Notice of Public Hearing on Proposed Administrative Regulations

December 22, 2021

A public hearing will be conducted on March 11, 2022, from 10:00 am to 11:30 am in room 560 of the Landon State Office Building, 900 SW Jackson Street, Topeka, KS 66612 to consider the adoption of proposed changes in two existing regulations relating to licensure of practical nurses, professional nurses, and licensure and educational requirements for advanced practice registered nurses. If the building is not open to the public at the time of the hearing or if any member of the public would prefer to attend electronically, there is an option to join via a toll-free conference call, 1-877-278-8686 (access code: 071067).

This 60-day notice of the public hearing shall constitute a public comment period for the purpose of receiving written public comments on the proposed regulations. All interested parties may submit written comments prior to the hearing to Carol Moreland, Executive Administrator, Kansas State Board of Nursing, 900 SW Jackson St., Suite 1051, Topeka, Kansas 66612 or by email to carol.moreland@ks.gov. All interested parties will be given a reasonable opportunity to present their views orally regarding the adoption of the proposed regulations during the public hearing. Phone comments will be taken by calling 1-877-278-8686 (access code: 071067) at the time of the hearing. To provide all parties an opportunity to present their views, it may be necessary to request that each participant limit any oral presentation to five minutes.

Any individual with a disability may request an accommodation to participate in the public hearing and may request the proposed regulations and economic impact statement in an accessible format. Requests for accommodation to participate in the hearing should be made at least five working days in advance of the hearing by contacting Jill Simons at (785) 296-5752. The north entrance to the Landon State Office Building is handicapped accessible. Handicapped parking is located at the north end of the Landon State Office Building, across the street from the north entrance to the building, and on Ninth Street, just around the corner from the north entrance to the building.

A summary of the proposed regulations and the economic impact follows. A copy of the proposed regulations and associated economic impact statement may be obtained by accessing the Kansas State Board of Nursing website at https://ksbn.kansas.gov or by contacting Carol Moreland, Executive Administrator of the Kansas State Board of Nursing, Landon State Office Building, 900 S.W. Jackson, St., Room 1051, Topeka, KS 66612, (785) 296-5752, or carol.moreland@ks.gov prior to the date of the hearing.

K.A.R. 60-3-101 – Licensure. Language has been added stating each applicant for licensure by examination and endorsement shall be fingerprinted and submit to a state and national criminal history record check. The licensure examination fee shall be paid as directed by the national council of state boards of nursing. Within 180 days of receipt of the application, each applicant for licensure by
examination and endorsement shall submit proof that all qualifications for licensure have been met. If the applicant does not meet this requirement, the application shall be deemed abandoned and closed. Verification of a current Kansas license shall be provided to other state boards upon the applicant’s request and payment of the fee prescribed by K.A.R. 60-4-101. When applying for licensure for endorsement pursuant to K.S.A. 48-3406, “active practice” shall mean that in a calendar year, the applicant worked for at least 1,000 hours in the “scope of practice” for which licensure is sought. “Similar scope of practice” shall mean the “practice of nursing” as defined in K.S.A. 65-1113 and amendments thereto. Each applicant for a temporary emergency license shall submit an application on a form adopted by the board to practice nursing during a state of emergency declared by the legislature and submit proof that either of the following qualifications for licensure has been met: (1) for licensure as a registered professional nurse: the applicant is currently licensed or has been licensed as a registered professional nurse by a state licensing board within the five years preceding the application date, passed a course in CPR for humans, has a current CPR certificate, and has the skills required to practice registered professional nursing during the state of emergency declared by the legislature, or (2) for licensure as a licensed practical nurse, the applicant is currently licensed or has been licensed as a licensed practical nurse by a state licensing board within the five years preceding the application date, passed a course in CPR for humans, has a current CPR certificate, and has the skills required to practice licensed practical nursing during the state of emergency declared by the legislature.

K.A.R. 60-11-103 – Licensure and educational requirements for advanced practice registered nurses. Each applicant for licensure as an advanced practice registered nurse shall be fingerprinted and submit to a state and national criminal history record check. Within 180 days after the board’s receipt of the application, the applicant shall submit proof that all qualifications for licensure, as specified in K.S.A. 65-1130 and K.S.A. 65-1131 and amendments thereto have been met. If the applicant does not meet these requirements, the application shall be deemed abandoned and closed. Verification of a current Kansas license shall be provided to other state boards upon the applicant’s request and payment of the fee prescribed by K.A.R. 60-4-101. The applicant seeking licensure for endorsement pursuant to K.S.A. 48-3406, and amendments thereto, shall demonstrate “similar scope of practice” as defined in K.S.A. 65-1130 and amendments thereto, K.A.R. 60-11-104, K.A.R. 60-11-104a, K.A.R. 60-11-105, and K.A.R. 60-11-106. “Active practice” shall mean that in a calendar year, the applicant worked for at least 1,000 hours in the scope of practice for which licensure is sought. Each applicant for a temporary emergency license shall submit an application on a form adopted by the board to practice advanced nursing during a state of emergency declared by the legislature and submit proof that either of the following qualifications for licensure has been met: (1) for licensure as a registered professional nurse, the applicant: is currently licensed or has been licensed as a registered professional nurse by a state licensing board within five years preceding the application date, or (2) for licensure as an advanced practice registered nurse, the applicant is currently licensed or has been licensed as an advanced practice registered nurse by a state licensing board within five years of the application date, passed a course in CPR for humans, has a current CPR certificate, and has the skills required to practice advanced practice nursing during the state of emergency declared by the legislature.

Economic Impact Overview. The proposed regulations could enhance business activities if a military service member, military spouse and an individual who has established or intends to establish residence in Kansas applies for a single state nursing license, as the single state license will be issued in an expedited manner and the nurse may start work earlier. The implementation cost to the Board of Nursing will be <$2,000 and there is no change in revenue for the Board of Nursing.

(1) Not later than 30 days before the examination date, each applicant for licensure by examination shall file with the board a completed application on a form adopted by the board and tender pay the application fee prescribed by K.A.R. 60-4-101.

(2) The application shall be filed on a form adopted by the board. Each applicant shall be fingerprinted and submit to a state and national criminal history record check.

(3) Each applicant for nursing licensure shall take and be required to pass the examination prepared by the national council of state boards of nursing. The examination fee shall be paid as directed by the national council of state boards of nursing.

(4) Within 180 days after the board’s receipt of the application, each applicant for licensure by examination shall submit proof that all qualifications for licensure have been met. If the applicant does not meet this requirement, the application shall be deemed abandoned and closed.

(b) Licensure by endorsement pursuant to K.S.A. 65-1115 and K.S.A. 65-1116, and amendments thereto.

(1) Each applicant for licensure by endorsement shall file with the board a completed application on a form approved by the board and tender pay the application fee prescribed by K.A.R. 60-4-101. The application shall be filed on a form adopted by the board.

(2) Verification of a current Kansas license shall be provided to other state boards upon request and upon payment of the prescribed fee. Each applicant shall be fingerprinted and submit to a state and national criminal history record check.
(3) Each applicant shall submit proof showing that all requirements for licensure by endorsement pursuant to K.S.A. 65-1115 or K.S.A. 65-1116, and amendments thereto, have been met.

(4) Within 180 days after the board’s receipt of the application, each applicant for licensure by endorsement shall submit proof that all qualifications for licensure by endorsement have been met. If the applicant does not meet this requirement, the application shall be deemed abandoned and closed.

(c) Information regarding examinations.

(1) The examination for licensure shall be administered at designated sites designated by the national council of state boards of nursing.

(2) Each candidate applicant shall present a validated admission card the required documentation in order to be admitted to the examination center.

(3) Any Each applicant cheating or attempting to cheat during the examination shall be deemed not to have passed the examination.

(4) If the answer key is lost or destroyed through circumstances beyond the control of the board, the candidate applicant shall be required to retake the examination in order to meet requirements for licensure, except that there shall be no examination fee charged to the applicant.

(5) Individual examination results shall be released to the school from which the examinee applicant graduated.

(6) Any candidate applicant requesting modifications to the examination procedures or materials because of a learning disability shall provide written documentation from the appropriate
medical professional confirming the learning disability, an evaluation completed within the last five
years by a learning disabilities evaluation team, and a letter from the nursing program confirming
learning and testing modifications made during the course of study.

(d) Application for reexamination. Any applicant who fails to make a passing score on the
licensure examination may retake the examination and. The applicant shall pay an examination fee
as directed by the national council of state boards of nursing for each retest as established by K.A.R.
60-4-101.

(e) Verification of current Kansas license. Verification of a current Kansas license shall be
provided to other state boards upon the applicant’s request and payment of the fee prescribed by
K.A.R. 60-4-101.

(f) Licensure for endorsement pursuant to K.S.A. 48-3406, and amendments thereto.

(1) “Active practice” shall mean that in a calendar year, the applicant worked for at least 1,000
hours in the “scope of practice” for which licensure is sought.

(2) “Similar scope of practice” shall mean the “practice of nursing,” as defined in K.S.A. 65-
1113 and amendments thereto.

(g) Temporary emergency license. Each applicant for a temporary emergency license shall
submit an application on a form adopted by the board to practice nursing during a state of
emergency declared by the legislature and submit proof that either of the following qualifications
for licensure has been met:

(1) For licensure as a registered professional nurse, the applicant is currently licensed or has
been licensed as a registered professional nurse by a state licensing board within the five years
preceeding the application date, passed a course in cardiopulmonary resuscitation (CPR) for humans,
has a current CPR certificate, and has the skills required to practice registered professional nursing
during the state of emergency declared by the legislature.

(2) For licensure as a licensed practical nurse, the applicant is currently licensed or has been
licensed as a licensed practical nurse by a state licensing board within the five years preceding the
application date, passed a course in cardiopulmonary resuscitation (CPR) for humans, has a current
CPR certificate, and has the skills required to practice licensed practical nursing during the state of
60-11-103. Licensure and educational requirements for advanced practice registered nurses.

(a) Licensure as an advanced practice registered nurse. Each applicant for licensure as an advanced practice registered nurse shall meet the following requirements:

   (1) File with the board a completed application on a form adopted by the board and pay the application fee prescribed by K.A.R. 60-11-119;

   (2) be fingerprinted and submit to a state and national criminal history record check; and

   (3) within 180 days after the board’s receipt of the application, submit proof that all qualifications for licensure, as specified in K.S.A. 65-1130 and K.S.A. 65-1131 and amendments thereto, have been met. If the applicant does not meet this requirement, the application shall be deemed abandoned and closed.

(b) Licensure in the roles of clinical nurse specialist, nurse anesthetist, nurse-midwife, and nurse practitioner. To be issued a license as an advanced practice registered nurse in any of the roles of advanced practice, as identified in K.A.R. 60-11-102, each applicant shall meet at least one of the following criteria requirements:

   (1) Complete a formal, post-basic nursing education program located or offered in Kansas that has been approved by the board and prepares the nurse to function in the advanced role for which application is made;

   (2) complete a formal, post-basic nursing education program that is not located or offered in Kansas but is determined by the board to meet the standards for program approval established by K.A.R. 60-17-101 through 60-17-108;
(3) have completed a formal, post-basic nursing education program that could be no longer in existence but is determined by the board to meet standards at least as stringent as those required for program approval by the board at the time of graduation;

(4) hold a current license to practice as an advanced practice registered nurse in the role for which application is made and demonstrate to the board’s satisfaction that both of the following requirements are met and that meets the following criteria:

(A) The license was issued by a nursing licensing authority of another jurisdiction; and

(B)(i) The licensee required completion of a program meeting standards equal to or greater than those established by K.A.R. 60-17-101 through 60-17-108; or

(ii) the applicant has met the requirements for licensure pursuant to K.S.A. 48-3406, and amendments thereto; or

(5) complete a formal educational program of post-basic study and clinical experience that can be demonstrated by the applicant to have sufficiently prepared the applicant for practice in the role of advanced practice for which application is made. The applicant shall show that the curriculum of the program is consistent with public health and safety policy and that it prepared individuals to perform acts generally recognized by the nursing profession as capable of being performed by persons with post-basic education in nursing.

(b)(c) Licensure in the roles of clinical nurse specialist and nurse practitioner. Each applicant for a license as an advanced practice registered nurse in a role other than anesthesia or midwifery shall meet one of the following requirements:

(1) Have met one of the requirements of subsection (a) (b) before July 1, 1994;
(2) if none of the requirements in subsection (a) (b) have been met before July 1, 1994, meet one of the requirements of subsection (a) (b) and hold a baccalaureate or higher degree in nursing; or

(3) if none of the requirements in subsection (a) (b) have been met before July 1, 2002, meet one of the requirements of subsection (a) (b) and hold a master's or higher degree in a clinical area of nursing.

(e)(d) Licensure in the role of nurse anesthetist. Each applicant for a license as an advanced practice registered nurse in the role of anesthesia shall meet one of the following requirements:

(1) Have met one of the requirements of subsection (a) (b) before July 1, 2002; or

(2) if none of the requirements in subsection (a) (b) have been met before July 1, 2002, meet one of the requirements of subsection (a) (b) and hold a master's degree or a higher degree in nurse anesthesia or a related field.

(e)(e) Licensure in the role of nurse-midwife. Each applicant for a license as an advanced practice registered nurse in the role of midwifery shall meet one of the following requirements:

(1) Have met one of the requirements of subsection (a) (b) before July 1, 2000;

(2) if none of the requirements in subsection (a) (b) have been met before July 1, 2000, meet one of the requirements of subsection (a) (b) and hold a baccalaureate degree in nursing; or

(3) if none of the requirements in subsection (a) (b) have been met before January 1, 2010, meet one of the requirements of subsection (a) (b) and hold a master's degree or a higher degree in nursing, midwifery, or a related field.

(e)(f) National nursing organization certification for licensure. A license may be granted if an individual has been certified by a national nursing organization whose certification standards...
have been approved by the board as equal to or greater than the corresponding standards established by the board for obtaining a license to practice as an advanced practice registered nurse. National nursing organizations with certification standards that meet this standard shall be identified by the board, and a current list of national nursing organizations with certification standards approved by the board shall be maintained by the board. Any licensee may request that a certification program be considered by the board for approval and, if approved, included by the board on its list of national nursing organizations with approved certification standards.

(4)(g) Advanced pharmacology education requirement. Each applicant who completes an advanced practice registered nurse program after January 1, 1997 shall have completed three college hours in advanced pharmacology or the equivalent.

(4)(h) Advanced pathophysiology and advanced health assessment education requirement. Each applicant who completes an advanced practice registered nurse program after January 1, 2001 in a role other than anesthesia or midwifery shall have completed three college hours in advanced pathophysiology or its equivalent and three college hours in advanced health assessment or its equivalent.

(4)(i) Advanced pathophysiology and advanced health assessment education requirement after July 1, 2009. Each applicant who completes an advanced practice registered nurse program after July 1, 2009 shall have completed three college hours in advanced pathophysiology or its equivalent and three college hours in advanced health assessment or its equivalent.

(4)(j) Refresher course requirement. Notwithstanding In spite of the provisions of subsections (a) (b) through (4) (i), each applicant for a license as an advanced practice registered nurse who has not gained 1,000 hours of advanced nursing practice during the five years preceding the date of application shall be required to successfully complete a refresher course as defined by
(k) Verification of current Kansas license. Verification of a current Kansas license shall be provided to other state boards upon the applicant’s request and payment of the fee prescribed by K.A.R. 60-4-101.

(l) Licensure for endorsement pursuant to K.S.A. 48-3406, and amendments thereto.


(2) “Active practice” shall mean that in a calendar year, the applicant worked for at least 1,000 hours in the scope of practice for which licensure is sought.

(m) Temporary emergency licensure. Each applicant for a temporary emergency license shall submit an application on a form adopted by the board to practice advanced nursing during a state of emergency declared by the legislature and submit proof that either of the following qualifications for licensure has been met:

(1) For licensure as a registered professional nurse, the applicant is currently licensed or has been licensed as a registered professional nurse by a state licensing board within five years of the application date.

(2) For licensure as an advanced practice registered nurse, the applicant is currently licensed or has been licensed as an advanced practice registered nurse by a state licensing board within five years of the application date, passed a course in cardiopulmonary resuscitation (CPR) for humans, has a current CPR certificate, and has the skills required to practice advanced practice nursing during the state of emergency declared by the legislature. (Authorized by and implementing K.S.A. 65-1130, as amended by L. 2011, ch. 114, sec. 44 K.S.A. 65-1131, and K.S.A. 2021 Supp. 48-3406;
Kansas State Board of Nursing

Carol Moreland
Agency Contact

60-3-101
K.A.R. Number(s)

Submit a hard copy of the proposed rule(s) and regulation(s) and any external documents that the proposed rule(s) and regulation(s) would adopt, along with the following to: Division of the Budget
900 SW Jackson, Room 504-N
Topeka, KS 66612

I. Brief description of the proposed rule(s) and regulation(s).

This is a revision of a permanent regulation and contains revisions needed because of HB 2066, that has an implementation date of 7/1/2021. This regulation change includes language for issuing licensure to a military service member, military spouse and an individual who has established or intends to establish residence in Kansas. It also covers revocation or suspension of these individuals.

II. Statement by the agency if the rule(s) and regulation(s) is mandated by the federal government and a statement if approach chosen to address the policy issue is different from that utilized by agencies of contiguous states or the federal government. (If the approach is different, then include a statement of why the Kansas rule and regulation proposed is different)

This is not mandated by the federal government.

III. Agency analysis specifically addressing following:

A. The extent to which the rule(s) and regulation(s) will enhance or restrict business activities and growth;

Single state licenses will be issued in an expedited manner, so it should enhance the ability for the nurse to start work earlier.

B. The economic effect, including a detailed quantification of implementation and compliance costs, on the specific businesses, sectors, public utility ratepayers, individuals, and local governments that would be affected by the proposed rule and regulation and on the state economy as a whole;

The implementation cost to the Kansas Board of Nursing will be <$2,000. This covers the cost of revising our applications to include the questions about military service member or military spouse. We will need to determine which single state applicants qualify for this.

C. Businesses that would be directly affected by the proposed rule and regulation;

Business in which nurses that meet the criteria of this HB would be employed.
D. Benefits of the proposed rule(s) and regulation(s) compared to the costs;
The ability to get applicants who qualify to get licensed faster and start working faster.

E. Measures taken by the agency to minimize the cost and impact of the proposed rule(s) and regulation(s) on business and economic development within the State of Kansas, local government, and individuals;
We will do the changes within our agency that need to be made to the applications and our electronic licensure database.

F. An estimate, expressed as a total dollar figure, of the total annual implementation and compliance costs that are reasonably expected to be incurred by or passed along to business, local governments, or members of the public.
$<$2,000
An estimate, expressed as a total dollar figure, of the total implementation and compliance costs that are reasonably expected to be incurred by or passed along to business, local governments, or members of the public.
$0
Do the above total implementation and compliance costs exceed $3.0 million over any two-year period?
YES □  NO ☒

Give a detailed statement of the data and methodology used in estimating the above cost estimate.
Staff time to make the changes needed to our applications and our electronic licensure database (My License Office)

Prior to the submission or resubmission of the proposed rule(s) and regulation(s), did the agency hold a public hearing if the total implementation and compliance costs exceed $3.0 million over any two-year period to find that the estimated costs have been accurately determined and are necessary for achieving legislative intent? If applicable, document when the public hearing was held, those in attendance, and any pertinent information from the hearing.
YES □  NO ☒

G. If the proposed rule(s) and regulation(s) increases or decreases revenues of cities, counties or school districts, or imposes functions or responsibilities on cities, counties or school districts that will increase expenditures or fiscal liability, describe how the state agency consulted with the League of Kansas Municipalities, Kansas Association of Counties, and/or the Kansas Association of School Boards.
Unable to figure how much this will impact the revenue of these.
H. Describe how the agency consulted and solicited information from businesses, associations, local governments, state agencies, or institutions and members of the public that may be affected by the proposed rule(s) and regulation(s).

We haven’t as this change is necessary because of legislation that was passed by the Legislature and signed into law by the Governor.

I. For environmental rule(s) and regulation(s) describe the costs that would likely accrue if the proposed rule(s) and regulation(s) are not adopted, as well as the persons would bear the costs and would be affected by the failure to adopt the rule(s) and regulation(s).

Not environmental
Kansas Administrative Regulations
Economic Impact Statement
For the Kansas Division of the Budget

Kansas State Board of Nursing

Agency

Carol Moreland
Agency Contact

K.A.R. Number(s)

60-11-103

Submit a hard copy of the proposed rule(s) and regulation(s) and any external documents that the proposed rule(s) and regulation(s) would adopt, along with the following to:

Division of the Budget
900 SW Jackson, Room 504-N
Topeka, KS 66612

I. Brief description of the proposed rule(s) and regulation(s).

This a permanent regulation and contains revisions needed because of HB 2066, that has an implementation date of 7/1/2021. This permanent regulation change includes language for issuing single state licensure to a military service member, military spouse and an individual who has established or intends to establish residence in Kansas. It also covers revocation or suspension of these individuals.

II. Statement by the agency if the rule(s) and regulation(s) is mandated by the federal government and a statement if approach chosen to address the policy issue is different from that utilized by agencies of contiguous states or the federal government. (If the approach is different, then include a statement of why the Kansas rule and regulation proposed is different)

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III. Agency analysis specifically addressing following:

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Single state licenses will be issued in an expedited manner, so it should enhance the ability for the nurse to start work earlier.

B. The economic effect, including a detailed quantification of implementation and compliance costs, on the specific businesses, sectors, public utility ratepayers, individuals, and local governments that would be affected by the proposed rule and regulation and on the state economy as a whole;

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Business in which nurses that meet the criteria of this HB would be employed.
D. Benefits of the proposed rule(s) and regulation(s) compared to the costs;
   The ability to get applicants who qualify to get licensed faster and start working faster.

E. Measures taken by the agency to minimize the cost and impact of the proposed rule(s)
   and regulation(s) on business and economic development within the State of Kansas,
   local government, and individuals;
   We will do the changes within our agency that need to be made to the applications and our
   electronic licensure database.

F. An estimate, expressed as a total dollar figure, of the total annual implementation and
   compliance costs that are reasonably expected to be incurred by or passed along to
   business, local governments, or members of the public.
   $≤$2,000
   An estimate, expressed as a total dollar figure, of the total implementation and
   compliance costs that are reasonably expected to be incurred by or passed along to
   business, local governments, or members of the public.
   $0
   Do the above total implementation and compliance costs exceed $3.0 million over any
   two-year period?
   YES □ NO ☒
   Give a detailed statement of the data and methodology used in estimating the above
   cost estimate.
   Staff time to make the changes needed to our applications and our electronic licensure
   database (My License Office)
   Prior to the submission or resubmission of the proposed rule(s) and regulation(s), did
   the agency hold a public hearing if the total implementation and compliance costs
   exceed $3.0 million over any two-year period to find that the estimated costs have been
   accurately determined and are necessary for achieving legislative intent? If applicable,
   document when the public hearing was held, those in attendance, and any pertinent
   information from the hearing.
   YES □ NO ☒

G. If the proposed rule(s) and regulation(s) increases or decreases revenues of cities,
   counties or school districts, or imposes functions or responsibilities on cities, counties
   or school districts that will increase expenditures or fiscal liability, describe how the
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I. For environmental rule(s) and regulation(s) describe the costs that would likely accrue if the proposed rule(s) and regulation(s) are not adopted, as well as the persons would bear the costs and would be affected by the failure to adopt the rule(s) and regulation(s).

Not environmental