Wildlife, Parks, and Tourism Commission

Notice of Public Hearing

A public hearing will be conducted by the Wildlife, Parks, and Tourism Commission at 6:30 p.m., Thursday, March 28, 2019 at the Capitol Plaza Hotel, Emerald I & II, 1717 SW Topeka Blvd., Topeka, Kansas to consider the approval and adoption of proposed regulations of the Kansas Department of Wildlife, Parks, and Tourism.

A general discussion and workshop meeting on business of the Wildlife, Parks, and Tourism Commission will begin at 1:30 p.m., March 28 at the location listed above. The meeting will recess at approximately 5:00 p.m. and then resume at 6:30 p.m. at the same location for the regulatory hearing and more business. There will be public comment periods at the beginning of the afternoon and evening meeting for any issues not on the agenda and additional comment periods will be available during the meeting on agenda items. Old and new business may also be discussed at this time. If necessary to complete business matters, the Commission will reconvene at 9:00 a.m. March 29 at the location listed above.

Any individual with a disability may request accommodation in order to participate in the public meeting and may request the meeting materials in an accessible format. Requests for accommodation to participate in the meeting should be made at least five working days in advance of the meeting by contacting Sheila Kemmis, Commission Secretary, at (620) 672-5911. Persons with a hearing impairment may call the Kansas Commission for the Deaf and Hard of Hearing at 1-800-432-0698 to request special accommodations.

This 30-day notice period prior to the hearing constitutes a public comment period for the purpose of receiving written public comments on the proposed administrative regulations.

All interested parties may submit written comments prior to the hearing to the Chairman of the Commission, Kansas Department of Wildlife, Parks, and Tourism, 1020 S. Kansas Ave, Suite 200, Topeka, KS 66612 or to sheila.kemmis@ks.gov if electronically. All interested parties will be given a reasonable opportunity at the hearing to express their views orally in regard to the adoption of the proposed regulations. During the hearing, all written and oral comments submitted by interested parties will be considered by the commission as a basis for approving, amending and approving, or rejecting the proposed regulations.

The regulations, in addition to the previously published notice, that will be heard during the regulatory hearing portion of the meeting are as follows:

K.A.R. 115-25-8. This permanent regulation establishes the elk open season, bag limits, and permits. The proposed version of the regulation updates the season dates.

Economic Impact Summary: The proposal would generate approximately \$17,000 to the wildlife fee fund based on 2018 permit sales and an additional \$156,800 in collateral economic benefit to the State of Kansas. No other substantial economic impact to the department, other state agencies, small businesses, or individual members of the public is anticipated.

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Proposed

K.A.R. 115-25-9. This permanent regulation establishes deer open season, bag limits and permits. The proposed amendments would adjust season dates for the upcoming season.

Economic Impact Summary: The proposal would generate \$12,950,000 to the wildlife fee fund based on 2018 permit sales and an additional \$172,667,000 in collateral economic benefit to the State of Kansas. No other substantial economic impact to the department, other state agencies, small businesses, or individual members of the public is anticipated.

Copies of the complete text of each regulation and its respective economic impact statement may be obtained by writing the chairman of the Commission at the address above, electronically on the department's website at www.kdwpt.state.ks.us, or by calling (785) 296-2281.

Gerald Lauber, Chairman

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115-25-8. Elk; open season, bag limit, and permits. (a) The unit designations in this regulation shall have the meanings specified in K.A.R. 115-4-6b, except that the area of Fort Riley, subunit 2a, shall not be included as part of Republican-Tuttle, unit 2.

- (b) The open seasons for the taking of elk shall be as follows:
- (1) The archery season dates and units shall be as follows:
- (A) Statewide, except Fort Riley, subunit 2a, and unit 1: September 16, 2019 through December 31, 2019.
 - (B) Fort Riley, subunit 2a: September 1, 2019 through September 30, 2019.
 - (2) The firearm season dates and units shall be as follows:
- (A) Statewide, except Fort Riley, subunit 2a, and unit 1: August 1, 2019 through August 31, 2019; December 4, 2019 through December 15, 2019; and January 1, 2020 through March 15, 2020.
 - (B) Fort Riley, subunit 2a:
 - (i) First segment: October 1, 2019 through October 31, 2019.
 - (ii) Second segment: November 1, 2019 through November 30, 2019.
 - (iii) Third segment: December 1, 2019 through December 31, 2019.
 - (3) The muzzleloader season dates and units shall be as follows:
- (A) Statewide, except Fort Riley, subunit 2a, and unit 1: September 1, 2019 through September 30, 2019.
 - (B) Fort Riley, subunit 2a: September 1, 2019 through September 30, 2019.
- (c) A limited-quota either-sex elk permit shall be valid during any season using equipment authorized for that season. Twelve either-sex elk permits shall be authorized.

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- (d) A limited-quota antierless-only elk permit shall be valid during any season using equipment authorized for that season, except that a limited-quota antierless-only elk permit shall be valid on Fort Riley, subunit 2a, only as follows:
- (1) A first-segment antlerless-only elk permit shall be valid on Fort Riley, subunit 2a, only during the first segment. Six first-segment antlerless-only elk permits shall be authorized.
- (2) A second-segment antierless-only elk permit shall be valid on Fort Riley, subunit 2a, only during the second segment. Six second-segment antierless-only elk permits shall be authorized.
- (3) A third-segment antlerless-only elk permit shall be valid on Fort Riley, subunit 2a, only during the third segment. Six third-segment antlerless-only elk permits shall be authorized.
- (4) All antlerless-only elk permits shall be valid on Fort Riley, subunit 2a, during the September 1, 2019 through September 30, 2019 archery and muzzleloader seasons.
 - (e) The bag limit shall be one elk as specified on the permit issued to the permittee.
- (f) An unlimited number of hunt-on-your-own-land antierless-only elk permits and either-sex elk permits shall be authorized in units 2 and 3. A hunt-on-your-own-land permit shall be valid during any open season. The bag limit for each hunt-on-your-own-land elk permit shall be one elk as specified on the permit.
- (g) An unlimited number of over-the-counter antlerless-only elk permits and either-sex elk permits shall be authorized in unit 3.
- (h) This regulation shall have no force and effect on and after April 1, 2020.(Authorized by and implementing K.S.A. 2018 Supp. 32-807 and K.S.A. 2018 Supp. 32-937.)

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Proposed

115-25-9. Deer; open season, bag limit, and permits. (a) The open season for the taking of deer shall be as follows:

- (1) Archery season.
- (A) The archery season in all deer management units shall be September 16, 2019 through December 31, 2019.
- (B) Archery deer permits also shall be valid during the portion of the extended firearm season beginning on January 1, 2020 and extending through the last open day in units open during an extended firearm season and shall be valid with any legal equipment authorized during a firearm season, but shall be valid only for antierless white-tailed deer during those dates.
- (C) The number of archery deer permits shall be based on a review of deer population indices, biological and ecological data, history of permit use and harvest rates, public input, and other relevant information.
- (D) The urban antierless-only white-tailed deer archery season shall begin on January 13, 2020 and extend through January 31, 2020 in all units designated as an urban deer management unit.
 - (2) Firearm season.
- (A) The regular firearm season dates in all deer management units shall be December 4, 2019 through December 15, 2019.
- (B) The pre-rut white-tailed deer antlerless-only season in all deer management units shall be October 12, 2019 through October 14, 2019.
 - (C) During the regular and extended firearm deer seasons, white-tailed either-sex deer

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permits issued for a deer management unit adjacent to or encompassing an urban deer management unit shall be valid in both the designated unit and the urban deer management unit.

- (D) The number of firearm deer permits for each management unit shall be based on a review of deer population indices, biological and ecological data, history of permit use and harvest rates, public input, and other relevant information.
 - (3) Muzzleloader-only season.
- (A) The muzzleloader-only season in all deer management units shall be September 16, 2019 through September 29, 2019. Muzzleloader deer permits shall also be valid during established firearm seasons using muzzleloader equipment, except that during the portion of the extended firearm season beginning on January 1, 2020 and extending through the last open day in units open during an extended firearm season, these permits shall be valid with any legal equipment authorized during a firearm season. During an extended firearm season, only muzzleloader deer permits for deer management units open during these dates shall be valid, and only for antierless white-tailed deer.
- (B) The number of muzzleloader deer permits issued for each management unit shall be based on a review of deer population indices, biological and ecological data, history of permit use and harvest rates, public input, and other relevant information.
 - (4) Season for designated persons.
- (A) The season for designated persons to hunt deer shall be September 7, 2019 through September 15, 2019 in all deer management units.

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- (B) Only the following persons may hunt during this season:
- (i) Any person 16 years of age or younger, only while under the immediate supervision of an adult who is 18 years of age or older; and
- (ii) any person with a permit to hunt from a vehicle issued according to K.A.R. 115-18-4 or a disability assistance permit issued according to K.A.R. 115-18-15.
 - (C) All resident and nonresident deer permits shall be valid during this season.
- (D) All persons hunting during this season shall wear blaze orange according to K.A.R. 115-4-4.
 - (5) Extended firearm seasons.
- (A) Each unfilled deer permit valid in unit 6, 8, 9, 10, or 17, as applicable, shall be valid during an extended antierless-only firearm season beginning on January 1, 2020 and extending through January 3, 2020 in those units.
- (B) Each unfilled deer permit valid in units 1, 2, 3, 4, 5, 7, 11, 14, or 16, as applicable, shall be valid during an extended antierless-only firearm season beginning January 1, 2020 and extending through January 5, 2020 in those units.
- (C) Each unfilled deer permit valid in units 10A, 12, 13, 15, or 19 as applicable, shall be valid in an extended antierless-only firearm season beginning January 1, 2020 and extending through January 12, 2020 in those units.
 - (D) Only antlerless white-tailed deer may be taken.
 - (E) Permits restricted to a specific unit shall remain restricted to that unit during the

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extended firearm season.

- (F) Equipment legal during a firearm season shall be authorized with any permit.
- (b) Unlimited resident hunt-on-your-own-land, special hunt-on-your-own-land, and nonresident hunt-on-your-own-land deer permits shall be authorized for all units. These permits also shall be valid during the portion of the extended firearm season beginning on January 1, 2020 and extending through the last open day in units open during an extended or special extended firearm season, but shall be valid only for antierless white-tailed deer during an extended or special extended firearm season.
- (c) Any individual may apply for and obtain multiple deer permits, subject to the following limitations:
- (1) Any individual may apply for or obtain no more than one deer permit that allows the taking of an antiered deer, except when the individual is unsuccessful in a limited quota drawing and alternative permits for antiered deer are available at the time of subsequent application.
- (2) Any individual may obtain no more than five antlerless white-tailed deer permits.

 One antlerless white-tailed deer permit shall be valid statewide, except in unit 18, including lands managed by the department. Four additional antlerless white-tailed deer permits shall be valid in units 1, 2, 3, 4, 5, 7, 10A, 11, 12, 13, 14, 15, 16, and 19 on lands not managed by the department, except Glen Elder, Kanopolis, Lovewell, Norton, Webster, and Wilson Wildlife Areas and Kirwin National Wildlife Refuge.
 - (3) Any resident may obtain no more than one either-species, either-sex permit through

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the application period described in K.A.R. 115-4-11.

- (4) Nonresidents shall be eligible to obtain antierless white-tailed deer permits. Otherwise, a nonresident shall be eligible to apply for and obtain only those permits designated as nonresident deer permits.
- (5) No resident or nonresident shall purchase any deer permit that allows the taking of antlerless-only deer without first having obtained a deer permit that allows the taking of antlered deer, unless the antierless-only deer permit is purchased after December 30, 2019.
- (6) Any individual may obtain one antlerless-only either-species deer permit, subject to the number of antierless-only either-species deer permits authorized.
- (d) The bag limit for each deer permit shall be one deer, as specified on the permit issued to the permittee.
- (e) No deer permit issued pursuant to this regulation shall be valid after January 31, 2020.
- (f) This regulation shall have no force and effect on and after March 1, 2020. (Authorized by and implementing K.S.A. 2018 Supp. 32-807 and K.S.A. 2018 Supp. 32-937.)

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Kansas Administrative Regulations Economic Impact Statement For the Kansas Division of the Budget

KDWPT Agency Christopher J Tymeson Agency Contact 785-296-1032 Contact Phone Number

K.A.R. 115-25-8 K.A.R. Number(s)

Submit a hard copy of the proposed rule(s) and regulation(s) and any external documents that the proposed rule(s) and regulation(s) would adopt, along with the following to:

Division of the Budget
900 SW Jackson, Room 504-N
Topeka, KS 66612

I. Brief description of the proposed rule(s) and regulation(s).

This proposed version of the regulation sets the seasons for elk hunting in Kansas.

II. Statement by the agency if the rule(s) and regulation(s) is mandated by the federal government and a statement if approach chosen to address the policy issue is different from that utilized by agencies of contiguous states or the federal government. (If the approach is different, then include a statement of why the Kansas rule and regulation proposed is different)

This is not a federal mandate. Oklahoma, Nebraska and Colorado all have varying regulations dealing with elk hunting seasons and requirements. Missouri does not currently have an elk season. The season structure is the same as last season and draw permit numbers are the same as last season.

- III. Agency analysis specifically addressing following:
 - A. The extent to which the rule(s) and regulation(s) will enhance or restrict business activities and growth;

The proposed version of the regulation will not enhance or restrict business activities and growth.

B. The economic effect, including a detailed quantification of implementation and compliance costs, on the specific businesses, sectors, public utility ratepayers, individuals, and local governments that would be affected by the proposed rule and regulation and on the state economy as a whole;

The proposed version of the regulation could have a collateral positive economic impact on grocery stores, hotels and motels, outfitters, service stations, etc.

C. Businesses that would be directly affected by the proposed rule and regulation;

Outfitters or landowners.

D. Benefits of the proposed rule(s) and regulation(s) compared to the costs;

The proposed version of the regulation establishes an elk season. Without the regulation, elk populations will rise and negative

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human-wildlife conflicts will occur. Additionally, the corresponding positive economic impact to Kansas would not occur without the season.

E. Measures taken by the agency to minimize the cost and impact of the proposed rule(s) and regulation(s) on business and economic development within the State of Kansas, local government, and individuals;

There are no negative costs and impacts on businesses associated with this proposal.

F. An estimate, expressed as a total dollar figure, of the total annual implementation and compliance costs that are reasonably expected to be incurred by or passed along to business, local governments, or members of the public.

The sale of elk hunting permits to the public generates approximately \$17,000 to the agency, all of which accrues to the wildlife fee fund, based on 2018 permit sales.

An estimate, expressed as a total dollar figure, of the total implementation and compliance costs that are reasonably expected to be incurred by or passed along to business, local governments, or members of the public.

The sale of elk hunting permits to the public generates approximately \$17,000 to the agency, all of which accrues to the wildlife fee fund, based on 2018 permit sales.

Do the above total implementation and compliance costs exceed \$3.0 million over any two-year period?

YES □ NO ☒

Give a detailed statement of the data and methodology used in estimating the above cost estimate.

The total number of elk hunting permits 97 in 2018. This generates approximately \$17,000 for the agency, all of which accrues to the wildlife fee fund, and is paid by user fees. Additionally, each individually identifiable elk hunter (97) goes 11 days afield per year and spends approximately \$1616 per year, generating \$156,752 for the Kansas economy, based on economic studies provided by the USFWS.

Prior to the submission or resubmission of the proposed rule(s) and regulation(s), did the agency hold a public hearing if the total implementation and compliance costs exceed \$3.0 million over any two-year period to find that the estimated costs have been accurately determined and are necessary for achieving legislative intent? If applicable, document when the public hearing was held, those in attendance, and any pertinent information from the hearing.

YES □ NO 🗵

G. If the proposed rule(s) and regulation(s) increases or decreases revenues of cities, counties or school districts, or imposes functions or responsibilities on cities, counties or school districts that will DOB APPROVAL STAMP

increase expenditures or fiscal liability, describe how the state agency consulted with the League of Kansas

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Municipalities, Kansas Association of Counties, and/or the Kansas Association of School Boards.

Not applicable.

H. Describe how the agency consulted and solicited information from businesses, associations, local governments, state agencies, or institutions and members of the public that may be affected by the proposed rule(s) and regulation(s).

News releases to every newspaper in the state, discussion at prior public hearings and meetings which are broadcast online, publication in the Kansas Register and publication on the Department's website.

I. For environmental rule(s) and regulation(s) describe the costs that would likely accrue if the proposed rule(s) and regulation(s) are not adopted, as well as the persons would bear the costs and would be affected by the failure to adopt the rule(s) and regulation(s).

Not applicable.

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KDWPT Agency

Christopher J Tymeson Agency Contact 785-296-1032 Contact Phone Number

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This proposed version of the regulation sets the seasons for deer hunting in Kansas.

II. Statement by the agency if the rule(s) and regulation(s) is mandated by the federal government and a statement if approach chosen to address the policy issue is different from that utilized by agencies of contiguous states or the federal government. (If the approach is different, then include a statement of why the Kansas rule and regulation proposed is different)

This is not a federal mandate. Oklahoma, Nebraska, Missouri and Colorado all have varying regulations dealing with elk hunting seasons and requirements. The season structure is generally the same as last season.

- III. Agency analysis specifically addressing following:
 - A. The extent to which the rule(s) and regulation(s) will enhance or restrict business activities and growth;

The proposed version of the regulation will not enhance or restrict business activities and growth.

B. The economic effect, including a detailed quantification of implementation and compliance costs, on the specific businesses, sectors, public utility ratepayers, individuals, and local governments that would be affected by the proposed rule and regulation and on the state economy as a whole;

The proposed version of the regulation could have a collateral positive economic impact on grocery stores, hotels and motels, outfitters, service stations, etc.

C. Businesses that would be directly affected by the proposed rule and regulation;

Outfitters or landowners.

D. Benefits of the proposed rule(s) and regulation(s) compared to the costs;

The proposed version of the regulation establishes various deer seasons. Without the regulation, deer populations will rise and DOB APPROVAL STAMP

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negative human-wildlife conflicts will occur. Additionally, the corresponding positive economic impact to Kansas would not occur without the season.

E. Measures taken by the agency to minimize the cost and impact of the proposed rule(s) and regulation(s) on business and economic development within the State of Kansas, local government, and individuals;

There are no negative costs and impacts on businesses associated with this proposal.

F. An estimate, expressed as a total dollar figure, of the total annual implementation and compliance costs that are reasonably expected to be incurred by or passed along to business, local governments, or members of the public.

The sale of deer hunting permits to the public generates approximately \$12,950,000 to the agency, all of which accrues to the wildlife fee fund, based on 2018 permit sales.

An estimate, expressed as a total dollar figure, of the total implementation and compliance costs that are reasonably expected to be incurred by or passed along to business, local governments, or members of the public.

The sale of deer hunting permits to the public generates approximately \$12,950,000 to the agency, all of which accrues to the wildlife fee fund, based on 2018 permit sales.

Do the above total implementation and compliance costs exceed \$3.0 million over any two-year period?

YES ⊠ NO □

Give a detailed statement of the data and methodology used in estimating the above cost estimate.

The total number of deer hunting permits sold was 157,410 in 2018. This generates approximately \$12,950,000 for the agency, all of which accrues to the wildlife fee fund, and is paid by user fees. Additionally, each individually identifiable deer hunter (106,948) goes 11 days afield per year and spends approximately \$1616 per year, generating \$172,666,368 for the Kansas economy, based on economic studies provided by the USFWS.

Prior to the submission or resubmission of the proposed rule(s) and regulation(s), did the agency bold a public hearing if the total implementation and compliance costs exceed \$3.0 million over any two-year period to find that the estimated costs have been accurately determined and are necessary for achieving legislative intent? If applicable, document when the public hearing was held, those in attendance, and any pertinent information from the hearing.

YES ⊠ NO □

The agency held public hearings on this regulation on August 2, 2018 in Medicine Lodge, where 11 members of the public signed the attendance roster, on

November 15, 2018 in Russell, where 11 members of the public signed the attendance roster, on December 13, 2018 in Wichita, where 5 members of the public signed the attendance roster, and

and January 17, 2019 in Lawrence, where 4 members of the public signed the attendance roster.

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G. If the proposed rule(s) and regulation(s) increases or decreases revenues of cities, counties or school districts, or imposes functions or responsibilities on cities, counties or school districts that will increase expenditures or fiscal liability, describe how the state agency consulted with the League of Kansas Municipalities, Kansas Association of Counties, and/or the Kansas Association of School Boards.

Not applicable.

H. Describe how the agency consulted and solicited information from businesses, associations, local governments, state agencies, or institutions and members of the public that may be affected by the proposed rule(s) and regulation(s).

News releases to every newspaper in the state, discussion at prior public hearings and meetings which are broadcast online, publication in the Kansas Register and publication on the Department's website.

I. For environmental rule(s) and regulation(s) describe the costs that would likely accrue if the proposed rule(s) and regulation(s) are not adopted, as well as the persons would bear the costs and would be affected by the failure to adopt the rule(s) and regulation(s).

Not applicable.

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