PROGRAM

FIGURE 14

SB 123 SUBSTANCE ABUSE TREATMENT PROGRAM EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 21-6824 (2003 SB 123), and KSA 21-5705 through 21-5706

PROGRAM GOALS:

- Provide substance abuse treatment and supervision within Kansas communities for offenders with substance abuse addictions and improve local communities by reducing recidivism.
- Provide a response and centralized system that brings cohesion to the management of the program and efficient payment policies.
- Track financial records of payments through the system and provide analysis and estimates of funding needs.

The agency administers the SB 123 Substance Abuse Treatment program, which was established by 2003 SB 123. The program is a non-prison sanction providing mandatory state-funded substance abuse treatment for certain offenders convicted of drug possession. The program is designed to divert low-level drug offenders out of the prison system. Subsequently, 2018 HB 2458 and 2019 SB 18 expanded the types of offenders eligible for treatment to include those convicted of cultivating and distributing a controlled substance. Offenders are placed under

community supervision, and treatment is rendered by providers certified by KDOC. Treatment methods include residential, group outpatient, reintegration, and peer mentoring.

The agency is responsible for program administration and the payment of treatment providers. Payments are issued through an online treatment provider payment system, which allows the agency to collect data on of the offender group to assess the program's effectiveness as an alternative to incarceration.

FIGURE 15 SB 123 SUBSTANCE ABUSE TREATMENT PROGRAM, PERFORMANCE MEASURES					
	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1.Number of Offenders Treated in the 2003 SB 123 Program	2,124	2,240	2,348	3,404	3,575
Output Measure:					
2.Invoices for Substance Abuse Treatment Processed*	37,408	38,725	37,396	41,052	46,638
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ 5,904,953	\$ 5,787,015		\$11,045,174	\$ 8,434,307
Federal Funds	-	-		-	-
All Other Funds	-	-		-	-
TOTAL	\$ 5,904,953	\$ 5,787,015		\$11,045,174	\$ 8,434,307
Percentage Change:					
SGF	(12.4) %	(2.0) %		90.9 %	(23.6) %
All Funds	(12.4) %	(2.0) %		90.9 %	(23.6) %
FTE Positions	--	--		--	--
*The Governor's Office does not utilize this measure for the purpose of evaluation.					

BUDGET ANALYSIS

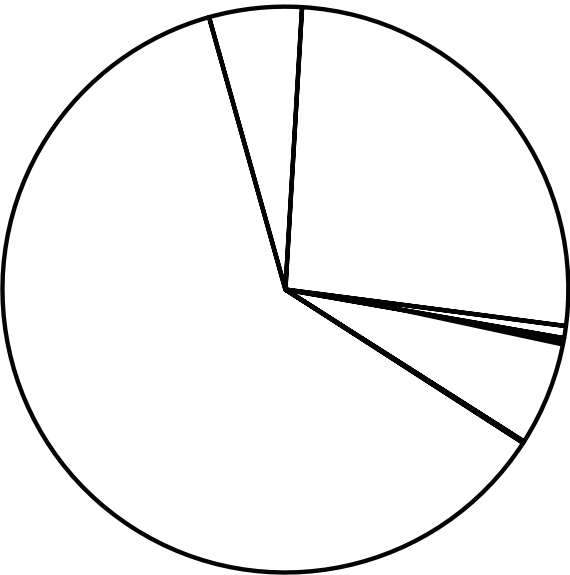
The **agency** requests \$8.4 million, all SGF, for the 2003 SB 123 Substance Abuse Treatment Program for FY 2024. This is a decrease of \$2.6 million, or 23.6 percent, below the FY 2023 revised estimate. The decrease is primarily attributable to an SGF reappropriation

(\$2.7 million) in FY 2023 that does not reoccur in FY 2024.

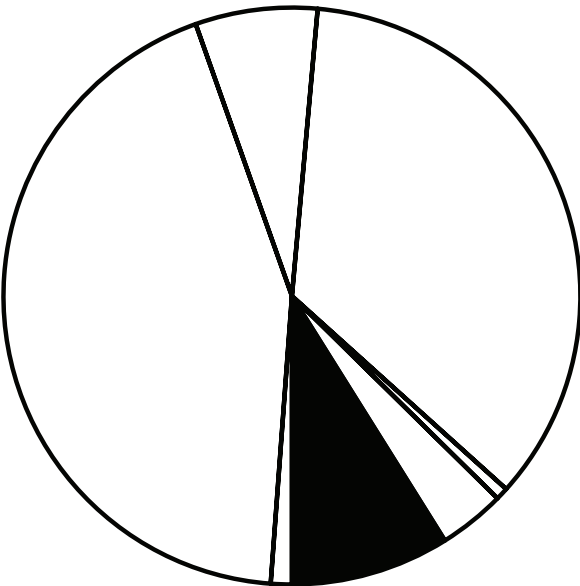
The **Governor** concurs with the agency request for the 2003 SB 123 Substance Abuse Treatment Program for FY 2024.

TRANSPORTATION

State General Fund



All Funds



The Transportation function of government has the responsibility for construction and maintenance of highways and other transportation modes. This function includes the Department of Transportation.

The Governor's FY 2024 recommendation for the Transportation function totals \$2.8 billion, all from special revenue funds, which is an increase of \$781.0 million, or 38.2 percent, above the FY 2023 actual expenditures.

The FY 2024 recommendation totals \$2.1 billion, which is a decrease of \$679.4 million, or 24.1 percent, below the the FY 2023 Governor's recommendation.

Agencies in this Function:	
<i>Kansas Department of Transportation.....</i>	<i>1525</i>

A total of 2,283.3 FTE positions are recommended by the Governor for the Transportation function for FY 2024, which is the same as the FY 2023 Governor's

recommendation. Of all state FTE positions, 5.4 percent are in this function.

The agency in this function comprises 8.9 percent of expenditures from all funding sources for FY 2024, which is 2.3 percent below FY 2023. The agency has no expenditures from the State General Fund.

KANSAS DEPARTMENT OF TRANSPORTATION

FY 2022 – FY 2024 BUDGET ANALYSIS

FIGURE 1
BUDGET OVERVIEW, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Operating Expenditures:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	12,165,684	3,939,679	3,939,679	1,015,000	1,015,000
All Other Funds	711,448,319	794,237,881	790,724,230	778,141,757	773,481,728
<i>Subtotal</i>	<u>\$ 723,614,003</u>	<u>\$ 798,177,560</u>	<u>\$ 794,663,909</u>	<u>\$ 779,156,757</u>	<u>\$ 774,496,728</u>
Capital Improvements:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	1,320,560,698	2,030,484,161	2,030,484,161	1,371,299,046	1,371,299,046
<i>Subtotal</i>	<u>\$ 1,320,560,698</u>	<u>\$ 2,030,484,161</u>	<u>\$ 2,030,484,161</u>	<u>\$ 1,371,299,046</u>	<u>\$ 1,371,299,046</u>
TOTAL	<u>\$ 2,044,174,701</u>	<u>\$ 2,828,661,721</u>	<u>\$ 2,825,148,070</u>	<u>\$ 2,150,455,803</u>	<u>\$ 2,145,795,774</u>
Percentage Change:					
State General Fund	-- %	-- %	-- %	-- %	-- %
All Funds	13.7 %	38.4 %	38.2 %	(24.0) %	(24.0) %
FTE Positions	2,297.3	2,283.3	2,283.3	2,283.3	2,283.3

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department of Transportation (KDOT) is a cabinet-level agency headed by a secretary appointed by the Governor. The purpose of KDOT is to coordinate the planning, development, and operation of the various modes and systems of transportation within the state. KDOT has administrative and planning responsibilities for aviation, highways, public transportation, railroads, and waterways. However, the agency's efforts focus on approximately 10,000 of the state highway system's more than 140,372 miles of public roads and highways in total (KSA 68-406(a)). Of those miles, approximately 10,000 are maintained by KDOT, 238 by the Kansas Turnpike Authority, and approximately 130,000 by local governments. There are also 307 miles located on the grounds of state parks. Of the miles of highway maintained by the State, 635 are on the interstate highway system. The State of Kansas ranks fourth nationwide in the total number of public roads and fifth in the total number of bridges. Statewide, there are approximately 25,000 bridges.

KDOT has five programs: Administration, Transportation Planning and Modal Support, Local Support, Maintenance, and Construction. The agency indicates that in March 2021, the functions and personnel for information technology services were separated from the Program of Administration and made into a new program, the Program of Information Technology Services. All expenditures for the Program of Information Technology Services are included in the Administration Subprogram.

The Program of Project Delivery was created in September 2020 from the staff of the Program of Operations, and the Program of Operations was renamed the Program of Field Operations. Expenditures for the Program of Project Delivery are in the Operations Support Subprogram and the Construction Inspection Subprogram.

These adjustments have not yet been reflected in the agency budget submission.

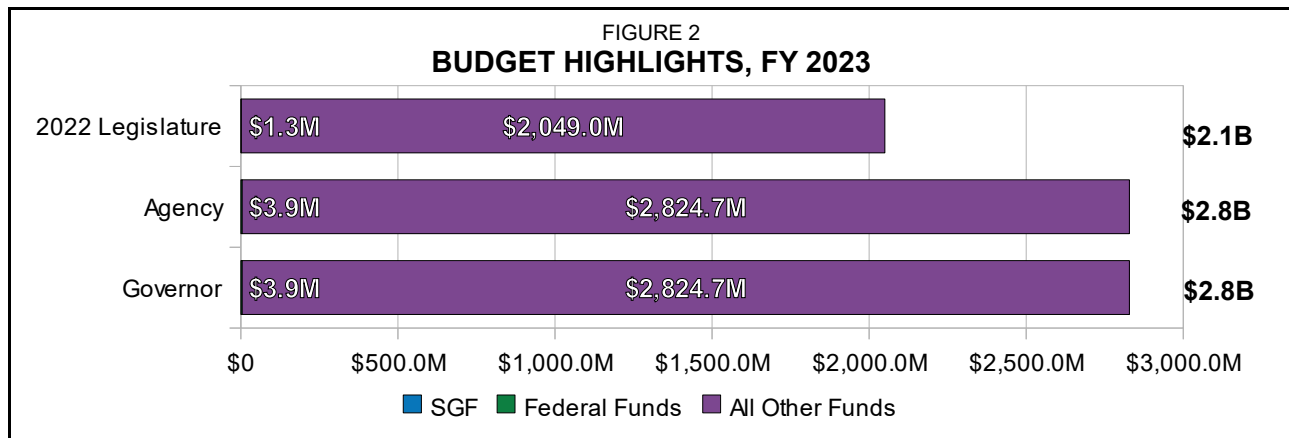
STATE OPERATIONS AND CAPITAL IMPROVEMENTS

In a state agency budget, state operations include agency operating costs for salaries and wages and other operating expenditures. Other operating expenditures include contractual services, commodities, and capital outlay. Agency budgets also include separate categories for aid to local units of government, other assistance, and capital improvements. The KDOT budget differs from other agency budgets in that expenditures typically considered state operations are included with budgeted capital improvements expenditures. For example, the Construction program includes capital improvements expenditures but also contains expenditures classified as state operations.

For state budgeting and accounting purposes, an expenditure is categorized as reportable only when it initially is spent to avoid double counting. Consequently, when reviewing KDOT's budget, most tabular data (including those in the Governor's Budget Report) reflect reportable expenditures and exclude spending of non-reportable money. Non reportable expenditures account for inter-fund transfers, including those from the State Highway Fund, to other entities where the reportable expenditure occurs. The magnitude of non-reportable spending by KDOT is significant. Within the agency's budget submission, non-reportable expenditures include \$281.0 million in FY 2023 and \$175.0 million for FY 2024.

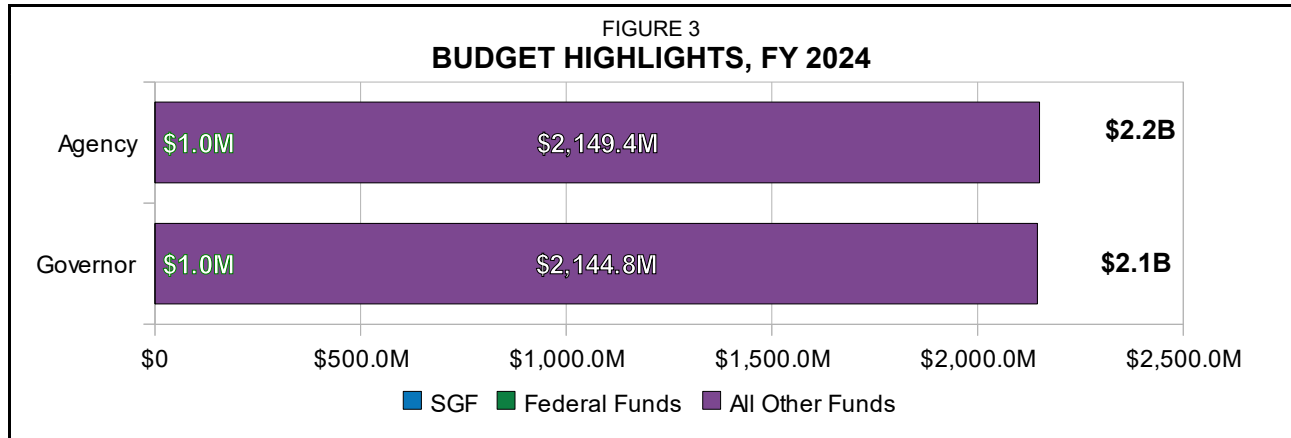
EXECUTIVE SUMMARY

The 2022 Legislature approved a budget of \$2,050,284,556, all from special revenue funds, for the Kansas Department of Transportation for FY 2023. No adjustments have been subsequently made to that amount.



The **agency** submits a revised estimate of \$2.8 billion, including \$2.3 billion from the State Highway Fund, in expenditures in FY 2023. This is an all funds increase of \$778.4 million, or 38.0 percent, and a State Highway Fund increase of \$661.3 million, or 40.4 percent, above the FY 2023 approved amount. This is the third year of the IKE Transportation Plan, and expenditures include increased capital improvement in the Construction Program for the letting of highway expansion projects (\$478.2 million), preservation projects (\$87.6 million), modernization (\$38.3 million), and local projects (\$21.2 million), as well as increased debt service payments on highway bonds (\$95.7 million). The revised estimate includes an enhancement request of \$8.8 million for capital improvement costs of buildings due to inflationary effects. The increase also includes increased expenditures for salaries and wages, engineering contractual services, rail improvements, and technology development. The increase is partially offset by decreased expenditures for replacement of heavy equipment. The revised estimate includes 2,283.3 FTE positions, which is a decrease of 14.0 FTE positions below the FY 2023 approved number. The position decrease is attributed to the elimination of vacant equipment operator and engineering positions.

The **Governor** recommends \$2.8 billion, including \$2.3 billion from the State Highway Fund, in expenditures in FY 2023. This is decrease of \$3.5 million, all from special revenue funds, or 0.1 percent, below the FY 2023 revised estimate. The decrease is due to a decreased revised highway revenue estimate. The Governor concurs with the agency's capital improvements request in FY 2023. The recommendation includes 2,283.3 FTE positions, which is unchanged from the FY 2023 revised estimate number.



The **agency** requests \$2.2 billion, including \$1.8 billion from the State Highway Fund, in expenditures for FY 2024. This is an all funds decrease of \$678.2 million, or 24.0 percent, and a State Highway Fund decrease of \$521.8 million, or 22.7 percent, below the FY 2023 revised estimate. This is the fourth year of the IKE Transportation Plan, and expenditures include decreased capital improvement in the Construction Program for the letting of highway expansion projects (\$729.4 million), building improvements (\$8.7 million), and debt service payments on highway bonds (\$135.3 million), which are partially offset by increased highway modernization projects (\$173.3 million) and local projects (\$10.5 million). The decrease is further offset by increased expenditures for salaries and wages, which include a pay plan increase for equipment operators, engineers, and equipment mechanics, as well as increased expenditures for the replacement of heavy equipment. The request includes 2,283.3 FTE positions, which is unchanged from the FY 2023 revised estimate number.

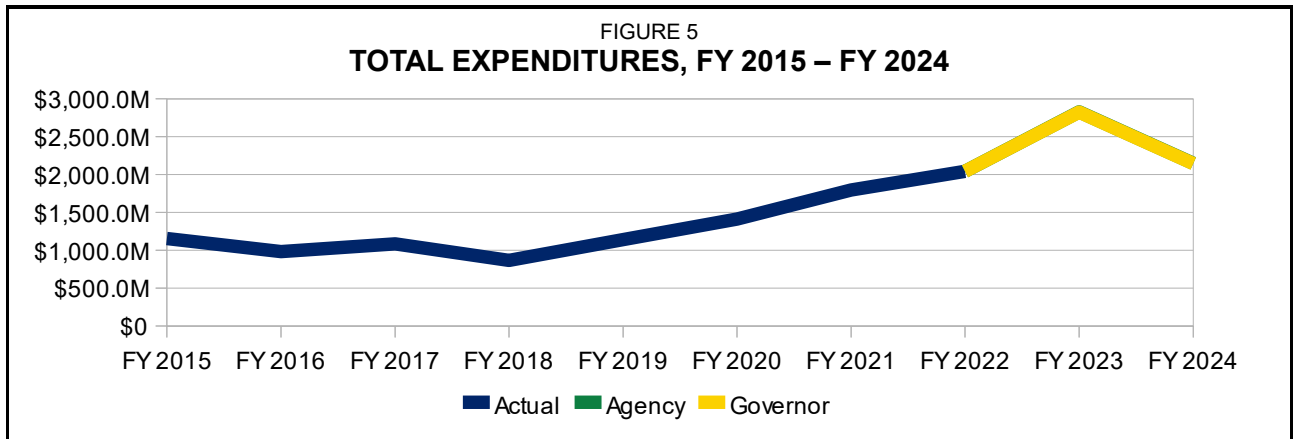
The **Governor** recommends \$2.1 billion, including \$1.8 billion from the State Highway Fund, in expenditures for FY 2024. This is an all funds decrease of \$4.7 million, or 0.2 percent, and a State Highway Fund decrease of \$433,415, or less than 0.1 percent, below the FY 2024 requested amount. The decrease is primarily due to a decreased revised highway revenue estimate (\$4.2 million). The decrease is also due to the Governor recommending a modified pay plan that reduces the pay increase for certain engineering positions. The Governor concurs with the agency's capital improvements request for FY 2024. The recommendation includes 2,283.3 FTE positions, which is unchanged from the FY 2024 requested number.

EXPENDITURES AND FINANCING

FIGURE 4
BUDGET SUMMARY BY CATEGORY OF EXPENDITURE, FY 2022 – FY 2024

Category of Expenditure:	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Salaries and Wages	\$ 143,193,684	\$ 166,378,071	\$ 166,378,071	\$ 174,528,020	\$ 174,094,605
Contractual Services	188,771,769	191,061,089	191,061,089	189,169,256	189,169,256
Commodities	39,578,387	46,986,651	46,986,651	47,043,444	47,043,444
Capital Outlay	37,445,262	18,995,880	18,995,880	22,667,999	22,667,999
Debt Service Interest	80,047,040	72,155,372	72,155,372	64,870,110	64,870,110
<i>Subtotal</i>	<i>\$ 489,036,142</i>	<i>\$ 495,577,063</i>	<i>\$ 495,577,063</i>	<i>\$ 498,278,829</i>	<i>\$ 497,845,414</i>
Aid to Local Units	194,133,122	228,766,708	225,253,057	232,342,806	228,116,192
Other Assistance	40,444,739	73,833,789	73,833,789	48,535,122	48,535,122
<i>Subtotal—Operating</i>	<i>\$ 723,614,003</i>	<i>\$ 798,177,560</i>	<i>\$ 794,663,909</i>	<i>\$ 779,156,757</i>	<i>\$ 774,496,728</i>
Capital Improvements	1,193,175,698	1,799,074,161	1,799,074,161	1,267,884,046	1,267,884,046
Debt Service Principal	127,385,000	231,410,000	231,410,000	103,415,000	103,415,000
TOTAL	\$ 2,044,174,701	\$ 2,828,661,721	\$ 2,825,148,070	\$ 2,150,455,803	\$ 2,145,795,774
Financing:					
State General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	12,165,684	3,939,679	3,939,679	1,015,000	1,015,000
All Other Funds	2,032,009,017	2,824,722,042	2,821,208,391	2,149,440,803	2,144,780,774
TOTAL	\$ 2,044,174,701	\$ 2,828,661,721	\$ 2,825,148,070	\$ 2,150,455,803	\$ 2,145,795,774
FTE Positions	2,297.3	2,283.3	2,283.3	2,283.3	2,283.3

TOTAL EXPENDITURES - REPORTABLE



For the Kansas Department of Transportation, reportable operating expenditures increased by \$888.5 million from FY 2015 to FY 2022. The majority of expenditures are for the letting of construction projects that preserve, modernize, and expand the roads and bridges that compose the state highway system. Construction projects have averaged 75.7 percent of the agency's annual budget since implementation of the IKE Transportation Plan in FY 2021. Other significant expenditures include aid to local governments, primarily from the Special City and County Highway Fund, and routine maintenance of the highway system

FY 2023 ANALYSIS

FIGURE 6
SUMMARY OF BUDGET REQUEST, FY 2023

	SGF	Special Revenue Funds	All Funds	FTE
Legislative Approved:				
Amount Approved by 2022 Legislature	\$ -	\$ 2,050,284,556	\$ 2,050,284,556	2,297.3
1. No Changes	-	-	-	--
<i>Subtotal—Legislative Approved</i>	<u>\$ -</u>	<u>\$ 2,050,284,556</u>	<u>\$ 2,050,284,556</u>	<u>2,297.3</u>
Agency Revised Estimate:				
2. Supplemental—Buildings CI Cost Increases	\$ -	\$ 8,764,784	\$ 8,764,784	--
3. Salaries and Wages	-	1,354,293	1,354,293	(14.0)
4. Heavy Equipment	-	(4,394,410)	(4,394,410)	--
5. UAS	-	300,000	300,000	--
6. Engineering Contractual Services	-	19,141,436	19,141,436	--
7. Transportation Planning Tech Development	-	10,000,000	10,000,000	--
8. Aviation	-	2,614,283	2,614,283	--
9. Public Transit	-	7,820,830	7,820,830	--
10. Rail Service Improvement Fund	-	13,270,165	13,270,165	--
11. Short Line Rail Improvement Fund	-	2,162,418	2,162,418	--
12. Local Projects	-	(4,000,000)	(4,000,000)	--
13. Highway Maintenance Contractual Services	-	(1,376,740)	(1,376,740)	--
14. Construction Expansion - CI	-	478,168,376	478,168,376	--
15. Construction Preservation - CI	-	87,584,972	87,584,972	--
16. Construction Modernization - CI	-	38,328,677	38,328,677	--
17. Construction Local - CI	-	21,191,861	21,191,861	--
18. Buildings - CI	-	1,452,258	1,452,258	--
19. Debt Service	-	95,718,405	95,718,405	--
20. All Other Adjustments	-	275,557	275,557	--
<i>Subtotal—Agency Revised Estimate</i>	<u>\$ -</u>	<u>\$ 2,828,661,721</u>	<u>\$ 2,828,661,721</u>	<u>2,283.3</u>
Governor's Recommendation:				
21. Revised Highway Revenue Estimate	-	(3,513,651)	(3,513,651)	--
TOTAL	<u>\$ -</u>	<u>\$ 2,825,148,070</u>	<u>\$ 2,825,148,070</u>	<u>2,283.3</u>

LEGISLATIVE APPROVED

Subsequent to the 2022 Session, no adjustments were made to the \$2.1 billion approved for the Kansas Department of Transportation for FY 2023.

1. **NO CHANGES.** No adjustments were made to the FY 2023 approved amount.

AGENCY ESTIMATE

The **agency** submits a revised estimate of \$2.8 billion, including \$2.3 billion from the State Highway Fund, in expenditures in FY 2023. This is an all funds increase of \$778.4 million, or 38.0 percent, and a State Highway Fund increase of \$661.3 million, or 40.4 percent, above the FY 2023 approved amount. The revised estimate includes 2,283.3 FTE positions, which is a decrease of 14.0 FTE positions below the FY 2023 approved number.

The **agency** estimate includes the following adjustments:

2. **SUPPLEMENTAL–BUILDINGS CI COST INCREASES.** The agency requests \$8.8 million, all from State Highway Fund, for increased capital improvement (CI) costs for buildings in FY 2023. The agency notes a nearly 50.0 percent increase in material and services for building projects due to inflationary effects and requests additional funding to supplement construction of the District One Headquarters in Topeka, Subarea Modernization efforts, and routine rehabilitation and repair of buildings.
3. **SALARIES AND WAGES.** The revised estimate includes an increase of \$1.4 million, all from the State Highway Fund, for salaries and wages expenditures in FY 2023. This funding includes a partial year pay increase to address staffing needs in traffic safety, engineering, information technology (IT) services, and financial management. The request includes a decrease of 14.0 FTE positions, which results from a decrease of 54.5 FTE positions in the Maintenance and Construction programs, partially offset by an increase of 40.5 FTE positions in the Administration and Transportation Planning and Modal Support programs. The agency indicates the position decrease is due to difficulties filling vacant equipment operator and engineer positions.
4. **HEAVY EQUIPMENT.** The revised estimate includes a decrease of \$4.4 million for replacement of heavy equipment, primarily dump trucks for highway maintenance, in FY 2023. The agency notes additional equipment was purchased in FY 2022 above the original estimate in anticipation of pending supply chain disruptions, which reduces the need in FY 2023.
5. **UNMANNED AERIAL SYSTEMS (UAS).** The revised estimate includes an increase of \$300,000 for the purchase of UAS to support highway and bridge inspections.
6. **ENGINEERING CONTRACTUAL SERVICES.** The revised estimate includes an increase of \$19.1 million in contractual engineering services in FY 2023. These increased services support planning and inspections of highway modernization and preservation projects, primarily in the Administration and Construction programs.
7. **TRANSPORTATION PLANNING TECH DEVELOPMENT.** The revised estimate includes an increase of \$10.0 million as aid to local governments for technology development. This includes \$5.0 million from the Broadband Infrastructure Construction Grant Fund for broadband expansion and \$10.0 million from the Transportation Technology Development Fund for development of innovative technologies in vehicular and air transportation.
8. **AVIATION.** The revised estimate includes an increase of \$2.6 million for the Aviation subprogram in FY 2023. The increase is attributable to the addition of \$5.5 million from the State Highway Fund for development of UAS capabilities. The increase is offset by a decrease of \$2.9 million for the Kansas Airport Improvement Program, which provides grants to local airport for facilities improvements.
9. **PUBLIC TRANSIT.** The revised estimate includes an increase of \$7.8 million in operating assistance for the transport of persons with disabilities, older adults, and the general public. The increase is attributable to increased funding from the Federal Transit Administration.
10. **RAIL SERVICE IMPROVEMENT FUND.** The revised estimate includes an increase of \$13.3 million to rehabilitate and make safety improvements to railroads. The increase is primarily attributed to increased federal funding.

11. **SHORT LINE RAIL IMPROVEMENT FUND.** The revised estimate includes an increase of \$2.2 million for short-line rail improvements. These are primarily unexpended moneys carried over from FY 2022.
12. **LOCAL PROJECTS.** The revised estimate includes a decrease of \$4.0 million as aid to cities and counties through the Federal Fund Exchange Program for preservation and improvements of local roads, streets, and bridges.
13. **HIGHWAY MAINTENANCE CONTRACTUAL SERVICES.** The revised estimate includes a decrease of \$1.4 million for contracted highway maintenance services that exceed agency capabilities. Expenditures include aspects such as equipment rental, litter removal, and weed spraying, as well as technical services for maintaining highway lighting systems, traffic signals, and message boards.
14. **CONSTRUCTION EXPANSION - CI.** The revised estimate includes an increase of \$478.2 million in capital improvements (CI) expansion projects. The increase is primarily due to increased Non-Interstate capacity projects (\$346.3 million) and Interstate capacity projects (\$97.3 million). Projects include I-235 in Sedgwick County, US-54, and US-69.
15. **CONSTRUCTION PRESERVATION - CI.** The revised estimate includes an increase of \$87.6 million in capital improvement preservation projects to maintain roads and bridges in as-built condition. The increase is primarily attributable to Non-Interstate pavement resurfacing (\$47.9 million) and bridge repair and replacement (\$14.5 million).
16. **CONSTRUCTION MODERNIZATION - CI.** The revised estimate includes an increase of \$38.3 million in capital improvements modernization projects to bring roads up to current standards. The increase is primarily attributed to increased integration of innovative technologies (\$20.3 million), such as Connected Vehicles Infrastructure, as well as Non-Interstate roadway improvements (\$10.2 million), such as pavement replacement.
17. **CONSTRUCTION LOCAL - CI.** The revised estimate includes an increase of \$21.2 million in capital improvements local projects. The increase is attributable to increases for the City Connecting Link Program (\$19.6 million) and federal aid projects (\$7.7 million), which is partially offset by a decrease in the Local Bridge Transfer Program (\$6.2 million)
18. **BUILDINGS - CI.** The revised estimate includes an increase of \$1.5 million in capital improvements expenditures for buildings. The increase primarily includes Subarea Modernization and partial support of a land purchase for relocation of the District One Headquarters in Topeka in FY 2023.
19. **DEBT SERVICE.** The revised estimate includes an increase of \$95.7 million, all from the Highway Bond Debt Service Fund, in FY 2023. This includes increased principle payments (\$97.8 million), partially offset by decreased interest payments (\$2.1 million).
20. **ALL OTHER ADJUSTMENTS.** Other adjustments include increased expenditures for gasoline and diesel fuel, partially offset by a decrease in highway construction material.

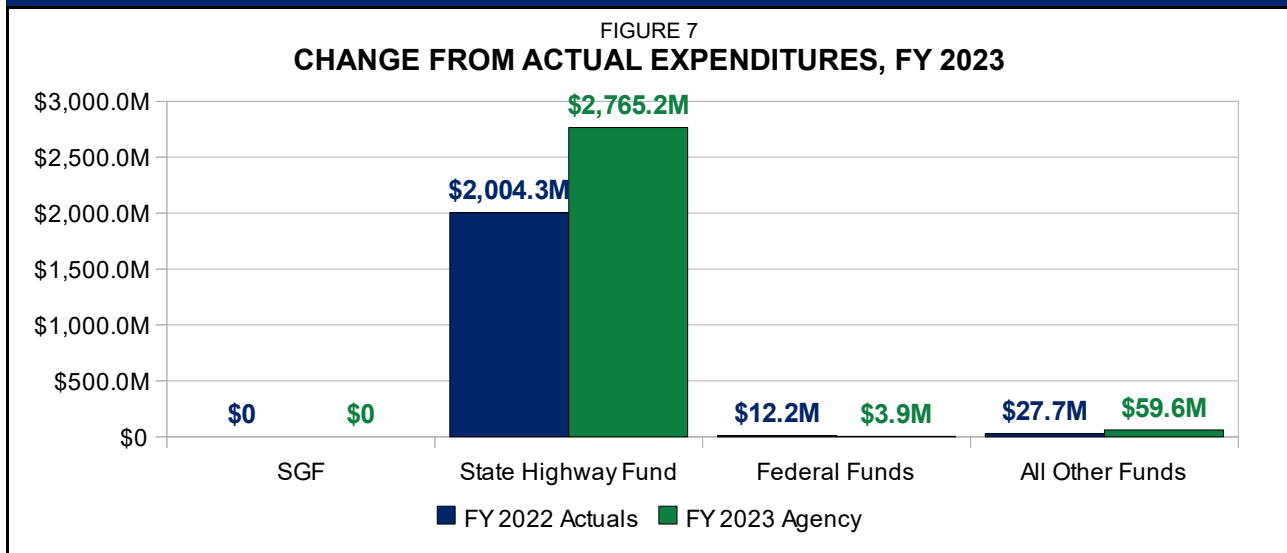
GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$2.8 billion, including \$2.3 billion from the State Highway Fund, in expenditures in FY 2023. This is decrease of \$3.5 million, all from special revenue funds, or 0.1 percent, below the FY 2023 revised estimate. The recommendation includes 2,283.3 FTE positions, which is unchanged from the FY 2023 revised estimate number.

The **Governor's** recommendation includes the following adjustments:

21. **REVISED HIGHWAY REVENUE ESTIMATE.** The recommendation includes a decrease of \$3.5 million, all from the Special City and County Highway Fund, budgeted as aid to local units of government in FY 2023. The revenue decrease is due a decreased revised estimate from the Highway Revenue Estimating Group.

FY 2023 CHANGE FROM ACTUAL EXPENDITURES



The **agency** submits a revised estimate of \$2.8 billion, including \$2.3 billion from the State Highway Fund, in expenditures in FY 2023. This is an all funds increase of \$784.5 million, or 38.4 percent, and a State Highway Fund increase of \$663.6 million, or 40.6 percent, above the FY 2023 approved amount. The increase is attributable to increased capital improvements for the letting of highway construction projects (\$607.2 million), debt service payments (\$96.1 million), salaries and wages expenditures (\$23.2 million), and grants and assistance primarily for rail improvements and public transit. The increase is partially offset by decreased expenditures for the purchase of heavy equipment (\$19.1 million) and contractual engineering services (\$5.1 million).

The revised estimate includes 2,283.3 FTE positions, which is a decrease of 14.0 FTE positions below the FY 2022 actual number. The agency indicates the position decrease is attributed to difficulties filling vacant equipment operator and engineering positions in the Maintenance and Construction programs.

FY 2024 ANALYSIS

FIGURE 8
SUMMARY OF BUDGET REQUEST, FY 2024

	SGF	Special Revenue Funds	All Funds	FTE
Agency Revised Estimate, FY 2023	\$ -	\$ 2,828,661,721	\$ 2,828,661,721	2,283.3
Agency Request:				
1. Salaries and Wages	\$ -	\$ 8,149,949	\$ 8,149,949	--
2. Engineering Contractual Services	-	(2,476,986)	(2,476,986)	--
3. Heavy Equipment	-	3,530,056	3,530,056	--
4. Information Technology	-	930,000	930,000	--
5. Transportation Planning Tech Development	-	(1,000,000)	(1,000,000)	--
6. Aviation	-	2,885,717	2,885,717	--
7. Public Transit	-	(3,567,970)	(3,567,970)	--
8. Rail Service Improvement Fund	-	(13,395,165)	(13,395,165)	--
9. Short Line Rail Improvement Fund	-	(7,162,418)	(7,162,418)	--
10. Local Projects	-	665,875	665,875	--
11. Construction Expansion - CI	-	(729,368,457)	(729,368,457)	--
12. Construction Preservation - CI	-	23,138,766	23,138,766	--
13. Construction Modernization - CI	-	173,313,187	173,313,187	--
14. Construction Local - CI	-	10,468,532	10,468,532	--
15. Buildings - CI	-	(8,742,143)	(8,742,143)	--
16. Debt Service	-	(135,280,262)	(135,280,262)	--
17. All Other Adjustments	-	(294,599)	(294,599)	--
Subtotal—Agency Estimate	\$ -	\$ 2,150,455,803	\$ 2,150,455,803	2,283.3
Governor's Recommendation:				
18. Salaries and Wages	\$ -	\$ (433,415)	\$ (433,415)	--
19. Revised Highway Revenue Estimate	-	(4,226,614)	(4,226,614)	--
TOTAL	\$ -	\$ 2,145,795,774	\$ 2,145,795,774	2,283.3

AGENCY REQUEST

The **agency** requests \$2.2 billion, including \$1.8 billion from the State Highway Fund, in expenditures for FY 2024. This is an all funds decrease of \$678.2 million, or 24.0 percent, and a State Highway Fund decrease of \$521.8 million, or 22.7 percent, below the FY 2023 revised estimate. The request includes 2,283.3 FTE positions, which is unchanged from the FY 2023 revised number.

The **agency** request includes the following adjustments:

- 1. SALARIES AND WAGES.** The request includes an increase of \$8.1 million, all from the State Highway Fund, for salaries and wages expenditures for FY 2024. This includes \$6.9 million for a pay plan among certain critical positions, such as equipment operators, engineering technicians, equipment mechanics, and professional engineers. The agency indicates this pay plan would affect approximately 1,500 FTE positions, with all positions in the plan receiving at least a 5.0 percent pay increase and certain positions, such as equipment mechanics and civil engineers, receiving more. Other increases in salary and wages expenditures are attributed to adjustments for employer contributions to fringe benefits agency-wide.
- 2. ENGINEERING CONTRACTUAL SERVICES.** The request includes a decrease of \$2.5 million in contractual engineering services for FY 2024. The decrease is attributable to decreased services in the Administration Program (\$3.3 million), partially offset by increased services in the Transportation Planning and Model Support Program (\$1.3 million).

3. **HEAVY EQUIPMENT.** The request includes an increase of \$3.5 million for the replacement of heavy equipment to support highway maintenance in FY 2023. The agency notes this increase would restore one-time reductions for heavy equipment in FY 2023 and resume the regular schedule of equipment replacement.
4. **INFORMATION TECHNOLOGY.** The request includes an increase of \$930,000 for development and maintenance of numerous IT platforms utilized throughout the agency. Platforms include traffic safety data collection, project management, grants management, bridge inspection, and right-of-way land inventory.
5. **TRANSPORTATION PLANNING TECH DEVELOPMENT.** The request includes a decrease of \$1.0 million, from the Transportation Technology Development Fund, in aid to local governments for development of innovative technologies in vehicular and air transportation.
6. **AVIATION.** The request includes an increase of \$2.9 million for the Kansas Airport Improvement Program, which provides grants to local airports for planning and facilities improvements for FY 2024.
7. **PUBLIC TRANSIT.** The request includes a decrease of \$3.6 million in assistance for the transport of persons with disabilities, older adults, and the general public. The decrease is attributable to decreased funding from the Federal Transit Administration.
8. **RAIL SERVICE IMPROVEMENT FUND.** The request includes a decrease of \$13.4 million for rehabilitation and safety improvements to railroads. The decrease is primarily attributed to decreased federal funding.
9. **SHORT LINE RAIL IMPROVEMENT FUND.** The revised estimate includes a decrease of \$7.2 million for short-line rail improvements. An annual transfer of \$5.0 million from the State Highway Fund to the this fund is scheduled to cease after FY 2023, pursuant to 2020 SB 173, or the IKE Transportation Plan.
10. **LOCAL PROJECTS.** The request includes an increase of \$665,875 from the Special City and County Highway Fund as formula grants to cities and counties for preservation and improvements of local roads, streets, and bridges. The increase is attributed to increased revenue from motor fuel taxes.
11. **CONSTRUCTION EXPANSION - CI.** The request includes a decrease of \$729.4 million in capital improvements (CI) expansion projects. The decrease is primarily due to decreased Non-Interstate capacity projects (\$556.9 million) and Interstate capacity projects (\$8.0 million), partially offset by increased cost share projects (\$8.0 million) that require a 15.0 percent non-state cash match.
12. **CONSTRUCTION PRESERVATION - CI.** The request includes an increase of \$23.1 million in capital improvement preservation projects to maintain roads and bridges in as-built condition. The increase is primarily attributable to increased highway bridge replacement (\$71.9 million), partially offset by decreased roadway improvement projects for Non-Interstates (\$38.0 million) and Interstate (\$15.6 million) highways.
13. **CONSTRUCTION MODERNIZATION - CI.** The request includes an increase of \$173.3 million in capital improvements modernization projects to bring roads up to current standards. The increase is primarily attributed to increased Non-Interstate roadway

improvements (\$195.0 million), partially offset by decreased integration of innovative technologies (\$21.1 million), such as Connected Vehicles Infrastructure.

14. **CONSTRUCTION LOCAL - CI.** The request includes an increase of \$10.5 million in capital improvements local projects. The increase is attributable to increases funding for Federal Aid projects (\$31.7 million), partially offset by decreases in the City Connecting Link Program (\$19.1 million) and the Local Bridge Transfer Program (\$2.3 million).
15. **BUILDINGS - CI.** The request includes a decrease of \$8.7 million in capital improvements expenditures for buildings. The decrease is primarily attributed to expenditures for the initial phase of constructing the District One Headquarters in Topeka that do not reoccur for FY 2024.
16. **DEBT SERVICE.** The revised estimate includes a decrease of \$135.5 million, all from the Highway Bond Debt Service Fund, for FY 2024. This includes decreased payments for debt principal (\$128.0 million) and interest (\$7.3 million).
17. **ALL OTHER ADJUSTMENTS.** Other adjustments include a decrease of \$300,000 from the State Safety Fund for drivers training courses in Kansas schools and truck driver training in area technical colleges.

GOVERNOR'S RECOMMENDATION

The **Governor** recommends \$2.1 billion, including \$1.8 billion from the State Highway Fund, in expenditures for FY 2024. This is an all funds decrease of \$4.7 million, or 0.2 percent, and a State Highway Fund decrease of \$433,415, or less than 0.1 percent, below the FY 2024 requested amount. The recommendation includes 2,283.3 FTE positions, which is unchanged from the FY 2024 requested number.

The **Governor's** recommendation includes the following adjustments:

18. **SALARIES AND WAGES.** The recommendation includes a decrease of \$433,415, all from the State Highway Fund, for an agency plan for salary increases for certain critical positions for FY 2024. The decrease is due the Governor recommending a modified pay plan that reduces a pay increase for civil engineers from 25.0 percent to 17.5 percent (Item 1).
19. **REVISED HIGHWAY REVENUE ESTIMATE.** The recommendation includes a decrease of \$4.2 million, all from the Special City and County Highway Fund, budgeted as aid to local units of government for FY 2024. The revenue decrease is due a decreased revised estimate from the Highway Revenue Estimating Group.

SUPPLEMENTAL REQUESTS

FIGURE 9 FY 2023 SUPPLEMENTALS							
Item	Agency Recommendation				Governor's Recommendation		
	SGF	All Funds	FTE		SGF	All Funds	FTE
Buildings - CI Cost Increases	\$ -	\$ 8,764,784	--	\$ -	\$ -	\$ 8,764,784	--
TOTAL	\$ -	\$ 8,764,784	--	\$ -	\$ -	\$ 8,764,784	--

BUILDINGS - CAPITAL IMPROVEMENTS COST INCREASES

The agency requests \$8.8 million, all from State Highway Fund, for increased capital improvement (CI) costs for building projects in FY 2023. Since July 2021, the agency has observed cost increases for capital improvement projects of nearly 50.0 percent, which is attributed to inflationary effects. These cost increases resulted in the delay some projects, such as shifting bay extension and electrical systems upgrades at the Wichita Hillside Area Shop from FY 2022 to FY 2023.

This request totaling \$8.8 million would address rising capital improvement costs for the following projects in FY 2023:

- \$5.5 million for construction of the new District One Headquarters in Topeka
- \$2.7 million for Subarea Modernization; and
- \$600,000 for rehabilitation and repair costs.

The Governor recommends adoption of this request.

FEDERAL BIPARTISAN INFRASTRUCTURE LAW

The federal Infrastructure Investment and Jobs Act, also known as the Bipartisan Infrastructure Law (BIL), was enacted on November 15, 2021. The agency estimates that the State of Kansas will receive \$3.8 billion in formula funds over a period of five years. Total formula funding from BIL over this five-year period includes the following:

- \$2.6 billion for highways;
- \$225.0 million for bridge replacement and repair;
- \$272.0 million for public transit;
- \$109.0 million for airports;
- \$40.0 million for transportation electrification;
- \$100.0 million for broadband;
- \$424.0 million for water infrastructure;
- \$25.0 million for infrastructure improvement resilient to weather events; and
- \$14.0 million for cybersecurity.

Of this \$3.8 billion, the agency estimates receiving \$750.0 million in formula funding above previous federal allocations over a period of five years. This equates to \$150.0 annually, which the agency anticipates expending for highways (\$90.0 million), bridges (\$45.0 million), transportation electrification (\$8.0 million), rural transit (\$3.7 million), and carbon reduction (\$4.3 million). This excludes any non-formula funding the agency may receive through competitive grants.

INTERIM COMMITTEE RECOMMENDATION

During the 2022 Interim, the Legislative Budget Committee included the following recommendation in its report to the 2023 Legislative:

- KDOT should consider conducting a cost analysis study to construct or enhance mass transit systems in Johnson, Sedgwick, and Wyandotte counties to address economic growth in those areas and changing travel behaviors. The study should propose what such transit systems would look like and account for any federal funds estimated to be available in future years.

PROGRAM AND PERFORMANCE MEASURES OVERVIEW

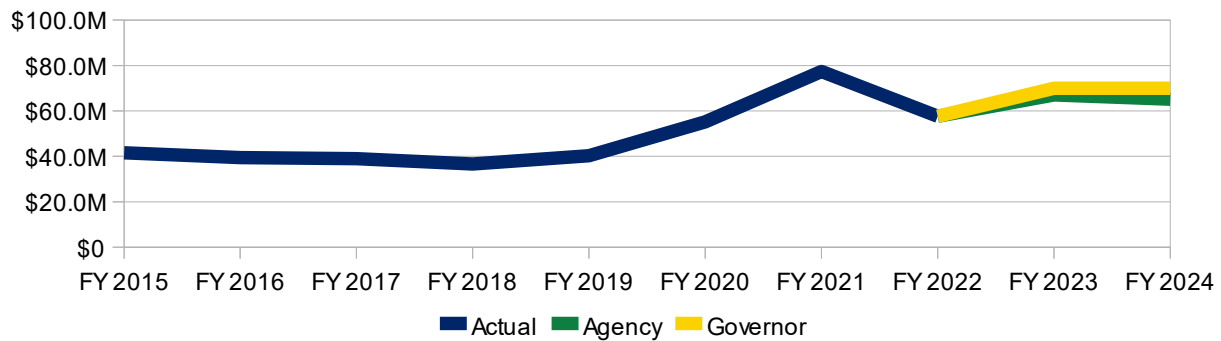
FIGURE 10 EXPENDITURES AND FTE POSITIONS BY PROGRAM, FY 2022 – FY 2024					
Programs	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Expenditures:					
Administration	\$ 57,619,882	\$ 67,046,221	\$ 67,046,221	\$ 65,225,951	\$ 65,105,078
Transportation Planning and Modal Support	73,546,921	147,130,227	147,130,227	125,840,798	125,802,364
Local Support	178,523,555	185,137,291	181,623,640	185,548,350	181,259,302
Maintenance	166,003,223	165,257,880	165,257,880	173,278,583	173,258,712
Construction	1,568,481,120	2,264,090,102	2,264,090,102	1,600,562,121	1,600,370,318
TOTAL	\$ 2,044,174,701	\$ 2,828,661,721	\$ 2,825,148,070	\$ 2,150,455,803	\$ 2,145,795,774
FTE Positions:					
Administration	396.8	418.8	418.8	418.8	418.8
Transportation Planning and Model Support	90.0	108.5	108.5	108.5	108.5
Local Support	23.0	23.0	23.0	23.0	23.0
Maintenance	1,142.0	1,110.0	1,110.0	1,110.0	1,110.0
Construction	645.5	623.0	623.0	623.0	623.0
TOTAL	2,297.3	2,283.3	2,283.3	2,283.3	2,283.3

PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

ADMINISTRATION

FIGURE 11
ADMINISTRATION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5006, KSA 75-3717, KSA 68-2303 *et seq.*, KSA 68-2320 *et seq.*, KSA 75-3739, KSA 68-2315, KSA 75-6401-75-6407, KSA 75-3734, Title 23 Code of Federal Regulations; 23 USC 112

PROGRAM GOALS: • Provide the direction, planning, coordination, communication, and administrative support that foster an integrated, multi-modal transportation system to meet the needs of Kansas.

The state goal of the Administration program is to provide the direction, planning, coordination, communication, and administrative support that foster an integrated, multi-modal transportation system to meet the needs of Kansas. KDOT maintains a central office with the state divided into six districts.

This program coordinates public outreach through media, legislative, and intergovernmental relations. To achieve these goals, this program is composed of the following three subprograms: Administration, Office of the Secretary, and Operations Support.

FIGURE 12
ADMINISTRATION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Bridges on the State Highway System in "Good" Condition	70.7%	71.0%	71.7%	71.0%	70.0%
2. Percent of Bridges on the State Highway System in "Poor" Condition*	1.9%	2.4%	1.9%	2.6%	2.4%
3. Percent of Interstate State Highway System Miles Classified as "Good" for Pavement Condition*	57.0%	58.0%	58.0%	59.0%	60.0%
4. Percent of Non-Interstate State Highway System Miles Classified as "Good" for Pavement Condition	59.0%	59.0%	59.0%	60.0%	61.0%
5. Percent of Projects Let within 120 Days of the Originally Scheduled Let Date	86.0%	84.0%	86.0%	90.0%	90.0%
6. Percent of Highway Construction Projects Completed Over (+) or Under (-) Highway Budget	1.7%	1.9%	1.2%	0.0%	0.0%
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	30,434,010	7,554,512		3,024,679	-
All Other Funds	46,978,287	50,065,370		64,021,542	65,105,078
TOTAL	\$77,412,297	\$57,619,882		\$67,046,221	\$65,105,078
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	40.2 %	(25.6) %		16.4 %	(2.9) %
FTE Positions	371.8	396.8		418.8	418.8
*Performance measure not evaluated by the Office of Governor.					

BUDGET ANALYSIS

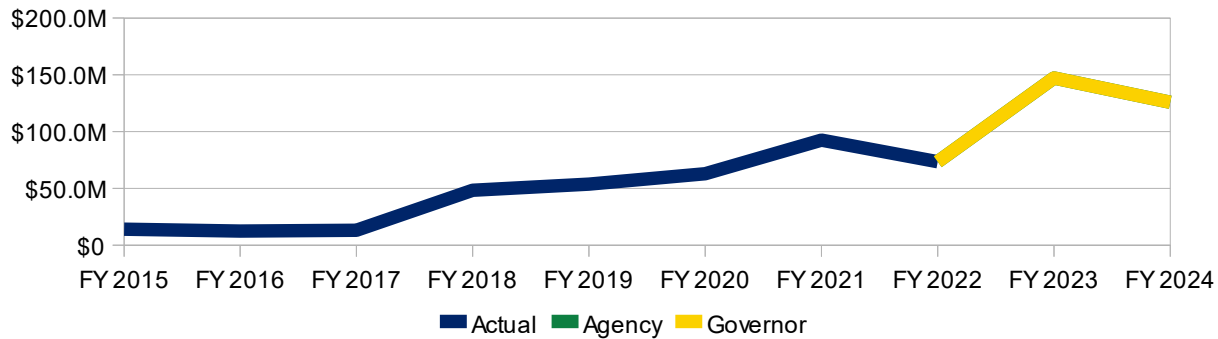
The **agency** requests \$65.2 million, all from the State Highway Fund, for the Administration program for FY 2024. This is a decrease of \$1.8 million, or 2.7 percent, below the FY 2023 revised estimate. The decrease is attributable to decreased expenditures for contracted engineering services (\$3.3 million), which is due to decreased federal funding. The decrease is partially offset by increased expenditures for information systems consulting (\$780,00) and salaries and wages (\$760,332).

The **Governor** recommends \$65.1 million, all from the State Highway Fund, for the Administration program for FY 2024. This is a decrease of \$120,873, all from the State Highway Fund, or 0.2 percent, below the FY 2024 requested amount. The decrease is due to the Governor recommending a modified pay plan that reduces a pay increase for civil engineers.

TRANSPORTATION PLANNING AND MODAL SUPPORT

FIGURE 13

TRANSPORTATION PLANNING AND MODAL SUPPORT EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • Federal Highway Safety Act of 1966, 23 USC Chapter 4, KSA 75-5009, KSA 75-5032 through 75-5048, KSA 68-2314b, 49 USC 5311(f), KSA 68-5010, KSA 75-5011, and KSA 75-5061

PROGRAM GOALS: • Provide planning, coordination, and assistance to ensure a safe, efficient, and reliable multi-modal transportation network on and off the State Highway System.

The stated goal of the Transportation Planning and Modal Support program is to provide planning, coordination, and assistance to ensure a safe, efficient, and reliable multi-modal transportation network on and off the State Highway System. The Transportation Planning and Modal Support program handles the planning and management of the agency's transportation program efforts, such as the Eisenhower Legacy Transportation Program (IKE). The program provides for capital and

operating assistance for public transportation, preservation or improvement of rail service through loans or grants, improvement of public-use aviation facilities, and highway safety activities designed to reduce traffic accidents and fatalities through modification of driver behavior. To achieve these goals, the management program is composed of the following five subprograms: Traffic Safety, Transit, Transportation Planning, Aviation, and Rail and Freight.

FIGURE 14

TRANSPORTATION PLANNING AND MODAL SUPPORT, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Fatalities Per Hundred Million Vehicles Miles Traveled on all Roads in Kansas	1.36	1.38	1.44	N/A	N/A
2. Percentage of Drivers and Passengers Using Safety Belts*	86.0%	86.0%	86.0%	87.0%	88.0%
3. Percent of Counties with Transit Services Available	84.0%	90.0%	85.7%	89.0%	90.0%
4. Annual Ridership for Rural Public Transit Operators in Kansas*	1,111,907	1,804,527	1,703,727	1,630,009	1,470,400
5. Annual Ridership for Urban Public Transit Operators in Kansas*	3,386,886	4,807,272	4,769,875	4,680,472	4,222,952
6. Number of Modernization Miles Programmed for Construction	48	66	51	43	117
7. Number of Modernization Bridges and Culverts Programmed for Construction	25	9	12	1	36

FIGURE 14

TRANSPORTATION PLANNING AND MODAL SUPPORT, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
8. Percent of Kansas Aviation Airport Improvement Program Dollars Funded of Total Dollars Requested*	18.0%	10.0%	16.0%	20.0%	20.0%
Output Measure:					
9. Number of Public Use Airports Inspected	7	43	19	43	44
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	4,684,979	4,611,172		915,000	1,015,000
All Other Funds	87,950,728	68,935,749		146,215,227	124,787,364
TOTAL	\$ 92,635,707	\$ 73,546,921		\$ 147,130,227	\$ 125,802,364
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	47.2 %	(20.6) %		100.0 %	(14.5) %
FTE Positions	80.0	90.0		108.5	108.5
*Performance measure not evaluated by the Office of Governor.					

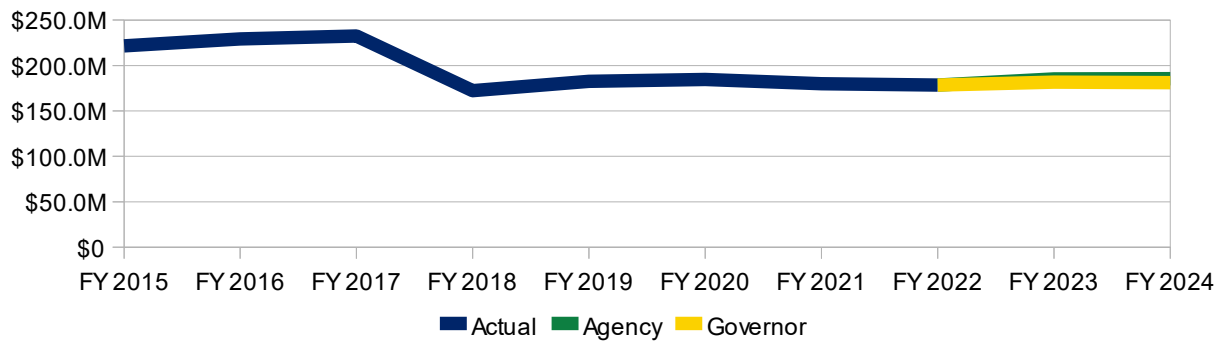
BUDGET ANALYSIS

The **agency** requests \$125.8 million, including \$78.4 million from the State Highway Fund, for the Transportation Planning and Modal Support program for FY 2024. This is an all funds decrease of \$21.3 million, or 14.5 percent, and a State Highway Fund decrease of \$3.2 million, or 3.9 percent, below the FY 2023 revised estimate. The decrease is attributable to decreased grants and assistance for rail service improvements (\$20.6 million) and public transit (\$3.6 million), which is primarily due to decreased federal funding. The decrease is partially offset by increased grants from the Kansas Airport Assistance Program (\$2.9 million) and increased engineering contractual services (\$1.3 million).

The **Governor** recommends \$125.8 million, including \$78.3 million from the State Highway Fund, for the Transportation Planning and Modal Support program for FY 2024. This is a decrease of \$38,434, all from the State Highway Fund, or less than 0.1 percent, below the FY 2034 requested amount. The decrease is due to the Governor recommending a modified pay plan that reduces a pay increase for civil engineers.

LOCAL SUPPORT

FIGURE 15
LOCAL SUPPORT EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 79-3425, KSA 79-3425c, KSA 68-2301 *et seq.*, KSA 68-169, KSA 68-412, KSA 68-2301 *et seq.*, Title 23 Code of Federal Regulations

PROGRAM GOALS: • Assist in providing safe, efficient, and reliable local transportation systems.

The stated goal of the Local Support program is to assist in providing safe, efficient, and reliable local transportation systems. This program provides planning and financial assistance to local governments and administers both state and federal funding for city and county roads, street, and bridge improvements; rural public transportation planning and assistance; transportation for older adults and people with disabilities; and highway safety plans and programs. The Local Support program includes aid to local units of government through the Special City and County Highway Fund (SCCHF). The SCCHF receives funding from motor fuel taxes and motor carrier property taxes. The funds are distributed quarterly, with 57.0 percent

distributed to counties and 43.0 percent distributed to cities. Each county receives a base allocation of \$5,000, with the remainder distributed on a formula based on motor vehicle registration fees, average daily vehicle miles traveled, and total road miles within each county. The city distribution is based on population. This program includes safety programs targeting seat belt usage, drunk driving, underage drinking, and community awareness such as the “Click It or Ticket” and “You Drink, You Drive, You Lose” media campaigns. To achieve these goals, the Local Support program is composed of the two following subprograms: Special City and County Aid, and Local Projects.

FIGURE 16
LOCAL SUPPORT. PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Total Dollars (millions) Awarded to Local Public Authorities*	\$ 122.4	\$ 118.7	\$ 127.8	\$ 140.0	\$ 140.0
2. No. of Projects Awarded to Local Public Authorities	165	141	163	175	175
Financing	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	258,627		-	-
All Other Funds	180,115,028	178,264,928		181,623,640	181,259,302
TOTAL	<u>\$ 180,115,028</u>	<u>\$ 178,523,555</u>		<u>\$ 181,623,640</u>	<u>\$ 181,259,302</u>
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(2.5) %	(0.9) %		1.7 %	(0.2) %
FTE Positions	18.0	23.0		23.0	23.0

*Performance measure not evaluated by the Office of Governor.

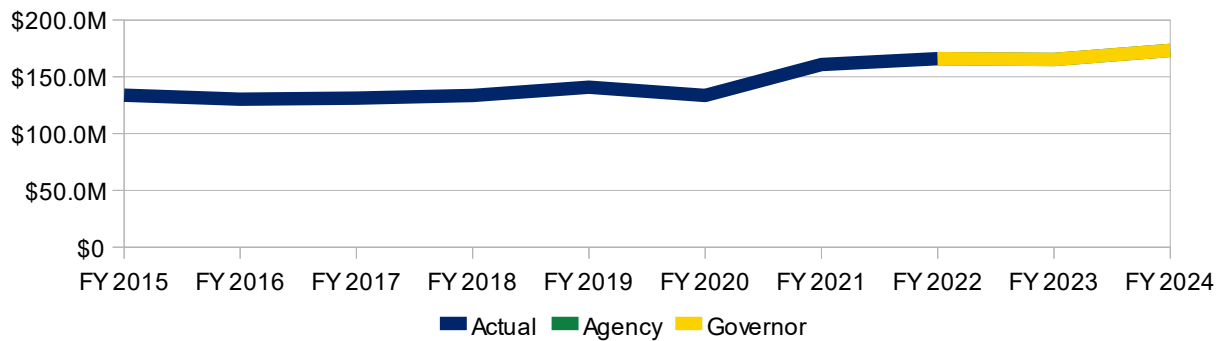
BUDGET ANALYSIS

The **agency** requests \$185.5 million, including \$26.6 million from the State Highway Fund, for the Local Support program for FY 2024. This is an all funds increase of \$411,059, or 0.2 percent, and a State Highway Fund decrease of \$254,816, or 0.9 percent, from the FY 2023 revised estimate. The increase is attributable to increased aid to local units of government from the Special City and County Highway Fund (\$665,875) for formula grants supporting local projects and increased salaries and wages expenditures (\$229,763). The increase is partially offset by decreased engineering contractual services (\$500,000).

The **Governor** recommends \$181.3 million, including \$26.6 million from the State Highway Fund, for the Local Support program for FY 2024. This is an all funds decrease of \$4.3 million, or 2.3 percent, and a State Highway Fund decrease of \$62,434, or less than 0.1 percent, below the FY 2024 requested amount. The all funds decrease includes decreased aid from the Special City and County Highway Fund (\$4.2 million) due to revised revenue estimates. The State Highway Fund decrease is due to the Governor recommending a modified pay plan that reduces a pay increase for civil engineers.

MAINTENANCE

FIGURE 17
MAINTENANCE EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • KSA 75-5001 *et seq.*, KSA 68-401 *et seq.*, KSA 75-5073 through 75-5076

PROGRAM GOALS: • Preserve the State Highway System as built or in an improved condition providing safe and reliable highway facilities.
• Maintain an interoperable statewide 800 MHz radio system to allow local units of government and other potential users onto the system.

The stated goal of the Maintenance program is to maintain the State Highway System providing safe and reliable highway facilities. The program contains all regular highway and bridge maintenance functions performed by the State. Regular maintenance activities are designed to preserve, repair, and restore the roadway system to its designed or accepted standards. System elements include travel-way surfaces, shoulders, roadsides, drainage facilities, bridges, signs, and markings. Also included are traffic services, such as lighting and signal operation, snow and ice removal, and operation of roadside rest areas.

Maintenance activities are undertaken to offset the effects of deterioration, damage, and vandalism. Deterioration includes the effects of aging, weather, material fatigue, and design and construction weaknesses. Activities also include repair of buildings and equipment essential to perform maintenance activities.

Funds also are provided to cities to assist in maintenance of routes designated as highway connecting links. Costs for maintenance of these links are apportioned between KDOT and the city as determined by agreement. KDOT reimburses cities and counties at the rate of \$5,000 per lane mile for links maintained. When cities enter into an agreement for the city connecting links to be maintained by the State, KDOT then becomes responsible for all maintenance on the connecting link.

Also included in this program are Communication System expenditures for the agency's interoperable communications towers. The agency maintains the interoperable statewide 800 MHz radio system for use by the State, KDOT, and local public safety agencies. Agency leasing expenditures are included as non-reportable expenditures, while federal funds for the program are included as reportable expenditures.

FIGURE 18

MAINTENANCE, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Total Level of Service for Maintenance Quality Assurance Program	89.0	89.5	89.4	89.0	89.0
2. Maintenance Expenditures Per Lane Mile	\$ 4,500	\$ 4,300	\$ 4,333	\$ 4,500	\$ 4,500
3. Percent of Equipment Exceeding Minimum Usage or Age in Years for Replacement Consideration*	49.0%	45.0%	48.0%	43.0%	43.0%
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2025
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	160,911,270	166,003,223		165,257,880	173,258,712
TOTAL	\$ 160,911,270	\$ 166,003,223		\$ 165,257,880	\$ 173,258,712
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	20.5 %	3.2 %		(0.4) %	4.8 %
FTE Positions	1,166.0	1,142.0		1,110.0	1,110.0

*Performance measure not evaluated by the Office of Governor.

BUDGET ANALYSIS

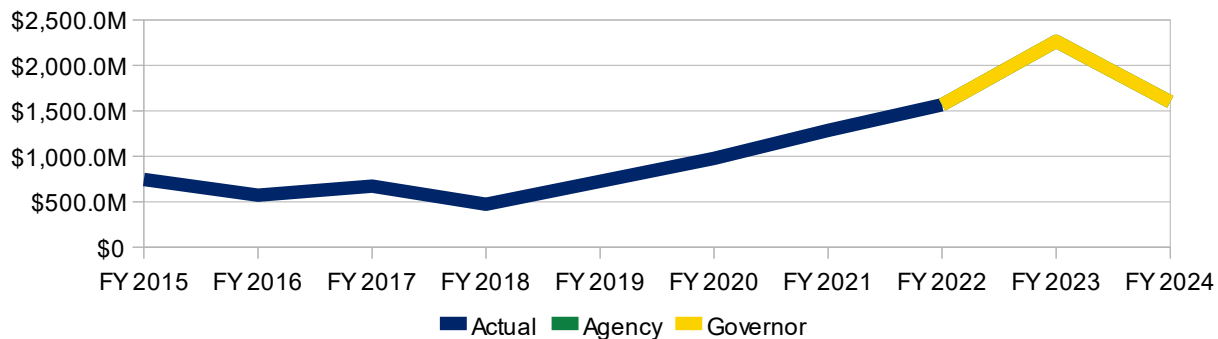
The **agency** requests \$173.3 million, including \$171.9 million from the State Highway Fund, for the Maintenance program for FY 2024. This is an all funds increase of \$8.0 million, or 4.9 percent, and a State Highway Fund increase of \$8.7 million, or 5.3 percent, above the FY 2023 revised estimate. The increase is attributable to increased expenditures for replacement of heavy equipment (\$3.5 million), which the agency notes would restore one-time reductions for this purpose in FY 2023. The increase is also attributable to increased salaries and wages

expenditures (\$4.1 million), which includes a pay increase for equipment operators and engineers.

The **Governor** recommends \$173.3 million, including \$171.9 million from the State Highway Fund, for the Maintenance program for FY 2024. This is a decrease of \$19,871, all from the State Highway Fund, or less than 0.1 percent, below the FY 2024 requested amount. The decrease is due to the Governor recommending a modified pay plan that reduces a pay increase for civil engineers.

CONSTRUCTION

FIGURE 19
CONSTRUCTION EXPENDITURES, FY 2015 – FY 2024



STATUTORY BASIS: • *Kansas Constitution* Article II, Title 23 Code of Federal Regulations, 49 USC 24, KSA 68-401, KSA 68-404, KSA 68-406, KSA 68-407, KSA 68-413 *et seq.*, KSA Chapter 26, KSA 75-5001 *et seq.*, KSA 75-5006 *et seq.*

PROGRAM GOALS: • Develop and construct projects that continue to provide a quality state highway network that effectively meets the needs of the traveling public.

The stated goal of the Construction program is to develop and construct projects that continue to provide a quality state highway network. The program includes functions and activities associated with constructing new highways and performing major renovations of existing state highways and facilities.

The program is divided into eight subprograms: Debt Service, Design/Right of Way, Construction Inspection, Expansion (State Projects), Modernization, Buildings, Local Construction, and Preservation. Activities include right-of-way purchase, design, construction supervision, materials testing, facilities construction and remodeling, and payment of principal and interest on construction financed through the issuance of bonds. In addition, federal aid to local governments is included in this program. Highway construction projects are classified as preservation, modernization, or expansion/enhancement.

PRESERVATION

Preservation functions are intended to protect public investment by preserving the as-built condition as long as possible and minimizing the need for major improvements. Preservation activities include resurfacing, bridge painting, bridge and culvert repair, major sign replacement, and safety improvements.

MODERNIZATION

This program encompasses activities that bring a roadway or intersection up to current design standards. This can be accomplished by widening or adding shoulders, flattening hills, or removing curves in a road.

EXPANSION/ENHANCEMENT

This program includes projects that are designed to improve safety, relieve congestion, improve access, and enhance economic development. The categories are corridor improvements, bypass construction, and interchange and separation improvements. Projects must be on the State Highway System or a logical addition to the State Highway System.

FIGURE 20
CONSTRUCTION, PERFORMANCE MEASURES

	Actual FY 2021	Actual FY 2022	Actual 3-Year Avg.	Target FY 2023	Target FY 2024
Outcome Measure:					
1. Percent of Highway Construction Project Completed on Time or Early	95.0%	83.0%	86.0%	90.0%	98.0%
2. Number of Bridges and Culverts Repaired and Repainted	38	42	39	69	44
3. Number of Preservation Miles Programmed for Construction	1,600	1,821	1,769	1,586	1,586
4. Number of Preservation Bridges and Culverts Programmed for Construction	91	111	88	119	103
Financing					
	Actual FY 2021	Actual FY 2022		Governor FY 2023	Governor FY 2024
SGF	\$ -	\$ -		\$ -	\$ -
Federal Funds	-	-		-	-
All Other Funds	1,286,552,960	1,568,481,120		2,264,090,102	1,600,370,318
TOTAL	\$ 1,286,552,960	\$ 1,568,481,120		\$ 2,264,090,102	\$ 1,600,370,318
Percentage Change:					
SGF	-- %	-- %		-- %	-- %
All Funds	(31.5) %	21.9 %		44.3 %	(29.3) %
FTE Positions	644.2	645.5		623.0	623.0

BUDGET ANALYSIS

The **agency** requests \$1.6 billion, including \$1.4 billion from the State Highway Fund, for the Construction program for FY 2024. This is an all funds decrease of \$663.5 million, or 29.3 percent, and a State Highway Fund decrease of \$528.2 million, or 26.9 percent, below the FY 2023 revised estimate. The decrease is attributable to decreased capital improvements for expansion projects (\$729.4 million) and buildings (\$8.7 million), as well as decreased debt service on highway bonds (\$135.3 million). The decrease is partially offset by increased capital improvements for modernization projects (\$173.3 million) and preservation projects (\$23.1 million). The decrease is also partially

offset by increase salaries and wages expenditures (\$2.8 million), which includes a pay increase for equipment operators and engineers.

The **Governor** recommends \$1.6 billion, including \$1.4 billion from the State Highway Fund, for the Construction program for FY 2024. This is a decrease of \$191,803, all from the State Highway Fund, or less than 0.1 percent, below the FY 2024 requested amount. The decrease is due to the Governor recommending a modified pay plan that reduces a pay increase for civil engineers.

DEBT SERVICE

FIGURE 21
DEBT SERVICE, GOVERNOR'S RECOMMENDATION, FY 2023 – FY 2024

	Principal	FY 2023 Interest	Total	Principal	FY 2024 Interest	Total
TOTAL	\$231,410,000	\$ 72,155,372	\$303,565,372	\$103,415,000	\$ 64,870,110	\$ 168,285,110
Financing:						
SGF	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-	-
All Other Funds	231,410,000	72,155,372	303,565,372	103,415,000	64,870,110	168,285,110
TOTAL	\$231,410,000	\$ 72,155,372	\$303,565,372	\$103,415,000	\$ 64,870,110	\$ 168,285,110

This section details principal and interest costs related to bond debt for KDOT. These expenditures are included as part of the Construction program. At the beginning of FY 2023, outstanding transportation programs debt totaled \$2.3 billion with \$1.7 billion in projected principal payments and \$528.8 million in interest payments.

The final payment of \$29.3 million is scheduled for FY 2038.

CAPITAL IMPROVEMENTS

The Kansas Department of Transportation (KDOT) maintains approximately 980 buildings, comprising approximately 3.0 million square feet. Structures include 208 buildings housing KDOT and Kansas Highway Patrol personnel, offices, shops, and labs, and 772 support structures functioning as chemical, equipment,

and materials storage facilities, as well as wash buildings. In addition, there are 36 Safety Rest Areas buildings that are maintained throughout the state. These expenditures are included as part of the Construction program; the following table is provided as a breakdown for additional detail on buildings expenditures.

FIGURE 22
CAPITAL IMPROVEMENTS, FY 2022 – FY 2024

	Actual FY 2022	Agency FY 2023	Governor FY 2023	Agency FY 2024	Governor FY 2024
Projects:					
Rehabilitation and Repair	\$ 2,776,606	\$ 4,952,741	\$ 4,952,741	\$ 5,000,000	\$ 5,000,000
Reroof Buildings	640,174	528,385	528,385	719,916	719,916
Subarea Modernization	10,453,906	8,688,569	8,688,569	9,214,237	9,214,237
Purchase Land	59,955	456,756	456,756	45,000	45,000
District Two Annex	10,607	-	-	-	-
District Five Shop Expansion	1,449,278	-	-	-	-
Chemical Storage Facilities	1,091	256,876	256,876	268,993	268,993
District Five Area Five Shop Modernization	146,900	-	-	-	-
Relocate Area / Construction Office - Concordia	3,986,245	-	-	-	-
Construct District One Headquarters - Topeka	-	16,693,228	16,693,228	7,507,918	7,507,918
Area Shop Bay Extension and Electrical Update	-	1,660,980	1,660,980	1,739,328	1,739,328
TOTAL	\$ 19,524,762	\$ 33,237,535	\$ 33,237,535	\$ 24,495,392	\$ 24,495,392
Financing:					
SGF	\$ -	\$ -	\$ -	\$ -	\$ -
Federal Funds	-	-	-	-	-
All Other Funds	19,524,762	33,237,535	33,237,535	24,495,392	24,495,392
TOTAL	\$ 19,524,762	\$ 33,237,535	\$ 33,237,535	\$ 24,495,392	\$ 24,495,392

FY 2023 CAPITAL IMPROVEMENTS

The **agency** submits a revised estimate of \$33.2 million, all from the State Highway Fund, in capital improvements for buildings in FY 2023. This is an increase of \$10.2 million above the FY 2023 approved amount. The increase is primarily attributable to the agency's supplemental request of \$8.8 million for rising capital improvement costs related to inflationary effects for the following projects:

- \$5.5 million for the District One Headquarters construction;

- \$2.7 million for Subarea Modernization; and
- \$600,000 for rehabilitation and repair costs.

REHABILITATION AND REPAIR. The agency requests \$5.0 million for rehabilitation and repair in FY 2023. Individual locations and repair specifics vary from year to year depending on wear and natural events. Any improvement project or space alteration is

based on a building/site condition analysis and an assessment of the impact on operating functions. Expenditures target repairs and equipment replacements for improved energy efficiency, emergency repairs, and other unanticipated utility-related occurrences at the building. In addition, this program includes repairs to the non-structural improvements to the land (e.g. sidewalks and parking lots.)

REROOFING FOR NINE LOCATIONS. The agency requests \$538,385 for reroofing projects at nine locations. The agency states that determination to reroof is based upon the following factors: a) age of roof, b) current roof condition, c) storm damage, d) previous maintenance, e) economic of repair versus replacement, and f) the effects of leaks on building contents.

Reroofing locations in FY 2023 include:

- Anthony Dome, Ashland Dome, Belleville Motor Carrier (MC) Station, Manhattan Dome, Norton Cone, Pratt Cone, Troy Cone, and Waverly Dome.

SUBAREA MODERNIZATIONS FOR FOUR LOCATIONS. The agency requests \$8.7 million for subarea modernizations for four locations. The agency states that subarea facilities were constructed in the late 1950s and early 1960s, and these facilities are insufficient to accommodate modern equipment and technologies.

Subarea modernization locations in FY 2023 include:

- Beloit, Blaine, Iola, and Sharon Springs.

LAND PURCHASE. The agency requests \$456,756 for the purchase of land in FY 2023. The agency states these land purchases support or improve KDOT operations and include requests for: land along the highway to provide an area to mix and store maintenance materials; land adjacent to a current KDOT facility to allow expansion of storage and operations rather than relocate; or land to relocate a KDOT facility for safety and effectiveness.

Land purchase locations in FY 2023 include:

- Garnett, Independence, Salina, and Topeka.

CHEMICAL STORAGE FACILITIES. The agency requests \$256,876 for the construction of a 1,000-ton chemical storage facility in Pratt in FY 2023. The agency states these facilities are constructed where existing storage is inadequate.

CONSTRUCT DISTRICT ONE HEADQUARTERS IN TOPEKA. The agency requests \$16.7 million for the initial phase of a two-year project to construct a new District One Headquarters in Topeka in FY 2023. The total project cost is estimated at \$24.2 million. Expenditures in FY 2023 are for construction of the District One Maintenance Shop and Supply Stockroom.

The District One Headquarters is responsible the administering the construction, maintenance, and materials supporting state highways among 17 counties in northeast Kansas, which includes the Kansas City and Topeka metropolitan areas. The current complex, located at 121 Southwest 21st Street in Topeka, includes an office and maintenance shop originally constructed in 1934. The agency indicates the current facility is inadequate to store modern vehicles and requires transport of heavy equipment through the congested urban core.

This construction project will relocate and consolidate on a single site the following facilities: District One Headquarters Office, Maintenance Shop, and Supply Stockroom on existing KDOT property at Southwest 21st Street and Rice Road, near the I-70 interchange in east Topeka. Future plans include relocating the District One Materials Lab to this site in the out years.

The proposed Maintenance Shop would be a 32,000-square-foot structure that includes equipment repair bays, welding shops, paint booth, and wash bays. Space would provide equipment supply storage, employee break rooms, rest rooms, and a shop supervisor office.

AREA SHOP BAY EXTENSION AND ELECTRICAL UPDATE. The agency requests \$1.7 million to extend bays and update electrical systems at area shops. Shop bays are currently 40 feet in depth, which is insufficient to house some equipment and creates safety concerns when working on large equipment. This project extends bays by 30 feet and adds an overhead exit door affording drive-through access. A 3-ton, 100-foot-long overhead rail crane will be installed to provide lift capabilities.

The project will also consolidate electrical systems from different portions of the shop building and update main service panels to 800 amp 3-phase 208-volt service. This would replace the existing 400-amp services panels that do not meet current code requirements.

Updates in FY 2023 are scheduled for the Wichita Hillside shop.

The **Governor** concurs with the agency estimate for capital improvements in FY 2023.

FY 2024 CAPITAL IMPROVEMENTS

The **agency** requests \$24.5 million, all from the State Highway Fund, in capital improvements for buildings for FY 2024. This is a decrease of \$8.7 million below the FY 2023 revised estimate. The decrease is primarily attributed to expenditures for the initial phase of constructing the District One Headquarters Topeka that do not reoccur for FY 2024.

REHABILITATION AND REPAIR. The agency requests \$5.0 million for rehabilitation and repair for FY 2024. Individual locations and repair specifics vary from year to year depending on wear and natural events. Any improvement project or space alteration is based on a building/site condition analysis and an assessment of the impact on operating functions. Expenditures target repairs and equipment replacements for improved energy efficiency, emergency repairs, and other unanticipated utility-related occurrences at the building. In addition, this program includes repairs to the non-structural improvements to the land (e.g. sidewalks and parking lots).

REROOFING FOR NINE LOCATIONS. The agency requests \$719,916 for reroofing projects at nine locations. The agency states that determination to reroof completely is based upon the following factors: a) age of roof, b) current roof condition, c) storm damage, d) previous maintenance, e) economics of repair versus replacement, and f) the effects of leaks on building contents.

Reroofing locations for FY 2024 include:

- Abilene Salt Storage, Coldwater Cone,

Fort Scott Cone, Gage Metro Cone, Goodland Dome, Medicine Lodge Cone, Montgomery County Safety Rest Area, Seneca Cone, and Tribune Cone.

SUBAREA MODERNIZATIONS FOR FOUR LOCATIONS. The agency requests \$9.2 million for subarea modernizations for four locations. The agency states that subarea facilities were constructed in the late 1950s and early 1960s, and these facilities are insufficient to accommodate modern equipment and technologies.

Subarea modernization locations for FY 2024 include:

- Altoona, Atchison, Osage City, and Yates Center.

LAND PURCHASE. The agency requests \$45,000 for the purchase of land for FY 2024. The agency states these land purchases support or improve KDOT operations and include requests for: land along the highway to provide an area to mix and store maintenance materials; land adjacent to a current KDOT facility to allow expansion of storage and operations rather than relocate; or land to relocate a KDOT facility for safety and effectiveness.

Land purchase locations in FY 2024 include:

- Erie and Lyons.

CHEMICAL STORAGE FACILITIES. The agency requests \$268,993 for the construction of a 1,000-ton chemical storage facility in Kinsley for FY 2023. The agency states these facilities are constructed where existing storage is inadequate.

CONSTRUCT DISTRICT ONE HEADQUARTERS IN TOPEKA. The agency requests \$7.5 million for the final phase of a two-year project to construct a new District One Headquarters in Topeka for FY 2024. The total project cost is estimated at \$24.2 million. Expenditures for FY 2024 are for construction of the District One Administration building.

This construction project will relocate and consolidate on a single site the following facilities: District One Headquarters Office, Maintenance Shop, and Supply Stockroom on existing KDOT property at Southwest 21st Street and Rice Road, near the I-70 interchange in east Topeka. Future plans include relocating the District One Materials Lab to this site in the out years.

The proposed Administration office and conference building would be a standalone

14,000-square-foot structure with district staff office space, a conference room, employee break room, rest rooms, and storage.

AREA SHOP BAY EXTENSION AND ELECTRICAL UPDATE. The agency requests \$1.7 million to extend bays and update electrical systems at area shops. Shop bays are currently 40 feet in depth, which is insufficient to house some equipment and creates safety concerns when working on large equipment. This project extends bays by 30 feet and adds an overhead exit door affording drive-through access. A 3-ton, 100-foot-long overheard rail crane will be installed to provide lift capabilities.

The project will also consolidate electrical systems from different portions of the shop building and update main service panels to 800 amp 3-phase 208-volt service. This would replace the existing 400-amp services panels that do not meet current code requirements.

Updates for FY 2024 are scheduled for the Syracuse shop.

The **Governor** concurs with the agency request for capital improvements for FY 2024.