KANSAS LEGISLATIVE RESEARCH DEPARTMENT

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May 1, 2018

To: Curtis Tideman, Legislative Counsel

From: Edward Penner, Principal Research Analyst

Re: Combined Fiscal Effects of 2017 SB 19, 2018 Sub. for SB 423, and 2018 House Sub.

for SB 61

This memorandum describes the total amount of increased aid to schools for a six-year time frame beginning in state fiscal year (FY) 2018 attributable to 2017 SB 19, 2018 Sub. for SB 423, and 2018 House Sub. for SB 61. The combined effects of all three bills over that time frame total an increase of approximately \$1.007 billion in aid to schools. Approximately \$485.5 million of the increase is attributable to 2017 SB 19 for FY 2018 through FY 2023. Approximately \$368.0 million of the increase is attributable to both bills from the 2018 Session for FY 2019 through FY 2023. An additional \$153.3 million is attributable to increases in local aid for local option budgets (LOB) and increased employer contributions for the Kansas Public Employees Retirement System attributable to the increased aid provided by the three bills combined.

The largest single contributor to the increased aid is the increases in Base Aid for Student Excellence (BASE, formerly Base State Aid Per Pupil). SB 19 (2017) provided for a BASE of \$4,006 in FY 2018, \$4,128 in FY 2019, and inflationary increases for all years thereafter. The 2018 bills provided for scheduled BASE increases up to \$4,713 in FY 2023 and inflationary increases for all years thereafter. For purposes of this memorandum, increases attributable to estimated inflation levels are included in the amount for 2017 SB 19, and the difference between those inflationary increases and the increases scheduled into the 2018 bills are included in the amount for the 2018 legislation in the attached table. Additional increases include special education, Pre-K At Risk, funding for all-day kindergarten, and various changes to other weightings and education programs.

Additionally, for purposes of this memorandum, the state equalization aid for LOBs is included in the section for the bill to which the change of authority was attributable, but the local tax revenue used to finance LOBs is included in the table section labeled "Other Items," regardless of which year's bill the authority was attributable. Accordingly, the total amount of additional LOB authority would be the sum of the supplemental general state aid lines for each year and the LOB local authority line in the Other Items section.

For detailed information of all increases in all three bills, please see the attached table.

EFP/kal

Attachment

Combined Aid to Schools Effects by School Years – 2017 SB 19, 2018 Sub. for SB 423 and 2018 H. Sub. for SB 61

| | | 2017-18 | | 2018-19 | | 2019-20 | | 2020-21 | | 2021-22 | | 2022-23 | | Totals |
|--|----|-------------|----|-------------|----|---------------|----|---------------|----|-------------|----|-------------|----|---------------------------------------|
| 2017 SB 19 | | | | | | | | | | | | | | _ |
| BASE Increases | \$ | 113,820,619 | \$ | 84,790,000 | \$ | 23,066,438 | \$ | 37,971,740 | \$ | 44,605,038 | \$ | 45,500,484 | \$ | 349,754,320 |
| Special Education Increases | | 12,000,000 | | 12,000,000 | | 0 | | 0 | | 0 | | 0 | | 24,000,000 |
| Pre-K At Risk Increases | | 2,000,000 | | 2,000,000 | | 0 | | 0 | | 0 | | 0 | | 4,000,000 |
| All Day Kindergarten | | 60,090,000 | | 0 | | 0 | | 0 | | 0 | | 0 | | 60,090,000 |
| At Risk Weighting Increase | | 21,023,488 | | 0 | | 0 | | 0 | | 0 | | 0 | | 21,023,488 |
| Bilingual Weighting Change | | 4,687,421 | | 0 | | 0 | | 0 | | 0 | | 0 | | 4,687,421 |
| High Density At-Risk Change | | 4,170,246 | | 0 | | 0 | | 0 | | 0 | | 0 | | 4,170,246 |
| At Risk 10% Floor | | 2,511,762 | | 0 | | 0 | | 0 | | 0 | | 0 | | 2,511,762 |
| Professional Development | | 1,700,000 | | 0 | | 0 | | 0 | | 0 | | 0 | | 1,700,000 |
| Teacher Mentoring | | 800,000 | | 0 | | 0 | | 0 | | 0 | | 0 | | 800,000 |
| Declining Enrollment Weighting Phaseout | | (1,835,149) | | (1,835,149) | | 0 | | 0 | | 0 | | 0 | | (3,670,297) |
| Transportation Weighting Change | | 0 | | 0 | | 0 | | 0 | | (5,000,000) | | 0 | | (5,000,000) |
| Supp. Gen. State Aid Effects | | (2,372,551) | | 1,642,255 | | 3,387,045 | | 5,575,720 | | 6,549,744 | | 6,681,230 | | 21,463,443 |
| | | | | | | | | | | | | | | |
| Subtotals — 2017 SB 19 | \$ | 218,595,835 | \$ | 98,597,106 | \$ | 26,453,483 | \$ | 43,547,460 | \$ | 46,154,782 | \$ | 52,181,715 | \$ | 485,530,382 |
| | | | | | | | | | | | | | | |
| 2018 Sub. for SB 423 & H. Sub. for SB 61 | | | | | | | | | | | | | | |
| BASE Increases | \$ | 0 | \$ | 25,715,000 | \$ | 72,044,312 | \$ | - /- / | \$ | 52,055,869 | \$ | 51,044,072 | \$ | 258,473,817 |
| Special Education Increases | | 0 | | 32,400,000 | | 7,500,000 | | 7,500,000 | | 7,500,000 | | 7,500,000 | | 62,400,000 |
| Pre-K At Risk Increases | | 0 | | 0 | | 2,000,000 | | 2,000,000 | | 2,000,000 | | 0 | | 6,000,000 |
| At Risk 10% Floor Elimination | | 0 | | (2,511,762) | | 0 | | 0 | | 0 | | 0 | | (2,511,762) |
| ACT and Workkeys | | 0 | | 2,800,000 | | 0 | | 0 | | 0 | | 0 | | 2,800,000 |
| Teacher Mentoring | | 0 | | 500,000 | | 0 | | 0 | | 0 | | 0 | | 500,000 |
| Mental Health and JAG-K Pilot Programs | | 0 | | 7,515,000 | | 0 | | 0 | | 0 | | 0 | | 7,515,000 |
| Transportation Weighting Change | | 0 | | 1,800,000 | | 0 | | 0 | | 5,500,000 | | 0 | | 7,300,000 |
| Supp. Gen. State Aid Effects | | 0 | | 20,777,912 | | 1,012,500 | | 1,012,500 | | 1,755,000 | | 1,012,500 | | 25,570,412 |
| Culturals 2010 Cult for CD 122 0 | | | | | | | | | | | | | | |
| Subtotals — 2018 Sub. for SB 423 & | , | • | 4 | 00 006 150 | 4 | 02.556.042 | 4 | 60 427 064 | _ | 60.010.060 | | 50 550 572 | 4 | 252 247 457 |
| H. Sub. for SB 61 | \$ | 0 | \$ | 88,996,150 | \$ | 82,556,812 | \$ | 68,127,064 | \$ | 68,810,869 | \$ | 59,556,572 | \$ | 368,047,467 |
| Other Items (all bills combined) | | | | | | | | | | | | | | |
| Local Option Budget (Local Auth.) | \$ | 33,766,882 | \$ | (9,264,240) | \$ | 5,377,222 | \$ | 8,052,268 | \$ | 10,150,243 | \$ | 9,403,448 | Ś | 57,485,822 |
| KPERS Attributable to Increased Aid | Y | 15,257,000 | Y | 19,690,000 | Y | 15,900,000 | Ψ | 14,900,000 | Y | 15,300,000 | Ψ | 14,800,000 | Ψ. | 95,847,000 |
| KI ENS ACTIOURABLE to Increased Ald | | 13,237,000 | _ | 13,030,000 | _ | 13,300,000 | | 14,500,000 | | 13,300,000 | | 14,000,000 | | 33,047,000 |
| Subtotals — Additional Items | \$ | 49,023,882 | Ś | 10,425,760 | \$ | 21,277,222 | Ś | 22,952,268 | Ś | 25,450,243 | \$ | 24,203,448 | Ś | 153,332,822 |
| | , | -,, | • | -, -, | , | , ·, - | , | , -, 5 | • | -,, | • | , 22,110 | , | , - , |
| Totals | \$ | 267,619,717 | \$ | 198,019,016 | \$ | 130,287,517 | \$ | 134,626,792 | \$ | 140,415,895 | \$ | 135,941,735 | \$ | 1,006,910,671 |
| | = | | = | - | | - | = | | = | - | | - | = | · · · · · · · · · · · · · · · · · · · |